New York City Taxi & Limousine Commission Public Hearing September 28, 2017

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4	TAXI & LIMOUSINE COMMISSION
5	PUBLIC HEARING
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8	September 28, 2017 9:38 a.m.
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10	85 West Street New York, New York
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12	B E F O R E:
13	MEERA JOSHI, Chair and Chief Executive Officer
14	CHRIS WILSON, General Counsel
15	Board of Commissioners:
16	BILL AGUADO
17	JACQUES JIHA
18	LAUVIENSKA POLANCO
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20	THOMAS SORRENTINO
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23	Julia M. Speros Court Reporter
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     SPEAKERS:
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     Michael Replolge, DOT
     Gail Evans, DFTA
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     Brad Lander, City Council
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     Jim Sinocchi, JPMorgan Chase
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     John Kemp, Viscardi Center
     Chris Pangilinan, Transit Center
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     Sara Cobb, Department of Cultural Affairs
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     Nicholas Katsarelis, DOB
11
     Jennifer Shaoul, NYC Department of Social
     Services
12
     FHV Industry Coalition
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     Jim Weisman, United Spinal
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     Pedro Aguiar, Coalition of Taxi Drivers
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     Steven Blier, Juilliard Professor
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     Quemuel Arroyo, DOT
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     Independent Drivers Guild
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     Veronica Wissel
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     Sarah Kaufman, NYU Rudin Center
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     Chris Rosa, CUNY Student Affairs
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     Bruce Schaller, Schaller Consulting
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     Susan Scheer, Institute for Career Development
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     Cecilia Arana, NYC Kids Project
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     SPEAKERS CONTINUED:
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     Iris Jiminez, ICS
     Yesina Torres, BCID
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     Valerie Joseph, BCID
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     Joseph Rappaport, BCID
     Lori Bores, National MS Society
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     Beresford Simmons, NYTWA
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     Mohammad Tip Sultan, NYTWA
10
     Asim Akhtar, NYTWA
11
     Assemblyman David Weprin, NYS Assembly
12
     Eileen Kelly, Kelly's Car Service
13
     Edith Prentiss, Disabled in Action
14
     Jean Ryan, Disabled in Action
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     Elizabeth Ramos, Disabled in Action
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     John Gresham, Disabled in Action
17
     Yannick Benjamin
18
     Andrea Major, Delux Transportation
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     David Pollack
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     Arthur Goldstein
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     Steven Shenker, New York Independent Driver
     Livery Fund
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     Osman Chouhoury, United Taxi Drivers
23
     Association
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     Gary Farberov, Abba Local Transportation
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     SPEAKERS
                      CONTINUED:
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     Ed Friedman
     Arianny Ramirez
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     Shafquat Chaudhury, Elite Limousine
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     George Laszlo, Taxi & Limousine Research Center
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     Ruth Lowenkron, NYLPI
     Eman Rimawi, NYLPI
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     Jose Hernandez, United Spinal Association
10
     Eli Ramos, NYC Spinal
11
     Lawrence Harding, Physical Therapist
12
     Daniel Winchester
13
     Rebecca Moniz, International Academy of Hope
14
     Philip Bennett, Disabled Action of Metro
     NY/ADAPT
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     Carr Massi
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     Fernando Garcia
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     Yoel Sherabi
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1 PROCEEDINGS 2 CHAIR JOSHI: Good morning 3 everybody. I'm going to make a motion to go into Executive Session. All in 4 5 favor. 6 (Whereupon, there was a chorus of "Ayes.") 7 CHAIR JOSHI: And with that, we are 8 9 going into Executive Session, and we'll 10 open our public meeting at 10 a.m. 11 (Whereupon, the Board entered into 12 Executive Session.) 13 CHAIR JOSHI: Okay. We have a 14 slight problem with microphones, so if 15 everyone can hear me I'm going to start 16 without them cause there's a lot of 17 people, and we have a lot to get through 18 today. 19 So the time now is 10:07, and we're 20 going to start our public meeting. The first order of business is 2.1 22 adoption of minutes from the July 13, 23 2017 Commission Meeting. All in favor? 24 25 (Whereupon, there was a chorus of

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"Ayes.")
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                CHAIR JOSHI: With that, they're
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            passed.
                Next, we're going to have Base
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            Applications for determination.
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                MS. MEOLA: Good morning,
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            Commissioners. My name is Angelique
            Meola, Director of Base and Business
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            Unit.
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                Today we have 35 bases for your
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11
            consideration; 22 renewals, 11 Bay
12
            Ridge, Kings, and two for denial.
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                CHAIR JOSHI:
                              All in favor.
14
                (Whereupon, there was a chorus of
            "Ayes.")
15
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                CHAIR JOSHI: And with that the Base
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            Applications are approved.
18
                Can people hear me in the back?
                (Whereupon, the audience responded
19
20
            no.)
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                CHAIR JOSHI: No? Not at all. All
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            right. I'm going to use this mic until
23
            we can get the rest of them fixed.
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                First, just a word about what has
            happened outside of the TLC, and that's
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the natural disasters. Irma, Jose,
Maria devastated parts of the U.S.,
Caribbean, Puerto Rico, and we, as an
agency and a city, share a rich and
strong history with all of those areas.

So we stand in solidarity with all those -- especially those in Puerto Rico who have recently been hit and affected by Hurricane Maria. That's an estimated 3.5 million people who are in the midst of an unfolding humanitarian crisis.

City employees have an opportunity
to donate a portion of their paycheck
for Hurricane Maria Relief Efforts
through the Mayor's Fund to Advance New
York City.

The city also has opened donation centers at firehouses across the five boroughs where people can donate specific items needed for recovery; batteries, diapers, food, and first aid.

There are 18 drop-off locations accepting donations across all five boroughs. Donations will be accepted during the hours of 7 a.m. through

9 p.m. There are too many firehouses to read off, but you can find a complete list at NYC.gov.

And I have some sad news to share.

We do a lot of work here at the agency,
and at the industry, of Vision Zero

Initiatives to promote safe driving, and
we often say we're all drivers and
pedestrians.

And unfortunately, one of our licensees -- our licensed driver -- as a pedestrian was hit and killed last night. He was struck by a vehicle, and -- actually, it happened about a week ago.

So I just want to make note of that because it the reality we live in that we're never just one thing. We are, when it comes to safety, both the one behind the wheel and the one sharing the roads at all times.

And I want to welcome Tom

Sorrentino, our newest Commissioner;

born and raised in Brooklyn where he and
wife of 20 years have raised their three

children.

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He's a graduate of NYU earning a BS in accounting and is a Certified Public Accountant licensed in the State of New York and New Jersey. He's a partner in the accounting firm of PKF O'Connor Davies, and it's probably a tremendous understatement to say that Tom devotes many hours to serving his community and his faith through charitable civic community business related activities and organizations.

Just one example, he served as a member of the Kings County Community

Board 18 for about five years where he's Chairperson of its Transportation

Committee.

So we welcome and look forward to his accounting skills and community transportation experience. So thank you. (Applause.)

And so today's hearing is on rules that were published in early July about mandating accessibility in the for-hire sector.

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With the introduction of dispatch technology by for-hire companies and the adoption of it by many of our city's long standing providers, the for-hire passenger high has grown, and the number of vehicles serving those passengers has swelled as they are performing hundreds and thousands of trips a day for all of our visitors and residents except those who use wheelchairs. They have watched from the sidelines.

The number of vehicles in the FHV sector that can provide service to people in wheelchairs and are on the streets is nominal. It's about 500, and that includes accessible green taxis.

While the overall number of for-hire vehicles has reached a historic high of over 100,000, and although the sector has the flexibility to offer a range of prices, vehicle levels, and incentives for both drivers and passengers, they have not used this ability to fill the accessibility void in a way that would work for them -- drivers -- and the

riding public.

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So today we'll hear public comment on rules the Commission publicly proposed in July that would clarify more exactly how FHV bases can meet their existing requirement to provide equivalent service.

The commissioners proposed a trip
mandate that would require, over time, a
gradual incorporation of accessible
vehicles into the fleet. The proposal
requires every base to utilize
accessible vehicles in the daily
dispatches so that these vehicles, over
time, become part of the fabric of the
fleet and are available when a passenger
in a wheelchair needs them.

The plan proposes a gradual increase in the number of mandated trips ending in the final years at 25 percent with regular check-in periods to determine if adjustments need to be made.

The plan does not require any driver to buy an accessible vehicle or retrofit an existing one, and unlike our plan for

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yellow taxis today, it doesn't mandate the purchase of a specific type of accessible vehicle, rather it gives bases the flexibility to send trips to existing accessible vehicles or incentivize drivers to purchase or lease an accessible vehicle.

Today, we add about 2,000 brand new cars to the FHV fleet every month, and as a consequence of the proposed rules some of those would be substituted by accessible vehicles, and there would also likely be a higher utilization of our accessible green taxis. But best of all the passenger pie will continue to grow as tens of thousands of New Yorkers and visitors who utilize wheelchairs are able to become customers of the for-hire sector. But ours is not the only proposal.

At the state level there is an Assembly Bill that would require small bases to get one accessible vehicle within five years. Any base with 10 or more cars, but less than 100, will have

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a 20 percent accessible fleet within five years, and any base with over 100 cars to have a 25 percent accessible fleet in three years, and a 50 percent one in five years.

On the local level, there's a City Council Bill that calls for 100 percent accessible taxis and FHV fleet by the year 2020.

And in response to our proposed rule eight of the largest FHV companies and trade organizations have developed another proposal to centralize the dispatch of accessible vehicles to meet the demand and to provide service to passengers within, on average, 15 minutes.

Under their proposal all requests for accessible vehicles that a base gets would then be referred to and fulfilled by a centralized dispatcher. There will be uniform fares and monetary penalties for failure to meet the 15 minute goal.

Centralized dispatch is not a new concept for us. We brought in one for

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taxis in Manhattan for years and are in the process of extending this citywide.

Though there are financial incentives attached to these trips, because taxi drivers are prohibited for charging more than the metered fare, we've learned that incentives alone were not enough.

Response times improved after taxi
owners were mandated to convert their
vehicles, and more and more accessible
vehicles hit the road. And because
taxis have an underlying 50 percent
mandate, the city-run dispatch system is
a bridge to connect passengers and
vehicles until accessible vehicles are
plenty enough so that a separate system
to obtain them is not necessary.

The for-hire sector is different; it is entirely dispatched. But what is lacking today is a mandate to ensure that there are accessible vehicles on the road ready and able to respond.

Our concern over dispatch-only proposals is that a separate system --

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is one, that it's a separate system, and the danger in encouraging such solutions is that they become acceptable.

In some cases, where service levels are high, that may not be a concern; but where they are not -- and historically they haven't been -- it is a concern.

Nonetheless, we have had several very engaging and very encouraging meetings with the FHV Coalition, and we look forward to passenger feedback on their plan which they're presenting today in detail.

And because they represent a broad segment of the industry that will be impacted on a daily basis, we thought it would be appropriate to give them additional time to make a joint presentation.

And I do want to thank them for an unprecedented level of collaboration from people who are, in some cases, lifetime and fierce competitors. That takes commitment, and commitment is what we need if we're going to have real

access.

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And I think I speak for my fellow commissioners, I'm glad we're here.

We're forging ahead on work of getting accessible cars in circulation that can provide rides for tens of thousands of people in New York City who up until now have not had that opportunity.

The work is not easy. It's rife with conflict, and it's complex, and today we will hear both compliments and critiques of different approaches.

But at the end of this process, together, the city, the industry, passengers who use wheelchairs and their families, electives and advocates for the disabled, will have made New York City a better place for everyone.

Just a few housekeeping notes
because we have so much a large crowd,
we're going to try to stick to three
minutes for each speaker; the one
exception being the coalition that will
be given a larger amount of time, and in
exchange they will not have any

individual speakers come up.

And I also -- as commissioners,
we're going to try to hold our tongues
-- that's difficult -- and keep our
questions to the end so that everybody
can get through their three minutes, and
then if we have follow-up questions,
we'll give them.

But overall I just want to stress that we're all here today because we're committed to a solution, and in that spirit I'd like everyone to be respectful of the speaker's opinion and the strategies and proposals that their makings.

Because together we will get to a resolution, and the hope is that that's soon. And the hope is that there's more people in wheelchairs able to get around this city and enjoy the economic and social benefits that this city offers.

So with that, we can begin our public hearing, and Chris Wilson will start us off with the legal preambles and calling people from our speakers

1 list. 2 We will give preference to electives and government officials. 3 MR. WILSON: Yes. And, again, as 4 the commissioner asked that people keep 5 their comments limited to three minutes. 6 7 Also, when you come up, please tell 8 us who you represent or what group 9 you're here with. And this is the Public Hearing on 10 11 Proposed Accessibility Rules that were 12 published on July 7th. And away we go. 13 The first speaker is Michael 14 Replolge. 15 MR. REPLOLGE: Good morning, 16 Chairman Joshi and members of the 17 Commission. I'm Michael Replolge, 18 Deputy Commissioner for Policy at the 19 New York City Department of 20 Transportation. 2.1 Thank you for the opportunity to 22 share the city's DOT view on enhancing 23 -- ensuring enhanced accessibility for 24 persons with disabilities to New York 25 City's for-hire vehicles.

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The proposed change would require all for-hire vehicle bases to send 25 percent of their dispatched trips to wheelchair accessible vehicles.

Several years ago, when I lived in a different jurisdiction, I had to use a wheelchair for many weeks following a series of surgeries on both of my ankles. During that time I struggled to make use of taxis that weren't wheelchair accessibility.

Having a system in place like TLC's proposed rule would have made my travel experiences much easier and would have enabled me to travel more during my period of recovery.

For many persons who use wheelchairs, non-wheelchair accessible for-hire vehicles are not an option at all, even with the struggle, and wheelchair accessible vehicles are available only with a disproportionately long wait.

This leads to reduced mobility for these individuals, reducing their access

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to opportunities for employment, education, health care, housing, and recreation.

In 2016 I led efforts by the New
York City Department of Transportation
to develop a new five year vision for
the agency which resulted in the New
York City DOT Strategic Plan 2016; safe,
green, smart, and equitable.

This plan, built on DOT's prior efforts -- and on the one NYC Vision of Mayor Bill de Blasio, as DOT's plan states -- "To fulfill the promise of equal opportunity, the city must continue to improve access to jobs and essential services for low and moderate income New Yorkers and people with disabilities".

New York City DOT supports TLC's proposed action which would be consistent with this goal. New York City DOT is investing hundreds of millions of dollars in the next several years to upgrade pedestrian ramps and to expand wayfinding systems for persons

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with disabilities so they can more readily get to jobs, medical and other services, educational opportunities, and recreation.

As our strategic plan notes, we "Strive to make all sidewalks, pedestrian ramps and spaces, and bus stops accessible across the city".

New York City DOT does not rely on a demand based system to provide accessible ramps and intersections, but strives to boost the supply of these across the city. TLC and the for-hire vehicle service providers that regulate should similarly strive towards a goal of greater accessibility for persons who use wheelchairs consider a supply grant measure to ensure better performance.

In closing, enhancing equitable
access for all is important to making
our city prosper. Ensuring wheelchair
accessible vehicles are widely
distributed across the city will remove
barriers that now unduly limit
availability and access for residents

1 and visitors to our city who use 2 wheelchairs. TLC's proposed rule would 3 accomplish that. 4 Thank you for allowing me to testify 5 today. 6 MR. WILSON: Thank you. 7 And the next speaker is Gail Evans. MS. EVANS: Good morning. My name 8 9 is Gail Evans, and I am here to give 10 testimony from the New York City 11 Department for the Aging or DFTA. 12 DFTA is a mayoral agency dedicated exclusively to serving New York City's 13 close to one and a half million 14 15 residents age 60 and over through our 16 community based senior centers, 17 supportive service programs, 18 transportation services, and services 19 for frail older people including home 20 delivered meals, case management, and 2.1 non-medicated home care. 22 DFTA is happy to support the 23 proposed change by the TLC because of 24 the benefit to older New Yorkers. 25 2030 City Planning projects that one out

of every five New Yorkers will be 60 or over, with the largest increase occurring in the number of the very old.

Already persons 60 and over make up
16.8 percent of Brooklyn's population,
and 27.8 percent of those 60 and over
have mobility or self-care impairments.
18.12 percent of Queens' population are
60 and over, and 23 percent of those
have mobility or self-care impairments.

19.5 percent of Staten Island's older persons, 20 percent of who have mobility or self-care impairments. And in Manhattan 19.6 percent of residents are over the age of 60, and almost 23 percent of them have mobility impairments or other problems with self-care.

Rounding out the picture of need in this growing older population, Brooklyn and Queens -- the boroughs with the largest number of older residents -- are also the boroughs where seniors are geographically more descript (sic), so even Access-A-Ride encounters challenges

when it comes to response time.

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DFTA and the city are preparing for the city's greying through Age-Friendly NYC, which is a major initiative involving a host of stakeholders, including city agencies, to address the needs and preferences of older New Yorkers.

The TLC proposal to put more
wheelchair accessible for-hire vehicles
on the road is indeed age-friendly.
Having these vehicles in circulation
will enable them to respond more quickly
to trip requests from wheelchair
passengers and provide a much needed
option for paratransport.

The more we provide options for older persons and persons with disabilities, the more we empower them to live independent lives. Having transportation to a senior center or shopping mall, to a movie or cultural event helps seniors who are mobility impaired be more independent, less confined, and less socially isolated.

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Of DFTA's case management files for older people who are generally frailer than those who attend our senior centers and who need in-home services, 14.4 percent use wheelchairs according to our client data. We are concerned that their disability puts them at risk for social isolation, and social isolation's deleterious effect on physical and/or mental health.

A number of DFTA centers have vans or buses with wheelchair lifts that can bring seniors to their centers, and DFTA funds transportation programs in every borough equipped with wheelchair lifts that provides rides to medical or other appointments. Access-A-Ride is available for seniors who need paratransit services.

But despite the availability of these publicly funded services, they are limited. Not everyone is eligible.

Trips must be arranged in advance or be ongoing. Some areas may be outside the providers purview. The freedom to go

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where one wants to go when one wants to go often is not an option.

The city's accessible dispatch program is an important shtick for giving seniors and others with disabilities greater access to taxis and thus more options. Now, the proposed rule change will extend the Taxi & Limousine Commission's vision of a truly accessible fleet to the for-hire vehicle sector.

We commend TLC for their efforts to enhance the transportation assistance available to persons with disabilities and thus to enhance their quality of life.

When wheelchair bound individuals, including seniors, want to do an errand or go to a social event, they will be able to call a vehicle that responds quickly and accommodates their needs.

DFTA recommends acceptance to the proposed change to the rules. Thank you.

MR. WILSON: Thank you.

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And the next speaker is Brad Lander.

MR. LANDER: Hi. Good morning Chair

Joshi and Commissioners. I'm New York

City Council Member Brad Lander, and I'm

honored to be here today to express my

strong support for the New York City

Taxi & Limousine Commission's proposed

rule to require for-hire vehicle bases

to send -- in a growing way over time -
25 percent of their dispatched trips to

wheelchair accessible vehicles.

I want to give a real shout-out here to the advocates here for pushing and pushing and pushing to get us here today. For too long New York City has done too little -- far too little -- to serve the approximately 60,000 wheelchair users in New York City and especially those in the outer boroughs like Brooklyn, and areas now being served by yellow taxis with convenient point to point options for transportation.

And, of courses, I want to share my piece of the blame. Like, I think the

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Commission, City Hall, the City Council, we have not done enough to move on this. It has been too long, and we've moved too slowly, and I don't feel good about that personally. That's why I am really grateful that we are here today, and why I really energetically support this rule.

I like that the new rule requires that wheelchair accessible vehicles would be at the ready, making sure that FHV bases have the flexibility to dispatch accessible vehicles from both livery and black car sectors, and use the existing accessible green taxis.

More accessible vehicles on the road is a critical way to get higher volume and a variety of wheelchair accessible cars out there reducing wait times and improving service standards significantly.

I like that the rule phases in over

22 23 time with the intent to allow FHV bases 24 to absorb the cost. And I'm also 25 pleased that the proposal includes a

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commitment from the TLC to report publicly on response times to requests for accessible vehicles.

I support this proposal rather than what I've heard some people offer as a potential alternative of a "centralized dispatch system", which has been proposed by Uber and some other stakeholders. There's simply no guarantee that such a system would put enough accessible vehicles on the road to meet demand.

Anybody who sat in council hearing after council hearing after council hearing about Access-A-Ride knows that centralized dispatch can be a recipe for a disaster for just wait times that are far too long and with really zero accountability.

According to the 2016 report from the Comptroller's Office, fewer than 50 percent of Access-A-Ride car trips were on time with nearly 5,000 complaints from riders that the vehicles never showed up at all.

LH REPORTING SERVICES, INC. 718-526-7100

Now -- and it's also my
understanding that some supporters of a
centralized dispatch program are even
proposing that such a system be funded
by a rider surcharge that would be
determined by the centralized
dispatcher. That really seems like a
recipe for disaster without the
oversight transparency or accountability
required, especially given the strong
likelihood that the centralized
dispatcher would be a large corporate
operator -- or partnership of operators
-- participating in the TLC system.

So they'd have on the one hand a strong incentive to keep the surcharge low thus impoverishing the accessible system, which really brings us to this question of accountability.

The rule that you are proposing has clear ways of holding people accountable. A centralized dispatch system, and especially one operated by Uber or one of the other major corporate players with a financial stake in the

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system, would fundamentally lack accountability. The provider might promise users a reasonable wait time, but what if they don't deliver?

I do have a proposal here, if Uber, or one of the other providers of such a centralized dispatch would agree, that if they don't meet response time obligations they lose their license to operate in New York City entirely as London recently did. Then that would be real accountability, and I would be confident that they would meet their obligations to serve and provide the accessible service.

But short of that, I really have a hard time seeing how we get the level of accountability that we need and that this rule provides.

Two more quick points. First, one recommendation for a small adjustment.

I do think that the rule would be strengthened by a slightly more specific strategy for making sure that the accessible FHV trips are matched to the

users who need them. You speak in the rule to requirements for reporting on requests for accessible vehicles.

I think that needs to made real clear. We need to see what those requests are and what the response times are, so that we can -- over time -- develop real clear targets and responsibilities so that we not only have the vehicles out on the road, but know that they're getting to the users who need them and request them in short order.

I finally -- one just related point.

I know there's a range of stakeholders considering the possibility of surcharge here, as you did for yellows to help free the cost of the new vehicles, and, you know, that could work whether it's through this rule or in connection to a dispatch system.

I think a surcharge to help fund some of the costs here is not a terrible idea. But I do want to make one plea, which is if a new surcharge is added at

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this time, some of that surcharge also needs to be dedicated to a fund for driver's health and retirement benefits.

This body sought to do such a thing earlier. The court struck it down, and we needed Council Authorizing

Legislation to make that possible, and

I'm pledging to work with you on it.

But I wouldn't want to wind up in a system where we move towards setting one surcharge now for accessibility and then didn't have the room to do that for drivers who -- as you know as a result of being classified largely as independent contractors -- lack the health care benefits and all the, you know, other benefits -- traditional benefits -- an employee has. So we have an opportunity here to think about that together, you know.

But to summarize, I really want to commend you and the advocates. The new rule proposed is a good one, and I strongly support it and look forward to working with you to make accessible

1 service happen for all those who need 2 it, and have waited for too long to get 3 it, in the very near future. 4 Thank you very much. (Applause.) 5 CHAIR JOSHI: Thank you very much. 6 If anyone can see a spare seat, if they could take it. The more room that we 7 have free in the back -- there are other 8 9 people that are -- I believe -- who 10 would like to get into the room. 11 helpful to clear out the back as much as 12 possible. 13 Perfect idea; raise a hand people if 14 you've got an open seat next to you so 15 people know where they can go to sit 16 down. Thank you. 17 I also have testimony from the 18 Manhattan Borough President, Gale 19 She was not able to make it 20 this morning and asked that I read this 21 in her place. 22 "My name is Gale Brewer, Manhattan 23 Borough President. Thank you

Commissioner Joshi for holding this

hearing on the proposed rule changes

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which would eventually require 25
percent of total trips taken by for-hire
vehicles to be conducted in a wheelchair
accessible vehicle.

I commend the Taxi & Limousine

Commission under Commissioner Joshi's

leadership for the consideration of a

rule change before the Commission today

which has the potential to bring

improved transportation options to

thousands of New Yorkers who use it.

Essentially the rule change would create an accessible service requirement that would put wheelchair accessible FHVs in circulation so that they are available when passengers need them.

This would mark a crucial improvement over the status quo.

Very few of the 400,000 trips taken each day in an FHV are wheelchair accessible. Though some FHV companies offer accessible options, through your email services the people I know who use wheelchairs have complained that these programs are completely unreliable

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likely due to the few accessible vehicles currently in circulation today.

I also believe this rule change is fair to the FHV industry. First, it would be phased in over the course of four years providing plenty of time for the FHV industry to adapt. By 2018, for instance, only 10 percent of the industry's total trips of the year must be conducted in a wheelchair accessible vehicle. That percentage will eventually reach 25 percent by 2021.

Second, it also provides sufficient flexibility for base owners who would be able to dispatch wheelchair accessible vehicles for both livery and black car sectors regardless of the base to which they are affiliated. They would also be able to dispatch to existing wheelchair accessible green taxis in areas where green taxis are permitted to accept dispatches.

I'm aware of an alternate plan being proposed by some in the FHV industry involving the creation of a central

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dispatch operation that would guarantee pick-ups for wheelchair users within 15 minutes.

But as my friend Jim Weisman of the United Spinal Association has pointed out recently, this creates a separate but equal system comparable to the city's Access-A-Ride service which has failed to provide a comparable transportation option for wheelchair users vis a vis able-bodied commuters in New York City.

If the service provided by this proposed central dispatch service is substandard, similar to the Access-A-Ride program, the only people who will be inconvenienced once again are wheelchair users, and that is unacceptable.

While I'm fully supportive of the proposed change being discussed, I do believe that it will be important to closely monitor this program to ensure its intended intent and impact.

Under these rules, for instance,

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there's nothing stopping the FHV industry from front-loading these accessible trips early in the year to meet the 25 percent threshold rather than ensuring constant circulation throughout the year.

I encourage the TLC to stay in close contact with wheelchair users and their advocates as this rule is implemented in order to ascertain whether or not there's an appreciable improvement in service.

Even with this rule fully phased in, we will still have to go a ways before wheelchair users have an equal access to services offered by the FHV industry. Ultimately, even more of the trips taken by the industry should be wheelchair accessible. In my mind, there is no reason that the FHV industry should be subjected to a different accessibility regulation than our city's taxi fleet.

In December 2013 the Taxi & Limousine Commission announced the landmark decision that mandated at least

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50 percent of the city's taxis be wheelchair accessible by 2020. The same rule should apply to the FHV industry, and eventually we should ensure that every taxi and livery vehicle in our city is wheelchair accessible.

There's no good reason not to be working towards this goal, and it's not a simple fantasy. London now boasts a taxi fleet that is 100 percent accessible. We can and should achieve the same reality here with both our taxis and FHVs.

I believe the rule change being proposed marks an important and productive step in the right direction. Thank you again for the opportunity to testify." (Applause.)

MR. WILSON: The next speaker is Jim Sinocchi.

MR. SINOCCHI: Thank you everyone.

I am Jim Sinocchi. I am a Senior

Executive at JPMorgan Chase, and I'm

going to talk about this issue from the

point of view of people.

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I agree with everything I've just heard -- everything I've read, but your clients are just not folks that are in wheelchairs.

I'm married for 30 years. I have two kids; one works in Washington -- my daughter is a lawyer. My son is an Intelligence Officer in Washington. I have two grandchildren.

I've been disabled since I was
25 years old due to a surfing accident.
I retired from IBM last year after
39 years of working. I was called back
to work by JPMorgan Chase to run the
head office of Disability Inclusion
worldwide. My job is to hire as many
people with disabilities as I can who
are qualified to work in the City of New
York. One of the reasons -- and around
the world.

One of the reasons I took the job
was because there was an accessible taxi
program where I knew I would travel a
lot. I travel every day -- I travel by
car down here again every day. And so I

wanted to give you an idea that there are people working, paying taxes, and thriving in New York because of the accessibility program that you started.

And so behind every person in a wheelchair is someone that has a life, that's taking care of people, and actually hiring other people as well in the city. So any reason you get from Uber, or the inability to make changes to any programs that we need to improve accessibility, should really be put aside when you think about us as people who contribute.

One of the daunting things that I just want to make you aware of is that when -- this surge pricing kills us in wheelchairs. And the surge pricing, as you know, is something that Uber has whether there's bad weather, snow, or anything else, prices go up. I can't get a ride home because of that surge pricing.

I either have -- I call it walking home to my apartment here in Manhattan

-- and walk back because cabs won't pick us up because it takes too long for them.

The second thing I want to point your attention to -- and I know Victor Calise and I had talked about this -- I can take cabs outside of the five boroughs -- the yellow -- but I can't get a cab back.

One night I was stranded at the US Open. I was there for business, and, you know, talking to clients, and I couldn't get back until after midnight because another cab driver helped my wife and I get back here.

So we have to equalize our transportation systems as we do for able-bodied people. That's my point. I want to keep it under your time. But think of us as people, clients. I spend money here. I hire able-bodied people as well as disabled people.

So look at us as a full-fledged audience and part of this city. Thank you. (Applause.)

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MR. WILSON: Next speaker is John Kemp.

MR. KEMP: Good morning. My name is John Kemp. I'm President and CEO of Viscardi Center and Henry Viscardi School. We have offices on Long Island as well as New York City.

I was born without arms or legs. As I aged into seniorhood (sic), I started using a scooter more often. When I'm on the streets of New York City I am ignored and overlooked, and absolutely refused to be picked up. And it's very frustrating to be a business person -- a person running a disability related organization -- and have that kind of treatment happen.

I was very much involved in the passage of the ADA. I believe in the fundamental values and promises that the ADA made to us; quality of opportunity, independent living, full participation, and economic self-sufficiency. If we don't have those guarantees built into our fundamental rights, then we do not

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have the right to participate fully in this society.

We are taxpayers, as Jim Sinocchi said. We are tax deliverers. We assist a number of people with disabilities as an organization; we can make buildings accessible. We can prepare youth for higher education. We can increase employment opportunities; but unless individuals with disabilities can get themselves to activities in their communities, to the college campuses for their classes, or their work sites as Jim had indicated, we are still doing something wrong and haven't met the standards and the promises of living with a disability that the ADA intended.

I fully support, and we fully support, the rule making that is occurring and hope that you will pass it. We'd like it as it is proposed and strongly endorse it.

It is a privilege to present this testimony. Thank you very much.

(Applause.)

MR. WILSON: Thank you.

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And the next speaker is Chris Pangilinan.

MR. PANGILINAN: Good morning and thanks for having me here today. I just wanted to add more of a personal touch. I wanted to echo the testimony that has been given today, and I agree with a lot -- all that has been said already.

But I just wanted to say that, you know, as someone who has only been in New York for three years, I notice a lot about the city, and I think it's obvious to everyone in the room that accessing the city is difficult to say the least.

Apartments, bars, restaurants, and of course the subway are not exactly accessible to all of us who use wheelchairs or others who need stair-free access.

But, for-hire vehicles though is a relatively newer industry, and since the TNCs have broken into the city in 2011, and now here we are 2017 -- 27 years after the ADA -- thousands of new

vehicles have been added to the streets every month, and this shows that equivalent accessible service is a conscious choice that is being said -- that the industry is saying no to right now.

And just as an anecdote, recently this summer I was on the Lower East Side having dinner, and there's no accessible subway there so I wanted to take a TNC back to my apartment, and the driver showed up in a sedan -- because I couldn't call a WAV because there were no WAVs available -- and refused to put my wheelchair in the truck even though I do this a lot.

But unfortunately, this happens once every few times. So I have a choice here, I can either call another WAV and have another risk, or find an accessible yellow cab, or, you know, walk the two miles home, and those aren't any pleasant choices; a lot harder to make by yourself, and a lot harder to make especially if you're at a business,

1 dinner, or an engagement, or anything 2 like that. 3 You know, in short, this rule I fully support because of the potential 4 that it could bring to put more 5 wheelchair accessible vehicles out on 6 the street and make these situations a 7 lot less prevalent, and to bring down 8 the wait times from infinite 15 minutes 9 down to a reasonable wait time which 10 11 everybody else gets to enjoy who don't 12 need wheelchair accessible vehicles. You know, in all of our industries 13 in New York, you know, media, finance, 14 15 sports, if anybody were to be 16 discriminating against a group of 17 individuals besides disabilities, we 18 would have them run out of this town immediately. We don't need to tolerate 19 20 that with for-hire vehicles with people 2.1 with disabilities. 22 Thank you. (Applause.) 23 MR. WILSON: Thank you. 24 And the next speaker is Sara Cobb. 25 MS. COBB: Good morning Chair Joshi,

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fellow Commissioners, members of the Board.

My name is Sara Cobb, and I'm the Disability Service Facilitator for the New York City Department of Cultural Affairs known as DCLA.

Each year DCLA funds a vast range of programming and capital projects at more than 900 cultural organizations across the five boroughs. The agency also administers a number of programs that support the work of artists and cultural organizations across the extraordinarily rich landscape of our communities. The vibrant cultural life of this city is one of the great offerings to every citizen.

I am here to highlight how the lack of accessible transportation and routine challenges related to the accessible transportation represent serious barriers to participating in New York's rich cultural life. The Department of Cultural Affairs strives to expand culture for all New Yorkers, so we take

these concerns very seriously.

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In general, transportation for people with disabilities, as has been discussed this morning, tends to require more advanced planning, offers less choice in flexibility, and can result in unduly extended travel times. All of these factors inhibit participation in the cultural sphere.

Our museums and cultural organizations make great efforts to make attendance affordable to all with extraordinary free hours and memberships, and inclusive programming.

DCLA also invests millions of dollars in capital improvements that enhance accessibility. But if one cannot physically get to the location, or if there is great uncertainty about transportation to and from, there will remain enormous barriers to participation.

Earlier this year, Cultural

Commissioner Tom Finkelpearl joined

Mayor de Blasio to release Create NYC,

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New York's first ever comprehensive cultural plan.

Create NYC was built up by over 200,000 New Yorkers in public engagements. We heard time and again that inadequate transportation and transit options posed one of the greatest barriers to cultural participation for city residents. These challenges are greatly magnified for people with disabilities.

One of the primary objectives in Create NYC is to support people with disabilities at all levels of New York City's cultural life with the central focus on equitable arts, access, finding ways to reduce barriers such as the ones addressed by the proposed rules for FHV wheelchair accessibility is a top priority for DCLA.

Thank you TLC for working to increase the availability of accessible vehicles, and thank you for addressing this critical need for people with disabilities as we work toward universal

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1
            access. (Applause.)
                             Thank you.
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                MR. WILSON:
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                The next speaker is Nicholas
            Katsarelis.
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                MR. KATSARELIS: Hello. My name is
 6
            Nicholas Katsarelis. I represent a
7
            wheelchair user who has been working in
            the city for at least the last 10,
8
9
            12 years.
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                I've had this wheelchair injury
11
            since -- it has been 15 years now -- and
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            I've done a lot of stuff in the city,
            and I've been fortunate to be able to be
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14
            driven around by my parents.
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                But as I got older, and as I've been
16
            trying to pursue a career and become
17
            more independent -- just like all of us
18
            are trying to become -- the issues of
19
            getting around the city have been tough,
20
            and I've actually been driving myself
21
            everywhere which is a good convenience
22
            in its own right, but most of the time
23
            it doesn't really work out either as
24
            well.
25
                So the experience I've had as much
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as -- back to Access-A-Ride, where you were waiting almost hours outside hospitals for them to pick you up to now with these for-hire vehicles, it just seems not right.

And there are obviously bigger issues that are going on that we see every day on television, and something like this seems like it should be taken care of, and that it should have been done before we got to this point now.

So I just think as a person who represents someone who's just a wheelchair user, and for everyone that has spoken before -- said great things -- I think this should be done, and this will be something -- you know, it will help a lot of people, and it would just be a good thing for all of us to have full access just like everyone else does.

You can call a cab; you can go to a bar. You can go to a restaurant whenever you feel like it. You don't have to take a separate entrance, or you

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don't have to take a different way of getting inside. So that's really all I have to say. (Applause.)

MR. WILSON: And the next speaker is Jennifer Shaoul.

MS. SHAOUL: Good morning. Thank you to the Taxi & Limousine Commission for giving me the opportunity to testify today.

My name is Jennifer Shaoul, and I am the Executive Director of Disability
Affairs within the Office of Outreach and Advocacy of the New York City
Department of Social Services which is the umbrella agency supporting both the Human Resources Administration and the Department of Homeless Services.

Given time constraints I will highlight a few points from my written testimony that you're getting right now.

HRA is focused on providing support to individuals who are most impacted by income and equality, serving three million New Yorkers in programs such as cash assistance, food stamps or SNAP,

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employment programs, and medical insurance.

DHS provides shelters to close to 60,000 people a day. Many of our clients live in communities and neighborhoods where there is limited access to subways, let alone accessible subways, and experience limited transportation options including limited wheelchair accessible green and yellow taxis.

They often rely on Access-A-Ride to get to necessary appointments or to work. While Access-A-Ride can work for planned trips of no duration, it does not allow the flexibility that most New York City residents need to be able to go where they want when they want. This rule is about their legal right to equal access and about having options.

Let's talk about work. Our clients who use wheelchairs already have challenges securing and maintaining jobs because, among other things, inaccessible work places.

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If Access-A-Ride is their only option for transportation, they often don't have the flexibility to come in early or leave late if their supervisor asks them to. They sometimes have to forego overtime opportunities.

By the way, on a side note, I was training in Brooklyn yesterday, and one of my attendees -- and this has happened quite frequently -- had to leave an hour early because Access-A-Ride was her only option to get home. Think of the lost work hours that happen every day for New York City employees.

Let's talk about visiting an HRA center. Many of our clients use Access-A-Ride. It's very difficult to estimate how long an appointment will take, and they sometimes have to miss their scheduled pick-up time.

If they need to be home to take medication on time, to care for a loved one, to meet their child's school bus, they would have an option of using a for-hire vehicle under this rule. Right

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now, they have no option. They would use this option even if it meant foregoing paying for meals because they need to get home.

Let's talk about looking for an apartment. For individuals with mobility issues who are experiencing homelessness, locating affordable wheelchair accessible units is difficult. Once an affordable unit becomes available time is of the essence, and often one has to drop everything and take the quickest available form of transportation to secure a unit.

For wheelchair users who were previously homeless, a key to sustaining permanent housing is reliable accessible transportation. Appropriate transportation is a bridge to self-sufficiency.

Will people use these vehicles?

Well, according to the MTA the

wheelchair lift on regional and New York

City transit buses was used over three

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million times in 2016. According to New York State Department of Health's information on Medicaid non-emergency transportation trips in 2016, there were three and a half million trips conducted with 1.6 million of them in ambulettes; non-emergency visits in ambulettes.

Almost none of these individuals have the option of a for-hire vehicle to take care of their business. Shouldn't they have that opportunity?

The proposed rule is necessary to ensure that New York City's for-hire vehicles come into compliance with the law and expand opportunities for New Yorkers in every income bracket, including the low income vulnerable adults and children served by DSS.

The TLC proposal will allow for-hire vehicles flexibility in achieving greater accessibility and ensure that income communities where yellow and

1 We want to ensure that the people we serve who use wheelchairs have maximum 2 accessibility to transportation options 3 that are affordable and allow them 4 flexibility to arrive on time and not 5 jeopardize their ability to receive the 6 type of HRA benefits and services -- DSS 7 and HRA benefits and services -- that 8 9 allows them to get on their feet, find 10 and maintain a job, and avoid 11 homelessness. 12 Thank you for this opportunity to 13 testify. (Applause.) 14 MR. WILSON: Thank you. 15 Then the next group will be -- as 16 Chair Joshi indicated -- a presentation 17 by the FHV Industry Coalition. 18 MR. MORANO: Good morning 19 Commissioners. 20 CHAIR JOSHI: So, as I mentioned, 2.1 we'll hold all our questions till the 22 end. 23 MR. MORANO: Thank you. I'm Jose 24 Alza Morano (phonetic), an immigrant to this country, President of the Livery 25

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Base Owners, and a second generation
livery base owner. My base and valued
car service is located in East Harlem,
or in the project as we like to call it.

However, I am here before you today as a representative of the Coalition of For-Hire Vehicle Base Operators who have united in response to the question of how best for us to provide service to riders who require wheelchair accessible vehicles.

This coalition includes my organization, Livery Base Owners, as well as the Livery Round Table, the Black Car Assistance Corporation, Uber, Lyft, Via, the Limo Association of New York and many others.

Collectively we serve approximately 400,000 passengers every day and enable over 100,000 drivers to earn a living. For years each of the entities in this coalition have competed against one another, but we are united together before you today because we recognize that our customers who use wheelchairs

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require and deserve reliable and timely service.

Unfortunately, the TLC's proposed rule is deeply flawed, and we're united in opposition to it. We have submitted written testimony to you that outlines our concerns with the proposed rule, including the similarly arbitrary percentage of WAV vehicles that our base must dispatch, as well as the substantial penalties for noncompliance.

As indicated in the written

testimony we have engaged an economist

to evaluate the impact of the TLC's

proposed rule. We believe the

Commissioners would benefit from this

analysis and suggest you extend the

deadline for submission of written

testimony to October 12th to allow us to

provide you with that.

Today, however, we are also here to publicly present the proposal, which we have previously presented to the TLC, which is a passenger centric, common sense, and quickly adoptable solution to

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address the challenges of providing accessible service across the City of New York.

In concept, we propose the creation of a central WAV service that will be funded by the for-hire vehicle industry through a for-hire vehicle improvement fund. The WAV dispatch service will provide quality and reliable service to anyone requiring a WAV vehicle during the same hours of service as all other riders using a mix of vehicle types so livery services, including street-hail liveries, green cabs, some black cars, and possibly even, as we discussed, yellow taxi WAVs.

Our bases will provide a conduit to the central base to our customers using the existing means that our customers contact us.

We fully anticipate that with this solution that we will be able to achieve a 15 minute citywide average pick-up time, which means that the vehicle is at the pick-up location in 15 minutes.

This average pick-up time will be in place by the end of 2018, provided that TLC supports our proposal, and we are permitted to commence building the solution by December 1, 2017.

We believe that this 15 minute benchmark is aggressive but is ultimately achievable given our commitment and resources.

We propose the creation of a fund to subsidize the WAV central dispatch system. Drivers cannot and will not be expected to shoulder the cost associated with this service. This fund will be paid into by the FHV bases at a variable rate.

Depending on the base's business model, for bases that dispatch using at-base technology, there will be one fee assessed, and for more traditional livery bases, there will be a different model.

We have taken into account that what we are -- we are defined as for-hire vehicle providers -- our business models

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are all very different. Therefore, we do not propose a one size fits all approach for funding a dispatch system. However, we certainly wish to spread the responsibility for funding the central dispatch system among the entire industry.

Much time and money will be spent on integrating the various bases with the centralized dispatch system. On our side there are technical challenges that require significant investment of time and effort, but for our customer, nothing will change.

The central dispatch solution will directly integrate with the dispatch system of the 75 larger FHV bases, which are responsible for close to 90 percent of all FHV trips.

A customer who requires a WAV will be able to connect with her preferred bases by her preferred method and request a vehicle. The base will then contact a central dispatch and arrange a customer's ride. In this way, the base

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maintains a relationship with the customer.

Additionally, the base is putting its reputation on the line for the quality of service that the customer experiences from the central dispatch system.

We will invest a significant amount annually in marketing the solution for both riders and drivers to ensure that riders know that they have this option and that drivers are aware of the subsidies we will provide them to encourage them to provide WAV services.

We believe that regular transparent recording of the progress of the central dispatch system is a necessary element for the public, the government, as well as the industry. We propose the creation of an advisory board to oversee the fund. This board will have a representative from the Mayor's office and City Council.

Additionally, the fund will hire an outside firm to produce a biannual

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report measuring the performance of the central dispatch solution including the number of trips, amount of funds collected from the industries, fares collected from the riders, average pick-up times, customer sentiment and suggestion, and subsidy amounts paid to the vehicle owners and drivers.

The FHV industry has spent significant time, personnel, and cost to develop this proposal, and we will collectively earmark millions of dollars per year to ensure that the central dispatch system is properly funded so that everyone can enjoy reliable quality service.

However, we recognize that with all regulations that TLC may impose penalties to ensure that benchmarks are met. Therefore, we are willing to post a \$500,000 bond if we fail to meet this target by December 31, 2018, and an additional 1.5 million dollars if we fail to meet it by December 31, 2019.

In conclusion, we thank the TLC for

the time to present today. We hope that the TLC recognizes that this proposal represents a groundbreaking approach to serving a population that feels underserved. This first of its kind solution would make New York a leader in accessible transportation and a model for other cities.

We believe that a central dispatch solution will provide the level of service, functionality, accountability sought by the TLC, and importantly, the accessible community. Thank you.

(Applause.)

MR. KABESSA: Good morning. My name is Avik Kabessa. I'm from the Livery Round Table, and I want to offer some perspective as to the relationship between the for-hire industry and people with disability.

It's true that there are many people with disability in New York City. It should be pointed out that 940,000 of them are being serviced daily and get the same impeccable service we provide.

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There are 60,000 wheelchair users in New York. Out of this is estimated that 30 or 40,000 of them are in motorized powered wheelchairs, and these are the ones that we are struggling with the service because it's required -- a unique vehicle. But overall 97 percent of the people with disability are being serviced by the for-hire industry, and it should be noted.

Nowhere in any proposal by the TLC or by the advocates of people with wheelchairs did we get any kind of an estimated demand. So we took it upon ourselves to do a study to try to estimate the demand.

And what we did was we took a day of 2015 and 2016 use of the bus lift from the MTA versus the total trips -- ridership of the buses -- and we came up to an average 0.19, meaning 0.2 percent of bus riders have used the bus lift. So extrapolating from it -- if we perform 400,000 trips a day, we estimate at that maximum equal percentage demand,

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we would have 764 daily trips. Now, you don't need 15,000 WAVs to cover 764.

So we are here to tell you that this historical coalition should not be underestimated in their commitment to bring our service level from 97 percent for people with disability to 100 percent.

We know how to deliver 400,000 rides daily, and if we are saying to you here that we are united, and committed, and willing, and able to provide those 764 -- with this kind of an average -- I think you should take our word for it.

And here's the beauty of it. As someone mentioned, our contribution to the cost, even if -- hopefully we're wrong, and there will be higher riders. The more rides we perform, the more revenues come in, the less contribution we have to make. Therefore, it's a win/win situation.

If we are right in our estimation, we know what to do. We do it every day. If we are wrong in our estimation, and

there is more, it's even better news for us. Thank you. (Applause.)

MR. RHODES: Hello. My name is Jeff Rhodes, and I'm a luxury limousine operator and President of the Limo Association of New York.

LANY represents the interest of small business entrepreneurs who constitute New York City luxury limousine bases. Despite the name designation, stretched limos probably constitute far fewer than five percent of our vehicles. Unlike black car and livery bases, we generally are not called upon to provide on-demand service.

Probably less than 10 percent of our work comes from fewer than 12 hours notice. Our clients want the private chauffeur experience without hiring a full-time chauffeur. They specify the exact kind of car they desire down to the make, model, and color, and the average job in our sector usually runs \$150 to \$250.

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For the most part, our chauffeurs are not independent contractors; they are valued employees with employer funded Workers' Comp (sic), and unemployment insurance, and full protection under the FLSA.

Drivers work very hard because they can earn 50 to \$100,000 a year with benefits such as health insurance and 401k plans, while the base owners shoulder the cost of car payments, insurance, gas, maintenance, and garaging the vehicles. I know of no other industry in the city that hires a greater percentage of minorities and immigrants.

I have no industry-wide statistics, but in my company 70 percent of the chauffeurs are people of color and about one-third are immigrants. They are middle-class aspirants seeking the American dream with few college degrees or Wall Street job offers to fall back on.

If the 25 percent proposal passes,

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1 our clients will know that if they 2 request a luxury sedan for that special 3 night, that special client, that special loved one, regardless of what car they 4 want to order, the TLC commands that 5 they must tolerate a 25 percent chance 6 7 that they will not get the car that they ordered. Demand would surely drop, and 8 9 just as surely many thousands of these 10 middle-class jobs would disappear in a 11 heartbeat. (Applause.) UNKNOWN SPEAKER: That concludes the 12 13 coalition's testimony. If anybody has 14 any questions. 15 COMMISSIONER JIHA: Just one point 16 on the funding income, that would be 17 based from the centralized dispatch 18 system? 19 UNKNOWN SPEAKER: In the case of 20 black car and the deluxe luxury 2.1 limousine sections of the industry, it 22 would be a per charge -- there would be 23 a charge of per trip.

24

25

On the livery side, seeing that they

have a different business model, there

would be an annual charge per driver per vehicle.

CHAIR JOSHI: Can I ask, in your model the customer calls the base, the base -- and requests for a wheelchair accessible vehicle -- the base then contacts the central dispatcher, and the central dispatcher sends a vehicle. The customer gets in it, takes the ride, and then they pay the driver.

Who ultimately -- who's taking -- so generally, in models that are common today, the base is taking a portion of that fare.

So does the driver keep the entire fair; does the originating base keep part of that money, or does the dispatch center keep part of that money?

UNKNOWN SPEAKER: We have to work

out the details, but the bottom line is

that it will probably be the driver

keeping the fare -- the majority, not

the whole thing -- and there's also

going to be subsidies -- issuing

subsidies and incentives for the drivers

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1
            to take the trips.
 2
                COMMISSIONER MARINO: Okay. I have
3
            a question. So as the Commissioner --
            as the Chair just said -- someone calls
 4
5
           your company. You funnel the call to
 6
            the centralized base, but where are
 7
            those cars coming from; just whoever is
            available -- like everyone has theirs
8
9
            and it's whoever available?
10
            centralized base, who are they sending?
11
                UNKNOWN SPEAKER: We're working off
12
            -- as was stated -- the existing pool of
13
           black cars plus green -- and there's
14
            also possibly even using taxis for the
15
           dispatch.
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                COMMISSIONER MARINO: So it's
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            just --
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                COMMISSIONER JIHA: So you don't
19
            intend to add any more cars to the
20
            fleet, or --
21
                UNKNOWN SPEAKER: It depends. If we
22
            see that we need to add more cars, we'll
            add more cars.
23
24
                And there's also -- there's another
25
           base that has about 80 wheelchair
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1	accessible that are not really in the
2	new citywide program.
3	COMMISSIONER MARINO: So one company
4	if Carmel gets called, and then
5	Carmel forwards the call to the
6	centralized base, the base can then send
7	a car from another company; am I
8	understanding this correctly?
9	UNKNOWN SPEAKER: Yes.
10	COMMISSIONER MARINO: Just whoever
11	is available like, you guys are all
12	going to be working together on this?
13	UNKNOWN SPEAKER: Yes.
14	COMMISSIONER MARINO: You're going
15	to pool your WAV vehicles together, so
16	whoever's available, close, in the area
17	it could be another company
18	completely but they'll get the car
19	there?
20	UNKNOWN SPEAKER: Yes, we believe
21	that's a way to maximize the efficiency
22	of using the entire fleet.
23	COMMISSIONER MARINO: And what about
24	liability and things; is there going to
25	be a joint liability, or you haven't

1 even gotten into that yet? 2 UNKNOWN SPEAKER: At this point we 3 haven't discussed the liability issues. CHAIR JOSHI: I just have a quick 4 5 question. Your proposal here -- one, 6 there's a \$500,000 payment if the service level is not met. And then here 7 too, there's a 1.5 million dollar 8 9 payment if the service level is not met. 10 What happens after that? 11 UNKNOWN SPEAKER: Well, two years out we're assuming if we're not meeting 12 13 the calls at that point then the Board 14 will take action. 15 COMMISSIONER AGUADO: Do you foresee 16 training for the drivers of these 17 vehicles to be more sensitive to the 18 issues and needs of the passengers and 19 be more supportive of their concerns? 20 And who will provide that training, or 2.1 is that up to each base to do it, or -what standards will be created? 22 23 UNKNOWN SPEAKER: Well, I believe 24 currently under the TLC rules, the 25 drivers are required to undergo

training.

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If there was a situation where -- as we mentioned -- we would be looking for feedback along the way with the programming. If there was a need for more training, we would do that.

COMMISSIONER POLANCO: I suppose my question is, I know that all of you have been working on this for some time.

How much time do you anticipate -because I could see there's going to be
a lot of questions -- very specific
questions that you may not have the
answer because you're working on it.

How much time do you anticipate on having a complete package so when someone asks a specific question, you can just give a specific answer?

Cause otherwise we could be here, and we could bombard you with questions, and you're going to -- your response will be, "Look, we're working on this. This is a working project", and so forth.

How much time do you anticipate for

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having a complete project so we can ask you questions, and you could give us meaningful answers?

UNKNOWN SPEAKER: If this was something that the Board was entertaining, I think we could have a complete plan ready for -- on paper, ready to roll out in approximately one month to two months.

COMMISSIONER CALISE: Will you have a choice of vehicles; so if I decide I want a luxury black vehicle, will I be able to get that within the 15 minutes instead of getting a green or a yellow?

UNKNOWN SPEAKER: That we have to work on as was discussed -- and when Jeff Rhodes gave his testimony -- in that industry, there's really not that -- they work on more advanced requests, so that's something we would have to work on.

COMMISSIONER CALISE: Okay. That's on the luxury side. But what about different vehicles like I wouldn't want a yellow if I requested a black vehicle?

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UNKNOWN SPEAKER: We'd be looking to use the existing fleet and accommodate as much as we can and more.

COMMISSIONER MARINO: And how will it work as far as like a small base that -- like one base only has 20 cars and another base has 100 cars. Are you all going -- I'm assuming the smaller base isn't going to be contributing the same amount of cars as the larger base. Is there going to be like a percentage within your agreement?

UNKNOWN SPEAKER: No -- well, first, every base is going to pay on the -- for the fund, and -- as Jose testified -- due to the technical aspects of integrating systems, the top 75 bases -- which represent over 90 percent of all FHV dispatchers -- would be integrated with the program when they call, so that if the person normally calls base "A", then they'll be able to continue to do that and wait for the dispatcher. If they're using apps, then there would be a connection between the base and the

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centralized base.
1
2
                COMMISSIONER MARINO: Now, are
3
           smaller bases on board with this plan --
4
           cause I see the larger guys here - are
5
           there any smaller bases?
6
                MR. MORANO: The livery industry is
7
           the smaller bases. Typically, our base
           size is 100 --
8
9
                COMMISSIONER MARINO: Speak up.
10
                MR. MORANO: We represent the livery
11
           side of this -- we represent the livery
           side to this coalition. Typically, our
12
           base has 50 vehicles up to 300 vehicles
13
            -- medium size of 150 vehicles.
14
15
           we're considered a smaller size.
16
                COMMISSIONER MARINO: Okay.
17
                MR. MORANO: Obviously we are for it
18
           because this way we can pull together,
19
           and it's just more efficient that way.
20
                CHAIR JOSHI: We have had the
21
           opportunity to -- and I thank you for
22
           the time and effort that has gone into
23
            -- first of all -- getting together and
24
           putting together a plan.
25
                COMMISSIONER MARINO: Agreed.
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CHAIR JOSHI: When we -- you

mentioned something about fares -- cause
that's sort of an administrative

nightmare to figure out fares among 900
bases -- is that something you're still
contemplating; having a uniform -proposing a uniform fare schedule?

MR. KABESSA: Yes, we are. And as
we mentioned, in our study, in most
cases, people will pay less than what

we mentioned, in our study, in most cases, people will pay less than what they used to pay. But, yes, we are looking for an average fare otherwise that kind of a central dispatch center is impossible to operate.

But we will work on the rates with the TLC, and we will look for the TLC to publish those rates so that everybody will know what they are and approve them.

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work. There has always been issues. So there has to be assurances that the quality of the service, and the respect of the service, is guaranteed.

MR. KABESSA: I think it's important to mention -- and maybe something is being lost in the translation -- the base's obligation will be to contribute into that collective fund.

It's the responsibility of everybody that is part of the central dispatch center to act on enforcement. So there's not a lot of opportunity for a unique base to go astray here, so -- and this is where the incentive comes in.

There will be an incentive for accepting the ride, and there will be, of course -- so we're on the hook of nonconformance. So I think you should understand that what we're asking is that the TLC -- the only thing we're asking for citywide cooperation is to properly implement a rule that says that every base has to be in good standing with that central dispatch, and from

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that moment on this is a collective responsibility.

So me as Carmel, I will not like to have my name for a nonperforming entity. And all of us know -- through public opinion -- one million that first year will be -- one million and a half the second year.

it's a collective responsibility.

There's no brand preference here. We're all on the hook, and that's how -- and we report back to the TLC, and to the advocates on a regular basis.

So I think you need to understand,

So what we are hoping to convey to you is that we are as interested in as you are -- and the people in the wheelchair -- to really be part of the solution. I think it's a great thing for us.

I can tell you that we were discussing the solution. We're excited about being part of a legacy that will work, and that's the thing that we are trying to tell you.

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1
                CHAIR JOSHI: Can I just clarify one
 2
                  You raised that the TLC -- so
            thing?
3
            TLC's role in this proposal is to
 4
           mandate people pay into the fund, but if
5
           bases -- a larger group of bases --
 6
            decided to meet the equivalent service
            requirement today by voluntarily paying
 7
            into the fund, it could happen, you just
8
9
            wouldn't have the insurance that the TLC
10
           rule would give you as a mandate; but
11
            you could do it today?
12
                MR. GOLD: My name is Josh Gold.
13
                CHAIR JOSHI: You're with?
                MR. GOLD: I'm with Uber and a bunch
14
15
            of other bases.
16
                COMMISSIONER MARINO: I'm sorry.
17
            You're with Uber --
18
                MR. GOLD: Yes.
                COMMISSIONER MARINO: And anyone
19
20
            else?
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                MR. GOLD: Just Uber. But on behalf
            of the coalition, the Commissioner
22
23
           pointed out a very important piece of it
24
            is there needs to be accountability, and
25
           without that rule, a voluntary system,
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there's no one to lead them to noncompliance.

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So we're asking for a rule so that we do have accountability amongst the industry so that everybody can -- or is always required to fund.

You know, I think this is modeled after the Black Car Fund, which has the same sort of requirements about Workers' Compensation Insurance, and that system works.

And so, you know, I think we should make note of that, that it's modeled after something that works. But, you know, there is that voluntary component, and -- you know -- the Commissioner has pointed out -- I think rightly -- that there needs to be accountability.

UNKNOWN SPEAKER: And just to expand on your question Commissioner Aguado -- that was an excellent question -- but we also provide that there would be an independent monitor or auditor that would be issuing reports on -- we have right now on a biannual basis.

1 COMMISSIONER MARINO: So you're 2 attempting to be as transparent as 3 possible? 4 UNKNOWN SPEAKER: It's not going to work any other way. 5 6 COMMISSIONER AGUADO: And I agree on 7 paper, it sounds like an excellent process --8 9 UNKNOWN SPEAKER: Thank you. COMMISSIONER AGUADO: -- and an 10 11 excellent project. It's how it's implemented and sustained is the real 12 challenge, and I'm not sure if that's 13 14 the type of responsibility that you want 15 to undertake. That's a type of an 16 unintended consequence that you have to 17 deal with, and are you up to that? 18 is the issue. 19 UNKNOWN SPEAKER: And I appreciate 20 your concern, but as some of my partners 2.1 in this coalition said, we have been 22 meeting on at least a weekly basis for 23 several months now. No one has broken 24 off from this coalition. Everyone 25 understands the basic framework, and I'm

1 certainly confident that we'll be able 2 to live up to this with some -- as was 3 mentioned -- provided by the TLC. COMMISSIONER CALISE: And if you're 4 5 not up to the task, do you believe that 6 the rule proposed now would be the way 7 to go? UNKNOWN SPEAKER: We don't think 8 9 that rule is actually workable under any 10 circumstance, but if we don't prove 11 ourselves, you guys have the power. 12 CHAIR JOSHI: I want to thank you, 13 again, for the time and effort that has 14 gone into your proposal, and to the work 15 behind it, and to your presentation 16 today; so thank you. 17 UNKNOWN SPEAKER: Thank you. 18 COMMISSIONER MARINO: I join in 19 that. 20 UNKNOWN SPEAKER: And we would be 2.1 available to any of the Commissioners --22 and you certainly Chairwoman Joshi -- we 23 would be available any time if you have any further questions. Thank you for 24 25 your time. (Applause.)

MR. WILSON: Thank you.

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The next speaker is Jim Weisman.

MR. WEISMAN: Good morning. Thank you for the opportunity to present testimony on behalf of the United Spinal Association and the Taxis For All campaign.

United Spinal Association is a 70
year old organization founded by World
War II paralyzed veterans. And for the
last 70 years in New York City we have
been advocating -- I've been there 38 of
them by the way, but -- we have been
advocating for accessible transportation
options and other accessibility options
for people with disabilities.

The Taxis For All campaign is a proud coalition of people with disabilities who have been seeking access to taxis for 20 years. This is not a new a fight for us. It's a new fight for the FHVs and Ubers to be together in a room agreeing. It's fascinating. We'll see how long it lasts if they get their way -- their

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coalition -- but this is not a new fight for us.

I want to refute directly the estimate of demand that was made by the FHVs a few minutes ago before I talk about the proposal, which we support.

In 1979, United Spinal -- then called Eastern Paralyzed Veterans
Association -- sued New York City and MTA to make buses and subways accessible.

At the time, Mayor Koch told the New York Times that without making a single bus or a single subway station accessible, he could provide Access-A-Ride type services to wheelchair users and other people with disabilities for 9 million dollars a year. The Times believed it and printed it; quoted it on their editorial page. They wrote an editorial called "There's a Wheelchair on the Tracks", when we got an injunction for stopping subway construction unless they make stations accessible.

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Times have changed. The times are certainly not that reactionary, but -- on this issue -- but this industry has passed people with disabilities by -- the for-hire vehicles.

Right now Access-A-Ride's budget is not 9 million dollars -- this is with 90 something stations accessible and thousands of buses accessible, and millions of lift cycles a year -- Access-A-Ride's budget is 600 million dollars; not 9 million dollars.

Non-emergency medical transportation in New York City is 300 million dollars; most of it spent on wheelchair users on medical trips or wheelchair users to get to the doctor.

Taxis and for-hire vehicles -neighborhood-based car services -- can
provide both services -- Access-A-Ride
and non-emergency medical transportation
-- for far less than is currently being
charged by the vendors, which guarantees
demand for service.

People that regulate the agencies

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that provide these rides, which is not just central services, but Department of Veteran Affairs, Board of Education, and we can go on and on -- who hire special transportation -- these ambulettes privately operated.

People that run these agencies want to take advantage of least cost alternatives that would immediately transfer the load from expensive private vendors to taxis. It's important to a get few concerns out with the rule.

We do support the rule. We believe you need a critical mass of vehicles to make this happen. If vehicles are in service and on the street, they'll be available to people with disabilities. And while 25 percent may sound arbitrary to the for-hire vehicle industry, it is not arbitrary; it's extremely restrictive to people with disabilities.

People with very few transportation alternatives will have far less access to for-hire vehicles than everyone else in the city if this proposal passes.

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Nevertheless, we'll take it because we need to get a foot in the door; we need to start.

You should know that when MTA made a deal with us to make buses accessible, their lawyers told us, "Take 50 percent. We'll never do it. It will always be 100 percent. We don't want to run a crazy system and try to dispatch buses. We just want to have a uniform system, but we need a victory for our Board of Directors after five years of litigation". And we agreed to 50 percent, and they never did 50 percent of it. It was always 100.

Stations, they made a huge problem on it. They made paratransit -Access-A-Ride -- the workhorse of the system -- especially for interborough transportation -- and not buses or subways, and they're calling
Access-A-Ride at great cost to taxpayers -- 60 something dollars a ride -- because they don't have an alternative.

Demand will be reduced to taxis and

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for-hire vehicles that are accessible.

Taxis are threatened with extinction right now by the for-hire vehicle industry.

After this coalition is over between the for-hire vehicles and the Ubers,
Uber will set its sights on the for-hire vehicle industry. Why not? In the transportation business this is money.
There's also 900 million government dollars, at least, we've identified for the smaller operators that can get into this business.

It's important though to realize that you're asking for people to acquire a lot vehicles quickly. We have to be assured that those vehicles are available.

Right now we have corporations like Nissan and Braun that do business with the city that are wondering where they stand because vehicle acquisition by taxi owners -- for obvious reasons -- has diminished substantially. That limits what was supposed to be 50

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percent accessible by 2020 -- even if it gets there -- it probably can't because we've delayed vehicle replacement to accommodate the taxi industry -- it will be a much smaller fleet with much fewer transportation options for people with disabilities.

And I'll get out of here with two more concerns.

The rule permits bases to share accessible -- the demand for accessible service. We need clear lines of responsibility. The base that gets the call -- the base that receives the call -- who's responsible in the end for delivering the ride, and how will the TLC calculate the number of trips they make to -- and also, how will they count the number of trips made in accessible vehicles?

In closing -- I really do want to thank the Commission for doing this.

It's a long time coming. It's a very difficult fight to get this done. But I do want to say that the Livery Round

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1
            Table has been proposing this idea -- or
 2
            a version of this idea for years, and --
3
                COMMISSIONER MARINO: Can I ask you
 4
            a question?
5
                MR. WEISMAN: Yeah.
 6
                COMMISSIONER MARINO: You're saying
7
           you're not crazy about the rule, but --
            just so I understand -- what do you have
8
9
            against their proposal?
10
                MR. WEISMAN: Whose proposal?
11
                COMMISSIONER MARINO:
                                       The
12
            coalition's -- the centralized --
13
                MR. WEISMAN: The For-Hire Vehicle
14
            Coalition?
                COMMISSIONER MARINO: Yeah; the
15
16
            centralized -- what --
17
                MR. WEISMAN: It's a dedicated
           vehicle system. It's a disabled vehicle
18
19
            only. We don't know where those
20
            vehicles will be.
2.1
                If you're in Staten Island and want
            to go to Queens Boulevard -- and he
22
23
            thinks there's only 700 rides a day that
24
            are going to be requested -- where are
25
            these vehicle going to be?
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1 COMMISSIONER MARINO: Well, they're 2 saying that they'll get you a car in 15 3 minutes. 4 MR. WEISMAN: Or what; or they'll 5 try harder? (Laughter.) (Applause.) 6 CHAIR JOSHI: I want us all to take 7 everybody's comments in the spirit in which they're given which is to get to a 8 9 solution. So if you could hold cheers 10 and applause, that would helpful so 11 people feel comfortable expressing what 12 they need to express from the podium. 13 MR. WEISMAN: The problem is "Just 14 give us more time" is what they'll say. 15 "Just give us more time". 16 Create a critical mass of vehicles; 17 there's instant demand, and then we'll 18 There will be instant see what happens. 19 demand. Talk to MTA. Talk to 20 Department of Social Services; they will 21 ensure the demand. COMMISSIONER MARINO: I don't want 22 23 to cut you off, but because of time we 24 have to keep the ball rolling. 25 are a lot of people that want to speak.

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1
                So there's about -- they're
2
           anticipating 700 rides a day. How many
3
           do you anticipate?
                MR. WEISMAN: Thousands. How many
4
5
           Access-A-Rides are there a day?
6
                AUDIENCE MEMBER: 20,000 at least.
7
                AUDIENCE MEMBER: 2,100.
                AUDIENCE MEMBER: 6.4 million a
8
9
           year.
10
                COMMISSIONER MARINO:
                                       25,000 --
11
                AUDIENCE MEMBER: And how many
12
           dispatched?
13
                COMMISSIONER CALISE:
                                       2,100 was --
14
                MR. WEISMAN: We're talking about a
15
           huge number of rides.
16
                COMMISSIONER MARINO: Wait.
                                              2,100
17
            -- 25,000 -- it's very difficult --
18
                CHAIR JOSHI: I think this is
19
            symbolic of the issue of what is demand.
20
            I mean, demand is difficult to gauge
21
           when people haven't had a service
22
           because you might find there's people
23
           that once the service is available use
24
            it.
25
                COMMISSIONER MARINO: Right. If you
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1 build it, they will come. 2 MR. WEISMAN: Right. CHAIR JOSHI: Part of the issue is 3 people can speculate on demand based on 4 5 statistics that are out there, but what is demand? When there is service, we'll 6 know what demand is. 7 MR. WEISMAN: Our concern is the 8 9 opposite of theirs. Our concern is that 10 benefits paying agencies use these 11 vehicles so much that they won't be 12 available for discretionary travel for 13 people like the people who are 14 testifying today who have jobs, and 15 spend money -- have discretionary 16 capital to spend money -- travel around 17 the city, and --COMMISSIONER MARINO: Wait. 18 19 sorry? Say that again. Your concern 20 is --21 MR. WEISMAN: That benefit paying 22 agencies, like -- sponsored travel like 23 Access-A-Ride and Medicaid 24 transportation -- will use them all up, 25 and people who want to just go to a

1 movie or a dinner won't be able to get a 2 ride. 3 COMMISSIONER MARINO: I see. 4 MR. WEISMAN: They're telling you 5 nobody will make demands. I'm telling 6 you if you talk to MTA, they'll say if you have the critical mass, we will be 7 there. We can't use five vehicles. 8 9 have to provide 25,000 rides a day. 10 We're not going to filter in 10, or 2, 11 or 12 from a base. 12 But if we know there's a huge number of accessible vehicles, and the price is 13 14 right -- which it will be -- if it's 15 priced like taxi service, it's cheaper 16 than their rides -- cause then they'll 17 be there and so will Medicaid be there, 18 and that will ensure riders. 19 Then we'll talk about discretionary 20 travel; they'll be enough service --2.1 let's hope -- for those people plus 22 those who want to use, you know, 23 on-demand service. 24 COMMISSIONER MARINO: And I'd be 25 curious to hear the coalition's response

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1
            -- this isn't the platform -- but I'm
 2
            sure we can --
3
                MR. WEISMAN: But I do want to point
            out that these guys could have done this
 4
5
            all along. We've been meeting with this
 6
            industry for years --
7
                CHAIR JOSHI: Can I just --
                MR. WEISMAN:
                             They don't do it.
8
9
                CHAIR JOSHI: Because your formal
10
            testimony is over --
11
                MR. WEISMAN:
                              I apologize for that.
12
                CHAIR JOSHI: -- can I just ask you
13
            -- just to comment on converters -- we
14
           have had an opportunity to meet with
15
            several of the converters, and there's a
16
            combination of things to address -- the
17
            vehicle availability -- a more gradual
18
            roll-out gives us more time for ramp-up
19
            -- but many of the converters have
20
            expressed that readiness to provide
2.1
            thousands of vehicles in time -- you
22
           know, not in weeks -- but certainly able
23
            to meet some of the mandates that we've
24
            set forth, but a more gradual roll-out
25
            could certainly help to mitigate against
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1
            any vehicle concerns that people raise
 2
            and that are real. Because at the end
3
            of the day, we need vehicles on the
 4
            road. So thank you.
5
                MR. WEISMAN: Thank you.
 6
            Commissioners. (Applause.)
7
                COMMISSIONER MARINO: Thank you.
                MR. WILSON: The next speaker is
8
9
            Pedro Aguiar.
                MS. MEJIA: Good morning. My name
10
11
            is Jenny Mejia.
12
                COMMISSIONER MARINO: Could you put
13
            the microphone -- please.
14
                MS. MEJIA: Good morning. My name
15
            is Jenny Mejia. I'm Assistant to the
16
           President of the Coalition of Taxi
17
           Drivers, Pedro Joaquin Aguiar.
18
                (Whereupon, Ms. Mejia translated
19
            from Spanish to English Mr. Aguiar's
20
            testimony.)
21
                MS. MEJIA: We're here regarding the
           new regulation that will affect the taxi
22
23
            industry, especially taxi drivers of New
24
            York.
25
                Addressed to Chair Joshi,
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Commissioner in charge of the agency,

Taxi & Limousine Commission of New York

City, and other Commissioners, my name

is Mr. Pedro Joaquin Aguiar; I'm

President of the Coalition of Taxi

Drivers in the City of New York, and on

behalf of all the drivers of this

working class, I would like to express

our opinions on the application of a new

regulation pertaining to our licensed

drivers.

In the establishment of this regulation, you are obligating us to make an investment in the purchase of this accessible vehicle, and we do not have any guarantee upon the return of such investment.

In the first place, we are not opposed of (sic) such regulation as long as the Taxi & Limousine Commission guarantees us -- as we have said previously -- a return of our investment. And secondly, a control among the different bases of commitment on the distribution of costs to our taxi

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drivers to allow them to surpass (sic) on a day to day living.

Besides, if the city wants to comply with the handicapped community, the city should guarantee a reasonable fare to the taxi drivers who transport these types of passengers since we have to implement more time, as well as the responsibility of the handicapped passengers.

At the previous Public Hearing dated June 23, 2016, we had said that when bases were not supplying sufficient amount of calls necessary in which we had to work more hours, and many times we were obligated to pick up street-hailed passengers to compensate our monetary requisition. Also, we are exposed to getting excessive fines and summonses from the TLC.

Now, you want to take away our calls to have them distributed among the taxi drivers that will purchase these accessible vehicles; something that will put us in a worse predicament in which

we are already in.

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Predicting this extreme measure, to remove a 10 percent of costs within the first year, a great amount of drivers will disappear, and when the 25 percent is applied, the difference of our taxi drivers will be trimmed.

Commissioners, we want to ask you the following questions: Who will be affected with this regulation? We, the taxi drivers, will be affected because the bases are not the owners of our vehicles.

Question number two: What happened to the drivers who repaired their vehicles to transport the handicapped? You simply abandon us, and the taxi drivers lost their investments that was made with the green taxi that was known as the Order Taxi.

As previously mentioned, we are making the following recommendations.

We take this regulation until we have a meeting among the interested parties -- the bases for taxi drivers and the Taxi

& Limousine Commission -- and have them 1 2 designate a responsibility to each of 3 the interested parties. Also, we should have a meeting with 4 the elected officials so they can also 5 assume their responsibilities and not 6 7 benefit one sector mistreating another sector; in this case it would be the 8 9 taxi drivers. 10 Second, speak with the taxi drivers 11 that have these special vehicles. Give them an incentive so they can provide an 12 efficient and successful ride. 13 14 Guarantee us, the taxi drivers, a 15 working condition in which it will help 16 us in the return of our investments of 17 these vehicles. 18 Thank you for your attention and 19 cooperation. (Applause.) MR. WILSON: The next speaker is 20 2.1 Steven Blier. MR. BLIER: My name is Steve Blier, 22 23 and I'm not here to speak about policy 24 -- which I don't know much about --25 can't offer much -- but I am here to

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speak about the experience of living in the city as a disabled person -- which I can speak about.

The issue of accessible taxis for people in wheelchairs -- guys like me -- is an issue that we really have to solve. I'm a pianist, professor at Juilliard, and the Artistic Director of the New York Festival of Song -- a concert series with a 30 year pedigree.

I recently had to move my new music series to a very fashionable chic location in Brooklyn, National Sawdust.

Why? Because getting to Williamsburg took me 90 minutes from my house on public transportation on a good day, and I resorted to using a car service,

Carmel, which has exactly -- as far as I know -- one accessible vehicle.

But that meant that each trip out there to every rehearsal and every performance cost me \$100. So that was breaking the bank.

As you may have heard, Meals on Wheels taxi -- which is what we have

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right now -- is extremely problematic. While in theory you can reserve a car in advance, that usually means that they start looking for a cab at the time that you want the cab to arrive, and then it is the luck of the draw.

There may be someone nearby, but there may be no one available for a while. Sometimes your best option is 40 minutes away.

Once I needed to get to the emergency room, and I called in advance, and I ended up having to take buses over to Mount Sinai. That was a great night. The car that they had promised me was 65 blocks away on the other side of town. And there are other peculiarities that you find out along the way.

For example, if you are going to be out late, or you make a return reservation for midnight or any time after midnight, that reservation -- the return -- is rendered invalid because it is officially booked for the next day, and it disappears from the system.

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Unfortunately, they do not tell you this in advance, so you find this out in the wee hours of the night just as you were expecting your return cab. At that point you have to start all over again, make a brand new reservation and wait.

When the cab arrives, it may have enough space for a motorized wheelchair, but it seems that most of the cabs are the kind that have a very small area designed for manual wheelchairs, not battery operated ones. And more often than not, drivers do not know how to operate the rather simple manual equipment properly.

I spent most of my time in WOW
taxis, crammed in like a sardine, trying
to keep my knees from getting bloodied
as they scrape against the metal
fronting of what is a miniscule
wheelchair barrier. And may I add that
Amtrak is not a whole lot better in this
regard.

Uber and Lyft seem to be the way of the future, and it is a future that I --

and many other people in this room -would like to be part of. I want the
ability to find a car when I need one,
seats, location, and book it in any of
the five boroughs. Remember, you can
only book a WOW taxi starting at a
Manhattan location.

Since this is in the beginning stages we should try to get a few things right. All the cars should be spacious enough for motorized vehicles -- motorized wheelchairs. The drivers should know how to use the equipment, and they ought to be well-versed in how to pick up passengers and drop them off without putting their lives in danger.

I was born in Manhattan, make my living as a pianist, writer, and teacher. Currently, I am at the mercy of the MTA, in particular its very spotty and very faulty elevators. I want my city back, and Uber needs to do its part for those of us who live our lives -- often very active ones -- on wheels.

1 Thank you very much. (Applause.) 2 MR. WILSON: Thank you. 3 CHAIR JOSHI: We have a long list of people who would like to testify so if 4 5 there are people from the same group, it 6 would be helpful to give the benefit of 7 time to others that want to testify, if you come up together to speak. 8 9 appreciate if everybody could cooperate 10 with that so we can get everybody's 11 testimony in. 12 MR. WILSON: The next speaker is 13 Quemuel Arroyo. 14 MR. ARROYO: Good morning Chairwoman 15 Joshi, Commissioner Calise, and members 16 of the Board of Commissioners of the 17 I'm Quemuel Arroyo, a Policy 18 Analyst at the ADA Coordinator at the 19 New York City Department of 20 Transportation. That said, I am here to testify on my own accord. Thank you all 2.1 22 for hosting this hearing today. 23 The reason that we are all here is 24 discussing a potential avenue to improve 25 and increase the service we provide to

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New Yorkers with disabilities. It's bittersweet to me.

On one hand, I'm saddened that today, over 27 years since the signing of the ADA, we are still discussing a method to provide equal service to our most underserved population.

On the other hand, I am moved by your courage to put this item on your agenda while too many other groups remain silent on improving accessibility.

As you can see, I am a person with a disability. I acquired my disability 10 years ago. It took within a fraction of a second for me to sever my spine and become a paraplegic, and I want you to keep that in mind when you hear these testimonies today because it is true that joining the largest minority group in the world, people with disabilities, can happen in fractions of a second, or if you're lucky, it happens slowly as you age.

We are here to discuss a matter of

equity and quality of life. That is the basis of this hearing. Today we are discussing how you all can improve the quality of life for the over 125,000 New Yorkers with mobility disabilities by expanding the availability of an accessible taxi car citywide.

This hearing is happening at a time where in an instant, a person of mobility and personal gratification, but for a price, is a shared basic good for able-bodied pedestrians. I'm speaking about the e-hail industry.

Any one of you commissioners is able to right now take out your smart phones and request a car to pick you up and drive you wherever you desire. Wait time, if any, is no more than five minutes. That's narrow of what is tremendously different for me.

If I wanted to travel today, I am already late. I needed to have a reservation made with Access-A-Ride yesterday explaining exactly the time and place where I'd be picked up and

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where I was headed. My alternatives are to wait for an accessible car for an estimated 30 minutes or more, potentially an hour if on a trip outside of Manhattan or downtown Brooklyn.

Should you all decide not to take a cab, there are over 469 subway stations at your disposal. For me, there are about 100; that's if the elevator is working.

So I won't bore you with the rabbit hole of our subway system and MTA.

Today we are discussing your potential to dramatically alter and improve access to transportation available for others like me. Access to transportation is paramount to the discussion of the type of city we want to have here in New York.

Access to transportation is a conduit to receiving education, maintaining a steady job, building a career, or just grabbing a beer on a Thursday night.

I want to thank you for holding this

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1
           hearing, and I hope you pass these
 2
           proposed rules. (Applause.)
3
                CHAIR JOSHI: Thank you.
                                          I know
            there are a few drivers -- more than a
 4
5
            few drivers from the Independent Drivers
 6
                    If they could come up now
7
            together, I think it would be a good
            forum for the Commissioners to hear your
8
9
            testimony.
10
                And if you don't mind, what we'd
11
            like to do is so that everybody gets a
12
            chance, we'll take individuals off and
13
            allow you to present as a group.
14
            and we'll hold our questions till the
15
            end so you can get all your time in.
16
                MR. PRICE: I would like a couple of
17
            drivers to speak to --
18
                CHAIR JOSHI: Okay. Yeah.
19
           Definitely.
20
                MR. PRICE: So I'm Ryan Price.
21
            the Executive Director of the
22
            Independent Drivers Guild. We represent
23
            about 50,000 for-hire vehicle drivers in
24
           New York City.
25
                At 4 in the morning on August 19th
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we lost one of our fellow drivers. We don't know too many details, but what we do know is that after a long shift he collided with a tow truck with a passenger in his car, and I can't help but feel guilty.

I can't help but think that if maybe we had pushed a little harder, and we won pay regulations that may have been able to affect their incomes, he wouldn't have had to be on the road at that time, and like so many workers who work a 12, 16, 20 hour shift which are way too long.

I can't help but think that maybe if we considered the workers, those kids would still have a dad.

You know IDG supports and wants to give all wheelchair accessible vehicles on the road. This rule would allow bases like Uber and Lyft to pass on the cost to workers, the people who actually own the vehicles, and we know they will, but we can't support this rule, because when income is cut, our members have no

1 options but to work longer and longer 2 shifts. 3 We ask people with disabilities -the advocates of people with 4 disabilities -- to come and talk to our 5 6 members so that we can work together and have a conversation over a rule that 7 works for people with disabilities. 8 9 CHAIR JOSHI: So I do want to take 10 you up on the suggestion that includes the Commission. The issue of who 11 12 shoulders the burden of additional costs 13 for accessible vehicles is one that the 14 Commission, obviously, has great 15 interest in -- you know -- making sure 16 that it is shouldered by the responsible 17 party. It is a corporate 18 responsibility; it's a base level responsibility. That's where it should 19 20 stay. 2.1 And so we are reviewing and open to 22 your suggestions on strategies to ensure 23 that the corporate responsibility is 24 held at the corporate level. 25 And we do know that, you know,

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losing trips -- competition has made it difficult for many drivers -- taxi drivers have lost trips to new app drivers. Senior app drivers lose trips to newer app drivers. Green taxi drivers lose trips to other app drivers. It is a very competitive world out there.

And some of the overall comments that you've made about pay are something I think -- you know, you also conveyed -- we're interested in continuing that conversation and working on diligently not -- it won't encompass this in this rule package -- but certainly, it's something on the Commission's agenda.

So we look forward to working with you more on those issues and appreciate your input because what you say are matters that are great interest to the Commission.

MS. DOTTIN: Good morning everyone.

I'm Michele, and I am an independent

driver and also a steward. On average,

I drive about 65 miles per week and not

including the other things that I do too.

The issue I have with this rule is not that I don't care about anybody in this room -- or anybody in a wheelchair -- because at times we do transport wheelchair passengers that are -- passengers that use those.

We are open, as drivers, to be as helpful as possible, but not one person has come to table and said, "How are they going to help the drivers convert?" What is the cost? What is cost to us as an individual?

I drove yesterday from 10 in the morning till 12 midnight. I took two hour breaks -- okay -- two two hour breaks to be able to make a quota for the day.

Every time the rate goes down it means us, as drivers, work longer hours, and now they said we got to yield 60 hours per week. That means the drivers are allowed to work maybe six days a week.

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But at the income and the rate that we're being paid, it is impossible for drivers who rent, lease, and own to meet all the requirements, not to mention the gas prices going up; not to mention the toll prices. We may get hit with partial tolls. If we want to get back a little quicker, we shoulder the burden of the return toll in order to make a faster return.

We're not opposed to helping anyone in this city move and get to their destination, and we understand that we can get those riders to destinations, but 15 minutes? It's not possible some days in the city at all. And every person here knows that if we hit a day with traffic, and we are jammed, we cannot meet that requirement at all.

So everyone needs to be clear and equitable in the consideration of the drivers. We are held to a higher standard. We are mistreated by passengers. Everybody says the passenger is correct.

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1
                If a passenger comes in and is
2
           belligerent to the driver, we have no
3
           recourse. Okay. So these things have
           to be considered also.
4
               We want to help, but advocates need
5
           to come to the table with us drivers and
6
7
            let us do this together. We can come to
           a solution together, but no one has
8
9
           reached out to us to say, "Okay,
10
           drivers. What do you want? How can we
11
           help?" Let us work together. We can
           come to a solution. Absolutely.
12
               COMMISSIONER MARINO: I just want to
13
14
           get your name again, please.
15
               MS. DOTTIN: Michele Dottin,
16
           D-O-T-T-I-N.
17
               COMMISSIONER MARINO: Thank you for
18
           your testimony. I didn't meant to cut
19
           you off.
20
               MS. DOTTIN: No, no, no. Not at
21
           all.
22
               MR. DILCOM: Good afternoon.
                                               Μу
23
           name is Mark Dilcom; it's spelt
24
           D-I-L-C-O-M. I am a professional
25
           for-hire driver, and like most of the
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other for-hire drivers these days, I'm an independent owner/operator. I'm also a proud member and steward in the Drivers Guild which was created to protect for-hire drivers.

I agree that our neighbors, friends, family members, and visitors in New York City who need wheelchair accessible vehicles do not have fair and equal access to black car and livery car services, and this must change.

However, the way that the Taxi & Limousine Commission has set out to address this is disastrous because the numbers simply don't work.

If implemented, it sacrifices thousands of people's livelihoods while also failing to provide the services that people with disabilities so deserve. As proposed, this will be a failure in all respects.

So far not one person in favor of this rule drives for a living, right?

Or is looking at it from a top down level, not from a driver up level. As

one of the many tens of thousands of hardworking independent drivers, we're the elephant in the room in here, and it's me that if this is passed -- it's going to hurt my income. It hurts my family, and it makes it harder for me to pay my bills.

I made a substantial investment 10 months ago to be an independent owner/operator. I bought a new SUV with a six year loan, and I paid several thousand dollars upfront to get my TLC driver's license and put my vehicle on the road.

Each month I have a \$657 a month car payment, plus another \$450 a month in insurance for liability and collision.

Then you factor in my operating cost, my maintenance cost, plus ongoing TLC vehicle inspections; those all add up.

And when it's all said and done, I'm fortunate if I make \$3,000 a month net, and that's before my federal and self-employment taxes, my state and local income tax, and my health

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insurance. And as a city resident as well, we all know it's expensive to live here, so --

But to add insult to injury, if I wanted to comply and serve people that are protected by the ADA, I can't retrofit my SUV and make it a wheelchair accessible vehicle. So I'd have to sell it and lose even more money.

The misguided attempt to address this problem fails to accomplish its basic goal; providing enough wheelchair accessible vehicles to meet the needs of the public.

Today there are just a few hundred wheelchair accessible green cabs in use for pre-arranged transportation. It is physically and logistically impossible to come anywhere near what the TLC is calling for on January 1st.

One simply does not go to an auto mall and buy a wheelchair accessible vehicle. Each is custom made, which adds 15 to \$25,000 on top of the vehicle price. We all witnessed just how long

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it took to get current wheelchair accessible yellow cabs in service. It took years. Let's also not forget that these vehicles require special maintenance on these.

This proposal does not address any of this, and so where is the money supposed to come from for those of us, like me, who would want to do this but are self-employed?

So please, listen carefully to what you hear today, and stop going down this path; I beg you. And instead, develop a well thought out plan that allows all of us who have the same idea, to be equally represented. And together, we can make our stated objectives but without sacrificing individuals in the process, especially independent owner/operators like me, and most importantly, the people who need the wheelchair accessible vehicles.

So -- and finally, if anything else, in today's meeting, what we've all learned here is we need a lot more

1 discussion about this. So please, I beq 2 you, do not move on any rules until we 3 get together. Thank you very much for 4 allowing me to -- (Applause.) CHAIR JOSHI: You have a translator 5 6 I broke my rule, and I said 7 questions -- I have questions for you, but I will hold them till the end. And 8 9 to the extent you can compress 10 testimony, that would be excellent. 11 So how many up here -- one other speaker -- cause I know the Commission 12 13 has some questions, so that would give us an opportunity to -- if you stay 14 15 available to answer those questions. 16 Thank you. 17 MR. ACOSTA: Good morning everyone 18 here. My name is Pedro Acosta, and I --19 (Whereupon, Mr. Acosta's testimony 20 was translated from Spanish to English.) 2.1 MR. ACOSTA: Good afternoon. MΥ 22 name is Pedro Acosta. I am an FHV 23 driver for more than 20 years, and I am 24 an IDG steward. 25 I feel the most affected by the rule -- the FHV WAV.

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He (sic) agrees with FHV WAV rule because my family is affected because there's no good transportation for wheelchair people. I have a son, named Angel Acosta, and he has been in a wheelchair since he was born. So if the rule is passed, my son and other people will have access to more places.

But all of us should find a solution that works for everyone especially the people who are hearing the hearing today. We should work together because 100,000 drivers will be affected by this rule and their families as well.

All the drivers are very willing -and willing to compromise -- for the
people who are (sic) wheelchair
accessible, but we need to hear a
proposed rule that is responsible and
serious. A rule that will satisfy the
necessity for all the drivers.

Until now I've only heard rules that benefit the companies that modify cars; yellow taxis, and TLC, and to (sic) New

York. There have only been rules that benefit the driver to a little extent.

These are the average costs that I spend weekly: I have a Mitsubishi
Outlander, 2016. I have a loan with the bank and my last payment will be
February 15, 2022. I pay the bank \$752 monthly, and weekly that is \$188.

The insurance is \$562 monthly; \$142 weekly. An oil change is \$80 monthly and \$20 weekly. A car wash would be 110 monthly, and 28 weekly. For gas I spend 720 monthly, and 180 weekly. For a cell phone I spend \$70 monthly, and \$18 weekly. The total of all the expenses is \$674. After all expenses he (sic) only has \$700 for himself after working 85 hours.

Now, we will mention something that can happen at any time --

CHAIR JOSHI: So, I think we may have some questions. Is it possible to be available to answer those now? Cause I know this is an issue that we've spent some time on.

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So one of my questions is -- you mentioned 25 percent, and that's a difficult number because it would affect a quarter of the rides right away.

So -- in taxis -- and the roll-out time is another issue. In taxis we started in 2016 forcing the conversion, so that you had to buy an accessible -- you had to buy a specific accessible vehicle, and they end in 2020; so it's four years.

But granted this is a larger
industry, and -- so in some ways maybe
this is something we can talk about too
-- is -- should the roll-out be
scheduled different to take into account
people that have long-term leases
because at the latter end of the lease
is when the larger numbers come in, and
that would make the option for someone
like you two -- on the next purchase -to buy an accessible vehicle that may
work for you as well as for your family,
but, you know, not have an economic
impact while you're current lease is

1 going on. 2 So -- and there was one other --3 MS. DOTTIN: Can I ask one question? Can the wheelchairs that are foldable --4 the seats that close -- be a 5 consideration for the current drivers? 6 7 CHAIR JOSHI: I think everybody that is in a wheelchair --8 9 MS. DOTTIN: I mean for the amount 10 of -- the percentage given out. Because 11 these require retrofitting the vehicles, right; but those don't? 12 CHAIR JOSHI: On the retrofit issue, 13 14 we don't expect people to retrofit a 15 vehicle. What we anticipate is that 16 some portion of the 2,000 that come in 17 every month will have to be accessible. 18 So new vehicles coming in, a larger 19 percentage of those would have to be 20 accessible because we -- we didn't want 2.1 taxing -- we don't expect that any 22 vehicle owner today should undertake 23 that. 24 And second, it's not as road worthy of a vehicle. A retrofitted vehicle is 25

not -- that's probably a substandard vehicle for transportation. A newly converted vehicle is much more durable so -- I've heard the word "retrofit"; it's also much more expensive to retrofit than it is to convert. And I wanted to clear the air on that.

COMMISSIONER CALISE: I just want to add some data to long-term leases.

According to our last -- or our recent survey, 71 percent of people that we surveyed actually owned their vehicle.

I don't have hard data. Obviously, that's pretty soft data to go -- but I don't have real data on long-term leases, but what I do know is we had meeting on this issue on Tuesday; not a single person in the room was in a weekly lease.

loan; they were paying off the loan.

CHAIR JOSHI: Okay. So I do think there's a discussion that we can have after this about the issue of long-term leases. And I know that time is of an

1 issue, but you did say in your written 2 comments that you have thoughts on ways to increase the number of accessible 3 vehicles. So that would certainly be 4 5 something we want to explore with you in conversations after this hearing. 6 7 So thank you very much for your 8 time. We appreciate you coming up 9 together. It's nice for the Commission 10 to see you as a group as well. 11 (Applause.) Thank you. 12 MR. WILSON: 13 The next speaker is Veronica Wissel. 14 MS. WISSEL: Thank you. 15 Veronica Wissel, and I am -- as many 16 people who were up here testifying 17 earlier -- here to testify on my 18 personal behalf as a New York City 19 resident who uses a wheelchair and 20 relies on a number of different 2.1 transportation options here in the city. And like others I don't -- I know I 22 23 haven't studied the policy on this, and 24 I know that there are a lot of 25 considerations in the rule that you're

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putting together here. So all I can really tell you about is my personal experience.

I am a partner at a top five international law firm here in the city that's based in Manhattan. I've been living here for about almost 10 years now, and I think for anybody who lives in the city, no matter what kind of job you have, or what you do from day to day, transportation is one of the most challenging issues that I've had to deal with in terms of being a resident here.

And I think for anybody -- whether you're in a wheelchair or not in a wheelchair -- people in New York City rely on a patchwork of transportation options just because of the nature of the city. We don't live in, you know, a small town where everybody has his or her own car and can adapt to whatever that person's needs are.

Here in New York we rely on public transportation, and we have people of all walks of life using the subway,

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buses, and then to fill in the gaps people use cars. They use taxis, and all sorts of things.

It's not really an option to have your own car here in the city to drive on a day to day basis, and so, as a person in a wheelchair, I sort of start off missing most of the pieces of that patchwork because I can't use the subway reliably.

I have used the buses regularly because those are what are available to me. And up until recently, taxis were not really an option, and I think today for-hire vehicles are just not an option.

I think that -- you know, the reason evolution and putting new wheelchair accessible taxis on the streets has been a complete game changer for me. I can tell you that, you know, even as of three or four years ago, I would not be able to rely on getting a taxi to go from point "A" to point "B".

I can tell you hundreds of stories

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of sitting in the middle of, you know, downtown, midtown, out with friends waiting over an hour for a bus at 3 in the morning; sometimes by myself.

Situations where I wouldn't necessarily want to be in on a regular basis; but I've done that because that's the price I have to pay to be able to get around the city.

You know, the idea that a centralized dispatch system is going to provide equal or even at all comparable service to being able to use the services that are available to other New Yorkers is just -- I think that's just wrong.

I can tell you that in the -- I've tried to use a black car service about four times since I've moved to New York, and only four times because about more than half of those times were unsuccessful.

And one of the stories that I will share quickly -- I know I don't have much time -- is a few years ago I was

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going with some people from my firm to a big firm event on Long Island, and they called -- you know, they had hired black cars to take everybody out to Long Island, and they called a black car service who was supposed to provide a wheelchair accessible car for me.

Everyone else went out to the event, and I waited for my car. The dispatcher had somehow sent the car to the wrong address. They sent them to Brooklyn. It took the car three additional hours to get to me. In the meantime I was outside trying to get a taxi; trying to hail a taxi.

It was over 100 degrees, and when the car finally showed up -- which was a black car service that my firm had ordered to, you know, give people, you know, a nice ride out to Long Island -- it had no air conditioning. It only had one headlight working, and the driver took me out -- he was upset because he had been sent to the wrong address in the first place -- he took me and a

couple of people who were nice enough to travel with me out to Long Island -- dropped us off at the wrong address and left.

And, you know, I had to walk on the highway with the friends down to the other correct place, and when he came back to pick me up in the -- you know, later in the evening, you know, it was the one headlight car. You know, I just think that's not equal service.

So for somebody to tell me that they're going to provide some kind of a car that's going to be somewhat comparable to these other cars that are being sent out to regular New Yorkers, I think that's incorrect.

So I strongly support this initiative, this rule, and I think it will have a huge impact on people like me. (Applause.)

CHAIR JOSHI: I'd just like

Commissioner Calise to say a few words

-- because this issue has come up a few

times -- on foldable wheelchairs -- just

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1 to give your perspective. 2 COMMISSIONER CALISE: So people in 3 wheelchairs are in many types of chairs. There are motorized wheelchairs; there 4 are non-motorized. 5 6 People that do use manual 7 wheelchairs, some do transfer; but they really don't like to transfer as well. 8 9 When you transfer, there are lots of 10 different things that can happen. 11 A lot of people carry different 12 things on their chair like backpacks --13 or carry things under their chairs. 14 Wheels can get lost when you take those 15 wheels off; or folding, lots of things 16 can be lost. 17 When we want wheelchair accessible 18 vehicles, the vehicles are for 19 wheelchairs to roll into, to be able to 20 get into, and that's equal service. 21 (Applause.) 22 MR. WILSON: The next speaker is 23 Sarah Kaufman. 24 MS. KAUFMAN: Good afternoon. ΜУ 25 name is Sarah Kaufman. I'm the

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Assistant Director of the NYU Rudin Center for Transportation.

I am currently conducting a major research project about paratransit use in New York City and working with several advocacy groups that are in the room today and have spoken earlier.

The report will include an interactive map for users to explore the paratransit use around the city, and it will be finished by the end of the year.

Accessible transportation is essential in New York City. More than 10 percent of New Yorkers have a disability and 99,000 New Yorkers use wheelchairs. I would like to explain why the four transportation services currently offered to people with disabilities are inadequate and insufficient.

The MTA's Access-A-Ride system

provide six and a half million rides to

this population per year, which is about

18,000 a day. That was a question from

earlier. However, Access-A-Ride is

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considered inefficient with poor service while also being very costly according to the city. According to the Citizens Budget Commission every Access-A-Ride trip costs \$70, the highest in the country.

At the NYU Rudin Center, we recommend on-demand ride hailing and ride sharing to lower costs and improve rider experiences.

In regard to the subway, only 110 out of 472 subway stations are wheelchair accessible. In 2015 there were 40,000 subway elevator outage incidents. So if a person in a wheelchair arrives at an accessible station, they often do not know if they can exit at that station and may have to ride four additional stops before they can actually exit the subway system. People who use wheelchairs cannot depend on the subway.

Furthermore, according to subway passenger complaints -- according to passenger complaints -- bus drivers

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often do not tolerate wheelchair boarding. They bypass stops where passengers in wheelchairs are waiting, or they stop too far from the curb to be accessible. 200 complaints were lodged about these issues in 2015.

More important, of the 1,900 green taxi medallions for wheelchair accessible vehicles, only 387 are active. People who need this service cannot get reliable service in New York City.

As you can see, of the four major methods of travel approved for people with disabilities, there is serious problems of cost, reliability, and efficiency.

The number of New Yorkers relying on accessible transportation services will only grow in the coming decades. Senior citizens are expected to reach 1.84 million people in New York City by 2030. The number of residents needing accessible services will significantly increase. The MTA expects the number of

1 Access-A-Ride users to double in just 2 five years requiring a scaling of the 3 already overburdened system. All New Yorkers, including those 4 using wheelchairs, deserve to choose 5 their best travel options based on 6 timing and budget. At this time many of 7 these individuals who would prefer 8 for-hire vehicles are not able to make 9 the same decisions others can. New 10 11 Yorkers in wheelchairs are offered 12 service that does not meet their needs. 13 I commend the Taxi & Limousine 14 Commission for focusing on the public 15 policies essential to expand for-hire 16 vehicle service to all New Yorkers. The 17 TLC should ensure that the city's 18 populations of all abilities have better 19 options than they do now. 20 Thank you for your time and 2.1 attention. (Applause.) 22 MR. WILSON: Thank you. 23 The next speaker is Chris Rosa. MR. ROSA: Good afternoon 24 Commissioner Joshi, Commissioner Calise, 25

1 distinguished members of the Board. 2 am pleased to be joined by my friend and 3 colleague Leonard Blaze (phonetic). He's an outstanding student leader at 4 CUNY School of Professional Studies, and 5 6 together we'd like to present our 7 experiences at CUNY students with disabilities. 8 9 CHAIR JOSHI: Sure. If you want to 10 come up, that would be helpful for us 11 too. MR. ROSA: Sure. Thank you. And in 12 13 the interest of time we're going to 14 consolidate our testimony. CHAIR JOSHI: Excellent. Thank you. 15 16 MR. BLAZE: Good afternoon 17 Commissioner Joshi, Commissioner Calise, 18 members of the Taxi & Limousine 19 Commission. My name is Leonard Blaze, 20 and I am the Treasurer of the CUNY 2.1 Coalition of Persons with Disabilities 22 "CCSD" the official representative of 23 the organization for students with 24 disabilities at the City University of 25 New York.

1	Moreover, I am currently a graduate
2	student at the school
3	COMMISSIONER MARINO: You need to be
4	it's just too close that's why
5	MR. BLAZE: Okay.
6	COMMISSIONER MARINO: Just a little
7	more space between you and the
8	microphone.
9	MR. BLAZE: Hello. So as I eluded,
10	I serve as the treasurer for the CUNY
11	Coalition for Students with
12	Disabilities, "CCSD", the official
13	representative organization for students
14	with disabilities at the City University
15	of New York.
16	Moreover, I'm currently a graduate
17	student at the CUNY School of
18	Professional Studies pursuing an MS in
19	disability services and higher
20	education.
21	I am here today to testify on behalf
22	of CUNY's more than 750 wheelchair users
23	in support of the TLC proposal to
24	require all FHV bases to send 25 percent
25	of their dispatched trips to wheelchair

accessible vehicles.

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As a Brooklyn resident I recognize the importance of having a respective car service in the TLC policy. However, like many of the students with disabilities at CUNY, I rely on Access-A-Ride for the vast majority of my travels throughout the city.

It's no secret to anyone in this room that Access-A-Ride is unreliable, especially when it comes to time. There isn't one user of Access-A-Ride who doesn't have a long list of nightmarish experiences with this service.

Moreover, the MTA's overall track record in providing services for people with disabilities is dismal.

The TLC, by contract, should be proud of its efforts to make adequate transportation services more accessible to all New Yorkers.

Wheelchair accessible cabs have afforded me, and those like me, a viable option in times of emergency. Mandating an increase in the number of wheelchair

1 accessible vehicles on our city streets 2 can only be a good thing. It may not be 3 the best option in terms of affordability for everyone, but the 4 5 peace of mind it provides us is 6 invaluable. I urge the TLC to adopt the 7 proposed rules. Thank you for your time. 8 9 (Applause.) 10 MR. WILSON: Thank you. 11 MR. ROSA: Thank you Leonard. I'11 12 keep myself a proper distance from the mic. 13 14 So as Leonard referenced, CUNY 15 proudly enrolls more than 9,000 students 16 with disabilities. 786 of those 17 identify as wheelchair users. 80 18 percent of those 786 wheelchair users 19 are enrolled at CUNY's campuses in the 20 outer boroughs, and 90 percent of those 2.1 wheelchair users live in neighborhoods 22 in the outer boroughs or north of 110th 23 Street in Manhattan. 100 percent of them would benefit 24 25 from a rule change that would require

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all for-hire vehicle bases to send 25 percent of their dispatch trips to wheelchair accessible vehicles. And given the projected demands that we heard from the coalition for for-hire vehicles earlier, CUNY could meet their demand target by itself each and every day. And certainly that's what we hear from the wheelchair users enrolled at our university.

Among these most critical challenges in promoting the success of student wheelchair users is ensuring that they participate richly in student life and career readiness activities.

In Student Affairs, we know that participation in student life is highly correlated with student success. That participating in formal and informal student gatherings, attending campus events, engaging in leadership activities improves student retention and graduation rates. This engagement is also critical to the whole development of students as full

citizens.

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Unfortunately, students who use wheelchairs under-participate in co-curricular life compared to their peers, and by far the most frequently cited query to their participation is the absence of flexible, affordable transportation. Simply put, if their student engagement can't be neatly scheduled in advance through Access-A-Ride, it simply doesn't happen.

Similarly, the absence of demand response of affordable, accessible transportation stunts the career development of wheelchair users. The dearth of accessible transportation options is the barrier to career readiness most frequently sited by wheelchair users in our CUNY Leads program.

The absence of flexible, accessible, demand responsive transportation limits the parts of the city in which wheelchair users will look for work. It limits their opportunities to interview,

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to network, to acquire the social and cultural capital needed to break into their careers of choice, succeed and then advance.

Simply put, CUNY students in wheelchairs, particularly those from the outer boroughs, need access to demand responsive for-hire vehicles in order to have equal opportunity to succeed in college and build careers.

For this reason, we're strongly in favor of the proposed rule change. We particularly value the TLC's inclusive approach to ensuring equal access to car service in New York City for those who need wheelchair accessible transportation.

We applaud the TLC for proposing to build a for-hire vehicle system on universal design principles, creating an intricately accessible transportation model that provides the greatest access to the greatest number of New Yorkers in the most integrated, dignified, and empowering manner. And we congratulate

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1
            you on your bold vision. Thank you.
 2
            (Applause.)
3
                MR. WILSON:
                             Thank you.
 4
                The next speaker is Bruce Schaller.
5
                MR. SCHALLER: So good afternoon
            Chair Joshi, and members of the
 6
 7
            Commission.
                         I'm Bruce Schaller,
            Principle of Schaller Consulting
8
9
            specializing in for-hire issues in New
10
            York and around the country.
11
                I fully support the goal of bringing
12
            a long needed accessible for-hire
            service to all five boroughs, and my
13
14
            testimony today goes to the specifics of
15
            the proposed rule.
16
                I've been listening to all the
17
            testimony so far. I hope this helps to
18
            give you sort of a framework to look at
19
            some of what you've been hearing, and in
20
            going forward.
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                The rule that is currently
22
            structured -- in my view -- is
23
            problematic for two reasons. The first
24
            is it requires a large number of
            accessible vehicles -- I would think
25
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16,000 or more -- but it doesn't address how the vehicles, the drivers, and the dispatch companies join together to provide an effective service and overall system. And I think you heard that from the drivers a few minutes ago.

Moreover, the rule distributes this large number of vehicles across 900 FHV bases. That means that when someone requests a trip, there's likely to be an accessible vehicle nearby, but probably not working for the base that they just called.

The unintended consequence of this could be having thousands of vehicles on the street with few drivers who are willing to accept an accessible trip if you have to drive that much longer for the pick-up. Few bases have trained staff and operational practices, which the rule doesn't speak to, and long waits for a ride.

Based on my understanding of the current state of the FHV industry, I think that these issues can be addressed

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by revising the rule around three principles starting with the principles and then a lot of work from there.

The first involves focusing on service outcomes. The rules should set a service standard for wait times. The rules should ask for what you want.

Something like 90 percent of pick-ups within 10 minutes or 15 minutes, and some smaller percentage of trips not served.

If you look around the country at contracts, that's how they provide for non-emergency medical service. Detailed trip data should be submitted to verify compliance.

The second principle involves
aggregating trips and people so that
when someone requests a ride, they will
get a nearby vehicle. This could be
accomplished by following trip requests
through a smaller number of dispatched
entities. There should be enough of
these so that you have choice and
competition, but not so many that you

fail to aggregate the trips and vehicles.

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Third, the rule should provide for cost subsidies between accessible and non-accessible trips which would require some type of financial mechanism overseen by the city.

And finally, you should be prepared for higher trip volumes than what I've heard discussed today -- any of them discussed today.

Experience in Washington DC suggests the potential will be 6,000 to 8,000 trips per day as detailed in the written testimony that I just gave you.

Just two quick other points; there are some that are larger that have not been touched on yet this morning.

As you think about accessible FHV service, you should also bear in mind the upheaval of the yellow cab industry. Right now there are many accessible yellow cabs that sit idle. From now on they will only be exacerbated as industry revenues continue to drop and

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medallion prices slide towards zero.

This rule making can begin to set the stage for eventual convergence of all the FHV industry by allowing accessible yellow cabs to respond to dispatch from FHV bases bringing more trips to yellows and more vehicles into the accessible FHV fleet.

So thank you for your time. I'd be glad to answer any questions.

CHAIR JOSHI: Thank you. I had one quick question. So the scenario that you described first, there's a base who somebody calls. They need an accessible vehicle. There are accessible vehicles nearby, but the base doesn't have that relationship with that vehicle.

I think -- and I'm happy to discuss this further after the meeting -- is part of the purpose of having a trip mandate is that every day the base has to be working with accessible vehicles so those relationships are built up, so that they are more prepared for that call when it comes?

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And in early years, your scenario is more likely; and in later years, as those trip lines go up and those relationships, that might help mitigate against a situation that you described.

MR. SCHALLER: I mean, just the simple math is you have a fraction of the vehicles that are accessible. It will be a longer trip to reach the customer most of the time. It will be easily recognized by the driver that there's a call for an accessible vehicle, and the driver will have to drive further for the pick-up.

They're independent contractors. So it doesn't -- when you tell the story about how the service would work, you see, why would the driver take the call and drive three times as far for the pick-up than the next call which as the study shows, would be much closer. I think it's -- you know, I think it's an issue that needs a serious look.

CHAIR JOSHI: We're looking for it,

1	and I know we had some discussion
2	beforehand
3	MR. SCHALLER: Right.
4	CHAIR JOSHI: and we look forward
5	to continuing those
6	COMMISSIONER JIHA: Let me ask a
7	question. You mentioned in your
8	testimony you discuss from your
9	perspective what do you think
10	explain the over-capacity in your
11	industry.
12	MR. SCHALLER: Well, it's very
13	simple. Many people who formally used
14	yellow cabs are now taking Uber, Lyft,
15	and the other
16	COMMISSIONER JIHA: Yeah. Okay.
17	MR. SCHALLER: So that shift in
18	ridership that you've seen very
19	dramatically over several years, and has
20	actually been accelerating over the last
21	six months.
22	COMMISSIONER JIHA: On the one hand
23	you're saying we have increased demand
24	for wheelchair accessible vehicles, but
25	at the same time you're talking about

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1
           having -- capacity for those calls --
 2
            what you're saying --
3
                MR. SCHALLER: Right. So I'm saying
            the overall demand for the yellow cab --
 4
5
            the overall yellow cab ridership and
 6
            fare revenues have gone down steadily
 7
            over the last several years as you know.
                The number of wheelchair trips have
8
9
           been going up although we don't have a
10
            count of that. It's still a small
11
            fraction -- it's not offsetting the
12
           movement -- I suppose -- of able-bodied
13
           people from yellow to the outdate
14
            services.
15
                Does that answer your question, sir?
16
                COMMISSIONER JIHA: Not really. I'm
17
            just trying to --
18
                MR. SCHALLER: I'm sorry. I'm
19
            trying to understand the question.
20
                COMMISSIONER JIHA: No, on the one
2.1
           hand there's an excess demand -- okay --
            for wheelchair vehicles -- there's a
22
23
            demand out there -- I mean that's small
24
            -- but at the same there is more
25
            capacity -- according to your testimony
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1	in the yellow cab for those vehicles.
2	So the question I'm asking is why is
3	that such an imbalance?
4	MR. SCHALLER: So it's a geographic
5	imbalance.
6	COMMISSIONER JIHA: Okay.
7	MR. SCHALLER: So according to the
8	regional data the only data I can see
9	it's a small sample but 90 percent
10	of wheelchair users in the city live in
11	the outer boroughs outside Manhattan.
12	Treat that as an approximate number, but
13	it gives you a sense you know
14	ultimately, I think it's a geographic
15	problem, and that's why the FHV rule is
16	obviously so much more important. They
17	serve the customers they serve
18	primarily where those customers are.
19	CHAIR JOSHI: Thank you.
20	MR. WILSON: Thank you.
21	The next speaker is Cecilia Arana.
22	MS. ARANA: I have a friend
23	somebody to join me. Can I have
24	somebody else go ahead of me?
25	CHAIR JOSHI: Sure. We will have to

break at some point, and we can put you on in the afternoon.

MS. ARANA: I'll just be one minute.

CHAIR JOSHI: Okay. Great. Problem solved. I think we have one person who is ready now, Susan Scheer. She can come forward now, and then we'll do the testifier who is currently out in the hallway locating her friend right afterwards.

MS. SCHEER: I would like to thank
the Commission for giving me the
opportunity to speak. My name is Susan
Scheer. I am a proud employed person
with a disability here in New York City,
a professional person, who relies on
taxis to be able to get to and from all
of the same activities that everybody
else who is employed in this room uses
them for; to get to meetings on time, to
get to events. I have a series of
remarks, and I will try to keep them
brief.

I want to start by asking you an imaginary scenario. I come to you, and

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I say, I have a revolutionary transportation approach that can get people where they need to go faster and cheaper than what you are using now.

There's only one catch. Only white people can use that system. People of color would need to take a different system. It would get them where they need to go, probably, but it might take longer or cost more. I think most New Yorkers would recoil at such a suggestion in 2017, and indeed, most Americans.

We watched last week across the country as people protested racial injustice in this country. How can we be here at this moment even entertaining a discussion about creating a second class separate but unequal system? Why would it be okay to treat people with disabilities in this way?

Uber says that they are creating the future; that they are providing the future of transportation. But actually, what they are saying is that they're

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creating the future for one set of people. The people they deem worthy to get a choice of cars, a choice of prices, while another set people -- people who use wheelchairs -- are being consigned to the dustpan of history and told to settle for a system that Uber itself has set out to blow up for its preferred customers.

Guess what? I am part of that future, and there will be tens of thousands of other individuals with disabilities who will be part of that future traveling to work, to school, and to every other purpose that people use a taxi system for. And if we're worried about demand right now, no need.

The MTA, if it's really serious about saving money, can stop paying \$60 a trip for Access-A-Ride and put the trips in accessible for-hire vehicles. I don't know of too many trips in New York City that will cost more than \$60 one way, and it will be a win/win/win. The MTA, which doesn't seem able to save

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money, will do so. Access-A-Ride passengers will be able to call for and get a trip when they need it, and no-shows will be down.

The TLC's proposal today is a thoughtful way to guarantee that there's a reasonable quantity of accessible vehicles on the road that I can tap into the same way as anybody else.

One change that I would urge the Commission to make is to ensure that the providers cannot put all their accessible vehicles out on the road during the first week or two of the month to meet the 25 percent threshold, and then garage them for the rest of the time. There needs to be consistent availability throughout the day, the week, and the month.

When I say "consistent", I mean consistent with the general service levels that are given a day. If people who don't use wheelchairs are getting crummy service, I'm entitled to the same crummy service. But if there's good

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service, then I should be able to get my share.

This rider's perspective on essential dispatch -- 15 minutes -- is the average win. On Sundays, at 3 in the morning, how many trips will the wait be 30 minutes, or 45 minutes, or never come at all? It could be a significant percentage and still average out to 15 minutes.

And how does this work for an Uber driver? They're going to take a reduced rate and wait to get paid back for the difference? I don't think that's going to be very popular. And how are you going to get them to respond to a dispatch request anyway?

With all due respect to the economists and the others who were paid by the industry to speak here today, whatever position one wants to take, one can call the economist who will predict that outcome.

Indeed, the economist who is slated to testify today against the TLC rules

1 previously did a study for a disability 2 organization toting the economic impact 3 of increased accessible transportation Where will that economist be --4 items. 5 and all of these other experts -- when 6 their predictions right now will be 7 wrong? Will they be with me when I'm 8 9 stranded in the rain in Brooklyn with no 10 way to get home to Manhattan because the 11 accessible taxi never responded to the 12 dispatch request? It happens to me all the time. 13 14 If central dispatch is good enough 15 for people with disabilities, then it's 16 good enough for Uber, and they should 17 move their business model to that 18 approach tomorrow. Surely their 19 investors will thank them. (Applause.) MR. WILSON: Okay. The last speaker 20 2.1 before our break will be Cecilia Arana. 22 MS. ARANA: Thanks so much for 23 seeing me before lunch. I know everyone 24 is starving. 25 My name is Cecilia Arana. I am a

Co-Director of a small nonprofit called NYC Kids Project, and we teach kids to understand differences.

I'm here today to speak on behalf of the younger generation of travelers, and in fact, I was able to get a friend of mine out of school for 10 minutes to tell you his one minute story.

(Whereupon, Cecilia Arana used a puppet to continue her testimony.)

MS. ARANA: I'm coming. Hold on.

I'm not used to meeting people in suits.

Hi. I'm a little nervous because I've never, you know, hung out with so many adults who look very official.

My name is Mark Reilly, and I'm in the 8th grade, and I got out of school because usually when I talk to people about, you know, stuff that affects me like inclusion, and, you know, being part of New York City -- who we all love -- I just wanted to say that I heard there's a lot of stuff happening today about, you know, getting rides, and I just wanted to give my two cents.

I just started to become more independent cause I like, you know, really -- you know -- the beginning of 8th grade, and I've been practicing, and I know everyone is trying. I just wanted to tell you that I missed my swim class last week, and it was kind of a bummer cause I was going to meet Carolina, and she's awesome, and we were going to have an iced tea.

But the thing is I called, and I did all the right things, and I was waiting. And then, I mean, I'm not -- I just don't know how to say this, but the car didn't work. And then I said, "Hey buddy. Could you help me out? That's not going to work for my cruiser". And he said, "Yeah, I'll try", and then he called around. And I said, "Come on. I'm going to be late". And then it was like there was nobody else around.

And I don't know. I just felt like

-- I just want to go places like every

other New Yorker, and I'm already in the

8th grade. I had a hot date. It was

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1
            going to be great. So I don't know.
 2
                I hope we can find a way that
3
            everyone can get what they need cause we
            all deserve the same good stuff. We
 4
5
            just want more cars on the road so I can
 6
            get where I want to go like everyone
7
            else.
                That's it for me. Mark Reilly.
8
9
            Thanks a million. Have a great lunch,
10
            and enjoy your fancy suits cause you
11
            look great. I'm going back to class.
12
            Bye. (Applause.)
13
                CHAIR JOSHI: So we're going to take
14
            a lunch break now and start promptly
15
            again at 2 p.m.
16
                (Whereupon, a lunch recess was taken
17
            from 12:57 p.m. to 2:03 p.m.)
18
                CHAIR JOSHI: So it's 2:03. We're
19
            going to start the meeting again.
20
                We have this room till 4 p.m., so I
21
           would be encouraging, again, people to
22
            group together to testify and to be as
23
            concise as possible.
24
                So we will start now with --
25
                MR. WILSON: Iris Jiminez.
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1 CHAIR JOSHI: And if you're not in 2 the room, we'll come back to you. We'll 3 make a note. MR. WILSON: We have a number of 4 people from DCID, and if they could come 5 6 up at once --7 CHAIR JOSHI: And they'll be after Iris. 8 9 MS. JIMINEZ: Once again, my name is 10 Iris Jiminez, and I am here to discuss 11 -- a user of Access-A-Ride and the cabs -- I have a couple of experiences with 12 the cabs, it's rare -- I call, and they 13 14 say they don't have any taxi in the area 15 at the time that I call, and that I'll 16 have to wait 15 minutes -- okay. 17 I'll call my local cab company up in 18 Washington Heights, and I've been told 19 that they don't do regular taxi rides 20 unless I book my ride two weeks in 21 advance. So I asked, "What's the use if 22 you have no accessible taxis? ", and they 23 don't have an answer for me. 24 The last time that I had called them 25 a few weeks ago, I was going to church,

and they said, "You see, if it's during 1 2 the weekend, you can use us, but only 3 during the day. At nighttime you can't". 4 5 So one Saturday they took me to church, and I got stranded because when 6 7 -- going back home, they have nobody available. So when I called 8 9 Access-A-Ride -- that was my only choice 10 -- they got the same answer. 11 didn't have any cab in the area to bring me back home. So around 12 o'clock 12 13 midnight they were able to get me an 14 Access-A-Ride van to bring me back home. 15 And I guess that's the most 16 experience that I've had so far with 17 them. I don't take long. It doesn't take me too long to say that right now, 18 19 but I wanted to be given a chance just 20 to express that. Thank you. 21 CHAIR JOSHI: Thank you very much. 22 MR. WILSON: Thank you very much. 23 So next we'll have four people from BCID; Yesina Torres, Valerie Joseph, 24 25 Joseph Rappaport, and Milagros Franco.

1 MR. RAPPAPORT: We're going to try 2 to be quick. 3 CHAIR JOSHI: Okay. 4 MR. RAPPAPORT: We have a couple of people with personal stories that 5 6 they'll tell quickly. 7 I'm Joe Rappaport. I'm the Executive Director of the Brooklyn 8 9 Center for Independence of the Disabled. 10 My colleagues are here. 11 We believe that these rules are an 12 important step in the right direction; a crucial first step toward full 13 14 accessibility. Uber, Lyft, Carmel, all 15 other liveries are all long overdue, and 16 we applaud the TLC and you, the 17 Chairman, for moving forward. 18 One thing is -- that I just wanted 19 to talk about briefly is some of the 20 economic arguments that are being made 2.1 or will be made by the FHV -- the 22 for-hire vehicle industry. And one 23 person earlier mentioned a study that 24 was done about the economic power of 25 people with disabilities by somebody who is now working for Uber.

Now, people with disabilities have a lot of economic power and -- to those who are back here still -- and the person who did the economic study is a fellow named John Chapman.

Here's the study that he did for my group. (Indicating.) And I'll just briefly mention two or three key items in his study. It was called the 2014 Disability Friendly Retail Analysis. He did this for a program we operate.

He said, in his study -- his
executive summary -- "Businesses, the
adoption of disability friendly policies
can open the market up to thousands of
additional potential customers. In
Brooklyn there are more than 201,000
individuals with ambulatory
disabilities" -- meaning about eight
percent of the population.

Later John Dunham writes, in his reports, "Brooklyn's disabled residents represent spending powers of approximately 4.7 billion dollars. Of

this roughly 2.4 billion dollars is spent on retail, goods, and services".

And lastly, there's a chart showing what those Brooklyn residents -- this is just for Brooklyn; not Manhattan,

Queens, Staten Island, etcetera -- just for Brooklyn -- what people actually spend their money on, and the most -- the highest expenditures are on transportation; an 817 million dollars annually on transportation only. So -- out of that 2.4 billion dollars, just in Brooklyn.

So I'll just finish up, but, you know, there's been a lot of talk about demand, as if anyone can predict that.

Remember, when Access-A-Ride started in 1990, there were only 30,000 trips in the first year. Now, there are approximately 16 to 17,000 to 18,000 rides every day.

So there's a lot of power, and Uber and the other companies should realize that they have tremendous opportunities here, and they should take them and not

1 resist this role. Thank you. 2 MS. JOSEPH: I have copies for 3 everybody actually. (Handing.) Good afternoon Chair Joshi and other 4 members. I am an Access-A-Ride advocate 5 living in Queens who is disabled. 6 7 live in Queens Village and work in Brooklyn and in Manhattan. 8 9 I generally use Access-A-Ride for my 10 transportation. But what happens when I 11 have to go to an off-site meeting during the day, or I need to travel 12 13 unexpectedly to meet my friends in the 14 evening after work, or want to head out to a park on the weekend? If I haven't 15 16 reserved my Access-A-Ride trip a day or 17 two in advance, it is not available to 18 So how do I get to the meeting, or 19 to my friend's house, or to anywhere 20 else? 21 Obviously, one option might be an accessible taxi, right? But that is not 22 23 always possible. As I said before, I 24 live in Queens Village. There are no 25 yellow or green taxis in my

1 neighborhood. There are only 2 neighborhood taxis. So I'm out of luck. 3 And, of course, Uber has just 61 accessible vehicles out of about 60,000 4 5 or so. You know they are not coming to get me. 6 7 The TLC accessible dispatch system isn't borough-wide yet, though I hear 8 9 that it is coming soon. Not soon enough 10 for me. 11 I'm very active in my community and 12 around the city. I'm not a stay at home 13 type of person, and as I said, I work 14 five days a week. So what happens now 15 for me? 16 CHAIR JOSHI: Thank you. 17 MS. TORRES: Good afternoon. Му 18 name is Yesina Torres. I am an 19 Assistant Advocate at Brooklyn Center 20 for Independence of the Disabled. 21 I live on the Upper East Side of 22 Manhattan. My mother lives in Queens, 23 and I volunteer in research at the 24 Veterans Affair in the Bronx, and go to 25 medical appointments there. I even go

to Staten Island once in a while, so I'm pretty much covering the boroughs.

The reason I am pointing this out is because for me to go to all my day to day community events, obligations, and activities I must commute in some sort of public transportation like any other human being does in the city.

As such, I deserve to be treated like any other human being with the same rights as any human being and other New Yorker. So why am I not able to take a cab, a livery vehicle, or Uber to and from any borough I'm in whenever I want to without having to wait for long periods of -- for long periods or having to call a special number? Why can't I just get an accessible vehicle from my local car service, or Uber, or a 666? Is my money not good enough?

Well, we all live lives where time is of the essence, and riding in a cab often is the fastest way to get from "A" to "B" especially between boroughs. Why are you limiting me? Why are you

1 disregarding my rights? Isn't this the 2 capital of the world? Well, what a shame that the capital of the world 3 lacks accessible cabs for all. 4 5 Uber forgets that it's part of New 6 York's vast transportation system 7 regulated by the TLC and using city streets; my taxes pay for it. It has an 8 9 obligation to serve everyone who wants 10 to use them. All cabs should be accessible; 100 11 12 percent. If these companies oppose 13 this, maybe it's time to go to another 14 city where equality and fairness does 15 not matter because you sure do not want 16 to be a part of our transportation 17 system. 18 I urge you to move forward with your 19 proposed rules to make Uber, and Lyft, 20 and all other liveries wheelchair 2.1 accessible. Thank you. (Applause.) 22 MR. WILSON: Next I have two people 23 from the National MS Society John Day 24 and Lori Bores.

CHAIR JOSHI: I think you mentioned

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1 your colleague is not here? 2 MS. BORES: My colleague is not here. John is not here. 3 4 This says good morning, but I am 5 going to say good afternoon Commissioner 6 -- Commission Board members, and the TLC 7 staff, and fellow advocates. My name is Lori Bores, and I live with multiple 8 9 sclerosis. 10 As a volunteer at the MS Society, I 11 am here today to commend the TLC for 12 taking steps to allow those who live with a disability to have the same 13 14 rights when it comes to accessible rides 15 in the for-hire vehicle industry. 16 Accessibility is important for an 17

Accessibility is important for an individual to live their best life possible. Having the option for mobility that is safe and transparent is key for better health outcomes and quality of life for patients with physical or cognitive impairments.

We believe that people with disabilities should have the same rights and be able to use accessible

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transportation for no additional charge, and that service animals should be welcomed at no additional charge in the

reports of the number of requested accessible rides, number of fulfilled

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accessible rides, wait times, and the number of accessible related complaints filed and their results.

Lastly, we support a nominal surcharge on all rides to help offset the cost of purchasing and retrofitting wheelchair accessible vehicles.

I thank you for your time and thoughtful consideration on this issue, and we look forward to being a partner on this issue while we continue to make New York City a more accessible place. Thank you. (Applause.)

MR. WILSON: Thank you.

I've now got three people from

NYTWA, and I'd ask you all just to limit

your total amount of testimony to three

minutes. We have Beresford Simmons,

Mohammad Tip Sultan, and Asim Akhtar.

MR. SIMMONS: Good afternoon
everyone. My name is Beresford Simmons.
I am from the Taxi Workers Alliance, and
I have some of my friends here with me.
And I am one of the first wheelchair
accessible drivers in New York City, and

it's a necessary thing for this city, and there should be an expansion to all car services; black car services, Uber, Lyft, and everyone.

I -- when I first started driving a taxi -- by the way, I've been driving a taxi cab in New York City for the past 50 years, and I'm now using Access-A-Ride because I have to go to dialysis three times a week -- so six times a week -- and Access-A-Ride needs a little overhauling because most of their jobs are contracted out by the industry.

accessible cab.

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So all of these guys who are crying about expansion of this industry, disabled people are people too, and they deserve all access to New York City like you and I and everybody else, and that's my line. (Applause.)

MR. SULTAN: My name is Mohammad Tip Sultan, and I am with the New York Taxi Workers Alliance since 2005, and I'm very excited to see all of this -- some of the new Commissioners -- and I think the change needs to be done as soon as possible.

As yellow cab, they are paying all this money with the changing the partition, the cars -- and still they are taking this huge margin of economy, and still they're willing and already right there. 2,200 yellow cabs already there. There are 500 -- the green cab is there, and why the 60 billion dollar company come crying so much about this rule.

1972, there was the ADA. The bill

this wheelchair accessible people -- the people with the disability -- they all really are right to exist. The rules is there. Why this 60 billion dollar company have to cry so much about this rule and reservations. Rules is (sic) there; just implement it.

They knew about the ADA; not today, since 1972. Why they are coming 2017 and crying we need to get delayed.

Rules is there, they just need to be --they knew about it, this going to happen. The access car did not come yesterday. It come years ago. 1972 rules was there. They knew them. They knew the equal rights.

If yellow cab knows that, if the green cab knows that, I believe that add-based companies need to be changed right now as soon as possible. We cannot separate people with the disability people that need service.

How many thousands of people live in the city? There is thousands of people

in the city. Please, make this rule
happen right now, and as soon as
possible, make this equal for everyone.
Thank you. (Applause.)

MR. AKHTAR: Hi. My name is Asim.

I'm also in the Taxi Workers. I just
wanted to add one thing; when --

wheelchair accessible taxis started in 2006, and we've seen that the burden was -- at that time, the burden was on the drivers and the system didn't work.

Now, we were able to change that and now the burden has been divided -- I mean -- there's mileages. Drivers get incentives for doing those pick-ups.

The for-hire vehicle -- I know the TLC cannot set the rates. It's the industry. For-hire, it should be the corporate companies who should take that burden. It should not be transferred to the drivers. I think the TLC needs to make sure of that; that the burden of the cost or economics should not be passed on to the driver. Thank you. (Applause.)

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1	MR. SIMMONS: One more thing
2	Commissioners, at every dialysis center,
3	there should be a taxi stand.
4	CHAIR JOSHI: Okay. Thank you.
5	MR. SIMMONS: Thank you.
6	MR. WILSON: Thank you.
7	The next speaker is Assemblyman
8	Weprin.
9	MR. WEPRIN: Good afternoon.
10	CHAIR JOSHI: Thank you for coming.
11	MR. WEPRIN: Thank you, Commissioner
12	Joshi, for inviting me. It's nice to
13	see my own Queens Commissioner, Nora
14	Marino, and my good friend, Commissioner
15	Victor Calise. We've done so much for
16	the disability community in this
17	administration, and it has been a
18	pleasure to work with you over the last
19	number of years.
20	I'm Assemblyman David Weprin. I
21	represent the 24th Assembly District in
22	Queens which is comprised of the
23	neighborhoods of Briarwood, Bellerose,
24	Bellerose Manor, Fresh Meadows, Glen
25	Oaks, Hillcrest, Hollis Hills, Hollis

Ridge, Jamaica Estates, Jamaica Hills,
Oakland Gardens, Queens Village,
Richmond Hill, South Richmond Hill, and
Utopia.

In Albany, I chaired the New York

State Assembly Task Force for people
with disabilities from 2014 through

2016. It was a position I held closely,
and although I am no longer Chair of the

Task Force -- I'm now Chair of the

Assembly Corrections Committee -- I'm

still deeply committed to supporting the
disability community in New York.

As long as I've had the
Chairmanship, ensuring accessible
transportation for people with
disabilities has always been a top
concern for advocacy groups across the
state and city, and for the assembly.

Transportation is an integral component in enabling people to fully participate in their communities. It enables people to work, choose where to live, pursue an education, access health care, worship, shop, and participate in

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recreational activities.

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For New York residents with disabilities, the right to fully participate in their communities and access services is determined by what New York's transportation network can provide.

In New York City, thanks to the progress made by Mayor Bill de Blasio, Commissioner Victor Calise, and TLC Commissioner, Chair Meera Joshi, by 2020 one out of every two yellow and green cabs will be accessible for people who use wheelchairs and scooters. This is a hugely important step, but many New Yorkers with disabilities still face significant obstacles to finding equitable and accessible transportation.

One of the overarching concerns that we have heard from many advocates involve a lack of access to for-hire vehicles, or FHVs, including black cars and cars hired through ride-sharing apps like Uber and Lyft. This lack of access creates a two-tiered transportation

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system in our city where people with disabilities lack the same on-demand access to transportation that is available to most New Yorkers.

The lack of accessible FHVs also creates a two-tiered system for owners of large fleets when the owners and dispatchers of FHV fleets are being allowed to operate in the face of ADA compliance.

After recognizing this disparity last year, I introduced legislation that would provide persons with disabilities equal access to pre-arranged for-hire vehicles under transportation network companies state-wide.

My bill required that TNCs start off by making five percent of the vehicles disability accessible within one year of the legislation passage; 15 percent by the end of the second year, and 25 percent by the end of the fourth year. The bill would also mandate response times for disability accessibility and non-accessible vehicles.

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As such, I am glad to support the proposed TLC rules on accessibility in the for-hire vehicle industry. By phasing in the requirements over a period of four years, starting at 10 percent in 2018 -- much better than five percent -- and eventually reaching 25 percent by 2021, operators will have a chance to gradually adjust to the changes as older vehicles age out of fleets.

Additionally, I'm also supportive of the proposal to allow bases more flexibility to dispatch to any wheelchair accessible for-hire vehicle. This adjustment allows for accessible vehicles to remain available for people with disabilities -- when they did it -- by ensuring that at the ready accessible cars are able to be dispatched by different bases.

It's about time FHVs, taxis, and the overall transportation system be accessible to people with disabilities, and when we provide for wheelchair

accessibility in all forms of 1 2 transportation, we guarantee the 3 independence of people with disabilities. 4 5 I thank you for holding this 6 hearing. Thank you for your leadership 7 on this issue, and I'd be happy to answer any questions if you have any. 8 9 CHAIR JOSHI: Thank you. COMMISSIONER MARINO: I don't have a 10 11 question, but I want to say it's nice to 12 see you too, and thank you for your leadership on this issue as well. 13 Thank you. (Applause.) 14 MR. WEPRIN: 15 MR. WILSON: Thank you. 16 The next speaker is Eileen Kelly. 17 MS. KELLY: Chair, Commissioners. 18 just wanted to bring up one point, and 19 that point being as the perspective of a 20 base owner and all livery cars, we can 2.1 buy the car, but we can't make the 22 driver drive the car. And we all have 23 cars sitting, and have taken off a 24 number of cars since Uber has taken over 25 a lot of our business. Everybody has

2.1

cars parked, and I think that you need to come up with a way that there's an incentive for the driver.

There's only so much that we can do about getting the driver into the car, and if the driver doesn't have any kind of interest in the car himself, I don't want to tell you the condition that some of my car cars come back in. And it's not even always the driver's fault.

It's the street, the potholes. The repair bills are astronomical.

Right now I'm going to tell you we have probably spent \$10,000 on a car and have the car maybe for a year to 18 months. And in that time probably spend another \$12,000 in repairs without any collision. And if the driver doesn't have any interest in ownership in the vehicle, these cars that cost -- you know how much these cars cost? You said something before about people who weren't interested in retrofitting,

CHAIR JOSHI: Retrofitting is when

1	you take an existing car and make it
2	wheelchair accessible. But conversion
3	is when you take a new car and put the
4	ramp in before it's used.
5	The conversion is the more durable
6	way to go, and that costs between 8,000
7	and \$10,000. On the Nissan, for
8	example, that's used in the taxis, it
9	can cost up to 14,000. But for other
10	brands, it's around 8 to 10.
11	MS. KELLY: So you're talking about
12	8 to 10,000 on a new car?
13	CHAIR JOSHI: Yeah, on top of the
14	price of the car.
15	MS. KELLY: And the price of the
16	car?
17	CHAIR JOSHI: The price of the car
18	is similar to like a Toyota a
19	minivan.
20	MS. KELLY: So when you talk about
21	the total cost of the car, there's a big
22	difference between spending \$10,000
23	and in some cases
24	CHAIR JOSHI: \$14,000. Yeah, so
25	you have to add at least 8 to \$10,000,

1 and there's only certain kinds of cars 2 that can be converted. MS. KELLY: Well, I looked before I 3 came here today. The best deal I could 4 5 find was for \$29,000 for a car. That 6 was a Toyota, and it had 128,000 miles 7 on it already. So, you know -- and then to invest \$14,000 for a retrofit, if 8 9 you're putting it on a car that has 10 already got that kind of mileage, what 11 are you going to get out of the car? If you're handing the keys to 12 13 somebody who has no interest in the car, as a base owner -- and we can't even get 14 15 the drivers in the car --16 COMMISSIONER MARINO: Which is your 17 base? 18 MS. KELLY: Kelly's Base. I mean, 19 I'm sure you've seen our cars parked all 20 over. 21 COMMISSIONER MARINO: Yes. 22 MS. KELLY: I'm sure you've been to 23 the Little Neck Train Station. I see 13, 15 cars parked there all added up. 24 25 You can see that they're there. We just

-- we don't have drivers. 1 2 CHAIR JOSHI: Okay. We appreciate 3 -- cause there's definitely a challenge that we see in taxi -- that we know 4 5 about -- getting drivers into accessible cars. So it would be no different I 6 7 suspect in your sector. COMMISSIONER MARINO: Now, I just 8 9 want to say, I know you're in my 10 community, and you've been there a long 11 time, and you're a small business, 12 personally don't want to see any 13 businesses like yours go down because of 14 this or any other rule. It definitely 15 opens up a conversation that needs to be 16 had. 17 MS. KELLY: Oh, this could really 18 negatively -- I mean, we've already lost 19 25 percent of our business to Uber, so 20 when I give another 25 away we won't be 21 able to -- you know, I'm struggling to pay the bills now. You know, everybody 22 23 is in this position. I'm not the only 24 one. 25 COMMISSIONER MARINO: And you've

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1
           been in the community a very long time
 2
            -- as long as I can remember.
3
                MS. KELLY: Over 100 years.
                COMMISSIONER MARINO: I'm not
 4
5
            100 years old.
                MS. KELLY: Neither am I.
 6
7
            (Laughter.)
                MR. WILSON: Okay. Thank you.
8
9
                We've next got a number of people
10
            from Disabled in Action, and I ask you
11
            -- so we can all get through -- we'll
12
            take you all at once.
                I'll read off the names; Clarota
13
           Bailon, Edith Prentiss, David McCauley,
14
15
            Carr Massi, Jean Ryan, Elizabeth Ramos,
16
            Phil Beder, Trina Rose, William Smith,
17
            and John Gresham.
18
                MS. PRENTISS: Jean Ryan, Elizabeth
            Ramos, John Gresham. The four of us
19
20
           will be speaking -- I've submitted
21
            testimony which I'm letting stand.
22
                I submitted -- Anthony Trocchia, our
23
            President has submitted his testimony.
24
           His testimony was very sweet in a way.
25
            It talks about his excitement of his two
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trips by -- through central dispatch of a yellow taxi.

He lives in Williamsburg, and every time he gets to take a taxi, I get a few phone calls or emails from him telling me how wonderful it is instead of the three buses and the 90 minutes it takes him to get to Manhattan. It's so wonderful to call, 15 minutes later you've got a vehicle, and he only spends 27 minutes in it. So he was very happy.

We have number of people as you can see. Jean Ryan and I are the Vice Presidents, and one of my concerns is -- I love the way the industry talks about "You have to talk to us".

I got the email asking us to talk to the Drivers Guild I think on Tuesday.

They want to do this before today. So it was a no-brainer for me, personally.

They didn't have the time, but we have spoken to them. We've spent years speaking to them.

We've spoken to owners. We've spoken to drivers. We've spoken to

everyone, and it's just not going anywhere which is why we pursued the lawsuit. We got our settlement, and 2020 is going to be a great year, hopefully, if there are any yellows left cause half of whatever is going to be whatever.

I do question -- and I will say, there are lots of trips in New York
City. My trips are all in Manhattan, and yes, I spend more than 60, and I would look forward to the day when
Access-A-Ride works with the taxi industry to -- as many other localities have -- they use the taxi, and we're paying the Access-A-Ride rates or a slightly higher rate. Because, believe me, \$80 trips from Water Street or from 2 Broadway to Washington Heights are not in my budget.

I'd like to have Jean Ryan.

MS. RYAN: I live in Brooklyn.

Obviously, I use a wheelchair, and I'm a senior. I can't get around in this city. It is so hard.

With Access-A-Ride you know you have to call the day -- one or two days in advance before 5 o'clock, and you'd better not -- you can't change your plans. You can cancel, but you can't change them. You can't leave at a different time. If you're finished two hours early, three hours early, you're just sitting there waiting for your vehicle to show up because you can't -- you're trying to fill in the time because it's not flexible like car services are.

I haven't always been disabled. I used to drive. I used to run. I used to walk. I took the subway for 25 years. We bought our house because it's near a subway station. When I became disabled, I couldn't take the subway anymore. I couldn't drive anymore. I didn't even know about Access-A-Ride, and really, it's hardly worth knowing about except it's the only option.

Now, we have another option in our

neighborhood, an express bus that costs three times as much. But every time I'm going to take the express bus, which is 12 to 16 blocks from my house, I have to train the drivers on how to use the lift. I am not kidding. This is the MTA. They are not interested in providing accessible service on their express buses. It's only Access-A-Ride, wheeling, and the express bus for me.

So when my husband got ill last year and got transferred suddenly from a hospital in Brooklyn to a hospital in Manhattan at night, I couldn't go because the buses don't run at night.

It's really hard getting from one borough to another for pretty much everybody cause the subways are like a spoke to Manhattan. But, even if they are, I can't get on the subway cause there's no elevators anywhere near me.

So I was like panicked. What do I do? He's really ill. He's in the hospital. I can't get to him. I can't tell them anything about him. I'm home,

and he's going to Manhattan by ambulance.

If I had a car service that I could take -- which I did take, and I even had an account with a car service because I took it so much when I was starting to become disabled before I used wheels -- I'm like stuck, and I'm not the only one. Everybody is lots of times. This is what we go through.

It's not feasible to have us stuck in our houses, and it's workable to have car services become accessible -- actually, I'm for 100 percent accessibility. Then everybody can ride in any vehicle, and we wouldn't have to worry about getting a certain one, or whether that one is close by, or whatever. (Applause.)

MS. RAMOS: My name is Elizabeth
Ramos, and I want to tell you why I need
a reliable, accessible car service.

I'm in a motorized wheelchair. I'm on oxygen, and I have to take

Access-A-Ride and I cannot take buses or

inaccessible subways.

I lost my brother in 2013 and how I hoped to be by his side, but there was no -- I had no car service or anything accessible to pick me up. You can't imagine how frightened I was many times when my oxygen runs out, and I have to wait hours. I'm stranded, and then they pick me up in four or three hours.

Oxygen lasts four hours for a tank, and, of course, in Brooklyn they don't have accessible cabs. I would like to call a car service at my own leisure, and I've had the pleasure of riding in an accessible car service. I can't tell you. It was a very emotional day of joy.

Accessible car services are very much needed in all boroughs for people like us. Thank you. (Applause.)

MR. GRESHAM: Good afternoon. My name is John Gresham. I'm a member of DIA. By trade I'm a lawyer, and so I read the proposal the way a lawyer would read it, and I have some questions for

you.

I appreciate that what you're trying to do is make equivalent service a reality. That's the core principal.

That's terrific. That has never been there before. We're trying a new approach to make that actually live.

Here are my questions. It seems to me that the metric is rides, not cars, and I suppose the reason for that is that you can't readily tell when accessible cars are actually being used, or hanging out at the garage, or at the curb, or whatever. And I appreciate that that's what you're trying to do, but here's the problem:

Even when we get to 25 percent of the proposal for four years, that's not going to necessarily produce anything close to 25 percent of the accessible vehicles. It will be far less because you can meet the 25 percent by transporting anybody for any distance.

So if I was transported for two blocks -- I don't need a wheelchair

yet -- that would count, and it's fairly easy to gain this metric by using the accessible -- one accessible vehicle for example -- as your workhorse for all your short trips that are in a concentrated area, and there's your 25 percent. It accomplishes rather little.

So that's -- my question is, how do they actually prove on that metric? The other -- there's a penalty for missing the percentage of 50 bucks per 100 trips for the allowable number for a given year. That's spit. That's not much of an incentive.

The other provision is confusing.

It is -- and I ask you, what does this actually mean? There's a potential \$1,000 fine for failing to provide equivalent service as a requirement, but I can't tell from reading it whether that's failing once, failing for a week, for a month, for a year; for what? It's unclear what that refers to. Beyond that, even if it's one, how do you prove it? It's really a comparison.

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1
                If it's one, this one rider didn't
 2
            get service equivalent to what others
3
            got. Same time, same area, and so
            forth. How do you prove that?
 4
5
                You have some discovery
            possibilities in the oath -- rules of
 6
7
            procedure -- but do you have the people
            power to bring those cases, pull out the
8
9
            documents, assemble the cases and
10
            prosecute them?
11
                If it's for a period of time as
12
            opposed to one, that becomes an even
13
            bigger task.
14
                CHAIR JOSHI: I think -- we'll take
15
            your questions into consideration --
16
                MR. GRESHAM:
                              Okay.
17
                CHAIR JOSHI: -- and appreciate the
            feedback.
18
19
                MR. GRESHAM: Thank you.
20
                MR. WILSON: Thank you.
2.1
                The next speaker is Yannick
22
            Benjamin.
                UNKNOWN SPEAKER: At the present
23
            time in my life, I still wonder if
24
            reliable accessible taxis were
25
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available, would these incidents in my life like going to the present time persist -- bringing sadness --

In 2006 I had to see my attorney regarding a legal case. His office was right in the area that at that time was known as Ground Zero. I went with my mom and my home attendant. I didn't have a motorized wheelchair at that time. I had to use a manual wheelchair.

Access-A-Ride took me there for my 11 o'clock appointment. I was done by noon, and Access-A-Ride was scheduled to pick me up at 2 p.m. We stopped at a piece of property right next to the attorney's office for a quick lunch, and at the same time able to keep an eye on Access-A-Ride. Since it was all glass windows, we could see all the cars that stopped in front of those.

Mom was anxious to get home because dad had told her he was not feeling well; as was I. I was very uncomfortable; not used to sitting for over 12 hours in a wheelchair.

2 p.m. came; 3 p.m. I called

Access-A-Ride several times and as usual was given the same old line, "The driver is on his way". This was at a time that Access-A-Ride was not equipped with GPS, and many passengers could not afford to pay a cell phone.

I had to keep going up and down, up and down the lawyer's office to call Access-A-Ride.

Well, we waited and waited. By 5 p.m. Access-A-Ride was not picking us up, and the only option we had was to take a taxi.

My home attendant stood on the street corner trying to hail a cab. All the yellow cabs soon passed by us, ignoring our attempts to hail them, but they would stop at other corners to pick up able-bodied passengers.

Well, we were stuck all day in

Manhattan. We finally got home around

8 p.m. My dad had not been feeling

well. He was alone all day, and when we

arrived he just said he had a terrible

2.1

headache. The next day, getting ready around 9 a.m. to see the doctor for the persistent headache, my beloved dad died from a massive heart attack. That day was November 17, 2006.

The second incident occurred on October 23, 2009. I had to pick up my new motorized wheelchair at NYU.

Excited about getting a brand new motorized wheelchair, I went to work.

I was looking forward in the evening to celebrating my nephew's birthday with my older sister Vickie, who was in remission from cancer, and we were all looking forward to celebrating his birthday at the restaurant in Yonkers.

It was a restaurant popular for celebrating birthdays. The staff and the chef usually use pots and utensils to sing happy birthday. At that time it was a lot of fun. We had a reservation for 7 p.m., but as it turned out, I did not make it to that reservation because Access-A-Ride did not want to pick me up with two wheelchairs.

1 So I had to take the bus, the M15, 2 and it was already rush hour by then, and the bus driver also refused to take 3 me to go back and forth. So I had to 4 5 wait, and by that time TLC had the 6 accessible -- they had installed a newly 7 accessible dispatch system, and they were testing it. So at that time I 8 9 thought it was going to work; it did not 10 work. 11 Okay. I called the dispatch system 12 very confidently thinking they were 13 going to pick me. They did not. 14 never showed up, and when we did the 15 test, everything went excellent. 16 I'm sorry it's taking a little 17 longer. 18 Well, I was really thrilled that 19 there was an accessible dispatch system, 20 but in real life, it didn't work, and

sometimes it still don't (sic) work.

Last week, I needed a cab. called; nobody was answering. I was really thrilled because I thought I no longer have to stand in the street

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corner seeing able-bodied people jumping agilely on the yellow cab while I would be feeling cold, hungry, and with the urge for me to relieve myself of my bodily functions, and most worse of all, feeling powerless.

Well, as it happens, I didn't make it to the birthday party, and when I finally was able to take the bus -- which I got home by 9 p.m. -- I cried all the way home because I had a dreadful feeling in my heart that I would no longer have another opportunity to celebrate another birthday party with my sister, Vickie.

On September 23, 2010 my beloved sister, Vickie, died from multiple melanoma.

Thank you. I just wanted to share these because I want to humanize the disabled community. We have lives too and not having other choices to be able to travel makes a difference. I live in the Bronx. Yellow cabs don't come to the Bronx.

1 CHAIR JOSHI: Thank you. 2 UNKNOWN SPEAKER: Thank you. 3 (Applause.) 4 MR. WILSON: Thank you. MR. BENJAMIN: Hi. Good afternoon. 5 6 Thank you very much. My name is Yannick Benjamin. 7 I work at the University Club on 1 West 54th Street, and I just want 8 9 to talk a little bit about my 10 experiences, and I just thought -- I'll 11 make this very quick cause I know there 12 are a lot of other people who want to 13 say many great things. And I'm also going to say a couple 14 15 of words on behalf of Chuck Close, who 16 was a great American artist and painter, 17 and I don't know if you've seen it -- if 18 you go to Second Avenue, you'll see a 19 lot of his great work there as well. 20 I'll just give you a brief little read 21 -- statement from him. 22 "It has been too long that people 23 with disabilities have been left at the curb by car services in New York City. 24 25 Like the general population, we have

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lives. We work. We have families. A solution is not impossible. Although slightly different, London has a solution with 100 percent wheelchair accessible taxis. Certainly not easy, but a solution that shows true commitment to accessibility, and that's what we need here with the FHV industry; a true commitment to accessibility that requires from all parties."

He also mentioned that while he was working on that, and when he does projects here in New York City, he has a very big power chair as well. He does find challenges, but when he does find an accessible taxi, it allows him to complete his task.

And on behalf of myself, I will just say one quick story. About five years I want to say, I had a regular cab pick me up, and I am a paraplegic, but I have the good fortune that I can actually transfer into a regular taxi, but I no longer really like to do that because Commissioner Calise made a very good

point. There's always something left behind.

Well, it happened to me. It picked me up at about 4 in the morning to drop me off at the New York Public Library cause I was doing the New York City Marathon. When I got there, we realized -- or he realized -- or both of us -- the seat -- this very firm cushion which prevents me from me having any pressure sores was left up in the Bronx. That's where I currently live.

And fortunately, I was able to call my father who's -- now he's 77 -- he was probably 72 at the time. I said, "Papa --" -- I talk to him in French. I said, "You need to go out and hopefully my seat is in the middle of Walton Avenue". Fortunately it was. So I still ended up going to Staten Island with no seat, but I had my wheelchair.

But these are things that do happen, and there's this aspect of vulnerability that does happen, and I think that equal access is super important.

1 Of course, I want to really 2 emphasize that I think it's also 3 important that we sympathize with the drivers of these smaller mom and pop 4 5 with wheelchair companies. We do want them to make a very good 6 7 living, and by no way do we want to interfere with that, but I think there 8 should be a solution -- that there can 9 be a solution. And I think we have to 10 11 make New York City the greatest city, 12 and the place where people with 13 disabilities go out the same. That's 14 all I have to say. Thank you so much. 15 (Applause.) 16 MR. WILSON: The next speaker is 17 Andrea Major. MS. MAJOR: Good afternoon -- almost 18 19 evening. I'm Andrea Major with Delux 20 Transportation Services. I've been in 2.1 this business since 1973. I know I don't look that old. I started when I 22 23 was two. As a small business owner I've 24 25 already been very impacted by the TLC

allowing the TNCs to take over with the 60,000 plus vehicles they put into the city. So our business has definitely been impacted. I can't compete with the 70 billion dollars that they have behind them.

I do believe that the people with disabilities deserve much better service than they're getting now. I've heard all afternoon about able (sic) ride, and subways. I didn't know it was as bad as it is, but I feel that if this new proposed legislation is passed, and I'm required to purchase 25 percent more vehicles that are handicap access -- or handicapped accessible vehicles -- it will be a nail in our coffin.

We have about 250 people that work for us now that will be out of work.

This is asking me to purchase two million dollars in vehicles in the next four years.

CHAIR JOSHI: Let me clarify. The rule isn't to purchase new vehicles.

It's over the course of four years, and

1 something that I think we're willing to 2 work -- especially as it affects small 3 businesses transition -- that you slowly add more accessible vehicles into your 4 5 dispatches, but those don't need to be vehicles that are affiliated with your 6 7 base. They can be vehicles that are affiliated with any livery or black car 8 9 base. 10 MS. MAJOR: So right now -- I 11 contract with a company that is wheelchair accessible. So if I get a 12 13 call -- and I get about two a year -- I 14 pay him an annual fee plus the cost of 15 the rides, and he provides that service. 16 So it would CHAIR JOSHI: Right. 17 involve using vehicles that are 18 accessible, maybe like he has available, 19 or any other base in your regular 20 dispatch routine starting at a smaller 2.1 percentage and growing over time. 22 MS. MAJOR: But if I don't have any 23 -- I'm a luxury base, so most of mine 24 are reservations. It's not a demand.

CHAIR JOSHI: Okay.

25

1 MS. MAJOR: I certainly don't -- I 2 don't have any 15 minute -- I can't get 3 to anywhere in 15 minutes. So I'm out of that --4 5 CHAIR JOSHI: That's what I was 6 going to ask you. Are you part of the 7 coalition, or have you talked to them about their proposal? 8 9 MS. MAJOR: No. 10 CHAIR JOSHI: Okay. 11 MS. MAJOR: But I did hear what they 12 had to say, and this idea that I came up with on my own is I do know several 13 14 people that specialize in handicapped 15 vehicles. I also know because Uber and 16 Lyft have come into the industry, a lot 17 of smaller bases like myself are getting 18 together to try to provide service like 19 Uber. 20 So if you were to call me for a ride, and somebody of an equal luxury 21 22 base -- say Jeff -- had a car closer, it 23 would be one of his cars that would

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1
                CHAIR JOSHI:
                              That would be
 2
            sufficient to -- that would work with
3
            the rule as well.
 4
                MS. MAJOR: Right. But one of us
5
           has to get these vehicles, correct?
                CHAIR JOSHI: Yes, but it doesn't
 6
7
           have to be one base. It can be a
            consortium of bases using vehicles, and
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9
            if the vehicles are utilized a lot, then
10
            they will create a larger percentage of
11
            the trip.
12
                MS. MAJOR: Okay. Cause if I -- you
13
           know, I'm not the government, and I'm a
14
            for-profit business. I'm not in this
            for fun for 40 something years.
15
16
           Although, it's great fun.
17
                If I had -- if everybody that spoke
18
            today wanted to call me for rides, I
           would buy as many cars as they need, if
19
20
            I could service them.
21
                CHAIR JOSHI: Right.
22
                MS. MAJOR: But I just have never
23
           been called to do this kind of work.
24
                CHAIR JOSHI: And I think that's
25
           part of -- any plan that we put forward
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1 has to have a gradual roll-in period, 2 and part of that roll-in period is 3 outreach to communities to let people know that the service is now available 4 cause that's where the demand comes 5 from. 6 7 If people for generations feel there isn't such a thing as accessible 8 9 service, they won't bother calling you. 10 Once they know that it is available, 11 you'll see -- we see with accessible dispatch in Manhattan, the ridership 12 13 rose every month. The more people that 14 know about accessible taxis, the more 15 people will get. 16 MS. MAJOR: Well, I've seen that --17 over the time --18 CHAIR JOSHI: Yeah. We'll continue 19 afterwards. I'll be happy to take your 20 card, and we can meet in the office. 2.1 MS. MAJOR: We were in the 22 preliminary stages -- which has now been 23 running for 10 years -- of a program 24 called Project Independence -- which is 25 -- are you familiar with it?

1 No, I'm not. CHAIR JOSHI: 2 MS. MAJOR: So it was originally 3 state funded, and I'm thinking about that 600 million -- billion dollars --4 5 but it was originally state funded; now 6 it's getting federally funded. 7 So what happens is seniors in seven different towns and communities get to 8 9 go grocery shopping for free every month 10 -- and disabled people -- and anybody 11 that's over 60 or disabled, and it takes care of all the people that have 12 Alzheimer's, and we do all the 13 14 transportation for these people. 15 CHAIR JOSHI: Why don't we do this? 16 Make sure that one of the staff members 17 gets your contact information cause I 18 know you said you had some thoughts --19 MS. MAJOR: Okay. 20 CHAIR JOSHI: -- and you probably 21 didn't get to flush them out in the 22 three minutes that we had, and we'll be 23 happy to talk after the hearing cause I 24 would love to hear more from your 25 perspective.

1	MS. MAJOR: Okay.
2	CHAIR JOSHI: Thank you very much.
3	MS. MAJOR: Can we do this at
4	another time?
5	CHAIR JOSHI: Yeah, just not today.
6	COMMISSIONER CALISE: So I want to
7	take this opportunity and just talk a
8	little bit about language with people
9	with disabilities. What's appropriate
10	is I never take an opportunity to
11	educate people, and I would like to be
12	educated myself.
13	So when we're talking about people
14	with disabilities, use first person
15	language instead of wheelchair person
16	in a wheelchair.
17	And when we're talking about people
18	with disabilities, don't use the word
19	handicapped. It's offensive to people
20	with disabilities. The best thing to
21	use in its place is accessible. So that
22	really helps. Thank you.
23	AUDIENCE MEMBER: And not wheelchair
24	bound.
25	COMMISSIONER CALISE: Yeah, not

1	wheelchair bound.
2	AUDIENCE MEMBER: We're not bound to
3	our wheelchairs.
4	COMMISSIONER CALISE: Thank you.
5	MR. WILSON: Thank you.
6	The next speaker is Arthur
7	Goldstein.
8	MR. POLLACK: Good afternoon
9	Chairman Joshi and Commissioners. My
10	name is David Pollack. I'm the
11	President of the Taxicab Service
12	Association, known as the TSA; that is
13	an association of taxi credit unions.
14	We've been talking about this for a
15	long time. In fact, 20 years ago we had
16	a solution. We met with some advocates
17	who are here in the room today actually,
18	and we had a plan based on each borough.
19	We were going to fund yellow vans with
20	meters and roof lights.
21	It was being approved by the first
22	female Chairman of TLC, Diane
23	McGrath-McKechnie, and I made a
24	statement at that meeting. And I said,
25	"On a rainy Friday night, when I can't

1 get a yellow cab, you will be able to 2 get a yellow cab". And Frida -- I 3 remember Frida very well -- I forgot her last name. 4 5 AUDIENCE MEMBER: Zane. 6 MR. POLLACK: She said this to me, 7 "It's not about getting timely transportation. It's about equality. 8 9 This is a civil rights issue". So I learned a lot about that. 10 11 Today, we've heard a lot of great We have a 25 percent over four 12 year proposal of rides from bases that 13 have more (inaudible) -- equality of 50 14 15 percent of yellow cabs should be 16 wheelchair accessible vehicles. So 17 should FHVs. The FHVs have their 18 central dispatch. We've heard from 19 multiple dispatch. We've heard a number 20 of things. 21 It's -- and I just wanted to mention, just to go back to the MTA, the 22 23 agreement was for 50 percent of the 24 buses to be wheelchair accessible, but 25 how do you schedule that? If someone is

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in a wheelchair -- a person in a wheelchair -- how do you schedule that? It's just -- we still need to make it 100 percent accessibility.

I don't think I've really realized until today, in all the years I've been talking and working on this issue, that maybe 100 percent accessibility across the board for all segments might be the way to go. (Applause.) But I have a different idea.

It's no secret the disruption has happened in the yellow taxi industry, and I've heard surcharges were mentioned today. Well, you know, Edith made a comment, if the yellow industry is here in four years. Ms. Kelly made a comment; she's hoping she's going to be

public.

around -- small businesses. We need drivers for accessible cabs. There are over 800 medallions in storage. Most of them -- I would imagine -- are accessible medallions that aren't on the street servicing the

2.1

There are accessible yellow cabs not being driven by drivers because simply, they can go somewhere else and drive a hybrid or a non-accessible car.

So what about a surcharge for the out-base numbers; for the other segments of the industry; that goes into the yellow Tiff Plan.

Drivers will come back, and even if it's more than 50 percent for the yellow taxi -- a lot more -- to cover what's needed, to take on the Access-A-Rides, to go to the Bronx so people can get wheelchair accessible vehicles. This will provide instead of 50 cents per ride for the driver -- more for the driver and give them incentive to drive wheelchair accessible vehicles.

Equal and exact justice for all. I read that Monday. It's on the ceiling of the New York City Council room written by Thomas Jefferson.

MR. GOLDSTEIN: Just a couple of comments. Arthur Goldstein, counsel to the TNC.

2.1

So what David is proposing is what's being proposed here with some tweaks, particularly with one of the last speakers raising some interesting points that you'll have to address I think.

Your proposal plus the surcharge is probably the way to go. We actually drafted a bill that is sitting in councilmen's office now with, interestingly enough, many of the people who were standing in the industry coalition earlier. Uber wasn't there.

And that bill is really the answer, I think. It's calling for 50 percent of app-based companies that do at least 85 percent of their business by apps -- that's essentially the companies that are e-hailing today -- because a person who is in a wheelchair needs some really good odds of getting an accessible vehicle. And it's supposed to be 50 percent with the yellows.

Right now, we're not getting there.

We know we're not getting there because
we don't have the drivers. So the

2.1

sentiment is there, but I don't know how long the sentiment will have any meaning whatsoever.

So the answer is, those who are doing the equivalent service of -- you know -- 7,000 vehicles, if we were lucky, out of 14,000 -- 66,000 vehicles doing the same thing, get 50 percent of those to do it.

And I actually leave out -- you know, the reason we had some of the car services -- you know, the bigger ones with us in our coalition -- which by the way, didn't officially break up yet -- this bill that I'm talking about.

So on this bill, they're right because at some point they believe they're going to get there. So they're going to have to spend money on these vehicles as well. But their business is probably pre-arrangement. And so they're servicing customers through the rest of the TLC regulations providing the responsive accessible vehicles.

So the ones we have to worry about

1 getting the numbers dramatically up over 2 a period of time is the e-hails. And 3 this bill does it, and it protects the local car services -- there's a 4 5 particular cutout in this bill. And we met with member of the apps 6 7 -- some of which are in this room today -- and could get them to jump on board 8 9 with our little carve out for the local 10 car services, but they won't survive it 11 cause they just can't afford it. But the bill I just described for 12 13 you actually works politically in the 14 City Council. If I just were to write 15 in 50 percent across the board, I'd have 16 no coalition, and I'd have no City 17 Council. 18 So in asking, I'm going to send your office a copy of the bill, and that is 19 20 the real answer that would get you 30 somewhat thousand vehicles over a period 2.1 22 of time. Thank you. 23 CHAIR JOSHI: Thank you. 24 COMMISSIONER MARINO: Can I just -just to clarify, you're saying instead 25

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of the bill that we -- instead of the rules that we have proposed, rules that just apply to app -- that companies that have 85 percent of their business comes from apps -- like the app e-hail -- and leave the mom and pop -- so to speak -car services alone --MR. GOLDSTEIN: And a little behind the scenes -- inside baseball -- that number had shifted because the smaller car services at one point were 75

COMMISSIONER MARINO: 75 percent of

MR. GOLDSTEIN: The 85 percent number was a little lower cause we had

So when the number was lower, I kind of had the leadership's mindset that, "Yeah, we can go with this", but he to check with his membership. And he came back and said, "It has to be higher", cause they believe they're going to get They're going to fall under this

definition. 1 2 CHAIR JOSHI: Why don't you send us 3 a copy of the bill, and we'll be happy 4 to --5 MR. GOLDSTEIN: Thank you. 6 COMMISSIONER MARINO: Thank you. 7 MR. WILSON: Thank you. The next speaker is Steven Shenker. 8 9 MR. SHENKER: Good afternoon Madam 10 Chair, Mr. Wilson, may it please the 11 Commission -- my name is Steve Shenker, and I am the General Counsel for the New 12 13 York Independent Livery Driver Benefit 14 Fund. 15 I'd like to raise an issue that 16 hasn't been spoken about today, and I'm 17 not quite sure that the Commission has 18 taken it into consideration. 19 The Commission's plan proposes to 20 relax the cross-dispatch prohibition 2.1 allowing livery bases to dispatch to black car wheelchair accessible vehicles 22 23 and black car bases to dispatch to 24 wheelchair accessible liveries. The end that TLC seeks relies in 25

1 large part on permitting cross-dispatch 2 and in fact encourages cross-dispatch. 3 And while the TLC attempts to find a means to provide greater wheelchair 4 5 accessibility, which is surely motivating a broad social concern, it 6 doesn't take into consideration another 7 social concern and another public policy 8 9 consideration that has already been 10 resolved by the New York State 11 legislator. 12 Article 6G of the New York State 13 Executive Law, a/k/a the Livery Fund 14 Law, resolved an important social and 15 policy consideration many years ago; the 16 Workers' Comp coverage for livery 17 drivers and the responsibilities under 18 the law of the livery bases. 19 I can state that as a matter of law, 20 the livery fund will not cover a livery 2.1 driver who operates a wheelchair 22

accessible vehicle when the dispatch comes from a black car base.

CHAIR JOSHI: Just to clarify, it's not Workers' Comp that the livery fund

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provides. What are the circumstances
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 2
           under which you would get paid out for a
3
            claim in the livery fund?
                MR. SHENKER: Death, dismemberment,
 4
5
            total loss of function of body part, and
 6
            injury committed during the commission
7
            of a crime, a/k/a catastrophic --
                CHAIR JOSHI: But anything less than
8
9
            that, you get no coverage under the
10
            livery fund?
11
                MR. SHENKER: Under -- you get
12
            coverage from No-Fault for
13
           non-catastrophic --
14
                CHAIR JOSHI: But it's not regular
15
            Workers' Comp?
16
                MR. SHENKER: It's regular Workers'
17
            Comp when you --
18
                CHAIR JOSHI: When it's
19
            catastrophic?
20
                MR. SHENKER: Or an injury committed
2.1
            in the commission of a crime.
22
                CHAIR JOSHI:
                              Okay.
23
                MR. SHENKER:
                              So under those
24
            circumstances there would be no coverage
25
            for the livery driver. The driver would
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2.1

not be able to obtain compensation, and the base would be out of compliance with the law by sending a cross-dispatch.

Allowing cross-dispatches ignores the Workers' Comp coverage issues and exposes the livery driver to the lack of coverage, and the livery base to being out of compliance with the Executive Law.

This issue has not been addressed by anybody. I've not heard one person testify about it, and I have not seen one scintilla of piece of evidence to indicate that it's even been considered. But this certainly is a matter that the New York State legislator has resolved.

I worked very hard over a number of years to get the Livery Fund Bill passed, and I work very hard currently to ensure that livery drivers obtain compensation under the law, and that livery bases remain compliant with the law.

This rule, as it's currently constituted, encourages cross-dispatch.

2.1

In fact, I don't see how the rule could work unless cross-dispatch is actively engaged. And under those circumstances, it's encouragement for the bases to violate the law.

On the other hand, from what I understand about the coalition's proposed solution, it seems to address the issue of providing wheelchair accessible vehicle service while not placing the driver at the risk of not having coverage, nor the base being out of coverage, or not being in compliance with the law.

As counsel to the fund, I have no financial interest in this matter whatsoever. It's not a matter of the fund protesting the cost, or the fund seeking or not seeking greater wheelchair accessible vehicle service, or modifying the business model of any business or any sector of the industry. But I do have an interest in making sure that the livery bases comply with the law, and livery drivers are provided

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1
            with the compensation they're entitled
 2
            too.
3
                And I would respectfully contend
            that this rule encourages and in fact
 4
5
            relies upon a violation of law, and that
 6
            in and of itself, may be violative (sic)
 7
            of the law.
                CHAIR JOSHI: Thank you.
8
9
                MR. SHENKER: Thank you.
10
                MR. WILSON: Thank you.
11
                The next speaker is Osman
            Choudhoury.
12
                MR. CHOUDHOURY: Hello. Good
13
14
            afternoon. My name is Osman Choudhoury.
15
            I am a taxi driver. I've been here
16
            before to testify -- (inaudible) I've
17
            been driving the last 20 years.
18
            going to make me kill my back because of
19
            the -- (inaudible) -- that making --
20
            (inaudible) -- my back lift fracture
2.1
            four month -- (inaudible) -- Commission
22
            last -- (inaudible) -- I have a lot of
            friends who have suffer the spine
23
24
            problem because the car is too low and
25
            not enough room.
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1
                Now, I can testify -- (inaudible)
 2
            -- 25 percent -- (inaudible) -- livery
3
            cab -- (inaudible) -- but drive in cab
            -- (inaudible) -- figure out --
 4
5
            (inaudible) -- make money. Probably see
            the garage, they're all sitting there --
 6
7
            (inaudible) -- New York City --
            (inaudible) -- small retail car --
8
9
            (inaudible) --
10
                Thank you very much. Also, another
11
            thing -- (inaudible) -- 2007 and 2008 --
            (inaudible) -- thank you very much.
12
13
                CHAIR JOSHI:
                              Thank you.
14
                MR. WILSON: Thank you.
15
                First, somebody lost their glasses.
16
           And the next speaker is Lucille Weiss.
17
                (No response.)
18
                MR. WILSON: Gary Farberov.
19
                MR. FARBEROV: Good afternoon
            Commissioner Joshi, Commissioners, Mr.
20
            Calise, nice to see you. Thank you for
2.1
22
            letting me testify.
23
                I've stood in front of you many
24
            times. My only concern is obviously the
25
            wheelchair accessible transportation for
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the SHL.

2.1

Last time we were here, we were arguing about how many cars were on the road. We know now that there are almost no wheelchair accessible vehicles on the road without SHLs. That number is going to continue to drop. Eventually, there's going to be no wheelchair accessible taxis.

AUDIENCE MEMBER: Why?

MR. FABEROV: Because there are no drivers who are willing to get into that car.

Unfortunately, the reason for that is very evident. We have way too many vehicles in the city. We don't have any more drivers to drive all those cars.

So we prefer to get into a regular car instead of a wheelchair accessible car.

We haven't found a way to incentivize those drivers who want to take those cars.

So, while this is a great proposal -- in theory it is a great plan to incentivize drivers to get into a

wheelchair accessible vehicle, the same thing is going to be a lot more work for them -- when in reality, it has got a lot of flaws because we haven't thought through how we're going to get those drivers. What are we going to offer the drivers?

People are going to think if more people drive the wheelchair cabs, it will be more work than the regular cars. And the enforcement of this rule is going to be virtually impossible because like it was said before, there's 100 ways to get around this rule, and people are going to try to do everything possible to get around it.

On the other hand, I do want to say one more thing about it. The proposal that the coalition mentioned today, it's asinine. It is completely asinine.

People want equality. How could you mention the word equality when we're trying to create a separate service for them?

Now, you're trying to let people who

have been adamantly against providing accessible transportation for many years -- and they've been adamant about it -- and now you're trying to give them the key to the transportation. It's like giving the wolf the keys to the henhouse. That's exactly what they're proposing. I don't think their proposal holds any water, and I don't they're going to implement it any better than the TLC will.

Now, yes, 25 percent is a great start, but it can't end there, until all the cars are wheelchair accessible; 100 percent of them. And we know how many cars we have in the city now thanks to Uber and Lyft. Okay. That's over 50,000, 60,000, 70,000. The numbers are not going to stop. We're adding numbers at an alarming rate.

We're adding drivers at an alarming rate, yet we cannot find drivers for wheelchair accessible cabs. Driving around the city, especially Brooklyn, Queens, and Bronx, you see countless

parking lots with hundreds of wheelchair accessible vehicles staying in a parking lots. Unfortunately, we don't have self-driving cars yet.

And this bill will help solve some of the problems, but in no way, shape, or form is it going to come close to solving the problem. If we're going to tackle this issue, we have to use the word equality and go after what it means. That means equal service for everybody.

That means 100 percent of cabs, green or yellow, have to be wheelchair accessible. Whatever Uber, Lyft, and all the other e-hail companies want to do, that's their prerogative, but this city is built and founded on taxis; not e-hail companies, but New York City taxis. Okay.

The whole premise of the SHL when they brought in green taxis was what?

20 percent of all vehicles have to be wheelchair accessible. Where are we now? At one point my company operated

1 and managed 1,100 wheelchair accessible vehicles. We're down to 40 because we 2 cannot have drivers. 3 4 So, like -- I implore you, please, 5 it's not good enough just to pass this 6 rule -- which we must pass -- but once 7 it's passed, you have to really look at how to make it happen. Compelling the 8 9 bases to pay MTA taxes is not ethical. 10 That's number one. Providing Workers' 11 Compensation for drivers who are not 12 working for them, that's not ethical 13 also. Those things have to --14 We talked about this many times. Unless we change those things, it's not 15 16 going to be possible to fill the jobs. 17 CHAIR JOSHI: Thank you very much. 18 We appreciate you coming today to 19 testify. 20 MR. FARBEROV: Thank you. 2.1 MR. WILSON: Thank you. 22 And the next speaker is Ed Friedman. 23 MR. FRIEDMAN: I submitted written testimony, so I wanted to take this time 24 25 to talk about the proposal that the

coalition proposed.

So equal service to me means that if my able-bodied peer can get an Uber in three minutes, that means I should be able to get an Uber in three minutes if I was in wheelchair. And I recognize that we're not there yet, but the only way that we can do that is by putting more cars on the road and at the ready.

Now, this proposal that is proposed, I commend you for doing that because it's a good first step to making that happen.

I want to comment on the coalition's proposal and the accessible dispatch proposal. I think Commissioner Calise makes a good point about the type of vehicles that they're offering. If I want a black car, I can call a for-hire vehicle. If I want a yellow cab, I can call accessible dispatch.

So what they're proposing to propose

-- to group the yellow cabs together and

send those cabs -- if I want a yellow

cab, I'm going to call accessible

dispatch. The reason why I want to call Uber is because I want a black car like everyone else.

Imagine what would happen if Uber would start giving yellow cabs to people who are able-bodied. That's not their business model. They shouldn't be offering us a yellow cab. They should be offering us black cars like everybody else.

I think that's an important first step in making sure that we get accessible services by making sure that cars are on the road and at the ready for people with disabilities. Your proposal is a good first step in doing that, so I commend you for that, and I implore you pass it. Thank you.

(Applause.)

CHAIR JOSHI: Thank you.

MR. FRIEDMAN: One more comment -I'm sorry. I forgot. The 15 minute
average that you're proposing is an
average of 15 minutes, which means that
the wait time can be 30 minutes for one

```
1
            car and five minutes for the other car,
 2
            as long it's an average of 15 minutes.
3
            That's not equivalent service.
                That means that I still don't know
 4
           when I'm getting my car. It's going to
5
 6
           be an average of 15 minutes, which means
7
            one trip can be five minutes, the other
            trip can be 30 minutes as long as it
8
9
            averages out to be 15. So that's not
10
            equivalent service. And I would implore
11
           you reject the proposal and stick with
12
                    Thank you.
           yours.
13
                CHAIR JOSHI: Thank you.
                MR. WILSON: Thank you.
14
                The next speaker is (inaudible).
15
16
                (No response.)
17
                MR. WILSON: No?
                                  The next speaker
18
            is David Donner (phonetic).
19
                (No response.)
20
                MR. WILSON: Okay. How about
21
           Arianny Ramirez?
                MS. RAMIREZ: Hello. My name is
22
23
           Arianny Ramirez, and I am a native New
24
            Yorker, and just one of the thousand
25
           people living in New York City with a
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disability.

2.1

I have been disabled for more than 15 years, and I can see that transportation is one of the biggest challenges that I face on a daily basis. Passing this rule will significantly change my quality of life and the life of so many people living with disabilities.

I live in the Bronx and commute to the financial district for work every day. If I need a taxi, or in case of an emergency -- if I need to call a taxi in case of an emergency, it is impossible to find a yellow accessible taxi in the outer boroughs.

Imagine having an emergency and not being able to get where you need to be just because that option is not available to you. Imagine missing out on social events and family moments because there is no way for you to get there.

As a young person and a contributing member of society I ask, is this fair?

2.1

Would you be okay with this? Why is it okay for thousands of people living with disabilities?

As for the previous comment about folding wheelchairs, I have had numerous occasions where my wheelchair was damaged in the trunk of a taxi, and there are so many people in manual wheelchairs that cannot transfer easily in and out of a regular taxi. This is not a reliable solution.

I understand the issues that the for-hire taxi employees are bringing up today, as my father is also a taxi driver, but there are solutions that can be put in place, such as not letting the cost of these new changes be put upon the drivers alone.

Lastly, I want to emphasize, throughout history the changes that have been implemented on civil rights have happened because the government has passed these rules and laws. Private companies won't make these changes out of the kindness of their hearts or

1	because they care about the equal rights
2	of every person. If this was the case,
3	they would have heard our voices and
4	would have made these changes already.
5	So I urge the TLC to please pass
6	these rules and to be the leaders in the
7	change that every disabled New Yorker
8	deserves. Thank you. (Applause.)
9	COMMISSIONER MARINO: Your dad is a
10	driver?
11	MS. RAMIREZ: Yes.
12	COMMISSIONER MARINO: And who does
13	he work with?
14	MS. RAMIREZ: It's for a service in
15	the Bronx, so a local
16	COMMISSIONER MARINO: A local car
17	service?
18	MS. RAMIREZ: Yeah.
19	COMMISSIONER MARINO: So he has a
20	different perspective on this?
21	MS. RAMIREZ: He does, and he
22	understands, obviously, my point of
23	view, and what he says is that if the
24	costs of these new changes can be put
25	upon the companies and not just the

1 drivers, that most of the drivers won't 2 have an issue getting these rules 3 implemented. COMMISSIONER MARINO: Thank you very 4 5 much. 6 MS. RAMIREZ: You're welcome. 7 MR. WILSON: Thank you. 8 The next speaker is Shafquat 9 Chaudhury. 10 MR. CHAUDHURY: Good afternoon 11 Commissioners. Shafquat Chaudhury; I'm 12 an associate of Elite Limousine. We have about 500 cars. 13 14 I started in this industry a long 15 time back -- 1973 -- when I started 16 driving a taxi -- so I drive a taxi and 17 I am broker -- broker for black car 18 company. 19 I believe I understand quite a bit 20 of the industry. I am not saying I know 2.1 everything. I have not been involved in 22 the accessibility -- that's the only 23 lack of knowledge I have -- but 24 believe I would like to point out some 25 differences people have mentioned here

```
-- (inaudible) -- with taxis --
1
 2
            (inaudible) -- 100 percent --
3
            (inaudible) -- one kind of vehicle with
            their design, but it can accommodate the
 4
            vehicles which is great.
5
                I think we should have a solution
 6
7
            like that, and not all different -- all
            different kind of vehicles, so you
8
9
            really can have a uniform system.
                And also when we talk about --
10
11
            (inaudible) -- we -- (inaudible) -- so
12
            there's no restriction on the for-hire
            vehicles because -- (inaudible) -- I
13
14
            don't think that requirement you can do
15
            on the taxi are needed for the for-hire
16
            vehicles.
17
                First of all, we have vehicles
18
            ranging from -- (inaudible) -- to
19
            Lincolns, and different kinds of
20
            vehicles to SUV to stretch limos, and
2.1
            people call for the car they need.
22
            There are different prices. They're not
23
            uniform prices. The kind of service you
24
            want -- (inaudible) -- hourly -- the
25
            airport -- we set the rates; the city
```

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1
            doesn't set the rates.
 2
                And as far as the services --
            (inaudible) -- I don't think I can
3
 4
            provide to my customers now. Okay.
                                                  So
            putting a car -- (inaudible) -- 15
5
 6
            minutes is not possible -- (inaudible)
7
            -- 15 minutes, half hour, one hour --
            it's raining -- we don't have a car.
8
9
                So, putting those requirements on
            the for-hire vehicles -- for the FHV
10
11
            industry is totally unfair. I have no
            issue with the requirements and needs
12
13
            for people that -- you know -- who need
14
            access. I understand we should provide
15
            it, but I think a solution --
16
            (inaudible) -- been provided is not
17
            right.
18
                I think we need a lot more research
19
            -- (inaudible) -- we need to what
20
            (inaudible) and then come to a solution.
2.1
            Here we are trying to -- you know, we
22
            are spending 600 million dollars on
23
            Access-A-Ride and trying to jam a
24
            solution through the throats of the
25
            industry -- (inaudible) -- solution can
```

```
1
           be provided.
 2
                If -- (inaudible) -- solution --
3
            (inaudible) -- not 600 million, 300
           million, 400 million -- I can guarantee
 4
            I do not arrive in 15 minutes --
5
            (inaudible) -- analysis -- (inaudible)
 6
            -- solution and not -- (inaudible) --
7
            requirement 25 percent -- (inaudible) --
8
9
            will not solve a solution.
10
                CHAIR JOSHI: Can I ask you one
11
            question? Are you a part of the
            coalition that presented a proposal
12
13
            earlier today?
14
                MR. CHAUDHURY: I really have not
15
            looked at it -- (inaudible) -- I'm part
16
            of -- (inaudible) -- (inaudible) -- I
17
           believe a different variation of their
18
            idea may work -- (inaudible) -- solution
19
            -- I have (inaudible).
20
                CHAIR JOSHI: I just had that one
21
            question, and then another question.
22
            Have you been contacted by the coalition
23
            about the presentation?
24
                MR. CHAUDHURY: I've been contacted,
25
           but I haven't -- you know -- (inaudible)
```

1 -- in bits and pieces, not fully. 2 do plan to engage with them -- maybe 3 improve their solution because there are a number of variations -- (inaudible). 4 5 CHAIR JOSHI: Only because we're pressed for time, and there's still lots 6 of people to talk, but we'd love to hear 7 the rest of the ideas that you have 8 9 afterwards. You're welcome to take a card from a staff member and contact our 10 11 office. 12 MR. CHAUDHURY: Sure. 13 CHAIR JOSHI: Thank you. 14 MR. CHAUDHURY: Thank you. 15 MR. WILSON: Thank you. 16 And the next speaker is George 17 Laszlo. 18 MR. LASZLO: George Laszlo. from the Taxi and Limousine Research 19 20 Center. First, thank you all for doing 2.1 this and for hanging in this long. 22 wish that a lot more people would have 23 stayed through this whole thing. 24 I'd like to make a comment first, 25 not just to you, but the entire audience

2.1

here, and I've been attending your open hearings for a long time now -- I actually haven't been here in about a year -- which I won't go into why -- but I think it's important for people to know, if you are here for the first time maybe, that there are other issues to discuss that have the same level of emotion and concerns when you get into the discussions that went on.

We heard lots of stories, for example, when the rate height issue came up. Should it go up; should it not go up? We heard a lot from drivers at the time about their life conditions, their ability to make a living or not as it were, which has gotten worse.

So I would like to ask those in the audience that if you can actually turn out for more of these meetings, you'll get a better feel for how this whole industry operates. You are all in a position to come up with better solutions, which leads to my suggestion.

First, I should say that I'm against

2.1

this particular proposal that you have on the table. I think there's a lot of reasons. I would like to go back to two people who talked earlier.

Bruce Schaller, who I think all of you know in the agency and independent consultant in a way for a long, long time. He made some very important points including the impact of what you're about to do on the FHV side to the yellow cabs. A lot of other people came up later and talked about that as well.

But the second person I'd like to mention is -- and I know you know who I mean -- I didn't catch his name -- but it was a gentleman who was speaking in Spanish representing the drivers and had a translator. So in this case, I'm happy that he was speaking Spanish and not English because otherwise I wouldn't be able to even remember who he was.

CHAIR JOSHI: I know who he is. Pedro Aguiar.

MR. LASZLO: I meant the audience in

general.

2.1

And I think that the concerns that he expressed are important because it shows that this is a multi-dimensional problem, and you can't just do what you're proposing to do because it will have lots of consequences on everybody else in this industry, and I don't think you've studied it closely enough to be basically making it work.

And I would say to the people that are here today in their wheelchairs that they're going to be back here 12 months from now -- 24 months from now -- 36 months from now -- if you actually pass this the way it is.

You really need to go back, look at this holistically (sic) -- I hate using that word -- I've used it with you before -- but you haven't done that job. You really need to look across everyone in this industry and look at the impact it will have on them.

For example, you mentioned the woman who's serving the community with her car

company. There's a tremendous fallout from what you're about to do, and it's not enough to just come up with the idea that, yes, we need to have more accessible vehicles.

CHAIR JOSHI: You know that you spoke about all the ranges of issues that are brought up in our meetings, and we propose rules and have meetings for that very purpose. So that Commissioners can get the benefit of those.

So we're not, you know, putting rules into action today. We proposed something. We'll take it into consideration, and I'm sure there will be amendments, clarifications, and changes because we do pay attention to what is said here, and that's why we do hearings and spend a lot of time listening to the public.

MR. LASZLO: No, I appreciate that.

But I would like to suggest that as

you're doing that, that you potentially

take a look at other completely

```
1
           different proposals, not this one.
 2
                In other words, don't just look at
3
            it and go, well, start at 20 percent and
 4
            go to 50 percent.
                CHAIR JOSHI: So if you have some
5
 6
            other proposals, we'd be happy to hear
7
            them. But in the interest of time,
           because we've got to move on to
8
9
            everybody, would you mind taking our
10
            information and contacting us
11
            afterwards --
                MR. LASZLO: Absolutely.
12
13
                CHAIR JOSHI: -- and that way you
14
            can share that with us.
15
                MR. LASZLO: Very good.
16
                CHAIR JOSHI:
                              Thank you very much.
17
            We appreciate it.
18
                MR. WILSON: Thank you.
19
                The next speaker is Ruth Lowenkron.
20
                MS. LOWENKRON: Thank you. If it's
2.1
            okay with you, my colleague is coming up
22
            from the New York Lawyers for the Public
23
            Interest as well to save some time, and
24
            another colleague of mine is not able to
25
            -- who signed up -- so you can cross him
```

2.1

off -- Justin Wood -- and I'll mention what he said.

I just want to tell you briefly, my name is Ruth Lowenkron. I'm the Director of the Disability Justice Program at New York Lawyers for the Public Interest. This is my colleague, Eman Rimawi. She is the Access-A-Ride organizer in our office.

My office is part of a nascent coalition called the Access-A-Ride Reform Group known as AARRG. There are some members in the audience to hit home on that one, and that coalition is made up of not only of New York lawyers, but Brooklyn Center for the Independence of the Disabled, from who you heard.

CIDNY, the Center for the

Independence of the Disabled from New

York, which unfortunately could not be

here, and MFJ Legal Services,

Mobilization for Justice Legal Services,

who was here this morning but could not

come back --

And we are very concerned about the

1 accessibility of all the vehicles here, 2 and I just want to say before I let Eman 3 Rimawi give you the testimony for the AARRG Coalition -- I just want to 4 underscore that we are very supportive 5 of the proposal as a starting place, but 6 7 we think more needs to happen, and that's what Eman is going to tell you 8 9 about. 10 And then I'll say just a few words 11 that my other colleague was going to say, if I may, afterwards. 12 13 MS. RIMAWI: Thank you for sitting 14 here all day with us. We appreciate it. Like Ruth said, my name is Eman 15 16 Rimawi. I work at the New York Lawyers 17 for Public Interest. 18 AARRG, Access-A-Ride Reform Group, strongly supports the TLC's proposed 19 20 rule, which is the necessary first step 2.1 to protecting the civil rights of people with disabilities who reside in and 22 23 visit New York City. 24 While federal, state, and local 25 non-discrimination laws clearly mandate

2.1

that government services be accessible to persons with disabilities, most of New York City's mass transit is wholly inaccessible to many persons with disabilities, and to most persons with mobility impairments. This must be remedied immediately.

As the TLC regulations have long mandated, persons with disabilities must be afforded equivalent service to the riders have who do not have disabilities receive, including equivalent response times, equivalent rider readability, and equivalent reservation opportunities such as on-demand service.

In order to ensure that the civil rights of persons with disabilities are not violated, TLC should mandate 100 percent ride accessibility. With any less, persons with disabilities, unlike persons who do not have disabilities, face the possibility of not receiving a for-hire vehicle service. And while working towards 100 percent rider accessibility, the TLC should start with

2.1

more robust mandates that are far greater than the proposed 25 percent, and achieve in far fewer than the proposed four years.

In addition, we urge the TLC to add a provision to the for-hire vehicle rule which would mandate a review of the mandated percentages once it is achieved, so that a determination can be made if the percentage is in fact meeting the demand, and if not, will be increased.

Also, we urge the TLC to increase fines for violations of the proposed regulations given past experiences with owners preferring to pay more fines than accessible vehicles.

AARRG is concerned that allowing the base owners to dispatch vehicles that are not affiliated with their bases will still receive credits towards mandated accessible ride percentages and will greatly reduce the number of accessible vehicles, and therefore, rider availability.

In addition, if base owners can pass the responsibility off to others while still receiving the credits for complying with the accessible mandate, are they also passing off their liability for such demands?

Most critically, the TLC must flush out the statement and the preambles to the proposed rules that the TLC will publicly report actual response times.

We urge the TLC to specify in the rules themselves how it will in fact review and report on response times, number of trips, and number of trips made in an accessible vehicle.

The TLC must put in place a scheme similar to the one in place for the yellow taxis by incentivizing (sic) the for-hire vehicle industry, including the industry's often financial struggling drivers to provide accessible service.

Relatedly, AARRG proposes balancing the equities among the industries by ensuring that the for-hire vehicles pay their fair share to provide mass transit

1 and paratransit for all New Yorkers. 2 Currently, yellow and green cab 3 fares include a 50 percent --CHAIR JOSHI: I really apologize, 4 but I still have -- we have like 20 5 6 people left on the list. MS. LOWENKRON: We don't want to 7 overstay our welcome, but I think it's 8 9 really important to note that this -- as 10 the signs say out there -- that any 11 system that doesn't incorporate the 12 rides for people with disabilities in 13 with all the other rides is separate and 14 hugely unequal. And I hope that you are not 15 16 sympathetic to the notion -- we're very 17 sympathetic to the drivers, but as you 18 yourself said, the drivers should be 19 dealt with by the base owners, and we're 20 not sympathetic -- and I hope you are 2.1 not -- to an argument about bankruptcy -- which is what we saw in their letter 22 23 -- because this -- anything -- is a 24 wonderful financial opportunity to serve 25 the disability --

1	CHAIR JOSHI: Can I ask you, you				
2	have written comments; can you make sure				
3	we get them?				
4	MS. LOWENKRON: Yes, we did.				
5	CHAIR JOSHI: Okay. Thank you so				
6	much.				
7	MS. LOWENKRON: Thank you.				
8	MR. WILSON: Thank you.				
9	The next speaker is Jose Hernandez.				
10	MR. HERNANDEZ: Hello. Thank you				
11	for having me and listening to everyone				
12	that is here, and sitting with us all				
13	day.				
14	So first off, hello. My name is				
15	Jose Hernandez. I'm an employee of				
16	United Spinal Association, and I'm on				
17	the board of the United Spinal				
18	Association in Manhattan.				
19	I have been paralyzed for 22 years				
20	and have used all forms of public				
21	transportation including buses, subways,				
22	and taxis to get around the city.				
23	For too long the for-hire vehicle				
24	industry and the transportation network				
25	companies have been able to find				

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loopholes in the laws to meet the needs for individuals with physical disabilities, especially those who use wheelchairs by not providing any wheelchair accessible vehicle transportation.

Companies like Uber, Lyft, and Via have also made it even more difficult for the yellow cab industry to maintain the accessible fleet.

Currently, the TLC has a mandate to make their fleet 50 percent accessible by 2020. With companies like Uber, Lyft, and Via dominating the transportation industry here in New York City, it has made it extremely difficult for the TLC to maintain their mandate of a 50 percent wheelchair accessible vehicle fleet by 2020.

There are currently 800 TLC wheelchair accessible vehicles sitting in parking lots and garages because owners can't get drivers to use them because of the ever expanding FHV

2.1

So if you're going to become the largest provider of transportation throughout New York City, then you must not ignore the needs of individuals with disabilities. I feel that 25 percent of the rides being in wheelchair accessible vehicles is still not enough, but at least it's progress.

For 2020, a little over two years away, the TLC is not likely to fulfill their mandate for 50 percent of the for-hire fleet because of the industry and companies like Uber, Lyft, and Via; then they will have to fill the gap that they have created.

People with physical disabilities
would like to enjoy the same
transportation option as their
able-bodied counterparts. Why should we
be left out? We work just like everyone
else. We earn money just like everyone
else. We have cell phones just like
everyone else. We use apps just like
everyone else. However, we cannot ride
in cabs just like everyone else, but we

should be able to.

2.1

Uber currently has a 54,000 square foot office in Manhattan where their employees can bring their dogs to work. They receive free -- (inaudible) -- daily, and where there is even -- (inaudible) -- on Saturdays, yet the company cannot provide persons with a wheelchair a ride downtown so that they can enjoy a glass of wine with their friends.

I urge the TLC to impose these regulations on the for-hire vehicle industry and car service transportation network companies who say they can't afford to provide 25 percent of their trips in wheelchair accessible vehicles when you see that they have millions of dollars to spend on political contributions to politicians like Ydanis Rodriguez who is the Chair of the Committee for Transportation.

Ydanis Rodriguez has promised the disabled community that he would help, yet when asked to help, he refuses to

```
1
            answer our calls and even urges the TLC
 2
            to postpone this very meeting.
3
                TLC, please do not allow the
            for-hire vehicle industry, the TNCs, the
 4
5
            black car services pressure -- or
 6
            pressure from politicians -- to change
            this policy. People who use wheelchairs
7
            have been left out in the cold long
8
9
            enough.
                I would like to thank the Taxi &
10
11
            Limousine Commission for allowing me to
12
            speak today. (Applause.)
13
                               Thank you very much.
                CHAIR JOSHI:
14
                MR. WILSON: Thank you.
15
                The next speaker is Stefan Wedway
16
            (phonetic).
17
                (No response.)
18
                MR. WILSON: He's not here.
19
                Mr. Gumal (phonetic) from CSL
20
            Transportation.
21
                (No response.)
                MR. WILSON: Okay. Michael Harris.
22
23
                (No response.)
24
                MR. WILSON: Peter Kowalski
25
            (phonetic).
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1
                (No response.)
 2
                MR. WILSON: Amy Miser (phonetic).
3
                (No response.)
                MR. WILSON: Eli Ramos.
 4
                MR. RAMOS: Good afternoon
5
            everybody. My name is Eli Ramos.
 6
 7
           had the pleasure of working with some of
           you in the past. Once again, it's a
8
9
           pleasure to be in front of you again and
10
            to give testimony on this issue.
11
                I am also a board member for the New
           York chapter of the United Spinal
12
           Association along with Jose, who spoke
13
           before me. I also work closely as an
14
15
            advocate with Wheels in Progress and
16
            several other organizations in the New
17
            York, New Jersey metro area.
18
                I also started a -- a start-up
19
            company making products for people with
20
            disabilities with the aforementioned
21
            savant Henry, who had to leave. And so,
            as you can see, I am -- I try to be as
22
23
           productive as possible for myself, for
24
            my community, and for others.
25
                I took a cab here. I took a cab
```

last night to ensure that I was here on time for today. I took a cab to the appointment that I had earlier on that day. So as you can see, if there's any argument that service is not being used, I'm here to tell you that there are people that can use it more times in a week than they can count.

Aside from that, I would just add that if it wasn't for the cab service being present in New York, I would not have been able to graduate last year with a degree in International Studies from City College.

Two winters ago New York was hit pretty considerably hard with blizzards and inclement weather, and it cost me a great deal of effort to get to class on a daily basis. If it were not for the cab service I don't think I would have passed my classes.

Aside from that, there are many people with disabilities in the work force and trying to achieve similar goals of graduating college as well.

```
In my immediate friend circle there
1
 2
            are lawyers. There are engineers.
3
            There are speech pathologists. There
            are guidance counselors. There are
 4
5
            psychologists -- (inaudible) -- there
            are artists, and we have the disposable
 6
7
            income to pay as customers for this
            service, and we implore that the
8
9
            Commission pass this measure.
10
                The goal would ideally be for 100,
11
            but I guess we'll take 25 for now.
12
            Thank you very much for your time.
13
                               Thank you very much.
                CHAIR JOSHI:
14
                MR. WILSON: Thank you very much.
15
                The next speaker is Mike Favor
16
            (phonetic).
17
                (No response.)
18
                MR. WILSON: Not here. Mark Dilcom.
19
                (No response.)
20
                MR. WILSON: Paul Sherzinger
2.1
            (phonetic).
22
                (No response.)
23
                MR. WILSON: Victor Carian
24
            (phonetic).
25
                (No response.)
```

MR. WILSON: Lawrence Harding.

MR. HARDING: Good afternoon. Thank you very much for having me here today.

I'm a physical therapist working in the city for over 25 years, and I'm primarily working with people with disabilities, specifically people with spinal cord injuries, some other neurological problems.

I'm glad to be bringing up a topic of need which hasn't been brought up yet, accessibility to health care.

I see the people with disabilities using wheelchairs coming to me from vast distances and struggling through a system that's currently in place. Often they come to me -- by the time they arrive at my clinic they're exhausted from all the travels of getting to me.

And secondly, it is a weekly thing that people are stranded after their sessions with me, and after doing their physical therapy having to wait for hours to get their Access-A-Ride or other forms of transportation.

2.1

I think this is important, not only in the terms of quality of life -- I do help people after their injuries, or help them to improve their function -- but also in terms of the cost.

Because when you take into account the need for increased medical care and attention to the people we are talking about who need medical services, it's also that money seems to be wasted in other ways that could be used for supplying people with supplies, durable medical equipment, and also helping them to get re-integrated back into society if you're thinking about community access.

I run several programs. I teach here in the city as well, and our goal is always to be in a better position to get people back into their former lifestyle -- at least finding new pathways for activity.

And the lack of access -- the fact that people cannot get to their rehabilitation services seriously has

```
1
            them missing an opportunity.
 2
                I encourage the council to look at
            the proposal that's in place and
3
            establish working and sustaining this to
 4
5
            enable the population that I work with
            -- and other conditions -- to make it
 6
            the best to be able to get to our
 7
            services and be able to use our
8
9
           knowledge and information to be able to
10
           more effectively re-integrate
11
            themselves, and with our help, get back
12
            to being productive members of society.
13
                I thank you very, very much for your
14
            time.
15
                CHAIR JOSHI:
                              Thank you.
16
                COMMISSIONER MARINO: What
17
            organization are you from?
18
                MR. HARDING: I am with Mount Sinai,
19
            and now I work with New York Physical
20
            Therapy. It's a clinic on 23rd Street
2.1
            in Chelsea. And I am a teacher at
22
            Hunter College. I am very much part of
23
           United Spinal as well. So I have lot of
24
            contact with many --
25
                COMMISSIONER MARINO: You have a lot
```

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1
            of experience.
                            Thank you.
 2
                MR. HARDING:
                               Thank you.
3
                MR. WILSON:
                             Thank you.
 4
                The next speaker is Alex Yacoby.
5
                (No response.)
                MR. WILSON: Daniel Winchester.
 6
                MR. WINCHESTER: Good afternoon.
7
                                                    Μу
            name is Daniel Winchester. It is a
8
9
            pleasure to be here, and it's my very
10
            first time testifying in the TLC.
11
                I can give a number of reasons --
12
            number one, the main reason is that --
            (inaudible) -- access for wheelchairs,
13
14
            and I have -- (inaudible).
15
                My experience using the --
16
            (inaudible) -- one time one of the --
17
            (inaudible) -- to get stuck in the cab
            itself -- (inaudible) -- so that's.
18
19
                Another few days ago I was --
20
            (inaudible) -- regardless -- (inaudible)
2.1
            -- so what I'm saying is the guidelines
            for the drivers to be able to interact
22
23
            with the consumer and able and respond
24
            to what -- (inaudible) -- disability
25
            needs.
```

1 Thank you for the time. 2 CHAIR JOSHI: Thank you very much. 3 MR. WILSON: Thank you very much. The next speaker is Rebecca Moniz. 4 MS. MONIZ: Good afternoon 5 Commission Board members and TLC staff 6 7 members. My name is Rebecca Moniz. 8 9 representing the International Academy 10 of Hope in Central Harlem. Thank you 11 Commissioner Calise for inviting us to 12 testify today. 13 iHope is the only school in New York 14 City specializing in treating students 15 with brain injuries and brain based 16 disorders. Part of the reason why we 17 were founded was to give students with 18 these injuries access to special 19 education and therapy services in one 20 location so they can make progress 2.1 despite issues with transportation that 22 their families may face. 23 We currently serve a population of 24 about 54 students who range between the ages of 5 and 19, all of whom are not 25

ambulatory but rely on different types of wheelchairs to get around the city.

Our students require two-person transfers in and out of the wheelchairs to ensure their safety. Due to separate issues with the Office of Public Transportation and the lack of properly maintaining wheelchair accessible buses, our program relies on accessible cabs to get students to and from schools every day and to regular field trips.

Our main issue with these services are availability and training. Our typical waiting time for an accessible cab is 20 minutes or more, which makes school trips involving all of our students a nightmare.

iHope staff members are often
ignored and passed by when attempting to
hail a cab for a student or met with a
series of cabs that are ill-equipped to
transport children with wheelchairs.
Often taxi drivers do not know how to
secure wheelchair brakes safely for
students.

2.1

2.1

Due to a lack of accessible cabs available we often have to rely on asking accessible taxi drivers to accommodate the amount of students that need to be transported back and forth. We ask them to make multiple trips and that can take hours of time depending on how many students came on the trip on any given day, and this request has been protested by many cabdrivers.

TLC's proposed rule will allow our students to go on more school trips and be more self-sufficient.

Having more accessible cabs

available will be beneficial to our

program and to our families from all

five boroughs who constantly battle the

inconsistency of transport services with

OPT and the Access-A-Ride program which

include constant mechanical failures,

improperly trained staff, and

inconsistent pick-up times.

We believe TLC's proposed legislation will allow us to serve our students more efficiently, allow them to

```
be more independent, and ensure taxi
1
 2
            drivers are fully equipped, as well as
3
            trained, to serve children with
            disabilities.
 4
5
                Thank you for this opportunity.
 6
                CHAIR JOSHI:
                              Thank you.
                MR. WILSON: Thank you.
7
                The next speaker is William Clark.
8
9
                (No response.)
10
                MR. WILSON: Okay. The next speaker
11
            is Philip Bennett.
                MR. BENNET: Hi everybody. I'll try
12
13
            to keep this real quick.
                First of all, I notice that all
14
15
            people in support -- or opposed to this
16
            rule -- I see them all standing up like
17
            me.
18
                Now, I have a disability, and maybe
19
            a couple of them have disabilities, but
20
            I didn't see it. And so I have to
21
            believe that they have been talking
22
            about, and -- you know -- just gathering
23
            together who are opposed to this rule
24
            without talking to other people with
25
            physical disabilities. And we have an
```

old saying, "Nothing about us without us". I mean, what's going on here? You have to look under the sheets with that thinking.

And I'm a home care worker or personal assistant. I have ridden cabs with many people with disabilities, and I got to tell you, the drivers don't seem so unhappy about what they're doing. Some of them see it as just the culmination of their lives that they are able to serve people with disabilities. So I think it isn't so dire; the prospect of finding drivers willing to do this work.

And -- I had a couple of other things, but I wrote on the palm on my hand. Just -- I think that passengers should have the opportunity to complain that they have a problem to other organizations rather than the TLC.

I mean, that's where you start of course, but it would be nice if we had like an organization of five and four people with disabilities from the city

```
that you could turn to that would be an
1
 2
            organization filled with people with
            disabilities -- with all kinds of
3
            different disabilities.
 4
                We have one now, and the
5
 6
            Commissioner is right here. Hello
            Commissioner.
7
                COMMISSIONER CALISE: How are you
8
9
            doing?
                MR. BENNETT: And it would be nice
10
11
            -- you know, NYPD used to have some
12
            power. Mayor Rudolph took that power
13
            away. It would be nice if Mayor di
14
            Blasio gave some of that power back, and
15
            then passengers would have other
16
            alternatives.
17
                And I think if the shackles were
18
            removed from a guy like Commissioner
19
            Calise, we would really have power.
20
            Thank you.
2.1
                CHAIR JOSHI: Thank you.
22
                MR. WILSON: Thank you.
23
                The next speaker is Athena Solitis
24
            (phonetic).
25
                (No response.)
```

1 MR. WILSON: Carr Massi. 2 MR. MASSI: I don't know if I really 3 want to say something -- well, I'm going 4 to say it anyway. (Laughter.) I'm just disgusted, and I will tell 5 you why. Why are you letting Uber get 6 7 away with all of this? There's got to be rules and regulations that can 8 9 prevent them from destroying the yellow 10 taxi industry, and that really bothers 11 me. 12 You know, many years ago -- cause 13 I'm a dinosaur -- we had triple cabs, 14 and that saved me because that was my 15 way of traveling cause my wheelchair is 16 small. You can just open the door and 17 roll me right in. 18 Unfortunately, I was about the only 19 People in motorized power 20 wheelchairs couldn't use it; but that 21 was a way, and it would be the same difference now if we have all the yellow 22 23 cabs that are wheelchair accessible. It's the same principle. 24 25 And what really bothers me is I

```
1
            don't feel that the governor or the
 2
           mayor has come in support of this.
3
            Thank you.
                        That's it.
 4
                CHAIR JOSHI:
                              Thank you.
5
                COMMISSIONER MARINO: We're glad you
            spoke.
 6
                    Thank you very much.
7
                MS. MASSI: I'm glad too.
                MR. WILSON:
8
                             Thank you.
9
                The next speaker is (inaudible).
10
                (No response.)
11
                MR. WILSON: Okay. Our last speaker
12
            is Fernando Garcia. He was there --
                CHAIR JOSHI: So it is now 4:13.
13
14
            We're going to adjourn our hearing.
15
                I really want to thank everybody
16
            that came, everybody that stayed -- from
17
            the industry -- from passengers side,
18
            and advocacy side -- the tremendous
19
            arrangements I'm sure you made to get
20
           here and sharing your personal stories
2.1
            with us.
22
                (Whereupon, Mr. Acosta's testimony
23
            was translated from Spanish to English.)
24
                MR. GARCIA: Good afternoon
25
            Commissioners and the rest here -- good
```

afternoon to the audience. Thank you 1 2 for being here. 3 My name is Fernando Garcia, and I have worked in the taxi institution for 4 5 more than 20 years --6 COMMISSIONER MARINO: I'm sorry; the 7 what? MR. GARCIA: Taxi institution. 8 9 I didn't attend the previous 10 hearings because I was out of the 11 country. I came to this hearing to talk 12 about what is right. 13 When the regulation was passed in 14 Albany about the green cars, you only 15 needed to have five cars administered to 16 a base -- and he had a contract where he 17 had to bring the cars to the -- when the 18 contracted cars came to be, his base 19 fell through. 20 COMMISSIONER MARINO: His meaning --21 just say "I"; use the first person. 22 MR. GARCIA: I don't understand what 23 happened because the -- the regulation 24 forgets about the drivers, and I always 25 attend community meetings, and I support

the accessible -- the service to 1 2 accessible people. 3 I believe that the industry should all take part in this accessible 4 hearing. I believe that Uber should be 5 6 part of this hearing as well because 7 they -- because they're also a big part of the industry. 8 9 I hope you take this into consideration because the bases don't 10 11 always own the car, and the drivers are always affected. 12 13 CHAIR JOSHI: Thank you very much. 14 We appreciate the testimony. 15 MR. WILSON: And now we have our 16 last -- Yoel Sherabi. 17 MR. SHERABI: Good afternoon. 18 the last one, and I'll try to be very brief. I'm from Dial 7. 19 20 COMMISSIONER MARINO: You're from 2.1 where? MR. SHERABI: Dial 7. I'm not quite 22 23 sure about a solution for this situation 24 for more accessible cars. Efficiency 25 and quality should be across the board

in a way to take the manufacturer -anybody who needs accessible car will
need to invest twice as much as
everybody else on a regular car. A new
car -- used -- it doesn't matter -- cost
almost twice or more sometimes.

As for the driver, if any driver want to drive one of those cars, he also needs to buy more expensive car than Toyota Camry like other drivers do, and then he's going to get the same money off the company. At the same time, with the same money he will put an SUV and three times the payment for each trip.

So we need to balance this and think about it, and maybe find incentive for the driver to be able to do it. Those who drive this car already, doing it very nice, and they love the passenger, and they have fun with them. But they come to me and say, "We don't make money". And they don't own the car.

We own the car, because, again, they don't have any incentive to buy the car, so we buy the car. We put the driver to

work. We pay the -- it costs us money that we're not in a situation to be made -- (inaudible) -- but it's fine. It's part of business, and it's acceptable even if we have to put one more. If we had the demand, we would. But the way it is now, it's not.

So this is not -- that's why this idea that we brought that -- (inaudible) -- as I see, it's not the perfect solution. It needs to be discussed more, and -- just to give you an idea about the incentive to the driver and to these cars, they can have maybe the right to drive in the bus lane because they have to ride and wait anyway -- long enough -- two hours of life -- let them go, you know, with priority.

About the training for the drivers, the -- it looks like there's a one size fits all with the driver with a FHV license. Go to the training for a couple of hours and none of them is qualified -- as far as I'm concerned -- to drive these cars. It's dangerous.

1 One time training is not enough; no 2 question about it. They need to be 3 professional drivers. This is life we're talking about here. 4 On its face the idea here when 5 6 somebody sees the proposal, they see the 7 25 percent, you know, somebody thinks every fleet should have 25 percent 8 9 accessible, which is not true as you 10 know and I know. But what is going to 11 be it? 12 We know that the word farm -- so 13 we're going to farm this work to the 14 company that has these cars because we 15 have to. 16 And if somebody wants to go with 17 their SUV -- chief financial officer of 18 the company with the black SUV now 19 because of the situation, he's going to 20 get a minivan -- an accessible car. 2.1 CHAIR JOSHI: May I ask you, are you part of the coalition that presented 22 23 earlier today? 24 MR. SHERABI: Not that I know. 25 CHAIR JOSHI: Okay. All right. So

1 thank you very much. 2 MR. SHERABI: So there is much more 3 items, but I know the time is over, and I --4 CHAIR JOSHI: Feel free to take 5 6 information from a staff member, and 7 you're welcome to contact our office so we can go over those in more detail. 8 9 MR. SHERABI: Have a good day. 10 Thank you very much. I appreciate it. 11 CHAIR JOSHI: Thank you. So that 12 does end our meeting. It's 4:24 p.m., 13 and, again, I want to thank everybody 14 that came today. 15 As I mentioned earlier, this was our 16 proposal, and we welcome feedback, and I 17 think there were a couple of 18 re-occurring themes that the 19 Commissioners are going to be reviewing 20 with respect to our rules, and changes 2.1 that can be made, and other proposals 22 that were presented today. 23 So thank you very much, and thank 24 you again for making the effort and 25 taking all of the time to come. Thank

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              you. (Applause.)
                  (Time noted: 4:25 p.m.)
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1 2 CERTIFICATION 3 I, JULIA M. SPEROS, a Notary Public 4 5 for and within the State of New York, do hereby certify: 6 7 That the witness whose testimony as herein set forth, was duly sworn by me; 8 9 and that the within transcript is a true record of the testimony given by said 10 11 witness. I further certify that I am not 12 related to any of the parties to this 13 14 action by blood or 15 marriage, and that I am in no way interested in the outcome of this 16 17 matter. 18 IN WITNESS WHEREOF, I have hereunto 19 set my hand this 28th day of September, 20 2017. 21 22 23 24 25

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