

Zoning for Coastal Flood Resiliency

Preliminary Recommendations

Summary

Queens CB 14 September 10, 2019

Alley Pond Creek, Queens

The waterfront is large—with 520 miles—and diverse. These areas face different flood risks and issues with the current regulatory framework, and require particular strategies to make them resilient.







Upper B

Citywide Flood Risk NYC's flood risk is high and will increase.

The city's current flood risk is high with ~782,800 residents in the floodplain

Sandy inundated all lots in the high-risk zone, but also 50% of lots in the moderate-risk area

The current moderate-risk zone will likely become the future high-risk flood zone.



Moderate-risk: 0.2% annual chance floodplain (FEMA)

Flood Risk Queens Community District 14

- 16,998 (82%) of CD14 buildings are in the floodplain
- 68.2% of buildings in the floodplain are detached residences
- 65.4% of buildings in the floodplain have a full basement below grade





#ONENYC

A more resilient NYC is one where neighborhoods, buildings and infrastructure can withstand and recover quickly from flooding and climate events.

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Coastal defenses are strengthened as first line of defense against flooding and sea level rise **Buildings** are designed to withstand and recover from flooding **Infrastructure** is protected from climate hazards

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Residents and businesses are prepared

How are buildings in the floodplain regulated?





Flood Insurance Manua

Flood Resistan Design and Construction

S FEMA

Flood Insurance Rate Maps (FIRMs)

Determine where floodplain regulations apply

National Flood Insurance Program

Set up Insurance Rates depending on building elevation and other requirements

Construction Standards (ASCE 24)

Design minimum construction requirements for flood hazard areas





Building Code (DOB)

<u>**Requires</u>** new buildings and substantial improvements to meet FEMA standards (Appendix G)</u>

Zoning Resolution (DCP)

Zoning <u>accommodates</u> these regulations and improves neighborhood character



DCP's work since Sandy From recovery to long-term resiliency

Zoning Text Amendments (emergency-basis)



2013- FT1 Temporary Provisions

Removed additional zoning barriers



Citywide / Neighborhood Studies (2014-2017)

Learn about specific neighborhood challenges faced after Sandy

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Outreach

Process

Community Outreach Workshops (2016-2018)

Learn about other challenges communities faced to recover from Sandy but also to build future resiliency

Proposal (permanent-basis)



Zoning for Coastal Flood Resiliency (2018-2019)

A plain-language description of the proposal to encourage resiliency in the long-term



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Zoning for Coastal Flood Resiliency Overview of project's goals

Zoning for Flood Resiliency would provide building owners flexibility to design or otherwise retrofit their buildings to reduce damage from flooding, be resilient in the long-term, save on flood insurance costs, and expedite future-storm recovery.



1. Encourage resiliency throughout the city's current and future floodplains



2. Support long-term resilient design of all building types by offering flexibility in the zoning framework 3. Allow for adaptation over time through partial resiliency strategies

Raised Vards Elevated

mechanical

equipment

Flood Panels

4. Facilitate futurestorm recovery by removing regulatory obstacles





Zoning for Coastal Flood Resiliency An expanded geography

Building owners in both the city's 1% and 0.2% annual chance floodplains would be able to invest in resiliency improvements to fully meet or exceed flood-resistant construction standards, even when these standards are not required by the Federal Emergency Management Agency (FEMA) and NYC's Building Code.



1. Encourage resiliency throughout the current and future floodplains



Existing Rules

are only available to <u>buildings</u> within the <u>1% floodplain</u>



Proposed Rules will be available to <u>lots</u> within the <u>0.2% floodplain</u>



Applicability

General Applicability

Applicability in **Queens CB 14**

Existing FT1 Optional Rules



Proposed Optional Rules





Rules available for buildings within the 1% floodplain

Existing rule 1111

Rules available for lots within the 1% and 0.2% floodplains

Zoning for Coastal Flood Resiliency An enhanced Building Envelope

Allowances coupled with design requirements would allow building owners to accommodate sea level rise projections when designing new or retrofitting buildings, without creating negative impacts on the streetscape. This would increase the building and its content's safety and allow flood insurance costs to be reduced.



2. Support long-term resilient design of all building types through flexibility in zoning



Height Allowances

for all building-types by allowing the envelope to be measured from the DFE or a higher Reference Plane (10' or 5', depending if within 1% or 0.2% floodplain)



Floor Area Exemptions

for active uses (commercial and community facilities) that are dryfloodproofed and kept at grade, and any wet-floodproofed spaces





Optional height regulations would facilitate buildings to **incorporate sea level rise projections** when meeting *flood-resistant construction standards*, while improving the utility of spaces below the *DFE*.





Existing Rules: DFE or a Reference Plane measured from 9', 10' or 12' depending on the building's use and zoning district

Proposed Rules: DFE or a <u>Reference Plane</u> (up to 10' or 5') available to all lots in the 1% and 0.2% floodplains, respectively

Updated

PLANNING * Rules available if the building fully meets Appendix G of the Building Code

Building Envelope

Applicability in **Queens CB 14**

Height Allowance

Existing FT1 Optional Rules



Proposed Optional Rules



whichever is higher

Height can be measured from up to 5' RP



Height can be *Height can be measured* measured from DFE or 12', 10', 9' RP
 from DFE whichever is higher

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Building Envelope
Cottage Envelope

Optional *Building Envelope* would facilitate the **construction**, **reconstruction**, **and** *retrofit* of homes located on pre-existing substandard lots **in all areas**, and better reflect the scale of traditional cottage buildings.



Existing Rules: maximum height of 35' as measured from the DFE or 9' Reference Plane



Proposed Rules: maximum height of 25' as measured from the DFE up to 10' Reference Plane

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PLANNING * Rules available if the building fully meets Appendix G of the Building Code

Building Envelope

Cottage Envelope

Applicability in **Queens CB 14**

Existing FT1 Optional Rules



Proposed Optional Rules



0.2% floodplains

Rule available within SRNR Boundaries in 1% floodplain

Zoning for Coastal Flood Resiliency Alternatives for the relocation of important equipment

Building owners would have additional zoning flexibility to relocate mechanical, electrical and plumbing equipment or install back-up systems such as generators above areas at risk of being flooded, including on roofs or in new separate structures.



3. Allow for adaptation over time through incremental retrofits



Floor Area Exemptions

for existing industrial buildings allow the creation of small mezzanine space or a 2nd floor to store important spaces/equipment



More flexible permitted obstructions

provide more options for MEP to be relocated to either above the roof or within separate structures 16



Use Regulation

Building Design

Supplemental use regulations would offer alternatives beyond dry-floodproofed cellars for businesses to locate commercial uses, especially accessory spaces



Existing Rules: : Commercial uses are limited to the ground-floor in mixed-use buildings in certain commercial corridors

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Proposed Rules: : Commercial uses can be located within the second story in mixed-use buildings above the flood level in all commercial corridors

New Item

PLANNING * Rules available if the building fully meets Appendix G of the Building Code

Building Design

Applicability in **Queens CB 14**

Use Regulation

Existing Underlying Rules



Proposed Optional Rules



Existing rule 2nd story commercial allowed in C1 & C2 within R1-R10 in the 1% and 0.2% floodplains



2nd story commercial allowed in C4-C6 and C1&C2 within R9-R10

Zoning for Coastal Flood Resiliency Future storm recovery

Rules that make it easier for damaged buildings to be reconstructed would be enabled in the event of a future disaster. This would allow residents and neighborhoods to recover faster and allow the City to more quickly offer disaster assistance to those who are impacted.



4. Facilitate future storm recovery



Reconstruction allowances

Substantially-damaged non-conforming or non-complying buildings can rebuild to at least minimum resiliency standards

Documentation process

Aerial photographs/tax bills can be used to establish the existence of a building. A survey may be used to document non-compliances



Zoning for Coastal Flood Resiliency Project Timeline



Broad public engagement on resiliency (newsletter, events, video)

