## NYC - Department of Citywide Administration Services November 12, 2019

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3	NEW YORK CITY
4	MAYOR'S OFFICE OF CONTRACT SERVICES (MOCS)
5	PROCUREMENT POLICY BOARD (PPB)
6	PUBLIC HEARING
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9	22 Reade Street New York, New York
10	New TOLK, New TOLK
11	November 12, 2019 12:10 p.m.
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19	Reported by:
20	Elbia Merino
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2	APPEARANCES:
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4	David Garfinkel, The Clerk
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6	PROCUREMENT POLICY BOARD
7	Lisa Flores
8	Sergio Paneque
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THE CLERK: Good afternoon,
everyone. My name is David Garfinkel.
Today, we are holding a public hearing
concerning the proposed rules by the
Procurement Policy Board. We will now
come to order.

The hearing today will provide the public an opportunity to comment on four proposed amendments to Chapters 1 and 3 of Title 9 of the Rules of the City of New York, entitled "The Procurement Policy Board Rules."

The Procurement Policy Board wants to be sure that anyone who wishes to be heard has an opportunity to do so.

I will be reading each item individually and will ask after reading an individual item if anyone wishes to testify in regard to that item.

All persons who wish to speak must fill out a request slip which was passed around earlier. And if you have not previously handed it to me,

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1 2 when you do plan to speak, please 3 bring up a copy. And Angie has extra 4 copies. 5 When you testify, please first state your name and affiliation, if 6 7 any. You may also submit written 8 testimony to me which will be made 9 part of the record. Any written 10 submissions must be given to me before the close of the public hearing today. 11 12 The first item today, the PPB has 13 proposed to amend Chapter 1 of Title 9 14 of the Rules of the City of New York to revise the definition of M/WBE and 15 add a new definition of 16 17 State-certified M/WBE. 18 Does anyone wish to testify? 19 (No response.) 20 THE CLERK: Thank you. 2.1 Item number two, the PPB has proposed to amend Chapter 2 of Title 9 22 2.3 of the Rules of the City of New York 24 to apply the best value competitive 25 sealed bid price preference mechanism

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2	to City and State certified M/WBEs and
3	allow adjustment to the price
4	preference with approval of the
5	Citywide Chief Procurement Officer,
6	also known as the CCPO.
7	Does anyone wish to testify on
8	this item?
9	(No response.)
10	AUDIENCE MEMBER: Is that the five
11	percent change?
12	THE CLERK: No. This is purely
13	competitive sealed bid. Thank you.
14	Item number three, the PPB has
15	proposed to amend Chapter 3 of Title 9
16	of the Rules of the City of New York
17	to apply the best value competitive
18	sealed proposal quantitative
19	preferences to both City and
20	State-certified M/WBEs and mandates
21	its usage for professional and
22	construction-related consulting
23	services. Additionally, this
24	amendment allows adjustment to
25	quantitative preference with CCPO

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2	approval.
3	I will call out those who have
4	handed in request sheets that specify
5	they wish to testify on this rule
6	specifically.
7	First person to speak on this is
8	Peter Chynoweth, Senior Vice President
9	of CMA.
10	MR. CHYNOWETH: No, I wasn't going
11	to testify. Did I check that?
12	THE CLERK: Yes.
13	MR. CHYNOWETH: No, I'm not going
14	to.
15	THE CLERK: Okay.
16	Ken Fisher of the Municipal
17	Affairs Counsel.
18	MR. FISHER: Good afternoon. Just
19	for clarity of the record, my name is
20	Ken Fisher. I'm from the Law Firm of
21	Cozen O'Connor. I represent the
22	American Council of Engineering
23	Companies of New York in opposition
24	for the proposed amendment with
25	respect to the five percent technical

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rating increase for certified firms, which we believe would be contrary to quality-based selection system that has served the City of New York well

for the last ten years.

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I'm going to summarize the written testimony. We have comments for you that elaborates on the points that I'm about to make.

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First of all, ACEC believes that this proposal is premature at best.

And at worst, lacks a sound factual basis, is poor public policy and it's contrary to the best interest of the City of New York, which has used QBS successfully for the last ten years.

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successfully for the last ten years.

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conducted by the Mayor's Office of

After a demonstration project

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Contract Services found that it

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increased participation, and therefore

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competition, particularly among firms that had not done business with the

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City of New York before under the

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previous price per technical point

1 2 system, and that it encouraged 3 designed excellence. Unfortunately, this initiative, 4 5 however well-meaning it may be, does the opposite. We'll note that it was 6 7 not on the PPB's regulatory agenda as 8 would otherwise be the case under CAPA 9 in the charter. 10 We also note that it was not discussed with any of the stakeholders 11 12 who are affected with respect to 13 construction-related design services, 14 which is our specific focus. 15 What was on the public policy 16 agenda this year was the City's 17 disparity study, long in the making. 18 Which did not contain a single word 19 suggesting that there was bias in the technical evaluation of 20 2.1 construction-related services, nor that that was something that needed to 22 2.3 be adjusted or remedied. 24 It was not discussed at any of the 25 public hearings, certainly not the

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ones that I attended, of the Council contracts committee, which considered the disparity report and then adopted Local Law 174 to adjust the goals that the City has been using to encourage diversity and procurement.

So we don't have a study that indicates this. There's been no, at least public, explanation as to why this is an appropriate remedy and we believe that it will have unintended consequences. And I'm going to share with you just two.

One is that potentially for large contracts where there are a very small number of certified firms, you can have one or more of that small number of firms win multiple RFPs because of receiving a technical point difference. Even if the reason that their proposal was not ranked first in the first place was because of a lack of managerial capacity, which is often one of the criteria for the very

1 largest jobs.

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The other example that -- I think these are the kinds of things that normally would get talked out with the industry in advance -- is that if a certified firm was the fifty-one percent stakeholder and leader of a newly-formed joint venture entity, that entity would not be able to receive the five percent bonus because it itself was not going to be a certified firm.

It would have to go through a process that would be impossible to complete during a difficult RFP process. That means that the only way that that majority and minority firm could collaborate would be for the majority firm to be a subcontractor.

Which may be a perfectly appropriate solution in some cases, but I don't believe that that was the intention, to mandate that outcome by writing a rule in which -- in a manner

1 2 in which you did. 3 So given the fact that we don't 4 believe this proposal has been fully 5 vetted, but very least we think you should defer voting on it. But we 6 7 also think it's misplaced. 8 Quality-based selection is used by 9 forty-four states, the federal 10 government, the State of New York, and 11 the City of New York adopted it ten 12 years ago because it got a better 13 result. Design excellence. The best 14 thinking from the best teams available 15 to the City of New York. 16 This would undercut that. 17 think that that's a mistake as a 18 matter of public policy. And we think that the board should reconsider this 19 20 amendment. I'll be happy to answer 2.1 any questions. 22 THE CLERK: No questions. If you 2.3 could leave a copy of the written testimony or comments on the table, it 24 25 would be appreciated.

1 2 MR. FISHER: Thank you. Just one 3 thing I forgot to mention. ACEC, for those who are not 4 5 familiar, is the trade association of professional engineering companies. 6 7 Twenty-five percent of ACEC's members 8 are certified New York City M/WBE 9 They strongly support the 10 increase of diversity in the 11 contracting process, not this way. THE CLERK: Sara Hekmaty of RK 12 13 Software. Sorry if I mispronounce 14 names. 15 MS. HEKMATY: That's okay. 16 I'm Sara Hekmaty from RK Software. 17 That's a really tough act to follow. 18 But I represent a minority-owned 19 business enterprise in New York. 20 just wanted to add my voice in support 2.1 of this rule amendment; the reason, 22 that amending the best value 2.3 competitive sealed provisions for professional services is relevant to 24 25 us.

1 2 We are an IT company. We do 3 provide professional services. When we can see the evaluation factors 4 5 visibly and, you know, we can modify our proposals to score the best 6 7 points, like -- then we are not just 8 bidding blindly on these procurements. 9 And it really helps us 10 competitively. And increasing that as well to five hundred thousand, of 11 12 course, we are in support of that. 13 I'm just adding my voice there. And 14 I'd like to hear from everyone else, 15 too. Thank you for having this and 16 17 inviting us. 18 THE CLERK: Thank you. 19 Sanjay Ghosh of RK Software. 20 MS. GHOSH: I have nothing to add Thank you. 2.1 to that. 22 THE CLERK: Does anyone else wish 2.3 to testify on this specific rule change? Mahendra Patel for the 24 25 Alliance.

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MR. PATEL: Hi. My name is Mahendra Patel, and I'm president of Alliance of New York Asian Architects and Engineers. I'm testifying for the members of Alliance of New York Asian Architects and Engineers.

8 The Alliance, to express our 9 support for the proposed procurement 10 rule changes relating to minority and 11 women-owned business enterprise, M/WBE 12 program. The Alliance is comprised of 13 more than fifty Asian American-owned 14 architecture and engineering firms,

> which collectively provide a full spectrum of engineering and architectural services and employs more than a thousand of employees across the State of New York.

The Alliance has been active in State over the past few years to update and expand the M/WBE program. And we believe that the proposed changes would be beneficial to

supporting the efforts by the City and

1 2 businesses participating in the 3 program. By providing the five percent 4 5 point preference to the construction-related consultant 6 7 services providers, there will be a 8 possibility of opening new 9 opportunities to New York City 10 businesses like ours, that have faced 11 a disadvantage in competing for these 12 types of contracts. 13 The five percent point preference 14 also allows qualified M/WBE firms the 15 opportunity to compete as the prime contractors, which is the ultimate 16 17 goal of this program. 18 Since many firms haven't had the 19 opportunity in the past, and therefore 20 may not be able to show an abundance 2.1 of completed past projects, the five-percent preference would provide 22 2.3 qualified firms with the prime 24 opportunities at City agencies. 25 We encourage the Procurement

Policy Board to approve the proposed changes because we believe it will help advance New York City's M/WBE program and in the process, advance the businesses that participate.

The proposed changes would provide our firms with new opportunities, and since we believe in hiring a diverse workforce, it will provide new opportunities to the many people who work with and for us.

I would like to add, I'm also a member of ACEC. And as we see that testifying that twenty-five percent M/WBE program participants have agreed opposed onto the things as given the testimony by ACEC, I haven't seen any survey or anything from the ACEC regarding these things and I'm not sure how that statement was given by the -- for the ACEC. I would like to thank you for the opportunity for the consideration and hearing us, too.

Thank you.

1 2 Any questions? 3 THE CLERK: No questions. If you could leave a copy on the table, we'd 4 5 appreciate it. Anil Dayaramani of Alliance. 6 7 MR. DAYARAMANI: My name is Anil 8 Dayaramani. I'm the Vice President of 9 SMARTEC Architecture and Engineering. 10 I'm a licensed professional engineer. 11 And my partner, Sayuja Malhotra, is a 12 licensed architect. We started this 13 firm a few years ago. I'm with -- I'm 14 testifying for the New York Alliance. 15 Similar as Mahendra. But I will repeat the same things because what I 16 17 have to say is roughly the same. 18 I think the important thing that I'm -- we are in favor of it. And I 19 20 can give you this much testimony as 2.1 living proof. The DDC, New York City 22 DDC, began a microfirm on-call 2.3 recently, and so the given opportunity 24 to people less than five employees to 25 bid on this project, we were

1 2 successful and we won it. I've been 3 working for ourselves since then. 4 So as a prime consultant, we are 5 making significant roads. We have opportunities to work as a 6 7 sub-consultant as well. But being a 8 minority/woman-owned business, the 9 opportunity as a prime has been really 10 the -- the push, the shot in the arm we needed to survive for these past 11 12 three years. 13 So these goals that we are 14 setting, I can only tell you if an 15 M/WBE gets an opportunity to be a prime consultant and they get a 16 17 preference to continue in that 18 direction, it's a far better way to go 19 than being a sub-consultant. 20 If you're a sub-consultant, in 2.1 some cases, I'm waiting for up to eight months to get paid. Cash --22 2.3 having cash and learning all these 24 things about running a business, 25 there's a lot of logistical things you

1 2 have to deal with in addition to 3 running your own job or working on 4 your own jobs. 5 So this -- this five percent that you are allocating, I think it's a 6 7 shot in the arm that affords 8 opportunities that we would never be 9 able to achieve previously or have 10 never been able to achieve previously. Cash is king in this business. 11 12 are not a high-profit, sexy dot com 13 industry. We are engineers. There's 14 nothing, you know, super cutting-edge about it. We have innovations in 15 16

design and things like that. But the thing here is that this really helps us propel ourselves into the next -to a level where we can compete. I'm all in favor of it.

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Again, I've worked as a sub-consultant and a prime consultant. I can't tell you how much of a help it is to be a prime consultant and be able to provide these services.

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2	So I think that's about
3	everything. I'm in favor of it. Any
4	questions?
5	THE CLERK: Thank you.
6	Does anyone else wish to speak,
7	provide testimony specifically on this
8	rule? If you did not previously hand
9	in a comment sheet, just bring it up
10	and then approach the podium. Thank
11	you.
12	MS. HARRIS: Good morning. I'm
13	Julie Harris, and I'm representing the
14	Council of Black Architecture and
15	Engineering Firms. And I want to
16	stand solidly behind what the Alliance
17	said and I'm testifying for this rule.
18	One of the things that we tend to
19	leave out when we look at the
20	opportunity to prime is actually
21	workforce development. We always talk
22	about the workforce development as it
23	relates to the trades and
24	construction.
25	But when you look at the

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2 professional workforce development, 3 engineers want to engineer, and architects want to architect. And 4 5 what subcontracting does to us is, it puts us in a position where we mostly 6 7 get dock control and work that's 8 really not related to engineering that 9 we want to do. 10 And being able to be a prime helps

And being able to be a prime helps us with all of the qualifications that when you look at the RFPs, they want you to have so many years of leading projects and things like that, and those very technical experiences that we are not getting as subcontractors.

And so, that's why it's important that we get a chance to prime our work, so that we can grow our engineers and architects in our communities that look like us. And right now, we're having an exodus of minority and women engineers.

Because one, they don't get to do the work they go to school to do. We

1 2 do the same -- we go to the same 3 schools, we take the same courses, we get the same licenses and 4 certifications. Yet, all of a sudden, 5 we are looked at as we don't have the 6 7 capacity to do work or the skills to 8 do the work. 9 And so, this will give us the 10 opportunity to do what we want to do; 11 to engineer and to design. And to do 12 the higher-level work that we are 13 capable of doing. But as we are 14 maligned to subcontracting positions, 15 that doesn't happen. 16 Thank you. 17 THE CLERK: Thank you. 18 MR. LINARES: Good morning. Thank 19 you for this opportunity. My name is 20 Jesus Linares. I went to Nazareth 2.1 High School, so Jesus of Nazareth is 22 speaking now. It's a joke I use all 2.3 the time. 24 Anyway, I'm the Chairman of The 25 National Hispanic Business Group.

also own a commercial moving company called Business Relocation Services.

We've been doing the moving services contract for DCAS for the last five years. We came about this, we were the second lowest bidder at that time. Whoever won it was not capable and they just rebid it again.

And the issue that I'm going to put forth is that because they rebid it again and the decision hasn't been made, we couldn't get a purchase order for the move of the Department of Transportation. So they gave the contract to a moving consultant who gave the contract to a non-M/WBE moving services contract.

And when I reached out to the moving consultant, who is a certified woman-owned business, I didn't get a response. That's why I'm all for the increase for the one-fifty cap to the 500,000-dollar cap. I don't know what transpired. I just figured that --

1 2 The National Hispanic Business 3 Group is in favor of all the bullet points that have been put forth on the 4 5 new -- newish thing. Thank you. 6 7 THE CLERK: Does anyone else have 8 testimony regarding the specific rule 9 which will make amendments to 10 competitive sealed proposals? MR. BRYANT: Hello. My name is 11 Seth Bryant. I'm a managing partner 12 13 of a law firm, Bryant Rabbino, LLP. 14 Bryant Rabbino is a certified 15 minority-owned business in Garden City and New York State. I'm also a member 16 17 of the Mayor's M/WBE Advisory Council. 18 I'm here in support of the amendment as it relates to best value 19 20 procurements to cause them to be on 2.1 par with the State. During my tenure 22 as a lawyer over twenty-three years

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circumstances where M/WBE businesses

have had many changes to the laws that

have been beneficial to them.

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One issue that has kind of hurt

M/WBEs is the disconnect between the

City and the State in terms of how the

M/WBE programs work. So on the State

level, there's best value of

procurement. And on the City level,

at some level, there have not been the

same best value performance and some

procurements have been on a

lowest-cost basis.

And so as the proposal is intended to streamline and kind of harmonize the State and the City's procurement measures, it benefits cities that are located in New York City that are State certified and City certified to have a common set of rules to aim at, as opposed to having different regimes for the State and the City.

So I'm in favor of the proposal in terms of the best value change. Thank

1 2 you. 3 THE CLERK: Thank you. 4 MR. ANAVITATE: Hi. My name is 5 Nestor Anavitate from Bates One 6 Security. 7 I'm an M/WBE certified business 8 I run a security company. owner. 9 M/WBE program on the State side and 10 City side, being City certified is 11 much easier than getting State certified and less confusing. But I 12 13 also was one of the original people 14 that went up to Albany, trying to get 15 the 150,000 -- the scheduling fund increased, about a couple years ago. 16 17 I understand that that's passed 18 and we are up to \$150,000.00, but increasing it to half a million is a 19 20 great thing for the City. It will 2.1 help small minority businesses to grow 22 quicker. But the problem is, you have 2.3 other companies are bigger; like 24 Allied Barton, Securitas, FJC, they 25 have a master contract with the City

1 and now locked us all out. All the 2 3 MBE small security company out and they can still bid on that half a 4 5 million dollars. My proposal is that if you are 6 making more than ten million dollars a 7 8 year, you should not be able or 9 allowed to bid on anything under 10 \$500,000.00 whatsoever, whatsoever, in 11 any industry; engineers, everyone. 12 It locks us out by them --13 allowing them to still bid. And 14 that's my concern and that's why I'm here. Even though I'm not an engineer 15 or architect, we all have the same 16 17 problems with big companies, M/WBE 18 subcontractors and what have you, does 19 not work. Thank you. 20 THE CLERK: Thank you. Does 2.1 anyone else wish to testify regarding 22 the changes to 3-03? MR. BOYLAN: Thank you. My name 2.3 24 is Christopher Boylan. I'm with the 25 General Contractors Association of New

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York. We represent the heavy civil construction industry in New York. We are the folks who build the roads, bridges, transit and rail systems, and the parks, and the foundations.

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Our workforce is made up of about 25,000 represented workers in the City. And although folks don't focus on this, our members who are large construction firms, all began as small largely family-owned businesses themselves. And their business model is predicated on self-performing the work they do. They understand what it means to start small and to grow.

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That said, our members also understand the difficulties that small businesses today have of getting a foothold in the industry. And in that sense, they support the M/WBE goals that we have talked about here earlier. But I will admit that in

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hearing some of the other testimony

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from folks, it is a confusing array of

1 2 different requirements depending on 3 City contracts, state-funded contracts or federal contracts. And I don't 4 5 think this particular rule helps clarify things, but changes the 6 7 dynamics once again. 8 Our biggest concern here is that 9 the PPB rule places no limit on the 10 size of the best value procurements 11 for which a price preference or 12 technical credit would apply. So what 13 we have is, in the context of 14 Executive Law 15A, which increased the personal net worth threshold four 15 hundred percent to fifteen million 16 17 dollars, and the business size 18 limitation of up to three hundred 19 employees. A State certified M/WBE 20 could be a relatively large company. 2.1 In fact, they can be larger than 22 probably many of the members that are members of the GCA. 2.3 24 So with no dollar cap on the size 25 of procurements, M/WBE firms that are

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now fully able to compete in the marketplace, we are not talking about all the smaller firms that we talked about today, will be provided with what amounts to an unfair price preference or bidding advantage over significantly smaller but qualified competitors.

This also gets a little bit more complicated. In our business, you get into the world of design build where technical evaluations are used to select the best technically qualified firms, to encourage technical innovation, to lower the costs and to approve schedules.

So I think while the sheet says,
"support" or "opposed," I think our
preference would be to discuss with
you before you would adopt such a
final rule, a way that achieves the
goals that I've heard from other folks
here today, but also ensures that
there is a -- an appropriate level of

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	mat wanth fan thana falle wha are
2	net worth for those folks who are
3	actually bidding.
4	And we look forward to working
5	with you. I will leave our formal
6	remarks for the committee. Thank you.
7	THE CLERK: Does anyone else wish
8	to testify on the rule change?
9	MS. BECKLES: Hello. Good
10	morning. My name is Kyana Beckles.
11	My company is Leverage Assessments.
12	We design preemployment selection
13	testing tools. So we intersect in the
14	construction committee with background
15	tests and drug screens. We also have
16	a partner firm that provides
17	construction services.
18	Any advantage that small firms can
19	get I'm also M/WBE certified with
20	the City. Of course our State
21	certification is pending; as is
22	everyone else's.
23	Any advantage that we can get to
24	be prime competitors on these large
25	contracts is going to help us. The

1 whole idea of being a sub is just --2 3 you know, the large companies, they're not really looking for a call from 4 5 you. You know what I mean? I call -- I called a guy the other 6 7 day, who again has that master 8 services contract, and his reply was, 9 "You are a competitor. I don't want 10 to hear from you." I mean, the phone 11 call was hostile. I was just asking for a meeting. It turned into a 12 13 hostile engagement. 14 I think what a lot of the large firms do is if there's an M/WBE goal 15 16 in it, they know that any government 17 contract is going to have some amount 18 of printing services. So they just 19 find a print company and they sub that 20 set-aside portion and they are done. 2.1 They're not looking for your 22 expertise. They're not looking for 2.3 you creativity. They're not looking 24 for your experience. 25 The other piece of that is that

1 2 they're looking to give away as 3 minimal work as possible. So to your point, you know, those large bids is 4 the difference between competing for 5 millions and billions of dollars and 6 7 maybe getting a piece, which is like a 8 couple grand. 9 That's not really going to help 10 you grow. That's not really going to 11 help you scale and get to the next 12 level where you can really start to 13 compete with these guys. So we're 14 just always going to be in that loop 15 where we always end up, at the bottom, 16 feeding from the bottom, basically. 17 So --18 THE CLERK: Thank you. Sir? 19 MR. SHENOY: My name is Ravi 20 Shenoy. I'm president of Shenoy 2.1 Engineering. Shenoy Engineering 22 provides mechanical, electrical, 2.3 plumbing and fire protection design 24 services, consulting services in New 25 York City.

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We understand that M/WBE program helps disadvantaged firms as a whole to increase their ability to do business within the New York City and the State marketplace. We have been active in supporting the efforts of the City and State over the last few years to address the M/WBE programs. And we believe the proposed changes will be greatly beneficial to businesses participating in this program.

So I've been in business since 2003. And the prior local laws had greatly impacted in the growth of our business. We have a -- in the recent amendment to the Local Law 1 along with this program -- this changes to the group, changes to the program, greatly helped us to do growth and move forward.

With the ability to compete with a prime consultant, M/WBE firms, we are able to gain contracting experiences

1 2 to -- previously, we were not able to 3 get. We have tried in the past with several City agencies to work with a 4 5 prime, but we hardly got any such opportunity. And we hope this program 6 7 will be greatly beneficial to that 8 venture in our going into the prime. 9 So we thank you for this 10 opportunity. And if you have any 11 questions, I'm more than happy to 12 answer. 13 THE CLERK: Thank you. 14 Does anyone else wish to testify 15 regarding this item? 16 MR. SCARLETT: Yes. Good 17 afternoon, everyone. I'm Robert Scarlett. I'm the owner of Scarlett 18 19 Consulting Engineering Commission. M/WBE certified with the City pretty 20 2.1 quickly. State recertification 22 pending. 2.3 So the goal of the M/WBE program 24 is -- or any small business program is 25 to facilitate faster growth of

1 2 businesses for, you know, small 3 business people or entrepreneurs. Main issues that I have been -- I 4 5 have had my company since 2015. course, there's a growth curve. 6 7 Totally accept that. The main thing 8 I'm encountering is that a procurement 9 comes out from the -- from any of the 10 agencies, I think they're being run 11 through DCAS. Procurement comes out and how it's 12 13 written, it's almost as if it's 14 literally excluding a small firm 15 because they tell you your experience. And you started your company based on 16 17 the knowledge and experience that you 18 garnered in your previous. 19 So now you are starting from zero. 20 Because now the experience that they 2.1 want is the experience of the firm, not of the individuals in the firm. 22 2.3 So now you are starting -- you have 24 this -- you have a strike against you. 25 Then the next thing the

1 2 procurement person said, "Well, you 3 know what, talk to the prime." The prime doesn't want to talk to no one. 4 5 People only do business with people they know. And so what tends to 6 7 happen is that people in the company, 8 spawn f companies, and then they deal 9 with those companies. So people like 10 us, no opportunities. 11 So the goal is almost set right 12 off the bat. It's self-defeating. 13 Question is, if you are going to do 14 discretionary, you need to make it such that small, truly small 15 16 businesses can compete. You can't be 17 piggybacking, "Oh, talk to the prime. 18 Talk to the prime." 19 No prime wants to talk to me. 20 I've sent a bazillion meet and greet. 2.1 No one wants a -- I'm taking businesses for my people who I know. 22 2.3 So if your goal -- and then again, to 24 even bolster the situation, if you 25 look at your comptroller's report,

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2	M/WBEs get what one percent or
3	less than one percent of the entire
4	spending when New York City is a
5	minority/majority? This thing is
6	upside down.
7	So all I'm saying, if we are going
8	to approach this, Let's make sure that
9	we are doing the intention; the
10	intention is to facilitate and foster
11	the growth of businesses.
12	Thank you very much.
13	THE CLERK: Thank you.
14	Does anyone else wish to testify
15	regarding 3-03 changes?
16	MS. BECKLES: Can I say one I
17	missed one thing. Or are you done?
18	THE CLERK: At the end.
19	For item number four, which is
20	today's final item, the PPB has
21	proposed to amend Chapter 2 of Title 9
22	of the Rules of the City of New York
23	to increase the maximum allowance for
24	M/WBE Noncompetitive Small Purchases
25	up to \$500,000 and allow it to be used
	<b>1</b>

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2	for construction.
3	To begin testimony, Neme Nnolim
4	MR. NNOLIM: No, I wasn't going to
5	testify.
6	THE CLERK: Thank you. Lisa
7	Derrick?
8	MS. DERRICK: Yes. Good
9	afternoon. My name is Lisa Derrick,
10	and I'm here to provide a statement on
11	behalf of the New York State
12	Assemblymember Rodneyse Bichotte, the
13	New York State Assembly Chair of
14	Subcommittee on the Oversight of
15	Minority and Women-Owned Business
16	Enterprises and her statement follows:
17	"My name is Assemblymember
18	Rodneyse Bichotte, Chair of the
19	Subcommittee on the Oversight of
20	Minority and Woman-Owned Business
21	Enterprises. And I would like to open
22	by acknowledging the great progress
23	being made with the New York City
24	M/WBE program.
25	The purpose of the M/WBE program

1 2 is to promote a more leveled playing 3 field, giving more opportunities to 4 minority and woman-owned businesses to 5 partake in City contracts. successful M/WBE program that offers 6 7 and awards contract opportunity 8 results in a more economically vibrant 9 and diverse community where M/WBEs are 10 able to employ people and establish 11 wealth within the community, as well 12 as provide options to government 13 agencies. 14 We are here today to discuss 15 changes to the Procurement Policy Board Rules to bring it into alignment 16 17 with the recent changes and enacted by the State of New York to the New York 18 19 City Charter. 20 I was very excited to have 2.1 sponsored legislation, A8407, 22 chaptered into state law that 2.3 increases the discretionary threshold 24 to from \$150,000.00 to \$500,000.00. 25 City agencies would have more

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flexibility to procure contracts of goods and services from M/WBEs without entering into a formal competitive bidding process.

Removing such a cumbersome process when dealing with smaller contracts gives agencies added flexibility to work with an increased amount of qualified M/WBEs. Results from a similar change in 2017, where the threshold was increased from \$20,000.00 to \$150,000.00, proves this to be an effective method. The City yielded 840 contracts of over 61.3 million dollars."

This legislation also -- I'm speaking on another point now from earlier. This legislation also allows price preference of ten percent to be offered to M/WBEs for awards based on best value. This process helps to benefit M/WBEs. For example, when there's a challenge with equivalent access to capital, often leaving

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2	M/WBEs at a disadvantage when
3	competing for bids.
4	From the progress that New York
5	City has made with the M/WBE program,
6	we see what can be done when we remove
7	barriers and give real opportunities
8	to M/WBEs. We develop economic
9	inclusion, economic equity and
10	diversity. New York City should
11	continue their quest to improve the
12	M/WBE program and change the
13	trajectory of how contracts are
14	awarded.
15	I congratulate Mayor Bill de
16	Blasio, Deputy Mayor Phil Thompson,
17	Senior Advisor Jonnel Doris and SBS
18	Commissioner Gregg Bishop on a job
19	well done, and I look forward to
20	continuing my work with them.
21	I thank you for hearing my
22	testimony. I request that you approve
23	the proposal before you today. Thank
24	you.
25	THE CLERK: Thank you.

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2	Ravi Shenoy.
3	MR. SHENOY: I already spoke.
4	THE CLERK: Thank you.
5	Colleen Molter.
6	MS. MOLTER: I'm not testifying.
7	I'm in support.
8	THE CLERK: Does anyone else wish
9	to testify on today's agenda?
10	MR. BRYANT: Again, my name is
11	Seth Bryant. I'm a managing partner
12	of Bryant Rabbino, LLP; a minority
13	certified business in New York City.
14	I'm also on the Mayor's M/WBE Advisory
15	Council.
16	I do a lot of work with M/WBEs on
17	both the State and City level. And
18	again, I think the proposal is an
19	important one to harmonize what the
20	State has done; as it was just
21	testified to by Lisa Derrick on behalf
22	of Assemblymember Rodneyse Bichotte.
23	But this should harmonize the
24	discretionary purchase threshold
25	between the City and State run M/WBE.
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1 2 As was stated, there was a change on 3 the State level that it went from 20,000, I think, to 150. And that was 4 5 well-absorbed. These discretionary purchase 6 7 programs create additional 8 opportunities for smaller businesses. 9 It does cut across bureaucratic kind 10 of nightmare the M/WBEs and New York 11 City agencies face when trying to let contracts for values that are 12 13 meaningful to small businesses, but 14 are super consequential for New York 15 City. It will create a pool of -- a pool 16 17 of opportunities for small M/WBE Those that haven't had a 18 firms. 19 chance to participate fully in the 20 City's economic prosperity over decades because of issues that we all 2.1 22 well-understand. 2.3 So I'm strongly in support of 24 increasing the discretionary 25 threshold. I think it will be a very

1 good benefit for M/WBEs and the City's	
good benefit for M/WBEs and the City's	
•	
3 procurement policy overall.	
4 Thank you.	
5 THE CLERK: Thank you.	
6 MS. HARRIS: Hi. Julie Harris	
7 again. I just wanted to add one more	
8 point to my testimony based on	
9 something I heard.	
One of the things that, I guess,	
the gentleman from ACEC made a	
comment, to reiterate, that it's	
qualifications-based. And looking at	
the results of the projects may	
decrease in some of the qualifications	
or the level of work provided to the	
project if M/WBEs are given a chance	
18 to compete.	
19 And I just wanted to put that out	
there. I think that's just	
21 ridiculous. The young man who went	
before me made the comment that, you	
know, the subcontracting thing does	
not work for us.	
Most of the firms that I've worked	

with in my coalition have worked for -- they've worked for all the major companies. They've managed big multi-hundred-million-dollar projects as they were employees. But as soon as they crossed the line and started their business, all of a sudden, the same people are looking at them like they don't have the skills to do the work. Though, they got paid to do the work for folks.

So I just wanted to make sure that that's one of the things that's on the table that's key and critical and important. I don't want it to be said or have that conversation; that if they use M/WBEs, somehow the quality goes down.

The numbers state, especially for Black engineers, architects and engineering firms, we don't get any work. We are terrible. And we need to make sure that we are able to bring up that next generation of Black

1 2 architects and engineers. 3 Thank you. 4 THE CLERK: Does anyone else wish 5 to testify today? MR. DAYARAMANI: One more. I'd 6 7 like to echo what the lady said 8 earlier about being a sub-consultant 9 and really being given not the best 10 jobs. 11 We've helped teams win jobs with 12 very qualified people that we've had 13 to keep on our payroll. And then upon 14 being awarded the job, we get the lowest positions. This is completely 15 16 unacceptable. And it's a big cost to 17 us. 18 Because we are trying to maintain 19 a professional staff so that we can go 20 and place them on jobs as a 2.1 sub-consultant. And as soon as these 22 jobs are won, the positions are taken 2.3 away from us. But we are not told 24 until it's time, so we are keeping 25 people on the bench or charging less

1 2 for them than we can. 3 Basically, losing our profit in the hopes that this will materialize 4 5 into something and it just doesn't happen. So that's a big deal. We are 6 7 not getting the best work. And then 8 when we do help the team win, we are 9 left with scraps again. That's not 10 acceptable. I mean, it's just a tough 11 way to do business. 12 I've got thirty years in the 13 business. I've got a lot of 14 experience. And I have a lot of 15 people who have come to work for me because of who I am and the 16 17 relationship I've developed. 18 I can't, if I'm being pushed at 19 every corner to not make money and to 20 not be successful. The primes are not 2.1 helping me to be successful. They're 22 not helping me with my twenty percent 2.3 to be an active participant performing commercially useful functions. 24 So

that to me is a big deal.

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1 2 Thank you. 3 THE CLERK: Thank you. Does anyone else wish to testify 4 5 today? MR. CHYNOWETH: So I lied earlier 6 7 when I said I didn't want to testify. 8 But hearing all this, I want to take a 9 minute. Peter Chynoweth. 10 Senior VP with a company called CMA. 11 We're an IT consulting firm. 12 We are one of those evil companies 13 that is a larger than ten million 14 dollars. But we are a New York State and New York City certified 15 woman-owned business, and we strongly 16 17 support this. And I'll tell you why. 18 We have had the privilege of being 19 both a prime and a sub for many firms. 20 Not only because we are a larger firm, 2.1 so companies come to us and say, "Hey, 22 we need your help. We think you can 2.3 deliver for us." We're also looking 24 for smaller firms to help when we have 25 to meet the M/WBE regulations.

1 2 Without boosting this to 500,000, 3 or frankly, more down the road, these companies can't grow and we need them 4 5 to grow. 150 a shot, I mean, that's kind of nothing. You really need 6 7 bigger numbers so that they can grow, 8 build critical mass. They can learn. 9 They can create their own 10 methodologies and their own approaches 11 to things. 12 You are not just checking off a 13 box, they're actually adding value to 14 the project that you are on. So we 15 strongly support this. Both from a prime and from a M/WBE firm. 16 17 THE CLERK: Thank you. 18 Does anyone else wish -- thank 19 you. Could you hand me your sheet? 20 MS. HIGGINS: Yes. 2.1 THE CLERK: Thank you. 22 MS. HIGGINS: So good afternoon, everyone. My name is Sharon Higgins. 2.3 I'm the Project Director for the 24 25 Minority Business Center, MBDA

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2	operated by SoBRO. And I just wanted
3	to record my presence in the room and
4	to echo my support for these
5	proposals. I think it's a good step
6	in the right direction.
7	Congratulations.
8	THE CLERK: Does anyone wish to
9	testify?
10	MS. ARBOLEDA: Hi. Good
11	afternoon. My name is Denise
12	Arboleda. I'm with the Compulink
13	Technologies.
14	I just wanted to testify that it
15	is a great idea that the City is going
16	to move from 150 to 500. Excuse me.
17	However, you need to be aware that the
18	CDW contract and the SHI contract is
19	not helping the M/WBE participation,
20	and I feel that the City should put
21	out an M/WBE prime contract for a
22	large M/WBE to be able to help smaller
23	M/WBE, rather.
24	You are forcing a lot of M/WBEs to
25	hold many insurances and policy that

1 2 they cannot afford. That drives them 3 to go out of business. They can't do 4 payroll. They cannot meet many, many 5 challenges that they have every day. I feel the City should recognize the 6 M/WBE community, of all the struggle 7 8 they go through. Not just -- I 9 understand the increase and I 10 appreciate it. But there's something 11 else that you have to do as a City. I also would like to recognize 12 13 that the M/WBE community and the small 14 businesses are the largest payees in tax dollar in New York City. A small 15 business like Compulink pays more than 16 17 a million dollars in taxes to the 18 State and the City. We should have a 19 voice. We should be recognized as 20 City business owners to help to 2.1 develop opportunity for the City. 22 necessarily, you know, cut our hand, 2.3 basically. And we feel that way. 24 The Mayor has awarded the contract

that locks everybody out. And we have

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2	to be subjected to these large primes.
3	I don't agree with it. Simple as
4	that. A lot of us, a lot of M/WBE
5	doesn't agree with it.
6	So unless you do something, you
7	are going to drive businesses to move
8	out of New York City. And it's really
9	a fundamental problem for many, many
10	small businesses. Which is really the
11	root of all our problems. I'd like
12	you to note that.
13	Because the the City needs to
14	understand that they're looking to
15	increase it, but they don't realize
16	that you've already given the majority
17	of this business to other primes. So
18	you have to open the doors
19	differently, is what I'm trying to
20	say.
21	Okay. Thank you.
22	THE CLERK: Thank you. Does
23	anyone wish to testify?
24	MS. SCARLETT: Just going to
25	augment my testimony and give you guys

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real numbers.

So in order for you to be a viable engineering firm, consulting firm, we are talking about staff -- a technical staff of five. Plus a back of the house of probably about two or three. That operating cost, just on payroll, is approximately just over \$650,000.00 a year.

We are not talking rent yet. Rent of a decent size, probably about a 1,200 square foot, you know, 2,000 square foot at what, \$4.00 a square foot per month? You get where the numbers are. So taking a loan that you can't service because you're getting scraps and the City is vested in, you know -- they have all these charters and all these nice things that, you know, they're for minority growth and for women growth and all these things, but you -- I think what you are not seeing is the cost implications. Which actually causes a

1 2 lot of the businesses who don't have 3 the fortitude to win in three years, 4 they're out of it. 5 You know, you are talking cost in between payroll and written --6 7 operating cost approximated 800,000, a 8 million dollars a year. With salaries 9 alone being \$600,000.00. That's what 10 we are dealing with. And then when we 11 are at the mercies of a prime, "Go 12 talk to the prime." I mean, on 13 LaGuardia, "Talk to the prime." Yeah, 14 I'm still waiting. On Penn Station, 15 "Yeah, go talk to the prime." Still waiting. Still waiting. Still 16 17 waiting. Still waiting. 18 What are we getting? Go inspect 19 boilers and inspect steam traps. 20 That's what we are getting. You know, 2.1 for people who design, I don't know, 22 five-story buildings on this, we are 2.3 getting steam trap testing? That's 24 kind of where we are really gating 25 minority and women business to steam

1 2 trap testing. 3 After we spent so many years -invest so much time and money between 4 college and -- and time spent in 5 industry for over ten years, fifteen 6 7 years sometimes. Steam trap testing? 8 If you are serious, you have to look 9 at the implications. Put a dot. 10 What I do to make things make 11 sense to me, I assign numbers. Maybe 12 it's because I'm an engineer. I 13 assign numbers. When I look at the 14 data, it starts making loads of sense. 600,000 a year just for salaries. 15 Then another \$4.00 a square foot for 16 17 2,000 square foot, do the math and you 18 see why it makes sense to make this 19 thing realistic. 20 All right. Thank you very much. 2.1 THE CLERK: Does anyone else wish 22 to testify? 2.3 MS. AIKEN: Good afternoon, 24 everyone. My name is Penda Aiken. 25 I'm the owner of Penda Aiken,

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Incorporated. I just got in town last night, so I didn't come today prepared with a written statement. I just started putting some notes on paper.

So if I'm allowed to speak, I'd like to talk about why I am in favor of the proposals that have been mentioned today.

My company, Penda Aiken, Inc.,
I've been in business for thirty
years. We've provided staff
augmentation services primarily to New
York State agencies. And we have, as
prime, hundreds of millions of dollars
in staffing contracts through the
years.

However, regarding New York City contracts, we've gotten less than one percent. And the only business opportunity that we did get through a City agency was New York City School Construction Authority. And that's because they use a lot of the New York State requirements in regards to the

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thirty percent goals.

With the City, whenever we had an opportunity to bid, and that's generally on the very large staffing contracts with the Fire Department or Department of Education, the Law Department, a lot of those bids are roughly between thirty and fifty million dollars.

We are either excluded, although we can certainly do the work, because of the lowest bid. And in many instances, those low bids are below twenty percent which doesn't even cover one's cost to meet the cost of overhead.

And then in instances where we have had the opportunity, it's either because we are a sub and those markups that are being presented to us are very low. So we still can't meet our basic cost of even breaking even. And what winds up happening is a lot of the smaller businesses that are

startups, they agree to it and wind up 3 losing money.

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The other part of it is the purchase orders. Previously, the purchase orders that we were receiving from some of the City agencies were in that 20,000-dollar pocket. And when you are providing staff, you are reaching that \$20,000.00 in no time.

Subsequently, it becomes a matter of operating on no purchase order because there -- the need still exists to provide the personnel to the City agencies. And we wind up getting in trouble because the purchase order has expired, so either you don't get paid or it takes you an extremely long time to wait while the purchase orders are put in place.

I think that raising the threshold to five hundred million would certainly give companies like mine an opportunity to provide personnel for a period of time where they can complete

1 2 the work. 3 And so therefore, I'm very much in favor of the proposals that have been 4 5 presented today. And I agree with what everyone else has said in regards 6 7 to as small businesses, M/WBE firms 8 specifically, we certainly have the 9 capability. 10 And the way a lot of the current 11 proposals or RFPs are written, we are excluded because of certain 12 13 qualifications that they put in, that 14 subsequently prevent us from even 15 responding. And then the only 16 opportunity subsequently becomes as a 17 subcontractor where those markups and 18 costs are so high, we don't have an 19 opportunity to really run a profitable 20 business. 2.1 Thank you. 22 THE CLERK: Thank you. I believe 2.3 you wish to speak? 24 MS. HEKMATY: Sara with RK 25 Software. I just wanted to make one

1 2 observation that the two gentlemen 3 that were representing the larger firms were most intimated by that five 4 5 percent or the evaluation factor because of our influence and 6 7 evaluation factors. And that will 8 really make a difference for us. 9 that's why I think they were calling 10 that out the most. 11 For example, when in the 12 evaluation factors you see any percent 13 assigned to the M/WBE plan, that's 14 when I can really actually get through to the contractors and/or the primes 15 and say, "Okay. Do you want to talk?" 16 17 "Yes. We will be on your plan," 18 because we can help them get those ten 19 points. 20 So I actually see that as a good 2.1 thing that they were calling that out. 22 It actually makes me hopeful that if 2.3 you do pass this, then it will make a difference. 24 25 Okay. Thanks.

1	
2	THE CLERK: Thank you. Does
3	anyone else wish to testify? Want to
4	make a statement?
5	MS. FLORES: I just want to say,
6	my name is Lisa Flores. I'm Deputy
7	Comptroller of Contracts and
8	Procurement. I'm here with Sergio
9	Paneque. We are both representatives
10	on behalf of Comptroller Scott
11	Stringer on the PPB board.
12	I just want to speak for both of
13	us and on behalf of the Comptroller.
14	I really appreciate all of the
15	individuals who have come out today to
16	not only share their experiences and
17	their feedback, whether they support
18	or oppose, but really valuable
19	information, that we look forward to
20	working closely with the
21	administration on the implementation
22	of these changes.
23	Thank you.
24	THE CLERK: Thank you.
25	Does anyone else wish to testify

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 2
                today?
 3
                           (No response.)
 4
                    THE CLERK: If no one else wishes
 5
                to speak, that concludes today's
 6
               hearing. We ask the reporter, make
 7
                any written submissions part of the
 8
                final record of the proceeding.
 9
                    The hearing is now closed.
10
               you, everyone.
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                      (TIME NOTED: 1:22 p.m.)
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                      CERTIFICATE
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      STATE OF NEW YORK)
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 9
                I, Elbia Merino, a Notary Public within
      and for the State of New York, do hereby certify:
10
11
                I reported the proceedings in the
12
     within-entitled matter, and that the within
13
      transcript is a true record of such proceedings
      to the best of my ability.
14
15
                I further certify that I am not related
16
      to any of the parties to this action by blood or
17
     marriage; and that I am in no way interested in
18
      the outcome of this matter.
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                IN WITNESS WHEREOF, I have hereunto set
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     my hand this 12th day of November, 2019.
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