

ULURP Certification - October 20, 2014



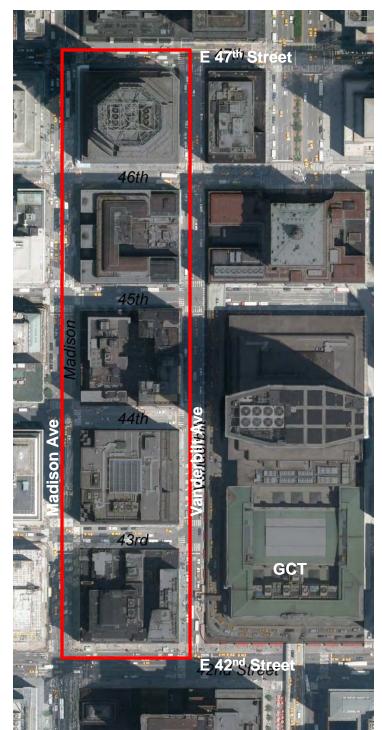
#### **Proposed Actions**

#### **Zoning Text Amendment**

- 1. Create new special permit *Grand Central Public Realm Improvement Bonus* (ZR 81-64)
- 2. Modify existing special permit *Grand Central Subdistrict Landmark Transfer* (ZR 81-635)
- 3. Create new special permit for Hotel Use (ZR 81-65)

#### **City Map Amendment**

 Designate portion of Vanderbilt Ave between 42<sup>nd</sup> and 43<sup>rd</sup> streets as a "public place" dedicated to pedestrian uses under the jurisdiction of DOT



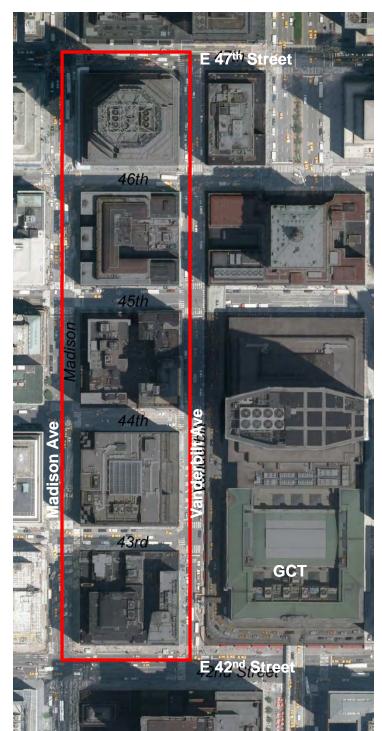
#### **Presentation Outline**

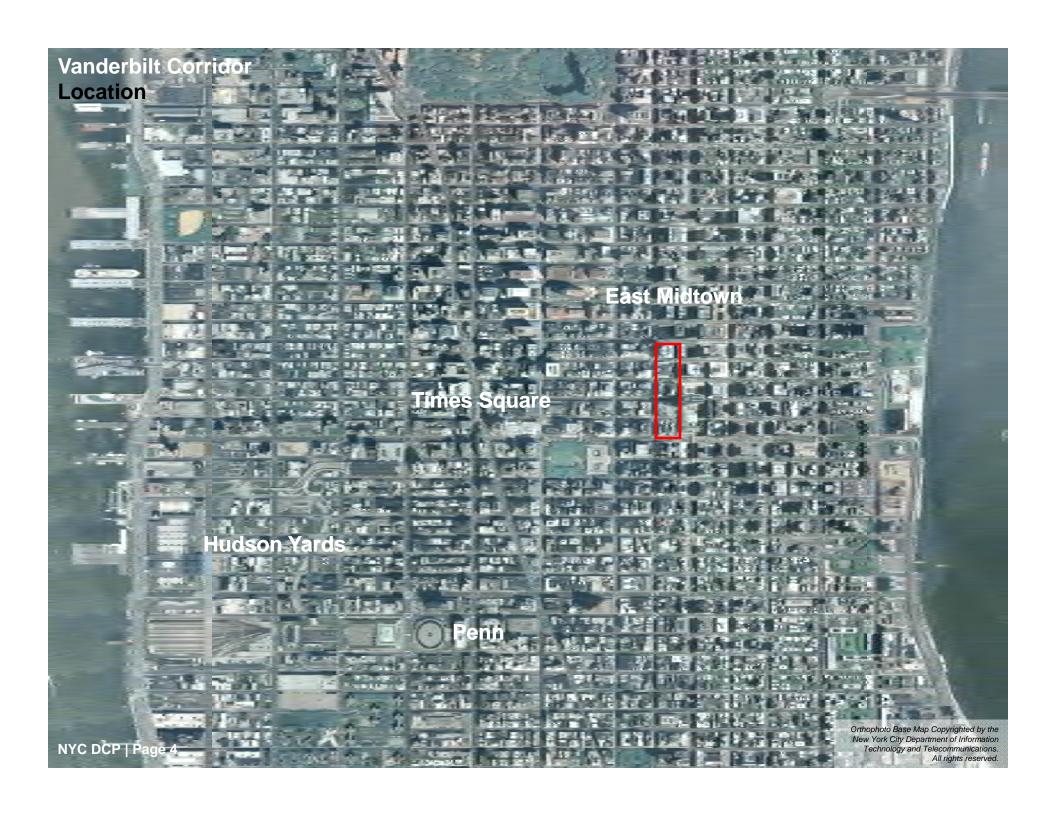
#### **Background**

- Location
- East Midtown
- Need for Zoning Action
- 2013 City Proposal (Withdrawn)
- 2014 Renewed Effort

#### **Proposed City Actions**

- Zoning Text Amendment
- City Map Amendment

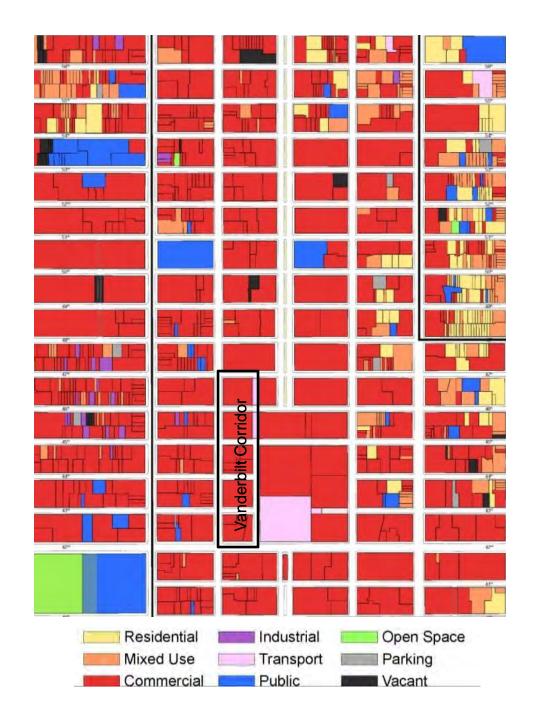




#### **Area Profile**

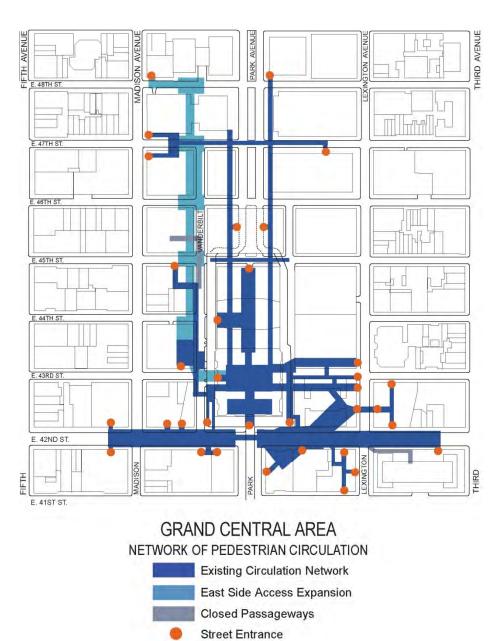
#### **East Midtown**

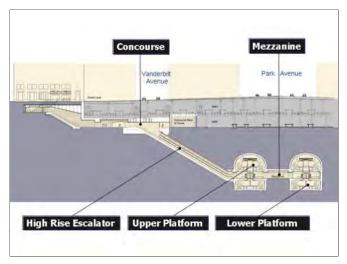
- 70 million sf office space
- 250,000 jobs
- NYC financial core
- Major Tax Base
- Regional Transit Hub





#### **Transit & Pedestrian Network**





East Side Access LIRR



Second Avenue Subway NYCT

Courtesy of MTA

### **East Midtown Long-Term Challenges**

#### **Limited New Office Development**

- Less than 5% of office stock constructed within last two decades
- Only two mid-sized buildings in last decade

#### **Aging Building Stock**

- Average age 75 years old
- 80% over 50 years old
- Outdated structural features

#### **Pedestrian and Transit Network**

At-grade and below-grade challenges

#### **Zoning Issues**

• Current regulations limiting development









# **Current Zoning: Special Midtown District,** est. 1982

#### Basic Maximum FAR, generally:

15 FAR on Avenues (C5-3, C6-6)

12 FAR in Midblock (C5-2.5, C6-4.5)

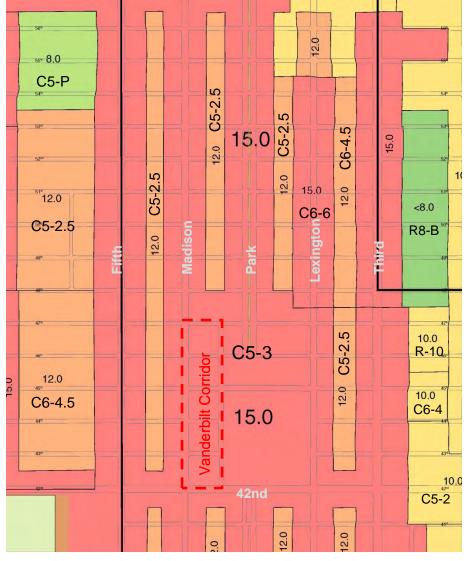
#### Additional FAR permitted via:

#### As-of-Right

- 1 FAR Plaza Bonus
- 1 FAR Landmark Transfer in Grand Central Subdistrict

#### Special Permit

- 6.6 FAR Landmark Transfer in Grand Central Subdistrict (§81-635)
- 20%+ Landmark Transfer (§74-79)
- 20% Subway Improvement Bonus



Basic Maximum FAR

# **Current Zoning: Grand Central Subdistrict,** est. 1992

#### GC Landmark Transfer Special Permit (§81-635)

- Meant to facilitate TDR from GCT and other landmarks
- Allows 21.6 FAR development in GC Core
- Requires pedestrian/transit related improvement
- Used only once in 20+ years (383 Madison)

#### **Landmark Transfer Special Permit (§74-79)**

 Permits unlimited FAR transfer to adjacent sites in high-density commercial districts

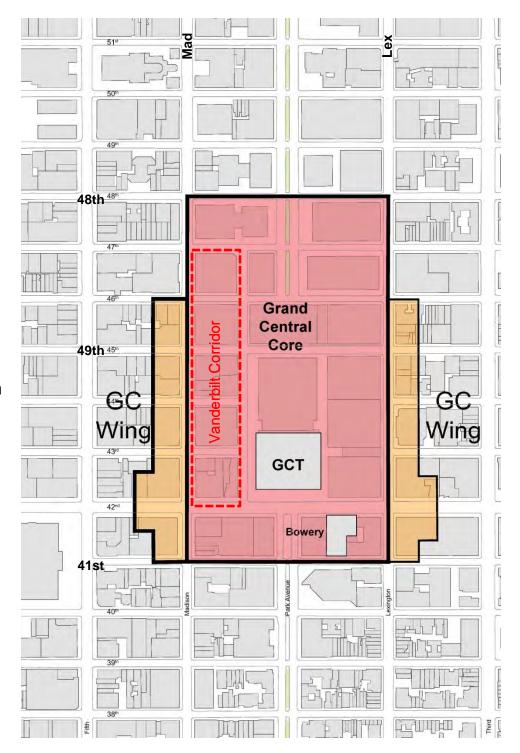
GC Landmark TDRs

Transferred: 488,036 sf

Remaining: ~1,500,000 sf

#### **Subway Station Improvement Bonus (§74-634)**

Permits 20% increase in FAR for transit improvements



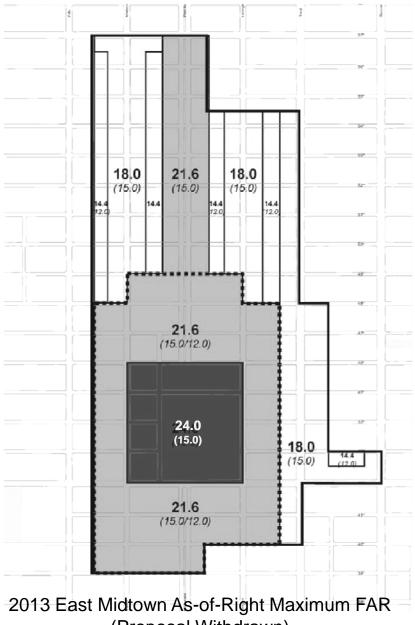
### **2013 East Midtown Proposal (Withdrawn)**

#### **Proposal**

- Encouraged new development on large sites through as-of-right increase in FAR
- Required contribution to District Improvement Fund to fund transit and public realm improvements
- Focused highest density around GCT: 24 FAR as-ofright, 30 FAR by special permit
- Created broader transfer for landmark TDRs

#### **Concerns Raised During Public Review**

- Extent of as-of-right development
- Administration of District Improvement Fund
- Specificity and Timing of infrastructure improvements
- Historic Resources
- As-of-right Hotel Use



# Vanderbilt Corridor 2014 Renewed Effort

Vanderbilt Corridor

Greater East Midtown



#### 2014 Renewed Effort

### **Greater East Midtown (GEM)**

Longer-term process to develop framework for East Midtown area

#### **Steering Committee**

- •Manhattan Borough President Brewer (Co-Chair)
- Council Member Garodnick (Co-Chair)
- •Build Up NY
- •East Midtown Partnership
- •Grand Central Partnership
- •Historic Districts Council/Landmarks Conservancy
- •Manhattan Community Board 5
- •Manhattan Community Board 6
- •Multi-Board Task Force
- •Municipal Art Society
- •Real Estate Board of New York
- •Regional Plan Association

#### Recommendations expected Spring 2015



PUBLIC REALM &
TRANSPORTATION
IMPROVEMENTS

LAND USE, DENSITY & FORM



#### 2014 Renewed Effort

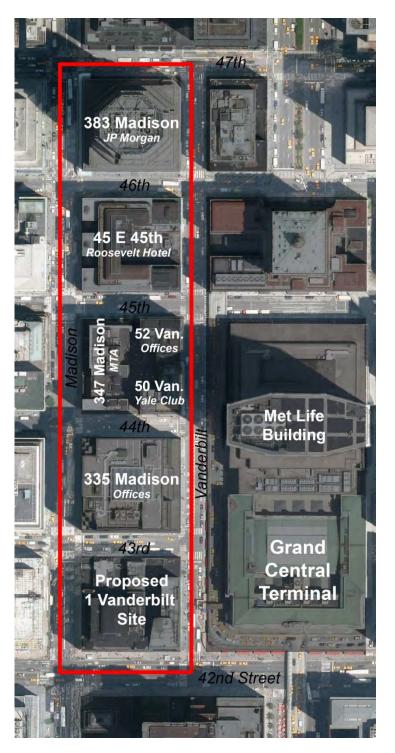
#### **Vanderbilt Corridor**

#### Addresses:

- Near-term development sites
- Limited ability for landmarks to transfer unused floor area
- Transit and Public Realm challenges
  - Grand Central subway station
  - Sidewalk widths
  - Public open space
  - Vanderbilt Ave pedestrian experience



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### **Public Realm Challenge: Transit Network**



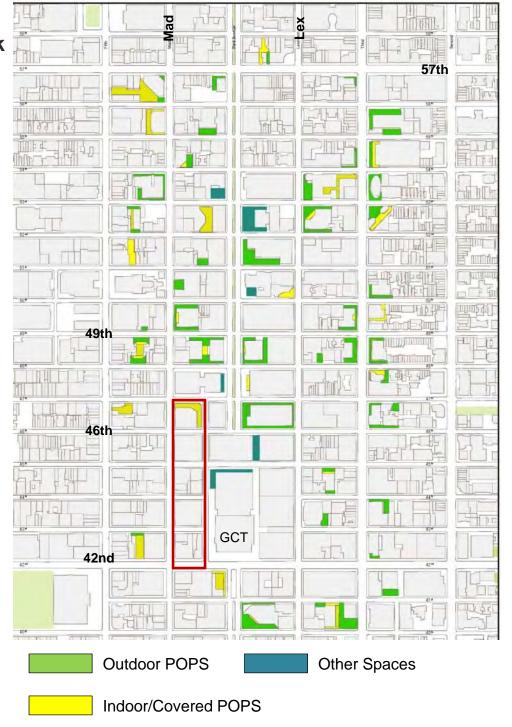
### Public Realm Challenge: Pedestrian Network



Madison Ave Sidewalk - 13 feet



Vanderbilt Avenue



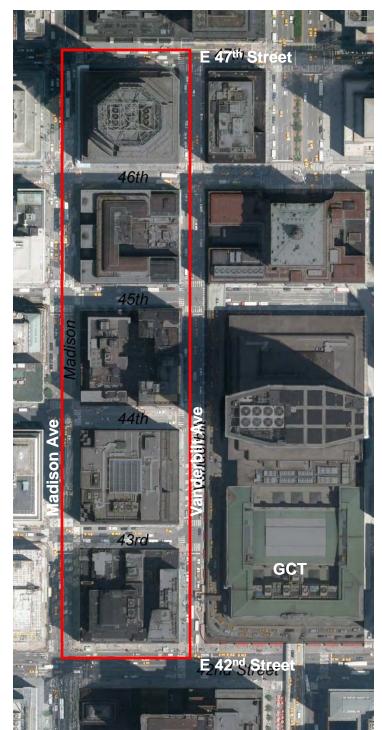
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#### **City Map Amendment**

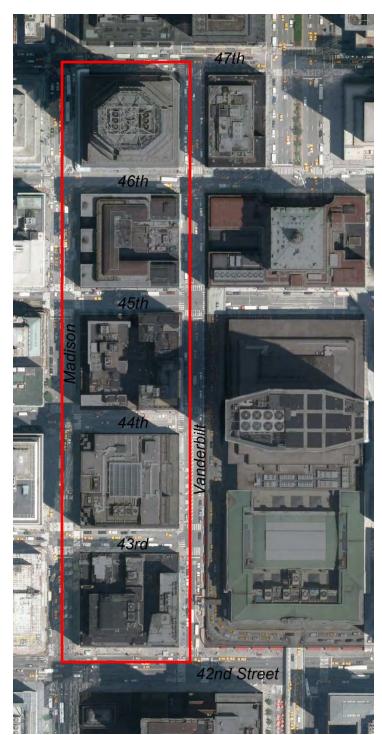
 Designate portion of Vanderbilt Ave between 42<sup>nd</sup> and 43<sup>rd</sup> streets as a "public place" dedicated to pedestrian uses under the jurisdiction of DOT



#### **Text Amendment**

#### 1. <u>Create New Special Permit: Grand Central Public Realm</u> <u>Improvement Bonus (§81-64)</u>

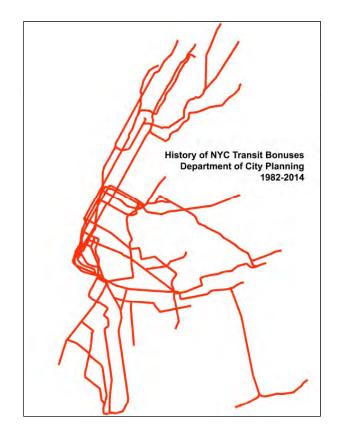
- Permits floor area bonuses for developments in Vanderbilt Corridor that provide significant pedestrian and transit network improvements
- Permits increase in max density from 15 to 30 FAR
- Allows range of improvements to qualify for bonus, including off-site transit improvements and above-grade public spaces
- Requires completion of improvements before temporary certificate occupancy for bonus floor area
- Based on existing Subway Improvement Bonus Mechanism

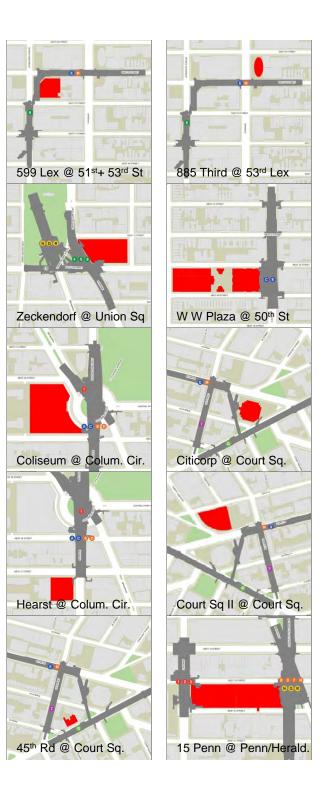


#### **Text Amendment**

# New Special Permit Grand Central Public Realm Improvement Bonus (§81-64) cont'd

 Proposed special permit based on existing Subway Improvement Bonus Mechanism

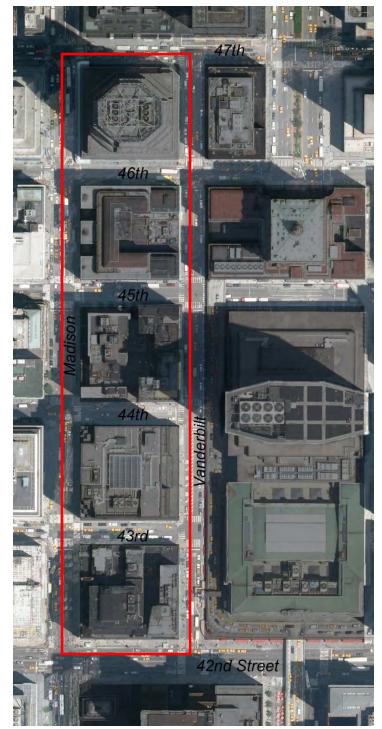




#### **Text Amendment**

# New Special Permit Grand Central Public Realm Improvement Bonus (§81-64) cont'd

- Proposals must meet site planning, building massing, sustainable design requirements
- Through an associated special permit, bulk and urban design requirements can be modified in order to allow development of the proposed building



### **Manhattan CBD Density**

#### **Vanderbilt Corridor Anticipated Density**

• Block Size ~ 43,000 SF

• 15 - 30 FAR ~ 645,000 - 1.29M ZSF



383 Madison 21.6 FAR 1.2M GSF 950,000 ZSF



7 WTC ~27 FAR 1.8M GSF



200 West ~24 FAR 2.1M GSF



One Bryant Park ~23 FAR 2.2M GSF



1 WTC ~52 FAR 3.5M GSF



15 Penn (Approved) 18 FAR 2.8M GSF 2.05M ZSF

#### **Text Amendment**

# 2. Modify Existing Special Permit Landmark <u>Transfers in Grand Central Subdistrict (§81-635)</u>

- Facilitate floor area transfers from landmarks
- Raise maximum FAR in Vanderbilt Corridor from 21.6 to 30 FAR
- Change requirement for infrastructure improvements to be waived or required at CPC's discretion



### **Proposed Text Amendment**

# 3. Restrict Hotel Use in Vanderbilt Corridor except by Special Permit (§81-65)

- Ensures that new hotels are full-service to support and strengthen East Midtown as business district
- Applies to new development, conversion, or enlargement



### **Proposed City Map Amendment**

## 1. Designate "Public Place" on Vanderbilt Avenue between 42<sup>nd</sup> and 43<sup>rd</sup> Streets

 Allows permanent improvement as a public space under the jurisdiction of DOT



