

# **6<sup>TH</sup> AVENUE** 35<sup>TH</sup> ST TO CENTRAL PARK SOUTH

# **Complete Street Redesign**

Presented to Community Board 5 on March 23, 2020





Background



#### 6<sup>th</sup> Avenue Background

# 6<sup>th</sup> Avenue Community Request

# Community has requested complete street redesign of 6th Ave in Midtown

- Community Board 5
- Joint Letter from State and Local Elected
   Officials
  - NYS Senator Hoylman
  - Borough President Brewer
  - NYS Assemblymember Glick
  - NYS Assemblymember Gottfried
  - NYC Council Member Garodnick
  - NYC Councilmember Johnson

Heavy commercial activity, transportation hubs, tourist destinations cause congestion for all users

Direct connection to Central Park for motorists, pedestrians, cyclists



# **Safety Vision Zero**

### **Vision Zero Priority Corridor**

12.5 pedestrians killed or severely injured per mile

### **4 Vision Zero Priority Intersections**

42<sup>nd</sup> St, 47<sup>th</sup> St, 57<sup>th</sup> St, Central Park South

### 2 Fatalities 2013-2019

1 Pedestrian, 1 Motor Vehicle Occupant



# 6<sup>th</sup> Avenue (34<sup>th</sup> Street – Central Park South)

2013 - 2017

	Total Injuries	Severe Injuries	Fatalities	KSI
Pedestrian	182	14	1	15
Bicyclists	111	12	0	12
Motor Vehicle Occupant	254	9	1	10
Total	547	35	2	37



## Analysis of fatalities key factors (2014-Present):

- 60% of fatalities happened at intersections; 23% involved a vehicle turn; 16% involved a driver's failure to yield the right of way
- Nearly 90% of fatalities happened on streets without bike lanes

#### **Citywide Protected Bicycle Lane (PBL) Network**

Build 30 miles of protected bicycle lane annually, guided by a PBL vision document.

#### **Better Design:**

- Implement new design standards based on national & international best practices to enhance safety at intersections.
- Continue piloting new designs with rigorous safety analysis

#### **Education and Outreach:**

- Launch next phase of Vision Zero public awareness campaign, educating drivers with a focus on cyclist safety — and expand the "Get There" bicycle encouragement/rules of the road campaign
- Educate all street users about safe truck operation on city streets
- Increase helmet giveaways and helmet use encouragement.

#### 6<sup>th</sup> Avenue Background

Safety Protected Bike Lanes Street designs that include protected bike lanes increase safety for all users

-15% drop in all crashes with injuries
-21% drop in pedestrian injuries

on streets where protected bike lanes were installed 2007-2017

Injuries to cyclists increase only 3%, despite a **61% bike volume increase** 

#### **Protected Bike Lanes**

Before and After Crash Data, 2007 - 2017







Data from 25 separate protected bicycle lane projects installed from 2007-2014 with 3 years of after data. Includes portions of 1 Ave, 2 Ave, 8 Ave, 9 Ave, Broadway, Columbus Ave, Hudson St, Lafayette St / 4 Ave, Sands St, Allen/Pike St, Kent Ave, Prospect Park West, Flushing Ave, Bruckner Blvd & Longfellow Ave, Imlay St / Conover St, Paerdegat Ave. Only sections of projects that included protected bike lanes were analyzed. Source: NYPD AIS/TAMS Crash Database

# **Existing Conditions**

### 35<sup>th</sup> St – 42<sup>nd</sup> Street



### 66' Wide Roadway

- 4 Moving lanes
- Bus lane
- Loading/Overnight parking lane
- Bike lane

## 42<sup>nd</sup> St – Central Park South



### 62' Wide Roadway

- 4 Moving lanes
- Bus lane
- Loading/Overnight parking lane





# **Issues Pedestrians**

### High pedestrian volumes

 Heavy commercial activity, transportation hubs, tourist destinations

### Long crossing distances

• 62 – 66 feet

### **Turning conflicts**

- 42% of pedestrian injuries result from turning vehicles while pedestrians cross with signal
- Back pressure from through vehicles increases risk of turning vehicles





#### 6<sup>th</sup> Avenue Background

# **Issues Cyclists**

### High bike volumes

- 3,487 cyclists, 18-hr count (50<sup>th</sup> St)
- 161% increase 2008-2019
- Citi Bike Core Zone
  - 10 stations within 400 ft of project
  - Citi Bike has committed to increasing station density in existing service area
- Feeds into Central Park
  - Rental shops and hotels cater to large number of tourists using 6<sup>th</sup> Ave to access park

## Limited bike infrastructure

- Bike lane south of 42<sup>nd</sup> St vulnerable to being blocked
- No bike connection to Central Park





#### **Citi Bikes in Midtown**

Nearly **10,000 Citi Bike trips** start and end in Midtown each day (compared to 16,000 taxi trips)

For trips that begin and end in Midtown, Citi Bikes **are 2 mph faster** and **\$6 cheaper** than taxis

#### 6<sup>th</sup> Avenue Background

# **Issues Traffic Flow**

#### Through traffic flows best in center lanes

- 6<sup>th</sup> Avenue through traffic volumes vary between 1,000 and 1,200 in peak hours
- Through lanes are often clear of traffic



#### Through Traffic in Left Lane is Delayed by Left-Turning Vehicles

- Heavy pedestrian volumes impede efficient left turns
  - 3,830 pedestrians crossing 42<sup>nd</sup> St at 5pm
  - 1,250 pedestrians crossing 57<sup>th</sup> St at 5pm
- Thru traffic is delayed by left turning vehicles
  - Lack of left turn bays to separate turns from thru movements
  - PM peaks are typically ~125 VPH



## **Issues Curb Use**

Heavy curb use by commercial vehicles, press placard parking, TLC vehicles



**Press Parking** 

**Taxi Stand** 

**Hotel Loading** 

**No Standing** 

**Diplomat Parking** 



# Proposal



#### 6<sup>th</sup> Avenue Proposal

## **Proposed Improvements Overview**



35<sup>th</sup> St – 42<sup>nd</sup> St: Remove one lane of traffic Relocate existing bike lane to curb Add pedestrian islands

2) 42<sup>nd</sup> St – Central Park S

Remove one lane of traffic Install parking protected bike lane Add pedestrian islands

Signal Changes:

Left turn lanes with split phase signals Offset crossings Leading Pedestrian Intervals

# **Proposed Improvements**



- Install parking protected bike lane along curb
- Add painted pedestrian islands
- Remove one moving lane
- Mitigate capacity impacts, increase safety with turn treatments

# **Traffic Analysis**



- Formal traffic analysis and observations at AM and PM peak periods assesses:
  - Traffic volumes
  - Turning vehicles
  - Pedestrian volumes
  - Trucks and buses
  - Parking turnover
- New turn bays and dedicated turn phases separate people walking and biking from vehicular traffic improving vehicular flow
- New Leading Pedestrian Intervals at 13 intersections reduce turning conflicts
- Analysis indicates that impact to vehicular flow will be minor

# **Design Precedent 2<sup>nd</sup> Avenue, Gramercy**



## **Turn Treatments Split Phase Signal**



- Turning vehicles queue in turn lane
- Pedestrians and cyclists have protected phase
- Requires turn lane
- Used at high conflict locations:
  - 41<sup>st</sup> St.
  - 42<sup>nd</sup> St
  - 45<sup>th</sup> St
  - 49<sup>th</sup> St
  - 51<sup>st</sup> St
  - 53<sup>rd</sup> St
  - 55<sup>th</sup> St
  - 57<sup>th</sup> St
  - Central Park South



## **Turn Treatments Offset Crossings**



4<sup>th</sup> Avenue at 7<sup>th</sup> Street, Brooklyn

- Improve visibility of pedestrians and cyclists
- **Reduce cyclist delay**
- **Provide space for left** turning vehicles to help process thru traffic and reduce back pressure
- Used at lower conflict locations:
  - 37<sup>th</sup> St
  - 39<sup>th</sup> St
  - 43<sup>rd</sup> St
  - 47<sup>th</sup> St



# **Curb Access Parking/Loading Impacts**

- Split Phase Signals at high conflict locations require turn lanes which reduce parking/loading capacity along these blocks
- Offset Crossings minimize impacts on curb access
- New Curb Access can be added at some locations

## 6<sup>th</sup> Avenue West Curb – Proposed Parking Regulations



- 43 net parking spaces are lost
- DOT will work with stakeholders to accommodate curb access needs

pedestrian islands:

Parking spaces lost to offset crossing

No left turns- parking spaces lost to

# **Curbside Access Mitigation**

NYC DOT will work with CB 5, property owners, and merchants to accommodate curb access needs on 6<sup>th</sup> Avenue and side streets including:

- Commercial loading
- Drop-off and pick-up
- Hotel loading zones
- Potential Citi Bike station adjustments

# Updating from 3 hour to 1 hour parking regulations increases availability

# On crosstown protected bike lanes matched the loading demand

- 78% of vehicles stayed at new meters less than 1 HR (26<sup>th</sup>, 29<sup>th</sup> St, 2018)
- Most vehicles (72%) used 1 HR regs for 30 min or less (26<sup>th</sup>, 29<sup>th</sup> St, 2018)







# Summary

 Pedestrian safety improved through shorter crossings (up to 20 ft shorter) and turn treatments

Improves safety along a Vision Zero corridor

- Safe, comfortable, continuous bike connection from 8<sup>th</sup> St to Central Park Accommodates growing number of riders, including less experienced riders and tourists accessing the park
- Travel lane removed between 35<sup>th</sup> St and Central Park South Through volumes on 6<sup>th</sup> Ave can be accommodated by three lanes
- **Turn lanes and offset crossings added at left turns** *Removing turning vehicles from through lane will improve traffic flow and safety*
- Leading Pedestrian Intervals added at 13 locations
- Reduces conflicts between vehicles turning from side streets and pedestrians crossing 6th Ave
- DOT will work with stakeholders to mitigate curb access impacts at high conflict locations



**Questions?** 



