

The City of New York Mayor's Office of Management and Budget

255 Greenwich Street - New York, New York 10007 - 2146 (212) 788-5900

Jacques Jiha, Ph.D. Budget Director

June 30, 2025

TO THE FINANCIAL CONTROL BOARD

Pursuant to Section 8.3 of the Financial Emergency Act (the "Act"), the City hereby submits for review by the Financial Control Board, Modification No. 25-4 to the Financial Plan for the City and Covered Organizations for fiscal years 2025-2029 (the "Modification") as such plan relates to fiscal year 2025. The fiscal year 2025 Financial Plan has been prepared in accordance with generally accepted accounting principles ("GAAP") except for the application of Statement No. 49 of the Governmental Accounting Standards Board ("GASB 49") and without regard to changes in certain fund balances described in General Municipal Law 25, and with the exception of that portion of the plan related to certain Covered Organizations, which are prepared on a cash basis. The Modification as it relates to the City is attached hereto as Exhibit A. The Plans for the Covered Organizations which require modification will be forwarded to you under separate cover.

The City hereby certifies that, in its judgment, the Modification is complete and complies with the standards set forth in Section 8.1 of the Act.

Yours truly,

Jacques Jiha, Ph.D.

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FY 2025 Financial Plan Revenues and Expenditures (\$ in millions)

REVENUES	Plan	Revised Plan	Increase/ (Decrease)		
Taxes General Property Tax Other Taxes Tax Audit Revenue	\$ 34,434 44,783 825	\$ 34,607 44,873 870	\$	173 90 45	
Subtotal: Taxes	\$ 80,042	\$ 80,350	\$	308	
Miscellaneous Revenues Unrestricted Intergovernmental Aid Less: Intra-City Revenue Disallowances Against Categorical Grants	 8,759 22 (2,186) 4	8,917 52 (2,246) 4		158 30 (60)	
Subtotal: City Funds	\$ 86,641	\$ 87,077	\$	436	
Other Categorical Grants Inter-Fund Revenues Federal Categorical Grants State Categorical Grants	1,113 792 10,517 20,728	946 792 11,040 20,927		(167) - 523 199	
Total Revenues	\$ 119,791	\$ 120,782	\$	991	
EXPENDITURES					
Personal Service Salaries and Wages Pensions Fringe Benefits	\$ 33,240 10,034 13,958	\$ 33,130 10,030 13,696	\$	(110) (4) (262)	
Subtotal: Personal Service Other Than Personal Service Medical Assistance Public Assistance All Other	\$ 57,232 6,380 2,648 49,460	\$ 56,856 6,380 2,648 50,110	\$	(376) - - 650	
Subtotal: Other Than Personal Service	\$ 58,488	\$ 59,138	\$	650	
Debt Service ^{1,2} FY 2024 Budget Stabilization ¹ FY 2025 Budget Stabilization ² Capital Stabilization Reserve General Reserve Less: Intra-City Expenses	 7,654 (4,397) 2,950 - 50 (2,186)	7,624 (4,397) 3,787 - 20 (2,246)		(30) - 837 - (30) (60)	
Total Expenditures	\$ 119,791	\$ 120,782	\$	991	
Gap To Be Closed	\$ -	\$ -	\$	-	

¹ Fiscal Year 2024 Budget Stabilization total \$4.397 billion, including GO of \$1.954 billion and TFA-FTS of \$2.443 billion.

² Fiscal Year 2025 Budget Stabilization total \$3.787 billion, including GO of \$1.443 billion and TFA-FTS of \$2.344 billion.

New York City Financial Plan FY 2025 Projections of Cash Sources and Uses (\$ in millions)

Sources of Cash		Plan		Revised Plan	Increase/ (Decrease)		
Funds Provided/(Used) from Operations	\$	1,946	\$	2,436	\$	490	
Proceeds from Seasonal Borrowings Capital Plan Funding Sources (see Exhibit A-3)		- 16,167		- 16,167		-	
Total Sources of Cash	\$	18,113	\$	18,603	\$	490	
Uses of Cash							
Capital Disbursements Repayment of Seasonal Borrowings	\$	16,167 -	\$	16,167 -	\$	-	
Total Uses of Cash	\$	16,167	\$	16,167	\$		
Net Sources/(Uses) of Cash	\$	1,946	\$	2,436	\$	490	
Cash Balance - Beginning of Period Cash Balance - End of Period	\$ \$	10,410 12,356	\$ \$	10,410 12,846	\$ \$	- 490	

New York City Financial Plan FY 2025 Capital Plan Funding Sources (\$ in millions)

Sources of Capital Cash	Plan	Revised Plan	Increase/ (Decrease)		
New York City General Obligation Bonds	\$ 7,650	\$ 7,650	\$	-	
Other Long-Term Sources: TFA-FTS Water Authority	\$ 7,850 2,229	\$ 7,850 2,229	\$	- -	
Subtotal Long-Term Sources	\$ 17,729	\$ 17,729	\$	-	
Other Non-City Funds	934	934			
Subtotal Reimbursable Capital	\$ 934	\$ 934	\$	-	
Financial Plan Adjustment	(2,496)	(2,496)		-	
Total Capital Plan Funding Sources	\$ 16,167	\$ 16,167	\$		

New York City Financial Plan FY 2025 Borrowing Schedule (\$ in millions)

	First uarter	_	econd uarter	Third uarter	_	ourth uarter	Fi	Total nancing
Short-Term Borrowing:								
Borrowing	\$ -	\$	-	\$ -	\$	-	\$	-
Repayment	 -		-	-		-		-
Total Short-Term								
Borrowing (Repayment)	\$ -	\$	-	\$ -	\$	-	\$	-
Capital Borrowing:								
New York City General Obligation	\$ 2,100	\$	1,500	\$ 4,050	\$	-	\$	7,650
Transitional Financial Authority (TFA-FTS)	-		3,600	3,300		950		7,850
Water Authority ¹	126		754	1,125		224		2,229
Total Borrowing to Finance	 			, -				, -
City Capital Program	\$ 2,226	\$	5,854	\$ 8,475	\$	1,174	\$	17,729

Excludes costs of issuance and reserve fund allocations and reflects Water Authority Commercial Paper, Bond Anticipation Notes, releases from debt service reserve funds, and revenue bonds issued to finance the water and sewer system's capital program. Amounts do not include revenue bonds issued to permanently finance previously issued commercial paper.

New York City Financial Plan FY 2025 Capital Plan (\$ in millions)

Projected Capital Commitments

			Plan	Change		
		-	1 Iaii	Plan	Change	
City Non-City ¹		\$	18,579	\$ 18,579	\$	-
Non-City 1			1,337	1,337		-
	Total	\$	19,916	\$ 19,916	\$	-

Projected Capital Expenditures

		 Plan	Plan			
City Non-City ¹		\$ 15,233	\$ 15,233	\$		-
Non-City 1		934	934			
	Total	\$ 16,167	\$ 16,167	\$		_

^{1.} Includes Federal, State and other Reimbursable Capital.



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June 30, 2025

TO THE FINANCIAL CONTROL BOARD

Pursuant to Section 8.3 of the Financial Emergency Act (the "Act"), the City hereby submits the Four Year Financial Plan for the City and Covered Organizations for fiscal years 2026-2029 (the "Plan"). The Plans for the Covered Organizations will be forwarded to you under separate cover.

The Four Year Financial Plan has been prepared in accordance with generally accepted accounting principles ("GAAP") except for the application of Statement No. 49 of the Governmental Accounting Standards Board ("GASB 49") and without regard to changes in certain fund balances described in General Municipal Law 25, and with the exception of that portion of the plan related to certain Covered Organizations, which are prepared on a cash basis.

The City hereby certifies that, in its judgment, the Plan is complete and complies with the standards set forth in Section 8.1 of the Act.

Yours truly,

Jacques Jiha, Ph.D.

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Four Year Financial Plan Revenues and Expenditures (\$ in millions)

REVENUES	F	Y 2026	FY 2027	FY 2028	FY 2029		
Taxes General Property Tax Other Taxes Tax Audit Revenue	\$	35,161 45,353 809	\$ 36,524 45,526 779	\$ 37,603 47,098 779	\$ 38,717 48,805 779		
Subtotal: Taxes	\$	81,323	\$ 82,829	\$ 85,480	\$ 88,301		
Miscellaneous Revenues Unrestricted Intergovernmental Aid Less: Intra-City Revenue Disallowances Against Categorical Grants		8,103 - (1,884) (15)	7,935 - (1,856) (15)	7,957 - (1,847) (15)	8,011 - (1,847) (15)		
Subtotal: City Funds	\$	87,527	\$ 88,893	\$ 91,575	\$ 94,450		
Other Categorical Grants Inter-Fund Revenues Federal Categorical Grants State Categorical Grants		1,125 805 7,470 18,980	1,120 795 7,237 18,859	1,116 796 7,284 18,993	1,114 799 7,344 19,145		
Total Revenues	\$	115,907	\$ 116,904	\$ 119,764	\$ 122,852		
Personal Service Salaries and Wages Pensions Fringe Benefits Subtotal: Personal Service	\$	34,632 10,479 14,899 60,010	35,530 11,081 15,446 62,057	36,471 11,873 16,058 64,402	37,266 11,513 16,699 65,478		
Other Than Personal Service Medical Assistance Public Assistance All Other		6,583 1,650 43,224	 6,733 2,000 42,018	 6,883 2,463 41,998	 7,033 2,905 42,403		
Subtotal: Other Than Personal Service	\$	51,457	\$ 50,751	\$ 51,344	\$ 52,341		
Debt Service ¹ FY 2025 Budget Stabilization ¹ Capital Stabilization Reserve General Reserve Less: Intra-City Expenses		8,661 (3,787) 250 1,200 (1,884)	9,546 - 250 1,200 (1,856)	10,518 - 250 1,200 (1,847)	11,394 - 250 1,200 (1,847)		
Total Expenditures	\$	115,907	\$ 121,948	\$ 125,867	\$ 128,816		
Gap To Be Closed	\$	-	\$ (5,044)	\$ (6,103)	\$ (5,964)		

¹ Fiscal Year 2025 Budget Stabilization total \$3.787 billion, including GO of \$1.443 billion and TFA-FTS of \$2.344 billion.

New York City Financial Plan Four Year Projections of Cash Sources and Uses (\$ in millions)

Sources of Cash	F	Y 2026	F	Y 2027	F	Y 2028	FY 2029		
Funds Provided/(Used) from Operations	\$	-	\$	-	\$	-	\$	-	
Proceeds from Seasonal Borrowings Capital Plan Funding Sources (see Exhibit A-3)		- 17,341		- 18,087		- 18,748		- 19,339	
Total Sources of Cash	\$	17,341	\$	18,087	\$	18,748	\$	19,339	
Uses of Cash									
Capital Disbursements Repayment of Seasonal Borrowings	\$	17,341 -	\$	18,087	\$	18,748	\$	19,339	
Total Uses of Cash	\$	17,341	\$	18,087	\$	18,748	\$	19,339	
Net Sources/(Uses) of Cash	\$	-	\$	-	\$	-	\$	-	
Cash Balance - Beginning of Period Cash Balance - End of Period	\$ \$	12,846 12,846	\$ \$	12,846 12,846	\$ \$	12,846 12,846	\$ \$	12,846 12,846	

New York City Financial Plan Four Year Capital Plan Funding Sources (\$ in millions)

Sources of Capital Cash	F	Y 2026	F	Y 2027	F	Y 2028	F	Y 2029
New York City General Obligation Bonds	\$	7,200	\$	7,000	\$	7,316	\$	7,500
Other Long-Term Sources: TFA-FTS Water Authority	\$	6,000 2,430	\$	7,000 2,637	\$	7,316 2,872	\$	7,500 3,097
Subtotal Long-Term Sources	\$	15,630	\$	16,637	\$	17,504	\$	18,097
Other Non-City Funds		1,309		1,175		1,088		1,020
Subtotal Reimbursable Capital	\$	1,309	\$	1,175	\$	1,088	\$	1,020
Financial Plan Adjustment		402		275		156		222
Total Capital Plan Funding Sources	\$	17,341	\$	18,087	\$	18,748	\$	19,339

New York City Financial Plan FY 2026 Borrowing Schedule (\$ in millions)

	First uarter	_	econd uarter	Third uarter	-	ourth uarter	Fi	Total nancing
Short-Term Borrowing: Borrowing Repayment	\$ -	\$	-	\$ -	\$	- -	\$	-
Total Short-Term Borrowing (Repayment)	\$ -	\$	-	\$ -	\$	-	\$	-
Capital Borrowing: New York City General Obligation Transitional Financial Authority (TFA-FTS)	\$ 1,800 1,500	\$	1,800 1,500	\$ 1,800 1,500	\$	1,800 1,500	\$	7,200 6,000
Water Authority ¹ Total Borrowing to Finance City Capital Program	\$ 215 3,515	\$	3,900	\$ 4,100	\$	815 4,115	\$	2,430 15,630

Excludes costs of issuance and reserve fund allocations and reflects Water Authority Commercial Paper, Bond Anticipation Notes, releases from debt service reserve funds, and revenue bonds issued to finance the water and sewer system's capital program. Amounts do not include revenue bonds issued to permanently finance previously issued commercial paper.

New York City Financial Plan Four Year Capital Plan (\$ in millions)

Projected Capital Commitments

					•							
		FY 2026		FY 2027		FY 2028		FY 2029		Total		
City		\$	19,542	\$	17,931	\$	19,820	\$	19,461	\$	76,754	
Non-City ¹			2,393		504		410		521		3,828	
	Total	\$	21,935	\$	18,435	\$	20,230	\$	19,982	\$	80,582	
Projected Capital Expenditures												
		F	FY 2026		FY 2027		FY 2028		FY 2029		Total	
City		\$	16,032	\$	16,912	\$	17,660	\$	18,319	\$	68,923	
Non-City 1			1,309		1,175		1,088		1,020		4,592	
	Total	\$	17,341	\$	18,087	\$	18,748	\$	19,339	\$	73,515	

^{1.} Includes Federal, State and other Reimbursable Capital.