

# BROOKLYN STREETCAR FEASIBILITY STUDY



*Presentation to Community Advisory Committee*

*December 13<sup>th</sup>, 2010 – CAC Meeting #2*



**URS**

**NYC**

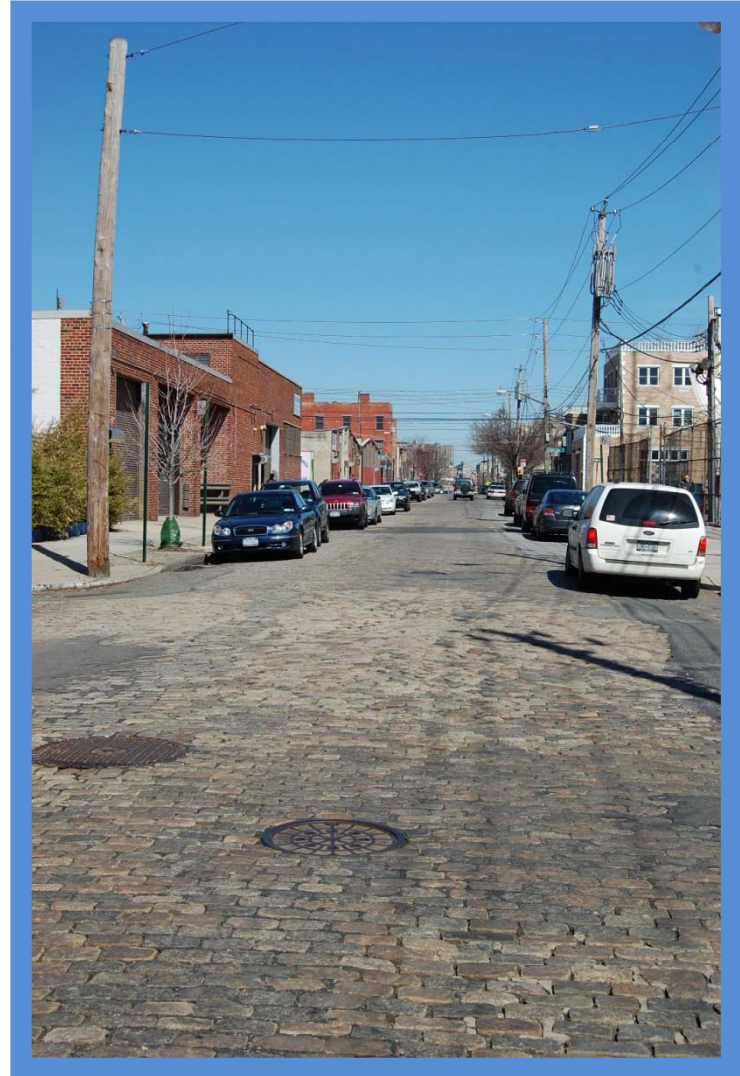
Michael R. Bloomberg  
Mayor

NEW YORK CITY  
**DOT**

Janette Sadik-Khan  
Commissioner

# Agenda

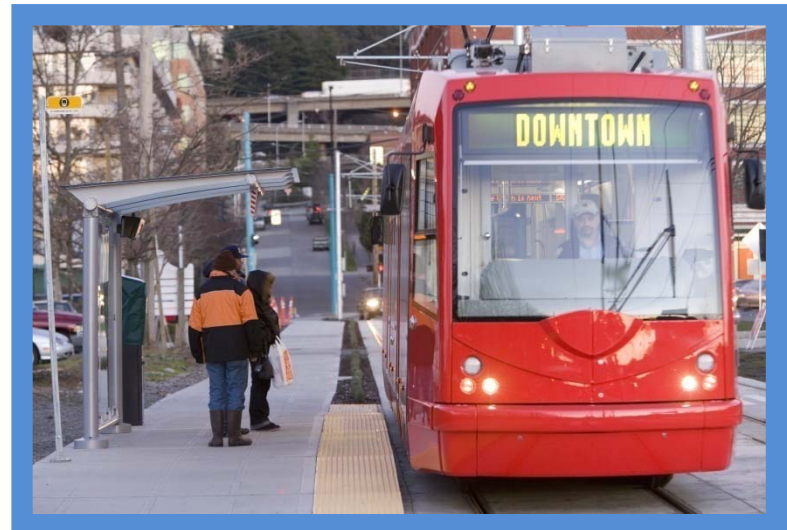
- Existing Conditions Summary
- Transit Demand Analysis Summary
- Case Studies Summary
- Route Alignments
- Discussion
- Next Steps





# Study Purpose

- Determine the Feasibility of a Streetcar Linking Red Hook with Surrounding Areas.



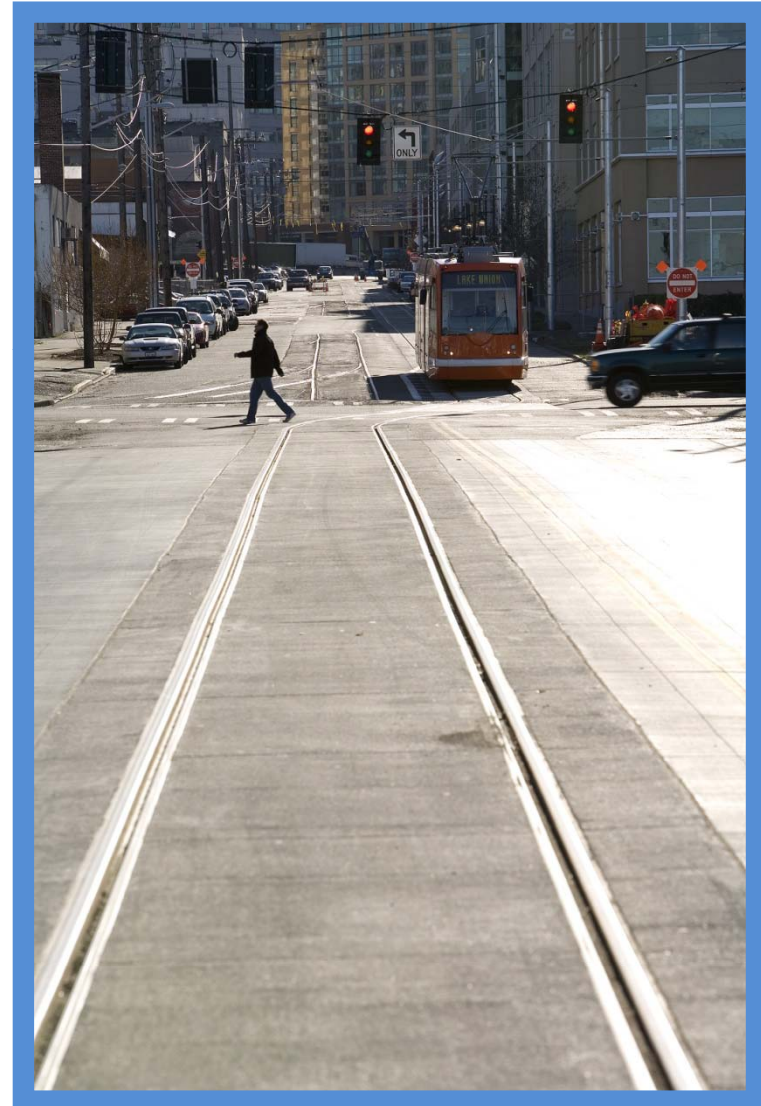
# Goals

- Identify potential alignments.
- Identify unit costs, and potential impacts (e.g. construction, utilities, traffic).
- Determine the feasibility of a streetcar in the focus area with connections to the larger study area.

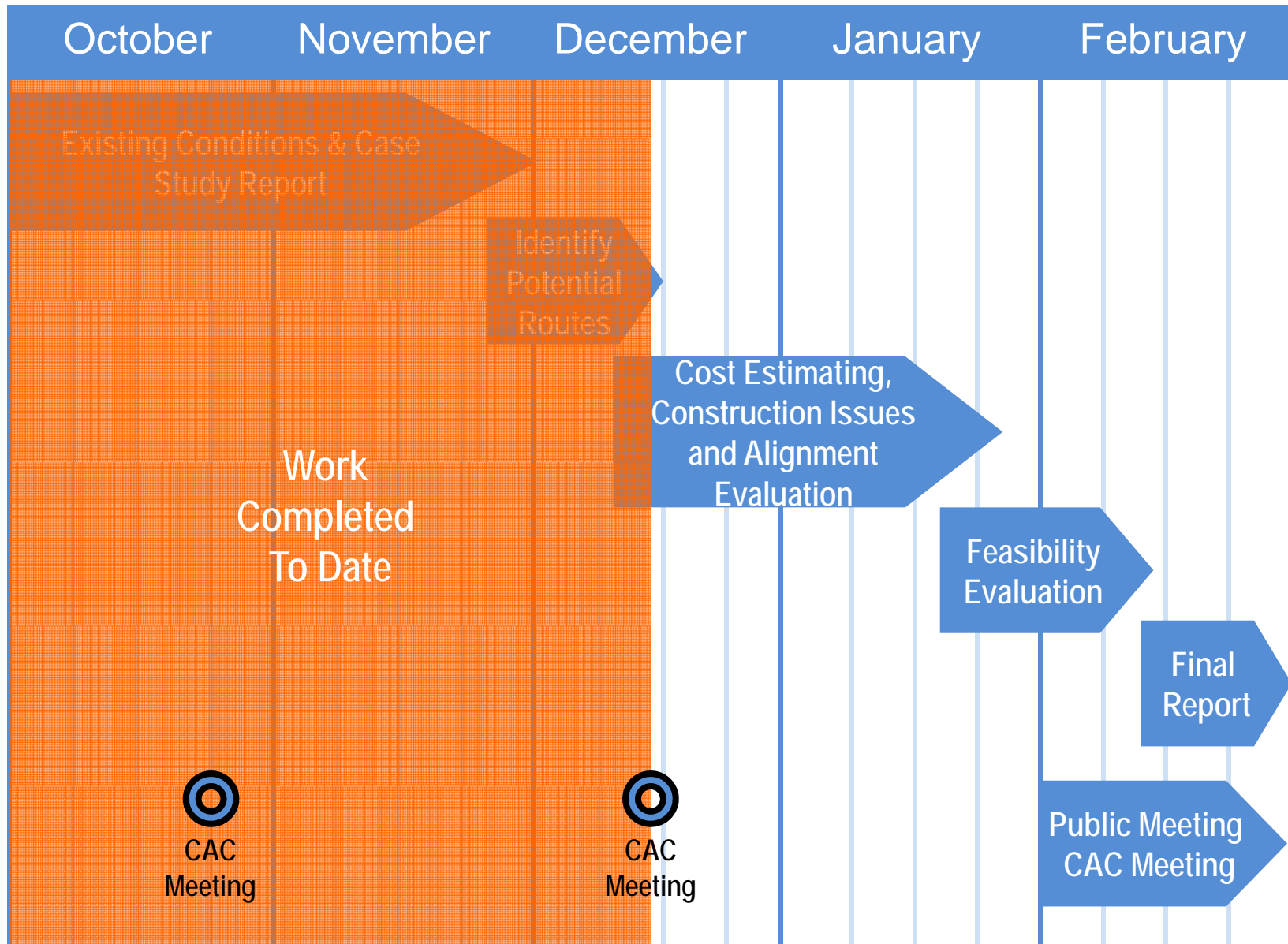


# Scope of Study

- Learn from experience of other streetcar systems
- Project transit demand in Red Hook
- Identify potential streetcar routes
- Estimate costs and identify issues for feasibility of streetcar

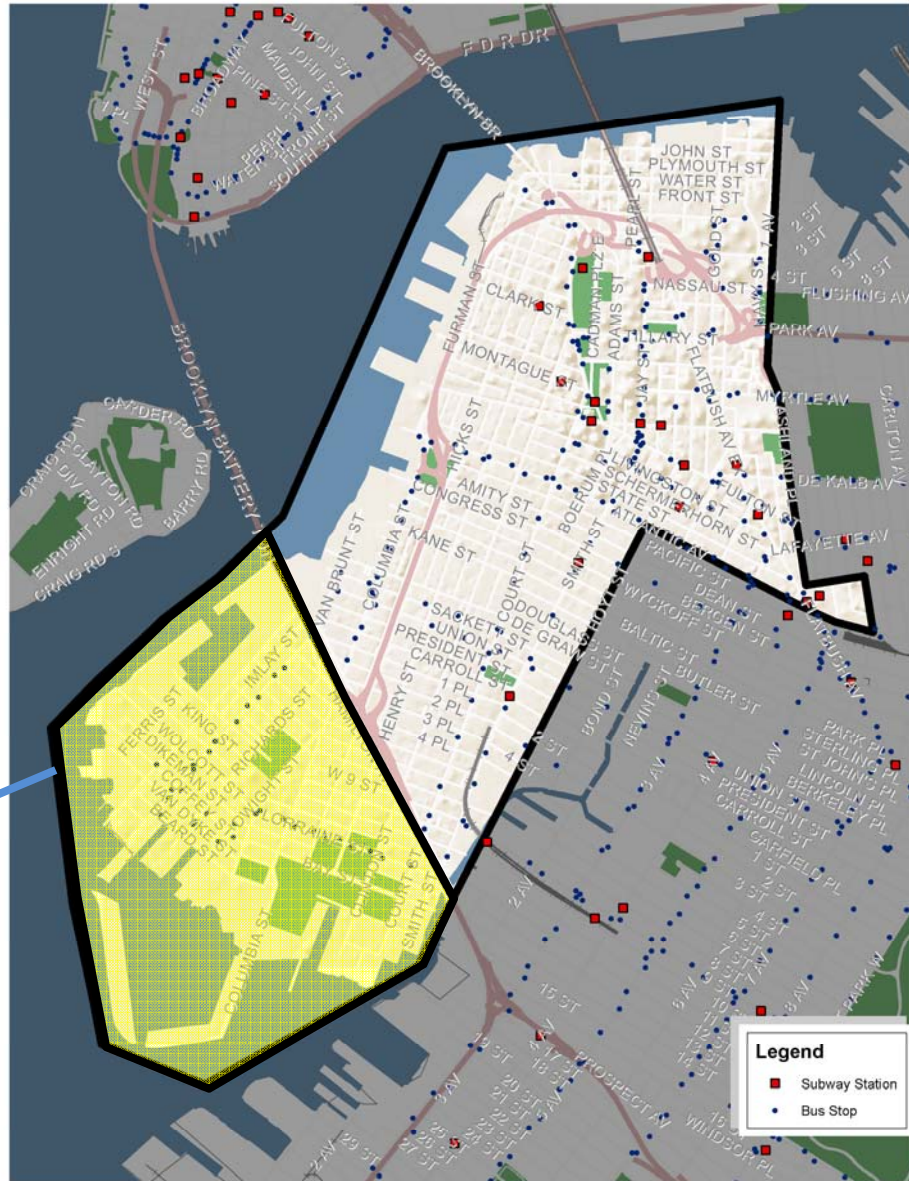


# Schedule





# Study Area



Red Hook /  
Focus Area

# Existing Conditions

## Focus Area Demographics

- Population
  - 50% Decline from Peak in 1950
  - 4.7% Increase from 2000 to 2010 (est.)
- Relatively Low Employment Density (Compared to Study Area)
- Low Median Household Income
- 47% Hispanic/Latino
- 41% Black / African American

LOCATION	PERSONS PER SQUARE MILE			PERCENT CHANGE	
	1990	2000	2010	1990-2000	2000-2010
Focus Area	12,497.55	11,770.47	12,323.56	-5.8%	4.7%
Study Area	27,280.67	29,541.97	31,880.37	8.3%	7.9%

Sources: 1990 and 2000 data from U.S. Bureau of the Census; 2010 estimates from ESRI.

LOCATION	EMPLOYEES PER SQUARE MILE	
	2000	
Focus Area	6,274.13	
Study Area	49,071.97	

Sources: 2000 data from U.S. Bureau of the Census

LOCATION	1989	1999	2010	PERCENT CHANGE 1989-1999	PERCENT CHANGE 1999-2010
Focus Area	\$15,571	\$15,928	\$19,417	2%	22%
Study Area	\$38,203	\$51,164	\$65,631	34%	28%

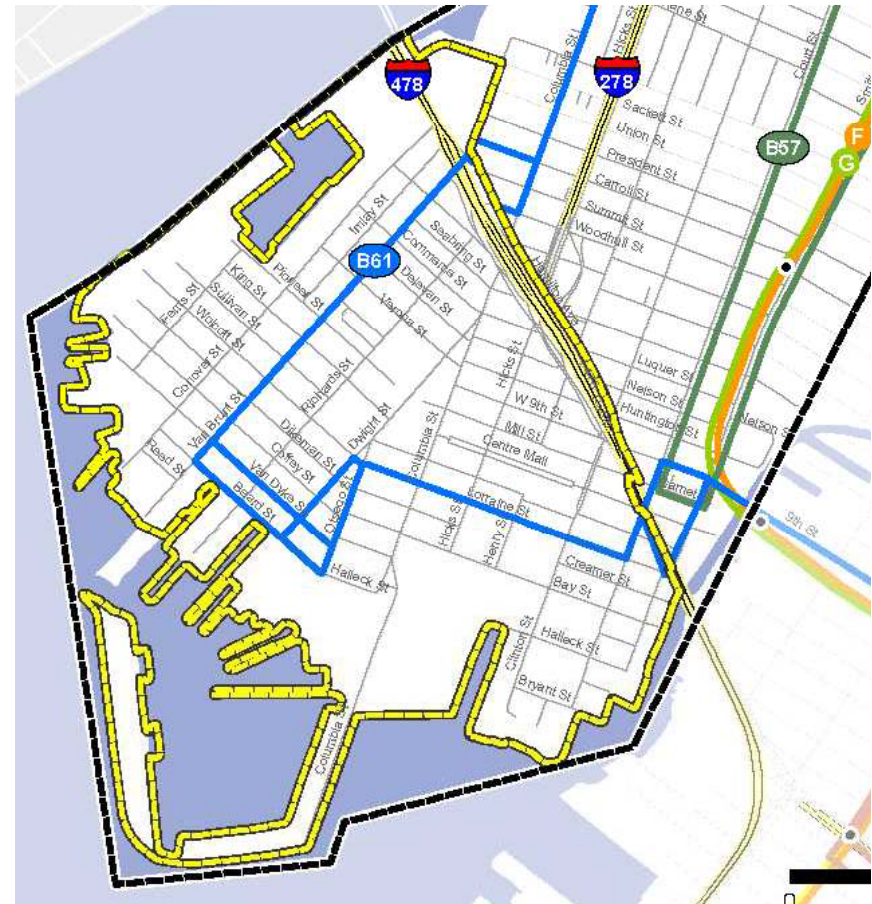
Sources: 2000 U.S. Census; ESRI. All values in 2010 dollars, based on US Bureau of Labor Statistics, Consumer Price Index (CPI)



# Existing Conditions

## Focus Area Existing Transit Service

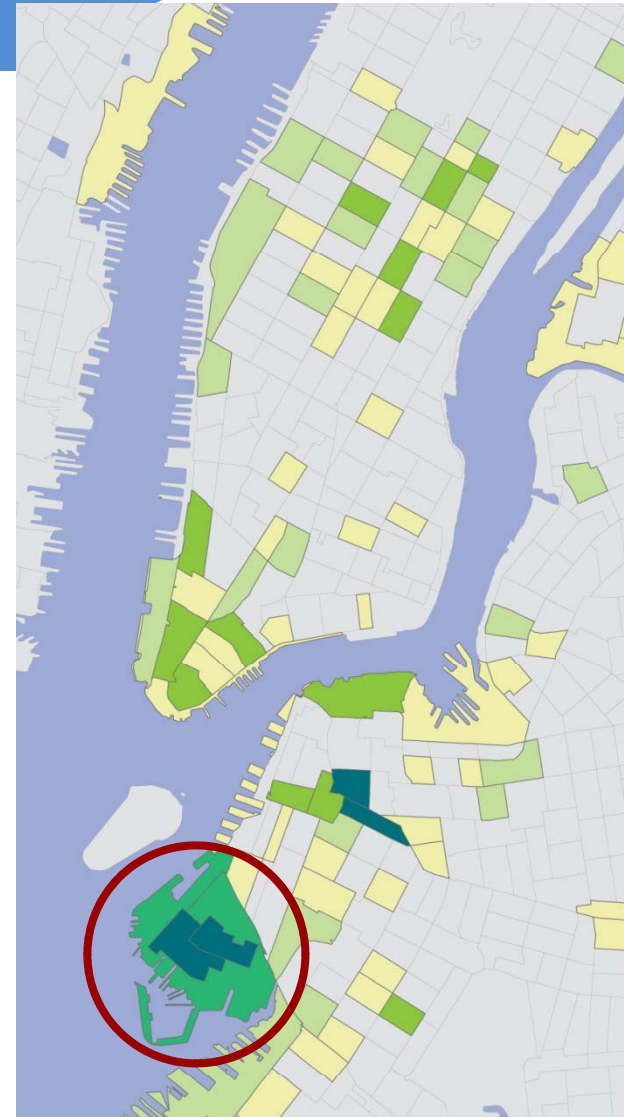
- Transit Service
  - B61 Bus
    - 17,583 Average Weekday Riders
    - 8 Minute AM Peak Headway
  - Nearby Subway Station at Smith/9<sup>th</sup> Street (F, G)
- Transit Issues
  - No Subway Service Within Focus Area
  - Long Travel Time to Downtown Brooklyn
  - Perceived Lack of Bus Reliability



# Existing Conditions

## Focus Area Journey to Work

- Red Hook Residents Commute to:
  - Red Hook:
    - 15 %
  - Downtown Brooklyn:
    - 11 %
  - Downtown Manhattan:
    - 13 %
  - Midtown Manhattan:
    - 14 %
  - Other:
    - 47 %
- Red Hook Employees Have Dispersed Origins



Place of Employment, Focus Area Residents

2000 Census

# Existing Conditions

## Focus Area Economic Development / Existing Zoning

- Economic Development Potential Shaped by Existing zoning and Public Policy
  - Waterfront
    - Part of the Industrial business Zone (IBZ) and Significant Maritime and Industrial Area
    - Zoned for Manufacturing (Residential not Permitted)
  - Central Upland Areas
    - Zoned for Medium Density Residential (R5 and R6)
    - Limited Potential for Increased Density Under Existing Zoning
- Planned Development
  - Less Planned Development in Focus Area than in Larger Study Area
  - Mixed-Use Redevelopment of 160 Imlay Street
  - Few Other Small Developments, Mainly Residential



Recently-Completed and Planned Development Projects



# Existing Conditions

- Questions / Discussion

# Transit Demand Analysis

## Objective

- Project Transit Demand for Red Hook Focus Area with New Streetcar Service :
  - Step One** - Establish Existing Transit Demand in Focus Area
  - Step Two** – Estimate Increase in Transit Use that can be Expected with Streetcar
  - Step Three** – Factor in Additional Ridership Attributable to Currently Planned Growth

# Transit Demand Analysis

## Step One – Existing Transit Demand

*NYCT Passenger boardings for all B61 and former B77 bus stops in Red Hook*

*27.9%\* of Average Daily Boardings at Smith/9<sup>th</sup> Street subway station minus transfers*

Weekday Bus Boardings Within Focus Area = 2,738

+

Subway Boardings from Focus Area = 1,114

=

Total Weekday Transit Boardings from Focus Area = 3,852

*\*27.9% is proportion of Red Hook population living within ½ mile catchment area of Smith/9<sup>th</sup> Station*



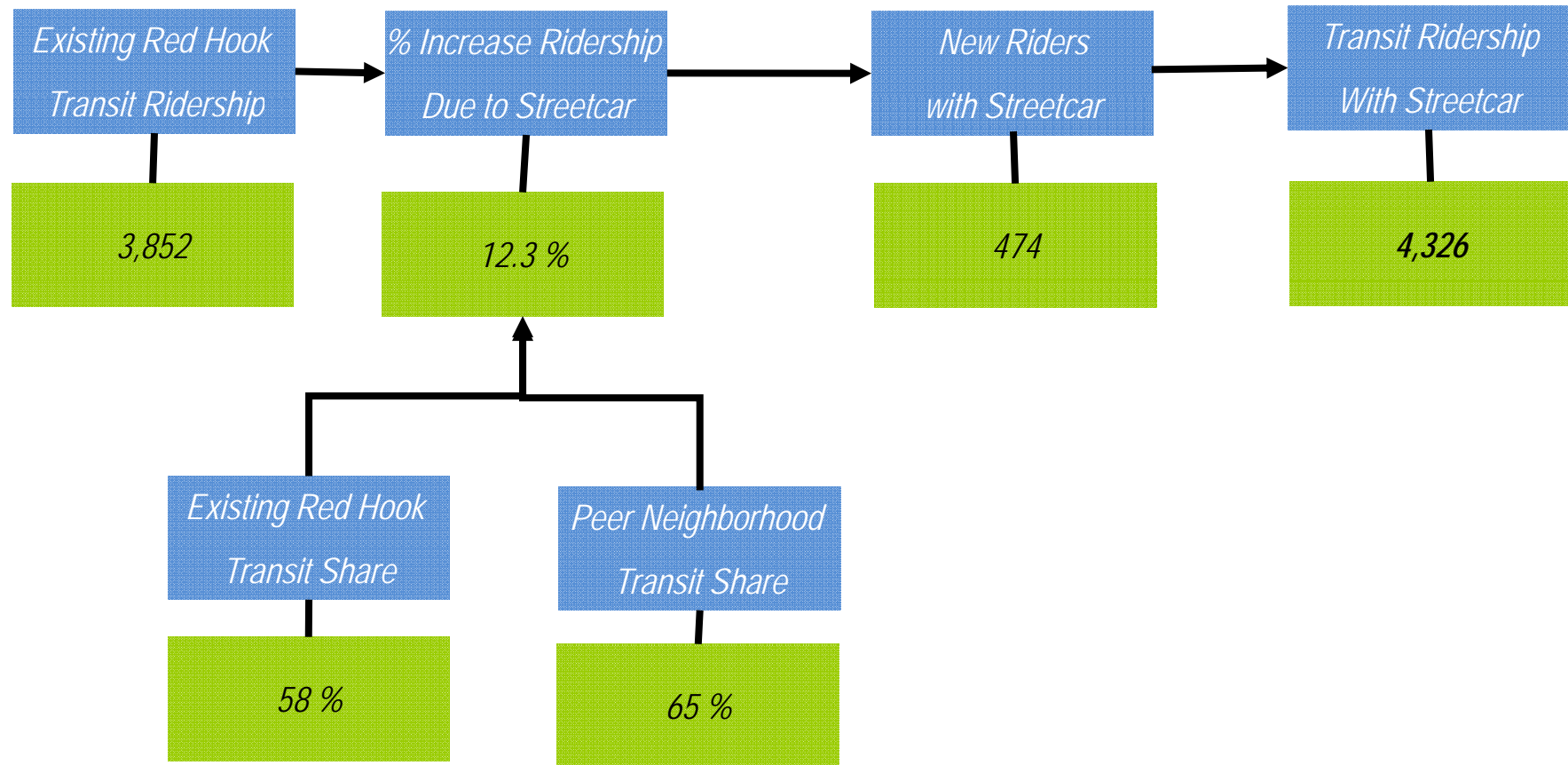
# Transit Demand Analysis

## Step Two – Estimate Increase

- Existing Red Hook Transit Share – 58%
  - Source = 2000 Census JTW
- Peer Neighborhoods Transit Share – 65%
  - Peer Neighborhoods are parts of Bedford-Stuyvesant and Greenpoint served by G train only
  - G Train serves as Proxy for Future Streetcar (Lower frequency rail service with connections to higher–frequency subway lines)

# Transit Demand Analysis

## Step Two – Estimate Increase



# Transit Demand Analysis

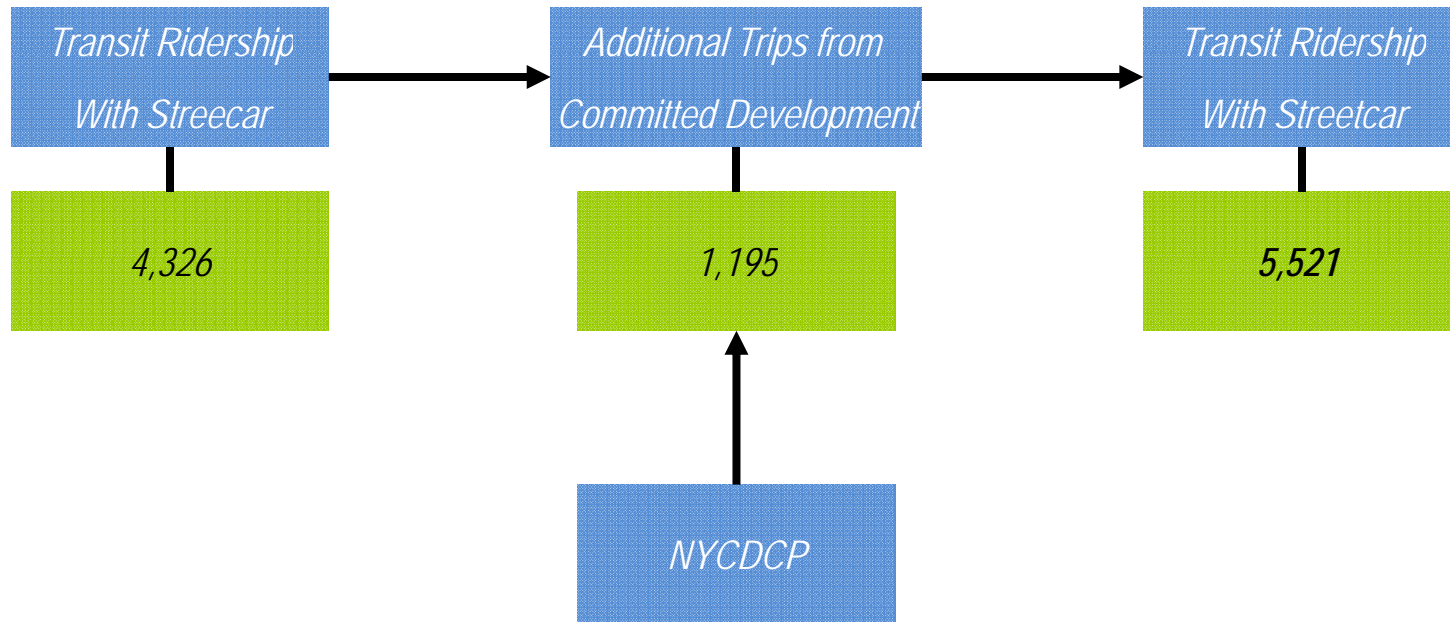
## Step Three – Additional Demand from Development

- Developed With Input from NYCDTCP
- Trip Generation Rates:
  - CEQR Technical Manual
  - Study Area EIS documents
- Total Developments 2010-2015
  - 166 Residential Units
  - 15,000 Square Feet of Office
  - 5,000 Square Feet Community Facilities



# Transit Demand Analysis

## Step Three – Additional Demand from Development



# Transit Demand Analysis

Current Red Hook  
Transit Trips  
(3,852)

+

Projected Additional Trips  
Attributable to Streetcar (474)

+

Transit Trips from New  
Development  
(1,195)

=

5,521 Total  
Transit Trips



*43% Increase*

# Transit Demand Analysis

- Peer Studies Show that Reliable Streetcar Operation with Economic Development Strategies Results in Ridership Gains :
  - **Philadelphia** – Negligible Growth Due to Unreliable Operations and No Land Use Plan
  - **Toronto** = 15% (Highly Built Out Corridor)
  - **Seattle** = 19% In 1 Year (New Neighborhoods)
  - **San Francisco** = 300% (Dense CBD Corridor with very large tourism component)



# Transit Demand Analysis

- Initial Peer Neighborhood Analysis Indicates a 12 % Growth in Red Hook Transit Ridership Because of Streetcar
- Additional Growth in Transit Ridership Expected Because of Committed Developments in Red Hook
- Streetcar Impact on Economic Development could Yield Additional Ridership Growth, but Only if Combined with Complementary Measures
- Next Step – Factor in Areas outside of Red Hook based on Chosen Alignment(s)

# Transit Demand Analysis

- Questions / Discussion

# Case Studies

## *Selected Systems*



Portland, OR



Seattle, WA

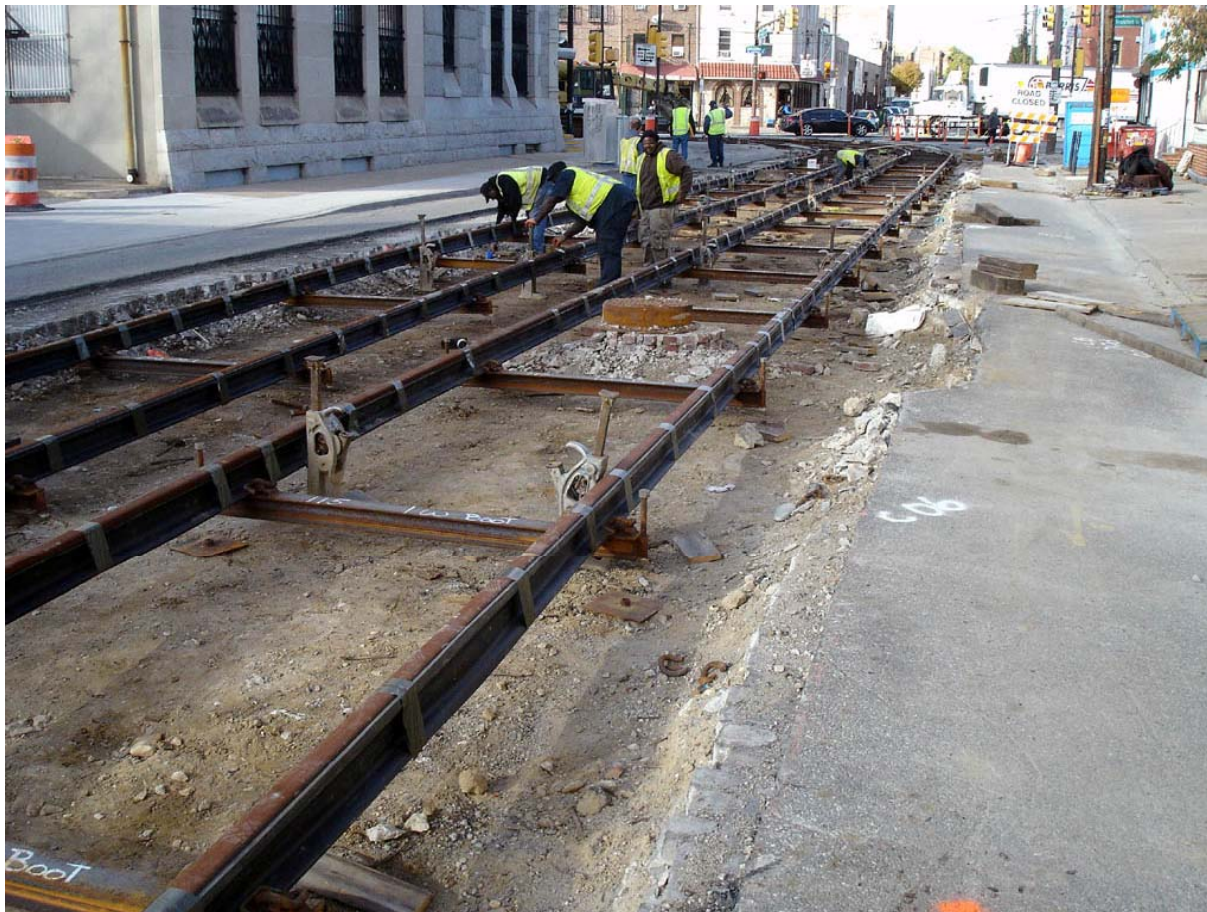


Philadelphia, PA

# Case Studies

## Lesson's Learned

- Early Utility Coordination with Both Public/Private Entities is a Key Factor





# Case Studies

## Lesson's Learned

- Portland and Seattle Demonstrate Increased Development Within Two to Three Blocks of the Route Can Occur with Complementary Incentives
- Portland and Seattle Demonstrate that Streetcar Ridership can Build from First Year of Operation
- Philadelphia Shows that not all Streetcar Systems Yield Ridership Increases



# Case Studies

## Lesson's Learned

- Integration with Existing Bus and Subway Should be an Integral Part of System Planning
  - Fare and Transfer Integration
  - Physical Connections



LRT and Bus Interaction, Portland

# Case Studies

## Lesson's Learned

- Streetcar Tracks Can Pose Bicycle Safety Concerns
- Design Elements Should be Developed to Minimize Impacts to Bike Network
- Balance Bike, Transit, Pedestrian, Resident, and Business Needs



# Case Studies

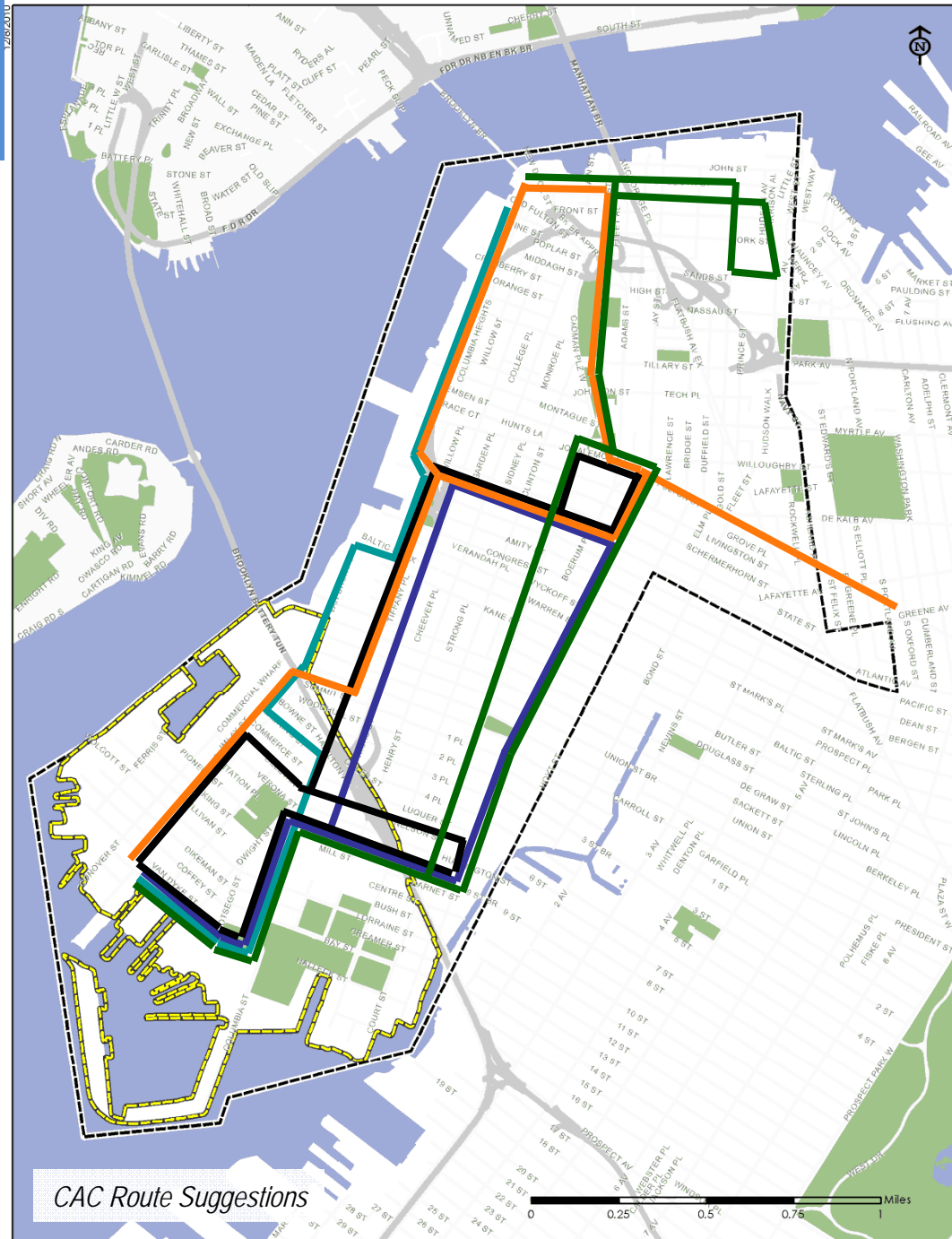
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# Route Alignment

## Community Input

- Google Map Tool
- Other Written and Drawn Suggestions





# Route Alignment

## Key Considerations

- Serve Major Trip Generators
- Street Cross Sections
- Provide Transit Connections

# Route Alignment

Future Consideration

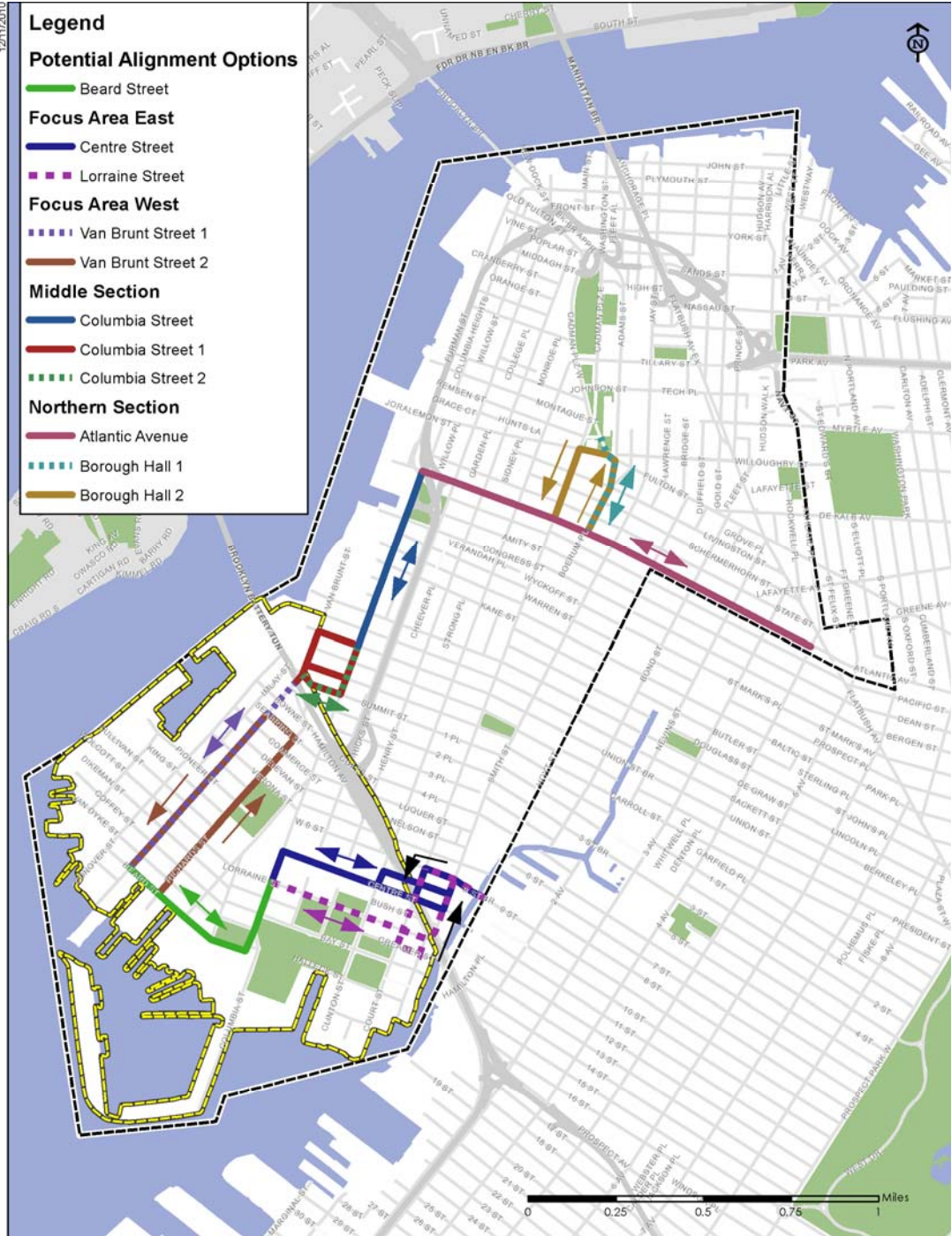
Service areas not considered at this time:

- Brooklyn Bridge Park
- DUMBO
- Hicks
- Smith/Court

# Alignment Options

12/11/2010

- Legend**
- Potential Alignment Options**
    - Beard Street
  - Focus Area East**
    - Centre Street
    - Lorraine Street
  - Focus Area West**
    - Van Brunt Street 1
    - Van Brunt Street 2
  - Middle Section**
    - Columbia Street
    - Columbia Street 1
    - Columbia Street 2
  - Northern Section**
    - Atlantic Avenue
    - Borough Hall 1
    - Borough Hall 2



# Route Alignment

## Evaluation Methodology

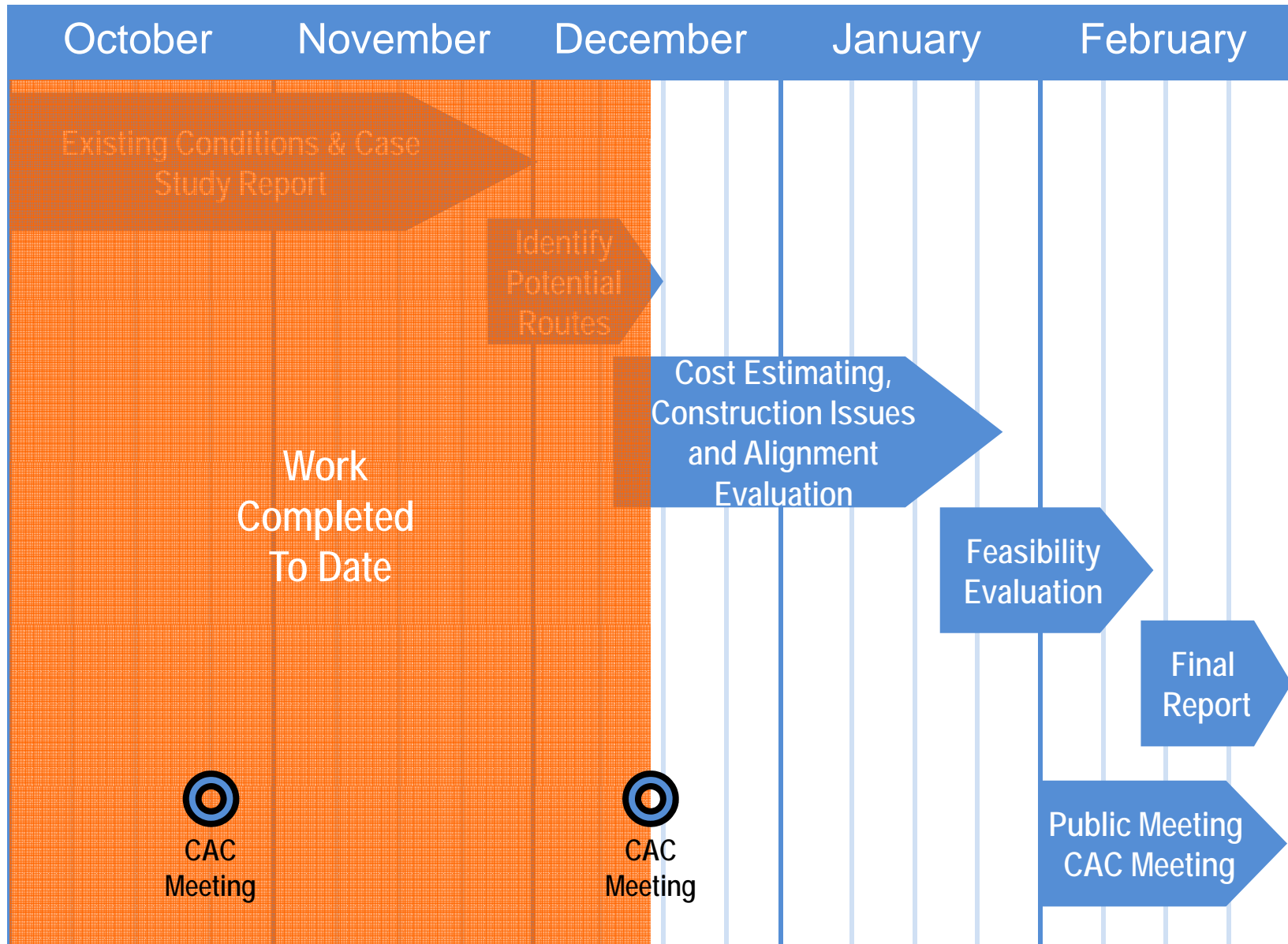
- **Goals:**
  - Improve Transportation Mobility
  - Provide Economic opportunity and investment and Enhance the Community Character
  - Maintain Traffic and Delivery Access
  - Minimize Adverse Impacts on the Built and Natural Environment
  - Minimize Streetcar Capital and Operating Costs and Impacts

# Route Alignment

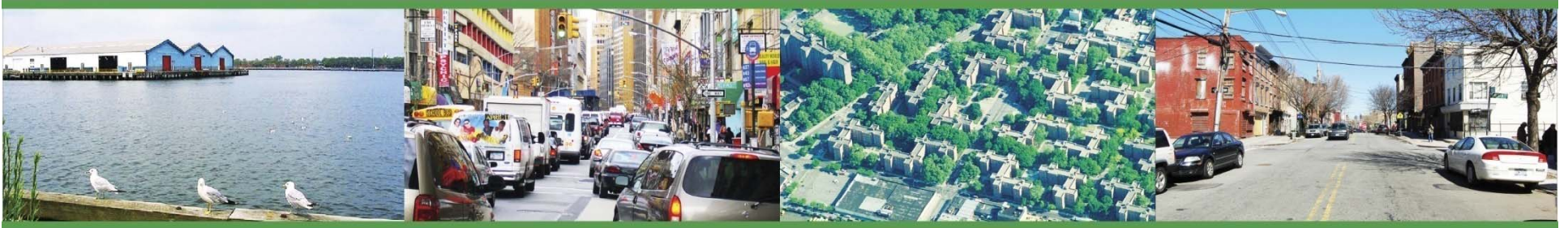
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