Safe Streets for Seniors Sheepshead Bay, Brooklyn FINAL REPORT December 21, 2010

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Janette Sadik-Khan, Commissioner

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PROJECT DESCRIPTION

Since 1990 the number of pedestrian fatalities in New York City has decreased by 56%. Moreover, prior to 1950, pedestrians accounted for ³/₄ of all traffic fatalities and since then, that percentage has decreased to account for about ¹/₂ of all traffic fatalities. Despite these statistical improvements, pedestrians continue to be the largest at risk mode – with older adults more likely to suffer serious injuries or fatalities from traffic crashes than other pedestrians. The rate of pedestrian fatalities for every 100,000 persons in the City has decreased by nearly half since 1991 – to 2.0 from 3.8 – while the rate of senior pedestrian fatalities per 100,000 seniors has decreased even more sharply – to 6.6 from 13.1. Nevertheless, while seniors make up only 12% of the population in New York City, they still comprise 39% of pedestrian fatalities. The recognition of the disproportional representation of the senior population among severe pedestrian injuries and fatalities led to the development of the Department's **Safe Streets for Seniors** (SSS) program.

The purpose of this project is to address senior pedestrian safety issues at twenty-five **Senior Pedestrian Focus Areas** (SPFAs) in the five boroughs of New York City and to develop and implement mitigation measures to improve the safety of seniors and other pedestrians within the 25 SPFA areas. DOT identified SPFAs to include the top senior pedestrian crash (severe injury and fatality) areas within each borough. Four of the SPFAs are located in the Bronx, seven in Brooklyn, five in Queens, eight in Manhattan and one in Staten Island. The SPFAs have been selected based on the density of senior pedestrian crashes resulting in fatalities or severe injuries in a five-year period. DOT conducted inhouse studies for five pilot SPFAs and is utilizing consultant services to perform a comprehensive study of pedestrian safety conditions at intersections and along corridors within twenty selected SPFAs.

The project evaluates the crash history and existing traffic conditions and controls (e.g., roadway geometry, signal timing) at selected intersections and corridors within each SPFA in order to develop short- and long-term measures to reduce pedestrian crashes specifically for seniors, and improve safety and traffic operations for all users. The consultant makes specific safety recommendations consisting of low-cost as well as capital engineering and design improvements for these twenty areas. In addition, the consultant conducts data analysis as needed, prepares engineering and design schematics and related services, as necessary, for capital improvements

In this report the Sheepshead Bay SPFA located in Brooklyn has been studied, evaluated and addressed.

BACKGROUND

Land-use in the Sheepshead Bay Study Area includes a mixture of commercial, retail and residential buildings. A majority of the commercial buildings are located along the corridors of Avenue U and Coney Island Avenue. These commercial buildings are typically multi-storied with ground level retail and residential uses on the upper levels. The residential buildings within the study area range from single story houses to apartment buildings with about six stories. It is a densely populated section of Brooklyn.

The Avenue U subway station, which is located between E 15th Street and E 16th Street, is served by the Q subway line. This is a local subway line that carries a significant number of peak hour commuters and off-peak hour passengers to Manhattan and Queens on a daily basis. Bus operations within the study area include the B3, B49, B68, and BM3 lines. Typical pedestrian trips within the area are generated by retail, commercial and residential activity, as well as by several schools that are located within and around the study area. These schools include: PS 153, JHS 234, PS 255, PS 206, Windmill Montessori School, St. Edmund Elementary/High School, Yashivat Or Hatorah and Soille Bais Yaakov High School. Senior pedestrian activity is also generated by the Jay Senior Center, which is located at 2600 Ocean Ave, Brooklyn, NY 11229.

The Sheepshead Bay Study Area has all of the dominant elements typical of an urban environment including vehicular, bus, subway and pedestrian modes of transportation. These multiple travel modes often compete with each other for the limited available right-of-way. This often results in conflicts with the vulnerable senior pedestrian commuters utilizing the crosswalks and sidewalks in their travels. This project will provide recommendations to improve senior pedestrian safety within the study area.





EXHIBIT 3 – TRANSIT MAP

EXHIBIT 4 – BICYCLE ROUTE MAP

Bicycle Path, Class 1

street striped route

Direction of Bicycle Lane on Two-way Street

Planned/Proposed Route

Planned/Proposed Bicycle Path (for future construction)

Bicycle Route, Class 3 n-street signed route)







EXISTING CONDITIONS

The Sheepshead Bay Senior Pedestrian Focus Study Area was selected for senior pedestrian improvements because it was identified as having a history of senior pedestrian crashes. This study area includes five east-west roadway segments: Avenue T, Avenue U, Avenue V, Gravesend Neck Road and Avenue W. The study area also includes small segments of Ocean Avenue and Coney Island Avenue, which provide north-south access to, and through, the study area. All of these roadways have different roadway characteristics, with Avenue U, Ocean Avenue and Coney Island Avenue classified as major arterials and all other roadways operating as minor arterials and local residential streets. Within the study area, these roadways are located mainly within residential areas and provide access to local and through traffic. Exhibits 1, 2, 3 and 4 provide areawide bus, subway and designated truck route information, as well as a roadway map and a bicycle map of the study area. Exhibit 5 provides the statistics for senior pedestrian crashes occurring within the study area between 2001 and 2006.

In order to determine, evaluate and recommend measures associated with the safety issues faced by senior pedestrians, numerous site visits and interviews with senior pedestrians were conducted. The issues that were repeatedly observed during field visits and noted during these interviews are listed below:

- Insufficient pedestrian crossing time
- Faded or missing crosswalk striping
- Turning vehicles not yielding to pedestrians with right-of-way at intersections
- Speeding motorists
- Insufficient pedestrian signs
- Sidewalk and crosswalk obstructions
- Missing or non-standard ADA pedestrian ramps
- Potholes and poor roadway surface conditions at crosswalks

A photo log of the site visits is included in Appendix A, while the field investigation forms are presented in Appendix B.

It was noted during the site visits that these operational and geometric issues, coupled with high traffic volumes and significant pedestrian activity (including school children and seniors), have made it difficult for these pedestrians to safely cross various roadways within the study area. A description of these observations and findings are discussed below, with appropriate safety recommendations.

In addition to the recommendations proposed in this SPFA report which are geared towards senior pedestrian safety improvements, the NYCDOT is concurrently involved in a similar project which is intended to improve pedestrian safety in the immediate vicinity of 135 "priority" elementary and middle schools located throughout the five boroughs of New York City. One such "priority" school located within the Sheepshead Bay SPFA is St. Edmund Elementary School, located on Avenue T; however, this school has not yet been studied for pedestrian safety improvements.

RECOMMENDATIONS

<u>Avenue T</u>

The study segment of Avenue T is approximately 0.51 miles long and intersects 11 cross streets. The avenue is a two-way arterial providing east-west access, with one moving lane in each direction and a parking lane along each curb side (Photo No 1). Parking is generally permitted on both sides of the arterial within the study area. Most of the cross streets that intersect Avenue T are one-way streets providing north-south access. and are



generally categorized as local neighborhood roadways. Avenue T also intersects Ocean Avenue and Coney Island Avenue, which are major arterial routes providing north-south access within the study area. Avenue T does not provide bus services nor is it a designated through-truck route; however, the cross streets do provide bus service via the B49, B68, and BM3 lines. Avenue T is located adjacent to predominantly residential neighborhoods with public schools located at either end of the study area, and is a planned bike route.

The field observations and evaluation of traffic data made within this corridor have resulted in various corridor-wide, as well as localized intersection-specific recommendations. These recommendations are shown in the Site 1 illustrations and are described below.

Avenue T Corridor-Wide Recommendations

- Install high visibility crosswalks as well as advanced stop bars at key intersections.
- Install oversized street name signs at key intersecting roadways.
- Install new ADA (Americans with Disabilities Act) compliant pedestrian ramps at various intersections.
- Relocate and/or remove sidewalk and crosswalk obstructions at various intersections.
- Install neck-downs and pedestrian refuge islands at key intersections to reduce pedestrian crossing time. In addition, install new ADA-compliant pedestrian ramps at proposed neck-down locations.

Intersection-Specific Recommendations

The intersection-specific recommendations are in addition to some of the above noted corridor-wide recommendations.

Avenue T and Coney Island Avenue

Under the present condition, this intersection signalized with is all crosswalks striped and designated school as crossings. lt is recommended that the stop bars be relocated 10 feet in advance of these crosswalks. This relocation will help to improve driver and pedestrian visibility at crosswalks and help prevent "multiple threat"



pedestrian-vehicular crashes. The pedestrian ramps at this intersection meet current standards, so there is no need to replace ramps or install new ramps (Photo No 2). During various field visits, this intersection was observed to be one of the major locations subjected to significant traffic and pedestrian activity. Therefore, it is recommended that oversized street name signs be installed for both Coney Island Avenue and Avenue T. It is also recommended that a neck-down be installed on the northwest corner of Coney Island Avenue to reduce pedestrian crossing time at this location. It is anticipated that these measures will provide positive guidance to drivers and will improve pedestrian safety by helping to reduce vehicular-pedestrian conflicts.

Avenue T and E 19th Street

St. Edmund's Elementary School is situated in the southeast quadrant of this intersection (Photo No. 3). At the present time, "No Parking Any Time" signs are located along the south curb of Avenue T and "No Parking 7am-4pm, School Days" signs are located along the east curb of E. 19th Street (in front of



the school building). Under the existing condition, in order to discourage illegal parking in front of the school, traffic cones are often placed along these curbsides. It is recommended that these "No Parking Any Time" signs be replaced with "No Standing Any Time" signs, and that the "No Parking 7am-4pm, School Days" signs be replaced with "No Standing 7am-4pm, School Days". This measure will open up the curb space for vehicular drop-off and pick-up operations in front of the school and will also help to improve pedestrian safety and discourage double parking.

Avenue T and Ocean Avenue

Presently, this intersection is signalized with standard crosswalks located on the north side and school crosswalks located on the east, west and south sides of this intersection (Photo No. 4). During field observations, the need to reduce the crosswalk length on the Ocean Avenue approaches was noted (particularly for the senior pedestrians). Thus,



it is recommended that curb extensions or neck-downs be provided on the northwest, northeast and southeast corners of this intersection. New pedestrian ramps shall also be installed at these proposed neck-down locations. In addition, it is recommended that a pedestrian refuge island be installed in the median on the south leg of this intersection to help senior pedestrians safely cross Ocean Avenue. Construction details for this refuge island are provided in Appendix F. This intersection is also subjected to significant vehicular and pedestrian movements. Therefore, it is further recommended that oversized street name signs be installed for both Ocean Avenue and Avenue T. It is anticipated that these measures will provide positive guidance to drivers and will help to improve pedestrian safety. Traffic counts conducted at this intersection are presented in Appendix D.

<u>Avenue U</u>

The study segment of Avenue U is located one block south of Avenue T. It is 0.67 miles long and intersects 14 cross streets. Within the study segment, Avenue U is a two-way arterial providing east-west access with one moving lane in each direction and a metered parking lane along each curb side (Photo No. 5). Most of the cross streets that intersect Avenue U are one-way streets and are generally categorized as neighborhood local roadways



providing north-south access. Avenue U also intersects Ocean Avenue and Coney Island Avenue, which are major arterial routes also providing north-south access through the study area. This street is a designated local truck route and provides bus service via the B3 bus line. The cross streets within the study area provide bus services via the B49, B68, and BM3 lines. Avenue U also has a local subway train stop (Q line) between E 15th Street and E 16th Street. The Q subway line provides convenient services to Manhattan and Queens. Avenue U is located along a predominantly commercial strip with a broad range of retail and residential land-use activities that attracts a significant number of pedestrians, including senior citizens.

The field observations and evaluation of traffic data made within this corridor have resulted in various corridor-wide recommendations as well as intersectionspecific recommendations. These recommendations are shown on the Site 2 illustration and are also described below.

Avenue U Corridor-Wide Recommendations

- Install high visibility crosswalks as well as advanced stop bars at key intersections.
- Install new ADA (Americans with Disabilities Act) compliant pedestrian ramps at various intersections.
- Install neck-downs at key intersections to reduce pedestrian crossing time. In addition, install new ADA-compliant pedestrian ramps at proposed neck-down locations.
- Relocate and/or remove sidewalk and crosswalk obstructions at various intersections.

Intersection-Specific Recommendations

The intersection-specific recommendations are in addition to some of the above noted corridor-wide recommendations.

Avenue U and Coney Island Avenue

> Under the present condition, this intersection is signalized with standard crosswalks provided on all of its approaches (Photo No. 6). Traffic counts conducted at this intersection have indicated significant pedestrian activity during various peak traffic hours. There is also the potential for a significant amount of busto-bus transfers. During



field observations, it was noted that crosswalks on Coney Island Avenue were lengthy and thus, provision of strategically placed curb extensions or neck-downs would help reduce the pedestrian exposure to vehicular traffic, as well as reduce the crosswalk length. Thus, it is recommended that double curb neck-downs be installed on Coney Island Avenue at the northeast and southwest corners. Installation of these neck-downs would also require new pedestrian ramp installations. Traffic counts conducted at this intersection are presented in Appendix D.

Avenue U and E 14th Street

> Presently, this intersection is signalized with standard crosswalks provided on all of its approaches (Photo No. 7). It is recommended that the existing crosswalk striping be replaced by high visibility crosswalk striping on all four approaches. In addition, stop bars on the north. east and west approaches should be relocated 10 feet in advance of the newly



striped crosswalks. It is also recommended that a "Yield to Pedestrian" sign with appropriate turn arrow be installed on the southbound approach at this intersection. These measures will provide positive guidance to the drivers and will help to improve overall pedestrian safety.

Avenue U and Ocean Avenue

> Under the present condition, this intersection signalized, is with а standard crosswalk located on its east approach and school crosswalks located on the north, south and west approaches (Photo No. 8). At this intersection, field observations have indicated the need to reduce crosswalk the length the Ocean on approaches Avenue SO



that senior pedestrians can safely cross the roadway within a traffic signal cycle. Thus, it is recommended that curb extensions or neck-downs be installed at this intersection. These neck-downs are recommended for the northwest and southeast corners of Ocean Avenue. New pedestrian ramps should also be installed at these locations. The installation of neck-downs will give less exposure to pedestrians in order to avoid conflicts with turning vehicles. These measures will help to improve pedestrian safety at this intersection. Traffic counts conducted at this intersection are presented in Appendix D.

<u>Avenue V</u>

The study segment of Avenue V is approximately 0.68 miles long and intersects 14 cross streets. Within the study segment. Avenue V is a two-way local roadway providing east-west access with one vehicular lane and a curb-side parking lane along both sides (Photo No. 9). The cross streets that intersect Avenue V are mainly streets and are one-way categorized as local neighborhood roadways providing north-south access. Avenue V also intersects



Ocean Avenue and Coney Island Avenue, which are major arterial routes also providing north-south access to the study area. While Avenue V does not provide any transit or through-truck route services, the cross streets do provide bus services via the B49, B68, and BM3 lines. This corridor is located adjacent to predominantly residential surroundings with single family houses and a few apartment buildings up to seven stories high.

The field observations made within this corridor have resulted in various corridorwide, as well as localized intersection-specific recommendations. These recommendations are shown on the Site 3 illustration and are also described below.

Avenue V Corridor-Wide Recommendations

- Install high visibility crosswalks as well as advanced stop bars at key intersections.
- Install oversized street name signs at key intersecting roadways.
- Install new ADA (Americans with Disabilities Act) compliant pedestrian ramps at various intersections.
- Install neck-downs at key intersections to reduce pedestrian crossing time. In addition, install new ADA-compliant pedestrian ramps at proposed neck-down locations.
- Relocate and/or remove sidewalk and crosswalk obstructions at various intersections.

Intersection-Specific Recommendations

The intersection-specific recommendations are in addition to some of the above noted corridor-wide recommendations.

Avenue V and Ocean Avenue

 \succ Currently, this intersection is signalized with standard crosswalks located on the south and east sides and school crosswalks located on the north and west sides of this intersection (Photo No. 10). Field observations have indicated the need to reduce the crosswalk length the Ocean on Avenue approaches so that senior pedestrians can



safely cross the roadway within a single traffic signal cycle. Thus, it is recommended that curb extensions or neck-downs be provided at this intersection; however, due to adjacent bus stop locations and curb-side driveways, a neck-down is only proposed on the northwest corner along Ocean Avenue. In addition, it is recommended that the existing striped median on the north side of this intersection be replaced with a pedestrian refuge island. Construction details for this refuge island are provided in Appendix F.

The westbound approach to this intersection is oneway while the eastbound approach accommodates two-way traffic (Photo No. Thus, in order to 11). prevent eastbound drivers from entering into the oneway westbound leg of this intersection. pavement markings in the form of a neck-down as well as the appropriate traffic signs are presently in place. It is



recommended that the existing neck-down pavement markings located on the westbound approach be replaced with a raised concrete neck-down, which will create a physical barrier to eastbound traffic and help to reduce the potential for wrong-way accidents. New pedestrian ramps shall also be installed at this proposed neck-down location. The schematics of the proposed intersection recommendations are presented below.



Proposed Recommendations at Avenue V and Ocean Avenue Intersection

It is further recommended that oversized street name signs be installed at this intersection as well as 'Two-Way Traffic Ahead' signs on the westbound approach. These measures will help to improve pedestrian safety at this intersection.

Avenue V/Gravesend Neck Road between E 22nd Street and E 23rd Street

> Under the present condition, these intersections are signalized. PS 206 (Joseph A. Lamb School) is located on the south side between these two signalized intersections on Avenue V/Gravesend Neck Road. Both of these intersections sixare legged, complex intersections with three approaching leas and



three receiving legs. The intersection at E 22nd Street has school crosswalks on the north, south and east sides and a standard crosswalk on its west side (Photo No. 12). Similarly, the intersection at E 23rd Street has school crosswalks on the north, south and west sides and a standard crosswalk on the east side. In order to provide positive guidance to

motorists, it is recommended that "No Left Turn" signs be installed on the westbound approach of Avenue V as it intersects E 22nd Street and on the eastbound approach of Gravesend Neck Road as it intersects E 23rd Street.

During the initial field visit, speeding vehicles were observed within this school block which is used on a regular basis by senior pedestrians as well as school children. As a result of this initial observation, spot speed surveys were conducted during the AM, Midday and PM peak hours (see Appendix E for spot speed study). A review of these spot speed results has indicated the 85th percentile speed is between 22 mph and 27 mph. This is generally in compliance with the posted speed limit of 30 mph; however, about 1% to 6% of the vehicles (during the survey period) were observed operating at a higher speed than the posted speed limit. Thus, consideration should be given to studying the possible installation of speed humps or speed zone speed limit signs on Avenue V and Gravesend Neck Road in the vicinity of the above noted school.

Gravesend Neck Road

The study segment of Gravesend Neck Road is located one block south of Avenue V. The segment is approximately 0.39 miles long and intersects eight north-south cross streets. Within the study area, Gravesend Neck Road is a one-way local roadway with one moving lane and a parking lane along each curb (Photo No. 13). This roadway provides eastbound surrounding access to the neighborhood. The cross streets that intersect Gravesend Neck



Road are mainly one-way streets and are categorized as local neighborhood roadways providing north-south access. Gravesend Neck Road also intersects Ocean Avenue, which is a major arterial route providing north-south access through the study area. While no bus lines operate along Gravesend Neck Road, the cross streets do provide bus service via the B49 and BM3 bus lines. The study segment is located within a residential area, predominantly surrounded by two story houses.

The field observations made within this corridor have resulted in various corridorwide as well as localized intersection-specific recommendations. These recommendations are shown in the Site 4 illustration and are also described below.

Gravesend Neck Road Corridor-Wide Recommendations

- > Install advanced stop bars at various intersections.
- Relocate existing "Stop" signs in advance of the crosswalk adjacent to the proposed stop bar at various intersections. Restripe the word "STOP" on the pavement in advance of the stop bar.
- Install neck-downs at key intersections to reduce pedestrian crossing time. In addition, install new ADA-compliant pedestrian ramps at the proposed neck-down locations.
- Install new ADA (Americans with Disabilities Act) compliant pedestrian ramps at various intersections.
- Install oversized street name signs at key intersecting roadways.

Intersection-Specific Recommendations

The intersection-specific recommendations are in addition to some of the above noted corridor-wide recommendations.

Gravesend Neck Road and Ocean Avenue

> Under the current condition, this intersection is signalized with standard crosswalks on the north and east sides and school crosswalks on the south and west sides (Photo No. 14). Field observations have indicated the need to reduce the crosswalk lenath the Ocean on Avenue approaches so that senior pedestrians can safely cross the roadway



within a single traffic signal cycle. Thus, the installation of neck-downs on the northwest and southwest corners of this intersection is recommended. In addition, it is recommended that the existing striped median on the south leg of this intersection be replaced with a pedestrian refuge island. This will help to improve pedestrian safety. Construction details for this refuge island are provided in Appendix F. It is further recommended that oversized street name signs be installed at this intersection.

Avenue W

This study segment is approximately 0.37 miles long and intersects eight north-south cross Within streets. the study segment, Avenue W is a two-way east-west roadway with one moving lane and a parking lane along each curb-side (Photo No. 15). The cross streets that intersect Avenue W are mainly north-south one-way streets and categorized are as local neighborhood roadways. Avenue W also intersects Ocean Avenue,



which is a major arterial route also providing north-south access to the study area. Avenue W does not provide transit services or a through truck route. The cross streets provide service to the B49 and BM3 bus lines. The study segment is located within a residential area, predominantly surrounded by two- to six-story houses and apartment buildings.

The field observations made within this corridor have resulted in various corridorwide as well as localized intersection-specific recommendations. These recommendations are shown in the Site 5 illustration and are also described below.

Avenue W Corridor-Wide Recommendations

- Install high visibility and standard crosswalks as well as advanced stop bars at key intersections.
- Relocate existing "Stop" signs in advance of the crosswalk adjacent to the proposed stop bar at various intersections. Restripe the word "STOP" on the pavement in advance of the stop bar.
- Install neck-downs at key intersections to reduce pedestrian crossing time. In addition, install new ADA-compliant pedestrian ramps at proposed neck-down locations.
- Install oversized street name signs at key intersecting roadways.

Intersection-Specific Recommendations

The intersection-specific recommendations are in addition to some of the above noted corridor-wide recommendations.

Avenue W and Ocean Avenue

 \blacktriangleright Presently, this intersection is signalized with standard crosswalks on all of its approaches (Photo No. It is recommended 16). that the existing crosswalk striping be replaced by high visibility crosswalk all striping on four approaches. In addition, stop bars should be relocated 10 feet in advance of the newly striped crosswalks.



During field observations, the need to reduce the crosswalk length on the Ocean Avenue approaches was noted (particularly for the senior pedestrians). Thus, it is recommended that curb extensions or neck-downs be provided at this intersection. These neck-downs are recommended to be installed on the northwest and southeast corners of Ocean Avenue. New pedestrian ramps shall also be installed at these proposed neck-down locations. In addition, it is recommended that pedestrian refuge islands be installed on the north and south approaches to this intersection. This will help to improve pedestrian safety. Construction details for these refuge islands are provided in Appendix F. It is further recommended that oversized street name signs be installed at this intersection.

Avenue W and E 22nd & E 23rd Streets

Under the present condition, these intersections are unsignalized and are controlled by "Stop" signs installed on the minor intersecting approaches (E 22^{nd} and E 23^{rd} Streets). Thus, at these intersections. traffic on Avenue W has the right-of-way and operates under uncontrolled or prevailing speed conditions (Photos No. 17 & 18). In school addition to the



crosswalks that are presently located on the stop-controlled minor streets, the intersection of Avenue W and E 22^{nd} Street has a school crosswalk on the uncontrolled east leg of Avenue W, and the intersection of Avenue W and E 23^{rd} Street has a school crosswalk on the uncontrolled west leg of

Avenue W. It is important to that the school note crosswalks on Avenue W are provided with advance school crossina warning signs: however. it is recommended that these crossing school warning signs be replaced with more stringent "Stop" signs. This will make these intersections all-way stopcontrolled. This measure will improve senior



pedestrian safety and will help increase the stop compliance at these school crossings. It is also recommended that standard crosswalks be installed on the west leg at the intersection of Avenue W and E 22nd Street and on the east leg at the intersection of Avenue W and E 23rd Street. Stop bars should also be striped 10 feet in advance of the crosswalks on Avenue W. These measures will help to improve pedestrian safety at these intersections.

Other Key Locations

Avenue S and Ocean Avenue

> Under the current condition, this intersection is signalized with а standard crosswalk on the south approach and school crosswalks on the north, east and west approaches (Photo No. 19). Traffic counts conducted at this intersection have indicated pedestrian moderate activity during various peak traffic hours. During field observations, the need to



reduce the crosswalk length on the Ocean Avenue approaches was also noted (particularly for the senior pedestrians). Thus, it is recommended that curb extensions or neck-downs be provided at this intersection. These neck-downs are to be installed on the northwest and southeast corners of Ocean Avenue. New pedestrian ramps should also be installed at these proposed neck-down locations. In addition, it is recommended that pedestrian refuge islands be installed on the north and south approaches to this intersection. This will help to improve pedestrian safety. Construction details for these refuge islands are provided in Appendix F. It is further recommended that oversized street name signs be installed at this intersection. Traffic counts conducted at this intersection are presented in Appendix D.

It is anticipated that the proposed recommendations, when implemented within each corridor of the Sheepshead Bay SPFA, will help to improve senior pedestrian safety.



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SITE 1: AVENUE T (FROM CONEY ISLAND AVENUE TO OCEAN AVENUE)



- Details of pedestrian refuge island and neck-down construction are shown in Appendix F
- This study area was visited on October 21st, 2008

require the removal of one parking space from the existing curb-side parking - On the northwest corner of Avenue T and Coney Island Avenue. This may require the removal of one parking space from the existing curb-side parking

SITE 2: AVENUE U (FROM CONEY ISLAND AVENUE TO E 23RD STREET)



Traffic Analysis:

- Turning movement and pedestrian counts at - Avenue U and Coney Island Avenue
 - Avenue U and Ocean Avenue
 - Traffic count data is shown in Appendix D

Additional Information:

- Parking regulations for the project area have been collected and are shown in Appendix C
- Details of neck-down construction are shown in Appendix F
- This study area was visited on October 21st, 2008



- On the northwest and southeast corners of Avenue U and Ocean Avenue. This may require the

- On the northeast and southwest corners of Avenue U and Coney Island Avenue. This may require

SITE 3: AVENUE V (FROM CONEY ISLAND AVENUE TO E 23RD STREET)

🛨 Avenue 🚦 [

PROPOSED CURB

SW OBSTRUCTION

SW OBSTRUCTION:

SW OBSTRUCTION:

SW OBSTRUCTION:

PROPOSED PEDESTRIAN

STREETLIGHT

FIRE HYDRANT

SIGNAL POLE

SIGNAL HEAD

FIRE BOX

EXTENSION (NECKDOWN)

14th Street

し い th

Street



- Turning vehicles not yielding to pedestrians
- Signal timing (insufficient crossing time)

Traffic Analysis:

Speed study on Avenue V and Gravesend Neck Road between E 22nd Street & E 23rd Street

 85th Percentile = 27 mph (eastbound), 26 mph (westbound) Spot Speed Data is shown in Appendix E

V 🛨

PROPOSED HIGH VISIBILITY

PROPOSED STANDARD

PROPOSED SCHOOL

ROPOSED STOP BAR

PROPOSED PED REFUGE

ISLAND (RAISED ISLAND)

EXISTING BUS STOP

PROPOSED BUS STOP

EXISTING SUBWAY STOP

CROSSWAL

CROSSWAL

CROSSWALK

RELOCATE EXISTING CATCH BASIN

V 🛨

<u>6th</u>

TÎ 🚺

Avenue

15th

Street

(LPI)

-

+

EXISTING SIGNALIZED

PROPOSED SIGNALIZED

PROPOSED STOP BAR

EXISTING CATCH BASIN

PROPOSED CATCH BASIN

PROPOSED TRAFFIC SIGN

INTERSECTION

INTERSECTION

PROPOSED LPI

V

Recommended improvements include:

Í 🚦 Ì

Avenue

Time all signals for seniors and where feasible, the crossing time will be extended

RAMP

- Install new high visibility crosswalks
- Install new advanced stop bars
- * At these locations, relocate the existing "Stop" signs in advance of the crosswalk and adjacent to the stop bar
- Install new pedestrian ramps. Where proposed, align the ramps with the crosswalks
- Install oversized street name signs at the intersections of Avenue V and Coney Island Avenue and • Avenue V and Ocean Avenue. The signs are to be located on the signal mast arm facing all four approaches at both intersections
- Install a new pedestrian refuge island (raised median) by replacing the existing striped median island on the north leg of the intersection of Avenue V and Ocean Avenue
- Relocate sidewalk obstructions: •
 - Signal poles on the southeast and southwest corners of Avenue V and E 17th Street
- Install a neck-down or a curb extension:
 - On the northwest and southeast corners of Avenue V and Ocean Avenue. This may require the removal of one parking space from the existing curb-side parking
- Install new 'No Left Turn' signs at Avenue V and E 22nd Street facing Avenue V and at Gravesend Neck • Road and E 23rd Street facing Gravesend Neck Road
- Install new 'Two-Way Street Ahead' signs facing the westbound approach at Avenue V and Ocean Avenue

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SITE 4: GRAVESEND NECK ROAD (FROM E 16TH STREET TO E 21ST STREET)



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Recommended improvements include:

Install new pedestrian ramps. Where proposed, align the ramps with

Install oversized street name signs at the intersection of Gravesend Neck Road and Ocean Avenue. The signs are to be located on the signal mast arm facing all four approaches

- On the northwest and southwest corners of Gravesend Neck Road and Ocean Avenue. This may require the removal of one parking space from the existing curb-side parking

Install a new pedestrian refuge island (raised median) by replacing the existing striped median island on the south leg at the intersection of Gravesend Neck Road and Ocean Avenue

* At these locations, relocate the existing "Stop" signs in advance of the crosswalk and adjacent to the stop bar

On Gravesend Neck Road and cross-streets with stop control, restripe 'STOP' on the pavement in advance of the stop bar

Parking regulations for the project area have been collected and

• Details of pedestrian refuge island construction are shown in

• This study area was visited on October 21st, 2008

Turning vehicles not yielding to pedestrians

SITE 5: AVENUE W (FROM E 16TH STREET TO E 23RD STREET)



- Install new pedestrian refuge islands in the median on the north and south approaches to the intersection of Avenue W and Ocean Avenue
- Install new 'STOP' sign with 'ALL WAY' supplement sign at Avenue W and E 22nd Street and at Avenue W and E 23rd Street intersections. Add 'ALL WAY' supplement signs to the existing 'STOP' signs at these cross streets.
- * At these locations, relocate the existing "Stop" signs in advance of the crosswalk and adjacent to the stop bar
- On Avenue W and cross-streets with stop control, restripe 'STOP' on the pavement in advance of the stop bar according to the MUTCD standards

Illustrating the Solution

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- Install oversized street name signs at the intersection of Avenue W and Ocean Avenue. The signs are to be located on the signal mast arm facing all four approaches
 - Signal pole on the southwest corner of Avenue W and E 21st Street
- Pedestrian concerns in this area:
- Non-standard pedestrian ramps
- Turning vehicles not yielding to pedestrians

Additional Information:

- Parking regulations for the project area have been collected and are shown in Appendix C
- Details of pedestrian refuge island construction are shown in Appendix F
- This study area was visited on October 21st, 2008



SITE 6: AVENUE S & OCEAN AVENUE



Install new pedestrian ramps at neck-down locations. Where proposed, align the ramps with the

Install oversized street name sign at the intersection of Avenue S and Ocean Avenue. The sign is to be

- On the northwest and southeast corners of Avenue S and Ocean Avenue. This may require the

Sheepshead Bay, Brooklyn

APPENDIX A: PHOTO LOG (SEPARATE COVER)

Safe Streets for Seniors FINAL Recommendations Report Page 32 Sheepshead Bay, Brooklyn

APPENDIX B: FIELD INVESTIGATION FORM

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APPENDIX B – FIELD INVESTIGATIONS FORM

Sheepshead Ba	у				Iss	ues					Short	Term	n Solu	itions	5	Long Term Solutions											
LOCATIONS	Subway/Bus Stop/Bike Rt	Heavy Left Turns	Congestion	P-V Visual Conflict	Faded X- Walk	Apex Curb	SW Obstruction	Broken SW & Curbs	Puddling	New X-Walk	High V / School X-	Restripe X- Walk	Move Stop Bars Back 10'	New Signs	LPI	Resurface	Proposed	Replace	Daylighting	Relocate	Obstruction Do Not Block	Intersection	Proposed Curb Extension	Proposed Median	Provide New Bollards	Photos	
Example:	¹ S-NE	² E->N				³ ALL	4 X	5		해 - 부					⁷ E->N		⁸ ALL		Т	9 SL	.					¹⁰ 4-8	
Explanation	1Subwa	w Stop o	n NE C	orner 2.H	leavy le	ft turns (sthound			3 A nex c	urbon		SW SE	corners	4 Sidew	 alk.o.bs	truction	I Non SW	& NE co	I	5 B n	 _ ken ci	I Irb on N	Wcorne	r 6 New	
LAplanation				nded for 1																							
				photo in														, -						5			
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2. Avenue T &	B-NE,																	7	4	+	+				<u> </u>	-	
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APPENDIX B - FIELD INVESTIGATIONS FORM (CONT.)

Sheepshead Bay	у				lss	ues		-			Short	Tern	n Solu	utions	S	Long Term Solutions											
LOCATIONS	t s	Heavy Left Turns	Congestion	P-V Visual Conflict	Faded X- Walk	Apex Curb	SW Obstruction	Broken SW & Curbs	Puddling	New X-Walk	High V / School X-	Restripe X- Walk	Move Stop Bars Back 10'	New Signs	ГЫ	Resurface	Proposed Ramp	Replace Existing Ramp	Daylighting	Relocate	Do Not Block	Proposed Curb	Proposed	Provide New Bollards	Photos		
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B Bus stop				destri		,,	/			tion D					Two			,		Fire				Bike			
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APPENDIX B - FIELD INVESTIGATIONS FORM (CONT.)

Sheepshead Ba	у				Iss	ues					Short	Tern	n Solu	utions	\$		Long Term Solutions										
LOCATIONS	Subway/Bus Stop/Bike Rt	Heavy Left Turns	Congestion	P-V Visual Conflict	Faded X-Walk	Apex Curb	S	Broken SW & Curbs	Puddling		High V / School X-Walk	Restripe X-Walk	Move Stop Bars Back 10'	New Signs	LPI	Resurface	Proposed Ramp	Replace Existing Ramp	Daylighting	Relocate Obstruction	Do Not Block Intersection	Proposed Curb Extension	Proposed Median Island	Provide New Bollards			
Example:	1 S-NE	2 E->N				3 ALL	4 X	5		티 나 나					7 E->N		8 ALL			9 SL	4				10 4-8		
Explanation	crosswa	ibway Stop on NE Corner 2.Heavy left turns going Eastbound to Northbound 3.Apex curb on NW, NE, SW, SE corners 4.Sidewalk obstruction on SW & NE corners 5.Broken curb on NW corner 6.Ne sswalk is recommended for the east leg of this intersection 7.LP1 for Eastbound to Northbound traffic 8.New ped ramp for NW, NE, SW, SE corners 9.Relocate obstruction(street light) on SW & NE ners 10.Intersection photo in photo log, picture # 4, 5, 6, 7, 8.																									
38. Avenue V & E																											
21st Street																											
39. Avenue V &				x										NLT											73		
Gravesend/E 22nd				^																					10		
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Neck Rd & E 18th													ΠF			-											
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Neck Rd & Ocean												<u> </u>															
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Neck Rd & E 21st 47. Avenue W & E							<u> </u>																				
16th Street																											
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S Subway	ALL	All 4 d	corne	rs (NV	V, NE	, SW.	SE)	HS	High	Visibi	lity St	reet S	Sign	NSA	No S	tandin	g Anv	time	ST	Stop	Sign		SP	Signa	al Pole		
B Bus stop				destri		. ,	,				Drivers				No Le			-			Alarm			Bike			

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APPENDIX C: MAP OF PROPOSED CHANGES



APPENDIX D: TRAFFIC COUNTS

APPENDIX D – TRAFFIC COUNT



APPENDIX D - TRAFFIC COUNT (CONT.)



APPENDIX E: SPEED STUDY

Arterial: Gravesend Neck RD E/B

From: E 22 ST

To: E 23 ST

Boro:	o: BK				19.4	mph
Date:	06/17/09					
Day:	Wed.		15th Percentile:		16.0	mph
Weather:	Clear		50th Percentile:		18.0	mph
Time:	7:00am - 8:45am		85th Percentile:	22.2		mph
Speed Limit: 30 mph		Above Speed Limit:		5.0	%	
Sample Size:	100		Minimum Speed		15.0	mph
			Maximum Speed		37.0	mph
Type of Roadway:	One-way		Pace:	15.0	- 25.0	mph
Width of Road by Direction	: 43		In Pace:		91.0	%
Number of Moving Lanes:	1		Below Pace:		0.0	%
Number of Parking Lanes: 1			Above Pace:		9.0	%
Observer: C. Belle			Standard Deviation:		4.4	mph



Arterial: GRAVESEND NECK RD E/B From: E 22 ST

To: E 23 ST

Boro:	BK	Average Speed:		21.0	mph
Date:	06/17/09				
Day:	Wed.	15th Percentile:		17.0	mph
Weather:	Clear	50th Percentile:		21.0	mph
Time:	12:00pm -12:40pm	85th Percentile:	25.0 mph		
Speed Limit:	30 mph	Above Speed Limit:	, , ,	2.0	%
Sample Size:	100	Minimum Speed		15.0	mph
		Maximum Speed		32.0	mph
Type of Roadway:	One-way	Pace:	15.0 -	25.0	mph
Width of Road by Direction	n: 43	In Pace:		89.0	%
Number of Moving Lanes:		Below Pace:		0 .0	%
Number of Parking Lanes:	mber of Parking Lanes: 1			11.0	%
Observer:				3.9	mph



Arterial: GRAVESEND NECK RD E/B From: E 22 ST

To: E 23 ST

Boro:	ro: BK			23.3	mph
Date:	06/17/09				
Day:	Wed.	15th Percentile:		20.0	mph
Weather:	Clear	50th Percentile:		23.0	mph
Time:	ime: 4:00pm -4:40pm		85th Percentile: 27.0 mp		
Speed Limit:	30 mph	Above Speed Limit:		3.0	%
Sample Size:	100	Minimum Speed		15.0	mph
-		Maximum Speed		39.0	mph
Type of Roadway:	One-way	Pace:	18.0 -	28.0	mph
Width of Road by Direction	i: 43	In Pace:		87.0	%
Number of Moving Lanes:	1	Below Pace:		5.0	%
Number of Parking Lanes:	1	Above Pace:		8.0	%
Observer:	C.Belle	Standard Deviation:	•	4.0	mph



Arterial: AV V W/B	From:	E 22 ST	To: E 23 ST	
Boro:	BK	Average Speed:	22.	0 mph
Date:	06/19/09			
Day:	Fri.	15th Percentile:	17.	0 mph
Weather:	Clear	50th Percentile:	21.	0 mph
Time:	7:30am -8:55am	85th Percentile:	26.0	0 mph
Speed Limit:	30 mph	Above Speed Limit:	6.	0 %
Sample Size:	100	Minimum Speed	15.	0 mph
		Maximum Speed	38.0	0 mph
Type of Roadway:	One-way	Pace:	16.0 - 26.0	0 mph
Width of Road by Directic	n: 43	In Pace:	82.0	0 %
Number of Moving Lanes		Below Pace:	4.0	0 %
Number of Parking Lanes	: 1	Above Pace:	14.	0 %
Observer:	C. Belle	Standard Deviation:	4.	9 mph



Arterial: AV V W/B	From:	To: E 23 ST			
Boro:	Bk	Average Speed:	2	20.8	mph
Date:	06/17/09				
Day:	Wed.	15th Percentile:			mph
Weather:	Clear	50th Percentile:	2	20.0	mph
Time:	12:45pm - 1:50pm	85th Percentile:	2	25.0	mph
Speed Limit:	30 mph	Above Speed Limit:		1.0	%
Sample Size:	100	Minimum Speed	1	15.0	mph
		Maximum Speed	3	34.0	mph
Type of Roadway:	One-way	Pace:	15.0 - 2	25.0	mph
Width of Road by Directi		In Pace:	ç	90.0	%
Number of Moving Lane		Below Pace:		0.0	%
Number of Parking Lane		Above Pace:	1	10.0	.%
Observer:	C. Belle	Standard Deviation:		4.0	mph



Arterial: AV V W/B	From:	To: E 23 ST			
Boro:	ВК	Average Speed:		20.4	mph
Date:	06/17/09				
Day:	Wed.	15th Percentile:			mph
Weather:	Clear	50th Percentile:		20.0	mph
Time:	4:45pm -5:40pm	85th Percentile:		23.2	mph
Speed Limit:	30 mph	Above Speed Limit:		0.0	%
Sample Size:	100	Minimum Speed		15.0	mph
		Maximum Speed		28.0	mph
Type of Roadway:	One-way	Pace:	15.0 -	25.0	mph
Width of Road by Direc	tion: 43	In Pace:		94.0	%
Number of Moving Lan		Below Pace:		0.0	%
Number of Parking Lar		Above Pace:		6.0	%
Observer:	C. Belle	Standard Deviation:		3.1	mph



APPENDIX F: CONSTRUCTION DETAILS





	REVISIONS										
r	DESCRIPTION										
	Added 17'+ median design.										
e					Width		10	20	21	22	
┢	13 11	14 12	15 13	16 14	17 15	18 16	19 17	20 18	21 19	22 20	
	4	4	4	4	4	4	4	4	4	4	
╀	8 12	9 13	10 14	10 14	10 14	10 14	10 14	10 14	10 14	10 14	
	5	5	5	5	5	5	5	6	7	8	
; a to since the second	he island at the intersection end. acceptable if needed to achieve the minimum cut-through width. (optional) when the median width is 7' or less, and two bell bollards for should be added to the Raised Concrete Refuge or the Island Bottoms. Bell m the Island Top curb. When only one bell bollard is used, any necessary is of the bollard, behind its center line. The Island Top curb. When only one bell bollard is used, any necessary is of the Island, slightly crowned for draInage, crossing area. S' wide or greater. (See table.) its/crosswalks are narrow. to wards the Intersection from the projection of the property line. e Alased Concrete Refuge will extend further into the Cut-Through than one hould have 1:12 grade pedestrian ramps on either side with a landing area the Raised Concrete Refuge and the Island Top. The landing area should be not have side flares. e do portion of the Island between the Cut-Through would be, using the not have side flares. e do portion of the Island between the Cut-Through rom the projection of the o the crosswalk zone, therefore the Raised Concrete Refuge will be greater cut-Through, one foot into the Cut-Through from the projection of the o the crosswalk zone, therefore the Raised Concrete Refuge will be greater cut-Through than one foot, for sidewalks 20' wide or greater (see table). To the refuge Island. Ed di no dre to maintain the structural Integrity of the concrete refuge that the intersection. Is extend 7' back from the tree in order to provide adequate area for root should have 1' of concrete protection along the sides and 6''-12' of cobble rese. 13. Detectable Warning areas should be set back from the roadbed 6 inches 13. Detectable Warning areas should be set back from the roadbed 6 inches 13. Detectable Warning areas should be reduced to 1 foot each in order to adding area between the two Detectable Warning areas. Detectable Warning areas should be reduced to 1 foot each in order table. Edual and the structure areas should be reduced to 1 f										
Y	ΈIC	AL	GRE	EN	REF	UG <mark>E</mark>			<u>N.Y.</u> DS		
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APPENDIX G – CONSTRUCTION DETAIL – CURB EXTENSIONS



	REVISIONS									
DATE	APPD	DESCR	RIPTION							
NOTES:										
THERMO	PLASTIC	LINES TO BE 12 PAVEMENT MARKIN	NGS							
FITHER		ALL BE 24" WIDE ING LINE STANDARD CROSSI SCHOOL CROSSI								
3. THE RAD BE IN A OF H-1 AND THE APPLIES CORNER	CCORDAI 101 FOF FOLLO IN DET QUADRA	OF THE CORNER NCE WITH THE LA' R SIDEWALK PEDE WING GUIDELINES ERMING THE RADIU ANT:	Itest revisions Strian Ramps Shall Be JS, R of The							
R=12' R=13' R=14' R=15'	INTERIO INTERIO INTERIO INTERIO	R > 90 R BET. 83 AND 9 R BET. 77 AND 9 R BET. 72 AND 8	13 10 31							
4. CURB E Steel F Depth. For ste	ACENSION ACED CO REFER EL FACE	NS SHALL BE COM ONCRETE CURB, 1 TO H1010 R79 (ED CURB — TYPE	NSTRUCTED OF 8 MINIMUM LATEST REVISION) D.							
5. REFER T DETECTA	O H101 BLE WAR	1 (LATEST REVISIO RNING SURFACE	DN) FOR							
6. REFER T ADDITION PEDESTR THE SID	O H101 IAL NOT IAN RAN EWALK.	1 (LATEST REVISION ES AND REQUIREM MPS CORNER QUA	DN) FOR IENTS FOR THE DRANT AREA OF							
		FO THE NECKDOW PARKING LANE MIN E BELOW.	N IS EQUAL TO NUS TWO (2)							
WIDT PARKIN (I	H OF G LANE T)	WIDTH OF NECKDOWN, W (FT)								
	7 8	5								
8. INSTALLA THE TUR UNIT TRI ROUTES THAT RE VEHICLE	TION OF NING M JCK (SL OR REG QUIRE 1 SHALL	BE USED.	J UST ALLOW FOR HIRTY FOOT SIGNLE INATED TRUCK E BUS ROUTES PROPIATE DESIGN							
		URNING ZONE WE SHALL BE MAINT RUCTIONS (SIGNS, BOLLARDS, TRESS,								
10.A 22-F0 TO CURI MAINTAIN TRUCK I HYDRANT	DOT MIN B OR P/ ED AT / MAY PAS	IIMUM ROADWAY W ARKED VEHICLE) M A FIRE HYDRANT, SS ANOTHER PARK	IDTH (FROM CURB MUST BE SO THAT A FIRE ED AT THE							
11.FIRE HY MOVED (BE IN A NYCDEP	11.FIRE HYDRANTS AND PARKING METERS SHALL BE MOVED ONTO THE NECKDOWN. PLACEMENT SHALL BE IN ACCORDANCE WITH APPROPRITE NYCDOT AND NYCDEP DESIGN STANDARDS.									
	ORK REAU (Plaza N	OF TRAFFIC OF	F OF TRANSPORTATION PERATIONS LI.C., N.Y. 11101							
CURE	EXTE	NSIONS AND I IG CON FI GURA	PAVEMENT TIONS							
APPROVED	Dro Chi	awn by <u>C.K.</u> ecked by <u>N.A.</u>	DRAWING							
BY		rough <u>N/A</u> ale <u>AS NOTED</u> te <u>06/15/2009</u>	NO							