

The City of New York Michael R. Bloomberg, Mayor

## Financial Plan Summary

Fiscal Years 2007 - 2011

Office of Management and Budget Mark Page, Director

January 25, 2007



# Budget Summary

### **Financial Plan Summary**

Fiscal Years 2007 - 2011

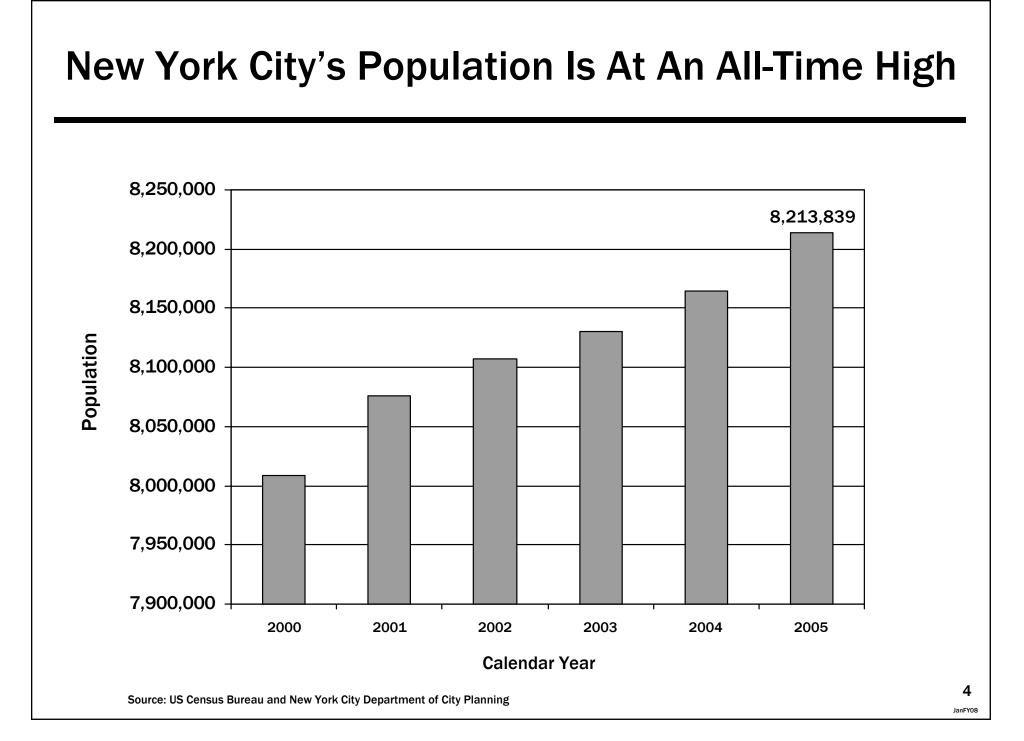
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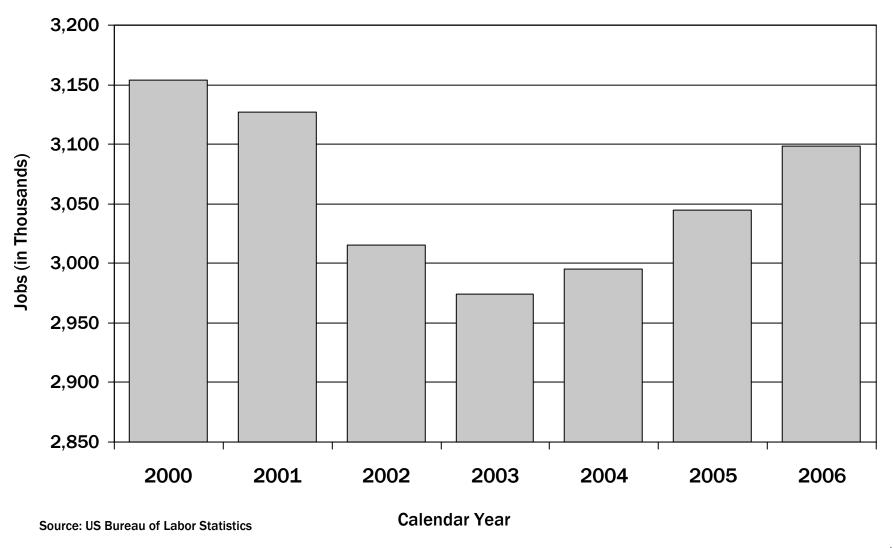
## Overview

- New York City's economy is booming, led by Wall Street and the commercial real estate market. This good economic news underpins the City's revenue forecast for this fiscal year and next.
- Tax revenues are higher than expected. In FY 2007, we are forecasting a surplus of \$3.9 billion, an increase of \$2 billion since November.
- We are therefore able to provide \$1 billion of tax-relief to New Yorkers in this budget.
  - We are proposing a reduction in the property tax rate which will save New Yorkers \$750 million in FY 2008.
  - ➢ We are also proposing an additional \$250 million in tax reductions for small businesses, and for the historic elimination of sales tax on all clothing sold in the City.
- We will put aside an additional \$500 million in the Retiree Health Benefits Trust Fund, which we created in FY 2006 to help address this long-term liability.
- We are using \$1.4 billion of our extraordinary one-time resources to reduce the FY 2009 budget gap.
- The capital budget has been updated to identify critical investments which the City must make in order to remain the best place in the world to live, work and do business.

## I. Economic Update

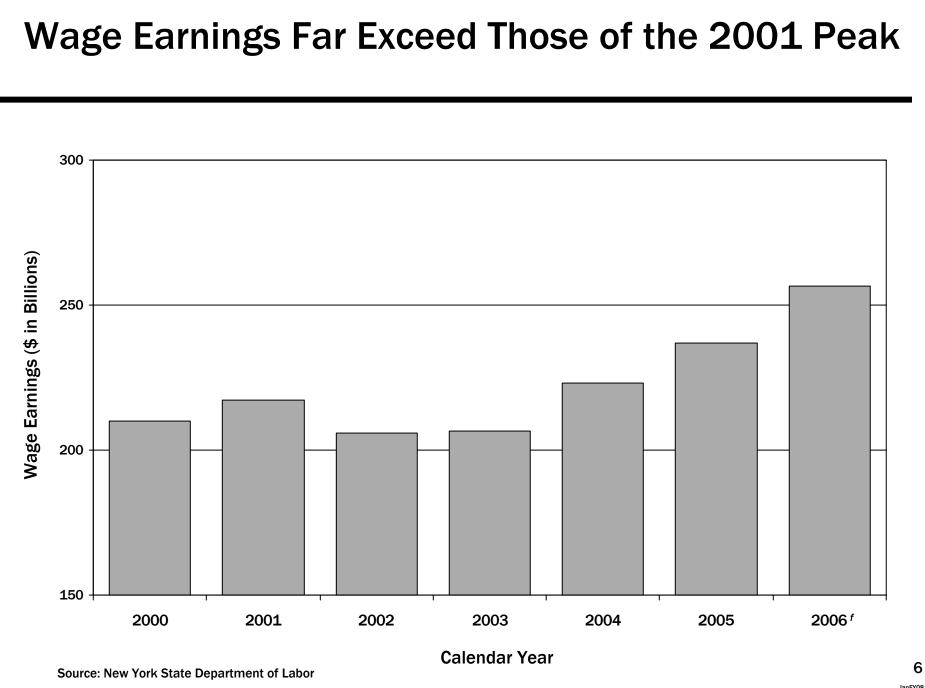


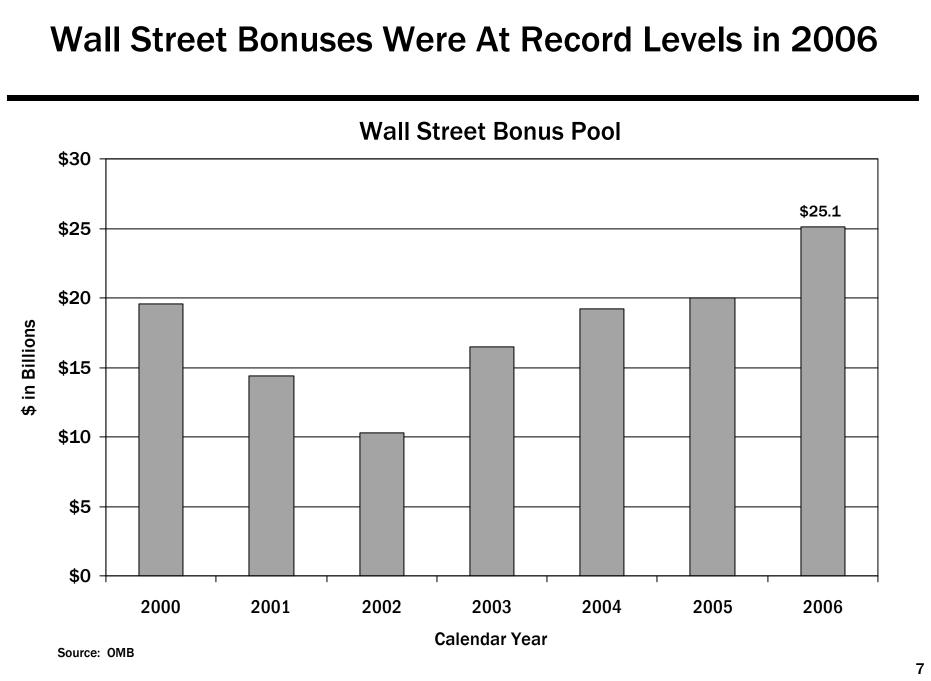
### New York City Has Added 124,000 Private Sector Jobs Since 2003



JanFY08

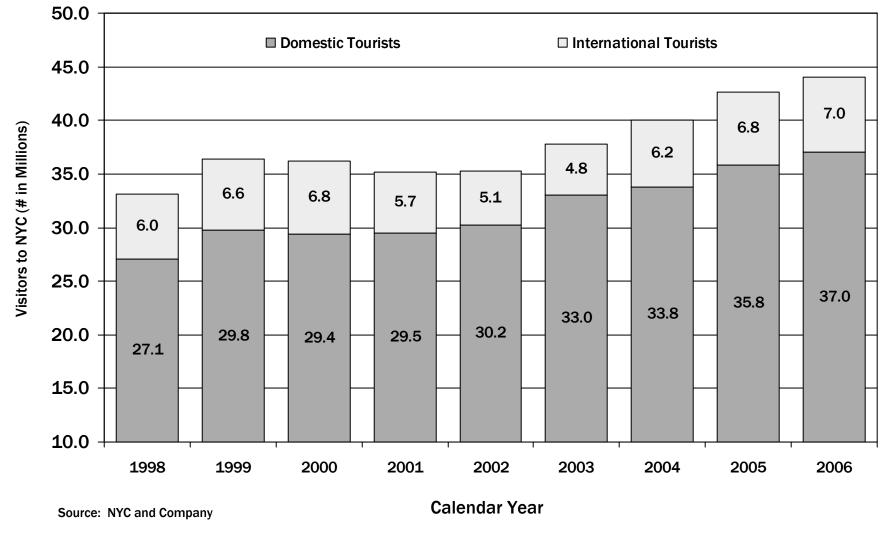
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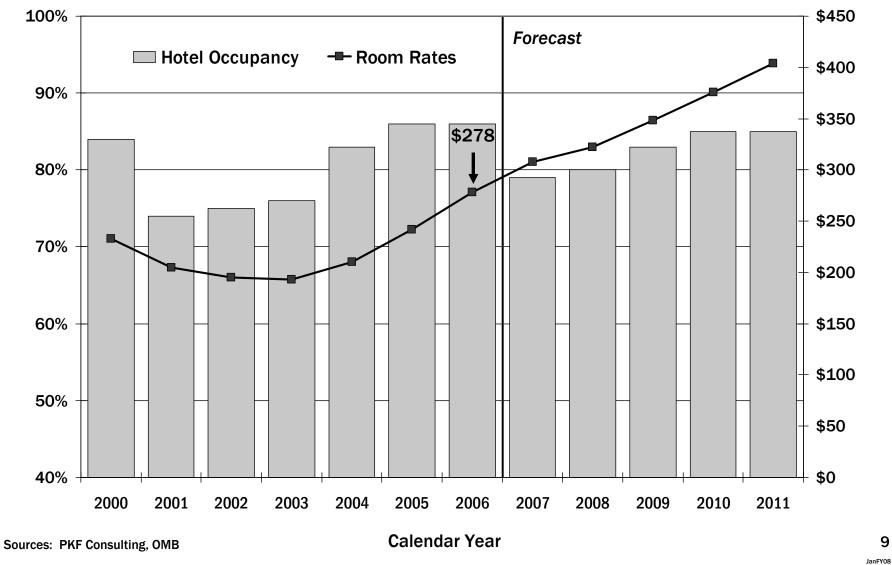


#### Tourism in New York City Reached a New Peak in 2006

44 Million Visitors Traveled to NYC in 2006, An Increase of 11 Million Visitors Since 1998

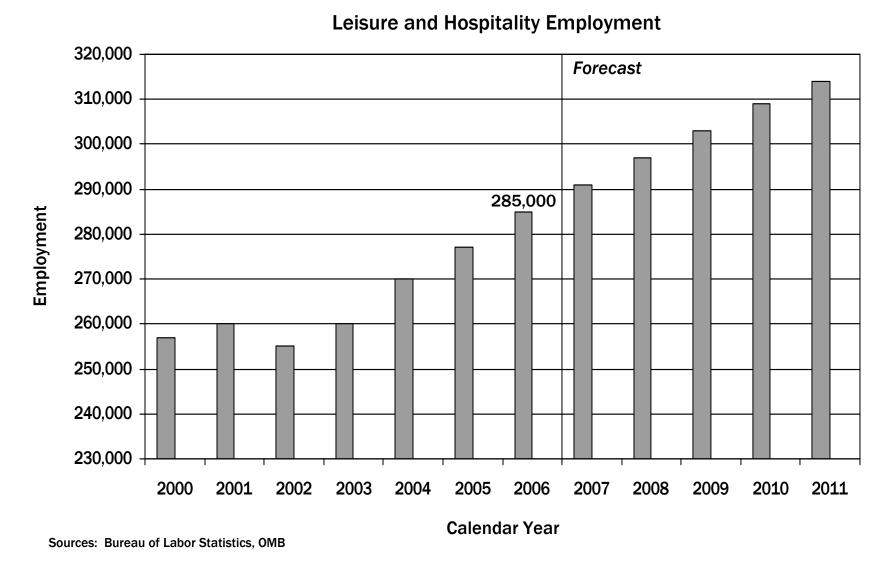


#### Hotel Room Rates Have Risen to Record Levels

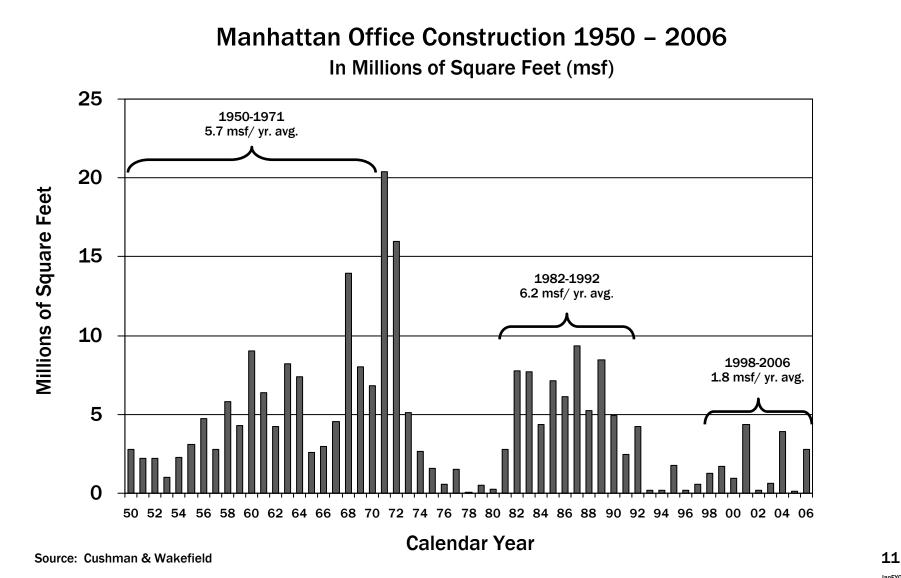


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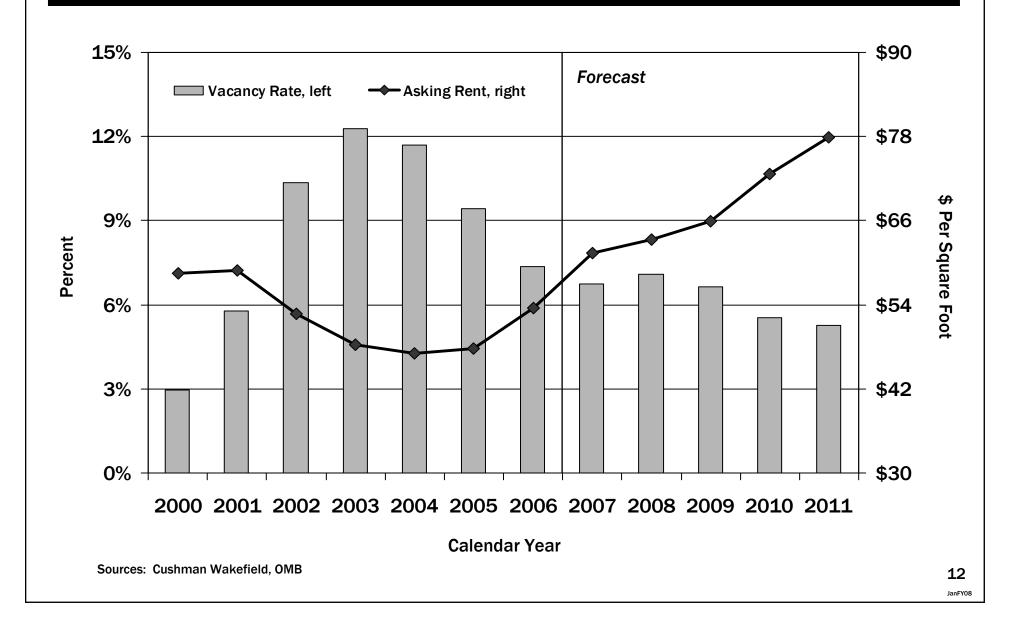
#### The City's Leisure and Hospitality Sector Created 8,000 New Jobs in 2006 and Is Expected to Continue Expanding



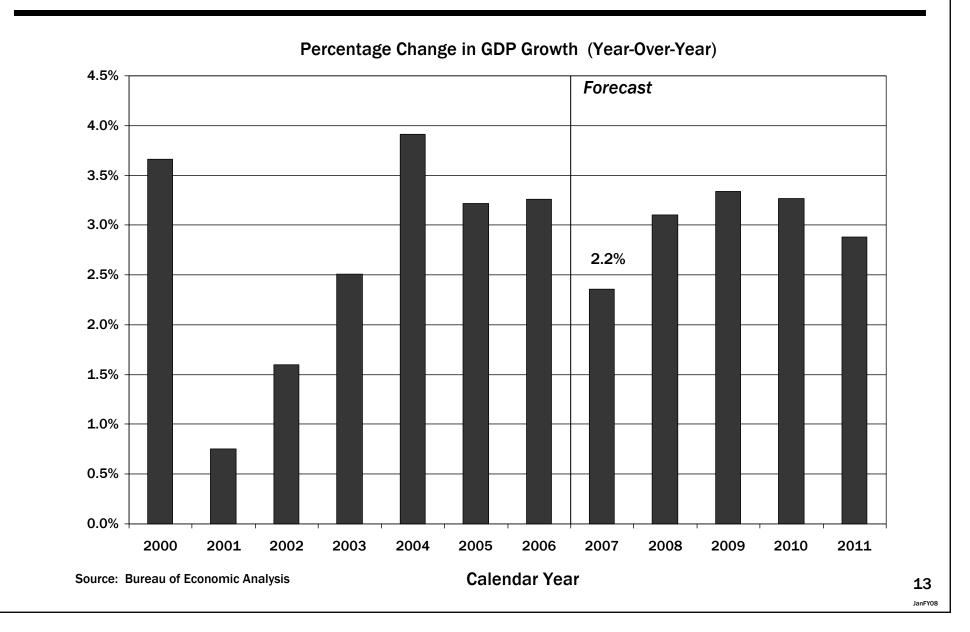
#### The Tight Commercial Market Can Be Explained By Strong **Demand and a Lack of New Supply Over the Past Eight Years**



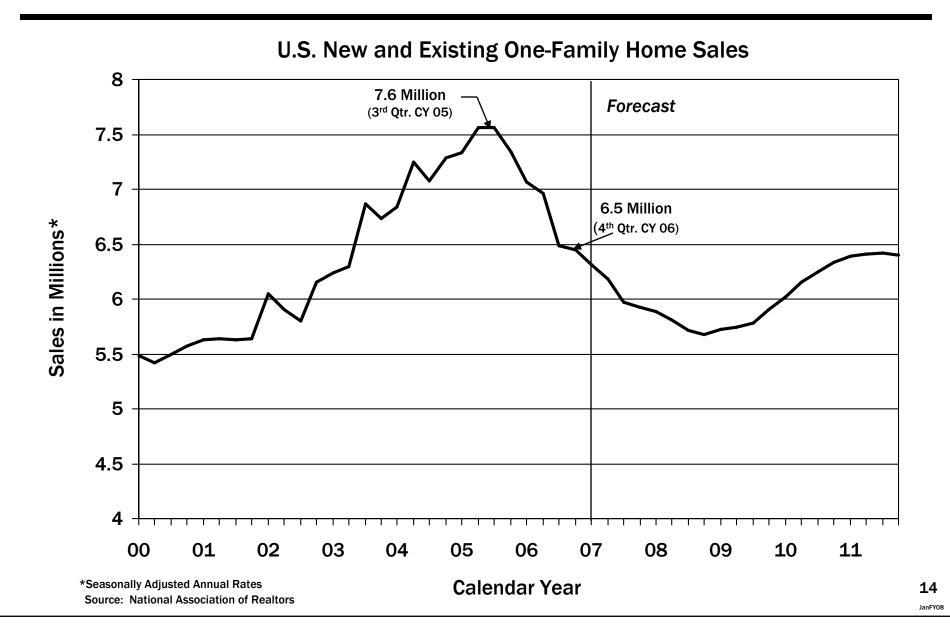
With Little New Inventory, Commercial Vacancy Rates Across Manhattan Remain Near Historic Lows, Putting Upward Pressure on Asking Rents



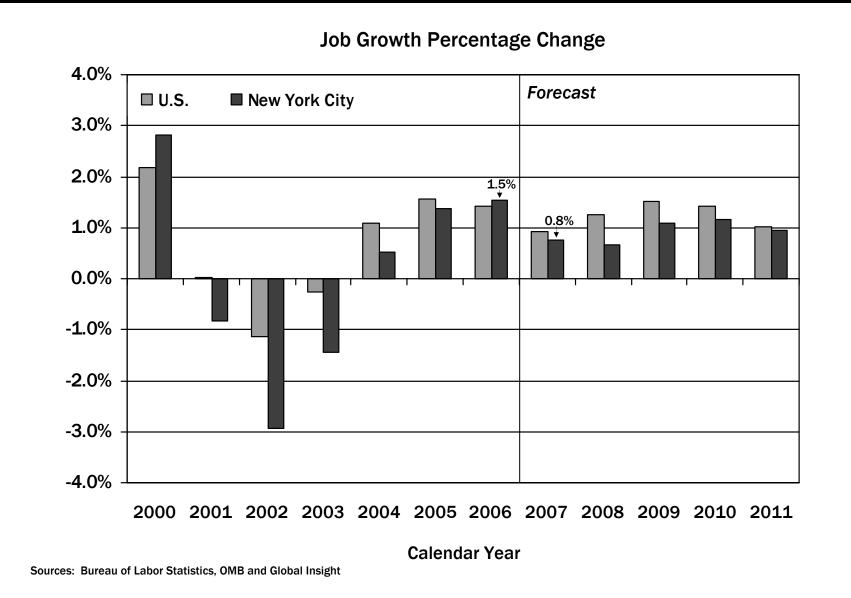
#### Forecasters Are Projecting a Slowdown in the U.S. Economy in 2007 Because of the Ongoing Correction in the U.S. Housing Market

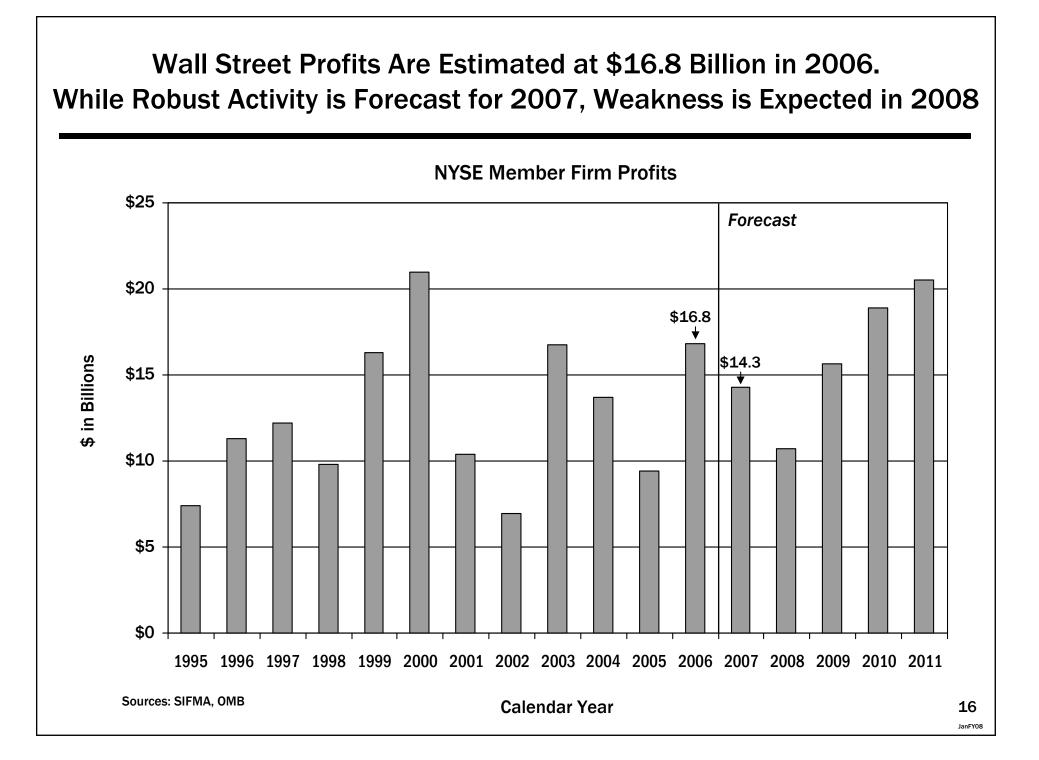


#### Nationally, Home Sales Have Fallen Since the 2005 Peak and Are Expected to Continue to Slide Until 2009



#### Nationally, Job Growth Is Expected to Weaken in 2007, Slowing Job Growth in New York City





## II. Budget Detail

## **City Revenue and Expense Growth**

#### As of January 25, 2007

#### **City Funds - \$ in Millions**

	FY 2006*	FY 2007	FY 2008	FY 2009	FY 2010	FY 2011
Revenues	\$37,078	\$40,272	\$39,903	\$39,760	\$41,758	\$43,795
	Year-to-Year	\$3,194 8.6%	(\$369)	( <b>\$143</b> )	\$1,998 5.0%	\$2,037 4.9%
Expenditures	Change:	0.0%	(0.9%)	(0.4%)	5.0%	4.9%
Controllable Agency Expenses	<b>\$17,654</b> Year-to-Year Change:	<b>\$18,886</b> \$1,232 7.0%	<b>\$19,372</b> \$486 2.6%	<b>\$19,958</b> \$586 3.0%	<b>\$20,712</b> \$754 3.8%	<b>\$21,724</b> \$1,012 4.9%
Non-Controllable Agency Expenses	<b>\$19,197</b> Year-to-Year Change:	<b>\$21,200</b> \$2,003 10.4%	\$23,092 \$1,892 8.9%	<b>\$23,795</b> \$703 3.0%	<b>\$24,727</b> \$932 3.9%	<b>\$25,692</b> \$965 3.9%
Total Expenditures	\$36,851	\$40,086	\$42,464	\$43,753	\$45,439	\$47,416
	Year-to-Year Change:	\$3,235 8.8%	\$2,378 5.9%	\$1,289 3.0%	\$1,686 3.9%	\$1,977 4.4%
Operating Results-Surplus/(Deficit)	\$227	\$186	(\$2,561)	(\$3,993)	(\$3,681)	(\$3,621)
Current Year Roll	(\$3,751)	(\$3,937)	(\$1,376)	\$	\$	\$
Prior Year Roll	\$3,529	\$3,751	\$3,937	\$1,376	\$	\$
Net Impact of Surplus Roll	(\$222)	(\$186)	\$2,561	\$1,376	\$	\$
Gaps to be Closed	\$5	\$	\$	(\$2,617)	(\$3,681)	(\$3,621)

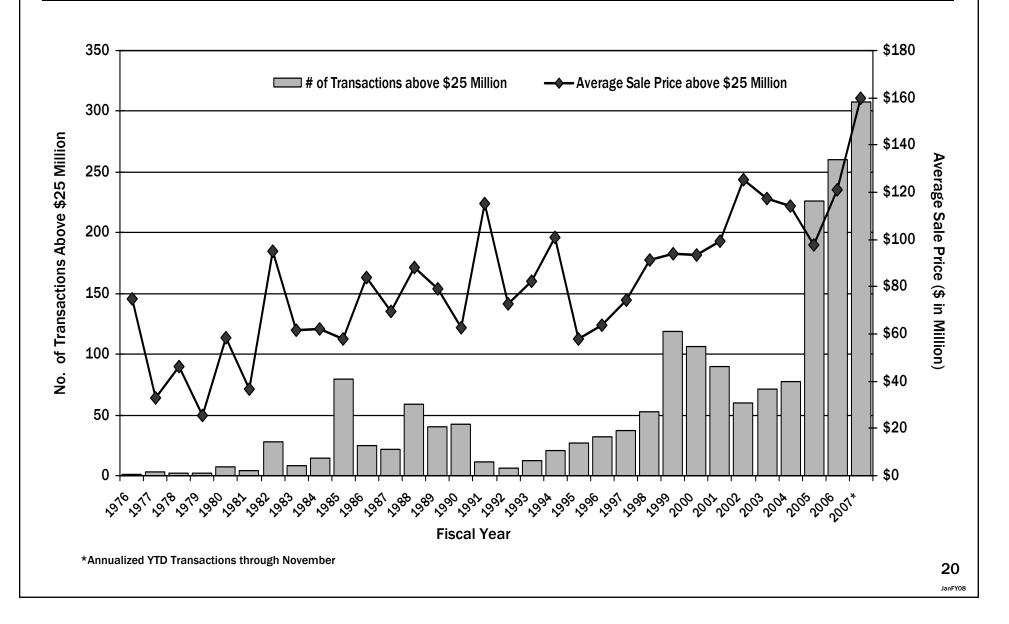
\*Audited Actuals

## **Growth in City Revenue**

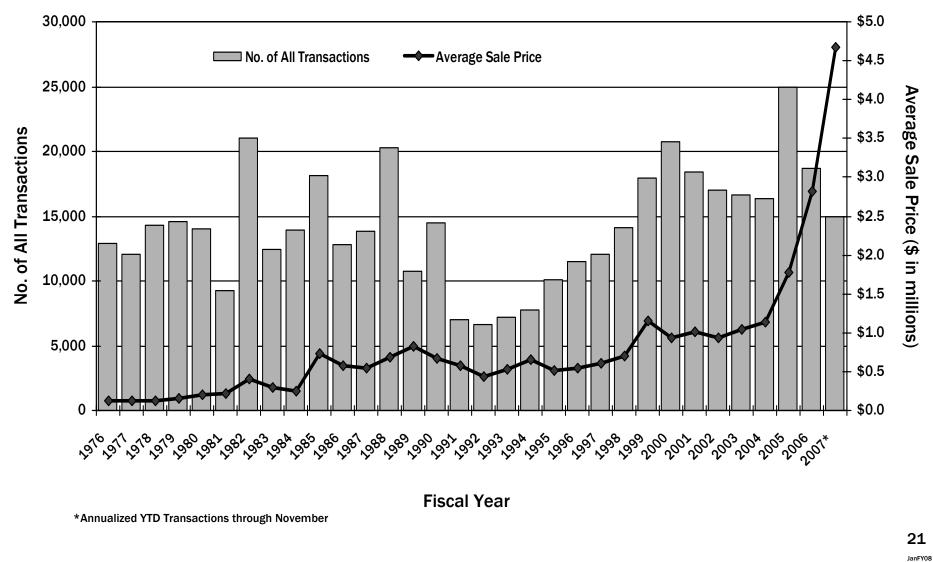
			\$ in Million		
	FY 2007	FY 2008	FY 2009	FY 2010	FY 2011
Property Tax	<b>\$13,106</b>	<b>\$14,387</b>	<b>\$15,537</b>	<b>\$16,666</b>	<b>\$17,619</b>
	Year-to-Year	\$1,281	\$1,150	\$1,129	\$953
	Change:	9.8%	8.0%	7.3%	5.7%
Extraordinary Tax Revenue From Real Estate Boom	<b>\$2,010</b>	<b>\$1,005</b>	<b>\$ 279</b>	<b>\$ 122</b>	<b>\$</b>
	Year-to-Year	(\$1,005)	(\$726)	(\$157)	(\$122)
	Change:	(50.0%)	(72.2%)	(56.3%)	(100.0%)
Tax Reduction Program <sup>(1)</sup>	\$	(\$1,298)	(\$1,403)	(\$1,489)	(\$1,584)
All Other Tax Revenue	<b>\$20,826</b>	<b>\$21,381</b>	<b>\$21,548</b>	<b>\$22,635</b>	<b>\$23,913</b>
	Year-to-Year	\$555	\$167	\$1,087	\$1,278
	Change:	2.7%	0.8%	5.0%	5.6%
Subtotal Tax Revenue	<b>\$35,942</b>	\$35,475	\$35,961	\$37,934	<b>\$39,948</b>
	Year-to-Year	(\$467)	\$486	\$1,973	\$2,014
	Change:	(1.3%)	1.4%	5.5%	5.3%
Non-Tax Revenue	<b>\$4,330</b>	\$4,428	<b>\$3,799</b>	<b>\$3,824</b>	\$3,847
	Year-to-Year	\$98	(\$629)	\$25	\$23
	Change:	2.3%	(14.2%)	0.7%	0.6%
Total Revenue	<b>\$40,272</b>	<b>\$39,903</b>	\$39,760	<b>\$41,758</b>	\$43,795
	Year-to-Year	(\$369)	(\$143)	\$1,998	\$2,037
	Change:	(0.9%)	(0.4%)	5.0%	4.9%

 $^{(\mbox{\scriptsize 1})}$  Includes \$400 Rebate and Child Care Tax Credit already in the budget

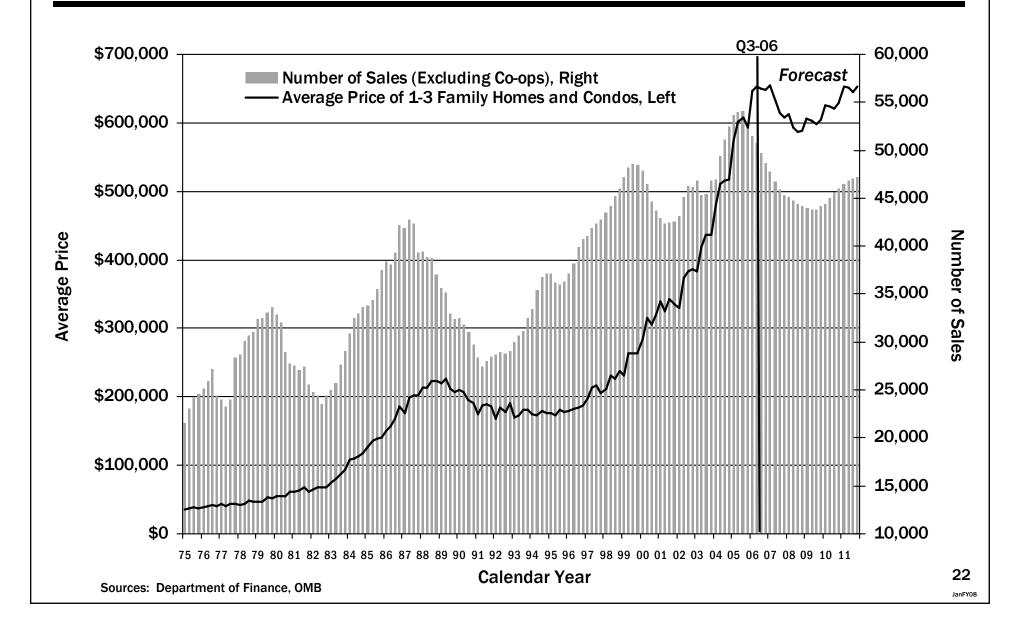
#### Strong Commercial Demand is Driving Up Sales for Large Commercial Properties



### The Average Sale Price For All Commercial **Buildings Continues To Climb**



Home Prices and Sales Volume in the City Are Expected to Decline in CY 2007 and CY 2008, But Are Forecast to Begin to Recover in CY 2009



### **Growth in Controllable Agency Expenses**

	City Funds - \$ in Millions								
	FY 2007 <sup>f</sup>	FY 2008 <sup>f</sup>	FY 2009 <sup>f</sup>	FY 2010 <sup>f</sup>	FY 2011				
Jniformed Forces									
Police Department	\$3,553	\$3,603	\$3,578	\$3,556	\$3,554				
Fire Department	1,273	1,250	1,243	1,239	1,239				
Department of Correction	914	874	867	862	862				
Sanitation Department	1,201	1,223	1,253	1,278	1,334				
Subtotal: Uniformed Forces	\$6,941	\$6,950	\$6,941	\$6,935	\$6,989				
lealth and Welfare									
Social Services	\$608	\$618	\$613	\$613	\$613				
Child Services	866	827	834	832	832				
Homeless Services	333	317	321	321	321				
Health & Mental Hygiene	638	607	603	600	600				
Subtotal: Health and Welfare	\$2,445	\$2,369	\$2,371	\$2,366	\$2,366				
Other Mayoral									
HPD	\$78	\$72	\$68	\$67	\$67				
Environmental Protection	849	829	820	818	816				
Finance (includes City Sheriff)	205	211	209	208	208				
Transportation	384	392	388	388	388				
Parks	253	252	252	252	252				
Administrative Services (includes DOP)	194	173	173	173	173				
All Other Mayoral	1,528	1,459	1,427	1,401	1,401				
Energy, Leases & OTPS Inflators	(66)	36	132	212	327				
Labor Reserve	385	824	1,112	1,459	1,821				
Subtotal: Other Mayoral	\$3,810	\$4,248	\$4,581	\$4,978	\$5,453				
covered Organizations									
Department of Education	\$4,759	\$4,875	\$5,133	\$5,500	\$5,973				
CUNY	403	378	364	364	364				
HHC Subsidy	82	117	130	132	142				
Subtotal: Covered Organizations	\$5,244	\$5,370	\$5,627	\$5,996	\$6,479				
lected Officials									
Mayoralty	\$67	\$68	\$67	\$67	\$67				
All Other Elected	379	367	371	370	370				
Subtotal: Elected Officials	\$446	\$435	\$438	\$437	\$437				
Fotal Controllable Agency Spending	\$18,886	\$19,372	\$19,958	\$20,712	\$21,724				

f = forecast

#### **Growth in Non-Controllable Agency Expenses**

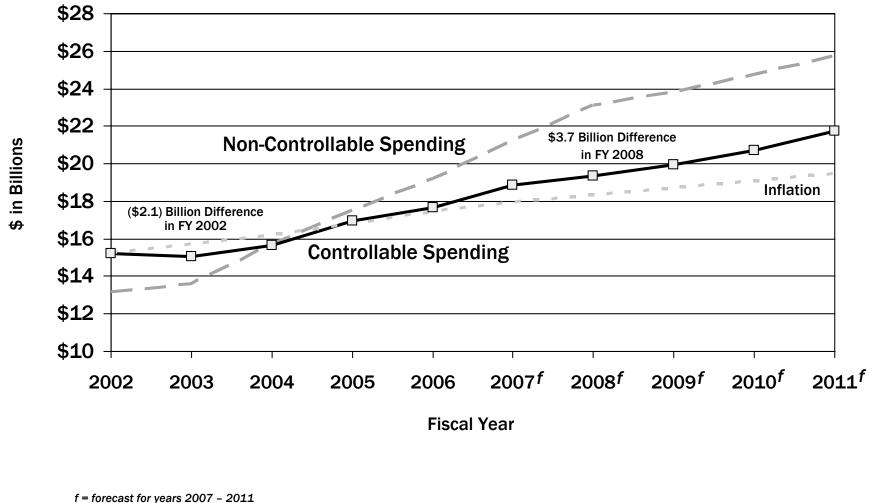
		Cit	y Funds - \$ In Mil	lions	
	FY 2007 <sup>f</sup>	FY 2008 <sup>f</sup>	FY 2009 <sup>f</sup>	FY 2010 <sup>f</sup>	FY 2011 <sup>f</sup>
Non-Controllable Agency Expenses					
Pensions	<b>\$4,686</b>	\$5,393	\$5,968	\$6,025	\$6,025
	Year-to-Year	\$707	\$575	\$57	\$0
	Change:	15.1%	10.7%	1.0%	0.0%
Fringe Benefits	\$5,517	<b>\$5,831</b>	\$6,155	<b>\$6,418</b>	\$6,716
	Year-to-Year	\$314	\$324	\$263	\$298
	Change:	5.7%	5.6%	4.3%	4.6%
Retiree Health Benefits Trust Fund	\$1,000	\$500	\$0	\$0	\$0
Subtotal: Employee-Related Costs	<b>\$11,203</b>	\$11,724	<b>\$12,123</b>	<b>\$12,443</b>	<b>\$12,741</b>
	Year-to-Year	\$521	\$399	\$320	\$298
	Change:	4.7%	3.4%	2.6%	2.4%
Debt Service <sup>(1)</sup>	\$3,518	\$3,819	\$4,138	\$4,502	<b>\$4,891</b>
	Year-to-Year	\$301	\$319	\$364	\$389
	Change:	8.6%	8.4%	8.8%	8.6%
Medicaid	\$4,817	\$5,247	\$5,089	\$5,243	\$5,403
	Year-to-Year	\$430	(\$158)	\$154	\$160
	Change:	8.9%	(3.0%)	3.0%	3.0%
Re-estimate of Prior Year's Expenses	( <b>\$400</b> )	<b>\$0</b>	\$0	<b>\$0</b>	<b>\$0</b>
	Year-to-Year	\$400	\$0	\$0	\$0
	Change:	(100.0%)	0.0%	0.0%	0.0%
General Reserve	<b>\$100</b>	<b>\$300</b>	\$300	\$300	\$300
	Year-to-Year	\$200	\$0	\$0	\$0
	Change:	200.0%	0.0%	0.0%	0.0%
All Other <sup>(2)</sup>	<b>\$1,962</b>	<b>\$2,002</b>	<b>\$2,145</b>	\$2,239	\$2,357
	Year-to-Year	\$40	\$143	\$94	\$118
	Change:	2.0%	7.1%	4.4%	5.3%
Total Non-Controllable Agency	\$21,200	\$23,092	\$23,795	\$24,727	\$25,692
Expenses	Year-to-Year	\$1,892	\$703	\$932	\$965
	Change:	8.9%	3.0%	3.9%	3.9%

f = forecast for Years 2007 - 2011 (1) Excluding TFA and Tobacco Bonds.

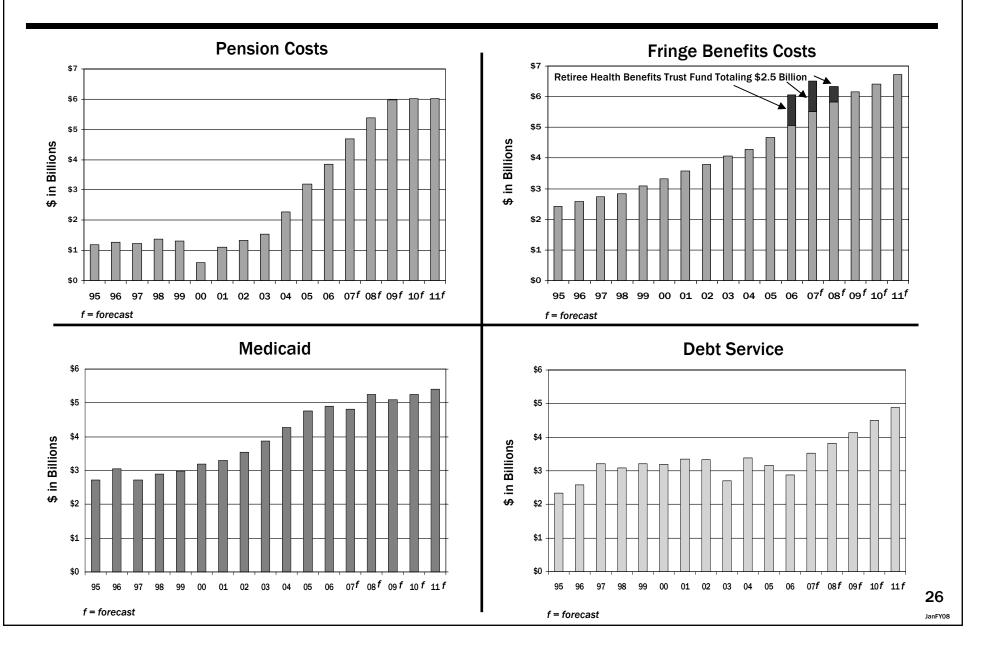
<sup>(2)</sup> Includes Judgments and Claims, Subsidies to the Transit Authority and Private Bus Lines and Public Assistance.

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### Our Non-Controllable Expenses Continue to Be Larger Than Controllable Expenses



### **Non-Controllable Expenses Continue to Grow**



## **III. Budget Update**

## **Revenue Forecast Changes**

#### Since the November 2006 Plan

\$ in Millions Increase / (Decrease)

	2007	2008
Tax Revenue Forecast		
Property Tax	(\$30)	\$375
All Other Taxes	1,281	1,296
Total Tax Revenue Forecast	\$1,251	\$1,671
Non-Tax Revenue Forecast		
FICA Refund Interest	\$	\$141
Interest Income	58	57
Water & Sewer	16	22
Fines, Fees and Other Non-Tax Revenues	94	14
Total Non-Tax Revenue Forecast	\$168	\$234
Total Increase in Revenue Forecast	\$1,419	\$1,905

## **Expense Forecast Changes**

Since the November 2006 Plan	\$ in Millions Increase / (Decrease)		
	2007	2008	
Agency Expense Increases			
Poverty Initiative	\$15	\$65	
ACS (Foster Rate Increase, Child Protective Staff, Child Care Expenditures)	72	89	
Fire (Overtime, Extension of New Firefighter Training)	39	28	
Correction (Overtime, Security Posts, Food Budget, Court Staffing)	26	8	
Homeless (Family Capacity Needs)	21	2	
DJJ (Per Diem Payments to State)	17	12	
Parks (Staffing for Litter, Pruning, New Parks, Seasonal Needs, and Equipment Maintenance)	6	25	
Police (Real Time Crime Center, Network Maintenance)	5	6	
DYCD (Out of School Time Expansion)	3	30	
Sanitation (Waste Disposal Contingency, Collection Supervision)	2	17	
SBS (GIPEC, Waterfront Inspections, Clean Streets)	2	8	
DOT (Streetlights Contract, Bus Rapid Transit Lanes)	1	9	
Health (Correctional Health)	1	12	
DCAS (Facility Security)	1	3	
Cultural Affairs (Institutions and Programs Funding)		38	
DSS (Public Assistance Reestimate, Software Licences)	(40)	(37)	
Collective Bargaining (UFT)	40	116	
Energy	(66)	(50)	
All Other	12	(6)	
Total Agency Expense Increases	\$157	\$375	
Other Expense Changes			
Fringe Benefits Cost (Mental Health Parity Legislation/HIP Rate)	\$1	\$48	
Pension Changes	(3)	(20)	
HHC / Medical Assistance	13	247	
Debt Service	(140)	(140)	
Reserve for Prior Year Expenses	(400)		
General Reserve	(200)		
Total Other Expense Changes	(\$729)	\$135	
Total Expense Changes	(\$572)	\$510	

#### FY 2007 Fiscal Plan Update \$ in Millions (Increases Gap) / Decreases Gap FY 2007 **Remaining Gap November 2006 Plan** \$ - - -1,419 Increased Revenue Forecast (see page 28) **Decreased Expense Forecast (see page 29)** 572 Prepay FY 2008 Expenses (\$1,991) **Balance** \$ - - -

### FY 2008 Fiscal Plan Update

\$ in Millions

	(Increases Gap) / Decreases Gap
acreased Revenue Forecast (see page 28) acreased Expense Forecast (see page 29) repayments From FY 2007 into FY 2008 repayment of FY 2009 Expenses	FY 2008
Remaining Gap November 2006 Plan	(\$510)
Increased Revenue Forecast (see page 28)	1,905
Increased Expense Forecast (see page 29)	(510)
Prepayments From FY 2007 into FY 2008	1,991
Prepayment of FY 2009 Expenses	(\$1,376)
Remaining Funds (see next page)	\$1,500

### Uses of FY 2008 Remaining Funds

FY 2008 Remaining Funds	\$1,500
Retiree Health Benefits Trust Fund	(500)
Property Tax Reduction Program	(750)
Other Tax Reductions	(250)
Balance	\$

### Fiscal Year 2007 Budget

#### As of January 25, 2007 for the Current Year with 5 Months to Go

\$ in Millions

		Personal S	Service Cos	sts	] []	Other Tha	an Perso	onal Servio	ce Costs	;	Gross	Net	
						PA, MA					Total	Total	
AGENCY	Salaries & Wages	Fringe Benefits	Pensions	PS Subtotals	Agency OTPS	& Other Mandates	Legal Services	Judgments & Claims	Debt Service	OTPS Subtotal	(Including Intra-City)	(Excluding Intra-City)	City Funds Total
UNIFORM AGENCIES													
Police Department	\$3,530	\$1,630	\$1,630	\$6,790	\$381		\$39	\$107	\$64	\$591	\$7,381	\$7,212	\$6,921
Fire Department	1,282	573	737	2,592	177		5	22	57	261	2,853	2,842	2,611
Dept. of Correction	809	335	215	1,359	128		7	12	156	303	1,662	1,661	1,616
Dept. of Sanitation	714	355	140	1,209	495		7	25	191	718	1,927	1,925	1,885
Subtotal	\$6,335	\$2,893	\$2,722	\$11,950	\$1,181		\$58	\$166	\$468	\$1,873	\$13,823	\$13,640	\$13,033
HEALTH AND WELFARE													
Administration for													
Children's Services	\$397	\$114	\$36	\$547	\$2,313		\$2	\$2		\$2,317	\$2,864	\$2,864	\$996
Department of Social Services	693	305	81	1.079	962	5.575	4	6	84	6.631	7.710	7.702	5.706
Department of	693	305	91	1,079	962	5,575	4	0	04	0,031	1,710	1,102	5,700
Homeless Services	110	39	10	159	620		1			621	780	750	371
Department of Health							_						
and Mental Hygiene	346	101	32	479	1,336		1	3	25	1,365	1,844	1,839	796
Health and Hospitals													
Corporation <sup>(1)</sup>		20		20	202	583	18	190	177	1,170	1,190	\$1,077	856
Subtotal	\$1,546	\$579	\$159	\$2,284	\$5,433	\$6,158	\$26	\$201	\$286	\$12,104	\$14,388	\$14,232	\$8,725
EDUCATION	40.045	<b>*</b> 0 <b>--</b> 0	<b>*</b> 4 000	A40.005			<b></b>	<b>*0-</b>	<b>*-0</b> 0	45.050	A10.005	449.499	40 500
Dept. of Education	\$8,815	\$2,772	\$1,698	\$13,285	\$4,519		\$14	\$35	\$782	\$5,350	\$18,635		\$9,538
City University	334	78	37	449	247			1	43	291	740	698	507
Subtotal	\$9,149	\$2,850	\$1,735	\$13,734	\$4,766		\$14	\$36	\$825	\$5,641		\$19,187	\$10,045
OTHER AGENCIES	\$2,003	\$678	\$211	\$2,892	\$3,837		\$70	•	\$1,678	\$5,772	\$8,664	\$7,776	\$6,127
ELECTED OFFICIALS	\$430	\$109	\$39	\$578	\$99		\$7	\$1		\$107	\$685	\$684	\$614
MISC. BUDGET	\$385			\$385		<b>\$1,321</b> <sup>(2)</sup>			\$287	\$1,608	\$1,993	\$1,992	\$1,851
DEBT SERVICE COSTS									<b>*</b> 400	<b>\$100</b>	<b>*100</b>	\$123	\$91
(unallocated) RE-ESTIMATE OF PRIOR									\$123	\$123	\$123	\$123	291
YEAR'S EXPENSES					(\$400)					(\$400)	(\$400)	(\$400)	(\$400)
										. ,	. ,	<u> </u>	· · · ·
TOTAL <sup>(3)</sup>	\$19,848	\$7,109	\$4,866	\$31,823	\$14,916	\$7,479	\$175		\$3,667	\$26,828	\$58,651	\$57,234	\$40,086
City Funds	\$11,307	\$6,516	\$4,686	\$22,509	\$7,030	\$6,461	\$167	\$401	\$3,518	\$17,577	\$40,086		
Less: Prepayments					(\$91)	\$40			(\$135)	(\$186)	(\$186)	(\$186)	(\$186)
Total After Prepayments	\$19,848	\$7,109	\$4,866	\$31,823	\$15,007	\$7,439	\$175	\$591	\$3,802	\$27,014	\$58,837	\$57,420	\$40,272

 $\ensuremath{^{(1)}}\xspace$  Only reflects funding appropriated in the City's Budget.

<sup>(2)</sup>Includes subsidies to the MTA, General Reserve, Pay-Go-Capital, Indigent Defense Services and Other Contractual Services.

<sup>(3)</sup>Excludes the impact of prepayments.

#### Fiscal Year 2008 Budget

#### As of January 25, 2007

#### \$ in Millions

		Personal S	Service Cos	sts		Other Tha	an Perso	onal Servi	ce Costs	5	Gross	Net	
	Salaries & Wages	Fringe Benefits	Pensions	PS Subtotals	Agency OTPS	PA, MA & Other Mandates	Legal Services	Judgments & Claims	Debt Service	OTPS Subtotal	Total (Including Intra-City)	Total (Excluding Intra-City)	City Funds Total
UNIFORM AGENCIES Police Department Fire Department Dept. of Correction Dept. of Sanitation	\$3,537 1,258 782 712	\$1,545 547 330 337	\$1,819 809 257 178	\$6,901 2,614 1,369 1,227	\$247 132 113 517	  	\$38 5 7 6	\$118 24 13 28	\$69 61 166 203	\$472 222 299 754	\$7,373 2,836 1,668 1,981	\$7,204 2,826 1,669 1,980	\$7,092 2,638 1,624 1,942
Subtotal	\$6,289	\$2,759	\$3,063	\$12,111	\$1,009		\$56	\$183	\$499	\$1,747	\$13,858	\$13,679	\$13,296
HEALTH AND WELFARE Administration for Children's Services Department of	\$425	\$123	\$47	\$595	\$2,206		\$2	\$2		\$2,210	\$2,805	\$2,805	\$978
Social Services	712	307	100	1,119	931	6,580	4	7	90	7,612	8,731	8,722	6,755
Department of Homeless Services	112	40	13	165	572		1			573	738	707	359
Department of Health and Mental Hygiene Health and Hospitals	367	104	43	514	1,194		1	3	27	1,225	1,739	1,738	783
Corporation <sup>(1)</sup>		22		22	211		18	194	135	558	580	486	271
Subtotal EDUCATION	\$1,616	\$596	\$203	\$2,415	\$5,114	\$6,580	\$26	\$206	\$252	\$12,178	\$14,593	\$14,458	\$9,146
Dept. of Education	\$9,514	\$2,729	\$1,970	\$14,213	\$4,663		\$13	\$36	\$833	\$5,545	\$19,758	\$19,613	\$9,913
City University	337	60	38	435	193			1	47	241	676	669	478
Subtotal	\$9,851	\$2,789	\$2,008	\$14,648	\$4,856		\$13	\$37	\$880	\$5,786	\$20,434	\$20,282	\$10,391
OTHER AGENCIES	\$1,986	\$684	\$255	\$2,925	\$3,585		\$66	\$207	\$1,909	\$5,767	\$8,692	\$7,821	\$6,414
ELECTED OFFICIALS	\$397	\$108	\$46	\$551	\$93		\$4	\$2		\$99	\$650	\$649	\$606
MISC. BUDGET DEBT SERVICE COSTS (unallocated)	\$824			\$824		\$1,518 <sup>(2)</sup>			\$305 \$130	\$1,823 \$130	\$2,647 \$130	\$2,648 \$130	\$2,514 \$97
RE-ESTIMATE OF PRIOR										•		<b>-</b>	
YEAR'S EXPENSES													
TOTAL (3)	\$20,963	\$6,936	\$5,575	\$33,474	\$14,657	\$8,098	\$165	\$635	\$3,975	\$27,530	\$61,004	\$59,667	\$42,464
City Funds	\$11,941	\$6,331	\$5,393	\$23,665	\$7,279	\$7,097	\$159	\$445	\$3,819	\$18,799	\$42,464		
Less: Prepayments Total After					316	208			2,037	2,561	2,561	2,561	2,561
Prepayments	\$20,963	\$6,936	\$5,575	\$33,474	\$14,341	\$7,890	\$165	\$635	\$1,938	\$24,969	\$58,443	\$57,106	\$39,903

(1)Only reflects funding appropriated in the City's Budget.

<sup>(2)</sup>Includes subsidies to the MTA, General Reserve, Pay-Go-Capital, Indigent Defense Services and Other Contractual Services.

<sup>(3)</sup>Excludes the impact of prepayments.

#### Changes Between FY 2007 and FY 2008 Budgets

#### As of January 25, 2007

\$ in Millions

		Personal S	ervice Cos	its		Other Tha	an Perso	onal Serv	ice Costs	;	Gross	Net	
	Salaries & Wages	Fringe Benefits	Pensions	PS Subtotals	Agency OTPS	PA, MA & Other Mandates	Legal Services	Judgment & Claims		OTPS Subtotal	Total (Including Intra-City)	Total (Excluding Intra-City)	City Funds Total
UNIFORM AGENCIES Police Department	\$7	(\$85)	\$189	\$111	(\$134)		(\$1)	\$11	\$5	( <b>\$119)</b>	(\$8)	(\$8)	\$171
Fire Department	(24)	(400)	72	22	(45)		(Ψ <u>+</u> ) 	2	4	(39)	(17)	(16)	27
Dept. of Correction	(27)	(5)	42	10	(15)			1	10	(4)	6	8	8
Dept. of Sanitation	(2)	(18)	38	18	22		(1)	3	12	36	54	55	57
Subtotal	(\$46)	(\$134)	\$341	\$161	(\$172)		(\$2)	\$17	\$31	(\$126)	\$35	\$39	\$263
HEALTH AND WELFARE	(,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	(1)	•	•			(/	•=-	•	(+)			
Administration for Children's Services	\$28	\$9	\$11	\$48	(\$107)					( <b>\$107)</b>	(\$59)	(\$59)	(\$18)
Department of Social Services	19	2	19	40	(31)	1,005		1	6	981	1,021	1,020	1,049
Department of Homeless Services Department of Health	2	1	3	6	(48)					( <b>48)</b>	(42)	(43)	(12)
and Mental Hygiene Health and Hospitals	21	3	11	35	(142)				2	( <b>140)</b>	(105)	(101)	(13)
Corporation <sup>(1)</sup>		2		2	9	(583)		4	(42)	( <b>612)</b>	(610)	(591)	(585)
Subtotal EDUCATION	\$70	\$17	\$44	\$131	(\$319)	\$422		\$5	(\$34)	\$74	\$205	\$226	\$421
Dept. of Education	\$699	(\$43)	\$272	\$928	\$144		(\$1)	\$1	\$51	\$195	\$1,123	\$1,124	\$375
City University	3	(18)	1	(14)	(54)				4	(50)	(64)	(29)	(29)
Subtotal	\$702	(\$61)	\$273	\$914	\$90		(\$1)	\$1	\$55	\$145	\$1,059	\$1,095	\$346
OTHER AGENCIES	(\$17)	\$6	\$44	\$33	(\$252)		(\$4)	\$20	\$231	(\$5)	\$28	\$45	\$287
ELECTED OFFICIALS	(\$33)	(\$1)	\$7	(\$27)	(\$6)		(\$3)	\$1	·	(\$8)	(\$35)	(\$35)	(\$8)
MISC. BUDGET	\$439			\$439		\$197 <sup>(2)</sup>			\$18	\$215	\$654	\$656	\$663
DEBT SERVICE COSTS (unallocated) REESTIMATE OF PRIOR									\$7	\$7	\$7	\$7	\$6
YEAR'S EXPENSES					400					400	400	400	400
TOTAL (3)	\$1.115	(\$173)	\$709	\$1.651	(\$259)	\$619	(\$10)	\$44	\$308	\$702	\$2,353	\$2,433	\$2,378
	\$634	(\$185)	\$707	\$1,156	\$249	\$636	(\$8)	\$44	\$301	\$1,222	\$2,378	φ <u>2</u> , <del>1</del> 00	φ <u>2</u> ,570
City Funds		(607¢)	\$1U1	ф1,130	↓ <del>₽249</del>	<b>\$030</b>	(90)	<b><b><b></b></b></b>	\$301	\$1,222	 		
Less: Prepayments Total After					\$407	\$168			\$2,172	\$2,747	\$2,747	\$2,747	\$2,747
Prepayments	\$1,115	(\$173)	\$709	\$1,651	(\$666)	\$451	(\$10)	\$44	(\$1,864)	(\$2,045)	(\$394)	(\$314)	(\$369)

<sup>(1)</sup>Only reflects funding appropriated in the City's Budget.

<sup>(2)</sup>Includes subsidies to the MTA, General Reserve, Pay-Go-Capital, Indigent Defense Services and Other Contractual Services.

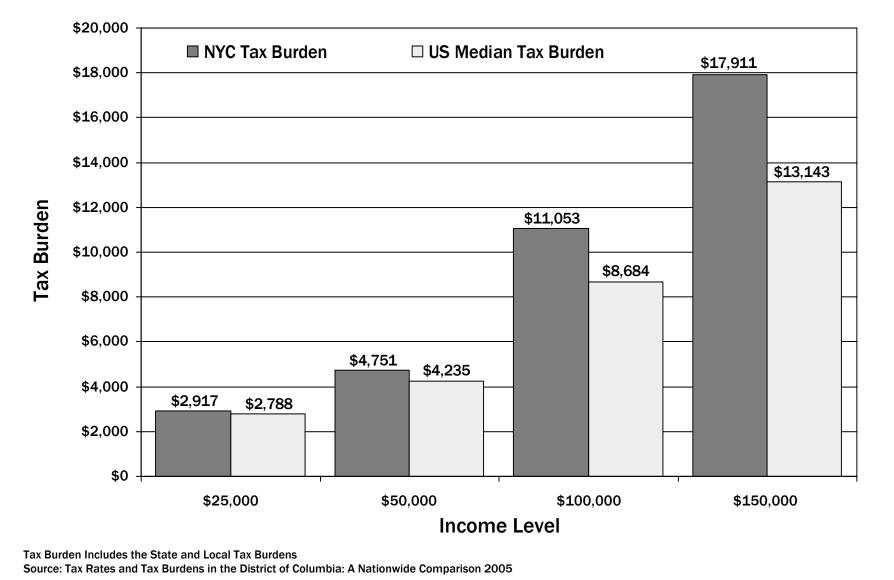
<sup>(3)</sup>Excludes the impact of prepayments.

## **Out-Year Gaps Remain**

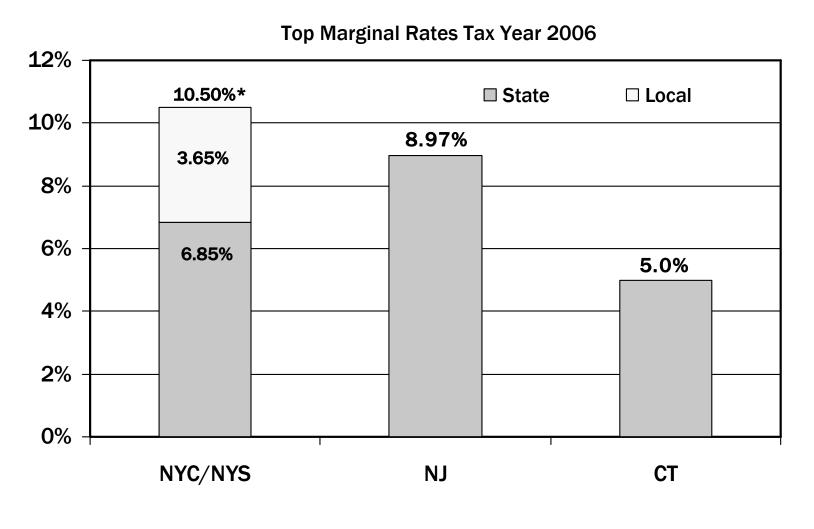
	\$ in Millic	ons (Increases Gap) / Decr	eases Gap
	2009	2010	2011
Remaining Gaps to be Closed as of November 2006	(\$4,068)	(\$3,608)	(3,090)
Revenue Changes			
Property Tax	\$869	\$1,319	\$1,561
Other Tax Revenue	686	623	790
Non- Tax Revenue	22	19	14
Total Revenue Increases	\$1,577	\$1,961	\$2,365
Expense (Increases) / Decreases			
Poverty Initiative	(\$65)	(\$65)	(\$65)
Energy	19	13	17
Collective Bargaining (UFT)	(97)	(125)	(126)
Education		(356)	(836)
Other Agency Needs	(294)	(316)	(436)
Fringe Benefits Cost (Mental Health Parity Legislation/HIP Rate)	(53)	(57)	(63)
Pension Funding Improvement	(200)	(200)	(200)
Other Pension Changes	9	(15)	11
HHC/Medical Assistance	70	70	(100)
Debt Service	213	206	185
Total Expense (Increases) / Decreases	(\$398)	(\$845)	(\$1,613)
Prepayments of 2009 Expenses	1,376		
(Uses) of Remaining Funds			
Tax Reduction Program	(810)	(868)	(917)
Other Tax Reductions	(294)	(321)	(366)
Remaining Gaps January 2007 Plan	(\$2,617)	(\$3,681)	(\$3,621)
Out Year Gap Closing Program			
City Actions	\$1,207	\$1,200	\$1,200
State and Federal Actions	600	600	600
Restore Property Tax	810	868	917
Remaining Gap	\$	(\$1,013)	(\$904)

## **IV. Tax Policy**

#### New York City's State and Local Tax Burden Is High



### Personal Income Tax Rates in New York City Are Higher Than Surrounding Areas



\*New York City and New York State combined tax rate total is 10.5%. Sources: New York City Department of Finance and OMB

#### Business Income Tax Rates in New York City Are Higher Than Surrounding Areas

	Corporate Tax Rate	Bank Corporation Tax Rate	Unincorporated Business Tax Rate	Subchapter S-Corporation Tax Rate
New York State <sup>1</sup> / New York City	8.78/8.85	8.78/9.0	NYC. 4.0	0.0/8.85 <sup>2</sup>
New Jersey	9.0	9.0	0.0	0.67 <sup>3</sup>
Connecticut	7.5	7.5	0.0	0.0

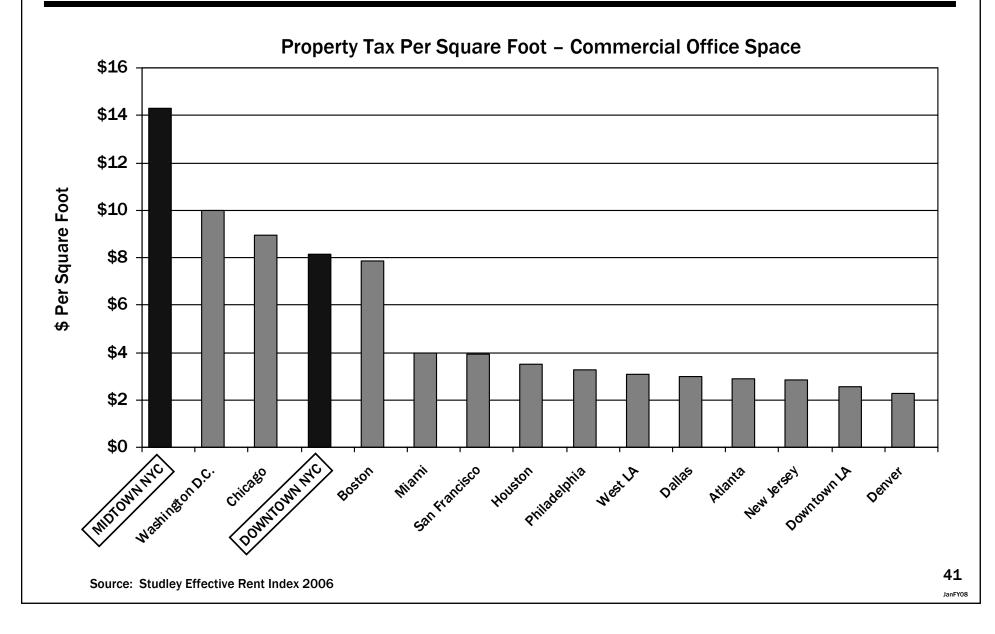
Note: 1. New York State rates include a 17% MTA surcharge.

2. New York State taxes S-Corporations through a fixed dollar minimum tax. However, New York City taxes S-Corporations at the normal corporate rate unless they file using the alternative "income-plus-compensation" base where the tax rate is 2.655%, or the fixed dollar minimum tax of \$300.

3. Tax rates for a New Jersey S-Corporation with entire net income greater than \$100,000 declined from 1.33% to 0.67% effective July 1, 2006. The tax rate is 0% after July 1, 2007.

Sources: New York City Department of Finance and OMB

#### New York City's Property Tax on Commercial Office Space Is Among the Highest in the Country



### FY 2008 Tax Reduction Program

	Revenue Impact \$ in Millions				Effective
	FY 2008	FY 2009	FY 2010	FY 2011	Dates
Return a Portion of Prior Property Tax Rate Increase Real Property Tax: Return \$750 million of the prior property tax rate increase.*	(\$750)	(\$810)*	(\$868)*	(\$917)*	7/1/07
Job Creation					
<b>Unincorporated Business Tax:</b> Double partnership deduction to \$10,000 per active partner.	(16)	(16)	(16)	(17)	1/1/07
<b>Unincorporated Business Tax:</b> 50% Increase in the resident PIT/UBT Credit.	(28)	(28)	(29)	(31)	1/1/07
<b>Corporate Tax:</b> Enact a resident PIT credit providing PIT relief to owners of S-Corporations.	(70)	(69)	(73)	(78)	1/1/07
<b>Corporate Tax:</b> 50% phase-out of the income-plus-compensation alternative tax base.	(18)	(56)	(76)	(110)	1/1/07
Corporate Tax: Small firm tax-filing simplification.	(8)	(8)	(8)	(8)	1/1/07
Economic Competitiveness					
Sales Tax: Exempt all clothing from the City sales tax.	(110)	(117)	(119)	(122)	7/1/07
Subtotal (Job Creation/Economic Competitiveness):	(\$250)	(\$294)	(\$321)	(\$366)	L
Total	(\$1,000)	(\$1,104)	(\$1,189)	(\$1,283)	42
* If Temporary Property Tax Rate Reduction In FY 2008 Continues					JanFY

#### After a \$750 Million Cut and Rebate Extension, Most City Homeowners Will Pay Less Than Without the 18.49% Rate Increase

	FY 08 Tax Bill Without 18.49% Increase	Estimated FY 08 Tax Bill	Proposed Tax Cut	Rebate	FY 08 Tax Bill After Tax Cut & Rebate	Change in Taxes Higher / (Lower)
Average for Manhattan:						
Single Family Home	\$21,673	\$25,706	(\$1,264)	(\$400)	\$24,042	\$2,369
Со-ор	5,682	6,733	(329)	(400)	6,004	322
Condo	8,207	9,725	(475)	(400)	8,850	643
Average for Other Boroughs:						
Single Family Home	\$2,565	\$3,042	(\$150)	(\$400)	\$2,492	(\$73)
Со-ор	1,757	2,082	(102)	(400)	1,580	(177)
Condo	1,616	1,915	(94)	(400)	1,421	(195)

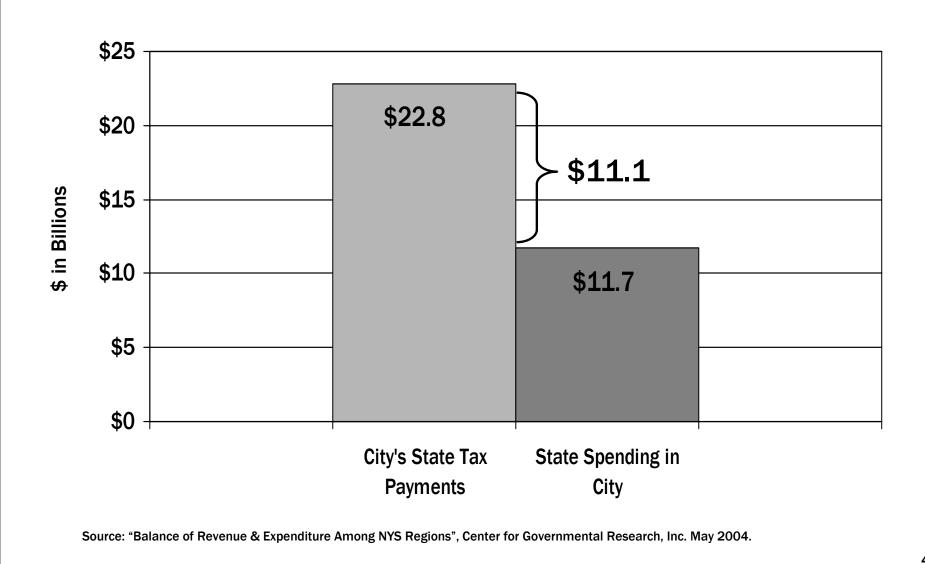
Note: All Tax Values Reported Use FY 2008 Tentative Roll Valuations and Preliminary Estimated FY 2008 Tax Rates

### V. State and Federal Agenda

# New York City Contributes 48.6% of All New York State Tax Revenues

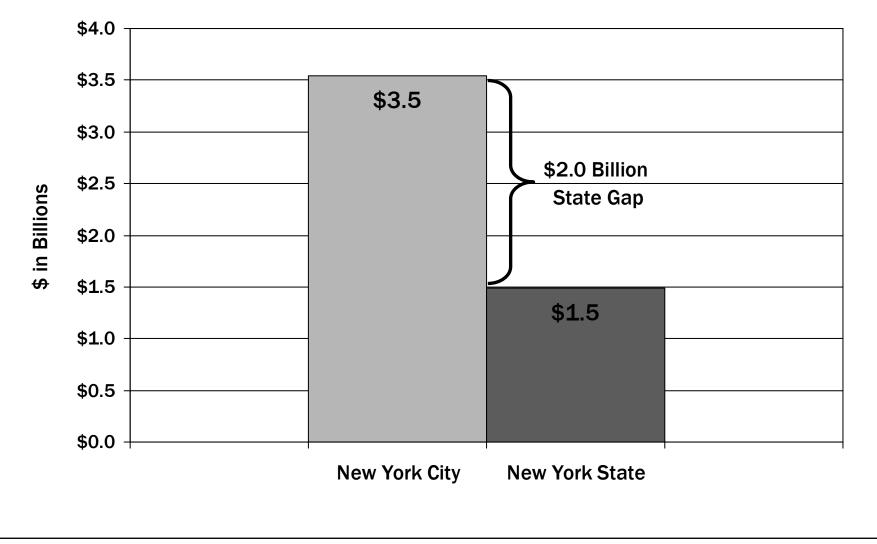
- New York City contributes 56.3% of New York State's Personal Income Tax revenues
- New York City contributes 45.5 % of New York State's Business Tax revenues

#### New York City Pays \$11.1 Billion More in State Taxes Than It Gets in Funding



NYC Has Increased Its Contribution to Department of Education by \$3.5 Billion Since FY 02 While New York State Has Only Increased Its Contribution by \$1.5 Billion

Department of Education: Funding Growth from FY 02 to FY 07



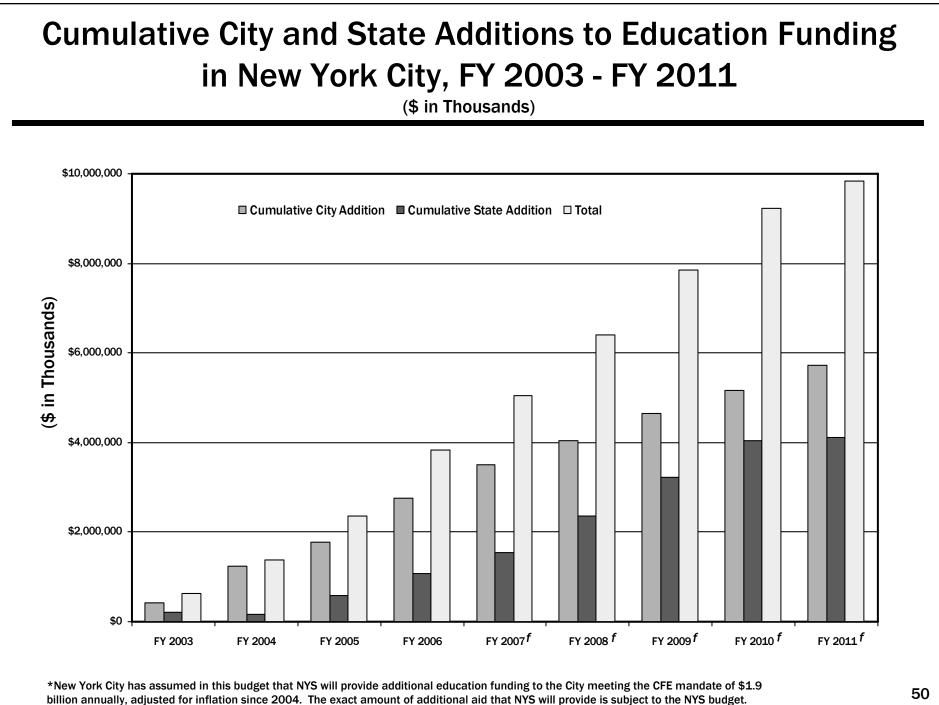
48

### **Education Funding Partnership**

New York City has assumed in this budget that NYS provides the City with additional education funding meeting the court-ordered CFE mandate of \$1.9 billion annually, adjusted for inflation since 2004.

The exact amount of additional aid that NYS will provide is subject to the NYS budget.

	\$ in Millions					
	FY 2008	FY 2009	FY 2010	FY 2011		
Assumed Additional State Education Funding Meeting CFE Mandate	\$723	\$1,475	\$2,256	\$2,302		
Additional City Education Funding	532	1,127	1,661	2,223		
Total	\$1,255	\$2,602	\$3,917	\$4,525		



## **State Initiatives**

	\$ in Millions			
_	2008	2009	2010	2011
Invest in Child Care	50.0	50.0	50.0	50.0
Invest in Employment Programs	50.0	50.0	50.0	50.0
Update State Reimbursement Rates and Charges	144.0	144.0	144.0	144.0
Adjust Retroactive Overcharge for OCFS Training School Rates	40.0	30.0		
Institute Tort Reform Initiatives	80.0	83.0	86.0	90.0
Lower the Cost of Capital Construction by Repealing the Wicks Law	62.8	108.7	134.3	154.7
Reform CUNY Reimbursement Process	48.0			
Increase the City's Cigarette Tax from \$1.50 to \$2.00 and Strengthen Enforcement*	30.6	30.1	29.6	29.1
Allow New York City to Share Equally in Revenue Sharing Increases	32.8	36.1	40.0	44.4
Reduce State-Imposed Mandates on OTB	10.0	10.0	10.0	10.0
Reduce Local Debt Service Costs	5.4	5.4	5.4	5.4
Enact Pension Reform	TBD	TBD	TBD	TBD
Total	\$553.6	\$542.3	\$549.3	\$577.6

\*A portion of this revenue will be dedicated to smoking prevention and cessation programs.

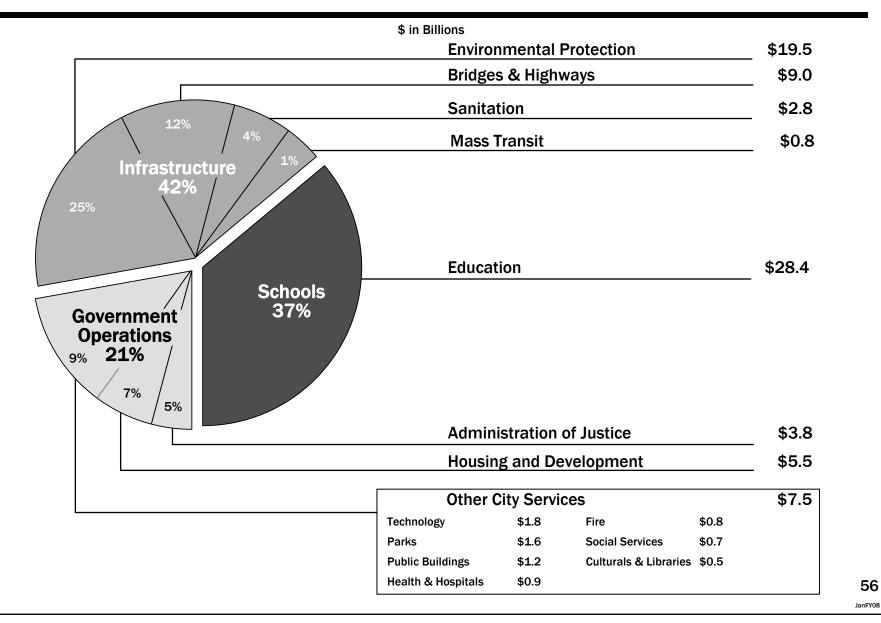
#### New York City Pays \$10.9 Billion More in Federal Taxes Than it Gets in Funding \$70 \$67.7 \$65 \$10.9 \$60 \$ in Billions \$55 \$56.8 \$50 \$45 \$40 **City's Federal Tax Federal Spending in Payments** City Source: OMB estimate based on "Tax Foundation Special Report" for Federal FY 2004, March 2006, No. 139 and Consolidated Federal Funds Report FY 2004. 52

## **Federal Initiatives**

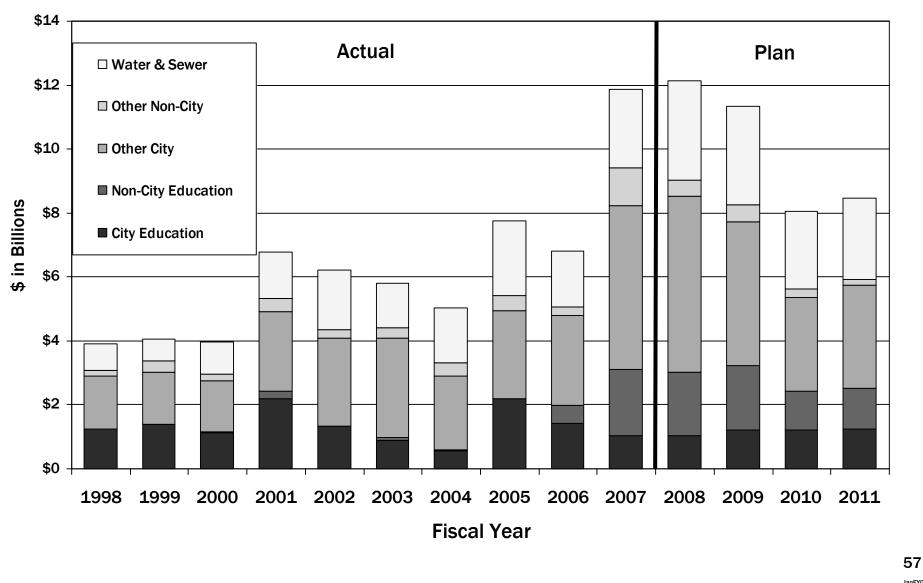
	\$ in Millions			
	2008	2009	2010	2011
Fully Fund "No Child Left Behind" (NCLB)	\$905.2	\$944.6	\$983.3	\$1,023.9
Fully Fund Criminal Justice Program	72.0	76.0	76.0	76.0
Provide Adequate Child Care Funding to Meet TANF Work Requirements	75.0	75.0	75.0	75.0
Provide Reimbursement for UN Protection and Adequate Future Funding	56.0	8.0	8.0	8.0
Allow Access to Wage Reporting System	20.0	10.0	10.0	10.0
Provide Flexibility for Community Development Block Grant (CDBG) Funds	15.0	15.0	15.0	15.0
Revise Foster Care Eligibility	9.0	18.0	25.0	25.0
Reimburse the City for Outstanding Foreign Dignitary Parking Tickets	9.0	9.0	1.0	1.0
Extend Health Coverage For Children	3.0	3.0	3.0	3.0
Increase Funding for 9/11 Health and Compensation	TBD	TBD	TBD	TBD
Total	\$1,164.2	\$1,158.6	\$1,196.3	\$1,236.9

## **VI. Capital**

### Preliminary Ten-Year Capital Strategy 2008-2017 Totals \$77.3 Billion in All Funds



## **Capital Commitments – All Funds**



### **Economic Development Capital Highlights**

Highlights	\$ in Millions
✤ Hudson Yards	\$ 440
✤ Hudson River Park	350
✤ Javits Center	350
Coney Island Development	320
Staten Island Developments	260
✤ Fresh Kills Park	222
✤ Atlantic Yards	205
Greenpoint – Williamsburg Open Space	202
✤ Brooklyn Navy Yard	198
Cruise Industry Development	183

### **Highlights of the Preliminary Capital Plan**

Highli	lighlights	
*	Educational Facilities	\$28,400
*	Bridges	5,409
	<ul> <li>East River, Harlem River and Belt Parkway Bridges</li> <li>All Other Bridges</li> </ul>	1,834 3,575
*	Mayor's Affordable Housing Plan	3,268
*	Street Reconstruction (261 linear miles)	2,135
*	Croton Water Filtration Facility	1,945
	Bronx Park Development	197
***	Street Resurfacing (9,900 lane miles)	1,348
*	Marine Transfer Stations For Solid Waste Management Plan	514
*	Construction and Renovation of Police Facilities including New Police Precincts	402
*	Gilboa Dam Reconstruction	332
*	Infrastructure and Parks for New Yankee and Shea (CitiField) Stadiums	287
*	Rehabilitate Fire Facilities including Firehouses and EMS Stations	250
*	Lincoln Center Redevelopment	223
*	Automated Water Meter Readers	201
*	Greenpoint-Williamsburg Waterfront Development	139
**	Energy Efficiency Investments	53
Not	e: Figures Are All in Funds	

### **Highlights of the Preliminary Capital Plan**

lighli	ghts	\$ in Millions
*	Retaining Walls	\$ 52
*	New York Aquarium Master Plan	44
*	Electronic Voting Machines	40
*	Humanities and Social Sciences Library Façade	38
*	New York Botanical Garden	34
*	Queens Museum of Art Expansion	30
*	Queens Library-Children's Library Discovery Center	28
*	Snug Harbor Cultural Center Site-Wide Improvements	22
*	Brooklyn Public Library-Central Library Plaza	19
*	New York Public Library Technology Upgrade Projects	18
**	Lower Manhattan Security Initiative	15
*	Mariner's Harbor-New Branch Library	9
**	Acquisition and Renovation of the Kingsbridge Branch Library	8
**	Macomb's Bridge New Branch Library	8

### **VII. Tables**

### **Financial Plan Revenues and Expenditures**

\$ in Millions

Revenues	2007	2008	2009	2010	2011
Taxes					
General Property Tax	\$12,941	\$14,227	\$15,377	\$16,506	\$17,459
Other Taxes	22,142	21,987	21,428	22,357	23,513
Tax Audit Revenue	859	559	559	560	560
Tax Reduction Program		(1,298)	(1,403)	(1,489)	(1,584)
Miscellaneous Revenues	5,422	5,440	4,818	4,844	4,867
Unrestricted Intergovernmental Aid	340	340	340	340	340
Less: Intra-City Revenue	(1,417)	(1,337)	(1,344)	(1,345)	(1,345)
Disallowances Against Categorical Grants	(15)	(15)	(15)	(15)	(15)
Subtotal: City Funds	\$40,272	\$39,903	\$39,760	\$41,758	\$43,795
Other Categorical Grants	1,061	991	1,003	1,009	1,004
Inter-Fund Revenues	416	406	388	387	386
Total City Funds and Inter-Fund Revenues	\$41,749	\$41,300	\$41,151	\$43,154	\$45,185
Federal Categorical Grants	5,690	5,218	5,248	5,250	5,255
State Categorical Grants	9,981	10,588	11,335	12,112	12,161
Total Revenues	\$57,420	\$57,106	\$57,734	\$60,516	\$62,601
Expenditures					
Personal Service					
Salaries and Wages	\$19,848	\$20,963	\$22,011	\$23,202	\$24,052
Pensions	4,866	5,575	6,151	6,208	6,208
Fringe Benefits	7,109	6,936	6,759	7,023	7,322
Subtotal: Personal Service	\$31,823	\$33,474	\$34,921	\$36,433	\$37,582
Other Than Personal Service					
Medical Assistance	\$4,948	\$5,380	\$5,222	\$5,376	\$5,535
Public Assistance	1,210	1,200	1,200	1,200	1,200
Pay-As-You-Go Capital	200	200	200	200	200
All Other <sup>(1)</sup>	16,703	16,475	16,936	17,381	17,710
Subtotal: Other Than Personal Service	\$23,061	\$23,255	\$23,558	\$24,157	\$24,645
General Obligation, Lease and MAC Debt Service (1)	3,667	3,975	4,292	4,652	5,040
FY 2006 Budget Stabilization and Discretionary Transfers (1)	(3,751)				
FY 2007 Budget Stabilization and Discretionary Transfers (2)	3,937	(3,937)			
FY 2008 Budget Stabilization and Discretionary Transfers (3)		1,376	(1,376)		
General Reserve	100	300	300	300	300
Subtotal	\$58,837	\$58,443	\$61,695	\$65,542	\$67,567
Less: Intra-City Expenses	(1,417)	(1,337)	(1,344)	(1,345)	(1,345)
Total Expenditures	\$57,420	\$57,106	\$60,351	\$64,197	\$66,222
Gap To Be Closed	\$	\$	(\$2,617)	(\$3,681)	(\$3,621)

<sup>(1)</sup>Fiscal Year 2006 Budget Stabilization and Discretionary Transfers total \$3.751 billion, including prepayments of subsidies of \$473 million lease debt service of \$74 million and Budget Stabilization of \$3.204 Billion.

<sup>(2)</sup>Fiscal Year 2007 Budget Stabilization and Discretionary Transfers total \$3.937 billion, including prepayments of subsidies of \$524 million lease debt service of \$100 million and Budget Stabilization of \$3.313 billion.

<sup>(3)</sup>Fiscal Year 2008 Budget Stabilization payments total \$1.376 billion

### **Financial Plan Update**

#### **Changes from the November 2006 Financial Plan**

(Increase Gap) / Decrease Gap	\$ in Millions				
	2007	2008	2009	2010	2011
Gaps to be Closed – November 2006 Plan	\$	(\$510)	(\$4,068)	(\$3,608)	(\$3,090)
Revenue Changes					
Property Tax Forecast	(\$30)	\$375	\$869	\$1,319	1,561
Other Tax Revenue Forecast	1,281	1,296	686	623	790
Non-Tax Revenue	168	234	22	19	14
Total Revenues Increase / (Decrease)	\$1,419	\$1,905	\$1,577	\$1,961	\$2,365
Expenses Changes					
Poverty Initiative	(\$15)	(\$65)	(\$65)	(\$65)	(\$65)
Energy	66	50	19	13	17
Collective Bargaining (UFT)	(40)	(116)	(97)	(125)	(126)
Education				(356)	(836)
Other Agency Needs	(168)	(244)	(294)	(316)	(436)
Subtotal Agency Expenses (Increase) / Decrease	(\$157)	(\$375)	(\$437)	(\$849)	(\$1,446)
Fringe Benefits	(\$1)	(\$48)	(\$53)	(\$57)	(63)
Pension Funding Improvements			(200)	(200)	(200)
Other Pension Changes	3	20	9	(15)	11
HHC / Medical Assistance	(13)	(247)	70	70	(100)
Debt Service	140	140	213	206	185
Reserve for Prior Year Expenses	400				
General Reserve	200				
Subtotal Uncontrollable Expense (Increase)/Decrease	\$729	(\$135)	\$39	\$4	(\$167)
Total Expense (Increase)/Decrease	\$572	(\$510)	(\$398)	(\$845)	(\$1,613)
Total January Plan 2007 Changes	\$1,991	\$1,395	\$1,179	\$1,116	\$752
Prepayments of 2008 Expenses	( <b>\$1,991</b> )	\$1,991	\$	\$	\$
Prepayments of 2009 Expenses		(\$1,376)	\$1,376		
Gap to Be Closed January 2007 Plan	\$	\$1,500	(\$1,513)	(\$2,492)	(\$2,338)
(Uses) of Remaining Funds					
Retiree Health Benefits Trust Fund		(500)			
Property Tax Reduction		(750)	(810)	(868)	(917)
Other Tax Reduction		(250)	(294)	(321)	(366)
Remaining Surplus/(Gap)	\$	\$	(\$2,617)	(\$3,681)	(\$3,621)
Out Year Gap Closing Program					
City Actions	\$	\$	\$1,207	\$1,200	\$1,200
State and Federal Actions			600	600	600
Restore Property Tax			810	868	917
	\$	\$	\$	(\$1,013)	(\$904)