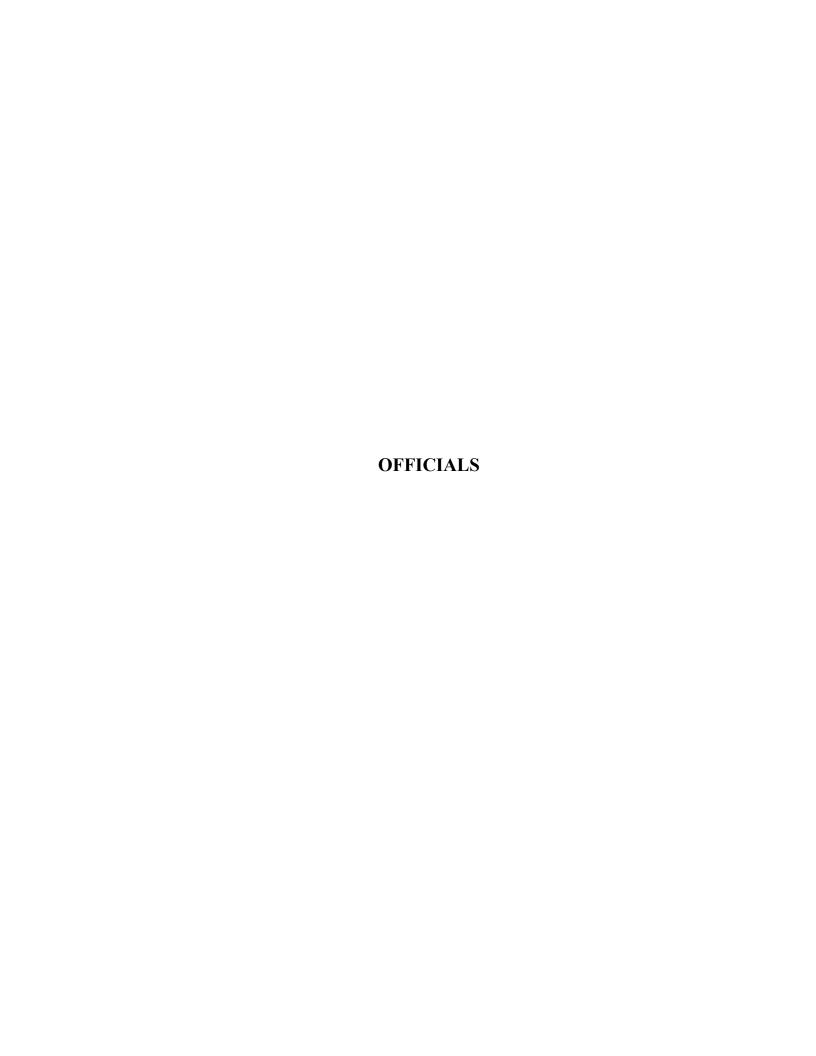
APPENDIX F COMMENTS RECEIVED ON THE DEIS





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Gale A. Brewer, Borough President

September 1, 2021

Recommendation on ULURP Application No. N210439ZRM 250 Water Street by 250 Seaport District, LLC

PROPOSED ACTIONS

250 Seaport District, LLC (the "Applicant") is seeking a number of zoning text amendments to the New York City Zoning Resolution ("ZR"), modifications, authorizations, certifications, and a special permit by the City Planning Commission (the "CPC") to facilitate the redevelopment of Manhattan Block 98, Lot 1 in Lower Manhattan that is bounded by Water Street, Beekman Street, Pearl Street, and Peck Slip ("Zoning Lot A"). Zoning Lot A is located within the South Street Seaport Subdistrict of the Special Lower Manhattan District and the South Street Seaport Historic District in Manhattan Community District 1 ("CD1").

The Proposed Actions would facilitate the development of Zoning Lot A into a new mixed-use residential, community facility, and commercial development containing 550,000 zoning square feet (the "Proposed Development"). The Applicant proposes to transfer floor area from the Seaport Development Rights Bank to Zoning Lot A, and modify the boundaries of the "Large-Scale General Development" ("LSGD") to include Zoning Lot A and the intervening demapped streets ("Zoning Lot B"), distribute development rights from Pier 17 ("Zoning Lot C") to Zoning Lot A, and modify bulk regulations to accommodate the proposed building envelope. Additionally, these actions would allow the service road on Pier 17 (the "Access Drive") to be used for passenger pick-up and drop-off instead of only for loading and deliveries.

The Applicant is requesting approval the following actions:

- Zoning text amendments to the South Street Seaport Subdistrict regulations, including:
 - o ZR Section 91-62 to modify the definition of "receiving lot" to include Zoning Lot A;
 - o ZR Section 91-68 to allow the demapped portions of Fulton, Front, and Water Streets to be defined as a "zoning lot" for purposes of the ZR 12-10 definition of the LSGD; and
 - o ZR Article IX, Chapter 1, Appendix A, Map 6 to designate Zoning Lot A as a receiving site.
- Modifications to the South Street Seaport/Pier 17 LSGD to update the LSGD site plan and zoning calculations, and to include two additional zoning lots: the Demapped Street Portion (Zoning Lot B) and the project site (Zoning Lot A);
- Modifications to the restrictive declaration to update the previously approved LSGD site plan and zoning calculations and to modify the Pier 17 Traffic Management Plan;

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- A CPC special permit pursuant to ZR 74-743(a) to allow:
 - o the distribution of floor area without regard for zoning lot lines or district boundaries; and
 - o the location of buildings without regard to applicable height, setback, or street wall regulations.
- A CPC authorization pursuant to ZR 13-441 to modify ZR 13-241(c) to allow a 20-foot wide curb cut to be located on Pearl Street, a wide street. The new curb cut would serve as an entrance to an as-of-right accessory attended off-street parking facility with a maximum capacity of 108 spaces;
- A CPC authorization pursuant to ZR 62-822(b) to modify the requirements within the Pier 17 Waterfront Public Access Area (the "WPAA") to allow for security bollards to be located within the upland connection of the WPAA and allow them as permitted obstructions within the required pedestrian circulation path;
- A CPC certification pursuant to ZR 62-12(c) that the proposed design changes to the WPAA would not increase the degree of non-compliance or would result in a greater level of compliance with the waterfront zoning regulations, as modified by the proposed authorization under ZR 62-822(b) and previously approved authorizations (N130056ZAM, N130057ZAM, and N170054ZAM, collectively the "WPAA Authorizations"); and
- A CPC certification pursuant to ZR 91-65 to transfer development rights to Zoning Lot A.

BACKGROUND

Area Context

The South Street Seaport neighborhood includes a range of land uses and building types. The block containing Schermerhorn Row includes ground-floor retail uses and other commercial uses as well as space for the existing South Street Seaport Museum. Other blocks include low-rise residential uses and ground-floor restaurant and retail uses, with other scattered uses including hotel uses and a Con Edison substation along South Street between Peck Slip and Dover Street. Across from Zoning Lot A are two schools: the Blue School across Water Street and P.S. 343 across Peck Slip. Along Fulton Street is the Fulton Market Building, with restaurant, retail, and entertainment uses.

The area along the waterfront contains the East River Esplanade and Piers 16 and 15 that are in use as recreational and cultural/entertainment spaces. Pier 16, which is leased by the City to the South Street Seaport Museum, is also used to dock historic ships and other vessels. Pier 15 has been reconstructed as publicly accessible open space and contains a pavilion with rooftop open space.

The larger nearby area includes portions of the Financial District, generally to the south and west of the Brooklyn Bridge and the Two Bridges neighborhood. The Financial District, historically the city's primary commercial center with shopping and office uses, has recently undergone significant redevelopment with residential, retail, and entertainment uses. There is some modern infill construction, which generally includes residential and retail uses.

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The inland area to the south of Fulton Street contains the traditional high-density center of the Financial District. This area includes large office towers along Water Street, South Street, and further inland. The area also contains several recently built residential towers and residential conversions.

The area north of Fulton Street and west of Zoning Lot A contains Southbridge Towers, a large housing cooperative built under the Mitchell-Lama housing program that was completed in 1969. Southbridge Towers are on a superblock between Gold and Pearl Streets and include approximately 1,641 residential units within four 27-story buildings and five low-rise buildings. In late 2014, by a margin of 10 votes, residents of Southbridge Towers voted to exit Mitchell-Lama, effectively terminating the below-market affordability of all units on-site. This portion of the neighborhood also contains the New York-Presbyterian/Lower Manhattan Hospital and facilities for Pace University, both of which are located along Spruce Street west of Gold Street, as well as 8 Spruce Street, a residential tower further to the northwest.

The area to the north of the Brooklyn Bridge in the Two Bridges neighborhood contains the New York City Housing Authority Governor Alfred E. Smith Houses. Completed in 1953, the complex contains approximately 1,931 residential units in 12 buildings that are between 15 and 17 stories tall, as well as open space and a public school (P.S. 126). This area also contains Murry Bergtraum High School, the Urban Assembly Maker Academy, and the Manhattan Early College School for Advertising, all located northwest of the Smith Houses across Pearl Street.

The surrounding area is well served by public transit. The Fulton Street Subway Station is six blocks to the northwest of Zoning Lot A and provides service for the A, C, J, Z, 2, 3, 4, and 5 trains, as well as transfers to the E, N, R, and W trains at the World Trade Center/Cortlandt Street Subway Station. The M15, M15-SBS, and the Free Downtown Connection buses have a bus stop one block to the west of Zoning Lot A. In addition, Zoning Lot A is eight blocks to the northeast of the Wall Street/Pier 11 ferry terminal, which has access to the Astoria, East River, Rockaway, Soundview, South Brooklyn, and Governors Island routes. Further down South Street is Whitehall Terminal which has access to the Staten Island Ferry.

According to Census data, from 2010–2020, Manhattan Community District 1 grew in population by 28.6%. The district's Black, white, Asian, and Latinx populations have increased 14.2%, 20.8%, 34.5%, and 42.6% respectively. The total number of housing units has increased 23%, while the vacancy rate has increased 20.4%.

Site Description

The Project Area is comprised of the LSGD. The existing LSGD is comprised of parts of Lots 8 and 10 and all of Lot 11 on Block 73 and part of Marginal Street. It currently includes the Pier 17 building, a three-story retail structure, the Tin Building, an approximately 60,000 square feet market structure on Pier 17, and is served by an access drive in Zoning Lot C, described below. Buildings within the LSGD currently comprise 302,074 square feet of zoning floor area.

Under the proposed modifications, the LSGD would consist of the Pier 17 Zoning Lot, the demapped portion of Fulton Street between South Street and Water Street, the demapped portion

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of Water Street between Fulton Street and Beekman Street, the demapped portion of Front Street between Beekman Street and John Street (collectively the "Demapped Street Portions" or "Zoning Lot B"), and Zoning Lot A. As modified, the LSGD will have a total lot area of 336,601 square feet and be permitted a maximum floor area of 1,117,698.5 square feet. Buildings within the LSGD currently comprise 302,074 square feet of zoning floor area.

Zoning Lot A (Block 98, Lot 1)

Zoning Lot A, comprised of 250 Water Street and 304 Pearl Street, is owned by the Applicant and is located in Manhattan CD1 to the southwest of the Brooklyn Bridge in lower Manhattan. It is an irregular, full-block site with approximately 333.03 feet of frontage on Water Street, 108.24 feet of frontage on Beekman Street, 323.84 feet of frontage on Pearl Street, and 189.69 feet of frontage on Peck Slip. Zoning Lot A has a lot area of 48,057 square feet.

Zoning Lot A is located within a C6-2A zoning district, which is a medium-density district that permits a wide range of residential, community facility, and commercial uses. The maximum FAR permitted for residential use is 6.02, 6.0 for commercial use, and 6.5 for community facility use. Residential portions of buildings in a C6-2A district are required to have a base height that is between 60 feet and 85 feet, and are allowed maximum overall building height of 120 feet. After the base height, a 10-foot setback is required from a wide street, and a 15-foot setback is required from a narrow street.

Zoning Lot A is currently used as a surface parking lot with a capacity of approximately 400 parking spaces and is served by a kiosk structure. It is located one block west of the Brooklyn Bridge. Zoning Lot A currently has a curb cut on Pearl Street that provides access to and from the parking lot, located approximately 60 feet east of Beekman Street.

Zoning Lot B (Demapped Street Portions)

Across South Street is the Demapped Street Portion (Zoning Lot B), which has a lot area of 60,570 square feet and is located within a C5-3 zoning district and a C6-2A zoning district. The Demapped Street Portion originally contained City-owned streets. Those streets were demapped in 1983 pursuant to C830356MMM (the "Map Change Resolution") in order to accommodate a pedestrian plaza and spur economic development. All floor area generated by the demapped streets has been transferred to the Seaport Development Rights Bank. No floor area remains on the demapped street. Although demapped, the former streets within the Demapped Street Portion are considered "streets" for purposes of applying Zoning Resolution regulations, pursuant to ZR 91-62 and 91-68.

The Demapped Street Portion also contains an existing Use Group 6, open-air eating and drinking establishment (the "Garden Bar"). The existing Garden Bar is approximately 72.50 feet by 20.50 feet, and includes seating near the corner of Fulton Street and Front Street.

Zoning Lot C (Pier 17 Zoning Lot)

Pier 17, which is located within a C4-6 zoning district, has a lot area of 227,974 square feet. Underlying zoning regulations permit a maximum floor area of 775,111.6 square feet (3.4 FAR). Approximately 302,074 square feet of floor area (1.33 FAR) are currently being used on Pier 17.

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Pier 17 includes public open space and a mixed-use building comprising retail, restaurant, entertainment, and office uses as well as a multipurpose rooftop space with areas for public access, concerts, and other events. Pier 17 underwent a redevelopment pursuant to the 2013 actions, which were modified by the 2016 modifications.

The "Tin Building" is an approximately 60,000 square foot market structure on Pier 17, being developed by SSSLP pursuant to the 2016 modifications, and is slated to open in late 2021 or early 2022. The Tin Building will feature a culinary marketplace offering fresh and prepared foods. Surrounding the Tin Building to the southwest, southeast, and northwest is the Access Drive.

The Access Drive has a one-way entrance on South Street opposite Fulton Street and a one-way exit back to South Street as a prolongation of Beekman Street. Pursuant to the restrictive declaration, the access drive may only be used for loading and deliveries to Pier 17 and the Tin Building.

The existing New Market Building on Pier 17, adjacent to the Tin Building, is currently being demolished by the City. The site is currently owned by the NYC Department of Small Business Services and xis expected to be redeveloped into a commercial and community facility building.

On May 5, 2021, the Landmarks Preservation Commission ("LPC"), by a 6-2 vote, granted a Certificate of Appropriateness (LPC application No. 21-03235; certificate No. 21-03235) for the proposed design of the residential tower at 250 Water Street. The Certificate expires on May 4, 2027.

Project Description

The LSGD is comprised of three zoning lots: Zoning Lot A, the Demapped Street Portion (Zoning Lot B, which includes an open-air eating and drinking establishment), and the Pier 17 Zoning Lot (Zoning Lot C). Zoning Lot A would be developed into a new, mixed-use building.

Zoning Lot A - 250 Water Street

The Proposed Development would be developed into a mixed-use building containing 550,000 square feet of zoning floor area (the "Building"). The Building would include approximately 376,300 square feet of residential floor area, 153,000 square feet of office floor area, 15,900 square feet of retail, and 4,800 square feet for community facility use.

The Building would include approximately 75,260 square feet – 20% of the total residential floor area – as "affordable" floor area at an average of 40% of the area median income ("AMI"). The Building would consist of a 74.33-foot tall, five-story base with office, community facility, and retail uses. Above the base, the Proposed Development would set back 10 feet from Beekman Street, five feet from Peck Slip, and 15 feet from Water Street. The residential portion of the building (the "Residential Portion") would rise above the base and reach a total height of up to 324 feet. The Building would comply with flood zone regulations of Article VI, Chapter 4 of the Zoning Resolution, and may incorporate resiliency measures and zoning deductions available pursuant to the Zoning for Coastal Flood Resiliency text amendment.

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The Proposed Development would include a 108-space, below-grade as-of-right accessory parking facility. Vehicles would enter the parking facility using a curb cut on Pearl Street and exit using a curb cut on Beekman Street. Vehicles would be able to access the lower level for parking facilities by elevators. There would be 10 reservoir spaces on the ground floor. As required by ZR 13-26, the exit to the parking garage on Beekman Street would be equipped with stop signs and speed bumps to slow exiting vehicles. Parking would be primarily for residents and tenants, with a small percentage potentially available to the public depending on the final building program.

To service the retail and office uses of the Proposed Development, two loading berths would be located on Pearl Street. The Proposed Development would also include 187 bicycle parking spaces.

Zoning Lot B - Demapped Street Portion

Located within Zoning Lot B is the Garden Bar, an existing Use Group 6, open-air eating and drinking establishment. The Garden Bar is approximately 72.50 feet by 20.50 feet, and includes seating near the corner of Fulton Street and Front Street.

Zoning Lot C - Pier 17

Zoning Lot C would be modified to allow for the following changes:

- Fixed and retractable bollards are proposed within the Pier 17 Zoning Lot along South Street in front of the Tin Building and Pier 17;
- Three guard booths, with an aggregate area of 105 square feet, are proposed to be adjacent to the access drive. One booth would be located west of the Tin Building and within the portion of the Esplanade surrounded by the access drive. The second booth would be located at the top of the access drive loop. The third booth would be provided to the east of the Tin Building outside of the portion of the Esplanade surrounded by the access drive;
- The building on Pier 17 would add a skylight, which is a permitted obstruction;
- The curb boundaries of the access drive would be realigned to accommodate a Con Edison gas meter for the Tin Building while also maintaining a continuous 10-foot clear pedestrian path along the northern side of the Tin Building; and
- The Traffic Management Plan for the access drive at Pier 17 would be modified to allow for passenger pick-up and drop-off instead of service for loading and deliveries only.

COMMUNITY BOARD RECOMMENDATION

Manhattan Community Board 1 ("CB1") held a public hearing for the 250 Water Street application on June 14, 2021. On July 27, 2021 at its Full Board meeting, CB1 voted to recommend disapproval of the application unless the Applicant met certain conditions. Thirtyone board members voted in favor of disapproval, 2 members voted in opposition, 1 abstained, and 1 recused.

CB1 recommended denial of the application and outlined their comments on the application, including:

- The Proposed Development would undermine years of carefully crafted zoning regulations meant to guide the orderly growth of the Seaport through modifications proposed by Howard Hughes Corporation which reconfigure the rules to advance a private, profit-driven agenda;
- Given that the 1972 Seaport Transfer Mechanism was created to maintain the very unique low-scale character of this 11-block historic district, where the average building is four to five stories in height, by creating a mechanism to move such development rights to sites outside the Seaport Historic District, CB1 opposes the proposed zoning text amendment to make 250 Water Street into a receiving site;
- The Applicant has not committed in writing that they will contribute to the Seaport Museum's endowment or the pledged John Street expansion as a result of this proposal;
- This proposal is not in line with the guiding principles developed by the Seaport Working Group, particularly as it relates to building heights and density;
- The Applicant has not specified whether or not the transfer of development rights from Pier 17 would require an open bidding process;
- The Howard Hughes Corporation would control a greater portion of the South Street Seaport area, and would therefore have greater power over how the Seaport evolves; and
- The proposal to expand the LSGD and incorporate the demapped portions of Fulton Street to allow for the transfer of development rights from Pier 17 to 250 Water Street skirt the long-standing Seaport Transfer Mechanism.

BOROUGH PRESIDENT'S COMMENTS

The South Street Seaport Historic District is a testament to the City's preservation efforts throughout the decades. From its historic cobblestone streets to its Greek Revival buildings, the protection and maintenance of this landmarked area is vital in conserving the history of the nation's first major port and the history of New York City's trade, commerce, and architecture. This application is not just for a new development. It is also a proposal to preserve and revitalize the Historic District and the South Street Seaport Museum — an anchor for the district. In addition, this proposal would bring new affordable housing units to the area.

250 Water Street is one of the last remaining developable lots in the area and is the largest vacant site within a historic district in New York City. The site it is a non-contributing site that is currently being used as a parking lot. As written in my testimony presented to the Landmarks Preservation Commission (LPC) on two separate occasions, developing this site would be in line with the 1969 South Street Seaport Museum's Master Plan for the neighborhood. That Master Plan called for the preservation of low-density historic buildings closer to the waterfront and the development of taller buildings further inland. For this particular site, the Master Plan predicted a building with more density that would serve as a transition toward the low masonry buildings closer to the waterfront. The updated project design shows a singular tower, which has already been approved by the LPC for a Certificate of Appropriateness. I reiterate my approval with LPC's determination that the building's design, fenestration, materials, color, and detailing of the building pairs well with pre-existing historic structures in the area.

I am aware that the issues important to the Seaport area are pertinent to this application, notably historic preservation, economic development, and environmental resiliency. My office began

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engaging the Seaport community as early as 2014, with the formation of the Seaport Working Group. That group was re-established in 2018 as the Seaport Advisory Group. Participants included elected officials, members of City agencies, Community Board 1, and other vital stakeholders. The South Street Seaport Museum in particular has been a key player and advocate of historic preservation of the Historic District. Seaport residents have all benefitted from the Museum's active and ongoing work, and this project is a one-of-a-kind opportunity to continue aiding the Museum's preservation programs and educational outreach. If we care about preservation, then we must ensure that institutions like the Seaport Museum remain in operation for many years to come. The Applicant has demonstrated that they understand the value of retaining and supporting the museum. However, I remain concerned that at this time, the financial mechanism for approval and delivery of that funding has not yet been established. I am aware that negotiations are continuing over approval of the \$50 million to establish an endowment for the museum, but I await the conclusion of these discussions before I support this application.

I remain concerned that the Applicant has yet to address the ongoing environmental concerns of the Peck Slip School and the Blue School, and Southbridge Towers. The 250 Water Street parking lot sits above a 19th-century thermometer factory and has tested positive for underground contaminants, such as mercury and petroleum. On June 24, 2019, the New York State Department of Environmental Control (NYSDEC) admitted the project into the Brownfield Cleanup Program (BCP). Throughout 2020 and 2021, residents and parents submitted numerous public comments regarding the Remedial Investigation Work Plan. My office helped to negotiate an agreement under which an environmental engineer has been providing analysis of the design and implementation of the clean-up for the community, and this support must continue. I urge that the Applicant maintain transparent and open communication with that contracted environmental consultant, Excel Environmental Resources, Inc. (Excel), and that contaminants and hazardous materials be removed or maintained at safe levels in consideration of the two schools and several day care centers in the vicinity of the site.

A second concern voiced by teachers and parents of the Peck Slip School and the Blue School, as well as residents of Southbridge Towers, pertains to future construction work on the Project Site. Traffic, excavation, pile driving, placement of fill and soil, and other disruptive construction activities must fully protect existing air quality and water and electrical transmission lines and minimize vibration and noise. Regulations for engine emissions, construction waste reduction, and water and sewage infrastructure must be in effect and communicated to both construction companies as well as neighborhood residents and businesses. The Applicants must conduct outreach to all surrounding property owners, residents, and schools with detailed information concerning future and continuing construction and potential impacts, and respond to the questions and concerns of these owners and residents. Like many other projects occurring in the borough of Manhattan, a community construction liaison must be made available 24/7 from preconstruction through the project's completion to serve as a direct community contact via a hotline and email address to be posted prominently on the construction site and social media.

I emphasize that this opportunity to develop a non-contributing site as one of the last remaining sites in the South Street Seaport Historic District is momentous. Bringing new residents into the neighborhood – including the opportunity for more affordable units – the project supports the

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economic revitalization of the area, which is sorely needed after the devastating impacts of COVID-19. Furthermore, the project is an opportunity to sustain efforts of the South Street Seaport Museum, which furthers ongoing preservation projects in the community.

250 Water Street is a project that both celebrates the past and effectively plans for the future of the South Street Seaport neighborhood. But the Seaport area will not be successful or honor New York City's history unless the South Street Seaport Museum is able to secure the funding for an endowment.

BOROUGH PRESIDENT'S RECOMMENDATION

Therefore, the Manhattan Borough President recommends <u>that</u> the Applicant ULURP Application No. N210439ZRM <u>agree to the following</u>:

- 1. Present a legal mechanism that will ensure the Seaport Museum obtains its \$50 million in funding. This mechanism should be in place before the ULURP application receives final approval;
- 2. Maintain transparent and open communication with the contracted environmental consultant, Excel Environmental Resources, Inc. (Excel), and contaminants and hazardous materials are removed or maintained at safe levels during and after the period of construction:
- 3. Traffic, excavation, pile driving, placement of fill and soil, and other disruptive construction activities must fully protect air quality and existing water and electrical transmission lines and minimize vibration and noise; and
- 4. Conduct outreach to all surrounding property owners, residents, and schools with detailed information concerning future and continuing construction and potential impacts and respond to the questions and concerns of these owners and residents.
- 5. Allocate the space in the Trans-Lux Building to the Fulton Stall Market and/or other greenmarkets that feature locally grown goods and products.

Gale A. Brewer Manhattan Borough President



Testimony of New York State Assemblymember Yuh-Line Niou to the City Planning Commission Regarding the Draft Environmental Impact Statement (DEIS) for 250 Water Street/89 South Street - South Street Seaport Historic District

Assembly member Niou represents the 65th Assembly District which includes Battery Park City, Chinatown, the Financial District, the Lower East Side, and the South Street Seaport.

My name is Amy Vera, representing the office of Assemblymember Yuh-Line Niou. Assemblymember Niou is at Albany for an extraordinary session and wanted to share this testimony to the City Planning Commission today.

My name is Yuh-Line Niou, the New York State Assemblymember representing Lower Manhattan, including the South Street Seaport Historic District.

Many of us here, including myself, have testified at the previous hearings with the Landmarks Preservation Commission and other agencies in opposition to the applicant's proposal and have returned today to once again, oppose the revised proposal and highlight the continued disregard of our community throughout this process.

I am proud to represent the South Street Seaport Historic District. There is simply no place like it in New York. Our 11 blocks represent the city's humble early beginnings as brick buildings along a beautiful stretch of water. In New York, more than in almost any other city, our architecture tells the story of where we have been, and who we would become. That is why it is so important we protect this community treasure.

In recognition of that treasured history, Manhattan Community Board 1, elected officials, community groups and local developers joined together to rezone the area to a specific zoning restriction, C6-2A. The intention for this zoning was to preserve its magic for future generations. In this case, a key part of that preservation came through restrictions limiting building heights to 120 feet and floor area ratios.

That language is clear, which makes this proposal unacceptable and absurd. The building's height, even with its alterations, far exceed what would be deemed acceptable under a fair interpretation of these restrictions. Equally concerning is that the building's footprint merely shifts density to the edge of the district. The current proposal feels more of a sleight of hand than a serious attempt to incorporate community feedback and local restrictions. This proposal should not have gotten this far in the ULURP process in the first place.

To be clear, the historic preservation zoning regulations put in place do not not represent a burden on developers. Numerous developers have completed projects within the zoning guidelines. At no point has this developer ever proposed a building project that adheres to the height limitations of the Historic District or with an appropriate usage of air rights. To proceed with this project would punish every developer who has worked collaboratively with our community within the guidelines we have set forth.

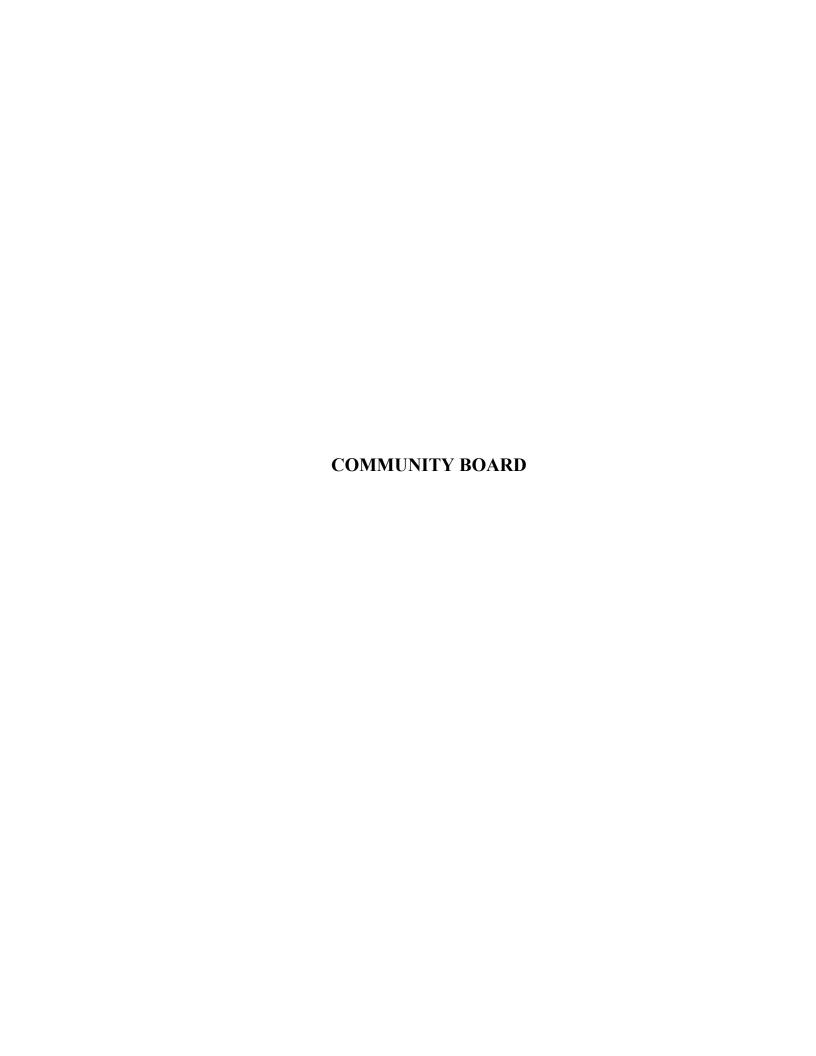
Furthermore, the City has elected to continue the ULURP process while a Brownfield Cleanup Project is ongoing at the site. Lower Manhattan is already a "built" environment and would require a complex plan to perform the remediation within a densely populated area surrounded by numerous schools, landmarked low-scale residential buildings, commercial space with substantial tourism, and a large residential building complex steps away.

250 Water Street is highly polluted with contaminants such as elemental mercury, PCBs, metals, pesticides, volatile organic compounds, petroleum and tar-related products, chlorinated solvents, and per- and polyfluoroalkyl substances (PFAS). It is estimated that one million cubic feet of clean and dirty soil would need to be excavated across the entire site. The school children, nearby residents, and the general public are currently not at risk of being exposed to those contaminants because of the asphalt parking lot covering the site. However, once the asphalt is removed for remediation and development, there is a significant risk of exposure and harm.

Apart from potential public exposure to hazardous substances, it is clear the Brownfield remediation would impose significant other environmental impacts on the community relating to noise, vibration, dust, odors, construction traffic, and other impacts in addition to those resulting from the building construction itself. The DEIS fails to address and analyze these issues sufficiently as the Brownfield Project is not yet complete. I believe the CPC must fully analyze and make considerations on proper mitigation from these issues, but this cannot be done until the Brownfield Project has progressed significantly. As a result, the CPC must reject the DEIS and work towards a solution and timeline that can incorporate vital information and mitigation measures from both projects if the intention is to perform these projects simultaneously against our community's wishes.

I stand strong with our community and urge the CPC to see the truly devastating ramifications of this project. This project has never fit the clear historic preservation goals of our community, and has failed to address the needed environmental benefits, affordable housing needs, and density issues that our community needs. It additionally

fails to address the environmental impacts set forth by the building's construction and the Brownfield Clean-Up Project. The greed of developers must not come before the safety of the community who will have to endure the consequences of their actions.



COMMUNITY BOARD 1 – MANHATTAN RESOLUTION

DATE: JULY 27, 2021

COMMITTEE OF ORIGIN: LAND USE, ZONING & ECONOMIC DEVELOPMENT

| COMMITTEE VOTE: | 12 In Favor | 1 Opposed | 0 Abstained | 0 Recused |
|-----------------|-------------|-----------|-------------|-----------|
| PUBLIC VOTE: | 0 In Favor | 0 Opposed | 0 Abstained | 0 Recused |
| BOARD VOTE: | 31 In Favor | 2 Opposed | 1 Abstained | 1 Recused |

RE: 250 Water St ULURP Application

WHEREAS: A series of ULURP and non-ULURP actions to facilitate the development of a new, 324-foot tall, 550,000 ZSF, mixed-use building with approximately 376,300 ZSF of residential use, 4,800 ZSF of community facility use, 153,000 ZSF of commercial/office and 15,900 ZSF of retail being sought by a private applicant, 250 Seaport District LLC, at 250 Water Street (Block 98, Lot 1) in the South Street Seaport Special District, within the Lower Manhattan Special District, Community District 1, Manhattan; and

WHEREAS: In December 2020 and March 2021, CB1 adopted resolutions urging the Landmarks Preservation Commission (LPC) to reject the application for the 250 Water Street proposed development. On May 4, 2021, LPC voted to approve HHC's third 250 Water Street design as appropriate for the Seaport Historic District; and

WHEREAS: The application package (M130053BZSM; N210439ZRM; N210446ZCM; N210441ZAM; M210442LDM; N210443LDM; N210445ZAM; N210440ZCM; C210438ZSM) was certified as complete by the City Planning Commission (CPC) at its May 17, 2021, meeting, triggering the start of the Uniform Land Use Review Procedure, the public review process known as ULURP; and

WHEREAS: The Howard Hughes Corporation (HHC)'s application for its privately owned 250 Water Street site seeks major changes to the Seaport zoning and the City's de-mapped public streets; and

WHEREAS: CB1 played a major role in putting into place the existing C6-2A Seaport zoning in 2003 when it sponsored a ULURP action to change the zoning and won overwhelming support for this zoning from the community, Seaport property owners, the South Street Seaport Museum, the Downtown Alliance, the CPC, and all local and Citywide elected officials; and

WHEREAS: The current zoning caps the height of new buildings at 120' and is meant to maintain the low scale size of the buildings that populate the Seaport Historic District, which average 4-5 stories in height and make it such a unique part of NYC; and

WHEREAS: CB1 has adopted multiple resolutions indicating it would support the construction of a new building at 250 Water Street that complies with the existing zoning and is extremely troubled by the proposed HHC building that would be roughly three times taller than what is permitted by zoning in this low scale district; and

WHEREAS: In 2014, the Seaport Working Group outlined as one of its eight guiding principles Building Heights and Views, encouraging "the transfer of development rights to incentivize lower buildings and public open space in the immediate vicinity of the South Street Seaport Historic District in conformance with the design objectives of the 1998 Urban Renewal Plan Area;" and

WHEREAS: This proposal involves expanding the existing Pier17 Large Scale General Development area (LSGD), using the de-mapped City streets around the Seaport's Fulton Plaza core to provide a physical connection between the 250 Water Street development site and the Pier 17/ Tin Building sites. This one action provides the link to unused development rights at the Pier17/Tin Building waterfront necessary for achieving the desired density at 250 Water Street; and

WHEREAS: HHC's proposal to expand the LSGD has been designed as a way to circumvent at least two problems: it connects the 250 Water Street site physically to the Pier 17 site, which attempts to address adjacency for development rights transfer; and it uses the expanded LSGD as a vehicle for redistributing unused development rights within the LSGD bounds, thus avoiding having to deal with the issues of granting and receiving sites of the 1972 Seaport Transfer Mechanism specifically designed to control how development rights are transferred throughout the Seaport area; and

WHEREAS: The Brooklyn Bridge Southeast Urban Renewal Plan (BBSE-URP) has been in effect since 1968. Alongside ongoing public involvement in preservation efforts, it has provided some guidance and controls over the development that has taken place in the South Street Seaport area since then. It will expire in 2068; and

WHEREAS: This timing is relevant to an application that NYC Small Business Services (SBS) will be filing shortly to extend the Seaport Lease (HHC interests) for another 99 years until 2120; and

WHEREAS: Unless significant changes are incorporated, the extension of HHC's amended 2013 Marketplace Lease beyond its final current expiration date of 2072, in conjunction with its 250 Water Street proposed expansion of the Pier 17 LSGD, will place a major portion of the South Street Seaport Historic District in the hands of a sole private developer with little counter-balance in place from competitors, or from City agencies that should be protecting the Seaport's public assets; and

WHEREAS: From the Rouse Corporation to General Growth Properties, the City has established a history of relying on private developers in the South Street Seaport area, only to result in a pattern of failure; and

WHEREAS: CB1 has great concerns over how EDC has historically managed City assets in Lower Manhattan. There have been missed opportunities to generate affordable housing and provide community facilities and amenities with the disposition of various properties; including 49-51 Chambers Street, 346 Broadway and 137 Centre Street; and

WHEREAS: In December 2019, CB1 voted on a resolution regarding a proposed SBS/Economic Development Corporation (EDC) concession agreement via the NYC Franchise and Concession Review Committee (FCRC) for demapped pedestrian streets in the Historic South Street Seaport district, where EDC represented to CB1 that the funds would be restricted so that they cannot be spent outside of the Historic South Street Seaport district and that, in coordination with the Manhattan Borough President's Office and CB1, the revenue would be used to contribute back to the character of the South Street Seaport, specifically for improving maritime history, boat maintenance, etc. To date, no funds generated by this concession agreement have been used for such purposes, and the Seaport Museum has represented that they have not yet received any funding via this agreement; and

WHEREAS: Regarding the transfer of development rights from Pier 17, the applicant has represented that an open procurement process is not required; and that since the development rights are within HHC's leasehold, HHC is entitled to exclusive use of them. However, a January 2020 letter from EDC to the New York City Comptroller's office states that: "If the City were to consent to the transfer of development rights from Pier 17 and the Tin Building sites, the development rights would first need to be alienated from HHC's leasehold through negotiation, and then disposed of through a public procurement process;" and

WHEREAS: When asked to comment on this discrepancy, EDC reported that "upon further review by City Law Department and EDC, it was determined that a competitive process would not be warranted because most of the development rights associated with Pier 17 are included in HHC's lease and therefore would not be available for use by others until 2072," and that

WHEREAS: Since HHC's first activities in the South Street Seaport, CB1 has made repeated requests for the developer to provide a master plan for its properties throughout the entirety of the South Street Seaport area. It puts the community at an inherent disadvantage to review segmented, piecemeal applications in a vacuum without the contextual understanding of broader plans for the area. This is exacerbated by the fact that the community has not received sufficient information, nor had sufficient time for review or meaningful discussion regarding the pending Seaport Disposition ULURP/Marketplace lease renewal which directly impacts the areas currently under consideration; and

WHEREAS: Last year, a private developer expressed interest in purchasing city-owned development rights and the plan was presented to the Manhattan Borough President and local Council Member by CB1, but there was no interest or follow-up from the City; and

WHEREAS: HHC had initially stated that the South Street Seaport Museum would receive a \$50 million endowment as a result of the proposed 250 Water Street development. HHC proposes to purchase from the City unused development rights from Pier 17, the proceeds of which the City would then transfer as funding to the Museum. After the LPC review and corresponding reduction in total square footage, it is unlikely- if not impossible- for \$50 million to be generated from the disposition of unused development rights by the applicant for the 250 Water Street project. There is no plan for how the additional funds will be sourced and there are no contractual agreements in place to guarantee that the Museum will receive <u>any</u> funding, let alone funding at the levels represented as part of this proposal. Further, there is no guarantee that the Museum will be able to complete the John Street expansion as a result of this proposal; and

WHEREAS: CB1 held a public hearing on this application during the June 14, 2021 Land Use, Zoning & Economic Development Committee meeting with 64 speakers (67% in support, 30% in opposition and 3% undecided). CB1 also collected over 90 written comments on this application (73% opposed, 26% in favor and 1% undecided). Additionally, CB1 has received one petition in opposition which has gathered 1,004 signatures, and a second petition in opposition with 9,840 signatures; now

THEREFORE BE IT RESOLVED

THAT: CB1 fully opposes this extremely complex and convoluted package of zoning actions intended to upzone this site to allow for the proposed oversized building at 250 Water Street, based on the issues outlined above and for the following

additional reasons:

• The proposed development would undermine years of carefully crafted zoning regulations meant to guide the orderly growth of the Seaport through modifications proposed by HHC which reconfigure the rules to advance a private, profit-driven agenda.

- Given that the 1972 Seaport Transfer Mechanism was created to maintain the very unique low-scale character of this 11-block historic district, where the average building is four to five stories in height, by creating a mechanism to move such development rights to sites outside the Seaport Historic District, CB1 opposes the proposed zoning text amendment to make 250 Water Street into a receiving site. This runs completely counter to the intention of the existing Seaport Transfer Mechanism and to the community's long-standing and well-documented desire to maintain this unique part of Lower Manhattan. Further, allowing such a radical change creates a dangerous precedent for other Seaport property owners who may wish to follow suit.
- There is critical concern over the fact that there is nothing in writing to guarantee the Seaport Museum's endowment (at \$50 million or any other level) or the pledged John Street expansion as a result of this proposal. CB1 has identified in our April 2021 resolution a series of workable, alternative ways to generate income for the Seaport

Museum that can be done without the approval of an inappropriate building in the South Street Seaport Historic District, and continues to lobby for additional needed affordable housing in Lower Manhattan and in numbers far greater than what is contemplated at 250 Water Street at 5 WTC and at other sites.

- Our comments are at best incomplete at this time, and at worst subject to massive change, as we have not received full information, nor had time for review or meaningful discussion regarding the Disposition of Seaport Properties ULURP and the proposed amended Marketplace lease. We are also still in the process of discussing the DEIS for 250 Water Street, and the 250 Water Street Brownfield Cleanup Program Remedial Action Work plan that was only released to the public on June 25, 2021. These applications are being rushed through the review and approval process at the benefit of HHC, and the City should postpone review of all of these related applications until CB1 and the community have full information on all HHC, EDC and SBS Seaport applications that City Planning is aware of so we have a full understanding and sufficient opportunity to review.
- This proposal is not in line with the guiding principles developed by the Seaport Working Group, particularly as it relates to building heights and density.
- CB1 is disturbed by the discrepancy and lack of transparency surrounding whether or not the transfer of development rights from Pier 17 would require an open bidding process, and we object to the City's opaque processes surrounding this question as well as the conflicting explanations we have received. This suggests that the applicant and the City have created a "work around" to sell the purported public assets known as "air rights" to the applicant in a single-source transaction without an RFP to solicit competitive bids.
- CB1 rejects these actions which give HHC even more control of the South Street Seaport area, and maintains that a single profit-driven developer will exert outsized power over how the Seaport evolves.
- CB1 believes that the proposed actions to expand the LSGD and incorporate the de-mapped portions of Fulton Street to allow for the transfer of development rights from Pier 17 to 250 Water Street is a particularly egregious means of skirting the long-standing 1972 Seaport Transfer Mechanism.
- CB1 strongly opposes the proposal to redefine de-mapped portions of Fulton, Front and Water Streets as a "zoning lot," which is being done solely to create a physical connection to the 250 Water St site and enable HHC to move development rights from Pier 17 to the 250 Water Street site. These de-mapped streets are City owned, are intended to serve the public interest, and should not be used as a tool to boost a private developer's profits. CB1 maintains that the City should continue to control use of these important streets as they indicated in 2019 with the FCRC plan to activate these streets and make them even more accessible with additional recreational, cultural and educational public events.
- CB1 views these major proposed zoning changes as an attempt by HHC to impose new controls over even more Seaport assets than are currently locked into its existing lease

arrangements with the City. CB1 believes that the expanded LSGD would set the stage not only for a vastly large and out-of-context building at 250 Water Street, but also has the potential for HHC to have future undue influence over the de-mapped portions of Fulton Street via its inclusion in the LSGD area.

- CB1 believes HHC's claim that transferring unused development rights from Pier 17 would save the waterfront from inappropriate overbuild is false and self-serving, and CB1 opposes the transfer of development rights from Pier 17, which is being done solely to generate additional square footage for the 250 Water Street site. The waterfront sites are City-owned, and the City has full control over what could and would get built there. In recent years, the City's direction, in line with full community backing, has been and continues to be towards opening the waterfront for full public access and water-dependent and water-enhancing uses. Furthermore, the NYC Parks Department has been given control of the marginal streets underneath the FDR Drive to the water's edge. By definition, parkland would need to be alienated by the NYS Legislature for "development" to take place there.
- CB 1 objects to the proposal to allow the service road on Pier 17 (the "Access Drive") to be utilized for passenger pickup and drop-off instead of only for loading and deliveries. Use of the Access Drive was the subject of discussion during the Pier 17 renovation project development and the Tin Building site merged into the project in 2015-16. After consideration of the pedestrian concerns, it was decided that only delivery vehicles within controlled access hours, and emergency vehicles would use the access drive, and a lay-over area along the marginal street area in front of the Tin Building would be available for other drop-offs. If anything has changed, it is that more pedestrians are now using the waterfront, and there is no justification to change the type of use or access hours.
- Since there is now active litigation to overturn the LPC Certificate of Appropriateness for this specific design, City Planning should strongly consider delaying any action on this until a final determination is made by the Courts. This is particularly relevant to the various actions sought regarding height and setback or street wall regulations to allow for construction of the LPC approved building.



The City of New York Manhattan Community Board 1

Tammy Meltzer Chairperson | Lucian Reynolds District Manager

New York City City Planning Commission Public Hearing on 250 Water Street ULURP Application Testimony by Tammy Meltzer, Chairperson September 1, 2021

Good morning, I am Tammy Meltzer, Chair of Manhattan Community Board 1 (CB1). In July 2021 CB1 adopted a resolution regarding the 250 Water Street ULURP application (attached). We recommend referencing the resolution for the full scope and context of comment regarding this proposal.

CB1 is strongly opposed to the Howard Hughes Corporation (HHC)'s application for the privately owned 250 Water Street site as it seeks major changes to the long-standing Seaport zoning. It is an egregious departure from years of carefully crafted regulations meant to guide the orderly growth of the Seaport, and the HHC proposed modifications to reconfigure these rules are to advance a private, profit-driven agenda. In 2003, CB1 played a major role in implementing the current C6-2A Seaport zoning when it sponsored a ULURP action to change the zoning and won overwhelming support from the community, property owners, South Street Seaport Museum, Downtown Alliance, CPC, and all elected officials. This current zoning caps building heights for new buildings at 120' and is meant to maintain the low scale size of the buildings within the unique Seaport Historic District. CB1 has adopted multiple resolutions indicating it would support a new building at 250 Water Street that complies with the existing zoning and is extremely troubled by the proposed building that is roughly three times taller than what is currently permitted.

As the 1972 Seaport Transfer Mechanism was specifically designed to maintain the very unique low-scale character of this historic district by creating a plan to move such development rights outside the Seaport Historic District, CB1 opposes the proposed zoning text amendment to make 250 Water Street into a receiving site. The applicant's claim that there are no potential receiving sites outside the historic district is demonstrably false. CB1 presented one such developer and several sites to MBPO Brewer and CM Chin on March 13, 2020 which was never followed up.

CB1 strongly opposes the proposal to redefine de-mapped portions of Fulton, Front and Water Streets as a "zoning lot," which is being done solely to create a physical connection to the 250 Water Street site and enable HHC to move development rights from Pier 17 to 250 Water Street. CB1 believes that this is a particularly egregious means of skirting the long-standing Seaport Transfer Mechanism. These de-mapped streets are City owned, are intended to serve the public

interest, and should not be used as a tool to enhance a private developer's profits. Further, allowing such a radical change creates a dangerous precedent for other property owners city-wide, signaling that protected districts are available to be compromised through gerrymandering the zoning regulations.

There is critical concern and uncertainty with nothing in writing by the City to guarantee the Seaport Museum's endowment (at \$50 million or any other level), or the pledged John Street expansion as a result of this proposal. Already, EDC has not fulfilled its 2019 promise to the Seaport Museum with the funding stream it asked CB1 to support. In April 2021 CB1 identified by resolution numerous workable alternatives to generate income for the Museum without engaging in zoning gymnastics or the approval of an inappropriate building. We continue to lobby for additional needed affordable housing in Lower Manhattan, and in numbers four times greater at 5 WTC amongst other sites.

The timing of this application is extremely problematic. As of today, our comments are at best incomplete, and at worst subject to massive change, as we have not yet seen a copy of the proposed amended 99 year lease, and the third amendment to this lease dated 2020 was not released by EDC to CB1 until this past Monday. This has denied the public an opportunity for meaningful discussion regarding the future of the Seaport in consideration of all relevant applications.

Since HHC's first activities in the Seaport, CB1 has made repeated requests for the developer to provide a master plan for its properties throughout the entirety of the South Street Seaport area. The community is at an inherent disadvantage by being forced to review segmented, piecemeal applications in a vacuum without the contextual understanding of broader plans. The City should postpone review of all of these related applications until the community has full information and sufficient time to review all HHC, EDC and Small Business Services Seaport applications that City Planning is aware of.

From the Rouse Corporation to General Growth Properties, the City has an established history of relying on one private developer at a time in the South Street Seaport area, only to result in a pattern of failure. We reject these actions which give HHC even more control of the South Street Seaport area, and maintain that a single profit-driven developer will exert outsized power over how the Seaport evolves. We call upon you, our City Planning Commissioners, to take these points under careful consideration as you make a decision on this precedent-setting application which has major implications for our South Street Seaport historic district and beyond.

Thank you for the opportunity to speak today.

COMMUNITY BOARD 1 – MANHATTAN RESOLUTION

DATE: JULY 27, 2021

COMMITTEE OF ORIGIN: LAND USE, ZONING & ECONOMIC DEVELOPMENT

| COMMITTEE VOTE: | 12 In Favor | 1 Opposed | 0 Abstained | 0 Recused |
|-----------------|-------------|-----------|-------------|-----------|
| PUBLIC VOTE: | 0 In Favor | 0 Opposed | 0 Abstained | 0 Recused |
| BOARD VOTE: | 31 In Favor | 2 Opposed | 1 Abstained | 1 Recused |

RE: 250 Water St ULURP Application

WHEREAS: A series of ULURP and non-ULURP actions to facilitate the development of a new, 324-foot tall, 550,000 ZSF, mixed-use building with approximately 376,300 ZSF of residential use, 4,800 ZSF of community facility use, 153,000 ZSF of commercial/office and 15,900 ZSF of retail being sought by a private applicant, 250 Seaport District LLC, at 250 Water Street (Block 98, Lot 1) in the South Street Seaport Special District, within the Lower Manhattan Special District, Community District 1, Manhattan; and

WHEREAS: In December 2020 and March 2021, CB1 adopted resolutions urging the Landmarks Preservation Commission (LPC) to reject the application for the 250 Water Street proposed development. On May 4, 2021, LPC voted to approve HHC's third 250 Water Street design as appropriate for the Seaport Historic District; and

WHEREAS: The application package (M130053BZSM; N210439ZRM; N210446ZCM; N210441ZAM; M210442LDM; N210443LDM; N210445ZAM; N210440ZCM; C210438ZSM) was certified as complete by the City Planning Commission (CPC) at its May 17, 2021, meeting, triggering the start of the Uniform Land Use Review Procedure, the public review process known as ULURP; and

WHEREAS: The Howard Hughes Corporation (HHC)'s application for its privately owned 250 Water Street site seeks major changes to the Seaport zoning and the City's demapped public streets; and

WHEREAS: CB1 played a major role in putting into place the existing C6-2A Seaport zoning in 2003 when it sponsored a ULURP action to change the zoning and won overwhelming support for this zoning from the community, Seaport property owners, the South Street Seaport Museum, the Downtown Alliance, the CPC, and all local and Citywide elected officials; and

WHEREAS: The current zoning caps the height of new buildings at 120' and is meant to maintain the low scale size of the buildings that populate the Seaport Historic District, which average 4-5 stories in height and make it such a unique part of NYC; and

WHEREAS: CB1 has adopted multiple resolutions indicating it would support the construction of a new building at 250 Water Street that complies with the existing zoning and is extremely troubled by the proposed HHC building that would be roughly three times taller than what is permitted by zoning in this low scale district; and

WHEREAS: In 2014, the Seaport Working Group outlined as one of its eight guiding principles Building Heights and Views, encouraging "the transfer of development rights to incentivize lower buildings and public open space in the immediate vicinity of the South Street Seaport Historic District in conformance with the design objectives of the 1998 Urban Renewal Plan Area;" and

WHEREAS: This proposal involves expanding the existing Pier17 Large Scale General Development area (LSGD), using the de-mapped City streets around the Seaport's Fulton Plaza core to provide a physical connection between the 250 Water Street development site and the Pier 17/ Tin Building sites. This one action provides the link to unused development rights at the Pier17/Tin Building waterfront necessary for achieving the desired density at 250 Water Street; and

WHEREAS: HHC's proposal to expand the LSGD has been designed as a way to circumvent at least two problems: it connects the 250 Water Street site physically to the Pier 17 site, which attempts to address adjacency for development rights transfer; and it uses the expanded LSGD as a vehicle for redistributing unused development rights within the LSGD bounds, thus avoiding having to deal with the issues of granting and receiving sites of the 1972 Seaport Transfer Mechanism specifically designed to control how development rights are transferred throughout the Seaport area; and

WHEREAS: The Brooklyn Bridge Southeast Urban Renewal Plan (BBSE-URP) has been in effect since 1968. Alongside ongoing public involvement in preservation efforts, it has provided some guidance and controls over the development that has taken place in the South Street Seaport area since then. It will expire in 2068; and

WHEREAS: This timing is relevant to an application that NYC Small Business Services (SBS) will be filing shortly to extend the Seaport Lease (HHC interests) for another 99 years until 2120; and

WHEREAS: Unless significant changes are incorporated, the extension of HHC's amended 2013 Marketplace Lease beyond its final current expiration date of 2072, in conjunction with its 250 Water Street proposed expansion of the Pier 17 LSGD, will place a major portion of the South Street Seaport Historic District in the hands of a sole private developer with little counter-balance in place from competitors, or from City agencies that should be protecting the Seaport's public assets; and

WHEREAS: From the Rouse Corporation to General Growth Properties, the City has established a history of relying on private developers in the South Street Seaport area, only to result in a pattern of failure; and

WHEREAS: CB1 has great concerns over how EDC has historically managed City assets in Lower Manhattan. There have been missed opportunities to generate affordable housing and provide community facilities and amenities with the disposition of

various properties; including 49-51 Chambers Street, 346 Broadway and 137 Centre Street; and

improving maritime history, boat maintenance, etc. To date, no funds generated by this concession agreement have been used for such purposes, and the Seaport

WHEREAS: In December 2019, CB1 voted on a resolution regarding a proposed SBS/Economic Development Corporation (EDC) concession agreement via the NYC Franchise and Concession Review Committee (FCRC) for demapped pedestrian streets in the Historic South Street Seaport district, where EDC represented to CB1 that the funds would be restricted so that they cannot be spent outside of the Historic South Street Seaport district and that, in coordination with the Manhattan Borough President's Office and CB1, the revenue would be used to contribute back to the character of the South Street Seaport, specifically for

Museum has represented that they have not yet received any funding via this agreement; and

WHEREAS: Regarding the transfer of development rights from Pier 17, the applicant has represented that an open procurement process is not required; and that since the development rights are within HHC's leasehold, HHC is entitled to exclusive use of them. However, a January 2020 letter from EDC to the New York City Comptroller's office states that: "If the City were to consent to the transfer of development rights from Pier 17 and the Tin Building sites, the development rights would first need to be alienated from HHC's leasehold through negotiation, and then disposed of through a public procurement process;" and

WHEREAS: When asked to comment on this discrepancy, EDC reported that "upon further review by City Law Department and EDC, it was determined that a competitive process would not be warranted because most of the development rights associated with Pier 17 are included in HHC's lease and therefore would not be available for use by others until 2072," and that

WHEREAS: Since HHC's first activities in the South Street Seaport, CB1 has made repeated requests for the developer to provide a master plan for its properties throughout the entirety of the South Street Seaport area. It puts the community at an inherent disadvantage to review segmented, piecemeal applications in a vacuum without the contextual understanding of broader plans for the area. This is exacerbated by the fact that the community has not received sufficient information, nor had sufficient time for review or meaningful discussion regarding the pending Seaport Disposition ULURP/Marketplace lease renewal which directly impacts the areas currently under consideration; and

WHEREAS: Last year, a private developer expressed interest in purchasing city-owned development rights and the plan was presented to the Manhattan Borough President and local Council Member by CB1, but there was no interest or follow-up from the City; and

WHEREAS: HHC had initially stated that the South Street Seaport Museum would receive a \$50 million endowment as a result of the proposed 250 Water Street development. HHC proposes to purchase from the City unused development rights from Pier 17, the proceeds of which the City would then transfer as funding to the Museum. After the LPC review and corresponding reduction in total square footage, it is

unlikely- if not impossible- for \$50 million to be generated from the disposition of unused development rights by the applicant for the 250 Water Street project. There is no plan for how the additional funds will be sourced and there are no contractual agreements in place to guarantee that the Museum will receive <u>any</u> funding, let alone funding at the levels represented as part of this proposal. Further, there is no guarantee that the Museum will be able to complete the John Street expansion as a result of this proposal; and

WHEREAS:

CB1 held a public hearing on this application during the June 14, 2021 Land Use, Zoning & Economic Development Committee meeting with 64 speakers (67% in support, 30% in opposition and 3% undecided). CB1 also collected over 90 written comments on this application (73% opposed, 26% in favor and 1% undecided). Additionally, CB1 has received one petition in opposition which has gathered 1,004 signatures, and a second petition in opposition with 9,840 signatures; now

THEREFORE BE IT RESOLVED

THAT:

CB1 fully opposes this extremely complex and convoluted package of zoning actions intended to up-zone this site to allow for the proposed oversized building at 250 Water Street, based on the issues outlined above and for the following additional reasons:

- The proposed development would undermine years of carefully crafted zoning regulations meant to guide the orderly growth of the Seaport through modifications proposed by HHC which reconfigure the rules to advance a private, profit-driven agenda.
- Given that the 1972 Seaport Transfer Mechanism was created to maintain the very unique low-scale character of this 11-block historic district, where the average building is four to five stories in height, by creating a mechanism to move such development rights to sites outside the Seaport Historic District, CB1 opposes the proposed zoning text amendment to make 250 Water Street into a receiving site. This runs completely counter to the intention of the existing Seaport Transfer Mechanism and to the community's long-standing and well-documented desire to maintain this unique part of Lower Manhattan. Further, allowing such a radical change creates a dangerous precedent for other Seaport property owners who may wish to follow suit.
- There is critical concern over the fact that there is nothing in writing to guarantee the Seaport Museum's endowment (at \$50 million or any other level) or the pledged John Street expansion as a result of this proposal. CB1 has identified in our April 2021 resolution a series of workable, alternative ways to generate income for the Seaport Museum that can be done without the approval of an inappropriate building in the South Street Seaport Historic District and continues to lobby for additional needed affordable housing in Lower Manhattan and in numbers far greater than what is contemplated at 250 Water Street at 5 WTC and at other sites.
- Our comments are at best incomplete at this time, and at worst subject to massive change, as we have not received full information, nor had time for review or meaningful discussion regarding the Disposition of Seaport Properties ULURP and the proposed amended Marketplace lease. We are also still in the process of discussing the DEIS for

250 Water Street, and the 250 Water Street Brownfield Cleanup Program Remedial Action Work plan that was only released to the public on June 25, 2021. These applications are being rushed through the review and approval process at the benefit of HHC, and the City should postpone review of all of these related applications until CB1 and the community have full information on all HHC, EDC and SBS Seaport applications that City Planning is aware of, so we have a full understanding and sufficient opportunity to review.

- This proposal is not in line with the guiding principles developed by the Seaport Working Group, particularly as it relates to building heights and density.
- CB1 is disturbed by the discrepancy and lack of transparency surrounding whether or not the transfer of development rights from Pier 17 would require an open bidding process, and we object to the City's opaque processes surrounding this question as well as the conflicting explanations we have received. This suggests that the applicant and the City have created a "work around" to sell the purported public assets known as "air rights" to the applicant in a single-source transaction without an RFP to solicit competitive bids.
- CB1 rejects these actions which give HHC even more control of the South Street Seaport area and maintains that a single profit-driven developer will exert outsized power over how the Seaport evolves.
- CB1 believes that the proposed actions to expand the LSGD and incorporate the demapped portions of Fulton Street to allow for the transfer of development rights from Pier 17 to 250 Water Street is a particularly egregious means of skirting the long-standing 1972 Seaport Transfer Mechanism.
- CB1 strongly opposes the proposal to redefine de-mapped portions of Fulton, Front and Water Streets as a "zoning lot," which is being done solely to create a physical connection to the 250 Water St site and enable HHC to move development rights from Pier 17 to the 250 Water Street site. These de-mapped streets are City owned, are intended to serve the public interest, and should not be used as a tool to boost a private developer's profits. CB1 maintains that the City should continue to control use of these important streets as they indicated in 2019 with the FCRC plan to activate these streets and make them even more accessible with additional recreational, cultural and educational public events.
- CB1 views these major proposed zoning changes as an attempt by HHC to impose new
 controls over even more Seaport assets than are currently locked into its existing lease
 arrangements with the City. CB1 believes that the expanded LSGD would set the stage
 not only for a vastly large and out-of-context building at 250 Water Street, but also has
 the potential for HHC to have future undue influence over the de-mapped portions of
 Fulton Street via its inclusion in the LSGD area.
- CB1 believes HHC's claim that transferring unused development rights from Pier 17 would save the waterfront from inappropriate overbuild is false and self-serving, and CB1 opposes the transfer of development rights from Pier 17, which is being done solely to generate additional square footage for the 250 Water Street site. The waterfront sites are City-owned, and the City has full control over what could and would get built there. In recent years, the City's direction, in line with full community backing, has been and continues to be towards opening the waterfront for full public access and water-

dependent and water-enhancing uses. Furthermore, the NYC Parks Department has been given control of the marginal streets underneath the FDR Drive to the water's edge. By definition, parkland would need to be alienated by the NYS Legislature for "development" to take place there.

- CB 1 objects to the proposal to allow the service road on Pier 17 (the "Access Drive") to be utilized for passenger pickup and drop-off instead of only for loading and deliveries. Use of the Access Drive was the subject of discussion during the Pier 17 renovation project development and the Tin Building site merged into the project in 2015-16. After consideration of the pedestrian concerns, it was decided that only delivery vehicles within controlled access hours, and emergency vehicles would use the access drive, and a layover area along the marginal street area in front of the Tin Building would be available for other drop-offs. If anything has changed, it is that more pedestrians are now using the waterfront, and there is no justification to change the type of use or access hours.
- Since there is now active litigation to overturn the LPC Certificate of Appropriateness for this specific design, City Planning should strongly consider delaying any action on this until a final determination is made by the Courts. This is particularly relevant to the various actions sought regarding height and setback or street wall regulations to allow for construction of the LPC approved building.

BE IT FURTHER RESOLVED

THAT: CB1 strongly opposes the 250 Water Street ULURP application for all the reasons stated above.



The City of New York Manhattan Community Board 1

Tammy Meltzer Chairperson | Lucian Reynolds District Manager

New York City City Planning Commission Public Hearing on 250 Water Street Draft Environmental Impact Statement (DEIS) Testimony by Diana Switaj, Director of Planning and Land Use September 1, 2021

In July 2021 Manhattan Community Board 1 (CB1) adopted a resolution strongly opposing the 250 Water Street ULURP application (attached). We recommend referencing the resolution for the full scope and context of comment regarding this proposal.

In July 2021, CB1 invited the applicant to present on the 250 Water St DEIS and collected feedback from the public. This testimony specifies CB1's comment on the DEIS for the 250 Water Street project, and those that were most prominent during our engagement with the community. Certain impacts may not be captured within the technical thresholds of CEQR analysis, but these impacts are real and have cascading impact throughout the community. The problems must be studied and addressed comprehensively, and we count on our City Planning Commissioners to understand these impacts and respond accordingly.

Construction

The community has expressed great concern over impacts from the construction of a project at this scale at 250 Water Street, as there are many vulnerable residents in the immediate vicinity including elderly and children. Specifically, there is widespread community concern over the impact on children in school during the environmental remediation and construction of this project. The applicant has indicated that construction is expected to take three years which will have major impacts for children learning at the Peck Slip School and Blue Schools, which are immediately adjacent to the project site. Additionally, the Peck Slip School uses their rooftop and the Peck Slip Playstreet as recreational areas which will be extremely vulnerable during construction. The applicant has stated that the intention is for the Peck Slip Playstreet to remain open during construction of 250 Water Street, but that will require intensive mitigation measures.

It is imperative for the applicant to work with the school communities as soon as possible to make commitments to specific mitigation strategies. The applicant should study similar cases of major construction next to school buildings, such as PS234 and PS51, to better understand what worked well and what did not, and should utilize current best practices. The applicant should also work with schools to develop a specific plan to ensure that school families, and children in particular, understand what is happening during construction.

The South Street Seaport area has experienced an influx of young couples, families and children in the recent past. COVID drove many families out of the City, and this is a precarious time as the community attempts to stabilize. CB1 has concerns that if adequate mitigation measures are not identified and implemented, it will become another factor that drives families out of our community.

CB1 requests to see specific plans as to how trucks taking contaminated soil away from the site will be staged, and requests that staging is done within the site in a protected area to minimize potential exposure and negative environmental impacts.

Shadows

The DEIS has identified that the open spaces of Southbridge Towers are expected to experience significant adverse impacts as a result of this project, requiring mitigation measures such as replacing plantings and maintenance. The applicant has stated that mitigation measures regarding private open spaces are implemented through a Restrictive Declaration. CB1 requests that the applicant reach out to the Board and/or ownership of Southbridge Towers as soon as possible to work out a mitigation plan for the open spaces at Southbridge Towers so that it can be memorialized within the project's Restrictive Declaration.

Though not identified within the DEIS as having a significant adverse shadow impact, CB1 is concerned about the impact to local playgrounds and the Peck Slip Play Street. The Peck Slip community fought hard to establish the Peck Slip Play Street because of such limited recreational opportunities. The Play Street is not identified as a formal playground as part of the DEIS, but it will experience massive impacts as a result of this project and should be studied and mitigated accordingly.

Sustainability and Resiliency

CB1 has concerns over the purported sustainability and resiliency of the building. While the applicant has outlined many potential sustainability/resiliency measures, such as landscaped roofs or high-albedo roofs, submeters for large energy users and apartments to track and optimize electricity usage, regenerative breaking on elevators to conserve electricity, lighting controls to ensure efficient usage, sustainable design guidelines for tenant buildouts, meeting or exceeding city and LEED requirements for stormwater retention along with reuse for irrigation, MEPs have been designed to accommodate fully electric systems for commercial/office spaces, with the ability to convert for residential spaces- all of those potential measures are described as those that "could" be included in the project. The applicant has portrayed that, aside from meeting legal requirements, many sustainability and resiliency measures will be worked out through the

design process, and certain building requirements will determine the level of efficiency and what level of environmental innovation can be achieved. Otherwise, that sustainability and environmental measures can be retrofitted into the project at some point in the future. CB1 is disappointed by this unclear plan, and encourages the applicant to prioritize the level of environmental innovation that will be incorporated into this project.

Specific measures, such as using the building sub-levels as stormwater retention space, building to a passive house standard, or incorporating green roofing, have been suggested since the early stages of this project. CB1 is disappointed that the applicant has chosen to use the sub-level space as personal and commercial vehicular parking, which we believe is counterintuitive to the mission towards greater sustainability. We again encourage the applicant to prioritize environmental innovation as part of this project and revisit the potential for the ideas raised in the past.

Transportation

CB1 is concerned about larger traffic impacts that may not be captured by the DEIS, or would not be addressed by the "spot mitigation" proposed in the DEIS. Lower Manhattan is already a highly dense area with uniquely narrow streets. The area already experiences a good deal of congestion, exacerbated by the nearby access to the Brooklyn Bridge. There are likely to be residual impacts to Fulton St, John St, South St, and other nearby streets, as well as impacts from opening the Pier 17 service drive for for-hire vehicle passenger drop-offs that may not be captured during the environmental review process. CB1 requests that the applicant continue to analyze traffic impacts, and additional potential mitigation measures, including for any traffic impacts within the DEIS that have been documented thus far to remain unmitigated.

COMMUNITY BOARD 1 – MANHATTAN RESOLUTION

DATE: JULY 27, 2021

COMMITTEE OF ORIGIN: LAND USE, ZONING & ECONOMIC DEVELOPMENT

| COMMITTEE VOTE: | 12 In Favor | 1 Opposed | 0 Abstained | 0 Recused |
|-----------------|-------------|-----------|-------------|-----------|
| PUBLIC VOTE: | 0 In Favor | 0 Opposed | 0 Abstained | 0 Recused |
| BOARD VOTE: | 31 In Favor | 2 Opposed | 1 Abstained | 1 Recused |

RE: 250 Water St ULURP Application

WHEREAS: A series of ULURP and non-ULURP actions to facilitate the development of a new, 324-foot tall, 550,000 ZSF, mixed-use building with approximately 376,300 ZSF of residential use, 4,800 ZSF of community facility use, 153,000 ZSF of commercial/office and 15,900 ZSF of retail being sought by a private applicant, 250 Seaport District LLC, at 250 Water Street (Block 98, Lot 1) in the South Street Seaport Special District, within the Lower Manhattan Special District, Community District 1, Manhattan; and

WHEREAS: In December 2020 and March 2021, CB1 adopted resolutions urging the Landmarks Preservation Commission (LPC) to reject the application for the 250 Water Street proposed development. On May 4, 2021, LPC voted to approve HHC's third 250 Water Street design as appropriate for the Seaport Historic District; and

WHEREAS: The application package (M130053BZSM; N210439ZRM; N210446ZCM; N210441ZAM; M210442LDM; N210443LDM; N210445ZAM; N210440ZCM; C210438ZSM) was certified as complete by the City Planning Commission (CPC) at its May 17, 2021, meeting, triggering the start of the Uniform Land Use Review Procedure, the public review process known as ULURP; and

WHEREAS: The Howard Hughes Corporation (HHC)'s application for its privately owned 250 Water Street site seeks major changes to the Seaport zoning and the City's demapped public streets; and

WHEREAS: CB1 played a major role in putting into place the existing C6-2A Seaport zoning in 2003 when it sponsored a ULURP action to change the zoning and won overwhelming support for this zoning from the community, Seaport property owners, the South Street Seaport Museum, the Downtown Alliance, the CPC, and all local and Citywide elected officials; and

WHEREAS: The current zoning caps the height of new buildings at 120' and is meant to maintain the low scale size of the buildings that populate the Seaport Historic District, which average 4-5 stories in height and make it such a unique part of NYC; and

WHEREAS: CB1 has adopted multiple resolutions indicating it would support the construction of a new building at 250 Water Street that complies with the existing zoning and is extremely troubled by the proposed HHC building that would be roughly three times taller than what is permitted by zoning in this low scale district; and

WHEREAS: In 2014, the Seaport Working Group outlined as one of its eight guiding principles Building Heights and Views, encouraging "the transfer of development rights to incentivize lower buildings and public open space in the immediate vicinity of the South Street Seaport Historic District in conformance with the design objectives of the 1998 Urban Renewal Plan Area;" and

WHEREAS: This proposal involves expanding the existing Pier17 Large Scale General Development area (LSGD), using the de-mapped City streets around the Seaport's Fulton Plaza core to provide a physical connection between the 250 Water Street development site and the Pier 17/ Tin Building sites. This one action provides the link to unused development rights at the Pier17/Tin Building waterfront necessary for achieving the desired density at 250 Water Street; and

WHEREAS: HHC's proposal to expand the LSGD has been designed as a way to circumvent at least two problems: it connects the 250 Water Street site physically to the Pier 17 site, which attempts to address adjacency for development rights transfer; and it uses the expanded LSGD as a vehicle for redistributing unused development rights within the LSGD bounds, thus avoiding having to deal with the issues of granting and receiving sites of the 1972 Seaport Transfer Mechanism specifically designed to control how development rights are transferred throughout the Seaport area; and

WHEREAS: The Brooklyn Bridge Southeast Urban Renewal Plan (BBSE-URP) has been in effect since 1968. Alongside ongoing public involvement in preservation efforts, it has provided some guidance and controls over the development that has taken place in the South Street Seaport area since then. It will expire in 2068; and

WHEREAS: This timing is relevant to an application that NYC Small Business Services (SBS) will be filing shortly to extend the Seaport Lease (HHC interests) for another 99 years until 2120; and

WHEREAS: Unless significant changes are incorporated, the extension of HHC's amended 2013 Marketplace Lease beyond its final current expiration date of 2072, in conjunction with its 250 Water Street proposed expansion of the Pier 17 LSGD, will place a major portion of the South Street Seaport Historic District in the hands of a sole private developer with little counter-balance in place from competitors, or from City agencies that should be protecting the Seaport's public assets; and

WHEREAS: From the Rouse Corporation to General Growth Properties, the City has established a history of relying on private developers in the South Street Seaport area, only to result in a pattern of failure; and

WHEREAS: CB1 has great concerns over how EDC has historically managed City assets in Lower Manhattan. There have been missed opportunities to generate affordable housing and provide community facilities and amenities with the disposition of

various properties; including 49-51 Chambers Street, 346 Broadway and 137 Centre Street; and

improving maritime history, boat maintenance, etc. To date, no funds generated by this concession agreement have been used for such purposes, and the Seaport

WHEREAS: In December 2019, CB1 voted on a resolution regarding a proposed SBS/Economic Development Corporation (EDC) concession agreement via the NYC Franchise and Concession Review Committee (FCRC) for demapped pedestrian streets in the Historic South Street Seaport district, where EDC represented to CB1 that the funds would be restricted so that they cannot be spent outside of the Historic South Street Seaport district and that, in coordination with the Manhattan Borough President's Office and CB1, the revenue would be used to contribute back to the character of the South Street Seaport, specifically for

Museum has represented that they have not yet received any funding via this agreement; and

WHEREAS: Regarding the transfer of development rights from Pier 17, the applicant has represented that an open procurement process is not required; and that since the development rights are within HHC's leasehold, HHC is entitled to exclusive use of them. However, a January 2020 letter from EDC to the New York City Comptroller's office states that: "If the City were to consent to the transfer of development rights from Pier 17 and the Tin Building sites, the development rights would first need to be alienated from HHC's leasehold through negotiation, and then disposed of through a public procurement process;" and

WHEREAS: When asked to comment on this discrepancy, EDC reported that "upon further review by City Law Department and EDC, it was determined that a competitive process would not be warranted because most of the development rights associated with Pier 17 are included in HHC's lease and therefore would not be available for use by others until 2072," and that

WHEREAS: Since HHC's first activities in the South Street Seaport, CB1 has made repeated requests for the developer to provide a master plan for its properties throughout the entirety of the South Street Seaport area. It puts the community at an inherent disadvantage to review segmented, piecemeal applications in a vacuum without the contextual understanding of broader plans for the area. This is exacerbated by the fact that the community has not received sufficient information, nor had sufficient time for review or meaningful discussion regarding the pending Seaport Disposition ULURP/Marketplace lease renewal which directly impacts the areas currently under consideration; and

WHEREAS: Last year, a private developer expressed interest in purchasing city-owned development rights and the plan was presented to the Manhattan Borough President and local Council Member by CB1, but there was no interest or follow-up from the City; and

WHEREAS: HHC had initially stated that the South Street Seaport Museum would receive a \$50 million endowment as a result of the proposed 250 Water Street development. HHC proposes to purchase from the City unused development rights from Pier 17, the proceeds of which the City would then transfer as funding to the Museum. After the LPC review and corresponding reduction in total square footage, it is

unlikely- if not impossible- for \$50 million to be generated from the disposition of unused development rights by the applicant for the 250 Water Street project. There is no plan for how the additional funds will be sourced and there are no contractual agreements in place to guarantee that the Museum will receive <u>any</u> funding, let alone funding at the levels represented as part of this proposal. Further, there is no guarantee that the Museum will be able to complete the John Street expansion as a result of this proposal; and

WHEREAS:

CB1 held a public hearing on this application during the June 14, 2021 Land Use, Zoning & Economic Development Committee meeting with 64 speakers (67% in support, 30% in opposition and 3% undecided). CB1 also collected over 90 written comments on this application (73% opposed, 26% in favor and 1% undecided). Additionally, CB1 has received one petition in opposition which has gathered 1,004 signatures, and a second petition in opposition with 9,840 signatures; now

THEREFORE BE IT RESOLVED

THAT:

CB1 fully opposes this extremely complex and convoluted package of zoning actions intended to up-zone this site to allow for the proposed oversized building at 250 Water Street, based on the issues outlined above and for the following additional reasons:

- The proposed development would undermine years of carefully crafted zoning regulations meant to guide the orderly growth of the Seaport through modifications proposed by HHC which reconfigure the rules to advance a private, profit-driven agenda.
- Given that the 1972 Seaport Transfer Mechanism was created to maintain the very unique low-scale character of this 11-block historic district, where the average building is four to five stories in height, by creating a mechanism to move such development rights to sites outside the Seaport Historic District, CB1 opposes the proposed zoning text amendment to make 250 Water Street into a receiving site. This runs completely counter to the intention of the existing Seaport Transfer Mechanism and to the community's long-standing and well-documented desire to maintain this unique part of Lower Manhattan. Further, allowing such a radical change creates a dangerous precedent for other Seaport property owners who may wish to follow suit.
- There is critical concern over the fact that there is nothing in writing to guarantee the Seaport Museum's endowment (at \$50 million or any other level) or the pledged John Street expansion as a result of this proposal. CB1 has identified in our April 2021 resolution a series of workable, alternative ways to generate income for the Seaport Museum that can be done without the approval of an inappropriate building in the South Street Seaport Historic District and continues to lobby for additional needed affordable housing in Lower Manhattan and in numbers far greater than what is contemplated at 250 Water Street at 5 WTC and at other sites.
- Our comments are at best incomplete at this time, and at worst subject to massive change, as we have not received full information, nor had time for review or meaningful discussion regarding the Disposition of Seaport Properties ULURP and the proposed amended Marketplace lease. We are also still in the process of discussing the DEIS for

250 Water Street, and the 250 Water Street Brownfield Cleanup Program Remedial Action Work plan that was only released to the public on June 25, 2021. These applications are being rushed through the review and approval process at the benefit of HHC, and the City should postpone review of all of these related applications until CB1 and the community have full information on all HHC, EDC and SBS Seaport applications that City Planning is aware of, so we have a full understanding and sufficient opportunity to review.

- This proposal is not in line with the guiding principles developed by the Seaport Working Group, particularly as it relates to building heights and density.
- CB1 is disturbed by the discrepancy and lack of transparency surrounding whether or not the transfer of development rights from Pier 17 would require an open bidding process, and we object to the City's opaque processes surrounding this question as well as the conflicting explanations we have received. This suggests that the applicant and the City have created a "work around" to sell the purported public assets known as "air rights" to the applicant in a single-source transaction without an RFP to solicit competitive bids.
- CB1 rejects these actions which give HHC even more control of the South Street Seaport area and maintains that a single profit-driven developer will exert outsized power over how the Seaport evolves.
- CB1 believes that the proposed actions to expand the LSGD and incorporate the demapped portions of Fulton Street to allow for the transfer of development rights from Pier 17 to 250 Water Street is a particularly egregious means of skirting the long-standing 1972 Seaport Transfer Mechanism.
- CB1 strongly opposes the proposal to redefine de-mapped portions of Fulton, Front and Water Streets as a "zoning lot," which is being done solely to create a physical connection to the 250 Water St site and enable HHC to move development rights from Pier 17 to the 250 Water Street site. These de-mapped streets are City owned, are intended to serve the public interest, and should not be used as a tool to boost a private developer's profits. CB1 maintains that the City should continue to control use of these important streets as they indicated in 2019 with the FCRC plan to activate these streets and make them even more accessible with additional recreational, cultural and educational public events.
- CB1 views these major proposed zoning changes as an attempt by HHC to impose new
 controls over even more Seaport assets than are currently locked into its existing lease
 arrangements with the City. CB1 believes that the expanded LSGD would set the stage
 not only for a vastly large and out-of-context building at 250 Water Street, but also has
 the potential for HHC to have future undue influence over the de-mapped portions of
 Fulton Street via its inclusion in the LSGD area.
- CB1 believes HHC's claim that transferring unused development rights from Pier 17 would save the waterfront from inappropriate overbuild is false and self-serving, and CB1 opposes the transfer of development rights from Pier 17, which is being done solely to generate additional square footage for the 250 Water Street site. The waterfront sites are City-owned, and the City has full control over what could and would get built there. In recent years, the City's direction, in line with full community backing, has been and continues to be towards opening the waterfront for full public access and water-

dependent and water-enhancing uses. Furthermore, the NYC Parks Department has been given control of the marginal streets underneath the FDR Drive to the water's edge. By definition, parkland would need to be alienated by the NYS Legislature for "development" to take place there.

- CB 1 objects to the proposal to allow the service road on Pier 17 (the "Access Drive") to be utilized for passenger pickup and drop-off instead of only for loading and deliveries. Use of the Access Drive was the subject of discussion during the Pier 17 renovation project development and the Tin Building site merged into the project in 2015-16. After consideration of the pedestrian concerns, it was decided that only delivery vehicles within controlled access hours, and emergency vehicles would use the access drive, and a layover area along the marginal street area in front of the Tin Building would be available for other drop-offs. If anything has changed, it is that more pedestrians are now using the waterfront, and there is no justification to change the type of use or access hours.
- Since there is now active litigation to overturn the LPC Certificate of Appropriateness for this specific design, City Planning should strongly consider delaying any action on this until a final determination is made by the Courts. This is particularly relevant to the various actions sought regarding height and setback or street wall regulations to allow for construction of the LPC approved building.

BE IT FURTHER RESOLVED

THAT: CB1 strongly opposes the 250 Water Street ULURP application for all the reasons stated above.





WRITTEN TESTIMONY FROM THE ASSOCIATION FOR A BETTER NEW YORK SUBMITTED TO THE CITY PLANNING COMMISSION REGARDING THE 250 WATER STREET PROPOSAL

September 1, 2021

Thank you for the opportunity to submit testimony on behalf of the Association for a Better New York (ABNY). My name is Melva M. Miller, and I am the Chief Executive Officer of ABNY. At ABNY, it is our mission to foster dialogue and connections between the public and private sectors to make New York City a better place to live, work, and visit for all.

ABNY strongly supports the proposal to develop a mixed-use building at 250 Water Street in Lower Manhattan's Seaport neighborhood. This proposal will transform the full-block parking lot at 250 Water Street into a productive mixed-use development that is consistent with the character of the neighborhood.

The proposal from the Howard Hughes Corporation (HHC) offers a vital and timely opportunity to jobs, economic development, and affordable housing to the Seaport and Lower Manhattan, when it is most urgently needed in the context of the City's ongoing economic recovery from the COVID-19 pandemic.

The plan will generate a substantial additional investment by HHC in the Seaport of \$850 million; create more than 1,000 construction jobs and more than 1,500 permanent jobs in the commercial, retail, and nonprofit sectors and, importantly, add new patrons to support local businesses and merchants.

Moreover, across New York City there is an urgent need for housing, and this project will bring roughly 270 total apartments with 70+ affordable units at 40 percent AMI, roughly \$45,000 for a family of four.

The community engagement aspect of development is extremely important to ABNY, and this proposal is the result of a robust stakeholder engagement and public review process—one that resulted in project refinements, including lowering the height of the building, increasing pedestrian access to the waterfront, and maximizing community benefits.

As such, the plan has the strong support of local City Council member Margaret Chin and Manhattan Borough President Gale Brewer and counts a host of local residents, local business owners, preservationists, pro-housing advocates, cultural nonprofits, and civic groups among its backers.

The project also will make possible significant funding for the imperiled South Street Seaport Museum, a beloved anchor of the Historic District, allowing it to restore and reopen its historic buildings and plan for future. This helps further demonstrate that the applicant has proven to be a good neighbor to the community, providing programming and support of local civic groups and making substantial investments in restoration and refurbishment in the Historic District, all of which have been recognized with the project's approval by the NYC Landmarks Preservation Commission.

In order to spur economic development, to add residential housing near transit and good jobs, to create permanent, deeply affordable housing, and to generate funding for the Seaport Museum, ABNY urges the City Planning Commission to support the land use actions necessary to make this development possible.

Thank you so much for your consideration.

 From:
 <u>FiDi Families</u>

 To:
 21DCP084M DL

Subject: [EXTERNAL] In Support of 250 Water Street

Date: Tuesday, August 31, 2021 2:13:25 PM

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Hello,

I would like to add my name to the list of supporters of the clean up and establishment of a mixed use building at 250 Water Street. The project is necessary; in order to clean up the toxins below ground and provide jobs and income to the Seaport neighborhood. As a long time resident and parent of children who attended Peck Slip, I believe it is critical that the area is cleaned up of any toxins. Though there may be noise associated with the building of a mixed use building at 250 Water Street, the team at HHC has made it clear that they will work with the community and attempt to be as least disruptive as possible. In addition, NYC is constantly "under construction" and noise from building project is an expected part of living in NYC. Building next to an apartment building, a school, a business, etc is to be expected in a city that is constantly changing.

The safety of the residents, school-bound kids and customers of Seaport businesses will be a top priority, based on all of the feedback provided by HHC at their town hall meetings and as addressed at a variety of CB1 and NYC based meetings.

Our neighborhood is evolving into a much-loved neighborhood and any sort of enhancement that HHC can provide is welcomed by myself and so many other residents and local business owners, who may not have the time or ability to voice their approval. But, I can attest to the fact that many locals are very excited about the prospect of the clean up of 250 Water and the development of the parking lot into a beautiful mixed-use building. I will also share that many local residents, people who live within walking distance of 250 Water Street are excited about the positive economic impact that the development will have on their Lower Manhattan landscape. Whether that is turning an unsightly parking lot into a beautiful structure or supporting the Seaport Museum or providing jobs to countless NYC residents. It will improve the neighborhood and bring more foot traffic and customers to the local businesses.

As a local resident and someone who has witnessed the transformation of the Seaport, I look forward to the future development of 250 Water. I also greatly appreciate the community building efforts of HHC and their willingness to revise the proposed structure, height and timeline. The team at HHC, lead by Saul Scherl, have demonstrated unprecedented transparency and community engagement. Big corporations don't always feel the need to engage with the community and in this case, are under no obligation to support the local schools, non-profits and local business entities. And, yet - HHC continues to do so and it is very appreciated by the school kids that have thrived, non-profits that receive financial and on-the-ground support and NYC-based businesses in Lower Manhattan and beyond. There are many reasons to support the efforts to clean up and develop a mixed-used building at 250 Water Street. Creating a safe and healthy neighborhood for all to enjoy, is just one reason. Therefore, I'm happy to offer my support and represent many many others from Lower Manhattan, who feel the same and support the efforts of HHC to improve the Seaport.

Thank you, Denise Courter Parent-Business Owner-Homeowner

Denise Courter
C: 917-513-0011
Founder of FiDi Families
Follow on Instagram
Like on Facebook
Follow on Twitter



 From:
 FiDi Families

 To:
 21DCP084M DL

Subject: [EXTERNAL] 250 Water Street

Date: Monday, September 13, 2021 1:11:01 PM

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Hello,

As a supporter of the revitalization of the historic Seaport District, I would like to go on record, that I support the 250 Water Street project and appreciate the contextual design. Although the building is not located directly on the shoreline, the applicant should consider studying the potential effects of increased wind speeds on pedestrians.

Thank you,

Denise Courter

Denise Courter
C: 917-513-0011
Founder of FiDi Families
Follow on Instagram
Like on Facebook
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Sons of the Revolution in the State of New York

Fraunces Tavern® Museum

Testimony of Sons of the RevolutionSM in the State of New York, Inc., owner and operator of Fraunces Tavern® Museum

for September 1, 2021 City Planning Commission Public Hearing concerning 250 Water Street development

My name is Scott Dwyer, I am representing Sons of the Revolution in the State of New York who own and operate Fraunces Tavern Museum in Lower Manhattan, a short walk from the South Street Seaport, on a historic site dating to 1719 and a museum which opened in 1907.

We strongly support the Howard Hughes Corporation proposal to develop a mixed-use building at 250 Water Street that will, among many other things, replace an unsightly parking lot at 250 Water Street and make possible significant funding for the imperiled South Street Seaport Museum, an essential component and anchor of the Historic District—allowing it to restore and reopen its historic buildings and plan for future expansion. After a lengthy stakeholder engagement process, the current design, approved by the NYC Landmarks Preservation Commission, will transform the lot and enhance the neighborhood and the Historic District. We urge this body to support the land use actions necessary to make this development possible.

From: Public Hearing Comments (Do not reply)

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Monday, September 6, 2021 10:40:16 AM

Re. Project: C 210438 ZSM - 250 Water Street

• Application Number: C 210438 ZSM

Project: 250 Water StreetPublic Hearing Date: 09/01/2021

Borough: ManhattanCommunity District: 1

Submitted by:

Name: J Sandy Eames

Zip: 10003

I represent:

• A local community group or organization

Details for "I Represent": Seaport Coalition

My Comments:

Vote: I am **opposed**

Have you previously submitted comments on this project? **No** If yes, are you now submitting new information?

I have attended or will attend the City Planning Commission's Public hearing on this project:

Additional Comments:

To: NYC - City Planning Commission (CPC) / Dept of City Planning (DCP) Sept. 1, 2021 City Planning Commission Public Hearing South Street Seaport Historic District - HHC-250 Water application CPC: 2021M0224 ULURP and non-ULURP related actions (C210438(A)) Amended Aug 2, 2021; Related Applications CPC: 21DCP084M CEQR - Environmental Impact Statement (EIS) SBS: 210444PPM Disposition of city-owned Seaport properties – HHC Lease Extension to 2120 LPC: 21-03235 Certificate of Appropriateness Thank you for letting me testify. I am opposed to the proposed development at 250 Water Street. My reasons include: 1. The zoning for this lot is 120 feet. The proposed development is over three times this height. a. This will result in substantial damage to the unique South Street Seaport historic district by its excessive height and bulk. b. The heavy piling needed to support such a substantial building will cause severe potential damage and disruption to adjacent schools and other historic buildings. c. Community Board 1 has strongly opposed this development due to

its inappropriate size and design. d. Please ask the developer to comply with the current zoning height! Some modern brownstones would be very welcome! 2. Damage to Landmarks Preservation. a. The way a community benefit, aka a "bribe", to provide an endowment to the South Street Seaport Museum has been accepted by the LPC to support approval is not only against their procedures, but also sets up a very dangerous precedent that potentially puts all other landmarked districts in NYC at similar risk. b. A developer need only find a willing community organization in other landmark districts so be able to get approval for other oversized developments. 3. Reduced and Unclear Benefit to the South Street Seaport Museum a. The way the "benefit" to the South Street Seaport Museum is structured, there is no guarantee that they will receive any of the original \$50M that was promised to them for their support of this development. They are likely to see only a fraction of this amount. b. There are other ways the museum can be funded without doing such severe damage to a historic district. CB1 has already unanimously supported an alternative funding plan. As an example, a developer offered to buy air rights over the pier 17 complex in March 2020 worth \$34M for use outside the historic district. This could have been used to support the SSSM. Yet our elected officials ignored this offer. This sale would have been welcomed by all stakeholders, except for Howard Hughes. Please reject this monstrous development! Yours truly, Mr. J. Sandy Eames 303 Mercer Street, #A402, New York, NY 10003 (212) 982 3059



Submission - online via City Planning website- CPC Comments Form ---

To: NYC - City Planning Commission (CPC) / Dept of City Planning (DCP)

From: Joanne Gorman,

Joanneg95@gmail.com

on behalf of Friends of South Street Seaport

Re: Sept. 1 2021 CPC Public Hearing

South Street Seaport Historic District - HHC-250 Water application CPC: 2021M0224 ULURP and non-ULURP related actions

(C210438(A)) Amended Aug 2, 2021; LPC-CoA related

Related Applications

CPC: 21DCP084M CEQR - Environmental Impact Statement (EIS) SBS: 210444PPM Disposition of city-owned Seaport properties

- HHC Lease Extension to 2120

LPC: 21-03235 Certificate of Appropriateness

From: NYC Planning - Zoning Application Portal [Aug 17, 2021]

250 Water Street

Applicant Team: 250 Seaport District, LLC (Primary Applicant)

Project Brief:

A series of ULURP and non-ULURP actions to facilitate the development of a new, approximately 600,000 ZSF, mixed-use building with up to approximately 345,000 ZSF of residential use, being sought by a private applicant, 250 Seaport District LLC, at 250 Water Street (Block 98, Lot 1) in the South Street Seaport Special District [zoning overlay], within the Lower Manhattan Special District, Community District 1, Manhattan.

Introduction:

This testimony is in **opposition** to the application (2021M0224/ C210438), presented by the Howard Hughes Corp. (HHC) to the NYC City Planning Commission (CPC) at a review session held on May 17, 2021 that outlines land use actions that HHC needs in order to advance a proposed tower development at the HHC-owned 250 Water St lot. The site lies <u>within</u> the <u>South Street Seaport Historic District</u>.

The application was certified as complete by CPC at its May 17, 2021 meeting, triggering the start of the Uniform Land Use Review Procedure - the public review process known as ULURP. This followed on the NYC Landmarks Preservation Commission's approval on May 4, 2021 of HHC's 3rd design (324 ft tower) as appropriate for the 250 Water lot; the LPC issued a Certificate of Appropriateness on May 13, 2021.

* * *

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The setup and the setting

The Howard Hughes Corp.'s (HHC)'s application for its privately owned 250 Water St site, as considered in the CPC actions below now advancing through ULURP, would undermine years of city planning meant to guide the orderly growth of the city, and city preservation meant to protect the public assets that make it unique and special to its inhabitants and visitors alike. HHC's proposed land use modifications would reconfigure planning rules to incorporate and manipulate public assets to advance a sole developer's private, profit-driven agenda.

HHC homed in on one of the city's protected places, and saw city-owned air rights meant to be used to preserve Seaport assets, and public streets specifically de-mapped for public benefit and use as tools for another purpose. It saw support for a financially strapped Seaport Museum and other "community benefits" as a means of providing "political cover".

HHC initially dangled a \$50MM "contribution" as bait - money that was never going to be an actual donation out of its pockets. It was a deceptive move to manipulate city agencies, local elected officials and the community at large to acquiesce to a tower that plants a skyscraper foothold where it doesn't belong.

EXHIBIT 1 Slide 49 from HHC internal 'NY Region 2020 Budget Presentation October 2019'

Mixed Use / 250 Water Street MUSEUM CONCEPT Key Issues / Challenges Height and building size very controversial Emphasize linkage of air rights transfer to Seaport Museum's survival, low rise building on New Market site and additional City/community benefits Need to build support through structured community engagement process Provide political "cover" NEW MARKET SITE CONCEPT EDC insisting on RFP for new market site and excess development rights, but we would have compelling advantage 250 Water environmental concerns (Brownfield Cleanup Program) and clean up methods/protection Howard Hughes

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HHC - 80 South St Development Site

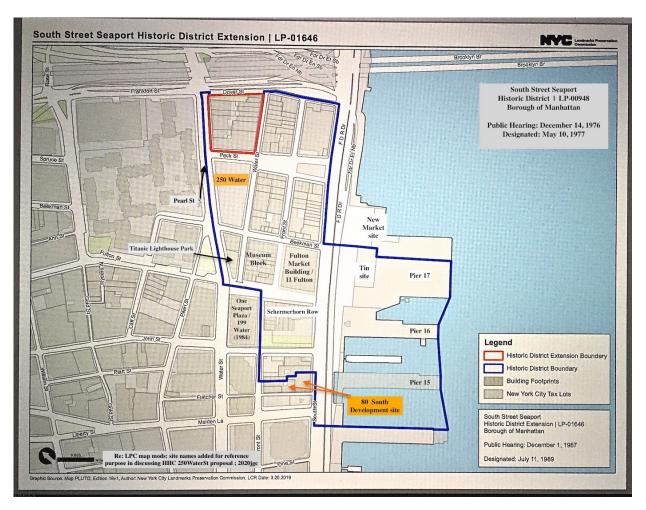
HHC had the opportunity in 2014-16 to build a super-tall skyscraper as-of right along the East River waterfront adjacent to, but <u>just outside</u> of, the historic Seaport - at its former 80 South St Development Site (refer map, below).

Rather than build, HHC flipped the 80 South development site in 2016 at a significant profit. A little over 2 years later - June 2018 - after first checking in with the NYC Landmarks Preservation Commission a few months earlier - HHC bought the 250 Water St lot, a site that lies within the protected bounds of the Seaport Historic District.

EXHIBIT 2

South Street Seaport Historic District (1977, blue) with Block 106 extension (1989, red); High-lighted: HHC - 250 Water site within the Historic District;

HHC - 80 South Development site (2014-16), just outside the Historic District



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HHC wanted a skyscraper. It just didn't want its neighbors to be skyscrapers.

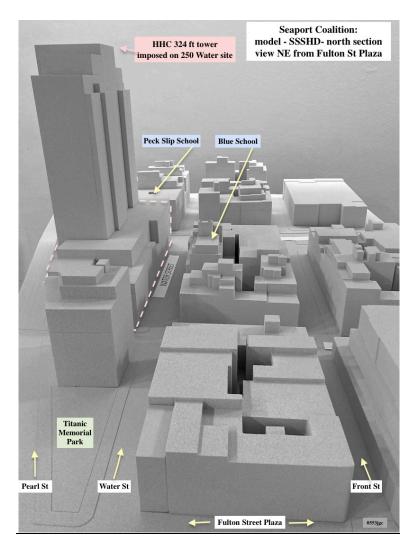
On May 4, 2021, the NYC Landmarks Preservation Commission approved HHC's 324 foot tower as "appropriate" to the 18th-19th setting of the South Street Seaport Historic District (vote: 6 for, 2 opposed, 3 recused)

On May 16, 2021, the Seaport Coalition filed a legal action against the NYC Landmarks Preservation Commission challenging the LPC decision.

EXHIBIT 3

Seaport Coalition: model of the South Street Seaport Historic District – north section, with HHC's proposed 324 foot tower superimposed over the 250 Water site.

View north from Fulton Street Plaza



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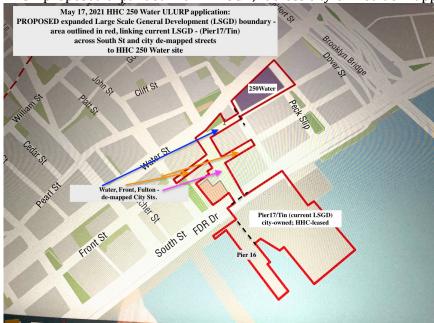


Proposed 250 Water actions - Some Considerations¹:

Large Scale General Development (LSGD)

EXHIBIT 4

HHC – proposed expanded Pier 17 LSGD, across city-owned de-mapped streets



HHC planners have devised a scheme that blatantly exploits public assets for its own private benefit.

The application actions reveal a developer creating new ground rules - contriving an LSGD framework that reinterprets the meaning of street, adjacency, and common ownership, and then using the reworked LSGD mechanism to move city-owned air rights from city-owned property at the Pier 17/ Tin site over public streets to its privately-owned HHC 250 Water site.

The HHC proposed expanded Pier17 LSGD would not only set the stage for an out-of-scale building at 250 Water. It would also increase HHC's dominance over yet more of the Seaport area by subsuming city de-mapped streets under the LSGD, in effect exerting increasing private control over them ("party in interest" if not actual ownership) for the duration of HHC's lease.

This HHC reinventing of transfer rules also raises concerns around a fair and public process:

- Will it be purposefully skewed in the zoning amendments to advance HHC's proposed project?
- Does it avoid a public procurement process, and eliminate fair competition for public air rights?
- Would this expanded LSGD pave the way for yet another HHC expanded version to incorporate the waterfront New Market site, and the unfettered movement of additional public air rights by HHC down the line?
- Would it be viewed as a new path to advance other developers' interests?

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¹ Link to CPC certification ULURP docs: Zoning Application Portal under the "Public Documents" tab: https://zap.planning.nyc.gov/projects/2021M0224



The potential for the city to become embroiled in litigation on the legality of the scheme being proposed is strong.

BBSE-URP

The <u>Brooklyn Bridge Southeast Urban Renewal Plan</u> (BBSE-URP) has been in effect since 1968. It has provided some guidance and controls over the development that has taken place in the South Street Seaport area since then. But it will expire in 2068, removing a public level of control even as a private developer's control is expanding.

This timing is relevant to an application that NYC Small Business Services filed (210444PPM), and City Planning certified on July 28, 2021, to extend the HHC Seaport Lease out to 2120.

Extension of the Howard Hughes Corp's amended 2013 Marketplace Lease beyond a final expiration date of 2072 (SBS application 210444PPM) - in conjunction with its 250 Water proposed expansion of the Pier17/Tin LSGD - would place a major portion of the South Street Seaport Historic District in the hands of a sole private developer - with little counter-balance in place from competitors or in evidence to date from the city agencies that should be protecting the Seaport's public assets.

A single profit-driven developer would exert outsized power over how a major portion of the Seaport evolves.

Paving the way for 250 Water

--- HHC's expanding control over the Seaport's city-owned physical assets.

Since 2017, HHC has exercised lease options on spaces around the area of the de-mapped streets that the NYC Economic Development Corp. (EDC) manages on behalf of the city. These prime spaces are located in the Schermerhorn Row Block on the south side of Fulton Plaza and the Museum Block on the north side. They were formerly under the South Street Seaport Museum's control.

They added to the original base of properties under HHC's amended 2013 Marketplace Lease that originally centered on Pier 17 - which was expanded in 2016 to incorporate the Tin Building - and the Fulton Stall Market Block (iPic theater location).

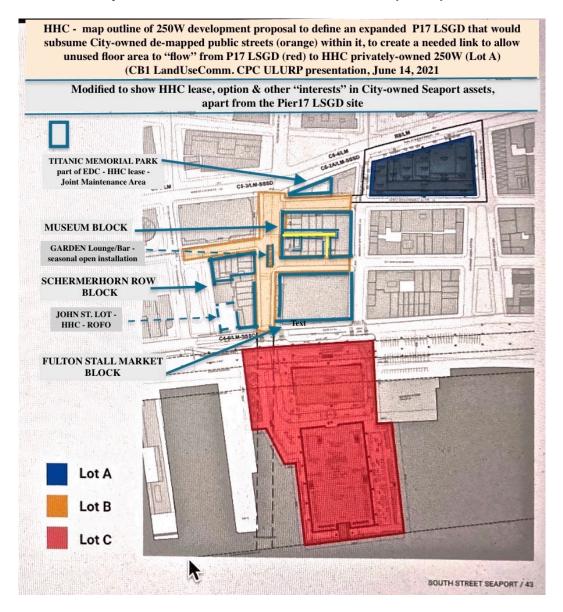
This incorporation of additional Seaport properties under HHC's leasehold occurred in small, barely noticeable increments, before the public - other than HHC, EDC, SSSM – could learn of the transactions through required public recordings. In 2020, HHC exercised an option over 133 Beekman St (the "Trans-Lux" site) between Water and Front Sts, diagonally across Beekman St from the southeast corner of the 250 Water site. Refer map, Exhibit 5 below – HHC Leasehold Interests.

In addition to the leasehold interests, HHC has a <u>Joint Maintenance Agreement</u> with EDC involving the de-mapped streets. Refer map, Exhibit 6 below showing the Joint Maintenance Area

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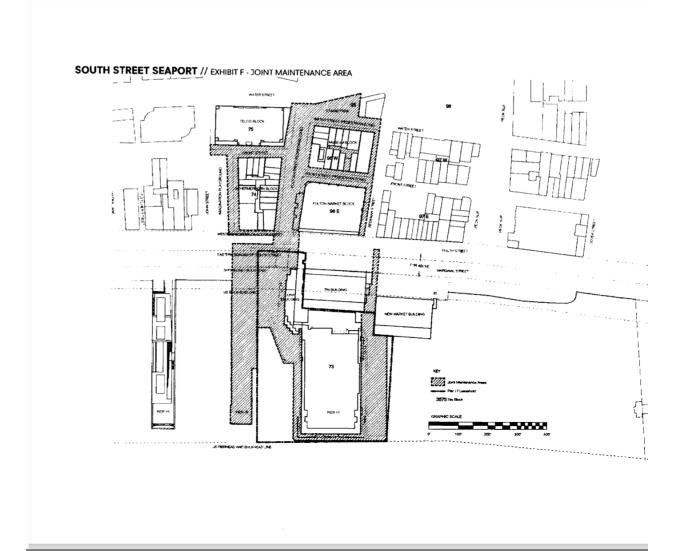
EXHIBIT 5South Street Seaport HIstoric District - HHC Leasehold Interests - (7-2021)



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EXHIBIT 6South Street Seaport HIstoric District – EDC, HHC – Joint Maintenance Area



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Paving the way for 250 Water

--- <u>City connections.</u>

In January 2018 – months before HHC bought the 250 Water site – HHC representatives were reaching out to city agencies, beginning with the NYC Landmarks Preservation Commission (LPC).

Before, in between, and after HHC's Stakeholder Engagement Workshops of Sept 26, 2019, Nov 12, 2019, March 3, 2020 (to supposedly gauge community support for its planned development of 250 Water), and intensifying through 2020 leading up to and following on the Jan 5 2021 LPC hearing on HHC's 1st design proposal, there are multiple city inter-agency meetings with LPC, CPC/DCP, EDC, Office of the Deputy Mayor (ODM), HPD, Inter-governmental Affairs, City legal, as well as with the Seaport Museum, the Manh. Borough President, the City Council Member- District 1.

HHC has team employees working on the 250 Water plans who had previously held key positions in the very city agencies that HHC now had applications before – a prior legal counsel for LPC - now playing an active role as HHC counsel on the LPC application; a prior counsel at the Dept of City Planning now playing an active role as HHC counsel on the land use actions.

HHC had access, as an applicant, that the general public would not be afforded.

* * *

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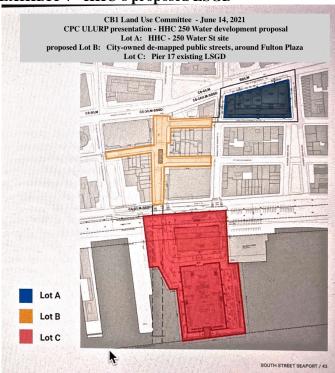
Some action specifics

Zoning Text Amendment - ULURP No. N210439ZRM

(Note: non-ULURP action; changes to text of Zoning Resolution (ZR); referred to CB1 for review)

- Zoning text amendments to the South Street Seaport Subdistrict regulations, including:
 - . ZR Section **91-62** to modify the definition of "**receiving lot**" to include Zoning Lot A; [Lot A = 250 Water St, Exhibit 7 map-blue area below; BBSE-URP reference no. #2]

EXHIBIT 7 HHC's proposed LSGD



Comments:

- HHC's Zoning Lot A 250 Water was **not** defined as a Receiving Site in the *1972 Seaport Transfer Mechanism*.
- The 1977 South Street Seaport Historic District Designation specifically **included** the 250 Water lot in the Seaport Historic District.
- In 2003, City Planning rezoned a 10-block section of the northern part of the Seaport Historic District to C6-2A contextual zoning, with maximum height limit of 120 feet; the area **includes** the 250 Water lot.

This rezoning received wide support from City Planning, Community Board 1, local elected officials, community and civic organizations.

HHC knew exactly what it was purchasing.

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. ZR Section **91-68** - to allow the **demapped** portions of Fulton, Front, and Water Streets to be defined as a "zoning lot" for purposes of the ZR Section 12-10 definition of "large-scale general development;"

Comment:

The de-mapped streets are city-owned, public <u>streets</u>. They were de-mapped for public benefit - not for private redefinition and exploitation. In light of HHC past actions, their proposed incorporation into an expanded LSGD area that will be privately controlled through an existing (out to 2072) and potential long-term leasing arrangement (out to **21**20) will promote a sense entitlement over time, if not outright ownership claim.

A simple example involving the de-mapped streets provides fair warning as to how things can evolve.

There was a lot of back and forth between NYCEDC and SSSLP/HHC from 2016 forward, to - in HHC- Adam Meister's words -resolve "usage and management" "of the Former Streets". [the de-mapped streets that HHC refers to as Lot B in the map above].

In the 250 Water application, HHC refers several times to its partner Chase's "Garden Bar" that for several years now has occupied space right in the middle of de-mapped Fulton Street.

The bar was set up as a "temporary", seasonal installation that HHC/Chase was morphing into a winterized, permanent structure in 2019 until it was brought to EDC's attention. When EDC questioned HHC on improperly 'signing as owner' on a permit, HHC's reply is interesting to say the least:²

'Clearly, for the purposes of the simple, printed application forms for various permits, Tenant [HHC], as a holder of the **long-term leasehold interest** in the Premises, is the "owner"...' [emphasis added]

In 2019, issues regarding the Garden Bar and Right-of-Way emergency access were apparent catalysts behind a now formalized concession agreement that defines the terms of use for the de-mapped area going forward for both HHC and others.

* * *

. ZR Article **IX**, **Chapter 1**, **Appendix A**, Map 6 to designate Zoning Lot A as a receiving site.

[tied to new Lot A 'receiving lot'- see above]

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² Letter from SSSLP/HHC-Grant Herlitz to NYC: SBS, Law Dept, EDC-general counsel, May 19, 2016, 2nd to last para.



Zoning Certification - ULURP No. N210440ZCM, ZR: 91-65

(Note: **non-ULURP action**; referred to CB1 for review)

- A certification pursuant to ZR Section 91-65 to transfer development rights to Zoning **Lot A**. [=250 Water site]

- Under **Zoning definitions**:

A *transfer of development rights (TDR)* allows for the transfer of unused development rights from one zoning lot to another in <u>limited</u> circumstances, usually to promote the preservation of historic buildings, open space or unique cultural resources. A transfer may be made by CPC special permit from the zoning lot containing the designated landmark to an adjacent zoning lot or one that is directly across a street or, for a corner lot, another corner lot on the same intersection.

Comments: The definition is pretty clear.

Additionally, the *1972 Transfer Mechanism* specifically provided for how transfers were to function within the South Street Seaport Subdistrict (the zoning overlay).

250 Water was not identified as a receiving site. And the Pier 17 / Tin site was never including as a granting site. The mechanism's purpose was to save the originally designated granting sites from potential demolition.

The proposed transfer goes against the intent of the original mechanism set up to protect the district: to sell air rights for use <u>outside</u> the district to support <u>public</u> – not private - benefits within the district.

HHC's claim that transferring unused floor area (unused development rights) from the Pier17/Tin sites would save the waterfront from inappropriate overbuild is self-serving.

The sites are city-owned, and the city has full control over what could and would get built there. In recent years, the city's direction, in line with full community backing, has been and continues to be towards opening up the waterfront for full public access, and uses appropriate to and supporting water locations. Coastal Resiliency planning is also moving away from building in flood prone areas that don't require water access, and could potentially put vulnerable residents in jeopardy.

HHC's **expanded LSGD** attempts to get around some problems it has with existing rules: 250 Water is not a designated receiving site and Pier17/Tin is not granting site for air rights transfers. The two sites are not adjacent. And a public bidding process on the sale of air rights it needs would introduce an unpredictable factor.

So the LSGD seems to be the method that the HHC planners recently came up with to:

- Connect the 250 Water site physically to the Pier17/Tin site to satisfy adjacency –
 of course, providing the city goes along with use of the de-mapped streets for this
 purpose
- Allow the redistribution of unused development rights within the LSGD bounds, thus avoiding having to deal with the issues of granting and receiving sites of the 1972 Transfer Mechanism
- Avoid a public procurement process.

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The latest approach, however, has its own problems. The LSGD incorporates assets that HHC does not have ownership over - i.e. the de-mapped city streets. The City would have to go along with this, but such an approach would make City Planning complicit in what appears as basically a land use scheme to support one specific developer's goals; and it would be undermining what City Planning should be working towards – planning orderly and fair development of the city.

There is another issue that lies right below the surface of HHC's latest air rights transfer plan.

The sale of City-owned real property requires the ULURP public review process for its disposition. Air rights represent real property interests.

Not having a public process for sale of the city-owned unused floor area (aka air rights), if that is indeed part of the HHC plan, would raise a big red flag.

* * *

Zoning Special Permit - ULURP No. M130053BZSM, ZR: 74-743 (Note: ULURP action; may modify use, bulk or parking regulations)

- A special permit by the City Planning Commission (the "CPC") pursuant to ZR Section 74-743(a) to allow:
 - the distribution of floor area without regard for zoning lot lines or district boundaries: and
 - the location of buildings without regard to applicable height, setback, or street wall regulations.

Refer: Issues tied to expanded LSGD- see above N210440ZCM

* * *

Zoning Authorization - ULURP No. N210445ZAM, ZR: 62-822b

(Note: **non-ULURP action**; referred to CB1 for review)

- An authorization by the CPC pursuant to ZR Section 62-822(b) to modify the requirements within the Pier 17 Waterfront Public Access Area (the "WPAA") to allow for security bollards to be located within the upland connection of the WPAA and treated as permitted obstructions within the required pedestrian circulation path.

Refer: Pier 17 Traffic Management Plan- access drive consideration, below

* * *

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Other general considerations:

RE: <u>Modifications to the Restrictive Declaration</u> to modify the Pier 17 Traffic Management Plan. "Additionally, these actions will allow the service road on Pier 17 (the "Access Drive") to be utilized for **passenger pickup and drop-off instead of only for loading and deliveries** as well as increase pedestrian safety measures within the Pier 17 Zoning Lot. "

<u>Comment:</u> Use of the access road was the subject of discussion during the Pier17 Renovation Project development and the Tin site merge into the project back in 2015-16. After consideration of the pedestrian concerns, it was settled that only delivery vehicles within controlled access hours, and emergency vehicles would use the access drive on a routine basis, and a layover area along the marginal street area in front of the Tin would be available for other dropoffs.

If anything has changed, it is that more pedestrians are now using the waterfront, and there is no justification to change the type of use or access hours.

* * *

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Other City agency Considerations:

There are open questions regarding other city agencies' involvement with the land use actions under consideration by CPC/DCP:

1 NYCEDC:

- 1.1 How would the process of redistributing unused floor from the current Pier17/Tin LSGD area to the 250 Water St Development site under an <u>expanded LSGD</u> differ from the 1972 Transfer process in execution, and what role would EDC, CPC or other city agencies have in it?
- 1.2 Would such unused development rights still have to be alienated from HHC's lease?
- 1.3 Would redistribution under an expanded LSGD eliminate a public procurement process in favor of a sole developer's private purchase?
- 1.4 How would unused floor area <u>not</u> involved in a public bidding process be valued?
- 1.5 What is EDC's involvement in relation to the HHC promise of funding for the Seaport Museum?
- 1.6 Is EDC negotiating <u>new</u> options with HHC on additional Seaport public assets, out of public view, with yet another HHC expanded LSGD on the horizon? (refer Exhibit 8a, which references an <u>option</u> on the New Market site, and Exhibit 8B-related HHC image on New Market air rights)

2 NYC Small Business Services (SBS):

- How would an expanded LSGD incorporating city-owned properties affect what HHC currently pays under its lease arrangements?

3) Dept. of Housing Preservation and Development (DHPD)

- What are the terms and guarantee regarding the affordable housing units being promoted by HHC?
- **4) South St Seaport Museum (SSSM)** Non-ULURP Actions, but inter-locked to 250 Water through funding connected to the 250 Water site's need to purchase city-owned air rights.
- What are the terms and guarantee relating to the amount and timing of SSSM support?

* * *

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EXHIBIT 8a

HHC and EDC weigh in on what to say regarding Option on New Market site and related air rights; 6.2019

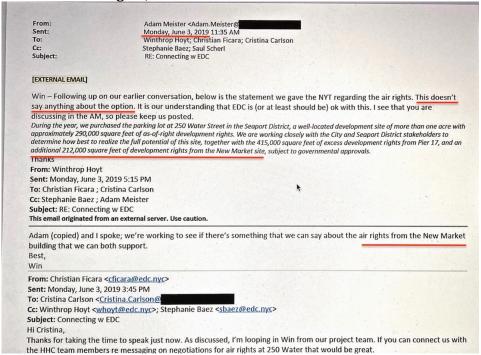


EXHIBIT 8b

HHC and EDC: Another expanded LSGD scheme in process

- Option on New Market site and related air rights?



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--- Submission - online via City Planning website – CPC Comment Form ---

Attn: NYC City Planning Commission (CPC) / NYC Dept. of City Planning (DCP)

From: Joanne Gorman,

Joanneg95@gmail.com

On behalf of Friends of South Street Seaport

Re: Sept 1, 2021 Public Hearing

South Street Seaport Historic District - HHC-250 Water application

CEQR No. 21DCP084M - Draft Environmental Impact Statement (DEIS)

Related applications

CPC: 2021M0224 ULURP and non-ULURP related actions

(C210438(A) ULURP amended Aug 2, 2021; LPC-CofA updates SBS: 210444PPM Disposition of city-owned Seaport properties -

HHC Lease Extension to 2120

LPC: 21-03235 Certificate of Appropriateness

These comments relate to the required environmental impact review for the Howard Hughes Corp. (HHC) proposed development at 250 Water that was determined to have significant negative impacts on the environment. Many aspects are covered in related ULURP testimony and are not repeated here.

The comments follow on the *Notice of Completion* [NOC} of the Draft Environmental Impact Statement (DEIS) - 250 Water Street, CEQR No. 21DCP084M, May 17, 2021¹, inclusive of the Technical Memorandum² of Aug 17 2021 which references the amended 250 Water ULURP (C210438(A) ZSM) that incorporated modifications tied to the May 4, 2021 Landmarks Preservation Commission HHC approved design of a 324 ft tower at the 250 Water site.

Land Use, Zoning, and Public Policy

p.8 (NOC) "A detailed assessment determined that the Proposed Project would not result in significant adverse impacts on land use, zoning, or public policy."

As the Proposed Project has direct bearing on and relevance to the roles of City Planning and other city agencies in a very controversial proposal that will directly impact land use, zoning, and public policy, I strongly disagree with the above statement.

jgc09.01.2021 250W CEQR 21DCP084M Page 1 of 12

¹ Notice of Completion of the DEIS – 250 Water Street; May 17, 2021 https://www1.nyc.gov/assets/planning/download/pdf/applicants/env-review/250-water-street/noc-deis.pdf

 $^{^2}$ Technical Memorandum 001 – 250 Water St; Aug 17 2021; CEQR No. 21DCP084M; ULURP Nos. C210438ZSM, C210439ZRM, N210441ZAM, M130053(B)ZSM, C210445ZAM, C210438(A)ZSM https://www1.nyc.gov/assets/planning/download/pdf/applicants/env-review/250-water-street/tech-memo-001.pdf



In terms of environmental impact, little has changed over the intervening months since the Dec. 17 2020 CPC hearing on the *Draft Scope of Work* for the DEIS.

HHC's latest design does little to address the significant adverse impacts that this project poses to the environment.

With regard to public policy - in seeking to bend zoning and exploit public assets to its own purpose, HHC would, if successful, undermine the role of city planning, and promote distrust in our city agencies in general. By waving the banner of affordable housing and dangling a deceptive 'contribution' of funding for community benefits, it gets 'political cover' and a pass on rules it doesn't want to abide by.

The tower that HHC / 250 Seaport District, LLC now proposes to build on the 250 Water site would rise to a height of **324 ft**, almost 3x the 120 ft height allowed under the C6-2A contextual zoning of the **South Street Seaport Historic District**.

The proposed project lies within an 18th and 19th C landscape of low-scale buildings - a scale that was recognized as a <u>defining quality</u> in the *1977 South Street Seaport Historic District Designation Report*.

250 Water lies within a 10-block area that was purposefully down-zoned in 2003 after considered planning and concurrence by city agencies, Community Board 1, civic groups, elected officials, business leaders, preservation and community representatives.

It is a unique setting that the Howard Hughes Corp wants to capitalize on by building a skyscraper that doesn't belong there. To accomplish this, HHC is going to great lengths to get around zoning and public asset framework put in place to protect the Seaport from just such development.

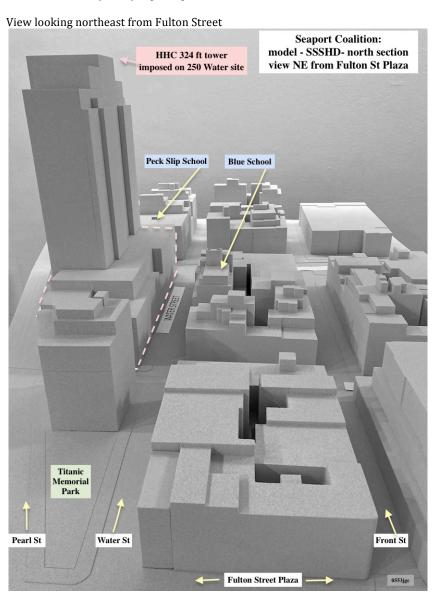
It would require changes to planning regulations and guidelines put in place over many years of careful consideration for this special city, state, and national historic area – including zoning and landmark concerns - all to serve a single developer's interests.



In the DEIS Notice of Completion (NOC), under <u>G-Probable Impacts of the Proposed Project / Land Use, Zoning, and Public Policy</u>, there is a statement that redefines the meaning of comparable scale and respectful development. p. 8 NOC:

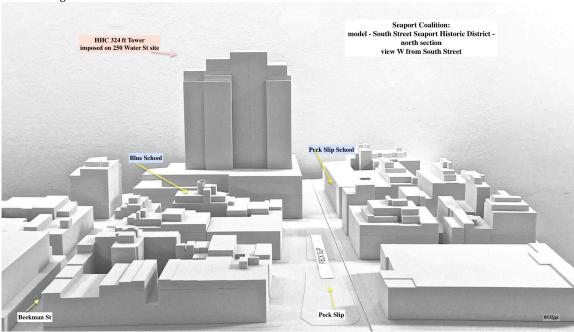
"... the proposed building would be of a comparable scale to other buildings in the study area while being respectful of smaller scale buildings nearby."

Model of the South Street Seaport Historic District with the proposed "LPC contextually appropriate" 250 Water tower (324 ft) superimposed on the 250 Water site that lies within the Seaport's protected bounds





View looking west from South Street





p.7 (NOC) Future Without the Proposed Project

Not wanting to open the door to possibilities it didn't want anyone to envision, the Howard Hughes Corp. chose not to present even one of any number of designs that would respect the Seaport's scale.

The Seaport has many examples of new buildings from the 20^{th} and 21^{st} centuries that meld in with their historic neighbors. They are clearly identifiable as new, yet they exist in balance with the old, and do so while staying within the contextual zoning height limit, and maintaining a scale and character that neither dominates nor destroys the feel of what draws individuals to the Seaport.

It is also important to note that any new building on the site could introduce mixed-uses containing both market-rate & affordable housing, retail, office & community spaces.

It would include construction jobs, permanent full and part-time jobs post-development, foot traffic to the neighborhood; it could include a mix of residents and appropriate new retail opportunities.

A building within the existing zoning envelope of 120 ft in no way precludes any of the above,

--- AND it would not come at the cost of undermining an historic district, undermining planning by manipulating zoning rules, and exploiting our public assets.

Reasonable Economic Return

At the time of the historic district's rezoning to C6-2A with a 120ft height limit, a 2002-3 NYC EDC Study was undertaken. It concluded that a building built within the 120' height limit could provide a reasonable return on investment.

And yet, there is no attempt to analyze the current economic environment that might prove that an as-of-right build may be even more appropriate today, where a glut of high-end residential units are being held back from the market, and the office work environment post-covid is undergoing a real change, with many individuals looking to continue working remotely, at least part of the time.

* * *



The DEIS review categories and comments

1. **Land Use, Zoning and Public Policy** (additions to NOC comments above) – EIS descriptive text³: The proposed actions would alter existing land uses and zoning by allowing an increase in development on the development site beyond that currently permitted under existing zoning. In addition, the effects of the proposed actions may not be compatible with one or more of the public policies that are applicable to portions of the study area.

The Seaport Historic District is recognized worldwide for the historic and cultural contribution it makes to our heritage. It brings value to surrounding areas, and is an economic draw for visitors.

It is important to ensure that policies put in place to protect the Seaport are not undermined. Allowing an out-of-scale tower to set root within the district's bounds to loom over, dominate and confuse the district's purpose would be the first, but not the last attempt at other destructive land and air grabs, within and outside the Seaport.

There is a name for allowing a developer to effectively buy its way into zoning changes to further its own self-interests under the ruse of providing community benefits, and it is not 'planning'.

- 2. **Socioeconomic Conditions** The proposed actions are not expected to result in the direct displacement of residents or businesses. However, the proposed actions would introduce approximately 338 new dwelling units and approximately 247,846 gsf of new commercial uses that would result in a substantial population increase.
- p. 8 NOC: "...the incomes of the project population would be similar to and **less than** the study area's existing average household income." [emphasis added]

This statement begs the question: What is the source of this data and what study area was actually considered, because the statement makes no sense.

The proposed building would have luxury condos, which would rival the wealthy FIDI area to the south and west in household income, and likely exceed it in most instances. The site has NYCHA housing directly to the north above the Brooklyn Bridge, moderate to middle income at Southbridge Towers (SBT) to its immediate west across Pearl St, low-income supportive housing at St Margaret's House, also across Pearl St next to SBT.

The threat of luxury tower developments on surrounding middle and low-income housing and the businesses supporting them is a reality we have seen in many upscale developments.

Indirect residential displacement is a real after effect of luxury intrusion on middle and low-income areas—property values go up, but so do property taxes. The costs of living rise as an area starts catering to a new, wealthier, mobile clientele where one home is just one of many, and connections to a single place are fleeting.

³ The EIS descriptive text, after the category heading, is from the DCP Nov 16, 2020-*Positive Declaration*



The loss of existing low and middle-income families with long-standing and well-integrated roots in the community does not necessarily happen all at once, and because the impact is not immediately felt, it does not get the consideration it deserves.

Small businesses along Front St inside the Seaport, and along Fulton St outside -may be faced with competing upscale retail in a new luxury tower - where rents are set at a price to pay luxury housing bills.

3. **Open Space** – The proposed actions may have an indirect effect on open space resources due to increased demand for use of publicly accessible spaces by the potential net increase of approximately 645 new residents and 1.107 new workers.

As noted in the DEIS – the impact on Open Space is not mitigated by the 324 ft approved tower. This is not limited to Southbridge Towers.

The influx of new residents and workers will definitely affect the limited open spaces in the area.

And open space will be seriously impacted for an extended period during a lengthy construction period.

In addition to the Brownfield remediation actions, the subsequent best-estimate 3+ year construction period (projected 2026 Cof 0) required to build the proposed 324 ft. tower on the 250 Water St site will have major, <u>direct</u> impact on the limited, open spaces in and around the Seaport – due to noise, vibration, dust, massive construction equipment, street closings and associated traffic issues.

Anyone who was around for the Pier 17 pile driving knows the damage noise can do, extending several blocks from its originating site. The following open spaces will be effectively <u>closed</u> <u>down</u> to the public during much, if not all, of the day during active construction:

Titanic Park seating
Pearl St Playground
Pearl St public seating
Beekman de-mapped street public seating
Fishbridge Gardens
Fishbridge Dog Run
Peck Slip.

4. **Shadows** – The proposed actions would allow an increase in development density and greater building heights within the project area. Shadows cast by the new development proposed could affect publicly accessible open spaces and sunlight-sensitive architectural resources in the area.

As noted in the DEIS – this impact is not mitigated by the 324 ft approved tower, with SBT seriously impacted.

From actual, visual experience, the following areas will be directly impacted, some for extended periods of time:

Pearl St Playground

Pearl St-west side at Fulton St & at de-mapped Beekman St –gardens and public seating Tree Canopies: along Pearl St – from Fulton St up to Dover St, along de-mapped Beekman St



(between St Margaret's House-SBT);

DeLury Sq Park

SBT- de-mapped Cliff St – tree canopies, plantings; main interior plaza; Frankfort/Gold plaza

with swings; de-mapped Spruce St (between SBT & 100 Gold St (city-owned)

Smith Houses - tree canopy & open green spaces, play areas

Spruce St School (Gehry)-upper east outdoor play area

Peck Slip School - roof playground; Blue School

Peck Slip Park (Water to South Sts)

Seaport District: impact on residents in nearby low-lying buildings

5. **Historic and Cultural Resources** – The project area lies within a designated historic district. The proposed actions may directly or indirectly affect designated historic landmarks and/or buildings that may be eligible for designation. In addition, the proposed actions may result in additional in-ground disturbance and therefore has the potential to affect archaeological resources that may be present.

A looming tower in the middle of the northern section of the historic district along Pearl St - what is its clear western boundary - will disrupt a clearly defined line for the district, separating the block between Peck Slip and Dover St along the Brooklyn Bridge above the tower from the portion to the south from Beekman to Fulton Sts. It will impose a jarring change in scale on the Seaport.

6. **Urban Design and Visual Resources** – The proposed actions and subsequent development would result in physical changes within the project area beyond the bulk and form currently permitted as-of-right; therefore, these changes could affect a pedestrian's experience of public space and may alter the urban design character and visual resources of the surrounding area.

A tower would confuse the Historic District geographic boundaries, and affect:

- Pedestrian experience walking north from Fulton St and south from Brooklyn Bridge along Pearl St
- View from Brooklyn Bridge pedestrian path
- Views from within the district dominated by a tower from Peck Slip Park
- View of the open sky a natural part of the Seaport experience
- **7. Natural Resources** The proposed actions may have the potential to result in significant adverse natural resource impacts, if a natural resource is on or near the site of a project, to either directly or indirectly, cause a disturbance of that resource.

Impacts that are barely touched on:

- Effect below ground: on surrounding landfill, Seaport area water table; 100-Year floodplain concerns
- Effect of a 250 Water St massive walled-off tower foundation, and ground and below grade flood proofing on the surrounding land filled spaces
- Potential redirection of water to surrounding properties
- Above ground: direct sunlight, overall light.
- 8. **Hazardous Materials** The proposed actions would result in additional in-ground disturbance, which, given the historical on-and off-site uses and conditions, has the potential to result in hazardous materials impacts.



Refer: Brownfield Cleanup Program

9. **Water and Sewer Infrastructure** – The proposed actions would result in a net increase of building space within the project area which could place additional demands on infrastructure, including water supply and storm water management. Per pg16 – an analysis of sewer impacts will be included in EIS.

[Note: I disagree with the following <u>draft scope</u> statement (p. 8): "As per the EAS, three technical areas have been screened out based on the guidance of the *CEQR Technical Manual* and do not require further analysis in the EIS. These are community facilities, solid waste & sanitation services, and energy.

I am including comments below relating specifically to waste & sanitation services that I consider require further action. They are not specifically tied to HHC's development, but HHC's development will contribute to an existing problem.

Newtown Creek Wastewater Treatment Plant (NCWWTP) – latest expansion was completed in 2009.

It is already hitting maximum capacity during light rains, triggering <u>increased</u> Combined Sewer Overflow (CSO) events into the East River.

Despite the NCWWTP expansion noted above, Combined Sewer Overflows (CSOs) all along Manhattan's waterfront still contribute to the lack of compliance with the Federal Clean Waters Act- occurring even on light rainfall days, only to be amplified by increasing events due to resiliency issues: rising sea levels, storm surge, more extreme flooding along coastal shorelines.

The State demanded that CSO events be prevented by 2013. The city is still <u>not in compliance</u>, and instead is constantly playing catch-up due to new development.

The EIS for the proposed 250 Water St project should be part of a process to provide up-to-date data on the <u>cumulative</u> impacts to infrastructure resources and city services of both <u>recent</u> and <u>planned</u> developments. This would include updated data for both water & sewer – and for both NCWWTP capacity and its tie in to increased CSO events.

Some recently completed developments:

- Brooklyn: Williamsburg Domino Factory Buildings; Greenpoint new buildings along waterfront;
- Manhattan: 56 Fulton St. 118 Fulton St.

Some projects underway:

- Manhattan: 102-110 John St through to Platt St.; 130 William St Some planned projects spanning the 250 Water St proposed project period:
- Manhattan: 4 Planned towers above Two Bridges; Pace University sell off of Gold St. building for development new Manhattan Jail

Resilient below ground features that aid in flood control, and help provide backup support to the existing city infrastructure should be promoted in any new development.

10. **Transportation** – The proposed actions would result in an increase in the number of vehicular trips and increase ridership on mass transit facilities. The proposed actions would also affect pedestrian movements in the area due to the increased number of residents and workers expected to be introduced to the area.



As noted in the DEIS – this impact is not mitigated. The proposed traffic changes don't seem likely to do much if any good even to correct the existing problem, no less what a tower will introduce.

During peak hours, the Brooklyn Bridge ramps are already a traffic headache.

In these days of growing Internet ordering, compounded by current Covid-19 stay-at-home requests, additional deliveries are an absolute. A proposed luxury tower off Pearl St right below the Bridge ramps will add to existing traffic bottlenecks in the area of the Bridge; the same holds for the new retail and commercial spaces in the proposed tower.

250 Water Parking Considerations:

- pg3-C. Draft scope states that the <u>current</u> surface parking lot has "approximately **400** spaces". How will the loss of this parking affect the side streets; where will the cars park? The DEIS response is inadequate.
 - Saying they will find places elsewhere is not a constructive response.
- 11. **Air Quality** Increased demand for heating, ventilating, and air conditioning (HVAC) and additional vehicular traffic introduced by the proposed actions may affect air quality.

Refer: Brownfield Cleanup for remediation period; need the Construction Plan.

13. **Noise** – The proposed actions would increase the volume of traffic in the area, which could result in additional traffic related noise and may have the potential to result in mobile and/or stationary source noise impacts.

Construction:

- The noise from pile driving needed to support a huge tower is unnerving. It will affect the mental well being of healthy as well as compromised individuals; also our companion animals.
- The vibrations will shake the fragile historic buildings around it, as well as neighboring residential buildings, and city infrastructure (nearby NYC Cliff St Substation- off Fulton St), with possible attendant damage and outages.
- Monitoring won't help if the damage is already done.
- 14. **Public Health** The proposed actions could potentially result in unmitigated significant adverse impacts in technical areas related to public health.
- There are vulnerable populations throughout the immediate project vicinity: 2 schools housing young students; St. Margaret's House housing elderly and disabled residents who don't have the luxury of escaping to another location; NY Presbyterian-Downtown Hospital; Pace Univ.
- Even after Covid lockdown is lifted, more people are likely to be staying in the area and working from home.



15. **Neighborhood Character** – The proposed actions have the potential to alter certain constituent elements of the project area's neighborhood character, including land use patterns, socioeconomic conditions, traffic, and noise levels.

Previous comments already speak to many aspects that contribute to neighborhood character.

From an historical context, the HHC project would add out-of scale height and residential density to the historic Seaport that has no bearing on the land use patterns and living conditions of a 19th C Historic District.

16. **Construction** – The proposed actions would increase the allowable density resulting in new development that involves activities which may result in construction-related impacts.

(Draft Scope, pg5 – 5 yr construction, [start 2022 after ULURP 2021certification]; occupancy 2026)

The referenced 3+ -year construction period will have major impact on:

- Adjacent schools Blue School, Peck Slip
- Use of Pearl St as <u>entrance to</u> the Seaport along Peck Slip and Beekman St, and <u>exit</u> <u>from</u> within the Seaport north of Fulton Plaza
- Residents, businesses & restaurants within the Seaport along Peck Slip, Water, Front Sts
- Overall resident and general public use of Pearl St as pathway north & south
- Access to hotel & other businesses on north-east side of Pearl St.

Extreme engineering practices would likely be needed to support a 324 ft tower (and to avoid the issues that the slanting Fortis building is now facing at 151 Maiden Lane)

- due to landfill, high water table, depth needed to insure a solid foundation Heavy, massive equipment - cranes, pile drivers would also be needed A comprehensive Safety Plan would be a given - to protect residents, visitors, workers, businesses.

Plans need to insure that damages to important facilities – water, sewer pipes, cables etc. – are addressed quickly.

Resiliency

250 Water lies within the FEMA 100-year flood plain. It is within the city's Coastal Zone which is the focus of widespread planning to guide resilient, water-related uses along the waterfront.

The site is on landfill, with a high water table –which would force enormous engineering practices to come into play to ensure that a building of the height proposed is on a stable foundation at this location. (The slanting Fortis Building, under now halted construction, at Maiden Lane is an example of what can go wrong.)

It defies common sense at this time of growing awareness of the potential impact of climate change and sea level rise for a building of the size and density proposed, to be built at this location. It would bring a significant number of residents to an area located over landfill within the current 100-year flood plain that in Oct 2019 experienced major damage and disruption of basic services from Hurricane Sandy. And while the luxury condo owners would have ample resources to relocate elsewhere to ride out any storm, this would not be an option readily available to residents of affordable rental units, who like all the public housing residents north

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of the Brooklyn Bridge - if past experience is an indicator - would likely be left to fend for themselves.

* * *

Alternatives:

No action: Contextual 120 ft mixed use development.

A reasonable design, under existing guidelines, drawn up by an impartial designer, should be made a requirement in future proposals for any project introducing this magnitude of change both to the environment and to the city planning actions required to make it a reality.

EIS Summary Chapters <u>Draft Scope - Unavoidable Adverse Impact</u>

Were CPC to advance HHC's proposal and permit overriding the zoning height limit of 120ft, allowing public air rights transfer to further this private development inside the Historic District, and dismissing all other red flags that jump out in the environmental review and ULURP process, it would:

- a) Sanction a building that forever undermines the scale and context of the historic district
- b) Open the door to continuing erosion of the Seaport by setting a precedent for future development.

The damage is avoidable - by simply not allowing such projects as proposed here.

For all the reasons contained herein, and in the related ULURP testimony, the City Planning Commission should stop this project before wasting any more city resources, and send a clear message that the 2003 zoning amendment limiting height to 120 ft provides clear guidance for the advancement and success of any future proposal for development within the historic district.

As of May 16, 2021, there is an active legal challenge to the LPC May 4, 2021 approval of the 250 Water development.

| It would be irresponsible to allow this proposal to advance at this time. | | | | | |
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From: Public Hearing Comments (Do not reply)

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Friday, August 27, 2021 11:07:13 AM

Re. Project: C 210438 ZSM - 250 Water Street

Application Number: C 210438 ZSM

• Project: 250 Water Street

• Public Hearing Date: 09/01/2021

Borough: ManhattanCommunity District: 1

Submitted by:

Name: Mitchell Grubler

Zip: 10012

I represent:

• A local community group or organization

Details for "I Represent": **Bowery Alliance of Neighbors**

My Comments:

Vote: I am **opposed**

Have you previously submitted comments on this project? **No** If yes, are you now submitting new information?

I have attended or will attend the City Planning Commission's Public hearing on this project: **No**

Additional Comments:

The Bowery Alliance of Neighbors joins with the Seaport Coalition and Community Board 1 in opposing the 250 Water Street ULURP application. We endorse a development at 250 Water Street that conforms to the existing zoning and the Seaport Working Group's guidelines and principles, including the financial plan to save the South Street Seaport Museum. We support inclusion of true affordable housing within the 120-foot allowable limit at 250 Water Street and 100% affordable housing on public land at 5 World Trade Center. The use of public air rights should benefits the public, not just the Howard Hughes Corporation and its investors. Corporate profit should not come at the expense of public interest. We oppose the Howard Hughes Corporation plans for 250 Water Street zoning relief actions.

From: Public Hearing Comments (Do not reply)

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Monday, September 6, 2021 7:25:13 AM

Attachments: Five Principles.pdf

Re. Project: C 210438 ZSM - 250 Water Street

• Application Number: C 210438 ZSM

• Project: 250 Water Street

• Public Hearing Date: **09/01/2021**

Borough: ManhattanCommunity District: 1

Submitted by:

Name: susan harder Zip: 11937-1603

I represent:

• A local community group or organization

Details for "I Represent": International Dark Sky Association, NY

My Comments:

Vote: I am other

Have you previously submitted comments on this project? **No** If yes, are you now submitting new information?

I have attended or will attend the City Planning Commission's Public hearing on this project: **No**

Additional Comments:

Please observe recommendations for outdoor lighting that conform to the Illuminating Engineering Society and the International Dark Sky Association. Use Zero Uplight fixtures: do not exceed recommended light levels to conserve energy; utilize shut off controls for lighting that is no longer needed; limit light trespass to adjacent properties and waterways by requiring a lighting plan executed by a Lighting Certified Lighting Designer. Be a good neighbor.

LIGHT TO PROTECT THE NIGHT

Five Principles for Responsible Outdoor Lighting







ALL LIGHT SHOULD HAVE A CLEAR PURPOSE

Before installing or replacing a light, determine if light is needed. Consider how the use of light will impact the area, including wildlife and the environment. Consider using reflective paints or self-luminous markers for signs, curbs, and steps to reduce the need for permanently installed outdoor lighting.

TARGETED



LIGHT SHOULD BE DIRECTED ONLY TO WHERE NEEDED

Use shielding and careful aiming to target the direction of the light beam so that it points downward and does not spill beyond where it is needed.

LOW LIGHT LEVELS



LIGHT SHOULD BE NO BRIGHTER THAN NECESSARY

Use the lowest light level required. Be mindful of surface conditions as some surfaces may reflect more light into the night sky than intended.

CONTROLLED



LIGHT SHOULD BE USED ONLY WHEN IT IS USEFUL

Use controls such as timers or motion detectors to ensure that light is available when it is needed, dimmed when possible, and turned off when not needed.

COLOR



USE WARMER COLOR LIGHTS WHERE POSSIBLE

Limit the amount of shorter wavelength (blue-violet) light to the least amount needed.

From: <u>Public Hearing Comments (Do not reply)</u>

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Wednesday, September 1, 2021 2:30:31 PM

Re. Project: C 210438 ZSM - 250 Water Street

Application Number: C 210438 ZSM

Project: 250 Water StreetPublic Hearing Date: 09/01/2021

Borough: ManhattanCommunity District: 1

Submitted by:

Name: Emily Hellstrom

Zip: 10012

I represent:

• A local community group or organization

Details for "I Represent": Peck Slip PTA and Children First

My Comments:

Vote: I am **opposed**

Have you previously submitted comments on this project? **No** If yes, are you now submitting new information?

I have attended or will attend the City Planning Commission's Public hearing on this project: **Yes**

Additional Comments:

My name is Emily Hellstrom and I am the PTA Co-President of the Peck Slip School and a founding member of Children First a grass roots organization representing over 800 hundred parents and families with children who attend school directly adjacent to 250 Water Street as well as other area schools. It is difficult to overstate the devastating impacts this oversized tower would have on the surrounding area. It is also The hubris of the Howard Hughes Corporation. Today you will hear and have already heard from the public why this proposal should not happen given its impact on the important and imperiled Historic District, the detrimental environmental conditions which will directly affect hundreds of children, and the strange gerrymandered way that they are trying to shoehorn air rights to build a tower that will loom over the entire seaport. But today I would like to speak to you about the importance of the integrity of our government processes. It is difficult to spend time today to testify when the

public has seen the 100s of thousands of dollars that this developer has spent on lobbyists, lawyers, PR people and money that has been thrown at this application. We have been told by many people in favor of this project that it's "in the bag", that it's a "done deal". In fact, on Monday, September 17th, 2018, I was invited to a meeting with Saul Scherl from the Howard Hughes at the Peck Slip School along with Principal Maggie Siena, Megan Malvern and Lois Sanchez the head of school operations, where Mr. Scherl asked us quite directly what we wanted in the way of a community benefit for the school in exchange for our complicit acceptance of this behemoth tower. A "carve the horse up before it's dead" style gathering. Wisely, our principal stated that we did not need to be bribed. What we want is for our children to be able to learn in an environment free of dust and noise and the play-street outside our building to remain in full use to enable all our children to have recess outside. It is illustrative of how this multinational billionaire-run corporation operates. Threaten the local schools, scare local small business and lease holders, throw money at nearby non-profits to lock in their favorable testimony and grab the museum and hold them hostage. Our money can buy whatever we want. Our FOIL findings show multiple monthly meetings with elected officials leading up to this ULURP application, setting up a situation that looks like the developer has more access to our public officials than we, the voting public. We have seen ULURP after ULURP where developers make promises of community hand-outs that disappear like whispers in the wind. Stack that on top of the lie upon lie that THIS particular developer has made to our community and PROMPTLY BROKEN. Community Board 1 thoughtfully weighed in on this application and it was roundly rejected. And yet this process marches on, seemingly ignoring the public voice. Is it any wonder that people are skeptical? They have had enough of backroom deals and corporate handouts for real estate developers who overpay and then claim they cannot make a profit unless the city breaks the rules for them. I believe that this City should operate differently. New York voters want our city to operate differently. Corruption does not need to take place in an official illegal capacity to have the same deleterious effect. Of course the South Street Seaport Museum is important, and if we value that, our City should step up to the plate and show that we value it by saving it through the means that was set up to save it. As Gale Brewer mentioned, this application MAY help the Museum, But at what expense? Our children's health? Our historic district? Our belief in the public process? On behalf of the hundreds of families and children I represent, I implore the City Planning Commission to please use this opportunity to tell the Howard Hughes Corporation that they purchased a parcel of land with known zoning structures in place and known land use regulations in place. Please send a strong message today that everyone needs to play by the rules.

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Five Principles for Responsible Outdoor Lighting







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Use the lowest light level required. Be mindful of surface conditions as some surfaces may reflect more light into the night sky than intended.

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LIGHT SHOULD BE USED ONLY WHEN IT IS USEFUL

Use controls such as timers or motion detectors to ensure that light is available when it is needed, dimmed when possible, and turned off when not needed.

COLOR



USE WARMER COLOR LIGHTS WHERE POSSIBLE

Limit the amount of shorter wavelength (blue-violet) light to the least amount needed.

From: <u>Public Hearing Comments (Do not reply)</u>

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Wednesday, September 1, 2021 2:14:56 PM

Re. Project: C 210438 ZSM - 250 Water Street

• Application Number: C 210438 ZSM

Project: 250 Water StreetPublic Hearing Date: 09/01/2021

Borough: ManhattanCommunity District: 1

Submitted by:

Name: Karen Imas

Zip: 11375

I represent:

• A local community group or organization

Details for "I Represent": Waterfront Alliance, Inc.

My Comments:

Vote: I am in favor

Have you previously submitted comments on this project? **No** If yes, are you now submitting new information? **No**

I have attended or will attend the City Planning Commission's Public hearing on this project: **Yes**

Additional Comments:

The Waterfront Alliance unequivocally supports the Howard Hughes Corporation proposal to develop a mixed-use building at 250 Water Street that creates affordable housing in Lower Manhattan's Seaport neighborhood, and generates much-needed funding for the Seaport Museum through the sale of air rights. It is important to recognize the wide support that this project has garnered, including the Landmarks Preservation Commission which found the project appropriate. If this project is not approved the result will be a mix of market rate residential and commercial uses that will not be able to provide affordable housing, support for the Seaport Museum and other community benefits. Not approving this project will have implications for the revitalization of parts of New York City's waterfront areas. The project has received widespread political support, is supported by leading urban planners, housing advocates, community partners, and is endorsed by the New York Daily News, the New York

Post and The New York Times editorial board. HHC has conducted extensive outreach to the local community through the Seaport Stakeholder Planning Workshops which we have participated in. HHC's commitment to making the redevelopment of 250 Water Street part of an overall plan for districtwide improvements is clear. The Waterfront Alliance is committed to sustainability and to mitigating the effects of climate change. We are therefore pleased that 250 Water Street Project will meet or exceed regulatory requirements for resiliency and sustainability and will be certified LEED Silver, at a minimum. We are pleased that Howard Hughes is committed to building resiliently and sustainably throughout the Seaport: Pier 17 is now above the 100-year floodplain and the reconstructed Tin Building has been relocated and built up six feet higher, also above the 100-year floodplain. This sets a standard for development which we believe is needed throughout the City and is reflected in the standards of the Waterfront Alliance's nationally recognized Waterfront Edge Design Guidelines Program (WEDG®). Both structures are LEED certified. Importantly, we believe this project will provide significant and needed funds to the South Street Seaport Museum. The South Street Seaport Museum would receive sustainable funding as well as a new resilient building in order to operate as a world-class institution. And the plan will allow the Museum its first ever reliable, recurring income stream helping to put it on sound footing and fulfill its true potential. Waterfront Alliance feels strongly that South Street Seaport Museum is a critical and important part of the City's past and future, and yet the museum is at a crossroads. The museum interprets the history of the City through its entry point – the New York harbor estuary. This history is representative of America's complex history. It must be interpreted at the waterfront with the historic assets of the museum especially in light of the profound questions about who we are and what we are as a nation. There is no other location in the City where the interpretation and story-telling about the New York harbor estuary can take place in such a profound and meaningful way. Following over 50 years of attempts to plan for a sustainable Seaport and the fiscally disastrous effects of COVID on our cultural institutions, the time is now to realize these goals. We believe this is the right project at the right time for the Seaport, Lower Manhattan and New York City. We urge CPC to support the land use actions necessary to make this development possible.

September 13, 2021

GEORGE M.
JANES &
ASSOCIATES

Marisa Lago, Chair City Planning Commission 120 Broadway New York, NY 10271

250 EAST 87TH STREET NEW YORK, NY 10128

www.georgejanes.com

T: 646.652.6498 E: george@georgejanes.com RE: ULURP # N210439ZRM, M130053BZSM, C210438AZSM, C210438ZSM 250 Water Street Large-Scale General Development Plan Findings

Dear Ms. Lago:

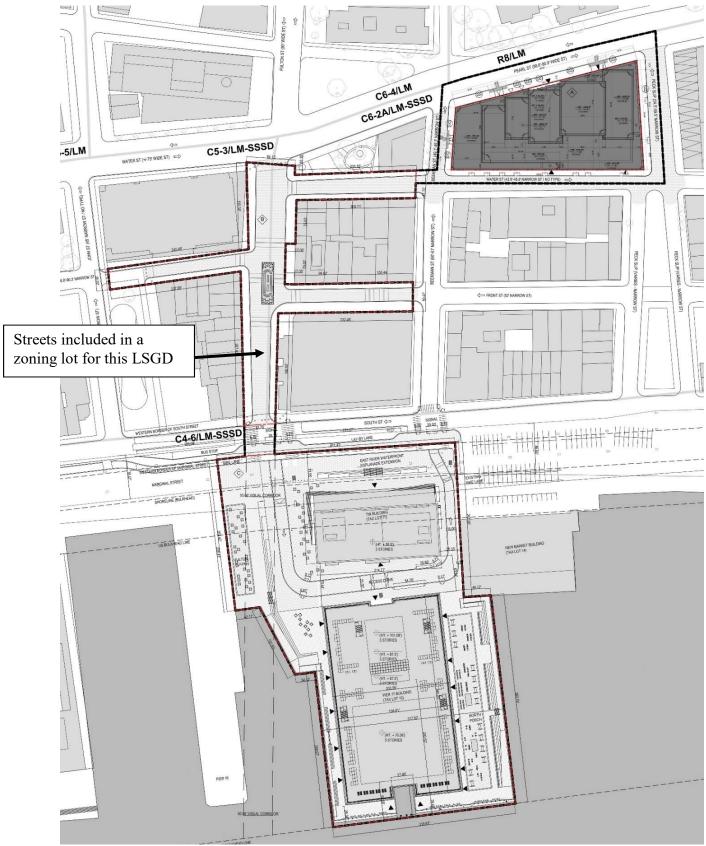
On the behalf of the South Street Seaport Coalition, Inc., I have prepared this evaluation of the Applicant's discussion of Conditions and Findings for the proposed amendments to the Large-Scale General Development Plan for 250 Water Street, Pier 17, the Tin Building, and the demapped streets in between.

The Large-Scale General Development Plan

The Applicant proposes using a zoning mechanism called a Large-Scale General Development (LSGD) Plan, which allows floor area to be distributed within the plan area irrespective of zoning lot lines. As proposed, the LSGD will allow floor area to be moved from Pier 17 to 250 Water Street. A Large-Scale General Development Plan already exists, which covers Pier 17 and the Tin Building (Block 73, lots 10 and 11). The Applicant proposes to extend the LSGD plan to include 250 Water (Block 98, lot 1) and portions of Water, Pearl and Front Streets that are designated as Pedestrian Ways on Map 6 (91-A6). These pedestrian ways are explicitly defined as #Streets# in ZR 91-62.

Under current zoning, a LSGD must be made up of one or more zoning lots. The LSGD plan can cross a street or an intersection, but that street never becomes a part of the LSGD, as public streets are never parts of zoning lots. The exclusion of streets from zoning lots is fundamental to the Zoning Resolution: streets define the boundaries of blocks and zoning lots are found within blocks. By including streets, the proposed LSGD plan is clearly contrary to current law.

The following image shows the proposed new boundaries of the LSGD plan. The demapped streets are not only defined as streets, but they look like streets and most of them have never been assigned a block and lot number:



Detail of the proposed amended LSGD Plan from the application

The application proposes to address this illegal condition by changing the zoning text as follows:

In addition, the designated pedestrian ways referenced in paragraphs (a), (b) and (c) of this Section [portions of Water, Pearl and Front Streets shown in the LSGD plan] may be considered a single #zoning lot# for purposes of the definition of #large-scale general development# in Section 12-10.

This one sentence of zoning text proposes a radical zoning solution that the Commission should reject.

The proposed expanded LSGD is both bad zoning and the site does not qualify to be considered an LSGD

If nothing else, this zoning text change is bad zoning. Streets, with limited exceptions for private roads, define the boundaries of blocks and zoning lots but they cannot be zoning lots. The proposal requires a fundamental change to how we think of streets and zoning lots. While this text would only apply to this subdistrict, new special district zoning text often finds its way to other parts of the Zoning Resolution over time. The Commission should not consider blurring the line between streets and zoning lots. They are always different, and they should remain so.

Second, to qualify as an LSGD, the definition requires that an LSGD must have "been or is to be used, #developed# or #enlarged# as a unit:" (12-10) The Zoning Handbook explains that the LSGD "can include existing buildings, provided that they form an integral part of the development." There is nothing about Pier 17 and the Tin Building that create an integral part of the proposed development at 250 Water. The Applicant has given no evidence to the contrary, other than stating that since they are purported to be in common fee ownership, they qualify. The zoning lot east of South Street that contains Pier 17 will remain largely unchanged and is not integral to the mixed use development proposed at 250 Water. The purpose of expanding the LSGD is simply to move floor area from Block 73 to Block 98, which does not make the existing buildings integral to the new one.

Third, not only is the development at Pier 17 not integral to the development at 250 Water, neither are the pedestrian ways. These pedestrian ways are integral to the existing development on Blocks 74, 95, and 96, blocks that are NOT a part of the LSGD, and which form the historic core of the South Street Seaport. The pedestrian ways provide the only access to several buildings on these blocks. The Commission is reminded that these streets, which are absolutely integral to the buildings of the historic core, do NOT abut 250 Water or Pier 17. They provide no direct access to either site, both of which are bounded by mapped streets that define their zoning lot edge. It is an absurd construct that the Commission should reject.

Fourth, the Applicant claims ownership of the streets because they have a lease over them. The lease held by the Applicant describes very limited rights, including providing pedestrian access to the buildings in the core and the right for the Applicant to place awnings over it. The Applicant cannot close the streets; they cannot develop the streets; they cannot materially change the streets, as their current lease provides no such rights. The very limited rights the Applicant has over the streets under their current lease cannot be considered to convey "ownership" for the purposes of the Zoning Resolution. Further, the Applicant does not have an exclusive lease over the streets. The South Street Seaport Museum also has similar limited rights to use portions of the former Fulton Street.

Fifth, the expanded LSGD does not qualify as an LSGD under the definition of such in ZR 12-10. Floor area is being moved from Pier 17, an existing building that was given its temporary certificate of occupancy ("TCO") in 2017. ZR 12-10 states:

[LSGD] #zoning lots# may include any land occupied by #buildings# existing at the time an application is submitted to the City Planning Commission under the provisions of Article VII, Chapter 4, provided that such #buildings# form an integral part of the #large-scale general development#, and provided that there is no #bulk# distribution from a #zoning lot# containing such existing #buildings#. [Emphasis added]

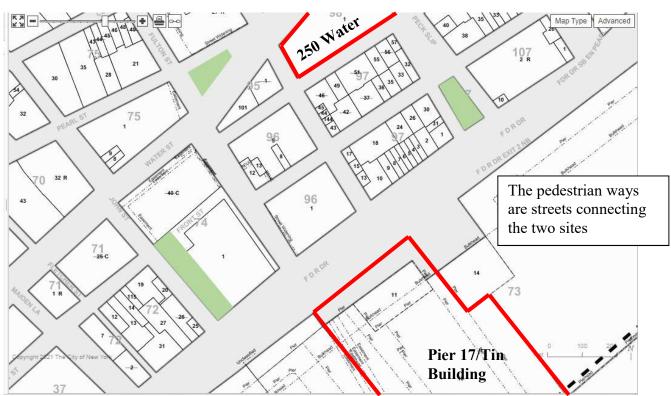
Since the Applicant proposes moving floor area from Pier 17 to 250 Water Street, and Pier 17 has an existing building, the application for an LSGD would have had to been made prior to the issuance of the TCO for Pier 17 in 2017 to qualify as an LSGD. It was not, and so, therefore, this site cannot qualify as an LSGD as proposed by the applicant under the definition of an LSGD in ZR 12-10.

Sixth, when this proposal was first presented to the City Planning Commission, Commissioner Burney called this LSGD "gerrymandered like a Texas Congressional District," recognizing its odd shape. LSGDs do not look like what's been proposed. Commissioner Burney's observation on the unusual shape was apt. The streets included in the LSGD proposal allow for floor area to be moved between noncontiguous zoning lots that are more than 500 feet apart. Such distance was never contemplated for LSGDs since there are no streets in NYC that are 500 feet wide. The only way for two distant zoning lots to connect is to absurdly gerrymander the LSGD plan with streets pretending that they are a zoning lot in the LSGD plan. Simply, it looks strange because it is strange.

Consider the following image taken from the New York City Tax map:

-

¹ They do have a concessionaire agreement that describes activities that may occur in the street and responsibilities that the Applicant has for holding that concession. However, the concessionaire agreement cannot be considered a long-term land lease for the purposes of conveying ownership under the Zoning Resolution.



Detail of New York City Tax Map captured 9/10/2021, annotated with the locations of the proposed development

Excluding a small portion of Front Street, which was given a block and lot number, the City of New York Tax map shows the demapped streets as streets. Since the two blocks in the proposed LSGD are quite far from each other, the only way to connect the two is to assume streets are zoning lots. Considering the construct of the Zoning Resolution, this results in the absurd gerrymandered appearance noted by Commissioner Burney.

Finally, and perhaps most frustratingly, a zoning map change could have facilitated a materially similar development at 250 Water Street. The Applicant has proposed developing 250 Water at 11.45 FAR. A map change to a commercial district with an R10 residential equivalent district would have allowed a mixed use building on this site at the proposed size with the same uses. (Although doing so would effectively revert this site to its 1961 zoning, which the CPC changed in 2003.)

There is no reasonable planning rationale for the adulteration of fundamental principles of the New York City Zoning Resolution when such a simple solution was available. The Applicant could have applied for a zoning map change for 250 Water, and then proposed a building materially similar to their proposal. Perhaps the Applicant believed such an application would be difficult, considering the 2003 change, but that is not a good reason to inflict damage on the Zoning Resolution and the City's zoning policy. Further, a zoning map change would have been more transparent and understandable. From a zoning policy perspective, this was the right way forward. Commissioners should not only be

concerned with the built results, but they also need to be concerned with the integrity of the solution.

The Applicant's Findings and Discussion of LSGD

The following is a replication of the Applicant's findings and discussion of the proposed amended LSGD Plan. The Applicant's discussion is replicated below in black, and my comments on the Applicant's responses are made in red.

Items that are not applicable have been eliminated for brevity, as have items relating to the proposed curb cut and compliance with waterfront zoning, for which I have no comments.

12-10
Definitions

Large-scale general development

A "large-scale general development" contains one or more #buildings# on a single #zoning lot# or two or more #zoning lots# that are contiguous or would be contiguous but for their separation by a #street# or a #street# intersection and is not either a #large-scale residential development# or a #large-scale community facility development#; and:

The LSGD contains one or more buildings on three zoning lots that would be contiguous but for their separation by South Street and Beekman Street. The LSGD is neither a large-scale residential development nor a large-scale community facility development.

Response: The LSGD only contains three zoning lots if the pedestrian ways are considered a zoning lot. They are streets and under current law they cannot be considered a zoning lot, as streets are never parts of zoning lot. The Applicant has proposed a radical text amendment that would allow streets to be considered a zoning lot, even though these streets will still be streets and will continue to provide the only legal access to several developments that are NOT a part of this LSGD.

(a) has or will have an area of at least 1.5 acres;

The LSGD has a lot area of 336,601 sf, which is approximately 7.72 acres.

The proposed LSGD only has this area if the pedestrian ways are considered a zoning lot in the LSGD. Block 98, Lot 1 is too small to be an LSGD and must be combined with other lots to become a part of an LSGD. Block 73, lots 10 and 11 are already a part of an LSGD and are more than 1.5 acres.

- (b) has been or is to be used, #developed# or #enlarged# as a unit:
- (1) under single fee ownership or alternate ownership arrangements as set forth in the #zoning lot# definition in Section 12-10 (DEFINITIONS) for all #zoning lots# comprising the #large-scale general development#; or
- (2) under single fee, alternate or separate ownership, either:

- (i) pursuant to an urban renewal plan for a designated urban renewal area containing such #zoning lots#; or
- (ii) through assemblage by any other governmental agency, or its agent, having the power of condemnation; and

The fees comprising the LSGD are owed [sic] by the applicants for this application.

The proposed LSGD is NOT to be used, developed or enlarged as a unit and the proposed LSGD fails this eligibility criteria. The following item does not define "#developed# or #enlarged# as a unit;" it is simply another condition, in addition to being developed and enlarged as a unit. 250 Water Street is unrelated to the development at Pier 17 and the Tin Building, and there is certainly no relationship between either development and the demapped streets.

Further, Andrew Schwartz, Deputy Commissioner of Small Business Services wrote: "The City of New York is the fee owner of Block 73, part of Lots 8 and 10, and all of Lot 11, part of Marginal Street, and the demapped portion of Fulton Street between South Street and Water Street, the demapped portion of Water Street between Fulton Street and Beekman Street, the demapped portion of Front Street between Beekman Street and John Street (the "City-owned Site") located in the South Street Seaport Historic District."

According to the land use application, there is exactly one applicant, as shown below:

250 Seaport District, LLC Printed Name of Applicant (name, company/agency or organization) Saul Scherl Printed Name of Applicant Attester (person authorized to sign the application, if different from 'Applicant' above) Signature by or on behalf of Applicant Date

The application does not list the City of New York as an applicant, yet the City of New York is the fee owner. At minimum, this discussion must clarify how this project meets the minimum definition of an LSGD considering the Applicant is not the fee owner. While a corporate affiliate of the Applicant has a lease that references the demapped streets, the lease terms do not give it an ownership interest.

The land is owned by the City. The lease the Applicant currently holds grants limited rights to the demapped streets, which do cannot constitute ownership under the definition of zoning lot. Further, the lease of the streets is not exclusive, as a portion of the street leased by the Applicant is also leased by the South Street Seaport Museum. Simply, the proposed expanded LSGD does not qualify as an LSGD as it cannot meet the definition of an LSGD. The existing LSGD, however, does qualify and amendments to it are legitimate.

(c) shall be located in whole or in part in any #Commercial# or #Manufacturing District#, subject to the restrictions of paragraph (a)(1) of Section 74-743 (Special provisions for bulk modification).

The LSGD is wholly located in Commercial Districts, and is not located in any of the districts listed in ZR Section 74-743.

Agreed

Such #zoning lots# may include any land occupied by #buildings# existing at the time an application is submitted to the City Planning Commission under the provisions of Article VII, Chapter 4, provided that such #buildings# form an integral part of the #large-scale general development#, and provided that there is no #bulk# distribution from a #zoning lot# containing such existing #buildings#. In C5 and C6 Districts, however, a #large-scale general development# having a minimum #lot area# of five acres may include a #zoning lot# that contains an existing #building# that is not integrally related to the other parts of the #large-scale general development#, provided that such #building# covers less than 15 percent of the #lot area# of the #large-scale general development# and provided that there is no #bulk# distribution from a #zoning lot# containing such existing #building#.

The LSGD does not include land occupied by any building that existed at the time an application was submitted to the City Planning Commission under the provisions of Article VII, Chapter 4.

The proposed LSGD DOES contain land occupied by a building that existed at the time an application was submitted to the City Planning Commission. Pier 17 got its first Temporary Certificate of Occupancy on 10/12/2017. Once it received this TCO, it became a building subject to the restrictions of the definition of an LSGD in section 12-10 of the Zoning Resolution. The application was certified May 17, 2021, and there is bulk distribution from Block 73 to Block 98, which is clearly not permitted under the ZR definition of LSGD. The commission needs to reconsider their certification in light of the restrictions of the LSGD.

74-74

Large-scale General Development

For #large-scale general developments# involving several #zoning lots# but planned as a unit, the district regulations may impose unnecessary rigidities and thereby prevent achievement of the best possible site plan within the overall density and #bulk# controls. The regulations of this Section are designed to allow greater flexibility for the purpose of securing better site planning, while safeguarding the present or future use and development of the surrounding area.

No portion of a #large-scale general development# shall contain:

(a) any #use# not permitted by the applicable district regulations for such portion, except as otherwise provided in Section 74-744 (Modification of use regulations). When an existing #building# in a #large-scale general development# is occupied by a #non- conforming use#, any #enlargement# of such existing #building# shall be subject to the requirements set forth in Section 52-00 (DEFINITIONS AND GENERAL PROVISIONS);

The uses proposed on all parcels of the LSGD are permitted as-of-right by the applicable district regulations for such portion of the LSGD.

Agreed

(b) any #zoning lot#, or portion thereof, that is part of a #large-scale residential development# or #large-scale community facility development#.

No portion of the LSGD contains a zoning lot or portion thereof that is part of a large-scale residential development or large-scale community facility development.

Agreed

74-741

Requirements for application

An application to the City Planning Commission for the grant of a special permit pursuant to Section 74-74 for a #large-scale general development# shall include a site plan showing the boundaries of the #large-scale general

development# and the proposed location and #use# of all #buildings or other structures# on each #zoning lot# comprising the #large-scale general development#.

A site plan showing the boundaries of the LSGD and the proposed location of use of all buildings on each zoning lot comprising the LSGD is appended to this application as Z-001 and Z-002.

The plan and zoning table does show these elements, if the use of the pedestrian ways as a part of an LSGD were a legitimate use of streets, which it is not (see above).

74-742 Ownership

Except as otherwise provided in this Section, any #large-scale general development# for which application is made for a special permit in accordance with the provisions of Section 74-74 (Large- scale General Development) shall be on a tract of land which at the time of application is all under the control of the applicant(s) as the owner(s) or holder(s) of a written option to purchase. No special permit shall be granted unless the applicant(s) acquired actual ownership (single fee ownership or alternate ownership arrangements according to the #zoning lot# definition in Section 12-10 (DEFINITIONS) for all #zoning lots# comprising the #large-scale general development#) of, or executed a binding sales contract for, all of the property comprising such tract.

250 Seaport District LLC, the applicant, is the single fee owner of 250 Water Street (Manhattan Block 98, Lot 1) ("Zoning Lot A"). The City of New York is the single fee owner of the zoning lots comprising Pier 17 (parts of Lots 8 and 10 and all of Lot 11 on Block 73 and p/o Marginal Street) (the "Pier 17 Zoning Lot") and the demapped portion of Fulton Street between South Street and Water Street, the demapped portion of Water Street between Fulton Street and Beekman Street, the demapped portion of Front Street between Beekman Street and John Street (collectively the "Demapped Street Portion").

The Applicant has a lease for the demapped street portion of the proposed LSGD, but they have limited rights to this portion of their leasehold. Their lease is non-exclusive as the South Street Seaport Museum has similar rights for part of the same area. These limited rights do not constitute ownership under the definition of a zoning lot and so the proposed expansion of the LSGD does not qualify under 74-742. In its discussion of this condition, the Applicant admits that it is not the fee

owner of the demapped streets, and thus it not eligible for a Special Permit under ZR 74-74.

74-743 Special provisions for bulk modifications

- (a) For a #large-scale general development#, the City Planning Commission may permit:
- (1) distribution of total allowable #floor area#, #rooming units#, #dwelling units#, lot coverage and total required #open space# under the applicable district regulations within a #large-scale general development# without regard for #zoning lot lines# or district boundaries, subject to the following limitations:
- (i) no distribution of #bulk# across the boundary of two districts shall be permitted for a #use# utilizing such #bulk# unless such #use# is permitted in both districts;

The residential and commercial uses for which the floor area will be distributed are permitted in C4-6, C5-3 and C6-2A zoning districts.

Agreed, assuming the use of streets as a part of the LSGD is legitimate, which it is not (see above).

(2) location of #buildings# without regard for the applicable #yard#, #court#, distance between #buildings#, or height and setback regulations;

The Applicant is seeking waivers with regard to height and setback regulations, including street wall location requirements, for the Proposed Development on Zoning Lot A, as shown on sheets Z-402 through Z-407. The waivers would allow portions of the base height of the Proposed Development to be 43.17 feet, which is less than the minimum as-of-right base height of 60 feet, portions higher than the maximum base height of 85 feet, and the building height of the Proposed Development to be 324 feet, which is taller than the maximum as-of-right building height of 120 feet. Above the proposed base height of 74.33 feet, the waivers would allow for the Proposed Development to provide setbacks that are less than

15 feet along Peck Slip and less than 10 feet along Pearl Street. In addition, a street wall location waiver along a wide street frontage (Pearl Street) is requested to allow portions of the Proposed Development to not be located at the street line of Pearl Street.

The height "43.17 feet" does not appear on plan Z-402. It does appear in the section Z-406 but that height does not match the same height in the plan Z-402. The Applicant needs to clarify the waivers being sought for the minimum base height and produce drawings that are internally consistent.

- (b) In order to grant a special permit pursuant to this Section for any #large-scale general development#, the Commission shall find that:
- (1) the distribution of #floor area#, #open space#, #dwelling units#, #rooming units# and the location of #buildings#, primary business entrances and #show windows# will result in a better site plan and a better relationship among #buildings# and open areas to adjacent #streets#, surrounding development, adjacent open areas and shorelines than would be possible without such distribution and will thus benefit both the occupants of the #large-scale general development#, the neighborhood and the City as a whole;

The proposed bulk modifications would distribute 207,414 sf of floor area from the Pier 17 Zoning Lot to Zoning Lot A. The minimum base height would be reduced from 60 feet to 43.17 feet, the maximum base height would be increased in limited areas from 85 feet to 324 feet, and the maximum building height would increase from 120 feet to 324 feet, with less than 10 feet of setback along Pearl Street and less than 15 feet of setback along Peck Slip.

The distribution of floor area from Pier 17 to the Zoning Lot A will result in a better site plan and a better relationship between buildings, benefiting both the occupants of the LSGD and the surrounding neighborhood. The floor area appurtenant to Pier 17 would be more effectively utilized on the Zoning Lot A than on Pier 17 due to the pier's proximity to the shoreline.

Distributing the floor area away from the shoreline would maintain the current scale of Pier 17 and shift bulk to the upland portion of the Historic District. Further, distributing this floor area to the Zoning Lot A would result in being able to utilize this floor area more effectively on a single, full block site, creating more housing, community facility, office, and retail opportunities for nearby residents.

The height and setback modifications will facilitate the addition of floor area onto the Zoning Lot A while allowing the Proposed Development to be constructed (i) with the taller portions of the building concentrated along Pearl Street, which is both appropriate to this portion of the Historic District and consistent with the context of the surrounding area outside the Historic District, and (ii) with lower base heights and deep setbacks from Beekman and Water Streets, maintaining a streetscape that is consistent with and appropriate to the Historic District. The Zoning Lot A has been used as a surface parking lot for over 50 years, and the Proposed Development will fill a major gap in the surrounding neighborhood and significantly improve the streetscape.

This discussion is wholly inadequate, especially considering the CPC's 2003 report explaining why it downzoned 250 Water Street and other blocks of the historic core. How exactly does the new distribution of floor area "benefit both the occupants of the #large-scale general development#, the neighborhood and the City as a whole?"

In 2003, the CPC discussed the zoning change to C6-2A on this site including changes it wanted to see in the application. Some of the LSGD special permit waivers being sought are consistent with the CPC's 2003 positions, including a lower base height and full lot coverage. But the CPC also wrote that "the Commission believes that the downzoning from a 10 to 6 FAR district is appropriate." And "the Commission believes that the maximum building height for developments in the C6-2A should be increased from 120 feet to 170 feet."

The CPC's 2003 report is full of reasoning and justifications for the position it took at that time, and that position, especially as it regards permitted FAR and building height, is quite different than what the Applicant has proposed in its LSGD waivers. The Applicant's response to the requirements of ZR 74-743 needs to be completely re-written and the CPC needs to carefully consider it in the context of its previous findings for development in this area.

(2) the distribution of #floor area# and location of #buildings# will not unduly increase the bulk of #buildings# in any one #block# or unduly obstruct access of light and air to the detriment of the occupants or users of #buildings# in the #block# or nearby #blocks# or of people using the public #streets#;

The floor area distributed to the Zoning Lot A would be concentrated on the northwestern portion of the block, towards Pearl Street, a wide street, and away from Water Street and Beekman Street, and would not unduly increase the bulk of buildings on the block. No other buildings would be located on the block occupied by the Zoning Lot A, and the Proposed Building would not

unduly obstruct access to light and air for occupants on nearby blocks or people using the public streets surrounding the Zoning Lot A.

The block to the north of the Zoning Lot A across Pearl Street would not be unduly obstructed from light and air because Pearl Street is a 90-foot wide street that offers a large buffer between the Zoning Lot A and any buildings on that block. The block to the west of the Zoning Lot A across Beekman Street would not be unduly obstructed from light and air because of the reduced base height and the deep setback provided above the lower base height. Similarly, the block to the east of the Zoning Lot A across Peck Slip would not be unduly obstructed from light and air due to the setback that gradually widens up to 14.47 feet as it gets closer towards Water Street. The block to the south across Water Street would not be unduly obstructed from light and air due to the reduced base height and the deep setback provided above the lower base height. Further, the base of the Proposed Development would be of a similar scale with the historic district to the south, east, and west of the Proposed Development. Given the smaller scale of the base, and the setbacks described above, the bulk of the Proposed Development would not unduly obstruct access of light and air to the detriment of the users of buildings in the surrounding blocks.

Again, the CPC wrote: "the Commission believes that the downzoning from a 10 to 6 FAR district is appropriate." Not 11.45 FAR. And "the Commission believes that the maximum building height for developments in the C6-2A should be increased from 120 feet to 170 feet." Not 324 feet.

What has changed over the past 18 years to allow a near doubling of building size and height on this site? Certainly, things can change over time, but this is an important, relatively recent planning document from the CPC showing their desired planning direction for this area. If anything, the Applicant's proposal is notable for how different it is from the conclusions of the CPC report for the rezoning of this area.

The Applicant should be explaining why a 324-foot building is better than a 170-foot building (or the 120-foot building they can construct as-of-right). They need to demonstrate how it does not "unduly obstruct access of light and air to the detriment of the occupants or users of #buildings# in the #block# or nearby #blocks# or of people using the public #streets#."

How much light is lost to the sidewalks? How much light is lost to the nearby residential windows? How does that compare with the as-of-right solution? It would also be useful to see how such change would compare to a 170-foot solution promoted by the CPC in 2003 (and reduced to 120 feet by the City Council). Requiring that this distribution of floor area does not "unduly obstruct" light and air means that light and air needs to be measured. Before and after evaluations of light and air need to be calculated before anyone can determine if the obstruction

that will occur is unduly. The application's assertions are unsupported by data and no finding can be made with the information provided by the applicant.

(3) considering the size of the proposed #large-scale general development#, the streets providing access to such #large-scale general development# will be adequate to handle traffic resulting therefrom;

The Proposed Development's location on Pearl Street provides convenient access to a wide street from the LSGD and the LSGD is well served by a network of major streets, which are designed to handle traffic within and through the Lower Manhattan area. Pearl Street, a 90-foot wide street, is the primary thoroughfare providing access to the Proposed Development. It provides connections from the Brooklyn Bridge to Water Street and the Lower Manhattan Central Business District. FDR Drive, a parkway on the east side of Manhattan, is accessible by a ramp off of Pearl Street, to the east of Dover Street. An on-ramp to the Brooklyn Bridge is located across the street from the ramp to FDR Drive. Because of the various thoroughfares near the LSGD and the Proposed Development more specifically, the existing street system is adequate to handle traffic the resulting traffic therefrom.

This answer is wholly inadequate, considering that the DEIS for the project states: "A detailed analysis concluded that the Proposed Project would result in significant adverse traffic impacts at three intersections and a significant adverse pedestrian impact at the southeast corner of Pearl Street and Frankfort Street." The DEIS is stating that the streets are inadequate "to handle traffic resulting therefrom" because there are significant adverse impacts. The findings for a LSGD special permit are not simply a disclosure document like a DEIS; it is requirement that the project must meet prior to the CPC issuing a special permit. It is not at all clear how the DEIS can disclose significant traffic and pedestrian impacts on the neighboring streets while the CPC still finds that this condition is met.

This is yet another reason that the LSGD special permit was the wrong zoning solution for this project: it should have been proposed and evaluated as a zoning map change, where such significant impacts would have been disclosed in the DEIS, but there would have been no requirement to mitigate those impacts if doing so was not practicable. For the LSGD, however, the CPC must find that the streets are "adequate to handle traffic resulting therefrom," and the DEIS says that they're not. This finding cannot be met.

(9) a declaration with regard to ownership requirements in paragraph (b) of the #large-scale general development# definition in Section 12-10 (DEFINITIONS) has been filed with the Commission; and

A declaration that the LSGD meets the ownership requirements in paragraph (b) of the definition of a large scale general development in ZR Section 12-10 is being filed with the Commission in conjunction with this application.

The Commission is reminded that the Applicant has a limited, non-exclusive lease for the demapped streets. Those streets still provide the only legal access to some buildings that are not a part of this LSGD. As much as the Applicant wishes this lease conveyed ownership, it does not.

250 Water Street Authorization pursuant to ZR Section 91-65 Applicant's Discussion of Conditions

91-65
Addition of Development Rights to Receiving Lots

Within the South Street Seaport Subdistrict, all or any portion of the #development rights# transferred from a #granting lot# may be added to the #floor area# of all or any one of the #receiving lots# in an amount not to exceed the ratio of 10 square feet of #development rights# to each square foot of #lot area# of such #receiving lot#, except that with respect to a #receiving lot# having a lot area of less than 30,000 square feet, the total #floor area ratio# shall not exceed 21.6. However, if a #receiving lot# is located in a C4-6 District, the total #floor area ratio# shall not exceed 3.4 and if a #receiving lot# is located in a C6-2A District, the total #floor area ratio# shall not exceed 8.02. Development rights transferred to a #receiving lot# may be applied to a #mixed building# to increase the #floor area# of the #residential#, #commercial# and/or #community facility# portions of such #building# so that the maximum #floor area# for such #building# may be increased by the aggregate of #development rights# so transferred. In no event shall the #residential# #floor area ratio# exceed 12.0.

The receiving lot is located in a C6-2A district, and the total amount of floor area being transferred is 30,216 sf (0.63 FAR). With the transferred floor area, the as-of-right floor area ratio of the Site would be 7.13, which does not exceed the maximum of 8.02 FAR. The residential FAR of the receiving lot will not exceed 12.0.

The City Planning Commission shall certify that any #zoning lot# that utilizes such transferred #development rights# conforms to this Section and, for

those #receiving lots# within the Urban Renewal Area, to the regulations and controls of the Urban Renewal Plan.

The zoning lot that utilizes such transferred development rights conforms to the requirements of this Section of the Zoning Resolution and is not inconsistent with the regulations and controls of the Brooklyn Bridge Southeast Urban Renewal Plan.

The Applicant should include a discussion of why the addition of 250 Water Street is appropriate as a receiving site, especially considering its location within a historic district during the 2003 rezoning and the CPC's 2003 comments regarding the appropriate amount of floor area on this site. All or virtually all receiving sites have been outside of the Historic District and outside of the zoning Subdistrict.

250 Water Street

Minor Modification to the previously approved Large-Scale General Development Applicant's Discussion of Findings

74-743
Special provisions for bulk modification

(a) For a #large-scale general development,# the City Planning Commission may permit:

(2) location of #buildings# without regard for the applicable #yard#, #court#, distance between #buildings#, or height and setback regulations;

A special permit pursuant to Section 74-743(a)(2) was requested for the 2013 Approved Design (C 130053 ZSM) in order to allow an encroachment within the waterfront yard required pursuant to ZR Section 62-332, for a performance stage located in Fulton Plaza. The proposed performance stage will remain as previously approved.

- (b) In order to grant a special permit pursuant to this Section for any #large-scale general development#, the Commission shall find that:
- (1) the distribution of #floor area#, #open space#, #dwelling units#, #rooming units# and the location of #buildings#, primary business entrances and #show windows# will result in a better site plan and a better relationship among #buildings# and open areas to adjacent #streets#, surrounding development, adjacent open areas and shorelines than would be possible without such distribution and will thus benefit both the occupants of the #large-scale general development#, the neighborhood and the City as a whole;

In 2013, there was a modification granted to modify the waterfront yard regulations, which facilitated the activation of Fulton Plaza with a performance venue, a feature which encourages visitors to the site by allowing live music and other entertainment on the pier. In addition, there were several site plan improvements proposed in connection with the 2013 design, which greatly enhanced the public's experience of the waterfront, notably the development of the "North Porch" as a new open space resource, the development of the roof of the Pier 17 Building for passive open space uses and as a flexible event space, and the creation of new view corridors through the Pier 17 Building toward the Brooklyn Bridge and the water. In 2016, there were no changes made to the improvements to the design and use of Fulton Plaza or other public access areas around the pier, except for the removal of the Pier 17 head house and the Link Building which opened up additional public access areas on the pier and views toward the Brooklyn Bridge and the water. The Commission determined that the modification to the waterfront yard regulations under the 2013 approvals and the changes made under the 2016 approvals resulted in a better site plan and a better relationship among buildings and open areas to adjacent streets, surrounding development, adjacent open areas and shorelines, and thus benefit both the occupants of the LSGD, the neighborhood, and the City as a whole.

In line with the Commission's determination, the prior modifications to the waterfront yard regulations continue to enhance the site plan and the public enjoyment of the waterfront at Pier 17 while providing for the same view corridors. The proposed modifications to the LSGD site plan would extend the boundaries of the LSGD to include upland zoning lots - Zoning Lot B (Demapped Street Portion) and Zoning Lot A (250 Water Street). Zoning Lot B (Demapped Street Portions) will remain unbuilt and open, except for an existing Use Group 6, open air eating and drinking establishment (the <u>Garden Bar</u>"), contributing to the activation along the waterfront area. The existing Garden Bar is approximately 72.50 feet by 20.50 feet, and provides a bar and seating near the corner of Fulton Street and Front Street. Zoning Lot A will be developed with the Proposed Development, a mixeduse building with 550,000 square feet of zoning floor area, of which approximately 376,300 square feet of residential use, including a significant amount of affordable

units, 153,000 square feet of office use, 15,900 square feet of retail use, and 4,800 square feet of community facility use. The Proposed Development would provide a significant amount of affordable housing, revitalize the streetscape adjacent to the site and transform a parking lot into a building that provides new retail, housing, community facility space, and office space. By extending the LSGD boundary to include the upland lots, bulk is located further away from the waterfront to preserve the open views toward the Brooklyn Bridge and the water while providing a variety of uses to contribute to the economic vitality, activation, and livelihood of the Lower Manhattan neighborhood.

Accordingly, modifications granted to the waterfront yard regulations would still result in a site plan that benefits both the occupants of the LSGD, the neighborhood, and the City as whole.

(2) the distribution of #floor area# and location of #buildings# will not unduly increase the bulk of #buildings# in any one #block# or unduly obstruct access of light and air to the detriment of the occupants or users of #buildings# in the #block# or nearby #blocks# or of people using the public #streets#;

In 2013, a modification was granted to increase the FAR on the Pier 17 Zoning Lot from 1.14 to 1.56. The Commission determined that the distribution of floor area would not unduly increase the bulk of buildings in any one block or unduly obstruct access of light and air to the detriment of the occupants of buildings in the block or nearby blocks or of people using the public streets. In 2016, the FAR on the zoning lot decreased to 1.33. In comparison to the 2013 and 2016 approvals, the floor area of buildings within the Pier 17 zoning lot would only increase by 105 square feet to allow for three guard booths. The distribution of bulk on the Pier 17 Zoning Lot would not be affected by the expansion of the LSGD boundaries to include Zoning Lot B and Zoning Lot A, except that unused development rights would be distributed away from the Pier 17 Zoning Lot to Zoning Lot A. Accordingly, the distribution of bulk and location of building pursuant to the revised LSGD Site Plan would not unduly increase the bulk of buildings on any one block or unduly obstruct access of light and air to the detriments of users of nearby buildings.

This whole discussion needs to be clarified. Floor area is being moved from Pier 17 to Zoning Lot A. There are both major changes to the LSGD and minor modifications to the existing LSGD special permit on Pier 17. The addition of zoning lots to the LSGD is not minor; the additional waivers being sought by 250 Water are not minor, the movement of floor area from Pier 17 to Zoning Lot A to facilitate the construction of a 600,000 SF building is not minor; and it will likely result in unduly obstructing light and air around 250 Water. If this finding just relates to the minor modification being sought for the existing LSGD, then it should

be focused on those changes. The guard booth and the changes to the bollards are minor and should not be confused with the major actions.

(3) considering the size of the proposed #large-scale general development#, the streets providing access to such #large-scale general development# will be adequate to handle traffic resulting therefrom;

In 2013, it was determined that the streets providing access to the LSGD were adequate to handle the resulting traffic and no street network changes were necessary in connection with the creation of the LSGD. However, a lay-by lane was added along South Street to function as a drop- off/pick-up location for taxis and other vehicles. In 2016, it was determined that the addition of the Tin Building would not materially change the amount of traffic generated by the project. The changes proposed to the LSGD Site Plan would not negatively affect traffic accessing the Pier 17 as vehicles accessing the Proposed Development on Zoning Lot A would mainly travel through Pearl Street. Pearl Street, a 90-foot wide street, would be a primary thoroughfare providing connections to the LSGD from Brooklyn Bridge to Water Street and the Lower Manhattan Central Business District. FDR Drive, a parkway on the east side of Manhattan, is accessible by a ramp off of Pearl Street, to the east of Dover Street. An on-ramp to the Brooklyn Bridge is located across the street from the ramp to FDR Drive. Thus, considering the size of the proposed LSGD, access to the LSGD would remain adequate to handle resulting traffic.

Again, the Applicant is mixing minor modifications with major changes. The DEIS has shown that Zoning Lot A will produce significant traffic impacts for both vehicles and pedestrians, and it remains unclear how this finding can be made for that portion of the project. The minor changes on Pier 17, however, will not have the same impacts. The Applicant should rewrite this section to clarify what exactly this portion addresses.

GEORGE M.
JANES &
ASSOCIATES

September 13, 2021

250 EAST 87TH STREET NEW YORK, NY 10128

New York City Department of City Planning

Attn: Olga Abinader, Director

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Environmental Assessment and Review Division

120 Broadway, 31st Floor

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E: george@georgejanes.com

Via email: 21DCP084M DL@planning.nyc.gov

RE: Comments 250 Water Street -Draft Environmental Impact Statement CEQR No. 21DCP084M

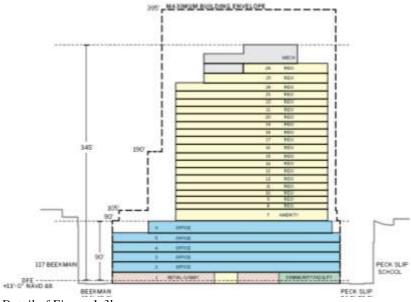
Dear Ms. Abinader:

These are comments on the DEIS prepared for 250 Water Street. These comments were prepared at the direction of the South Street Seaport Coalition, Inc.

Project Description

There are several inconsistencies or missing data in the drawings the DEIS uses to describe the action. These should be corrected. Selected drawings are identified below, but the Lead Agency should ensure that all drawings are correct and fully and accurately dimensioned. These errors could be a part of larger systematic errors to understate the size of the action studied.

Figure 1-3b, for instance, is a section going through the proposed development, a detail of which is reproduced below:



Detail of Figure 1-3b

The dimension labels show that the drawing has a base height of 90 feet, a building height of 345 feet, and the maximum building envelope is 395 feet. But if the base height is 90 feet, the building shown is actually larger than what the labels show.

My office brought this image into CAD and scaled it according to the 90-foot base height. If the base height is 90 feet, the section drawing shows a building that is 356.65 feet, not one that is 345 feet. The maximum building height as shown in the drawing is 409.2 feet, not 395 feet.

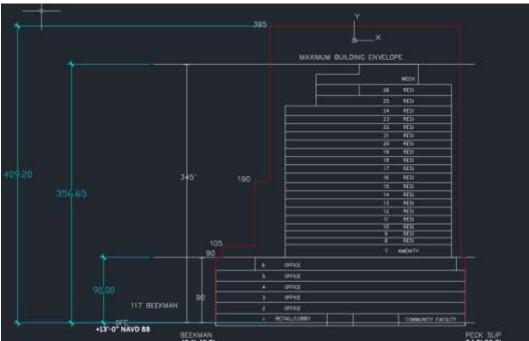
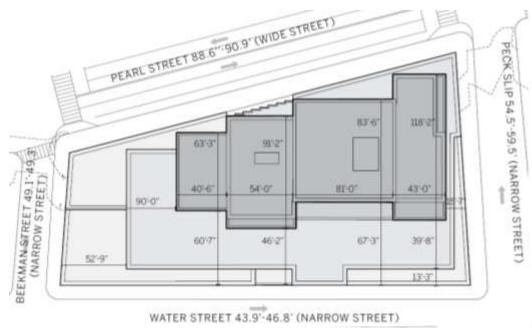


Figure 1-3b imported into CAD with CAD scaled dimensions shown in turquoise

Simply, the dimensions shown in Figure 1.3b do not match the building shown in the same drawing. If the base height is correct, then the building needs to be 345 feet, and not just labeled as such. Either the dimension labels need to change or the drawing needs to change. The difference, which is about 1 story of height, is material and the drawing should be corrected so that it is internally consistent.

For a Lead Agency, these types of errors are worrying because modern digital tools used to create these drawings make it difficult to make these types of errors. Someone needed to make this inconsistent. Is it the sign of more systemic problems with the data used to evaluate the project's impacts? More than just correcting this drawing, the Lead Agency should understand what led to this error, if it is propagated through the analysis and if there is a systemic problem with the information in the DEIS.

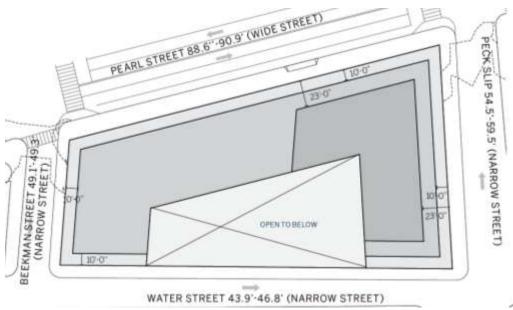
Other drawings are just missing information. Take the site plan, for instance:



Detail of Figure 1-3c

What is the overall dimensions of the proposed action? How tall is the building? How many stories? How long is the street wall along Pearl Street? The CEQR Technical Manual instructs that "all significant dimensions should be labeled clearly." Yet, this site plan has limited information, much less than is typically shown, and less than required by the Manual. Further, what are the small rectangles under 91'2" and 83'6" labels? They look like they might be bulkheads, but there is nothing in the section that suggests bulkheads are planned on top of the mechanical floors, nor does the massing shown in Figure 7-32. The development should be described consistently throughout the DEIS; the bulkheads in plan should be removed or they should be added to the other drawings.

The No Action site plan (Figure 1-4c) is even worse, with only setback distances dimensioned. The No Action site plan has an area labeled "Open to below." What does that mean? Figure 1-4a shows that the No Action Alternative does, indeed, have a ground floor, so "Open to below" does not mean that it is open to the street level. Since there is nothing indicating height or stories on this plan, it is not clear what it means.



Detail of Figure 1-4c

The Lead Agency should require that all the site plans be properly dimensioned as the Technical Manual requires.

Further, this Chapter is supposed to include, "a description of the Proposed Actions, the Development Site and Museum Site, the Project Area existing conditions, project purpose and need, Proposed Project, reasonable worst-case development scenario (RWCDS) under the No Action and With Action Conditions, and public review process required for approval of the Proposed Actions." (Page 1-4). But the description of the Museum site is at a completely different level of detail than the Development Site. There is no site plan for the museum, there are no sections or elevation for the project proposed for the Museum site. Should the information for the Museum site be at the same level of detail as the Development Site? If so, this information needs to be added. If not, then the description of the information should be changed to clearly explain that the Museum site is not described at the same level of detail and the reasons why this distinction is being made.

Land Use, Zoning and Public Policy

The development of 250 Water Street is facilitated by a Large-Scale General Development (LSGD) plan. As discussed in the attached review of the appropriateness of the use of LSGD regulations on the expanded area, the applicant is proposing changes to how LSGDs are defined and applied, including, for the first time, streets as a part of an LSGD. The impacts of this radical proposed change in New York City's Zoning Resolution has not been evaluated in the Land Use, Zoning and Public Policy chapter. What are the consequences of assuming that streets can be a zoning lot? It is fundamental to New York City's zoning that streets define the edges of blocks and zoning lots are found within blocks. To facilitate the development of 250 Water Street as analyzed in the

DEIS, the applicant has proposed turning this fundamental building block of our zoning regulations on its head. What are the larger impacts of this action on the New York City Zoning Resolution specifically, and development in New York City generally? The applicant could have achieved a materially similar building by pursuing a zoning map change, which would have been much more straightforward and transparent. Yet, the applicant chose to change the law to make streets a zoning lot. Should this application move forward, will we be seeing other applications that use the same tactic? If so, what is the potential impact on the Zoning Resolution? Should there be boundaries on fundamental principles of zoning that should not be crossed because of their potential impact on the New York City Zoning Resolution?

Further, the LSGD requires that findings be made. One of the findings (74-743(b)(4)) requires:

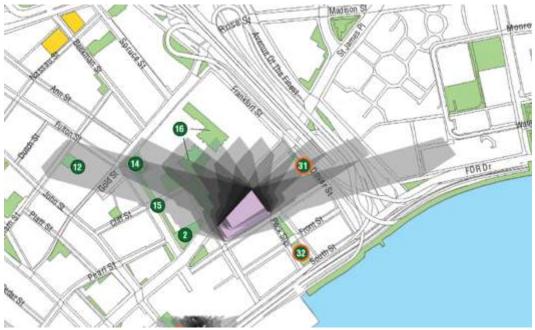
"Considering the size of the proposed #large-scale general development#, the streets providing access to such #large-scale general development# will be adequate to handle traffic resulting therefrom;"

The DEIS has disclosed significant transportation impacts on vehicular and pedestrians at certain intersections of streets. There must be a discussion as to how the DEIS can disclose significant transportation impacts, and yet the CPC could make this finding to allow the project to proceed. What is the relationship between significant impacts disclosed in the DEIS and findings that must be made to allow this discretionary action to occur? Can the CPC simply ignore significant impacts on transportation that occur on streets and still find that the project meets this required finding of the LSGD?

Finally, despite the radical zoning solution put forth by the applicant, there remains a real question as to the legality of the LSGD as proposed. There are questions about the limited lease rights the applicant has over the streets and whether it qualifies as ownership, and if it is proper to move floor area from a zoning lot when there is an existing building at the time of the application. If these interpretations are accepted in this LSGD, there should be a discussion as to the impacts of these new interpretations on existing LSGDs, or ones which may be formed in the future. A Zoning Resolution that allows for the inclusion of public streets as a part of an LSGD and the movement of floor area from existing buildings in the LSGD signals a major change in the interpretation of the Zoning Resolution, the impact of which needs to be analyzed.

Shadows

The Tier 3 Shadow Assessment is not presented as the Technical Manual instructs. Figure 8-7 of the Technical Manual shows the proper way to show a Tier 3 assessment. In this DEIS, the labels showing the time of each part of the shadow sweep are missing from the Tier 3 Analysis. See below:



Detail of Figure 5-4

The FEIS should correct the Tier 3 shadow assessments that are missing the time labels in the shadow sweeps by adding those labels.

Urban Design and Visual Resources

There are serious problems with the quality of the images showing No Action and With Action conditions in this chapter. Simply, they are not accurate. While they look like photographs of existing conditions merged with No Action and With Action conditions, they are artist renderings showing what may be the intent of the applicant. As we demonstrate below, these renderings do not accurately depict the action as proposed in the scene in which is it shown. These images should be disregarded and accurate images should be required by the Lead Agency.

It appears the applicant started with a photograph and then manipulated it. It is unclear why this was done in the assessment of visual resources, but manipulation of images that attempt to show projects as they are imagined or hoped to be, not as they actually will be, is relatively common in architectural renderings. While the applicant is free to use any images to discuss their vision of this project, for a DEIS images that are included need to be accurate, and these, as we show below, are not.

Visual materials in a DEIS need to be an accurate depiction of the action Best practices for visual materials in a DEIS call for verifiable digital photomontages¹ (more commonly known as photosimulations) on an existing

¹ The full method to produce verifiable digital photomontages can be found here: http://www.georgejanes.com/PDF/TechnicalMethods/TechnicalMethods002-Photosimulation.pdf

conditions photograph. Typically, existing conditions, no action and with action scenarios are shown so that the differences between them can been understood and the impacts evaluated. In a verifiable digital photomontage, the no action and with action conditions are rendered from a digital 3D model using the exact lens and location of the camera used to take the photograph. The existing conditions photograph and the digital model rendered with a computer camera that matches the real world camera used to take the photograph are then matched using references that exist in both the photograph and the digital model and then the different images are then merged together. This method is best practices for a DEIS because it is verifiable and repeatable.²

The applicant's images do not follow anything like this process. First, the renderings do not use an unaltered photograph. Instead, the base image is heavily manipulated. For instance, the following is a reproduction of Figure 7-36.



Reproduction of Figure 7-36 with red box showing approximate area of detail below

-

² The Scope of Work did not require that the analysis for the project's impact on Visual Resources include photosimulations, but the applicant cannot include visual information that is inaccurate in the DEIS, which is what they did.

The red box above shows an area of detail of an existing building, which is enlarged below left. Below right is an existing conditions photograph of the same portion of the same existing building:





Detail of Figure 7-36 on the left, photograph of same area on the right

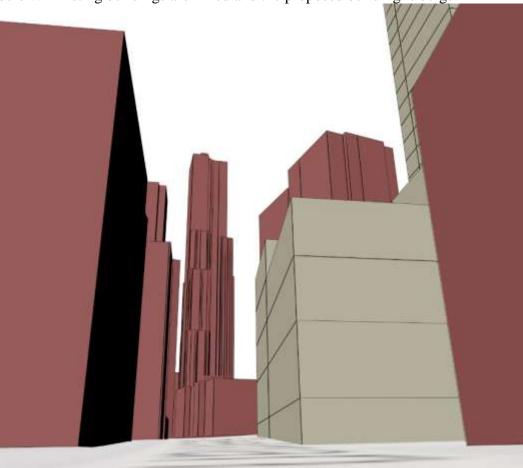
The photograph of the existing building shows the messy details of window mullions, a plant on the roof, doors, light fixtures, all detail that was omitted or simplified in the applicant's rendering. To be clear, this kind of simplification of existing conditions is not, by itself, a fatal error. Even though similar simplifications are found throughout all of these artist renderings, they still give enough of the sense of the area to be used to assess impacts. Instead, this detail is being highlighted to demonstrate to the Lead Agency that even though these renderings appear to be on an existing conditions photograph, they are an artist interpretation of this viewpoint.

While not a best practice, artist renderings are acceptable evidence to use to assess impacts on visual resources, if they accurately show existing and proposed buildings in their proper location and their proper size and are allowed by the Scope of Work. The problem with the renderings that appear in the DEIS is that they do not show buildings in their proper location or at their proper size. For example, consider Figure 7-35:



Reproduction of Figure 7-35

Using the 3D LIDAR model of the City of New York and a 3D model of the proposed action constructed by my office using the description found in the DEIS, we have replicated this viewpoint digitally using only 3D computer models



below. Existing buildings are in red and the proposed building is beige.

Reproduction of the viewpoint of Figure 7-35 using only 3D digital models

We then matched the proposed action as shown in the applicant's renderings with the 3D model rendered using a 30mm lens.³ Then, we overlaid an outline of the rendered 3D model on top of the applicant's rendering.

GEORGE M. JANES & ASSOCIATES

³ My office tried many lenses to match the image, 30mm seemed closest, but no lens could match this image since it was so manipulated. There is no information in the DEIS to communicate what kind lens this image was supposed to represent.

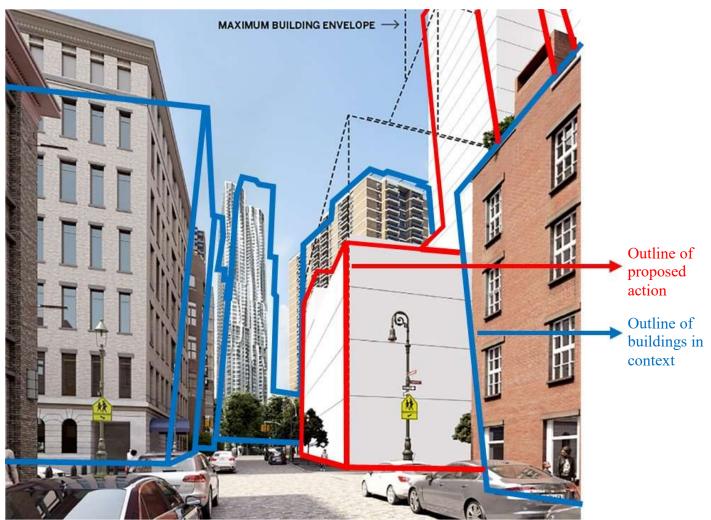


Figure 7-35 from the DEIS overlaid with the outline of rendered 3D digital model from this same viewpoint, matched with the proposed action

In this overlay, the proposed building matches pretty well with the 3D model. But the context buildings, especially those in the left of the image, are way off. They are telling us that in reality, they are smaller than what is shown in the rendering.

If we instead try to match the 3D context models with the existing buildings, focusing on those on the left, the proposed action is in the wrong place:

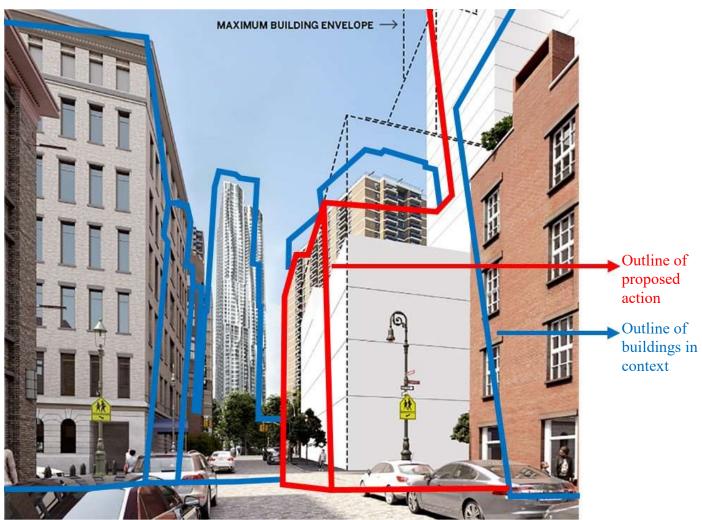


Figure 7-35 from the DEIS overlaid with the outline of rendered 3D digital model from this same viewpoint, matched with the existing buildings to the left of the image

When the 3D models match the context model on the left, then the proposed building is in the wrong place, and its base height would appear much taller.

In sum, while these renderings may show design intent, they do not represent reality and should not be used in any decision-making regarding the project's impact on visual resources or urban design. The Lead Agency should remove them from the FEIS and instruct the applicant to produce either renderings that are described in the CEQR Technical Manual, or, preferably, photosimulations.

New visual materials should be accompanied by a key map showing the location of the viewpoints being studied. The DEIS has a key map showing existing conditions photographs, but no key map showing studied viewpoints. This is especially important for Figure 7-37, which shows the view from the Brooklyn Bridge, but from where on the Brooklyn Bridge? The reader cannot know.

Inventory and evaluation of all Visual Resources

Nowhere in the DEIS does the applicant provide an inventory of visual resources within the study area. It only tells us that there are four visual resources in the project area. The CEQR Technical Manual states: "For visual resources, the view corridors within the study area from which such resources are publicly viewable should be identified. The land use study area may serve as the initial basis for analysis; however, in many cases where significant visual resources exist, it may be appropriate to look beyond the land use study area to encompass views outside of this area, as is often the case with waterfront sites or sites within or near historic districts." This development site is proposed to be part of an LSGD which is in a waterfront block, so it meets both of the conditions that the Manual includes to examine resources outside the study area.

Further, as the CEQR Technical Manual instructs, there should be "[a]n area map showing existing view corridors and access to visual resources both within and outside the project area." Such a map would be useful if there were an inventory of visual resources so that view corridors and the visual resources they include can be shown, but the DEIS does not inventory all visual resources that have the potential to be impacted, nor does it map the visual resources it does mention.

Unlike the renderings, which I can say with certainty are wrong, I do not know if all the visual resources this project might impact have been evaluated and disclosed. Is there a viewpoint outside the study area that has a view to a pier of the Brooklyn Bridge that could be impacted by the proposed project? The streets in Lower Manhattan do not form a regular grid and what resources will or will not be impacted by the proposed development site may not be as apparent as in other parts of Manhattan. That is one reason why the DEIS should have looked more broadly, inventoried visual resources, mapped them and then evaluated how the proposed project impacted views to them from public view corridors, as the Manual instructs. The Development Site is in an historic district; it is close to the shoreline, which requires a more detailed analysis, an inventory of all nearby visual resources and the projects impact on them to be included in the FEIS.

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⁴ The applicant may wish to explore newer interactive tools that help identify visual resources at risk and evaluate potential impacts. One such tool is described here: https://pro.arcgis.com/en/pro-app/2.7/help/mapping/exploratory-analysis/interactive-viewshed-basics.htm

Close

Thank you for your attention to these comments and questions. Please feel free to contact me should you have any questions at george@georgejanes.com.

Sincerely,

George M. Janes, AICP

George M. Janes & Associates

Attachments: GMJ&A letter regarding the LSGD

September 13, 2021

GEORGE M.
JANES &
ASSOCIATES

Marisa Lago, Chair City Planning Commission 120 Broadway New York, NY 10271

250 EAST 87TH STREET NEW YORK, NY 10128

www.georgejanes.com

T: 646.652.6498 E: george@georgejanes.com RE: ULURP # N210439ZRM, M130053BZSM, C210438AZSM, C210438ZSM 250 Water Street Large-Scale General Development Plan Findings

Dear Ms. Lago:

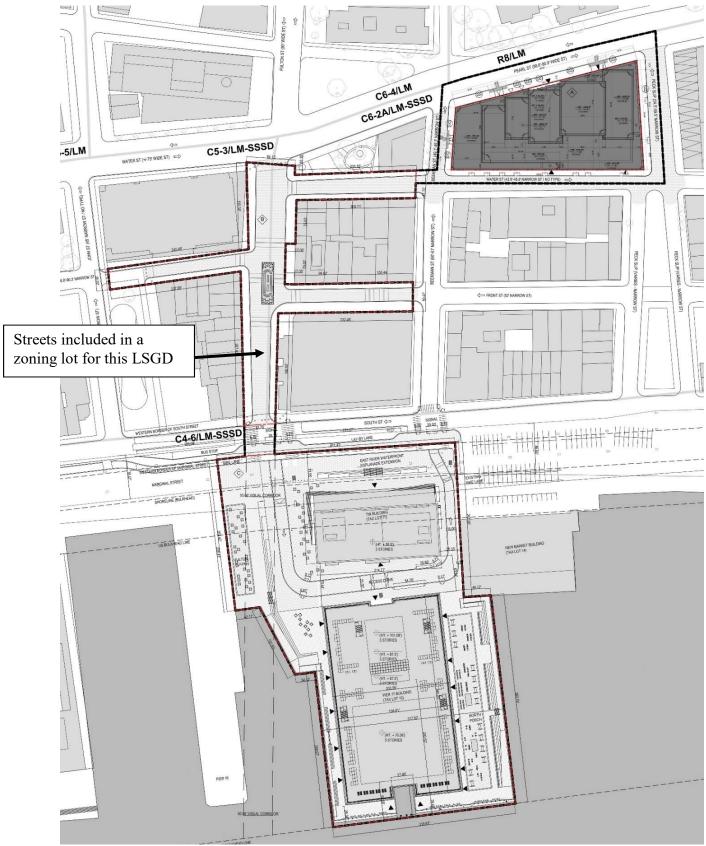
On the behalf of the South Street Seaport Coalition, Inc., I have prepared this evaluation of the Applicant's discussion of Conditions and Findings for the proposed amendments to the Large-Scale General Development Plan for 250 Water Street, Pier 17, the Tin Building, and the demapped streets in between.

The Large-Scale General Development Plan

The Applicant proposes using a zoning mechanism called a Large-Scale General Development (LSGD) Plan, which allows floor area to be distributed within the plan area irrespective of zoning lot lines. As proposed, the LSGD will allow floor area to be moved from Pier 17 to 250 Water Street. A Large-Scale General Development Plan already exists, which covers Pier 17 and the Tin Building (Block 73, lots 10 and 11). The Applicant proposes to extend the LSGD plan to include 250 Water (Block 98, lot 1) and portions of Water, Pearl and Front Streets that are designated as Pedestrian Ways on Map 6 (91-A6). These pedestrian ways are explicitly defined as #Streets# in ZR 91-62.

Under current zoning, a LSGD must be made up of one or more zoning lots. The LSGD plan can cross a street or an intersection, but that street never becomes a part of the LSGD, as public streets are never parts of zoning lots. The exclusion of streets from zoning lots is fundamental to the Zoning Resolution: streets define the boundaries of blocks and zoning lots are found within blocks. By including streets, the proposed LSGD plan is clearly contrary to current law.

The following image shows the proposed new boundaries of the LSGD plan. The demapped streets are not only defined as streets, but they look like streets and most of them have never been assigned a block and lot number:



Detail of the proposed amended LSGD Plan from the application

The application proposes to address this illegal condition by changing the zoning text as follows:

In addition, the designated pedestrian ways referenced in paragraphs (a), (b) and (c) of this Section [portions of Water, Pearl and Front Streets shown in the LSGD plan] may be considered a single #zoning lot# for purposes of the definition of #large-scale general development# in Section 12-10.

This one sentence of zoning text proposes a radical zoning solution that the Commission should reject.

The proposed expanded LSGD is both bad zoning and the site does not qualify to be considered an LSGD

If nothing else, this zoning text change is bad zoning. Streets, with limited exceptions for private roads, define the boundaries of blocks and zoning lots but they cannot be zoning lots. The proposal requires a fundamental change to how we think of streets and zoning lots. While this text would only apply to this subdistrict, new special district zoning text often finds its way to other parts of the Zoning Resolution over time. The Commission should not consider blurring the line between streets and zoning lots. They are always different, and they should remain so.

Second, to qualify as an LSGD, the definition requires that an LSGD must have "been or is to be used, #developed# or #enlarged# as a unit:" (12-10) The Zoning Handbook explains that the LSGD "can include existing buildings, provided that they form an integral part of the development." There is nothing about Pier 17 and the Tin Building that create an integral part of the proposed development at 250 Water. The Applicant has given no evidence to the contrary, other than stating that since they are purported to be in common fee ownership, they qualify. The zoning lot east of South Street that contains Pier 17 will remain largely unchanged and is not integral to the mixed use development proposed at 250 Water. The purpose of expanding the LSGD is simply to move floor area from Block 73 to Block 98, which does not make the existing buildings integral to the new one.

Third, not only is the development at Pier 17 not integral to the development at 250 Water, neither are the pedestrian ways. These pedestrian ways are integral to the existing development on Blocks 74, 95, and 96, blocks that are NOT a part of the LSGD, and which form the historic core of the South Street Seaport. The pedestrian ways provide the only access to several buildings on these blocks. The Commission is reminded that these streets, which are absolutely integral to the buildings of the historic core, do NOT abut 250 Water or Pier 17. They provide no direct access to either site, both of which are bounded by mapped streets that define their zoning lot edge. It is an absurd construct that the Commission should reject.

Fourth, the Applicant claims ownership of the streets because they have a lease over them. The lease held by the Applicant describes very limited rights, including providing pedestrian access to the buildings in the core and the right for the Applicant to place awnings over it. The Applicant cannot close the streets; they cannot develop the streets; they cannot materially change the streets, as their current lease provides no such rights. The very limited rights the Applicant has over the streets under their current lease cannot be considered to convey "ownership" for the purposes of the Zoning Resolution. Further, the Applicant does not have an exclusive lease over the streets. The South Street Seaport Museum also has similar limited rights to use portions of the former Fulton Street.

Fifth, the expanded LSGD does not qualify as an LSGD under the definition of such in ZR 12-10. Floor area is being moved from Pier 17, an existing building that was given its temporary certificate of occupancy ("TCO") in 2017. ZR 12-10 states:

[LSGD] #zoning lots# may include any land occupied by #buildings# existing at the time an application is submitted to the City Planning Commission under the provisions of Article VII, Chapter 4, provided that such #buildings# form an integral part of the #large-scale general development#, and provided that there is no #bulk# distribution from a #zoning lot# containing such existing #buildings#. [Emphasis added]

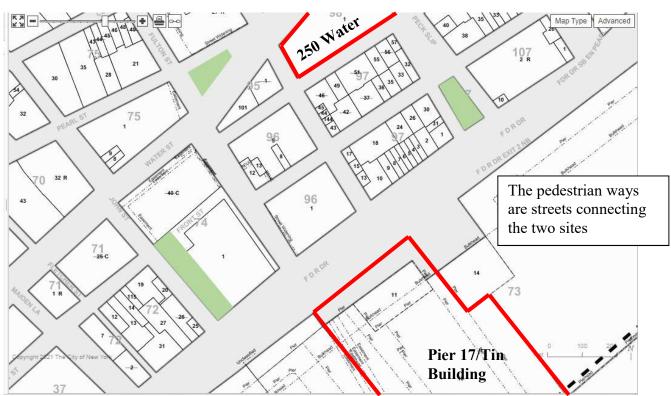
Since the Applicant proposes moving floor area from Pier 17 to 250 Water Street, and Pier 17 has an existing building, the application for an LSGD would have had to been made prior to the issuance of the TCO for Pier 17 in 2017 to qualify as an LSGD. It was not, and so, therefore, this site cannot qualify as an LSGD as proposed by the applicant under the definition of an LSGD in ZR 12-10.

Sixth, when this proposal was first presented to the City Planning Commission, Commissioner Burney called this LSGD "gerrymandered like a Texas Congressional District," recognizing its odd shape. LSGDs do not look like what's been proposed. Commissioner Burney's observation on the unusual shape was apt. The streets included in the LSGD proposal allow for floor area to be moved between noncontiguous zoning lots that are more than 500 feet apart. Such distance was never contemplated for LSGDs since there are no streets in NYC that are 500 feet wide. The only way for two distant zoning lots to connect is to absurdly gerrymander the LSGD plan with streets pretending that they are a zoning lot in the LSGD plan. Simply, it looks strange because it is strange.

Consider the following image taken from the New York City Tax map:

-

¹ They do have a concessionaire agreement that describes activities that may occur in the street and responsibilities that the Applicant has for holding that concession. However, the concessionaire agreement cannot be considered a long-term land lease for the purposes of conveying ownership under the Zoning Resolution.



Detail of New York City Tax Map captured 9/10/2021, annotated with the locations of the proposed development

Excluding a small portion of Front Street, which was given a block and lot number, the City of New York Tax map shows the demapped streets as streets. Since the two blocks in the proposed LSGD are quite far from each other, the only way to connect the two is to assume streets are zoning lots. Considering the construct of the Zoning Resolution, this results in the absurd gerrymandered appearance noted by Commissioner Burney.

Finally, and perhaps most frustratingly, a zoning map change could have facilitated a materially similar development at 250 Water Street. The Applicant has proposed developing 250 Water at 11.45 FAR. A map change to a commercial district with an R10 residential equivalent district would have allowed a mixed use building on this site at the proposed size with the same uses. (Although doing so would effectively revert this site to its 1961 zoning, which the CPC changed in 2003.)

There is no reasonable planning rationale for the adulteration of fundamental principles of the New York City Zoning Resolution when such a simple solution was available. The Applicant could have applied for a zoning map change for 250 Water, and then proposed a building materially similar to their proposal. Perhaps the Applicant believed such an application would be difficult, considering the 2003 change, but that is not a good reason to inflict damage on the Zoning Resolution and the City's zoning policy. Further, a zoning map change would have been more transparent and understandable. From a zoning policy perspective, this was the right way forward. Commissioners should not only be

concerned with the built results, but they also need to be concerned with the integrity of the solution.

The Applicant's Findings and Discussion of LSGD

The following is a replication of the Applicant's findings and discussion of the proposed amended LSGD Plan. The Applicant's discussion is replicated below in black, and my comments on the Applicant's responses are made in red.

Items that are not applicable have been eliminated for brevity, as have items relating to the proposed curb cut and compliance with waterfront zoning, for which I have no comments.

12-10 Definitions

Large-scale general development

A "large-scale general development" contains one or more #buildings# on a single #zoning lot# or two or more #zoning lots# that are contiguous or would be contiguous but for their separation by a #street# or a #street# intersection and is not either a #large-scale residential development# or a #large-scale community facility development#; and:

The LSGD contains one or more buildings on three zoning lots that would be contiguous but for their separation by South Street and Beekman Street. The LSGD is neither a large-scale residential development nor a large-scale community facility development.

Response: The LSGD only contains three zoning lots if the pedestrian ways are considered a zoning lot. They are streets and under current law they cannot be considered a zoning lot, as streets are never parts of zoning lot. The Applicant has proposed a radical text amendment that would allow streets to be considered a zoning lot, even though these streets will still be streets and will continue to provide the only legal access to several developments that are NOT a part of this LSGD.

(a) has or will have an area of at least 1.5 acres;

The LSGD has a lot area of 336,601 sf, which is approximately 7.72 acres.

The proposed LSGD only has this area if the pedestrian ways are considered a zoning lot in the LSGD. Block 98, Lot 1 is too small to be an LSGD and must be combined with other lots to become a part of an LSGD. Block 73, lots 10 and 11 are already a part of an LSGD and are more than 1.5 acres.

- (b) has been or is to be used, #developed# or #enlarged# as a unit:
- (1) under single fee ownership or alternate ownership arrangements as set forth in the #zoning lot# definition in Section 12-10 (DEFINITIONS) for all #zoning lots# comprising the #large-scale general development#; or
- (2) under single fee, alternate or separate ownership, either:

- (i) pursuant to an urban renewal plan for a designated urban renewal area containing such #zoning lots#; or
- (ii) through assemblage by any other governmental agency, or its agent, having the power of condemnation; and

The fees comprising the LSGD are owed [sic] by the applicants for this application.

The proposed LSGD is NOT to be used, developed or enlarged as a unit and the proposed LSGD fails this eligibility criteria. The following item does not define "#developed# or #enlarged# as a unit;" it is simply another condition, in addition to being developed and enlarged as a unit. 250 Water Street is unrelated to the development at Pier 17 and the Tin Building, and there is certainly no relationship between either development and the demapped streets.

Further, Andrew Schwartz, Deputy Commissioner of Small Business Services wrote: "The City of New York is the fee owner of Block 73, part of Lots 8 and 10, and all of Lot 11, part of Marginal Street, and the demapped portion of Fulton Street between South Street and Water Street, the demapped portion of Water Street between Fulton Street and Beekman Street, the demapped portion of Front Street between Beekman Street and John Street (the "City-owned Site") located in the South Street Seaport Historic District."

According to the land use application, there is exactly one applicant, as shown below:

250 Seaport District, LLC Printed Name of Applicant (name, company/agency or organization) Saul Scherl Printed Name of Applicant Attester (person authorized to sign the application, if different from 'Applicant' above) Signature by or on behalf of Applicant Date

The application does not list the City of New York as an applicant, yet the City of New York is the fee owner. At minimum, this discussion must clarify how this project meets the minimum definition of an LSGD considering the Applicant is not the fee owner. While a corporate affiliate of the Applicant has a lease that references the demapped streets, the lease terms do not give it an ownership interest.

The land is owned by the City. The lease the Applicant currently holds grants limited rights to the demapped streets, which do cannot constitute ownership under the definition of zoning lot. Further, the lease of the streets is not exclusive, as a portion of the street leased by the Applicant is also leased by the South Street Seaport Museum. Simply, the proposed expanded LSGD does not qualify as an LSGD as it cannot meet the definition of an LSGD. The existing LSGD, however, does qualify and amendments to it are legitimate.

(c) shall be located in whole or in part in any #Commercial# or #Manufacturing District#, subject to the restrictions of paragraph (a)(1) of Section 74-743 (Special provisions for bulk modification).

The LSGD is wholly located in Commercial Districts, and is not located in any of the districts listed in ZR Section 74-743.

Agreed

Such #zoning lots# may include any land occupied by #buildings# existing at the time an application is submitted to the City Planning Commission under the provisions of Article VII, Chapter 4, provided that such #buildings# form an integral part of the #large-scale general development#, and provided that there is no #bulk# distribution from a #zoning lot# containing such existing #buildings#. In C5 and C6 Districts, however, a #large-scale general development# having a minimum #lot area# of five acres may include a #zoning lot# that contains an existing #building# that is not integrally related to the other parts of the #large-scale general development#, provided that such #building# covers less than 15 percent of the #lot area# of the #large-scale general development# and provided that there is no #bulk# distribution from a #zoning lot# containing such existing #building#.

The LSGD does not include land occupied by any building that existed at the time an application was submitted to the City Planning Commission under the provisions of Article VII, Chapter 4.

The proposed LSGD DOES contain land occupied by a building that existed at the time an application was submitted to the City Planning Commission. Pier 17 got its first Temporary Certificate of Occupancy on 10/12/2017. Once it received this TCO, it became a building subject to the restrictions of the definition of an LSGD in section 12-10 of the Zoning Resolution. The application was certified May 17, 2021, and there is bulk distribution from Block 73 to Block 98, which is clearly not permitted under the ZR definition of LSGD. The commission needs to reconsider their certification in light of the restrictions of the LSGD.

74-74

Large-scale General Development

For #large-scale general developments# involving several #zoning lots# but planned as a unit, the district regulations may impose unnecessary rigidities and thereby prevent achievement of the best possible site plan within the overall density and #bulk# controls. The regulations of this Section are designed to allow greater flexibility for the purpose of securing better site planning, while safeguarding the present or future use and development of the surrounding area.

No portion of a #large-scale general development# shall contain:

(a) any #use# not permitted by the applicable district regulations for such portion, except as otherwise provided in Section 74-744 (Modification of use regulations). When an existing #building# in a #large-scale general development# is occupied by a #non- conforming use#, any #enlargement# of such existing #building# shall be subject to the requirements set forth in Section 52-00 (DEFINITIONS AND GENERAL PROVISIONS);

The uses proposed on all parcels of the LSGD are permitted as-of-right by the applicable district regulations for such portion of the LSGD.

Agreed

(b) any #zoning lot#, or portion thereof, that is part of a #large-scale residential development# or #large-scale community facility development#.

No portion of the LSGD contains a zoning lot or portion thereof that is part of a large-scale residential development or large-scale community facility development.

Agreed

74-741

Requirements for application

An application to the City Planning Commission for the grant of a special permit pursuant to Section 74-74 for a #large-scale general development# shall include a site plan showing the boundaries of the #large-scale general

development# and the proposed location and #use# of all #buildings or other structures# on each #zoning lot# comprising the #large-scale general development#.

A site plan showing the boundaries of the LSGD and the proposed location of use of all buildings on each zoning lot comprising the LSGD is appended to this application as Z-001 and Z-002.

The plan and zoning table does show these elements, if the use of the pedestrian ways as a part of an LSGD were a legitimate use of streets, which it is not (see above).

74-742 Ownership

Except as otherwise provided in this Section, any #large-scale general development# for which application is made for a special permit in accordance with the provisions of Section 74-74 (Large- scale General Development) shall be on a tract of land which at the time of application is all under the control of the applicant(s) as the owner(s) or holder(s) of a written option to purchase. No special permit shall be granted unless the applicant(s) acquired actual ownership (single fee ownership or alternate ownership arrangements according to the #zoning lot# definition in Section 12-10 (DEFINITIONS) for all #zoning lots# comprising the #large-scale general development#) of, or executed a binding sales contract for, all of the property comprising such tract.

250 Seaport District LLC, the applicant, is the single fee owner of 250 Water Street (Manhattan Block 98, Lot 1) ("Zoning Lot A"). The City of New York is the single fee owner of the zoning lots comprising Pier 17 (parts of Lots 8 and 10 and all of Lot 11 on Block 73 and p/o Marginal Street) (the "Pier 17 Zoning Lot") and the demapped portion of Fulton Street between South Street and Water Street, the demapped portion of Water Street between Fulton Street and Beekman Street, the demapped portion of Front Street between Beekman Street and John Street (collectively the "Demapped Street Portion").

The Applicant has a lease for the demapped street portion of the proposed LSGD, but they have limited rights to this portion of their leasehold. Their lease is non-exclusive as the South Street Seaport Museum has similar rights for part of the same area. These limited rights do not constitute ownership under the definition of a zoning lot and so the proposed expansion of the LSGD does not qualify under 74-742. In its discussion of this condition, the Applicant admits that it is not the fee

owner of the demapped streets, and thus it not eligible for a Special Permit under ZR 74-74.

74-743 Special provisions for bulk modifications

- (a) For a #large-scale general development#, the City Planning Commission may permit:
- (1) distribution of total allowable #floor area#, #rooming units#, #dwelling units#, lot coverage and total required #open space# under the applicable district regulations within a #large-scale general development# without regard for #zoning lot lines# or district boundaries, subject to the following limitations:
- (i) no distribution of #bulk# across the boundary of two districts shall be permitted for a #use# utilizing such #bulk# unless such #use# is permitted in both districts;

The residential and commercial uses for which the floor area will be distributed are permitted in C4-6, C5-3 and C6-2A zoning districts.

Agreed, assuming the use of streets as a part of the LSGD is legitimate, which it is not (see above).

(2) location of #buildings# without regard for the applicable #yard#, #court#, distance between #buildings#, or height and setback regulations;

The Applicant is seeking waivers with regard to height and setback regulations, including street wall location requirements, for the Proposed Development on Zoning Lot A, as shown on sheets Z-402 through Z-407. The waivers would allow portions of the base height of the Proposed Development to be 43.17 feet, which is less than the minimum as-of-right base height of 60 feet, portions higher than the maximum base height of 85 feet, and the building height of the Proposed Development to be 324 feet, which is taller than the maximum as-of-right building height of 120 feet. Above the proposed base height of 74.33 feet, the waivers would allow for the Proposed Development to provide setbacks that are less than

15 feet along Peck Slip and less than 10 feet along Pearl Street. In addition, a street wall location waiver along a wide street frontage (Pearl Street) is requested to allow portions of the Proposed Development to not be located at the street line of Pearl Street.

The height "43.17 feet" does not appear on plan Z-402. It does appear in the section Z-406 but that height does not match the same height in the plan Z-402. The Applicant needs to clarify the waivers being sought for the minimum base height and produce drawings that are internally consistent.

- (b) In order to grant a special permit pursuant to this Section for any #large-scale general development#, the Commission shall find that:
- (1) the distribution of #floor area#, #open space#, #dwelling units#, #rooming units# and the location of #buildings#, primary business entrances and #show windows# will result in a better site plan and a better relationship among #buildings# and open areas to adjacent #streets#, surrounding development, adjacent open areas and shorelines than would be possible without such distribution and will thus benefit both the occupants of the #large-scale general development#, the neighborhood and the City as a whole;

The proposed bulk modifications would distribute 207,414 sf of floor area from the Pier 17 Zoning Lot to Zoning Lot A. The minimum base height would be reduced from 60 feet to 43.17 feet, the maximum base height would be increased in limited areas from 85 feet to 324 feet, and the maximum building height would increase from 120 feet to 324 feet, with less than 10 feet of setback along Pearl Street and less than 15 feet of setback along Peck Slip.

The distribution of floor area from Pier 17 to the Zoning Lot A will result in a better site plan and a better relationship between buildings, benefiting both the occupants of the LSGD and the surrounding neighborhood. The floor area appurtenant to Pier 17 would be more effectively utilized on the Zoning Lot A than on Pier 17 due to the pier's proximity to the shoreline.

Distributing the floor area away from the shoreline would maintain the current scale of Pier 17 and shift bulk to the upland portion of the Historic District. Further, distributing this floor area to the Zoning Lot A would result in being able to utilize this floor area more effectively on a single, full block site, creating more housing, community facility, office, and retail opportunities for nearby residents.

The height and setback modifications will facilitate the addition of floor area onto the Zoning Lot A while allowing the Proposed Development to be constructed (i) with the taller portions of the building concentrated along Pearl Street, which is both appropriate to this portion of the Historic District and consistent with the context of the surrounding area outside the Historic District, and (ii) with lower base heights and deep setbacks from Beekman and Water Streets, maintaining a streetscape that is consistent with and appropriate to the Historic District. The Zoning Lot A has been used as a surface parking lot for over 50 years, and the Proposed Development will fill a major gap in the surrounding neighborhood and significantly improve the streetscape.

This discussion is wholly inadequate, especially considering the CPC's 2003 report explaining why it downzoned 250 Water Street and other blocks of the historic core. How exactly does the new distribution of floor area "benefit both the occupants of the #large-scale general development#, the neighborhood and the City as a whole?"

In 2003, the CPC discussed the zoning change to C6-2A on this site including changes it wanted to see in the application. Some of the LSGD special permit waivers being sought are consistent with the CPC's 2003 positions, including a lower base height and full lot coverage. But the CPC also wrote that "the Commission believes that the downzoning from a 10 to 6 FAR district is appropriate." And "the Commission believes that the maximum building height for developments in the C6-2A should be increased from 120 feet to 170 feet."

The CPC's 2003 report is full of reasoning and justifications for the position it took at that time, and that position, especially as it regards permitted FAR and building height, is quite different than what the Applicant has proposed in its LSGD waivers. The Applicant's response to the requirements of ZR 74-743 needs to be completely re-written and the CPC needs to carefully consider it in the context of its previous findings for development in this area.

(2) the distribution of #floor area# and location of #buildings# will not unduly increase the bulk of #buildings# in any one #block# or unduly obstruct access of light and air to the detriment of the occupants or users of #buildings# in the #block# or nearby #blocks# or of people using the public #streets#;

The floor area distributed to the Zoning Lot A would be concentrated on the northwestern portion of the block, towards Pearl Street, a wide street, and away from Water Street and Beekman Street, and would not unduly increase the bulk of buildings on the block. No other buildings would be located on the block occupied by the Zoning Lot A, and the Proposed Building would not

unduly obstruct access to light and air for occupants on nearby blocks or people using the public streets surrounding the Zoning Lot A.

The block to the north of the Zoning Lot A across Pearl Street would not be unduly obstructed from light and air because Pearl Street is a 90-foot wide street that offers a large buffer between the Zoning Lot A and any buildings on that block. The block to the west of the Zoning Lot A across Beekman Street would not be unduly obstructed from light and air because of the reduced base height and the deep setback provided above the lower base height. Similarly, the block to the east of the Zoning Lot A across Peck Slip would not be unduly obstructed from light and air due to the setback that gradually widens up to 14.47 feet as it gets closer towards Water Street. The block to the south across Water Street would not be unduly obstructed from light and air due to the reduced base height and the deep setback provided above the lower base height. Further, the base of the Proposed Development would be of a similar scale with the historic district to the south, east, and west of the Proposed Development. Given the smaller scale of the base, and the setbacks described above, the bulk of the Proposed Development would not unduly obstruct access of light and air to the detriment of the users of buildings in the surrounding blocks.

Again, the CPC wrote: "the Commission believes that the downzoning from a 10 to 6 FAR district is appropriate." Not 11.45 FAR. And "the Commission believes that the maximum building height for developments in the C6-2A should be increased from 120 feet to 170 feet." Not 324 feet.

What has changed over the past 18 years to allow a near doubling of building size and height on this site? Certainly, things can change over time, but this is an important, relatively recent planning document from the CPC showing their desired planning direction for this area. If anything, the Applicant's proposal is notable for how different it is from the conclusions of the CPC report for the rezoning of this area.

The Applicant should be explaining why a 324-foot building is better than a 170-foot building (or the 120-foot building they can construct as-of-right). They need to demonstrate how it does not "unduly obstruct access of light and air to the detriment of the occupants or users of #buildings# in the #block# or nearby #blocks# or of people using the public #streets#."

How much light is lost to the sidewalks? How much light is lost to the nearby residential windows? How does that compare with the as-of-right solution? It would also be useful to see how such change would compare to a 170-foot solution promoted by the CPC in 2003 (and reduced to 120 feet by the City Council). Requiring that this distribution of floor area does not "unduly obstruct" light and air means that light and air needs to be measured. Before and after evaluations of light and air need to be calculated before anyone can determine if the obstruction

that will occur is unduly. The application's assertions are unsupported by data and no finding can be made with the information provided by the applicant.

(3) considering the size of the proposed #large-scale general development#, the streets providing access to such #large-scale general development# will be adequate to handle traffic resulting therefrom;

The Proposed Development's location on Pearl Street provides convenient access to a wide street from the LSGD and the LSGD is well served by a network of major streets, which are designed to handle traffic within and through the Lower Manhattan area. Pearl Street, a 90-foot wide street, is the primary thoroughfare providing access to the Proposed Development. It provides connections from the Brooklyn Bridge to Water Street and the Lower Manhattan Central Business District. FDR Drive, a parkway on the east side of Manhattan, is accessible by a ramp off of Pearl Street, to the east of Dover Street. An on-ramp to the Brooklyn Bridge is located across the street from the ramp to FDR Drive. Because of the various thoroughfares near the LSGD and the Proposed Development more specifically, the existing street system is adequate to handle traffic the resulting traffic therefrom.

This answer is wholly inadequate, considering that the DEIS for the project states: "A detailed analysis concluded that the Proposed Project would result in significant adverse traffic impacts at three intersections and a significant adverse pedestrian impact at the southeast corner of Pearl Street and Frankfort Street." The DEIS is stating that the streets are inadequate "to handle traffic resulting therefrom" because there are significant adverse impacts. The findings for a LSGD special permit are not simply a disclosure document like a DEIS; it is requirement that the project must meet prior to the CPC issuing a special permit. It is not at all clear how the DEIS can disclose significant traffic and pedestrian impacts on the neighboring streets while the CPC still finds that this condition is met.

This is yet another reason that the LSGD special permit was the wrong zoning solution for this project: it should have been proposed and evaluated as a zoning map change, where such significant impacts would have been disclosed in the DEIS, but there would have been no requirement to mitigate those impacts if doing so was not practicable. For the LSGD, however, the CPC must find that the streets are "adequate to handle traffic resulting therefrom," and the DEIS says that they're not. This finding cannot be met.

(9) a declaration with regard to ownership requirements in paragraph (b) of the #large-scale general development# definition in Section 12-10 (DEFINITIONS) has been filed with the Commission; and

A declaration that the LSGD meets the ownership requirements in paragraph (b) of the definition of a large scale general development in ZR Section 12-10 is being filed with the Commission in conjunction with this application.

The Commission is reminded that the Applicant has a limited, non-exclusive lease for the demapped streets. Those streets still provide the only legal access to some buildings that are not a part of this LSGD. As much as the Applicant wishes this lease conveyed ownership, it does not.

250 Water Street Authorization pursuant to ZR Section 91-65 Applicant's Discussion of Conditions

91-65
Addition of Development Rights to Receiving Lots

Within the South Street Seaport Subdistrict, all or any portion of the #development rights# transferred from a #granting lot# may be added to the #floor area# of all or any one of the #receiving lots# in an amount not to exceed the ratio of 10 square feet of #development rights# to each square foot of #lot area# of such #receiving lot#, except that with respect to a #receiving lot# having a lot area of less than 30,000 square feet, the total #floor area ratio# shall not exceed 21.6. However, if a #receiving lot# is located in a C4-6 District, the total #floor area ratio# shall not exceed 3.4 and if a #receiving lot# is located in a C6-2A District, the total #floor area ratio# shall not exceed 8.02. Development rights transferred to a #receiving lot# may be applied to a #mixed building# to increase the #floor area# of the #residential#, #commercial# and/or #community facility# portions of such #building# so that the maximum #floor area# for such #building# may be increased by the aggregate of #development rights# so transferred. In no event shall the #residential# #floor area ratio# exceed 12.0.

The receiving lot is located in a C6-2A district, and the total amount of floor area being transferred is 30,216 sf (0.63 FAR). With the transferred floor area, the as-of-right floor area ratio of the Site would be 7.13, which does not exceed the maximum of 8.02 FAR. The residential FAR of the receiving lot will not exceed 12.0.

The City Planning Commission shall certify that any #zoning lot# that utilizes such transferred #development rights# conforms to this Section and, for

those #receiving lots# within the Urban Renewal Area, to the regulations and controls of the Urban Renewal Plan.

The zoning lot that utilizes such transferred development rights conforms to the requirements of this Section of the Zoning Resolution and is not inconsistent with the regulations and controls of the Brooklyn Bridge Southeast Urban Renewal Plan.

The Applicant should include a discussion of why the addition of 250 Water Street is appropriate as a receiving site, especially considering its location within a historic district during the 2003 rezoning and the CPC's 2003 comments regarding the appropriate amount of floor area on this site. All or virtually all receiving sites have been outside of the Historic District and outside of the zoning Subdistrict.

250 Water Street

Minor Modification to the previously approved Large-Scale General Development Applicant's Discussion of Findings

74-743
Special provisions for bulk modification

(a) For a #large-scale general development,# the City Planning Commission may permit:

(2) location of #buildings# without regard for the applicable #yard#, #court#, distance between #buildings#, or height and setback regulations;

A special permit pursuant to Section 74-743(a)(2) was requested for the 2013 Approved Design (C 130053 ZSM) in order to allow an encroachment within the waterfront yard required pursuant to ZR Section 62-332, for a performance stage located in Fulton Plaza. The proposed performance stage will remain as previously approved.

- (b) In order to grant a special permit pursuant to this Section for any #large-scale general development#, the Commission shall find that:
- (1) the distribution of #floor area#, #open space#, #dwelling units#, #rooming units# and the location of #buildings#, primary business entrances and #show windows# will result in a better site plan and a better relationship among #buildings# and open areas to adjacent #streets#, surrounding development, adjacent open areas and shorelines than would be possible without such distribution and will thus benefit both the occupants of the #large-scale general development#, the neighborhood and the City as a whole;

In 2013, there was a modification granted to modify the waterfront yard regulations, which facilitated the activation of Fulton Plaza with a performance venue, a feature which encourages visitors to the site by allowing live music and other entertainment on the pier. In addition, there were several site plan improvements proposed in connection with the 2013 design, which greatly enhanced the public's experience of the waterfront, notably the development of the "North Porch" as a new open space resource, the development of the roof of the Pier 17 Building for passive open space uses and as a flexible event space, and the creation of new view corridors through the Pier 17 Building toward the Brooklyn Bridge and the water. In 2016, there were no changes made to the improvements to the design and use of Fulton Plaza or other public access areas around the pier, except for the removal of the Pier 17 head house and the Link Building which opened up additional public access areas on the pier and views toward the Brooklyn Bridge and the water. The Commission determined that the modification to the waterfront yard regulations under the 2013 approvals and the changes made under the 2016 approvals resulted in a better site plan and a better relationship among buildings and open areas to adjacent streets, surrounding development, adjacent open areas and shorelines, and thus benefit both the occupants of the LSGD, the neighborhood, and the City as a whole.

In line with the Commission's determination, the prior modifications to the waterfront yard regulations continue to enhance the site plan and the public enjoyment of the waterfront at Pier 17 while providing for the same view corridors. The proposed modifications to the LSGD site plan would extend the boundaries of the LSGD to include upland zoning lots - Zoning Lot B (Demapped Street Portion) and Zoning Lot A (250 Water Street). Zoning Lot B (Demapped Street Portions) will remain unbuilt and open, except for an existing Use Group 6, open air eating and drinking establishment (the <u>Garden Bar</u>"), contributing to the activation along the waterfront area. The existing Garden Bar is approximately 72.50 feet by 20.50 feet, and provides a bar and seating near the corner of Fulton Street and Front Street. Zoning Lot A will be developed with the Proposed Development, a mixeduse building with 550,000 square feet of zoning floor area, of which approximately 376,300 square feet of residential use, including a significant amount of affordable

units, 153,000 square feet of office use, 15,900 square feet of retail use, and 4,800 square feet of community facility use. The Proposed Development would provide a significant amount of affordable housing, revitalize the streetscape adjacent to the site and transform a parking lot into a building that provides new retail, housing, community facility space, and office space. By extending the LSGD boundary to include the upland lots, bulk is located further away from the waterfront to preserve the open views toward the Brooklyn Bridge and the water while providing a variety of uses to contribute to the economic vitality, activation, and livelihood of the Lower Manhattan neighborhood.

Accordingly, modifications granted to the waterfront yard regulations would still result in a site plan that benefits both the occupants of the LSGD, the neighborhood, and the City as whole.

(2) the distribution of #floor area# and location of #buildings# will not unduly increase the bulk of #buildings# in any one #block# or unduly obstruct access of light and air to the detriment of the occupants or users of #buildings# in the #block# or nearby #blocks# or of people using the public #streets#;

In 2013, a modification was granted to increase the FAR on the Pier 17 Zoning Lot from 1.14 to 1.56. The Commission determined that the distribution of floor area would not unduly increase the bulk of buildings in any one block or unduly obstruct access of light and air to the detriment of the occupants of buildings in the block or nearby blocks or of people using the public streets. In 2016, the FAR on the zoning lot decreased to 1.33. In comparison to the 2013 and 2016 approvals, the floor area of buildings within the Pier 17 zoning lot would only increase by 105 square feet to allow for three guard booths. The distribution of bulk on the Pier 17 Zoning Lot would not be affected by the expansion of the LSGD boundaries to include Zoning Lot B and Zoning Lot A, except that unused development rights would be distributed away from the Pier 17 Zoning Lot to Zoning Lot A. Accordingly, the distribution of bulk and location of building pursuant to the revised LSGD Site Plan would not unduly increase the bulk of buildings on any one block or unduly obstruct access of light and air to the detriments of users of nearby buildings.

This whole discussion needs to be clarified. Floor area is being moved from Pier 17 to Zoning Lot A. There are both major changes to the LSGD and minor modifications to the existing LSGD special permit on Pier 17. The addition of zoning lots to the LSGD is not minor; the additional waivers being sought by 250 Water are not minor, the movement of floor area from Pier 17 to Zoning Lot A to facilitate the construction of a 600,000 SF building is not minor; and it will likely result in unduly obstructing light and air around 250 Water. If this finding just relates to the minor modification being sought for the existing LSGD, then it should

be focused on those changes. The guard booth and the changes to the bollards are minor and should not be confused with the major actions.

(3) considering the size of the proposed #large-scale general development#, the streets providing access to such #large-scale general development# will be adequate to handle traffic resulting therefrom;

In 2013, it was determined that the streets providing access to the LSGD were adequate to handle the resulting traffic and no street network changes were necessary in connection with the creation of the LSGD. However, a lay-by lane was added along South Street to function as a drop- off/pick-up location for taxis and other vehicles. In 2016, it was determined that the addition of the Tin Building would not materially change the amount of traffic generated by the project. The changes proposed to the LSGD Site Plan would not negatively affect traffic accessing the Pier 17 as vehicles accessing the Proposed Development on Zoning Lot A would mainly travel through Pearl Street. Pearl Street, a 90-foot wide street, would be a primary thoroughfare providing connections to the LSGD from Brooklyn Bridge to Water Street and the Lower Manhattan Central Business District. FDR Drive, a parkway on the east side of Manhattan, is accessible by a ramp off of Pearl Street, to the east of Dover Street. An on-ramp to the Brooklyn Bridge is located across the street from the ramp to FDR Drive. Thus, considering the size of the proposed LSGD, access to the LSGD would remain adequate to handle resulting traffic.

Again, the Applicant is mixing minor modifications with major changes. The DEIS has shown that Zoning Lot A will produce significant traffic impacts for both vehicles and pedestrians, and it remains unclear how this finding can be made for that portion of the project. The minor changes on Pier 17, however, will not have the same impacts. The Applicant should rewrite this section to clarify what exactly this portion addresses.

From: Public Hearing Comments (Do not reply)

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Monday, September 13, 2021 10:36:11 AM

Attachments: ULURP SBT Response Final.pdf

Re. Project: C 210438 ZSM - 250 Water Street

• Application Number: C 210438 ZSM

Project: 250 Water StreetPublic Hearing Date: 09/01/2021

Borough: ManhattanCommunity District: 1

Submitted by:

Name: Elaine Kennedy

Zip: 10038

I represent:

Other

Details for "I Represent": Southbridge Towers, Inc. Board of Directors

My Comments:

Vote: I am opposed

Have you previously submitted comments on this project? **No** If yes, are you now submitting new information?

I have attended or will attend the City Planning Commission's Public hearing on this project: **Yes**

Additional Comments:

On behalf of the Board of Directors of Southbridge Towers, Inc, we urge the City Planning Commission to reject the application of 250 Seaport District, LLC items EIS CEQR NO. 21DCP084M, ULURAP NOS. 210439ZRM, 210441ZAM, M130053BZSM, 210445ZAM, 210438ZSM. These applications are incomplete and fail to take into account or remedy the huge environmental impacts on our quality of life in the historic South Street Seaport community and its neighbor SBT and its 5,000 residents. The Commission is faced with making historic precedent setting decisions that will affect the future of ALL historic districts in New York for generations to come. As appealing as the lure of affordable housing, funding the SSS Museum, and additional income for the city might be, nothing is worth sacrificing the protections afforded to our historic districts. Preservationists from around the world have

signed our petitions to reject the 250 Water Street, LLC applications. Attached please find SBT's comments on the EIS regarding negative impacts on our community. Thank you for your consideration. Elaine Kennedy SBT resident



August 9, 2021

To Whom It May Concern:

This letter is from the Southbridge Towers, Inc ("Southbridge" or "SBT") Board of Directors, who represent the roughly 5000 residents who live across the street from the 250 Water Street development. In addition to living next to the development, many of our residents' children and grandchildren attend the Peck Slip School or Blue School. We are strongly against this project and hope that City Planning arranges for SBT to be compensated for the potential damages outlined in this letter. In addition, we don't consider the Environmental Impact Statement complete and would request the additional study of winter shadows and shadows on the entire Southbridge Towers property.

Impact on Children

We are deeply concerned about the impact on children's' health and learning during the remediation and prolonged construction, which is expected to last two and a half years, due to the 324' height of the tower as opposed to the zoned 120'. Sadly, it is our firm belief that this project will result in many families leaving the neighborhood or finding other schools for their children and will irreparably harm the Peck Slip School which has been one of the most welcome additions to this community and is beloved by everyone.

Negative Financial Impact on SBT

Southbridge is unique among New York City coops, in that a substantial part of the operating budget comes from flip tax which is dependent on apartment sales. In our latest budget, we have forecasted \$9 million dollars in flip tax revenue. We worry that being next to an active construction site for 4.5 to 5 years will substantially depress the number of sales and effect sale prices. It is anticipated that this will cost Southbridge \$4-5 million dollars a year in operating income and will require us to significantly raise maintenance fees. Our budget subsidizes maintenance for 70 units who pay reduced fees and are not subject to increases. Therefore, SBT has as many affordable housing units as are proposed in the new development. The flip taxes also help to keep maintenance costs down and make SBT still truly affordable for many of the residents who are on various State and City tax relief programs. This development will have a net negative affect on affordable housing. Who will reimburse SBT for this pending budget shortfall and resident displacement?

Once the project is complete, we expect increased foot traffic walking through Southbridge Towers property on their way to the Fulton Street Subway station since the most direct path is up Beekman Street and through the complex between 55 and 77 Fulton Street, a common pathway already. This will create noise, pollution, greater wear, and tear and increase Southbridge's liability insurance premiums.

Negative Shadow Impact

The environmental impact study called out the impact of new shadows which will darken the Southbridge open spaces. However, the study failed to account for shadows generated on other areas of Southbridge Towers property. In particular, the playground located in the courtyard between 333 Pearl, 299 Pearl, 100 Beekman and 90 Beekman would have shadow effects until 1pm, at least 2 hours longer than the report mentioned. That playground is currently being used by over 300 families in our complex and by the Bright Beginning's Preschool located at 80 Beekman Street. The study only calls for the impacts from March through September. What about during the winter months when sunlight is a precious commodity? With less sun during the winter, we expect more icing and salt required to cleanup up after storms.

Southbridge Towers also has plantings along Pearl Street and we anticipate that many of those shrubs and trees will die once the new building starts casting shadows. In addition to the Southbridge maintained plants, we expect adverse effects on our shareholders' plants. Southbridge Towers is currently actively pursuing proposals to place solar panels on the roofs of our low-rise buildings. Three of those buildings (299 Pearl, 90 Beekman, 66 Frankfort) will have significant shadows from the 250 Water Street development which threatens the viability of that project. **Who will reimburse SBT for these damages?**

Negative Traffic Impacts

We are concerned about safety from increased traffic on Pearl Street during construction. One of SBT's parking garages is on 299 Pearl Street, directly across from the lot where the vast majority of cars exiting make left turns. We expect those turning vehicles to be at increased risk and have great difficulty safely navigating this turn but the DEIS traffic analysis makes no mention of this impact nor does it provide potential solutions to this problem. The intersection of Pearl/Dover/Frankfort Street, prior to Covid, during rush hours, is frequently backed up without the planned construction. Residents of 333 Pearl Street on the corner of Pearl/Frankfort and Dover, part of SBT's property, experience the noise and congestion of rush hour on a regular basis.

No attempt is made to mitigate the AM and PM rush hour or the Dover/Frankfort/Pearl intersection which is the most congested with hundreds of vehicles entering or exiting the Brooklyn Bridge and FDR hourly either during construction or after development. Why? The only reference to this intersection is in the DEIS Pedestrian Analysis, "Significant adverse impacts were identified for the Southeast corner of Pearl Street and Frankfort Street, during the weekday, midday and PM peak hours. Proposed mitigation would include a six-foot curb extension on the Frankfort/Dover Street side of the corner which would fully mitigate the identified impacts at this corner." How is a six-foot curb extension going to help the traffic or the pedestrians entering what may be the most dangerous crossing in the downtown area?

Several bus lines transverse Pearl Street going north and south daily. The DEIS anticipates the removal of traffic lanes along Pearl St to accommodate "staging concrete operations along Pearl Street..." and we are assuming all the heavy equipment as well to avoid or place "as far away from the Peck Slip and Blue Schools as possible." This is a good thing for the schools but the impact on Pearl Street will be unavoidable and significant and should be re-examined. The **bus transit along Pearl Street needs to be rerouted or will be subject to interminable delays.** This would have a significant

impact on the elderly and disabled who rely on this bus line and would have to make other accommodations for their transportation.

The DEIS transportation analysis goes on to state, "An evaluation of area parking conditions determined there would be no parking shortfall." We have counted as many as 400 cars parked in the 250 Water Street lot on a daily basis. What happens to these parkers? Will there be public parking available in the new project? We did not see any indication of that in the planning. The most impact will be felt in the SBT Icon Parking Garage at 299 Pearl Street directly across the street from the lot. How could this not impact all the already overcrowded area parking garages? Under normal conditions (not Covid shutdowns) our garages are already at capacity. SBT residents will have longer waits to get in and out of our garage as it is with all the construction on Pearl Street, but overcrowding of our garage could result in downright dangerous conditions. What does HHC plan to do about this, besides tell us parking is not a problem? What happens when there are concerts again on Pier 17 and other large events at the Seaport and the downtown community? This parking lot has been denigrated by the HHC PR machine as useless and an ugly "blight on the Seaport," but it has served an important function in this community for the last 25 years and its important function cannot be overlooked.

The DEIS correctly forecasts that the proposed development would impact Pearl Street and Beekman Street, Dover Street and Robert F. Wagner Sr. Place which would experience significant adverse traffic impacts in the weekday, AM, midday, and PM peak hours. Proposed mitigations include "signal timing at the intersection of Pearl and Beekman Streets, which would fully mitigate the identified impact during the weekday midday peak hour." Would such a signal timing adjustment cause increased delays, horn honking and pollution on the streets running east/west such as Frankfort, Beekman, Fulton etc.? The DEIS also says, "the remaining identified impacts would remain unmitigated with the Proposed Project." Why? And why does this study fail to recommend other mitigation measures such as hiring additional TEAs for some of these intersections?

SBT residents along Pearl Street experience excessive noise from construction on a daily basis. Currently construction work is ongoing under the ramp of the Brooklyn Bridge and begins at 7:30 and continues throughout the day. Rush hour traffic noises continue well into the night due to the large intersection of the Brooklyn Bridge and FDR exit and entrance ramps. As previously discussed, the remediation, construction and development will cause significant impacts on traffic, which must be considered as compounding the actual noise from the construction and need to be seriously taken into consideration. Every effort to mitigate the impacts of noise from the actual construction itself to the inevitable consequences of that construction must be included in the construction noise plan and made available to the community in advance of the proposed project.

Conclusion

Bottom line is that this document fails to adequately identify mitigation measures needed to address the projected impacts and other impacts that this study minimizes. SBT is also entitled to and expects to receive full compensation from HHC for the costs they will incur replacing plants and trees. In addition, SBT needs to be compensated for diminished sales which will create a hole in our budget. This will increase maintenance and cause a rapid increase in the gentrification of the neighborhood. How will HHC compensate SBT and our children for the loss of their precious and very limited play areas? SBT is not a wealthy community and is filled with many seniors and others living

on limited fixed income and government subsidies. It cannot afford nor should it be expected to pay a large and unfair price for the construction of a new and inappropriate tower at 250 Water Street that will surely further enrich HHC and its shareholders. The City of New York needs to take the needs of Southbridge Towers much more into account, as it deliberates on whether this proposed building truly benefits this community or the City, or whether it will have the opposite effect. We expect City Planning to enforce all mitigations agreed to as part of the ULURP process.

We would also like the following additional analysis added to the EIS report:

- 1. Analysis of Shadows on SBT Pearl Street vegetation and SBT Playground
- 2. Winter Shadow Studies

Regards,

Southbridge Board of Directors

From: Public Hearing Comments (Do not reply)

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject:Comments re: C 210438 ZSM - 250 Water StreetDate:Saturday, September 11, 2021 1:12:00 PMAttachments:Seaport Coalition Petition and Signatories.pdf

Re. Project: C 210438 ZSM - 250 Water Street

Application Number: C 210438 ZSM

Project: 250 Water StreetPublic Hearing Date: 09/01/2021

Borough: ManhattanCommunity District: 1

Submitted by:

Name: Michael Kramer

Zip: 10038

I represent:

• A local community group or organization

Details for "I Represent": **SEAPORT COALITION**

My Comments:

Vote: I am opposed

Have you previously submitted comments on this project? **Yes** If yes, are you now submitting new information? **Yes**

I have attended or will attend the City Planning Commission's Public hearing on this project: **Yes**

Additional Comments:

On September 1 the following petition and signatories will be read aloud and entered as testimony against the 250 Water Street ULURP application at the City Planning Commission. Please sign this petition in solidarity against this proposed monstrous intrusion into the Seaport Historic District: New York City is at a turning point! We're on the verge of seeing entire neighborhoods controlled by private interests. Enabled by elected officials who have made deals with developers, zoning protections are being dismantled under the ruse of offering benefits for the community. And the frontier is in the South Street Seaport Historic District. The Howard Hughes Corp., aided by an army of lobbyists, is not only pushing through a building three times the allowable height at 250 Water Street, but is now is asking for a 99-year lease to super-size the public land it controls in the Historic District. If approved,

this would set the stage for more zoning-busting building in this tiny District. In 2015 the National Historic Trust placed the South Street Seaport Historic District on its endangered list. This prescient action anticipated that HHC would seek the approvals needed for what it calls "monopoly-like control" of the Seaport. "Play off everyone against each other so that you have more avenues of action open to you," was a favorite saying of the eccentric billionaire Howard Hughes, whose corporate successor admitted to shareholders that they were using support for the South Street Seaport Museum and affordable housing as "political cover" for blowing up the zoning in the District. Our Seaport Coalition welcomes any development at 250 Water Street that conforms with the existing zoning and Seaport Working Group guidelines and principles. Our financial plan will save the museum. We support inclusion of true affordable housing within the 120-foot allowable limit at 250 Water and 100% affordable housing on public land at 5 World Trade Center. We want use of public air rights that benefits the public, not billionaire investors like Bill Ackman, the majority owner of HHC. Their goal is corporate profit, at the expense of public interest. We oppose the Howard Hughes Corporation plans for 250 Water Street zoning relief actions.

Alliance for Downtown New York, Inc.
120 Broadway, Suite 3340
New York, NY 10271
212 566-6700 Fax 212 566-6707
www.DowntownNY.com

Testimony by Jessica Lappin, President of the Downtown Alliance to the New York City City Planning Commission
September 1st, 2021

Good morning Chair Lago and members of the commission, I am Jessica Lappin, President of the Downtown Alliance which manages the business improvement district for Lower Manhattan south of Chambers Street. I am pleased to speak today in support of the Howard Hughes' development project at 250 Water Street.

While the South Street Seaport is not, by legal definition, a part of our assessment area, it is a vital asset for the neighborhood and the entire city.

We believe this mixed-use building proposal continues to be an important opportunity to create jobs, boost our local economy at such a critical juncture in the city's recovery, build sorely needed affordable housing in Community Board 1 and generate the path forward to save the Seaport Museum.

New York City needs economic development more than ever. This \$850M investment in the Seaport by Howard Hughes is projected to create more than 1,000 construction jobs, over 1,500 permanent jobs in the commercial, retail, and nonprofit sectors and spark new patrons to support the local businesses and merchants especially those who have been struggling during the pandemic.

This project has undergone a lengthy stakeholder engagement process, and over the course of the public review process, the applicant has worked hard to be responsive to a breadth of community concerns as well as the feedback received from LPC in refining the proposal, lowering its height and ensuring it will benefit the city as a whole. In addition to being endorsed by the Daily News, the Post and The New York Times editorial board, 250 Water Street has strong local support from Council Member Margaret Chin and Manhattan Borough President Gale Brewer as well as a broad coalition of residents, businesses and civic groups.

Furthermore, 250 Water Street plans to be a resilient and sustainable structure equipped to handle the impacts of climate change. Howard Hughes has already shown its commitment to address this reality by building Pier 17 above the 100-year floodplain as well as relocating the historic Tin Building to be 6 feet

higher and above the 100-year floodplain. Our neighborhood knows first hand how very important protecting the Seaport area from rising sea levels is to the community.

In closing, on behalf of Downtown Alliance's board of directors and myself, we strongly support Howard Hughes' application and encourage you to vote in favor of the land use actions necessary to make this development possible.

Thank you.

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From: Public Hearing Comments (Do not reply)

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Monday, September 13, 2021 8:05:50 PM

Re. Project: C 210438 ZSM - 250 Water Street

Application Number: C 210438 ZSM

• Project: 250 Water Street

• Public Hearing Date: **09/01/2021**

Borough: ManhattanCommunity District: 1

Submitted by:

Name: Megan Malvern

Zip: 10038

I represent:

- Myself
- A local community group or organization

Details for "I Represent": Peck Slip PTA (Co-Vice President) Grassroots Community Organizer / Children First Co-Founder, Seaport Coalition.

My Comments:

Vote: I am **opposed**

Have you previously submitted comments on this project? **No** If yes, are you now submitting new information?

I have attended or will attend the City Planning Commission's Public hearing on this project: **Yes**

Additional Comments:

My name is Megan Malvern and I am opposed to the 250 Water Street project being proposed by Howard Hughes Corp. It is well documented that the pandemic is inflicting an incredible adverse impact on children. Irrefutably, their education, their physical, mental health and their overall well-being is suffering devastating effects. And now, with August's Delta surge upon us, we are facing the sad fact that those under 12, who many thought were not likely to become infected, are experiencing nationally their highest level of confirmed infections and hospitalizations yet. Disturbingly also in August, parents learned through a study published in the medical journal JAMA Pediatrics, the percentage of children experiencing depression and anxiety symptoms has doubled during the pandemic. Despite these indisputable facts, Howard

Hughes Corp's Draft Environmental Impact Statement, which stipulates the inclusion of data on the impacts to the health of nearby residents be evaluated in relation to the development, does not once include any reference to the current fragile state of the city brought on by the pandemic. This failing report reads as if the world's largest health threat in recent times never happened. This is not an oversight, this is negligence. For the better part of two years, hundreds of parents have told the developer and their engineer about our concerns at innumerable Community Board 1 meetings, through task force workshops, petitions and "in person" over zoom meetings between Peck Slip leadership, Saul Scherl and his team. And still, there is no real consideration of the children who attend school in the DEIS before you. I humbly request the City Planning Commission protect NYC residents from unnecessary COVID risk and a developer's underhanded manipulation of zoning law that's clouding City and State responsibilities to citizens. A nation of children coping with trauma, illness and disruption will need more than a vaccine to address the fallout of this pandemic. Our children need compassion and advocates to aid their recovery. I implore this Commission to fulfill their good governance responsibilities; become the advocates they so desperately need and to uphold the people's will. Please maintain the low-scale, low-density historic character that has been borne out over decades that keeps our children safe and insist the DEIS be reconsidered to encompass the current COVID conditions. The CPC should employ a city environmental engineer entrenched in local pandemic data to properly assess the risks and identify the practices to be employed to mitigate further trauma. Public school is the backbone of this city. It is the cradle of future leaders and develops NYC's best ambassadors. Undoubtedly the children who attend public school should, at the very least, be protected by the city agencies compelled by design to consider the health, mental wellness, and the quality of education for its most vulnerable residents. For the City Planning Commission to approve a building plan that thwarts all of these tenets while also undermining decades of community activism and the good governance of every former Manhattan Borough President, City Council Member, and CB1 Board since the 70's to further a private developer's wealth is shameful and negligent of duty. Please do not subject the children and the historic district to this abomination.



MAS Comments to the City Planning Commission on the Draft Environmental Impact Statement for 250 Water Street, CEQR No. 21DCP084M, New York, NY

September 8, 2021

The Municipal Art Society of New York (MAS) has long engaged with the South Street Seaport's evolution since the conceptualization of the South Street Seaport Museum in 1965. Regarding the recent proposal to develop the parking lot at 250 Water Street by the Howard Hughes Corporation (250 Seaport District LLC), MAS has extensively analyzed and followed the proposal's evolution at the Landmarks Preservation Commission (LPC).

The Howard Hughes Corporation (HHC) seeks a special permit, modifications to the South Street Seaport/Pier 17 Large Scale General Development (LSGD), zoning text amendments, and authorizations from the City Planning Commission (CPC) to facilitate the development of a 395-foot-tall mixed-use building that would contain approximately 680,500-gross square feet (gsf) of market-rate and affordable housing, retail, office, and community facility spaces at 250 Water Street. In addition to the land use actions outlined above, the proposal would also facilitate the restoration, reopening, and potential expansion of the South Street Seaport Museum (the museum) by providing an undisclosed amount of funding.

However, the full array of project benefits, the scope of each individual benefit, and the reliability of them, remains obscure. At its root, we object to the transfer of City-owned development rights to a private party without clear disclosure of what agencies, institutions, and projects ultimately benefit. The original intent of the Seaport Subdistrict was to have transferable development rights benefit the South Street Seaport Museum, not a city agency or private developer. We urge the Commission not to depart from the City's historic zoning intent for the Seaport. As we continue to advocate for sound planning, policy, and transparency in the land use process, we urge the City Planning Commission to recommend disapproval of the project.

Land Use, Zoning, and Public Policy

Among the many actions the applicant seeks is the modification to the South Street Seaport/Pier 17 LSGD, which would consolidate the existing Pier 17 LSGD, the pedestrian streets (Fulton, Water, and Front Streets), and 250 Water Street into a single large-scale general development. The applicant also seeks a LSGD special permit to facilitate the transfer of 208,000 square feet of unused development rights from Pier 17 to 250 Water Street. Moreover, the applicant is also seeking zoning text amendments to designate 250 Water Street as a receiving site and a certification to transfer the remaining 30,216 square feet of development rights from the Development Rights Bank to 250 Water Street.

From a policy perspective, MAS is fundamentally opposed to allowing the transfer of a City asset to a private developer through this triad of city discretionary actions. The City could achieve many of the benefits through more direct mechanisms than the one contemplated. In essence, the City is currently transferring development rights to EDC and HHC with *some* funding ultimately benefiting the South Street Seaport Museum, instead of having the sale of development rights fully benefit the museum.

Throughout the CEQR process, we have urged the City not to depart from the historic zoning intent of the Seaport. By moving new development inland near more similarly scaled buildings, the Draft Environmental Impact Statement (DEIS) justifies the distribution of the development rights from Pier 17 to 250 Water by preserving the low-scale character of the waterfront. In fact, this rationale actually undermines the original intent of the Special South Street Seaport District dating back to 1972, which was to maintain the historic context and facilitate the transfer of development rights outside the district to benefit the Seaport Museum. 250 Water Street was originally included in the district but was not designated as a receiving site. With this proposal, 250 Water Street would become a receiving site and the development rights transfer would benefit a private developer first, then the City, and finally the museum. Moreover, the Seaport Subdistrict was rezoned in 2003 at the behest of Community Board 1 to adjust the underlying zoning to be more consistent with the South Street Seaport Historic District. We continue to support the intent of the 2003 rezoning and maintain that the City's historic zoning policy for the Seaport be respected. MAS would support an appropriately scaled development at 250 Water Street while transferring the balance of development rights outside the South Street Seaport Historic District.

Therefore, the Final Environmental Impact Statement (FEIS) must include the existing LSGD plan, proposed LSGD plan, and visuals of Pier 17 with the modifications proposed. As for the proposed transfer of development rights, MAS maintains that the FEIS must disclose the Cityowned development rights value, the legal process of facilitating the development rights transfer, in addition to any other anticipated disposition actions and development rights transfers as part of this proposal. Without the disclosure of other actions, the public does not have the information to evaluate whether the proposal can be fully executed as planned and publicly discussed.

Funding for the Seaport Museum

Although it is claimed that the proposed funding for the Seaport Museum is not part of the land use process, HHC has marketed it as an integral component of the 250 Water Street development proposal. Therefore, more details must be disclosed about this process. According to the DEIS, the survival of the museum is contingent on the proposal moving forward; however, as of the June 14th Manhattan Community Board 1 Land Use Committee meeting, HHC still did not provide the public any details about the funding proposal. At this point, as emphasized by Manhattan Borough President Gale Brewer,² there is no guarantee that the original \$50 million will be offered to the Seaport Museum, despite the DEIS stating the "funding provided to the museum would stabilize and strengthen its finances, setting the stage for its potential expansion."

MAS stands firm in that details of the funding mechanism must be finalized before this proposal can be approved by the Commission. The City must disclose details concerning the type and amount of funding to be dedicated, the legal mechanism by which the museum will secure the funding, a timeline for when the development rights will be transferred and funding will be

¹ DEIS Chapter 1: Project Description and Analytical Framework, page 1-6.

² http://www.manhattanbp.nyc.gov/wp-content/uploads/2021/09/MBP-Brewer-ULURP-Recommendation-N210439ZRM-250-Water-2021-09-01.pdf.

provided to the museum, and how it will be enforced in the future. Additionally, we urge the City to disclose details about the museum's current financial outlook, its current budget for the proposed expansion on the John Street lot, and what purposes the funds will be put to by the museum or others to benefit the museum (whether the funds will go towards a capital campaign or the museum's endowment). Moreover, the City must disclose any vulnerabilities that might affect the disposition of museum funds, i.e., any circumstances in which the funding would not be provided if the project is approved. The City must be transparent regarding the future transfer of the John Street lot (a separate ULURP action) in order to facilitate the proposed museum expansion. Lastly, the City must disclose how the assumed 2026 build year for the museum expansion was calculated.

Affordable Housing

According to the Howard Hughes Corporation, the proposed project will bring 70 affordable family units *to follow* the Mandatory Inclusionary Housing (MIH) program at 40 percent AMI (~\$45,000 for a family of four). According to the DEIS, "additional actions to facilitate the Proposed Project and effectuate other changes to the affected area may include...funding decisions and grant of an Article XI Tax Incentive by the Department of Housing Preservation and Development (HPD)." While we believe in the importance of building affordable housing throughout the city, especially in high-opportunity and transit-rich areas such as Manhattan Community Board 1, since this proposal does not fall under the official MIH program, there are many unanswered questions about the affordable housing component of the proposal.

Accordingly, since there is no guarantee of the proposed affordable housing units at this point, the FEIS must disclose the details of the regulatory aspect of the affordable units, such as the timeline for receiving potential tax incentives, the amount of tax incentives, and what agency will regulate and ensure long-term affordability of the proposed affordable units. Additionally, as stated in our DSOW comments, the FEIS must disclose the official affordability levels and the breakdown of the number of bedrooms proposed for all dwelling units. Lastly, we take issue with the distribution of the market-rate units on the top floors and affordable units in the lower portion of the tower.

Environmental Impacts of the Proposal

Shadows and Open Space

Shadows from the proposed development will have significant adverse impacts on area open space. According to the DEIS, the proposal's shadow would pass across portions of the Southbridge Towers complex open spaces from "early to late morning in the spring, summer, and fall, covering large areas at times, and significantly altering the use of the spaces for users seeking sun, and potentially impacting the health of the trees and plantings in one limited area." Therefore, the FEIS should evaluate potential design changes, including different massing and decreases in building height, and alternatives that mitigate shadow impacts on the Southbridge Towers complex open spaces, while still achieving the intended goals of bringing affordable housing to the area.

In addition to concerns about shadows, we question the overall lack of publicly accessible open space and attention to the public realm. We strongly recommend that more open space be

provided and that it be publicly accessible 24 hours per day. We recommend that the FEIS include a detailed site plan showing the proposed layout and amenities of the public open space, particularly at Peck Slip between Water Street and Pearl Street.

Historic and Cultural Resources

As emphasized in our DSOW comments, with its location in the South Street Seaport Historic District, the proposal will have significant impacts on historic and cultural resources. The FEIS must provide a detailed conservation plan for Schermerhorn Row. We also recommend transparency in archaeological monitoring and testing where possible during excavation of the development site and the area identified for the potential museum expansion. Lastly, we recommend coordination with LPC concerning any Construction Protection Plan (CPP) prepared.

Hazardous Materials

We are encouraged that the project has entered the New York State Brownfield Cleanup Program to remediate the significant on-site contamination caused by its prior use as a former thermometer factory and workshop. As recommended by Borough President Brewer, the City and the applicant must inform the public about ongoing remediation work, including, but not limited to, mercury delineation, soil borings, well monitoring, and groundwater sampling. We recommend the FEIS include the link to the State's website³ specific to the cleanup at 250 Water Street.

Alternatives

The lack of comprehensively evaluated alternatives for this proposal leaves the public and decision-makers with a dearth of information they should have a right to expect. This project was revised a great many times in dialogue with LPC. There is every reason to believe that a robust evaluation of alternatives could have found compromises that would achieve the developer's goals and worthy public benefits.

Conclusion

MAS recognizes the importance of developing 250 Water Street, especially since the site has remained a vacant parking lot for decades. We also underscore the significance of building affordable housing in high-opportunity and transit-rich areas such as Manhattan Community Board 1. However, we strongly urge that the principles embodied in the City's zoning policy actions for more than 40 years be respected. If permitted, this proposal would significantly depart from the City's zoning intent and may subsequently be a negative precedent for historic districts citywide. Lastly, questions concerning the transfer of development rights to a private entity and the South Street Seaport Museum's funding must be addressed immediately. Therefore, we urge the City Planning Commission to recommend disapproval of the project.

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³ https://250bcp.com/.

REBNY Testimony | September 1, 2021

The Real Estate Board of New York to

The City Planning Commission Concerning Application Nos. N 210439 ZRM, N 210441 ZAM, M 130053B ZSM, N 210445 ZAM, C 210438 ZSM (CEQR No. 21DCP084M) - 250 Water Street

The Real Estate Board of New York (REBNY) is the City's leading real estate trade association representing commercial, residential, and institutional property owners, builders, managers, investors, brokers, salespeople, and other organizations and individuals active in New York City real estate. REBNY supports the approval of the ULURP and non-ULURP actions (Application Nos. N 210439 ZRM, N 210441 ZAM, M 130053B ZSM, N 210445 ZAM, C 210438ZSM – CEQR No. 21DCP084M) to facilitate the development of a mixed-use building at 250 Water Street, Community Board 1, in the Borough of Manhattan.

250 Water Street is located in the South Street Seaport within the Special Lower Manhattan District. The site is currently occupied by an at grade parking lot that lies on the edge of, and within, the Seaport Historic District. Any development at this site requires both City Planning and Landmarks review to ensure its appropriateness to the historic district in terms of use, bulk, and programmatic nature. This level of review is appropriate given its proximity to Peck Slip and key historic assets and with the size of the site, the opportunity to bring significant new residential and commercial tenants to a vibrant neighborhood.

The Landmarks Preservation Commission has already determined that the design of the proposed project and its relationship to these historic assets is complementary and appropriate. The City Planning Commission (CPC) should also affirm the positive relationship the proposed building will have to its surroundings with a planning and land use lens. The requirements for the granting of a special permit are met by this application, including a better site plan and a better relationship among buildings, and a benefit to the City as a whole. The taller portions of the building are appropriate within the historic district and consistent with the built environment outside the historic district; the design maintains a consistent and appropriate streetscape in terms of height and setbacks; and the proposal fills a major gap in the surrounding neighborhood that significantly improves the streetscape. The setback waivers sought will not sacrifice access to light and air, so that the occupants and users of buildings in the area

and people using the public streets will continue to enjoy the streets' cobblestones and view corridors to the water.

The principal purpose of the Seaport subdistrict of the Special Lower Manhattan District is to preserve and protect the character of the South Street Seaport. The best way to do that is by protecting the South Street Seaport Museum, which serves as the steward of the district's history and caretaker of the ships that allow that history to be present and tangible. The proposed development will enable the long-term stability of the South Street Seaport Museum and the preservation of the district's cultural history through a \$50 million commitment to fund a secure, recurring revenue stream, and the expansion, restoration, and rehabilitation of the Museum property. Greater access to the historic district and its amenities, therefore supporting its commercial assets beyond tourism cycles, is important to the continued vitality of this neighborhood as well.

Proposals for development such as the one before the commission today are critical for the continued and future prosperity of the City, heightened by the need for economic recovery from the Covid-19 pandemic. The application at 250 Water Street will assist in the City's recovery by providing \$1.8 billion in economic impact, 2,500 permanent jobs, and 2,000 construction jobs. Importantly, the inclusion of over 100 affordable apartments at 250 Water Street for those earning up to 40% of Area Median Income would be the first affordable housing built in Lower Manhattan in recent decades. These permanently affordable units will provide opportunities for education and job access in one of the wealthiest zip codes in the entire country.

This development will provide funding for the South Street Seaport Museum, ensuring the preservation of the neighborhood's cultural history, and new housing, including affordable housing, aligned with the general purposes of the district and consistent with the goals of the Commission for the development of the city. We respectfully ask that the City Planning Commission approve the application package to facilitate the development of 250 Water Street. Thank you for the consideration of these comments.

CONTACT:

MADELEINE MCGRORY

Senior Policy & Planning Analyst
Real Estate Board of New York

212-616-5222 mmcgrory@rebny.com



LESPI-NYC.ORG

August 30, 2021

Marisa Lago, Chair NY City Planning Commission Calendar Information Office 120 Broadway - 31st Floor New York, NY 10271

Re:

250 Water Street ULURP Application South Street Seaport Historic District

Dear Chair Lago:

The Lower East Side Preservation Initiative - LESPI - is writing to strongly oppose the Howard Hughes Corporation's application for a special permit for a new 25 story mixed use tower at 250 Water Street, within the South Street Seaport Historic District.

Permitting the construction of a grossly out-of-scale building within one of Manhattan's most important and popular historic districts is highly detrimental to the district's collection of unique and irreplaceable four and five story early- to mid-19th century historic commercial structures. In no way can this proposal be determined to be in conformance with the district's physical fabric and special sense of place.

Additionally, this use/abuse of the ULURP process - in effect a "gerrymandering" of the zoning map - to allow for an otherwise impermissible transfer of development rights sets a terrible precedent for historic districts as well as other neighborhoods throughout the city.

We respectfully ask the City Planning Commission to reject this application in its entirety.

Thank you.

Sincerely

Richard D. Moses

President



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100 YEARS

September 1, 2021

Testimony Before the NYC City Planning Commission Regarding 250 Water Street and 89 South Street

Good afternoon,

My name is Maria Free, and I am the Urban Planning and Policy Analyst for the New York Building Congress. On behalf of the Building Congress, we support the HHC proposal for 250 Water Street. At a pivotal time in our city, this project to provide affordable housing, create jobs and boost economic activity is critical.

Since our founding in 1921, the Building Congress has advocated for investment in infrastructure, pursued job creation and promoted preservation and growth in the New York City area. Our association is made up of over 550 organizations comprised of more than 250,000 professionals. Through our members, events and various committees, we seek to address the critical issues of the building industry and promote the economic and social advancement of our city and its residents.

As a 100-year-old organization, the Building Congress celebrates the lasting impact of the past on today's urban fabric. We appreciate how the project will complete the prominent streetscape by transforming a parking lot into a contextually appropriate mixed-use development, and how funding for the South Street Seaport Museum will restore the heart of the historic district.

Moreover, HHC has addressed community concerns related to height and massing. The current proposal creates a seamless transition between the more modern, tall structures lining a wide Pearl Street and the historic buildings on the narrower Water and Beekman Streets. The transfer of air rights will also ensure a low-rise waterfront for the neighborhood.

Lastly, with our city at a critical economic moment, this project will create at least 80 affordable housing units for extremely and very low-income New Yorkers; generate \$850 million in economic activity; and support more 1,000 construction jobs and 1,700 permanent jobs in the commercial, retail and non-profit sectors.

The Building Congress proudly supports this proposal and urges the Commission to support the land use actions necessary to mark 250 Water Street a reality.

Thank you.

From: Public Hearing Comments (Do not reply)

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Friday, August 27, 2021 1:25:16 PM

Re. Project: C 210438 ZSM - 250 Water Street

Application Number: C 210438 ZSM

• Project: 250 Water Street

• Public Hearing Date: 09/01/2021

Borough: ManhattanCommunity District: 1

Submitted by:

Name: Katherine O'Sullivan

Zip: 10034

I represent:

• Myself

Other

Details for "I Represent": Inwood Preservation

My Comments:

Vote: I am opposed

Have you previously submitted comments on this project? **No** If yes, are you now submitting new information? **Yes**

I have attended or will attend the City Planning Commission's Public hearing on this project: **No**

Additional Comments:

We remain opposed to this out-of-scale development of 250 Water Street. It poses a dangerous precedent to all historic buildings and districts in the the city. The Seaport Museum's continued existence should not be used as leverage to impose this monster building on the Seaport Historic District.

 From:
 Patrick Quinn

 To:
 21DCP084M DL

Subject: [EXTERNAL] IPIC Testimony Supporting 250 Water Street Proposal

Date: Wednesday, September 1, 2021 4:23:00 PM

Attachments: image001.png

CAUTION: This email originated from outside of the organization. Do not click links or open attachments unless you recognize the sender and know the content is safe. Forward suspect email to phish@cyber.nyc.gov as an attachment (Click the More button, then forward as attachment).

Thank you for the opportunity to give my testimony via zoom. Below is a written transcript of my testimony in support of the project.

My name is Patrick Quinn, and I am here today representing IPIC Theaters – a nearby business located in the Seaport in the beautiful and historic Fulton Market building. We strongly support the HHC proposal to develop a mixed-use building at 250 Water Street that will spur economic development, add residential housing near transit, create permanent, deeply affordable housing in Lower Manhattan's affluent Seaport neighborhood, and generate funding for the Seaport Museum. At IPIC we take great pride in the look and feel of the neighborhoods in which we operate, and while we love the Seaport, we have been disappointed that years into our operation, 250 Water remains an unsightly gap in the cityscape. The parking lot at 250 Water is a major detraction from neighborhood and it impedes its walkability, particularly at nighttime. The construction of the building design that the Landmarks Preservation Commission approved will activate this block from morning until night, not only improving safety, but also improving neighborhood morale. This will reinforce the boundaries of the Historic District while staying contextual to its surroundings by being taller along Pearl Street and lower as it meets the interior of the Historic District. We truly believe the 250 Water project will transform the pedestrian experience throughout the Seaport by connecting critical blocks of the Historic District with a cohesive mixed-use plan. This will translate to increased engagement with the Seaport from residents already within the district as well as those outside who do not engage with the Historic District regularly – that's critical to the long-term sustainability of businesses within the district.

There are many businesses like ours struggling to survive because of the pandemic, and the addition of the roughly 270 apartments plus the 1,500 permanent jobs that the development will generate will support local business and add to the vibrancy of the community. For IPIC and other businesses to survive and for the Seaport to thrive, we need 250 Water to be built. This proposal solves so many problems the seaport district and the city currently face and does so though smart urban planning, all while respecting the district's architecture and guidelines — an incredible achievement.

We at IPIC urge this body to support the land use actions necessary to make 250 Water Street possible. Thank you for your consideration.

Patrick Quinn Vice President, Real Estate



CORPORATE OFFICE P 561-886-3235 x 706 | E Patrick.Quinn@IPIC.com 433 Plaza Real, Ste. 335, Boca Raton, FL 33432

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From: Public Hearing Comments (Do not reply)

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Tuesday, August 31, 2021 10:58:25 PM

Re. Project: C 210438 ZSM - 250 Water Street

• Application Number: C 210438 ZSM

• Project: 250 Water Street

• Public Hearing Date: 09/01/2021

Borough: ManhattanCommunity District: 1

Submitted by:

Name: Carolyn Ratcliffe

Zip: 10009

I represent:

• A local community group or organization

Details for "I Represent": Lower Eastside Preservation Intiative

My Comments:

Vote: I am **opposed**

Have you previously submitted comments on this project? **No** If yes, are you now submitting new information?

I have attended or will attend the City Planning Commission's Public hearing on this project: **Yes**

Additional Comments:

The proposal for 250 Water Street is an out of scale and architecturally inappropriate building that will hover over one one of New York City's most important Historic Districts as well weaken the Landmarks guidelines for protecting Historic neighborhoods from predatory developers who have little if any regard for historic structures or neighborhoods. NYC needs to protect the remaining Historic Districts and individual landmarks particularly in Manhattan as there are not that many. The South St. Seaport is one of the earliest historic sites remaining in NYC. It needs to be protected from out of scale development.

From: Public Hearing Comments (Do not reply)

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Tuesday, August 31, 2021 4:55:26 PM

Re. Project: C 210438 ZSM - 250 Water Street

• Application Number: C 210438 ZSM

• Project: 250 Water Street

• Public Hearing Date: 09/01/2021

Borough: ManhattanCommunity District: 1

Submitted by:

Name: Sandy Reiburn

Zip: **11217**

I represent:

• A local community group or organization

Details for "I Represent": Preserve Our Brooklyn Neighborhoods

My Comments:

Vote: I am **opposed**

Have you previously submitted comments on this project? If yes, are you now submitting new information? **No**

I have attended or will attend the City Planning Commission's Public hearing on this project: **No**

Additional Comments:

Preserve Our Brooklyn Neighborhoods Re: 250 Water Street In Opposition Aug 31st, 2021 To Chair Lago and Commissioners, Preserve Our Brooklyn Neighborhoods ("POBN"), as advocates for historic preservation of streetscapes and buildings in Brooklyn, supports its neighbors and neighborhood organizations involved in the same concerns throughout New York City. After carefully looking at the Article 78 filed by the Seaport Coalition against the Landmarks Preservation Commission ("LPC"), we are in unanimous agreement that there are serious questions as to the failure of the LPC to follow the Landmarks Law. In flouting its mandate to protect and preserve our treasured places, by giving a rather sketchy 'go-ahead' to the Howard Hughes Corporation, that agency defied both their legal mandate and the spirit of their avowed stewardship. The Landmarks Law prohibits the City Planning Commission from issuing permits for this project unless and until the Landmark Preservation Commission has

issued a Certificate of Appropriateness ("CoA"). The LPC did not follow the Landmarks Law (Admin Code 25-301 and 307) when it voted to approve a CoA in May 2021, and the LPC action is currently being challenged in court. The City Planning Commission should wait to see whether the LPC's CoA withstands judicial scrutiny. Foremost in mind, with all due respect, If the LPC decision is vacated, the entire ULURP process will have to be halted. Would that this alleged 'affordable housing' moral imperative actually help the underserved to get a roof over their head...well- yes, that would merit an honest contrast of opinions as to whether the ends justify the means here. But, anyone not under a rock (nor those who obviously have financial skin in the game) will say, this up-zoning is a farce. Indeed, this is a barely disguised appropriation of and erasure of NYC's history and patrimony. It can never be accepted as a 'public good' and the question is how many more shameless giveaways by your Agency will be ratified? How complicit will you be in the further emasculation of community voice and residents' ownership of its future and New York's destiny as the unique place it has become as a result of preserving its hundreds of years' footprints? Preserve Our Brooklyn Neighborhoods, and our members therefore urge you to reject this proposed rezoning. Please vote NO with NO modifications! Sincerely, Sandy Reiburn – President Preserve Our Brooklyn Neighborhoods 100 South Elliott Place Brooklyn, NY 11217

250 Water Street ULURP Talking Points for 9/1 City Planning Commission Hearing

Testimony from Sam Rivera, Executive Director, New York Harm Reduction Educators (NYHRE) and Washington Heights Corner Project (WHCP)

Introduction / Conclusion

- My name is Sam Rivera, and I'm the Executive Director of New York Harm Reduction Educators (NYHRE) and Washington Heights Corner Project (WHCP) in Manhattan. These 2 non-profits are in the process of merging into one organization to be called OnPoint, connecting medically underserved residents of Manhattan and the Bronx to culturally competent harm reduction services that combat public health crises disproportionately affecting their communities, including a dangerous intersection of the HIV/AIDS epidemic, the opioid epidemic, and the COVID-19 pandemic. While located in East Harlem and Washington Heights, we serve residents from all parts of the borough, including all neighborhoods in lower Manhattan the Lower East Side, Chinatown, and the Financial District.
- I was born and raised on the Lower East Side, and I still have deep roots and connections to the Lower East Side community. I also have a close friendship with the actor, Luis Guzman, who is also from the same neighborhood, and who also continues to support the work that we do for marginalized communities in New York City. He recently gave me the opportunity to speak about the work of NYHRE and WHCP on his online show, and he also shows support for any community-based projects that create positive opportunities for people in lower Manhattan and in the neighborhood where we both grew up.
- I strongly support the HHC proposal to develop a mixed-use building at 250 Water Street that will spur economic development, add residential housing near transit and good jobs, create permanent, deeply affordable housing in Lower Manhattan's affluent Seaport neighborhood and generate funding for the Seaport Museum. I urge this body to support the land use actions necessary to make 250 Water Street possible.

Project Overview

- Before becoming Executive Director last June 2020, I was the Associate Vice President of Housing and Health Services at The Fortune Society – a reentry services organization that owns and operations 2 housing facilities that I oversaw in West Harlem. One was a transitional housing facility and the other was a mixed-use supportive and affordable housing facility that also offered supportive services on the first 2 floors of the building.
- I can strongly attest to the importance of these types of affordable housing projects as I witnessed first-hand the positive impacts that this had on the entire neighborhood. Over time, we expanded to provide healthy food to the entire community and to create a thriving rooftop community garden for the residents to participate in and enjoy together.
- New York City needs more projects like this one -- which encourages investment and is poised to be a robust part of Lower Manhattan and NYC's economic recovery.
- The proposal offers a vital and timely opportunity to bring affordable housing, jobs, and economic development to the Seaport and Lower Manhattan, when it is most urgently needed. The building design approved by the NYC Landmarks Preservation Commission, is respectful of the history and its urban context; it will transform this parking lot--enhancing the neighborhood and the Historic District. The plan is the product of a lengthy stakeholder engagement process, and the HHC/SOM team has been responsive to the community, its elected officials and the Community Board; they have refined their plan--lowering the building's height and bulk and incorporated significant benefits for the community and city as a whole.

Affordable Housing / Community Space

- In NYC, there is an urgent need for housing, especially affordable housing.
- In the area that comprises Community Board 1, essentially all of Lower Manhattan, the average family income is more than \$150,000, and there is next to no affordable housing.
- Proposed indoor community space will be programmed in consultation with local stakeholders.

Environmental Impacts, Resilience and Sustainability

- The 250 Water Street Project will meet or exceed regulatory requirements for resiliency and sustainability and will be certified LEED Silver, at a minimum, with a goal to reach Gold.
- This is so important and exciting the mixed-use supportive and affordable housing facility that I managed called "Castle Gardens" in West Harlem was a LEED Gold-certified building. So, I know how important sustainable green buildings are to NYC and the positive environmental impacts that LEED-certified buildings have as we face the increasingly harmful effects of climate change.
- HHC is committed to building resilience and sustainability throughout the Seaport: The
 reconstructed Pier 17 is now above the 100-year floodplain and the reconstructed Tin Building
 has been relocated and built up six feet higher, also above the 100-year floodplain. And both
 structures are LEED certified.

HHC is good neighbor and community member

- **HHC is a good neighbor,** fostering a community spirit via diverse, engaging programming and support of a broad range of local civic groups, social service organizations and nonprofits.
- I've learned that HHC provided support to the Girl Scouts of Greater New York during the holiday season this past year, as part of the charitable donations that are distributed from registration fees at Pier 17. This is such an inspiring and generous way that HHC supports the community! We are excited to be exploring a partnership with HHC as well in ways that could potentially support the work of NYHRE and WHCP, as we are on the front lines in fighting the opioid crisis in NYC.
- Throughout the pandemic, HHC has served the community to deliver food and PPE, to support the local economy, to keep the waterfront active within safe public health parameters, and to ensure that local small businesses can survive.

Thank you for this opportunity to provide this support for the HHC proposal for 250 Water Street.

From: Public Hearing Comments (Do not reply)

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Wednesday, September 1, 2021 1:30:23 PM

Re. Project: C 210438 ZSM - 250 Water Street

• Application Number: C 210438 ZSM

• Project: 250 Water Street

• Public Hearing Date: 09/01/2021

Borough: ManhattanCommunity District: 1

Submitted by:

Name: VERONICA RYAN-SILVERBERG

Zip: 10038

I represent:

• A local community group or organization

Details for "I Represent": Friends of DeLury Park

My Comments:

Vote: I am opposed

Have you previously submitted comments on this project? **Yes** If yes, are you now submitting new information? **No**

I have attended or will attend the City Planning Commission's Public hearing on this project: **No**

Additional Comments:

Given how precious our space, light and quality of life is at this point in time.....please do the right thing and choose the community's wishes for the preservation of our community and New York's fundamental historical beginnings over private/corp that have no other motivation except their monetary interests.



Seaport Coalition Petition and Signatories

On September 1 the following petition and signatories will be read aloud and entered as testimony against the 250 Water Street ULURP application at the City Planning Commission. Please sign this petition in solidarity against this proposed monstrous intrusion into the Seaport Historic District:

New York City is at a turning point!

We're on the verge of seeing entire neighborhoods controlled by private interests. Enabled by elected officials who have made deals with developers, zoning protections are being dismantled under the ruse of offering benefits for the community. And the frontier is in the South Street Seaport Historic District.

The Howard Hughes Corp., aided by an army of lobbyists, is not only pushing through a building three times the allowable height at 250 Water Street, but is now is asking for a 99-year lease to super-size the public land it controls in the Historic District. If approved, this would set the stage for more zoning-busting building in this tiny District.

In 2015 the National Historic Trust placed the South Street Seaport Historic District on its endangered list. This prescient action anticipated that HHC would seek the approvals needed for what it calls "monopoly-like control" of the Seaport.

"Play off everyone against each other so that you have more avenues of action open to you," was a favorite saying of the eccentric billionaire Howard Hughes, whose corporate successor admitted to shareholders that they were using support for the South Street Seaport Museum and affordable housing as "political cover" for blowing up the zoning in the District.

Our Seaport Coalition welcomes any development at 250 Water Street that conforms with the existing zoning and Seaport Working Group guidelines and principles. Our financial plan will save the museum. We support inclusion of true affordable housing within the 120-foot allowable limit at 250 Water and 100% affordable housing on public land at 5 World Trade Center.

We want use of public air rights that benefits the public, not billionaire investors like Bill Ackman, the majority owner of HHC.

Their goal is corporate profit, at the expense of public interest.

We oppose the Howard Hughes Corporation plans for 250 Water Street zoning relief actions.



Adam Sinovsky 90 Gold St Apt 19K New York, NY 10038

Elaine Kennedy 333 pearl Street nyc 10038

Gregory Cooper 100 Beekman Street

Charles Chawalko 77 Fulton St. NY NY 10038

Bonita Schnapper 100 Beekman Street

Aaron David Landsman 219 E 7TH ST

Lisa

Megan Malvern 99 John St

Fannie Ip 25 MONTGOMERY ST Kara Kelly 49 West 69th Street 1B

Grant Malvern 99 John St

Ann Chawalko 100 Beekman St. NY NY 10038

Clark Malvern 99 John
Lisa C 2 Gold St

Regina Muster 77 Fulton Street Linda Trujilla East 21st Street

Sandy Reiburn 100 South Elliott Place Brooklyn, NY 11217

Eric Mehler 77 Fulton Street

Preserve Our Brooklyn Neighborhoods 100 South Elliott Place Brooklyn, NY 11217

Kim Watkins 100 St Nicholas Ave 6B 10026 Michelle Morgan 333 Pearl street NY, NY 10038

Steven Kanzer 90 Gold Street 25N, New York, NY 10038
Paul Bronstein 100 Beekman Street, 17D, NYC 10038

Michael Perla 333 PEARL ST

Rita Grolitzer 333 Pearl St #26B, NY 10038 Melissa Elstein PO Box 732 NY NY 10024

Rona Kluger 100 Beekman St, Apt 15J, NYC
Glenn Wiliams 16 Park Place, Brooklyn NY 11217

Enid Braun 116 Adelphi Street, Brooklyn, NY 11205
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AnnMarie Sbarra 100 Beekman St #16L, NY NY 10038
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Jeffrey Wollock 55 Payson Avenue, apt 5E

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Jena Liang 333 Pearl Street 26L New York NY 10038

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Yuliya Himmel

71 Columbia Street, Brooklyn, NY 11201
478 Washington Ave., Brooklyn, NY 11238
Steven Kanzer

90 Gold Street 25N, New York, NY 10038

Selena Chan

Laureen Ryan Ny, NY 10023

Nancy Preston 17 Seaman Avenue

Adrienne Sosin 100 Beekman Street .23D NY NY 10038

Paul D Newell 65 Columbia Street

Patricia Ryan 333 Pearl Street (22L) NYC 10038

Marge Othrow 417 Washington Ave. Brooklyn NY 11238

Stacey Shub 100 beekman street, 7m Shyaporn Theerakulstit 100 beekman street, 7m Sky Marsicano 100 beekman street, 7m

Grace Lee 20 Broad St

Elana Reinholtz

Kiet Ly 90 Gold Street

Eileen Rourke 100 Beekman Street New York NY 10038
Rita L. Houlihan 895 West End Ave., # 5C NY, NY 10025

Jenna Mehler 100 Beekman Street #4K New York, NY 10038
Cory Mah 100 Beekman Street, 26N, New York, NY 10038

Elias Kirsch

Angela Sama 90 Gold Street Apt 26A New York, NY 10038

Linda Edgerly 370 Central Park West

We oppose the 250 Water Street plan
Not to the project

Rosaria Sinisi 16 Clifton Place, Brooklyn, NY 11238

Michelle LaRocca 150 beekman

Ivana Edwards 401 East 88 Street, apt. 8F, New York, NY 10128

Jason Ng 100 Beekman Street New York, NY 10038
Pamela Wan 333 Pearl Street, Apt. 5J, NY NY 10038

Becky dole 90 gold street

Lauren Shub 1000 Dewing Ave Lafayette CA 94549 Elizabeth York 90 Gold Street Apt 4G, NY NY 10038



Marion Esparza 42 Peck Slip, Apt 4A, New York, NY 10038

Anne Troy 100 Beekman Street, New York, NY 10038

Renee Monrose 542 Broadway, NY, NY 10012

B B Hohenberg 5 Washington Mews

Robyn Ryan 333 Pearl St., Apt. 13B NY, NY 10038
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Jenny laroche 90 william Street, 8H

Deborah Paulus-Jagric Rösetvägen 10, Landvetter, Sweden 43891
Warren Green 333 Pearl Street #16M, New York, NY 10038
Mandy Huang 299 Pearl Street, Apt. 5H, New York, NY 10038

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Christopher J. Ryan 648 E 11th St, #D1

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Jonathan Radke 90 William St

Angela Terilli Malkin 77 Fulton Street, Apt. 11 H, NY, NY 10038

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Ann-Marie Iraci 77 FULTON ST APT 26L

Elizabeth Quint 564 10th Street
Matthew Cowan 80 John Street #13G

Mary Clarke 52 Bond St

Robert D Rustchak 340 E 61st St. New York, NY

Wendy cassidy 100 Beekman st 26C

Philip Vanaria 2 King Street / New York, NY 10012-2917

Leslie Kriesel 338 W. 11th St., NY, NY 10014

Betsy Nebel Schainholz 100 Beekman St

Keith Schainholz 100 Beekman Street, New York, NY 10038 Jordon Schainholz 100 Beekman Street, New York, NY 10038



Albert Kramer

pix freeman brooklyn, ny 11218
David Fano 130 Beekman St
Alicia Fryc 77 Fulton street
Ashley Gange 140 Beekman street
Rosalie Fryc 30 alyssa drive
Joseph Fryc 30 alyssa drive

Arlene gillespie 146 beverly hill road Keith gillespie 77 Fulton street

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Esther Blount 424 Vanderbilt Avenue Brooklyn NY 11238
Sante Scardillo 268 Elizabeth Street, New York, NY 10012
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Irene Chaldaris 35-40 75th Street

Bonnie Schnapper 100 Beekman Street, Apt.#25D, NYC 10038

Binh lam 77 fulton street apt 18c ny ny 10038

Quang tran 77 fulton street ny ny 10038

Alida Camp 114 East 84 Street

Mindy chu 77 fulton street apt 22H ny ny 10038

Danielle Bello 100 Beekman st

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Michael Roche 333 Pearl St. #20L



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Patricia Gilman 251 Seaman Ave. NY. NY

Queens, NY Gabby Goldstein James Michael Dolan **60 FIRST AVE**

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Judy Moy



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Christina mcleod 82 Beaver Street Apt 401 NY NY 10005 Mike Demaria 310 Greenwich Street NY NY 10013

275 Water Street #4

Jenny L Low

354 BROOME ST

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Carol Davis 8 Spring St

Lorraine Mauro 90 Gold St Apt 7M

Maggie Siena 378 Vanderbilt Ave Brooklyn NY 11238

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Nancy Kong 170 Park Row

John Kastan 240 East 39 Street NY NY 10016

Danielle Cyr 172 Union Street

Nicole Rossi 265 Water Street Apt 8

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Theodore Story 8 SPRUCE ST APT 38F

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Cynthia Kirsch 27 Burnage Ln



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Barbara Malmet 100 Beekman Street NY NY 10038

Barbara Good

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Mauro Rossi 265 Water Street, apt 8
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Sara Driver 184 Bowery Apt 5
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CHAY COSTELLO 80 BEEKMAN ST

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Michael M. Oleske 59 The Neck

Marna Lawrence, Member of Little Italy

Neighborhood Association 19 Cleveland Place, #1D Robin Wright 265 Water Street NY NY

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Jill zilker 90 beekman street

Susan Simon 370 Central Park West NY

Wallace Dimson 80 Beekman Street - Apt. 6F NY NY 10038

Amy Greenhouse 100 Beekman Street Apt 8e New York, NY 10038

ELINA AZRILYAN 100 Beekman St Marc-Alain Galeazzi 117 Beekman Street

P. Chan

Finely AscensoAyala 90 Gold Street Erik Ayala 90 Gold Street



Beth linskey 233 West 99Th St

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Young Jung Soe 90 Gold Street 17D, New York, NY

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Daisy Paez 410 Grand St

Ann Tovar 333 Pearl St Apt 2d

Carol Davidsen 100 Beekman st, #15N, New York, NY 10038 Kristiana riggio 333 pearl street apt. 11L New York NY 10038

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Toni Palmieri Rossi 333 Pearl street -5d

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Antonio Garcia 100 Beekman at
Jeanne LoBasso 333 pearl st apt 14e

Ralph O. Ortiz 100 Beekman ST. Apt. 8D N.Y.C., N.Y.10038

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Erica foley weldon 100 beekman street ,ny ny 10038

Michaela Deiss 117 Beekmanstreet street

irene jeng 77 Fulton St

Warren Lee 90 Beekman Street

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Louise Vedder 333 Pearl St.Apt 21A, New York, NY 10038

Andrew Feiwel 71 Broadway Barbara Maietta 333 Pearl St.

Mary Ann Kimes 2 Gold Street Apt 28C NY NY 10038 77 Fulton St., Apt., 21D NY, NY 10038 Jesse Mandel

Linda Palombo 100 Beekman Street Apt 21B

333 Pearl st Peter Fry

dominick lau 333 pearl st. apt 5e, ny, ny 10038

Michael Burke 333 Pearl Street

Phyllis McKeen 333 Pearl Street apt 12D Theresa Riggio 333 Pearl street apt 14D Robert Perea 80 Gold Street, NY, NY

Martin Flamm 90 Gold Street William Strom 90 Gold Street

Marshall Fine 100 Beekman Street 11N

100 Beekman Street 23J NYC NY 10038 Dana Levine

100 Beekman Street 17C **Beatrice Aparo** Vincent Aparo 100 Beekman Street 17C

90 Gold St. Rose Cohen

Lisa Arnone 299 Pearl Street, NY, NY. 10038

Guyan Liu 333 PEARL ST

Todd Fine 188 E 64th Street, New York, NY

90 Beekman St Apt 4D New York, NY 10038 Joseph Ng

Jennifer Potter 299 Pearl Street

Ellen Weiss 333 Pearl St, NY, NY 10038

Nicole Gruenthal 475 Clermont Avenue Brooklyn, NY 11238

Esta-Gail Reisman 333 Pearl St., Apt. 25B Robert beard 344 West 72nd street **Derrick Leary** 117 beekman street

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EVELYN J. KATZ NY 10038

Sonia Sullo 100 beekman st

Paul Handlarz 100 Beekman Street Apt. 24K NY NY 10038

Thomas Leong 90 Gold Street Rena Eve Liad 333 Pearl Street

77 FULTON STREET APT12H NEW YORK NY

ANA STOYANOVA 10038



SANDRA Ng 77 Fulton Street
Carmen lau 77 Fulton street

Linda Gonzalez 77 Fulton Street, NY NY. 10038

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Diane Cade 100 Beekman Street
Elizabeth Jaffe 410 mountain. Rd

Louis Linden 1601 Guilford Ave., #1-S Baltimore MD 21202

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Lillian Lai 77 Fulton Street
Stephen Seifer 333 Pearl Street 7B

John Kefer 333 Pearl Street, NY, NY 10038

denise s sturm 333 Pearl St. Apt. 9K New York 10038

Kathryn Kallison 80 John Street

Annie Polyn 90 Gold Street, 10038 Shari L Mathieu 66 Frankfort Street, Apt 3E

Michael Michele 90 Gold Street Apt 27C New York, NY 10038

Jeannine Michele 90 Gold Street Apt 27C New York, NY 10038

Anthony Michele 90 Beekman St Apt 5K New York, NY 10038

RISA M STEINBERG 299 PEARL STREET APT 6L

Rae Ann Michele 90 Beekman St 5K New York, NY 10038 Stephen Chio 90 Gold Street, 26E, New York, NY 10038

Erging Qiu 77 Fulton St, NY, NY 10038

William Bellotti 333 Pearl St Apt 10C

Mimi Yee 90 Gold Street

Derek Ng 333 Pearl St 3C NY NY 10038

Danny Dong 90 Gold Street

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11106

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lynn 80 beekman street

Triada Samaras 2nd st. Brooklyn ny 11231 Jason Clarke 480 St Marks Ave, Brooklyn NY

Michael Bruno 12275 Millenium

Daniel Chang

Connie Murray

Sally Young 235 east 5th street apt.7 barbara trazino 77 fulton street, apt. 13-A William Wong 100 Beekman Street 11H

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Amy Chan 77 Fulton st, New York, NY 10038

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Rosemarie Ferrara 100 Beekman Street, New York NY 10038

Audrey Mangual 100 beekman street

Victor Pascarelli 100 Beekman street New York NY 10038

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Ed stemmler 429 E High St

Michael DiSerio 90 Gold street Apt. 11 H

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Diane Johnson 90 Gold St. New York, NY. 10038

Lori Ruth Federman 90 Gold St, apt 14G, NY, NY, 10038

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Nanci Lanza 350 W 50 ST, Apt 29i

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John A. Riccioli 333 Pearl street, Apt. 21C
Monetta Harris 90 Gold Street Apt 17E
Wendy Frank 255 W 148th Street

John Drake. I oppose the plan 77 Fulton Street, Bld. 2 Apt 23 J

Elizabeth Martin-Ruiz 66 Frankfort St. , Apt 5A
Thomas Letizia 21-11 utopia parkway
Xiao Lu 100 Beekman St

Thomas Letizia 58-02 207 street

Paul Epstein 60 Cooper St, New York, NY 10034

MW Yuen 77 Fulton St NY NY 10038 constance m vrakepedes 100 beekman st, Apt 21a

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James Gigliotti 77 Fulton street
Michael Head 24 Aqueduct Ln, 6
Milagros Morales 333 Pearl Street

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Kevin Chu 77 Fulton St

Melissa Chan 100 Beekman street NY NY 10038

Liza Siu 90 Gold St Yuk Foon Siu 90 Gold St

Donna Drake 77 Fulton Street, Apt. 23J Kevin Shih 80 GOLD ST APT 4H

Suk Yee Li 90 Gold St

Vicky Ng

Vincent Park

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Morgan Rosen

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Abgiail Kong 333 Pearl Street

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40 Madison Street #1C, New York, New York

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Emily Hellstrom 66 CROSBY ST
John Marino 66 CROSBY ST
elisabeth steinberg 35 Almadera Drive

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Michael McFadden 333 Pearl Street

Robert Licause 190 8th St

Diane Harris Brown 333 Pearl Street - apt. 20 C

Ellen Tepfer 99 John Street Apt 1602

MAUREEN NATOSI 265 Main Street Lena Melendez 565 W 162 St

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tamara daley

William Wong

Cara Galowitz

Vlad Polishchuk

Glenda Katherine Lee

210 east broadway

333 Pearl St., Apt. 26L

77 Fulton Street 26G

333 Pearl Street, Apt 4N

100 Beekman Street apt 3M

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Jill Gelbach 139 East 35th Street, NYC
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59730

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willard boepple 75 grand st #6 New York. NY 10013

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gregory Sholette 119 Payson Avenue

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Roi Sasson

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Edoardo Bellando 180 Cabrini Blvd. New York NY 10033

Nora Ahmed 29 cliff st., apt# 11B heath downes 6818 Bay Cliff Terrace Robin K. Berson 80 La Salle St. #20F Alice Sturm Sutter 251 Seaman Ave apt 1E

Hannah Elmer

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Marcelle Sweet Gold st

Jennifer Jager 274 Water st New York, NY 10038

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robin schorr 333 Pearl St



Derek Mccants 333 Pearl St

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Michael Houston 14 Glen Avenue

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Fred Murphy 117 Beekman St. New York, NY 10038

Joy Y Yagman 90 Gold St 10 N NY NY 10038 Alan POdber 627 Avenue Y Brooklyn, NY

Robert Gold 11852 Lion Cub lane, Charlotte,NC 28273

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Zeke Berman 270 Water St. 2F

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Ling Chan



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100 Beekman Street, #6C **Angel Chavez**

100 Beekman Street. Carol Auman Andrew Chavez 322 East 11th Street Julia Mair 11 Seaman Avenue

Ruth Siekevitz

90 Gold St Joseph Liu

Barbara Lerner 333 PeRI St. apt. 17d ny my 10038

Landy Pheloung 274 Water St 274 Water St Mary Decker

Mary E. Decker 274 Water St, New York, 10038

77 Fulton Street Regina Muster

Eric Mehler 77 Fulton Street Apt. 12C Cliff Elkind 10 Park Terrace East, #2B Angel Chavez 100 Beekman Street, #6C 100 Beekman Street, #6C Angel Chavez

Erik Ayala 90 Gold Street

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59730

Fred Murphy 117 Beekman St. New York, NY 10038

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Eric Mehler

Doug Rand

Rona Kluger 100 Beekman Streer

Jenna Mehler

[ex:] 49 Fulton Street, 13-F, NY, NY 10038 [St Margaret's House; dir. across Water Stargaret's

Lucinda L. Cisler House, dirWater from 250]

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John Drake 77 Fulton Street Bld 2 Apt. 23J

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Leigh Behnke 543 Broadway NYC 10012

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Veronica Ryan Silverberg 77 Fulton Street, 24C. 10038 Ellen Schaffer 11 Riverside Drive, NYC, NY

Ralph Lewis 206 Bowery, NY, NY J Sandy Eames 303 Mercer Street

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Elizabeth Poreba 430 East 6th Street. 14C. NYC NY 10009 Robin Warshay 90 Gold Street #10C, New York, Ny10038

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Gabby Goldstein Long Island City, NY 11104

Jen Harv 90 Gold Street

Marge Othrow 417 Washington Ave Brooklyn NY 11238

Opposed to Howard Hughes Corp plans for: 250 Water Street zoning relief action... Totally against

it. Luba Holowinskyj

Totally against to Howard Hughes Corp 77 Fulton Street, Apt 15k, NY, NY 10038

Tiffany Chung 100 Beekman St. Apt. 3C, NY, NY 10038

Street

Totally against HH Corp. Plan for 250 Water

Elizabeth Brudniak 77 Fulton Street Apt. 6A

Gilda Pervin

Robert C Adler 364 S Main St

Pamela Warshay 90 Beekman Street #6B NY NY 10038

RICHARD Moschella 180 Park Row

Fe Ong 100 BEEKMAN ST 3C Michelle 232 East 11th Street Sheila Kendrick 10 West 66th Street

Glenda Lee 100 Beekman Street apt 3M michele campo 184 Bowery. nyc, ny 10012
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Wallace Dimson 80 Beekman St. New York, NY 10038 Lorraine Dimson 80 Beekman St. New York, NY 10038

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Mandy Huang 299 Pearl Street, New York, NY 10038
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Susie Lodise 229 Front Street

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Diana Davis Parker 162 East 80Th Street

Sabrina Spassov 10 Liberty street, 10005, NY

Matthew Goldfeder New Jersey

David Soule 110 Dundee Ave

Barbara Mensch 274 Water Street 5R New York 10038





August 9, 2021

To Whom It May Concern:

This letter is from the Southbridge Towers, Inc ("Southbridge" or "SBT") Board of Directors, who represent the roughly 5000 residents who live across the street from the 250 Water Street development. In addition to living next to the development, many of our residents' children and grandchildren attend the Peck Slip School or Blue School. We are strongly against this project and hope that City Planning arranges for SBT to be compensated for the potential damages outlined in this letter. In addition, we don't consider the Environmental Impact Statement complete and would request the additional study of winter shadows and shadows on the entire Southbridge Towers property.

Impact on Children

We are deeply concerned about the impact on children's' health and learning during the remediation and prolonged construction, which is expected to last two and a half years, due to the 324' height of the tower as opposed to the zoned 120'. Sadly, it is our firm belief that this project will result in many families leaving the neighborhood or finding other schools for their children and will irreparably harm the Peck Slip School which has been one of the most welcome additions to this community and is beloved by everyone.

Negative Financial Impact on SBT

Southbridge is unique among New York City coops, in that a substantial part of the operating budget comes from flip tax which is dependent on apartment sales. In our latest budget, we have forecasted \$9 million dollars in flip tax revenue. We worry that being next to an active construction site for 4.5 to 5 years will substantially depress the number of sales and effect sale prices. It is anticipated that this will cost Southbridge \$4-5 million dollars a year in operating income and will require us to significantly raise maintenance fees. Our budget subsidizes maintenance for 70 units who pay reduced fees and are not subject to increases. Therefore, SBT has as many affordable housing units as are proposed in the new development. The flip taxes also help to keep maintenance costs down and make SBT still truly affordable for many of the residents who are on various State and City tax relief programs. This development will have a net negative affect on affordable housing. Who will reimburse SBT for this pending budget shortfall and resident displacement?

Once the project is complete, we expect increased foot traffic walking through Southbridge Towers property on their way to the Fulton Street Subway station since the most direct path is up Beekman Street and through the complex between 55 and 77 Fulton Street, a common pathway already. This will create noise, pollution, greater wear, and tear and increase Southbridge's liability insurance premiums.

Negative Shadow Impact

The environmental impact study called out the impact of new shadows which will darken the Southbridge open spaces. However, the study failed to account for shadows generated on other areas of Southbridge Towers property. In particular, the playground located in the courtyard between 333 Pearl, 299 Pearl, 100 Beekman and 90 Beekman would have shadow effects until 1pm, at least 2 hours longer than the report mentioned. That playground is currently being used by over 300 families in our complex and by the Bright Beginning's Preschool located at 80 Beekman Street. The study only calls for the impacts from March through September. What about during the winter months when sunlight is a precious commodity? With less sun during the winter, we expect more icing and salt required to cleanup up after storms.

Southbridge Towers also has plantings along Pearl Street and we anticipate that many of those shrubs and trees will die once the new building starts casting shadows. In addition to the Southbridge maintained plants, we expect adverse effects on our shareholders' plants. Southbridge Towers is currently actively pursuing proposals to place solar panels on the roofs of our low-rise buildings. Three of those buildings (299 Pearl, 90 Beekman, 66 Frankfort) will have significant shadows from the 250 Water Street development which threatens the viability of that project. **Who will reimburse SBT for these damages?**

Negative Traffic Impacts

We are concerned about safety from increased traffic on Pearl Street during construction. One of SBT's parking garages is on 299 Pearl Street, directly across from the lot where the vast majority of cars exiting make left turns. We expect those turning vehicles to be at increased risk and have great difficulty safely navigating this turn but the DEIS traffic analysis makes no mention of this impact nor does it provide potential solutions to this problem. The intersection of Pearl/Dover/Frankfort Street, prior to Covid, during rush hours, is frequently backed up without the planned construction. Residents of 333 Pearl Street on the corner of Pearl/Frankfort and Dover, part of SBT's property, experience the noise and congestion of rush hour on a regular basis.

No attempt is made to mitigate the AM and PM rush hour or the Dover/Frankfort/Pearl intersection which is the most congested with hundreds of vehicles entering or exiting the Brooklyn Bridge and FDR hourly either during construction or after development. Why? The only reference to this intersection is in the DEIS Pedestrian Analysis, "Significant adverse impacts were identified for the Southeast corner of Pearl Street and Frankfort Street, during the weekday, midday and PM peak hours. Proposed mitigation would include a six-foot curb extension on the Frankfort/Dover Street side of the corner which would fully mitigate the identified impacts at this corner." How is a six-foot curb extension going to help the traffic or the pedestrians entering what may be the most dangerous crossing in the downtown area?

Several bus lines transverse Pearl Street going north and south daily. The DEIS anticipates the removal of traffic lanes along Pearl St to accommodate "staging concrete operations along Pearl Street..." and we are assuming all the heavy equipment as well to avoid or place "as far away from the Peck Slip and Blue Schools as possible." This is a good thing for the schools but the impact on Pearl Street will be unavoidable and significant and should be re-examined. The **bus transit along Pearl Street needs to be rerouted or will be subject to interminable delays.** This would have a significant

impact on the elderly and disabled who rely on this bus line and would have to make other accommodations for their transportation.

The DEIS transportation analysis goes on to state, "An evaluation of area parking conditions determined there would be no parking shortfall." We have counted as many as 400 cars parked in the 250 Water Street lot on a daily basis. What happens to these parkers? Will there be public parking available in the new project? We did not see any indication of that in the planning. The most impact will be felt in the SBT Icon Parking Garage at 299 Pearl Street directly across the street from the lot. How could this not impact all the already overcrowded area parking garages? Under normal conditions (not Covid shutdowns) our garages are already at capacity. SBT residents will have longer waits to get in and out of our garage as it is with all the construction on Pearl Street, but overcrowding of our garage could result in downright dangerous conditions. What does HHC plan to do about this, besides tell us parking is not a problem? What happens when there are concerts again on Pier 17 and other large events at the Seaport and the downtown community? This parking lot has been denigrated by the HHC PR machine as useless and an ugly "blight on the Seaport," but it has served an important function in this community for the last 25 years and its important function cannot be overlooked.

The DEIS correctly forecasts that the proposed development would impact Pearl Street and Beekman Street, Dover Street and Robert F. Wagner Sr. Place which would experience significant adverse traffic impacts in the weekday, AM, midday, and PM peak hours. Proposed mitigations include "signal timing at the intersection of Pearl and Beekman Streets, which would fully mitigate the identified impact during the weekday midday peak hour." Would such a signal timing adjustment cause increased delays, horn honking and pollution on the streets running east/west such as Frankfort, Beekman, Fulton etc.? The DEIS also says, "the remaining identified impacts would remain unmitigated with the Proposed Project." Why? And why does this study fail to recommend other mitigation measures such as hiring additional TEAs for some of these intersections?

SBT residents along Pearl Street experience excessive noise from construction on a daily basis. Currently construction work is ongoing under the ramp of the Brooklyn Bridge and begins at 7:30 and continues throughout the day. Rush hour traffic noises continue well into the night due to the large intersection of the Brooklyn Bridge and FDR exit and entrance ramps. As previously discussed, the remediation, construction and development will cause significant impacts on traffic, which must be considered as compounding the actual noise from the construction and need to be seriously taken into consideration. Every effort to mitigate the impacts of noise from the actual construction itself to the inevitable consequences of that construction must be included in the construction noise plan and made available to the community in advance of the proposed project.

Conclusion

Bottom line is that this document fails to adequately identify mitigation measures needed to address the projected impacts and other impacts that this study minimizes. SBT is also entitled to and expects to receive full compensation from HHC for the costs they will incur replacing plants and trees. In addition, SBT needs to be compensated for diminished sales which will create a hole in our budget. This will increase maintenance and cause a rapid increase in the gentrification of the neighborhood. How will HHC compensate SBT and our children for the loss of their precious and very limited play areas? SBT is not a wealthy community and is filled with many seniors and others living

on limited fixed income and government subsidies. It cannot afford nor should it be expected to pay a large and unfair price for the construction of a new and inappropriate tower at 250 Water Street that will surely further enrich HHC and its shareholders. The City of New York needs to take the needs of Southbridge Towers much more into account, as it deliberates on whether this proposed building truly benefits this community or the City, or whether it will have the opposite effect. We expect City Planning to enforce all mitigations agreed to as part of the ULURP process.

We would also like the following additional analysis added to the EIS report:

- 1. Analysis of Shadows on SBT Pearl Street vegetation and SBT Playground
- 2. Winter Shadow Studies

Regards,

Southbridge Board of Directors

 From:
 M Walker

 To:
 21DCP084M DL

Subject: [EXTERNAL] IN FULL SUPPORT 250 Water Street project, Museum District proposals

Date: Friday, September 3, 2021 8:14:46 PM

CAUTION: This email originated from outside of the organization. Do not click links or open attachments unless you recognize the sender and know the content is safe. Forward suspect email to phish@cyber.nyc.gov as an attachment (Click the More button, then forward as attachment).

Good evening,

My name is Mellonee Walker, President of Ahsas Interiors NY. I thank you for allowing me to share my thoughts.

Once again, I am in full support of the 250 Water Street project and South Street Seaport Historic Museum District proposals.

I feel that the Howard Hughes Corporation has the best interest of the community on bringing new life back to the Seaport, assisting to revive small businesses and build affordable housing for all.

I am in full support and favor of these projects and look forward to working with you in the future.

Kind regards,

Mellonee Walker Ahsas Interiors NY



COMMENTS FOR THE DRAFT ENVIRONMENTAL IMPACT STATEMENT 250 Water Street

Olga Abinader, Director (212) 720-3493 Environmental Assessment and Review Division New York City Department of City Planning 120 Broadway, 31st Floor New York, New York 10271

Project Identification Lead Agency

CEQR No. 21DCP084M ULURP Nos. 210439ZRM, 210441ZAM, M130053BZSM, 210445ZAM, 210438ZSM SEQRA Classification: Type I

Dear Ms. Abinader,

On behalf of our South Street Seaport Coalition Inc., Attorney Reed Super has drafted a memorandum summarizing our comments on this land use item. We wish to put City Planning on notice of serious defects in this draft FEIS for 250 Water Street.

- 1. We ask that City Planning return this critical "work-in-progress" to the applicant (the Howard Hughes Corporation), in order to correct these deficiencies now.
- 2. We are also asking that your office extend the public comment period to review the corrected DEIS, before proceeding to a Final Environmental Impact Statement.

Sincerely,

Michael Kramer, President

South Street Seaport Coalition, Inc.

SUPER LAW GROUP, LLC

WRITER'S DIRECT DIAL: 212-242-2273 EMAIL: reed@superlawgroup.com

September 13, 2021

Via email (21DCP084M DL@planning.nyc.gov)

Marisa Lago, Chair New York City Department of City Planning

City Planning Commission Attn: Olga Abinader, Director

City of New York Environmental Assessment and Review Division

120 Broadway, 31st Floor New York, New York 10271 120 Broadway, 31st Floor New York, New York 10271 New York, New York 10271

Re: 250 Water Street - Draft Environmental Impact Statement

CEQR No. 21DCP084M

Dear Ms. Lago and Members of the City Planning Commission:

These comments on the Draft Environmental Impact Statement ("DEIS") for the proposed development at 250 Water Street are submitted on behalf of South Street Seaport Coalition, Inc., Save Our Seaport, Seaport Coalition, Children First, Linda Hellstrom, Jay Hellstrom, Emily Hellstrom, Zette Simmons, and Colleen Robertson. Our clients previously submitted comments on the draft scope for the DEIS, appeared at the September 1, 2021 public hearing before the City Planning Commission ("CPC" or "Commission"), and are submitting written comments on the DEIS. Please consider this letter in conjunction with their separate comments. In addition, our clients and/or their representatives intend to submit further written comments on the pending land use applications prior to the Commission's vote.

In light of the numerous failures to meet mandatory requirements of the State Environmental Quality Review Act ("SEQRA"), SEQRA regulations, and City Environmental Quality Review ("CEQR") discussed below, the Commission erred when it accepted the DEIS as "adequate with respect to its scope and content for the purpose of commencing public review" in the May 17, 2021 Notice of Completion of the DEIS. Instead, pursuant to Section 617.9(a)(2)(i) and (ii) of the SEQRA regulations, the CPC should have returned the DEIS to the project sponsor, 250 Seaport District, LLC, an affiliate of The Howard Hughes Corporation ("HHC"), to correct those deficiencies, and then determined whether the resubmitted DEIS was adequate. Having failed to do that in May 2021, the Commission should return the DEIS to HHC to correct the deficiencies now, reopen the public comment period on the corrected DEIS, and only then proceed to a final EIS.

³ Mayoral Executive Order No. 91 of 1977, as amended, 62 RCNY § 5-01 et seq.

¹ Environmental Conservation Law ("ECL"), Art. 8.

² 6 NYCRR Part 617.

⁴ 6 NYCRR § 617.9(a)(2).

As you are no doubt aware, the lead agency is responsible for the adequacy and accuracy of the EIS regardless of who prepares it. The Commission should resist HHC's pressure to rush its applications through the approval process without proper scrutiny, as the ULURP timing provisions do not supplant a lead agency's substantive obligations under SEQRA.

The following comments are organized into three major sections, with the primary DEIS chapters relevant to each discussion listed under each major heading.

I. The DEIS's Description of the Project and its Purpose and Need Is Fundamentally Flawed, the Proposal to Fund the Museum Through HHC's Purchase of Development Rights Is Infeasible and Will Not Occur Because It Violates the City Charter, the Amended and Restated Lease Marketplace Lease Is Not a Type II Action, and the Project Has Been Improperly Segmented.

(Project Description and Analytical Framework / Alternatives; DEIS Chs. 1, 3)

The first item that every DEIS must contain is "a description of the proposed action" along with its "purpose, public need and benefits, including social and economic considerations." Importantly, the "purpose" of a proposed project is legally distinct from any "public need and benefit" it might have, as the SEQR Handbook explains:

"Purpose" is a goal or objective to be achieved. The purpose of most privately sponsored projects is to make a profit from some development activity on their property. . . .

"Need" is a lack of something required, desirable, or useful. The need for an action may be public, private, or a combination of both. *Public need may apply to publicly or privately sponsored projects that satisfy a societal need...*

"Benefit" is something that promotes well-being. The benefits of an action relate to satisfaction of need. . . .

* * *

In reaching a decision on whether to undertake, fund, or approve an action that is the subject of an EIS, each involved agency is required to weigh and balance public need and other social, economic, and environmental benefits of the project against significant environmental impacts. Thus, for an agency to approve an action with potential to create a significant environmental impact, or to adversely affect important environmental resources, the agency must be able to conclude that the action that the agency will approve, including any conditions attached to that approval, avoids or minimizes anticipated adverse impacts to the maximum extent practicable, or that public need and benefit outweigh the identified

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⁵ ECL § 8-0109(2)(a); 6 NYCRR § 617. 9(b)(5)(1).

environmental impact. Where public need and benefit cannot be shown to outweigh the environmental impacts of a project, the agency may be compelled to deny approvals for the action.⁶

Further, "[t]his balancing process must be documented in the written SEQR findings that each involved agency is required to make for a project that has been the subject of an EIS." Accordingly, if an EIS understates environmental impacts or overstates the public benefits and need of a proposed project (both of which have occurred here), the lead agency will lack a sound basis on which to undertake the balancing process required by SEQRA and make the written findings statement required by Section 617.11 of the SEQRA regulations.

A. The Public Benefits that HHC's DEIS Purports Will Result from its Development Project Are Illusory and Will Not Occur.

The SEQRA "purpose" of HHC's Proposed Project—from that private developer's perspective—is to maximize its revenues from the proposed development.

The earliest DEIS Scope of Work for the Proposed Project (November 12, 2020) described the proposed project as an approximately 912,762-gsf mixed-use building that would include approximately 640,186 gsf of residential uses. It further stated that the applicant intends to construct approximately 360 dwelling units, of which 25 percent (90) would be affordable, 257,886 gsf of office uses, 9,690 gsf of retail uses, 5,000 gsf of community facility uses, and 128 parking spaces. The building would consist of a seven-story, full-block base with mixed uses (approximately 100 feet tall) on which towers would be set. North and south towers, each containing residential uses, would rise from the base to 37 and 38 stories respectively, with both towers reaching a total height of approximately 470 feet).

In contrast, the May 17, 2021 DEIS states that the "Proposed Project is an approximately 680,500-gsf mixed use building" with "a total height of up to approximately 395 feet," proposed to be constructed at 250 Water Street. And the August 2, 2021 Project Description attached to HHC's revised land use application states that the current application is for a "324-foot tall, 550,000 zoning square foot mixed-use" development. Yet another figure is given in a subsequent document, the August 17, 2021Technical Memorandum 001, which states that the "amended application would facilitate the development of an approximately 616,483 gsf mixed-use building." Thus, nearly four months after the DEIS was issued for public comment, the size of the proposed development remains unclear and in flux. HHC should have determined the size of its proposal before seeking to rush it through the approval process.

⁶ NYSDEC, The SEQR Handbook (4th Ed. 2020) at 113–114 (emphasis added).

⁷ *Id.* at 114.

⁸ DEIS at S-4.

As a City agency conducting a SEQRA analysis, the Commission does not (or, at least, should not) have the same profit-maximizing objective as the developer. Instead, the CPC must consider whether and the extent to which the proposed project would fulfill any public need or provide any public benefit. For that reason, in hopes of gaining CPC approval, has HHC appended to its project description several items that, it contends, would provide some measure of public benefit. These purported benefits are, however, completely illusory and cannot be given any consideration by the CPC because they will not come to fruition and/or would not provide any public benefit, due to insurmountable legal obstacles, as explained below.

1. The Proposed Project Will Not Provide the Purported Benefit of Funding the South Street Seaport Museum Through HHC's Development Rights Purchase Because the City Charter Section 109 Prohibits that Proposed Funding Mechanism.

The DEIS states, repeatedly, that "[t]he Proposed Project would also facilitate the restoration, reopening, and potential expansion of the South Street Seaport Museum." Indeed, this statement appears three times within the first six pages of the Executive Summary. The DEIS, however, is very short on details as to how the development project at 250 Water Street would "facilitate" the museum's "restoration, reopening, and potential expansion," other than stating that:

Funding provided to the Museum would stabilize and strengthen its finances, setting the stage for its potential expansion.¹⁰

The mechanism for providing funding to the Museum to "stabilize and strengthen its finances" and the amount of any such finding is left entirely unexplained. Notably, the Alternatives chapter of the DEIS speculates that "the Museum is assumed to permanently close under the No-Action Alternative, and no restoration, reopening, or potential expansion would occur." As the No-Action Alternative is defined as a 327,000-gsf mixed-use building that uses only the development rights presently on the 250 Water Street site, it is clear that HHC is taking the position that any purported public benefits to the museum from its 250 Water Street project would come from funding generated by HHC's purchase of development rights on Pier 17. Indeed, outside of the DEIS, HHC has frequently claimed that \$50 million from its purchase from the City of Pier 17 development rights would be provided to the museum. In her testimony on this matter in front of the City Planning Commission on September 1, 2021, the Manhattan Borough President stated that:

⁹ DEIS at S-1, S-4, S-6.

¹⁰ DEIS at S-6; see also id. at 1-4 (same).

¹¹ DEIS at 18-2; *see also id.* at 2-14 ("Without the zoning changes proposed, the Development Site would be developed as-of-right under the existing C6-2A zoning and it is not anticipated that the Museum would be restored, reopened, or expanded.").

It has been my intention to support this project 250 Water Street, but, as you heard from Anna Levin, at least from my perspective, that support has been contingent on securing the \$50 Million for the South Street Seaport Museum. And at this time as I understand it, the final mechanism for approval and for delivery has not yet been established. I'm aware, the negotiations are continuing over approval of the \$50 Million to establish an endowment for the museum but I am waiting for conclusion of these discussion before I support this application, (and I am very conscious of the fact that this is not a land use item, but it is what I care about). 12

Because the \$50 million figure first arose in the context of HHC's original proposal, for a 912,762-gsf mixed-use building, which would have needed approximately 585,000 gsf of development rights from Pier 17, the current smaller proposal for a 550,000 gsf project needing only closer to 200,00 gsf of development rights from Pier 17 would result in a much lower dollar amount for development rights—that is, *assuming* a Large-Scale General Development could be used to move development rights to 250 Water Street and that HHC was using a correct unit price for the development rights. In fact, both of these assumptions are very much doubt. (As discussed below, the Zoning Resolution *prohibits* the expansion of a Large-Scale General Development as proposed by HHC.)

Moreover, apart from the estimated dollar amount of any development rights proposed to be purchased at Pier 17 and used at 250 Water Street, there is a more fundamental legal impediment to HHC's proposal to direct *any* of that money to the South Street Seaport Museum. Section 109 of the New York City Charter 109 provides in full:

§ 109. General fund. All revenues of the city, of every administration, department, board, office and commission thereof, and of every borough, county and other division of government within the city, from whatsoever source except taxes on real estate, not required by law to be paid into any other fund or account shall be paid into a fund to be termed the "general fund."

NYC Charter § 109.

The Charter requirement to pay all revenues of the City into the General Fund plainly prohibits any New York City agency or department, or any person or entity acting on the City's behalf, including the New York City Department of Small Business Services or the New York City Economic Development Corporation ("EDC") from paying any revenues from the sale of City-owned development rights appurtenant to the City-owned Pier 17 site to the South Street Seaport Museum (or to any other corporation, not-for-profit corporation, charity, project, or

¹² DCP transcript MBPO Brewer testimony 09.01.21; *see also* written recommendation of Borough President Brewer, 09.01.21, at 9 (recommending that the applicant "[p]resent a legal mechanism that will ensure the Seaport Museum obtains its \$50 million in funding. This mechanism should be in place before the ULURP application receives final approval"), available at http://www.manhattanbp.nyc.gov/wp-content/uploads/2021/09/MBP-Brewer-ULURP-Recommendation-N210439ZRM-250-Water-2021-09-01.pdf.

enterprise). The Charter mandates that such funds must be paid into the General Fund and nowhere else. (Once in the General Fund, it is the right and responsibility of the City Council to appropriate all moneys.)

Because the DEIS has not explained how one of the primary purported "public benefits" is supposed to result from the Proposed Project, and why those benefits would not accrue from the No-Action Alternative, and because the mechanism for museum funding that HHC has proposed outside of the DEIS is plainly not possible, the DEIS has failed to comply with SEQRA's requirement to describe the Proposed Project's "purpose, public need and benefits, including social and economic considerations." ¹³

2. Other Purported Benefits of the Proposed Project Are Illusory and/or Inadequately Explained in the DEIS.

According to the DEIS, other public benefits of the Proposed Project are that it would distribute unused floor area from the waterfront, helping to preserve and maintain its low-scale character, and facilitate the development of the Proposed Project on the currently underutilized Development Site, introducing new mixed-uses and affordable housing (the first affordable units under Mandatory Inclusionary Housing in Manhattan Community District 1) on a previously contaminated site that is undergoing remediation. None of those purported public benefits are legitimate.

First, the "unused floor area" on Pier 17 is not "unused floor area" and could not be used at the waterfront anyway. The low-scale character of the South Street Seaport Historic District and South Street Seaport Subdistrict under the Zoning Resolution would forever be altered by a tower of up to 395' tall (or even 324' tall) at 250 Water Street. If what HHC refers to as "unused floor area" remains where it is, it will not be used at the waterfront (*i.e.*, it cannot be used there). Thus, adding that floor area to a development in an Historic District a few short blocks from the waterfront is not a public benefit but a detriment.

Second, this would NOT be the "first" affordable units in CB1. 7 Dey Street is a current example of such housing that has already been constructed. The DEIS does not explain why affordable units could not be included in an as-of-right development that complies with the current zoning, or why a development as large as the Proposed Project is necessary to include

¹³ ECL § 8-0109(2)(a); 6 NYCRR § 617. 9(b)(5)(1).

¹⁴ There are no "unused floor area from the waterfront" under the guidelines of the Seaport Transfer District of 1972. Although there are currently eligible "receiving sites" designated by the Urban Renewal Plan of 1969, there are no currently eligible "transmitting sites" from the waterfront. The developer seeks to "invent" a new TDR mechanism to solve an imaginary problem. There is no public benefit. Other restrictions, zoning and otherwise, prevent the floor area from being used at Pier 17. The Air Rights implied by the applicant are currently "land-locked." The applicant has already purchased the remaining Air Rights from CHASE Bank and transferred almost all of them to 80 South Street. Other developers, outside the South Street Seaport Historic District have also evinced an interest in transferring Air Rights (CB1 brought one such offer to the MBPO Brewer and CM Chin earlier this year at \$175 psf).

affordable housing. Moreover, since the size of the project is constantly evolving, has the amount of affordable housing been reduced proportionately?

Third, as as-of-right development would introduce mixed-uses on a previously (currently) contaminated site. That is not a benefit of the Proposed Project compared to the No-Action Condition as defined in the DEIS.

Fourth, the DEIS lacks a basis for its assumption that the Museum would close but for the project. With respect to environmental impacts, the DEIS (and the Response to Comments on the Draft Scope) states that assuming closure of the Museum is a conservative assumption which results in a larger increment of environmental impacts from Museum expansion being analyzed. However, that is not a proper assumption when it comes to assessing public benefits. A "conservative" public benefits assumption would be that the Museum will remain open and be able to expand using funds other than those that HHC suggests, incorrectly, could come from the Proposed Project. This Museum has managed "on a shoe-string" for much of its history. Other funding sources have been proposed and discussed. There is no record basis to support a finding by the CPC that the Museum would close but for the Proposed Project.

B. The Proposed Disposition of City-Owned Property in the Third Amended and Restated Lease with HHC in 2020 and the Currently Proposed Fourth Amended and Restated Lease Are Not Type II Actions, and Have Been Improperly Excluded from SEQRA Review and Segmented from the Scope of the 250 Water Street DEIS.

The DEIS's Project Description and Analytical Framework chapter describes one of the "discretionary actions [sought] in connection with the development of the Proposed Project" as follows:

[T]he New York City Department of Small Business Services (SBS) is filing an application seeking approval of the disposition of leasehold and easement interests with respect to various city-owned properties located within the South Street Seaport area, which would allow for the renewal and extension of the term of an existing lease [with HHC or one of its affiliates] for 99 years, until 2120.¹⁵

That same page of the DEIS then states: "The renewal and extension of the lease is a Type II action pursuant to 6 NYCRR Part 617.5(c)(32)." That is incorrect.

What may become the Fourth Amended and Restated Lease currently, which is currently being negotiated between an HHC affiliates and SBS (and which is already going through ULURP, in a separate ULURP proceeding from the 250 Water Street applications, *despite the absence of a proposed lease agreement for anyone to review*) is not Type II because it involves

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¹⁵ DEIS at 1-1.

¹⁶ DEIS at 1-1, n.2.

material changes in permit conditions or the scope of permitted activities. There are two important aspects to this. First, the forthcoming Fourth Amended and Restated Lease is expected to itself include changes to the 2020 version of the lease arrangements. Second, the Fourth Amended and Restated Lease, when released, will also include material changes in the lease that were negotiated in 2020 as part of Third Amended and Restated Lease, but those changes have not yet been subjected to SEQRA review (or ULURP, despite it being a disposition of Cityowned property).

Discretionary actions are subject to SEQRA unless they are on the Type II list of exempt actions. Section 617.5(c)(32) of the SEQRA regulations, exempts as Type II "license, lease and permit renewals, or transfers of ownership thereof, where there will be no material change in permit conditions or the scope of permitted activities." As the SEQR Handbook explains:

In its basic form, each activity described in this section [617.5(c)(32)] consists of a *name or date change* on a permit form. There is no environmental impact.

If the action does involve a material change, then it is no longer Type II. . . $.^{18}$

In the July 26, CPC meeting to certify the ULURP application for the forthcoming amended and restated lease DCP staff told the Commission that consideration for the new lease was still being negotiated and is expected to include improvements to City-owned properties. Community Board 1 ("CB1"), which, under ULURP, is presently tasked with making a recommendation on the proposed lease amendment, has asked for a copy of the proposed lease agreement to review, and was told that it is still being negotiated. And the EDC has summarized expected proposed changes to the lease in a slide attached hereto as Exhibit 1. Accordingly, the forthcoming amended lease is not merely a change to the names or dates on the lease; it involves material changes and is therefore not Type II. Indeed, the DEC's Zoning Application Portal ("ZAP") states that the amended lease is a "Type I" action. ¹⁹

Second, the Third Amended and Restated Lease, which is available (*see* Exhibit 3, attached hereto) also involves material changes. For example, as staff told the Commission on July 26, and as EDC previously told CB1, the Third Amended and Restated Lease adds 133 Beekman Street to the leasehold premises and makes other changes to rents, uses of leased properties, and other aspects of the lease. We are not aware of the Third Amended and Restated Lease ever having gone through ULURP or being subjected to SEQRA review. That is improper.

¹⁷ 6 NYCRR § 617.5(c)(32) (emphasis added).

¹⁸ NYSDEC, The SEQR Handbook (4th Ed. 2020) at 39 (emphasis added).

¹⁹ https://zap.planning.nyc.gov/projects/2021M0422 (last visited, Sept. 13, 2021); see also Exhibit 2 hereto.

The amendments to the Marketplace Lease that have been made or are proposed to be made to the October 2017 Second Amended and Restated Lease²⁰ (including both the Third Amended and Restated Lease and any Fourth Amended and Restated Lease) must now go through ULURP and be reviewed under SEQRA.

Two further serious SEQRA deficiencies relating to the lease are that (i) they have been improperly "segmented" from the 250 Water Street DEIS, and (ii) despite including the lease amendment/extension as part of the discretionary approvals needed for and sought in connection with the Proposed Project, the 250 Water Street DEIS does not explain the relevance of the amended lease and which aspects of the Proposed Project it would facilitate.

In enacting SEQRA, the State Legislature declared its intent "that, to the maximum extent feasible, a comprehensive project review approach shall replace separate and individual permit application reviews." Segmentation is prohibited except in limited circumstances. The Commission should not have treated the lease amendment as a separate application subject to its own ULURP process and its own SEQRA determination unless it is "functionally independent" from the 250 Water Street development project. Furthermore, the relationship between the lease amendment and the development project has not been adequately explained in the DEIS.

* * *

All of these legal deficiencies in the DEIS's Project Description and related chapters and related aspects of the SEQRA process should be corrected in a revised DEIS.

²⁰ The first amendment was dated January 2017. These are amendments to a lease first with HHC's affiliate dated June 2013, which was itself an amendment to a 1981 lease between the City and another lessee.

²¹ "Segmentation" is "the division of the environmental review of an action such that various activities or stages are addressed under [SEQRA] as though they were independent, unrelated activities, needing individual determinations of significance." 6 NYCRR § 617.2(ah).

²² ECL § 70-0103(5).

²³ NYSDEC, The SEQR Handbook (4th Ed. 2020) at 54.

²⁴ *Id*.

II. The DEIS's Discussion, Analysis, and Conclusions Regarding the Adverse Impacts of Approving a Development Nearly Triple the Height and with Nearly Twice as Much Zoning Floor Area as Permitted at 250 Water Street Is Wholly Inadequate.

(Land Use, Zoning, and Public Policy / Historic and Cultural Resources / Urban Design and Visual Resources / Neighborhood Character / Mitigation / Unavoidable Adverse Impacts; DEIS Chs. 2, 6, 7, 16, 19, 20)

The 250 Water Street development site is in the South Street Seaport Historic Subdistrict (within the Special Lower Manhattan Subdistrict) under the Zoning Regulation, and in the South Street Seaport Historic District under the Landmarks Law. The lot is zoned C6-2A, with a maximum building height of 120 feet, 25 and maximum Floor Area Ratio of 6.0 to 6.5 (depending upon the type of use).²⁶ 250 Water Street is not a Receiving Lot under the transfer-ofdevelopment-rights rules of the Subdistrict, and is not included in any Large-Scale General Development ("LSGD"). Yet, HHC is proposing to build a development that (in its present iteration) is up to 395 feet tall with allowances for Coastal Resiliency and Mechanical Voids nearly triple the maximum height limit—and has an FAR of 11.45 (550,000+ gsf) — nearly double the density limit of 6.0 - 6.5 FAR (313,000) gsf. HHC is seeking to do so not with a map change to up-zone the lot, but through a proposed amendment to the Pier 17 LSGD that is infeasible because it is prohibited by the Zoning Resolution. Further, as discussed below, authorizing a development of that size at that location, and, in particular, doing so through the particular discretionary approvals that HHC is seeking, would have significant adverse environmental impacts with respect to land use, zoning, public policy, historic and cultural resources, urban design, visual resources and neighborhood character that have not been analyzed and mitigated as required by SEQRA.

A. The Certificate of Appropriateness the Landmarks Preservation Commission Voted to Approve on May 4, 2021, Is Invalid and Is Subject to Being Invalidated in the Pending Article 78 Proceeding.

As an initial matter, the New York City Landmarks Law prohibits the CPC from issuing permits for this project unless and until the Landmark Preservation Commission ("LPC") has first issued a Certificate of Appropriateness ("CoA").²⁷ On May 4, 2021, the LPC voted to grant a CoA to HHC for the 250 Water Street Proposed Project. That approval is being challenged in *South Street Seaport Coalition, Inc. v. Landmarks Preservation Commission of the City of New York*, Index No. 154812/2021 as having been made in violation of lawful procedure, affected by an error of law, and arbitrary, capricious, and/or an abuse of discretion. If the CoA is invalidated in that case or any other case, on those or any other grounds, HHC would not be permitted to proceed with its applications before the CPC in light of NYC Admin. Code §25-305(b)(1), and,

²⁵ ZR § 91-661.

²⁶ ZR §§ 91-21, 91-22.

²⁷ NYC Admin. Code § 25-305(b)(1).

furthermore, there will be no basis on which the EIS could conclude that there will be no significant adverse impacts on the historic district.

B. The Proposed Zoning Actions Are Not Feasible Because the Zoning Resolution Prohibits a Large-Scale General Development that Uses the Demapped Streets to Connect 250 Water Street to Pier 17.

To construct a 324-foot-tall building in zoning district with a 120-foot maximum building limit and with far more zoning floor area than allowed by the FAR limits, HHC proposes to, first, make 250 Water Street a "Receiving Lot" for South Street Seaport Subdistrict transferable development rights and transfer the 30,216 sf of development rights remaining from what was the Seaport Development Right Bank. For the other 195,784 sf of additional development rights that the Proposed Project would require, HHC proposes to obtain a Special Permit under Section 74-743 of the Zoning Resolution to expand the Pier 17/Tin Building LSGD to include 250 Water Street and the demapped portions of Fulton Street, Front Street, and Water Street to connect the Pier 17/Tin Building site and 250 Water Street. By expanding the LSGD in this gerrymandered fashion, HHC hopes to be able to disregard the 120-foot height limit and use development rights from Pier 17/Tin Building site at 250 Water Street. However, the Zoning Resolution does not permit HHC to do this.

Two different applicable provisions of the Zoning Resolution prohibit the expansion of the LSGD that HHC proposes. First, ZR § 12-10 includes the definitional requirement that the LSGD:

A "large-scale general development" contains one or more #buildings# on a single #zoning lot# or two or more #zoning lots# that are contiguous or would be contiguous but for their separation by a #street# or a #street# intersection . . . and:

- * * *
- (b) has been or is to be used, #developed# or #enlarged# as a unit:
 - (1) under single fee ownership or alternate ownership arrangements as set forth in the #zoning lot# definition in Section 12-10 (DEFINITIONS) for all #zoning lots# comprising the #large-scale general development#; or
 - (2) under single fee, alternate or separate ownership, either:
 - (i) pursuant to an urban renewal plan for a designated urban renewal area containing such #zoning lots#; or
 - (ii) through assemblage by any other governmental agency, or its agent, having the power of condemnation; . . .

The LGSD proposed by HHC does not meet these requirements for several reasons. First, HHC (and its corporate affiliates) do not own the all the zoning lots and proposed zoning lots²⁸ in the proposed expanded LSGD. The City of New York owns the demapped streets, which are both "Streets" and "Designated Pedestrian Ways" under the Zoning Resolution.²⁹ Neither the Marketplace Lease, nor any other instrument, has given HHC a sufficient property interest in the demapped streets to qualify HHC as the owner of those streets, as is required by § 12-10 of the Zoning Resolution. This is not only a matter of the term length of the lease but, perhaps more importantly, that the limited lease rights HHC has on the demapped streets is plainly not enough to constitute ownership of those streets.³⁰

Another provision of the Zoning Resolution, ZR § 74-742, imposes a similar ownership requirement:

74-742 Ownership

Except as otherwise provided in this Section, any #large-scale general development# for which application is made for a special permit in accordance with the provisions of Section 74-74 (Large-scale General Development) shall be on a tract of land which at the time of application is all under the control of the applicant(s) as the owner(s) or holder(s) of a written option to purchase. No special permit shall be granted unless the applicant(s) acquired actual ownership (single fee ownership or alternate ownership arrangements according to the #zoning lot# definition in Section 12-10 (DEFINITIONS) for all #zoning lots# comprising the #large-scale general development#) of, or executed a binding sales contract for, all of the property comprising such tract. * * * 31

This ownership requirement also prevents the CPC from granting the Special Permit HHC is seeking because the limited lease rights HHC has on the demapped streets is not enough to constitute ownership of those streets for purposes of Section 74-742. As HHC itself states in the "Applicant's Discussion of Conditions" appended to its Land Use applications:

The City of New York is the single fee owner of the zoning lots comprising Pier 17 (parts of Lots 8 and 10 and all of Lot 11 on Block 73 and p/o Marginal Street) (the "Pier 17 Zoning Lot") and the demapped portion of Fulton Street between South Street and Water Street, the demapped portion of Water Street between

²⁸ The demapped streets are not presently a zoning lot, but HHC seeks a text amendment that would allow them to be considered a zoning lot for purposes of the LSGD.

²⁹ ZR §§ 91-68, 91-62, 12-10.

³⁰ As a further problem, the proposed enlarged LSGD does not meet the requirement of ZR § 12-10 that it "has been or is to be used, #developed# or #enlarged# as a unit."

³¹ ZR § 74-742 (emphasis added).

Fulton Street and Beekman Street, the demapped portion of Front Street between Beekman Street and John Street (collectively the "Demapped Street Portion").³²

Accordingly, given the lack of common ownership over the parcels proposed to be included in the LSGD, the Proposed Project is completely infeasible and the DEIS is also inadequate for failing to provide any basis on which the Commission could even consider issuing the Special Permit requested by HHC.

C. The DEIS Did Not Take the Required "Hard Look" at Zoning and Related Impacts in that it Completely Fails to Analyze the Significant Conflicts Between the Proposed Project and the "Contextual C6-2A Zoning" Purposely Enacted in 2003 to Replace the High-Density Commercial District Mapped in the 1961 Zoning Resolution.

Even if there was an available mechanism to allow use of Pier 17 development rights on 250 Water Street and to disregard the height limit, doing so would cause significant adverse impacts on the South Street Seaport Subdistrict's zoning, land use, public policy, historic and cultural resources, urban design, visual resources and neighborhood character, given that in 2003, the CPC downzoned the 250 Water Street Development Site—as part of a 10-block area entirely within the South Street Seaport Subdistrict—was from C6-4 (10 FAR, no height limit) to its current C6-2A (6 FAR, with building heights capped at 120-foot limit), and did so for important reasons explained at length by the Commission.³³ The DEIS utterly fails to acknowledge the downzoning and to analyze the obvious the conflict of the Proposed Project with that carefully crafted set of zoning controls.

The 2003 downzoning was initiated in an application filed CB1, which received "widespread support from not only area residents and business owners, but also from elected officials, area developers, and various civic groups" and was opposed only by the then-owner of 250 Water Street and the Real Estate Board of New York. "The principal objective of [the 2003 zone change was] to adjust the underlying zoning of the area to be more consistent with the existing buildings and historic character of the Seaport area" and "to *ensure that future development in the area would occur at the appropriate scale.*" As the Commission explained in its report:

The buildings within the area are predominantly four and five stories tall and date back to the 18th and 19th centuries. . . . The applicant [CB1] has stated that the proposed C6-2A contextual zoning district would strengthen the existing neighborhood context by mandating a built form similar to that of the surrounding

³² Applicant's Discussion of Conditions, 250 Water Street, Special Permit pursuant to ZR § 74-743, at 2–3.

³³ ULURP No. C020213ZMM. See CPC Law Use Reports, Exhibits 4 and 5, attached hereto.

³⁴ This and the other quotations in this section are from Exhibit 4, hereto.

buildings while allowing medium-density residential and commercial development.

The area contains 91 buildings which average approximately 50 feet, or four to five stories in height. . . . New buildings since the 1960s . . . were all designed to be consistent with the existing massing and scale of buildings in the district. . . .

The existing underlying zoning of C6-4 dates back to 1961. The C6-4 district is a high-density commercial district that allows a base maximum FAR of 10...

The proposed contextual rezoning would decrease the maximum allowable floor area ration in the rezoning are from 10 to 6 FAR for commercial, 6.02 FAR for residential, and 6.5 FAR for community facilities. . . . Building heights would be capped at 120 feet.

C6-2A districts are medium-density, contextual commercial zones . . . typically located outside the core of central business districts.

CB1's attorney and other representatives testified at the 2003 public hearing that: "[their] primary concern was that the bulk and height allowed by the [1961] C6-4 zoning generate buildings that are out of character with the existing physical context" and that the intention was to "rezone so that developers, *such as owners of the 250 Water Street site*, would have a reasonable set of parameters to use in development efforts. . . [A] financial feasibility study for the 250 Water Street site, prepared by the EDC, . . . demonstrated the financial viability of a 6 FAR project with or without the use of Liberty Bonds." ³⁵

"The Community Board's . . . environmental consultant noted that the proposed C6-2A district is a contextual district that has proven successful, in both architectural and economic terms, in neighborhoods such as Greenwich Village, Chelsea, and Tribeca . . . and that a mandatory contextual envelope for future development would help reinforce the historic appeal of the Seaport. The architectural consultant presented the C6-2A building envelope as a viable building envelope for the 250 Water Street site." 36

"Those who spoke in opposition to the application included two attorneys for Milstein Properties, owner of the site known as 250 Water Street."

Following the public hearing, the Commission voted to approve the proposed the contextual C6-2A zoning district for reasons it articulated at length in its report as follows:

³⁵ *Id.* (emphasis added).

³⁶ *Id.* (emphasis added).

The Commission views the South Street Seaport as one of the city's most treasured historic places. It serves as an important reminder of the early commercial development and history of New York, and indeed of the nation. The character of the area is largely defined by low-rise 18th and 19th century mercantile buildings flanking narrow, stone-paved streets. The unique character of the Seaport is enhanced by the *juxtaposition of its low-rise historic buildings to nearby modern skyscrapers*. The Commission supports the Community Board's efforts to better protect the Seaport by adjusting the underlying zoning to be more compatible with the existing scale and character of the historic neighborhood.

The Commission believes that the existing C6-4 zoning district is *inappropriate* in the historic Seaport area. The area of rezoning includes all but two blocks and three piers of the historic district, and is largely composed of four and five story 18th and 19th century buildings. . . .

The Commission believes that the C6-4 zoning district reflects obsolete planning goals for the area. The C6-4 district dates back to 1961, when the planning objectives envisioned substantial clearing of historic buildings and their replacement by highrise [sic] towers along the Seaport's waterfront. The past four decades of public policy has demonstrated a marked shift away from promotion of high rise development and towards goals that reinforce the low-scale character, of the Seaport. . . . The Commission believes that the density allowed by the proposed C6-2A zoning district more accurately reflects the built density in the surrounding area.

At the public hearing, the Commission heard testimony from speakers in opposition to the applications that the zoning need not be modified since the Landmarks Preservation Commission is required to review all proposed developments for appropriateness. However, the mere fact that there exists a backstop to protect against inappropriately scaled development does not justify the retention of an inappropriate zoning district designation.

The historic Seaport area simply is not an appropriate place for high density development. In fact, the Commission firmly believes that the Seaport will make a more valuable contribution to the revitalization of Lower Manhattan if its existing character is enhanced, not contradicted, by new development.³⁷

The DEIS fails entirely to mention any of this. The Proposed Project would allow development on the 250 Water Street that is not in line with the contextual zoning that this Commission enacted after careful consideration, and would revert to 1961-style high-density development that the CPC rejected for the Seaport subdistrict generally and for 250 Water Street specifically. It would make 250 Water Street a receiving site for development rights, whereas

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³⁷ *Id.* (emphasis added)

this Commission recognized that such transfers should be made only to sites outside the historic district. To comply with SEQRA/CEQR, an agency must properly identify the "relevant areas of environmental concern," take a "hard look" at them, consider project alternatives, and make a "reasoned elaboration" of the basis for its determinations. Because the DEIS does not take into account the 2003 contextual rezoning, it fails to take the required "hard look" at zoning and related impacts of the Proposed Project and violates SEQRA.

III. The DEIS Also Fails to Take a "Hard Look" at Impacts from Hazardous Materials, and the CPC Violates SEQRA by Delegating its Responsibilities to Other Agencies to Address Through Future Reports and Plans. Hazardous Materials / Public Health / Construction / Mitigation (DEIS Chs. 9, 15, 17, 19)

250 Water Street is heavily contaminated with hazardous materials such as elemental mercury, chlorinated solvents, volatile organic compounds ("VOCs"), polychlorinated biphenyls ("PCBs"), metals, pesticides, petroleum and tar-related products, and per- and polyfluoroalkyl substances ("PFAS") released from thermometer factories and other industrial operations that historically occupied the site. Under the existing conditions, the surrounding community—including the two adjacent schools and a large number of residences in the immediate vicinity—are *not* at risk of exposure to, or harm from, these subsurface hazardous materials because the current use of the site is as a parking lot and the entire lot is covered by asphalt.

However, as the DEIS acknowledges, by removing that protective asphalt layer and excavating the contaminated soil during construction, the Proposed Project may threaten human health and the environment by creating "exposure pathways"—including vapors or fugitive dust—through which human "receptors" in the neighboring community may ingest, inhale, or dermally contact the hazardous materials at harmful levels.³⁸

Unfortunately, the DEIS fails to fully and properly analyze these adverse environmental impacts, improperly delegates and defers its SEQRA obligations with respect to hazardous materials, concludes in the absence of evidence and analysis that the impacts will be insignificant, and fails to require necessary and appropriate mitigation measures to prevent or minimize those impacts.

A. SEQRA Does Not Permit the Commission to Delegate its Responsibilities to Any Other Agency or to Defer Mitigation to Future Plans and Reports.

Under SEQRA, a lead agency must exercise its own critical judgment on all issues presented in the DEIS—including the risks to human health and the environment from hazardous materials—and may not delegate its responsibilities to the NYSDEC, NYSDOH, or any other agency.³⁹ Instead, to comply with SEQRA and CEQR (which can be not less stringent than

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³⁸ See DEIS at 9-1.

³⁹ Penfield Panorama Area Community, Inc. v. Town of Penfield Planning Bd., 253 A.D.2d 342, 350 (4th Dept. 1999), and cases cited therein; *id.* at 349 ("We agree with petitioner... that the Planning Board improperly deferred

SEQRA), the Commission must make its own independent determination, based on evidence and analysis, as to whether the proposed project may increase the exposure of people or the environment to hazardous materials, and, if so, whether this increased exposure would result in potential significant public health or environmental impacts.⁴⁰ If significant adverse impacts are identified, SEQRA and CEQR require that the impacts be disclosed and mitigated or avoided to the greatest extent practicable.⁴¹

This is not to say that lead agencies cannot benefit from the expertise of other agencies; they should do so by consulting with them and drawing upon available analyses, but they may not simply assume that compliance with another agencies' regulations or direction will necessarily avoid all significant adverse environmental impacts, many not defer investigation of impacts and development of mitigation to future plans and programs outside the SEQRA process—including the New York State Brownfield Cleanup Program (BCP)—and cannot depend upon other agencies to impose and enforce necessary mitigation measures.⁴²

B. The Commission DEIS Improperly Assumes that Compliance with the Brownfield Cleanup Program Will Necessarily Avoid All Significant Adverse Environmental Impacts Related to Disturbance of Contaminated Soils During Construction.

The DEIS improperly takes the position that 250SD's participation in the BCS program, administered by NYSDES with assistance from NYSDOH, will necessarily eliminate all significant adverse impacts that could be caused by the Proposed Project's soil-disturbing activities. A Public Meeting on the draft RAWP by NYSDEC will not take place until AFTER the deadline for DEIS comments (September 21, 2021) and written comments on the draft RAWP are not due to the NYSDEC until September 30, 2021. Therefore, the DEIS lacks a basis for its conclusions on hazardous materials, and the public's comments on the DEIS's Hazardous Materials and Construction chapters may be incomplete. Specifically, and without evidence or analysis, the DEIS merely assumes that "the potential for significant adverse impacts related to hazardous materials resulting from the Proposed Project would be avoided through compliance with existing regulatory requirements and conforming to New York State Department of

resolution of the hazardous waste remediation issue. The Planning Board conditioned its approval of the project on [the applicant's] agreement to get approval of a site remediation plan from the NYSDEC and MCDOH [Monroe County Department of Health] before any construction begins. In our view, however, deferring resolution of the remediation was improper because it shields the remediation plan from public scrutiny, and thus the [trial] court properly annulled the determination of the Planning Board.").

⁴⁰ CEQR Technical Manual at 12-1.

⁴¹ *Id*.

⁴² Matter of Bronx Comm. for Toxic Free Sch. v. N.Y.C. Sch. Constr. Auth., 86 A.D.3d 401, 403 (1st Dept. 2011), aff'd, 20 N.Y.3d 148 (2012) (citing Town of Penfield, 253 A.D.2d at 349) (in matter concerning remediation of contaminated soil and groundwater at the Mott Haven School Campus in the Bronx, courts held that "relying on BCP procedures" did not allow School Construction Authority to "defer consideration" of "a known remediation issue").

Environmental Conservation (NYSDEC) Brownfield Cleanup Program (BCP) requirements."⁴³ The DEIS reaches this same unsupported conclusion in the Hazardous Materials, Construction, and Public Health chapters.⁴⁴ This is improper under SEQRA and CEQR for the reasons given by the courts in the cases cited above and for the additional reasons discussed below.

1. In Lieu of the Required Hard Look, the DEIS Merely Cuts and Pastes a Bullet-Pointed List of "Conceptual Remedial Elements" from a Draft BCP Plan that Remains Very Much in Flux.

Instead of analyzing the extent to which the Proposed Project will increase the exposure of people and the environment to hazardous materials, the resulting significant public health and environmental impacts, and mitigation measures for those impacts, and making an independent determination of the sufficiency of mitigation to eliminate or minimize impacts—as required by SEQRA—the DEIS merely repeats a bullet-pointed list of "conceptual" remedial elements copied from the *draft* Remedial Investigation Report (RIR) being prepared under the BCP and early reports (a Phase I ESA and Phase II ESI) that were even more preliminary. This is improper because, among other things, the DEIS lacks sufficient detail and analysis of these issues and, as discussed below, the BCP plans that the DEIS cuts and pastes from are themselves incomplete and inadequate.

2. The BCP Cleanup Plans and Reports Are Incomplete.

The Commission may have originally assumed that a complete and final Remedial Action Work Plan would be available to it for use in the DEIS. But that did not happen. The Response to Comments on the Draft Scope of Work stated that "[t]he Remedial Action Work Plan [RAWP] is *anticipated* to be submitted to NYSDEC before completion of the DEIS."⁴⁶ However, a *final* RAWP has not yet been prepared and neither the *draft* RAWP nor the draft Remedial Investigation Plan (RIR) was released to the public until well *after* the Commission accepted the DEIS as adequate. Thus, the DEIS refers only to a "Conceptual Remedy" and

⁴³ DEIS at 15-2 (emphasis added).

⁴⁴ *Id.*; DEIS at 9-9 ("With the [BCS] measures outlined above . . . no significant adverse impacts related to hazardous materials would be anticipated to occur during or following construction of the Proposed Project."); DEIS at 17-41("with the implementation of a variety of [BCS] measures prior to and during construction . . . no significant adverse impacts related to hazardous materials would be expected to be associated with the Proposed Project"). The DEIS similarly assumes that, in the absence of NYSDEC oversight, two other city agencies would necessarily ensure that all significant adverse impacts relating to hazardous materials would be eliminated. DEIS at 9-9 ("[S]hould the developer not perform the remediation under the BCP . . . , the developer would be required to perform these activities . . . under the oversight of the [NYC]DEP and/or [NYC]OER.").

⁴⁵ DEIS at 9-4 to 9-7.

⁴⁶ Response to Comment 59 (emphasis added).

"conceptual remedial elements," 47 and states that, in the future, "a Remedial Action Work Plan . . . will be prepared. . ." 48

Moreover, the "conceptual remedial elements"—like the entire Brownfield cleanup—remain in a significant state of flux as NYSDEC is only now accepting comments on the draft RAWP and has not yet held the public meeting required by the Brownfield program's public participation plan. NYSDEC must take those comments into account before making its determinations as the remedy. For example, the NYSDEC has not yet determined whether the remedial track proposed in the draft RAWP (Track 2), or one of the two alternative tracks presented in the draft RAWP (Tracks 1 or 4) should be implemented. Further, the final RIR and draft RAWP admit that yet another set investigation—including a Remedial Design Work Plan for a Remedial Design Investigation (RDI) and a Remedial Design Memorandum (RDM)—must still be completed in the future to, among other things, provide a "[s]upplemental site-wide waste characterization sampling to further define contaminant source areas and obtain data sufficient for off-site disposal facility approvals."

Accordingly, while, as lead agency, the CPC may consider and utilize expertise of other agencies to assist it in its analysis, the various plans and reports, and the investigation of hazardous materials on the site, and the selection and design of a remedy remains inchoate and insufficiently developed for the CPC to rely on for its own legally-mandated analysis.

3. The BCP Cleanup Plans and Reports Are Inadequate.

Furthermore, as the comments on the draft RAWP will demonstrate, that work plan and the remedy proposed therein remain inadequate for several important reasons. For one thing, a test pit investigation should have been conducted during the Remedial Investigation, instead of merely using soil borings. Test pits aid in the visual identification of the anomalies of potential concern and should have been be excavated during the RI to as to screen larger soil samples for mercury and monitoring for mercury and VOC vapor. Notably, 250SD's engineering firm, Langan Engineering, has recognized that excavation of test pits may be necessary in order to investigate subsurface anomalies identified during the geophysical survey, further investigate potential contaminant sources, further characterize the nature and extent of contamination at the site, support the qualitative human health exposure assessment, to provide sufficient information to evaluate remedial alternatives.⁴⁹ Langan also admits that the results of the test pit investigation may require revision to the HASP [Health and Safety Plan], CAMP [Community Air Monitoring Program] and/or QAPP [Quality Assurance Project Plan]."⁵⁰

⁴⁷ DEIS at 9-6.

⁴⁸ *Id.* (emphasis added).

⁴⁹ Remedial Investigation Work Plan (May 13, 2020) at 20.

⁵⁰ *Id*. at 21.

These test pit excavations should have been done already for several reasons. For one, the extremely narrow diameter of the soil borings conducted during the Remedial Investigation are not an adequate proxy for what will occur when the asphalt is removed during any remediation because the surface area exposed by those borings is tiny compared to the area that would be exposed during implementation of the Proposed Project. In contrast, the test pits would more closely replicate conditions that would be occur during remediation and construction. While test pit excavations may now be conducted during the next stage of investigation by Langan—*i.e.*, the Remedial Design Investigation—the fact that they have not been done yet leaves the DEIS with a significant gap in data and analysis. This is particularly significant given that, as discussed below, the Remedial Investigation showed troubling levels of mercury vapor and particulates in soil boring samples and ambient air samples at the perimeter of the site at Pearl Street and Peck Slip—facts that were not even mentioned in the DEIS.

4. The DEIS Failed to Disclose and Analyze Critical Facts from the Remedial Investigation.

While the DEIS notes that "[m]ercury associated with the historical thermometer factory/workshops was detected in soil samples at levels above [Soil Cleanup Objectives],"51 the DEIS completely omits the crucially important facts that, during the Remedial Investigation, mercury vapor concentrations in excess of the mercury Action Level were recorded at the perimeter of the Development Site and the edge of Pearl Street near Peck Slip, and that mercury vapor levels screened from samples of extracted soil were, at times, more than 600 percent of the Action Level. Particulates in excess of the Action Level were also measured at the perimeter monitoring station on Peck Slip closest to the Peck Slip School. These highly significant results of the investigation were not even mentioned in the DEIS.

The potential for exposure pathways for mercury vapor and other contaminants to reach "sensitive receptors" (*i.e.*, children and other human beings) during remediation and construction is extremely troubling given the DEIS's recognition in the Response to Comments on the Draft Scope of Work that, "[i]n accordance with the CEQR Technical Manual, operable windows on

⁵¹ DEIS at 9-5 to 9-6.

⁵² Final RIR at PDF p. 269 (Soil Vapor Sampling Log Sheet reporting "maximum initial mercury vapor concentration of 1.13 micrograms per cubic meter (μg/m³) was observed" on 7/9/20); *id.* at PDF p. 296 (Site Observation Report reporting "Mercury vapor concentrations above background were identified at a maximum concentration of 6.63 micrograms per cubic meter (μg/m³)" on 7/27/20); *id.* at PDF p. 40 (soil findings for mercury: "highest mercury vapor screening value of 6.63 μg/m³"); *id.* at PDF p. 302 ("Mercury vapor concentrations above background were identified . . . at a maximum concentration of 1.72 micrograms per cubic meter (μg/m³)" on 7/28/20); *id.* at PDF p. 422 (Daily Air Monitoring Report showing mercury concentration of 1.4 μg/m³ in ambient air at perimeter monitoring station PM-1 (on Pearl Street near Peck Slip) on 7/27/20); *id.* at PDF p. 434 (Daily Air Monitoring Report showing mercury concentration of 0.9 μg/m³ (just under Action Level) in ambient air at perimeter monitoring station PM-5 (on Peck Slip) on 7/27/20).

⁵³ Final RIR at PDF p. 434 (Daily Air Monitoring Report showing PM10 particulates in dust measured at 525.9 µg/m³ (approximately 500% of Action Level) at perimeter monitoring station PM-6 (on Water Street) on 7/27/20).

schools are considered sensitive receptor locations" and that "Peck Slip adjacent to the Development Site is a low traffic street that closes during certain school hours to accommodate a 'play-street' [for students at Peck Slip School]."54

The failure of the DEIS to even mention these mercury and PM10 findings is a critical omission, and like so many of the DEIS's legal shortcomings, not one that can be corrected in a FEIS after the comment period has closed. Instead, a revised DEIS must be circulated for public review and comment.

5. The DEIS Fails to Undertake a Public Health Assessment of Hazardous Materials Impacts.

The DEIS notes that "The CEQR Technical Manual states that a public health assessment is warranted for a specific technical area if there is an unmitigated significant adverse impact found in other CEQR analysis areas, such as air quality, water quality, hazardous materials, or noise." The Public Health chapter of the DEIS did not, however, conduct a public health assessment for hazardous materials based on its improper assumption that significant adverse impacts related to hazardous materials resulting from the Proposed Project would be avoided through compliance BCP requirements. For the reasons discussed above, this was improper. A public health assessment should have been conducted for hazardous materials.

6. The DEIS Improperly Defers and Excludes Long-Term Monitoring Plans from the SEQRA Process.

Long-term maintenance and monitoring of remediation measures for contaminated soil and groundwater must be analyzed in an EIS, particularly where, as here, contaminants may be left in the ground after remediation and construction. The two of the proposed "conceptual remedial element" bullet points copied from the draft RIR into the DEIS are described as follows:

- If required, recording of an environmental easement to memorialize the remedial action the institutional controls (ICs) to prevent future exposure to remaining contamination at the Development Site. If engineering controls (ECs) are part of the final remedy the ECs will be memorialized in the environmental easement; and
- If required, development of a Site Management Plan for long-term management of remaining contamination as may be required by the

⁵⁴ Response to Comments 66 and 89

⁵⁵ DEIS at 15-1.

⁵⁶ DEIS at 15-2.

environmental easement, including plans for: (1) ECs and/or ICs, (2) monitoring, (3) operation and maintenance, and (4) reporting.⁵⁷

It is highly likely, however, that all of these institutional and engineering controls and related plans and easements will, in fact, be required because 250SD is proposing a Track 2 remedy under the BCP, which would leave contaminants in the soil after remediation and construction.

By failing to describe these long-term monitoring plans in any detail in the DEIS and failing to analyzing whether they will be adequate, the DEIS for this project commits the same error that the School Construction Authority (the "Authority") committed in the Brownfield school site in the *Bronx Committee for Toxic Free* Schools *v. N.Y.C. School Construction Authority* case cited above. ⁵⁸ In that case, which involved a contaminated former railroad yard which was to be remediated and used as a new school campus in the Bronx, the Court of Appeals considered whether the Authority violated SEQRA "by failing to discuss in an EIS the methods it adopted for long-term maintenance and monitoring of the controls it used to prevent or mitigate environmental harm." ⁵⁹ The Authority went through the SEQRA process *after* getting NYSDEC's conditional approval of the RAWP, but *before* preparing the site management plan required by NYSDEC. Neither the draft nor final EIS described the long-term maintenance and monitoring procedures to be used. The Authority then made findings that the project's adverse environmental impacts will be minimized or avoided to the maximum extent practicable by incorporating mitigation measures. But there had been no discussion in the EIS of the long-term monitoring plans, which had not yet been developed at that time. ⁶⁰

On those facts, the Court of Appeals found that the Authority had violated SEQRA and was required to supplement its EIS to describe those remedial measures because they were "too important not to be described in an EIS" and "were 'essential' to protecting the site's occupants from dangerous contaminants." The court explained further:

Nor does the submission of the site management plan to the DEC, or the approval of that plan as part of the Brownfield process, justify short-circuiting SEQRA review. The Brownfield Program and SEQRA serve related but distinct purposes. SEQRA is designed to assure that the main environmental concerns, and the measures taken to mitigate them, are described in a publicly filed document identified as an EIS, as to which the public has a statutorily-required period for review and comment.⁶²

⁵⁷ DEIS at 9-7.

⁵⁸ Matter of Bronx Comm. for Toxic Free Sch. v. N.Y.C. Sch. Constr. Auth., 20 N.Y.3d 148 (2012).

⁵⁹ *Id.* at 153.

⁶⁰ *Id.* at 153-54.

⁶¹ *Id.* at 156.

⁶² *Id.* at 156-57.

In comparison here, while there is no proposal to build a new school on a Brownfield in South Street Seaport, given the very close proximity of the two existing, adjacent schools to the contaminated site—across extremely narrow cobblestone streets (one of which, Peck Slip, is a play-street for the school)— as well as other vulnerable adults in low-rise homes within the South Street Seaport Historic District and in nearby Southbridge Towers just outside the South Street Seaport Historic District, the facts are highly similar to those in the *Bronx Committee* case. Moreover, while the Authority in that case waited until there was an RAWP approved by NYSDEC, here the DEIS was issued for public comment even before the draft RAWP was released by NYSDEC for public comment. Although, given the particular manner that the *Bronx Committee* case worked its way up from the Supreme Court to the First Department and Court of Appeals, the high court in that case directed the Authority to supplement its EIS with the long-term monitoring plans, here the Commission should include the required analysis in a revised DEIS before proceeding to finalize the EIS and make findings. By failing to describe in detail and analyze the adequacy of the entire Brownfield remedy, including the long-term monitoring plans, the DEIS fails to comply with SEQRA.

C. The Commission Must Impose Mitigation Measures.

The Response to Comments on the Draft Scope of Work stated that "[t]he DEIS . . . will include requirements to minimize potential exposures during excavation to workers and the community." However, the DEIS did not do so. Instead of including such requirements, the DEIS merely assumes that compliance with whatever Brownfield cleanup plan NYSDEC ultimately arrives at will necessarily avoid all significant adverse environmental impacts related to hazardous materials and excavation of contaminated soils during remediation and construction. As a result, the Mitigation chapter of the DEIS is inadequate.

Beyond the potential public exposure to hazardous substances, the Brownfield remediation would impose significant other environmental impacts on the community relating to noise, vibration, dust, odors, construction traffic, and other impacts in addition to those resulting from the building construction itself. These impacts are a result of the proposed development project and the CPC must fully analyze and mitigate these as well.

The Commission should mandate the following mitigation measures as enforceable requirements of the project:

⁶³ Teachers and others at the Mott Haven, Bronx site adjacent to P.S. 156 reported headaches, rashes, and other health complaints during pre-construction activity. Reportedly, there was a limited amount of soil disturbance during that activity, but the Seaport Coalition does not have adequate information to evaluate any relationship between the activity and the complaints. We note that the applicant is planning, for its major excavation projects, full dust containment and monitoring, but it is likely that, during both excavation and construction, dust, vehicle fumes, and noise from the 250 Water Street site, will be an inconvenience or distraction, even if not a significant health threat, at the existing Peck Slip and Blue Schools.

⁶⁴ Response to Comment 59.

- <u>Test Pits</u>. The test pit excavations that were not completed during the Remedial Investigation must be done before any other work is done on the site and before the Remedial Action Work Plan and Remedial Design are approved.
- <u>Negative-Pressure Tent</u>. All remedial work, particularly excavation of mercury-impacted soils, must be conducted under a tent with negative air pressure.
- Schedule Investigation/Remediation Only When School Not In Session. The community appreciates that, thus far, the Remedial Investigation has been conducted largely during the summer or on nights and weekends when school is not in session. This must continue for the Remedial Design Investigation and, to the extent possible, for the remediation itself. In particular, any remediation should start on approximately July 1 of the year in which it starts. That would provide several important benefits. First, it would ensure that *at least* three months of the remediation are while school is not in session. Second, since the excavation of mercury-impacted soil is planned to commence first, that would align that work with the schools' summer vacation. Third, if the remediation takes less than 12 months, it would be contained within one school year, rather than straddling two school years. Fourth, if, alternatively, the clean-up was to extend for more than a year (*e.g.*, 15 months), then six months of that work would occur over the schools' summer breaks. Fifth, it would allow families to decide whether to return to their schools in the fall and to plan for it.
- <u>No Stockpiles of Contaminated Soil</u>. HHC must be prohibited from stockpiling any excavated soil on or near the Site. Instead, all excavated soil must be loaded immediately into outgoing trucks and transported (after tarping) off-site.

The Commission must make the mitigation measures enforceable conditions of the project.

Sincerely,

Reed Super

Attachments: Exhibits 1–5

cc: Susan Amron, General Counsel, City Planning

Exhibit 1

Land Use Action

Seeking authority to negotiate terms of new 99-year Marketplace Lease

Proposed Lease Modifications

- New 99-year term expiring in 2120
- Additional rent reset in 2097; 3% annual increases in between
- Remove John Street Lot ROFO
- Swap retail space on Schermerhorn Block with Seaport Museum to occupy prime corner location

Proposed Public Benefits

- HHC to construct or fund esplanade improvements north of leasehold (\$8.8M)
- HHC to perform Titanic Park improvements (\$1M)
- HHC continues to offer Fulton Stall Market free space in 133
 Beekman through April 2031

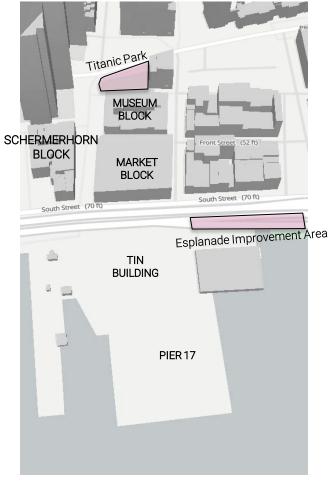




Exhibit 2



Disposition of Seaport Properties

Applicant Team:

Share Project

SBS - NYC Small Business Services (Primary Applicant)

Project Brief:

NYC Department of Small Business Services (DSBS) seeks approval for the disposition of leasehold and easement interests to extend the term of the existing lease agreement for 99 years, until 2120, with respect to various city-owned properties located within the South Street Seaport area (Block 73, p/o Lots 8, 10, and Lot 11; Block 74, p/o Lots 1, 20; Block 95, Lot 101; Block 96, Lot 1, p/o Lots 5, 8, 12, 13; p/o Marginal Street; and the Seaport pedestrian streets), Manhattan, Community Board 1.

Public Documents

Status: In Public Review **ULURP**

Actions

Milestones



Disposition of Non 69 ULURP Number: 210444PPM



Completed



In Progress

Community Board Review 19 August 4 - October 4, 2021

Not Started

Borough President Review

Borough Board Review 10

Review Session - Pre-Hearing Review / Post Referral

City Planning Commission Review 6

Post Hearing Follow-Up / **Future Votes**

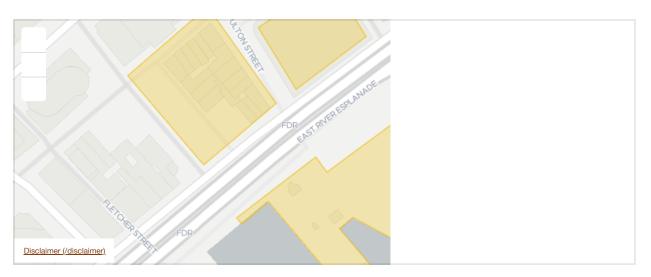
City Planning Commission Vo

Need Support

- City Council Review 1
- Mayoral Review

 1

Approval Letter Sent to Responsible Agency



CEQR¹: Type I 21DCP084M (https://a002-cegraccess.nyc.gov/ceqr/)

FEMA Flood Zone: Zone A Zone Shaded X

WRP Number 1 : 21-056

LPC Number 1 : 21-03235

Borough: Manhattan

Community Districts: Manhattan | CD 1 (http://communityprofiles.planning.nyc.gov/manhattan/1)

Addresses:

BBLs: 1000730008 1000730010 1000730011 1000740001 1000740020 1000950101 1000960001

1000960005 1000960008 1000960012 1000960013

Exhibit 3

THIRD AMENDMENT TO AMENDED AND RESTATED AGREEMENT OF LEASE

This THIRD AMENDMENT TO AMENDED AND RESTATED AGREEMENT OF LEASE (this "Third Amendment") is dated as of this __ day of October, 2020 (the "Translux Building Commencement Date"), by and among THE CITY OF NEW YORK (AS SUCCESSOR IN INTEREST TO THE SOUTH STREET SEAPORT CORPORATION), a municipal corporation of the State of New York, having an address at City Hall, New York, New York 10007, as landlord (the "Landlord"), and SOUTH STREET SEAPORT LIMITED PARTNERSHIP (AS SUCCESSOR IN INTEREST TO SEAPORT MARKETPLACE, INC.), having an address at c/o The Howard Hughes Corporation, One Galleria Tower, 13355 Noel Road, 22nd Floor, Dallas, Texas 75240, as tenant (the "Tenant").

RECITALS

- 1. Landlord and Tenant are parties to an Amended and Restated Agreement of Lease dated as of June 27, 2013 (the "Original Lease") with respect to the South Street Seaport Project as more particularly described therein, as amended by that certain First Amendment to Amended and Restated Agreement of Lease dated January 11, 2017 (the "First Amendment"), and by that certain Second Amendment to Amended and Restated Agreement of Lease dated October 3, 2017 (the "Second Amendment", and the Original Lease as amended by the First Amendment and Second Amendment, the "Marketplace Lease").
- 2. Pursuant to <u>Section 23.9</u> of the Marketplace Lease, Tenant has the option to lease certain Option Premises, including the first and second floors of 133 Beekman Street from Landlord, and Landlord and Tenant desire to modify the Marketplace Lease to add the first floor and a portion of the second floor of 133 Beekman Street, as more particularly described on <u>Exhibit 1</u> annexed hereto ("<u>Third Amendment Premises</u>") to the Premises demised under the Marketplace Lease and to make certain other changes in relation to such addition.
- Landlord and Tenant also desire to modify certain provisions of the Marketplace Lease with respect to the Former Streets (as defined in the Marketplace Lease).
- NOW, THEREFORE, in consideration of the foregoing and the covenants of the Parties set forth herein and for other good and valuable consideration, the receipt and sufficiency of which are hereby acknowledged, the Parties agree as follows:

Section 1. Definitions.

- (a) Unless otherwise defined herein, all capitalized terms used herein shall have the respective meanings given to such terms in the Marketplace Lease.
 - (b) Article 1 of the Marketplace Lease is hereby modified as follows:
 - (i) The definition of "Restrictive Declaration" is deleted in its entirety, and replaced with the following: "Restrictive Declaration" means that

certain Restrictive Declaration dated as of June 27, 2013 and entered into by and between the City of New York and SSSLP, as amended and restated by that certain First Amended and Restated Declaration dated as of January 11, 2017, and as further amended from time to time."

(ii) The following definitions shall be added to Article 1:

"Former Streets Liquidated Damages" has the meaning provided in Section 23.4 hereof.

"Former Streets Notice" has the meaning provided in Section 23.4(a) hereof.

"Stall Market Operator" means Fulton Market Association, Inc. currently doing business as the Fulton Stall Market, or any other public market operator as mutually agreed to by Landlord and Tenant, together with its successors and/or assigns.

"Stall Market Operator Agreement" has the meaning provided in Section 10.9 hereof.

"Stall Market Premises" means that certain portion of Parcel II of the Premises identified on Exhibit 2 attached to this Third Amendment.

"Translux Rent" means annual rent in the amount of Two Hundred and Seventy Thousand and 00/100 Dollars (\$270,000.00).

Section 2. Amendments. The Marketplace Lease is hereby modified as follows:

- (a) The diagrams in <u>Exhibit A-4</u> to the Marketplace Lease are hereby deleted and replaced with the diagrams in <u>Exhibit 3</u> annexed hereto.
- (b) The legal description of Parcel II of the Premises set forth in Exhibit A to the Marketplace Lease is hereby deleted in its entirety and substituted therefor is the legal description of Parcel II of the Premises set forth in <u>Exhibit 4</u> annexed hereto.
- (c) <u>Section 3.2(a)(i)</u> of the Marketplace Lease is hereby deleted in its entirety and replaced with the following:

Base Rent Payments.

(i) Tenant shall pay Landlord annual base rent throughout the Term as follows: (A) commencing on July 1, 2013 (the "<u>Amendment Commencement Date</u>"), One Million Two Hundred Thousand Dollars (\$1,200,000); plus (B) commencing on January 11, 2017 (the "<u>Tin Building Commencement Date</u>") \$0.00 for the Tin Building Area (the "<u>Tin Building Rent</u>"); plus (C) commencing on April 1, 2021, the Translux Rent.

Notwithstanding anything to the contrary set forth herein, from April 1, 2021 until the earlier to occur of (i) the termination of the Stall Market Operator Agreement (as defined in Section 10.9), (ii) the effective date under any sublease, license, permit or any other agreement that Tenant enters into allowing for the use of the Stall Market Premises or any portion thereof, by any Person other than the Stall Market Operator as provided in Section 10.9, (iii) provided that Tenant has not theretofore entered into a Stall Market Operator Agreement, the date that Landlord provides written notice to Tenant that (A) the Stall Market Premises or any portion thereof, may be repurposed for other uses consistent with the Marketplace Lease and (B) Tenant shall not be obligated to continue to use commercially reasonable efforts to enter into a Stall Market Operator Agreement pursuant to Section 10.9 (provided that Landlord shall not be permitted to send such notice until the date which is thirty-six (36) months from the date hereof unless Tenant waives such restriction in writing) and (iv) ten (10) years from the Translux Building Commencement Date, the Translux Rent shall be reduced by \$127,295 per annum (the "Reduction Amount"), which such Reduction Amount is the product of (x) \$36.37 per rentable square foot and (y) the aggregate rentable square footage of the Stall Market Premises, which Landlord and Tenant tentatively agree is approximately 3,500 rentable square feet, such that the resulting Translux Rent shall be \$142,705 per annum. Notwithstanding the foregoing sentence, the Translux Rent shall be adjusted upon confirmation of the Stall Market Premises rentable square footage by Tenant and Landlord. In addition to the foregoing, if Tenant has not entered into a Stall Market Operator Agreement and the Stall Market Premises are vacant for thirty-six (36) months or longer, then, provided that Tenant notifies Landlord, (1) Tenant shall not be obligated to continue to use commercially reasonable efforts to enter into a Stall Market Operator Agreement pursuant to Section 10.9, (2) Tenant may enter into Subleases in accordance with Section 10.2, and (3) Tenant shall pay to Landlord the Translux Rent without the reduction contemplated in the preceding sentence.

The amounts referred to in clauses (A), (B) and (C) of this subparagraph (i) shall increase on each anniversary of the Amendment Commencement Date by three percent (3%), compounded annually (subject to adjustment as provided in subparagraph (ii) and subsection (b) of the Marketplace Lease, "Base Rent") and shall be payable in equal monthly installments in advance on the first day of the month for which such monthly installment of Base Rent is due; provided, however, that the Translux Rent shall not increase pursuant to the terms of this paragraph until the anniversary of the Amendment Commencement Date occurring in 2021.

(d) Reserved.

(c) <u>Section 10.2(b)(vi)</u> of the Marketplace Lease is hereby deleted in its entirety and replaced with the following:

- (vi) Enter into Subleases for the Premises (except for the Stall Market Premises) in accordance with this Section 10.2;
- (f) Section 10.2(i) of the Marketplace Lease is hereby deleted in its entirety and replaced with the following:

Subleases. Except as provided in Section 10.9 below, nothing herein set forth shall require Tenant to obtain Landlord's consent to a Sublease which is not a Major Sublease so long as (A) the Sublease is not an Unqualified Person, (B) the Sublease conforms to the requirements of Section 10.5(a) hereof, and (C) is consistent with Article 23 hereof.

(g) The following <u>Section 10.9</u> is hereby added to <u>Article 10</u> of the Marketplace Lease:

> Section 10.9 Stall Market Premises. Tenant shall use reasonable efforts to enter into an agreement ("Stall Market Operator Agreement") with Stall Market Operator that allows for the use of the Stall Market Premises by such operator for a period of no less than ten (10) years from the Translux Building Commencement Date. The Stall Market Operator Agreement shall be subject to the reasonable approval of Landlord. The Stall Market Operator Agreement shall permit the use of the Stall Market Premises in a manner consistent with the uses outlined in Exhibit 5 annexed hereto. If either (x) the Stall Market Operator elects to terminate the Stall Market Operator Agreement or (y) the Stall Market Operator defaults under the Stall Market Operator Agreement beyond any applicable notice and/or cure periods (such termination or default being referred to as a "Stall Market Default"), then Tenant may elect to terminate the Stall Market Operator Agreement, provided, however, that in the case of a termination due to default by the Stall Market Operator, Tenant shall send a copy of any default notice or notice to cure to Landlord at the same time that Tenant serves such notice on Stall Market Operator, and (a) to the extent such default is monetary in nature, Landlord shall have an additional thirty (30) days from the expiration of Stall Market Operator's cure period, to cure such monetary default, and (b) to the extent such default is nonmonetary in nature, Landlord shall have sixty (60) days from the expiration of Stall Market Operator's cure period, to cure such non-monetary default. In the event that the Stall Market Operator Agreement is terminated in accordance with this paragraph, Tenant may repurpose the Stall Market Premises for uses consistent with the Marketplace Lease. For so long as the Stall Market Operator Agreement is in effect and has not been terminated, Tenant shall not enter into a sublease, license, permit or any other agreement allowing for the use of the Stall Market Premises or any portion thereof, by any Person, other than Stall Market Operator, without the prior written consent of Landlord in Landlord's sole and absolute discretion in each instance; provided, however, that the foregoing shall not restrict Tenant from entering into a sublease, license, permit or other agreement allowing for the use of the Stall Market Premises or any portion thereof prior to the termination or

expiration of the Stall Market Operator Agreement so long as such sublease, license, permit or other agreement does not commence until a date which is after the termination or expiration of the Stall Market Operator Agreement.

(h) Section 2(b) of the Second Amendment is hereby amended by adding the following phrase to the end thereof:

"Notwithstanding anything to the contrary set forth above, provided that all applicable Requirements are satisfied, the third floor areas in the Market Block identified on Exhibit 6 annexed hereto, and up to 2,000 square feet of Gross Leasable Area on the ground floor of the Market Block in order to provide access to the third floor, may be used by Tenant or any Subtenant as general executive and administrative office space and the area used for such purposes in accordance with this paragraph shall not be counted as part of the Limited Office Use Area."

 Section 23.4 of the Marketplace Lease is hereby replaced with the following:

> Section 23.4 Liquidated Damages for Failing to Maintain a Right of Way. Tenant hereby acknowledges the vital importance to maintain the accessibility of the Former Streets to emergency vehicles in accordance with Sections 23.5(b) and (d) of the Marketplace Lease. Tenant acknowledges that Tenant's failure to comply (or to cause its Subtenant(s), contractors and licensees to comply) with the requirements regarding accessibility to emergency vehicles of the Former Streets in Sections 23.5(b) and (d) will cause loss and damage to Landlord and jeopardize the safety of the public, the precise extent of such losses and damages being difficult to ascertain and, therefore, Landlord and Tenant desire to provide fair and reasonable compensation to Landlord for such losses and damages, which compensation shall not be construed as a penalty. It is therefore agreed that, without limiting any of Tenant's obligations under Sections 23.5(b) and (d) of this Marketplace Lease, if Tenant (or its Subtenant(s), contractors or licensees) fails to maintain a minimum of a fifteen (15)-foot right of way in the Former Streets in accordance with Sections 23.5(b) and (d) of this Marketplace Lease, there shall accrue to Landlord liquidated damages ("Former Streets Liquidated Damages") as follows:

> (a) If at any time during the Term, Tenant fails to maintain at minimum a fifteen (15)-foot right of way in the Former Streets, or to cause its Subtenant(s), contractors or licensees to maintain at minimum a fifteen (15)-foot right of way in the Former Streets, Landlord shall notify Tenant in writing of such non-compliance (each such notice shall be referred to herein as a "Former Streets Notice"), and Tenant shall cure such non-compliance within the time periods provided under the Marketplace Lease. Upon receiving a Former Streets Notice from Landlord with respect to a second failure to maintain such right of way, Tenant shall pay Landlord

- \$5,000. Upon receiving a Former Streets Notice with respect to a third failure to maintain such right of way, Tenant shall pay Landlord \$7,500. Upon receiving a Former Streets Notice with respect to a fourth failure to maintain such right of way, Tenant shall pay Landlord \$10,000. Upon receiving a Former Streets Notice with respect to a fifth failure to maintain such right of way, Tenant shall pay Landlord \$15,000. Upon receiving a Former Streets Notice with respect to a sixth failure to maintain such right of way, Tenant shall pay Landlord \$20,000. Upon receiving a Former Streets Notice with respect to a seventh failure to maintain such right of way, Tenant shall pay Landlord \$30,000. Subject to subsection (ii) below, Tenant shall pay Landlord \$40,000 upon receiving any subsequent Former Streets Notice. The amounts described above, shall be payable within thirty (30) days of receipt of a Former Streets Notice and such amounts shall be assessed, if at all, by Landlord on a "per violation" basis and not a "per diem" basis for each violation.
- (b) If Landlord does not issue a Former Streets Notice for a period of nine calendar months after the date of any Former Streets Notice, then any Former Streets Notice sent by Landlord after such nine calendar month period shall be deemed to be the first Former Streets Notice, provided that Tenant has paid all Former Streets Liquidated Damages previously incurred.
- (c) Commencing January 1, 2027, Former Streets Liquidated Damages amounts shall be increased annually to an amount equal to the product obtained by multiplying the amount of Former Streets Liquidated Damages in the immediately preceding Lease Year by the sum of one and the CPI Increase. All Former Streets Liquidated Damages payable shall constitute Rental hereunder.
- (d) Nothing contained herein shall constitute a waiver of any other rights or remedies available to Landlord under the Marketplace Lease.
- (j) Section 23.9(b) of the Marketplace Lease is hereby deleted in its entirety and replaced with the following:
 - (b) The term "Option Premises" shall mean the following portions of Landlord's Premises, as each is depicted on Exhibit A-4: (w) the first floor at Nos. 12 and 14 Fulton Street in Schermerhorn Row (except that then existing public circulation areas within No. 12 Fulton Street shall remain as public circulation areas), (x) certain space located on the second floor of 133 Beekman Street, (y) the first floors at 207, 209, 211 Water Street, and (z) the first and second floors of 213-215 Water Street, other than a portion of each of those floors at 213-215 Water Street to be retained by Landlord (the "Retained Areas") for access to the other floors in such buildings, which such Retained Areas shall (i) be large enough to allow for elevators and stairs (such elevator and stairs to be separately demised and to be compliant with all applicable laws, rules, regulations and codes), as determined by Landlord in its reasonable

discretion; and (ii) will be available for use by all tenants and occupants of the buildings, and their employees, guests and invitees.

Section 3. Miscellaneous.

- (a) Neither this Third Amendment nor any provision hereof may be changed or canceled except by agreement in writing signed by the party (acting by a duly authorized partner or officer thereof if the party is a partnership or corporation) against whom any purported change is sought to be enforced.
- (b) This Third Amendment shall be governed by, and construed in accordance with, the laws of the State of New York.
- (c) Each of the signatories below represents that it has authority to sign on behalf of the party for which it signed and has the power to bind such party.
- (d) Except as expressly stated in this Third Amendment all terms and conditions of the Marketplace Lease shall remain in full force and effect, and upon execution of this Third Amendment, any references to the Marketplace Lease shall include this Third Amendment. In the event of a conflict between the terms of this Third Amendment and the Marketplace Lease, the provisions of this Third Amendment shall be controlling.
- (c) This Third Amendment may be signed in counterparts, all of which counterparts, when taken together, shall be deemed a fully-executed instrument.

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| | THE CITY OF NEW YORK |
|----------------------------|--|
| | By: hu Sunt |
| | Name: Andrew Schwartz |
| | Title: Deputy Commissioner, Legal |
| Approved as to form: | |
| Betty C. Woo | |
| Acting Corporation Counsel | |
| | SOUTH STREET SEAPORT LIMITED PARTNERSHIP |
| | Byr. SEMPORT MARKET PLACE LLC, a garner of South Street Suppl |
| | By: Name: |
| | Title: Vice President |
| | |

STATE OF NEW YORK) : SS.: COUNTY OF NEW YORK)

On <u>Decamber 4</u> 2020, before me, the undersigned, personally appeared <u>Andrew Sch wqr72</u> personally known to me or proved to me on the basis of satisfactory evidence to be the individual(s) whose name(s) is (are) subscribed to the within instrument and acknowledged to me that he/she/they executed the same in his/her/their capacity(ies), and that by his/her/their signature(s) on the instrument, the individual(s), or the person upon behalf of which the individual(s) acted, executed the instrument.

Notary Public

Carlos A. Guerra
Notary Public, State of New York
No. 01GU6292830
Qualified in New York County
Commission Expires 11/12/20 21

STATE OF NEW YORK) : SS.: COUNTY OF NEW YORK)

On September 302020, before me, the undersigned, personally appeared Soul School personally known to me or proved to me on the basis of satisfactory evidence to be the individual(s) whose name(s) is (are) subscribed to the within instrument and acknowledged to me that he/she/they executed the same in his/her/their capacity(ies), and that by his/her/their signature(s) on the instrument, the individual(s), or the person upon behalf of which the individual(s) acted, executed the instrument.

Notary Public

LISETTE GONZALEZ

NOTARY PUBLIC, STATE OF NEW YORK

Registration No. 01GC6207103

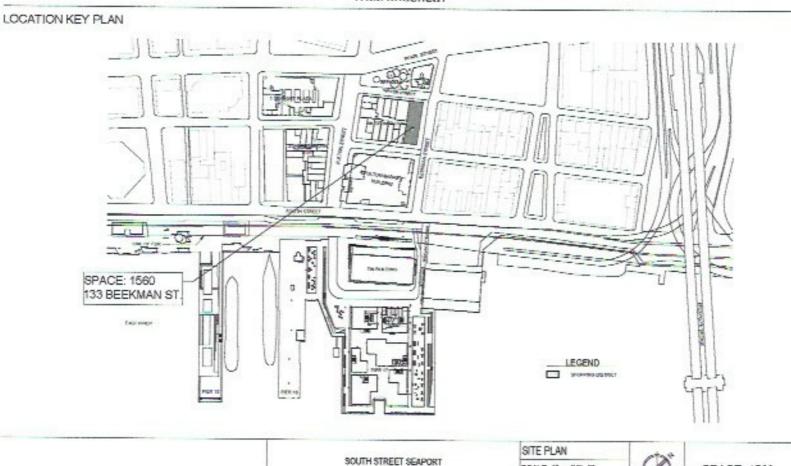
Qualified in New York County

Commission Expires June 8, 2021

| STATE OF NEW YORK |) |
|--|--|
| | : SS.: |
| COUNTY OF NEW YORK | () |
| On, 2020, b | pefore me, the undersigned, personally appeared |
| personally known to me or pr whose name(s) is (are) su | roved to me on the basis of satisfactory evidence to be the individual(s) abscribed to the within instrument and acknowledged to me that |
| he/she/they executed the sar on the instrument, the indiv | me in his/her/their capacity(ies), and that by his/her/their signature(s) ridual(s), or the person upon behalf of which the individual(s) acted, |
| executed the instrument. | |
| | |
| | Notary Public |

Third Amendment Premises

[See attached]



LIMITED PARTNERSHIP

SCALE 1" = 20"-0"

UAIE: 10-31-18

SPACE: 1560

THIRD AMENDMENT PREMISES

No. 1560
TENANT
L01 / 6,033 SF

LEVEL 1 GLA: 6,033 SF

LEVEL 2 GLA: 3,895 SF

TOTAL GLA:

9,928 SF

TENANT PREMISES

GOUTHSTREET SEAPORT LIMITED PARTNERSHIP LEASE OUTLINE DRAWING

SCALE: N.T.S.

DATE: 10-31-18



SPACE: 1560

THIRD AMENDMENT PREMISES



LEVEL 1 GLA: 6,033 SF

LEVEL 2 GLA: 3,895 SF

TOTAL GLA: 9,928 SF

TENANT PREMISES

SOUTH STREET SEAPORT LIMITED PARTNERSHP LEASE OUTLINE DRAWING

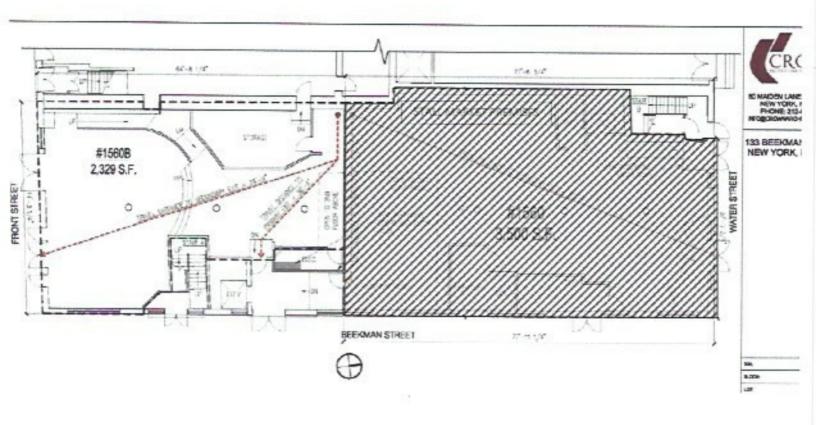
SCALE, N.T.S.

DATE 10-31-18



SPACE: 1560 - Level

Stall Market Premises

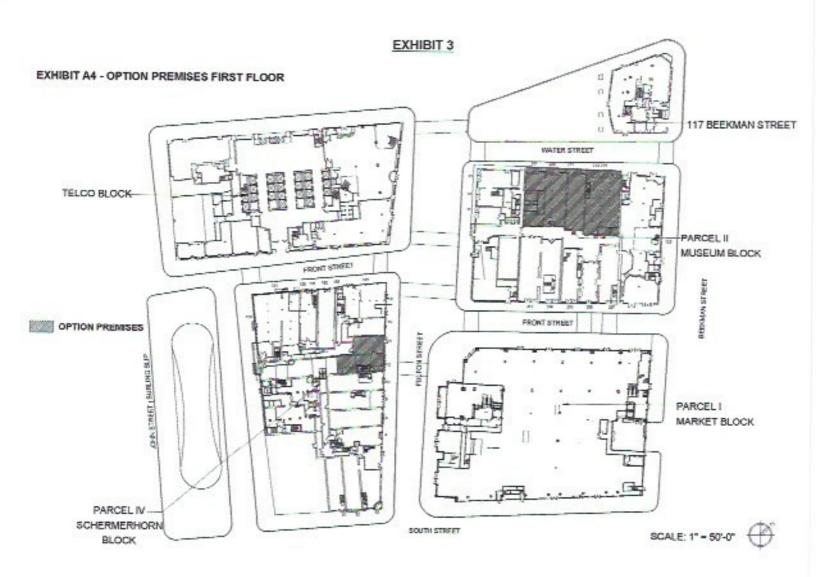


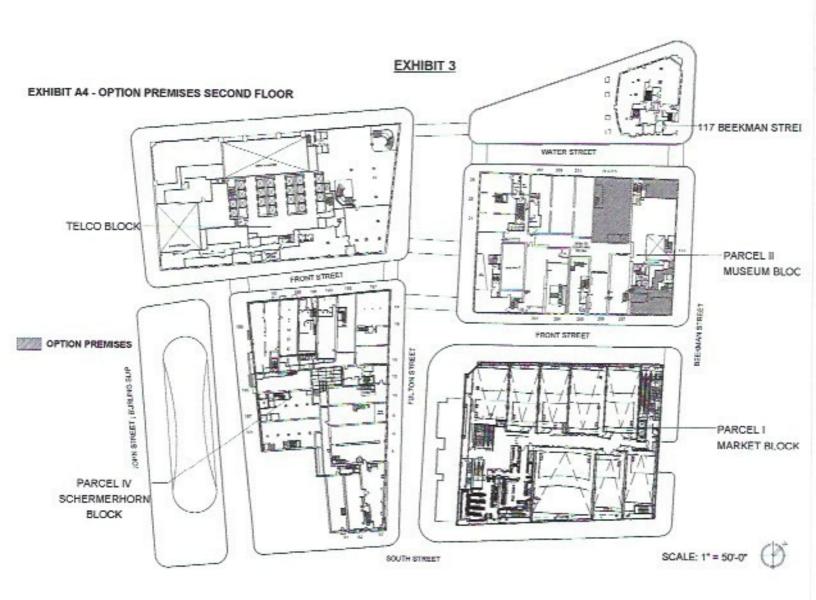
Stall Market Premises



Replacement Exhibit A-4 to Marketplace Lease New Diagrams of Option Premises

[See attached]





New Description of Parcel II

[See attached]

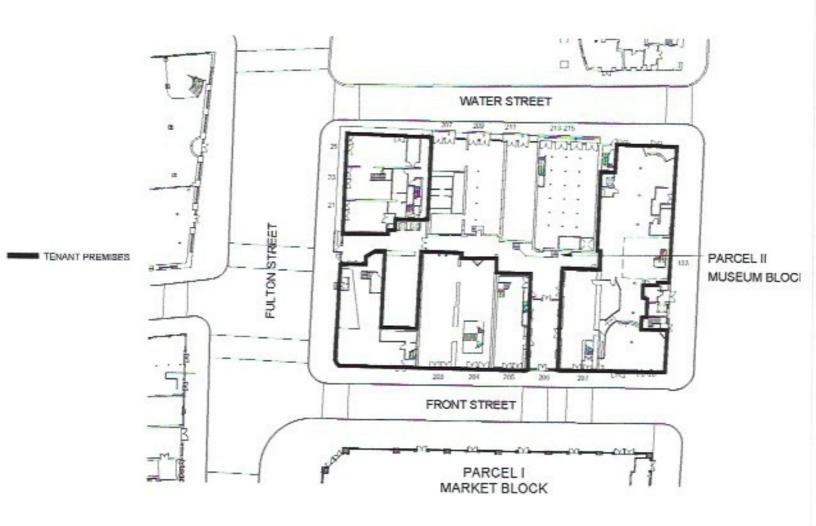


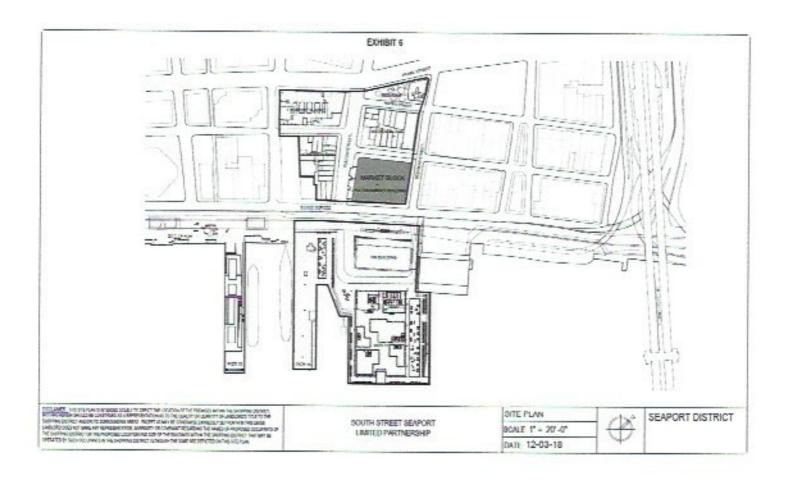
EXHIBIT A2 - MUSEUM BLOCK TENANT PREMISES - SECOND FLOOR

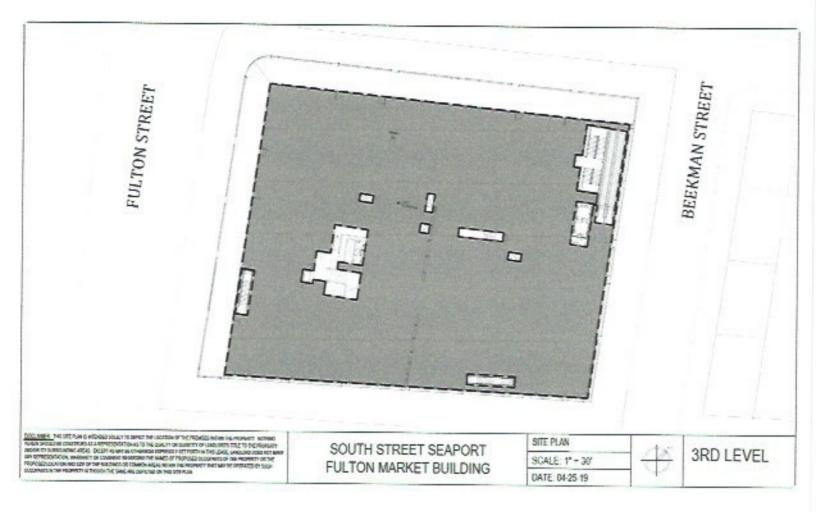


Stall Market Uses

A market offering items from multiple purveyors including, but not limited to, local and regionally sourced fruits and vegetables, baked goods, grocery items, curated assortment of non-food merchandise (including branded NYC Public Markets goods), fish, cheeses, and meats as well as some prepared food.

Third Floor Market Block





IN THE MATTER OF an application submitted by Community Board 1 pursuant to Sections 197-c and 201 of the New York City Charter for an amendment of the Zoning Map, Section Nos. 12b and 12d, changing from a C6-4 District to a C6-2A District property bounded by Dover Street, Water Street, Dover Street, South Street, a line 17 feet southeasterly of the northwesterly street line of South Street, the centerline of former Fulton Street, Water Street, Fulton Street, a line bisecting an angle formed by the northeasterly prolongation of the northwesterly and southeasterly street lines of Pearl Street, Pedestrian Street, and Pearl Street, within the Special Lower Manhattan District, as shown on a diagram (for illustrative purposes only) dated September 30, 2002, Borough of Manhattan, Community District 1.

The application for an amendment of the Zoning Map, Section Nos. 12b and 12d, was filed by Manhattan Community Board 1 on November 19, 2001, to change from a C6-4 district to a C6-2A district, a 10-block area within the South Street Seaport Subdistrict, bounded by Fulton Street, Pearl Street, Dover Street, and South Street.

RELATED ACTIONS

In addition to the amendment of the Zoning Map, Section Nos. 12b and 12d, which is the subject of this report, this project requires action by the City Planning Commission on the following application which is being considered concurrently with this rezoning application:

1. N 020214 ZRM **Zoning Text Amendment** to Sections 91-211, 91-212, 91-23, 91-30, 91-32, 91-42(e), 91-61, 91-65, and 91-66 of the Special Lower Manhattan District.

BACKGROUND

This is an application to rezone an area within the South Street Seaport Historic District from C6-4 (10 FAR) to C6-2A (6 FAR). The proposal affects a 10-block area north of Fulton Street and includes all but two blocks and three piers of the historic district. The buildings within the area are predominantly four and five stories tall and date back to the 18th and 19th centuries. The area is entirely within the South Street Seaport Subdistrict, a special purpose zoning subdistrict within the Special Lower Manhattan District. The subdistrict provides for the transfer of development rights held in the Seaport Development Rights Bank.

The principal objective of this application is to adjust the underlying zoning of the area to be

more consistent with the existing buildings and historic character of the Seaport area. The applicant has stated that the proposed C6-2A contextual zoning district would strengthen the existing neighborhood context by mandating a built form similar to that of the surrounding buildings while allowing medium-density residential and commercial development.

Area Description

The proposed area of rezoning is the 10-block area bounded by Dover Street to the north, South Street to the east, Fulton Street to the south, and Pearl Street to the west. The area is characterized by a variety of uses: commercial, residential, institutional, and wholesale market. Commercial uses include retail along Fulton Street and a branch of the U.S. Post Office on Peck Slip. There are a number of well known hotels, bars, restaurants in the area, including Carmine's and the Paris Hotel. Institutional uses include the Seaman's Church Institute and the Seaport Museum. A Con Edison substation is located within the area of rezoning. Part of the Fulton Fish Market is located within the area and is concentrated along South Street. Additional fish wholesalers are located on Peck Slip, Front and Water Streets. The Fulton Fish Market is expected to move to Hunts Point.

The area contains 91 buildings which average approximately 50 feet, or four to five stories in height. A large number of the structures were built for the shipping industry in the 18th and 19th centuries. New buildings since the 1960s, including the Fulton Market building, the Con Ed substation, the Seaman's Church Institute and the Jehovah's Witness Hall, were all designed to be consistent with the existing massing and scale of buildings in the district. Since the area is within a historic district, all developments are subject to approval by the Landmarks Preservation Commission (LPC). In 2001, a proposal for an 11-story hotel next to the Post Office (at 320 Pearl Street) was rejected by LPC and the proposal was modified to a building with a 7-story street wall, consistent with the adjoining buildings on the block.

Within the area are a number of vacant lots including an approximately 48,000 square foot site known as 250 Water Street. This site occupies the full block bounded by Peck Slip, Water,

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Beekman, and Pearl Streets. 250 Water Street, currently occupied by a parking lot, has been the subject of numerous proposals submitted for approval at the LPC in the past two decades. Only one proposal, for a 7.9 FAR, 11-story office building was approved by the LPC in 1991.

In 2001, the city's Economic Development Corporation (EDC) issued a Request for Proposals for seven city-owned parcels comprising approximately 33,000 square feet along Front Street, between Peck Slip and Beekman Slip, on Block 97. A developer was chosen in May of 2002 to build a mixed-use project for Block 97 which would include ground floor retail, gallery space, nearly 100 residential units, and an expansion of the Seamen's Church Institute. A proposal has been accepted by EDC which complies with the proposed C6-2A zoning, except for regulations regarding zoning lot coverage on corner lots and quality housing.

The area surrounding the rezoning area also contains a wide variety of uses and densities. To the north is the Brooklyn Bridge. Immediately west of the rezoning area, across Pearl Street, is Southbridge Towers, 27-storied Mitchell-Lama residential buildings built under the Southwest Brooklyn Bridge urban renewal plan. The NYU Downtown Hospital, St. Margaret's Home for the elderly and the Fulton retail corridor are other notable uses further west of Seaport area. Immediately to the south of the rezoning area, across Fulton Street, is the historic Schermerhorn Row block. Further south and southwest is the densely developed Lower Manhattan commercial core, the nation's third largest central business district, and home to a number of skyscrapers. To the east of the rezoning area and under the elevated FDR (East River) Drive is the Fulton Fish Market, the landmarked "Tin Building," and the Rouse Seaport marketplace at Pier 17. The eastern edge of the surrounding area is the East River.

Zoning/Legislative History

The C6-4 zoning district was first mapped on the proposed area of rezoning in 1961. The C6-4 is a high-density commercial district with an FAR of 10. The Seaport area has been subject to evolving planning and policy goals throughout the past four decades, as summarized below.

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- Department of City Planning, the Lower Manhattan Plan called for high-density development along the waterfront. The first step towards preservation of the Seaport occurred in 1966 when State legislation created the South Street Maritime Museum Association which was responsible for developing the Schermerhorn Row block as a state maritime museum. Concurrent private efforts to create an historic Seaport district led to the creation of the South Street Seaport Museum as a private nonprofit corporation in 1967. The Schermerhorn Row buildings were designated a New York City landmark in 1968.
- 1968 Brooklyn Bridge Southeast Urban Renewal Plan In 1968 the City Planning Commission adopted an urban renewal plan in the area to the southeast of the Brooklyn Bridge. The plan's objectives were to remove blight, and to encourage new construction, parks and recreational uses, retail shopping, and parking. The urban renewal plan was amended in 1970 to set forth the Seaport redevelopment plans in greater detail. It included a Seaport restoration project to be undertaken by the South Street Seaport Museum in the blocks bounded by Peck Slip to the north and John Street to the south, and Water and Front Streets to the west. The rest of the renewal area was to be developed with high-rise apartments and commercial buildings.
- 1972 Special South Street Seaport District The Special South Street Seaport District was created as a special purpose zoning district to help implement the goals of the urban renewal plan. The goals were to preserve the scale and character of the Seaport area, while allowing for the transfer of excess development rights from specific lots in the historic core to designated receiving lots.

The special district designates granting lots from which development rights may be transferred, and receiving lots which are eligible to use the development rights. The granting lots include the blocks between Fulton, Beekman, Water and South Streets, and the Schermerhorn Row Block (Lots 6, 7, 9), as well as portions of Fulton, Front, and Water Streets that had been demapped and designated as pedestrian ways. The receiving lots include the three blocks north of Peck Slip, between Pearl and South Street (Lot 1), as well as the blocks immediately south and west of Schermerhorn Row block, bounded by Fulton, John, Water, and Front Streets (Lots 8, 20, 21), Piers 9, 11, 13 (Lots 15 and 16) and the block occupied by 55 Water Street (Lot 22) which was added in 2001. Lot 1 is the only receiving site located within the proposed rezoning area.

1973 South Street Seaport Development Rights Bank The Seaport Development Rights Bank was established in 1973. Since then a total of 1,400,000 square feet of development rights have been transferred to Chase Manhattan Bank. To date, there have been a total of 920,925 square feet transferred to receiving sites; 479,075 sf of TDR remain available.

| Receiving Site | Amt Received | Year |
|--------------------------------------|--------------|------|
| 180 Maiden Lane (Continental Center) | 303,919 sf | 1979 |
| 175 Water Street (Ronson Condos) | 286,000 sf | 1981 |
| 199 Water Street (One Seaport Plaza) | 276,768 sf | 1981 |
| 80 South Street | 54,238 sf | 2001 |
| Total Transferred, to date | 920,925 sf | |

| Starting Balance of TDR from Granting Lots | 1,400,000 sf | |
|--|--------------|--|
| Less Total Transferred to Receiving Sites | (920,925) sf | |
| Balance Remaining | 479,075 sf | |

- 1977 South Street Seaport Historic District In 1977 the NYC Landmarks Preservation Commission designated the South Street Seaport Historic District. The district included Schermerhorn Row, the blocks bounded by Maiden Lane, Fulton Street, Pearl Street, Peck Slip, Water Street, Dover Street, and South Street. Piers 15 and 16 were also included in the district. The historic district was subsequently expanded in 1989 to include the block bounded by Pearl Street, Dover Street, Water Street, and Peck Slip.
- Lower Manhattan District / South Street Seaport Subdistrict The Special Lower Manhattan District (SLMD) was created to allow for more flexible use and bulk regulations to promote development and conversions, and a more "24-hour" downtown. The SLMD also established controls for lot coverage, and height and setback. When the SLMD was created, the South Street Seaport District was incorporated as a subdistrict. There were no substantive changes made to the South Street Seaport Subdistrict regulations. The ability to transfer development rights within the Seaport remained intact, as did the C6-4 zoning designation. Certification by the City Planning Commission is required for a development to utilize transferred development rights. Modifications to bulk regulations, other than floor area, can be made by Commission special permit (Section 91-66).

PROPOSED ZONING MAP AMENDMENT (C 020213 ZMM)

This rezoning proposal would replace the existing C6-4 district within the Seaport Subdistrict with a C6-2A district.

Existing Zoning C6-4

The existing underlying zoning of C6-4 dates back to 1961. The C6-4 district is a high-density commercial district that allows a base maximum FAR of 10, and a wide range of residential, commercial and community facility uses. C6-4 districts are typically located in the heart of dense central business districts. The Special Lower Manhattan District imposes certain streetwall and setback requirements, but there is no building height limit for developments in a C6-4 district. The special district also prohibits floor area bonuses for plazas, arcades, and other privately-owned public spaces for developments within the Seaport Subdistrict.

The maximum floor area ratio for receiving sites with the Seaport Subdistrict under current zoning is 12 FAR. There is one receiving site, "Lot 1," within the area of the proposed rezoning. Lot 1 comprises the three blocks bounded by Peck Slip, Pearl, Dover, and South Streets, located at the north end of the Subdistrict, and includes that Post Office and Con Edison sites.

Proposed Zoning C6-2A

This proposal would rezone the C6-4 district within the Seaport Subdistrict to a C6-2A district. C6-2A districts are medium-density, contextual commercial zones equivalent to R8A districts. They are typically located outside the core of central business districts. Contextual districts are designed to maintain the built form of an existing neighborhood; they require that buildings be placed near the street line and within a prescribed building envelope. C6-2A districts have been mapped in Manhattan in historic neighborhoods such as Tribeca, Union Square, Chelsea and Greenwich Village, where they have successfully functioned to keep the size of new buildings consistent with the scale of historic buildings.

The proposed contextual rezoning would decrease the maximum allowable floor area ratio in the rezoning area from 10 to 6 FAR for commercial, 6.02 FAR for residential, and 6.50 FAR for community facilities. The C6-2A district also includes bulk regulations. Building heights would be capped at 120 feet. The C6-2A typically requires a streetwall base between 60 to 85 feet in height, however, the applicant has submitted a text amendment that would allow streetwalls to be

Page 6

lower than 60 feet, to match the low streetwalls in the area.

The proposal would not alter permitted uses. Similar to C6-4 districts, the proposed C6-2A zoning is a general central commercial district allowing a full range of residential, community facility, retail and commercial uses (Use Groups 1 through 11). C6 districts are zoned for a wide range of medium to high-bulk commercial uses requiring central locations such as corporation headquarters, hotels, entertainment facilities, retail stores, and some residential development in mixed buildings.

The total amount of transferrable development rights would not be affected. All of the development rights from the Seaport granting lots were transferred to Chase Manhattan Bank in 1973 as an absolute amount. The remaining 479,075 square feet of development rights would not be diminished by the proposed downzoning. Receiving sites would still be able to utilize up to 2 FAR of development rights. The maximum FAR for receiving sites would decrease from 12 to 8.02 FAR. The proposed rezoning area includes one receiving site which comprises three block known collectively as Lot 1. Lot 1 is bounded by Peck Slip, Pearl Street, Dover Street, and South Street. Outside the rezoning area, four receiving sites remain eligible to receive the 479,075 sf of remaining development rights: a portion of Lot 21, Piers 11, 13, and Lot 22 (55 Water Street).

Under the existing C6-4 zoning, assuming a full build-out to 10 FAR, a total of approximately 660,200 square feet of floor area could be developed on the five vacant sites within the rezoning area identified in the Environmental Assessment Statement (EAS). Under the proposed C6-2A zoning, not counting potential utilization of development rights, 397,440 sf of residential (equivalent to 6.02 FAR) or 396,120 sf of commercial (6 FAR) could be developed.

PROPOSED TEXT AMENDMENT (N 020214 ZRM)

In conjunction with the proposed map amendment, the applicant is proposing a zoning text amendment to the Special Lower Manhattan District regulations. The affected sections would be

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The amendment would reflect the proposed rezoning of the 10-block area within the South Street Seaport Subdistrict from a C6-4 (10 FAR) district to a C6-2A (6 FAR) district. The applicant is also proposing a new provision relating to streetwall height in the proposed C6-2A district. The C6-2A district building envelope requires a streetwall height between 60 to 85 feet. The new provision would allow minimum base height to be less than 60 feet. The maximum streetwall height would remain at 85 feet. The removal of the minimum base height would give new developments in the Seaport area flexibility to match streetwall heights of existing neighboring buildings. The average streetwall height in the Seaport is less than 60 feet. This provision is similar to current zoning which allows the minimum streetwall heights for buildings in historic districts to be lower than the minimum base height in order to match adjacent buildings. Finally, certain corrections and clarifications would be made to the existing Lower Manhattan text, including to the Maximum Floor Area Ratio table in Section 91-23.

ENVIRONMENTAL REVIEW

This application (C 020213 ZMM), in conjunction with the applications for the related actions (N 020214 ZRM), was reviewed pursuant to the New York State Environmental Quality Review Act (SEQRA), and the SEQRA regulations set forth in Volume 6 of the New York Code of Rules and Regulations, Section 617.00 et seq. and the New York City Environmental Quality Review (CEQR) Rules of Procedure of 1991 and Executive Order No. 91 of 1977. The designated CEQR number is. The lead is the City Planning Commission.

After a study of the potential environmental impacts of the proposal, a Negative Declaration was issued on September 30, 2002.

A Technical Memorandum discussed herein, was issued on February 28, 2003, in connection with modifications to the related application (N 020214 ZRM).

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UNIFORM LAND USE REVIEW

This application (C 020213 ZMM) was certified as complete by the Department of City Planning on September 30, 2002, and was duly referred to Community Board 5 and to the Borough President in accordance with Article 3 of the Uniform Land Use Review Procedure (ULURP) rules, along with the related non-ULURP text amendment application (N 020214 ZRM), and was sent to Community Board 1 and the Borough President for information and review.

Community Board Public Hearing

Community Board 1 held a public hearing on this and the related application (C 0020213 ZMM and N 020314 ZRM) on November 19, 2002, and on that date, adopted a resolution recommending approval of the applications by a vote of 27 in favor, 0 opposed, and 1 abstaining.

Borough President Recommendation

On January 8, 2003, the Borough President issued a recommendation for approval of the proposed map and text amendment (C 0020213 ZMM and N 020314 ZRM).

City Planning Commission Public Hearing

On January 8, 2003, (Calendar No. 4), the City Planning Commission scheduled January 22, 2003, for a public hearing on this application (C 0020213 ZMM).

The hearing was duly held on January 22, 2003, in conjunction with the hearing on related application (Calendar Nos. 9 and 10). There were 32 speakers in favor of the applications and 4 speakers in opposition. Written testimony was also received both in support of and in opposition to the applications.

Those speaking in favor of the applications included representatives of Community Board 1; City Councilmember of the 1st District; representatives from other elected officials including the Manhattan Borough President and the New York State Senator; the president of the Alliance for Downtown New York; representatives from various civic groups including the Municipal Art

Society, the Historic Districts Council, and the Landmarks Conservancy; and many residents, workers, business owners, and leaders of institutions located in the Seaport.

The Community Board was represented by its chairperson, its district manager, an attorney, and environmental and architectural consultants retained by the board especially for this project. Several members of the Community Board were also in attendance and spoke in favor of the map and text amendments. The first speaker in favor of the applications was the community board's attorney. He began by stating that the purpose of the proposed downzoning was not to deter development. Rather, it was to ensure that future development in the area would occur at the appropriate scale. The attorney briefly described the area of the proposed rezoning as a collection of low-rise, historic buildings that average 4 to 5 stories in height. He stressed that the applicant's primary concern was that the bulk and height allowed by the current C6-4 zoning generate buildings that are out of character with the existing physical context. He added that the proposed rezoning would allow buildings up to 120 feet, about two times the average height of existing buildings. The attorney concluded by stating that the rezoning project enjoyed widespread support from not only area residents and business owners, but also from elected officials, area developers, and various civic groups, many of whom were present to testify on behalf of the project.

The second speaker in favor of the application was the chairperson of Community Board 1. The chairperson began her testimony by discussing the two decade history of community efforts to reconcile the conflict between zoning and historic preservation efforts in the area. She spoke of the special character of the Seaport area that is defined not only by the historic buildings, but also by its waterfront location and its juxtaposition to nearby modern skyscrapers. She noted that throughout the years, many new developments within the Seaport have been built at densities well below the allowed FAR of 10. She cited the EDC Block 97 project as an example of new development occurring at the proper scale. The chairperson characterized Community Board 1 as a pro-development entity that has supported numerous high density projects throughout Lower Manhattan. She concluded by expressing strong support for the rebuilding of Lower Manhattan

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after the tragedy of 9/11, but cautioned against development in inappropriate areas such as the Seaport.

The next speaker, the district manager of the community board, emphasized the long history of attempts to downzone the Seaport area. He reiterated the need to rezone so that developers, such as owners of the 250 Water Street site, would have a reasonable set of parameters to use in development efforts. He referred to a financial feasibility study for the 250 Water Street site, prepared by the EDC, that demonstrated the financial viability of a 6 FAR project with or without the use of Liberty Bonds. Both this speaker and the board chairperson expressed receptivity to the idea of designating the 250 Water Street site as a "granting site" of the South Street Seaport Subdistrict so that development rights in excess of 6 FAR could be utilized on receiving sites elsewhere.

The Community Board's professional consultants on environmental review and architecture elaborated on specifics of the rezoning. The environmental consultant noted that the proposed C6-2A district is a contextual district that has proven successful, in both architectural and economic terms, in neighborhoods such as Greenwich Village, Chelsea, and Tribeca. He added that the Seaport is a major tourist attraction, and that a mandatory contextual envelope for future development would help reinforce the historic appeal of the Seaport. The architectural consultant presented the C6-2A building envelope as a viable building envelope for the 250 Water Street site.

The developer who was designated by the city's Economic Development Corporation (EDC) to develop the Block 97 project also spoke in favor of the rezoning. He stated that he was able to develop a profitable mixed-use development at a density significantly below the maximum allowable FAR of 10. He added that the request for proposals issued by the EDC required that the proposal be designed to fit into the existing context. He concluded that any developer who chooses to work within a historic district should expect limitations in terms of development potential.

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Next, a former chairperson of the Community Board's Seaport subcommittee and present head of the Seaport Community Coalition, gave a historic overview of the Seaport area, describing in further detail the contrast between the small-scale brick buildings and the skyscrapers nearby and the various industries that once thrived in the area.

The next speaker, City Councilmember for the 1st District, testified in support of the proposed rezoning, citing the importance of preserving landmarks and historic resources for present and future generations of New Yorkers. Other elected officials, United States Congressman of New York's 8th District, the Manhattan Borough President, and Assemblymember for the 62nd District submitted written testimony strongly encouraging the preservation of the Seaport area and supporting the downzoning.

The president of the Downtown Alliance, a business improvement district in Lower Manhattan, testified in support of the Community Board's application. He expressed the Alliance's desire to further Downtown as a diversified, mixed use 24/7 neighborhood and improve the overall quality of life. The president stated that once zoning and the historic district designation were made more compatible, consensus on 250 Water Street could be more easily achieved. The speaker also referred to a concept plan for the comprehensive development of the East River waterfront including the Seaport's waterfront. He noted that the plan itself calls for the rezoning of the historic district in order to ensure appropriate development adjacent to the waterfront, widely considered Lower Manhattan's greatest natural asset.

Several civic groups were in attendance to speak in favor of the rezoning application. A representative from the Municipal Art Society of New York (MAS) extended to the applicant its support for the board's community-based planning efforts. Its support dated back to efforts in the 1970s to help achieve historic district designation of the Seaport area. Next, the MAS argued that the C6-2A district would in fact allow up to 25% more density than surrounding buildings. It also referred to the EDC financial feasibility study which demonstrated profitability of a 6 FAR development on the 250 Water Street site.

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Civic groups from the preservation community spoke at the hearing. The director of the New York Landmarks Conservancy encouraged the rezoning as the rational solution to end years of tension between the existing zoning and historic preservation goals for the area. He added that a burden has fallen on the Landmark Preservation Commission to modify development proposals that are "as-of-right" in zoning terms so that they are more harmonious with the historic district. This view was shared by speakers from other civic groups, namely the Society for the Architecture of the City and the Historic Districts Council. Finally, various civic groups spoke of the stabilizing quality of historic districts that help make cities more livable.

Many of the remaining speakers identified themselves as residents of the Seaport neighborhood. Most of them spoke about the special quality of the Seaport, the low-scale historic buildings, adjacency to the waterfront, and a dynamic collection of mixed uses that attracted them to locate there in the first place. Several of the residents expressed disapproval of the possibility for a tower to be located in the area of rezoning.

Those who spoke in opposition to the application included two attorneys for Milstein Properties, owner of the site known as 250 Water Street; an architect representing Milstein Properties; and the president of the Real Estate Board of New York (REBNY).

The first speaker in opposition, an attorney for Milstein Properties, asserted that the application was a case of "reverse spot zoning," stating that the purpose of the proposed rezoning was to prevent development on the 250 Water Street site. He noted that a development larger than 6 FAR could be appropriate on 250 Water Street and referred to other sites that under the Community Board's application would be able to achieve up to 8.02 FAR with the use of Seaport development rights. The attorney also corrected a statement made by a previous speaker regarding the height of the Milstein Properties project stating that the current design of the 250 Water Street was not a 43-story building, but a two-tower design at 24- and 13-stories.

The next speaker in opposition was also an attorney for Milstein Properties. He stressed that a

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downzoning was the wrong message to send to the development community in the post-September 11th economic climate. He referred to the Mayor's recently announced initiative to increase housing production throughout the City, and in Lower Manhattan in particular. He also addressed an earlier suggestion of designating the 250 Water Street site as a "granting site" within the Seaport Subdistrict. He stated that such designation would not be an advisable idea given the large amount of development rights that are presently available in the Seaport bank and the lack of truly viable receiving sites. He concluded by emphasizing that the rezoning was unnecessary since the Landmarks Preservation Commission would determine appropriateness of any development in the Seaport area including the 250 Water Street site.

The third speaker in opposition was the president of the Real Estate Board of New York (REBNY), a broadly-based trade association of property owners, developers, and real estate professionals. He elaborated on the previous speaker's concern that the downzoning was bad for Lower Manhattan's post-September 11th revitalization efforts, stressing that the promotion of high-density development was urgent at this time given the city's plans to rebuild. He stated that based on the demonstrated track record at the LPC, a 10 FAR building would likely not be approved for the 250 Water Street site; nonetheless, that a reduction by 40% of allowable density, from 10 to 6 FAR, would be a poor message to send to the investment community.

The last speaker in opposition to the Community Board's application was the architect hired by Milstein Properties to design a building for 250 Water Street. The architect stated that according to his analysis, development of 250 Water Street under the proposed C6-2A zoning would not economically feasible. Additionally, due to the block's configuration, a building that complied with the applicant's proposal would be an inelegant, boxy building that would not be compatible with the existing zoning. He showed the Commission an elevation of the Milstein Properties' proposal and described it as a 7.5 FAR building with a low-rise base and two slender towers rising to 24 and 14 stories. He added that he and other representatives of the Milsteins have met on several occasions with the Landmarks Preservation Commission and that they continue to work towards an acceptable design.

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There were no other speakers and the hearing was closed.

CONSIDERATION

The Commission believes that the proposed map amendment (C 0020213 ZMM) to rezone a portion of the South Street Seaport area from a C6-4 to a C6-2A district, in conjunction with related proposed text change as modified (N 020214 ZRM), is appropriate.

The Commission views the South Street Seaport as one of the city's most treasured historic places. It serves as an important reminder of the early commercial development and history of New York, and indeed of the nation. The character of the area is largely defined by low-rise 18th and 19th century mercantile buildings flanking narrow, stone-paved streets. The unique character of the Seaport is enhanced by the juxtaposition of its low-rise historic buildings to nearby modern skyscrapers. The Commission supports the Community Board's efforts to better protect the Seaport by adjusting the underlying zoning to be more compatible with the existing scale and character of the historic neighborhood.

Zoning Map Amendment

The Commission believes that the proposed zoning map amendment, in conjunction with the related action, is appropriate.

The Commission believes that the existing C6-4 zoning district is inappropriate in the historic Seaport area. The area of rezoning includes all but two blocks and three piers of the historic district, and is largely composed of four and five story 18th and 19th century buildings. The underlying C6-4 zoning, a high density district, allows an FAR of 10 which on a large development site could produce a tower of approximately 40 stories. The mismatch between zoning and built character is made especially clear when comparing the built character of the Seaport to other areas where the C6-4 is mapped: in Midtown along 42nd Street west of Eighth Avenue, and along Eighth Avenue from 41st to 56th Street, and in Lower Manhattan along portions of West Street/Rte 9, in the courthouse district to the north of City Hall, and along the

Page 15 C 020213 ZMM

Fulton Street shopping corridor to the west of the Seaport.

The Commission believes that the C6-4 zoning district reflects obsolete planning goals for the area. The C6-4 district dates back to 1961, when the planning objectives envisioned substantial clearing of historic buildings and their replacement by highrise towers along the Seaport's waterfront. The past four decades of public policy has demonstrated a marked shift away from promotion of high rise development and towards goals that reinforce the low-scale character of the Seaport. The defining event of the preservation efforts took place in 1977 when the Landmarks Preservation Commission designated the South Street Seaport Historic District. This designation followed years of private and public preservation actions, including at the national level (portions of the Seaport were included on National Register of Historic Districts in 1972.) The Commission points out that far from being hampered by landmarks protection, the area has flourished. The Seaport is an active and dynamic home to residents, shops and restaurants, wholesalers, and cultural institutions, and attracts hundreds of thousands of visitors each year.

The Commission believes that the density allowed by the proposed C6-2A zoning district more accurately reflects the built density in the surrounding area. The C6-2A district is a medium-density contextual district with an allowable FAR of 6.0 for commercial development, 6.02 for residential development, and 6.5 for community facilities. More recent additions to the area such as the Rouse Marketplace, the ConEdison substation building, the Post Office, the Seamen's Church Institute, several residential coops and condos, and the proposed new Block 97 project are all designed at densities closer to the proposed 6 FAR than the currently allowed 10 FAR. The Commission notes that the LPC has not approved a development at the maximum allowable level. For the 250 Water Street site, the only Certificate of Appropriateness secured by the owner, in 1991, was for a 7.9 FAR commercial building that reached a height of approximately 150 feet.

The Commission believes that bulk controls of a contextual district can work to reinforce the built character of a historic district. However, in this case, the Commission believes that the

Page 16 C 020213 ZMM

generic C6-2A standards would require developments to comply with certain bulk standards that may not be appropriate for the Seaport. These bulk regulations are discussed in detail in the Commission's consideration of the related text amendment below.

At the public hearing, the Commission heard testimony from speakers in opposition to the applications that the zoning need not be modified since the Landmarks Preservation Commission is required to review all proposed developments for appropriateness. However, the mere fact there that there exists a backstop to protect against inappropriately scaled development does not justify the retention of an inappropriate zoning district designation.

The Commission also heard testimony from a speaker in opposition to the rezoning that the application was a case of "reverse spot zoning," and that the rezoning was proposed in order to prevent development on a particular site, 250 Water Street. However, the application involves the replacement of the entire C6-4 portion in the Seaport with a C6-2A district. All properties within the area of rezoning would be subject to the regulations of the rezoning and the related text amendment, including other large potential soft sites such as the Post Office and ConEdison parcels at the northern end of the rezoning area. The purpose of the rezoning is to ensure that development at 250 Water Street and other sites occurs at the proper scale, not to "stop development."

The Commission heard testimony that the downzoning would result in an economically infeasible project for the developer of 250 Water Street. The Commission notes that new residential construction built at 6 FAR has been developed successfully in other C6-2A districts throughout the city, in Tribeca, Chelsea, and Greenwich Village. Within the Seaport area itself, there are several examples of new construction built well below the current maximum allowable FAR of 10, including virtually all developments since the establishment of the historic district. The area is a low density neighborhood that continues to see interest in new construction and renovation. Additionally, a financial feasibility study was undertaken by the Economic Development Corporation in order to assess the viability of a 6 FAR project on the 250 Water

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Street site. The study showed that a 6 FAR project using market interest rates generated healthy returns for the developer. The return rate would be handsomely enhanced if a developer utilized Liberty Bonds.

Finally, the Commission heard testimony that the rezoning would send the wrong message about the City's commitment to rebuild Lower Manhattan after the tragic events of September 11th, 2001. The Commission is keenly aware of the devastating effects the terrorist attacks inflicted upon the City and its citizens. The call for rebuilding, however, is not cause for indiscriminate development throughout Lower Manhattan. The historic Seaport area simply is not an appropriate place for high density development. In fact, the Commission firmly believes that the Seaport will make a more valuable contribution to the revitalization of Lower Manhattan if its existing character is enhanced, not contradicted, by new development. As envisioned in the Mayor's Lower Manhattan Plan, the Seaport will have an important role to play as the eastern anchor of a revitalized Fulton Street which will connect the historic mercantile waterfront to a soaring new World Trade Center.

Zoning Text Amendment

The Commission believes that the proposed zoning text amendment (N 020214 ZRM) as modified herein, in conjunction with the related zoning map amendment (C 020213 ZMM), is appropriate.

The proposed text change would amend the Special Lower Manhattan District regulations to reflect the rezoning of the C6-4 district portion of the South Street Seaport Subdistrict to a C6-2A district. As detailed above, the Commission believes that the downzoning from a 10 to 6 FAR district is appropriate. References to the C6-4 regulations in the Seaport would be eliminated and replaced with C6-2A regulations. Other sections of the SLMD text including the Maximum Floor Area table in Section 91-23, also would be amended for sake of clarity.

Bulk Modifications

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The Commission notes that the proposed amendment includes a provision in the South Street Seaport Subdistrict text that would allow all developments to have lower streetwall heights than what is usually required in a C6-2A district. The C6-2A building envelope mandates a minimum streetwall height of 60 feet and a maximum of 85 feet. The Commission notes that many of the existing streetwall heights in the Seaport area are less than 60 feet, and that a lower streetwall height may be more compatible with the built character. This new section is similar to an existing zoning provision which allows, as-of-right, the lowering of minimum base streetwall heights for developments in historic districts provided that the streetwall match the height of an adjacent building before setback. The existing section, however, does not apply to sites that have no contiguous neighbors. The proposed text would accommodate "freestanding" sites, such as the full-block 250 Water Street site, so that developments there could relate to other buildings in the historic district that are located across the street. The Commission believes that this provision to allow for more flexibility in the streetwall height is appropriate.

Inherent in the Community Board's proposed text amendment to allow variation in streetwall height is the recognition that the generic C6-2A building envelope is not a perfect fit for the Seaport area. While the Commission firmly believes that the 6 FAR is the right density for the Seaport, the Commission questions the appropriateness of other bulk requirements of the C6-2A district for developments in the Seaport. During the public review process, the Commission heard concerns from City Planning staff that compliance with certain other regulations of C6-2A zoning could result in developments that are inconsistent with the character of the Seaport. Of particular concern to the Commission is the maximum building height of 120 feet for C6-2A districts when applied to certain parcels.

These parcels include, among others, 250 Water Street. This approximately 48,000 sf site sits along the westerly edge of the historic district and is flanked on its west and east sides by two very different blocks- across Water Street are the hundreds of years old 4 and 5 story historic buildings; across Pearl Street is the 27-story Southbridge Towers development, built under the Brooklyn Bridge urban renewal plan. 250 Water Street is a large, irregularly-shaped, full-block

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site in an area comprised mostly of relatively small and rectangular lots and blocks. Its trapezoidal shape measures over 320 feet along Pearl and Water Streets, but only 109 feet and 189 feet along Beekman Street and Peck Slip respectively.

The C6-2A building envelope provides adequate massing flexibility for developments on a more regularly shaped and sized block, one that has dimensions of at least 200 feet. On such a block, a building could be massed along four sides, as an "o"-shaped building with an inner courtyard. Given the shallowness of the 250 Water Street block, a 6 FAR building would be most likely massed along three sides of the block. A "c"-shaped building massed only along three sides and complying with the 120 foot height limit results in a boxy, bulky building form that would not be responsive to the variegated and dynamic roofline of the Seaport Historic District.

The Commission notes that the 120 foot height is also too restrictive for the receiving sites in the area of rezoning. These sites, the three northernmost blocks of the area of rezoning including the Post Office and Con Edison sites, would be able to achieve up to 8.02 FAR with the utilization of Seaport development rights. The 120 foot height limit, however, was devised with 6 FAR buildings in mind. The Commission believes a higher building height than 120 feet is warranted in order to preserve the viability of the receiving sites.

In determining an appropriate maximum building height for the Seaport's C6-2A district, the Commission considered several urban design/massing principles as recommended by the Department staff with LPC consultation. On 250 Water Street, for example, the massing criteria included shifting bulk away from historic low-rise buildings on Water Street, bringing more light and air to the area, and allowing for asymmetrical massing to prevent a potentially long, boxy form which would not be compatible with the more variegated rooflines of the surrounding buildings in the historic district.

Accordingly, to achieve increased flexibility in massing, viability of receiving sites, and housing development opportunities in Lower Manhattan, the Commission believes that the maximum

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building height for developments in the C6-2A should be increased from 120 feet to 170 feet. The Commission stresses that this building height would be allowed, not mandated, and that any new development or renovation would still be subject to review by the Landmarks Preservation Commission for appropriateness and consistency with purposes of the landmarks law.

The Commission notes that this determination for a "looser" building envelope corresponds with views expressed by the LPC, in a letter dated February 3, 2003, which recommends that

"if the City Planning Commission decides to rezone this area to an FAR of 6, it should at the same time adjust the envelope under the regulations governing the Special District to provide the Landmarks Preservation Commission with greater flexibility with regard to new construction, including building form, massing, design and lot coverage, in order to better facilitate projects that are consistent with and appropriate for the South Street Seaport Historic District."

In addition to the change in maximum building height, the Commission is further modifying the text with respect to the lot coverage and quality housing regulations of C6-2A districts. These modifications would allow for already planned and future projects to be more consistent with the existing character of the Seaport area. The C6-2A district limits lot coverage on corner lots (portions of lots located within 100 feet of a street intersection) to 80%. Such a lot coverage restriction would result in a gap in the streetwall for shallow corner lots. That gap would be inconsistent with the character of the historic district and on Peck Slip in particular where full lot coverage is standard for corner lots. In order to allow for more consistency in the Seaport area, the Commission has modified the proposed text to allow for full lot coverage on corner lot sites.

The C6-2A district also normally requires compliance with Quality Housing regulations of Section 28-00. Quality Housing sets forth regulations on the provision of amenities such as laundry facilities, refuse areas, and recreation space. Given the small scale of infill properties within the historic district, meeting the Quality Housing regulations would pose significant challenges to designing cost-effective, desirable unit layouts. Furthermore, Quality Housing requires the planting of street trees. Trees in the sidewalk are not a historic feature of the Seaport. The Commission has modified the proposed text amendment so that developments within the

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C6-2A district of the Seaport area are exempt from meeting quality housing regulations.

The Commission notes that these modifications would facilitate the development of the Block 97 project. The Commission understands that this project enjoys support from the Community Board, the Economic Development Corporation, and the Landmarks Preservation Commission, and complies with the applicant's proposal in all respects, including density and height, except for the lot coverage and quality housing regulations. The Commission believes that these modifications are appropriate and will result in development that is more consistent with the South Street Seaport.

The Commission further notes that the modifications to the text amendment discussed above are the subject of a Technical Memorandum to the CEQR file, dated February 28, 2003, which concludes that the modifications would not result in substantially different or greater environmental effects than those disclosed in the Environmental Assessment Statement of September 27, 2002. Accordingly, the modifications do not alter the conclusions of the Negative Declaration issued on September 30, 2002.

Development Rights/Granting Site

During the public review process, a suggestion was made to designate the 250 Water Street a granting site of the South Street Seaport Subdistrict for purposes of transferring development rights in excess of 6 FAR to a receiving site. The Commission notes that designating the blocks as a granting site raises major policy concerns. First, within the Seaport district, the basis for designation of a site as a granting lot is that there is a historical resource on that lot that merits protection through the alleviation of development pressure on that site. That is not the case with 250 Water Street which is a parking lot. Second, there is still remaining 479,075 square feet of development rights in the Seaport Development Rights Bank. Given the limited opportunities to transfer within the area, the addition of approximately 192,000 square feet of the development rights would raise issues about the marketability of development rights in the Seaport Subdistrict.

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RESOLUTION

RESOLVED, that the City Planning Commission finds that the action described herein will have no significant impact on the environment; and be it further

RESOLVED, by the City Planning Commission, pursuant to Sections 197-c and 201 of the New York City Charter for an amendment of the Zoning Map, Section Nos. 12b and 12d, changing from a C6-4 District to a C6-2A District property bounded by Dover Street, Water Street, Dover Street, South Street, a line 17 feet southeasterly of the northwesterly street line of South Street, the centerline of former Fulton Street, Water Street, Fulton Street, a line bisecting an angle formed by the northeasterly prolongation of the northwesterly and southeasterly street lines of Pearl Street, Pedestrian Street, and Pearl Street, within the Special Lower Manhattan District, as shown on a diagram (for illustrative purposes only) dated September 30, 2002, Borough of Manhattan, Community District 1.

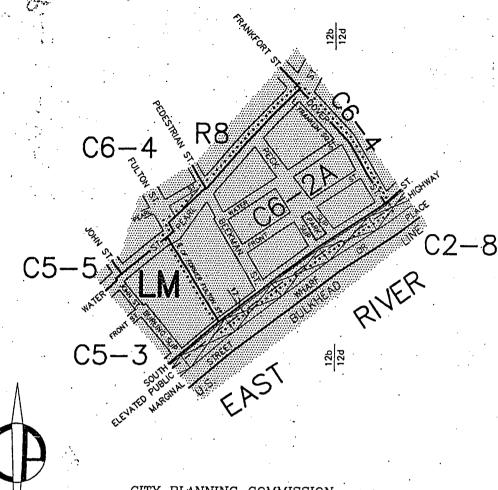
The above resolution (C 0020213 ZMM), duly adopted by the City Planning Commission on March 5, 2003 (Calendar No.16), is filed with the Office of the Speaker, City Council, and the Borough President in accordance with the requirements of Section 197-d of the New York City Charter.

AMANDA M. BURDEN, Chair

KENNETH KNUCKLES, Esq., Vice-Chair

ANGELA M. BATTAGLIA, IRWIN CANTOR, P.E., ANGELA R. CAVALUZZI, R.A., RICHARD W. EADDY, JANE D. GOL, WILLIAM GRINKER, JOHN MEROLO, KAREN A. PHILLIPS, JOSEPH B. ROSE, Commissioners

ALEXANDER GARVIN, Commissioner Recused



CITY PLANNING COMMISSION
CITY OF NEW YORK

DIAGRAM SHOWING PROPOSED

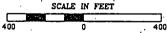
ZONING CHANGE

ON SECTIONAL MAPS

12b & 12d

MANHATTAN

New York, Certification Date SEPTEMBER 30, 2002 acting Director of Technical Review



NOTE:

Indicates Zoning District boundary.

The area enclosed by the dotted line is proposed to be rezoned

by changing a C6-4 District to a C6-2A District.

Indicates a Special Lower Manhattan District.

COMMUNITY BOARD #1 - MANHATTAN RESOLUTION

DATE: NOVEMBER 19, 2002

COMMITTEE OF ORIGIN: SEAPORT/CIVIC CENTER

COMMITTEE VOTE:

8 In Favor 0 Opposed 0 Abstained 0 Recused

BOARD VOTE:

27 In Favor 0 Opposed 1 Abstained 0 Recused

RE:

South Street Seaport Rezoning

WHEREAS: The New York City Landmarks Preservation Commission describes the South Street Seaport Historic District in its 1977 Designation Report as an area with "a special historical and aesthetic interest" that "retains much of its early 19th century character," consisting primarily of "small-scale brick

buildings which contrast dramatically with the soaring skyscrapers

nearby," and

WHEREAS: In order to retain and build upon the special character and scale of this

district, Community Board #1 has put forth a re-zoning proposal to change

the zoning from C6-4 to C6-2A, and

WHEREAS: This area was originally zoned C6-4 in 1961, well before the designation

of the Historic District in 1977, and

WHEREAS: C6-4 allows development at base 10 F.A.R. with towers over 40 stories,

and

WHEREAS: Studies conducted by the Department of City Planning indicate that the

vast majority of buildings in the Seaport Historic District are between 4 and 5 F.A.R. and under 60' in height with no building taller than 96' in

height, and

WHEREAS: The proposed C6-2A zoning would allow buildings up to 120' in height

and or more than double the average sized Seaport building, and

WHEREAS: The same C6-2A zoning is in place in Tribeca and Chelsea, two thriving communities where the City Planning Commission has successfully

adopted zoning that reinforces the look and feel of these neighborhoods,

and

WHEREAS: The South Street Seaport Historic District has enjoyed a great deal of redevelopment and restoration since its designation and all the property

owners have complied with Landmarks Preservation Commission

requirements to maintain the scale and quality of the district, and

WHEREAS: A great degree of confidence in the future of the Seaport Historic District was recently indicated when 24 developers responded to an EDC RFP to

restore eleven City-owned buildings and three lots, in a small-scale

manner, and

WHEREAS: The inherent conflict between the historic district designation and the current zoning has frequently been illustrated in the failure to develop the 250 Water Street site for the past 20 years, during which time the developer has tried unsuccessfully to gain approval for large scale buildings with towers that meet the C6-4 zoning requirements but have been rejected by the Landmarks Preservation Commission because, in the words of LPC in one instance, the proposed building would "dominate and overwhelm neighboring buildings in the district by virtue of its sheer size", and

WHEREAS: The C6-2A zone is being proposed upon the advice and recommendation of the Department of City Planning following meetings and discussions with the prior Chair of the Commission and officials from the Manhattan Office of Department of City Planning, and

WHEREAS: Prior to certifying this re-zoning proposal, the City, through the Economic Development Corporation, studied the financial feasibility of developing a C6-2A building on 250 Water Street and determined that a developer would receive a fair return on investment under C6-2A zoning, and

WHEREAS: The South Street Seaport C6-2A rezoning proposal has overwhelming support from affected property owners, local residents, local elected officials, and local organizations such as the Seaport North Business Association, the Alliance for Downtown NY, the Seaport Community Coalition, the South Street Seaport Museum and Southbridge Towers Inc., and nearly all of the opposition coming from a single property owner in the district, and

WHEREAS: An architect for the 250 Water Street property was quoted in the NY Times on April 23, 1989 as saying that it may be necessary to consider a downzoning to a floor area ratio of 6 or 7 at 250 Water Street to produce a design that is appropriate, and

WHEREAS: The Community Board has expended considerable time and resources in preparing the current proposal, including retaining the respected planning firm of Buckhurst Fish & Jacquemart to help produce the ULURP application, Environmental Assessment Statement and Rezoning Report, and

WHEREAS: The proposed rezoning represents good comprehensive planning that will retain the essential character of the historic district while allowing appropriate development to go forward, and

WHEREAS: Adoption of the proposed rezoning will encourage the development of housing and other appropriate uses on the vacant 250 Water Street site, to the benefit of the City and all parties, now

THEREFORE BE IT RESOLVED

THAT: Community Board #1 strongly supports the South Street Seaport C6-2A rezoning proposal, and

BE IT FURTHER RESOLVED

THAT:

Community Board #1 urges the Mayor's Office and the City Planning Commission to abide by the recommendations of the Community Board and the vast majority of individuals and organizations concerned about the future of the South Street Seaport Historic District and adopt this most important rezoning proposal.

02res.nov.19th



THE CITY OF NEW YORK OFFICE OF THE PRESIDENT BOROUGH OF MANHATTAN

January 8, 2003

C. VIRGINIA FIELDS BOROUGH PRESIDENT

ULURP NO:

C020213 ZMM N020214 ZRM

APPLICANT:

Manhattan Community Board 1 49 Chambers Street, Room 712 New York, New York 10007

RECEIVED

1AM 1 0 2003

REQUEST:

MANHATTAN OFFICE

Pursuant to Sections 197-c and 201 of the New York City Charter for an amendment of the Zoning Map, Section Nos. 12b and 12d, changing from a C6-4 District to a C6-2A District; property bounded by Dover Street, South Street, a line 17 feet southeasterly of the northwesterly street line of South Street, the centerline of former Fulton Street, Water Street, Fulton Street, a line bisecting an angle formed by the northeasterly prolongation of the northwesterly and southeasterly street lines of Pearl Street, Pedestrian Street, and Pearl Street, within the Special Lower Manhattan District, Borough of Manhattan, Community District 1, as shown on a diagram (for illustrative purposes only) dated September 30, 2002.

PROJECT BACKGROUND/DESCRIPTION:

This is a proposal for a zoning map change and text amendment for the portion of the South Street Seaport Historic District that is presently zoned C6-4. This is a 10-block area, bounded by Dever Pearl, Fulton and South Streets. The proposed zoning designation is C6-2A. The zoning area is predominantly characterized by four and five-story 19th century commercial structures of the proposal is to permit the underlying zoning to be more consistent with the tow-scale character and architecture of the Seaport Historic District, allowing for sufficient density to encourage new development.

In 1961 the whole area was designated C6-4. Subsequently in 1977 the Landmarks Preservation Commission designated this area as the South Street Seaport Historic District. This 10-block area, however, is still zoned C6-4. In order to assure that the use of this area remains consistent with small historic and restored buildings preserving the low scale, there is a need to transfer air rights

from these blocks to designated receiving lots, this is known as "Seaport restoration air rights transfer". The intention of the air rights transfer plan was to keep the core of the district in context with the low scale architecture of the surrounding buildings while allowing for higher bulk development in the Financial District south and west of Fulton and Water Streets.

The granting of the proposed zone would ensure that the goals of the Landmarks designation are achieved while allowing for sufficient density to encourage development.

C6-2A districts are contextual commercial zones equivalent to R84 districts, and are typically located outside the central business district. Contextual districts are designed to maintain the built form of an existing neighborhood, requiring that buildings be places near the street line and are within a prescribed building envelope. C6-2A zoning is mapped in Manhattan in such older, historic neighborhoods as Tribeca, Union Square and Greenwich Village, where it has successfully functioned to keep the size of new buildings consistent with the scale of historic buildings.

The bulk and massing permitted under the C6-2A district regulations are more responsive to the area's existing built environment than the present zoning. Most of the structures in the rezoning area consist of 5-story residential lofts and warehouses with commercial or retail activities on the ground floor levels. The proposed C6-2A zoning district would allow new residential and commercial development at an appropriate scale and design, consistent with the existing streetscapes and roofscapes.

SUMMARY OF COMMUNITY BOARD ACTION:

At the regularly scheduled monthly meeting of Community Board One on November 19, 2002 the community board overwhelmingly voted to approve the resolution with a vote of 27 in favor, 0 opposed, 1 abstained and 0 recused.

BOROUGH PRESIDENT ACTION:

- The Manhattan Borough President recommends approval.
- The Manhattan Borough President recommends disapproval.
- The Manhattan Borough President recommends approval, subject to the conditions detailed below.
- The Manhattan Borough President recommends disapproval, unless the conditions detailed below are addressed as described.

COMMENTS:

This district contains the largest concentration of early 19th century commercial buildings in New York. It is an unparalleled physical representation of the extraordinary development of trade and commerce in the early decades of the 19th century as New York City became the economic and financial capital of the nation. The streets are lined with the countinghouses where New York's

merchants had their offices and warehoused goods. The area deteriorated in the 20th century, but restoration began in the early 1970's with the creation of the South Street Seaport Museum and marketplace. Notable new construction in the area includes 15-19 Fulton Street (four stories), which is faced with steel panels emulating cast iron, and the Seaman's Church Institute at 241 Water Street (6 stories).

In order to retain the environment of this historic area, designation as an extension of the South Street Seaport Subdistrict of Special Lower Manhattan District is essential. With the new C6-2A designation the bulk and massing would permit buildings that more clearly reflect the existing built environment and the sense of this special historic district.

Studies conducted by the Department of City Planning indicate that the vast majority of buildings in the Seaport Historic District are between 4 and 5 F.A.R. and under 60' in height with no building taller than 96' in height. The proposed C6-2A zoning would allow buildings up to 120' in height or more than double the average sized Seaport building which is 40 –50 feet in height. The same C6-2A zoning is in place in Tribeca and Chelsea where the City has successfully adopted this zoning, thus keeping and reinforcing the look and feel of those neighborhoods.

With respect to concern over profitability for the rezoned area, the New York City Economic Development Corporation did an economic feasibility study. The study shows that for this area a 20% profit margin can be expected without the use of Liberty Bonds and a 35% profit margin with the use of Liberty Bonds.

The Manhattan Borough President strongly supports the community in wishing to keep the entire district as a special Historic District and recommends the approval of rezoning to C6-2A.

In addition, the Borough President calls for the City Planning Commission, in consultation with the Economic Development Corporation and the local community to execute a comprehensive economic plan, which will encourage development and revitalization consistent with the historic context of this district.

The Manhattan Borough President recommends approval of this application.

Report and Recommendation_

C. Virginia Fields

Manhattan Borough President

Borough President Recommendation

City Planning Commission

22 Reade Street, New York, NY 10007 Fax # (212) 720-3356

| INSTRI | UCTI | ONS |
|--------|------|-----|
| | | |

- Return this completed form with any attachments to the Calendar Information Office, City Planning Commission, Room 2E at the above address.
- 2. Send one copy with any attachments to the applicant's representative as indicated on the Notice of Certification.

Application #: C 020213 ZMM N 020214 ZRM

Docket Description:

Pursuant to Sections 197-c and 201 of the New York City Charter for an amendment of the Zoning Map, Section Nos. 12b and 12d, changing from a C6-4 District to a C6-2A District; property bounded by Dover Street, South Street, a line 17 feet southeasterly of the northwesterly street line of South Street, the centerline of former Fulton Street, Water Street, Fulton Street, a line bisecting an angle formed by the northeasterly prolongation of the northwesterly and southeasterly street lines of Pearl Street, Pedestrian Street, and Pearl Street, within the Special Lower Manhattan District, Borough of Manhattan, Community District 1, as shown on a diagram (for illustrative purposes only) dated September 30, 2002.

| COMMUNITY BOARD NO.: One | BOROUGH:Manhattan |
|------------------------------------|--|
| RECOMMENDATION | · · · · · · · · · · · · · · · · · · · |
| APPROVE | |
| APPROVE WITH MODIFICATIONS/CON | DITIONS (List below) |
| DISAPPROVE | |
| DISAPPROVE WITH MODIFICATIONS/CO | ONDITIONS (List below) |
| EXPLANATION OF RECOMMENDATION – MC | DDIFICATION/CONDITIONS (Attach additional sheets if necessary) |

2003 JAN -8 PH 1: 24
DEPT OF CITY PLANNING

BOROUGH PRESIDENT

7/03 DATE IN THE MATTER OF an application submitted by Manhattan Community Board 1, pursuant to Section 201 of the New York City Charter for amendment of the Zoning Resolution of the City of New York, to Article IX, Chapter 1 (Special Lower Manhattan District) relating to regulations for the South Street Seaport, Borough of Manhattan, Community District 1.

This application for an amendment of the Zoning Resolution was filed by Manhattan Community Board 1, on November 19, 2001, to amend certain sections of the Special Lower Manhattan District to reflect the proposed rezoning of an area in the South Street Seaport area from a C6-4 district to a C6-2A district, and to allow modifications to the minimum streetwall height in the area of rezoning.

RELATED ACTIONS

In addition to the text amendment, which is subject of this report, this proposal requires action by the City Planning Commission on a related zoning map amendment application which is being considered concurrently with this application:

1. C 020213 ZMM **Zoning Map Amendment** to rezone a 10-block area withing the South Street Seaport Subdistrict from a C6-4 district to a C6-2A district.

BACKGROUND

Zoning Text Amendment

The proposed text amendment would amend Sections 91-211, 91-212, 91-23, 91-30, 91-32, 91-42(e), 91-61, and 91-65 of the Special Lower Manhattan District in order to reflect the proposed rezoning of the C6-4 district within the South Street Seaport Subdistrict to a C6-2A district. Additionally, the text amendment would allow streetwalls within the area of rezoning to be lower than the minimum streetwall height typically mandated for a C6-2A district. Finally, certain corrections and clarifications would be made to the existing Special Lower Manhattan District text, including to the FAR table in Section 91-23.

A detailed description of the proposed text is included in the report on the related application (C 020213 ZMM).

ENVIRONMENTAL REVIEW

This application (N 020214 ZRM), in conjunction with the applications for the related action (C 020213 ZMM), was reviewed pursuant to the New York State Environmental Quality Review Act (SEQRA), and the SEQRA regulations set forth in Volume 6 of the New York Code of Rules and Regulations, Section 617.00 et seq. and the New York City Environmental Quality Review (CEQR) Rules of Procedure of 1991 and Executive Order No. 91 of 1977. The designated CEQR number is 02DCP028M. The lead is the City Planning Commission.

After a study of the potential environmental impacts of the proposal, a Negative Declaration was issued on September 30, 2002.

PUBLIC REVIEW

On September 30, 2002, this text amendment application (N 020214 ZRM) was duly referred to Community Board 1 and the Borough President for information and review in accordance with the procedures for non-ULURP matters.

Community Board Review

Community Board 1 held a public hearing on this application (N 0020214 ZRM) in conjunction with related application (C 020213 ZMM) on November 19, 2002, and on that date, adopted a resolution recommending approval of the applications. The vote was 27 in favor, 0 opposed, and 1 abstaining.

A summary of the recommendation of the Community Board appears in the report of the related application for a zoning map amendment (C 020213 ZMM).

Borough President

This application was considered by the Borough President, who issued a recommendation approving the application on January 8, 2003.

A summary of the recommendation of the Borough President is provided in the report on the related application for a zoning map amendment (C 020213 ZMM).

City Planning Commission Public Hearing

On January 8, 2003, (Calendar No. 5), the City Planning Commission scheduled January 22, 2003, for a public hearing on this application (C 0020214 ZRM). The hearing was duly held on January 22, 2003, (Calendar No. 10) in conjunction with the hearing on related application (N 020213 ZMM).

There were a number of speakers, as described in the report on the related application for a zoning map amendment (C 020213 MM), and the hearing was closed.

CONSIDERATION

The Commission believes that the proposed zoning text amendment to the Special Lower Manhattan District regulations, as modified herein, in conjunction with the related proposed map amendment, is appropriate. The text amendment would make changes to the Special Lower Manhattan regulations to reflect the proposed rezoning of the area bounded by Fulton, Pearl, Dover and South Streets, within the South Street Seaport Subdistrict, from a C6-4 zoning district to a C6-2A zoning district. The text amendment also would allow for modifications to streetwall and, as further modified by the Commission, to other bulk regulations of the C6-2A zoning district in the area of rezoning.

A full consideration and analysis of the issues, and the reasons for approving this application appears in the report on the related application for a zoning map amendment (C 020213 ZMM).

RESOLUTION

RESOLVED, that the City Planning Commission finds that the action describes herein will have no significant impact on the environment; and be it further

RESOLVED, by the City Planning Commission, pursuant to Section 200 of the New York City Charter, that based on the environmental determination and consideration described in this report, the Zoning Resolution of the City of New York, effective as of December 15, 1961, and as subsequently amended, is further amended as follows:

NOTE: Matter in <u>underlined graytone</u> is new, to be added;

Matter in strikeout is to be deleted; and

*** represents text for which no change is proposed.

* * *

91-20

FLOOR AREA AND DENSITY REGULATIONS

91-21

Floor Area Regulations For Residential Buildings and the Residential Portion of Mixed Buildings

91-211

Maximum floor area ratio for residential uses

Within the #Special Lower Manhattan District#, the maximum #floor area ratio# for a #residential building# or the #residential# portion of a #mixed building# shall be determined in accordance with the regulations of the underlying district and may not be increased except as provided in Sections 91-212 (Floor area increase in a C6-4 District) or 91-213 (Floor area increase for provision of recreation space). The maximum #floor area ratio# for the #residential#

portion of a #mixed building# is specified in the table in Section 91-23 (Floor Area Regulations for Non-Residential and Mixed Buildings) showing maximum #floor area ratios# and #floor area# bonuses, by zoning district, for non-#residential# and #mixed buildings#.

In a C4-6 District, the maximum #floor area ratio# for a #residential building# or the #residential# portion of a #mixed building# shall be 3.4.

91-212

Floor area increase in a C6-4 District

In a C6-4 District, except within the South Street Seaport Subdistrict, the #residential floor area# of a #building# may exceed 10.0 in accordance with the provisions of Sections 23-90 (INCLUSIONARY HOUSING) or 91-241 (Floor area bonus for urban plazas), provided that the maximum #residential #floor area# ratio shall not exceed 12.0.

* * *

91-23

Floor Area Regulations for Non-Residential and Mixed Buildings

For non-#residential buildings# or #mixed buildings# within the #Special Lower Manhattan District#, the basic maximum #floor area ratio# of the underlying district may be increased by the inclusion of specific additional bonus #floor area# for a maximum #floor area ratio# as specified in the following table.

The provisions of paragraph (c) of Section 74-792 (Conditions and limitations), pertaining to the transfer of development rights from landmark sites, shall be subject to the restrictions on the transfer of development rights (FAR) of a landmark "granting lot" as set forth in the following this table. Wherever there may be an inconsistency between any provision in Section 74-79 and the following table, the provisions of the table shall apply.

Page 5

MAXIMUM FLOOR AREA RATIOS AND FLOOR AREA BONUSES BY DISTRICT FOR NON-RESIDENTIAL AND MIXED BUILDINGS BASIC AND MAXIMUM FLOOR AREA RATIOS (FAR)

| #Special Lower Mar | hattan Dis | trict# except | within- | Historie & | | | | | | |
|--------------------|-------------------|-----------------|-----------------------------|-----------------|-------------------------|------------------------------------|-----------------|-----------------|-----------------|-----------------|
| Means for | | Core or Sul | b distri&omn | nercial Core | | | So | uth Street | Scaport St | ubdistrict |
| Achieving | | _ | | | | | | | rfront #zon | |
| Permitted FAR | | C5-3 C5 | - 5 C6-9 | | | | | | | |
| Levels on a | | | | | | | | | | |
| #Zoning Lot# | R8 | C6-4 | | C5-5 | M1-4 | C2-8 | C4-6 | C6-4 | C5-3 | C6-9 |
| Basic maximum | | | | | 2.0° 6.5° 2 | :.0 ² -3.4 ⁹ | | | | |
| FAR | 6.02 [†] | 10 | 15 | 15 | | | 3.4 | 10 | 15 | 15 |
| Maximum | | | | | | | | | | |
| as-of-right #floor | | | | | | | | | | |
| area# bonus for | | | | | | | | | | |
| #urban plazas# | NA | 2 | 3 | NA | NA | NA | NA | NA | NA | NA |
| Maximum as-of- | | | | | | | | | | |
| right #floor area# | | | | | | | | | | |
| bonus for | | | | | | | | | | |
| Inclusionary | | | | | | | | | | |
| Housing | NA | 2 | NA | NA | NA | NA | NA | NA | NA | NA |
| Maximum FAR | | | | | | | | | | |
| with as-of-right | | | | | | | | | | • |
| #floor-area# | | | | 2 | 2 .0° 6.5° 2 | .02 3.49 | | | | |
| bonuses | 6.02 † | 12 | 18 | 15 | | | 3.4 | 10 | 15 | 15 |
| Maximum special | | | | | | | | | | |
| permit #floor | | | | | | | | | | |
| area# bonuses: | | | | | | | | | | |
| subway station | | | | | | | | | | |
| improvements & | | | | | | | | | | |
| #covered | | | | | | | | | | |
| pedestrian spaces# | | | | | | | | | | |
| | NA | 2 | 3 | 3 | NA | MΙΛ | NT A | NI 4 | XI. | ••• |
| | 2 12 1 | | | <u> </u> | NA. | | NA | NA . | NA | NA NA |

| Maximum total | | | | | | | | | | |
|---|--|---------------|------------------|-----------------|------------------------------------|--|----------------|----|-------------------|-------------------|
| FAR with as-of- | | | | | | | | | | |
| right and special | | | | | | | | | | |
| permit #floor | | | | 2. | 0°-6.5° 2. | 0°-3.4° | | | | |
| area# bonuses | 6.02 [†] | 12 | 18 | 18 | | | 3.4 | 10 | 15 | 15 |
| Development | | | | | | | | | | |
| rights (FAR) of a | | | | | | | | | | |
| landmark lot for | | | | | | | | | | |
| transfer purposes | | | -15 * | | | | | | • | |
| (74-79) | NA | 10 | 18 5 | 15 | NA | NA | NA | NA | NA | NA |
| Maximum total | | | | | | | | | | |
| FAR with | | | | | | | | | | |
| transferred | | | | | | | | | | |
| development | | | | | | | | | | |
| rights from | | | | | | | | | | |
| landmark #zoning | | | | | | | | | | |
| lot# and as-of- | | | | | | | | | | |
| right and special | | | | | | | | | | ÷ |
| permit #floor | | | | | | | | | | |
| area# bonuses | | | | 2. | 4 2 7.8 9 2. | 0² 3.4° | | | | |
| | 6.02 ⁺ | 14 | 21.6 | 21.6 | | | 3.4 | 12 | 21.6 6 | 21.6 6 |
| Maximum total | | | | | | | | | | |
| FAR of | | | | | | | | | | |
| designated | | | | | | | | | | |
| receiving sites in | | | | | 2. | 0²-3.4⁵ | | | | |
| South-St. Scaport | NA | NA | NA | NA | NA | | 3.4 | 12 | 21.6° | 21.6 6 |
| Subdistrict (91- | | | | | | | | | | |
| 60) | | | | | | | | | | |
| 1. maximum #floor area ratio# and minimum #open space ratio# shall be determined in accordance with the provisions of | | | | | | | | | | |
| Article II, C | Chapter 3 | | | | | | | | | |
| 2. for a #commercial# or, where permitted, #manufacturing use# | | | | | | | | | | |
| 3. for a #comm | | | | | | | | | | |
| 4. if receiving lot is located in a zoning district with a basic maximum FAR of less than 15 | | | | | | | | | | |
| | 5. if receiving lot is located in a zoning district with a basic maximum FAR of 15 | | | | | | | | | |
| 6. for lots greater than 30,000 square feet, may be exceeded by special permit pursuant to Section 91-661. | | | | | | | | | | |

MAXIMUM FLOOR AREA RATIOS AND FLOOR AREA BONUSES BY ZONING DISTRICT FOR NON-RESIDENTIAL AND MIXED BUILDINGS

Basic and Maximum Floor Area Ratios (FAR)

| | | | _ |
|----|----|-------|-----|
| 11 | 18 | toric | : X |

| #Special Lower Manhattan District# except within Core oCommercialCore | | | | | | | | Street Scape | ort Subdi: | strict & |
|---|--------------------|-------------|-------------------|---------------|------------|---------------------|-------------|-----------------------------------|-------------|-------------|
| | | | _ | all waterfro | nt #zonir | ng lots# | | | | |
| Means for Achieving | | | <u>C5-3</u> | | | | - | | | |
| Permitted FAR Levels | | | <u>C5-5</u> | | | | | | | |
| on a #Zoning Lot# | <u>R8</u> | <u>C6-4</u> | <u>C6-9</u> | <u>M1-4</u> | C5-5 | <u>C2-8</u> | <u>C4-6</u> | <u>C6-2A</u> | C5-3 | <u>C6-9</u> |
| | | ··· | · | | | 2.0^{2} | | 00 ² 6.02 ⁴ | | |
| | 6.021 | | 10.0 ⁴ | 10.04.02 | | $\frac{2.0}{3.4^3}$ | <u>0.</u> | 6.510.0 ⁴ | 15 02.3 | |
| Basic max. FAR | $\frac{6.5^{3}}{}$ | 10.02.3.4 | | 15.02:53 | | 10.04 | 3.42.3.4 | 0.510.0 | 13.0 | <u>15.0</u> |
| Maximum as-of-right | | | | | | 10.0 | <u>5.4</u> | | | 13.0 |
| #floor area# bonus for | | | | | | | | | | |
| #urban plazas# | <u>NA</u> . | 2.0 | 3.0 | <u>NANA</u> | | NIA | NIA | N1.4 | 3.7.4 | *** |
| Maximum as-of-right | 427.4 | <u>2.0</u> | 5.0 | NANA | | <u>NA</u> | <u>NA</u> | <u>NA</u> | <u>NA</u> | <u>NA</u> |
| #floor area# bonus for | | | | | | | | | | |
| Inclusionary Housing | NIA | 2.0 | 37.4 | | | | | | | |
| | <u>NA</u> | <u>2.0</u> | <u>NA</u> | <u>NANA</u> | | <u>NA</u> | <u>NA</u> | <u>NA</u> | <u>NA</u> | <u>NA</u> |
| Maximum FAR with as- | | | | | <u>2.0</u> | $)^2 3.4^3$ | <u>6.</u> | $00^2 6.02^4$ | | |
| of-right #floor area# | 6.021 | | | $2.0^2 6.5^3$ | | 10.04 | | 6.50 ³ | | |
| bonuses | 6.53 | <u>12.0</u> | <u>18.0</u> | <u>15.0</u> | | | <u>3.4</u> | | <u>15.0</u> | <u>15.0</u> |
| Maximum special permit | • | | | | | | | | | |
| #floor area# bonuses: | _ | | | | | | | | | |
| subway station | | | | | | | | | | |
| improvements & | | | | | | | | | | |
| #covered pedestrian | | | | | | | | | | |
| spaces# | <u>NA</u> | <u>2.0</u> | 3.0 | 3.0NA | | <u>NA</u> | <u>NA</u> | <u>NA</u> | <u>NA</u> | <u>NA</u> |
| Maximum FAR with as- | | | | | | | | | | |
| of-right and special | | | | | | 2.02 | 6.0 | $00^2 6.02^4$ | | |
| permit #floor area# | 6.021 | | | $2.0^2 6.5^3$ | | 3.43 | | 6.503 | , | |
| bonuses | 6.5 ³ | 12.0 | <u>18.0</u> | 18.0 | | 10.04 | <u>3.4</u> | | <u>15.0</u> | <u>15</u> |

| Development rights | | | | | | | | |
|--------------------------|-------------------|-------------|----------------------------|-----------|------------|-------------|-------------------|-----------|
| (FAR) of a landmark lot | | | | | | | | |
| for transfer purposes | | | 15.045 | | | | | |
| <u>(74-79)</u> | <u>NA</u> | <u>10.0</u> | 18.0 ⁵⁻⁶ 15.0NA | <u>NA</u> | <u>NA</u> | <u>NA</u> | <u>NA</u> | <u>NA</u> |
| Maximum total FAR of | | | • | | | | | |
| designated receiving | | | | | | | | |
| sites in South Street | | | | | | | | |
| Seaport Subdistrict | | | | | | | | |
| <u>(91-60)</u> | <u>NA</u> | <u>NA</u> | <u>NA</u> <u>NANA</u> | <u>NA</u> | <u>3.4</u> | 8.02 | 21.67 | 21.67 |
| Maximum FAR with | | | | | | | | |
| transferred development | | | | | | | | |
| rights from landmark | | | | | | | | |
| #zoning lot# and as-of- | | | | | | | | • |
| right and special permit | 6.021 | | $2.4^2 7.8^{2}$ | | | | | |
| #floor area# bonuses | 6.50 [:] | 14.0 | <u>21.6</u> <u>21.6</u> | <u>NA</u> | 3.4 | <u>8.02</u> | 21.6 ⁷ | 21.67 |

- 1. maximum #floor area ratio# and minimum #open space ratio# shall be determined in accordance with the provisions of Article II.

 Chapter 3
- 2. for a #commercial# or, where permitted, #manufacturing use#
- 3. for a #community facility use#
- 4. for the #residential# portion of a #mixed building#
- 5. if receiving lot is located in a zoning district with a basic maximum FAR of less than 15
- 6. if receiving lot is located in a zoning district with a basic maximum FAR of 15
- 7. for lots greater 30.000 s.f. may be exceeded by special permit (91-661).

91-30

HEIGHT AND SETBACK AND LOT COVERAGE REGULATIONS

For all #buildings or other structures# in the #Special Lower Manhattan District#, the height and setback regulations of the underlying districts are superseded by the regulations of this Section; except that in the C6-4 District within the South Street Scaport Subdistrict, the provisions of Section 33-432 (In other Commercial Districts) may be applied as an alternative to the height and setback and #lot coverage# regulations of this Section.

The height of all #buildings or other structures# shall be measured from #curb level#.

* * *

91-32

Setback Regulations

Within the #Special Lower Manhattan District#, setbacks are required for any portion of a #building# that exceeds the maximum base heights specified for the applicable #street# in Section 91-31 (Street Wall Regulations).

Required setbacks shall be provided at a height not lower than any minimum base height or 60 feet where none is specified and not higher than any maximum base height specified for the applicable #street# in Section 91-31. The depth of the setback shall be determined by the #lot area# of the #zoning lot# on which the #building# is located, as shown in the following table:

REQUIRED DEPTH OF SETBACKS

| #Lot area# of | |
|---------------------------------|-----------------------|
| #zoning lot# | Minimum setback depth |
| Less than 15,000 square feet | 10 feet |
| 15,001 to 30,000 square feet | 15 feet |
| Greater than 30,000 square feet | 20 feet |

However, for predominantly #residential buildings# within a C6-4 District within the South Street Seaport Subdistrict, the minimum setback depth may be ten feet.

For "Type 1" and "Type 2" #street walls#, the required setbacks shall be measured from the

#street line#.

For "Type 3" #street walls#, the required setbacks shall be measured from a line drawn at or parallel to the #street line# so that at least 70 percent of the #aggregate width of street walls# of the #building# at the minimum base height are within such line and the #street line#.

For all other #street walls#, the required setbacks shall be measured from a line drawn at or parallel to the #street line# so that at least 50 percent of the #aggregate width of street walls# of the #building# at the minimum base height are within such drawn line and the #street line#. However, setbacks are not required for #street walls# fronting upon the major portion of a bonused #urban plaza#.

For #buildings# within the Historic and Commercial Core as shown on Map 1 in Appendix A, any #building# or portion of a #building# may be located within the required setback area beneath a #sky exposure plane# that rises from a height of 100 feet above the #street line# over the #zoning lot# at a vertical distance of six to a horizontal distance of one.

* * *

91-42

Pedestrian Circulation Space

Within the boundaries of the #Special Lower Manhattan District#, all new #developments# or #enlargements# on #zoning lots# of at least 5,000 square feet that contain more than 70,000 square feet of new #floor area# shall provide pedestrian circulation space in accordance with the provisions of Section 37-07 (Requirements for Pedestrian Circulation Space).

Pedestrian circulation space shall not be required if any of the following conditions exist:

(e) the #zoning lot# is located in a C6-4 C6-2A or C6-9 District within the South Street Seaport Subdistrict.

91-60

REGULATIONS FOR THE SOUTH STREET SEAPORT SUBDISTRICT

91-65

Addition of Development Rights to Receiving Lots

Within the South Street Seaport Subdistrict, all or any portion of the #development rights# transferred from a #granting lot# may be added to the #floor area# of all or any one of the #receiving lots# in an amount not to exceed the ratio of 10 square feet of #development rights# to each square foot of #lot area# of such #receiving lot#, except that with respect to a #receiving lot# having a #lot area# of less than 30,000 square feet, the total #floor area ratio# on such #receiving lot# shall not exceed a #floor area ratio# of 21.6. However, if a #receiving lot# is located in a C4-6 District, the total #floor area ratio# shall not exceed 3.4 and if a #receiving lot# is located in a C6-2A District, the total #floor area ratio# shall not exceed 8.02.

#Development rights# transferred to a #receiving lot# may be applied to the #development# of a #mixed building# to increase the #floor area# of the #residential#, #commercial# and/or #community facility# portions of such #building# so that the maximum #floor area# for such #building# may be increased by the aggregate of #development rights# so transferred. In no event shall the #floor area ratio# of a #residential building#, or portion thereof, exceed 12.0.

* * *

91-66

Modification of Bulk Regulations

91-661

Special permit for bulk modifications

Bulk modifications in C6-2A Districts

Within the South Street Seaport Subdistrict, for any #zoning lot# located in a C6-2A District, the underlying height and setback regulations shall apply, except the maximum #building# height for any portion of a #building# within 100 feet of a #wide street# shall be 170 feet and the maximum #building# height for any portion of a #building# beyond 100 feet of a #wide street# shall be 160 feet. No minimum base height shall apply, and the depth of a required setback along a #narrow street# shall be at least 10 feet. No #lot coverage# regulations shall apply to #corner lots#.

Furthermore, the provisions of Article 2 Chapter 8 (The Quality Housing Program)shall not apply.

91-662

Authorization for modifications of bulk provisions and public space in C6-9 Districts

* * *

91-663

Special permit for bulk modifications

Within the South Street Seaport Subdistrict, the City Planning Commission may modify. by special permit, the height and setback and #lot coverage# regulations of Section 91-30, provided that:

- (a) either of the following conditions have been met:
 - that the developer has obtained negative easements limiting the height of future #development# to 85 feet or less on any adjoining #zoning lots# which are contiguous or would be contiguous to said #zoning lot# but for their separation by a #street# or #street# intersection, and such easements are recorded against such adjoining #zoning lots# by deed or written instrument. The Commission shall consider the aggregated areas of said #zoning lot# and the adjoining lots subject to such negative easements and the extent to which they achieve future assurance of light and air in determining the maximum permitted coverage. In no event shall such coverage exceed 80 percent of the #zoning lot# on which the #development# will be located; or
 - that the #lot coverage# for that portion of a #development# below 300 feet may be increased to a maximum of 80 percent when additional #development rights# have been purchased and converted to increased #lot coverage#. The maximum percentage of #lot coverage# on such #receiving lot# shall be the sum of 65 percent plus one-half of one percent for every .10 by which the total #floor area ratio# on such #receiving lot# would exceed a #floor area ratio# of 21.6, provided that the #development# on such #receiving lot# has achieved a minimum #floor area ratio# of 18.0;
- (b) In order to grant such special permit, the Commission shall make the following findings:
 - (1) the location of the #development# and the distribution of #bulk# will permit adequate access of light and air to surrounding #streets# and properties;
 - (2) any modification of height and setback will provide for better distribution of

#bulk# on the #zoning lot#; and

(3) such special permit will aid in achieving the general purposes and intent of the Subdistrict.

The Commission may prescribe appropriate conditions and safeguards to minimize adverse effects on the character of the surrounding area.

* * *

The above resolution (N 020214 ZRM), duly adopted by the City Planning Commission on March 5, 2003, (Calendar No. 17), is filed with the Office of the Speaker, City Council, and the Borough President in accordance with the requirements of Section 197-d of the New York City Charter.

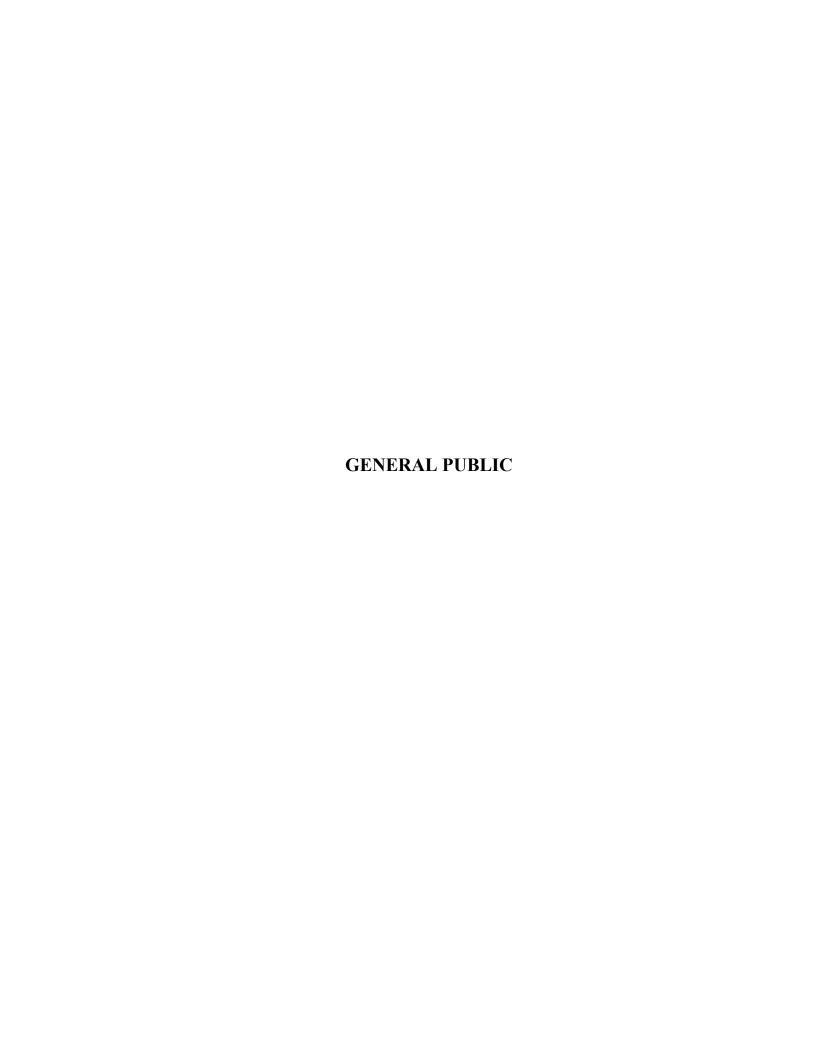
AMANDA M. BURDEN, AICP, Chair

KENNETH KNUCKLES, Esq., Vice-Chair

ANGELA M. BATTAGLIA, IRWIN CANTOR, P.E., ANGELA R. CAVALUZZI, R.A.,
RICHARD W. EADDY, JANE D. GOL, WILLIAM GRINKER, JOHN MEROLO,

KAREN A. PHILLIPS, JOSEPH B. ROSE, Commissioners

ALEXANDER GARVIN, Commissioner Recused



To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Wednesday, September 1, 2021 9:34:34 PM

Re. Project: C 210438 ZSM - 250 Water Street

• Application Number: C 210438 ZSM

• Project: 250 Water Street

• Public Hearing Date: 09/01/2021

Borough: ManhattanCommunity District: 1

Submitted by:

Name: Dr. Eileen Ain

Zip: 10003

I represent:

• Myself

Details for "I Represent":

My Comments:

Vote: I am **opposed**

Have you previously submitted comments on this project? **No** If yes, are you now submitting new information? **No**

I have attended or will attend the City Planning Commission's Public hearing on this project: **No**

Additional Comments:

Compassion is missing from the detailed plans for the gentrification of Chinatown and environs. Where are our revered elders going to live when their homes are demolished to make way for unaffordable housing. What will happen to the authenticity of the cherished traditions, customs and forethought that create a diverse community and ultimately a better quality of life. Please don't supply platitudinous answers or comments. We have heard too many blurred responses. To clear your thinking and emotional responses, I invite all officials involved in planning to join me at our community garden on LaGuardia Place on Thursdays at 5:30pm to meditate on what I have just wrote. Before Thursday and during the meetings, contemplate how your actions effect the people in New York City. Dr. Eileen J. Ain

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Saturday, September 4, 2021 9:57:58 AM

Re. Project: C 210438 ZSM - 250 Water Street

• Application Number: C 210438 ZSM

• Project: 250 Water Street

• Public Hearing Date: 09/01/2021

Borough: ManhattanCommunity District: 1

Submitted by:

Name: lisa arnone

Zip: 10038

I represent:

• Myself

Details for "I Represent":

My Comments:

Vote: I am opposed

Have you previously submitted comments on this project? **No** If yes, are you now submitting new information? **No**

I have attended or will attend the City Planning Commission's Public hearing on this project: **No**

Additional Comments:

I object to the construction of a skyscraper in a community whose architecture is appropriately sized to reflect the history of the seaport. This decision impacts the community as an actual arcitectural, cultural, historical, and environmental affront and imposition. Respect the historic landmark status of this district.

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Wednesday, September 1, 2021 10:34:57 AM

Re. Project: C 210438 ZSM - 250 Water Street

• Application Number: C 210438 ZSM

• Project: 250 Water Street

• Public Hearing Date: 09/01/2021

Borough: ManhattanCommunity District: 1

Submitted by:

Name: Daniel Bartolomeo

Zip: 10038

I represent:

• Myself

Details for "I Represent": Myself, my wife and my child

My Comments:

Vote: I am **opposed**

Have you previously submitted comments on this project? **No** If yes, are you now submitting new information? **No**

I have attended or will attend the City Planning Commission's Public hearing on this project: **No**

Additional Comments:

I fervently oppose the construction of the tower at 250 Water St. The construction of such a building directly across the street from a public school will have irreparable damage to our children. The American Speech Hearing and Language Association rates construction related noise as "unsafe for any period of time"; and poor acoustic environment can lead to learning disabilities and behavior problems. Also construction sites release contaminates into ground water and eventually into the river system. It will have a disparate impact on our community. The rich will be able to send their send their children to private school or move away when toxins from the construction poison the ground water.

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Monday, September 13, 2021 5:53:49 PM

Re. Project: C 210438 ZSM - 250 Water Street

Application Number: C 210438 ZSM

• Project: 250 Water Street

• Public Hearing Date: 09/01/2021

Borough: ManhattanCommunity District: 1

Submitted by:

Name: Roberta Belulovich

Zip: 10038

I represent:

• Myself

Details for "I Represent":

My Comments:

Vote: I am **opposed**

Have you previously submitted comments on this project? **No** If yes, are you now submitting new information?

I have attended or will attend the City Planning Commission's Public hearing on this project: **No**

Additional Comments:

The proposed building is completely inappropriate for the Historic District! In addition: The Landmarks Law prohibits the City Planning Commission from issuing permits for this project unless and until the Landmark Preservation Commission ("LPC") has issued a Certificate of Appropriateness ("CoA"). The LPC did not follow the Landmarks Law when it voted to approve a CoA in May 2021, and the LPC action is currently being challenged in court. The City Planning Commission should wait to see whether the LPC's CoA withstands judicial scrutiny. If the LPC decision is vacated, the entire ULURP process will have to be halted. For the City Planning Commission to approve a building plan that undermines decades of community activism and the good governance of every former Manhattan Borough President, City Council Member, and CB1 Board since the 70's to destroy a National Historic Treasure just to advance a real estate developer's profit margin is abhorrent and shameful. Please do not

approve HHC's application! It is paramount for you, the City Planning Commission, to fulfill your good governance responsibilities; to uphold the people's will and maintain the low-scale, low-density historic character that has been borne out over decades, while also keeping our children safe. Entire neighborhoods are under threat by private interests. Enabled by elected officials who have made deals with developers, zoning protections are being dismantled under the ruse of offering benefits for the community. The South Street Seaport Historic District is on the frontier of this destructive pattern. Please uphold the zoned 120 foot height limit designed to protect the Seaport Historic District! A small number of so-called affordable apartments on poor floors - a disgusting concept singling out people - will not deflect the impact of this high-priced slab on the surrounding communities. They should not be accepted as a justification for this gentrifier. Changing the designation of the de-mapped streets in the Historic District as a means to transfer air-rights to 250 Water Street is a transparent sham. It should be rejected after so much as one look at the gerrymandered map, let alone after looking at the building the developer seeks to impose in the Seaport. The de-mapped streets, and development rights in question are city-owned public assets. They are not there for a developer to manipulate zoning rules in order to advance a tower in the historic district. The neighborhood wants use of public air rights that benefit the public, not billionaire investors like Bill Ackman, the majority owner of HHC. Their goal is corporate profit, at the expense of public interest. With all this - and much more - in mind, I respectfully implore that you deny the HHC application for 250 Water Street and a 99-year lease. Anything less would be the destruction, not only of the Historic Seaport District, but of every district that would be vulnerable to unwelcome development for profit because of the precedent set. Thank you.

 From:
 Rosemary

 To:
 21DCP084M DL

Subject: [EXTERNAL] Regarding 250 Water Street

Date: Monday, September 13, 2021 4:57:45 PM

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Hello

I would like to offer testimony against the Howard Hughes Corp planned development for 250 Water Street.

I am a long time resident of 265 Water Street (since 1993). I have seen many changes and events in this area, some positive, some negative. The development of Historic Front Street was a positive improvement on the derelict buildings that were there. The proposal at 250 Water Street offers no such improvement.

The development is out of proportion for the Seaport Historic District and will bring construction to the area for probably more than four or five years. The building I live in was built in 1873. The idea of prolonged drilling and construction on the site at 250 Water Street is alarming. The fact of dangerous chemicals and other potent poisons beneath the ground at 250 Water street is also frightening. Especially the fact that there has been an attempt made to fast-track the mitigation with a less than rigorous procedure.

I am also a customer of the parking lot. Many neighborhood people and businesses are. While proponents of the plan see the elimination of a parking lot as a way to reduce use of cars by making it inconvenient, the fact remains that cars are a way of life in America and New York City. The lot is also used by tourists and customers of the local hotels.

The development as proposed will block sunlight and close in open space that exists. No one will be able to see the whimsical upper floors of the Blue School building which mimics a ship in port. The promise of "some low-income housing" and support of the Seaport museum may not happen.

Another thing no one really looks at is services in support of large residential buildings, such as deliveries and garbage and recycling. With so many new residents in the area the potential for mountains of garbage and recycling is unavoidable. There does not seem to be anything in the plan to deal with this.

I am against the plan in its entirety.

Thank you for the opportunity to testify.

Rosemary Birardi 265 Water Street 7th Floor New York NY 10038 212 349-1152

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Wednesday, September 1, 2021 10:53:51 AM

Re. Project: C 210438 ZSM - 250 Water Street

• Application Number: C 210438 ZSM

• Project: 250 Water Street

• Public Hearing Date: 09/01/2021

Borough: ManhattanCommunity District: 1

Submitted by:

Name: Nicole Bode

Zip: **10038**

I represent:

• Myself

Details for "I Represent":

My Comments:

Vote: I am **opposed**

Have you previously submitted comments on this project? **Yes** If yes, are you now submitting new information? **No**

I have attended or will attend the City Planning Commission's Public hearing on this project: **No**

Additional Comments:

This project is oversized for the neighborhood zoning and would cause direct harm to the vulnerable students whose schools are directly across the street from it. Students and teachers are already struggling with returning to school during covid. This would be an added threat both due to the chemicals underground as well as the noise that has proven detrimental effects to student learning. Please do what is right for the neighborhood and maintain existing zoning rules for the good of the children.

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Monday, September 13, 2021 8:18:34 PM

Re. Project: C 210438 ZSM - 250 Water Street

• Application Number: C 210438 ZSM

• Project: 250 Water Street

• Public Hearing Date: 09/01/2021

Borough: ManhattanCommunity District: 1

Submitted by:

Name: Nicole Bode

Zip: 10038

I represent:

• Myself

Details for "I Represent":

My Comments:

Vote: I am **opposed**

Have you previously submitted comments on this project? **Yes** If yes, are you now submitting new information? **Yes**

I have attended or will attend the City Planning Commission's Public hearing on this project: **No**

Additional Comments:

I am writing to say I am deeply opposed to the plans for making a zoning exception to build higher than currently allowed at 250 Water Street. the Landmarks Law prohibits the City Planning Commission from issuing permits for this project unless and until the Landmark Preservation Commission ("LPC") has issued a Certificate of Appropriateness ("CoA"). The LPC did not follow the Landmarks Law when it voted to approve a CoA in May 2021, and the LPC action is currently being challenged in court. The City Planning Commission should wait to see whether the LPC's CoA withstands judicial scrutiny. In addition, the site is highly polluted with contaminants such as elemental mercury, PCBs, metals, pesticides, volatile organic compounds, petroleum and tar-related products, chlorinated solvents, and per- and polyfluoroalkyl substances (PFAS). The school children, nearby residents, and the general public are currently not at risk of being exposed to those contaminants because of the asphalt

parking lot covering the site. However, once the asphalt is removed for remediation and development, there is a significant risk of exposure and harm. The community has not yet provided its required acceptance of the Brownfield Cleanup remedial action plan for 250 Water Street. The CPC should not accept any assertion that there is a clear path to remediation of the site at this time. The CPC should not allow the State's Brownfield Cleanup Program to be used as an argument against the CPC's own responsibilities to address toxic conditions at 250 Water Street. Sincerely, Nicole Bode 333 Pearl St. #23E

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Wednesday, September 1, 2021 1:38:18 PM

Re. Project: C 210438 ZSM - 250 Water Street

• Application Number: C 210438 ZSM

• Project: 250 Water Street

• Public Hearing Date: **09/01/2021**

Borough: ManhattanCommunity District: 1

Submitted by:

Name: George Brieger

Zip: 10038

I represent:

• Myself

Details for "I Represent": I reside across the street from 250 Water Street and my child is entering 4th grade in the Peck Slip School, also across the street from 250 Water Street

My Comments:

Vote: I am opposed

Have you previously submitted comments on this project? **No** If yes, are you now submitting new information?

I have attended or will attend the City Planning Commission's Public hearing on this project: **No**

Additional Comments:

I respectfully submit this comment as a resident of Southbridge Towers across the street across the street from 250 Water Street and as a parent of a child entering 4th grade in the Peck Slip School (PS 343) adjacent the site. I. Construction Noise. The Executive Summary of the DEIS at page S-26 acknowledges that construction noise levels will "exceed the CEQR threshold" for "an extended period." On the same page it acknowledges that the noise will even impact the playground one block away (at Fulton Street). It goes on to advise nearby residents to get noise-proof windows and to keep them shut for the duration. COVID has forced the two schools (PS343 and the Blue School) adjacent the site to keep windows open, even in colder weather. How are teachers and children, already operating under noisy and difficult conditions, supposed to teach and learn, respectively? The DEIS Executive Summary at p.S-

31 states that most construction will occur during weekdays, not nights and weekends, precisely when children are in the two adjacent schools with windows open. The Delta variant of Covid, a major issue for schools, is on the rise in NYC and the MU variant is on around the corner. These issues are unlikely to go away soon. DEIS fails to address, or even to mention, the impact of the noise given pandemic conditions. DEIS must be revised to address this. II. Construction Dust. School windows at the two adjacent schools are to remain open due to Covid. The construction dust will be breathed in continuously for many months by children and teachers of the two adjacent schools and local residents. The DEIS fails to consider, let alone to address, this issue. III. Historic Resources. DEIS (p.S-14) acknowledges that the development will cause "significant adverse contextual impacts to historic resources." Then it goes on state that it is "anticipated" that Applicant "intends" to refine its proposed design so that these impacts will be "eliminated." How does the DEIS "anticipate" this with a massive building that features a huge tower that dwarfs every other building in its surroundings? This issue should be revisited after Applicant submits its "refined" proposal. A revised DEIS must then address this. IV. Scale. DEIS (p.S-33) states that the building will be "of comparable scale to other buildings in the area" and "respects" nearby buildings' character. Is this a joke? This massive, tall structure will dwarf every surrounding building. It threatens to transmogrify our historic Seaport District. This is the only historic seaport/harbor district we have in NYC. V. Seaport Museum Financing, DEIS (p.S-32) states that the project will help in the restoration and "potential expansion" of the museum. This is highly misleading. Applicant proposes purchasing the air rights of the public school (PS343) building from the City for this mega-tower. The City will then fund the museum using this money, should it choose to do so. This is taxpayer money. A thorough redraft environmental impact statement is required to address these issues. Thanks.

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Wednesday, September 1, 2021 5:55:03 PM

Re. Project: C 210438 ZSM - 250 Water Street

• Application Number: C 210438 ZSM

• Project: 250 Water Street

• Public Hearing Date: 09/01/2021

Borough: ManhattanCommunity District: 1

Submitted by:

Name: Jared Brown

Zip: 11937

I represent:

• Myself

Details for "I Represent":

My Comments:

Vote: I am **opposed**

Have you previously submitted comments on this project? **No** If yes, are you now submitting new information? **Yes**

I have attended or will attend the City Planning Commission's Public hearing on this project: **Yes**

Additional Comments:

The H.H.C. has a LONG history of unfulfilled promises to accomplish its goals starting with the plush green gardens with trees for the community promised if the community would only grant them the ability to install this community asset on Pier 17 rooftop. Somehow, that verdant roof has morphed into PROFIT CENTER for H.H.C. as a major entertainment venue for concerts. No real public space ever materialized other than some small areas north of the elevators. However, one could rent a green area to enhance the experience of utilizing their bar area set up on the roof exclusively for paying customers

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Tuesday, August 31, 2021 11:54:31 PM

Re. Project: C 210438 ZSM - 250 Water Street

• Application Number: C 210438 ZSM

• Project: 250 Water Street

• Public Hearing Date: 09/01/2021

Borough: ManhattanCommunity District: 1

Submitted by:

Name: wendy cassidy

Zip: 10038

I represent:

• Myself

Details for "I Represent":

My Comments:

Vote: I am **opposed**

Have you previously submitted comments on this project? **Yes** If yes, are you now submitting new information? **No**

I have attended or will attend the City Planning Commission's Public hearing on this project: **Yes**

Additional Comments:

My family and I oppose the 250 water street project. The risk is too high for the health and well being of our community. Please protect our daughter from these toxins. We live in close proximity to the site, our daughter goes to school less then 20ft from this site. We are terrified and not willing to risk the health and well-being of our community. Please stop this.

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Wednesday, September 1, 2021 9:52:25 AM

Re. Project: C 210438 ZSM - 250 Water Street

• Application Number: C 210438 ZSM

• Project: 250 Water Street

• Public Hearing Date: **09/01/2021**

Borough: ManhattanCommunity District: 1

Submitted by:

Name: Peter Davies

Zip: **10012**

I represent:

Myself

Details for "I Represent": I am a resident of NYC Council District 1, and have lived in this District for over 40 years.

My Comments:

Vote: I am opposed

Have you previously submitted comments on this project? **No** If yes, are you now submitting new information? **No**

I have attended or will attend the City Planning Commission's Public hearing on this project: **No**

Additional Comments:

I oppose this application. The proposal is inappropriate. The plan undermines decades of community activism and the good governance of every former Manhattan Borough President, City Council Member, and CB1 Board over the past 50 years. I appeal to the Commissioners to uphold the zoned 120 foot height limit designed to protect the Seaport Historic District. I also urge the Commissioner's to follow the will of the people and maintain the low-scale, low-density historic character. Public air rights should be used to benefit the public, not billionaire investors like Bill Ackman, the majority owner of HHC. Their goal at 250 Water Street - and throughout the South Street Seaport neighborhood - is corporate profit, all at the expense of public interest. Protections for local school children are paramount. The DEIS must include a provision that demands HHC wait to start remediation until there is an uncontested, fully

approved, non-provisional approval from each and every required City Department before any work, remediation or construction, starts. The remediation and the redevelopment plan MUST happen concurrently to achieve the best results, at the most cost effective standard, and the least disruptive construction schedule. I urge the Commission: Do not approve HHC's application. Sincerely, Peter Davies

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Tuesday, August 31, 2021 9:00:37 AM

Re. Project: C 210438 ZSM - 250 Water Street

• Application Number: C 210438 ZSM

• Project: 250 Water Street

• Public Hearing Date: 09/01/2021

Borough: ManhattanCommunity District: 1

Submitted by:

Name: Carl Feinman

Zip: 10038

I represent:

• Myself

Details for "I Represent": I

My Comments:

Vote: I am **opposed**

Have you previously submitted comments on this project? **Yes** If yes, are you now submitting new information? **Yes**

I have attended or will attend the City Planning Commission's Public hearing on this project: **No**

Additional Comments:

am opposed to this, or any project in the historic district that violates the current zoning regulations. This project is blatantly out of scale to the low rise character of the historic district. I will cast huge shadows, cause increased traffic to an already dense area of downtown, and create noise and pollution next to two existing elementary schools.

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Monday, September 13, 2021 7:19:16 PM

Re. Project: C 210438 ZSM - 250 Water Street

Application Number: C 210438 ZSM

• Project: 250 Water Street

• Public Hearing Date: 09/01/2021

Borough: ManhattanCommunity District: 1

Submitted by:

Name: Ilana Fischer

Zip: 10038

I represent:

Myself

Details for "I Represent":

My Comments:

Vote: I am **opposed**

Have you previously submitted comments on this project? **No** If yes, are you now submitting new information?

I have attended or will attend the City Planning Commission's Public hearing on this project: **No**

Additional Comments:

250 Water street is a dangerous site due to the elemental mercury present beneath the parking lot. The Brownfield Cleanup proposal should not be used as an excuse for the City Planning Commission to thoroughly evaluate the safety and environmental impact of Howard Hughes construction project. There are two schools right next to the site--our neighborhood children's health is quite literally at risk. The Landmarks Law prohibits CHP from issuing permits without its approval -- and the appropriateness of the LPC's May decision is currently being adjudicated. The CHP should wait for this matter to be resolved, particularly when its own approval will have to be rescinded once the LPC's process is rejected by the court (which is very, very likely to happen given the lack of transparency in its process). Howard Hughes plan for transferring air-rights is transparently absurd and insulting. Why allow a massive corporate entity to ignore city zoning and manipulate the maps of the Seaport Historical District in order

to justify its monetization of city-owned properties? This development project has immense potential to set awful precedents for other developers to ignore city agencies. Please do your job and offer a thorough consideration of the long-term impact of this outrageous building proposal.

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street **Date:** Wednesday, September 1, 2021 8:58:05 PM

Re. Project: C 210438 ZSM - 250 Water Street

• Application Number: C 210438 ZSM

• Project: 250 Water Street

• Public Hearing Date: 09/01/2021

Borough: ManhattanCommunity District: 1

Submitted by:

Name: Marc-Alain Galeazzi

Zip: 10038

I represent:

• Myself

Details for "I Represent":

My Comments:

Vote: I am **opposed**

Have you previously submitted comments on this project? **Yes** If yes, are you now submitting new information? **Yes**

I have attended or will attend the City Planning Commission's Public hearing on this project: **No**

Additional Comments:

This project is outrageous and is clearly against standing law. It does not respect the zoning limits and does not comply with the spirit of the original zoning requirements that intend to keep the Seaport to historically lower levels for buildings. The HH promises about supporting the museum cannot (I) be trusted (see what they did with the promises re Pier 17) and (II) should not be a basis for the determination of whether the project is legal or not.

 From:
 timur galen

 To:
 21DCP084M DL

Subject: [EXTERNAL] 250 Water Street: Writen Testimony From Timur Galen

Date: Wednesday, September 1, 2021 8:45:42 AM

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Comments to NYC Planning Commission re 250 Water Street: 09/01/21

Good Morning Commissioners,

My name is Timur Galen. I am a resident of Lower Manhattan and an architect. I submit this testimony today to underscore five points already made in my testimony as part of LPC's review of 250 Water Street.

- 1. The 250 Water Street site is suitable to receive additional density:
 - -the full block site easily accommodates the inherent complexity of higher density, mixed-use development;
 - -the site is proximate to public transportation: bus, ferry, subway, PATH, and the cycle path;
- -the site occupies a zone between the historic Seaport buildings and the Financial District, and
 - -the site is more appropriate to receive added density than neighboring pier or waterfront sites.
- 2. The additional density is being deployed to accomplish an appropriate mix of uses:
 - -market rate housing which will help extend several decades of growth in the residential population of Lower Manhattan;
 - -affordable housing which is key to sustaining the vibrancy and diversity of the neighborhood;
 - -retail, services and community-oriented spaces at street level; and
 - -alternative workplace located in the podium.
- 3. The economic benefits of greater density are being distributed in a thoughtful way:
 - -crucial support for the South Street Seaport Museum, an essential public and cultural destination that must be a sound and viable institutional anchor for the District to be sustainable;
 - -affordable housing; and
 - -other community facing uses.
- 4. The planning and fundamental massing of the proposed project is appropriate in the context of the Historic District and has only been improved since the hearing on 01/05/21:
 - -the contextual base is in scale and empathetic with the built fabric of the District;

- -the residential tower sets back decisively from the contextual base and has a modest presence on the skyline; and
- -ground floor uses and the proposed streetscape successfully integrate with those of the District.
- 5. In summary, the 250 Water Street application demonstrates a sound partnership between essential public interests first and foremost the Museum, the District, and affordable housing and responsible private development. Thank you for your consideration, Timur F. Galen

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Thursday, September 2, 2021 1:13:22 PM

Re. Project: C 210438 ZSM - 250 Water Street

Application Number: C 210438 ZSM

• Project: 250 Water Street

• Public Hearing Date: 09/01/2021

Borough: ManhattanCommunity District: 1

Submitted by:

Name: Matthew Goldfeder

Zip: **07630**

I represent:

• Myself

Details for "I Represent": I represent myself, a former New Yorker who along with many others, was priced out of the city. I also represent along with millions of New Yorkers, a voice against the elite bureaucracy that is taking the city away from the citizens that made it great in the first place.

My Comments:

Vote: I am **opposed**

Have you previously submitted comments on this project? **No** If yes, are you now submitting new information?

I have attended or will attend the City Planning Commission's Public hearing on this project: **No**

Additional Comments:

I strongly oppose the high-rise building plan for the seaport. I have testified before at the Landmarks Preservation Commission about other possibilities that I had in mind for what can be built instead at the site. As a former architecture student, I gave the site much thought, stating that the struggling historic area can be better served with a red brick, low-rise affordable rentals building no taller than the 2003 zoning limit of 120 ft. The building should have a cobblestone alleyway cutting through it from Peck Slip to Beekman Street. The alleyway idea echoes another historic waterfront town, Hoboken, which has alleyways behind their old buildings. Making a new 250 water street building into affordable rentals with a fixed

rate gives opportunities for a revolving door of rental experiences for New Yorkers who otherwise cannot afford to live in the expensive seaport district long term. It also gives a chance for small businesses to open on the first floor of the building, facing the alleyway, as well as facing Front Street. Another possibility is a small factory that produces boats and ships, powered by solar, and other forms of renewable energy. Not only does this restore the area somewhat to its maritime roots, but also acknowledges the need for energy change in a time when Climate Change's threats have never been more obvious. Whether the Howard Hughes Corp, thinks these ideas sound sophomoric or not, doesn't change the fact that their plan is simply a power grab for the purpose of their own selfish profits without thinking about the wants and needs of the community itself. Nor is it negatable, that the Jane Jacobs landmarks movement has been abandoned for the now obviously lobbied Landmarks Commission, which recently gave this inappropriate plan a disappointing approval. Please do the right thing and reject the HHC proposal. A high rise building in the area will only bring hazardous congestion, raise rents further, and only continue the cycle of transferring NY's streets and neighborhoods to private corporations and other elites while the working-class people that made NYC great will be forced to flee. The word of the Howard Hughes Corp cannot be trusted as they hold the ailing Seaport Museum hostage with an empty bribe that everybody knows will not come to fruition. They recently admitted that their "deal" with the museum is purely for political reasons in the corporation's favor, and there is no guarantee that the new outrageously tall high rise would have "affordable housing." Recent history has shown different whenever "affordable housing" is proposed. Take these points to heart when you make your crucial decision. Think about the citizens, the historic significance of the district itself, and the artistry of the layout of the low-rise red brick district itself, which will be ruined with an ugly high rise in the middle of it. Let the Seaport Coalition save the museum. They have already presented a functional solution devoid of the HHC's manipulations. Thank you.

City Planning Commission Testimony on 250 Water Street ULURP Applications September 1, 2021

My name is Paul Goldstein and I am a long time Lower Manhattan resident. I wish to go on record strongly opposing the ULURP applications now before the City Planning Commission regarding the proposed new building at 250 Water Street and to urge the Commission to vote down these applications.

As you may know, the development of the 250 Water Street site has been contentious for many years. The prior owner of the site, located in the South Street Seaport Historic District, put forth 9 different proposals to build large, high-rise buildings on this site but those were rejected by the Landmarks Preservation Commission back in the 1980s and 1990s. They used very similar language in rejecting those buildings stating that "the proposed scale, size, mass and volume of the high-rise building would dominate and overwhelm the neighboring buildings in this low scale district, thus visually confusing the clear boundary of the district." LPC did approve an 11 story proposed building at the site but the owner chose not to build it. The latest proposed building would be great virtually anywhere else here in Lower Manhattan but not in this Historic District. Take a look at the model of the district and you will see how out of scale it is.

Following the many rejections of high-rise buildings on this site by LPC, a community wide effort was undertaken in 2003 to re-zone the 11 block Seaport Historic District to C6-2A so that the zoning would cap the height of any new building at 120 feet in this area where the average building was and remains 4-5 stories in height and the tallest building is 90' tall. Community Board 1 sponsored the re-zoning application which was endorsed by nearly every organization in Lower Manhattan including the Downtown Alliance, South Street Seaport Museum and all the property owners in the historic district other than the owner of 250 Water St. EDC studied the zoning and concluded it would provide property owners with a fair return, it was endorsed by all the local elected officials, and finally was approved by the City Planning Commission and unanimously approved by the NY City Council.

In addition to the existing C6-2A zoning, the South Street Seaport Historic District has had in place since the 1970s a zoning mechanism to encourage property owners in the area to transfer their unused development rights to sites OUTSIDE the historic district in order to maintain the low scale character of the district. This policy has worked quite well and resulted in many hundreds of thousands of square feet of FAR to be moved to other nearby Lower Manhattan sites. In fact, there are an unknown number of property owners today who would like to purchase unused Seaport development rights to build larger structures outside the historic district and CB 1 even introduced one such owner to Borough President Brewer and Councilmember Chin well over a year ago so that we could consider a proposal to move unused development rights to his or other sites and keep the Seaport low scale. That developer, if permitted to purchase Seaport development rights, would have paid the City millions of dollars

that could have gone to the Seaport Museum and he also said he would put affordable housing in his new building. Neither our elected officials nor EDC chose to follow up on this proposal. Instead, we are faced with a proposal to do just the opposite of what has long been City policy to move unused Seaport development rights outside the historic district and instead the proposal before you is to move these development rights to the 250 Water Street site within the historic district. Approving this proposal to move development rights into a historic district creates a bad precedent and would put pressure on every other historic district in the City whose property owners may well wish to do so as well.

Howard Hughes and its supporters say their new building, that is roughly three times taller than what is permitted, must be done to save the South Street Seaport Museum and to create affordable housing. But this is simply not true.

In April 2021, CB 1 unanimously approved a resolution that identifies many alternate ways to help support the South Street Seaport Museum. We all want to help the Museum survive and thrive and if you look over the resolution, it identifies specific, realistic ways to provide short term, medium term and long term financial support to the Museum without forcing the City to approve an inappropriate building at 250 Water Street that will truly harm the historic district. Likewise, the Community Board and other groups support efforts to build more affordable housing here in Lower Manhattan and have put forth suggested sites to build such units.

HHC has mounted an unprecedented campaign to gain approval of their plan by hiring the City's top lawyers, lobbyists and PR firms. NYC should not be formulating its land use decisions based on an owner's ability to spend millions of dollars to influence decision makers.

Look at their proposal to utilize City streets to "connect" 250 Water Street to Pier 17 and the Tin Building located several blocks away to falsely show that they are adjacent so they can move the development rights to 250 Water Street. One of your commissioners had it right when he noted in your review session that the connection reminded him of a Texas congressional district.

I again urge you not to approve the proposal before you today. Let's work together to come up with a better plan to help the South Street Seaport Museum and build more affordable housing while also preserving and protecting our very special South Street Seaport Historic District.

 From:
 Franco Granello

 To:
 21DCP084M DL

Subject: [EXTERNAL] 250 Water st

Date: Wednesday, September 1, 2021 12:25:06 PM

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Hi

I stay in 272 Water st since April 2016. I saw the transformation and the development of the neighborhood. I remember how was before Sandy when I attended occasionally the Seaport district during my time in NYC. Now with the new Pier 17 and the new constructions around became a truly jewel. I fully support the project of 250 Water St. I think it'll rise the prestige and value of the area, giving new affordable apartment and facilities for the families promoting social relationship among the residents, giving a further upgrade for the neighborhood. Please keep me posted for any progress in the project.

Best regards

Franco Granello

Inviato da iPhone

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Wednesday, September 1, 2021 7:04:18 PM

Re. Project: C 210438 ZSM - 250 Water Street

Application Number: C 210438 ZSM

• Project: 250 Water Street

• Public Hearing Date: 09/01/2021

Borough: ManhattanCommunity District: 1

Submitted by:

Name: **Kenny Grant**

Zip: 10038

I represent:

- Myself
- The local community board

Details for "I Represent":

My Comments:

Vote: I am opposed

Have you previously submitted comments on this project? **No** If yes, are you now submitting new information? **No**

I have attended or will attend the City Planning Commission's Public hearing on this project: **No**

Additional Comments:

- What is being proposed by the HHC is a despicable monstrosity. It will engulf the Seaport District. It will cast a shadow on the district, which will be more disastrous than just shade. It will deteriorate the health and well being of so many individuals. There is no reason they can not just stay within the regulation of the Landmarked District. - The CPC should insist ALL approved work for the BCP happen within the confines of agreements reached through ULURP negotiations between our City Council Member and the developer. - The DEIS must include a provision that demands HHC wait to start remediation until there is an uncontested, fully approved, non-provisional approval from each and every required City Department before any work, remediation or reconstruction, starts. -The complicit nature by which the CPC is ignoring the concurrent toxic and dangerous Brownfield Clean Up Plan (BCP) hurtling

through the NY State Department of Environmental Conservation for the exact same parcel of land is negligent and strips away control the ULURP process is designed to allow.

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Friday, September 10, 2021 7:16:17 PM

Re. Project: C 210438 ZSM - 250 Water Street

Application Number: C 210438 ZSM

• Project: 250 Water Street

• Public Hearing Date: 09/01/2021

Borough: ManhattanCommunity District: 1

Submitted by:

Name: Warren Green

Zip: 10038

I represent:

• Myself

Details for "I Represent":

My Comments:

Vote: I am **opposed**

Have you previously submitted comments on this project? **No** If yes, are you now submitting new information?

I have attended or will attend the City Planning Commission's Public hearing on this project: **No**

Additional Comments:

I urge you to disapprove this project. This building is totally out of character with the historic nature of the South Street Seaport Historic District (the "District"). The surrounding buildings are all under 7 stories, and this will completely tower over the District and diminish the historic nature of the District while overwhelming the low rise buildings within the District. Please do not approve this building as presented with about 37 stories. Furthermore, demapping the streets will also diminish the historic nature of the District. Please do not let this happen.

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Monday, September 13, 2021 8:34:31 PM

Re. Project: C 210438 ZSM - 250 Water Street

Application Number: C 210438 ZSM

• Project: 250 Water Street

• Public Hearing Date: **09/01/2021**

Borough: ManhattanCommunity District: 1

Submitted by:

Name: Amy Greenhouse

Zip: 10038

I represent:

• Myself

Details for "I Represent":

My Comments:

Vote: I am **opposed**

Have you previously submitted comments on this project? **No** If yes, are you now submitting new information? **No**

I have attended or will attend the City Planning Commission's Public hearing on this project: **No**

Additional Comments:

I have been living in Southbridge Towers directly across the street from 250 Water St. for over 10 years. I'm a teacher. I'm also the parent of a child entering fourth grade in the Peck Slip School (PS 343) directly across the street from the proposed skyscraper. The Developer/Applicant repeatedly calls attention to two aspects of the proposed development to sidestep the main issues entailed in the construction of the 250 Water Street project: affordable housing and funding for the Seaport Museum. Although I am for affordable housing and for the financing of museums, I strongly oppose this project. 1. Affordable housing. Applicant keeps harping on affordable housing as a way to sell the development. Nowhere does Applicant commit to a specific square footage to be devoted to affordable housing. Nowhere does Applicant commit to a specific percentage of square footage of the proposed development to be used for affordable housing. Applicant mentions the number of affordable

housing units but it has repeatedly revised down this number. Even if Applicant had committed to an affordable housing square footage amount or percentage, there is no way to enforce that Applicant actually delivers on this amount or this percentage of affordable housing. It is a sales job, not a legally binding commitment. In fact, Applicant made a similar commitment to devote affordable housing as part of a project in Brooklyn and then simply changed its mind, promising to do better "next time." The community, the public and the City of New York would have no recourse if Applicant again changes its mind. Also, if Applicant chooses to flip the project to another developer, the new owner may, in turn, entirely ignore any promises previously made. The Seaport community, the public at large, the City would be left without recourse. 2. The Seaport Museum. Applicant dangles financing for the Seaport Museum to sell its skyscraper. Applicant is engaging in clever prestidigitation to hoodwink us. The \$50 million that Applicant proposes to use to finance the museum is in fact taxpayer money: Applicant proposes to purchase air rights from the public school (PS 343) building across the street for its way too tall 250 Water Street proposed development. The City then could choose to spend the money it receives for these air rights to finance the museum. This would be money that belongs to the City and its taxpayers received for air rights for the public school. Taxpayer money. Further, the City would not be obligated to spend this money in this way. The City's elected representatives and its citizens get to decide, and in fact should get to decide, how they wish to spend this money and any other revenue, whether its revenue from air rights or anything else. Thank you,

 From:
 Robert Guazzo

 To:
 21DCP084M DL

Subject: [EXTERNAL] 250 Water Street Project

Date: Wednesday, September 8, 2021 11:59:31 AM

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I have worked in Lower Manhattan since 1997 and lived in Lower Manhattan since 2006. With respect to the plot at 250 Water Street under consideration for redevelopment, in light of the overall development in the Seaport area (including the concert venue), there is a dearth of affordable parking in the area and the City only keeps making the situation worse with the closing of the street-level lots on Peck Slip and the two lots that used to be under the FDR. So I would request that the Planning Commission make sure that the project at 250 Water Street includes sufficient parking to replace the parking that will be lost when the lot is redeveloped. Having a car in NYC is not just a luxury, especially for people who, like myself, live in lower Manhattan, but work in areas not served by mass transit. Thank you for your consideration.

Regards,

Robert Guazzo

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Monday, September 13, 2021 7:37:26 PM

Re. Project: C 210438 ZSM - 250 Water Street

Application Number: C 210438 ZSM

• Project: 250 Water Street

• Public Hearing Date: 09/01/2021

Borough: ManhattanCommunity District: 1

Submitted by:

Name: John Hellstrom

Zip: 10038

I represent:

• Myself

Details for "I Represent":

My Comments:

Vote: I am **opposed**

Have you previously submitted comments on this project? **No** If yes, are you now submitting new information?

I have attended or will attend the City Planning Commission's Public hearing on this project: **Yes**

Additional Comments:

I am asking you to flatly TURN DOWN THIS APPLICATION that is such an egregious flouting of zoning rules that it is utterly absurd. Zoning pertaining to height restrictions and using air rights outside the district exists in the Seaport Historic district specifically to protect its low-scale character. That's its reason for being. When a developer asks for a minor exemption of that height restriction they must show an honest and plausible reason, which should then be thoroughly explored. When a developer asks for an overwhelming exemption that will destroy the very district the zoning is protecting, it should be summarily dismissed. When a developer asks for an overwhelming exemption from the zoning rules and actually lies about the reason it wants the exceptions, they should be sent packing with some sanctions or public scolding. The lie: Until the public found out about the truth, HHC maintained it was gifting the Museum \$50million. Shading the truth by omission: HHC presented the John Street

building plans as an actual building to be built, without mentioning they were asking for approval for a building that they weren't building and that the Museum has no money to build. The bait and switch: Un-mandated affordable housing included in an overwhelmingly luxury building is the developer version of trickle down economics that has been demonstrated not to work. And it especially won't work here as it will not be transferred to the new builder when this building is flipped as HHC has indicated in corporate documents. Real-life consequences: Flouting of the zoning has an even more diabolic consequence here on Water Street. There is already one half-constructed downtown building that is leaning over. Water Street was next to the water and Peck Slip, an actual slip for ships, all now an area of landfill. As well, 250 Water is a block (also into Pearl St) filled with dangerous chemicals including elemental mercury. During Sandy basements on Water St. were flooded up to 10 feet with storm surge. Digging deeper to shore a building 3 times higher than allowed, triples the problems. The health and safety of 800 children with noise, dust and chemical waste will be impacted for 4 – 5 years instead of 1 -2 for an as of right building. Consequences beyond 250 Water: There have been no subsurface hydrological impact studies done throughout the Seaport as to the effect of construction and excavation of a building this massive on the foundations of our 18th and 19th century historic Seaport buildings that could be severely tested. TURN DOWN THIS PROPOSAL BASED ON ITS HUTZPAH ALONE!

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Monday, September 13, 2021 11:13:53 AM

Re. Project: C 210438 ZSM - 250 Water Street

Application Number: C 210438 ZSM

• Project: 250 Water Street

• Public Hearing Date: 09/01/2021

Borough: ManhattanCommunity District: 1

Submitted by:

Name: Linda Hellstrom

Zip: 10038

I represent:

• Myself

Details for "I Represent":

My Comments:

Vote: I am **opposed**

Have you previously submitted comments on this project? **No** If yes, are you now submitting new information? **No**

I have attended or will attend the City Planning Commission's Public hearing on this project: **Yes**

Additional Comments:

Although many of you on the Commission are in the real estate industry, THIS IS ONE PROJECT THAT SHOULD NOT BE RUBBER-STAMPED! VOTE NO The 324 foot tower that HHC proposes to build at 250 Water St would have a height almost 3x the 120 ft height allowed under the C6-2A contextual zoning of the South Street Seaport Historic District. This project lies within a 10 block area of 18th and 19th C low-scale buildings - a scale that was recognized as a defining quality in the 1977 South Street Seaport Historic District Designation Report and was purposefully down-zoned in 2003 after considered planning and agreement by city agencies, Community Board 1, civic groups, elected officials, business leaders, preservation and community representatives. It is a unique setting that the Howard Hughes Corp wants to capitalize on by building a skyscraper totally out of scale. To accomplish this, HHC is going to great lengths to get around zoning and public asset framework put in place to

protect the Seaport from just such a private development. Reasonable Economic Return: At the time of the historic district's rezoning to C6-2A with a 120ft height limit, a 2002-3 NYC EDC Study was undertaken which concluded that a 120 foot building could provide a reasonable return on investment. And yet, there is no attempt to analyze the current economic environment that might prove that an as-of-right build may be even more appropriate today, post-covid. Affordable Housing: Build at allowable 120 feet, make it totally affordable and ask for Federal subsidies. Affordable housing as part of a luxury tower is a travesty and makes the affordable part unaffordable. Besides HHC has said it will flip the building and those "affordable" units will disappear again! The bribe for the Museum is a ruse to provide political cover. No building is to be financed on John Street. HHC is not giving the Museum \$50 million. The air rights belong to us and should be auctioned off to highest bidder for use OUTSIDE the District as originally intended. Climate mitigation: I live at 273 Water Street, in a building built in 1733. During Sandy it was inundated with 10 feet of water. The development site at 250 Water should be updated with resiliency in mind. While there is still time to help protect lower Manhattan this site should be bought by the city, turned into a park, with an underground resiliency plan to catch the surface water and surge that threatens the entire district. VOTE NO

250 Water Street Testimony

Save our Seaport was created to Save our Seaport Museum.

The South Street Seaport Museum is the lynchpin of the Seaport Historic District. Casting it by the wayside flies's in face of Save our Seaport.

I was part of the Southbridge Board of Directors when we initiated the effort to down zone 250 Water Street to stop Milstein from building a 23-story edifice on the lot. 250 Water was <u>never</u> part of the historic district until we included it as a ploy to insure the down zoning.

For over 10 years there have been efforts to help fund the museum that failed. The City said that it has given the Seaport Museum more than it gave any other such institution and cannot continue to do so alone, and it is done. HHC has propped up the museum for the last 4 years to help keep it open at over quarter of a million\$ annually.

We have pressed the City to allow Historic Air Rights to be applied outside the Historic District. For over 2 years the City has refused stating not wishing to establish a precedent. Newcomers along with well-intentioned old timers have suggested that already tried and failed plans to save the museum be re instituted. Some of those old timers said that the museum is not an important part of the Historic District and should be allowed to die. Shame on them.

If the approved HHC plan, which Landsmarks has approved doesn't co forward, we shall have a 160ft development as of right. Zoning allows 120ft and 40 ft additional due to flood zone. If we go with 'as of right' we lose the Museum, 70 affordable housing units, and any hope to rebuild the New Market Pier, which will fall into the river. Those nearby can look out at what was their view of the Brooklyn Bridge and see the ghost town Seaport. Either way, whether as of right or Landmarks Approval Plan their view of the Bridge is gone!

If we allow the development as Landmarks approved, the Museum get \$Ms as endowment to bring it into the digital age and continues as the invaluable lynchpin of the district. EDC is already removing the decrepit New Market Bldg and clearly the pier should be next. 70 affordable housing units would be a welcome addition to the community particularly since 1650 such units were lost when Southbridge Towers went private. Incidentally, many SBT residents have learned to regret that decision.

So, we allow a partial application of Historic air rights, within the Historic District, gain affordable housing, save the Seaport Museum and allow it to become a brand new digital age Seaport Museum, and with the future possibility to rebuild the New Market Pier with the creation of community space on that site.

Respectfully, Paul Hovitz, Retired Vice Chair CB#1, Board member NY Downtown Hospital, Board member Manhattan Youth, Board member DOH 9/11 Advisory Committee, etc..

My name is Paul Kefer. I have lived in SouthBridge Towers since 1971, and I and my family, along with all the current residents of the Seaport neighborhood will be materially harmed by the construction of HHC's proposed building at 250 Water Street. This project at 250 Water Street will forever adversely affect all our quality of life. I firmly believe it is in New York's long-term interest to stop the erosion of protections for historic districts of low-rise properties. We New Yorkers are being railroaded by the rushed sale of City assets conducted before the current administration ends. We must do everything we can to prevent this miscarriage of land use policy now. It is evident that The Howard Hughes Corporation (HHC), like other developers and Real Estate interests, along with collaboration from the EDC, is intent on carving out a geographic sphere of influence in a specific area of NYC, the Seaport District. Beholden to a single corporation is not a positive influence on the City's livability and viability in the long term. Breaking zoning precedents and the torturous paths used to transfer air rights would allow HHC to build mostly luxury apartments that have views of the Brooklyn Bridge but will shut off light and air from all around the neighborhood is not progress. In order to cement its position of corporate control over the area. HHC has also asked to demap streets, creating private acquisition of public property. Air rights manufacture money, with up zoning, but this benefits only property owners - it will put everyone else into the shade, by casting shadows over the surrounding area. The massive size of 250 Water Street will create many adverse qualities of life and environmental factors. Physically HHC's tower at 250 Water St. will be over 3 times the 120-foot zoned height limit of the South Street Seaport Historic District. It will change the street views of the Manhattan and the Brooklyn Bridge, by placing a modern building in the forefront, it diminishes the historic sentiments engendered by current views. Further, 250 Water is so massive it would cut off the sight lines to the skyline of buildings including the Municipal Building and the Federal Courthouse, currently visible from the vantage point of the Seaport piers 17, 16, and 15, 250 Water will dwarf all the buildings surrounding it, losing the historic feelings of the current Seaport. In addition, it would create traffic snags. It would generate additional sewage that the old sewage system in the Seaport will be unable to handle and is likely to create other infrastructure problems for the City. The developer is clearly taking advantage of City services while it will not be contributing very much at all for the taking of public assets. 250 Water St. would cast shadows far, placing our few neighborhood greenspaces in jeopardy. The east side of Manhattan and the Seaport have the fewest green spaces in Manhattan. The green gardens of Southbridge Plaza will be shadowed, with reduced sunlight will negatively impact plants and trees. What the Seaport neighborhood needs is more green space. The Seaport Coalition has created and submitted multiple plans for this area, that would better serve the neighborhood and visitors. 250 Water Street is sited in the flood plain, on landfill. which is an environmental hazard for local resilience and long-term sea-level rise. The weak basements of the historic buildings surrounding the site are endangered by the design of the building, as backwash will certainly flood the neighbors. Construction is likely to cause harm to residents and schoolchildren. During construction, residents and visitors will be endangered by Brownfield Cleanup as well as loud noises and dust. The size of the building planned will makes this area a long term hazard. The backdrop of the iconic Brooklyn Bridge makes the Seaport a golden goose for New York tourism. However, it has been systematically exploited by the NYC Economic Development Corporation in backroom deals with developers, starting with Rouse's Marketplace, and the revolving door and backroom dealing has continued to the present day. Since the default of General Growth, when it assumed the Seaport leases, the Howard Hughes Corporation, using the name Seaport District LLC, has been an unfaithful bad actor in their leasing and management of the Seaport concessions. Along with the EDC, it has kept the South Street Seaport Museum a beggar institution. My parents were original members of the Seaport Museum. I am sad that the Museum has now, in guest of money, abandoned protecting the very thing it was designed to protect, the real historic neighborhood, the place where commercial New York began. In the CB and LPC meetings, I have noticed that much of the testimony on behalf of the HHC proposals has come from those who

are either contracted to or are in the employ of HHC, and the Museum's board, who will supposedly financially benefit. HHC's proposal is opposed by those not obligated to HHC. Please consider domino effects as to what happens in the Seaport throughout the City. The breaking of precedents at 250 Water Street not only impacts the Seaport. The risk from developer efforts to privatize public areas affects future decisions of the development of other historic districts, Up zonings may be the way to create more air rights, but the damage from gentrification, luxury housing and MIH to communities that have been living in New York are well documented. The MIH policy favors gentrification, not affordability. Seaport residents are not alone, as inappropriate building proposals and up zonings are at issue in SoHo NoHo, Gowanus, Governors Island, and at 130 St. Felix Place in Brooklyn, among other neighborhoods where predatory developers have submitted private building proposals unhealthy for the City. It is infuriating that this application on behalf of HHC's unmasks the REBNY strategy effort to make the public's assets private. 250 Water St. would unfairly take away the general public's light and air, extending far away from the 250 Water Street location. Loss of the historic Seaport is bad for New York City, and bad for the nation.

Please note that this is not a NIMBY point of view. My apartment in SouthBridge Towers is on the fourth floor facing west. As a lifelong resident of lower Manhattan, my concern is for the preservation of the South Street Seaport Historic District for future generations of Americans. Please do not approve HHC's application for 250 Water Street.

I thank you and appreciate your time and commitment to doing what is right.

Very truly yours,

Paul J. Kefer 90 Beekman St. Apt 4C New York, Ny 10038

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Sunday, September 5, 2021 5:06:30 PM

Re. Project: C 210438 ZSM - 250 Water Street

• Application Number: C 210438 ZSM

• Project: 250 Water Street

• Public Hearing Date: 09/01/2021

Borough: ManhattanCommunity District: 1

Submitted by:

Name: Rona Kluger

Zip: 10038

I represent:

• Myself

Details for "I Represent": A resident of the area, a 9/11 survivor who still has ongoing health issues from that disaster. And who was displaced after Sandy for some time.

My Comments:

Vote: I am opposed

Have you previously submitted comments on this project? **No** If yes, are you now submitting new information?

I have attended or will attend the City Planning Commission's Public hearing on this project: **No**

Additional Comments:

I strongly oppose this wrongheaded attempt by a private entity, unethically supported by members and former members of City government, to usurp current zoning laws and make a mockery of transparent, participatory government. Joanne Gorman of FOSSS submitted a 17 page letter of opposition on Sept. 1 that surgically dissects every aspect of this proposal. I cannot hope to improve on her work; I can only urge you to read her statement and know that I, and countless others in the area, agree with every word of opposition. We are committed to fighting this genuinely terrible proposal for as long as we have to in order to kill it once and for all. Covid and the incessant hits from climate change make it clear what we need in the Seaport district: more open space, climate resilient buildings, support to turn empty office buildings into affordable housing, better drainage and sewer systems. And City support for the

Seaport Museum. CPC should be helping us in these long-term efforts to strengthen a fragile landmark district that properly stewarded, could be a very valuable City asset. It is stupid and short-sighted to instead allow a private developer to wreck havoc in it for its short-term gain.

 From:
 rona kluger

 To:
 21DCP084M DL

Subject: [EXTERNAL] 21DCP084M - Comment on the DEIS

Date: Sunday, September 5, 2021 9:06:25 PM

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I am writing days after Hurricane Ida to declare my opposition to the conclusions of the DEIS. I was against this proposal from its inception, furious that the Administration could countenance pushing a project that overruled current zoning and landmark laws as if they were minor matters, of no consequence. The Administration clearly saw no problem with ignoring these laws, and permitting a building 3 times the size legally zoned for the area.

The Administration, in fact, seemed to see advantages to the community in this project that the community itself did not see. Nor did it see the many disadvantages we see.

So, we have the EIS statement that the project "would not result in significant adverse impacts on land use, zoning or public policy."

This is almost laugheable in its disingenuousness. This is a project that deals with zoning by plowing through the zoning laws currently in place. I'd say that makes it "adverse."

As for "adverse impacts on land use," consider the impact of a multi year project, first clean up of a toxic site and then years of construction, all in a small area adjacent to two schools, a large residential complex and, oh yes, the Brooklyn Bridge. Where this building, if and when completed, will render the Bridge view invisible to the public at large from Fulton Street. The view will be the privilege of the highrollers in some of the priciest apartments.

And then there's noise (we know pile driving around here) and dirt (potentially hazardous) and overall disruption of a massive multi-year construction project.

As for public policy, the favorable treatment of the developer, the way landmark rules have been broken, not bent, can only add to citizens' perception that City government is for the rich and powerful. That laws and rules mean nothing when the powerful want them changed. I'd say that's an adverse impact.

But most of all, at this juncture, just days after the horror of Ida, the effects of climate change should be front and center in an environmental review. And I don't see it in this one. Already, we know that this property is landfill, on a high water table. The area floods constantly. It was hit hard by Superstorm Sandy. But that was the past. What we are facing now, what we will face, is going to be of far greater magnitude. Far more rainfall in shorter periods of time, as in Ida, as well as increased chances of river overflow.

Sewers and drains in the area, particularly on Water Street are already inadequate, clogging after

even an average rainfall.

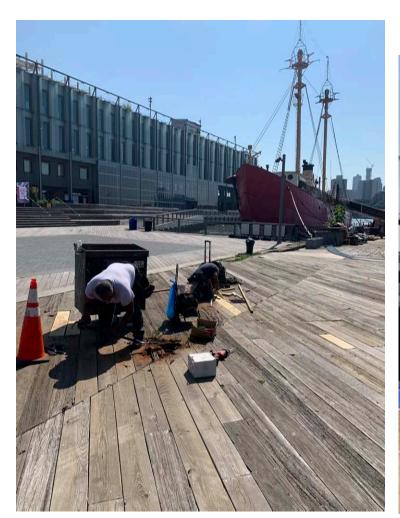
Any new construction on this site, even one well within the zoning rules, would warrant extreme caution at this point. Instead, this projects reeks of hubris; a too big building on a toxic waste site on landfill near the river while extreme weather gets more and more extreme.

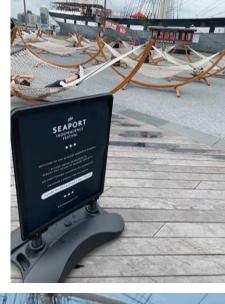
This is foolhardy. This is dangerous. This is wrong.

By failing to acknowledge the challenges of a changing climate and its impact on this project at this very specific site, this EIS is an inadequate document. It should not serve as a "pass go" card for a project that needs a great deal more scrutiny.

Sent from Mail for Windows

- ●My name is Eric Kovar. I live on John Street and I strongly support the HHC proposal to develop a mixed-use building at 250 Water Street because HHC makes my neighborhood a better place to live ins so many ways.
- •I came here to NYC to help Pfizer and 3 things got me through the Pandemic: **Central Park**, the **Met Museum**, and **free HHC events at the Seaport**.
- •I support HHC because they have shown me that HHC wants the BEST for my neighborhood.
- •Here are a few pictures I took during my walks in 2021 at the Seaport. For me, these picture speak louder than words and are examples of how *HHC puts its resources to good use for our neighborhood*. A community basketball event. A fun hammock set up. Simple, but constant care of their properties.







To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Monday, August 30, 2021 2:19:43 PM

Re. Project: C 210438 ZSM - 250 Water Street

Application Number: C 210438 ZSM

• Project: 250 Water Street

• Public Hearing Date: 09/01/2021

Borough: ManhattanCommunity District: 1

Submitted by:

Name: Paul Lehrman

Zip: 10038

I represent:

• Myself

Details for "I Represent":

My Comments:

Vote: I am **opposed**

Have you previously submitted comments on this project? **Yes** If yes, are you now submitting new information? **Yes**

I have attended or will attend the City Planning Commission's Public hearing on this project: **No**

Additional Comments:

I strongly oppose the new development being put forward by HHC at 250 Water Street. My name is Paul, and I live near the Seaport. I care deeply about the historic district. It is a legacy that belongs to all New Yorkers and its historic character should be preserved for the enjoyment of our citizens for generations to come. There is nothing in this monster's design not its bulk or hulk or style that is reflective of the demure and fragile 19th-century neighborhood it wishes to dominate. This building will essentially privatize the distinct; literally walling it off with a 350-foot tall luxury high-rise that does not belong in this historic space. At its core, the new design is no different from SOM's earlier podium and towers approach the Landmark Preservation Commission turned down in January. Back then, Commissioners criticized its impact noting, "It doesn't say to me I deeply transition to the district; it says, you know, the district ended a block further in..." This completely out-sized

development does not preserve the historical legacy of this district as the developer suggests, it will forever destroy it and set a threatening precedent for historic districts all across the city. Please reject this application by Howard Hughes Corp for a certificate of appropriateness at 250 Water Street. There is nothing appropriate about it. Thank you

 From:
 Buddy Mantia

 To:
 21DCP084M DL

Subject: [EXTERNAL] 250 Water St.

Date: Tuesday, August 31, 2021 10:52:43 PM

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Hi, My name is Buddy Mantia. I am the manager of the Seaport Renegades Softball team. I was also a performer for many years, now a writer and film producer. You may wonder what this has to do with your project. Strangely, film producing and managing a ball team are very similar. It's a group of people putting their individual talents together and making a successful product. I see your project as a team trying to attain their own special goal. By creating affordable housing benefits everyone involved. The people who eventually wind up taking residence, the jobs created for the people building these homes which increases their income and that creates taxes which is a win-win for everybody. I'm sure this is just the tip of the iceberg for your team. So, in my opinion, teamwork is the answer to any worthwhile vision. My hope is your championship team continues in it's ideas for future winning seasons. Capitalism and humanity are a great team.

Congratulations, Best, Buddy

Catherine McVay Hughes Testimony

New York City Planning Commission Public Hearing on 250 Water Street, Manhattan Wednesday, September 1, 2021, at 10:00 A.M. Remote: Via NYC Engage Portal

My name is Catherine McVay Hughes, and I am a Board member of the South Street Seaport Museum, though I am testifying today as a Seaport neighbor since 1988.

There are so many reasons why the 250 Water Street proposal should proceed. Chief among them is the stability it will provide the entire Seaport district.

The leveraging of real estate in service of the Museum is exactly what was designed originally. The architects of the Historic District imagined a plan like this, one in which the real estate assets and historical value of the neighborhood sit side-by-side, each strengthening the other.

Without this plan, the future of the Seaport's historic buildings is at great risk of falling into disrepair if their caretaker is forced to close.

We have an opportunity to activate the neighborhood streetscape in a way that will help small businesses, add vibrancy, and character and make good use of a vacant lot, a parking lot, that's been an eyesore for decades.

And not to mention the long overdue addition of affordable housing that will contribute to this community's accessibility and long-term health and growth. Of roughly 270 total apartments, at least 80 will be deeply affordable for people at 40% AMI — this means an income of around \$45,000 for a family of four. This will allow families with lower incomes to live close to good jobs, good transportation as well as local retail and other services.

The 250 Water Street Project will meet or exceed regulatory requirements for resiliency and sustainability and will be certified LEED Silver, at a minimum, with a goal to reach Gold.

This plan will ensure that the District will thrive in the way it was intended to from the very beginning. This is how we bridge the divide between the hardships of the past 20 years — from 9/11 to Superstorm Sandy and now COVID — to our future.

Affiliations (for purposes of disclosure): Catherine McVay Hughes served as Manhattan Community Board 1 Chair, Governors Island Trustee, Earth Institute at Columbia University Advisory Board, NY Rising Community Reconstruction Program for Southern Manhattan Co-Chair. She is currently a member of the Board of Directors for Battery Park City Authority, CERES Presidents Council, Lower Manhattan Development Corporation, South Street Seaport Museum, WTC Scientific Technical Advisory Committee, Princeton Climate Institute, Princeton University School of Engineering and Applied Science Adlinger's Center for Energy and the Environment External Advisory Committee, Storm Surge Working Group, Climate Coalition for the Seaport-Financial District, and Financial District Neighborhood Association. She holds an MBA from the Wharton School of Business and a Bachelor of Science degree in Civil Engineering from Princeton University.

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Tuesday, September 7, 2021 5:08:57 PM

Re. Project: C 210438 ZSM - 250 Water Street

• Application Number: C 210438 ZSM

• Project: 250 Water Street

• Public Hearing Date: 09/01/2021

Borough: ManhattanCommunity District: 1

Submitted by:

Name: Barbara Mensch

Zip: 10038

I represent:

• Myself

Details for "I Represent":

My Comments:

Vote: I am opposed

Have you previously submitted comments on this project? **No** If yes, are you now submitting new information?

I have attended or will attend the City Planning Commission's Public hearing on this project: **No**

Additional Comments:

I was not able to make the meeting. I vote NO on the proposed tower.

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Saturday, September 11, 2021 1:46:07 PM

Re. Project: C 210438 ZSM - 250 Water Street

• Application Number: C 210438 ZSM

• Project: 250 Water Street

• Public Hearing Date: 09/01/2021

Borough: ManhattanCommunity District: 1

Submitted by:

Name: Caroline Miller

Zip: 10038

I represent:

• Myself

Details for "I Represent":

My Comments:

Vote: I am **opposed**

Have you previously submitted comments on this project? **No** If yes, are you now submitting new information?

I have attended or will attend the City Planning Commission's Public hearing on this project: **No**

Additional Comments:

I am a resident of the South Street Historic District (275 Water Street) and I urge the City Planning Commission to reject this proposal for the following reasons: --Zoning Changes: Allowing a 324-foot-tall building at 250 Water Street would destroy decades of thoughtful city planning and efforts to protect unique public assets from overreach of private developers. The Howard Hughes Corp. would be allowed to decimate the height limit in the historic district while at the same time monetizing the spectacular view afforded by the fact that all other new buildings in the district have complied with contextual height limits. That's not just ironic, it's outrageous. --LSGD Expansion: HHC's effort to acquire control of the demapped streets between 250 Water Street and Pier 17 is a convoluted scheme to enable an air-rights transfer that violates the 1972 Seaport Transfer Mechanism. Approving this proposal would not only result in a grossly inappropriate building, it would also, with the proposed 99-year-lease, give

a single private developer too much control over a major portion of the Seaport for the foreseeable future. And it's bad government: As Community Board 1 put it in their resolution opposing this proposal: "This suggests that the applicant and the City have created a 'work around' to sell the purported public assets known as 'air rights' to the applicant in a singlesource transaction without an RFP to solicit competitive bids." -- The Museum: HHC has attached a promised \$50 million endowment for the South Street Seaport Museum to the 250 Water Street building in order to win the approval of many Museum supporters. This is a bald attempt to sweeten a proposal that doesn't fly on its merits. But the money for the museum is neither spelled out in any detail nor guaranteed in this proposal, and the number continues to be in flux. There are far too many examples around the city of community amenities that evaporated once developers had the approvals they needed to violate zoning limits. In addition, as Borough President Gale Brewer noted in her testimony to the CPC, it's questionable whether it is even legal. The \$50 million figure is not a "contribution" by HHC, as it was originally described, but the proposed use of city revenues from the sale of air rights to HHC. As such it may not even be possible to use it for an endowment for the museum. Brewer's testimony also highlighted the irregularity of many museum supporters backing this building for reasons that have nothing to do with its suitability. Speaking of the funding for the museum she said: "I am very conscious of the fact that this is not a land use item, but it is what I care about." Approval of this proposal on such a flimsy and inappropriate promise would be an irrevocable mistake, unfortunate for the Seaport and for the city as a whole.

 From:
 Emily Moss

 To:
 21DCP084M DL

Subject: [EXTERNAL] 250 Water Street comment

Date: Monday, September 13, 2021 3:25:34 PM

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To the City Planning Commission:

I am a long-time resident of lower Manhattan---born and raised on the Lower East Side, lived several decades in Tribeca before it was chic, now an apartment owner in FIDI. I am also an architect who has practiced and taught design for many years.

Like many urban dwellers, I am completely in favor of building new affordable housing. I am visually and physically unconnected to the 250 Water Street proposal; it does not affect my own residence except to the extent that new construction adds traffic and infrastructure needs to an already overburdened part of the city. That said, I object to the proposed building, for its height, its bulk, its inability to negotiate between the very low-rise seaport neighborhood in which it is embedded and the mixed height Southbridge Towers and other adjacent buildings. Every new building in the city is an opportunity to do better---to be more generous, more sustainable, more considerate, to contribute to the social life of the city. My reading of the renderings, which try very hard to mask the bulk and height, show little ground level truly public space. If it is indeed built to a height of 345 feet, it will cast large shadows on the Southbridge Towers community and beyond. If that were as of right, it would be harder to argue; however, it is a dramatic exception to the 120 foot height that is permitted. We know that the smattering of green/trees will do nothing for the overloaded city sewer system or the increasingly pervasive heat island effect.

We only need to look to One Manhattan Square as an example of what not to do while it is still possible to not do this.

Thank you for allowing me to comment.

Emily Moss, RA

 From:
 Grant Muller

 To:
 21DCP084M DL

Subject: [EXTERNAL] 250 Water Street Testimony - In Favor

Date: Friday, September 3, 2021 1:38:55 PM

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Commissioners,

My name is Grant Muller and I work in the Financial District and often pass by the parking lot at 250 Water Street.

It is the kind of urban feature which, every time you walk by it, you ask yourself: "What is this still doing here?" It has struck me that the lot does not seem at all complimentary to the historic buildings you find as you walk toward the waterfront. Neither does it fit in with the taller buildings and skyscrapers that flank the parking lot on the other side. Walking past it once the sun sets you walk a bit faster---just trying to get to the other side, where activity and street life begins again. This blocklong parking lot does not belong in this area at all.

The Seaport is so well-served by subways and bus lines, and as the Financial District has become more residential, many people are able to walk to work. So, what then is this massive, unappealing parking lot doing here? Is it a holdover from the peak Robert Moses-era worship of the car?

When I learned there was a proposal to build a new building at this location, it seemed to me a no-brainer, and I was fascinated to learn that the lot is even considered part of the Seaport Historic District.

I want to be sure that the Commissioners know that while there are people opposing this project whose views may be affected, there are many more who live and work in this area who have long

felt that this parking lot has outlived its usefulness on Water Street site, and who *strongly*

believe that this site should be transformed to active, productive uses. This means housing--

including affordable housing---along with some office space and community space, as is being proposed. The plan makes sense, and I hope you will approve it.

Thank you.

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Friday, September 10, 2021 3:45:15 PM

Re. Project: C 210438 ZSM - 250 Water Street

• Application Number: C 210438 ZSM

• Project: 250 Water Street

• Public Hearing Date: 09/01/2021

Borough: ManhattanCommunity District: 1

Submitted by:

Name: Margaret Othrow

Zip: 11238

I represent:

Myself

Details for "I Represent": self explanatory

My Comments:

Vote: I am **opposed**

Have you previously submitted comments on this project? **No** If yes, are you now submitting new information?

I have attended or will attend the City Planning Commission's Public hearing on this project: **No**

Additional Comments:

The South Street Seaport AND ITS ENVIRONS represent a specific time in New York City's history. These low-rise buildings at the edge of the ocean stand in STARK CONTRAST to the towers behind them. The City Planning Commission has an obligation to save this minute treasure from our past FOR THE FUTURE. The idea that the Howard Hughes Corp,in an ARROGANT MOVE, attempts to manipulate zoning and public assets to advance its profit is CORPORATE GREED at its most outrageous. Do not approve HHC's application.

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Monday, September 13, 2021 2:02:32 PM

Re. Project: C 210438 ZSM - 250 Water Street

Application Number: C 210438 ZSM

• Project: 250 Water Street

• Public Hearing Date: 09/01/2021

Borough: ManhattanCommunity District: 1

Submitted by:

Name: May Park

Zip: 10038

I represent:

Myself

Details for "I Represent":

My Comments:

Vote: I am **opposed**

Have you previously submitted comments on this project? **No** If yes, are you now submitting new information? **Yes**

I have attended or will attend the City Planning Commission's Public hearing on this project: **No**

Additional Comments:

Hello - I am writing as a mother of two elementary school aged kids who live directly across the street from 250 Water Street. I am a long time resident of the historic South Street Seaport and could not be more proud to live in this neighborhood. I would not want to see the 250 Water Street parking lot developed into a high rise building that would overshadow the beauty of the neighborhood and be completely inconsistent with adjacent buildings. Howard Hughes should be permitted to build only to the 120-foot tall zoning allowed. Other new projects in the district have created profitable developments while staying within the established zoning envelope. At its core, the latest design is no different from SOM's earlier podium and towers approach the Landmark Preservation Commission turned down in January. Back then, Commissioners criticized its impact noting, "It doesn't say to me I deeply transition to the district; it says, you know, the district ended a block further in..." Please reject this proposal by

Howard Hughes Corp.

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Tuesday, August 31, 2021 5:19:00 PM

Re. Project: C 210438 ZSM - 250 Water Street

• Application Number: C 210438 ZSM

• Project: 250 Water Street

• Public Hearing Date: 09/01/2021

Borough: ManhattanCommunity District: 1

Submitted by:

Name: Landy Pheloung

Zip: 10038

I represent:

• Myself

Details for "I Represent":

My Comments:

Vote: I am opposed

Have you previously submitted comments on this project? **No** If yes, are you now submitting new information?

I have attended or will attend the City Planning Commission's Public hearing on this project: **No**

Additional Comments:

I am opposed to the plans for 250 Water as they currently stand. The proposal is too tall and doesn't comply with the historic district regulations.

Good Afternoon

My name is Joshua Pickard, a partner in the NoHo Hospitality Group which operates 8 restaurants in downtown New York. I am speaking today in support of HHC and their mixed-use building at 250 Water Street on behalf of myself and my partners Luke Ostrom & Andrew Carmellini. We invested in the Seaport District and suport this evolution process into a wonderful balance between its history and the future.

This development will help spur increased economic development, add residential housing near transit and good jobs, create permanent, deeply affordable housing in Lower Manhattan's affluent Seaport neighborhood and generate funding for the Seaport Museum..

I have lived in downtown NYC since 1981 and know the Seaport quite well over the years. I am a founding board member that created the Noho BID so understand the development process in such cherished neighborhoods.

I was happy to see the modifications made during the Landmarks approval process and now feel confident this development will be an important addition to the Seaport District and has been carefully scaled to the existing historical structures and is inclusive to community needs.

Over the past 32 years I have been involved in building 22 restaurant concepts in 4 states. I recently completed a 3 year project with Howard Hughes at Pier 17 where we recently opened Carne Mare and Mister Dips. I can tell you with years of first hand experience that HHC has been the most conscious of builders we have ever worked with.

They take an extraordinary level of responsibity in its handling of all the projects in this area. While we understand that construction can be temporarily disruptive, we have confidence in this team to run a safe, sensitive and responsive construction operation at 250 Water Street.

The building's design is contextual to its surroundings. Specifically, the building is lower rise where it meets the interior of the Historic District and taller along Pearl Street, which is wider and faces the high-rise Financial District.

I thank you, and I urge this body to support the land use actions necessary to make 250 Water Street possible.

Joshua Pickard

 From:
 Chance Pryor

 To:
 21DCP084M DL

Subject: [EXTERNAL] 250 Water Street

Date: Wednesday, September 8, 2021 3:39:48 PM

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Please do not approve this monstrosity of a building. I was born and raised on Cedar street and grew up going to the seaport, in awe of its history and charm as a beacon of New York's heralded past as a port city. I am 27 years old so old enough to remember the area before and after the towers. I am already disappointed to see how generic the seaport has become, with almost know acknowledgment of this beautiful past it has and new hotels and half finished high rises dotting the landscape. Anyone who knows this area and city planning knows that the guise of "affordable housing" is a guise for extreme gentrification and the forced relocation of long time residents who already lived in affordable housing! Do not let the seaport become the next vapid retail victim of lower manhattan. Preserve its history. It is important and those involved in approving the decision will regret their part in it when this area is unaffordable and filled with 3-4 year tenants who will move on to the next glass city. Please consider your role in protecting the integrity of this area and its diverse long term residents

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Wednesday, September 1, 2021 4:05:03 PM

Re. Project: C 210438 ZSM - 250 Water Street

Application Number: C 210438 ZSM

• Project: 250 Water Street

• Public Hearing Date: 09/01/2021

Borough: ManhattanCommunity District: 1

Submitted by:

Name: Matt Reininger

Zip: 10004

I represent:

• Myself

Details for "I Represent":

My Comments:

Vote: I am **opposed**

Have you previously submitted comments on this project? **No** If yes, are you now submitting new information? **No**

I have attended or will attend the City Planning Commission's Public hearing on this project: **No**

Additional Comments:

I am concerned about the toxins and the proper clean-up associated with the 250 Water development site. As a member of the Peck Slip School Leadership Team, and the anxiety about the health, wellness, and learning loss associated with this project. Families will leave Peck LSip which will ultimately diminish funding for the school already under distress from years-long construction. In addition, weare on the verge of seeing entire neighborhoods controlled by private interests. Enabled by elected officials who have made deals with developers, zoning protections are being dismantled under the ruse of offering benefits for the community. And the frontier is in the South Street Seaport Historic District. The Howard Hughes Corp., aided by an army of lobbyists, is not only pushing through a building three times the allowable height at 250 Water Street, but is now asking for a 99-year lease to supersize the public land it controls in the Historic District. If approved, this would set the stage for

more zoning-busting buildings in this tiny District.

 From:
 Mauro Rossi

 To:
 21DCP084M DL

Cc: Nicole

Subject: [EXTERNAL] 250 water Street

Date: Wednesday, September 8, 2021 12:34:47 PM

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As a resident of the historic seaport district, I am extremely disappointed to see this project being considered in violation of existing zoning laws. There are very few areas in Manhattan left that have been protected from overdevelopment. We are in the shadow of the financial district but it is the architectural style and height limitations that distinguish the few waterfront blocks that define the seaport.

While I support responsible development and welcome the addition of affordable housing to the neighborhood, the responsible approach to this would be to limit the height of new construction in the district to conform to the historic nature of the rest of this small neighborhood.

Mauro Rossi 265 Water Street NY NY 10038
 From:
 Nicole Rossi

 To:
 Mauro Rossi

 Cc:
 21DCP084M DL

Subject: [EXTERNAL] Re: 250 water Street

Date: Wednesday, September 8, 2021 1:06:38 PM

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I would echo my husband's sentiments. The Seaport district remains a historic icon of what was once, in its entirety, New York City. To lose this piece of history would be shortsighted.

Furthermore, any construction that may release toxic gases or other and may harm existing residents of the Seaport, should be strictly monitored and the welfare of children in neighboring schools (there are two school on two sides of the 250 Water Street lot) should be the city's highest priority.

Thank you for your time,

Nicole Rossi 646-281-2982

> On Sep 8, 2021, at 12:34 PM, Mauro Rossi <mauro.rossi@gmail.com> wrote:

>

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Monday, August 30, 2021 2:25:22 PM

Re. Project: C 210438 ZSM - 250 Water Street

• Application Number: C 210438 ZSM

• Project: 250 Water Street

• Public Hearing Date: 09/01/2021

Borough: ManhattanCommunity District: 1

Submitted by:

Name: Linnea Sage

Zip: 10038

I represent:

Myself

Details for "I Represent":

My Comments:

Vote: I am **opposed**

Have you previously submitted comments on this project? **Yes** If yes, are you now submitting new information? **Yes**

I have attended or will attend the City Planning Commission's Public hearing on this project: **No**

Additional Comments:

The historic seaport should remain intact. It is a stunning representation of old new york. Any giant, modern, obtrusive buildings will literally and metaphorically cast a shadow over the area. The cobblestones and small old buildings in that area need to preserved for history and tourism. Furthermore, every rendering I've seen of the proposed building is hideous. It doesn't even try to mimic the historic nature of the area or match its architecture.

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Monday, September 13, 2021 6:55:58 PM

Re. Project: C 210438 ZSM - 250 Water Street

• Application Number: C 210438 ZSM

• Project: 250 Water Street

• Public Hearing Date: **09/01/2021**

Borough: ManhattanCommunity District: 1

Submitted by:

Name: Joshua Schapiro

Zip: 10038

I represent:

• Myself

Details for "I Represent":

My Comments:

Vote: I am **opposed**

Have you previously submitted comments on this project? **No** If yes, are you now submitting new information?

I have attended or will attend the City Planning Commission's Public hearing on this project: **No**

Additional Comments:

This project puts all of our neighborhood children at risk, with two school immediately next to the dangerous building site with its buried mercury. Remediation must wait until there is uncontested, fully complete approval for Howard Hughes' massive building project. It makes no sense to put our children and neighborhood at risk before this debate is fully adjudicated. Why would the city ignore its own zoning limits (as clearly defined by the conditions of the Seaport Historical District) in order to benefit an enormous corporation? The city deserves a properly vetted, transparent process, that evaluates the true environmental impact, the financial viability, and the long-term consequences of allowing a massive investment corporation to ignore zoning ordinances and transfer air-rights based on its bizarre redrawing of the district. As is clear from recent coverage (and op-eds), the entire city is watching this case for its potentially precedent-setting consequences. The entire city deserves a transparent, thorough

process. The city could well prioritize affordable housing and funding of the Seaport Museum without falling for Howard Hughes' Faustian bargain. There is no reason that the corporation could not build within the set zoning limits, nor would it be unreasonable to request far more concessions that would benefit everyone (not just Howard Hughes corporate investors). Thank you in advance for doing your job, thoroughly, considering the obvious lack of merits of the Howard Hughes proposal.

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Wednesday, September 1, 2021 7:25:08 PM

Re. Project: C 210438 ZSM - 250 Water Street

• Application Number: C 210438 ZSM

• Project: 250 Water Street

• Public Hearing Date: 09/01/2021

Borough: ManhattanCommunity District: 1

Submitted by:

Name: melissa Silverwood

Zip: 10005

I represent:

• Myself

Details for "I Represent":

My Comments:

Vote: I am **opposed**

Have you previously submitted comments on this project? **No** If yes, are you now submitting new information?

I have attended or will attend the City Planning Commission's Public hearing on this project: **No**

Additional Comments:

Hello, My name is Melissa Silverwood. I am greatly concerned about the project proposal for 250 Water. I have two children, one a rising 3rd grade and one a rising Prek at the Peck Slip School. I feel the uncertainty surrounding the mercury at the site, and the lack of proposed measures to prevent contact contamination, is very troubling. We know the effects of Mercury on young Children. Secondly the HHC gas not addressed the half decade construction noise and dust that our kids will have to listen to and breathe in (as windows must be open) all day, . We need more regulation for noice decibels and contamination control. I oppose the current proposal.

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Wednesday, September 1, 2021 12:40:16 PM

Re. Project: C 210438 ZSM - 250 Water Street

Application Number: C 210438 ZSM

Project: 250 Water StreetPublic Hearing Date: 09/01/2021

Borough: Manhattan
Community District: 1

Submitted by:

Name: Adira Siman

Zip: 10004

I represent:

• A local community group or organization

Details for "I Represent": Partnership for New York City

My Comments:

Vote: I am in favor

Have you previously submitted comments on this project? **No** If yes, are you now submitting new information?

I have attended or will attend the City Planning Commission's Public hearing on this project: **No**

Additional Comments:

Thank you, Chair Lago and members of the commission for the opportunity to testify in support of the proposed project at 250 Water Street. The Partnership for New York City represents private sector employers of more than one million New Yorkers. We work together with government, labor and the nonprofit sector to maintain the city's position as the preeminent global center of commerce, innovation and economic opportunity. The Partnership offices have been in Lower Manhattan since 1991 and we have contributed to the transformation of the financial district into a model mixed-use, live-work neighborhood. The proposed development by the Howard Hughes Corporation (HHC) is totally consistent with the objectives of renewal, growth and preservation that we and the majority of this community have supported for the past twenty years. Redevelopment of the World Trade Center site has moved the center of gravity in Lower Manhattan to the West. The HHC investment in a

significant mixed-use development in the Seaport District provides important balance to this community, helping to ensure that the east side of the district will remain vital and vibrant. It also introduces the first major addition of affordable housing in half a century, ensuring that Lower Manhattan achieves the diversity that we aspire to in a model city neighborhood. In response to the damage that Lower Manhattan experienced because of September 11th and Superstorm Sandy, the neighborhood has benefited from enormous public investment that will only be justified by increasing its residential and commercial density. The HHC project accomplishes this while preserving the historic character of the built environment. The HHC investment in the Seaport Museum is of particular importance to the community's status as a cultural and tourism hub. It is important to note that HHC has worked diligently with community interests to plan a project that achieves local goals and transforms an unproductive lot that has needed redevelopment for 50 years into a vibrant community asset. Most recently, in response to comments from the Landmarks Preservation Commission, HHC revised the proposal to reduce the height and bulk of the building. This project is important to the future of Lower Manhattan and to the city struggling to recover from the devastating impact of the pandemic. We urge its approval.

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Wednesday, September 1, 2021 5:45:08 PM

Re. Project: C 210438 ZSM - 250 Water Street

• Application Number: C 210438 ZSM

• Project: 250 Water Street

• Public Hearing Date: 09/01/2021

Borough: ManhattanCommunity District: 1

Submitted by:

Name: Adrienne Sosin

Zip: 10038

I represent:

• Myself

Details for "I Represent":

My Comments:

Vote: I am **opposed**

Have you previously submitted comments on this project? **Yes** If yes, are you now submitting new information? **Yes**

I have attended or will attend the City Planning Commission's Public hearing on this project: **Yes**

Additional Comments:

abomination of a building of this height and mass as 250 Water St. would be forced upon our already endangered and uniquely historic Seaport district, a jewel of historic preservation, priceless to New York and to the whole nation. Allowing this project and its associated ULURPS will also change the degree of privatization of public properties all over New York, de-mapping streets that essentially turns our common public properties over to private developers. As FOILS and materials for litigation by the Seaport Coalition show that with current and former City officials are essentially selling off ownership of the public's streets to private real estate interests, now being perceived as fiefdoms all over the City. The entire Seaport will be totally under the control of a private developer if these ULURPS are approved, and the approvals will be used as precedent by real estate interests. All these concomitant actions now proposed by these ULURPS potentially lead to the destruction of many other historic districts in New York. At 250 Water St. the proposed apartment tower is still way over the height of the other buildings inside and even outside the Seaport Historic District. The huge mass of the building's lower portion will block off the district from Pearl Street, which was meant to be the entry to the low-rise area. Construction and ongoing density thereafter will increase already high road traffic and likely create sanitation pickup traffic. The 340' tall building will shade the streets and block the sunlight; it will cast long shadows over the surrounding lower buildings and detrimentally reduce sun to gardens and plantings in the Southbridge Plaza; shadows from 250 Water would reach over the Brooklyn Bridge as far north as the Smith Houses. It will prevent 270' Southbridge Towers from using solar panels efficiently. The shadows will rob the entire Seaport neighborhood of its aura of Old New York at the Brooklyn Bridge, meaning that a major part of the attractiveness of the historic district will be gone forever. It is a sham for any City official to say that this proposal benefits the community. It is disappointing that some elected officials and Museum advocates have allowed themselves to be duped or bribed by HHC's elaborate ruse to help the pathetically mismanaged Seaport Museum. But Community Board 1 has overwhelmingly resolved against the HHC ULURPs and its attempts to skirt City regulations. Elected and soon to be elected representatives including Yuh-Line Niou and Christopher Marte are standing with the community to reject it. The Municipal Arts Society and other major civic organizations oppose this project in testimony and writing. Please attend to their comments. HHC touts 70 MIH affordable units and mixed uses but the building would be primarily luxury housing for oligarchs and investors. The 70 token affordable apartments included in this proposal are the minimum needed to obtain City and State tax breaks, are not deeply or permanently affordable, and will be clustered on the 4 lowest "poor" floors. The area tax base increases because of the 15 floors of multi-million-dollar condominium apartments across Pearl Street, that will undoubtedly cause displacement of the residents of the low buildings of the Seaport Historic District and of formerly Mitchell-Lama Southbridge where I live and where the tenants who largely remain are lower middle income and seniors, who cannot withstand higher property taxes. The Seaport is too important to the nation to allow the inappropriate building and the taking of the old Seaport's historic ambiance by filling the sky and stamping out the sun, and the construction will undoubtedly endanger the old and weak foundations in the landmarked buildings as well as being an environmental nightmare for the neighboring schools. As an active Seaport community resident since the 1970's, who raised my family here, I call this application for what it is, a greedy and desperate attempt by the Howard Hughes Corporation to enrich their management and shareholders, by its architects, lawyers, PR firms and lobbyists, by the Museum Board looking for financial lifeline, and by the City's large real estate interests seeking to undermine historic zoning regulations all over. HHC has a history of past broken promises here and elsewhere, and too many questions about funding the Seaport Museum remain undisclosed by HHC. Please see the many detailed objections to the Howard Hughes Corporation's scheme submitted to CPC by Community Board 1, the Friends

of the South Street Seaport, (Joanne Gorman) and the Seaport Coalition's legal briefs to provide evidence of these statements. I urge you to retain the CPC's credibility and protect the precedents set by past City rulings to disallow these inappropriate applications. HHC is cruelly manipulating the tools and processes of City and State government and has perverted public officials. I hope the members of the CPC are as insulted as I am by HHC's invidious scheme. Please do not grant this application. Thank you. Sincerely, Adrienne Andi Sosin, Ed.D. 100 Beekman St. #23D New York, NY 10038 917-608-9648

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Monday, September 13, 2021 1:50:03 PM

Re. Project: C 210438 ZSM - 250 Water Street

Application Number: C 210438 ZSM

• Project: 250 Water Street

• Public Hearing Date: 09/01/2021

Borough: ManhattanCommunity District: 1

Submitted by:

Name: Adrienne Sosin

Zip: 10038

I represent:

• Myself

Details for "I Represent":

My Comments:

Vote: I am **opposed**

Have you previously submitted comments on this project? **Yes** If yes, are you now submitting new information? **Yes**

I have attended or will attend the City Planning Commission's Public hearing on this project: **Yes**

Additional Comments:

Further to previous comments, I am outraged to learn that the need to follow safety protocols for COVID-19 is not mentioned in the DEIS in regard to the lives of the families that attend the Peck Slip School and Blue School. I live in Southbridge and face Pearl Street, and will be forced to keep my windows closed, facing personal harm from building. I do NOT have confidence that the 250 Water St. developer will be able to protect us from the toxic materials they will expose during excavation. I protest the speed with which this application has progressed as being unduly fast so as to gain political support from the outgoing administration; further, I charge that approval of this totally inadequate and biased DEIS will be considered corruption on the part of government officials and City Planning members.

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Friday, September 10, 2021 11:17:50 AM

Re. Project: C 210438 ZSM - 250 Water Street

Application Number: C 210438 ZSM

• Project: 250 Water Street

• Public Hearing Date: 09/01/2021

Borough: ManhattanCommunity District: 1

Submitted by:

Name: Joel Sosinsky

Zip: 10038

I represent:

• Myself

Details for "I Represent":

My Comments:

Vote: I am **opposed**

Have you previously submitted comments on this project? **No** If yes, are you now submitting new information? **Yes**

I have attended or will attend the City Planning Commission's Public hearing on this project: **Yes**

Additional Comments:

250 Water Street - CPC – 250 Water Street - South Street Seaport Historic District (SSSHD) Apparently, the Howard Hughes Corporation (HHC), believes that to get City Planning Commission (CPC) approval, by lowering their monstrosity obnoxious proposed tower by a couple of dozen feet, it will somehow allow the CPC to give this vulture capitalist Texas corporation its blessing to make an enormous profit, and destroy the South Street Seaport Historic District (SSSHD). Let's be clear about what this is all about. It is basically a SCHEME by the Howard Hughes Corporation (HHC) to make a huge profit by manipulating the various city agencies involved in economic development, and then getting to this point in the process with the CPC where the Howard Hughes Corporation is seeking your approval. If CPC gives approval to HHC of their application, this Texas corporation will have moved one step closer in their efforts to make a huge profit. This in fact will surely destroy the SSSHD

and by so doing, doom efforts in the future to preserve historical districts throughout the city. CPC would become a government body powerless to stop any further incursions on future efforts in landmark preservation. Global capitalism and the power of money will have won. The Landmarks Preservation Commission (LPC) has always acted to preserve the SSSHD. It has always included 250 Water Street in the district. In 2003, in collaboration with the local community residents and city, state and federal government officials, LPC determined that in order to maintain the historic nature of the 11 block SSSHD that no structure could be developed in excess of 120 feet high. LPC has always done its duty. So, what has changed? It is only that the Howard Hughes Corporation has come up with this SCHEME to make an enormous profit by first navigating the levers of the city's economic development bureaucracy, and then somehow trying to convince the LPC and CPC to approve the destruction of the SSSHD. In addition, the person who is aggressively pushing this project stands to make an additional \$1.5 million if he can close this deal for the benefit of HHC. Their original proposal has been modified to lower the height of the proposed building, but the massive, wall like abomination, still clearly does not fit in an historic district where it will dwarf surrounding buildings, reduce sunlight for the entire South Street Historic neighborhood, and due to the massive excavation necessary to build their proposed structure, it will almost certainly affect the structural integrity of many of the historic and low rise buildings around and adjacent to 250 Water Street. It is particularly wrong for the LPC and CPC to even begin to consider HHC's offer of so-called affordable housing, and a "promised" contribution to the South Street Seaport Museum as part of their proposal. It is the "unaffordable housing" that will be worth hundreds of millions in profits for selling an elevated view of the Brooklyn Bridge to the oligarchs of the world that HHC is looking for. HHC has been notorious throughout the country for putting corporate profits ahead of any other consideration. HHC has invested a huge amount of money and political influence to get to this point. HHC is only interested in its bottom line, and the horrific destruction of the SSSHD will be met in their board-room where they will cheer a huge return on their investment, and a very healthy payment to HHC's leader on this project. The South Street Seaport Coalition has proposed several better alternatives for this lot. One alternative would include a Lower Manhattan storm water resiliency station with space for appropriate retail or residential development and the ability to create a rooftop public space, all within the 120 ft. height limitation which continues to be in place. CPC's choice on this application is clear. Approve it, and this Texas Corporation will exact their profit on their investment at the expense of basically destroying one of this nation's most prized historic districts, in the shadow of the Brooklyn Bridge. But maybe, if you do the right thing and turn down HHC's application you will have done your job to preserve this and other city historical districts and landmark buildings. DO NOT OPEN THIS PANDORA'S BOX OF LANDMARK **DESTRUCTION**

From: silvestro spilabotte
To: 21DCP084M DL

Subject: [EXTERNAL] 250 water street

Date: Wednesday, September 1, 2021 11:36:16 AM

CAUTION: This email originated from outside of the organization. Do not click links or open attachments unless you recognize the sender and know the content is safe. Forward suspect email to phish@cyber.nyc.gov as an attachment (Click the More button, then forward as attachment).

Commissioners,

I am writing this email in strong support for the development of 250 Water street. I myself am a resident at 272 water street since 2014. In my short time here I have seen the area transform for the better. From the new school across the street at peck slip, to the beautiful new pier full of life, to the new park. This area has really bounced back since Sandy. Now we have this beautiful project that would once and for all rid the area of the eye sore of the dilapidated, sinking parking lot and transform the space into a beautiful new building. I, like all of my neighbors I speak with, are so excited for this project. We look forward to the day that the run down parking lot is transformed into a vibrant, positive addition to the area. Full of new families, new life and an overall positive vibe to the area. We so look forward to the day when we walk by the new building filled with new life with pride and delight as opposed to walking by the current bent chain link fence in fear and disgust. The positive impact this project will have to the neighborhood is tremendous. The proposed building renderings are beautiful and fit in with the history of the area seamlessly. I have not spoken with anyone directly affected by this project who opposes this building. This building, along with the great work the Howard Hughes corporation has contributed to this area already, will continue to transform this neighborhood for the better. It will finally rid the area of a rundown lot and bring new life and beauty into this wonderful neighborhood. Not to mention the positive financial impact it will add to the neighborhood. Please do not allow the voice of the uninformed few who most likely have a temporary/short lived concern or other selfish reasons against the construction of this project, to stand in the way of what is best for this neighborhood and what the overwhelming majority of the Neighbors want. Thank you for your time and consideration and thank you to the Howard Hughes corporation for investing so much in our neighborhood. They have truly transformed this district into a beautiful destination while keeping and respecting the area's history.

Regards, Silvestro Spilabotte 272 water street, PH NY NY 10038

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To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Monday, August 30, 2021 2:24:30 PM

Re. Project: C 210438 ZSM - 250 Water Street

• Application Number: C 210438 ZSM

• Project: 250 Water Street

• Public Hearing Date: 09/01/2021

Borough: ManhattanCommunity District: 1

Submitted by:

Name: PATRICIA SULLIVAN

Zip: 10038

I represent:

- Myself
- A local business

Details for "I Represent": I am not only a resident in 10038, I am a partner in a Lower Manhattan law firm.

My Comments:

Vote: I am **opposed**

Have you previously submitted comments on this project? **Yes** If yes, are you now submitting new information? **Yes**

I have attended or will attend the City Planning Commission's Public hearing on this project: **No**

Additional Comments:

I am out of the City at present, and quite distressed that this matter is coming up at a time when so many others are also on vacation! Here are my points: We need greenery in Lower Manhattan. Southbridge Towers has beautiful flowers, bushes, trees. Is anyone addressing what would happen if this monstrous tower looms over them? We do not need this tower at all. I am also a real estate broker, and can attest there is plenty of space available already. Water Street traffic has worsened since Park Pl was closed; are we now to make the area even more congested? Congested does not merely mean traffic delays. It includes noise pollution and air pollution as car and bus gases permeate the environment (and right by a grade school, no less!). The dirt one can see on one's windowsill is proof of the deterioration to date. Please do

not let this project pass, and create an exception to prior regulations which have been adhered to for good reason! Thank you for your consideration of this opposition. - Pat

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Tuesday, September 7, 2021 2:54:27 PM

Re. Project: C 210438 ZSM - 250 Water Street

• Application Number: C 210438 ZSM

• Project: 250 Water Street

• Public Hearing Date: 09/01/2021

Borough: ManhattanCommunity District: 1

Submitted by:

Name: Robin Warshay

Zip: 10038

I represent:

• Myself

Details for "I Represent":

My Comments:

Vote: I am **opposed**

Have you previously submitted comments on this project? **No** If yes, are you now submitting new information? **Yes**

I have attended or will attend the City Planning Commission's Public hearing on this project: **No**

Additional Comments:

[1]A 30 year resident of SBT, the construction of a mega structure by HHC, will reduce the value of my home, as well as the health of my childen and grandchildren [site contains mercury]. [2] HHC never donated promised \$775K to the So.St. Seaport Museum as promised in front of the City Council [Margaret Chin presiding]. HHC routinely lies.[3]Failed to provide Community Benefits: a middle school; library& community center. Robin Warshay

To: Stephen Johnson (DCP); Evren Ulker-Kacar (DCP-Consultant); ManhattanComments DL

Subject: Comments re: C 210438 ZSM - 250 Water Street

Date: Wednesday, September 1, 2021 10:48:12 AM

Re. Project: C 210438 ZSM - 250 Water Street

Application Number: C 210438 ZSM

• Project: 250 Water Street

• Public Hearing Date: 09/01/2021

Borough: ManhattanCommunity District: 1

Submitted by:

Name: Andrea Wasserman

Zip: 10005-3586

I represent:

• Myself

Details for "I Represent":

My Comments:

Vote: I am **opposed**

Have you previously submitted comments on this project? **No** If yes, are you now submitting new information?

I have attended or will attend the City Planning Commission's Public hearing on this project: **No**

Additional Comments:

-- 50 Water Street is highly polluted with contaminants such as elemental mercury, PCBs, metals, pesticides, volatile organic compounds, petroleum and tar-related products, chlorinated solvents, and per- and polyfluoroalkyl substances (PFAS). -- The school children, nearby residents, and the general public are currently not at risk of being exposed to those contaminants because of the asphalt parking lot covering the site. However, once the asphalt is removed for remediation and development, there is a significant risk of exposure and harm. -- The community has not yet provided its required acceptance of the Brownfield Cleanup remedial action plan for 250 Water Street. The CPC should not accept any assertion that there is a clear path to remediation of the site at this time. -- The CPC should not allow the State's Brownfield Cleanup Program to be used as an argument against the CPC's own responsibilities to address toxic conditions at 250 Water Street. -- The children who attend

public school should, at the very least, be protected by the city agencies compelled by design to consider the health, mental wellness, quality of life and education of its residents. -- The DEIS must include a provision that demands HHC wait to start remediation until there is an uncontested, fully approved, non-provisional approval from each and every required City Department before any work, remediation or construction, starts. The remediation and the redevelopment plan MUST happen concurrently to achieve the best results, at the most cost effective standard, and the least disruptive construction schedule. Do not approve HHC's application.

TO: The City Planning Commission

FROM: Lisa Wong, Lower Manhattan Resident, Written Testimony

RE: IN FAVOR OF the 250 Water Street Project by Howard Hughes Corp.

September 1, 2021

Thank you City Planning Commission for welcoming us to speak.

ABOUT ME: I am Lisa Wong and have lived 41 yrs in NYC and am a Lower Manhattan resident 14 joyous years...I'm absolutely in **love** with the *rich history and character* of Lower Manhattan, and it's been a treasured home where our son, Taylen Mongiovi, attended excellent neighborhood public schools (PS 234/LMC/Millennium HS) and I was Co-President of Millennium High School's Parents' Association for 3 years. Taylen also sits on Community Board 1 as the only student member of 50 adults, at Gale Brewer's urging. Professionally I sell/rent residential real estate for 24 years, have worked for decades with painters and sculptors and am a professional modern dancer and teacher as well. I have a unique perspective of how successful commerce and real estate work, combined with the sensitivities of quality of life issues as a parent and resident.

STRONG SUPPORT FOR HHC's 250 WATER ST. DEVELOPMENT: As a real estate professional, I've seen first-hand how a mixed-use development can positively transform and become a "New Nexus" for a neighborhood. Just as 200 Chambers and 101 Warren did for Tribeca, shifting the Nexus from Leonard/North Moore to Chambers/Warren...250 Water will do this for our Downtown Neighborhood. 250 Water would bring vitality and be a much **needed** New Nexus for our beloved Seaport Area, and our beautiful Front and South St restaurants/shops that have struggled ever since and before the hurricane. To be honest, the South Street Seaport and associated Pier area is and has always been a challenging and complex site. Do we even remember the sad mall that occupied Pier 17 previously that struggled financially and detracted from the area? Aren't Jean George Vongerichten, Anderew Carmellini and David Chang a huge step up from the previous fast food at the old mall? And not everyone can pull this off....as evidenced at how Pier A ended up not working out, even with a seasoned restauranteur like Harry Poulakakos. Howard Hughes Corporation's projects have "vision", quality, style, energy, excitement, and 250 Water will additionally invigorate the location by bringing the foot traffic of office workers, low-income tenants, new condo owners, retail customers, community-facility users, to join with the extraordinary restaurants already planted on Pier 17 as well as the struggling local eateries, shops and cultural sites...all while creating 1,000 jobs. As I've likened it before, it would take the site from a Graveyard to a Flourishing Garden Nexus of Life and Commerce the area deserves. I am honestly perplexed by and do not understand a fight to keep/maintain a run-down parking lot over a vibrant life source of commerce, culture, and energy.

SAVING SOUTH STREET SEAPORT MUSEUM: Most importantly, our beloved historic **South Street Seaport Museum** desperately needs the support of this project and President and CEO Mr. Boulware and the SSSM clearly *support* this project. It does baffle me how people claim they love the SSSM, but oppose the <u>only way</u> it can continue? Those sentiments seem hypocritical. Who else will support it and a \$50Million (or so) endowment? Mr. Boulware is the perfect person to consult with regarding the transfer of air rights, as the Historical Area and zoning was formed many years ago with the specific

"intent" to support the SSSM. Any argument against the transfer of the air rights, is as well in essence, also against the support of the South Street Seaport Museum.

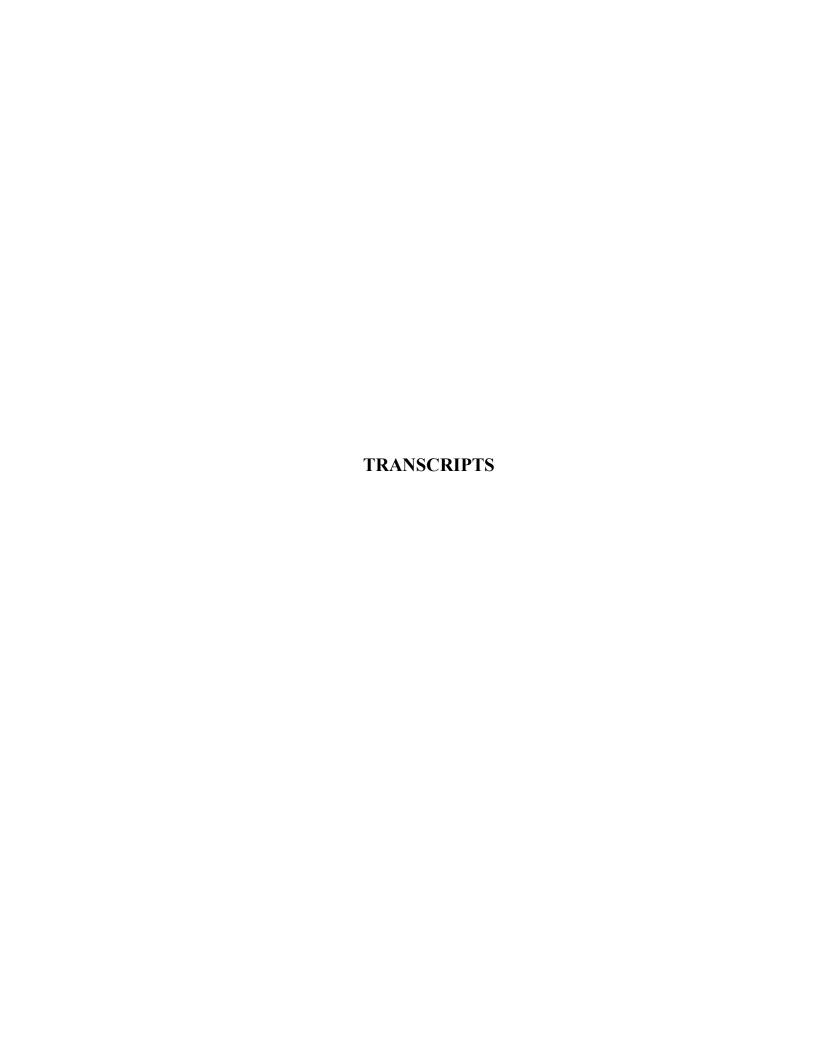
HHC A GOOD NEIGHBOR/ RARE ENGAGEMENT: My resident experience has shown that HHC has been a most supportive, sensitive, responsive member of our neighborhood and community, hosting community-building events, sports teams, school fundraisers, street fairs, etc., as well as beautifying and enhancing the area in every way. Working in real estate 24 years, I've worked with and have known first-hand the character of many real estate developers. To support and engage with a community as HHC has, is *extremely rare* in my experience. 90% of developers would never venture to into any such dialogue. HHC is brave of heart and has shown themselves to be solid in intention. It is a tribute to HHC's commitment to welcome dialogue in such a complex project.

<u>SCALE:</u> HHC has redesigned the project several times, each time scaling down the design and considering all the comments, while changing design to sensitively address the historic low-rise blocks surrounding on the south and east sides. The appropriate western high rise at 26 floors, is <u>less than</u> Southbridge Tower's 27 floors. I do not see the arguments for density as viable, as it compares to Southbridge quite <u>similarly</u>.

TRACK RECORD OF CONSTRUCTION: Of course proper environmental remediation of the site and construction <u>must</u> have oversight and be done properly, but we already have a track record of HHC doing this safely, well and responsibly...this is not an unknown.

<u>UNDERSTANDING A SUCCESSFUL PROJECT</u>: I also don't have the luxury of being naïve as to how a **viable** constructive project works. There must be some density for a project to be successful....a suggested 100 ft building would inevitably fail and financially be unable to support itself....the numbers just would simply not work, that is basic real estate knowledge. The last thing our area needs is a failed building. A community wish list that desires no dust, shadows, noise during the temporary construction process as a reason to not develop the site, and to simply leave it a brownfield parking site, seems to be shortsighted, unreasonable and a huge long-lasting benefit missed.

It is no wonder that experienced city planners, esteemed and serviced city officials, experienced for-profit and non-profit business-owners, commerce engineers, respected newspapers/ media institutions, and knowledgeable and informed individuals and neighbors support 250 Water St. Kindly consider approving this beautiful and integral addition to our neighborhood, as a new life-blood that it so desperately needs.



| 2 | CITY OF NEW YORK |
|----|-----------------------------|
| 3 | DEPARTMENT OF CITY PLANNING |
| 4 | X |
| 5 | BOROUGH OF MANHATTAN |
| 6 | Nos. 54, 55, 56 |
| 7 | 250 WATER STREET |
| 8 | X |
| 9 | |
| 10 | September 1, 2021 |
| 11 | 1:15 P.M. |
| 12 | |
| 13 | |
| 14 | |
| 15 | BEFORE: |
| 16 | |
| 17 | Marisa Lago, |
| 18 | THE CHAIR |
| 19 | |
| 20 | |
| 21 | |
| 22 | |
| 23 | |
| 24 | |
| 25 | |

| 2 | <u>APPEARANCES:</u> |
|----|--------------------------------------|
| 3 | CITY PLANNING COMMISSIONERS PRESENT: |
| 4 | Marisa Lago, The Chair |
| 5 | Kenneth J. Knuckles, Vice Chair |
| 6 | Alfred Cerullo, III |
| 7 | Richard Eaddy |
| 8 | Hope Knight |
| 9 | Anna Hayes Levin |
| 10 | Orlando Marin |
| 11 | Larisa Ortiz |
| 12 | Raj Rampershad |
| 13 | ALSO PRESENT: |
| 14 | Other City Planning Staff |
| 15 | The Public |
| 16 | The Press |
| 17 | Madeline Tavani, Stenographer |
| 18 | |
| 19 | |
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| 3 | PROCEEDINGS |
| 4 | CLERK: This is Borough of |
| 5 | Manhattan. Calendar numbers 54, 55 and 56. |
| 6 | CD5. |
| 7 | Calendar number 54, |
| 8 | C210438ZSM. |
| 9 | Calendar number 55, |
| 10 | C210438AZSM. |
| 11 | Calendar number 56, |
| 12 | N210439ZRM. |
| 13 | The public hearing in the |
| 14 | matter for applications for the special permit |
| 15 | and zoning tax amendment concerning 250 Water |
| 16 | Street. |
| 17 | Notice, a public hearing is |
| 18 | being held by the City Planning Commission in |
| 19 | conjunction with the above ULURP hearings to |
| 20 | receive comments related to the Draft |
| 21 | Environment Impact Statement. |
| 22 | This hearing is being held |
| 23 | pursuant to the State Environment Quality |
| 24 | Review Act and the City Environmental Quality |

25 Review.

2 CHAIR LAGO: We will have the

- 3 ten-minute team presentation by a team
- 4 compromised of Saul Scherl, Adam Meister, Chris
- 5 Cooper, David Karnovsky, Wesley O'Brien and
- 6 Charles -- Charlie Fields.
- 7 SPEAKER: In person, no less.
- 8 SPEAKER: Very impressive.
- 9 SPEAKER: Can we just ask if
- 10 the slide advancer is working?
- 11 SPEAKER: You can say "next,"
- or you can use the clicker. I believe the
- 13 clicker will work.
- 14 SPEAKER: Wonderful. Thank
- 15 you.
- 16 CHAIR LAGO: I do want to
- note, however, that in commenting on team
- 18 people in person, that the Commission gives
- absolutely equal weight to testimony, whether
- 20 it's on -- in person via Zoom or over the
- 21 telephone and in writing.
- 22 SPEAKER: We're proceeding?
- 23 CHAIR LAGO: Please go ahead.
- MR. SCHERL: Good afternoon,
- 25 commissioners.

| 2 | My | name | is | Saul | Scherl, |
|---|----|------|----|------|---------|
|---|----|------|----|------|---------|

- 3 president of the tristate regional Howard
- 4 Hughes Corporation.
- 5 Over the past decade, Howard
- 6 Hughes worked to preserve and revitalize the
- 7 Seaport. Our work includes giving new life to
- 8 the historic buildings in Schermerhorn Row and
- 9 reconstructing both Pier 17 and the beloved Tin
- 10 Building above the 100-year flood plain.
- The parking lot at 250 Water
- 12 Street has been a gap in the neighborhood for
- over 50 years. Our proposal, with the design
- 14 approved by LPC, would finally transform the
- 15 site into a welcoming gateway to the historic
- 16 district. The plan will bring much needed new
- 17 housing, including 80-plus deeply affordable
- apartments, allowing families making 40 percent
- 19 AMI to live near public transit and good jobs,
- 20 with access to the waterfront and a
- 21 neighborhood where little affordable housing
- 22 exits today.
- This proposal will generate
- 24 1 billion in economic activity, creating
- 25 thousands of new construction and permanent

- 2 jobs where New York City needs it the most. It
- 3 will add patrons for struggling local
- 4 businesses and make possible critical funding
- 5 for the South Street Seaport Museum. The
- 6 seaport's best days are yet ahead, and we hope
- 7 to continue to play a dynamic role in its
- 8 recovery and its bright future. Thank you all
- 9 for your consideration.
- 10 MR. COOPER: Good afternoon.
- 11 I'm Chris Cooper from SOM, and I will walk
- 12 through our proposal. The site, as you know,
- is located just south of the Brooklyn Bridge at
- 14 the edge of South Street Seaport Historic
- 15 District and is proximate to the heart of Lower
- 16 Manhattan's Financial District and commercial
- 17 core.
- 18 It serves today as a surface
- 19 parking lot. The scale and character of the
- 20 four streets surrounding the site vary
- 21 considerably. The block today does little to
- 22 contribute to the character and vitality of the
- 23 neighborhood and, in fact, the tracks from the
- 24 streetscape and the experience of the historic
- 25 district. The narrow width and low scale of

- 2 Water Street is rich in historic character.
- 3 The space of the street,
- 4 however, is now single-sided and invites
- 5 completion with a complementary facade to
- 6 reestablish the narrow masonry streetscapes
- 7 that define this historic district.
- 8 Pearl Street, by contrast, is
- 9 a modern, four-lane-wide street connecting to
- 10 the Water Street corridor just south of our
- 11 site. The sites will be served by public
- transportation, especially the many subway
- lines to our west, several bus routes running
- 14 along Pearl Street, and a water taxi and ferry
- 15 stops on the East River.
- 16 Our proposal is a direct
- 17 response to the site's context, both the rich
- 18 history and the evolution of the broader urban
- 19 context that surrounds this site. To achieve
- 20 that, we prepared a two-part massing that
- 21 responds to the varied and contrasting scales
- of this full city block. In plan, we've
- 23 shifted the bulk of the building to align with
- 24 Pearl Street.
- 25 Represented here in the

- 2 lighter color, the tall bar is configured as a 3 composition of small, rectangular blocks that
- 4 shear along the angle of Pearl Street to break
- 5 down the mass of its north/south orientation.
- To our east and to our south,
- 7 the site directly faces low masonry historic
- 8 buildings. Our massing provides significant
- 9 setbacks from those narrow streets, none-relief
- 10 50 feet on Water and 90 feet on Beekman.
- 11 The Water Street elevation is
- 12 kept low in response to the scale, texture and
- 13 materiality of the district. The street walls
- 14 heights vary, and the level -- the street level
- 15 activation is defined by multiple small
- 16 entrances and storefronts. On Pearl Street,
- 17 we've continued the low street wall around the
- 18 corners, but break the facade at the center of
- 19 the block to change facade materiality and
- 20 proposition to relate directly to the tall
- 21 massing above, clearly associating the tall
- 22 portions of the building with Pearl Street.
- 23 All the primary entrances of
- 24 the building are located on Pearl Street. Seen
- 25 here from Fulton Street just west of Pearl, you

- 2 can appreciate the benefit of the deep, 90-foot
- 3 setback on Beekman that separates the low-scale
- 4 foreground onto the taller massing.
- 5 The heights of the building
- 6 is clearly positioned on Pearl Street. And the
- 7 shearing of volumes works to break down the
- 8 mass of the building. Also visible is the
- 9 break in the masonry facade at street level
- 10 mid-block to create a strong sense of entry for
- 11 the residences above.
- 12 As we cross Pearl Street and
- 13 look north on Water Street, this view
- demonstrates how the two-part massing the
- 15 difference of scale between Pearl and Water.
- 16 The tall building is clearly facing onto Pearl
- 17 Street, and the low portions along Water Street
- 18 serve to enhance and strengthen the district
- 19 context.
- 20 Looking now at the specifics
- of our proposal, this program shows the primary
- 22 distribution of the program in the building.
- 23 The five-story base has a mixed program at
- 24 street level, retail, community space and
- various building entrance lobbies, with four

| 2. | floors | of | commercial | office | space | above. |
|----|-------------|---------|-------------|---------|-------|--------|
| _ | T T O O T D | \circ | COMMICTOTAL | \circ | ppacc | azove. |

- 3 The residential bar rises
- 4 above the base to an overall height of
- 5 324 feet, and it's composed of one amenity
- floor setback, four affordable rental floors,
- 7 and 15 market rate condominium floors.
- At street level, we're
- 9 actively programming Pearl Street differently
- 10 than the narrow streets to our north, east and
- 11 south. We've concentrated the primary building
- 12 entrances and vehicular entrances on Pearl
- 13 Street. This includes a two-bay loading dock
- and the entrance to the cellar-level parking.
- 15 The parking exit is directed to Beekman, which
- is a one-way west towards Pearl.
- 17 Pearl Street is entirely
- above the design flood elevation. The ground
- 19 floor plan demonstrates our approach to active
- 20 street front on all sides of building. There
- 21 is no back to this building. The primary
- 22 entrances for both the offices and the
- 23 residences are located on Pearl Street.
- The residential lobby is a
- 25 through-block lobby with a convenient entrance

- on Water Street. This single lobby serves both
- 3 the affordable rental and the market-rate
- 4 condominiums. Three of the building corners
- 5 are activated with small neighborhood retail.
- 6 And the fourth is a community facility which is
- 7 oriented towards the Peck Slip School in the
- 8 newly renovated Peck Slip Park.
- 9 Looking south on Pearl
- 10 Street, we see the variety of scale and
- 11 entrance conditions; and by contrast, Water
- 12 Street represents a different scale altogether.
- 13 Stepping out of the immediate
- 14 context, we see the building here in its
- 15 broader context of Lower Manhattan. The
- 16 two-part massing is visible below base,
- 17 relating to foreground in a tall bar building,
- 18 relating to the context of the city.
- The building clearly steps
- down from its height of its neighbors to the
- 21 south, and the massing of the residential bar
- is broken into a smaller composition of parks
- 23 to remove it from the language of the broad
- 24 office building in the adjacent context.
- Thank you. I'll now pass it

- 2 to David Karnovsky.
- 3 MR. KARNOVSKY: David
- 4 Karnovsky, Fried Frank.
- 5 Next slide please. There it
- 6 is. This slide shows all of the proposed
- 7 actions but I'd like to focus and highlight the
- 8 large-scale special permit.
- 9 The modifications of
- 10 expansion of the existing large scale at Pier
- 11 17 allows for the distribution of 207,000
- 12 square feet of unused floor area on the Pier 17
- 13 Tin Building zoning lot to 250 Water Street.
- 14 By moving this floor area
- away from the water's edge to the upland
- portion of the subdistrict, with the demapped
- 17 streets connecting the two parts of the
- 18 subdistrict, it furthers a better site plan.
- 19 The large scale also allows
- 20 for the height and setback waivers, which
- 21 accommodate this floor area at 250 with a
- 22 building that is consistent with the LPC design
- 23 approval.
- Next slide.
- 25 This slide identifies key

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- 2 project benefits. I want to focus first on
- 3 affordable housing.
- 4 As the Commission is aware,
- 5 MIH is triggered when there's a significant
- 6 increase in residential density resulting from
- 7 a zoning map amendment. Here, the increase in
- 8 density comes from a distribution of floor
- 9 area, rather than a zoning map amendment. The
- 10 MIH does not apply, technically speaking.
- However, MIH-conforming units
- 12 will be required under an agreement with HPD
- that will bind Howard Hughes MIH requirements
- and will run with the land. That agreement
- will be made a condition to closing on the
- 16 development rights.
- I also want to focus for a
- 18 minute on the South Street Seaport Museum
- 19 funding. While not a part of the land use
- 20 actions, it is an important part of -- aspect
- 21 of the project overall.
- The project creates a unique
- and unprecedented opportunity to provide
- 24 urgently needed financial support for the
- 25 museum. The development rights transferred

- from Pier 17 to 250 pursuant to the large scale
- 3 are part of HHC's leasehold interest in the
- 4 Pier 17 site, and that leasehold currently runs
- 5 to 2072.
- 6 Today, those development
- 7 rights are usable by HHC on the Pier 17 site
- 8 only. In order to sever them from the site and
- 9 allow for a transfer, HHC must enter into an
- 10 agreement with the City as owner of the
- 11 underlying fee interest.
- 12 That sale --
- 13 CHAIR LAGO: I'm afraid that
- 14 the time has run out, Mr. Karnovsky.
- 15 SPEAKER: I'd like to
- 16 understand the continuation of the transfers
- that will end up supporting the Seaport museum.
- 18 Can you --
- 19 MR. KARNOVSKY: I appreciate
- 20 that.
- 21 As I was saying, the
- 22 development rights are currently in the
- leasehold of HHC. The underlying fee interest
- is in the City of New York. The rights are
- currently usable by HHC today only on Pier 17

- 2 itself. In order to sever them from the
- 3 leasehold and to use them through the large
- 4 scale, distribute through the large scale,
- 5 there needs to be an agreement with the City,
- 6 specifically for the purchase of these
- 7 development rights.
- 8 And that develop rights sale
- 9 forms the core of a package financial support
- for the museum that would allow to reopen to
- 11 rehabilitate existing facilities and plan for
- an expansion in a new building which has been
- approved by the LPC.
- 14 And I wanted to also add that
- discussions with the City regarding this
- 16 precise structuring of this financial support
- are active and are ongoing.
- 18 CHAIR LAGO: Okay. And,
- 19 well, you know, it's challenging for us at this
- level to be responding to this, knowing that
- 21 the Seaport Museum is such an important piece
- 22 of the whole.
- We are dealing only with the
- land use applications, I understand that. But
- I think I'm pleased to see that you celebrate

- 2 the supports for the Seaport Museum as one of
- 3 the public benefits for this project. And I
- 4 certainly hope that those arrangements are
- 5 concluded by the time we have to vote so that
- 6 we understand what the full public picture is.
- 7 Thank you.
- 8 Commissioner Burney.
- 9 COMM. BURNEY: Yeah, just to
- 10 follow up on that. Definitely it's nice to
- 11 know that the South Street Seaport Museum will
- 12 be supported, and it's nice to hear about some
- 13 voluntary MIH.
- 14 But from a purely land use
- 15 element and design perspective, I think a
- 16 concern of review seemed to be that we had a
- kind of gerrymandered zoning lot that allows
- 18 you to hoover up forward development rights and
- 19 put them all onto 250 Water Street, leaving
- 20 with the poor architect the unamiable task of
- 21 wrestling this thing into the building that
- doesn't overpower that neighborhood.
- 23 And I think you've
- 24 acknowledged that, I think there was a
- reduction in the bulk from, I think, 12.7 to

- 2 11.3 or something FAR.
- 3 So I wanted to know, would
- 4 you not entertain a further reduction simply to
- 5 mitigate the impact of such an enormous
- 6 building on that site?
- 7 MR. KARNOVSKY: We've been at
- 8 LPC with regard to the appropriateness of the
- 9 building. We've worked hard with the agency to
- 10 come up with the plan that's before you today.
- 11 We think it is the right plan for all the
- 12 reasons that Chris described in terms of the
- way that the bulk has moved to Pearl Street,
- 14 allowing for wide setbacks from Beekman and
- 15 Water, to relate well to that context as it is,
- 16 the right building for the site.
- 17 It is a large site, it is a
- 18 vacant site. It is a site that warrants this
- 19 kind of density, we believe.
- 20 CHAIR LAGO: Well, thank you,
- 21 the applicant team.
- We will now start testimony,
- 23 beginning with Borough President Brewer.
- I will note that, as always,
- 25 our elected officials do not have a time limit.

- 2 However, we are asking elected officials if
- 3 they could try to keep it within reasonable
- 4 boundaries. We have 107 additional speakers,
- 5 which, if everyone takes their three minutes,
- 6 means that we'll be concluding after 7:00 p.m.
- 7 And welcome, Madam Borough
- 8 President.
- 9 PRESIDENT BREWER: Thank you
- 10 (indecipherable) Chair and Commissioners. I'm
- 11 Gale Brewer. I am the Manhattan Borough
- 12 President.
- 13 And I did listen to the
- 14 presentation, and I want to thank the questions
- 15 from the Commissioners. It has been my
- intention to support this project, 250 Water
- 17 Street, but as you heard from Anna Levin, at
- least from my perspective, that support has
- 19 been contingent on securing -- on securing the
- 20 \$50 million for the South Street Seaport
- 21 Museum.
- 22 And at this time, as I
- 23 understand it, the final mechanism for approval
- 24 and delivery of that funding has not been
- 25 established. I'm aware that negotiations are

- 2 continuing over approval of the 50 million to
- 3 establish an endowment for the movement, but I
- 4 believe the conclusion of these discussions
- 5 before I support this application, and I am
- 6 very conscious of the fact that this is not a
- 7 land use item, but it is what I care about.
- Just in terms of the site, I
- 9 know it lies within the historic district of
- 10 the South Street Seaport, and I think it's a
- 11 testament to the City's preservation efforts
- 12 since the designation in '77 and the extension
- of '89. I have been working with this
- 14 community since I became borough president in
- 15 2014, and through the seaport working group and
- the seaport advisory group. I feel very
- 17 strongly about the significance, the historic
- 18 significance, and build character of this
- 19 district.
- I think the project achieves
- 21 it. It is, of course, a large building and is
- of concern, but given the fact that landmarks
- 23 preservation commission puts some time into it,
- 24 hopefully, you will put even more.
- I think it's a project that

- 2 the structure makes sense, but not in terms of
- 3 support until that money comes through. And it
- 4 is, as you know, one of the remaining
- 5 developable lots within a historic district
- 6 within our city.
- 7 It was approved by LPC on
- 8 May 5th, and it is within the Seaport Museum's
- 9 1969 master plan within that concept. That
- 10 concept was, as you know, was to preserve the
- 11 lower-density buildings closer to the water,
- 12 grade or height and bulk inland where 250 is
- 13 located.
- 14 I do want to note, and this
- is what I keep saying over and over again, that
- the Seaport Museum itself is really the major
- 17 part of the historic district. It played a
- 18 role in drafting the master plan. It's a real
- and physical manifestation of this historic
- 20 district, and I care about preserving it.
- 21 Without the museum, you do not have a historic
- 22 district, and I think the applicant understands
- 23 that. We certainly have made it very, clear.
- 24 I do think that the
- affordable housing is obviously needed. 75,000

- 2 square feet, I would obviously like more.
- 3 Nobody wants more housing than I do. I believe
- 4 it will be a 40 percent or lower area median
- 5 income which is incredibly important.
- 6 Obviously, there will be a community facility,
- 7 offices, retail streets as you heard, vehicle
- 8 and bike parking.
- 9 I know there are tremendous
- 10 concerns, and I share them, from the
- 11 neighboring Peck Slip and Blue Schools and
- 12 South Bridge Towers. First, due to the site's
- previous use as a thermometer factory, traces
- of mercury and petroleum have been identified
- in soil samples. Again, this is not part of
- 16 your deliberations, but these are the concerns
- 17 that people have.
- 18 It is essential that
- 19 remediation of the site take place through
- 20 Brownfield Treatment Program, and this must
- 21 happen in coordination with the needs of the
- local schools, the daycare centers because they
- are at the most risk by any contaminants.
- 24 Full transparency in this
- 25 process is needed to ensure the safety and

- 2 wellbeing of the children and the
- 3 administrators, because they know their
- 4 community best.
- 5 I think we were helpful in
- 6 our office to getting an environmental engineer
- 7 and provide an analysis of the design and
- 8 implication of the cleanup, and that commitment
- 9 to that engineer and to that work must
- 10 continue.
- 11 We also know that there are
- issues about air quality and water and
- 13 electrical transmission lines, and they all
- have to be protected in terms of the community,
- 15 and the noise and the vibration. And I lived
- next to a construction site, I know what that's
- 17 like. All regulations must be adhered to; all
- 18 efforts must go beyond the baseline
- 19 requirements.
- 20 And every effort must be made
- 21 to make sure that the development team
- 22 coordinates with the many residents, workers,
- and property owners.
- 24 Open dialogue is the most
- 25 important way to get through such a large

- construction project; and, obviously, that's,
- 3 you know, public updates and all ways of using
- 4 the media.
- 5 This is an opportunity to
- 6 continue the improvement and preservation of
- 7 the South Street Seaport area. The affordable
- 8 units are important and, obviously, the museum
- 9 and its preservation efforts. It is a project
- 10 that celebrates a past and, I think, plans for
- 11 the future, but only, only if they honor the
- museum's history with making it whole and
- 13 giving it an opportunity to live into the
- 14 future. That is the only way that this area is
- 15 going to survive.
- 16 And I want to be clear to the
- public, because people think we're going to
- allocate funding from the City of New York, why
- 19 can't we just give City money of 50 million.
- The problem, as I understand it, is it cannot
- 21 afford the endowment. You can write a
- 22 50-million-dollar check for capital, but you
- 23 can't write it for endowment; and, right now,
- 24 we can't even figure out how O&B will do that,
- and that's why I'm concerned.

2 Thank you very much, and I

- 3 look forward to the testimony.
- 4 CHAIR LAGO: Thank you, as
- 5 always, for your testimony.
- 6 We will now start our
- 7 standard procedure in which we will hear from
- 8 five speakers in opposition, five speakers in
- 9 support.
- 10 Our first speaker will be
- 11 Colleen Robertson followed by Alia Soomro.
- MS. ROBERTSON: Hi, everyone.
- 13 Thank you much. My name is Colleen Robertson,
- and I'm the Co-President of the PTA at Peck
- 15 Slip School.
- I'm so appreciative of your
- 17 time and attention to this. I'm strongly
- opposed to the DEIS and implore the CPC to turn
- 19 down the Howard Hughes' application. My
- 20 husband and I have two little boys, one
- 21 entering kindergarten, one second grade.
- 22 Before having kids, I was a special ed and
- 23 general ed teacher for two at PS89 in Battery
- 24 Park City. I moved up here right after the
- 25 attacks on 9/11; and, unfortunately, as

- 2 teachers we witnessed such trauma from the
- 3 families and the children back then. And I
- 4 have real fears that the same horrible effects
- 5 will be felt for years to come after COVID.
- 6 Another unfortunate
- 7 connection I see into the project is from when
- 8 I taught fifth grade in 2009. There was so
- 9 much construction clouding Battery Park City
- 10 and Tribeca. Many of my students struggled to
- 11 function and learn due to the noise. I had
- 12 children break down and sob that the pile
- driving was so loud. Please make Howard Hughes
- 14 play by the rules.
- 15 As it stands now, we will not
- have outdoor space or a play street for our
- 17 children to play. It will be not be possible
- 18 to have windows open, COVID has not gone, our
- 19 kids are not vaccinated. It's still very much
- 20 here, COVID.
- I implore this commission to
- fulfill the responsibilities to uphold people's
- 23 health and maintain the low-scale, low-density
- 24 historic character that's been bourne out over
- decades while keeping our children safe by

- 2 insisting the DEIS encompass the current COVID
- 3 conditions.
- 4 Thank you so much.
- 5 CHAIR LAGO: Thank you. Our
- 6 next speaker will be Alia Soomro, to be
- 7 followed by Tiffany Winbush.
- MS. SOOMRO: Good afternoon,
- 9 commissioners. Can you hear me?
- 10 CHAIR LAGO: Yes, welcome.
- MS. SOOMRO: Thank you for
- 12 the opportunity to testify. My name is
- 13 Alia Soomro, and I'm the (indecipherable)
- 14 fellow and land use law at the Municipal Art
- 15 Society of New York. We will be submitting
- 16 longer comments before the deadline.
- 17 MAS has long engaged with the
- 18 South Street Seaport's evolution. We have
- 19 extensively analyzed the recent proposal at
- 20 250 Water Street. From a policy perspective,
- 21 MAS has fundamentally opposed to allowing the
- 22 transfer of city-owned development rights to a
- 23 private party without clear disclosure of what
- 24 agencies, institution, and projects ultimately
- 25 benefit.

| 2 | In the case of 250 Water |
|--|--|
| 3 | Street, the full array of project benefits the |
| 4 | scope of each individual benefit and the |
| 5 | reliability of them remains obscured. |
| 6 | The original intent of the |
| 7 | South Street Seaport was to have the |
| 8 | development right transfers benefit the South |
| 9 | Street Seaport Museum, not a city agency or |
| 10 | private developer. We continue to support the |
| 11 | intent of the 2003 rezoning and maintain that |
| 12 | the City's Historic Zoning policy for the |
| 13 | Seaport be respected. |
| | |
| 14 | MAS would support an |
| 14 15 | MAS would support an appropriately scaled development at 250 Water |
| | |
| 15 | appropriately scaled development at 250 Water |
| 15 16 | appropriately scaled development at 250 Water Street, while transferring the balance of |
| 15 16 17 | appropriately scaled development at 250 Water Street, while transferring the balance of development rights outside of the South Street |
| 15 16 17 18 | appropriately scaled development at 250 Water Street, while transferring the balance of development rights outside of the South Street Seaport Historic District. MAS maintains that |
| 15 16 17 18 19 | appropriately scaled development at 250 Water Street, while transferring the balance of development rights outside of the South Street Seaport Historic District. MAS maintains that the City must disclose the development rights |
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| 15 16 17 18 19 20 21 | appropriately scaled development at 250 Water Street, while transferring the balance of development rights outside of the South Street Seaport Historic District. MAS maintains that the City must disclose the development rights value, the legal process for facilitating the development rights transfer in addition to any |
| 15 16 17 18 19 20 21 | appropriately scaled development at 250 Water Street, while transferring the balance of development rights outside of the South Street Seaport Historic District. MAS maintains that the City must disclose the development rights value, the legal process for facilitating the development rights transfer in addition to any other anticipated disposition actions. |

- 2 executed as planned and publicly discussed.
- 3 Regarding the museum funding, similar to what
- 4 Borough President Brewer emphasized, as of
- 5 today, Howard Hughes Corporation has not
- 6 provided the public any details about the
- 7 museum funding proposal.
- 8 At this point, there is no
- 9 guarantee that the original 50 million will be
- 10 offered to the Seaport Museum. MAS stands firm
- in that the details of the funding mechanism be
- 12 funded before this project can be approved.
- More specifically, the city must disclose
- details concerning the type and the amount of
- funding to be dedicated, the legal mechanism by
- which the museum will secure the funding, a
- timeline for when the development rights will
- 18 be transferred and funding will provided to the
- 19 museum, and how it will be enforced in the
- 20 future.
- 21 The City must also be
- 22 transparent regarding the future transfer of
- 23 the John Street lot, which appears to be a
- 24 separate ULURP action at this point. MAS
- 25 recognizes the importance of developing 250

- 2 Water Street, especially since the site has
- 3 remained a vacant parking lot for decades, as
- 4 well as building affordable housing and high
- 5 opportunity in transit-rich areas.
- 6 However, we strongly urge
- 7 that the principles and bodies in the City's
- 8 zoning policy for more than 40 years be
- 9 respected. If permitted, this proposal would
- 10 significantly depart from the City's zoning
- intent and may subsequently be a negative
- 12 precedent for historic districts citywide.
- We urge the Commission to
- 14 reject this application. Thank you.
- 15 CHAIR LAGO: Thank you. Our
- speaker will be Tiffany Winbush, to be followed
- 17 by Michael Kramer.
- MS. WINBUSH: Greetings.
- 19 Good morning, everyone, or good afternoon.
- 20 Thank you for taking the time to give me an
- 21 opportunity to speak about this today. I'm
- 22 Tiffany Winbush, a more than fifteen-year-plus
- 23 resident of the Financial District, and I am a
- 24 public school parent of two at the Peck Slip
- 25 School, which is adjacent to where the

- 2 construction will take place.
- 4 to voice my concern about the out-of-scale
- 5 development that is being -- that Howard Hughes
- 6 is contemplating.
- 7 Even with the updated plans
- 8 that we've seen throughout the process, it's
- 9 still completely out of scale and out of size
- 10 for this historical area. It takes away from
- 11 the historic legacy of this district that I've
- 12 called home for my entire time of calling
- myself a New Yorker, and I am concerned that
- 14 this will destroy and just really set a
- 15 precedent for future development that will take
- 16 place, not only in our community, but across
- 17 New York City as a whole.
- 18 If we move forward and follow
- 19 the rules that are set and build a story
- 20 building that meets the requirements, you know,
- 21 this project can be finished much sooner than
- 22 it is planned.
- 23 We have students that are
- 24 scheduled to start school again in less than
- 25 two weeks. As a previous speaker has

- 2 mentioned, we will still be in the thick of
- 3 COVID-19. Because we are an elementary school,
- 4 none of our students are vaccinated. That
- 5 means the precautions that it's been
- 6 recommended that we use from the CDC of making
- 7 sure that our windows are open to help with
- 8 ventilation, to ensure that the kids are using
- 9 outdoor space as much as possible, we will not
- 10 able to do that. Our kids will be directly
- 11 impacted.
- 12 We have thousands upon
- thousands of students that are returning to
- 14 these schools for the very first time because
- 15 they were remote. We need to do whatever we
- need to do to ensure that they feel comfortable
- and safe there, and being adjacent to a
- 18 large-scale development where they are not able
- 19 to get the fresh air that they need or they
- 20 will be subjected to the noise of a
- 21 construction site is something that we really
- 22 need to consider.
- 23 I urge the Commission today
- 24 to ensure that the developers follow the rules
- for this project and not put our students and

- 2 the wider community in jeopardy.
- Thank you for your time.
- 4 CHAIR LAGO: Thank you,
- 5 Ms. Winbush.
- 6 Our next speaker is Michael
- 7 Kramer, to be followed by Malvern Megan.
- 8 MR. KRAMER: Good afternoon,
- 9 Madam Chair and commissioners.
- 10 The South Street Seaport
- 11 Coalition, of which I am the president, and
- 12 other interested parties filed a lawsuit on
- May 16th, 2021, against LPC and now Howard
- 14 Hughes because the Landmarks Preservation Law
- 15 silently reminds us that there is value, even
- 16 commercial value in the past.
- 17 The South Street Seaport
- 18 stands out among all historic districts in New
- 19 York City as a small area that had a gigantic
- 20 role in the development of the city as one of
- 21 the most important business centers of the
- 22 world. It's not just a recognizably unique
- 23 commercial center of maritime character, but
- the heart of a whole city that benefited from
- or participated in its wealth creation.

2 It is vulnerable, too. Nine

- 3 proposals were denied, withdrawn by the
- 4 previous owners who chose to continue parking
- 5 operations in 1991, after a proposal had been
- 6 approved.
- 7 In 2003, Community Board 1
- led an effort to downzone the seaport to C62A,
- 9 with a height limit of 120 feet. This action
- 10 had the support of elected officials, the
- 11 Downtown Alliance, the Seaport Museum, the
- 12 Municipal Art Society, and local developers,
- including Frank Sciame and the Durst
- Organization who restored 11 low-rise buildings
- on historic Front Street, which was where I
- 16 lived for a decade.
- In 2015, the National
- 18 Historic Trust placed the Seaport on its list
- of endangered places. Yet HHC, when enabled by
- 20 the City, sees it as a goldmine.
- 21 In a relatively small
- 22 district, which has miraculously maintained its
- 23 19th century scale of low-rise buildings, they
- 24 have schemed to convince the LPC to approve a
- 25 28-story block-front tower by linking the

- 2 alleged survival of a museum and a small number
- 3 of affordable apartments for political cover.
- 4 Can any developer now buy a
- 5 C of A from the LPC by finding a worthy
- 6 charity? Should the City scheme with a
- 7 developer to find a workaround existing zoning
- 8 for affordable units? Do zoning height limits
- 9 have any meaning if air rights from afar can be
- 10 piled on top?
- 11 Why would City Hall seek to
- 12 politically influence independent
- 13 commissioners? Is there a role for a
- 14 commission to preserve historic districts if so
- 15 compromised? Will a gerrymandered Seaport
- 16 large scale district create a new precedent for
- 17 creative real estate lawyers to enable
- transfers of development rights?
- 19 Experienced attorneys Michael
- 20 Gruen, Saul Shapiro, and Reed Supern now form
- 21 our legal team. The success of our lawsuit
- 22 will be a victory for all those inspired by the
- 23 past of our city.
- New York City is at a turning
- 25 point. We're on the verge of seeing entire

- 2 neighborhoods controlled by private interests
- 3 and enabled by elected officials with one foot
- 4 out the door.
- 5 Is it naive to think that
- 6 zoning regulations and historic district
- 7 protection serve our citizenry, or are they not
- 8 worth the paper that they are printed on?
- 9 Please defend the South
- 10 Street Seaport historic district. Thank you
- 11 very much for your time.
- 12 CHAIR LAGO: Thank you,
- 13 Mr. Kramer.
- 14 Our next speaker will be
- 15 Malvern Megan, to be followed by Karen Imas.
- MS. MALVERN: Hi, it's Megan
- 17 Malvern.
- 18 CHAIR LAGO: Welcome.
- MS. MALVERN: I just wanted
- 20 to start out my comments with just a complete
- 21 awareness of the fact that the Manhattan
- 22 Borough President said that the only thing she
- cares about is \$50 million going to the South
- 24 Street Seaport Museum.
- There are 800 children who

- 2 are going to school adjacent to this property.
- 3 South Bridge Tower is across the street. There
- 4 are 11 people living with lung transplants and
- 5 with other ailments that have come from living
- 6 through 9/11 and the dust and the ongoing
- 7 health issues that came from that.
- 8 This is an absolute
- 9 abandonment of the people Gale Brewer and
- 10 Margaret Chin were put in office to represent.
- 11 We didn't put Gale Brewer in office to
- 12 represent a museum that has floundered for
- decades and is poorly run. The children and
- 14 the families of this community are who really
- need to be represented and should be looked
- 16 after during this DEIS.
- 17 The DEIS does a horrible job
- of acknowledging the current conditions under
- 19 which these communities are living. We are in
- 20 the middle of a pandemic. We are -- as every
- 21 other speaker who has a child that is attending
- 22 those schools, they are not vaccinated. The
- things that will keep us safe and keep my
- 24 children in school with their friends are being
- 25 threatened by this development.

| 2 | Furthermore, this development |
|----|---|
| 3 | is being done sort of with blinders on and |
| 4 | ignoring the fact there is a brownfield toxic |
| 5 | remediation process happening outside of the |
| 6 | ULURP process. Allowing that to happen outside |
| 7 | of the ULURP process is a complete undermining |
| 8 | of what the ULURP was meant to do for |
| 9 | communities and meant to do for the people who |
| 10 | live in these communities. |
| 11 | If all of the extra |
| 12 | precautions and extra guidelines that could be |
| 13 | fought for inside of a ULURP are done after the |
| 14 | brownfield remediation starts, so we're talking |
| 15 | about extra ways to mitigate sound, dust, to |
| 16 | work with a developer, to have them do |
| 17 | construction outside of important times for the |
| 18 | school, or when things got worse. |
| 19 | What if there's an automatic |
| 20 | shutdown? What if there's spikes in COVID? We |
| 21 | lose all of that control because it is being |
| 22 | handled exactly at the same time concurrently |
| 23 | through the brownfield program. |
| 24 | I implore this panel to turn |
| 25 | down this anemic and sad plan that looks at the |

- 2 DEIS and the impacts for our school. It is not
- 3 relevant and it is not careful and I beg you to
- 4 look after the children that I think you should
- 5 be looking after and the people of this
- 6 community. Thank you.
- 7 CHAIR LAGO: Thank you,
- 8 Ms. Malvern.
- 9 Our next speaker will be
- 10 Karen Imas, to be followed by Robert Becker.
- MS. IMAS: Thank you,
- 12 Commissioners.
- 13 My name is Karen Imas, I'm
- 14 the vice president of programs at the
- 15 Waterfront Alliance. We are a leading
- 16 organization advocating for waterfront
- 17 revitalization, climate resilience and advocacy
- 18 for the New York/New Jersey harbor region.
- 19 The Waterfront Alliance
- 20 unequivocally supports the Howard Hughes
- 21 Corporation proposal to develop a mixed-use
- 22 building at 250 Water Street. It creates
- 23 affordable housing in Lower Manhattan Seaport
- 24 neighborhood and generates much-needed funding
- for the Seaport Museum through the sale of air

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- 3 It's important to recognize
- 4 that the wide support that this project has
- 5 garnered, including the Landmarks Preservation
- 6 Commission, which found the project appropriate
- 7 in scope.
- 8 Howard Hughes has conducted
- 9 extensive outreach to the local community
- 10 through the seaport stakeholder planning
- 11 workshops, which we have participated in, and
- 12 Howard Hughes' commitment to make the
- redevelopment of 250 Water Street part of an
- 14 overall plan for district-wide improvements is
- 15 clear.
- 16 The Waterfront Alliance is
- 17 committed to sustainability --
- 18 CHAIR LAGO: I'm afraid
- 19 you've gone on mute. You came back again.
- 20 MS. IMAS: The Waterfront
- 21 Alliance is committed to the sustainability and
- 22 to mitigating the effects of climate change.
- We're, therefore, pleased
- 24 that 250 Water Street project will lead or
- 25 exceed regulatory requirements for resiliency

2 and sustainability and will be certified LEED

- 3 silver at a minimum.
- 4 We're also pleased that
- 5 Howard Hughes has shown a commitment to
- 6 building resiliently throughout the Seaport.
- 7 Pier 17 is now above the 100-year flood plain.
- 8 This sets a standard for development, which we
- 9 believe is much needed through the city and is
- 10 reflected in the Waterfront Alliance edge
- 11 design guidelines program.
- We believe that this project
- will provide significant and much-needed funds
- 14 to the South Street Seaport Museum, which would
- 15 receive sustainable funding as well as a new
- 16 resilient building in order to operate as a
- 17 world-class institution. The plan would allow
- 18 the museum its first-ever reliable occurring
- income stream, helping to put it on sound
- 20 footing and helping it to fulfill its true
- 21 potential.
- 22 We feel strongly that the
- 23 museum is at a critical and important part of
- the city's past and future and yet the museum
- is at a crossroads. There's no other location

- 2 in the city where the interpretation and
- 3 storytelling about the New York Harbor estuary
- 4 can take place in such a profound and
- 5 meaningful way.
- 6 Following over 50 years of
- 7 attempts to plan for a sustainable seaport and
- 8 the fiscal disastrous effects of COVID on our
- 9 cultural institution and on our neighborhoods,
- 10 the time is now to realize those goals. And we
- 11 believe that this is the right project at the
- 12 right time for the seaport, Lower Manhattan,
- and New York City, and we urge the City
- 14 Planning Commission to support the land use
- actions necessary to make this development
- 16 possible. Thank you very much.
- 17 VICE CHAIR KNUCKLES: Thank
- 18 you.
- 19 Robert Becker. Robert
- 20 Becker, who will be followed by Terry Brady.
- 21 SPEAKER: Robert Becker is
- 22 not here.
- 23 VICE CHAIR KNUCKLES: Thank
- 24 you.
- 25 Terry Brady, who will be

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- 2 followed by Scott Dwyer.
- 3 SPEAKER: Terry Brady and
- 4 Scott Dwyer do not appear to be in the room.
- 5 VICE CHAIR KNUCKLES: Thank
- 6 you.
- 7 Christina Roccos, who would
- 8 be followed by Adrienne Sossin.
- 9 SPEAKER: Christine is also
- 10 not here.
- 11 VICE CHAIR KNUCKLES: Adrienn
- 12 e Sossin.
- Is she here? She's not in
- 14 the Zoom room?
- 15 SPEAKER: Hold on.
- 16 SPEAKER: Adrienne is here.
- 17 VICE CHAIR KNUCKLES: Okay.
- 18 Proceed.
- 19 SPEAKER: We can't hear you,
- 20 Ms. Sossin.
- 21 VICE CHAIR KNUCKLES: Are you
- on mute, Ms. Sossin?
- MS. SOSSIN: Hello?
- 24 VICE CHAIR KNUCKLES: Yes, we
- 25 can hear you now.

| | | MC | SOSSIN: | $C \sim \sim \Delta$ | Cittor | \sim |
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- 3 the opportunity to give my testimony.
- 4 My name is Adrianne Sossin,
- 5 and I've lived in South Bridge Towers since
- 6 1978. My whole family lives on South Street,
- 7 and my grandchildren attend and (inaudible)
- 8 Water Street.
- 9 On the green tower
- 10 (inaudible) abomination of a building of this
- 11 height and mass at 250 Water Street would be
- forced upon an already endangered and uniquely
- 13 historic (inaudible) including the historic
- 14 preservation (inaudible) in New York and in the
- 15 (inaudible).
- 16 Allowing this project and
- it's associated ULURP would also change the
- degree of privatization of public property all
- 19 over New York. Remapping the streets
- 20 (inaudible) public properties (inaudible).
- 21 Hello?
- 22 CHAIR LAGO: We're hearing
- 23 you. Please continue.
- MS. SOSSIN: Thank you.
- 25 (Inaudible) litigation by the Seaport Coalition

- 2 (inaudible) inform the city officials
- 3 (inaudible) ownership of the public streets to
- 4 private real estate agency.
- 5 And they're now being
- 6 (inaudible) all over the city, like the Vornado
- 7 (inaudible). The entire seaport will be
- 8 totally under the control of a private
- 9 developer if these ULURPs are approved. And
- 10 the approvals would be used as precedent by
- 11 real estate agent. All of these (inaudible)
- 12 proposed by these ULURPs potentially lead to
- 13 the destruction of many other historic
- 14 districts in New York.
- 15 At 250 Water Street the
- proposed apartment tower is still way over the
- 17 height of the other building inside and outside
- 18 (inaudible). The huge mass of the building's
- 19 lower portion will block off the district from
- 20 Pearl Street, which is meant to be the entry to
- 21 the low-rise areas. Construction and ongoing
- 22 density thereafter will increase already high
- 23 traffic -- high road traffic and likely create
- 24 sanitations pickups.
- The building will shade the

- 2 street and block the sunlight. It will cast
- 3 long shadows over the surrounding lower
- 4 buildings and reduce the sun for gardens and
- 5 plantings at South Bridge Plaza.
- 6 It will prevent South Bridge
- 7 Towers from using solar panels efficiently.
- 8 And the shadows will rob the entire Seaport
- 9 neighborhood of its aura of old New York at the
- 10 Brooklyn Bridge, meaning that a major part of
- 11 the attractiveness of the historic district
- 12 will be gone forever.
- And for any city official to
- 14 say that this --
- 15 CHAIR LAGO: I'm afraid --
- 16 Ms. Sossin, Ms. Sossin, I'm afraid that your
- 17 time is up. But we will very much welcome you
- 18 submitting your written testimony. Thank you.
- 19 Our next speaker will be
- 20 Diana Switaj, followed by Linda Hellstrom.
- MS. SWITAJ: Good afternoon,
- 22 everyone. I am Diana Switaj. I'm director of
- 23 planning and land use for Manhattan CB1.
- 24 CB1 has adopted a resolution
- and opposition to this project, this testimony

- 2 specifies comment on the (inaudible).
- 3 Construction, there are many
- 4 vulnerable residents in the immediate vicinity,
- 5 including elderly and children. Specifically,
- 6 there's widespread community concern over the
- 7 impact on children and school during the
- 8 environmental remediation and construction of
- 9 this project.
- 10 Construction is expected to
- 11 take years and have major impacts for children
- 12 learning at the Peck Slip and Blue schools,
- which are immediately adjacent to the site.
- 14 The applicants can work with
- 15 the school communities as soon as possible to
- 16 make commitments to specific mitigation
- 17 strategies. The applicant should study similar
- 18 cases of major construction next to school
- 19 buildings such as PS 234 and PS 51 to
- 20 understand what worked well and what did not
- 21 and should utilize current best practices.
- The Seaport area has
- 23 experienced an influx of young couples,
- 24 families, and children in the recent past.
- 25 COVID drove many families out of the city, and

- 2 this is a precarious time as the community
- 3 attempts to stabilize.
- 4 CB1 has concerns that if
- 5 mitigation measures are not identified and
- 6 implemented, it will become another factor that
- 7 drives families out of our community.
- 8 Shadows. The DEIS has
- 9 identified that the open space of South Bridge
- 10 Towers is expected to experience significant
- 11 adverse impacts as a result of this project,
- 12 requiring mitigation measures such as replacing
- 13 plantings and maintenance.
- 14 CB1 requests that the
- applicant reach out to South Bridge as soon as
- 16 possible to work out a mitigation plan for the
- open spaces at South Bridge Towers so that it
- 18 can be memorized within the project's
- 19 restrictive declaration.
- Though not identified within
- 21 the DEIS, as having a significant shadow
- impact, CB1 is concerned about the impact to
- 23 local playgrounds and the Peck Slip Play
- 24 Street. The Play Street is not identified as a
- 25 formal playground as part of the DEIS, but it

- 2 will experience massive impacts as a result of
- 3 this project and should be studied and
- 4 mitigated accordingly.
- 5 Sustainability and
- 6 resiliency. While the applicant has outlined a
- 7 potential menu of sustainability measures, they
- 8 are described as those that could be included
- 9 in the project. Many sustainability measures
- 10 will be worked out later through the design
- 11 process, and certain building requirements will
- 12 determine the level of efficiency and
- 13 environmental innovation that can be achieved
- or that sustainability environmental failures
- can be retrofitted into the project at some
- 16 point in the future.
- 17 SB1 is disappointed by its
- 18 unclear plan and encourages the applicant to
- 19 prioritize the level of environmental
- 20 innovation that will be incorporated into this
- 21 project.
- 22 Transportation, CB1 is (Zoom
- 23 technical difficulties) by the DEIS will not be
- 24 addressed by the spot mitigation proposed.
- 25 There are likely to be residual impacts to

- 2 Fulton, John, South and other nearby streets as
- 3 well as other impacts from opening the Pier 17
- 4 service drive or passenger drop-offs. CB1 asks
- 5 that the applicant continue to analyze traffic
- 6 impacts and that additional potential
- 7 mitigation measures, including for any traffic
- 8 impacts within the DEIS that have been
- 9 documented thus far will remain unmitigated.
- 10 Please hear a full written
- 11 testimony and full comments on the DEIS. Tammy
- 12 Meltzer, chairperson of CB1, will be commenting
- 13 specifically on the ULURP. Thank you.
- 14 CHAIR LAGO: Thank you,
- 15 Ms. Switaj.
- 16 Our next speaker will be
- 17 Linda Hellstrom, to be followed by Paul
- 18 Goldstein.
- MS. HELLSTRUM: Can you hear
- 20 me?
- 21 CHAIR LAGO: Welcome.
- MS. HELLSTRUM: I'm Linda
- 23 Hellstrom. I live in the Captain Rose House,
- built in 1733, located a half block from this
- 25 project.

You at city planner --

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| 3 | planning are the last line of defense in |
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| 4 | protecting the true essence of our historic |
| 5 | district and others throughout the city. |
| 6 | If a big Texas developer like |
| 7 | Howard Hughes with billionaire hedge fund |
| 8 | investor like Bill Ackman walked into the |
| 9 | zoning department of any other city, asking to |
| 10 | plop a massive tower three times the allowable |
| 11 | zoning, smack in the middle of historic |
| 12 | Savannah or historic Charlestown or stuck among |
| 13 | wrought iron railings of the French Quarter in |
| 14 | New Orleans, that developer would be laughed |
| 15 | out of the office. Here in the New York City, |
| 16 | they are welcomed in and afforded years of |
| 17 | behind the scenes negotiations. |
| 18 | Paid too much for your |
| 19 | building lot? Don't worry. Want to build |

tale. A tale of selling out years of work from citizens, CB1 and elected officials working

higher than the zoning? We'll help you. Only

now, after more than a year of countless FOIA

a few of those public documents that tell the

requests, is the Seaport coalition getting just

- 2 together to create a 120-foot zoning to
- 3 preserve the history of this ten-block
- 4 district. They knew what these other cities
- 5 know, historic districts bring business, lots
- 6 of business.
- 7 Tourists come all summer
- 8 long, stopping by our building to learn about
- 9 its infamous past, then leisurely strolling
- 10 through the rest of the low-rise historic
- 11 district.
- 12 People don't tour around to
- see massive tall buildings and dark-shadowed
- 14 streets. When I saw the picture of this tower
- 15 placed within the district, people laugh and
- say nobody is really considering that, are
- 17 they?
- The picture shows
- dramatically that the supposedly appropriate
- 20 base is visible only to a few surrounding
- 21 streets. From every other square inch of the
- 22 district, people will only see a massive
- 23 block-long 345-foot building, hulking over its
- 24 60-foot numbers.
- But wait, HHC wants a 99-year

- 2 lease at a low base rent in order to dominate
- 3 the rest of the district. And right now, the
- 4 block-long Fulton Market building has lost its
- 5 ill-suited luxury store tenant.
- So when HHC says it can't
- 7 make money on their sleaze, they'll say it's a
- 8 perfect place for another tower. Precedence
- 9 has already set. Let's bust the zoning again
- 10 above Mr. C's Hotel, luxury condos, expand on
- 11 top of Peck Slip and Blue schools, even over
- 12 the parent's cafe.
- Narrow streets and a canyon
- of super-tall buildings, uniqueness of
- 15 low-scale, gone. History of the way it used to
- look at the time of the founding, gone. A few
- 17 historic buildings, squished among massive
- 18 skyscrapers. No one makes a special effort to
- 19 come way down here for a mere building or two
- and certainly not for a museum without its
- 21 Seaport district.
- 22 If this unbelievable project
- is approved, it will be the year 2021 that the
- 24 South Street Seaport Museum --
- 25 CHAIR LAGO: Ms. Hellstrom,

- 2 Ms. Hellstrom, I am afraid that your time is
- 3 up, but we will welcome your submission of
- 4 written comments.
- 5 Our next speaker will be Paul
- 6 Goldstein, to be followed by Emily Hellstrom.
- 7 SPEAKER: Mr. Goldstein, you
- 8 can unmute your mic and turn on your camera.
- 9 There we go.
- 10 MR. GOLDSTEIN: Okay. Sorry
- 11 about that. I'm ready now. I think.
- 12 Okay. I strongly urge the
- 13 City Planning Commission to vote down the ULURP
- 14 application before you to allow the proposed
- 15 new 250 Water Street building to proceed. This
- 16 345-foot-tall tower would be a great addition
- if built virtually anywhere else in Lower
- 18 Manhattan but is grossly out of scale and
- inappropriate for the South Street Seaport
- 20 Historic District.
- 21 Take a look at the photos of
- 22 the model that shows how this building would
- 23 look at historic district and judge for
- yourself if it belongs in this low-scale, very
- 25 special part of Lower Manhattan.

| 2 | Approving these ULURP |
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| 3 | applications would set several bad and |
| 4 | dangerous precedents. Including: |
| 5 | One, allowing development |
| 6 | rights to be moved into historic districts. |
| 7 | What will prevent this maneuver from taking |
| 8 | place in other historic districts? |
| 9 | Two, rewriting the special |
| 10 | rules governing the transfer of development |
| 11 | rights in the seaport, whereby they are only |
| 12 | supposed to be moved to sites outside of the |
| 13 | district. |
| 14 | And, three, allowing |
| 15 | developers to rewrite the rules which allow the |
| 16 | transfer of development rights for an adjacent |
| 17 | site by instead using de-mapped streets to |
| 18 | create a connection to sites located blocks |
| 19 | away. |
| 20 | Currency 6287 was put in |
| 21 | place at 2003 when the city approved the plans |
| 22 | supported by the Community Board, Downtown |
| 23 | Alliance, every local elected, the economic |
| 24 | development corporation, the Seaport Museum and |
| 25 | many others. The current proposal totally |

- 2 ignores good faith efforts by the Community
- 3 Board and community to suggest alternative ways
- 4 to help fund the Seaport Museum and to build
- 5 affordable housing that can be done without
- 6 approving a building three times the height of
- 7 what is permitted.
- Now, I'm aware of other local
- 9 property owners outside the Seaport who are
- interested in purchasing Seaport air rights the
- 11 city (inaudible) air rights so we can move them
- 12 outside the historic district and still raise
- the money needed for the museum.
- Howard Hughes has mounted an
- 15 unprecedented campaign to give approval of
- their plan by hiring the city's top lawyers,
- 17 lobbyists and PR firms.
- 18 New York City should not be
- 19 formulating its land-use decisions based on an
- 20 owner's ability to spend million of dollars to
- 21 influence decision-makers.
- I again urge you not to
- 23 approve the proposal before you today. Let's
- 24 work together to come up with a better plan to
- 25 help the Seaport Museum and build more

- 2 affordable housing while also protecting and
- 3 preserving our very special South Street
- 4 Seaport Historic District. And I thank you.
- 5 CHAIR LAGO: Thank you,
- 6 Mr. Goldstein.
- 7 Our next speaker will be
- 8 Emily Hellstrom, to be followed by James
- 9 Kaplan.
- 10 MS. HELLSTRUM: Hello.
- 11 CHAIR LAGO: Welcome.
- MS. HELLSTRUM: Thank you
- 13 very much. My name is Emily Hellstrom, and I'm
- the PTA co-president of the Peck Slip School
- and a founding member of Children First, a
- 16 grassroots organization, representing over 800
- families and parents with children who attend
- 18 the school directly adjacent to 250 Water
- 19 Street, as well as other area schools.
- 20 It is difficult to overstate
- 21 the devastating impacts this oversized tower
- 22 would have on the surrounding area. It is also
- 23 difficult to overstate the hubris of the Howard
- 24 Hughes Corporation.
- Today you will hear and have

- 2 already heard from the public about why this
- 3 proposal should not happen, given its impact on
- 4 the important and imperiled historic district.
- 5 The detrimental environmental
- 6 conditions which will directly affect hundreds
- 7 of children in the strange gerrymandered way
- 8 that they are trying to shoehorn air rights to
- 9 build a tower that will loom over the entire
- 10 Seaport.
- But I would like specifically
- 12 to speak to you today about the importance of
- the integrity of our government processes. It
- is difficult to spend time today testifying
- 15 when the public has seen hundreds of thousands
- of dollars that this developer has spent on
- 17 lobbyists, lawyers, PR people, and the money
- 18 that has been thrown at this application.
- We have been told by many
- 20 people on this project that it is in the bag
- 21 and that it is a done deal. And, in fact, on
- 22 Monday, September 17th, 2018, I was invited to
- 23 a meeting with Saul Scherl from Howard Hughes
- 24 at the Peck Slip School, along with the
- 25 principal, Maggie Sienna, Megan Malvern, and

- 2 Lou Sanchez, the head of the school operations,
- 3 where Mr. Scherl asked us quite directly what
- 4 we wanted in the way of a community benefit for
- 5 this school in exchange for our complicit
- 6 acceptance of this behemoth tower. A "cart
- 7 before the horse before it's dead" style
- 8 gathering.
- 9 Wisely, our principal stated
- 10 that we did not want to be bribed or need to be
- 11 bribed. What we want is for our children to be
- 12 able to learn in an environment free of dust
- and noise and the play street outside our
- 14 building to remain in full use to enable our
- 15 children to have recess outside.
- 16 It is illustrative of how
- 17 this multinational billionaire-run corporation
- 18 operates. Threaten the local schools, scare
- 19 local small businesses and leaseholders, throw
- 20 money at nearby nonprofits to walk in their
- 21 favorable testimony and grab the museum and
- 22 hold them hostage. Our money can buy whatever
- 23 we want.
- 24 Our FOIL finding showed
- 25 multiple monthly meetings with elected

- 2 officials, leading up to this ULURP
- 3 application. Setting a situation that looks
- 4 like the developer has more access to our pubic
- 5 officials than we the voting public.
- We have seen ULURP after
- 7 ULURP where developers make promises of
- 8 community handouts that disappear like whispers
- 9 in the wind when the time comes to implement
- 10 them. Stack that on top of lie upon lie that
- 11 this particular developer has made to our
- 12 community and then promptly broken.
- 13 Community Board 1 has
- 14 thoughtfully weighed in on this application and
- it was roundly rejected. And yet, this process
- 16 marches on seemingly ignoring the public voice.
- We please urge you to reject
- 18 this application and listen to what the
- 19 community is saying. Thank you.
- 20 VICE CHAIR KNUCKLES: Thank
- 21 you, Ms. Hellstrom.
- James Kaplan. James Kaplan,
- 23 to be followed by Mark Bozek.
- 24 SPEAKER: Mr. Kaplan, you can
- 25 unmute your microphone. And begin speaking

- 2 whenever you want.
- 3 VICE CHAIR KNUCKLES: Sooner
- 4 is better than later.
- 5 SPEAKER: He may be having
- 6 technical difficulties if we want to come back.
- 7 VICE CHAIR KNUCKLES: Mr.
- 8 Bozek, and then we'll come back to Mr. Kaplan.
- 9 SPEAKER: Sure. Don't see
- 10 Mr. Bozek in the room.
- 11 VICE CHAIR KNUCKLES: Eric
- 12 Kovar.
- SPEAKER: Mr. Kovar, you can
- 14 unmute your microphone.
- 15 VICE CHAIR KNUCKLES: Let's
- 16 try Mr. Kaplan again.
- 17 Mr. Kovar.
- 18 MR. KOVAR: Yes, thank you.
- 19 VICE CHAIR KNUCKLES: Please
- 20 proceed.
- MR. KOVAR: First of all,
- 22 thank you for the opportunity to speak. My
- 23 name is Eric Kovar, and I live on John Street.
- I came here to help Pfizer
- and have decided to stay in New York to be part

- of and witness the comeback. I am not here
- 3 with talking points or to speak about scale or
- 4 anything, I would just like to speak to my own
- 5 personal experience.
- 6 Part of the difficult years
- 7 that we've all experienced for me were
- 8 mitigated by the chance to walk in Central
- 9 Park, to visit the Met Museum and then
- 10 eventually to learn about your Seaport.
- 11 And so what I'd like to say
- is all the people that I can speak to as part
- of the Seaport have been, in my opinion, good
- 14 neighbors and good corporate citizens. I have
- 15 gone to free events that are as simple as
- 16 hammocks on the street or public basketball
- 17 courts. And I have sent you just a one-pager
- of my experience walking along the Seaport
- 19 every day.
- 20 So I cannot speak to the
- 21 rules, the zoning, the legalities. But I can
- 22 speak to who I would like to see my -- my now
- 23 representative government support as a
- 24 corporate partner. I believe that these people
- are the good type of corporate partner, and I

- 2 believe there are compromises that need be
- 3 made.
- 4 So I'm not here with talking
- 5 points, I am just here to say that I believe
- 6 this is a quality effort, and I have heard
- 7 people previous to me speak to scale and size
- 8 and then disruption of their street or their
- 9 neighborhood, their building, or their school.
- 10 All those things happen with progress, and I
- 11 see this as progress. I see this as a group
- 12 project by good people, and I came here as a
- visitor to your city, and now I consider myself
- 14 a resident.
- 15 I am just one voice, and I
- just wanted to make sure that somebody who
- thought this was a good project, that has been
- around the globe and around the world and
- 19 around this country is appreciative of this
- 20 effort. And I bring you no facts, no math, no
- 21 number of stories of (inaudible). I haven't
- 22 written anything out, and I thank you for the
- 23 chance to speak today. And I love this city,
- and I'm happy to be a neighbor. Thank you.
- 25 VICE CHAIR KNUCKLES: Thank

- 2 you, Mr. Kovar.
- 3 Is James Kaplan or Mark
- 4 Bozek?
- 5 SPEAKER: We'll try
- 6 Mr. Kaplan again here.
- 7 MR. KAPLAN: Can you hear me
- 8 now?
- 9 SPEAKER: Yeah.
- 10 MR. KAPLAN: Okay. Good.
- 11 Good. My name is James Kaplan. I'm one of the
- 12 founders and past presidents of the Lower
- 13 Manhattan Historic Association, which is a
- 14 consortium of historic groups and museums,
- including the Fraunces Tavern Museum, the
- 16 American Museum of Finance, the (inaudible) of
- 17 artillery and I'm here to -- in favor of the
- 18 project.
- 19 We think that the history of
- 20 this city, and particularly the history of
- 21 Lower Manhattan, is its greatest asset and
- 22 will, in the future, be its greatest asset even
- 23 more -- can you hear me?
- 24 VICE CHAIR KNUCKLES: Yes.
- MR. KAPLAN: Okay. I

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- 2 remember almost 50 years ago when I started
- 3 working on Wall Street when the South Street
- 4 Seaport Museum really pulled the city out of
- 5 its fiscal crisis and there's a (inaudible) for
- 6 the development of Lower Manhattan.
- 7 I also remember the many
- 8 concerts that were held at Pier 16 with people
- 9 such as Peter, Paul and Mary, Pete Seeger, Bob
- 10 Dylan, and this was a great inspiration to all
- 11 of us.
- Now, I understand that the
- museum has fallen into rough times, perhaps
- because of the zoning restrictions, but I think
- it's time to go past that. It's time to
- 16 rebuild. We -- our organization created our
- July 4th parade, which was our largest parade
- 18 ever, this will be the seventh year this year
- 19 after COVID and we ended at Pier 16 and we had
- 20 two great singers, Linda Russell and Jonathan
- 21 Crook as well as (inaudible).
- 22 But I think that the -- in
- 23 seeing that concert, I could see not only the
- 24 past 50 years ago, but also the future. I
- 25 think the future of this organization will be

- with us, South Street Seaport Museum and the
- 3 cultural organizations like ours.
- And, therefore, I urge you to
- 5 support this project.
- And I would say to the mother
- 7 who have so eloquently spoken here in
- 8 opposition: You may not remember the days that
- 9 I do of the great South Street Seaport Museum,
- 10 but do not deprive your children of the benefit
- 11 that I had when I was in my 20s of seeing great
- 12 singers and seeing a great cultural institution
- 13 here in Lower Manhattan. And I think it's time
- 14 to rebuild it and do it again.
- So I urge the City Planning
- 16 Commission to follow the lead of the landmarks
- 17 preservation committee to support this project
- and let's forward, not backward. Thank you.
- 19 VICE CHAIR KNUCKLES: Thank
- 20 you.
- 21 Want to try Mark Bozek before
- 22 we move forward.
- SPEAKER: Let me just check.
- He has not returned to the room.
- 25 VICE CHAIR KNUCKLES: All

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- 2 right. Amelia Josephson. Amelia Josephson,
- 3 who will be followed by Darbie Sokolow.
- 4 MS. JOSEPHSON: Thank you.
- 5 Can you hear me?
- VICE CHAIR KNUCKLES: Ms.
- 7 Josephson?
- MS. JOSEPHSON: Yes, hi. Can
- 9 you hear me?
- 10 VICE CHAIR KNUCKLES: Yes,
- 11 proceed, yes.
- 12 MS. JOSEPHSON: Good
- 13 afternoon. My name is Amelia Josephson, and I
- 14 work in CB1 on Broad Street. I have spoken at
- 15 several meetings on this proposal at CB1 and
- 16 before the LPC. I support the proposal for
- 17 this mixed-use development (inaudible) at the
- 18 250 Water Street site because it will help
- 19 bring new residents and increased vitality and
- 20 because it includes deeply affordable housing
- in a high-opportunity neighborhood that is out
- of reach for too many New Yorkers.
- In addition, the plan offers
- 24 a lifeline to the (inaudible) visiting the
- 25 museum last Sunday when I turned (inaudible).

| 2 | Preserving the museum | is |
|---|-----------------------|----|
| | | |

- 3 critical to stewarding New York City history
- 4 for generations to come.
- 5 Thank you for the opportunity
- 6 to speak today. I urge the Commission to
- 7 support the land use actions necessary to make
- 8 250 Water Street possible and bring this
- 9 project to life. Thank you.
- 10 VICE CHAIR KNUCKLES: Thank
- 11 you.
- 12 SPEAKER: Vice Chair, Mark
- 13 Bozek is now in the room.
- 14 SPEAKER: Thank you.
- 15 Mr. Bozek, please proceed.
- 16 MR. BOZEK: Hello. I've
- testified in the past on numerous occasions in
- 18 full support of HHC's 250 Water project. But
- 19 today my status is changing, as I'm not
- 20 officially a tenant on Fulton and Water Streets
- in the former Abercrombie & Fitch store where
- 22 my company -- my new company, Live Rocket, with
- 23 the very generous support (inaudible) as
- 24 converted into the Live Rocket studio on
- 25 September 12th, we will probably in hope

- 2 (inaudible) New York City by producing the
- 3 experience of the times that Bill Cunningham
- 4 (inaudible.)
- 5 And we are new tenants in the
- 6 former super draw space as well, which is where
- 7 I am seated right now on the corner of Fulton
- 8 and Water and Front Street. It will be painted
- 9 completely gray in what so-not-ironically is
- 10 called cobblestone path gray.
- I was thrilled yesterday when
- the windows along Water and Front Street were
- installed with amazing (inaudible) from the
- 14 great New York Times legendary photographer and
- 15 fashion historian, Bill Cunningham.
- 16 It took several coats of
- 17 black paint and airing to finally get rid of
- 18 the Abercrombie aroma that they used to pump
- into the air vents. And I encourage all of you
- 20 to pass by and take a look for yourself and see
- 21 what smart planning and smart progress can do
- 22 to a historical neighborhood.
- I further encourage you, or
- 24 maybe I even implore you to take a shot of the
- QR code so you can buy tickets.

| ۷ | Anyways, during these past |
|----|---|
| 3 | few months, I've been staying periodically at |
| 4 | the Hampton's Inn on Pearl Street, walking the |
| 5 | few blocks from the Seaport and past the 250 |
| 6 | Water Street garage. I've begun to feel |
| 7 | connected to this neighborhood and looking |
| 8 | forward to years of being not only a studio and |
| 9 | retail tenant, but I also hope part of the |
| 10 | fabric that all things that represent that |
| 11 | it represents and will represent in the future. |
| 12 | To be completely frank, |
| 13 | passing that open garage impression many, many |
| 14 | times recently, I cannot help but feel pulled |
| 15 | out of the neighborhood and suddenly as if I'm |
| 16 | looking for a parking spot for a Yankee game in |
| 17 | the Bronx. |
| 18 | It's dirty and it's tired. |
| 19 | And regardless of how long it's been there, it |
| 20 | no more fits than the Yankees would fit in |
| 21 | Queens. There's absolutely nothing historical |
| | |

25 And why did (inaudible) with

you want for your children?

22

23

24

about it. It's gross. It's wrong to use the

children (inaudible) parking lot represent what

- 2 other people at the HHC with words like
- 3 "bribery." It is so not what this organization
- 4 is all about. It sounds like a PBS special
- from 1965. I wouldn't do it for my 13 year old,
- 6 and I think the progress and what they
- 7 presented is absolutely appropriate.
- 8 HHC has shown the utmost
- 9 professionalism in every step of my new startup
- 10 company's launch, at every single (inaudible)
- and especially my new pal, Virgil, the
- 12 ever-present security minder on the
- 13 cobblestones.
- 14 New York must push forward
- and not stand still while other cities welcome
- 16 such progress. Let's please remain the
- 17 historical district, not a hysterical one.
- 18 Thank you very much.
- 19 VICE CHAIR KNUCKLES: Thank
- 20 you.
- 21 Darbie Sokolow. Darbie
- 22 Sokolwo.
- 23 Please proceed.
- MS. SOKOLOW: New York City
- 25 Planning Commissioners: As 41 young New

- 2 Yorkers living in Lower Manhattan, we strongly
- 3 support the visionary proposal to transform the
- 4 50-plus year old parking lot at 250 Water
- 5 Street on the edge of the financial and
- 6 historic districts into a productive building
- 7 bringing deeply affordable housing to one of
- 8 America's richest neighborhoods.
- 9 Many of us attended college
- 10 here or arrived after graduation to pursue our
- 11 careers and dreams. We are new to the job and
- 12 housing markets and our futures in New York
- depend on how well the city is able to meet the
- 14 many challenges it now faces. The city needs
- to recover from what will soon be two brutal
- 16 pandemic years.
- 17 The only way forward is
- 18 through bold and inclusive urban planning,
- 19 breaking down the symbolic walls between
- 20 neighborhoods, confronting the city's
- 21 complicated history and putting an end to the
- 22 disingenuous calls for preservation designed to
- 23 keep diverse communities out.
- We need fresh approaches that
- 25 allow New York City to make economic

- 2 development, equitable and build more housing
- 3 both affordable and market rate. That will
- 4 allow our city to complete globally with the
- 5 cities of the future.
- 6 New York City is growing, and
- 7 we applaud the fact that at least 80 of the
- 8 planned 270 residential apartments will be
- 9 affordable for families with lower income,
- 10 ensuring easy access to public transit, good
- jobs, and the beautiful East River waterfront.
- 12 This proposal embodies our
- optimism and its level of investment and its
- 14 depth of civic commitment. We urge you to
- approve the exciting 250 Water Street project
- in the Seaport respectfully.
- 17 VICE CHAIR KNUCKLES: Thank
- 18 you.
- 19 Grace Lee, who will be
- 20 followed by Leslie Gruss.
- 21 Grace Lee.
- 22 SPEAKER: She's here, we're
- 23 getting her in the room.
- Ms. Lee, you may unmute your
- 25 microphone.

- 3 Ms. Lee.
- 4 SPEAKER: She can't unmute.
- 5 SPEAKER: There you go. We
- 6 want to move on to Ms. Gruss, we'll
- 7 troubleshoot.
- 8 VICE CHAIR KNUCKLES: Yes.
- 9 MS. GRUSS: Hi. My name is
- 10 Leslie Gruss and I'm opposed to the proposal in
- 11 front of you today.
- 12 I'm outraged that a developer
- with complicity and city officials can brazenly
- build a building taller than the zoning that
- 15 the treasured Historic Seaport District allows.
- 16 I'm concerned with the
- 17 precedent of a developer making a charitable
- 18 contribution to a nonprofit, in this case the
- 19 Seaport Museum, in exchange for extra stories
- in a building that will reap huge financial
- 21 benefit to the developer. This will, in turn,
- increase the income disparity between the haves
- and the have-nots in New York City and in the
- 24 United States.
- Using the buzz words of a few

- 2 affordable units is no excuse. Again, I'm
- deeply opposed to the Howard Hughes proposal.
- 4 Thank you.
- 5 VICE CHAIR KNUCKLES: Thank
- 6 you.
- 7 Is Grace Lee available?
- 8 SPEAKER: She's dropped from
- 9 the room and might be because she's dialing in
- 10 so we can let you know when she comes in.
- 11 VICE CHAIR KNUCKLES: Okay.
- 12 Should we go to Adriennene
- 13 Ramstack? Adrianne Ramstack?
- 14 SPEAKER: It looks like we
- 15 might have Ms. Lee back in the room. Here we
- 16 go.
- 17 VICE CHAIR KNUCKLES: Ms.
- 18 Lee, please proceed.
- MS. LEE: Hey, am I on now?
- VICE CHAIR KNUCKLES: Yes.
- 21 Please proceed.
- MS. LEE: Thank you, sorry.
- 23 I just had to reboot my Zoom.
- Hello, my name is Grace Lee.
- 25 I'm a Lower Manhattan resident and mother of

- 2 three children who attended school for nearly a
- 3 decade at the Blue School just a few steps away
- 4 at 250 Water Street.
- 5 I'm also a co-founder of
- 6 Children for a (indecipherable) Coalition. I
- 7 stand in strong opposition to this development
- 8 because it is a threat to our kids and our
- 9 community.
- 10 The South Street Seaport
- 11 neighborhood is anchored by two schools that
- 12 are home to over 800 children, including some
- as young as two years old.
- 14 You don't have to be an
- 15 engineer to know that the years of construction
- of this outsized, out-of-scale luxury building
- 17 will undoubtedly impact those schools. The
- 18 work from this project will rob our children of
- 19 an outdoor play space for six years, which is
- an entire elementary school career.
- 21 Our kids have spent nearly
- 22 two years shut inside our apartments due to
- 23 this pandemic which might get worse before it
- 24 gets better. These kids need to be in school,
- 25 have safe places to play, but no one can tell

2 us how do you expect these kids to learn

- 3 safely.
- 4 And as we continue to battle
- 5 COVID, we want to be sure that our unvaccinated
- 6 kids are back in classrooms that are safe and
- 7 ventilated. How are teachers supposed to open
- 8 the windows to dust and noise, which jeopardize
- 9 not just the health and safety of our children,
- 10 but also their ability to focus in a quiet
- 11 learning environment.
- I am tired of our kids being
- viewed as collateral damage to this pandemic
- 14 and now to this development. We cannot put a
- 15 price tag on the health and safety of our
- 16 children.
- Howard Hughes already showed
- indifference when they told our group of moms
- 19 not to worry, there was only a little bit of
- 20 mercury on the site. We went to the archives
- 21 and discovered that the site had been a
- thermometer factory and that it presented more
- 23 danger than Howard Hughes initially wanted to
- 24 acknowledge.
- So now, as parents, we have

- 2 to ask ourselves, what else do we not know
- 3 about? What else doesn't Howard Hughes want to
- 4 acknowledge?
- 5 Finally, I want to add that
- 6 the Seaport is one of most historically
- 7 significant places, not only in Manhattan, but
- 8 in our nation. And this building will
- 9 fundamentally change its character and history.
- There is no point to having
- 11 the Seaport Museum if it comes at the expense
- of destroying the seaport for which it
- 13 memorializes.
- I'm a community member with
- 15 no financial stake in this project. I just
- 16 want my kids to learn and in a safe
- 17 environment, play outside at recess, and to
- 18 have windows open in their classrooms.
- 19 Families are already leaving
- 20 our community because of this project. And
- 21 what is a community without its families and
- 22 without its schools?
- I am respectfully asking you
- 24 to vote now because of Howard Hughes has not
- 25 put enough consideration and how the project

- 2 will impact the schools and the community.
- 3 Zoning laws exist for a
- 4 reason, and Howard Hughes has not earned the
- 5 exception that they are seeking. Please vote
- 6 no to save the schools and the Seaport. Thank
- 7 you.
- 8 VICE CHAIR KNUCKLES: Thank
- 9 you.
- 10 Adriennene Ramstack.
- 11 SPEAKER: Adriennene is not
- in the room at the moment. We'll keep an eye
- 13 on that.
- 14 VICE CHAIR KNUCKLES: Daniel
- 15 Robertson.
- 16 SPEAKER: Also has not -- is
- 17 not in the Zoom.
- 18 SPEAKER: Betsy
- 19 Nebel-Schainholz.
- 20 SPEAKER: Yes, I'll promote
- 21 her.
- MS. NEBEL-SCHAINHOLZ: Hello,
- 23 can you hear me?
- 24 VICE CHAIR KNUCKLES: Yes.
- 25 Please proceed.

| 2 | MS. NEBEL-SCHAINHOLZ: Okay. |
|----|---|
| 3 | My name is Betsy Neble-Skanholtz, and I come |
| 4 | before you against Howard Hughes Corporation |
| 5 | being given approval for a 99-year lease for |
| 6 | the public land it controls in the historic |
| 7 | district and against changing the designation |
| 8 | of the de-mapped streets in the Historic South |
| 9 | Street Seaport District as a means to transfer |
| 10 | air rights to 250 Water Street. |
| 11 | Changing the designation of |
| 12 | the de-mapped streets in the historic district |
| 13 | as a means to transfer air rights to 250 Water |
| 14 | Street is a transparent sham. It should be |
| 15 | rejected after so much as one look at the |
| 16 | gerrymandered map. The de-mapped streets and |
| 17 | development rights in question are city-owned |
| 18 | public assets. They are not there for a |
| 19 | developer to manipulate zoning rules in order |
| 20 | to advance a tower in the historic district. |
| 21 | Why would we reward them now? |
| 22 | If approved, this will set the stage for |
| 23 | continued erosion of this tiny district and God |
| 24 | help us as with the original ULURP agreement |
| 25 | with Howard Hughes Corporation, the community |

- 2 was supposed to have access to the roof of Pier
- 3 17 at all times. It wasn't until many years
- 4 had passed and a 4th of July that the community
- 5 discovered by reviewing the ULURP agreement,
- 6 that we had the right to go up to the roof
- 7 of -- the roof that Howard Hughes was keeping
- 8 us off of.
- 9 Not to mention that Howard
- 10 Hughes Corporation had negotiated that the
- 11 roof -- that the community had access to only
- 12 10,000 square feet, which turned out to be on
- 13 the west side of the roof, mostly behind the
- 14 elevator shaft. Look who got the shaft. The
- 15 community.
- 16 Howard Hughes Corporation has
- 17 never been penalized for their restriction of
- 18 the community to the roof. Why would we reward
- 19 them now? Take a close look at what they're
- 20 pushing for and offering now.
- 21 Because if these approvals
- 22 are given to them, the ultimate plans will
- 23 disintegrate and there will be no benefits to
- 24 the community or the South Street Seaport
- 25 Museum that the city couldn't offer the museum

- 2 if the air rights were sold outside the
- 3 district.
- Why would we reward them now?
- 5 Thank you.
- 6 VICE CHAIR KNUCKLES: Thank
- 7 you.
- 8 SPEAKER: Adriennene Ramstack
- 9 has returned to the room.
- 10 VICE CHAIR KNUCKLES: Please
- 11 proceed.
- MS. RAMSTACK: Hello. Hi.
- 13 VICE CHAIR KNUCKLES: Hello.
- MS. RAMSTACK: Hi. Thank you
- 15 so much for --
- 16 VICE CHAIR KNUCKLES: Hello?
- MS. RAMSTACK: Hello? Hi.
- 18 Can you hear me?
- 19 VICE CHAIR KNUCKLES: Yes, I
- 20 can. Please proceed.
- MS. RAMSTACK: Wonderful.
- 22 Thank you. My name is Adrianne Melon-Ramstack,
- 23 and I am the parent of an incoming first
- 24 grader. And I chose this area where I live,
- 25 the Financial District specifically, for the

- 2 Peck Slip School. It was encouraging to me
- 3 that we had such a wonderful school in our
- 4 vicinity; and for me, that was incredibly
- 5 enticing to live in this area and to send my
- 6 children to the Peck Slip School.
- 7 He's, as I said, going into
- 8 first grade, and so his entire elementary
- 9 school career at this point has been mired by
- 10 global pandemic, in and out of school going on
- and off of Zoom. And for him to continue to go
- 12 to school once more with disturbance and
- 13 unrest, potentially unsafe conditions is
- something that just really breaks my heart for
- 15 him.
- I am not completely opposed
- 17 to this plan. I am opposed to it in the way
- 18 that it's being positioned.
- 19 I think it's fantastic that
- 20 Howard Hughes is planning to endow the Seaport
- 21 Museum. But at the same time, what about
- 22 endowing our schools? We've got the Peck Slip
- 23 School, and we've got the Blue School right
- there, and we are going to be looking at
- 25 detrimental -- I believe detrimental admission

2 rates, and it's going to effect our schools for

- 3 years to come and our children's learning.
- 4 I would like to -- I would
- 5 like to recommend that Howard Hughes think
- 6 about what they can do for our schools and for
- 7 our children, considering everything that's
- 8 going to be taken from them if this plan is
- 9 approved. Thank you.
- 10 VICE CHAIR KNUCKLES: Thank
- 11 you.
- 12 Sam Rivera. Sam Rivera, to
- 13 be followed by Stacie George.
- 14 SPEAKER: Sam Rivera is here,
- 15 getting him unmuted.
- 16 MS. PROCLEM: Hi. My name is
- Jill Proclem, and I'm presenting on behalf of
- 18 Sam Rivera.
- 19 VICE CHAIR KNUCKLES: Okay,
- 20 please proceed.
- 21 MS. PROCLEM: Sam Rivera is
- 22 the executive director of New York Harm
- 23 Reduction Educators and Washington Heights
- 24 Corner Project in Manhattan. These two
- 25 nonprofits are in the process of merging into

- 2 one organization that serves residents of
- 3 Manhattan and the Bronx and provides harm
- 4 reduction services in the community.
- 5 While it's located in East
- 6 Harlem and Washington Heights, these
- 7 organizations are individuals from all parts of
- 8 Manhattan, including all neighborhoods in Lower
- 9 Manhattan, the Lower East Side, Chinatown, and
- 10 the Financial District.
- 11 Sam Rivera himself was born
- and raised on the Lower East Side, and he still
- has deep roots and connections in the Lower
- 14 East Side community. He also has a close
- 15 friendship with the actor Louis Guzman, who is
- 16 also from the same neighborhood and continues
- 17 to support the work done from marginalized
- 18 communities in New York.
- He recently gave Sam the
- 20 opportunity to speak on his work on his show,
- 21 and he supports many community-based projects
- 22 that create positive opportunity in Lower
- 23 Manhattans. He also fought hard for affordable
- 24 housing in the South Street District in the
- 25 (inaudible).

| 2 | (CROSSTALK) |
|----|---|
| 3 | MS. PROCLEM: Sam strongly |
| 4 | supports (inaudible) that will create |
| 5 | affordable housing in Lower Manhattan |
| 6 | (inaudible.) |
| 7 | (CROSSTALK) |
| 8 | MS. PROCLEM: (Inaudible) and |
| 9 | operates two housing facilities and (inaudible) |
| 10 | one was traditional housing and the other was |
| 11 | mixed use and affordable housing that also |
| 12 | offered supportive services. |
| 13 | Sam can strongly attest to |
| 14 | the importance of these type of affordable |
| 15 | housing projects, as he has witnessed |
| 16 | first-hand the positive impacts that these have |
| 17 | and the importance that New York City has |
| 18 | needs to have more projects like these now and |
| 19 | in the future, as there is such an urgent need |
| 20 | for housing and especially affordable housing. |
| 21 | The 250 Water Street project |
| 22 | will also meet our requirements for resiliency |
| 23 | and sustainability. It is so important and |
| 24 | exciting because a mixed-use affordable housing |
| 25 | facility that Sam managed called Castle Gardens |

| 2 | 747 A C | also | a | LEED | gold. |
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| _ | was | $a_{\perp}s_{\cup}$ | а | ГССГ | gora. |

- 3 Sam knows how important
- 4 sustainable green buildings are to New York
- 5 City and the positive environmental impacts
- 6 that LEED-certified buildings have as we face
- 7 the harmful effects of climate change.
- 8 HHC has also committed to
- 9 (inaudible) and sustainability throughout the
- 10 Seaport. In fact, HHC is also a good neighbor
- 11 fostering community spirit via diverse and
- 12 engaging programming and in a broad range of
- 13 local civil groups and social organizations and
- 14 nonprofits.
- I have personally previously
- 16 worked at the Girl Scouts of Greater New York,
- and I know that they supported the Girl Scouts
- through charitable donations the past holiday
- 19 season.
- 20 CHAIR LAGO: I'm afraid that
- 21 the time has run out. But if you would like to
- 22 submit the letter, that would be great.
- MS. PROCLEM: We did.
- 24 CHAIR LAGO: Thank you.
- MS. PROCLEM: Thank you.

2 CHAIR LAGO: Our next speaker

- 3 is Stacie George, to be followed by Joshua
- 4 Pickard.
- 5 SPEAKER: Stacie has been
- 6 promoted. We'll get her in the room.
- 7 MS. GEORGE: Hi. Thank you.
- 8 Good afternoon, everyone. My name is Stacie
- 9 George, and I am speaking on behalf of Live
- 10 Nation Entertainment, where I am a senior vice
- 11 president for Live Nation in New York.
- 12 CHAIR LAGO: I'm afraid we've
- 13 lost you, Ms. George.
- 14 SPEAKER: Yes, it seems like
- she just dropped entirely.
- 16 CHAIR LAGO: Okay. Then we
- 17 will move on to Joshua Pickard.
- MS. GEORGE: Can you hear me?
- 19 CHAIR LAGO: Yes, you're
- 20 back, please.
- MS. GEORGE: Sorry about that
- 22 guys. I'll be quick.
- 23 My name is Stacie George and
- 24 I'm speaking on behalf of Live Nation
- 25 Entertainment, where I am a senior vice

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- 2 president for Live Nation in New York. Live
- 3 Nation is the world's leading live
- 4 entertainment company that is privileged to
- 5 work with artists to bring their creativity to
- 6 life on stages around the world.
- 7 Live Nation is a committed
- 8 partner with the Seaport District in bringing
- 9 live music and the performing arts to rooftop
- 10 at Pier 17.
- 11 We feel the proposed project
- 12 at the Seaport Museum and 250 Water Street are
- appropriate to the Historic Seaport District
- 14 and crucial to economic development, saving the
- museum and bringing affordable housing to the
- 16 community.
- 17 I strongly support the HHC
- proposal to develop a mixed-use building at 250
- 19 Water Street that will spur economic
- 20 development, add residential housing near
- 21 transit and good jobs, create permanent deeply
- 22 affordable housing in Lower Manhattan's
- 23 affluent Seaport neighborhood, and generate
- 24 funding for the Seaport Museum.
- 25 Live Nation has a fantastic

- 2 relationship with the Seaport in bringing
- diverse performances and events, and we believe
- 4 that overall development proposal will
- 5 strengthen our relationships in Lower
- 6 Manhattan, appropriate for the Seaport District
- 7 and beneficial to the future of Lower
- 8 Manhattan.
- 9 Thank you for your time
- 10 today.
- 11 CHAIR LAGO: Thank you,
- 12 Ms. George.
- Our next speaker is Joshua
- 14 Pickard to be followed by Richard Dyckema.
- MR. PICARD: Hi. Can you
- 16 hear me?
- 17 CHAIR LAGO: Welcome.
- 18 MR. PICARD: Hi. Good
- 19 afternoon. My name is Joshua Pickard, a
- 20 partner in NoHo Hospitality Group, which
- 21 operates eight restaurants in downtown New
- 22 York.
- 23 I'm speaking today in support
- of HSC and their mixed-use building at 250
- 25 Water Street on behalf of myself and my

- 2 partners (inaudible). We invested in the
- 3 Seaport to support this evolution process into
- 4 a wonderful balance between its history and the
- 5 future.
- This development will help
- 7 spur increased economic development, add
- 8 residential housing near transit, create jobs,
- 9 create permanent deeply affordable housing in
- 10 Lower Manhattan's affluent Seaport
- 11 neighborhood, and generate funding for the
- 12 Seaport Museum.
- I have lived in Downtown New
- 14 York City since 1981 and know the Seaport quite
- 15 well over the years. I am a founding board
- 16 member that created the NoHo bids, so I
- 17 understand the development process in such
- 18 cherished neighborhoods.
- I was happy to see the
- 20 modifications made and the landmarks approval
- 21 and process. And now I feel that this
- development will be an important addition to
- 23 the Seaport District as it has been carefully
- 24 scaled to the existing historical structures
- 25 that is inclusive to the community needs.

| 2 | Over | the | past | 32 | vears | , I've |
|---|------|-----|------|----|-------|--------|
| | | | | | | |

- 3 been involved in building 22 restaurant
- 4 concepts in four states. I recently completed
- 5 a three-year project with Howard Hughes at Pier
- 6 17, where we recently opened Carne Mare and
- 7 Mr. Dips.
- I can tell you with years of
- 9 first-hand experience of HHC is the most
- 10 conscious -- conscientious of builders we have
- 11 ever worked with. They take an extraordinary
- 12 level of responsibility with its handling of
- 13 all projects in the area.
- 14 While we understand the
- 15 construction can be temporarily disruptive, we
- have confidence that this team (inaudible)
- safe, sensitive, and responsive construction
- 18 operation at 250 Water Street. The building is
- 19 designed as contextual to its surrounding,
- 20 specifically the building is lower-rise where
- 21 it means the interior of the historic district
- 22 and the tower along Pearl Street, which is
- 23 wider and faces the high-rise Financial
- 24 District.
- I thank you, and I urge this

- 2 Commission to support the land-use actions
- 3 necessary to make 250 Water Street possible.
- 4 CHAIR LAGO: Thank you,
- 5 Mr. Pickard.
- 6 MR. PICARD: Thank you.
- 7 CHAIR LAGO: Our next speaker
- 8 is Richard Dykema, to be followed by
- 9 Thomas Benjamin.
- 10 MR. DYKEMA: All right. I'm
- 11 Richard Dykema can you hear me?
- 12 CHAIR LAGO: Yes. Please
- 13 proceed.
- MR. DYKEMA: Thank you. My
- name is Richard Dyckma, and I'm a resident of
- the Fulton Seaport neighborhood. I walk in the
- 17 Seaport District almost every day. I believe
- that this proposed project is very well-suited
- 19 to the entire neighborhood, as the previous
- 20 speaker said, on one side so long a major
- 21 street, which would be Water Street further
- 22 down but called Pearl Street at that point.
- We need housing in the United
- 24 States. We need housing in particular in
- 25 metropolitan areas like New York City.

- 2 Everywhere somebody tries to build housing,
- 3 they're opposed by people who don't like the
- 4 density, who don't like that it's going to be
- 5 more -- they don't like that there's
- 6 construction, but, of course, if you give in to
- 7 that kind of local opposition, you won't build
- 8 more housing. You won't be solving the
- 9 problems that come from not having enough
- 10 housing in the country.
- Howard Hughes has put
- 12 together an excellent proposal here that fit in
- 13 Lower Manhattan in a number of ways. There are
- 14 also going to be finally allowing the Seaport
- 15 Museum to open.
- I think this project is going
- to be a great improvement to the neighborhood,
- and I hope the Planning Commission and the city
- 19 counsel will approve it. Thank you.
- 20 CHAIR LAGO: Thank you,
- 21 Mr. Dyckma.
- 22 Our next speaker will be
- 23 Thomas Benton, to be followed by Jay Hellstrom.
- 24 SPEAKER: Thomas is not in
- 25 the room and the Zoom anywhere.

2 CHAIR LAGO: Okay. Then

- 3 we'll go to Jay Hellstrom, to be followed by
- 4 George Briger.
- 5 MR. HELLSTRUM: Can you hear
- 6 me?
- 7 CHAIR LAGO: Welcome.
- 8 MR. HELLSTRUM: Thank you.
- 9 My name is Jay Hellstrom, and I live a half a
- 10 block away from the project in the historic.
- 11 I'd like to focus on a single
- issue: Air rights. Air rights are an integral
- part of the fatally flawed foundation of this
- 14 application. Let's follow this sordid tale.
- 15 It is very clear that the
- 16 applicants seek to divide and conquer. They
- saw support for financially strapped Seaport
- 18 Museum as a means of providing political cover.
- 19 Let's call it for what it is, quid pro quo.
- To save the museum, to get
- 21 approval of a widely inappropriate number of
- variances and, unfortunately, in the process,
- 23 undermining my community. The bribe was
- originally \$50 million, and then in association
- 25 with a new museum building that could be built.

- 2 But they aren't funding it, nor are they
- 3 building it.
- 4 The ironic part is hedge fund
- 5 Bill Ackman and the Texas developer Howard
- 6 Hughes played a sneaky business maneuver, and
- 7 they're not paying for those bribes. They're
- 8 asking the city to pay for it, for the Howard
- 9 Hughes purchase of air rights at a low base
- 10 value. Not only are they not paying, it won't
- 11 come close yet, even approaching \$50 million,
- and probably will do little to save the museum.
- 13 An endowment throws off five percent a year.
- 14 Do the math, please.
- 15 Let's talk about these air
- 16 rights. They're embedded in the structure in
- 17 the formation of the historic district. Air
- 18 rights are the public property as it is the
- 19 transparency of the City responsible for the
- 20 integrating of those proceeds back into the
- 21 fabric and financial viability of the historic
- 22 district and the museum. Again, these air
- 23 rights are ours, the public taxpayer. They are
- 24 air rights publicly bid for in a third-party
- auction and sold to the highest bidder for use

- 2 outside of the district.
- 3 Proceeds going to benefit the
- 4 historic district and museum, that's what was
- 5 originally intended. It is the fundamental
- 6 mechanism to protect the low-scale historic
- 7 district, enabling the full ten blocks of
- 8 living history as it's been over the last two
- 9 centuries. These air rights are being handed
- 10 over to a developer and a hedge fund manager at
- 11 an unknown value for them to use inside the
- district to a bizarre and manipulative system
- of de-mapping streets.
- 14 You should not be complicit
- in this divisive and profoundly
- 16 precedent-setting procedure. It undercuts the
- integrity of the City Planning Commission. I
- 18 urge you to turn your back on this dubious
- 19 legal proposal and support the citizens. Not
- 20 just for this historic district --
- 21 CHAIR LAGO: I'm afraid --
- 22 I'm afraid, sir, that your time has expired,
- but we would very much welcome your submitting
- 24 written commentary.
- Our next speaker is George

- 2 Breger, to be followed by Joel Sosinksy.
- 3 SPEAKER: George is not in
- 4 the Zoom.
- 5 CHAIR LAGO: Okay. Then we
- 6 will move on to Joel Sosinsky to be followed by
- 7 Eddie Travers.
- 8 MR. SOSINSKY: Hello.
- 9 CHAIR LAGO: Welcome.
- 10 MR. SOSINSKY: Okay. Just my
- 11 name is Joel Sosinsky and I'm a resident of the
- 12 South Street Seaport District. I've been a
- 13 resident for many, many years.
- I urge the CPC to reject this
- 15 proposal. From the date that HHC brought --
- 16 bought 250 Water Street, all knew that this had
- been developed to make a huge profit for this
- 18 ultra-capitalistic corporation. Apparently,
- 19 the Howard Hughes Corporation believes that
- this attempt to get CPC approval will somehow
- 21 allow CPC to give this ultra-capitalist Texas
- 22 corporation its blessing to make a enormous
- 23 profit and basically destroy the South Street
- 24 Seaport Historic District.
- The funding of the South

- 2 Street Museum and the offer of so-called
- 3 affordable housing. And let's just talk about
- 4 affordable housing for a second. In the
- 5 millions of dollars of profits that HHC is
- 6 looking for selling elevated views of the
- 7 Brooklyn Bridge to the oligarchs of this world.
- 8 It's a folly to only offer several dozens of
- 9 so-called affordable housing.
- 10 If the CPC approves their
- 11 current proposal, this is totally obnoxious. I
- would implore them to do their job, to protect
- 13 the South Street Seaport Historic District.
- 14 And failure to reject the current proposal
- would be totally contrary to your mission to
- 16 preserve and protect New York City landmarks in
- 17 historic districts. Do not be complicit in
- 18 this scheme. Thank you.
- 19 CHAIR LAGO: Thank you,
- 20 Mr. Suzinsky.
- 21 Our next speaker will be to
- 22 Eddie Travers, to be followed by Joanne Gorman.
- Is Mr. Travers connecting?
- 24 SPEAKER: Mr. Travers is in
- 25 the room. You can unmute your microphone.

2 MR. TRAVERS: Sorry. Can you

- 3 hear me?
- 4 CHAIR LAGO: Welcome, yes.
- 5 MR. TRAVERS: Sorry. Yeah,
- 6 my name is Eddie Travers, and I am speaking
- 7 today in opposition to the development of 250
- 8 Water.
- 9 I'm the owner of two local
- 10 restaurants in FiDi here. And while I would
- 11 certainly benefit financially with this
- development, and it would not be good for my
- 13 daughter.
- 14 And my daughter, Lydia, she's
- 15 a six-year old girl with -- she's a cardiac
- baby so she, obviously, has serious underlying
- 17 health conditions. And, you know, we moved
- down here specifically to go to Peck Slip
- 19 School because it's an excellent school, and
- 20 our businesses are in the area.
- Now, as a result of this and
- 22 all the talk, you know, I was involved with the
- 23 PTA at Peck Slip, and we've had to make --
- 24 myself and my wife had to make the decision to
- 25 move our daughter over to Battery Park City

- 2 School.
- And, you know, with COVID and
- 4 everything else, we were told part of keeping
- 5 kids safe would be to leave windows open and so
- 6 air would filtrate through these rooms.
- 7 Obviously, this will not be able to be done
- 8 with all the construction that's going to be
- 9 going on and -- outside the Peck Slip School.
- 10 So, again, it's a wonderful
- 11 school. And you know, we hate that we have to
- 12 make that decision, but we have to look after
- our daughter's health.
- And, you know, we're
- 15 seriously concerned for all the kids in our
- 16 neighborhood. And, again, we're very much
- 17 against this development. Thank you very much
- 18 for your time.
- 19 CHAIR LAGO: Thank you for
- 20 your time, Mr. Travers.
- 21 Our next speaker will be
- Joanne Gorman, to be followed by Denny Solis.
- MS. GORMAN: Good afternoon,
- 24 Commissioners. My name is Joanne Gorman. I'm
- 25 co-founder of Friends of South Street Seaport

- and a member of the Seaport Coalition.
- 3 Howard Hughes is proposing
- 4 land use modifications that reconfigure
- 5 planning rules to incorporate and manipulate
- 6 public assets to advance it's profit-driven
- 7 agenda.
- 8 Were city-owned air rights
- 9 meant to be use preserve Seaport assets and
- 10 public streets de-mapped for public benefit are
- 11 used by the developer as tools for another
- 12 purpose.
- 13 HHC played on a
- 14 financially-strapped Seaport Museum and the
- 15 mayor's affordable housing goals to execute its
- 16 plan. And it initially dangled 50 million
- 17 contribution as bait. Money that was never
- 18 going to be an actual donation out of its
- 19 pocket.
- 20 It was a deception to move to
- 21 manipulate city's agency, local elected
- 22 officials, and the community at large to
- 23 acquiesce to a tower that plants a skyscraper
- foothold where it doesn't belong. Howard
- 25 Hughes wants a skyscraper. It just doesn't

- 2 want its neighbors to be skyscrapers.
- 3 Under the guise of
- 4 applicants, Howard Hughes has asked our city
- 5 agencies that the general public is not
- 6 afforded. HHC has team members working on the
- 7 250 plan who previously held key positions in
- 8 the very city agencies that HHC now has
- 9 applications before.
- The prior legal counsel for
- 11 the Landmarks Commission, now playing an active
- 12 role as HHC counsel on the Landmark's
- application, presented her priority list of
- 14 speakers to the landmark (inaudible) executive
- 15 director and current legal counsel. And as the
- OPC hearings were underway, she coordinated in
- 17 real time with them to get her Howard Hughes
- 18 supporters heard.
- 19 Another Howard Hughes team
- 20 member, prior legal counsel for your Department
- 21 of City Planning, recently introduced a
- 22 contrived LSTD framework that reinterprets the
- 23 meaning of street, adjacency, common ownership
- in order to transfer city-owned air rights to
- 25 HHC's private development site without

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|------------|------------|------|-------|--------|-------------|----------|
| 2 | triagering | an o | pen ' | public | procurement | process. |

- 3 Five months before it bought
- 4 250 Water, Howard Hughes' counsel was already
- 5 reaching out to the Landmarks Commission. From
- 6 2019, continuing to the present, Howard Hughes
- 7 organized and participated in multiple city
- 8 interagency recurring meetings, as well as
- 9 meetings with our museums, borough president
- 10 and city council member.
- 11 The meetings brought
- 12 representatives of city agencies and HHC into
- 13 constant contact; LPC, city planning, EDC,
- Office of the Deputy Mayor, the list goes on.
- 15 Creating a setting choreographed by HHC for all
- to unite around and become vested in its plan
- 17 for 250 Water.
- On May 4th, the Landmarks
- 19 Commission approved a 324-foot building as
- 20 appropriate to the Seaport Coalition. On May
- 21 16th, the Seaport Coalition initiated a legal
- 22 challenge to the Landmark's decision. The City
- 23 is on notice as it continues to expend
- resources to rush this project through.
- I urge you not to approve it.

- 2 Thank you.
- 3 CHAIR LAGO: Thank you,
- 4 Ms. Gorman.
- 5 Our next speaker will be
- 6 Denise Solis, to be followed by Taina Prado.
- 7 MR. SOLIS: Just joined.
- 8 Good afternoon, Commissioners. My name is
- 9 Denny Solis, and I support the 250 Water Street
- 10 project.
- 11 Many others who have spoken
- in favor of this project have made the correct
- and appropriate policy arguments. Still, I'm
- 14 going to focus on my statement on the personal
- 15 side of this.
- My immigrant parents had to
- 17 break the law and lie about our residence to
- 18 ensure that my three siblings and I could
- 19 attend a better school in a nicer neighborhood.
- 20 The outcome was a path toward upward social
- 21 mobility, successful careers, educational
- 22 attainment, including a PhD in psychology, a
- 23 master's degree in economics, and a successful
- 24 business owner.
- 25 My story is not anecdotal.

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- 2 As there are many example of studies that
- 3 display similar outcomes where families gain
- 4 access to higher opportunity areas. The
- 5 opportunity to build affordable housing will
- 6 allow working-class families like mine who grew
- 7 up poor a chance to access better schools and
- 8 achieve their American dream.
- 9 New York City needs more
- 10 projects like this which builds means much
- 11 needed affordable homes for working-class
- 12 familiars, encourages increased investments and
- will be part of Lower Manhattan's economic
- 14 recovery.
- I urge this body to support
- the land use actions necessary to make this
- 17 project possible. Thank you for your time.
- 18 Have a great day, everybody.
- 19 CHAIR LAGO: Thank you,
- 20 Mr. Solis.
- 21 Our next speaker will be
- 22 Taina Prado, followed by Michelle Kuppersmith.
- 23 SPEAKER: I don't see Taina
- 24 in the room.
- MS. PRADO: Hello.

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| 2 S | SPEAKER: | There | we | go. |
|-----|----------|-------|----|-----|
|-----|----------|-------|----|-----|

- 3 CHAIR LAGO: Welcome.
- 4 SPEAKER: Welcome.
- 5 MS. PRADO: Thank you so
- 6 much. I'm actually here to give testimony on
- 7 behalf of Jessica Lappin, President of the
- 8 Downtown Alliance.
- 9 So, yes, good afternoon,
- 10 Chair Lago and members of the commission. I'm
- 11 Jessica Lappin, president of the Downtown
- 12 Alliance, which manages the business
- improvement district for Lower Manhattan South
- of Chambers Street.
- 15 I'm pleased to speak today in
- 16 support of the Howard Hughes development
- 17 project at 250 Water Street. While the South
- 18 Street Seaport is not by legal definition a
- 19 part of our assessment area, it is a vital
- 20 asset for the neighborhood and the entire city.
- 21 We believe this mixed use
- building proposal continues to be an important
- 23 opportunity to create jobs, boost our local
- 24 economy at such a critical juncture in the
- 25 city's recovery. Build sorely needed

- 2 affordable housing in Community Board 1 and
- 3 generate a path towards -- a path forward to
- 4 save the Seaport Museum.
- 5 New York City needs economic
- 6 development now more than ever. This
- 7 \$850 million investment in the Seaport by
- 8 Howard Hughes is projected to create more than
- 9 1,000 construction jobs, over 1,500 permanent
- jobs in the commercial, retail and nonprofit
- 11 sector and spark new patrons to support the
- 12 local businesses and merchants, especially
- those have been struggling during the pandemic.
- 14 This project has undergone a
- lengthy state stakeholder engagement process
- and over the course of public review process,
- the applicant has worked hard to be responsive
- to a breadth of community concerns, as well as
- 19 feedback received from LPC in refining --
- 20 refining the proposal; lowering its height and
- 21 ensuring it will be a benefit to the city as a
- 22 whole.
- In addition to being endorsed
- 24 by the Daily News, the Post, the New York Times
- editorial board, 250 Water Street has strong

- 2 local support from Counsel Member Margaret Chin
- 3 and Manhattan Borough President Gale Brewer, as
- 4 well as a broad coalition of residents,
- 5 businesses and civic groups.
- 6 Furthermore, 250 Water Street
- 7 plans to be a resilient and sustainable
- 8 structure equipped to handle the impacts of
- 9 climate change. Howard Hughes has already
- shown its commitment to address this reality by
- 11 building Pier 17 above the 100-year flood plain
- 12 as well as relocating the historic Tin Building
- to the six feet higher than the 100-year flood
- 14 plain. Our neighborhood knows firsthand how
- very important protecting the Seaport area from
- 16 rising sea levels is to this community.
- In closing, on behalf of the
- downtown alliance, the board of directors and
- myself, we strongly support Howard Hughes's
- 20 application and encourage you to vote in favor
- 21 of the land use actions to make this
- 22 development possible.
- 23 Thank you. I just to give a
- 24 special shout-out to the CPC team. I know
- 25 there's some technical issues, but I appreciate

- 2 you working through them so we can testify here
- 3 today. Thank you so much.
- 4 CHAIR LAGO: Thank you. And
- 5 if you could pass along to Ms. Lappin and the
- 6 Downtown Alliance team that as much as I would
- 7 prefer to see the storefronts in Lower
- 8 Manhattan actually occupied, your Art on the
- 9 Avenue project is just a fantastic boost to see
- 10 great works of local artists, rather than
- 11 vacant storefronts.
- MS. PRADO: Yes, we're very
- 13 excited. It's going to be up until November,
- so we're very excited that we're able to do it
- in and working with the property owners to get
- 16 them in the spaces.
- 17 And I just want to point out
- 18 that one hundred percent of the proceeds go
- 19 directly to the artists. So it's been very
- 20 well-received.
- 21 So thank you I will share
- 22 your (inaudible). Thank you.
- 23 CHAIR LAGO: Our next speaker
- 24 will be Michelle Kuppersmith, followed by Edwin
- 25 Schlossberg.

| 2 | MS. KUPPERSMITH: | Hi. | Му |
|---|------------------|-----|----|
|---|------------------|-----|----|

- 3 name is Michelle Kuppersmith. I'm a resident
- 4 of CB3, which closely borders CB1, and I'm here
- 5 to speak in favor of this project.
- I've had the opportunity to
- 7 speak I think three or four times now in
- 8 support of this project, and I am glad that I
- 9 have the opportunity to do so again.
- I would just like to say that
- 11 our city desperately needs more housing and
- where better to do it than a transit-rich high
- opportunity neighborhood like the Seaport
- 14 District, I spent my Sunday there, and I know
- 15 it's a lovely place. The parking lot is not a
- lovely place. And I really hope that the city
- thinks that more people should be able to enjoy
- 18 these amenities right outside their doorstep.
- 19 And I would like to say also
- that there's been some reference to the tragedy
- of the 9/11 as a reason to not rebuild at this
- 22 location. I'd like to reference a more -- an
- 23 ongoing tragedy is which is that so many of our
- 24 most vulnerable New Yorkers died from COVID
- 25 because they lived in crowded housing. We have

a housing crisis in this city, and we need to

- 3 fix it and here's a great opportunity to do.
- I'd like to mention, as I've
- 5 said, I've already done this three or four
- 6 times and it's -- it's a -- it's unfortunate
- 7 that we need to go through so many hoops just
- 8 to build just a few desperately needed housing
- 9 units.
- 10 And I really encourage all
- 11 the commissioners to vote in favor of this
- 12 project which also already gone through the
- 13 Landmarks Preservation Commission and CB1 so
- that more New Yorkers can enjoy a lovely and
- 15 high-opportunity neighborhood. Thank you.
- 16 CHAIR LAGO: Thank you,
- 17 Ms. Kuppersmith.
- 18 Our next speaker is Edwin
- 19 Schlossberg to be followed by Austin Celestin.
- 20 SPEAKER: Edwin is not in the
- 21 room.
- 22 CHAIR LAGO: Thank you. So
- 23 we will proceed to Austin Celestin, to be
- followed by Keith Schainholz.
- 25 SPEAKER: Austin is not in

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- 2 the room as well.
- 3 MR. CELESTIN: I'm here. I'm
- 4 in person.
- 5 SPEAKER: He's in person.
- 6 SPEAKER: Sorry.
- 7 CHAIR LAGO: You really are
- 8 here.
- 9 MR. CELESTIN: I did not
- 10 write good morning in this. So good afternoon.
- 11 My name is Austin Celestin. I'm a sophomore at
- 12 NYU, studying urban design.
- I remember the first concept
- of this project that stood at 990 feet, and to
- 15 be quite honest, I would say it's the best
- 16 version, it had the most housing, the most
- 17 affordable units, and the most funding for the
- 18 Museum.
- With every reduction, these
- 20 contributions only got smaller and smaller,
- 21 which is where we are now. But even in the
- 22 this shrunken state, the current design is far
- 23 better than what could have been cobbled
- 24 together.
- Where do I start listing the

- 2 benefits of the site? It's a ten-minute walk
- 3 from a dozen subway lines, great jobs, great
- 4 schools, waterfront access, and a short work to
- 5 the Brooklyn Bridge, among many other things.
- There aren't many places
- 7 where affordable housing would be as great of a
- 8 benefit as this. Sure 70, 70, 80 units is not
- 9 that much, but that is 70 families that have
- 10 the opportunity to access everything that the
- 11 neighborhood has to offer.
- 12 A project of this type is
- 13 badly needed, and to reiterate, something
- larger would have been better as it would have
- only allowed more working class families to
- 16 enjoy the aforementioned abundance of
- 17 resources.
- 18 I would also like to bring up
- a point that was made by a board member in one
- of their meetings. And in the July 12th
- 21 meeting, one of the members mentioned that the
- local Key Food, the oranges were quite
- 23 expensive, and because of that, it didn't make
- 24 sense to have affordable housing in the
- 25 project.

| I | didn | t | think | : I | would | need | L |
|---|------|---------|----------|----------------|------------------|------------------------|-----------------------------|
| | I | I didn' | I didn't | I didn't think | I didn't think I | I didn't think I would | I didn't think I would need |

- 3 to say this, but the cost of an orange is not
- 4 prerequisite for affordable housing. It's a
- 5 reprehensible way to justify blocking
- 6 affordable housing in a baffling response to
- 7 that problem. If that were a concern, why not
- 8 say their groceries are quite expensive, Howard
- 9 Hughes, do you plan on putting some of the
- 10 proceeds to food assistance programs or to help
- 11 with other rental assistance, not groceries are
- 12 expensive affordable housing won't work here?
- Because by that logic, mixed-income projects of
- this type shouldn't go anywhere and would only
- 15 serve to worsen the economic segregation in the
- 16 city.
- We're in a housing crisis
- 18 right now. We shouldn't be in a position where
- 19 we're building less housing in a decade than we
- were in the Great Depression. We added 629,000
- 21 residents but only 200,000 units.
- 22 And the restrictive zoning
- and the regulations at this site and others
- 24 across the city is a large contributing factor.
- 25 Upholding the status quo only serves to worsen

- this housing crisis. And although it's a spot
- 3 rezoning and it's a drop in the bucket, this
- 4 zoning serves to alleviate that pressure ever
- 5 so slightly. I think it would be a greatly
- 6 missed opportunity if the Commission voted down
- 7 this project.
- 8 And for that reason and for
- 9 many more, I would say that it's important that
- 10 commission votes to approve this project.
- 11 Thank you.
- 12 CHAIR LAGO: Thank you,
- 13 Mr. Celestin.
- 14 Our next speaker is Keith
- 15 Schainholz to be followed by Linda Roche.
- 16 SPEAKER: Keith does not
- appear to be in the room.
- 18 CHAIR LAGO: Then we'll
- 19 welcome Linda Roche, followed by Elaine
- 20 Kennedy.
- MS. ROCHE: Thank you, Madam
- 22 Chair, I'm here. And thank you, Commissioners,
- 23 for the opportunity to speak today in
- 24 opposition of the application. My name is
- Linda Roche, and I'm a long-time resident of

- 2 the Seaport area.
- 3 The application before you
- 4 today will affect not just 250 Water Street but
- 5 the whole of the New York City landmark
- 6 historic districts, setting a precedent.
- 7 I ask you to think long and
- 8 hard before you vote on whether this
- 9 application, this very complicated and
- 10 convoluted application, is appropriate.
- 11 Whether a megatower is appropriate in a four-
- 12 and five-story historic district. Who would
- have believed our city, New York City would
- 14 allow such destruction of a historic area, the
- 15 birthplace of New York City commerce and much
- 16 more?
- The 324-foot tower Howard
- 18 Hughes is proposing will have major
- 19 consequences on the surrounding neighborhood,
- 20 including the health and learning of the
- 21 children in the two adjacent schools, shadows
- on surrounding building, added congestion to
- 23 sewer line and sanitation which are already at
- 24 their limits. Negative traffic impact and much
- 25 more.

| 2 | | | | The | fact | that | air | rights | can |
|---|----|-------------|----|------|--------|-------|------|--------|-----|
| 3 | be | manipulated | by | deve | elopei | rs to | buil | ld an | |

- 4 inappropriate structure and adjoining streets
- 5 so that they can tie the Pier 17 to 250 lot to
- 6 gain air rights is unacceptable. And now we're
- 7 requesting a 99-year lease, which would give
- 8 them the ability to do even more damage to the
- 9 historic district, which according to Howard
- 10 Hughes is not a historic district anymore.
- 11 They rebranded it the Seaport district.
- 12 The Seaport Coalition
- 13 gathered more than 6,000 signatures on a
- 14 petition, opposing this outrageous and
- 15 out-scaled construction. The community is not
- opposed to construction, we would welcome a
- building on the site, but we demand that it be
- 18 120 feet which is what is allowed, still taller
- 19 than any other building in the historic
- 20 district.
- 21 And holding a carrot to fund
- 22 the museum and add affordable housing which
- 23 probably wouldn't be that affordable, has no
- 24 place in this process. This should not be part
- 25 of the decision.

2 And wouldn't it be nice if we

- 3 had some green space? The Financial District
- 4 has no recreational green space, not none, and
- 5 that would be nice.
- I would also like to take a
- 7 look. This is to scale. Does that look
- 8 appropriate? Does that building look
- 9 appropriate? I say no.
- 10 Thank you very much.
- 11 CHAIR LAGO: Thank you,
- 12 Ms. Roche.
- Our next speaker will be
- 14 Elaine Kennedy, to be followed by
- 15 Jessica Ortiz.
- 16 MS. KENNEDY: Hi. Good
- 17 afternoon, everybody. I'm Elaine Kennedy,
- 18 26-year resident of South Bridge Tower and
- 19 former board member.
- 20 My testimony is on behalf of
- 21 the current board of directors in opposition to
- 22 the application of HHC or 250 Seaport District
- 23 Items number 54, 55 and 56 before you today.
- I have this whole speech all
- 25 prepared here, and I'm going to put it away

- 2 because you heard it all already. You've heard
- 3 all the objections. I want to be honest and
- 4 real. Let's get down to it.
- 5 This is not about affordable
- 6 housing, we know that. It's not going to solve
- 7 the housing process in the city. It's not
- 8 about saving the museum because a rich
- 9 corporation like this could easily have donated
- 10 \$50 million to support the museum if they were
- 11 so inclined.
- 12 It's not about community
- because where's our middle school that we asked
- for in all the workshops? Where's our green
- 15 space? Where's the playground for the kids
- 16 that we asked for? No, they're left in the
- 17 street to play.
- 18 So this boils down to one
- 19 word: This whole problem is summed up in the
- 20 word location. Location, location, location.
- 21 What better place to build a tower to maximize
- 22 your profits and then in a low rise district?
- 23 Therefore, this whole tower, this whole thing,
- 24 the view will not be obstructed by other
- 25 buildings as it is in the Financial District

- where one tower goes up and another tower comes
- 3 in and steals the light from that. Okay. What
- 4 better way to maximize your profits?
- 5 All right. So we know that.
- 6 But the problem is the other word: Location.
- 7 It's in a historic district. Build this
- 8 anywhere else, we have no problem. Development
- 9 is the lifeblood of New York City and New York
- 10 City needs blood now. But this is -- there's a
- 11 more important thing here and I ask every
- 12 commissioner to put everything -- consideration
- aside and to consider the fact that you sit at
- 14 a junction in history. You will go down as the
- 15 Commission -- because tomorrow you got SoHo,
- NoHo coming up, and it's the same problem.
- I grew up there, another
- 18 low-rise district that is noted for its
- 19 character and charm. Okay. You sit at a
- junction in history, and you will go down as
- 21 the Commission that preserved historic
- 22 districts in these cities or destroyed them,
- and I don't envy your jobs. Thank you.
- 24 CHAIR LAGO: I assume you
- don't envy us in part because of the length of

2 the hearing. I want to thank you for sticking

- 3 with us. Thank you, Ms. Kennedy.
- 4 Our next speaker will be
- 5 Jessica Ortiz, to be followed by Amy Verra.
- MS. ORTIZ: Hello. Can you
- 7 hear me?
- 8 CHAIR LAGO: Welcome.
- 9 MS. ORTIZ: Thank you, Chair
- 10 Lago. Good afternoon, Chair Lago and members
- of the commission. My name is Jessica Ortiz,
- and I'm a representative of SEIU 32BJ. I'm
- 13 here on behalf of my union to share our
- 14 concerns concerning Howard Hughes' proposed
- development at 250 Water Street.
- We believe that the developer
- should commit to providing this building
- service jobs in order to build a more equitable
- 19 economy in New York City. Howard Hughes, LLC,
- 20 has not made a commitment to providing jobs.
- 21 Most building service jobs are filled by local
- 22 members of the community we believe developers
- 23 should be urged to make a commitment to uphold
- 24 prevailing wage.
- We respectfully urge you to

- 2 recommend that the developer commit to
- 3 providing good (inaudible) and don't undermine
- 4 community standards. Thank you.
- 5 CHAIR LAGO: Thank you,
- 6 Ms. Ortiz.
- 7 Amy Verra, to be followed by
- 8 Nick Ramphal.
- 9 MS. VERRA: Hello, can
- 10 everyone hear me? Hello? Hello? I can't hear
- 11 you all. But if someone can give me an
- indication that you can hear me that would be
- 13 great. Okay. Thank you. Thank you.
- 14 My name is Amy Verra, and I'm
- 15 representing the office of Assembly Member
- 16 Yuh-Line Niou. Assembly Member Niou is at
- 17 Albany now for an extraordinary session and she
- wanted to share this testimony to the City
- 19 Planning Commission today.
- 20 Many of us here, including
- 21 myself, have testified at the previous hearings
- 22 with the Landmarks Preservation Commission and
- 23 other agencies in the opposition to the
- 24 applicant's proposal, and I returned today to
- once again oppose the revised proposal and

2 highlight the continued disregard of our

- 3 community throughout this process.
- I am proud to represent the
- 5 South Street Seaport Historic District.
- 6 There's simply no place like it in New York
- 7 City. Our 11 blocks represent this city's
- 8 humble early beginnings of brick buildings
- 9 along a beautiful stretch of water.
- In New York, more than in any
- 11 other city, our architecture tells our story of
- where we have been and who we will become.
- 13 That's why it is so important that we protect
- 14 this community treasure.
- 15 In the case of the 250 Water
- 16 Street, a key part of that preservation came
- through restrictions, liming building heights
- 18 to 120 feet and floor area ratios. That
- 19 language is clear, which makes this proposal
- 20 unacceptable and absurd. The building's
- 21 height, even with its alterations, far exceeded
- 22 what will be deemed unacceptable under a fair
- 23 interpretation of these restrictions.
- 24 Equally concerning is that
- 25 the building's footprint merely shifts density

- 2 to the edge of the district. 250 Water Street
- 3 is highly polluted with contaminants such as
- 4 elemental mercury, PCPs, metals, pesticides,
- 5 volatile organic compounds, petroleum, and
- 6 tar-related products. It is estimated that one
- 7 million cubic feet of clean and dirty soil will
- 8 be need to be excavated across the entire site.
- 9 The school children, nearby
- 10 residents, and the general public are currently
- 11 not at risk of being exposed to those
- 12 contaminants because of the asphalt parking lot
- 13 covering the site. However, once the asphalt
- is removed for remediation and development,
- 15 there's significant risk of exposure and harm.
- 16 I stand with our community
- and urge the CPC to see the truly devastating
- 18 ramifications of this project. This project
- 19 has never fit the clear historic preservation
- 20 goals of our community and has failed to
- 21 address the needed environment benefits of
- 22 affordable housing needs and density issues
- 23 that our community needs.
- In addition, it fails to
- address the environmental impacts set forth by

- the building's construction and brownfields
- 3 cleanup project. The greed of developers must
- 4 not come before the safety of our community,
- 5 who will have to endure the consequences of the
- 6 actions committed. Thank you.
- 7 CHAIR LAGO: Thank you,
- 8 Ms. Verra. And I have to admit that I'm very
- 9 pleased that Assembly Member Niou is up in
- 10 Albany, as one of the items under consideration
- is possible amendments to the open meeting law,
- 12 which would allow us to continue to take
- advantage as we did during the Governor's
- 14 emergency executive order, of being able to
- 15 participate remotely.
- I think it's -- it is
- possible to find something good coming out of
- 18 this horrific pandemic. It is the way we have
- just so enhanced public access through being
- 20 able to take advantage through today's
- 21 technology.
- 22 Our next speaker will be
- 23 Mishal Ramphal, to be followed by Patrick
- 24 Jones.
- 25 SPEAKER: There's a Nick

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- 2 Ramphal. I'm assuming that's the same person.
- 3 You can unmute your mic.
- 4 MR. JONES: Hello?
- 5 CHAIR LAGO: Welcome.
- 6 MR. JONES: Hi, thank you.
- 7 Good afternoon to all the members of the City
- 8 Planning Commission. I thank you all for the
- 9 opportunity to speak today. My name is Patrick
- Jones, and I'm here to strongly support the HHC
- 11 proposal to develop the mixed-use building at
- 12 250 Water Street.
- This project, which
- 14 encourages local investment, will also spur
- 15 economic development, add residential housing
- 16 near transit hubs and create great local jobs
- and affordable housing in the Lower Manhattan
- 18 Seaport neighborhood.
- 19 HHC has been a friendly
- 20 neighbor, fostering a community spirit with
- 21 diverse, engaging programming and support of a
- 22 broad range of local civics groups, social
- 23 security organizations and nonprofits. Over
- 24 the past decade, HHC has invested over
- 25 900 million in projects including the

2 renovation of Pier 17 and the restoration of

- 3 the Tin Building.
- In addition, a major part of
- 5 that project will allow HHC to provide
- 6 significant funding to the South Street Seaport
- 7 Museum, an anchor in this historic district.
- 8 The development of 250 Water
- 9 Street, a planned design approved by New York
- 10 City LPC, as well as support from local
- 11 editorial boards offers a vital and timely
- opportunity to bring affordable housing, jobs
- and economic development to the Seaport and
- 14 Lower Manhattan.
- 15 Local City Council Members
- 16 Margaret Chin and Manhattan Borough President
- 17 Gale Brewer have also offered their strong
- 18 support.
- 19 This project is poised to be
- 20 a robust part of lower Manhattan and New York
- 21 City's economic recovery when it is needed the
- 22 most.
- I respectfully urge the
- commission to support the land use actions
- 25 necessary to make 250 Water Street possible.

2 Thank you, and I really

- 3 appreciate the time.
- 4 CHAIR LAGO: Thank you,
- 5 Mr. Jones.
- 6 Is Mr. Ramphal back?
- 7 SPEAKER: Hold on just one
- 8 moment.
- 9 CHAIR LAGO: And he will be
- 10 followed by Nelson Chan.
- 11 SPEAKER: No.
- 12 CHAIR LAGO: Okay. So it's
- 13 Nelson Chan, followed by Alex Ray.
- MR. RAMPHAL: Hi is Nick
- 15 Ramphal that will.
- 16 CHAIR LAGO: Welcome.
- 17 MR. RAMPHAL: Thank you for
- 18 allowing me to speak this afternoon. I'm
- 19 calling to speak in favor of the 250 Water
- 20 Street project.
- 21 First of all, I think it is
- very rare to find anything where you're going
- 23 to get Margaret Chin and Gale Brewer and the --
- 24 and the Daily News and the New York Post and
- 25 the New York Times to agree on anything in New

- 2 York City. We are a cacophonous city with
- 3 many, many opinions.
- 4 And so to see that sort of
- 5 wide-ranged support suggests to me that this is
- a strong argument to be made for the
- 7 development of the 250 Water Street site.
- 8 But the numbers that I find I
- 9 cannot argue with are the 1,500 permanent jobs
- in the commercial, retail, and nonprofit
- 11 sectors that will be created on a permanent
- 12 basis in New York City.
- 13 And I listened to the moms
- 14 and I -- and I listened to their -- their
- arguments, which I think are very heartfelt.
- 16 But it's hard me to escape that this lot has
- been vacant for 50 years, and HHC is beginning
- 18 construction in mere -- in mere months from now
- on a well-designed and shovel-ready project.
- 20 And because of the level of
- 21 scrutiny that this project has received for
- 22 many quarters, I think it's worth pointing out
- 23 that from an environment perspective, this will
- 24 be certified as LEED silver at a very minimum,
- 25 with a goal to reach gold.

| 2 It is | imperative that | we |
|---------|-----------------|----|
|---------|-----------------|----|

- 3 provide as a city more affordable housing. And
- 4 the fact that 30 percent of the units will be
- 5 provided to low income individuals, I think
- 6 speaks very strongly in favor of the project
- 7 itself, especially given the fact that the
- 8 Seaport is a very affluent district where
- 9 family income generally is more than \$150,000
- and there's next to no affordable housing in
- 11 there.
- 12 I do believe in the
- development of the Seaport District very
- 14 strongly, because the area is very well
- 15 supplied with key transportation lines. It has
- one of New York's largest MTA subway hubs near
- by, and they are key bus lines that will allow
- 18 residents to live near excellent public schools
- 19 and waterfront open space and good paying
- 20 employment opportunities, all over --
- 21 CHAIR LAGO: I'm afraid that
- 22 -- Mr. Ramphal, I'm afraid that your time has
- 23 expired.
- MR. RAMPHAL: Thank you very
- 25 much.

2 CHAIR LAGO: If you have

- 3 written testimony, we would welcome that.
- 4 MR. RAMPHAL: Thank you very
- 5 much. I would push that, though.
- 6 CHAIR LAGO: Our next speaker
- 7 will be Nelson Chan, to be followed by Alex
- 8 Ray.
- 9 SPEAKER: Mr. Chan, you
- should be able to unmute your mic.
- MR. CHAN: Okay. Sorry.
- 12 Good afternoon, members of the City Planning
- 13 Commission. I'm Nelson Chan, a lifelong New
- 14 Yorker, born and raised in the Lower East Side
- and currently the director of Affordable
- 16 Housing for AAFE Downtown Manhattan Community
- 17 Development Corporation.
- 18 My passion and our mission is
- 19 to ensure that immigrant New Yorkers and
- 20 low-income communities of color can continue to
- 21 live in the neighborhoods that they help build.
- 22 Chinatown, the Lower East Side, and all of
- 23 Lower Manhattan are in the midst of a
- 24 affordable housing crisis that has only grown
- 25 more dire during COVID.

| 2 It is for this reason th |
|----------------------------|
|----------------------------|

- 3 I'm here to testify today in support of 250
- Water Street, a project that will create over
- 5 eight units of deeply affordable housing in
- 6 CB1, where a small number of affordable units
- 7 have been created in recent decades. The
- 8 project has been sized to more appropriate
- 9 level for the area, making it context all with
- 10 the surrounding community.
- The development completes the
- 12 streetscape, provides a balance of uses, and
- will be a positive catalyst for economic
- 14 development and job creation in the
- 15 neighborhood.
- But for me, what is exciting
- about this plan is the creation of a 80-plus
- units of affordable housing. Permanent,
- 19 affordable housing at 40 percent of area median
- 20 income and below. This is incredibly unusual
- in today's market, and especially important in
- 22 Community Board 1.
- 23 As an affordable housing
- 24 advocate, my hope is that this project's
- 25 permanent affordable housing will have a

- 2 community preference and even a NYCHA
- 3 preference. I'm also advocating for an
- 4 inclusion of social service staff to provide
- 5 adequate support for the tenant body as well.
- 6 Our community has been
- 7 devastated by the pandemic and is in desperate
- 8 of need of affordable housing, good jobs, and
- 9 supportive services. This project can be a big
- 10 step towards recovery in Lower Manhattan.
- 11 Again, I'm in support of this
- the project and urge the commission to support
- 13 as well. Thank you for your thoughtful
- 14 consideration of this application to your
- 15 commitment to building an equitable city.
- 16 Thank you.
- 17 CHAIR LAGO: Thank you,
- 18 Mr. Chan.
- 19 Our next speaker is Alex Ray,
- to be followed by A.J. Barr.
- MR. RAY: Good afternoon. My
- 22 name is Alex Ray. I'm a historic
- 23 preservationist employed by Building
- 24 Conservation Associates. I'm reading a
- 25 statement on behalf of Raymond Pepi, president

- of BCA. He had conflict, so he cannot be here
- 3 in person, so this is his testimony:
- 4 I have a long professional
- 5 association with the Seaport, beginning in
- 6 1980, when I was on the preservation staff the
- 7 State Maritime Museum, striving to preserve the
- 8 Schermerhorn Row block. I was also
- 9 instrumental in saving and rehabilitating the
- 10 Jasper Ward House, located on Peck Slip and
- 11 South Street. I founded my firm in the Seaport
- in 1985 at 40 Dover Street.
- 13 With that connection and
- 14 familiarity with what the Seaport was and how
- is has changed over time, my comments regarding
- the Howard Hughes proposal reflects firsthand
- 17 knowledge of the Seaport's architecture,
- 18 materiality, scale and sense of place.
- I consider the Seaport a
- 20 fragile architectural and maritime ecosystem,
- 21 so my reflexive attitude is that less is
- 22 preferable. After 40 years a preservationist,
- 23 I realize that large asphalt parking lot
- 24 attract cars, but they do not contribute to the
- 25 wellbeing of any urban district, let alone a

- 2 historic one.
- 3 I also realize that
- 4 preservationists must accept the environmental
- 5 advantages of density when balanced by good
- 6 design that respects preservation. This
- 7 project does that, and so I support it without
- 8 reservation.
- 9 It is a plan that is at once
- 10 obviously large unfortunate but differential,
- 11 with architectural technologies that are
- 12 complementary to the intimate scale of the
- 13 Seaport. In modifying and reducing the height
- 14 and bulk of their earlier designs, the
- 15 architects have reached a responsible and
- 16 referential solution to a difficult problem.
- 17 The proposed Water Street
- 18 elevation reflects the character and scale of
- 19 the neighboring Seaport buildings, achieving
- 20 visual synthesis by crafting hierarchical and
- 21 material order. Happily, the proposed design
- is it not glaringly modern, nor a facsimile but
- 23 collectively a measure and contemporary
- 24 interpretation.
- Varying setbacks embodied by

- 2 components facing Pearl Street, shift the
- 3 massing westward to unburden lower building
- 4 heights on the Seaport side, providing welcome
- 5 sight lines for pedestrians walking in the
- 6 historic district along Water, Beekman, and
- 7 Peck Slip.
- 8 In effect, the team
- 9 successfully subdivided their reduced bulk in a
- 10 multidimensional and harmonious composition
- designed to fit in with the urban fabric around
- 12 it.
- I have absolutely no issue
- 14 with the project's scale, height, and density
- attributes of the design that successfully
- 16 address contemporary urban deficiencies.
- 17 SLM' solution is a model of
- 18 contextual design and will be a welcome
- 19 contrast to other nearby buildings that are now
- in congress monoliths shadowing the Seaport.
- 21 Thank you for the opportunity
- 22 to testify.
- 23 CHAIR LAGO: Thank you,
- 24 Mr. Ray.
- I just would want to let the

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2 Commissioners know, if others like me will have

- 3 to modify or cancel their evening plans based
- 4 on the 75 remaining speakers. It looks as if
- 5 we will be likely going until close to 3:00
- 6 p.m.
- 7 With that, I call AJ Barr, to be
- 8 followed by Richard Moses.
- 9 SPEAKER: AJ Barr is in the
- 10 room, and I had her -- she was -- she had
- 11 everything on earlier. And so I'm wondering
- 12 what's going on.
- MS. FREE: I'm sorry.
- 14 SPEAKER: Here we go.
- MS. FREE: This is Maria
- 16 Free, not AJ Barr.
- 17 CHAIR LAGO: If AJ Barr is
- 18 not here, then we will move on to Richard
- 19 Moses, followed by Melissa Silverwood.
- 20 MR. MOSES: Good afternoon,
- 21 Commissioners and Madam Chair. My name is
- 22 Richard Moses, I'm the president of the Lower
- 23 East Side Preservation Initiative, also known
- 24 as LESPI.
- 25 LESPI strongly opposes the

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2 Howard Hughes Corporation's application for a

- 3 special permit for their 25-story mixed-use
- 4 tower at 250 Water Street within the South
- 5 Street Seaport Historic District.
- But mainly the construction
- of a grossly out-of-scale building, but one of
- 8 Manhattan's most important and popular historic
- 9 districts would be highly detrimental to the
- 10 district's collection of unique and
- irreplaceable four and five storey 19th century
- 12 historic commercial structures.
- In no way can this proposal
- 14 considered to be in conformance with the
- district's physical fabric and special sense of
- 16 place.
- 17 Additionally, this use or
- abuse of the ULURP process and effective
- 19 gerrymandering of the zoning map to allow for
- 20 an otherwise ease impermissible transfer and
- 21 development rights sets a terrible precedent
- for historic districts as well as other
- 23 neighborhoods throughout the city.
- We respectfully ask the City
- 25 Planning Commission to reject this application.

- 2 Thank you very much.
- 3 CHAIR LAGO: Thank you,
- 4 Mr. Moses.
- 5 Our next speaker is Melissa
- 6 Silverwood, to be followed by Deron
- 7 Charkoudian.
- 8 SPEAKER: Melissa Silverwood
- 9 does not appear to be in the Zoom.
- 10 CHAIR LAGO: Okay then, Deron
- 11 Charkoudian, to be followed by Angela Terrilli.
- 12 MR. CHARKOUDIAN: Good
- 13 afternoon. Can you hear me?
- 14 CHAIR LAGO: Yes, welcome.
- MR. CHARKOUDIAN: Great. My
- 16 name is Deron Charkoudian. I'm a longtime
- 17 Financial District resident and a parent of a
- 18 Peck Slip school student.
- I oppose this out-of-scale
- 20 development at 250 Water Street. I share
- 21 numerous concerns voiced during earlier
- 22 testimony today. I urge you not to approve
- 23 this proposal.
- 24 Thank you for your time
- 25 today.

- 2 CHAIR LAGO: Thank you,
- 3 Mr. Charkoudian.
- 4 Our next speaker is Angela
- 5 Terrilli to be followed by Stacey Shub.
- 6 MS. TERRILLI: Hello. My
- 7 name is Angela Terrilli and I oppose this --
- 8 the 250 Water Street development.
- 9 Howard Hughes Corp. will
- 10 forever change the historic district of the
- 11 Seaport with this structure. Current zoning
- should be enforced and not changed by the whims
- of an outside developer.
- 14 So far, HHC has failed
- 15 horribly at the Seaport. Super expensive
- 16 stores have not had a long life here. Why? We
- are a neighborhood of regular people, not the
- 18 super rich. No dead horses are being dragged
- 19 out by the allure of big money.
- 20 We do not have the half
- 21 million dollars to throw at politicians and
- 22 special interest groups. I wonder where it
- 23 will end. Not well, I'm afraid.
- 24 De Blasio will be out of
- office, HHC will return to Texas, and our --

- and our neighborhood will be forever scarred by
- 3 this very, very tall building. I implore you
- 4 all to not allow this change in zoning.
- 5 And just to go to the man who
- 6 was talking about how horrible the -- the
- 7 garage is there, we agree with you. We would
- 8 love it to be a park, a soccer field for
- 9 children. Why wouldn't -- couldn't we do that
- 10 with it?
- 11 Anyway, I beg our democratic
- 12 government to listen to the little people to
- defer to preserving our history, not for profit
- of a Texas developer. Texas of all states.
- 15 Thank you.
- 16 CHAIR LAGO: Thank you,
- 17 Ms. Terrilli.
- 18 Our next speaker is Stacey
- 19 Shub to be followed by Alex Liscio.
- MS. SHUB: Hi, my name is
- 21 Stacey Shub. Have you heard the saying believe
- 22 people when they tell you who they are? Howard
- 23 Hughes has said in their own words their goal
- is to create monopolies and control cities.
- 25 Let that sink in for a moment. Create

- 2 monopolies and control cities, their words to
- 3 which I wholeheartedly agree.
- 4 Looking past their flowery ad
- 5 agency's well-crafted language to paint
- 6 themselves as saviors of the historic South
- 7 Street Seaport, bringing jobs, recovery and
- 8 saving the museum, please see them for who they
- 9 really are: A Texas-based for-profit company
- 10 looking out for their bottom line, responsible
- 11 to their shareholders and not the community.
- 12 You probably also heard past
- is prologue. When you hear everything they're
- 14 saying, let's look towards the past and see
- 15 what we can expect for the future. They sadly
- lied in some way on probably every application
- 17 ULURP and transaction since their arrival in
- 18 2012.
- 19 I've witnessed the
- 20 consequences of this arrogance. A promised
- 21 build open green space on Pier 17. It's not
- 22 there. Go look. Magically, it's a
- 3,000-person concert venue.
- Oh, you want that grass they
- 25 promised? Sure. Reserve a plot and pay a fee

of \$40 for 90 minutes or a few thousand on New

- 3 Years Eve.
- 4 Remember the green market
- 5 celebrating the press as a done deal, bringing
- 6 much needed foot traffic, jobs, and affordable
- food, and an incubator for under-represented
- 8 communities? Nope. Reneged on that also.
- 9 So where is the economic
- 10 windfall for all of their development of the
- 11 Seaport to date? They promised the same things
- they're promising now. Where are those jobs
- 13 being created?
- 14 Bottom line, no community
- 15 garden, no grass, no local farmers' market,
- just more public space being privatized to
- 17 financially benefit their shareholders.
- They even quietly flipped air
- 19 rights to give almost \$2 million to a Chinese
- 20 developer. Where is the affordable housing or
- 21 give back to the community or money to the
- 22 museum from that? Not a penny.
- 23 HHC doesn't know what the
- Seaport wants or needs, or they wouldn't have
- 25 replaced mom-and-pop shops with \$500 Sarah

2 Jessica heels or other ridiculous failures like

- 3 Corso Como.
- 4 Please don't be blinded by
- 5 their promises of affordable housing. It's
- 6 simply a part of the cost of doing business to
- 7 them and nothing more. And will these promises
- 8 even be kept? Ask the residents of their
- 9 building in Hawaii.
- 10 HHC is being accused of
- 11 violating this very same promise. Exploiting
- requirements to provide affordable housing by
- promising it and then seeing the fees of the
- 14 affordable housing residents soar 50 percent
- within six months of opening, forcing residents
- to take on second jobs or declare bankruptcy.
- 17 This is how they operate.
- 18 Yes, New York City needs
- 19 affordable housing but having a for-profit
- 20 entity building multi-million dollar units to
- 21 support a handful of affordable housing units
- is not the answer.
- 23 Please don't overlook the
- fact that the 1,500 families across the street
- 25 at South Bridge Towers almost all are former

- 2 affordable housing residents themselves,
- 3 including me. Many elderly living on fixed
- 4 income on what has become a naturally occurring
- 5 retirement community. They are still paying
- 6 monthly fees well below market rates, and many
- 7 elderly residents who called South Bridge
- 8 Towers home for decades have all their friends
- 9 and resources here are at risk of displacement
- 10 by this project. This very well could result
- in a net loss for the neighborhood. Please
- 12 reject.
- 13 CHAIR LAGO: Thank you,
- 14 Ms. Shub.
- 15 Our next speaker will be Alex
- 16 Liscio, followed by Denice Courter.
- 17 MR. LISCIO: Thank you. Good
- 18 afternoon everyone.
- 19 My name is Alex Liscio, and
- on behalf of Brookfield Properties, I'm pleased
- 21 to provide our enthusiastic support for this
- 22 very important project. It is our view that
- 23 the Howard Hughes' Corporation proposed
- 24 development of 250 Water Street will be an
- 25 outstanding addition to the Lower Manhattan

- 2 community, via the transformation of
- 3 50-year-old parking lot with no historical
- 4 significance into a sustainable mixed use
- 5 development that will further enhance the
- 6 historic Seaport District --
- 7 In addition to dramatically
- 8 improving the surrounding streetscape, this
- 9 project will be also create thousands of jobs,
- introduce 80 affordable apartments and help
- 11 facilitate the reopening of the South Street
- 12 Seaport Museum.
- 13 Brookfield has a long history
- of collaborating in New York with the project's
- architecture SOM and it is our position that
- the recalibrated design that has been approved
- by the Landmarks Commission is both understated
- and highly relevant to the proposed South
- 19 Street Seaport district.
- 20 We appreciate the
- 21 Commission's consideration, and we strongly
- 22 urge this body to support the land use action
- 23 as necessary to bring 250 Water Street to life
- in the months ahead. Thank you.
- 25 CHAIR LAGO: Thank you. Our

- 2 next speaker will be Denice Courter to be
- 3 followed by Lisa Wong.
- 4 MS. COURTER: Hello, my name
- 5 is Denice Courter, and I'm a parent of two kids
- 6 who graduated from the Peck Slip School until
- 7 last year. I'm a downtown business owner and a
- 8 FiDi homeowner since 2007.
- 9 Based on many meetings that
- 10 have been hosted by Howard Hughes, there, in my
- opinion, will be efforts to minimize the noise
- and the inconvenience of building a mixed use
- 13 building in the Seaport.
- Many parents and community
- 15 groups have voiced their concerns about noise
- and safety and their efforts are very much
- appreciated by parents like myself.
- 18 From my experience, the
- management team at Howard Hughes have made many
- 20 accommodations and are committed to keeping a
- 21 open dialogue with the local stakeholders.
- 22 Their efforts are appreciated by many families
- that call downtown home.
- From donating \$30,000 to fund
- 25 the Peck Slip music program to fund (inaudible)

- and Spruce Street School, Howard Hughes has
- 3 supported many other downtown schools, as well
- 4 as the Fulton stall market.
- 5 The cleanup 250 Water and the
- 6 development of a mix-used building will enhance
- 7 the Seaport neighborhood and all of Lower
- 8 Manhattan. The HHC management team has worked
- 9 with many local community groups and schools to
- 10 create a mixed-use building that will work with
- 11 the aesthetic of the neighborhood, bring new
- jobs to Lower Manhattan, and financially
- 13 support the beloved Seaport movement.
- 14 This project and this
- building is more than likely years away, we do
- look forward to the completed project in the
- 17 building.
- 18 Thank you for the chance to
- 19 support the improvement of the neighborhood.
- 20 Thank you.
- 21 CHAIR LAGO: Thank you. Our
- 22 next speaker will be Pat -- I'm sorry, Lisa
- 23 Wong, to be followed by Patrick Quinn.
- MS. WONG: Hello, can you
- 25 hear me?

| 2 | CHATR | LAGO: | Yes. | Welcome. |
|---|-------|-------|------|----------|
| | | | | |

- 3 MS. WONG: Thank you City
- 4 Planning Commission for welcoming us to speak.
- 5 I am Lisa Wong, and I've lived in New York City
- 6 for 41 years, in Lower Manhattan for 14 years,
- 7 and absolutely love the rich history and
- 8 character of Lower Manhattan. And it's been a
- 9 treasured home where our son has attended
- 10 excellent public schools, PS234, LMC, and
- 11 Millennium High School which I was co-president
- of the parents association for three years.
- 13 And proudly, my son serves on CB1 as the only
- 14 student member of 50 members.
- 15 Professionally, I do real
- 16 estate, residential real estate for 24 years
- and have worked for decades of painters and
- 18 sculptors sore, and I'm a modern dancer teacher
- 19 as well.
- I strongly am behind HHC's
- 21 250 Water Street development. As a real estate
- 22 professional, I've seen firsthand how a
- 23 mixed-use development can become a new nexus
- for a neighborhood and a much-needed one that
- 25 our beloved Seaport and the beautiful front and

- 2 South Street restaurants and shops really need.
- 3 They've struggled painfully even since and
- 4 before the hurricane and there's no relief in
- 5 sight.
- 6 I think this project will
- 7 bring a lot of energy and commerce and
- 8 excitement and will invigorate the location by
- 9 bringing office workers, low income tenants,
- 10 retail, new community owners, community
- 11 facility users and add to the extraordinary
- restaurants they've already planted in Pier 17.
- So just as to 200 Chambers
- and 101 Warren did for Tribeca, I feel that 250
- 15 Water can do for our Lower Manhattan
- 16 neighborhood.
- 17 As I've likened it before, it
- 18 would take it from essential a graveyard to a
- 19 flourishing nexus of commerce and life that the
- 20 area deserves.
- 21 And most importantly, it
- 22 supports the Seaport Museum, and I find it very
- 23 unusual that so many people are saying we love
- our Seaport but are against this when the
- 25 Seaport itself wants this to happen. I think

- 2 the Seaport can determine what would be good
- 3 for its future, rather than others, if they're
- 4 supporting it.
- 5 I've also worked in 24 years
- 6 with many developers, and I find it very rare
- 7 to find a developer like Howard Hughes
- 8 Corporation that will engage a community this
- 9 way. They've been a great neighbor, they've
- supported schools and projects and sports teams
- and community building events, and it's very
- 12 rare in my experience.
- 13 As well as do we remember how
- 14 schlocky that mall was before? It's not an
- 15 easy thing to bring quality restaurants and
- 16 something of a higher caliber --
- 17 CHAIR LAGO: Ms. Wong, I'm
- 18 afraid that your time is up.
- MS. WONG: Sure.
- 20 CHAIR LAGO: But if you have
- 21 written submissions, we would welcome it.
- MS. WONG: Thank you.
- 23 CHAIR LAGO: Our next speaker
- is Patrick Quinn, to be followed by Tammy
- 25 Meltzer.

| 2 | MR. | QUINN: | Ηi, | my | name | is |
|---|-----|--------|-----|----|------|----|
|---|-----|--------|-----|----|------|----|

- 3 Patrick Quinn. I'm here today representing IPIC
- 4 Theaters, a nearby business located in the
- 5 Seaport in the beautiful and historic Fulton
- 6 Market building.
- 7 We're here to strongly
- 8 support the HHC proposal to develop a mixed-use
- 9 building at 250 Water Street that will spur
- 10 economic development and add residential
- 11 housing near transit. It will create
- 12 permanent, deeply affordable housing in Lower
- 13 Manhattan's affluent Seaport neighborhood and
- 14 will generate funding for the Seaport Museum.
- 15 At IPIC, we take great pride
- in the look and feel of the neighborhoods in
- which we operate and while we love the Seaport,
- we had been disappointed years in our
- operation, 250 Water still remains an unsightly
- 20 gap in the cityscape. The parking lot at 250
- 21 Water is a major detraction for the
- 22 neighborhood, and it impedes the walkability of
- 23 the neighborhood, particularly at nighttime.
- 24 The construction of the
- 25 building design that the Landmark Preservation

- 2 Commission already approved will activate this
- 3 block from morning until night, not only
- 4 improving safety but also improving
- 5 neighborhood morale.
- 6 This will reinforce the
- 7 boundaries of the historic district while
- 8 staying contextual to its surroundings by being
- 9 taller along Pearl Street and lower as it meets
- 10 the interior of the historic district.
- 11 We truly believe that the 250
- 12 Water project will transform the pedestrian
- experience throughout the seaport by connecting
- 14 critical blocks of the historic district with a
- 15 cohesive mixed use plan. This will translate
- into increased engagement with the Seaport from
- 17 residents already within the district as well
- 18 as those outside. We do not engage with the
- 19 historic district regularly. That's critical
- 20 to the long team sustainability of business
- 21 within the district.
- There are many businesses
- 23 like ours that are struggling to survive as a
- result of the pandemic and the addition of the
- 25 roughly 270 apartments plus the 1,500 permanent

2 jobs that the development will generate, will

- 3 support local businesses and add to the
- 4 vibrancy of the community.
- 5 In order for IPIC and other
- 6 businesses to survive and for the Seaport to
- 7 thrive, we; need 250 Water to be built. This
- 8 proposal solves so many problems that the
- 9 Seaport District and the city currently face,
- and does so through smart urban planning, all
- 11 while respecting the district's architecture
- 12 and guidelines. It's an incredible
- 13 achievement.
- We at IPIC urge this body to
- support the land use actions necessary to make
- 16 250 Water Street possible.
- 17 Thank you so much for your
- 18 consideration today.
- 19 CHAIR LAGO: Thank you,
- 20 Mr. Quinn.
- 21 Our next speaker will be
- 22 Tammy Meltzer, to be followed by David Sheldon.
- MS. MELTZER: Can you hear
- 24 me?
- 25 CHAIR LAGO: Yes. Please go

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- 2 ahead, Ms. Meltzer.
- 3 MS. MELTZER: Can you see the
- 4 shared screen?
- 5 CHAIR LAGO: Yes, I can. We
- 6 can.
- 7 MS. MELTZER: Good afternoon.
- 8 I'm Tammy Meltzer, Chair of Manhattan Community
- 9 Board 1.
- 10 On July 20, 2021, we passed a
- 11 resolution opposing the 250 Water Street ULURP
- 12 application. Howard Hughes Corporation's
- application seeks to make major changes to the
- 14 nearly 40-year Seaport zoning. This is an
- 15 egregious departure from years of carefully
- 16 crafted regulations meant to guide or orderly
- 17 growth of the Seaport in protecting the unique
- 18 scale of the Seaport Historic District.
- In 2003, the city approved a
- 20 CB1 sponsored ULURP, implementing the current
- 21 C62A zoning with overwhelming support. Since
- then, CB1 has adopted multiple resolutions
- 23 supporting new buildings at 250 Water Street
- 24 that comply within the existing zoning and are
- 25 extremely troubled by now the bulk of proposed

- 2 changes needed to just get one outside
- 3 building. The 1972 Seaport transfer mechanism
- 4 moved development rights outside of the
- 5 historic district.
- 6 CB1 opposes the proposal to
- 7 make 250 Water Street a receiving site. The
- 8 applicants claimed that there are no proposed
- 9 receiving sites outside of the district or
- 10 alternate developers are patently false. CB1
- 11 presented one such developer and several sites
- to the Manhattan Borough President and Council
- member on March 13th, 2020, but this was
- 14 dismissed as the City was already in
- 15 negotiations with HHC on many fronts.
- 16 CB1 strongly opposed the
- 17 proposed to redefine de-mapped portions of
- 18 Fulton, Front and Water Streets as zoning lots.
- 19 This is being done to slowly create a fiscal
- 20 connection to 250 Water Street to enable HHC to
- 21 shoehorn development rights from Pier 17 to 250
- 22 Water.
- 23 And this is one more example
- of an attempt to skirt long-standing transfer
- 25 mechanisms. The de-mapped streets are

2 city-owned and intended to serve the public

- 3 interest should not be used to enhance a
- 4 private developer. Allowing this dangerous
- 5 precedent as city-wide signals as potential
- 6 districts are available to be compromised
- 7 through gerrymandering.
- 8 The timing of this
- 9 application is extremely problematic. As of
- 10 today, our comments are at best incomplete and
- 11 are subject to massive change.
- 12 The City and Seaport Museum
- have no commitment in writing to; guarantee the
- 14 museum's endowment and HHC has affirmed that
- 15 the mechanism is not theirs to create.
- 16 Will this be another failed
- 17 promise? In 2019 EDC did not fulfill and has
- 18 yet to fulfill the FCRC funding stream that CB1
- 19 supported. There is no technical requirement
- 20 for affordable housing this is but a promise.
- 21 We strongly support
- 22 additionally needed of affordable housing in
- 23 Lower Manhattan, including four times as much
- 24 housing at 5 World Trade Center. Instead of
- zoning gymnastics needed for the 80 percent

2 market rate housing in this very flawed

- 3 proposal.
- 4 CB1 has not seen a copy of
- 5 the proposed amended 99-year lease and just
- 6 this Monday received the third amendment that
- 7 was inked on 2020.
- 8 We have been denied and the
- 9 public has been denied a meaningful discussion
- 10 regarding the disposition of properties for the
- 11 ULURP.
- 12 This city should postpone --
- 13 CHAIR LAGO: Thank you very
- 14 much, Ms. Meltzer. I'm afraid that your time is
- 15 up, but I would -- we would very much welcome
- 16 your submitting the written testimony.
- 17 Our next speaker will be
- David Sheldon, to be followed by Christopher
- 19 Marte.
- 20 MR. SHELDON: Good afternoon.
- 21 Thank you for this opportunity to testify.
- 22 I've been an active participant in the life of
- 23 the South Street Seaport for over 20 years.
- I would ask you what is the
- 25 plan of the South Street Seaport Historic

2 District? The district was created to preserve

- 3 and protect this irreplaceable portion of our
- 4 city and its history, not just in buildings but
- 5 in ships, in an active waterfront, in a museum
- 6 in artifacts and all the activities and the
- 7 practices and the skills that those industries
- 8 and that district were home to.
- 9 And all this in the midst of
- 10 a living New York City neighborhood, that is
- 11 the plan for the South Street Seaport historic
- 12 district. Air rights were developed so that it
- 13 could maintain its low level scale. Those air
- 14 rights were established to be sold to sites
- 15 outside of the district in order to maintain
- that scale and where those public assets were
- being sold, that money would properly go to the
- 18 features and attributes and facilities of the
- 19 South Street Seaport. That is the plan for the
- 20 South Street Seaport Historic District.
- 21 Zoning after at least a dozen
- 22 fights about what would be the appropriate
- 23 height level, all parties agreed to 120 feet,
- 24 and this was encoded in the zoning. That is
- 25 the plan for the South Street Seaport Historic

- 2 District.
- Now it appears that their own
- 4 EDC wishes to sell off this district to this
- 5 developer, the Howard Hughes Corporation. Sell
- it not to the highest bidder, but as we have
- 7 heard, to the only bidder the EDC is willing to
- 8 entertain.
- 9 What is the Hughes vision of
- 10 the seaport? Start with Pier 17, which cannot
- 11 accommodate tall ships. Go from there to the
- 12 foot of Fulton Street to the Cadillac sales
- 13 lot. Go from there to the corner, to Sarah
- 14 Jessica Parker shoes. Go past the DJ speakers
- that now dominate the public areas of Fulton
- 16 Street, such of it as is left open by the
- 17 Sapphire Bar.
- 18 Go now to 250 Water Street.
- 19 Look at the blueprints there. That is not
- 20 about affordable housing. That is a building
- 21 about luxury housing apartments. Luxury
- residential, which according to the Hughes
- 23 business plan is part and parcel of how it
- 24 develops its properties in conjunction with
- 25 what it calls aspirational retail. In an

- 2 atmosphere of what it also terms monopoly-like
- 3 control. That is the Hughes scheme for the
- 4 seaport.
- 5 So I ask you now, to make a
- 6 decision. Not between a museum and a district
- 7 it is supposed to have created to represent
- 8 because that money is being talked about for
- 9 the museum, and it only talked about so far is
- 10 coming from the EDC and could have easily come
- from the sale of air rights to any developer or
- 12 any site.
- 13 CHAIR LAGO: Thank you,
- 14 Mr. Seldon. And if you would like, you can
- 15 submit written testimony.
- MR. SHELDON: Don't buy the
- 17 scam. Thank you.
- 18 CHAIR LAGO: Our next speaker
- is Christopher Marte, to be followed by Andrea
- 20 Wasserman.
- MR. MARTE: Thank you. My
- 22 name is Christopher Marte, and I'm the State
- 23 Committee Member of the 65th Assembly District
- 24 and democratic nominee for City Council.
- 25 I'm speaking in strong

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- 2 opposition to the rezoning and other actions in
- 3 regards to the 250 Water Street site
- 4 development. It's just not the structure
- 5 itself but its development process that
- 6 demonstrates how Howard Hughes want any
- 7 exception to every rule to move forward with
- 8 this project, no matter the cost to their
- 9 neighbors.
- 10 If this rezoning goes
- 11 through, it will (inaudible) of the nation of
- 12 the Seaport's historic district which was put
- in place by stakeholders and the Community
- Board 2013 to allow for development but also to
- 15 keep the historic nature of the Seaport alive
- 16 and driving.
- 17 The de-mapping of public New
- 18 York City streets and the transfer of air
- 19 rights should not be used to help a luxury
- 20 developer to turn a bigger profit. Howard
- 21 Hughes has no right to control all of the land
- 22 and air within the Seaport. We don't want
- another Hudson Yards, where one developer has a
- 24 monopoly over a neighborhood.
- In addition, Howard Hughes is

- 2 now asking to extend the 99-year lease for
- 3 public land use controls in the historic
- 4 district. Lower Manhattan thrives because of
- 5 its diversity, and that's what they're trying
- 6 to take away.
- 7 The Howard Hughes Corporation
- 8 admitted to shareholders in 2019 internal
- 9 budget meeting that it was using support of the
- 10 Seaport Museum And the affordable housing as a
- 11 political cover for manipulating the zoning in
- 12 the district. This is the same corporation
- that last year went through three CEOs and
- 14 their future as a corporation seems to be in
- 15 flux. We have no firm commitment that this
- proposal project and investment they often will
- 17 actually materialize.
- 18 And I continue to share
- 19 suspicion that they might be creating a
- 20 strategy to flip 250 Water Street to the
- 21 highest bidder.
- 22 Additionally, the DEIS that
- was released demonstrates a clear ignorance of
- 24 the developers in the city in regards to the
- 25 massive impact that this project will have on

- 2 the surrounding neighborhood.
- 3 Light and shadow has an
- 4 impact on the attention span and health of
- 5 children in a classroom. Increased traffic
- 6 brought by potential development can endanger
- 7 seniors and kids that currently enjoy the use
- 8 of the street as a public space. These two
- 9 assets, among many more, can show how deeply
- 10 flawed this DEIS was.
- 11 An unfortunate trend that we
- 12 have been seeing repeated over and over
- throughout our district in Lower Manhattan from
- 14 the (inaudible) to the Two Bridges Towers.
- This wasn't the only option
- 16 at the table, communities, stakeholders,
- investors brought proposals to shift air rights
- outside of the Seaport so we can have funding
- 19 for the Seaport, create affordable housing and
- 20 develop a win, win, win strategy. However,
- 21 Howard Hughes has used our lobbyists, strategic
- 22 tactics, supportive politicians and to get
- 23 their way through.
- 24 So I hope and I ask members
- of this Commission to reject this proposal

- 2 outright and start from scratch. Thank you.
- 3 CHAIR LAGO: Thank you,
- 4 Mr. Marte.
- 5 The next speaker will be
- 6 Andrea Wasserman, to be followed by Diane
- 7 Brown.
- 8 SPEAKER: Andrea Wasserman is
- 9 not in the Zoom.
- 10 CHAIR LAGO: Then Diane
- 11 Brown, to be followed by Delmont Freeman.
- MS. BROWN: Hello. This is
- 13 Diane Brown speaking. Can you hear me?
- 14 CHAIR LAGO: Welcome,
- 15 welcome.
- MS. BROWN: Thank you. I am
- 17 honored to be a part of this procedure. I
- 18 am -- earlier in the meeting, I heard a
- 19 wonderful shout-out to the New York City
- 20 College of Technology, where I completed their
- 21 world-class hotel management hospitality
- 22 management program and later became honored to
- 23 participate in the Seaport working group of
- 24 2012.
- 25 This -- the outcome of this

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- 2 working group was to develop policy and
- 3 procedures for the future of the historic South
- 4 Street Seaport District. Historically, the
- 5 South Street Seaport was a wonderful -- a
- 6 hundred years ago, it was a marketplace for
- 7 farmers and fisherman and local food suppliers,
- 8 and in the reconstruction of the historic
- 9 district, Howard Hughes Corporation promised a
- 10 10000-square-foot food market, green markets,
- 11 farmers market, whatever you will. Years have
- 12 gone by, it never materialized, there is a tiny
- 13 Fulton stall market, but it's hardly what the
- 14 occasion called for.
- We want to be able to provide
- 16 nutritious and good food for all the residents
- 17 at all income levels in the Seaport District.
- 18 They did put up some lovely photo portraits of
- 19 farmers, but that was it, just pictures. No
- 20 market.
- 21 The -- Gale Brewer was part
- of the Seaport working group, and I share her
- 23 passion for the revival of the wonderful South
- 24 Street Seaport Museum. Unfortunately, I do not
- 25 share anybody's confidence that Howard Hughes

- 2 will make good on their alleged promise of
- 3 \$50 million to provide endowment for the
- 4 Seaport Museum. As was with so many of their
- 5 promises, such as the green roof on Pier 17, it
- 6 seems to have evaporated.
- 7 Again, the public effrontery
- 8 of the Howard Hughes Corporation, as well as
- 9 all the behind the scenes sculduggery which the
- 10 researchers of the Seaport Coalition have
- 11 uncovered, indicate to me that this is not a
- partner to be trusted, and I would sincerely
- hope that the Planning Commission would decline
- 14 to approve this 250 Water Street proposal.
- 15 Thank you.
- 16 CHAIR LAGO: Thank you,
- 17 Ms. Brown.
- 18 Our next speaker will be
- 19 Belmont Freeman, to be followed by Kimberly
- 20 Busi.
- MR. FREEMAN: Good afternoon.
- 22 Are you hearing me well?
- 23 CHAIR LAGO: Yes.
- MR. FREEMAN: Very good.
- 25 Thank you very much for allowing me to speak.

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| 2 | I'm an architect with over 40 |
|----|---|
| 3 | years of practice in New York City, an |
| 4 | urbanist, and the member of the factory of |
| 5 | Columbia University, where I have, in the past |
| 6 | several years, taught at design studio within |
| 7 | the historic restriction preservation program. |
| 8 | In my practice and my |
| 9 | teaching, I try to advance my conviction that |
| 10 | modern design and historic architecture, low |
| 11 | buildings and tall buildings can when well |
| 12 | designed coexist to mutual benefit. |
| 13 | 250 Water Street is a |
| 14 | sensitive site on the edge of the South Street |
| 15 | Seaport Historic District and abutting a higher |
| 16 | density zone to the east and within the larger |
| 17 | context of the Lower Manhattan that is evolving |
| 18 | into a vibrant 24-hour residential and cultural |
| 19 | neighborhood. |
| 20 | I have followed the proposals |
| 21 | for the development of the site in their |
| 22 | various iterations. And I believe that the |
| 23 | developers and their architects have arrived at |
| 24 | a design that skillfully balances multiple |

25 architectural, urbanistic, economic and social

- 2 parameters that apply to the site.
- I appreciate how the base of
- 4 the building steps down to the scale of the
- 5 older buildings on the east side of Water
- 6 Street, resorting the historic culture of the
- 7 street and extending the pedestrian ambiance of
- 8 the historic district to encompass this block.
- 9 The architects place the bulk
- of development precisely where it belongs, on
- 11 the edge of the district, pressed against Pearl
- 12 Street and pulled away from Beekman Street and
- 13 Peck Slip to preserve the corridors.
- 14 The existing parking lot at
- 15 250 Water is no urbanistic asset. By the
- 16 contrary, it is a blight on the neighborhood.
- I believe the proposed design for the site is
- 18 appropriate for this site. And given the
- amenities and the much needed housing that the
- 20 project promises to deliver, it will be a
- 21 positive addition to the South Street Seaport
- 22 Historic District and to Lower Manhattan.
- I encourage the Commission to
- 24 approve it. Thank you.
- 25 CHAIR LAGO: Thank you,

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- 2 Mr. Freeman.
- 3 Our next speaker is
- 4 Kimberly Busi, to be followed by Adam Ganzer.
- 5 MS. BUSI: Thank you. Hello.
- 6 My name is Kim Busi, and I'm testifying today
- 7 as a long-term resident of Lower Manhattan.
- 8 I'm somebody who watched many disasters befall
- 9 our beautiful, wonderful neighborhood, and I've
- 10 watched our neighborhood time and time again
- 11 revive.
- I raised my family, and I'm
- also a clinician, I'm actually a physician and
- 14 a psychiatrist and now a school leader that
- 15 serves children with special learning needs.
- My child, my younger child
- 17 was the beneficiary -- had the great luck to be
- one of the first students actually in the
- 19 allegorical class of the Spruce Street School.
- 20 So I know firsthand what it means to benefit
- 21 from smart development. And I say "smart" with
- 22 a purpose because I think we're dealing here
- with a smart development.
- 24 Before that, children had to
- 25 traverse City Hall Park to go into Tribeca for

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| 2. | school. | and | t.he. | classes | were | SO | overcrowded |

- 3 that they had trailers parked on the side of
- 4 the school and on the streets, just to have --
- 5 to house the overflow of students. So smart
- 6 development made my child have access to what
- 7 an amazing, amazing education at Spruce Street.
- 8 Because I am such a fan and
- 9 believe so much in that and saw the benefits of
- 10 the community, I was part of -- I was the first
- 11 PSA president at Spruce Street, and I was part
- of the Sheldon Silver School of (inaudible)
- 13 task force that ultimately lead to sighting and
- then getting approval for the Peck Slip School
- 15 that there are many parents of here today.
- So I'm speaking to you in
- 17 strong support of this project.
- 18 As I said, I've seen
- 19 firsthand and I benefited firsthand and my
- 20 children have benefited firsthand to actually
- 21 have a school to go to in the neighborhood that
- they live in, and I appreciate that to no end
- 23 because I think that that is extraordinarily
- important to children and their mental health.
- I have seen firsthand, as I

- 2 said, this community get devastated and rebuilt
- 3 and, like, real trauma and real resilience and
- 4 real rebuilding it's been successful, it's been
- 5 so successful, you know, there have been a boom
- of families and children down here.
- 7 And Howard Hughes, I will
- 8 tell you, has consulted with our community.
- 9 I've been actually like interested in this
- 10 project for many years, even before Howard
- 11 Hughes was on the scene. And I followed very
- 12 closely since they started presenting and I can
- 13 tell you that I've watched it very closely and,
- obviously, like a citizen here only the best --
- 15 best intentions for the community that I love
- 16 and never leave.
- 17 This -- this recent -- these
- last few years, I think is now like the third
- 19 time, because it was hurricane -- first it was
- 20 9/11, then it was Hurricane Sandy, really,
- 21 really traumatic for our community, people lost
- 22 home and businesses and that's happening again
- 23 during this COVID pandemic and we have on table
- 24 here -- and it's been postponed and it's been
- 25 delayed -- but we have on the table here --

| 2 | CHAIR | LAGO: | Ms. | Busi, | I'm |
|---|-------|-------|-----|-------|-----|
|---|-------|-------|-----|-------|-----|

- 3 afraid that your time is up, and we have over
- 4 50 speakers waiting, so if you could commit
- 5 your written comments --
- 6 MS. BUSI: Absolutely, I just
- 7 urge you to --
- 8 CHAIR LAGO: Thank you.
- 9 Our next speaker is Adam
- 10 Ganzer, to be followed by William Thomas.
- 11 SPEAKER: Adam Ganzer is not
- in the Zoom.
- 13 CHAIR LAGO: Then William
- 14 Thomas, followed by Bob Ghassemieh.
- 15 MR. THOMAS: Hello, can you
- 16 hear me?
- 17 CHAIR LAGO: Welcome.
- 18 MR. THOMAS: Beautiful. Hi
- 19 everyone, my name is Will Thomas. I'm here to
- 20 support the proposal for 250 Water Street as
- 21 the executive director of Open New York. We're
- 22 an independent grassroots pro-housing
- organization and we hope that the Planning
- 24 Commission will support this project as well as
- it provides desperately needed housing.

- 3 housing shortage, as I've heard repeated many
- 4 times to the planning commission. Between 2010
- 5 and 2017, median rents increased by more than
- 6 double median wages. Homelessness has reached
- 7 the highest level since the great depression.
- 8 Pre-COVID, one out of every ten elementary
- 9 school students in New York City public schools
- 10 went home to shelters.
- 11 So moving on from a global
- 12 pandemic, we'll need as much affordable housing
- as we can get in the 80 below-market homes that
- this rezoning will offer is an ideal place to
- 15 start.
- 16 That said also, the market
- 17 rate homes that this rezoning will allow will
- 18 also help by proactively preventing
- 19 displacement elsewhere.
- The median household income
- of the Seaport is well over six figures. More
- 22 broadly, the Financial District is a very
- 23 desirable neighborhood. Although this would be
- 24 many families' first choice if the wealthy
- can't find new places to live here, they're

- 2 going to simply bid up the price of existing
- 3 housing nearby, and the families that would
- 4 have otherwise lived in that housing will,
- 5 instead, move to more affordable neighborhoods.
- 6 As displacement demand
- 7 increases, up goes the rent, which forces
- 8 current tenants to allocate ever larger shares
- 9 of their incomes to stay in their home and not
- 10 those that can't pay this rate. So if we don't
- 11 let young professionals live here, they're not
- 12 going to disappear, they're going to further
- displacement pressures across the city.
- We live in a city where there
- aren't enough homes for the people that want to
- live here, it is far too many consequences,
- that's the hulking mass over the neighborhood,
- 18 the quality of life issue that we really have
- 19 to address. And so I would ask the Commission
- 20 to especially prioritize solutions there over
- 21 any aesthetic concerns.
- I would also ask the Planning
- 23 Commission to make one recommendation for the
- developer's proposal, the inclusion of parking
- 25 here will likely only add to construction costs

2 and to increase housing prices and as the area

- 3 is so transit-rich I would ask that the
- 4 Commission encourage -- I would encourage the
- 5 developers to replace the parking with
- 6 literally anything else; community space,
- 7 retail, more housing. You know, it's
- 8 Manhattan, so it's not required, but I would
- 9 appreciate that. Thank you.
- 10 CHAIR LAGO: Thank you,
- 11 Mr. Thomas.
- 12 Our next speaker is Bob
- 13 Ghassemieh, followed by Matt Reinenger.
- 14 MR. GHASSEMIEH: Hi, this is
- Bob Ghassemieh. Can you hear me?
- 16 CHAIR LAGO: Yes.
- 17 MR. GHASSEMIEH: Hi. I
- 18 represent the ownership of the hotel commonly
- 19 known as the Mr. Seaport located very close to
- 20 250 Water, it's on the corner of Peck Slip and
- 21 Front Street.
- 22 Our group owns the real
- 23 estate in addition to operating the hotel
- business located there, which hotel businesses
- one of the largest employers in the Seaport

- 2 District.
- 3 We strongly support the
- 4 proposed development. Us property owners are
- 5 very lucky to have an organization like Howard
- 6 Hughes Corporation who have spent a billion
- 7 dollars approximately improving the community
- 8 and making it a desired place to live, work,
- 9 and visit. That doesn't include the additional
- 10 building they'll still be expending on these
- 11 additional developments and future
- developments.
- 13 Their investments in
- 14 developments have been carefully thought out,
- 15 well-planned, and have been -- and have allowed
- the Seaport to be competitive with other parts
- of Manhattan and Brooklyn.
- 18 As we all know, the Seaport
- 19 was quite dilapidated just as recent as seven
- or eight years ago, but has significantly
- 21 improved in all facets, mainly from Howard
- Hughes's vision and commitment to the
- 23 neighborhood.
- 24 The 250 Water project is
- appropriate in design and scale and are only

- 2 further improved viability and longevity, which
- 3 us property owners and businesses need to
- 4 survive and compete. The mixed use development
- 5 will boost economic development, add
- 6 much-needed residential housing near the public
- 7 transits, both affordable and market rate
- 8 housing and, of course, create valuable jobs
- 9 that this city desperately needs as it tries to
- 10 resurface from COVID. Of course, the museum
- 11 will bring a cultural draw to the Seaport,
- which Howard Hughes' funding in association
- 13 with the development.
- 14 Our property, specifically in
- 15 the Seaport, is one of the closest large
- 16 properties and businesses to the parking lot at
- 17 250 Water and it's an eyesore and it's in need
- 18 of improvement.
- 19 Howard Hughes has proven to
- 20 be a responsible developer, and we're lucky
- 21 that it is them leading this construction. We
- 22 all know construction can be disruptive
- 23 temporarily and few property owners are as
- impacted as we are based on proximity. But it
- 25 will still be the right decision. It will

2 improve the project and improve the Seaport

- 3 community. Thank you.
- 4 CHAIR LAGO: Thank you for
- 5 your testimony.
- 6 Our next speaker is Matt
- 7 Reinenger, to be followed by Jared Brown.
- 8 SPEAKER: Mr. Reinenger is
- 9 not in the Zoom.
- 10 CHAIR LAGO: Then Jared
- Brown, to be followed by Victoria Hillstom
- MR. BROWN: Good afternoon.
- 13 CHAIR LAGO: Please begin.
- MR. BROWN: Good afternoon,
- 15 Commissioners.
- The Howard Hughes Corporation
- has a long history of unfulfilled promises to
- 18 accomplish its goals, starting with the plush
- 19 green gardens with (inaudible) that the
- 20 community promised. If the community would
- 21 only grant them the ability to install this
- 22 community asset on Pier 17 rooftop.
- 23 However, somehow that verdant
- 24 roof has morphed into a profit center, has a
- 25 major entertainment value for concerts. No

- 2 public space ever materialized other than small
- 3 areas north of the elevators. However, one may
- 4 rent the green area to enhance the experience
- 5 of utilizing their bar. They are set up
- 6 exclusively on the roof for paying customers.
- 7 Playoffs every one against
- 8 each other so they have more avenues of
- 9 (inaudible) was the favorite saying of the
- 10 eccentric billionaire Howard Hughes -- Howard
- 11 Hughes. His corporate successor, HHC has
- 12 admitted to its shareholders that they are
- using the support of the South Street Seaport
- 14 Museum as, quote, political cover for blowing
- 15 up the zoning of the district.
- 16 Let us not for a moment
- 17 contribute any altruistic behavior to
- 18 Leonard Ackerman with the HHC and more likely
- 19 than not, the intention here is to obtain the
- 20 necessary permit and approvals to sell it off
- 21 to a new developer, just as they did with the
- 22 super-tall skyscraper, built as of right along
- 23 the East River waterfront adjacent to but just
- outside the historic Seaport at a former 80
- 25 South Street development site.

| 2 Rat | ther than | build, | HHC |
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- 3 flipped the 80 South Street development site in
- 4 2016 -- excuse me -- at a significant profit,
- 5 which is a model that I predict that they will
- 6 embrace in the current project.
- 7 The proposed project would
- 8 reportedly facilitate the restoration and
- 9 reopening and the potential expansion of the
- 10 existing South Street Seaport Museum on the
- 11 museum site. That funding provides a museum
- 12 with stabilized (inaudible) continuation of its
- 13 earlier -- as referred to by the Borough
- 14 President.
- 15 Please keep in mind that it's
- not HHC putting up the money for this, but the
- money they negotiate to pay for the air rights,
- 18 HHC must purchase from the City in the hope
- that the City in these challenging times will
- apply that money to the museum.
- I challenge anyone to show me
- one speck of paper where HHC has committed to
- 23 paying money directly to the museum, which they
- 24 are bragging about.
- I oppose the HHC plans for

2 250 Water Street that manipulates zoning and

- 3 public assets to advance the private
- 4 developer's drive for profits over stewardship
- 5 of the Historic District.
- I respectfully ask you to
- 7 vote no on the proposal by the HHC corporation.
- 8 Respectfully submitted, Jared Brown.
- 9 CHAIR LAGO: Thank you,
- 10 Mr. Brown.
- 11 Our next speaker is Victoria
- 12 Hillstom to be followed by Wendy Cassidy.
- MS. HILLSTOM: Hello.
- 14 CHAIR LAGO: Yes, welcome.
- 15 MS. HILLSTOM: Yes. Thank
- 16 you very much for having me.
- I would first like to say in
- 18 all candor, I'm not exactly clear where to
- 19 begin. This is a nightclub destination. These
- 20 are nightclub operators that have just
- 21 testified until they were blue in the face over
- 22 the economic benefit of building, a nightclub
- 23 destination in the South Street Seaport.
- I assume that the 500-foot
- laws they're trying to avoid with all of this,

- 2 you know, fancy -- fanciful hullabaloo. I
- 3 designed an automat in London, Mayfair at
- 4 London, I'm not anti-nightlife whatsoever.
- 5 Carlos Alamda, Andrae Balaz,
- 6 Eric Good, Sean Fearson, some of the reputable
- 7 nightclub operators are involved in this plan.
- 8 These are second-string nightclub operators
- 9 that have sought under Howard Hughes to turn
- 10 the South Street Seaport into a nightclub
- 11 destination without revealing their true
- 12 intent. They spoke of all of these
- 13 construction jobs and economic development.
- 14 Not one of them said I am a nightclub operator,
- and this is what we want to put in the South
- 16 Street Seaport.
- 17 I would ask this commission
- when a nightclub operator begins by lies and
- 19 misinformation, they are not good neighbors.
- 20 The mayor's task force spends a fortune to shut
- 21 these people down. Every single year, there
- 22 are fantastic nightclub operators, there are
- 23 pathetic nightclub operators, and I -- there's
- 24 no other nice way to say this, it is the bottom
- of the barrel to be presenting this project as

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| 2 | economic | development | without | speaking | ΟĪ | the |
| | | | | | | |

- 3 hours, the prostitution, and the drugs it
- 4 introduces to a community.
- 5 We are very big proponents of
- 6 affordable housing. We have a project pending
- 7 at 5 World Trade Center, it is very
- 8 disingenuous to address city planning with --
- 9 under false pretences. We saw it on the 4th of
- 10 July with the velvet ropes, and I would
- 11 respectfully submit that is a very, very ugly
- dark mark on the City of New York, that they
- would have trotted themselves in here, hearing
- 14 after hearing, and really based on fraud and
- 15 misrepresentation, didn't say what it was that
- they wanted to build, much less a nightclub
- operator, is actually that's their favorite
- 18 game to promise \$50 million that is not in
- 19 writing and the benefits are never received.
- 20 So I would ask you to very
- 21 adamantly strike down this plan. It is
- 22 reprehensible.
- 23 CHAIR LAGO: Thank you,
- Ms. Hellstrom.
- 25 Our next speaker is Wendy

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- 2 Cassidy, to be followed by Laura Sewell.
- 3 MS. CASSIDY: Hi, good
- 4 afternoon. My family and I have opposed the
- 5 250 Water Street project. The risk is too high
- for the health and well-being of our community.
- 7 Please protect our daughter from these toxins
- 8 and the shadows.
- 9 We live in close proximity to
- 10 the site, our daughter goes to school less than
- 11 20 feet from the site. We are terrified and
- 12 not willing to risk the health and well-being
- of our daughter. Please object this. Thank
- 14 you.
- 15 CHAIR LAGO: Thank you,
- 16 Ms. Cassidy.
- 17 Our speaker is Laura Sewell,
- 18 to be followed by Timmer Gallon.
- 19 MS. SEWELL: Hi, I'm Laura
- 20 Sewell. I'm a vice president of LESPI, the
- 21 Lower East Side Preservation Initiative.
- 22 While we would welcome
- 23 appropriate development at 250 Water Street or
- the opportunity to comment on the transfer of
- 25 air rights outside of the historic district,

- 2 LESPI cannot support out-of-scale development
- 3 within the historic district.
- 4 For those who think that
- 5 preservationists intend to preserve a parking
- 6 lot, please be assured that we do not believe
- 7 that the parking lot is of great historic
- 8 value. The district, however, is.
- 9 The historic districts
- 10 represent a tiny fraction of New York City's
- 11 geographic area. The zoning that protects
- 12 Historic Districts was put in place for good
- 13 reason. Promises -- and that's all they are at
- 14 this point -- of a small amount of affordable
- 15 housing or promises of support for a struggling
- 16 nonprofit are really not the issue under
- 17 consideration today. Because they're not
- there, they're not here, they're not at the
- 19 hearing.
- 20 So speaking to them is not
- 21 our area of expertise, but we do have to
- 22 highlight what's been pointed out by some of
- 23 the other speakers. Approving these items
- 24 would set a terrible precedent for historic
- 25 districts throughout the city.

2 Let's urge the Commission to

- 3 defend the historic district and deny them.
- 4 Thank you.
- 5 CHAIR LAGO: Thank you,
- 6 Ms. Sewell.
- 7 Our next speaker is Timmer
- 8 Gallon, to be followed by Philip Santini.
- 9 SPEAKER: Timmer is not in
- 10 the room.
- 11 CHAIR LAGO: Then Philip
- 12 Santini, to be followed by Patrick Hoffman.
- 13 SPEAKER: Philip is not in
- 14 the room.
- 15 CHAIR LAGO: Then Patrick
- 16 Hoffman, followed by Madeleine McGrory.
- 17 SPEAKER: Patrick is not in
- 18 the room.
- 19 CHAIR LAGO: Madeleine
- 20 McGrory, to be followed by Maria Free.
- 21 SPEAKER: Madeleine is not in
- 22 the Zoom.
- 23 CHAIR LAGO: Maria Free, to
- 24 be followed by Carolyn Ratcliffe.
- 25 SPEAKER: Maria Free is not

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- 2 in the room.
- 3 CHAIR LAGO: Carolyn
- 4 Ratcliff, to be followed by Shyaporn
- 5 Theerakulstit.
- 6 SPEAKER: Carolyn is not in
- 7 the room.
- 8 MS. RATCLIFFE: Yes, I am.
- 9 SPEAKER: There you are.
- 10 CHAIR LAGO: Welcome.
- 11 SPEAKER: You got promoted.
- 12 Okay.
- MS. RATCLIFFE: Okay, yes,
- 14 yes. My name is Carolyn Ratcliffe. I'm
- 15 president of the Lower East Side Preservation
- 16 Initiative. I've lived in New York City since,
- 17 like, 1974. I'm seen many changes come about
- in the city. I'm a big fan of South Street
- 19 Seaport historic preservation.
- 20 I feel that the South Street
- 21 Seaport is one of the most important districts
- 22 in New York City. I strongly feel that
- 23 there -- this proposal is out of scale for the
- 24 area and represents a threat to the existing
- 25 landmarks law to allow developers to offer

- 2 (inaudible) in order to get zoning rights
- 3 removed.
- 4 I sincerely urge the
- 5 Commission to look at much of the evidence that
- 6 is being presented about this developer and
- 7 what it is that they're proposing, what it will
- 8 cost the City to give away (inaudible) what we
- 9 will were given.
- 10 Development is important. No
- one wants a parking lot, but I think everyone
- does want something that is done responsibly
- and that respects historic preservation and
- 14 does not set -- seeing for further demolition
- of landmark and Historic Districts. Thank you.
- 16 CHAIR LAGO: Thank you for
- 17 testifying.
- 18 Our next speaker is Shyaporn
- 19 Theerakulstit to be followed by Robin Warshay.
- 20 MR. THEERAKULSTIT: Yeah, my
- 21 name is Shyaporn Theerakulstit I've been a
- 22 resident of the South Street Seaport for about
- 23 ten years. Yes, it's been -- as has been
- echoed before, we're just asking for an end to
- 25 the excessive influence of real estate on our

- 2 city government, we demand reform of the fake
- 3 community consultations on zoning that serve on
- 4 the sideline through debate and dissent.
- 5 We want to avoid the
- 6 excessive demolition of historic districts that
- 7 the DeBlasio MIH affordable housing policy will
- 8 potentially impose. If I can do framework for
- 9 affordable housing that is free of negative
- 10 effects of the current policy, we would like
- 11 real 100 percent affordable housing on
- 12 publicly-owned land.
- We'd like to reject housing
- 14 policy that is based on erroneous giveaways to
- 15 luxury real estate developers in exchange for a
- small percentage of dubiously-named affordable
- 17 housing, stop the spot zoning, respect the
- 18 maritime heritage of the South Street Seaport.
- Just reexamine the right to land use policy
- 20 that allows for this sort of thing to happen.
- 21 And yeah, just in general --
- 22 like years ago when they were looking in the
- 23 Meatpacking District and West Village and
- 24 Tribeca at the high-line railroad, developers
- 25 would complain that it was rusting, it was an

2 eyesore, it should just be torn down, and space

- 3 should be allowed for new construction, new
- 4 shiny construction.
- 5 And the same rhetoric is
- 6 being used right now for the parking lot.
- 7 Yeah, the parking lot is not great, but that's
- 8 not a reason to put in something that doesn't
- 9 match the historical character of the
- 10 neighborhood. It doesn't mean that you just
- ignore the historic district. No, you put in
- 12 something that actually matches, not just at
- 13 ground level but in full shape and form that
- 14 actually matches the historical character of
- 15 the historic district.
- Anyway, that's it. Thank you
- 17 for letting me speak.
- 18 CHAIR LAGO: And thank you
- 19 for testifying.
- 20 Our next speaker is
- 21 Robin Warshay, to be followed by Warren Green.
- 22 SPEAKER: Robin is not in the
- 23 Zoom.
- 24 CHAIR LAGO: Then Warren
- 25 Green, followed by Todd Fine.

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2 SPEAKER: I have not seen

- 3 Warren in the Zoom either.
- 4 CHAIR LAGO: Todd Fine,
- 5 followed by Jessica Walker.
- 6 SPEAKER: Yes.
- 7 CHAIR LAGO: If you could
- 8 keep your mask on while testifying please.
- 9 Thank you.
- 10 MR. FINE: Hudson Yards is
- 11 now failing in its monopoly model that was
- 12 established by city planning. It doesn't feel
- 13 like part of the city. It's not meeting its
- 14 promises as the Howard Seaport corporation
- isn't, and it's expecting an endless public
- 16 subsidy.
- 17 Atlantic Yards is not
- 18 producing anything close to the number of
- 19 affordable housing that you pledged, and it's
- 20 not going to meet its 2,225 target. It's a
- 21 real shame for that agency. These places don't
- feel like part of the city. They're a monopoly
- 23 model. They try to control the retail, the
- residential, and the business, and they're
- 25 creating parts of the city that don't feel like

- 2 New York that New Yorkers hate. New Yorkers
- 3 hate these developments. People hate the South
- 4 Street Seaport, what it's becoming. People
- 5 hate Hudson Yards, and we're trying to build
- 6 more of them. There's company towns that
- 7 people hate.
- 8 And with endless broken
- 9 promises, and EDC is going out of its way to
- 10 give them subsidies and all these benefits for
- 11 things that nobody wants that aren't producing
- the benefits that you promised and tell us over
- 13 and over again.
- 14 The justification again is
- 15 affordable housing. As I mentioned, the
- affordable housing and very similar projects
- didn't actually materialize, they were flipped
- or they broke the promises to you.
- And so it's not just
- 20 permitting this model here, but it's also doing
- 21 it at the World Trade Center where the city
- 22 planning has ceded its ability to influence the
- 23 general project plan of the World Trade Center
- and that it fought hard for in 2005, 2006, 20
- 25 years after 9/11, you fought hard to have

- 2 influence over the World Trade Center with
- 3 these liberty bonds the City allocated to these
- 4 big developments and your ceding them, ceding
- 5 them to allow what? Silverstein and Brookfield
- 6 to again create a monopoly model of ten
- 7 buildings at this area while promising
- 8 25 percent affordable housing.
- 9 But you can do better than
- 10 this. You can do better at the Seaport with
- 11 these -- all of these air rights that you're
- 12 getting at EDC. You can do better at the World
- 13 Trade Center if you actually stood and up
- 14 listened to New Yorkers and did what they
- 15 wanted with these infinite billions and
- billions of dollars in subsidies you're giving
- 17 to these huge megacorporations that are
- 18 creating places that people hate and everyone
- 19 knows it and nobody likes, but there's some
- 20 sort of financial bubble or something that's
- 21 going on in the world that's proliferating
- this, and it doesn't seem to make sense.
- 23 And so this is not just an
- 24 attack on what New York feels like, but it's
- 25 actually an attack one of the most important

- 2 historic districts in the entire country,
- 3 probably -- New York may be the most
- 4 important -- Lower Manhattan is probably the
- 5 most important historic area in the country.
- 6 And we're going to build a skyscraper?
- 7 No city in the world would do
- 8 this. No other cities like Paris or Germany or
- 9 anywhere would be as crazy to build a
- 10 skyscraper in the cradle of its country, but
- 11 we're doing it. We need to stop it. We need
- 12 to use these public benefits for real
- affordable housing both here and at 4 World
- 14 Trade Center which --
- 15 CHAIR LAGO: Thank you.
- 16 MR. FINE: To act outside
- 17 World Trade Center. Please. Thank you.
- 18 CHAIR LAGO: Our next speaker
- is Jessica Walker, to be followed by
- 20 Paul Hovitz.
- 21 SPEAKER: Let me confirm.
- 22 Jessica is not in the room, on the Zoom.
- 23 CHAIR LAGO: Paul Hovitz, to
- 24 be followed by Donald Reinschmidt.
- 25 SPEAKER: Paul is not in the

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- 2 Zoom.
- 3 CHAIR LAGO: Donald Ranshte,
- 4 to be followed by Sam Zimmerman.
- 5 SPEAKER: Trying to go in
- 6 here. Mr. Ranshte, you should be able to
- 7 unmute your microphone.
- 8 MR. RANSHTE: Very good.
- 9 Thank you all, Commissioners, for being so
- 10 patient and for staying long today to hear this
- 11 very important testimony.
- 12 My name is Donald Ranshte.
- 13 I'm executive vice president of the Building
- 14 Trades and Employers Association. We represent
- a thousand businesses in New York City who
- employ close to 100,000 people.
- We've been a part of this
- 18 process for many, many years now. We've
- 19 closely watched the proposal as they were
- 20 brought along in the land use process, and we
- 21 fully support the Howard Hughes Corporation and
- their proposal for 250 Water Street.
- In our study of the proposal,
- 24 we find that Howard Hughes has really been a
- good partner with New York City, with local

- 2 communities. They did an excellent job in
- 3 their prior work at the Seaport. We expect the
- 4 same when there's so many eyes closely watching
- 5 what it is that they will be attempting to do.
- 6 We would like you to support and vote in favor
- 7 of this proposal.
- 8 We will be submitting written
- 9 testimony with more facts, but we're --
- 10 wholeheartedly would like you to support this
- 11 as well. Thanks.
- 12 CHAIR LAGO: Thank you,
- 13 Mr. Ranshte.
- 14 Our next speaker is Sam
- 15 Zimmerman, to be followed by Keith Durst.
- 16 MR. ZIMMERMAN: Hi. Hello,
- 17 everyone. My name is Sam Zimmerman. I live on
- 18 East Broadway in the Lower East Side. I've
- 19 spoken in support of this development and
- 20 thankful for the opportunity to do so again
- 21 today.
- I just want to reiterate
- 23 something that people have already said, which
- 24 is that this is an unique opportunity to
- develop what's now a parking lot into housing.

- 2 I know that this project has already been
- downsized as a result of the LPC process,
- 4 losing 30 affordable homes over the course of
- 5 that. So I think it's absolutely critical that
- 6 it not be downsized any further.
- 7 Manhattan needs to build all
- 8 the housing it can, especially affordable
- 9 housing. And the best place for that
- 10 development is in neighborhoods like this.
- 11 Wealthy, transit-rich, high opportunity areas.
- 12 I've been trying to listen to
- as much of the hearing as I could today, and I
- 14 have to say I found some of the testimony to be
- 15 given to be shocking, frankly. I heard
- 16 multiple people testify that we can't build
- housing in this area because of 9/11, which I
- 18 found, frankly, offensive.
- 19 I've seen testimony from
- 20 multiple opponents, people who are trying to
- 21 say what should and shouldn't be built in this
- 22 neighborhood, who were quite clearly testifying
- from homes outside the city.
- I know one of the first
- 25 people I heard give testimony against the

- 2 development that lives in a \$5 million
- 3 penthouse that's been on the market for over a
- 4 year, where the listing says that the buyer
- 5 will enjoy gorgeous views of the East River and
- 6 Brooklyn Bridge.
- 7 I don't say that to be
- 8 dismissive of people who have real concerns
- 9 about this project, even if I may not agree
- 10 with those concerns. But I think it's
- important to say plainly that a significant
- part of the opposition to this development
- comes from wealthy, white property owners who
- 14 are acting to support their own property
- 15 values.
- 16 And the same things each and
- every time, a development or zoning that might
- affect the wealthy or overwhelmingly white
- 19 neighborhood happens (inaudible) gentrifying
- 20 neighborhoods in the boroughs. It's long past
- 21 time that the wealthy, high opportunity
- 22 neighborhoods build their share.
- 23 And I hope that SPC takes
- 24 this into account when making its decision
- 25 here. Thank you.

2 CHAIR LAGO: Thank you,

- 3 Mr. Zimmerman.
- 4 Our next speaker will be
- 5 Keith Durst, followed by Rose Imperato.
- 6 MR. DURST: Hello. My name
- 7 is Keith Durst. It says that I'm still on
- 8 mute, but can you hear me?
- 9 CHAIR LAGO: We're hearing
- 10 you fine.
- 11 MR. DURST: Great. Thank
- 12 you. I am a long-time New York City resident,
- many years Community Board 1 resident, and a
- 14 Community Board 1 business owner, more than one
- business in Community Board 1 and one in the
- 16 Seaport as well.
- 17 The Seaport District, which
- we're getting ready to open a new business down
- there where we're intending to hire 100-plus
- 20 people to actually run and work in that
- 21 business.
- I also happen to have some
- dear friends that have been the beneficiaries
- of some of the low-income housing on some of
- 25 the different products that have been offered

in that community when we have projects such as

- 3 this that do get approved and do allow for
- 4 people that would not normally be able to eat
- 5 or live in Manhattan, maintain residence in
- 6 Manhattan and certainly have a family in
- 7 Manhattan and be able to afford to be a part of
- 8 the community down there.
- 9 So I'm overwhelmingly in
- 10 support of this, not just for the business and
- 11 business that I'm intending to own and operate
- 12 and run in the Seaport area, but for the
- 13 community of people that live down there and
- that are going to continue to live down there
- and want to have the affordable housing units
- that are going to be offered to that community.
- 17 What it is now and what the
- 18 Seaport has been for someone like me, I'm a
- 19 30-year resident, I've lived all over Lower
- 20 Manhattan and seeing the parking lots and
- 21 seeing the amount of investment that Howard
- Hughes has actually put into the community
- 23 already to make this someplace nice, not to
- 24 make it someplace that just this kind of
- 25 afterthought for tourism. We walk under this

- 2 kind of drippy over -- overhang from the FDR,
- 3 running down over and seeing how much
- 4 investment has gone into it and seeing all the
- 5 different programming and community
- 6 availability that's happened down there.
- 7 We found it to be -- live up
- 8 to every that word on every aspect of what
- 9 we've down with them until now, and we're
- 10 excited to be more involved with them, and we
- 11 believe that adding the affordable housing that
- they're putting in is only going to make it
- 13 better.
- So we're in support of this.
- 15 Thank you very much for your time.
- 16 CHAIR LAGO: Thank you,
- 17 Mr. Durst.
- 18 Our next speaker is Rose
- 19 Imperato, to be followed by Todd Haiman.
- 20 SPEAKER: Rose is not in the
- 21 Zoom.
- 22 CHAIR LAGO: Then Todd
- 23 Haiman, to be followed by Daisy Paez.
- MR. HAIMAN: Hello. Good
- 25 afternoon. My name Todd Haiman. I live in the

- 2 South Street Seaport for over 20 years. I'm
- 3 one of the owners of the Captain Rose House
- 4 historic building originally constructed in
- 5 1773. It was established and built over 20
- 6 years ago by a local developer, whom I'm
- 7 grateful to.
- 8 This was done with an
- 9 appreciably respective hand toward the
- 10 community and its history. My home and so many
- 11 others on Waterfront, South Street,
- 12 Schermerhorn Row are architecturally contextual
- 13 to the historic nature of the neighborhood.
- 14 They have a certain height, mass, low density
- 15 and scale. They have a sense of place and
- 16 history.
- 17 Constructing the massive
- tower at 250 Water Street using gerrymandering
- and borrowed rights, surpassing previous zoning
- 20 limits that often eclipses the character of our
- 21 neighborhood, and when this is done, we slowly
- 22 disconnect for what makes a Seaport a part of
- 23 history. It just becomes a reference point and
- 24 a name. And this becomes -- we're part of
- 25 forgotten New York. We lose the uniqueness,

- 2 effectiveness, and it just dissolves.
- 3 Look, there's a definite need
- 4 for affordable housing in New York City and in
- 5 the district. But what is the benefit of
- 6 affordable housing when the same company,
- 7 Howard Hughes Corporation, brings in
- 8 restaurants with superstar chefs and expensive
- 9 entrees. There's a bit of disconnect here.
- 10 And, yes, I really want the
- 11 Seaport Museum to exist and be stable. But it
- 12 shouldn't be tied to a decision on the 50 Water
- 13 Street development. Please reject the
- 14 proposal. Consider on -- that adding on these
- additional stories, the original appropriate
- zoning at 250 Water Street will literally and
- figuratively overshadow a significant amount of
- 18 public space and the Peck Slip School.
- 19 It will steal sunlight from
- 20 the Peck Slip School all year long, the
- 21 school's entrance to the street, which will be
- 22 closed to traffic directly in front of it, the
- 23 outdoor play space, the six foot terrace will
- 24 all be in shade.
- The Blue School, Water

- 2 Street, the newly developed Peck Slip Park will
- 3 also be in shadow. I know this because I'm a
- 4 landscape designer, and this is the thing that
- 5 I know of.
- 6 Please reject the proposal.
- 7 Most residents --
- 8 CHAIR LAGO: I'm afraid we've
- 9 lost you, Mr. Haiman.
- 10 MR. HAIMAN: Am I back again?
- 11 CHAIR LAGO: You're back.
- MR. HAIMAN: Terrific. Most
- 13 residents in our neighborhood will appreciate a
- 14 properly zoned 120-feet-high building instead
- of the existing unsightly 50-year-old parking.
- 16 Development is part of
- 17 progress, we realize that, but let's keep
- 18 within reason, within the parameters of what
- 19 contextually exists. Please reject the
- 20 proposal.
- 21 The truth is, these
- 22 architects and developers are talented and
- 23 smart enough to create an appropriate building
- and public space that fulfills not only the
- 25 needs of the developers financially, but it

- 2 reaches the neighborhood and the community.
- 3 The design should reinforce
- 4 the emotional and physical well-being,
- 5 strengthen the community and culture, and
- 6 (inaudible) its values.
- 7 Again, please reject the
- 8 proposal and request Howard Hughes return with
- 9 a more appropriate proposal. They can do it.
- 10 Please don't settle. Thank you very much.
- 11 CHAIR LAGO: Thank you,
- 12 Mr. Haiman.
- Our next speaker is Daisy
- 14 Paez, followed by Nancy Linden.
- 15 SPEAKER: Daisy is not in the
- 16 700m.
- 17 CHAIR LAGO: Then Nancy
- 18 Linden, followed by Mariama James.
- MS. LINDEN: Hello. Can you
- 20 hear me?
- 21 CHAIR LAGO: Yes. Welcome.
- MS. LINDEN: Okay. Thank
- 23 you. I'm Nancy Linden of Baltimore, Maryland.
- 24 The Seaport Historic District
- is a priceless resource, it's a vital link to

- the history of seafaring in New York and of our
- 3 country. The massive monolithic building which
- 4 the Hughes Corporation proposes would
- 5 irrevocably alter the character of the
- 6 district, and we would lose something
- 7 irreplaceable.
- 8 Please, do not approve this
- 9 tower. Thank you.
- 10 CHAIR LAGO: Thank you,
- 11 Ms. Linden.
- 12 Our next speaker is Mariama
- James, followed by William Meehan.
- 14 SPEAKER: Ms. James does not
- appearing to be in the Zoom.
- 16 CHAIR LAGO: William Meehan,
- 17 followed by Philip Ritz.
- 18 SPEAKER: Mr. Meehan is here.
- 19 We're trying to get him promoted. There we go.
- 20 MR. MEEHAN: Hi. Sorry. Can
- 21 you hear me?
- 22 CHAIR LAGO: Yes. Please
- 23 proceed.
- MR. MEEHAN: Hi. My name is
- 25 William Meehan. I'm speaking today in support

- 2 of the proposed mixed-use development at
- 3 250 Water Street.
- We're in a housing crisis,
- 5 causing hundreds of thousands of New Yorkers to
- 6 either be homeless, housing insecure, or forced
- 7 to live in overcrowded housing where COVID can
- 8 spread easily.
- 9 I wish that this development
- 10 could be as tall as the South Bridge Towers
- 11 across the street, since that's important
- 12 neighborhood context and would provide more
- affordable housing for low-income New Yorkers.
- 14 That being said, the current
- proposal with 80 deeply affordable homes is a
- 16 huge improvement over the existing parking lot.
- 17 This location is perfect for
- housing because it's not only in the Seaport,
- 19 it is right next to the Financial District with
- 20 walking access to a dozen MTA services and
- 21 thousands of well-paying jobs.
- 22 Opponents to the project do
- 23 not propose any viable solutions that would
- 24 support the Museum or provide the same levels
- of affordable housing. Rejecting this proposal

- 2 would not prevent construction; it would only
- 3 result in the construction of smaller building
- 4 without any affordable units. And it would
- 5 leave the Seaport Museum without an adequate
- 6 funding stream.
- 7 I agree wholeheartedly with
- 8 Borough President Brewer's statement from
- 9 earlier that support for the Seaport Museum is
- 10 integral to this proposal. What good is a
- 11 Historic District if it cannot keep its
- 12 historic institutions alive? The endowment
- will help maintain the museum in perpetuity,
- 14 and it is well-worth improving the development.
- Thank you for your time.
- 16 CHAIR LAGO: Thank you,
- 17 Mr. Meehan.
- 18 Our next speaker is Philip
- 19 Ritz, followed by Daniel Del Vecchio.
- 20 SPEAKER: Mr. Ritz is not in
- 21 the Zoom.
- 22 CHAIR LAGO: Daniel Del
- 23 Vecchio, followed by Allen Milman.
- 24 SPEAKER: Mr. Del Vecchio is
- 25 here.

| Z MR. DEL VECCHIO: HELLO. M | 2 | MR. | DEL | VECCHIO: | Hello. | Μ |
|-----------------------------|---|-----|-----|----------|--------|---|
|-----------------------------|---|-----|-----|----------|--------|---|

- 3 name is Daniel Del Vecchio, and I strongly
- 4 support the Howard Hughes proposal to the
- 5 mixed-use building at 250 Water Street that
- 6 will spur the economic development, add
- 7 residential housing, good jobs, create
- 8 permanent deeply affordable housing in the
- 9 Lower Manhattan Seaport neighborhood, and
- 10 generate funding for the museum as discussed.
- 11 This lot has been vacant for
- 12 50 years and separately needs the investment
- from Howard Hughes to breathe new life into the
- space, with the redesign approved by the
- 15 Landmarks Preservation Commission, supported by
- the City Council and also endorsed by all three
- 17 daily papers.
- I urge this body to support
- 19 the land use actions necessary to make
- 20 250 Water Street possible. Thank you.
- 21 CHAIR LAGO: Thank you,
- 22 Mr. Del Vecchio.
- Our next speaker is Allen
- 24 Milman, to be followed by Neil Flaherty.
- 25 MR. MILMAN: This is Allen

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- 2 Milman. I've attended virtually all of these
- 3 hearings and except for one or two instances,
- 4 most of the negative aspects regarding a little
- 5 dust in my -- in my child's schoolroom or not
- 6 enough fresh air, not enough of a view.
- 7 Nobody seems to want to talk
- 8 about the economic viability of an
- 9 entertainment center in the middle of Lower
- 10 Manhattan in support of -- some people talked
- about nightclubs, but nightclubs are not the
- only thing that's going on down there.
- 13 And if you look at cities
- around the world, whether it be in city states
- 15 like Singapore, Hong Kong, everybody has some
- 16 sort of a destination to attract tourism and
- 17 grow -- grow the economy.
- 18 Howard Hughes Corporation is
- 19 like the Energizer Bunny. If we invest in it
- 20 now, it will keep on giving for a very, very
- 21 long time. The jobs that will being created
- down there, the attraction of foreign visitors,
- 23 the construction -- construction only can take
- 24 so long. Eventually, the building will be
- 25 built.

2 So there is -- there is a

- 3 responsibility of the community to decide
- 4 whether or not they want to expand the economic
- 5 development. While everybody seems to be
- 6 running from New York, Howard Hughes
- 7 Corporation maks a very, very strong commitment
- 8 to supporting the museum, to supporting the
- 9 commitment, and to expanding the South Street
- 10 Seaport.
- 11 I'm in favor of the
- 12 construction of the new building at the
- 13 considered height.
- 14 CHAIR LAGO: Thank you,
- 15 Mr. Millman.
- 16 Our next speaker is Neil
- 17 Flaherty, to be followed by Kamau Ware.
- 18 MR. FLAHERTY: Good
- 19 afternoon. My name is Neil Flaherty. I'm
- 20 testifying in support of the 250 Water Street
- 21 project.
- I worked in the Financial
- 23 District for 20 years and have been a South
- 24 Street Seaport Museum volunteer for 40 years
- and a passionate member of this community.

| ۷ | The proposed project at |
|----|---|
| 3 | 250 Water Street is a necessary and timely |
| 4 | investment in our community after decades of |
| 5 | challenges and setbacks. As New York's oldest |
| 6 | neighborhood, it is also our city's most |
| 7 | quintessential, reflecting New York's |
| 8 | ever-evolving cityscape, unparalleled history |
| 9 | on every corner, and boundless grit and |
| 10 | determination. |
| 11 | This project will bring an |
| 12 | anchor for the historic district that has |
| 13 | suffered so many traumatic times from 9/11, the |
| 14 | 2008 crash, Superstorm Sandy, and now the |
| 15 | pandemic. |
| 16 | We desperately need a period |
| 17 | of stability and certainty. The project as |
| 18 | proposed will add affordable housing, something |
| 19 | this community has been in need of for decades, |
| 20 | and it will complete our streetscape by filling |
| 21 | in a glaring gap that is currently occupied by |
| 22 | a nondescript parking lot, and it will add new |
| 23 | life to our streets, supporting our small |

With the towers and peaks of

business, eateries cultural institutions.

24

- 2 the Financial District only feet away, the
- 3 project's height is appropriate and keeps the
- 4 trademark low-rise character of the Historic
- 5 District along the waterfront intact.
- This is a concrete plan and
- 7 not a concrete monstrosity. It is a thoughtful
- 8 project built with input from all parties, and
- 9 it will help the Seaport arrive at a steady
- 10 ground after a lifelong journey, marked by
- instability and choppy waters.
- I hope you will join us in
- 13 supporting this bold investment in Lower
- 14 Manhattan. Thank you for your time, and thank
- 15 you for the -- continuing to work through this
- 16 marathon session. So thank you for your
- 17 dedication.
- 18 CHAIR LAGO: Thank you,
- 19 Mr. Flaherty.
- 20 Our next speaker will be
- 21 Kamau Ware, followed by Brendon Sexton.
- 22 SPEAKER: Kamau Ware is on
- the phone, so we're getting him or her unmuted.
- 24 CHAIR LAGO: So why don't we
- 25 proceed then with Brendan Sexton.

- 2 SPEAKER: Nope, nope.
- 3 CHAIR LAGO: They're here,
- 4 great.
- 5 MR. WARE: I'm sorry. I
- 6 think I hit *6 too soon.
- 7 Well, hello. Thank you all
- 8 your public service and for everybody leading
- 9 to this conversation. My name is Kamau Ware,
- and I'm in support of the project at 250 Water.
- 11 I am the founder of the Black
- 12 Gotham Experience, which is located in the
- 13 Seaport District. We were founded in 2010, we
- really look at elevating the stories of black
- 15 history missing from the public square
- throughout the City of New York. We have been
- 17 a part of the Seaport District historic
- 18 community since 2017. We were initially
- invited by the Lower Manhattan Cultural Counsel
- 20 and have received support from the Howard
- 21 Hughes Corporation, which has helped us stay
- there since.
- We have also collaborated
- 24 with other people in the Seaport, like the
- 25 Seaport Museum, the Waterfront Alliance, and

- also with the schools in the neighborhood, and
- 3 we bring people in to talk about history and
- 4 how (inaudible). And I think that as a student
- of history, there are really things about
- 6 preservation that are near and dear to my
- 7 heart.
- 8 I'm also a big fan of the
- 9 future, and I think that part of what has
- 10 coalesced from the time that I've been there is
- 11 a community of people who are all engaged with
- 12 telling different types of stories, engaged on
- 13 a community, not just having diversity as a box
- 14 to check but really bringing different voices
- 15 to the table.
- And so I support the project
- 17 not only because I love history, but also
- 18 because I think that the future is brighter
- 19 with these kind of initiatives in place.
- 20 And as I always like to say,
- I always appreciate everybody's opinions and
- 22 everybody's passion. But I support this
- 23 because my experience working with the range of
- 24 people in the Seaport, including the Howard
- 25 Hughes Corporation to make a more inclusive

- 2 neighborhood that tells more stories that
- 3 expand not just this particular district, but
- 4 also expands the context of our city and our
- 5 country.
- 6 So thank you for your time,
- 7 and I look forward to what's next.
- 8 CHAIR LAGO: Thank you,
- 9 Mr. Aware.
- MR. WARE: You're welcome.
- 11 CHAIR LAGO: Our next speaker
- is Brendan Sexton, to be followed by Susan
- 13 Murray.
- MR. SEXTON: Okay. Can you
- 15 hear me? This is Brendan.
- 16 CHAIR LAGO: Yes, welcome.
- 17 MR. SEXTON: Thank you very
- 18 much. I'm chair of the board of the South
- 19 Street Seaport Museum. I've actually been a
- 20 board member twice. I'm a long-time supporter
- 21 of the museum.
- 22 And I want to say that this
- 23 proposal before you today builds on a history
- of 50 years, 50 years that -- I hope it
- 25 rectifies a history of 50 years that the real

- 2 estate of the district was supposed to help
- 3 support the museum, and the museum interprets
- 4 and helps support the spirit of this district,
- 5 which is irreplaceable. And the key mechanism
- for supporting the museum when the district was
- 7 set up was that some of the real estate would
- 8 be harvested and help support the museum.
- 9 Museums are notorious money-losers and ours is,
- 10 I'm afraid, typical.
- 11 This plan that you have now
- before you is the chance for that 50-year-old
- 13 concept that actually work. It has always been
- 14 difficult, risky and most of the time and in
- 15 most years, the real estate did not support the
- 16 museum, it was not throwing off money for the
- 17 museum. This proposal will.
- 18 That allows us to preserve
- 19 what everybody here likes about the district;
- 20 and it is, therefore, I think a legitimate
- 21 preservationist goal to support this proposal
- 22 and get these important resources to the
- 23 museum.
- We think that the height is
- 25 contextual. When we look at our window at the

- 2 museum, we see these giant structures of the
- 3 Wall Street high-rises. This building will be
- 4 shorter than many of them, and we certainly see
- 5 the ridiculous eyesore of the parking lot, and
- 6 the trade-off for us is easy to make, at least
- 7 we think so because I suppose you say we're
- 8 selfishly interested in just the museum's
- 9 interest. No, we're interested in the whole
- 10 neighborhood's interest. These are our
- 11 neighbors. These are -- we're interested in
- 12 the whole city's interest because those are
- 13 also our neighbors.
- 14 The apartments that are being
- 15 built here, we would love to see more
- 16 apartments built, especially affordable, of
- 17 course; but, in general, we love neighbors. We
- 18 at the museum want these -- we want housing,
- 19 and we think this proposal is the most
- 20 realistic to do that we've seen at least. And
- I know every other proposal for the same site
- 22 have failed over the years.
- I ask you please give this
- 24 one a chance because it means so much to the
- district, so much to the neighborhood, and so

2 much to the families that would be housed, and

- 3 so very much to our museum. Thank you very
- 4 much.
- 5 CHAIR LAGO: Thank you,
- 6 Mr. Sexton.
- 7 MR. SEXTON: Yeah.
- 8 CHAIR LAGO: Our next speaker
- 9 is Susan Murray, to be followed by William
- 10 Meehan.
- 11 And I'll note that
- 12 William Meehan was a double-sign-up, so our
- 13 next speaker after Susan Murray will be Roland
- 14 Lewis.
- SPEAKER: Ms. Murray, you may
- 16 unmute your microphone.
- MS. MURRAY: Great. We're
- 18 connected now?
- 19 CHAIR LAGO: Yes.
- MS. MURRAY: Thank you. My
- 21 name is Susan Murray. I'm a proud South Street
- 22 Seaport Museum volunteer and an advocate for
- 23 the Seaport Historic District.
- I wholeheartedly support the
- 25 250 Water Street proposal because it will

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- 2 fulfill the legacy of the Seaport and secure
- 3 the future of preserving and protecting New
- 4 York City's most unique and important
- 5 neighborhood.
- 6 As a child from a working
- 7 class family, I was fortunate to have had a mom
- 8 who brought me and my siblings to just about
- 9 every New York City cultural or historical site
- 10 we could reach by foot, bus and/or subway. I
- am truly thankful that the Historic District
- was founded 50 years ago, especially since
- historic preservation was just beginning to be
- 14 a priority for planners in towns and cities
- 15 across the country. But as a volunteer since
- the early 1980s, I know that the Seaport Museum
- has had its share of ups and downs.
- In recent years, I have
- 19 witnessed the physical and financial impact
- 20 Hurricane Sandy had on the entire neighborhood.
- 21 Of course, the latest challenge has been
- 22 COVID-19. Fortunately, now we have the
- 23 250 Water Street proposal, which will provide
- our community members not only stability, but
- 25 the ability to thrive. The project will

- 2 deliver a huge and much-needed investment and
- 3 affordable housing that will bring
- 4 socioeconomic diversity and help to reenergize
- 5 the community's small business and local
- 6 institutions.
- 7 I often hear about New York's
- 8 strong resilience in the face of a crisis.
- 9 Just think what new jobs and retail stores will
- 10 do for resilience and economic recovery. And
- think about how the buildings base facade will
- 12 blend in with and beautify the district. As
- 13 compared with the current parking lot, which
- does not bend into anything or inspire anyone
- to consider the district's history.
- There is also the
- 17 environmental benefit of having a project that
- 18 will clean up something no neighborhood wants,
- 19 a brownfield site with toxic substances such as
- 20 pesticides, PCBs, and mercury.
- 21 As we begin to recover from a
- 22 devastating pandemic, now is the time to
- 23 proudly invest in communities like the Seaport.
- 24 250 Water Street is exactly the kind of project
- 25 New Yorkers need to advance into a better

2 future while staying firmly connected to our

- 3 past.
- 4 I firmly and confidently
- 5 support the 250 Water Street and sincerely hope
- 6 you will also. Thank you.
- 7 CHAIR LAGO: Thank you,
- 8 Ms. Murray.
- 9 Our next speaker will be
- 10 Roland Lewis, to be followed by Jessica Tyler.
- MR. LEWIS: Good afternoon,
- 12 going on good evening. I'm Roland Lewis.
- I want to thank you for the
- 14 time to testify, and I'll also commend the
- 15 Commission for the stamina of going through
- this long hearing, but a very important
- 17 hearing.
- I was formerly the executive
- 19 director of Habitat for Humanity housing
- 20 advocate and also a practitioner and also then
- 21 after that, the head of Waterfront Alliance,
- the president of the Waterfront Alliance for 13
- 23 years until last year.
- So, first of all, I'm wearing
- 25 that housing hat, I am strongly in favor of

- 2 this project. The additional affordable
- 3 housing units are critical for this district,
- 4 for the area, for the city, and I only wish
- 5 there were more. And also I add that lower
- 6 rate of 40 percent of area median is
- 7 commendable. And beyond that, again wearing
- 8 that Water Alliance hat, I do appreciate the
- 9 funding for the Seaport Museum, the beating
- 10 heart of the Seaport District.
- I had the fortune of working
- in the district for over ten years but the
- misfortune of having an office that looked over
- 14 that parking lot. I think what the Howard
- 15 Hughes Corporation has done with tremendous
- 16 community input and advice is come up with a
- 17 solution that does respect the Seaport
- 18 District, the historic nature on the Front
- 19 Street side and allows for a tower on Pearl
- 20 Street side. Again, a commendable design
- 21 solution.
- 22 And as I said, I think it
- 23 will be an addition to the Seaport District
- that is in consort with the existing area and
- 25 also allows for the museum to survive and

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2 flourish. And, in fact, frankly, two things I
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- 3 shall end. One, as much as I appreciate the
- 4 Howard Hughes Corporation, we did fight them
- 5 when I was at the Waterfront Alliance on the
- 6 new market building, an ill-conceived idea
- 7 that, unfortunately, did not get passed.
- 8 And now we are supporting --
- 9 I am supporting as a private citizen of this
- 10 better idea, this good idea to help the Seaport
- 11 District, the city, the affordable housing,
- 12 jobs, et cetera. It's okay. So, again,
- 13 strongly in favor of the development, and I
- 14 hope the Commission follows suit and approves
- 15 it.
- Thank you very much for your
- 17 time.
- 18 CHAIR LAGO: Thank you,
- 19 Mr. Lewis. Our next speaker is Jessica Tyler,
- 20 to be followed by Taylor Crossland.
- MS. TYLER: Thank you,
- 22 Commissioner. Can you hear me?
- 23 CHAIR LAGO: Yes, please. Go
- 24 ahead.
- MS. TYLER: My name is

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- 2 Jessica Tyler, and I work in Lower Manhattan.
- 3 And today, I will be reading the testimony of
- 4 Seth Pinski who was the former president of the
- 5 NYC Economic Development Corporation but is
- 6 unable to join the public hearing today. This
- 7 is Seth's testimony:
- 8 Good afternoon,
- 9 Commissioners. I am Seth Pinski, former
- 10 president of the NYC Economic Development
- 11 Corporation, and I thank you for your time
- 12 today.
- 13 As someone with experience in
- 14 a nonprofit business and government sectors in
- 15 New York City, I urge you to approve the
- proposed plan for 250 Water Street an example
- of smart urban planning that is decades overdue
- 18 and never much needed now at this critical
- 19 moment of our city's history.
- 20 For the sake of the Seaport,
- 21 it is time to right some of its past mistakes.
- 22 These mistakes include making this parking lot
- 23 a part of a Historic District, the reason for
- 24 which remains unclear to me, and the downzoning
- of this parcel, a parcel that is adjacent to

- one of our city's largest public transit hubs.
- 3 Additionally, this project
- 4 represents a particular opportunity given that
- 5 thanks to the loss of Mitchell Lama housing
- 6 nearby, the area is now an affordable housing
- 7 desert.
- 8 As it evaluates this project,
- 9 the Commission should certainly consider that
- 10 cities across America, including New York, are
- 11 facing a dire housing crisis and a desperate
- 12 need for new economic activity.
- To meet this challenge, we
- 14 must champion the smart-design density near
- public transit, housing that allows people to
- 16 live affordably near business centers,
- 17 equitable access to resources, including our
- 18 waterfront, and economic development that
- 19 enables small businesses to survive and compete
- 20 with online businesses. All of these
- 21 objectives are advanced in bountiful and
- 22 meaningful ways by the 250 Water Street
- 23 proposal before you.
- 24 Given this, I'm hoping that,
- as you consider this project, reason will carry

- 2 the day, that this beautiful building will be
- 3 built, the Seaport Museum will receive funding
- 4 through a binding agreement, and that 80-plus
- 5 families making 40 percent of AMI will have
- 6 good homes in places close to transit in one
- 7 the city's most distinct and affluent
- 8 neighborhoods.
- 9 In short, I urge you to
- 10 approve this inspiring project that will
- 11 continue the revitalization of the Seaport and
- 12 hasten New York City's desperately needed
- 13 economic recovery. Thank you.
- 14 CHAIR LAGO: Thank you,
- 15 Ms. Tyler.
- Our next speaker is Taylor
- 17 Crossland, to be followed by Jonathan
- 18 Goldwater.
- 19 SPEAKER: Taylor Crossland
- doesn't appear to be in the Zoom.
- 21 CHAIR LAGO: So we'll go
- 22 directly by Jonathan Boulware, to be followed
- 23 which Walter Mehl, Jr.
- MR. BOULWARE: Thank you,
- 25 Chair Lago, Commissioners, for the opportunity

- 2 to speak.
- 3 My name is John Boulware. I
- 4 serve as president of the South Street Seaport
- 5 Museum. I have been here at the museum for
- 6 just under ten years. I also live in the
- 7 district, raising a family here, and I've loved
- 8 this place, the Seaport, and its museums since
- 9 I was a kid. I visited here countless times
- 10 both by land and by sea before finding myself
- 11 here just a year before Hurricane Sandy, nearly
- 12 to the day.
- 13 And over the past ten years,
- I have studied the history of the seaport and
- its museum including the many varied periods of
- 16 success and setback I will say. And with that
- in mind, I'd like to make a few observations.
- 18 The first is that feelings
- 19 and opinions run strong on the topic of the
- 20 Seaport, and I think that's a good thing. I
- 21 maintain a healthy respect for our neighbors
- 22 and friends who look at the same circumstances
- 23 and reach different conclusions. And I take
- 24 heart that people from all sectors of this
- 25 discussion, broadly agree on the essentiality

- of the Seaport Museum to New York City.
- 3 The second is that it was the
- 4 volunteers that would eventually found the
- 5 Seaport Museum that saved the buildings in the
- 6 first place. There wasn't a literal wrecking
- 7 ball, but metaphorically they stood in front of
- 8 it. No volunteers, no museum; no museum, no
- 9 district. And that's really the beginning of
- 10 the symbiosis between those organisms, and
- 11 that's one of the things that makes the Seaport
- 12 unique. There is no similar setup.
- The third is that the effort
- that carved out this particular unparalleled
- space was made possible by a broad coalition.
- 16 It was an effort that included the City of New
- 17 York, including its City Planning Department,
- 18 numerous not for-profit advocates, some of whom
- 19 you've heard from today, enormous bands of
- 20 enthusiasts, including luminaries of New York,
- 21 including Rockefellers and Carnegies and Pete
- 22 Seeger singing on Pier 16. I'm, frankly, sorry
- 23 that I missed that period.
- 24 And it was envisioned that by
- 25 that group, again including the City itself

- 2 specifically, that the museum would be
- 3 supported by the various commercial land use
- 4 actions of the district, and it has not
- 5 happened.
- 6 The promise has not been
- 7 realized, despite decades of programmatic
- 8 successes. 9/11, the setbacks of 2018, Sandy
- 9 and now COVID make it, frankly, remarkable that
- 10 this museum is alive. It is though ardently
- 11 supported, as you've heard tonight. And
- despite decades of strong fundraising, strong
- 13 earned income, the museum has always lacked a
- 14 strong stabilizing force of endowment funding.
- 15 I think coming out of the
- pandemic, there will be a correlation between
- 17 endowed museums and those who survive. Having
- 18 said that, I recognize that this particular
- 19 matter is not before you. But here's what is:
- The proposal before you will
- 21 employ a mechanism that was designed in this
- 22 place specifically for this purpose. The first
- 23 air rights transfer in the city was conducted
- 24 here for the benefit of the museum. It will
- 25 deliver from a planning perspective on the

- 2 promised enshrined in the founding concept by
- 3 those, who 54 years ago, founded South Street
- 4 Seaport Museum. I just have about fifteen
- 5 seconds left here.
- The district is truly unique,
- 7 and that is an overly used word, but the museum
- 8 is its beating heart, South Street is not --
- 9 CHAIR LAGO: Mr. Boulware,
- 10 Mr. Boulware, I'm afraid that your time is up,
- and, again, we have a very long list of others
- 12 seeking to testify. And we would welcome
- 13 receiving any written testimony. Thank you.
- 14 Our next speaker is Walter
- 15 Mehl Junior, followed by Jeremy Moss.
- While you're checking for
- 17 Walter Mehl, Jr., we have another Walter signed
- 18 up, and I just wanted to check to make sure
- 19 that it's not a Walter Mehl, Sr., or the third
- 20 rather, than just a duplicate entry.
- 21 SPEAKER: Yes, we'll look
- 22 into that.
- MR. MEHL: Hi, Walter here.
- 24 CHAIR LAGO: Welcome.
- MR. MEHL: Sorry about that,

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I had to just move over. So can you hear me

- 3 clearly?
- 4 CHAIR LAGO: Yes, please go
- 5 ahead.
- 6 MR. MEHL: All right. Thank
- 7 you. My name is Walter Mehl. I'm a managing
- 8 partner of a 300-person firm that has been in
- 9 existence in New York City for over 106 years.
- 10 About a quarter of a century ago, we decided to
- 11 move our offices from Midtown to the Seaport
- 12 area, actually right on Water Street, just a
- few blocks south of this development project.
- We've enjoyed growing our
- business on Water Street and have re-signed
- leases twice in the same building since we came
- downtown in the '90s. Part of the reason that
- 18 we have stayed downtown, in this neighborhood
- 19 specifically, is because all that it has to
- 20 offer to us as a business but, more
- importantly, to our employees as a place to
- 22 work.
- 23 When I reflect back on this
- location in the district in the '90s, when we
- 25 first moved down there, it was a different

- 2 place. We had limited opportunities. And
- 3 where I think about where it is today, the
- 4 vibrancy, what the development has done for the
- 5 neighborhood, for retail, it has really become
- 6 a spectacular venue for them to have a business
- 7 and for people to be able to live and play.
- 8 Presently, we have staff that
- 9 have made that their home, some raising
- 10 families in the district. I think they're
- 11 doing that largely because what has been
- developed for them down there and created
- 13 housing for them because it is a different
- 14 place now then it was 24 hour years ago when we
- 15 first came down.
- 16 So when I reflect on where
- it's gone and where it can go and I think about
- the transformation of this parking lot into new
- 19 mixed-use development with housing and retail,
- 20 I'm excited about this opportunity for Water
- 21 Street, and I'm excited that my company's and
- 22 investment and commitment to this district is
- being commensurately by the board of developers
- that have the same passion for this
- 25 neighborhood.

2 As such, I'm in favor of this

- 3 project, and I support this endeavor as well.
- 4 CHAIR LAGO: Thank you,
- 5 Mr. Mail.
- 6 I'm noting that we are
- 7 getting relatively close to the end of the
- 8 people would have signed up for this public
- 9 hearing. If you haven't registered to speak
- 10 but have decided during the course of this
- 11 hearing that you would like to, now is the time
- 12 to register. And you can find instructions on
- how to register, whether online our via phone,
- 14 at www.nyc.gov/nycengage.
- And with that, we'll turn to
- Jeremy Moss, to be followed by
- 17 Jonathan Gardenhire.
- MR. MOSS: Thank you. Can
- 19 you hear me?
- 20 CHAIR LAGO: Yes. Please go
- ahead, Mr. Moss.
- MR. MOSS: Right. Thanks.
- 23 So I'm here in two capacities today to speak in
- support of the 250 Water Street development by
- 25 Howard Hughes.

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- 3 323 Pearl Street, the condominium one block
- 4 north of the project.
- 5 And, number two, I am
- 6 executive vice president at Silverstein
- 7 Properties, who many know as the organization
- 8 responsible for rebuilding the World Trade
- 9 Center after 9/11 and an organization deeply
- 10 committed to revitalizing Lower Manhattan and
- 11 to its well-being.
- 12 Quick -- a few quick points.
- 13 The development, particularly after going
- 14 through the Landmarks Preservation hearing and
- 15 coming out with approval, is respectful of the
- scale and architectural language of the
- 17 district. It provides much-needed housing as
- 18 many people have said, and I can tell you that
- 19 the growth of the residential population of
- 20 Lower Manhattan was critical to its post-9/11
- 21 recovery and remains critical to its continued
- 22 success. It's clear that the project will
- 23 support the Seaport Museum, which is truly the
- 24 heart and sole of the district.
- 25 And as an owner, I'm

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2 delighted to see the parking lot transform into

- 3 a lively street scrape and to welcome my new
- 4 neighbors that will be able to live in the
- 5 building. Thank you very much.
- 6 CHAIR LAGO: Thank you,
- 7 Mr. Moss. Our next speaker is Jonathan
- 8 Gardenhire, to be followed by Bob Schneck.
- 9 SPEAKER: Mr. Gardenhire, you
- 10 should be able to unmute your microphone. Some
- 11 technical difficulties. This is second name.
- 12 CHAIR LAGO: We will come
- 13 back to Mr. Gardenhire.
- 14 Next is Bob Schneck, to be
- 15 followed by Adam Brodheim.
- 16 SPEAKER: Mr. Schneck is not
- in the Zoom.
- 18 CHAIR LAGO: Adam Brodheim
- 19 followed by Ricky Wong.
- MR. BRODHEIM: My name is
- 21 Adam Brodheim, and I'm a historic
- 22 preservationist studying at Columbia
- 23 University.
- 24 A number of other historic
- 25 preservationists have spoken before me in

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- 2 support of this project, knowing that the
- 3 parking lot is a blight on the neighborhood and
- 4 that the new building is a well-designed and
- 5 appropriate design. I agree completely with
- 6 what they've said, and I don't want to rehash
- 7 it.
- 8 We live during a historic
- 9 climate crisis and in the midst of an
- 10 unprecedented housing shortage. Approving this
- 11 project would mean accepting that it's good to
- 12 construct a building shaped by the community
- which will provide new homes to New Yorkers.
- 14 It would mean continuing New York's vibrant
- 15 tradition of creative destruction.
- I study historic preservation
- 17 because I firmly believe that it's a tool for
- building a sustainable 21st century New York
- 19 and grounded in community and progress.
- Other folks today have talked
- about the precedent that the project would set
- 22 for a historic district. The precedent it
- 23 would set is allowing our Historic District to
- 24 grow and evolve to meet our needs as New
- 25 Yorkers.

- 2 The Landmarks Preservation
- 3 Commission isn't going anywhere, it's already
- 4 brought up major changes to this project to
- 5 make it better fit the surrounding environment.
- 6 I'm a historic
- 7 preservationist, I'm a lifelong New Yorker and
- 8 I love our historic districts. And I'd love to
- 9 see this building rise inside a Historic
- 10 District, paving the way for our districts to
- 11 adapt and evolve. To do otherwise is a
- 12 disservice to the history of our city.
- 13 Someone earlier today said
- 14 that they didn't envy your job. I think you
- 15 all have great jobs with tremendous
- 16 responsibility, and you have an incredible
- opportunity to here to demonstrate to this city
- 18 that development and preservation are not
- incompatible, that we can build a new building
- 20 without losing our history.
- 21 In fact, we can create new
- 22 history. How a city came together, tore down
- 23 the parking lot and built our city just a
- 24 little better. Please support this project.
- 25 Thank you.

2 CHAIR LAGO: Thank you,

- 3 Mr. Brodheim.
- 4 Did you say, Ryan, that we
- 5 were working on bringing in
- 6 Jonathan Gardenhire?
- 7 SPEAKER: Yes. He has the
- 8 ability to unmute, but has not done that.
- 9 We've asked him to several times, and, yeah.
- 10 CHAIR LAGO: Okay. And then
- 11 we will move on to Ricky Wong, to be followed
- 12 by Frank Sciame.
- 13 SPEAKER: Mr. Wong, you can
- 14 unmute your microphone. We'll reach out.
- 15 CHAIR LAGO: Okay.
- 16 Frank Sciame, and then to be followed by Maria
- 17 Ho-Burge.
- 18 SPEAKER: Mr. Sciame, we can
- 19 see you, but you need to unmute. We can --
- MR. SCIAME: Sorry.
- 21 SPEAKER: There you go.
- MR. SCIAME: Good afternoon,
- 23 Chair Lago and members of the commission.
- I'm Frank Sciame, CEO of
- 25 Sciame Construction, past board chair of the

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- 2 South Street Seaport Museum and board member
- 3 and past board chair of the Landmarks
- 4 Conservancy. I'm also the developer of the
- 5 Captain Rose House, which a couple of people
- 6 have testified about and lived in. I'm happy
- 7 to hear that they are enjoying it. I was also
- 8 the co-developer of the historic Front Street.
- 9 This project shouldn't be
- 10 compared to any of the historic buildings in
- 11 the Historic District. We develop those
- 12 buildings with care because they were
- 13 buildings. This is about a vacant lot. As a
- 14 preservationist, I strongly believe that we
- 15 must save the historic Seaport.
- The fact is that the
- 17 250 Water Street project is the only viable
- 18 plan that exists to achieve this goal. I
- 19 staunchly support the project. The plan will
- 20 add a dynamic, resilient building in place of a
- 21 parking lot that for half a century has
- 22 blighted the district. And has been the
- 23 textbook example of inappropriate land use.
- We know that New York City
- 25 needs more housing, just look at the census and

2 compare our population grown to the number of

- 3 residential units built over the past decade.
- 4 It is a cause for celebration that 80 or more
- 5 of these planned 270 residential apartments
- 6 will be permanently deeply affordable to
- 7 families earning at or below 40 percent of AMI.
- 8 And these apartments will be close to public
- 9 transit, good jobs, and waterfront open space,
- 10 now only accessible to primarily affluent
- 11 residents who live in this area. The mechanism
- 12 proposed in this plan will be legally binding,
- ensuring that MIAs conforming to affordable
- 14 housing is built.
- 15 As a builder, I'd like to
- 16 highlight that the Howard Hughes Corporation
- 17 has (technical difficulties) its commitment to
- 18 the Seaport through Pier 17, the restoration of
- the Tin Building and the management of complex
- 20 projects throughout the area. They did it with
- 21 sensitivity and expertise.
- The transparent rigorous
- approach to the necessary environmental clean
- 24 up of 250 Water Street and the initial planning
- 25 as outlined in the draft environment impact

analysis for this project, are in keeping with

- 3 the community-minded value system.
- 4 The Howard Hughes Corporation
- 5 is not an out of town, insensitive developer.
- 6 Rather, it has been a trusted and robust
- 7 partner to the museum, to local nonprofits, to
- 8 arts organizations and to small businesses
- 9 throughout the neighborhoods. They've invested
- 10 nearly \$1 billion in the Seaport and continue
- 11 to create thousands of jobs. Now they are
- 12 asking you to allow them to invest \$850 million
- more. I urge the Commission to allow them --
- 14 CHAIR LAGO: Mr. Sciame,
- 15 thank you.
- 16 MR. SCIAME: Thank you for
- dedicating your time to this long meeting.
- 18 CHAIR LAGO: Our next speaker
- 19 will be Maria Ho-Burge, to be followed by David
- 20 Barker.
- 21 SPEAKER: Should be entering
- the room.
- MS. HO-BURGE: Hello.
- 24 CHAIR LAGO: Welcome.
- MS. HO-BURGE: Hi, everyone.

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- 2 Thanks so much. I'm dialing in from France
- 3 where I'm on vacation, actually. And this is
- 4 how important it was for me to be a part of
- 5 this meeting.
- I want to let you know that
- 7 I'm in support of Howard Hughes Corporation
- 8 proposal to -- the proposition for the building
- 9 at 250 Water Street.
- I actually wear three hats in
- 11 the community. I am a parent of kids at Peck
- 12 Slip School; I'm an active community member;
- and I also own a small business on Front
- 14 Street. It's called Primp NYC salon.
- In any case, I wanted to let
- 16 you know that I'm in favor of this, I've lived
- in the community for over -- gosh, over fifteen
- 18 years now. And when I moved in, there was no
- one on the street -- there was no one on the
- videos after 5:00, and it was pretty empty.
- 21 I've since had two children, I've -- you know,
- 22 been a very active member of the Peck Slip
- 23 School community and also the Seaport community
- 24 at large.
- 25 And I wanted to let you know

- 2 that I'm in favor of this. For all of our
- 3 activities, we have to go through different
- 4 neighborhoods. We have to go to Battery Park,
- 5 Tribeca. I'm very much in favor of this as a
- 6 parent, as an active community member to bring,
- 7 you know, just to add to the thriving
- 8 businesses in the neighborhood.
- 9 The business on Front Street,
- 10 we struggle just to let you know, even
- 11 pre-COVID we struggled and very excited to have
- 12 a responsible neighbor like Howard Hughes come
- in, provide low income housing, and provide
- opportunity for us to have a full-fledged
- 15 neighborhood work hand in hand with the
- 16 community and also with the Landmarks
- 17 Commission and with the City in order to build
- 18 a responsible, mixed-use building.
- 19 Again, as a small business
- 20 owner we need the -- we need -- we need them
- 21 there. And I love what they've done with the
- 22 neighborhood, and I think they'll continue to
- 23 be responsible.
- 24 And as far as a parent, I
- 25 definitely think that it's a boon to our

2 neighborhood to have responsible corporate

- 3 partners in the area.
- 4 And I just wanted to let the
- 5 commission know that there are many, many
- 6 parents and -- and community members and also
- 7 community member and residents. And as far as
- 8 small business owners, we have very much a need
- 9 for a building like this in order to sustain
- 10 our small businesses.
- 11 And I want to thank the
- 12 commission for allowing me to speak, and I hope
- that you will approve this project.
- 14 CHAIR LAGO: Thank you,
- 15 Ms. Ho-Burge. And we should say good night to
- 16 you, seeing it's 11:30 your time.
- 17 Our next speaker is David
- 18 Barker, followed by Robert Sosin.
- MR. BARKER: Hello. This is
- 20 David Barker. I've spoken before in favor of
- 21 this development. I continue to be in favor of
- 22 it for many of the reasons already stated.
- 23 Myself, I'm a long time
- resident of the neighborhood as both a renter
- and an owner, and I've had children attend the

- 2 local schools, and, you know, I've seen the
- 3 Seaport area as a great amenity to the
- 4 neighborhood for the businesses, and just the
- 5 environment there and always seeing this
- 6 parking lot as kind of a blight as others
- 7 mentioned on the neighborhood. And I feel like
- 8 this building, this development would bring a
- 9 lot of additional life and vitality to the
- 10 district, so I'm strongly in support of it. I
- 11 feel like the Hughes Corporation represents a
- 12 great partner to the area.
- We've seen issues before with
- other properties that have not been properly
- maintained or allowed to, you know, fall into
- 16 disrepair like the fish market or the building
- 17 at 161 Maiden Lane that's leaning over. I
- think that having a responsible partner like
- 19 Howard Hughes is great for the area, and I
- 20 support it. Thank you.
- 21 CHAIR LAGO: Thank you,
- 22 Mr. Barker.
- 23 Our next speaker will be
- 24 Robert Sosin, to be followed by Thomas Burton.
- 25 In.

- 2 MR. SOSIN: I'm opposed to
- 3 repair rights from a historic district being
- 4 given to the corporation. I'm a lifelong
- 5 (inaudible) of this neighborhood. I'm a parent
- 6 at Peck Slip. And this air is part of this
- 7 district that I love. And I do not consent to
- 8 giving that away, and I feel it's wrong.
- 9 I feel Howard Hughes can
- 10 build a building within the 12-story limit that
- 11 has been set for a historic district, and they
- 12 knew that when they got it and they should
- 13 build within that.
- 14 So I oppose this plan and
- 15 (inaudible). Thank you so much for your time.
- 16 CHAIR LAGO: Thank you,
- 17 Mr. Sosin.
- Our next speaker is Thomas
- 19 Burton.
- 20 SPEAKER: Mr. Burton is not
- 21 in the Zoom.
- 22 CHAIR LAGO: Okay. Those are
- 23 the names that I have. I'm going to, Ryan, go
- through the people who have signed up but were
- 25 not here.

- 2 SPEAKER: Sure.
- 3 CHAIR LAGO: In the event
- 4 that they have rejoined.
- 5 Robert Becker.
- 6 SPEAKER: No.
- 7 CHAIR LAGO: Terry Brady.
- 8 SPEAKER: No.
- 9 CHAIR LAGO: Scott Dwyer.
- 10 SPEAKER: Yes.
- 11 Mr. Dwyer, you can unmute
- 12 your microphone.
- MR. BECKER: Hi. This is
- 14 Robert Becker.
- 15 CHAIR LAGO: Thank you,
- 16 Mr. Becker. Please go ahead.
- 17 MR. BECKER: My name is
- 18 Robert Becker. I'm a senior vice president for
- 19 the Durst Organization, who is the owner of the
- 20 residential commercial buildings on Front
- 21 Street between Peck Slip and Beekman. I'm also
- 22 a resident of the Seaport for the last ten
- 23 years.
- On behalf of myself and the
- Durst Organization, we strongly support the

- 2 Howard Hughes proposal to develop a mixed-use
- 3 building at 250 Water. The project offers the
- 4 following benefits for the community in the
- 5 Seaport District.
- 6 First of all, the building
- 7 creates a welcoming entrance to the Seaport and
- 8 increases access to the waterfront and invites
- 9 pedestrians who enter the district through
- 10 activated streets as opposed to the parking lot
- 11 that many of us have spoken about earlier
- 12 today.
- 13 Secondly, New York City needs
- 14 economic development more than ever. This plan
- 15 will generate a significant investment in the
- 16 Seaport and create more than a thousand
- 17 permanent jobs in the commercial real estate
- and nonprofit sectors. This development will
- 19 further strengthen the Seaport community.
- The businesses of the Seaport
- is struggling as many of the prior people have
- 22 discussed. This project will bring needed
- 23 patrons to local restaurant and retailers.
- 24 In New York City -- number
- four, in New York City there's an urgent need

- for housing. This project needs provides over
- 3 80 affordable units, and this will allow
- 4 families with low income to live close to good
- 5 jobs, good transportation, and other retail
- 6 services. As everyone has stated here today,
- 7 New York City needs this.
- 8 Number five, while we
- 9 understand construction can be temporarily
- 10 disruptive, as I mentioned before, I live a
- 11 block away from this, and the Durst
- Organizations owns 90 apartments one block
- 13 away. We understand the impact of
- 14 construction.
- 15 However, Howard Hughes, has
- been a good neighbor, and we have confidence
- 17 that this team will run a safe and sensitive
- 18 and respective construction operation. For a
- 19 land use standpoint, this is a smart use of
- 20 land rights. The transfer of land rights off
- 21 the waterfront to the upland facilitates not
- 22 only the development of 250 Water Street, but
- 23 also guarantees the low-rise waterfront
- 24 development that we wanted.
- The last component that I

2 think everybody has spoken to -- about today

- 3 and they all agree, is that this project will
- 4 make it possible for significant funding for
- 5 the South Street Museum. Again, everyone today
- 6 has talked about the important component that
- 7 it has on the Historic District.
- 8 With this funding, the museum
- 9 was going to be able to restore and open its
- 10 historic buildings and plan for future
- 11 expansion in the heart of the district.
- 12 For all of these reasons,
- which benefit the whole community in the
- 14 Seaport District, one of which I've lived in
- for the past ten years, we urge you to approve
- 16 this project.
- 17 CHAIR LAGO: Thank you,
- 18 Mr. Becker.
- 19 SPEAKER: You just called
- 20 Terry Brady?
- 21 CHAIR LAGO: Yes.
- 22 SPEAKER: Yes, he's in the
- 23 room, I believe.
- 24 CHAIR LAGO: Great.
- 25 MR. BRADY: Good afternoon.

- 2 Thank you, again, for your patience. This has
- 3 been a long day. Can you all here me?
- 4 CHAIR LAGO: Yes, Mr. Brady.
- 5 MR. BRADY: Great. Thank you
- 6 very much. Thank you for the opportunity to
- 7 address the commission. My name is Terry Brady
- 8 and I live in Manhattan and I worked at the
- 9 Seaport District for the last three years.
- 10 I enthusiastically support
- 11 the Howard Hughes Corporation that calls for a
- 12 mixed-use structure at 250 Water street. I
- have seen firsthand the positive effects the
- 14 Howard Hughes Corporation has made in the
- 15 district. Adding a multipurpose building to
- the site of a rundown parking lot is yet
- another divisive step forward for the city, the
- 18 local community, and the visitors to this
- 19 historic section of Manhattan.
- 20 The visitors, the -- benefits
- 21 of job creation, affordable housing, and
- 22 economic development cannot be overstated,
- especially in our ever-changing environment.
- 24 The sizable investment by the Howard Hughes
- 25 Corporation in the construction and

- 2 post-construction phases will undoubtedly bring
- 3 substantially well-paying jobs to the district
- 4 and to the City.
- 5 Affordable housing is the
- 6 linchpin that will more people to both live and
- 7 in the work notice area. This will contribute
- 8 to the diversity and overall fabric of the
- 9 community. That, in turn, will strengthen the
- 10 economic base and add to the stability of the
- 11 entire district, the 250 Water Project will
- 12 assist in retaining existing businesses,
- 13 attract future commerce and bring vitality back
- 14 to the Seaport.
- 15 Another aspect that should be
- 16 overlooked is preservation and enhancement of
- 17 this historic district. We cannot address the
- 18 future without looking to the past. The
- 19 Seaport District is the front door to our
- amazing city, and we cannot be left to fall
- into disrepair or made an afterthought.
- 22 This can be accomplished --
- 23 this be cannot accomplished without financial
- input and the partnership between the local
- 25 community and the corporate involvement. I've

- 2 personally experienced this commitment in my
- 3 dealing with the Howard Hughes Corporation, and
- 4 the enhancements made to date by the Howard
- 5 Hughes Corporation and the proposed 250 Water
- 6 Street project will certainly continue the
- 7 revitalization of the area for locals, New
- 8 Yorkers, and tourists to enjoy this unique and
- 9 special part of our city.
- In closing, I strongly urge
- 11 the Commission to consider this initiative, and
- 12 I look forward to a bright and prosperous
- 13 future. Thank you so much for all our time.
- 14 CHAIR LAGO: Thank you,
- 15 Mr. Brady.
- 16 Did you also say that
- 17 Scott Dwyer was also present?
- 18 SPEAKER: He is. We have --
- 19 there we go. He is unmuted. He may -- there
- 20 we go.
- MR. DWYER: Hi there. Can
- you hear me?
- 23 CHAIR LAGO: Yes. Please go
- 24 ahead.
- MR. DWYER: Thank you. My

- 2 name is Scott Dwyer. I'm representing Sons of
- 3 the Revolution of the State of New York, who
- 4 own and operate Fraunces Tavern Museum in Lower
- 5 Manhattan, a short walk from the South Street
- 6 Seaport, on a historic site dating from 1719,
- 7 and the museum which opened in 1907.
- 8 We strongly support the
- 9 Howard Hughes Corporation proposal to develop
- 10 mixed-use building at 250 Water Street that
- 11 will, among many other things, replace an
- 12 unsightly parking lot at 250 Water Street and
- 13 make possible signature funding for the
- imperilled Seaport Museum an essential
- 15 component and an anchor of the Historic
- District, allowing it to restore and reopen its
- 17 historic buildings and plan for its future
- 18 expansion.
- 19 After a lengthy stakeholder
- 20 process, the current design approved by the New
- 21 York City Landmarks Preservation Commission
- 22 will transform the lot and enhance the
- 23 neighborhood and the Historic District.
- We urge this body to support
- 25 the land use actions necessary to make this

- 2 development possible. Thank you.
- 3 CHAIR LAGO: Thank you,
- 4 Mr. Dwyer.
- 5 I'm continuing with the
- 6 names. Christina Roccos.
- 7 SPEAKER: Yes, I have her
- 8 here.
- 9 MS. ROCCOS: Hi. Thank you.
- 10 CHAIR LAGO: Welcome.
- MS. ROCCOS: My name is
- 12 Christine Roccos, and I'm the mother of three
- daughters and a small business owner and the
- 14 wife of an entrepeneur.
- 15 I've lived most of my life in
- New York City. And for the last 13 years, my
- family and I have lived just a few blocks from
- 18 the South Street Seaport Historic District.
- 19 It's where my husband launched what has become
- the nation's fastest growing cord blood bank,
- and it's where we're raising our children.
- I love everything our great
- 23 city has to offer, from culture and
- 24 entertainment to the diverse community of
- 25 people who continue to make it the most

- 2 exciting place in the word to live and work.
- 3 As you know, far better than
- 4 I do and imagine, part of the character of New
- 5 Yorkers is a passionate attachment to our
- 6 neighborhoods and the willingness to fight hard
- 7 for what we believe is right for them.
- 8 In that spirit, I'm here to
- 9 tell you a few reasons that I'm one thousand in
- 10 support of Howard Hughes Corporation's proposed
- 11 250 Water Street Project.
- 12 First, as a mom, I see the
- parking lot that is currently on the project
- 14 site as a place that is not only unsightly but
- also menacing and an easy spot for muggers.
- In addition, beyond the
- 17 handful of jobs that the parking lot provides
- 18 to attendants, it's not generating any value to
- 19 our neighborhood.
- Second, as a long-time
- 21 volunteer for underprivileged kids across the
- 22 five boroughs, I'm delighted that a significant
- 23 number of proposed residences will be set aside
- 24 for very low-income families. This will
- 25 provide much-needed affordable housing, as well

- 2 as access to some of the city's best public
- 3 schools for families with children.
- 4 Third, as the owner of a
- 5 condo near the project site and a renter with a
- 6 view of the project site, I look forward to the
- 7 positive ripple effects that a more vibrant,
- 8 retail-rich, pedestrian-friendly historic
- 9 Seaport district will have on my own property
- 10 value.
- 11 Fourth, I want to make a
- 12 special note about the way that the Howard
- 13 Hughes Corporation has approached this project
- 14 at every step of the way over the last several
- 15 years. They've proactively engaged the
- 16 community asking for our opinions, listening to
- our input, and making significant changes to
- 18 the project in response. They've been a true
- 19 partner in the planning. I believe they will
- 20 continue to be a true partner throughout the
- 21 implementation.
- 22 Finally, in a slightly
- 23 different vein, I understand concerns have been
- 24 raised about the impact that construction noise
- 25 will have on all of us. With all due respect,

- 2 noise, whether from cars, trucks, or
- 3 construction, is an inevitable element of urban
- 4 living. Construction noise is a temporary
- 5 annoyance that all of us must tolerate if we
- 6 want progress, if we want a better future for
- 7 our neighborhood.
- 8 Thank you for allowing me to
- 9 speak for all of the reasons that I've
- 10 discussed. I ask you all to vote in favor of
- 11 the proposed 250 Water Street Project. Thank
- 12 you, again, for your time.
- 13 CHAIR LAGO: Thank you.
- 14 Daniel Robertson.
- 15 SPEAKER: Yes, he's here.
- 16 There we go.
- 17 CHAIR LAGO: If you could be
- 18 looking for Thomas Benton and George Brieger.
- 19 SPEAKER: Mr. Robertson,
- you're unmuted. You should be able to speak.
- MR. ROBERTSON: Hello. Can
- you hear me?
- 23 CHAIR LAGO: Yes, please go
- 24 ahead.
- MR. ROBERTSON: My name is

- 2 Daniel Robertson. I'm a 13-year resident of
- 3 the Seaport and Financial District. I've lived
- 4 here straight from school to start my career in
- 5 2008. I met my wife here in a building in the
- 6 Financial District. We got married in the
- 7 Financial District, had a reception at
- 8 Bridgewaters in the Seaport, which is now
- 9 occupied by the Ipic Theater.
- 10 We have two boys, ages five
- and seven, who attend Peck Slip School. My
- 12 wife spoke, too, earlier. She's currently the
- 13 president of the Peck Slip parent/teacher
- 14 association, and I serve on the executive
- board. And I'd like to speak in opposition to
- the proposal in front of you today.
- 17 As we're all well-aware, and
- 18 Howard Hughes is well-aware, we had purchased
- 19 the land that is 250 Water Street. There's a
- 20 limitation of 120 feet as of right per
- 21 development on the site and (inaudible.)
- 22 The draft environmental
- 23 impact statement that is before the committee
- 24 today states that Howard Hughes' offer to
- 25 reduce the height of its proposal for 470 feet

2 to 324 feet reduces significant adverse impacts

- 3 to receptors in the area and the factors that
- 4 it takes into account for the space, shadows,
- 5 historic and cultural resources,
- 6 transportation, construction -- construction
- 7 noise and traffic.
- 8 Now, if Howard Hughes can
- 9 make the statement that there's a reduction of
- 10 significant adverse impacts to receptors based
- on a reduction from 470 to 324 feet, let's
- 12 consider the impact of reducing the size of the
- 13 building to its legal height of 120 feet.
- 14 Those receptors are not mechanisms. They're
- 15 not electronics.
- 16 These receptors are our
- 17 children. These receptors are the
- immunocompromised who live in the neighborhood.
- 19 They are everyone who lives and works and calls
- 20 the Seaport home.
- 21 Our concern is --
- 22 CHAIR LAGO: I'm afraid --
- MR. ROBERTSON: Hello, can
- you hear me?
- 25 CHAIR LAGO: Yes.

| | | I/ID | ROBERTSON: | The | CDC | ~ ~ ~ |
|---|----|--------|------------|-------|-------|-------|
| / | /. | IVIK . | KOBEKTSON: | 11111 | L.PL. | and |

- 3 the other government agencies here should not
- 4 be moved by Howard Hughes' strongarm tactics.
- 5 Howard Hughes has continued and promoted and
- 6 everyone has rightfully supported the fact that
- 7 Howard Hughes is offering supports to the
- 8 Seaport Museum and that Howard Hughes is
- 9 offering affordable housing as part of this
- 10 development.
- But that begs the question of
- why is Howard Hughes offering \$50 million to be
- built to a height of 470 feet and \$0 if it's
- 14 built a foot less than that? Howard Hughes --
- 15 CHAIR LAGO: Mr. Robertson,
- 16 I'm afraid your time is up, but we would
- 17 welcome your submission of written testimony.
- 18 MR. ROBERTSON: Thank you for
- 19 your time.
- 20 CHAIR LAGO: Thomas Benton.
- 21 SPEAKER: Yeah, no. Don't
- 22 see Thomas Benton.
- 23 CHAIR LAGO: And then George
- 24 Brieger.
- 25 SPEAKER: He's there. Let's

- 2 see. Mr. Brieger.
- 3 MR. BRIEGER: Hi. Good
- 4 afternoon. George Brieger here.
- 5 CHAIR LAGO: Please go ahead.
- 6 MR. BRIEGER: Hi. I'm a
- 7 ten-plus year resident and homeowner across the
- 8 street, the South Bridge Towers, and I'm also
- 9 the parent of fourth-grader, a child entering
- 10 fourth grade at Peck Slip adjacent to the
- 11 construction site, proposed construction site.
- 12 I want to talk about noise
- 13 and dust. The draft environmental impact
- 14 statement acknowledges the presence of the two
- schools adjacent to the proposed construction
- site and acknowledges that the noise will
- 17 exceed, quote exceed the SCQR threshold unquote
- 18 for quote, an extended period, close quote.
- 19 It even acknowledges that the
- 20 playground, a block away at Fulton Street, will
- 21 be impacted by the noise.
- 22 But then fails to consider,
- or even to mention the impact that the COVID
- 24 epidemic has on the situation, given that the
- 25 schools -- the two schools will have to operate

- 2 with windows open during the construction for
- 3 the many months of the construction site. They
- 4 have to operate with windows open because of --
- 5 to reduce -- to improve airflow.
- 6 COVID is here to stay for the
- 7 foreseeable future, the Delta variant of COVID
- 8 is a major issue for schools because children
- 9 are susceptible to it much more than the
- 10 plain-old COVID and Delta is just on the rise
- in New York City. And the MU, the new variant
- of COVID, is hitting now around the corner.
- The environmental impact
- 14 statement is deficient, it fails to entirely
- 15 address this issue of noise. How are our
- 16 children supposed to learn, how are the
- teachers supposed to teach across the street
- 18 from the construction site, given windows open
- 19 for many months?
- 20 Construction dust. The
- 21 environmental impact statement failed entirely
- 22 to address the issue of dust with windows open
- 23 in two schools on both sides adjacent to --
- 24 perpendicular to each other on either side of
- 25 the adjacent sides of the construction project.

2 Number three, the affordable

- 3 housing is bandied about by the developer. I
- 4 just have one question: What percentage of the
- 5 total square footage of the project is promised
- to be for affordable housing? The affordable
- 7 housing, the affordable housing proponent as
- 8 percentage of the total space is never
- 9 mentioned, let alone guaranteed by the
- 10 developer. What --
- 11 CHAIR LAGO: Mr. Briger,
- 12 Mr. Brieger, I'm afraid that your time is up,
- but we would welcome you submitting your
- 14 written testimony. Thank you.
- So Edwin Schlossberg.
- 16 SPEAKER: No.
- 17 CHAIR LAGO: Keith
- 18 Sheinholtz.
- 19 SPEAKER: Nope. No. Not on
- 20 the Zoom.
- 21 CHAIR LAGO: AJ Barr.
- 22 SPEAKER: No. And I -- no,
- 23 she's not in the room.
- 24 CHAIR LAGO: Melissa
- 25 Silverwood.

| 2 | | SPEAKER: | No, not in the |
|----|------------|-----------|---------------------|
| 3 | room. | | |
| 4 | | CHAIR LAG | O: Andrea |
| 5 | Wasserman. | | |
| 6 | | SPEAKER: | Nope, not in the |
| 7 | room. | | |
| 8 | | CHAIR LAG | O: Adam Ganzer. |
| 9 | | SPEAKER: | No, not in the |
| 10 | room. | | |
| 11 | | CHAIR LAG | O: Matt Reingenger. |
| 12 | | SPEAKER: | Nope. |
| 13 | | CHAIR LAG | O: Timmer Gallon. |
| 14 | | SPEAKER: | No, not in the |
| 15 | room. | | |
| 16 | | CHAIR LAG | O: Philip Santini. |
| 17 | | SPEAKER: | Not in the room |
| 18 | Zoom. | | |
| 19 | | CHAIR LAG | O: Patrick Hoffman. |
| 20 | | SPEAKER: | Not in the room. |
| 21 | | MR. BRADY | : Madeline McLori. |
| 22 | | SPEAKER: | Not in the room. |
| 23 | | CHAIR LAG | O: Maria free. |
| 24 | | SPEAKER: | Not in room. |
| 25 | | CHAIR LAG | O: Robin Warshay. |

| 2 | SPEAKER: Not in the Zoom. |
|--|---|
| 3 | CHAIR LAGO: Warren Green. |
| 4 | SPEAKER: Not in the Zoom. |
| 5 | CHAIR LAGO: Jessica Walker. |
| 6 | SPEAKER: Not in the room. |
| 7 | CHAIR LAGO: Paul Hovitz. |
| 8 | SPEAKER: Hold on. |
| 9 | We have the name, but it |
| 10 | doesn't appear to be able to speak, so |
| 11 | CHAIR LAGO: Okay. |
| 12 | SPEAKER: We can reach out. |
| 13 | CHAIR LAGO: We would welcome |
| | |
| 14 | also written testimony. |
| 14 15 | also written testimony. SPEAKER: Testimony, yeah. |
| | - |
| 15 | SPEAKER: Testimony, yeah. |
| 15 16 | SPEAKER: Testimony, yeah. CHAIR LAGO: Rose Imperato. |
| 15 16 17 | SPEAKER: Testimony, yeah. CHAIR LAGO: Rose Imperato. SPEAKER: Not in the Zoom. |
| 15 16 17 18 | SPEAKER: Testimony, yeah. CHAIR LAGO: Rose Imperato. SPEAKER: Not in the Zoom. CHAIR LAGO: Daisy Paez. |
| 15 16 17 18 19 | SPEAKER: Testimony, yeah. CHAIR LAGO: Rose Imperato. SPEAKER: Not in the Zoom. CHAIR LAGO: Daisy Paez. SPEAKER: Daisy is here. |
| 15 16 17 18 19 20 | SPEAKER: Testimony, yeah. CHAIR LAGO: Rose Imperato. SPEAKER: Not in the Zoom. CHAIR LAGO: Daisy Paez. SPEAKER: Daisy is here. CHAIR LAGO: I'm sorry |
| 15 16 17 18 19 20 21 | SPEAKER: Testimony, yeah. CHAIR LAGO: Rose Imperato. SPEAKER: Not in the Zoom. CHAIR LAGO: Daisy Paez. SPEAKER: Daisy is here. CHAIR LAGO: I'm sorry MR. HOVITZ: Hello. Hi, this |
| 15 16 17 18 19 20 21 22 | SPEAKER: Testimony, yeah. CHAIR LAGO: Rose Imperato. SPEAKER: Not in the Zoom. CHAIR LAGO: Daisy Paez. SPEAKER: Daisy is here. CHAIR LAGO: I'm sorry MR. HOVITZ: Hello. Hi, this is Paul Hovitz. |

- 2 we're not hearing you.
- 3 MR. HOVITZ: Can you hear me
- 4 now?
- 5 CHAIR LAGO: Yes. Please go
- 6 ahead.
- 7 SPEAKER: Go ahead. You must
- 8 have a push to talk. You push whatever you
- 9 push to talk.
- 10 MR. HOVITZ: Okay. How's
- 11 that? That's better?
- 12 CHAIR LAGO: Yes.
- MR. HOVITZ: Okay. Save our
- 14 Seaport was created to save our Seaport Museum.
- 15 I was part of the South Bridge board of
- 16 directors when we initiated the effort to
- downzone 250 Water Street to stop Millstein
- from building a 23-story edifice on the lot.
- 19 250 Water was never part of the historic
- 20 district until we included it as a ploy to
- 21 ensure the downzoning.
- 22 For over ten years, there
- 23 were efforts to fund a museum that failed. The
- 24 City said it has given the museum all that it
- 25 can and cannot do so anymore.

| 2 If the a | approved | HHC | plan, |
|------------|----------|-----|-------|
|------------|----------|-----|-------|

- 3 which Landmarks has okayed, doesn't go forward,
- 4 we shall have a 160 foot development as of
- 5 right. Zoning allows 120 feet and 40 feet
- 6 additional due to the flood zone. No one else
- 7 has mentioned that. If we go as of right, we
- 8 lose the museum, 70 affordable housing units,
- 9 and any hope to rebuild a new market pier,
- 10 which will fall into the river.
- 11 There's nearby can look out
- 12 at what was their view of the Brooklyn Bridge
- and see the ghost town seaport. Either away,
- 14 whether as of right or Landmarks approved plan,
- their view of the bridge is gone.
- 16 Although the development as
- 17 Landmarks approved, the museum gets millions of
- dollars of endowment to bring it into the
- 19 digital age and continues as the invaluable
- 20 linchpin of the district.
- 21 So we allow a partial
- 22 application of historic air rates within the
- 23 history district, gain affordable housing, save
- 24 the Seaport Museum, and allow it to become a
- 25 brand-new digital age Seaport Museum with the

future possibility to rebuild a new market pier

- 3 with the creation of community space on that
- 4 site.
- I am a retired vice chair of
- 6 Community Board 1. I very much appreciate your
- 7 folks' effort. I've sat in those long meetings
- 8 many times. So thank you, and I bid you good
- 9 night.
- 10 CHAIR LAGO: Thank you,
- 11 Mr. Hovitz.
- 12 I think, Ryan, you said that
- Rose Imperato was not here?
- 14 SPEAKER: Not here, no.
- 15 CHAIR LAGO: Okay. Daisy
- 16 Paez.
- 17 SPEAKER: Daisy Paez is here.
- MS. PAEZ: Hello, everyone.
- 19 And thank you for this opportunity to allow me
- 20 to express my opposition. Hello, my name is
- 21 Daisy Paez, district leader, assembly district
- 22 65, Part B.
- I am a proud Latina who lives
- in affordable housing, and I oppose the HHC
- 25 proposal. This proposed development for 250

- 2 Water Street looks to be disastrous for an
- 3 already resource-strained area. For the past
- 4 two decades, the Lower East Side has been
- 5 absolute -- has been an absolute hotbed of
- 6 development. Developers have come in and
- 7 pillaged the area for unheard-of profits.
- 8 They have disrupted the way
- 9 of life for many lifelong residents and have
- 10 paved the way for culture eradication through
- 11 gentrification without consideration for those
- 12 that have called the area home for generations.
- 13 Among the many issues that
- 14 will be discussed, and some may have not
- opposing this development, I would like to
- 16 discuss the socioeconomic -- socioeconomic
- impact of the development on 250 Water Street.
- 18 The waterfront area is already overcrowded and
- 19 overdeveloped. Adding approximately 338 new
- 20 dwelling units would add a substantial
- 21 population increase without the necessary
- 22 services such as schools, daycare, hospitals,
- 23 and added public transportation. Adding
- 24 commercial space would add an additional
- 25 logistical problem for pedestrian and vehicle

- 2 traffic.
- I am curious to know who
- 4 benefits from this development? How many of
- 5 these units or commercial spaces will be used
- 6 to benefit the community? Will this project be
- 7 a typical money-grab that we have seen in the
- 8 community for over the past 20 years? How many
- 9 of these units will actually be affordable?
- 10 How much of this project will actually have a
- 11 positive impact on the community? Although the
- 12 physical construction may not displace people
- directly, the resulting median rent increases
- 14 will.
- 15 The socio -- the
- socioeconomic changes that this project brings
- is not something that is good for the community
- 18 at large in an area that has historically been
- 19 a safe haven for those that are not the
- 20 wealthiest in the city. The last thing they
- 21 would need is another reminder of how poor some
- 22 of them are.
- 23 Therefore, in order to offset
- these socioeconomic injustice, I'm asking that
- 25 50 percent of the entire project be used to

2 enhance the -- and contribute to the community.

- 3 50 percent of the units be dedicated to
- 4 affordable affordability and 50 percent of the
- 5 commercial space be used for community service
- 6 and centers.
- 7 Affordability should be
- 8 affordable, not an inflated median area income
- 9 that is unrealistic to the majority of the
- 10 native Lower East Siders. A reasonable rent
- and incomes no more than 30 percent of a
- 12 household income should be dedicated to rent.
- 13 I myself am on a fixed social security small
- 14 pension income, and if I didn't have the
- 15 security of low income protection and Section
- 16 8, I would struggle to find affordable housing
- in the city.
- 18 My story has not --
- 19 CHAIR LAGO: Ms. Paez,
- 20 Ms. Paez, I'm afraid that your time is up. But
- 21 we would welcome receiving your written
- 22 testimony. Thank you.
- 23 Mariama James?
- 24 SPEAKER: Not in the room.
- 25 CHAIR LAGO: Philip Ritz.

2 SPEAKER: Not in the Zoom.

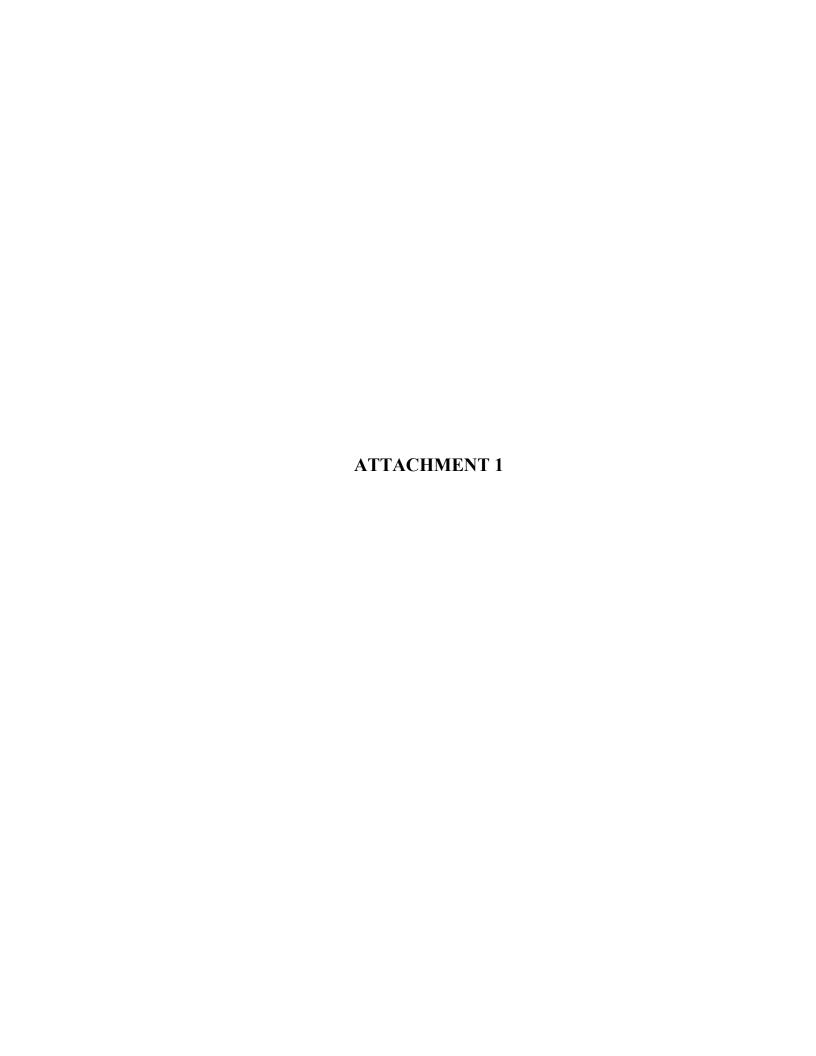
- 3 CHAIR LAGO: Taylor
- 4 Croftland.
- 5 SPEAKER: Not in the Zoom.
- 6 CHAIR LAGO: Jonathan
- 7 Gardenhire.
- 8 SPEAKER: Jonathan is here.
- 9 Let's try this again. There we go.
- MR. GARDENHIRE: Hello.
- 11 CHAIR LAGO: Welcome.
- MR. GARDENHIRE: Hello. My
- 13 name is Jonathan Gardenhire. I'm the district
- leader for the 65th Assembly District, Part B.
- 15 I'm also a lifelong resident of Lower Manhattan
- and actually participated in programs at the
- 17 South Street Seaport Museum as a young boy.
- 18 And I just want to say that I
- 19 strongly oppose this plan. I'll keep it brief.
- 20 But, for one, there's not enough affordability.
- 21 I personally think that if the Howard Hughes
- 22 Corporation wants to be a steward of the
- 23 community, they would consider building a
- 24 structure that offers 100 percent affordability
- 25 at different levels.

| 2 | And | number | two. | as | а | museum |
|---|-----|--------|------|----|---|--------|
| | | | | | | |

- 3 professional, I just don't understand why
- 4 anyone would support an institution that has --
- 5 you know, that has really, really mismanaged
- 6 its funds for decades. I honestly think that
- 7 their fundraising staff should start to
- 8 cultivate the FiDi community and could probably
- 9 get more money than Howard Hughes is offering
- 10 them.
- But, again, I strongly oppose
- this plan. I think it would be detrimental to
- 13 the community. And thank you for your time.
- 14 CHAIR LAGO: Thank you,
- 15 Mr. Gardenhire.
- 16 Bob Schneck.
- 17 SPEAKER: No, Bob is not in
- 18 the Zoom.
- 19 CHAIR LAGO: Ricky Wong.
- 20 SPEAKER: Let me just check.
- 21 Ricky is not in the Zoom.
- 22 CHAIR LAGO: Thomas Burton.
- 23 SPEAKER: No, Tom Burtin is
- 24 not in the room.
- 25 CHAIR LAGO: And has anyone

| 2 | else signed up? |
|----|---|
| 3 | SPEAKER: Let me refresh |
| 4 | here. |
| 5 | No, there are no further |
| 6 | speakers signed up. |
| 7 | CHAIR LAGO: Okay. I see |
| 8 | that there are a number of people in the room. |
| 9 | If there's anyone who has not yet testified and |
| 10 | would like to, now would be the time. And I do |
| 11 | want to thank the people who have been in the |
| 12 | room for observing social distancing. Much |
| 13 | appreciated. |
| 14 | I want to note that the |
| 15 | record on this matter will remain open through |
| 16 | Monday, September 13th, 2021, to receive |
| 17 | written comments on the draft environment |
| 18 | impact statement. |
| 19 | And with that, the public |
| 20 | hearing on this matter is closed. |
| 21 | (Whereupon, the above matter |
| 22 | concluded.) |
| 23 | |
| 24 | 0 0 0 |

| 2 | CERTIFICATE |
|----|--|
| 3 | |
| 4 | STATE OF NEW YORK) |
| 5 | : SS.: COUNTY OF RICHMOND) |
| 6 | |
| 7 | I, MADELINE TAVANI, a Notary Public for |
| 8 | and within the State of New York, do hereby |
| 9 | certify: |
| 10 | That the above is a correct |
| 11 | transcription of my stenographic notes. |
| 12 | I further certify that I am not related |
| 13 | to any of the parties to this action by |
| 14 | blood or by marriage and that I am in no way |
| 15 | interested in the outcome of this matter. |
| 16 | IN WITNESS WHEREOF, I have hereunto set |
| 17 | my hand this 6th day of September, 2021. |
| 18 | 3 |
| 19 | MADELINE TAVANI |
| 20 | PADELLINE TAVANT |
| 21 | |
| 22 | |
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| 24 | |
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INTERIM PEDESTRIAN-LEVEL WINDS SUMMARY REPORT

CPP PROJECT 14356 03 SEPTEMBER 2021



250 WATER STREET

New York, New York

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EXECUTIVE SUMMARY

A wind tunnel study of the 250 Water Street development, to be located in New York, New York was conducted to assess pedestrian wind comfort and safety.

Measurements of wind speeds in pedestrian locations of interest were combined with wind statistics and compared to the acceptability criteria of Lawson (See description of pedestrian wind criteria). Analyses were performed on both an annual (average over all seasons) and a seasonal basis to identify wind conditions that may be important for seasonal use of certain areas.

Two configurations, with and without the test building in place, were tested. The landscaping features were not included in the wind tunnel tests; hence, the test results reported here represent the worst wind conditions around the project site for each of the configurations.

The overall wind conditions around the project site were observed to be suitable for the intended use as sidewalks. Even though the inclusion of the 250 Water Street Building caused some wind speeds around the site to increase, all locations still remained suitable for use as pedestrian sidewalks.

All of the test locations passed the distress criterion.

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1. INTRODUCTION

An assessment of the acceptability of the wind environment around developments can inform designers about the suitability of outdoor areas for their intended uses. Where necessary, design modifications can be made, or intervention measures added, to mitigate areas with the potential for excessive wind speeds.

This report includes wind tunnel test procedures, test results, and a discussion of test results obtained in the CPP Wind Engineering laboratory.

All data collection was performed in accordance with the American Society of Civil Engineers (ASCE) Standard 7-16 (2017) and the ASCE Standard 49-12 on Wind Tunnel Testing of Buildings and Other Structures (2012).

2. WIND CLIMATE

The measured data were normalized to an approach reference wind speed and then combined with a climatological model (wind frequency and direction) derived from data measured at Newark International Airport (Figure 1). The climate data were adjusted to the site location using an analytical method to account for the exposure of the project site for each direction. The combination of the wind tunnel data and climatological data produces a cumulative probability distribution of wind speed for the site at each pedestrian measurement location. These results can then be compared to criteria for pedestrian wind comfort and safety.

3. MODEL SCALE AND CONFIGURATIONS

The test model scale and test Configurations are summarized in Table 1, below.

Model scale1:300Testing ConfigurationsConfiguration AThe project site without the test building and without the planned landscaping as shown in Figure 2a.Configuration BThe project site with the test building and without the planned landscaping as shown in Figure 2b.

Table 1: Summary of model scale and test configurations

4. MEASUREMENT POINTS

Wind speed measurements were made at 37 selected locations to evaluate pedestrian comfort and safety around the project site. Mean (average) wind speed and turbulence intensity measurements were made at the model-scale equivalent of 5 to 7 ft above the surface for 16 wind directions in 22.5° increments from 0° (north). Wind speeds were measured with CPP 6-hole probes.

The measurement points were chosen to determine the degree of pedestrian comfort or discomfort at commonly frequented locations or locations of interest around the project site where the 250 Water Street project building may have effects on the wind environment. The test locations include locations where relatively severe conditions are frequently found, such as at building corners and on adjacent sidewalks with heavy pedestrian



traffic. All the test locations are on the ground level. All testing were conducted without landscaping present in order to present a worst-case scenario.

5. PEDESTRIAN-LEVEL WIND RATINGS - LAWSON CRITERIA

CPP uses the widely-accepted pedestrian-level wind criteria developed by Lawson (1990). Lawson's criteria are divided into separate categories of comfort and distress (safety). The comfort criteria allow planners to assess the usability, with respect to the wind environment, of different locations for various purposes, such as for long-duration activities (e.g., sitting at an outdoor café) or strolling on walkways. The distress (safety) criteria help to identify locations where wind speeds may be hazardous to pedestrians.

Comfort ratings are based on the larger of a mean wind speed (U_{Mean}) or a "gust-equivalent mean"* wind speed (U_{GEM}) that is exceeded 5% of the time—about eight hours per week on average. Distress (safety) ratings, used for safety assessment, are based on wind speeds that occur approximately twice per year or once per season.

The categories and criteria are defined as follows:

| Umean or UGEM exceeded 5% of the time: | Comfort Ratings |
|--|--|
| < 6 mph | Outdoor Dining – special rating based on CPP experience |
| < 9 mph | Sitting – generally for a long duration |
| 9-13 mph | Standing – or sitting for a short time or exposure |
| 13-18 mph | Casual Walking |
| 18-22 mph | Business Walking – walking between locations, or for cycling |
| > 22 mph | Uncomfortable |
| U _{Mean} or U _{GEM} exceeded more than 2 hours per year | |
| or 1 hour per season. | Distress Level |
| < 34 mph | Does not exceed (passes) the criterion |
| ≥ 34 mph | Poses a hazard to frail persons, small children and cyclists |
| ≥ 45 mph | Could unbalance or topple able-bodied individuals |

The perception of wind speeds within the *comfort* categories can vary by individual and by region, so opinions regarding the local wind environment should be considered when evaluating the Lawson ratings.

^{*} The gust-equivalent mean is the peak gust wind speed divided by 1.85.



6. SUMMARY OF RESULTS

Most of the test locations around the project site in Configuration A, before the inclusion of the test building, received the comfort rating of pedestrian standing. Only two locations with the rating of pedestrian walking (locations 8 and 19) and several locations with the rating of pedestrian sitting (locations 4, 17, 21, 23, 28, 34 and 36) were observed. Hence, the overall wind environment near the project site was found to be suitable for the intended use as pedestrian sidewalks. None of the test locations failed in the distress criterion. These results are presented for annual conditions in Figure 3a.

The inclusion of the 250 Water Street building generally causes the wind speeds around the project site to increase (Figure 3b), as would be expected with any development on this site. However, comfort wind speeds remained within the ratings considered acceptable for public walkways and all locations still passed the distress criterion. Acceleration of southerly wind speeds around the development were the cause of wind speed increases but, as noted above, they were not significant enough to change acceptability for use as pedestrian sidewalks or streets.

A seasonal wind speed analysis was also conducted to allow comparison of the variation of wind comfort throughout the year. The results for these are shown in Figure 3c to Figure 3j. All the test locations were observed to be suitable for, at least, pedestrian walking on a seasonal basis, and there were no failures of the distress criterion.

A comparison of the distress rating wind speeds for annual conditions in both configurations is shown in Figure 4 for reference. This shows that none of the test locations approached failing the distress criterion in either configuration.



REFERENCES

- American Society of Civil Engineers (1999), Wind Tunnel Studies of Buildings and Structures (ASCE Manual of Practice Number 67).
- American Society of Civil Engineers (2012), Wind Tunnel Testing for Buildings and Other Structures (ASCE 49-12).
- American Society of Civil Engineers (2017), Minimum Design Loads for Buildings and Other Structures (ASCE 7-16).
- Lawson, T.V. (1990), "The Determination of the Wind Environment of a Building Complex before Construction," Department of Aerospace Engineering, University of Bristol, Report Number TVL 9025.

FIGURES

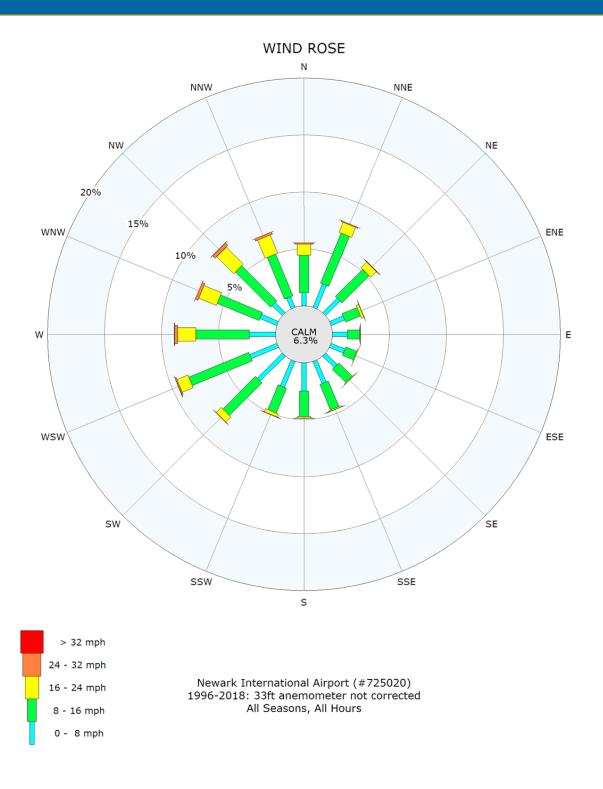


Figure 1: Probability of occurrence of wind speed by direction.





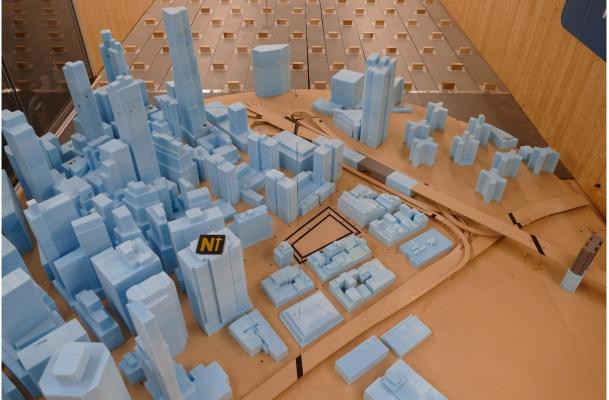
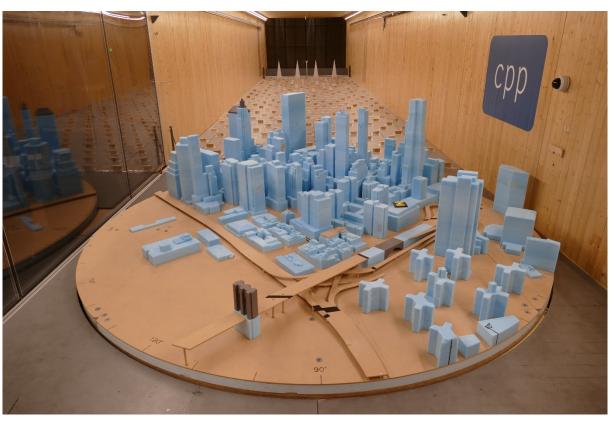


Figure 2a: Photographs of the completed model in the wind tunnel: Configuration A.



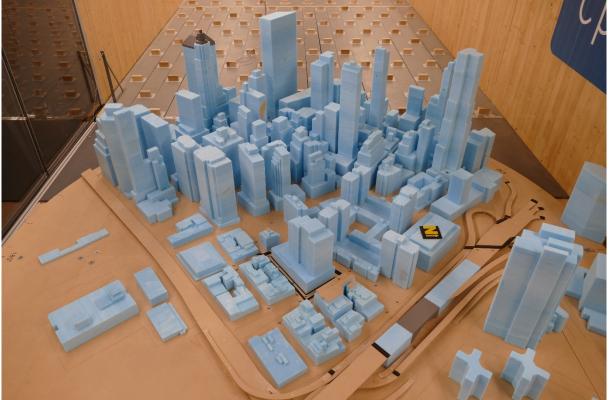


Figure 2b: Photographs of the completed model in the wind tunnel: Configuration.

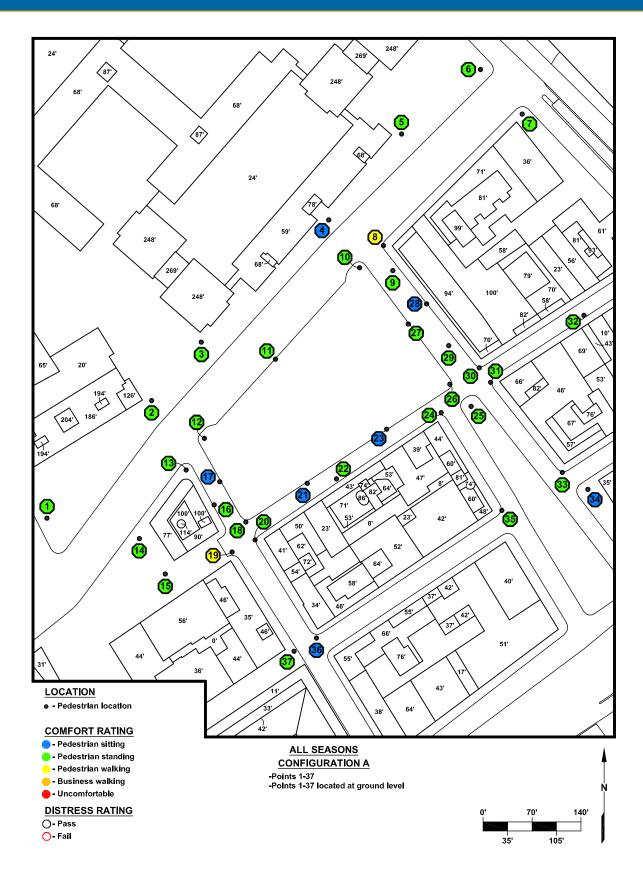


Figure 3a: Comfort and distress ratings for all seasons: Configuration A.



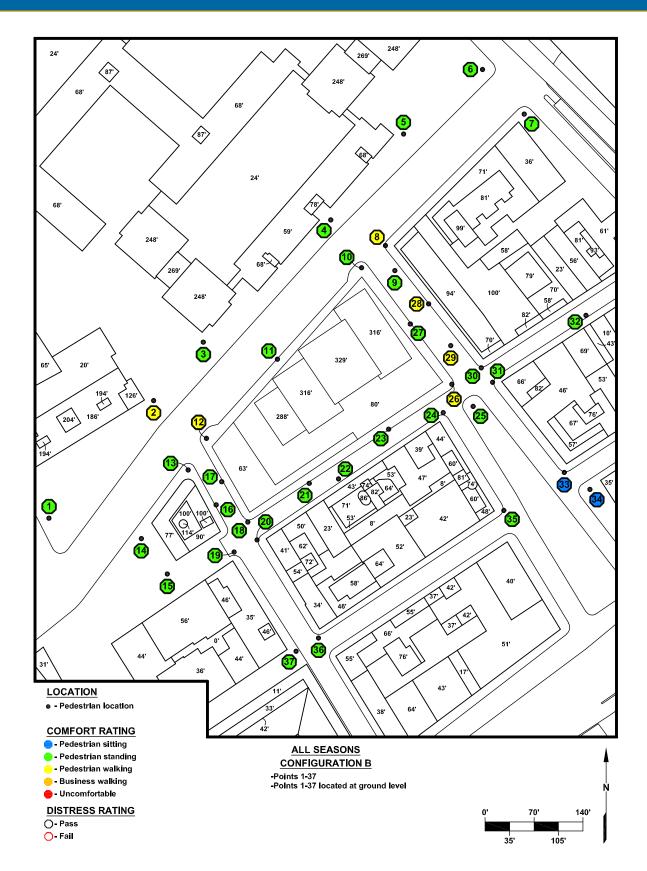


Figure 3b: Comfort and distress ratings for all seasons: Configuration B.



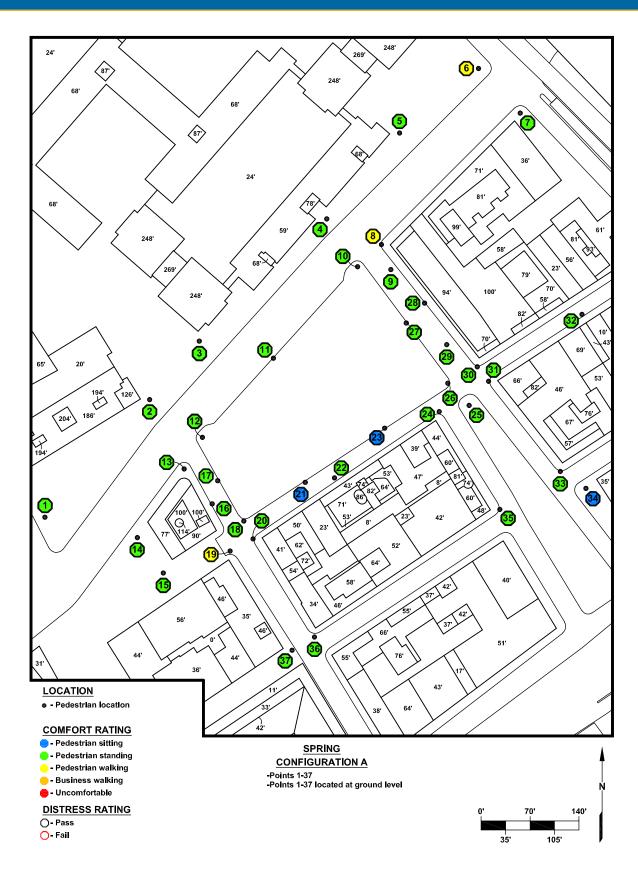


Figure 3c: Comfort and distress ratings for Spring: Configuration A.



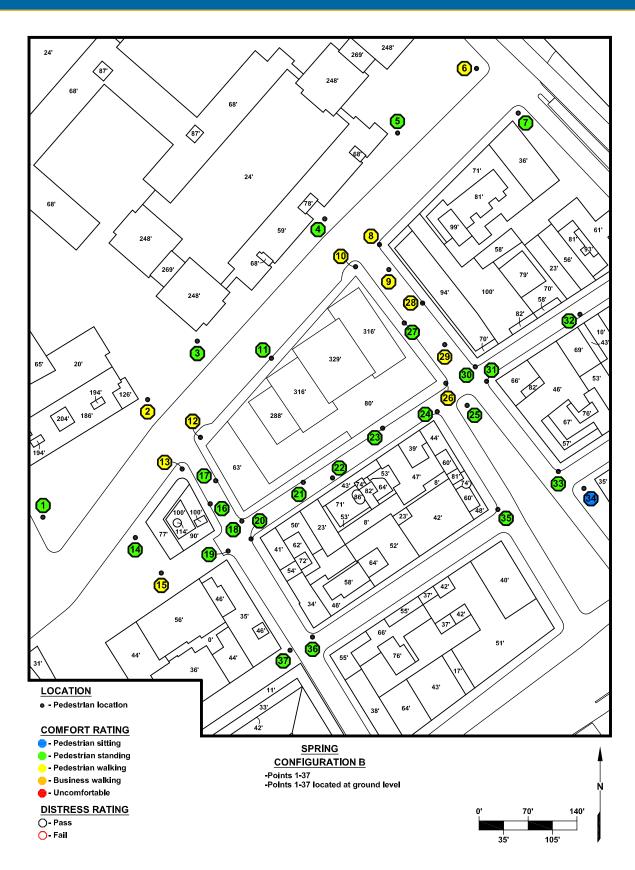


Figure 3d: Comfort and distress ratings for Spring: Configuration B.



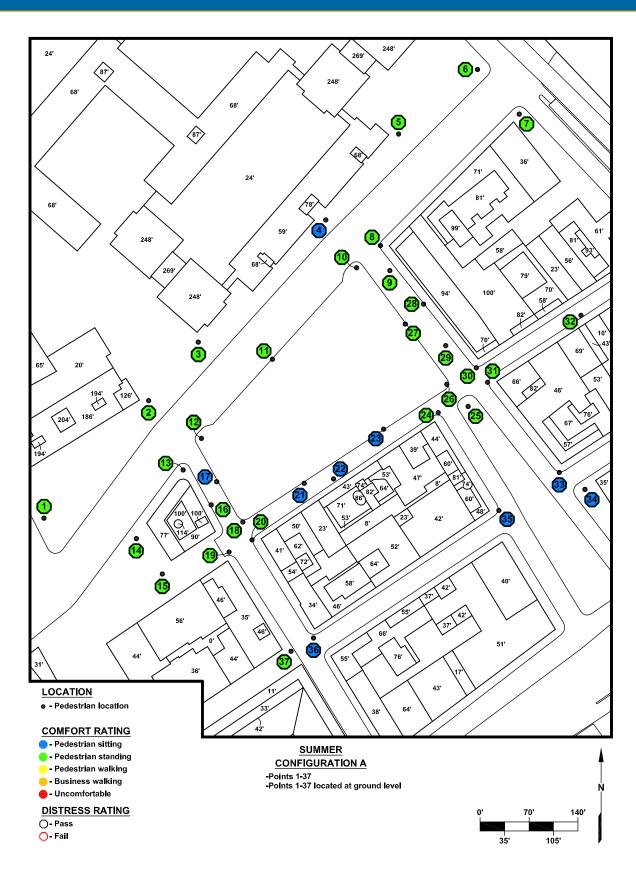


Figure 3e: Comfort and distress ratings for Summer: Configuration A.



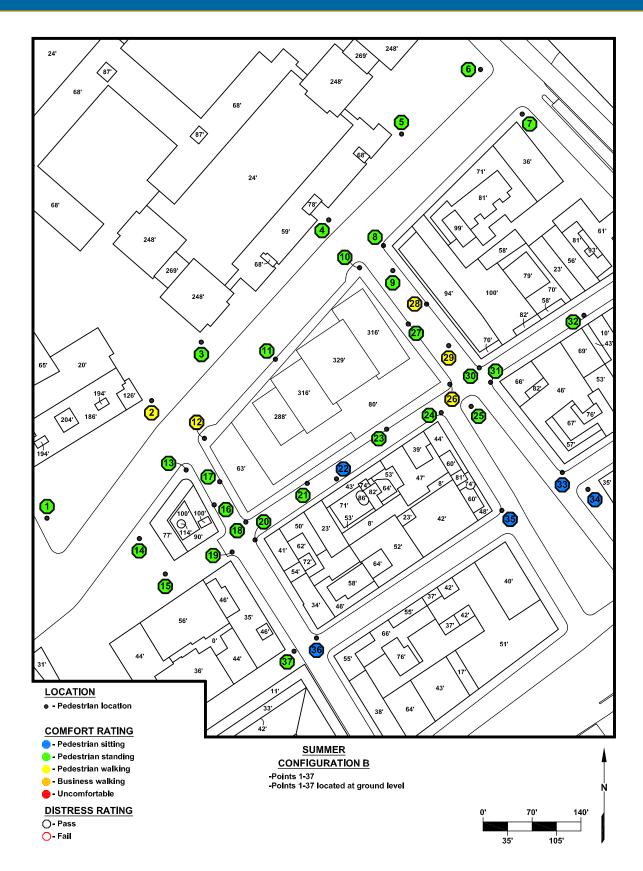


Figure 3f: Comfort and distress ratings for Summer: Configuration B.



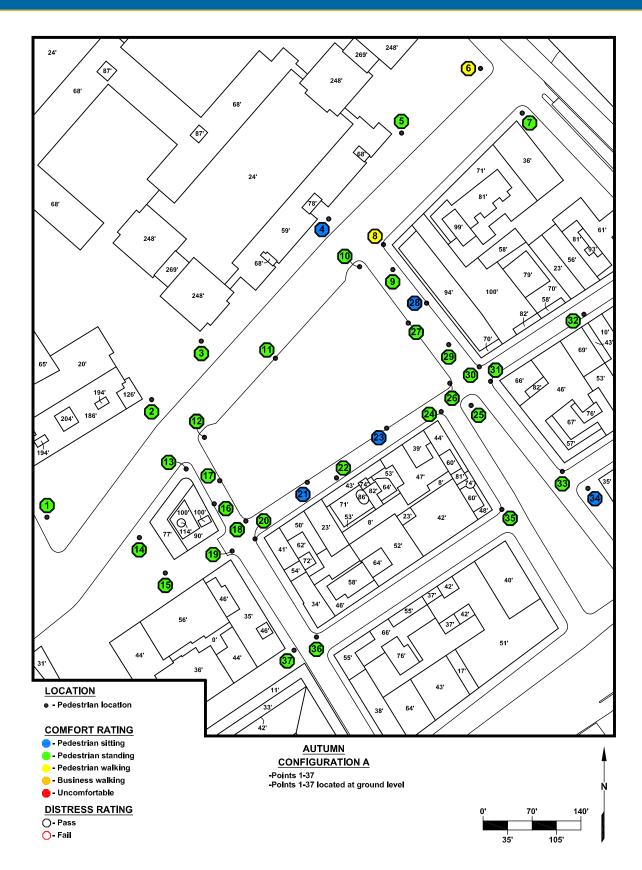


Figure 3g: Comfort and distress ratings for Autumn: Configuration A.



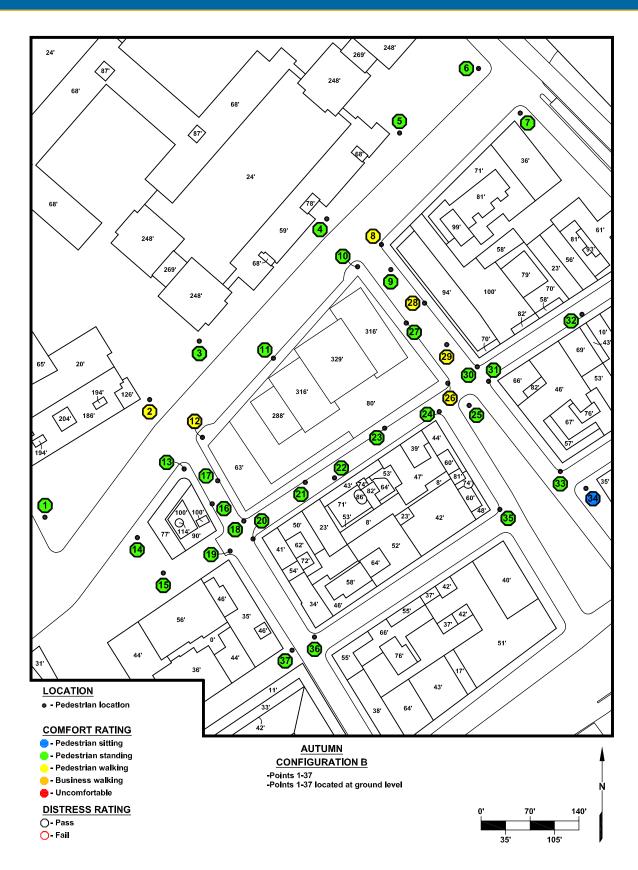


Figure 3h: Comfort and distress ratings for Autumn: Configuration B.



Figure 3i: Comfort and distress ratings for Winter: Configuration A.



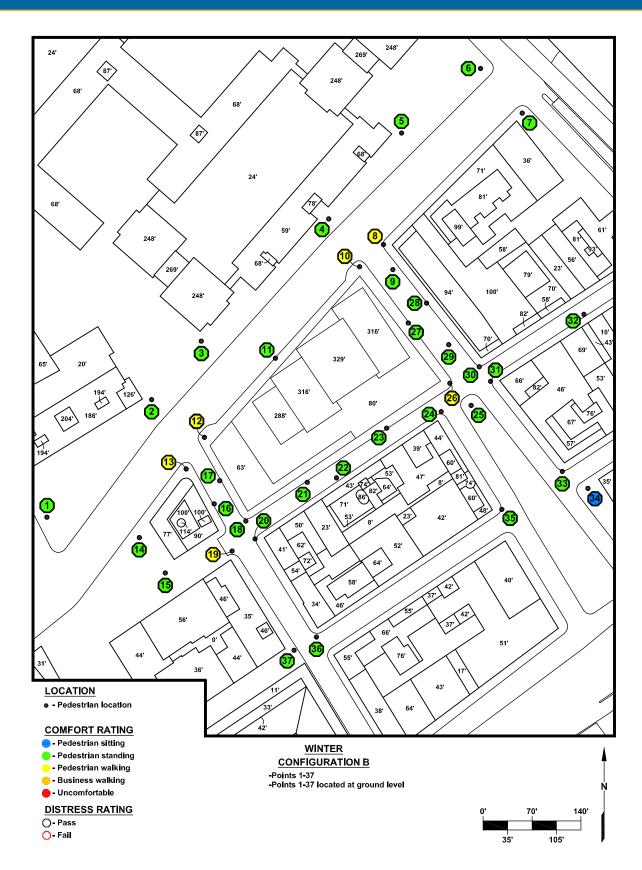


Figure 3j: Comfort and distress ratings for Winter: Configuration B.



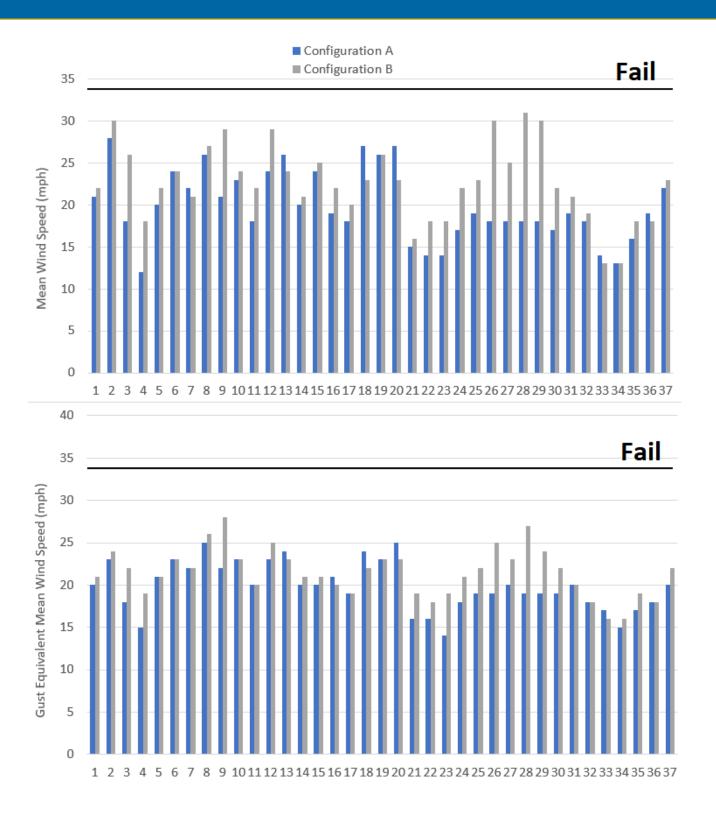


Figure 4: Mean (top) and Gust Equivalent Mean (bottom) wind speeds at the test locations:

Configuration A vs Configuration B.