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     NYC TAXI AND LIMOUSINE COMMISSION
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               PUBLIC MEETING
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     held on Tuesday, November 13, 2007
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              40 Rector Street
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                  5th Floor
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             New York, New York
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     Public Meeting convened at 9:30 a.m:
     PRESENT:
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     MATTHEW W. DAUS, COMMISSIONER/CHAIR
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     ELIAS AROUT, COMMISSIONER
     IRIS WEINSHALL, COMMISSIONER
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     HARRY GIANNOULIS, COMMISSIONER
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     HOWARD R. VARGAS, COMMISSIONER
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     EDWARD GONZALES, COMMISSIONER
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     LAUVIENSKA POLANCO, COMMISSIONER
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     JEFFREY KAY, COMMISSIONER
     CHARLES FRASER, GENERAL COUNSEL
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1 CHAIRMAN DAUS: Good morning 2 everyone. We have a couple more Commissioners joining us, but first of all, I want to 3 welcome back Commissioner Arout, who has missed the last few meetings. Feeling better, 6 look good, welcome back. 7 COMM. AROUT: Thank you. CHAIRMAN DAUS: The first item on my 8 9 report, which actually is Item 1 on the agenda 10 is the Medallion Sale. I want to give 11 everybody a quick update on the Medallion 12 sale. We had an accessible Medallion sale. 13 The bid opening was held on November 1st. We 14 sold 63 accessible independent or individual 15 Medallions. What that means is that 16 everybody who successfully bid on and 17 purchased one of these Medallions will be 18 obligated to basically operate them in 19 addition to owning them. 20 We had 151 valid bids that we had 21 received, and I just want to give everybody 22 some of the numbers, which were very 23 promising. The winning his bid was \$384,999. 24 The winning low bid, the lowest bid was 25

\$277,777. The average winning bid was

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1 \$308,977.21.

All in all, I think it certainly was a success. It went through flawlessly and in terms of the money and the amounts that were saved, we saved, I think, basically on average over \$130,000 per Medallion, when you factor in the fact that the City waived the 5 percent transfer tax, along with the \$425,000 market value for the month prior, it's a significant savings. So the discount worked. People who did purchase these accessible Medallions got every incentive to operate them in the manner in which we hopefully will ask them to do.

And the second auction and the last auction that has been authorized is going to be set up in the spring of 2008. We have 87 accessible corporately Owned medallions remaining for auction. So that will basically finish the Medallion sales that were authorized by state and local laws. And certainly this is significant and represents progress on many fronts.

First of all, I don't know how many of you are aware of this, but now, New York City is the leader. We have a total of 230

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accessible vehicles that will be on the road by the end of next year, thanks to Mayor Bloomberg and Speaker Quinn who signed the legislation getting us there. We now have more accessible cabs on the road than any U.S. city. Now we need to put them to good use in an efficient and appropriate manner.

There are many people to thank, but most of all, I would like to thank the Law Department, the Mayor's Office of Management and Budget, and the Department of Investigation, all of who worked very closely with us on the Medallion sale procedures as well as the Medallion rules, and helped to marshal us through this process. There was a lot of very close oversight by DOI and a lot of involvement by them as well.

Also, I would like to thank David Klahr, chief of staff to the First Deputy Commissioner, who did an outstanding job of not being with us for too long but managing his first -- actually his manage second major project. But he did a very, very good job. And also I want to thank Chuck Fraser and the legal time who really kept the wheels moving

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on the sale. And it was done flawlessly. We 1 have no issues that we are aware of. 3 I also want to welcome our new 4 Inspector General who is here with us today from DOI, Michael Sarner. Welcome. He was 6 hoping I wouldn't point him out probably, but 7 there is he is, standing in the back. Thank 8 you and please convey our best wishes and 9 thanks to Commissioner Gilhern and to Julie 10 Block. Thanks for all your help. 11 Item 2, an update for taxi 12 technology, the customer service enhancements. 13 As of the 12th of November, 40 percent of all 14 taxicabs have been equipped with the new 15 technology. The roll out is proceeding 16 smoothly at this point. Preliminary data 17 continues to show that of the credit card 18 transactions, the tips continue to average 19 around the 20 percent range, which is 20 positive. 21 One of our four vendors, as I 22 reported last time, had been given a notice to 2.3 cure various issues with its contractual 24 obligations. That was a 30-day time period

which expired as of last week. And the City

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1
    and New York City TLC has opted to discontinue
     and terminate that contract with Taxi
 3
    Technology Corp. There are about 2,245
 4
    Medallion owners that we envision are affected
    by this. There is only a handful, in addition
 6
     to the 200 piloted vehicles that are actually
     installed with units. Most of these folks
 7
 8
    have contracts that have been signed but the
 9
    units haven't yet been installed. So out of
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    respect, deference and cooperation with the
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     industry, given this development, what we
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     would like to do is, number one, make sure
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     that they understand that we are going to
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     allow every reasonable opportunity for you to
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     have more time to contract with another vendor
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     and make the right decision, because there are
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     still three vendors authorized to sell and we
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     want to make sure that you make the right
     decision in terms of entering into a new
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     contract. And I think it is the fair thing to
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     do.
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simply, is that all Taxi Technology Corp.

Customers have until the next inspection cycle

which will commence on February 1st of '08 and

So the plan that we have developed,

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will end on April 30th of '08. You will have until that inspection cycle to show that you have a unit installed from one of the three approved vendors. Also, we are going to allow the remaining three vendors to send marketing materials, and we are also going to ask the TLC staff to host an additional vendors expo later this month. As it gets cold, maybe we will go indoors. But it was tremendously successful and we will invite all of those folks.

And we apologize for the inconvenience. This is the way system was set up so that there was competition, and when you have that type of system, some people win, some people lose. Just know that we bent over backwards to do everything we could possible do to make sure that all vendors had a successful chance at making it happen. And for those people that are affected, we will work with you to make sure that we all get it right.

Also on the technology project, I don't know if he is here, but I want to congratulate our chief of staff Ira Goldstein.

Congratulations, Ira. He received a 1 significant city-wide award from the Department of Information and Technology, 3 4 DoITT. These awards are given out every year for outstanding projects that the City engages 6 in and he received an award for excellence in 7 project management, and he brought all the 8 team with him to accept the award, and I want 9 to congratulate you for all of your efforts 10 because it wouldn't have been able to happen 11 without you. Thanks for all those late nights 12 and early mornings. 13 Item 3, City Council Testimony. You 14 may not be aware because it was kind of a 15 quiet, there really wasn't much press on it, but there were two bills that were introduced 16 17 Intros 256-A and 257. They really had a lot 18 of different things in them. I testified against them on October 25th before the City 19 20 Council Transportation Committee. 21 One of the things that it asked that 22 we do is translate all of our TLC 2.3 adjudications, rules and FHV rules into many 24 different languages. While we are not adverse 25 to, as part of our rules reorganization

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project, translating into various languages, the way the bill was basically written would encompass probably hundreds and hundreds of languages to translate our rules into. So there are some logistical issues, so we did oppose the legislation. If you want to review the testimony, it is on our website and there are in the back as well.

9 In terms of upcoming Commission 10 meetings, we had previous noticed Tuesday, 11 December 11th, for the next meeting. We are 12 looking at a tentative reschedule date of 13 December 18th. So that's subject to being 14 confirmed within the next day or two, but we 15 are looking at December 18th. For that 16 hearing, we will have the 25 mile per gallon 17 rules for the taxicabs. We will have a public 18 hearing, and we will also have a public 19 hearing on the proposed Medallion transfer 20 rules, which have been published way in 21 advance. There are copies on our website and 22 also copies have been published in the City 2.3 Record.

The Commission will then get back upon a more regular schedule in '08 and we

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     will resume our next tentative meeting for
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     Thursday, January 10, 2008.
               That concludes my report.
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             Any questions, comments?
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             (No response.).
             CHAIRMAN DAUS:
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                              Great. Let's go to
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     Item 2 on the agenda, the adoption of the
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     memberships from the October 11, 2007
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     Commission Meeting. Any comments, questions,
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     modifications to the minutes?
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              (No response.).
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             CHAIRMAN DAUS:
                              Do I have a motion
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     to approve?
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              (So moved.)
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             CHAIRMAN DAUS:
                              A second?
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             (Second).
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             CHAIRMAN DAUS:
                              All in favor?
18
             (Chorus of "Ayes.")
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             CHAIRMAN DAUS:
                             Item 3, Base
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     licensing applications review, Georgia?
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             MS. STEELE-RADWAY: Good morning.
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     Licensing would like to present before the
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     Commission 34 bases with a recommendation for
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     approval.
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             CHAIRMAN DAUS:
                             Any questions,
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 1 comments on the license apps?
             COMM. GONZALEZ: Just one general
     comment. I would like to say thanks for
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     including the notice of summons disposition
     and finding of facts and conclusion of laws
     for the 1612(K)(2).
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             CHAIRMAN DAUS:
                              Good work.
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             Any motion to approve?
 9
             (So moved.)
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             CHAIRMAN DAUS:
                            A second?
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             (Second.)
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             CHAIRMAN DAUS: All in favor?
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             (Chorus of "Ayes.")
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             CHAIRMAN DAUS: So approved.
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             MS. STEELE-RADWAY: There are two
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     bases that Licensing is recommending for
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     denial with a request that the Commission
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     grants an additional 30 days so that they may
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     present the outstanding items.
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             CHAIRMAN DAUS: Any questions?
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             These are all bases that basically we
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had several phone calls made to them. We have

moved heaven and earth to try to get them to

focus on the fact that they need to complete

our applications, and they have not. And the

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     motion would be, then, to deny and giving them
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      30 days to complete and correct their
     paperwork. And if they don't, they are just
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  4
     denied.
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              So I will make that motion.
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              Do we have a second?
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              COMM. GONZALEZ: Second.
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              CHAIRMAN DAUS: All in favor?
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              (Chorus of "Ayes.")
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              CHAIRMAN DAUS: Okay, thank you,
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      Georgia. That was quick and easy.
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             Item 4 is proposed rules for public
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     hearing and Commission action on the agenda,
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      4A, the accessible dispatch rules.
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              Before I turn it over to Chuck, I
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      just want to say a few brief comments. This
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      is a project that has been in development and
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just want to say a few brief comments. This
is a project that has been in development and
discussion for I think close to two years. We
have had public presentations for I think
close to a year now. We have had three
separate extensive presentations by TLC to our
Commissioners, who posed a variety of
comments, questions and concerns.

In fact, we had changed and altered the plan in some respects based upon the

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1 feedback that we got from them. We actually presented the rules and the key provisions of the rules themselves at a prior meeting just a few months ago.

In addition to that, we have had 6 ongoing meetings with many members of the 7 disability community, all the stakeholders. I 8 see many of them here today, elected 9 officials, Assemblymen, and a lot of other 10 people including taxi owners, the people who 11 have the accessible Medallions. We have been 12 in touch with everybody through Samara Epstein 13 and our constituent management office. So 14 this is really a long road that we have 15 traveled, and I guess we are pleased basically 16 that when we started many years ago, there was 17 no service at all. And at least there is some 18 service now in the FHV industry, but it is clearly not enough and it is not sufficient 19 20 for the disabled community. 21

And this is an attempt to basically bridge the gap, and I've read, and many of the Commissioners have read all of the written comments. They were extensive. I have read them and some Commissioners have read them

twice. We have analyzed them very thoroughly,
and I want to clear a couple of things up
before we start.

4 First of all, this is not intended to 5 be necessarily the end result. This is a bridging a gap type of program. Our overall 6 plan leads to the Taxi of Tomorrow. I think I 7 8 have mentioned this many times over the last 9 couple of meetings, but the Taxi of Tomorrow's 10 goal and vision is to have every yellow 11 taxicab accessible for everybody. And that is 12 something that we are striving for. And based 13 upon the leadership of the Deputy Mayor and 14 the Mayor, we are basically going to do 15 everything that we can to make sure that that 16

happens before this administration is over.

Number two, this accessible dispatch
program is intended basically as an
experiment, the pilot program. A lot of work
has gone into this. The Mayor's Office of
Operations has been extensively involved under

22 Commissioner Kay's leadership and Liz

23 Weinstein who is no stranger to TLC. They

24 have done a lot of work on this program. But

25 it is intended basically, once again, to be an

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experiment. We don't know necessarily what the demand is, and it is intended primarily as we experiment with this dispatch system, to bridge the gap over the next two years until we have the Taxi of Tomorrow program in full swing and full force.

So I just want to make that clear up front. I think the plan is very reasonable. You can't make everybody happy. I think that's clear from some of the comments that we have seen so far. Some advocates want to go further and say it is not enough; others are supportive. There are some stakeholders and some Medallion owners that believe that some things should be changed. I think that there are some reasonable points that were made and we will, off the bat, go into some of those and investigates some of those issues.

You know, the taxi driver incentive issue is I think a potentially real issue. Getting drivers to basically drive these vehicles and not drive another vehicle. There are many different incentives that I have reviewed, some good ideas, we will look into them. Our office is actively working on one

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idea, which is to work with the Port Authority
to see if we can get shorty tickets for
drivers who drive accessible vehicles. Samara
is looking into that.

And there were some interesting -- I am sure we will hear more about it -- innovative ideas involving taxi stands. And there is nothing that is in these rules that will would require us -- in these comments that would require us to pass rules to that effect. But there are things that we will actively look into and advise whether they are appropriate, including taxicabs stand issues and we obviously have to confer with DOT and other folks outside the agency.

But I think that the proposed rules strike a very reasonable balance, but we are here today to hear what you have to say and to see whether any tweaks need to be made. Again, this is a pilot program, and as with any other system, it is not perfect, it is expected to be perfect. There will be a continual review process over the life of this two-year pilot, where we have the ability if things go wrong to stop it and to fix it, or

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to tweak it in a minor way. But I have every confidence, having seen this challenging issue over the years, that this is the plan. And I think it's important to note that we are very different. This has been one of, if not the most challenging issues that we have faced at the TLC for three basic reasons.

Number one, New York City is unique. We are the only city in the entire country that has a split system of yellow cabs picking up street hails and for-hire vehicles being dispatched. Every other city that has had some success serving the disabled community, their cabs are allowed to pick up street hails and accept radio calls. In fact, in all of those cities, the predominant way by which disabled folks get around is by the dispatch system.

This system that is being proposed is based in part, not entirely, but in part upon the successful Chicago model, which many people have realized does work. And in addition to the unique challenges, there are other challenges, which I am sure we will be hearing about. And that includes the fact

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1 that the vehicles themselves, and the reason 2 why we are not where we would like to be and 3 why we are looking into the Taxi of Tomorrow, 4 are not made off the assembly line to be accessible. We have to retrofit them, it 6 costs money, you have to buy a minivan which 7 is more expensive. These are not vehicles 8 that are designed for commercial purposes, so 9 they have wear and tear issues in terms of 10 being operated as cabs; whereas in other 11 cities and other localities they don't have 12 those same issues. They don't have the roads 13 of New York City 24/7 that we do. And that's 14 really our goal. 15

There is no easy answer to this. We believe that this is the best that we and staff have come up with. We are anxious to hear your comments. I believe that the reason why this hasn't been done before is because of turf issues, and I just want to reassure everybody of the intent of these rules and of the TLC and of the staff. We have absolutely, positively no intent to start making every FHV meters. We have no intent of getting rid of street hails and the yellow cabs. These are

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1 rules, and you can read them, they are only for this pilot program. It is a pilot 3 project, a pilot program. So I hope that kind of clears things up, so that if you are testifying that you will be able to put things 6 in context have more efficient testimony. 7 With that, I would like to turn it 8 over to our general counsel, Chuck. 9 MR. FRASER: Thank you. 10 These proposed rules would implement 11 a two-year demonstration project for a 12 centralized system of dispatching accessible 13 taxicabs and participating wheelchair 14 accessible livery to passengers who use 15 wheelchairs. The program would permit 16 passengers using wheelchairs to call New York 17 City's 311 system and obtain a dispatch 18 through a service operating pursuant to a 19 contract with the TLC. 20 In developing the accessible dispatch 21 22 consultations with industry members, advocacy 2.3 24

program, Commission staff engaged in extensive groups, elected officials and other interested members of the public. Staff presentations were made at Commission meetings in December

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1 2006 and May and August of this year. The 2 proposed rules were published for comment on 3 September 28, 2007 and seven written comments 4 were received. Copies of which have been 5 distributed to the Commissioners. 6 CHAIRMAN DAUS: Thank you, Chuck. 7 So I am going to announce each 8 speaker, and I will let you know who is next, 9 they way we can cue up. Each speaker will get 10 three minutes as per our usual protocol. 11 The first preregistered speaker is 12 Michael Harris from the Riders Coalition. 13 Good morning, Michael. 14 MR. HARRIS: Good morning, Chairman 15 Daus, Members of the Commission. My name is 16 Michael Harris, and I serve as the Executive 17 Director of the Disabled Riders Coalition. I 18 want to commend the Taxi and Limousine 19 Commission for moving forward with the central 20 dispatch program for accessible cabs. I think 21 this plan is a long time coming and I want to 22 commend the commission for moving forward with 2.3 it. 24 Certainly with 1.3 million New

Yorkers self-identifying in 2000 Census as

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having disabilities, and with more than 70,000 of those identifying in terms of loss of mobility, and countless commuters and tourists come through our City each day, it is imperative that this Commission recognize the needs of people with disabilities and enact a program that will allows us to use taxis.

Right now I could stand on a street corner for hours, and by TLC's own estimates, about 12, without ever seeing an accessible taxicab. Most people don't keep taxi receipts, generally neither do I. But I do on the rare occasion when I actually do hail an accessible taxicab, as I did coming home last week. So this receipt shows that the TLC has moved forward, has put more vehicles on the road. Yet, getting one is still far too difficult.

A central dispatch program would allow a pragmatic interim solution to the lack of accessible vehicles. However, I have serious concerns with regards to the specifics of this particular program, And I just want to go over a couple of them briefly. As the Chairman said at the beginning, we have a

two-tiered system, yellow cabs and for-hire vehicles. For-hire vehicles primarily serve the outer boroughs and their participation is voluntary. We are deeply concerned that this will lead people such as myself who live in south Brooklyn, or who live in the Bronx of Staten Island or Queens, to not getting the same service or the same response time someone in Manhattan would get. We believe that if you are going to mandate this yellow cabs, the mandate should also apply to FHVs.

I am also deeply concerned about the charge permitted from the time a vehicle arrives at the curb. Just today I hailed an accessible cab coming down here. The driver told me he didn't have a lift, tried to get out of a fare, successfully did and drove off. On other occasions I have spent more than half-hour with a driver trying to get them to get their wheelchair lift to work.

The fact is that it is completely unfair to penalize a person with a disability by charging them for the additional load time. If I hail a cab on the street, the meter

25 can't be started until the driver is in the

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seat and ready to pull away. If you are putting luggage in the trunk, that meter cannot be started until the driver is back in his driver's seat. Whether it is central dispatch or hailing a cab on the street, it is the same scenario. It still a hail, just in a different fashion, and the same rules need to be applied.

And I am also concerned regarding the methodology of which these vehicles are dispatched. The use of Blackberries, while promising, raises some concerns. My Blackberry crashes all the time. Will this happen with the vehicles?

I would ask the Commission to re-evaluate this plan. It is essential to people with disabilities. It provides a crucial transportation service. People will use it. However, as long as two refusals are permitted, as long as FHVs are excluded, and as long as you can charge for the additional what could be upwards of 20 minutes to load, you are putting an additional burden on people with disabilities.

The concept is great. I support it.

1 I have been involved in the planning of this. But I think that you need to seriously 3 consider perhaps revising these rules and 4 tabling them for the December meeting so that 5 these revisions can be made. At the same 6 time, I would like to see this program 7 implemented as soon as possible as it's 8 extremely frustrating sitting out on a street 9 corner for an hour, hour and a half trying to 10 hail a cab.

11 Let me just conclude with a couple of 12 brief anecdotes here. At many past meetings I 13 have arrived with various signs of protest. 14 The most notably the "We pay taxes, now we 15 want taxis." I am actually going to change 16 that sign today, "We pay taxes, now we sort of 17 get taxis." Because that's what is going to 18 happen under this program. So I would ask the 19 commission to reexamine the plan. If the 20 amendments put forth by myself or the other 21 fluent speakers can be made today, the plan 22 should be approved today. But if you cannot 2.3 act in the best interest of the people who 24 desperately need this service, then I believe 25 it's incumbent upon the Commission to put off

1 a vote. With 1.3 million residents with disabilities, that is a large portion of the 3 population that has historically disenfranchised. Central dispatch is very 6 promising. It will open up a whole new mode 7 of transportation, and I, quite frankly, think 8 people may use it more, people with 9 disabilities may use it more than people 10 without disabilities, with only 59 accessible 11 subway stations city-wide, the primary mode of 12 getting around, people are more likely to use 13 a cab to get from Point A to Point B. But as 14 long as these provisions are in effect, it is 15 going to discourage people with disabilities 16 from wanting to use the dispatch system. 17 I think you need to keep the dispatch 18 system on par with the hail fare system. It 19 should not be a separate unequal process. 20 There must be equivalent service. And I think 21 that if you remove the charge for waiting 22 time, if you remove the two refusals and if 2.3 you consider some incentive or other means of 24 including for-hire vehicles, you have an 25 excellent plan that will significantly

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1 increase the transportation alternatives for people with disabilities. So I ask the Commission to consider these minor changes 3 4 which I believe are reasonable, and move on. One final point that I would like to 6 make. As a resident of south Brooklyn, where 7 the vehicle that is going to be dispatched to 8 me is most likely going to be a livery or 9 for-hire vehicle, not a yellow taxi, because 10 yellow taxis are almost never seen in 11 Sheepshead Bay, I would ask that in the 12 interest of standardizing things, that just as 13 the reason for putting taxi meters in the 14 vehicles that are being for used dispatch is 15 to standardize the fare rate, that credit card 16 readers be mandated in for-hire vehicles 17 participating in this project. If you want to 18 have equality, you must have equality not only 19 on the meter but on the methodology of 20 payment, because if I call, I don't know 21 whether I am going to get a vehicle where I 22 can pay by credit card or by cash. That's 2.3 something I should be able to know reliably 24 and that is the rationale for putting the

meters in the for-hire vehicles.

1 In conclusion, I want to commend the 2 Commission for moving forward. I think we 3 have taken a giant step forward in what has 4 been a long journey today, and I ask you to consider these amendments and move forward 6 with the central dispatch plan as soon as 7 possible. I thank the Commission for their 8 time. And I am happy to take any questions. 9 CHAIRMAN DAUS: Thank you, Mr. 10 Harris. I see that the next speaker who has 11 joined us is Commissioner Matt Sapolin is 12 here, the Commissioner of the Mayor's Office 13 of People with disabilities. And the next 14 speaker after that will be Assemblyman 15 Kellner. 16 CHAIRMAN DAUS: Good morning, 17 Commissioner and Compass. 18 COMM. SAPOLIN: Thank you for 19 accommodating us early in the schedule here. 20 Following up on Michael's testimony, Chairman, 21 thank you for welcoming us this morning. 22 Thank you to the Commissioners for hearing 2.3 this testimony and moving forward, as Michael 24 said, taking this giant step to increase 25 accessibility in the taxi fleet.

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I basically come today on behalf of the Mayor's Office of People with Disabilities, the office established in 1973 3 to assure that the voice of people with disabilities is represented in the development of our City's programs and services. And on this very important conversation about improving transportation services, which could have a great impact on the ability of the people with disabilities to participate fully in our rich City's opportunities.

As you heard Michael talk about some of the obstacles to transportation services across the system, this opportunity to enhance the taxi service is a great one. As Chairman Daus knows, we have been partnering on this effort over the past five years, so this is a great step, this dispatch step. And I think the opportunity to pilot this system is absolutely beautiful because it provides us the opportunity to find ways to improve it as we go forward.

You heard some very specific recommendations from Mr. Harris, and I am sure you will from the Assemblyman and others

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testifying today. I think the beauty of this is we can hear all of the specific recommendations today, and then as we roll this thing out, we can sort of test it and make continuous quality improvement measures going forward.

I have had the opportunity to meet with the individual who will be running the dispatch part of it. He has a strong confidence that this can work and will work. I think the challenge will be, as you heard, finding a way to make it as easy on the driver as possible, and to incentivise the driver to do a good job in this process. And I am deleted that the Commission has been very creative in exploring ways of making the system as workable as possible.

I think we do know that there will be obstacles going forward and the beauty is that there will be opportunity to examine this, collect data, and really have a lot more than we have today going forward. So I think over the next several months, and year or 18 months of the pilot, we will really have an opportunity to test this. Hopefully, the

community will embrace this, utilize it and help us grow it. I think New York has an opportunity to set a benchmark for the rest of the country in terms of really having a strong dispatch system, a strong with relationship with the industry. We want this to work for both the industry, the consumer, and for all of those here in our city.

So we look forward to embracing the Commission's actions going forward, and I am always available to embrace the industry in any way I can to help them learn more about serving people with disabilities. Chairman Daus, again, thank you for your partnership in making this possible, and to your whole staff for their creativity and hard work that went into envisioning and actually implementing this process going forward.

So thank you for this opportunity, and I am available for any questions if there are any questions.

COMM. GIANNOULIS: Good morning,

23 Commissioner.

COMM. SAPOLIN: Good morning.

25 COMM. GIANNOULIS: It's nice to see

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1 Mr. Harris saying that he got a vehicle -- did you say today or recently? MR. HARRIS: Today was the one that 3 4 refused me, to pick me up. He stopped and said he didn't have a ramp, even though he was 6 an accessible medallion. It was actually last 7 week, coming home from the MTA fare increase 8 at the Hotel Pennsylvania that I got one. COMM. GIANNOULIS: 9 So not in south 10 Brooklyn. I thought that would be surprising. 11 12 Commissioner, have you heard any 13 anecdotal kind of stuff regarding what 14 people's experiences have been with the cars 15 that we have out there, whether people are 16 seeing them, using them, problems, no 17 problems? 18 COMM. SAPOLIN: I think those who 19 have been able to access them have been 20 grateful for the service. I think the numbers have made it challenging to identify and find 21 22

them. We think this dispatch will be a bridge to that. Anecdotal stories we have heard have been primarily good. Folks who have found the

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vehicles are satisfied that they can get it. We have heard some other issues actually from the driver's side, and we will work to remedy this, and Chairman Daus has partnered with us to further this conversation. And this is where drivers who are trying to disboard somebody near a curb cut, sometimes leave their vehicle with a wheelchair user and are given a ticket. And they have contacted our office for advocacy in terms of trying to remedy that ticket.

And so, we want to do some education around the meter enforcement to ensure that when taxi drivers are trying to bring somebody to a safe point for debarkation, that they can not be ticketed for that. Obviously we respect the rules of curbside parking for all taxis, and so we wish to respect that, but we certainly don't want people getting ticketed when they are helping people safely get to the curb.

COMM. GIANNOULIS: Seems like we could have some type of light system or something that prevents people from getting tickets.

1 COMM. SAPOLIN: We had a meeting with the captain at the PD a couple of weeks 2 3 ago around handicapped parking overall, and this was brought to their attention. We have seen probably two or three tickets over the 6 past year or year and a half since the 7 introduction of the accessible to the fleet. 8 So if that's the worst of our anecdotes at 9 this point, we believe there is a remedy to 10 that. We are really eager for the community 11 to be able to utilize the vehicles that exist 12 and the vehicles that will be coming. 13 COMM. GIANNOULIS: Thank you. 14 CHAIRMAN DAUS: Any other questions? 15 (No response.). 16 CHAIRMAN DAUS: Commissioner, I 17 thank you once again. We wouldn't be at this 18 point if it wasn't for you and the constant 19 meetings and ideas that you throw around, so 20 thank you for your support and for helping us 21 get here. 22 COMM. SAPOLIN: Thank you. Again, 2.3 Commissioner, I am available to partner with 24 anybody in this room, as you know, going 25 forward.

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1 CHAIRMAN DAUS: Thank you very much. 2 The next speaker is Assemblyman 3 Kellner, and the speaker after that will be 4 Andrew Kurzwell from the TLC Disability 5 Advisory Board. 6 Welcome, Assemblyman, it was a 7 pleasure meeting with you and going over some 8 of these issues in advance. 9 ASSEMBLYMAN KELLNER: I appreciate 10 that, Commissioner Daus. I appreciate you and 11 your staff taking the time to meet with me 12 last week. 13 Goo morning, Commissioners. My name 14 is Micnah Kellner, I am a member of the of the 15 New York State Assembly representing the 65th 16 Assembly District in New York County which 17 includes parts of the upper east side, all of 18 Yorkville and Roosevelt Island. I thank you 19 for the opportunity to speak before you today 20 on an issue of great personal importance to 21 me, accessible transportation for people with 22 disabilities. 2.3 My entire district, which 24

approximately 160,000 New Yorkers live in, is one of the City's most densely populated

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neighborhoods, contains only one subway station, and that is on Roosevelt Island. Local residents rely heavily on bus and taxicabs. Those with mobility impairments have not been able to use taxis as a realistic travel option because of the lack of accessible vehicles.

This morning the Taxi and Limousine Commission has the opportunity to take a giant leap toward rectifying this failure of our City's transportation network and in correcting this historic injustice. I implore you to do so. I fully support the concept of a central dispatch system for accessible taxis. I believe that it presents an interim, albeit imperfect solution to the immediate lack of accessible vehicles.

That said, I want to stress that a central dispatch system is but a temporary and incremental solution. It must not constitute a final terminus on the journey of what should our ultimate goal, a fully accessible taxi network and for-hire vehicles.

While I support the notion of a central dispatch system, I am profoundly

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concerned about multiple aspects of the proposed rules change presently before the Commission. Specifically I have reservations about the right to refusals of service for dispatch fares, the lack of strict penalties for such refusals, the lack of standardized curriculum on operating accessible vehicles, for driver training, and in charging dispatched passengers for load time.

I am just going to briefly elaborate because of the limited time. I am extremely grateful to the Commission for moving forward with a proposal that will require operators to be trained and certified in order to operate accessible taxicabs. Members of the City's disabled community relayed to me instances in which they actually did hail an empty accessible cab only to find a driver who had no clue how to operate the accessible features of his vehicle.

In some cases the passengers themselves had to teach drivers how to operate a ramp or secure a wheelchair, and in others, they have simply been left at the curb. Both are scenarios that are unacceptable. While

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the Commission has mandated certification, no training guidelines have been established. No Requests for Proposals have been issued, nor has any facilitator been selected to conduct trainings.

Driver training is essential, benefiting both passengers and drivers. Riders with disabilities should be confident that when an accessible vehicles pulls up, they will be able to enter it as quickly and easily as possible. Drivers should know, through training, that additional load time will be minimal. This can only be the case if drivers are properly trained in a standardized fashion that includes all types of accessible vehicles currently on the road with additional training periodically mandated as new models of accessible vehicles are approved for hack up.

With this rule set to take effect in less than two months, I believe that it is incumbent upon this body to act swiftly to rectify this grievous oversight and present a comprehensive standard curriculum.

Let me take a step back for a moment.

1 I am greatly concerned about the right of refusal as well as the fines. I believe that the fines should go beyond just the driver. I 3 4 think it's incumbent upon the Medallion owner, they have the right, they got to buy these 6 Medallions at a reduced price, and it is incumbent upon them. I think if we see 7 8 continued refusals, the fine should go beyond 9 the driver should go to the Medallion owner 10 as well to make sure that they enforce the 11 rules themselves. To make sure that their 12 drivers are honoring the central dispatch 13 system. 14 Finally, and most importantly, 15 taxicab meters don't begin running on street 16

hails before they are finished loading luggage 17 or getting seated in a taxicab. Similarly a 18 rider using a wheelchair shouldn't be held to 19 a different standard by being charged for time 20 taken to stow and secure a wheelchair in 21 taxicab, or to load by a ramp. It is, 22 therefore, profoundly disturbing that the 2.3 proposed regulation allows an operator on a 24 dispatch call to charge for loading a 25 wheelchair-using passenger. Drivers on

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 central dispatch calls, for all intents are purposes, are accepting a hail, just in a slightly different fashion, and has to be held to the same standards.

The second the passenger is at curb side, the meter should be stopped and not started again until the operator is back in his seat and ready to drive. Anything less amounts to a discriminatory fee charged against passengers using mobility aids based upon the fact that they use such a device, or that the driver did not know how to properly operate his or her equipment causing a prolonged delay in departure that can greatly increase the fare. In either scenario, it is unfair to place the financial burden upon the passenger.

I would like to close by reiterating my belief that central dispatch can serve as a critical important link in the transportation system serving more than 1.3 million New York City residents with disabilities, as well as the countless disabled commuters and tourists who pass through our City on a daily basis. We must ensure that this plan isn't doomed to

1 fail before it begins. I ask that the Commission seriously consider the concerns 3 that I have raised today, as well as those put 4 forward in my November 7th letter to Chairman Daus, copies of which are in front of you. 6 I respectfully asks the distinguished 7 members of the Taxi and Limousine Commission 8 to take both action in keeping New York City 9 on the cutting edge of state and municipal 10 governments around the country. I urge the 11 Commissioners to take decisive steps in 12 meeting the transportation needs of persons 13 with disabilities in our nation's greatest 14 city. I urge you to swiftly approve a program 15 for central dispatch of accessible taxis and 16 for-hire vehicles. 17 Thank you for the opportunity to 18 testify today. 19 CHAIRMAN DAUS: Thank you, Assembly 20 Member, and thanks for spending your time and 21 coming here. It is not often that we see 22 elected officials, so thank you. 2.3 ASSEMBLYMAN KELLNER: I appreciate 24 the work you are doing. It is incredibly 25 important to the disability community.

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CHAIRMAN DAUS: Thank you.

The next speaker is Andrew Kurzwell from the TLC Disability Advisory Board and the Riders Coalition. And the next speaker after Mr. Kurzwell is Anne Davis from the Taxis for All campaign.

MR. KURZWELL: I would like to speak in regards to the central dispatch. One thing that must be done is plain and simple, it must be put into all tourism information in regards to making sure people know about this program. Especially from out of the city. There are tourists, there are people with disabilities that come to this city a lot. Unfortunately, NYC & Co, which you can't speak for, wants to deny anything about it.

TLC needs to make sure they at least do their part in trying to make sure it is publicized. Otherwise, nothing is going to work. And you need to get these cabs to the airports and everywhere, and also have the dispatchers at the particular taxi stands, knowing how to do this and being able to inform the public, especially tourists.

And the other thing is, I applaud

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1 that we have gone this far. I have been involved in these negotiations to a point, and 3 would like to see more coming forward. I would like to see a lot more coming forward with communication between the community and 6 the TLC and other interested parties. 7 Thank you very much. 8 CHAIRMAN DAUS: Thank you. 9 Ms. Anne Davis, an then the speaker 10 is Marizen Satos. 11 MS. DAVIS: I am afraid my remarks 12 take a slightly different tone. Right after 13 the TLC announced its plan for the central 14 dispatch system, Saturday Night Live included 15 an item in its mock newscast. It was quite a 16 while ago, but as I recall, the announcement 17 went something like this: New York City has 18 announced a central dispatch system for 19 taxicabs for people with disabilities. 20 disabled person calls 311 and asks for a taxi. 21 The operator says no and the disabled person 22 hangs up. Click, as the feminists used to 2.3 say. 24 It is just what we are fear will

probably happen. Even if I was promised a

cab, how long would I have to wait? 40 minutes, an hour. Will someone come and pick me up when I want to go home? Will I dare take the chance? What if it is raining? Will they pick up Sam in Harlem, Edith in Washington Heights?

I think the system has all the disadvantages of Access-A-Ride and none of the advantages. I am a member of the advocacy committee of the New York City chapter of the National MS Society. I am also chair of the Taxis for all Campaign. Taxis for All is a coalition of virtually every major organization that represents disabled persons in New York City. This plan is uniformly opposed by these groups who speak for

thousands of disabled New Yorkers.

In our April letter to Chairman Daus, signed by upwards of 50 groups, indicates additional widespread opposition. On behalf of the campaign, I submitted comments urging a

22 broader, long-term solution to the issue, a

23 gradual conversion to a green wheelchair 24 accessible taxicab fleet. And I have extra

accessible taxicab fleet. And I have extra

25 copies of those letters if anybody would like

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     one.
              This is an interim plan but there is
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     no plan that does a future. It is a
     government agency that has decided to move
     forward with a flawed program, even though the
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     vast majority of people made it clear that
      they believe it won't work and it's unfair.
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     With so few taxis and the ability of drivers
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     to pick up street fares, we think this pilot
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     program is doomed to fail and will not be
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      indicative of the demand for taxis by
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      residents or tourists with mobility
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      impairments.
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              We lag woefully behind London which
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     has a 100 percent wheelchair accessible taxi
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      fleet. This indeed may have influenced
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     Olympic officials to award the 2012 Olympics
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      to that city over New York, particularly
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     because the Olympics are always followed by
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      the Power Olympic Games. S&L got it right,
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      the Taxi and Limousine Commission hasn't.
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              CHAIRMAN DAUS: Thank you, Ms. Davis.
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              COMM. GONZALEZ: If I can make one
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     general comment?
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Yes.

CHAIRMAN DAUS:

1 COMM. GONZALEZ: While, Ms. Davis, I am sensitive to your concerns, I do have a 3 question. I am not an expert on 311, but it is my understanding that when a call goes into 311, there is a log, there is a whole 6 procedure as far as follow-ups. 7 Is it your understanding, Mr. 8 Chairman, that when calls come in of this 9 nature, that they will be addressed? 10 CHAIRMAN DAUS: There is going to be 11 some form of record keeping for the dispatcher 12 and after that, but the whole thing is going 13 to be monitored very closely, including 14 detailed record keeping. Since meters are 15 involved, we will able to tell exactly where 16 these vehicles were, what they were doing, 17 what the amounts were charged. It is all 18 going to be a continual pilot program, 19 something that we will look at, analyze it 20 every step of the way. We can make changes. 21 And our contractual revisions provide 22 for that as well. So I believe it's a 2.3 question of do you do nothing or you do 24 something even if it is not something that 25 everybody can agree on. But we certainly will

00047 1 track it through 311 and through the 2 dispatcher system. COMM. GONZALEZ: 3 Sounds like we have the technology in place, both at the TLC and 4 in the City to address these specific concerns 6 about refusal of service if a customer calls 7 up and does not get the adequate service. 8 CHAIRMAN DAUS: Yes. Every call 9 that comes in through 311 is tracked. 10 MS. DAVIS: As well as the time to 11 12 CHAIRMAN DAUS: That's something 13 that is in the contract, I believe, right, 14 Chuck? 15 We can double-check that, and the 16 contract isn't final, so we can put that in. 17 I think that is a good idea. 18 COMM. GIANNOULIS: Can we talk a 19 little about the meters, if people come up and 20 speak, that way we can ask them smarter 21 questions.

The proposed rule is going to have the same exact meters that currently exist in yellow Medallions will be put in which vehicles exactly, in terms of FHVs?

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1 CHAIRMAN DAUS: Andy, Samara, could we just address the FHV meter issue? MS. EPSTEIN: Sure. As of now, the 3 4 FHVs can voluntarily opt into system and we do have someone from Easter Seals testifying 6 later on. His organization is purchasing some 7 vehicles with a grant and we expect that those 8 are the ones that will use meters. There will 9 be eight of those. 10 COMM. GIANNOULIS: But any FHV could 11 voluntarily join --12 MS. EPSTEIN: A wheelchair 13 accessible FHV, yes. 14 COMM. GONZALEZ: So if I am an FHV 15 and I have a wheelchair accessible vehicle, I 16 can participate and I get a meter. 17 MS. EPSTEIN: Yes. I think, if I am 18 understanding you correctly, what you are 19 interested in is, is there enough of an 20 incentive. 21 COMM. GIANNOULIS: No. I am just 22 trying to ask a simple question. If I have 2.3 an FHV wheelchair accessible vehicle and I 24 want to join the program, whatever we are 25 calling it, do I get a meter?

00049 1 MS. EPSTEIN: Yes, but you can only use it for dispatched rides. 3 COMM. GONZALEZ: I understand that. 4 CHAIRMAN DAUS: So is the contract 5 paying for it, or they have to buy it? 6 MS. EPSTEIN: If they opt into the 7 system, then TLC will provide them with the 8 technology that we provide to everybody 9 participating in this program. 10 CHAIRMAN DAUS: Commissioner, that 11 also includes -- I did mention this at the 12 beginning -- that the City is paying for all 13 of the equipment if you opt into the system, 14 so the Blackberries, the dispatch equipment 15 that will come from the dispatching contract, 16 is something that the Medallion owner does not 17 have to pay for. 18 COMM. GIANNOULIS: The FHV owner, 19 you mean? 20 CHAIRMAN DAUS: The FHV owner or the 21 Medallion, either. Anyone who is in the 22 system does not have to pay for that. 2.3 COMM. GIANNOULIS: That includes the 24 meters?

CHAIRMAN DAUS: Yes. I wasn't clear

00050 1 on that and they just told me it does, right? MS. EPSTEIN: The meter will have to 3 be purchased by the FHV owner because Medallion owners purchase their own meters. COMM. GIANNOULIS: So in terms of 6 the FHV, the meter will be the same meter that 7 any other yellow Medallion would have? 8 MS. EPSTEIN: Yes, and we will be 9 able to see how often it was dispatched. 10 COMM. GIANNOULIS: Right. And then 11 what would prevent that person from using the 12 meter in a pick up of somebody who is not 13 disabled? 14 MS. EPSTEIN: Is there anything? They are not allowed. It says in the rules, 15 16 that the meter is only to be used, so we could 17 fine them if at they do use it. 18 COMM. GIANNOULIS: How would you 19 know? 20 CHAIRMAN DAUS: We are going to 21 track it.

MS. EPSTEIN: We can match up the

COMM. GIANNOULIS: No one is really

meter reports with the dispatch reports and

make sure that they match up.

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00051 1 going to do that, though. 2 CHAIRMAN DAUS: No. We are going to 3 do it. We are going to treat it like a pilot 4 program. Every month we are going to look 5 at --6 MS. EPSTEIN: Depending on the 7 livery, some of them, they wouldn't want to 8 use the meter because it is actually cheaper 9 than they would charge on a zone plan. So it 10 really depends on the zone plan that they 11 have, because you know all liveries have their 12 own zone fares. So I know that Carmel is going to testify later that, for them, the 13 14 meter is a disadvantage because they charge 15 more than a meter rate. So it really depends 16 on the company. 17 CHAIRMAN DAUS: If we could, 18 Commissioner, maybe we can start going through 19 some more testimony. 20 COMM. GONZALEZ: Okay. 21 CHAIRMAN DAUS: So the next speaker 22 is Marizen Satos, and the speaker after that 2.3 would be Ethan Gerber from the Greater New York Taxi Association. 24

MS. SATOS: Good morning. Like the

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1 previous TLC public hearings, the members of Self Advocacy Association would like to 3 reinforce once again their belief that the 4 dispatch of accessible taxicabs and participating liveries should not be an 6 alternative to the fully accessible taxi 7 fleet, but rather as a back-up for the current 8 system, until all taxicabs can be one of the 9 means of transportation for people who use wheelchairs and other medical equipment. 10 11 The service should be advertised and 12 publicly disseminated, as people with 13 disabilities outside of advocacy groups will 14 not have access to this information. It was 15 suggested that the reservations be available 16 through teletype writer, fax or e-mail so that 17 people that have speech or hearing impairments 18 can also request and use the service. 19 Self Advocacy is strongly in favor of 20 the service not being subject to restrictions 21 and enrollment requirements. A question was 22 asked as to who will oversee the maintenance 2.3 and accessibility of all the vehicles. How can we ensure if participating divers and 24

owners are fulfilling their commitments? Will

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 people who use wheelchairs be involved in the selection of vehicles to insure that accessible cabs are actually accessible?

A comment was raised about accessible cabs currently operating have narrow space to fit bulky motorized chairs and ramps seemingly flimsy to support heavy chairs. Rear entry vehicles should be purchased as this will undo the need to enter through traffic. It was also suggested that vehicles should have stop signals like the ones used on school buses to ensure the safety of the passengers being loaded or unloaded at the curb side or at the middle of the street.

Self Advocates would like to reinforce the people first language, instead of using wheelchair passengers, use passengers using wheelchairs, and instead of disabled or handicapped, use people with disabilities.

Self Advocates stress dispatcher and driver courtesy. It is a main concern with current service that dispatchers and drivers are persistently disrespectful of passengers. The driver training approved if provided by TLC should include a workshop with people with

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1 disabilities which can create a dialogue about 2 sensitivity and disability awareness. 3 Dispatchers should also attend a workshop on 4 courtesy, customer service and conflict 5 resolution. The Self Advocacy Association of 6 New York State can initiate the workshop free 7 of charge. 8 Thank you. 9 CHAIRMAN DAUS: Thank you. 10 MS. SATOS: Mr. Tony Phillips would 11 like to speak. 12 CHAIRMAN DAUS: Sure, that's fine. 13 MR. PHILLIPS: My concern in this 14 topic is that if the dispatcher is on the 15 phone and they may not really listen to the 16 public where they want to go, they might just 17 hang ups, all right. And another concern that 18 I have is another thing that I think is 19 critical is that the driver, if he is 20 assisting a passenger in a cab, the police 21 should not be ticketing him from doing his 22 job, and it is going to reflect on us, the 2.3 individual. 24 Because I have gotten in a cab where

the driver just go ahead and goes down the

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1 street, and it was a two-way street but it looked like one way, and the driver told me, I never forget, that, "If I get a ticket, I am 3 going to kill you, "okay. So we have to make sure that 6 everybody is happy with the taxi service, 7 okay. And I want to say thank you because 8 this was a long time coming. Thank you. 9 CHAIRMAN DAUS: Thank you. 10 The next speaker is Ethan Gerber, and 11 after Mr. Gerber is Avik Kabessa from Carmel 12 Car Service. 13 MR. GERBER: Good morning, Mr. 14 Chairman. Good morning, Commissioners. 15 name is Ethan Gerber, I represent the Greater 16 New York Taxi Association, and organization 17 which is comprised of members who own 18 virtually all accessible fleet Medallions. I speak to you today on behalf of the only group 19 20 that has taken the financial commitment to put 21 the vehicles on the roads to service the 22 disabled community. 2.3 We have purchased those Medallions. 24 We have found the cars for them and we have

put them on the streets. We have a commitment

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to serve people with disabilities. We have a commitment to seeing that these vehicles stay on the streets.

4 Make no mistake, the proposal you 5 have before you today will decrease the number 6 of accessible taxicabs on the road. Good 7 government policy encourages worthwhile 8 independence. Today's proposal discourages 9 those ends. Drivers who choose to lease 10 accessible taxis will earn less money than 11 those who do not. Drivers will be subject to 12 being dispatch wherever a 311 operator sends 13 them, empty, without fare. They have no 14 guarantee or assurance that the passenger will 15 be there when they arrive and no recourse and 16 no pay if they are not.

They will go off meter and pass dozens, maybe many dozens of would be paying passengers, to get to locations possibly distant, to pick up passengers that may be going a few blocks away. They cannot earn more money from the system, they must earn less. Talk to any driver, he or she will tell you the same. The earn the privilege of driving for less money, the driver must take a

course. One that has been pointed out that has not yet been devised. I, like all of you, have taken courses to enhance my earning potential. Here you ask drivers to take a course to make them eligible to decrease their earnings. It defies logic and it defies common sense.

Think about it, the day these rules go into effect, the only drivers who have taken the course will be eligible to drive the cars. What basis do you have to believe that any of the drivers will have taken that course? Why would they?

Drivers are not indentured servants. Indeed, they are not even employees at all. They are independent contractors, free to lease or not lease from whomever they choose. They will not choose to lease vehicles which earn them less money. I have asked them, our members, the owners who have risked so much to put these vehicles on the road when no other owners dare, have also asked them. The drivers will not drive these cars, and why should they? Where is the incentive?

Incentives should be in place on the

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1 day this program goes into effect, not some hypothetical future date -- Mr. Chairman, I 3 ask that I have a couple more minutes, please? 4 CHAIRMAN DAUS: You have time left. 5 MR. GERBER: I have heard it said 6 that it is the owner's burden to offer these 7 incentives, the very people who have done 8 everything in their power to get these 9 vehicles on the road. Indeed, the very ones 10 who brought legal action to allow us to put 11 cars on the road, should be penalized for 12 their efforts by, like the drivers, receiving 13 less income. It is bad policy. 14 It is also simply erroneous to argue 15 that the owners should lower their leases, 16 that they have somehow got a bargain on 17 accessible Medallions and could, therefore, 18 afford to do so. It is untrue. In my notes 19 already circulated, I show that the average 20 bid at the last fleet auction was actually the 21 same or higher than the average sale price in 22 the months preceding the auction. They

Second, they have spent far more in the price of car parts and maintenance than

received no bargain.

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1 those who own more typical vehicles. 2 Third, there has not been a lease cap 3 increase in years and it is past due. To tell 4 the owners, simply lower your rates, will make these vehicles economically unworkable. Two 6 years is enough for financial ruin. Again, it 7 is bad public policy. It discourages the 8 investment in vehicles that the City should be 9 encouraging. It is also deceptive. It 10 changes and lowers the value of the asset sold 11 by the City at a public auction, diminishing 12 the faith that investors have with such 13 auctions. This, too, is bad public policy. 14 Therefore, we have one result leading 15 inevitably from these rules, drivers and 16 owners alike will be discouraged from getting 17 these cars on the street. The sad outcome is 18 there will be less accessible vehicles on the 19 roads. Since this plan was announced, we have 20 repeatedly brought our concerns to staff 21 members of the TLC. We have also suggested 22 many alternatives and incentives that could 2.3 help accomplish the worthwhile objectives of 24 the Chair and the disabled community.

I have circulated these letters to

1 all the Commissioners outlining the suggestions. I won't describe all of them 3 here, but to name just a couple, we propose 4 replacing the dispatch system with centralized pick-up locations at key spots that would 6 encourage drivers and wheelchair users to find 7 each other. The other suggestions are 8 incentive based. They include giving priority 9 to accessible cars at airports and other taxi 10 lines. Thus, the drivers could recoup their 11 lost time in fares and may actually seek out 12 the cars. This would be good public policy. 13 Put these incentives in place before you put the rules in place. The current plan, 14 15 if enacted, is destined to fail. It will have 16 exactly the opposite of its intended effect. 17 We are willing to meet with the Commissioners 18 or the TLC staff at any time to share our proposals. We believe that if the TLC works 19 20 together with the owners and the drivers and 21 the disabled community, we can develop a plan 22 that would work. 2.3 In the room, Commissioners, I have Guy Robertson here, one of the developers of 24 25 this program. One of the first people to put

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vehicles on the road at great financial risk.

As you know, we did everything in our power to put these cars on the road. In fact, it resulted in some litigation to try to get vehicles on the road. This will put incentives to not have those vehicles on the road. I urge you, if you are going to do this, have the incentives in place the day you have the plan in place.

Thank you.

11 CHAIRMAN DAUS: Even though we 12 received your comments beyond the comment 13 period, I did actually send them to the 14 Commissioners. We had a conversation about 15 incentives. I think there are some good ideas 16 in there, and as I indicated previously, we 17 are going to follow-up on these ideas. Samara 18 is working on the Port Authority plan for the shorties and the other issues that are outside 19 20 the scope of our agency. She is going to look 21 into them, so we will be in touch with you on 22 that.

MR. GERBER: I would ask that you have these incentives ready, willing and able to go the day you start the plan.

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             COMM. KAY: Can I ask you a
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     question?
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             MR. GERBER: Yes.
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             COMM. KAY: You mentioned that you
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     represent an organization that purchases the
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     disabled vehicles.
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             MR. GERBER: Yes, Greater New York
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     Taxi Association.
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             COMM. KAY: We just sold some last
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     week, right. What was the average price?
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             CHAIRMAN DAUS: The average price
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     was I think 308. Those were the individual
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     owner-operators.
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             COMM. KAY:
                          Have there been any
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     disabled Medallions that we have not sold due
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     to a drop in demand?
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             CHAIRMAN DAUS:
                              No.
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             MR. GERBER: These were individual
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     owner-operator vehicles.
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             COMM. KAY: My question is whether
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     there was a drop in demand.
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             MR. GERBER: Well, actually that was
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     a lower price from the average Medallion, so.
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             COMM. KAY: I think that's indicative
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of the market, but they are still being

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1 purchased and still being put on the road. 2 MR. GERBER: But not by the fleets. 3 We haven't seen it be the fleets and the lease 4 dispatch system. 5 CHAIRMAN DAUS: Okay. Thank you, 6 Commissioner. 7 Next speaker is Mr. Kabessa from 8 Carmel Car and Limo Service. After Mr. 9 Kabessa will be Mr. Vincent Sapone from the 10 League of Mutual Taxi Owners. 11 MR. KABESSA: Good morning, Chairman. 12 Good morning, Commissioners. My name is Avik 13 Kabessa, I am the CEO and partner of Carmel 14 Car Service and also the owner of Ride for 15 All, which is a wheelchair accessible 16 provider. I would like to thank you for 17 allowing me to speak today. 18 We object to the proposed rule in its 19 current form, as it will make a mistake with 20 repercussions that are far, far more damaging 21 than what they are trying to accomplish. 22 First I would urge the Commissioners not to 2.3 vote for rules that will break away our 24 long-lasting and beautiful tradition of taxis

not accepting prearranged reservations and

1 for-hire not accepting street hails. This beautiful arrangement made New York a success 3 story, not only by me. An article called "New 4 York Unsong Taxi Triumph, " says, and I quote, "Boston, Chicago, Philadelphia and San 6 Francisco, for instance, make a crucial 7 regulatory mistake that New York has managed 8 to avoid." They are talking about New York's 9 arrangement of taxis and for-hire vehicles. 10 The article goes on to say, "Taxis 11 and car services combine to provide New York 12 with by far the largest number of taxis of all 13 kind per person of any U.S. city and more per 14 person than even Hong Kong and Singapore." 15 This success story is thanks to the division 16 between taxis not doing prearranged and 17 for-hire not doing street hails, so I urge you 18 again not to break away from this tradition, which will create chaos, and above all, will 19 20 not provide the solution here, and here is 21 why: 22 The Rule discriminates against taxis. 2.3 It is actually asking the taxis to go off duty 24 until they reach the prearranged reservation 25 and not be compensated for it. Taxi is not

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1 like for-hire system, do not have a way to recover on cancellations or no shows, and the 3 taxi driver is going to lose money. 4 The rule also discriminates against livery, and I think the Commissioner alluded 5 6 to that, by asking the livery to charge meter 7 rate, where in actuality in local trips, 8 livery rates are higher. So in reality, 9 instead of providing the wheelchair, which I 10 completely am for transportation for them. I 11 own a company that provides them 12 transportation. Instead of providing them 13 equal service for qualify price, you are

actually asking an impossible situation,

lower price. No taxi or livery driver will go for it and hundreds of summonses will be issued before we realize it is not working. Although the rule does not apply to a livery, if they opt to participate, we all know that at no time the livery will be asked to join. Who is going to service Staten Island? Who is going to service Brooklyn? Can you see a taxi going off duty from Manhattan to Staten Island for a

offering them preferred service for lesser and

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1 no show or two-block trips?

Last is the proposed solution against passengers that are not wheelchair users that will call 311. This is so weak, that in no time, guys, he is going to call -- can I have an additional one?

CHAIRMAN DAUS: If you can sum up, that would be great.

MR. KABESSA: In no time people will call 311 when they need a taxi in rush hour or in the rain. I handed the Chairman and the staff my proposed solution. I think it is a better one. I think it keeps the status quo, livery for prearranged, taxi for hail. And I think it will service the wheelchair users much better.

Thank you.

COMM. GONZALEZ: Excuse me, I have a question. You pretty much put a large emphasis on the no shows. Can you tell us what percentage -- am what experience you have as far as percentage of calls coming in that end up in no shows, both as part of Carmel and also, more specifically, the Ride For All?

MR. KABESSA: Excellent question,

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that is correct.

thank you for asking. We actually have 10 1 percent no show and a 10 percent cancellation, 3 which is worse than a no show because those cancellations can happen at any time. I can only assume, and this is with 6 Carmel, we have 10 to 15 percent. With Ride 7 For All, it's about 5 to 10 percent on 8 cancellations, 5 to 10 percent on no shows. 9 And I think that we should address this. The 10 taxi system is not -- you see, as a livery, if 11 he has a no show, I can prearrange something 12 else. Immediately, they are compensated. 13 If I have an agreement with a client, 14 I can charge the client for cancellation. 15 There is a mechanism by which I can recover. 16 There is no such mechanism for taxis. We 17 should really maintain what has been working 18 for us, taxi for street hail, livery for 19 prearranged. 20 CHAIRMAN DAUS: Just to clarify, I 21 want to make sure I got this right, 90 percent 22 people who call, disabled passengers, 23 basically show up. 24 MR. KABESSA: 90 percent show up,

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1 COMM. GONZALEZ: And, Mr. Chairman, 2 a general question as far as what is on the 3 table here. 4 As far as delivery of service, the customer still has the choice of making a 6 client for hire vehicle arrangement. The 7 dispatch service is not replacing what is 8 already in place for FHVs? 9 CHAIRMAN DAUS: That's correct. 10 I understand your concerns, but if 11 they are satisfied Carmel customers, you have 12 every right to not opt into the system and 13 continue providing your service at your rates. 14 But I understand where you are coming from. 15 MR. KABESSA: I just want to say 16 that I am for the 311 but make the 311 only 17 for prearranged at the livery price structure. 18 COMM. KAY: So there is no 19 requirement for for-hire vehicles to actually 20 do this? 21 CHAIRMAN DAUS: That is correct. 22 COMM. KAY: So it is completely voluntary. So it is the for-hire vehicle 2.3 24 company's choice to decide whether or not they

want to enter into this program?

00069 1 MR. KABESSA: Commissioner, who is going to service Brooklyn? No livery of mine 3 is going to go to Brooklyn. COMM. KAY: And that is your choice. MR. KABESSA: I understand, but you 6 are here to provide answer to them. Mr. 7 Harris told you he lives in the Bronx. 8 CHAIRMAN DAUS: We are going to have 9 230 cars to service all of the city. 10 MR. KABESSA: But you might go empty 11 to do a three-block trip in Brooklyn. 12 CHAIRMAN DAUS: That's the challenge 13 that we are going to be dealing with, but 14 right now, there is no service on Staten 15 Island. There is no service in the Bronx. 16 MR. KABESSA: No, make 311 for 17 prearranged. I will cover those calls. 18 CHAIRMAN DAUS: You can still do 19 that. 20 MR. KABESSA: No. Advertise 311, 21 monitor in your pilot program the demand that

was supposedly not met by the prearrangement.

prearranged livery will be kept. In the City,

Everybody will do it. The fee structure of

issue more, I am for more accessible

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Medallions in the City. You have the City 1 2 covered. 3 This worked for us when the Bronx did 4 not have yellow taxis. Why did we allow for-hire vehicles, 25, 30 years ago? The 6 Bronx did not have yellow taxis. We have to 7 do the same. Let 311 accept prearranged 8 reservations for all people who want to go and 9 track down how many are refused. You will be 10 surprised. 11 CHAIRMAN DAUS: Thanks for your 12 comments. The next speaker is Mr. Vincent 13 Sapone from the League of Mutual Taxi Owners, 14 and the following speaker is Hussein 15 Eisherbiny from LOMTO. 16 MR. SAPONE: Good morning, Mr. 17 Chairman and Commissioners. I want to 18 apologize for not being here for the last 19 hearing or two. Things haven't been going 20 right. I was honored on September 30th, they 21 had a dinner for me, the LOMTO Association, 22 and at 4:30 that day I came down with a 2.3 problem that I had to crawl out of the place.

Anyway, I want to welcome

I don't know, things happen.

1 Commissioner Kay, it's a pleasure having you here. You know, this is tricky subject here. It is very touchy. The last gentleman said, 3 he wasn't so wrong, but I know we have to help the disabled. There is no question about it. 6 But you know what, a cab driver has to make 7 money too. It's a massive problem. 8 I think you are on the right track 9 and I have to tell you, you guys made the taxi 10 industry in New York one of the best there is. 11 There is no doubt about that, because I do a 12 lot of traveling. Nothing compares to the New 13 York cab. And it is because of your judgments 14 and your input, that's where we are today. 15 But remember one thing, you are going to have, 16 no matter what you do, you are going to have 17 cab drivers not happy, you are going to 18 disabled people not happy, you are going to 19 have passengers who are not happy no matter 20 what you do. 21 I know you are going to do something, 22 and I think you are probably on the right 2.3 track. There could be some corrections, and 24 let's see where we go. Anyway, I got 25 something to read here. Normally I never read

1 anything, but being I am taking medication, I 2 figured let me write it down. Here we go again, let me read from here: 3 4 It's commendable that the TLC is 5 addressing the transportation needs for people 6 with disabilities. The recent auction of 63 7 independent accessible taxi Medallions, 8 bringing the total number of accessible taxis 9 to 144, is a great benefit to the disabled 10 community. I would like to address the 11 proposed amendment to Rule 6-12I and Chapter 12 16-06B of Title 35 of the Rules of the City of 13 New York. The amendment of Rule 6-12I would 14 allow accessible liveries to have taxi meters. 15 There are no safeguards in place to 16 prevent the accessible liveries from using 17 meters for trips other than for a person with 18 disabilities. Many years ago, TLC mandated 19 non-Medallion for-hire vehicles to operate 20 without meters for a very good reason. 21 keeps the appearance and operation of 22 Medallion cabs different than car service or 2.3 liveries. Meters for Medallion cabs only are 24 as important as yellow only for Medallion cabs 25 only. It is an important difference that the

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public recognizes. Liveries accepting illegal 1 street hails is still a serious problem. If 3 liveries have meters, they can promote 4 themselves -- can I have another minute? 5 almost done. 6 CHAIRMAN DAUS: You can finish. 7 MR. SAPONE: If liveries have 8 meters, they can present themselves to the 9 unwary or uninformed public as legitimate 10 taxis. This will undoubtedly cause even more 11 illegal street hails by liveries. Therefore, 12 we are not in favor of any liveries having 13 meters, unless the meter is controlled by the 14 dispatchers and not under the control of the 15 driver. If the dispatcher can put it on -- I 16 am not in favor of any meter, but if it has to 17 be, let the dispatcher be able to turn it on 18 when he is picking up, and shut it off when he 19 is dropping off. 20 One more thing, regarding Chapter 21

One more thing, regarding Chapter 16-06B, when an accessible for-hire vehicle receives a dispatch, he will need accurate time to respond. If he is engaged in a fare fair or is driving, he should not be fined if unable to properly respond, since cell phone

1 and text message use is unsafe while driving. A driver needs time to drop off the fare and 3 find a legal place to pull over and respond to a dispatch. It's very hard to work a Blueberry, Blackberry or a phone when you are 6 doing 50 miles an hour coming from the 7 airport. And he only has a certain amount of 8 time to respond. 9 You guys have to rethink this, okay. 10 And what the Assemblyman said before about a 11 driver who is not nice and don't want to pick 12 up or whatever, the owner should get a 13 summons. That's uncalled for. In this 14 country, Mayors, Governors, Presidents, people 15 did wrongs things and nobody threw out the 16 Mayor or the Governor. Therefore, the owner 17 of the vehicle should not get a summons. 18 Suspend the driver's license for 30 days or 19 whatever you want to do with bum. But not the 20 owner. Thank you. 21 CHAIRMAN DAUS: Next speaker is 22 Hussein Eisherbiny. And after Mr. Eisherbiny, Mr. Mark Hemingway. 2.3 24 MR. EISHERBINY: Good morning, Mr. 25 Chairman and Commissioners. Thank you very

1 much for giving me the opportunity to be here. 2 My name is Hussein Eisherbiny, I am a 3 Medallion owner and operator. I am concerned about the liveries having taxi meters and, Commissioner Giannoulis, you ask a very 6 important question with the livery cabs having 7 a meter, are they really going to operate like 8 a taxicab and pick up people from the street 9 using the opportunity to have a meter? 10 Anyway, to make the story short, 11 there is a big problem with liveries illegally 12 picking up street hails at hotels and airports 13 and local streets. It has been going on for a 14 long time and no one seems to be able to stop 15 it. If liveries have meters, people are going 16 to think they are legitimate cabs. This is 17 going to make a bad situation even worse. 18 Thank you very much for your time. 19 CHAIRMAN DAUS: Thank you, sir. 20 Mr. Mark Hemingway is the next 21 speaker. And the next speaker after Mr. 22 Hemingway is Jesse Lore from Easter Seals. 2.3 MR. HEMINGWAY: Good morning. I am 24 with Executive Transportation. We are the 25 dispatch group that is on the pilot program in

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the background. I just wanted to come today to listen to what some of the folks have to say. Basically from a background, we are understanding that it is a pilot program. We fully support the concept of what this wants to create. We have worked with Samara and Andy and some other folks about the fact that we are going to have to change over the course of time in order to get it done.

To give you some background on us, we dispatch somewhere around 6,000 to 7,000 calls a day in the black car business. It is done through Blackberries. It is one of those things that from a dependability standpoint, very little amount of failure. It is an automated system. It is something that we can track the metrics of the program in order to be able to give you some background. There is very little reporting that will go on with it.

The question that went on earlier, what can you match back up? We are going to have to voice, talk to the driver from the cab to get the fare and to get the mileage. But the rest will be recorded on the Blackberry.

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1 So from having metrics to be able to say is it good or bad, we hope to be able to give you a lot of information to be able put all this together.

In closing, we are up for a pilot program to as much as it makes sense. We are able to make some changes. We do a number of different situations right now where we dispatch to people both in our companies and to other companies in the black car industry as well. We are a dispatching service, which in not just our own company. So we would like to go ahead and move forward with it and adjust as needed to address as many constituents as possible.

Any questions?

CHAIRMAN DAUS: I have a question.

With all the subsidiaries for

19 Executive Transportation, are you, in fact, 20 the largest black car company in the industry?

MR. HEMINGWAY: From a what is

22 revenue and what is share, yes, we are the

2.3 largest in the industry. But we also do

24 things like we are reservation centers for

25 major companies. We also dispatch out to

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     other black car companies, not under the
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     Executive umbrella. So we are used to doing
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     many to one and one to many type of
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     dispatching.
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             CHAIRMAN DAUS:
                              Like GT3?
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             MR. HEMINGWAY: We just took over
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     GT3's reservation center.
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             Other questions?
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             (No response.).
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             CHAIRMAN DAUS:
                              Thank you.
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             Jessie Lore from Easter Seals is the
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     next speaker. After Mr. Lore is Ronnie
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     Raymond. Actually, this person has asked that
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     we read the testimony into the record, which
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     we are happy to do.
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             MR. LORE:
                         Good morning,
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     Commissioner Daus and members of the New York
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     Taxi and Limousine Commission. My name is
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     Jessie Lore. I am here to read some testimony
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     on behalf of Frederick Roberge, our Vice
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     President of Transportation.
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             "Easter Seals New York is a
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non-profit organization with 25 years of

community transportation services for people

experience in providing and overseeing

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 with disabilities with the mission of providing exceptional services to insure that people with disabilities and other special needs have equal opportunities to live, work and play in their communities.

"Easter Seals New York was recently the recipient of a federal earmark from Congressman Anthony Wiener to purchase and equip wheelchair-accessible livery vehicles in New York City. It is in the context of this earmark that Easter Seals New York has most recently been working with the TLC to develop and implement a city-wide coordinated demand response transportation system to meet the taxi and for-hire vehicle needs of people in New York City who use wheelchairs.

"Easter Seals New York has engaged various stakeholders, including people with disabilities, the taxi and livery industry, governmental agencies, in conversations about accessible taxi and livery service over the past two years. As Easter Seals New York begins to deploy vehicles obtained through this federal earmark, we will continue to examine and address the challenges presented

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in concert with the New York City Taxi and Limousine Commission as well as all stakeholders involved in the project.

"Easter Seals New York believes that the TLC demonstration project for centralized accessible dispatch is an important step towards providing accessible taxi and livery services in New York City. The accessible dispatch system strives towards the expansion and the coordination of transportation options for people with disabilities, and we believe it will increase access to communities in this City for people who use wheelchairs.

"Easter Seals New York supports the TLC proposal for accessible dispatch as a way of gathering critical data related to demand for accessible taxi and livery services. Easter Seals New York also supports the proposal for centralized accessible dispatch as a way of coordinating the relatively few accessible taxi and livery vehicles into a service that is an efficient use of resources and innovative use of technologies and as a platform for demonstrating the commercial viability of demand response accessible

1 transportation service to the taxi and livery industry in New York City. 2 3 "We acknowledge that there are many 4 challenges involved and we are committed to working with all the stakeholders. We have 6 been working with the City University of New 7 York over the last year to start to address 8 these issues. We have been providing training 9 for drivers for the last 25 years, and we 10 developed a curriculum specifically for 11 implementation in New York City. We look 12 forward to seeing all the data that this will 13 gather. We look forward to deploying our 14 vehicles in the outer boroughs in New York 15 City, and, ultimately, we look forward to 16 providing more equal access to New York City 17 communities for people with disabilities." 18 Thank you very much. 19 CHAIRMAN DAUS: 20 Commissioner Arout? 21 COMM. AROUT: How many vehicles did you say you were proposing? 22 2.3 MR. LORE: Our vehicles, the federal earmark will provide between eight and ten 24 25 vehicles for this next year and then another

00082 1 eight to ten vehicles when the next two years of the federal earmark come up in 2008. Thank you. 3 COMM. AROUT: 4 CHAIRMAN DAUS: And thank you to 5 Easter Seals --COMM. GIANNOULIS: 6 Can I ask what 7 type of vehicles will those be? 8 MR. LORE: We can't state that right 9 now. We are putting out the request for bids 10 through a procurement process with the New 11 York City Department of Transportation. They 12 will be mini vans --13 COMM. GIANNOULIS: No, I am sorry. 14 Maybe this is a really silly question. They 15 won't be Medallions, they won't be yellow. So 16 what will they be? 17 MR. LORE: They will be for-hire 18 vehicles. 19 COMM. GIANNOULIS: Thank you. 20 CHAIRMAN DAUS: Thank you and thanks 21 for Easter Seals' commitment to helping the disabled community and the TLC. We appreciate 22 23

Now we will read the testimony from

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Ronnie Raymond.

00083 1 Hello, Kirsten. 2 KIRSTEN: Good morning. This 3 testimony is being read on behalf of Ronnie 4 Alan Raymond, who could not be here today: 5 "My name is Ronnie Alan Raymond. I 6 am a resident of New York City who is a 7 wheelchair user. My reason for writing to you 8 is to voice my frustration with my current 9 transportation options. 10 "I use New York City buses all of the 11 time and I am grateful for that service. As 12 13

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long as I am not traveling long distances, for example, below 14th Street or to other boroughs, bus service has been very good to me. But there are many times that I wish that I had other options that everyone else has in New York City.

18 "I understand that it is the City's 19 intention to make key subways stations 20 accessible. I have taken several excursions 21 by subway in order to test some of the already 22 accessible stations. To my dismay, I have 2.3 found elevators out of service that were not 24 listed on the MTA's website or when I called 25 for information on the same day. I have found

the gaps between the platforms and the trains to be not negotiable without the assistance of two strong people.

"As a result, it is not realistic for me to ride the subway unattended, and sometimes not realistic, period. I can never know what is in store for me until I am in the thick of it. Transportation by subway is not yet a realistic option for me.

"Another possible mode of transportation is Access-A-Ride. My experience thus far AAR has been terrible, unreliable and inflexible. The prospect of being stranded with no alternative makes it not worth the effort and stress. Living with a physical disability is difficult enough, self-imposed stress is simply unnecessary. I would rather restrict my activities than constantly deal with uncertainty and stress.

20 "This brings me to New York City's
21 taxis. I understand that New York City and
22 the TLC are committed to having wheelchair
23 accessible yellow cabs and livery cars. To
24 the best of my knowledge, none of the local
25 cars services on the upper west side of

1 Manhattan have any wheelchair accessible vehicles yet. And I read that there are now 3 somewhere between 50 and 100 wheelchair accessible yellow cabs, with another 150 Medallions to be sold next year. That will make about 200 out of a fleet of 13,000. In a 6 7 hail system like New York City, this is like a 8 drop in the ocean. I have actually seen only 9 one accessible yellow cab and it was not 10 available at that time. 11 "In terms of my life, from a 12 practical point of view, these cabs may as 13 well not exist. Unless a significant 14 percentage of the fleet are wheelchair 15 accessible, I will never be able to hail a 16 taxi in the street like every other New 17 Yorker. I am aware that the TLC is now 18 planning to test a central dispatch system for the existing wheelchair accessible yellow 19 20 cabs. I am sure that there are many questions 21 as yet unanswered about this CDS. Regardless 22 of the structure, such a system will never be 2.3 my first choice of how to resolve this ongoing 24 transportation problem. 25 "I believe that the goal should be to

1 provide comparable service to all New Yorkers, allowing spontaneity, safety and comfort. 3 However, as a temporary means of providing some real service to New Yorkers with mobility disabilities, I applaud New York City and the 6 TLC for trying to accomplish something today 7 and not just at some unspecified time in the 8 future. 9 "I ask you to listen seriously to the 10 needs of the disability community and, at the 11 same time, to keep the larger goal of 12 universal access alive and of primary 13 importance. Please do not fix your guidelines 14 or rules in stone. Allow the CDS to be a work 15 in progress. It is my hope that with New York 16 City's and the TLC' long-term commitment to a 17 taxi fleet that is universally wheelchair 18 accessible, the disability community will hep 19 to test the waters with the proposed CDS. 20 "Most sincerely, Ronnie Alan 21 Raymond." 22 Thank you. 2.3 CHAIRMAN DAUS: Thank you. The next speaker is John Gresham from 24 25 the New York Lawyers for the Public Interest.

00087 1 And after Mr. Gresham is Beresford Simmons from the Taxi Workers Alliance. May I hand something 3 MR. GRESHAM: 4 up? 5 CHAIRMAN DAUS: Sure. Is this what 6 you previously submitted or something 7 additional? 8 MR. GRESHAM: It's an attachment to 9 my letters which I forgot the first time I 10 sent it, so I am not sure if you have it. 11 I am speaking on behalf of the 12 Disabled In Action of Metropolitan New York, 13 which opposes a central dispatch system. 14 Maybe we are seeing some change here. At the 15 beginning of today's hearing, Mr. Daus said 16 the ultimate goal is the New York City taxi 17 that will be accessible and so on. When the 18 central dispatch idea was first floated by TLC, it was presented as the solution with no 19 20 such plan for a fully accessible fleet in 21 sight. 22 DIA believes that only a 2.3 fully-accessible fleet will work and that

there will never be meaningful livery service

until a very different system from this one.

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That being said, we have submitted some technical comments because we think you are probably going to do this anyway, to which I refer you to the letter.

Now I would like to ask a couple of questions, if I may. Number one, this is related to the fact that liveries will not be mandated to participate, and I suspect most won't. At the moment there are about a dozen accessible liveries in the city. Apparently, none of them in the Bronx or Staten Island. Mr. Roberge will bring in some more in future years, but that's a very small number. But my guess is that few, if any, will participate of those presently there.

That being the case, I am asking the TLC will it do what Miami Dade County did, which is rather simple, they put up on their municipal website a list with names, addresses and phone numbers of companies that have accessible cabs and just to note how many each company has. I will hold this up so people in the audience can see it. It is as simple as that. Somebody who wants, say, in Brooklyn to engage an accessible for-hire vehicle, would

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1 simply look this up and say this company is near me and they have three vehicles, or that 3 company is near me and they have one, I will 4 call them. 5 This would actually create a little 6 bit of an incentive because it would allow the 7 company to tap a market it can't previously 8 reach. And if this were done, it would also 9 be a great idea to equip the 311 dispatchers 10 with the same information so that even without 11 a computer you could get that information from 12 the City's 311 system. And I am asking the 13 TLC, will you do this? 14 It's simple, it is easy, it has been 15 done elsewhere. And I don't see any downside. 16 CHAIRMAN DAUS: We will put 17 something on our website. I don't know if it 18 will be exactly what you are suggesting. We

will be exactly what you are suggesting. We have had that on our website previously before the service disintegrated with A Ride For All. So that is something we are working also in response to another comment that was made earlier. I think it was Mr. Kurzwell.

We are going to be working with, and have had discussions with NYC & Co. about

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doing something for tourists that come to the city, that they have a resource on their website, a link to ours, explaining the service and how you can get the services that you need.

MR GRESHAM: That would be great for

MR GRESHAM: That would be great for people outside. Still for the dozen vehicles out of a fleet 25,000 for-hire vehicles, it is going to go as far as it goes.

CHAIRMAN DAUS: It's a good idea.

MR GRESHAM: My second question for you is: We have heard ever since the idea of central dispatch was floated, that it would be used to measure demand for taxi and livery service. Frankly, I think what it will measure is demand for central dispatch service, which is going to be a different animal inevitably. And I am going to ask you to collect data on three things so that that demand can actually be seen in context when you start talking about it, which I am sure you will.

The three kinds of data that I am asking you to collect are: Out of the calls that are made, how many actually result in

00091 rides? 1 2 CHAIRMAN DAUS: We will look into 3 that. Actually, the beauty of this is that the lawyers have intentionally not signed the contract yet, because we wanted to get public feedback. So a lot of the comments, including 6 7 yours, are things that we can actually look 8 at, potentially look at putting into the 9 contract. 10 MR. GRESHAM: Okay, that's one. Out 11 of the calls made, how many actually resulted 12 in a ride. 13 When a ride occurred, how long did it 14 take from the time that the first telephone 15 contact was made until the pick up time 16 actually occurs, and how many were late and by 17 how much? 18 CHAIRMAN DAUS: Seems reasonable. 19 We will look into that. 20 MR GRESHAM: Thank you very much. 21 CHAIRMAN DAUS: Thank you for your 22 comments. 2.3 The next speaker is Beresford Simmons

from the Taxi Workers Alliance. After Mr.

Simmons is Dave Pollack from the Committee for

24 25 00092 1 Taxi Safety. 2 MR. SIMMONS: Good morning, ladies and gentlemen, Mr. Chairperson -- he is not 3 here. I have been driving a yellow cab, a Medallion cab in this city for over 35 years. 6 It so happens that for the last two years I 7 have been driving wheelchair accessible cabs, 8 and I have found many problems with the 9 wheelchair accessible cabs. 10 Number one, I work out of Kennedy 11 Airport quite a lot. Most wheelchair people 12 come in here from overseas with maybe two or 13 three more passengers. We find very little 14 luggage spice. We need to do something about 15 these cars.

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Number two, the cars are terrible, especially the Ford Freestar. I am over \$15,000 in mechanical debts to my mechanic and my broker. And from what I heard from City Council people, that we should be compensated, especially the DOVs about these wheelchair accessibles. I have been driving these cars. I have not been compensated for anything so far.

I am very disturbed about this

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    wheelchair accessible thing, and I have been
     going out of my way at times to make
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     appointment that I have quite a few customers
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     that I deal with, that I would make
     appointments with them. They call me two or
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     three days in advance and I go and pick them
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    up. And what I found out, Kennedy Airport,
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     when you have a flight delay and you have a
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     chair individual, taking them to the hotel and
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     I have to pick them up the next day. It is
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     quite a problem. I have spoken to the Port
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     Authority about that, and I would hope that
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     you people would look into that.
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             Just a little bit of my input into
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     this situation here. Thank you very much.
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             MR. FRASER:
                           Thank you.
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             The next speaker is Mr. David
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     Pollack, and after that will be Joe Giannetto.
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             MR. POLLACK: Thanks to the TLC
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     Commissioners sitting here today and Mayor
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     Bloomberg, the New York City taxi industry and
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     livery industry is the best in the world. Can
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     there be improvements? Yes, but not with
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     these proposed rules, no.
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As you know, I represent the

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Committee for Taxi Safety, which consists of s licensed agents which manage more than 2,000 taxi Medallions, the owners of those Medallions, and approximately 5,000 drivers who drive them. Before commenting on the rules themselves, we believe it is important to note that the Medallion tax industry has acknowledged it has an obligation to be part of the solution to provide transportation to the disabled community.

The comments that follow are not about the Medallion industry being against providing service to the disabled community; rather, these comment and our opposition to the plan currently proposed by the TLC is about a fashioning better plan that is a plan that can and will work. We will urge the Commissioners to hold off on a vote today.

The TLC has proposed that the for-hire industry have meters and that the Medallion industry accept prearrangement, transferring the exclusive domination of each of these services to the other in an attempt to devise a plan that might work. Again, we have the best industry in the world. Let's

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as you know.

1 not break it. When a plan to provide accessible 3 service was first discussed, a plan between 4 the TLC and the taxi industry more than two years ago, the industry was told by the TLC to 6 get a working group together and have 7 meetings, maybe focus groups, to further 8 define the proposal. We believe the industry 9 could have had more input in the final 10 presentation that was made. It is our belief 11 that the plan, as proposed, will not succeed. 12 If the goal is to have a plan that will 13 provide service to the disabled community as 14 opposed to simply promulgating a plan, any 15 plan, regardless of its chance for success, 16 then this proposal needs to be modified. 17 Accordingly, the question becomes: 18 Must this be voted on today or can it be 19 discussed and voted on next month? 20 As the overwhelming majority of 21 Medallion vehicles are in Manhattan, it is up 22 to the Medallion industry to primarily service 2.3 the disabled community in Manhattan, and this 24 must be discussed. Safety is a top priority,

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1 The proposed rules require the 2 drivers have dispatch equipment but fail to 3 disclose the details of how the dispatch 4 system will work. We believe more information needs to be discussed and that information 6 needs to be had prior to any rule making. For 7 this plan to work, the drivers have to be 8 compensated fairly. If drivers will lose 9 money by accepting accessible rides, the plan 10 cannot succeed as is presently proposed, and 11 drivers will lose money, especially if 12 dispatched to Staten Island. 13

The TLC's plan must include approximately 25 to 30,0000 available for-hire vehicles and require that accessible service to be provided. Instead, the proposed rules leave the liveries to opt to participate in the dispatch program. The TLC should improve and work with the present livery rules and see why they did not work. The TLC should enforce the existing regulations requiring the FHV industry have accessible vehicles available.

Even a cursory review --CHAIRMAN DAUS: If you can sum up. MR. POLLACK: In summing up, we

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1 suggest that the TLC does not vote on the rules today. We need to find out why the livery rules are not working for the disabled 3 4 community as is. Meters should not be allowed 5 in for-hire vehicles, and no prearrangement of 6 yellow taxis should be allowed. 7 We do have the best taxi and livery 8 system in the world. And I thank you for 9 consideration for these comments. 10 CHAIRMAN DAUS: Thank you, Mr. 11 Pollack. 12 The next speaker is Joe Giannetto, 13 and after Mr. Giannetto is Harvey Pacht. 14 MR. GIANNETTO: Good morning, Mr. 15 Chairperson and Commissioners. My name is Joseph Giannetto and I represent the 16 17 Metropolitan Taxicab Board of Trade. 18 My testimony is brief. MTBT is 19 concerned with these proposed rules and with 20 the provision requiring participating FHVs to have taxi meters. The current TLC rules 21 22 prohibit taxi meters in FHVs and we see no 2.3 justification to abandon these long-24 established rules regarding the structure of

fares. Such a measure is unnecessary and

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further erodes the differentiation between FHVs and yellow taxis.

Just as these separate and distinct ground transportation industries coexist throughout the City's five boroughs, they can coexist within the parameters of this demonstration project without fiddling with each one's proven and widely understood methods of calculating the fare.

FHV customers know that they will be quoted a price based on their point of pick-up and their point of drop off, just as yellow taxicab customers know that their fare will be determined by the meter. These consumer expectations would extend to participating passengers in the demonstration program. And we know that the TLC is only trying to simplify the fare structure within the parameters of the demonstration project and ostensibly better manage passenger expectations, but they can easily do so within the currently established TLC rules.

So, for example, if a person calls a central dispatcher and requests a ride, the dispatcher will find the nearest available

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car. If it's a yellow taxi, and undoubtedly it will be, the dispatch will simply inform the caller that a taxi has been dispatched. If the closest available car is an FHV, then the dispatcher will simply have the vehicle operators contact the base for a price, just as they do today.

The dispatcher will then inform the caller that the FHV is on the way and inform the caller with the price of the trip. The designated dispatcher, Executive Transportation, is well experienced and more than capable of handling these transactions. That is what they all day long every day of the year.

Even if there was a need to match fares of accessible livery and taxi rides, maybe a special livery standard can be determined without placing taxi meters in liveries, saving an expense for livery owners and securing the integrity of both industries. However, I am not entire sure that an accessible FHV that is affiliated with a particular base can charge a different price than any other vehicle affiliated with that

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base for the same trip regardless of how it is
dispatched. That's according to an
interpretation of the ADA.

But in the end, the fact that it is only a demonstration project is all the more reason not to implement radical changes to long-established rules and widely-held practices. What is just as worrisome is the language statement of basis and purpose that basically says that if this project is deemed successful, it could lead to permanent implementation of these rules.

So we cannot support provisions requiring taxi meters in FHVs now, nor later. And we ask that the Commission eliminate the taxi meter requirement for FHVs.

Thank very much and I would be glad to answer any questions that you have.

CHAIRMAN DAUS: Okay, thank you.

Next speaker is Mr. Pacht, and then our last speaker is Marvin Wasserman.

MR. PACHT: New York City wants to be known as the greatest city in the world. However, do we really live up to that title in every way possible? I would say no. Because

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we are not the greatest city in all areas.
Improvement is still needed in various areas.
For example, New York City needs to get
accessible cabs for its fleet. The City will
need to figure out a way to afford them.

Once New York City is known to have accessible cabs, chances are more tourists with disabilities are likely to come here for vacations, conventions, and for various other reasons. An increase in tourism can improve our economy.

And here is another suggestion: How about having a debate between speakers like us and the folks like all of you. A debate like, for example, on one side we are going to say that we want this and we need that, and then you folks I guess would have a chance to respond back. Just like we do at presidential campaigns. Yes, I should have suggested this at one of the MTA hearings. For instance, like one side we can have people, as I say, people like us who speak, and the other debate team would be folks like you. Because each of us will give -- then when you folks speak, each of us would be given a chance to respond.

00102 1 So, as I say, if New York really 2 wants to be known as the greatest city in 3 world, we really have to live up to it. We have to set an example, you know. Because I hear that other cities have accessible cabs. 6 Why not us? You know, after all, haven't we ever heard of the ADA law, the Americans with 7 8 Disabilities Act? 9 After all, people with disabilities 10 have a right to be a part of our society as 11 12 CHAIRMAN DAUS: Could you sum up? 13 It is kind of like a debate. 14 MR. PACHT: Yes. 15 CHAIRMAN DAUS: Thank you. I am happy to see that we have this organization. 16 17 I think this is the first, to my memory, that 18 we have seen you here, the Self Advocacy Association. So I thank you for coming and we 19 20 look forward to working with you. We have 21 been having a debate, at least for me, for the 22 last ten years in various forums.

forward to working with another group.

MR. PACHT: Thank you.

But thank you and welcome. We look

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1 CHAIRMAN DAUS: The last speaker is Mr. Marvin Wasserman. 3 MR. WASSERMAN: Good morning, I am 4 Marvin Wasserman, Executive Director of the Brooklyn Center for Independence of the 6 Disabled and a founding member of the Taxis 7 for All Campaign. 8 Once again, the TLC is adopting rules 9 regarding wheelchair accessible taxicabs and 10 liveries without the participation as 11 agreement of the people it allegedly is 12 benefiting; namely, persons who use 13 wheelchairs. TLC has gone down this path 14 before from Symphony Transportation which 15 provided inadequate, expensive and ultimately 16 poor service, to the unworkable and unenforced 17 livery rule, and, finally, to the Chevy 18 Venture, which has proved to be unusable by 19

major community advocates. 20 One of the imperatives of the disability rights movement is: Nothing for us without us. One is almost tempted to conclude 2.3 that the purpose of TLC's various regulations 24 of wheelchair accessible service is to ensure 25 its failure. Such is the case with the

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1 central dispatch system. It proposes calling the already overburdened 311 system for a 3 ride. We anticipate waits of 40 minutes or longer, far more than the expected wait for service for non-wheelchair users. 6 The proposal is for all accessible 7 taxi and livery vehicles to participate in the 8 program with livery riders paying taxi rates 9 determined by a taxi meter. Considering the 10 fact that there are few accessible livery 11 vehicles, which largely serve areas where 12 there is little or no taxi service, such. 13 As the outer boroughs, will the wait be far 14 longer for those consumers in Brooklyn, the 15 other outer boroughs and northern Manhattan? 16

What if the fare charged for non-disabled consumers from the same base station, as is often the case, less than that of taxis. Is this equivalent service?

There seems to be no provision about 21 what is to be done after the three-year pilot, 22 and it seems to be a bridge to nowhere. Will 2.3 you keep accurate statistics that are not 24 designed to show the program is a failure? 25 Will we then go into a full conversion of the

00105 1 taxi fleet and expansion of accessible livery 2 service? 3 The issue also comeses down to 4 priorities. While we support the creation of 100 percent green fleet, as clean air is also 6 an environmental issue, why aren't the civil 7 rights of wheelchair users and other mobility 8 impaired individuals to full access to the 9 taxi and limousine service deemed also to be a 10 priority? 11 Why is the lack of a universally 12 designed vehicle an impediment to introduction 13 of accessible taxis in the fleet and not the 14 availability of a viable hybrid vehicle? 15 Thank you. CHAIRMAN DAUS: 16 Thank you, Mr. 17 Wasserman. 18 That concludes our public hearing. 19 want to thank all of the participants for 20 their patience and for their thoughtful comments. And I would just ask if any 21 22 Commissioners have any comments, questions, 2.3 concerns, issues? COMM. POLANCO: 24 Yes, I have a

question. I was reading part of our memo, and

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1 one of the reasons that was given as to why, for example, we will have taxi meters in the 3 FHV is because we are basing it on the passenger base rate structure. And I want to know what that is, what is a passenger base 6 rate structure? When people who are from the outer boroughs, they are being charged at the 7 8 FHV rate, so why, for example, are people who 9 are calling into this program, the disabled, 10 why are they being charged a different rate? 11 CHAIRMAN DAUS: Actually, I think you 12 are talking about why we are charging the 13 taxicab meters rates on the FHVs that 14 voluntarily participate. 15 COMM. POLANCO: I am talking about 16 in terms of passengers. Why are they being charged a rate different from passengers from 17 18 other boroughs? 19 CHAIRMAN DAUS: Actually, it would be 20 the same, and some people were arguing that it 21 should be different. At least one of the 22 commenters. 2.3

But the reason we did that, correct

me if I am wrong, Chuck, is primarily, to deal with the equivalent service standard issue.

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1 Under the ADA, whether it applies to us or not is an open issue, but it requires that there 3 be equivalent service. And there is one source provider here, which will be the dispatcher that is dispatching the calls our 6 from Executive Transportation. And I think at 7 the end of the day, it shouldn't really matter 8 whether you are from Brooklyn, Queens, Staten 9 Island, the Bronx or upper Manhattan, that you 10 should be charged the same rate of fare as 11 someone who is taking yellow service who, 12 undoubtedly, is more likely to get that if 13 they live in Manhattan. 14 COMM. POLANCO: But that's not the 15

COMM. POLANCO: But that's not the case today. There are different rates today, and you say give equivalent service, but the equivalent service will be that they will be charged the same rate as people from the outer brothers or upper Manhattan get charged?

20 CHAIRMAN DAUS: Actually, the person 21 who testified today was concerned that if we 22 didn't do it this way, and we did it his way, 23 which is to keep his rates, that he could 24 charge more. So this would actually, in the 25 case of Carmel, this would be less. So they

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different price.

1 are actually getting a cheaper price. But the important thing is that someone who calls 311, if it just so happens 3 that one of these Easter Seals vehicles is closer to you, that you should be charged the 6 same rate of fare. Right now, I can pretty much guarantee that there is no way on Staten 7 8 Island, for instance, you can ever get an 9 accessible vehicle. Now, even if there is a 10 little bit of extra travel time involved, the 11 disabled passengers will be served on Staten 12 Island, point to point and to other parts of 13 the city. 14 So in terms of price differentials, 15 to answer your question, it was done for legal 16 reasons and also fairness and equity reasons. 17 COMM. POLANCO: I understand that, 18 but my question deals more in terms of people 19 that live in te upper Manhattan area, which 20 take liveries, people that live in Brooklyn, 21 the people that live in the Bronx, there is a 22 rate that they get charged for using the FHV

vehicles. And now, with this pilot program,

in terms of disabled, they are getting a

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CHAIRMAN DAUS: But they still have the right not to participate and to charge less. If there is a company that has wheelchair accessible vehicles in the Bronx that charges less, they can continue to participate with their own clients, doing their own marketing and not be part of this program.

Is that accurate, Samara?

MS. EPSTEIN: Yes. If there is a base in Washington Heights that you like to use and you know that they can get you service, you can just go with them and they will charge the usual rate. But if you are calling the central dispatch, we just want the passengers to have a consistent fare structure no matter what kind of car shows if you call the central number through 311 for service.

COMM. POLANCO: But that is not an option that other people have, non-disabled people, they don't have that option of calling to a base and getting a rate.

COMM. GIANNOULIS: I think that's the Commissioner's point. I think she is saying that -- if you don't mind me saying what yo

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are saying -- in fact, there are two tier 1 structures for people who don't have 3 disabilities. 4 MS. EPSTEIN: Okay, and that's a fair point. We are just looking at this from 6 this is a service particularly for people that 7 use wheelchairs, not for non-wheelchairs users. You know, this is a demonstration 8 9 project. We are testing it. If a concern of 10 yours is the different fare structure for 11 liveries versus taxis, that's something we can 12 definitely look at and talk about at a 13 different time. 14 We are just looking today 15 specifically at people with disabilities that 16 use wheelchairs, if I am understanding what 17 you are asking. 18 COMM. POLANCO: Yes. It goes more 19 to in terms of the placement of the taxi 20 meters and so forth. MS. EPSTEIN: 21 We can definitely talk about that at another point if you want to. 22 2.3 CHAIRMAN DAUS: Commissioner Kay? 24 COMM. KAY: This isn't a great plan,

I am going to be the first one to say it. I

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don't think this is an excellent plan, I don't think it is great plan. I think, clearly, there are a lot of unique issues with this, but I know that many people spent a very long time trying to work these issues out.

A great plan or an excellent plan is one that you think is going to have close to 100 percent rate of success. We are not sure. I think this is a great start. I think this is a great idea, to get this going. I think there is a lot that the Commission can learn from. I think we can get some information, we can collect a lot of different data.

We should look at the for-hire vehicle issue. We should look at if there is other ways to use the dispatch service. But I think this is a great start, and I think it is something that we need to do. I think it is something that people have been trying to do for a very long time, and if we stop now and say we should try to create a perfect plan, we are not going to create a perfect plan. I don't think we are going to create a perfect plan until every yellow vehicle is accessible, which we all know right now is not going to

1 happen.

We are working towards that. We are working towards the cab for the future in order to be green and accessible to the extent that that is possible, and I know the Commission is working with every member of the industry in order to do that. And I think this is a great start.

I would also ask, given that it is a demonstration project, I would ask the TLC staff to provide monthly updates at our Commission meetings about what is going on. In fact, I would like to see responses, written responses to some of the public testimony that we heard today in terms of particular issues. But I think we should absolutely go forward with this today, because if we wait for a perfect plan, we are not going to have it.

I think it's important for the Commission and for the public to see the results of this demonstration project on a monthly basis, so, in fact, after a year, or 18 months or two years, we know whether we should move forward with it. At the same

1 time, with the monthly updates, there is nothing as far as I can tell, that prevents us 3 tinkering with this next month or the month after that or the month after that. I think that there is enough flexibility from the 6 dispatch service, from the contract within our 7 rules, that we should make adjustments on the 8 fly. But to stop now, after a number of years 9 of trying to do something, I think would 10 really be a disservice to trying something new 11 for people with disabilities. 12 COMM. POLANCO: One question that I 13 have is: Are these proposed rules and 14 regulations necessary and required in order 15 for the pilot program to happen in January? 16 MR. FRASER: Yes, you need rule 17 making to bind our licensees. We have a 18 contract, obviously, to bind an outside 19 vendor, but we cannot bind our licensees 20 without doing rules. 21 COMM. POLANCO: And it's effective 22 January? 2.3 MR. FRASER: There is an effective 24 date, it is in January, I don't remember what 25

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1 CHAIRMAN DAUS: You know, like 2 Commissioner Kay stated, it is not going to be 3 perfect, but there are some very good suggestions that came up here, but the beauty of this is actually we left the contract 6 negotiation open and we can still address some 7 of these issues . I think there are some good 8 ideas regarding incentives. It is not 9 involved in the rules whatsoever. These are 10 additional things that we can do. Telefaxes 11 for hearing impairments. You know, the people 12 who want to get the service and make sure that 13 they get in the best form of communication, 14 their reservations in advance, is something we 15 can look into. 16

So these are all good ideas, and I understand the concerns of the industry, but I think I can assure you that the sky is not going to fall when this pilot program goes into effect. It is not a slippery slope. It is very clear and succinct and upfront what it is going to be and we are going to vigorously enforce and give monthly reports, like Commissioner Kay said. That should make everybody here, I think, feel a little bit

1 more at ease if you have these concerns. We will publicly discuss how it is 3 going. There has never been more transparency 4 that I can remember than this rule making. have had public debates on this, extensive 6 ones, which I have read each Commissioner's 7 positions and comments twice over the last 8 couple of days. There were some very 9 thoughtful suggestions that made it into these 10 rules. So I can't imagine -- I think this is 11 the most extensive transparent rule making we 12 have ever had at the TLC; one year of 13 presentations, rules, discussions. 14 Like Commissioner Kay said, I think 15 there comes a point where you really have to 16 just move forward or not move at all. And I 17 think we are at the point now where you are 18 never going to get everybody agree on 19 everything. I do not see any valid reason to 20 delay this any further. 21 I would like to make motion to pass 22 these rules. Do I have a second? Can I ask a 2.3 COMM. GIANNOULIS: 24 question? 25 CHAIRMAN DAUS:

00116 1 Do I have a second on the floor? 2 COMM. AROUT: Second. 3 COMM. GIANNOULIS: Just quickly, in 4 terms of the options for FHVs to enter into 5 the program, what is the expectation? Who 6 would be the type of person who would enter 7 into the program? Shat would be their 8 incentive? 9 CHAIRMAN DAUS: From the very 10 beginning, whoever Easter Seals partners with 11 is going to basically be getting those eight 12 to ten vehicles in the program in the first 13 year, and, hopefully, a second eight to ten 14 vehicles in the second year. 15 Anyone, including Carmel Car Service 16 that took over a Ride For All, has I think 17 either five vehicles, they had 11, they have 18 five now. They, if they choose to 19 participate, can voluntarily participate. If 20 not, they can choose to stay out of it. 21 COMM. GIANNOULIS: So it just really 22 drives me crazy when I can't figure something 23 out. I am sorry, I am missing something here. 24 CHAIRMAN DAUS: Let's try to help 25 you.

00117 1 COMM. GIANNOULIS: I appreciate that. 2 So when then again, other than the 3 FHVs which are participating for other reasons 4 in providing services for people with 5 disabilities, who theoretically would go and 6 say "I want to join. Give me a meter"? 7 I am just trying to figure that out, 8 because for all the testimony we heard, they 9 will make less money. There is going to be a 10 demand on them to go to specific locations, 11 where, unfortunately, they may not want to. 12 So I am confused about who would possibly 13 participate in it. 14 And the reason I am asking that 15 question is, if common sense tells us nobody 16 would participate, why are we then taking a 17 chance about putting meters in the other 20 18 vehicles that will participate? 19 I guess that's what I am missing. 20 Maybe it's something simple. 21 MS. EPSTEIN: We actually wrestled 22 with that a lot ourselves. It required a lot 2.3 of additional rule making to incorporate the

After speaking with Easter Seals and

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liveries.

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a lot of other people in the disability community, it was felt that any vehicles that sort of generally service cityr-wide in some of these outer areas, it was important to include them if we could. And Easter Seals stepped up and said, "We are going to buy these vehicles and make and take reservations all day long."

9 So because they normally are in a 10 dispatch, unlike the yellow cabs, we could 11 book them 20 rides a day, so those eight 12 vehicles could theoretically 200 rides. So we 13 do think that they could have an impact. 14 Again, we don't really know. We won't know 15 until we see it, and I don't know how many 16 other FHVs might opt in. I do know I recently 17 had a conversation with gentleman who is in a 18 wheelchair and is purchasing some vehicles to 19 put in a base, and he definitely would want 20 those vehicles to participate in this because he thinks it is a good program. So it might 21 22 not be that many, but the impact could be felt 2.3 pretty widely. 24

COMM. GIANNOULIS: Thank you. And then the meter issue

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1 fundamentally comes because -- the reason we 2 would put meters in there is because we fundamentally feel that even though there is a 3 4 two-tier system that exists, in this 5 particular situation we don't want a two-tier system? 6 7 MS. EPSTEIN: Because it is a 8 demonstration project, because it is all 9 centralized and all coming through the same 10 dispatcher, we felt it important that 11 passengers know --12 CHAIRMAN DAUS: Commissioner, it is 13 really a one-tier system, which is a concern legally we have. That was some of the 14 15 concerns raised by, for instance, Carmel, that 16 doesn't want to lose customers to people 17 calling 311. I think it's important if you 18 look at the standards for the federal DOT rules, that it's equivalent service as to 19 20 fares. I think we opted for, and the staff 21 opted to recommend the meters as a way of 22 making sure that when there is a dispatch from

a single source, which will be through 311 and

one fare. There are not going to be different

Executive Transportation, that it's going to

fares depending on the borough that you live
in. Why should people be charged more in
Staten Island, the Bronx and Coney Island,
which will happen if we don't put the meters
in.
COMM. POLANCO: Because that's what

is happening today, right?

CHAIRMAN DAUS: There is no service today.

COMM. GIANNOULIS: The Commissioner is making a rather simple point, but for some reason nobody is accepting her rather simple point, which is, yes, I will be the first one to admit, yes, that is exactly what happens today every day for anybody who has the ability to use current livery service.

CHAIRMAN DAUS: We are accepting your point to a certain extent, but we are also accepting Commissioner Kay's point, which is basically that no system is going to be perfect.

21 perfect.
22 COMM. GIANNOULIS: I will just
23 finish and I understand that no system will be
24 perfect. I do have one final point. I
25 concerned that we keep on talking about this.

1 I will abstain from this vote, because I am concerned about the issue with the meters and I am concerned that we are talking about it as 3 a pilot, but at the end of the pilot, now that we meters in livery cars, one can assume the 6 only resolution will be to either expand that 7 or to continue it. 8 So there is this thing that is out 9 there that says don't worry about putting the 10 meters in the liveries because once the pilot 11 is over that's not actually -- but isn't that 12 the point of the pilot, to see if that works? 13 COMM. KAY: At least from what I heard, enforcement of the meters is an 14 15 important one that I think we should look at, 16 to see if it is possible to actually enforce, 17 to see whether or not it is being used for 18 non-disabled riders. And if we can do it, we 19 can do that. And I don't think that is

something that we should just gloss over. COMM. GIANNOULIS: Correct.

22 COMM. KAY: It is a very important

23 piece.

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24 COMM. GIANNOULIS: Whether it is

25 increased penalties.

1 COMM. KAY: Enforcement is a huge 2 key to this thing, so that the power is not 3 abused, if, in fact, there is a concern that 4 people are going to use meters for not just 5 the call, but go and do a meter ride. I am in 6 complete agreement with you. I don't think it is something that we should just say it can be 7 8 expanded. Enforcement is a key piece we 9 should monitor if we can. I assume we have 10 the ability to the monitor the use of the 11 meters. 12 And as I said, I would like to 13 include that in whenever we do get monthly 14 reports, about how enforcement is going, to 15 see if, in fact, it is being abused nor not. 16 CHAIRMAN DAUS: We will do that. 17 COMM. GIANNOULIS: And then just one 18 final thing, I see my friend Phil Hom (ph), 19 who is counsel to the Transportation Committee 20 on the City Council back there, and given that 21 we have heard -- and maybe the Commission 22 could work with him -- but given that we have 2.3 heard a bunch of comments, anecdotally at 24 least, that vehicles that are providing 25 service to people with disabilities are

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getting tickets, maybe there needs to be something done to allow taxicabs that pick up people with disabilities have some kind of status like trucks that get to park for 15 minutes when they are making a delivery. I don't know if it's true, but if it is true, we certainly don't want to discourage drivers who actually are doing the right thing and then getting tickets.

CHAIRMAN DAUS: Commissioner Gonzalez and then Vargas -- or Commissioner Vargas first.

COMM. VARGAS: We agreed, we are going to swap. I have a couple of questions as it relates to this. And I certainly agree, this is a worthwhile program as a pilot and we need to do it.

A large part of this program are the drivers that are going to be providing this service in these vehicles, so I think, as a prerequisite to mandating this program, we have to have these incentives. I have heard from several different drivers that the shorties that allow individuals to get to the front of the line at the airports certainly

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1 are a very big incentive. And I think although we are having discussions with the 3 Port Authority, I think that needs to be 4 confirmed somehow before this goes forward, 5 that these incentives are there. 6 MS. EPSTEIN: Yes, and the Port 7 Authority told me that they like this idea, 8 they want to help provide service for people 9 with disabilities at the airports, and they 10 think it is an incentive for them, for their 11 dispatchers to have the shorties so that these 12 cabs do come to the airports as well. But 13 they have to sort of vet it through their 14 chain, so they weren't able to get any 15 definite confirmation before this meeting. 16 COMM. VARGAS: So who has control 17 over these shorties? 18 CHAIRMAN DAUS: The Port Authority. 19 In the past, one application the 20 MTBOT sponsored a taxi stand in Flushing. And 21 I personally spent hours there talking with 22 the drivers. They go there because of the 2.3 shorties. The shorties is a very big deal. 24 can't imagine why there would be a problem.

MS. EPSTEIN: Yes. I think it's

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1 going to happen, I just can't say definitely 2 until they tell me so.

CHAIRMAN DAUS: And we will report back at the next meeting. But there are also other ideas that Mr. Gerber had raised which I think are valid and worthwhile to look into, but we can't give you an answer because it involves conferring with DOT and other agencies.

But I agree, I think out of all of the comments, that was, I think, the one, even though you did purchase the Medallions and that comes with reasonable regulations, in furtherance of them, I do believe that there is an issue that potentially could happen when drivers want to drive other vehicles. There are obviously things you can do. You can lower lease caps, which is a possibility. You can get the Port Authority to get the shorties see. There are a lot of different things that I think we can do.

But, again, this is an experiment, it is a pilot program. I caution that, and with monthly reports and transparency, I think we call, all together, make decisions on a

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1 month-to-month basis as to whether it is working or it is not. And if it is not, we 3 can change it. We have provisions, we have out clauses in the contract, right, Chuck? MR. FRASER: The contract isn't 6 final, but I expect it will have the standard 7 New York City clause for termination for 8 convenience, yes. 9 CHAIRMAN DAUS: And I am very 10 comfortable with some of these rules because 11 of the legal nature of them, the Law 12 Department was kind enough to review the rules 13 in advance of the meeting and extensively 14 counseled us as well as our general counsel. 15 We believe it is the best plan, and 16 unless there are other comments, I did have a 17 motion and a second on the floor. 18 COMM. VARGAS: I do have another 19 one. 20 Even those this is two years, do we 21 have the authority, as a Commission, to end it 22 before two years? 2.3 CHAIRMAN DAUS: Yes, absolutely. 24 COMM. KAY: Is it structured as a

two-year, or is it actually structured as a

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one-year with an extension?

MR. FRASER: Again, the contract isn't signed so the funding is for two years and so we can do it as one year with an extension. It really doesn't matter in the sense that a termination for convenience clause comes into play whenever you decide to use it.

On the question of how we structured the rules, the rules do not have a sunset date because we couldn't reliably predict when that would happen, two years, one year, or any time short of that. However, to the extent that the rules obligate you to make a dispatch from a dispatcher we contract with, if we terminate the contract, there are dispatchers coming from it, obviously, your obligation under our rules kind of disappears.

CHAIRMAN DAUS: Do you have more questions?

COMM. GONZALEZ: Yes, I have a couple of comments. First of all, I share everyone's sensitivity about the meters and, again, encourage diligent enforcement to make sure that the industry is not -- the drivers

00128 1 are not abusing the meters themselves. With respect to for-hire vehicles, I 3 have just a general procedural question: With 4 respect to opting into the dispatch program, if I have, say, five vehicles, is it an all or 6 none option, in that I can elect to have three 7 in the program and two not? 8 CHAIRMAN DAUS: Is it vehicle by 9 vehicle, Samara? 10 MS. EPSTEIN: Yes. 11 CHAIRMAN DAUS: So if you Carmel 12 wants to try one of their vehicles and see how 13 it goes, they can do that.

14 Commissioner Polanco? 15 COMM. POLANCO: And I also believe this is a great plan and we should go ahead 16 17 with it, but I just have certain questions. 18 We were presented with these rules today and 19 we are hearing, and I know he have some people 20 who put in their comments and so forth, and 21 we are hearing great ideas from people from 22 the industry, and also you mentioned about 2.3 some incentives which we have to check with 24 the Port Authority and so forth. And also the 25 fact that I have some questions about the

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1 meter being placed, the two-tier system between the passengers who are non-disabled and persons who are disabled. Also the fact that there is some training that has to do with the drivers, we don't know how. CHAIRMAN DAUS: We can talk about

the training. Samara, can you give us an update on the training? MS. EPSTEIN: Yes. What we are with the training is laying out some basic requirements, because, again, this is a demonstration program, we don't have the time to go out and figure out who the approved

trainers can be. I do know Easter Seals, as Mr. Lore mentioned, is able to provide the training and they are happy to talk to any of the owners to see if they want to use them.

There are other providers in the area as well.

There are advocates in the disability community that do know other people that provide this sort of training. So we have put out the basics, what we felt are important based on feedback that we have gotten from people in the disability community and other

25 programs that have worked well. And that's

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1 what we put in here. To enter into a contract to find a 3 trainer can take two years, and we didn't want to wait for that happen, so we built in something that we think will work for now. 6 And if this is something that we decide to continue to do, there will be a whole other 7 8 rule making process, we can ramp up the 9 training, we can decide not to use liveries. 10 If this becomes successful, it will require an 11 entire new rule making procedure. So we are 12 just looking at this for a temporary amount of 13 time. 14 COMM. POLANCO: Just quickly, based 15 on what I just said, I think my opinion is 16 that we should table this until December and 17 see where we go from there. That's just my 18 opinion. 19 CHAIRMAN DAUS: You have made that 20 very clear. I understand your position. 21 Commissioner Arout?

very clear. I understand your position.

Commissioner Arout?

COMM. AROUT: Mr. Chairman, after all is said and done, I haven't been around for a few months because of some problems with my disks and I will be operated on on

1 Thursday, but my prime concern now for-hire 2 vehicles. How far are we going to go? 3 Say Staten island base won't provide 4 an automobile, what happens then, are they 5 going to punished for that? 6 MS. EPSTEIN: Well, the way that 7 these rules stand, 607-F is still in effect 8 for all of those bases. And if there is a 9 base in Staten Island who wants to opt into 10 the central dispatch, then when someone from 11 Staten Island calls, they are more likely to 12 get one of those cars. Otherwise, cars 13 elsewhere in the city will need to go to 14 provide that ride. 15 COMM. AROUT: Will they be punished 16 if they refuse? 17 MS. EPSTEIN: In the rules, drivers 18 that refuse more than two dispatches a day are 19 subject to penalties, yes. 20 CHAIRMAN DAUS: It is actually, I think the word "refusal" I think is kind of a 21 22 misnomer. We had discussed this, it is really 23 if you are unable to accept the dispatch 24

because you may have another passenger --25 correct me if I am wrong -- in the car, then

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1 you would decline that.

MS. EPSTEIN: Well we are talking downright, "I won't do this ride," because the way that we are looking at it, drivers are available throughout the day when they are working. And they can say that they can't go for whatever the reason is, they need to go to the bathroom, they want to take their meal. There are reasons, or they can say, "I am in the middle of something, I can get to that ride in 20 minutes."

So the dispatcher will work with the drivers to figure out how that is going to happen. That is why we hired someone that has experience doing that.

CHAIRMAN DAUS: I guess the beauty of this is right now if you live in the outskirts of Coney Island or on the south shore of Staten Island, or in the upper reaches of the Bronx, you do not have accessible wheelchair service if you are disabled individual. When this is put into effect, there will be a fleet of close to 250 cars traversing the city with locating devices so we can figure out where is the nearest vehicle and send it there. It is

a beautiful plan. It is based on the Chicago model.

I think that while it is not perfect, it is not intended to be perfect, and I think Commissioner Kay made a good suggestion. I think the monthly reports to the public should really ease anyone's concerns. And, Commissioner, if you feel it is not working, we can always bring it back to a vote and rescind it.

I do believe that it is going to work. We have spent years doing this. I just don't see, with all due respect, any reason to delay and deprive the disabled passenger community of the service that should rightfully be theirs. We have been a leader in New York City on every front but this one.

We are looked at in the international community as leaders in everything we do with the exception of this. Thanks to the Mayor and the Speaker, we now have the vehicles. Now it is up to the Commission, really, to put the plan in place to make it work.

With all due respect, I had a motion on the floor with a second from Commissioner

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1 Arout and I would like to call for a vote. 2 COMM. KAY: I am more than happy to 3 vote. Just, I want to make it clear that I think we should have on the agenda at each one of our meetings a section to discuss the 6 Commissioner's concerns, get some more 7 information, so if she does have additional 8 questions or concerns that are not addressed, 9 we can then take appropriate action each month 10 if necessary. 11 CHAIRMAN DAUS: Right. I would 12 assume that would start after we sign the 13 contract and get it up and running, right? COMM. KAY: I think there is some 14 15 questions that I think we should address at the next meeting as well, but I think we 16 17 should move forward with the vote now. 18 COMM. POLANCO: You said there are 19 certain questions, which I think, if we table 20 this for December, the questions will be answered by then. And I am definitely for the 21 22 program, but it is just that there are certain 2.3 concerns here that should be addressed 24 beforehand. And I think it is prudent to wait

until December and then we can hear, but

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1 that's just my opinion. 2 CHAIRMAN DAUS: Your opinion is 3 worthwhile, and I think some of the concerns 4 that you raised actually would not be impacted by the rules. There are certain things that 6 you mentioned that can be changed through the 7 contracting process. And I am not making it a part of this motion, but we will put on the 8 9 agenda a monthly report. And if you feel that 10 we have heard enough, let's do it every three 11 months, we can do that as well. 12 So I think we have a second, so all 13 in favor? 14 COMM. VARGAS: Would it possible, 15 Mr. Chairman, to include a provision that says if the shorties for the incentives for the 16 17 drivers are not available, then this gets 18 postponed? 19 CHAIRMAN DAUS: Counsel, can we do 20 I am reluctant to make that part of my that? motion, only because we haven't heard back 21 22 from the Port Authority with the final. But, 2.3 again, we are having a monthly agenda item. I 24 think it is important for the disabled

community to understand that we are moving

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     forward, and I think that's what this vote
     represents. And what I would be happy to do
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     is look at that next month and get a firm
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     answer for you.
             COMM. KAY: I am certainly happy to
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     reach out to the Port Authority to make sure
 7
     that they have looked at this from top to
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     bottom and get some answers.
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             CHAIRMAN DAUS: Excellent.
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             Okay, all in favor, let's just have
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     another count, please.
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             (Chorus of "Ayes.")
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             CHAIRMAN DAUS: Opposed?
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             (None opposed.)
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             CHAIRMAN DAUS:
                             And you abstain,
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     Commissioner Giannoulis?
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             COMM. GIANNOULIS:
                                Yes.
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             COMM. POLANCO: I am also
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     abstaining.
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             CHAIRMAN DAUS: You are both
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     abstaining, okay. Thank you.
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             I know some people in the audience
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are angry. Some people don't agree with

everything that we have done. But I think

that this could go on forever. I think that

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if you look back at the history of the last seven years, I don't think anyone can look us straight in the eye and say, "They did something that was outrageous. They didn't take into consideration stakeholder issues and concerns."

Everything that we have done has been very reasonable. And some of the issues that are being raised as problems with the rules are things that we bent over backwards to try to do to appease some of the stakeholders to make them work.

So I want to thank everybody involved. It has been a very, very long process. We continue to work with you. We understand your concerns and we will address them on a monthly basis.

I want to thank Samara Epstein, the Director of Constituent Affairs, who worked very hard. And Jeff from Operations, and everybody else who had participation in this program, including the advocates and the stakeholders. Thank you. We will keep you apprised. And I'm sorry if you are not happy, but I think there are a lot of disabled New

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     Yorkers out there that will be jumping for
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     joy.
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             Do I have a motion to close the
  4
     meeting?
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             (So moved.)
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             CHAIRMAN DAUS: We are adjourned.
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             (Time Noted: 11:55 a.m.)
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2	CERTIFICATION
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5	I, MARGARET EUSTACE, a Shorthand
6	Reporter and a Notary Public, do hereby
7	certify that the foregoing is a true and
8	accurate transcription of my stenographic
9	notes.
10	I further certify that I am not
11	employed by nor related to any party to this
12	action.
13	
14	
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16	MARGARET EUSTACE,
17	Shorthand Reporter
18	
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