

## DEPARTMENT OF HOUSING PRESERVATION AND DEVELOPMENT

### Notice of Public Hearing and Opportunity to Comment on Proposed Rules

#### **What are we proposing?**

The Department of Housing Preservation and Development (HPD) proposes to add a new chapter 61 to Title 28 of its rules to exempt certain housing and related actions from review under the State Environmental Quality Review Act and City Environmental Quality Review procedures. The purpose of the amendment to the rules is to avoid unnecessary and time-consuming environmental analyses when HPD proposes to provide loans, grants, tax incentives or tax abatements, dispose of real property interests, and/or propose zoning actions to facilitate new housing developments up to a certain size, and accompanying small commercial developments, where those developments will not have significant adverse environmental impacts. These environmental analyses can take six to eight months to complete and cost hundreds of thousands of dollars, adding unnecessary costs and delay to the City's ability to address its housing crisis.

**When and where is the Hearing?** HPD will hold a joint public hearing with the City Planning Commission on the proposed rule at 10:00 on February 7, 2024 at the New York City Planning Commission's hearing room at 120 Broadway, New York, New York. The public may attend the meeting person or remotely.

**How do I comment on the proposed rules?** Anyone can comment on the proposed rules as follows:

- **Website.** You can submit comments to HPD through the NYC rules Web site at <http://rules.cityofnewyork.us>
- **Email.** You can email comments to [rules@hpd.nyc.gov](mailto:rules@hpd.nyc.gov).
- **Mail.** You can mail comments to Department of Housing Preservation and Development, 100 Gold Street, New York, NY 10038, Attn: Anthony Howard, Director, Environmental Planning.
- **Speaking at the Hearing.** Anyone who wants to comment on the proposed rule at the public hearing must sign up to speak. To sign up, on the morning of the hearing please visit **NYC Engage** at <https://www1.nyc.gov/site/nycengage/events/city-planning-commission-public-meeting/461665/1> or dial **877-853-5247** (US Toll-free), **888-788-0099** (US Toll-free), **(253) 215-8782** (Toll number) or **(213) 338-8477** (Toll number). If calling into the meeting, please use the following **Meeting ID 618 237 7396**, and when prompted for a participation code, please enter **"#"** followed by the password **"1"** when prompted. Instructions on how to participate, as well as materials relating to the meeting, will be posted on NYC Engage in advance of the meeting. To help the meeting host effectively manage the meeting, those who do not intend to actively participate are invited to watch the meeting through the livestream/LINK provided on NYC Engage or the recording that will be posted after the meeting on DCP's website.

**Is there a deadline to submit written comments?** The deadline for written comments is February 17, 2024. Comments submitted by the website or email must be received no later than that date and comments submitted by mail must be postmarked no later than that date.

**What if I need assistance to participate in the hearing?** You must tell us if you need a reasonable accommodation of a disability at the hearing. You must tell us if you need a sign language interpreter. You can tell us by email at [accessibilityinfo@planning.nyc.gov](mailto:accessibilityinfo@planning.nyc.gov) or mail at the address given above. You may also tell us by telephone at 212-720-3508. Advance notice is requested to allow sufficient time to arrange the accommodation. Please tell us by January 24, 2024.

**Can I review the comments made on the proposed rules?** You can review the comments made online on the proposed rules by going to the website <http://rules.cityofnewyork.us/>. A video of the public hearing will be available within five days online on the City Planning Commission's website: <https://www1.nyc.gov/site/planning/about/public-meetings.page>.

**What authorizes HPD to make this rule?** State regulations adopted under the State Environmental Quality Review Act (SEQRA) authorize State and local agencies to identify and exempt from environmental review actions that will not have a significant adverse impact on the environment. These actions are known as Type II actions. See 6 NYCRR § 617.5(b). HPD is a local agency under SEQRA. See 6 NYCRR § 617.2(w). In addition, section 1043 of the New York City Charter authorizes each city agency to adopt rules necessary to carry out the powers and duties delegated to it by law. This proposed rule was not included in HPD's regulatory agenda for this Fiscal Year because it was not contemplated when HPD published the agenda.

**Where can I find HPD's rules?** HPD's rules are in Title 28 of the Rules of the City of New York.

**What laws govern the rulemaking process?** HPD must comply with Section 1043 of the City Charter when creating or changing rules. This notice is made according to the requirements of Section 1043 of the City Charter.

## **Statement of Basis and Purpose of Proposed Rule**

New York City, like other municipalities, is facing a crippling housing crisis which has real and direct human consequences, including high rents, displacement pressure, segregation, gentrification, poor housing quality, tenant harassment, homelessness, and other effects of a market where residents have very limited options because of housing scarcity. Almost every hardship of the City housing market can be traced back to an acute shortage of housing. The housing shortage drives up prices for everyone.

Among the factors contributing to the City's housing crisis are the time and resources required to complete environmental reviews that are ultimately unnecessary because they consistently result in determinations that the proposed developments have no potential for significant adverse environmental impacts. Over the past ten years, an average of 350 housing, commercial and infrastructure projects per year were subject to review through the City Environmental Quality Review (CEQR) process, the City's procedures for implementing the New York State Environmental Quality Review Act (SEQRA).

All 350 went through the first step of CEQR — the production of an Environmental Assessment Statement (EAS). Of those, approximately twelve projects each year also required the more involved process of preparation of an Environmental Impact Statement (EIS). Most housing projects subject to land use approvals or public financing must conduct an EAS that typically takes six to eight months to complete and can cost hundreds of thousands of dollars. Yet, only a few of these smaller projects are found to have a potential for significant impacts on the environment.

To address this, the City agencies that develop or approve housing, including the Department of Housing Preservation and Development ("HPD"), are each adopting a new Type II rule under SEQRA and CEQR to exempt housing developments up to a certain size from further environmental review. Type II actions are agency actions that will not have a significant impact on the environment as determined by certain criteria established by SEQRA, and are therefore exempted from environmental review. 6 NYCRR § 627.5. Exempting these projects from review under SEQRA and CEQR will decrease their overall cost and shorten the time typically needed to complete the approval process, resulting in delivery of new homes faster to residents that need housing today.

This action is authorized under SEQRA, which requires state and local agencies to consider the potential environmental impacts of actions that the agency proposes to approve, fund, or undertake. NYS Environmental Conservation Law Article 8. New York State regulations implementing SEQRA divide state and local actions into three types: Type I, Type II and Unlisted Actions. The State regulations list 46 specific actions as Type II actions that are exempt from environmental review and do not require preparation of either an EAS or an EIS. The State regulations also authorize all state and local agencies to adopt their own lists of Type II actions to supplement the State list. 6 NYCRR § 617.5(b) and (c). To include an action on an agency Type II list, the agency must establish that the action will not have a significant adverse impact on the environment under the criteria established by the State and that the action is not a Type I action as defined by the State regulations. 6 NYCRR § 617.5(b)(1)-(2). Every agency is authorized to adopt its own Type II list.

The City Planning Commission adopted a list of Type II actions as authorized by the New York State SEQRA regulations in 2014. See 62 RCNY § 5-05(c)-(d). HPD now proposes to adopt applicable actions from that list and to add new residential housing developments up to a certain

size, as described below, exempting those developments from the requirements of SEQRA and CEQR.

The list of Type II actions will also be adopted by three other City agencies that approve, fund or undertake new residential development: the City Planning Commission, the Office of the Mayor, acting through the Office of Environmental Coordination, and the Board of Standards and Appeals.

To determine the appropriate size of housing developments to be exempted and the appropriate conditions those developments would need to satisfy in order to ensure that they will not have a significant impact on the environment, staff from multiple City agencies reviewed projects with completed applications between January 2013 and May 2023 before the four City agencies and offices that approve, fund or undertake new housing and that propose to adopt this new Type II rule: HPD, the City Planning Commission, the Board of Standards and Appeals, and the Office of the Mayor, acting through the Office of Environmental Coordination. In total, the agencies reviewed more than 1,000 projects, including projects that had received negative declarations, conditional negative declarations, and positive declarations under CEQR. That universe was then narrowed to exclude projects that did not facilitate new housing and housing projects proposing greater than 1000 units, which would exceed the State threshold for Type I actions and therefore be ineligible for Type II listing.

Based on this analysis of past environmental reviews, HPD has concluded that housing developments of up to 250 new units in higher and medium density districts and up to 175 new units in lower density districts that meet certain other density-related and site-specific criteria do not result in significant adverse impacts. The density-related criteria include maximum sizes for accompanying non-residential community facility or commercial uses to ensure no transportation impacts, maximum building heights to ensure no shadows impacts, and maximum construction durations to avoid construction impacts. The site-specific criteria include: excluding sites with archeological significance, relying on the City's existing (E) designation process to address any potential site-specific hazardous materials, air quality, or noise issues, excluding sites adjacent to arterial highways or in certain coastal flood areas, and avoiding developments becoming a source of air quality impacts by requiring that they forego use of fossil fuels.

HPD proposes to add a new Type II rule that would include a Type II category for projects that would facilitate new housing that meet the criteria in this rule. This will exclude from environmental review qualifying projects for which HPD is acting as lead agency under SEQRA and CEQR. These proposed rules will reduce the time and resources needed for HPD to facilitate and provide financing or funding for new housing projects.

HPD's authority for these rules is found in 6 NYCRR § 617.5(b) and in section 1043 of the Charter.

New material is underlined.  
[Deleted material is in brackets.]

“Shall” and “must” denote mandatory requirements and may be used interchangeably in the rules of this department, unless otherwise specified or unless the context clearly indicates otherwise.

Section 1. Title 28 of the rules of the city of New York is amended by adding a new Chapter 61 to read as follows:

Chapter 61  
Environmental Review Procedures

Section 61-01 Type II Actions.

(a) Definitions. The following definitions shall apply to this Chapter:

**Development Site.** “Development site” means the zoning lot all or part of which is proposed to be developed through the action.

**Developable Site.** “Developable site” means a zoning lot, including the development site, within the area that is the subject of the action that the lead agency determines is likely to be developed as a result of the action.

**Natural Resource.** “Natural Resource” means surface water bodies; wetland resources; upland resources, such as beaches, shrublands, meadows, and forests; or other significant or sensitive resources.

(b) Type II. The following actions are not subject to review by the Department of Housing Preservation and Development under City Environmental Quality Review, the State Environmental Quality Review Act (Environmental Conservation Law, Article 8) or the SEQRA Regulations, subject to 28 RCNY § 61-01(c):

(1) Special permits to allow a building or other structure to exceed the height regulations around airports, pursuant to § 73-66 of the Zoning Resolution;

(2) Acquisition or lease disposition of real property by the City, not involving a change of use, a change in bulk, or ground disturbance;

(3) Authorizations for a limited increase in parking spaces for existing buildings without parking, pursuant to § 13-442 and § 16-341 of the Zoning Resolution;

(4) Special permits for accessory off-street parking facilities, which do not increase parking capacity by more than eighty-five (85) spaces or involve incremental ground disturbance, pursuant to § 16-351 of the Zoning Resolution;

(5) Special permits for additional parking spaces, which do not increase parking capacity by more than eighty-five (85) spaces or involve incremental ground disturbance, pursuant to § 13-45 of the NYC Zoning Resolution; and

(6) An action listed in subdivision (d) of this section, provided that such action also meets the requirements in subdivision (e) of this section.

(c) Type II Prerequisites.

(1) An action listed in 28 RCNY § 61-01(b), which is also classified as Type I pursuant to 6 NYCRR Part 617.4, shall remain Type I and subject to environmental review.

(2) An action listed in 28 RCNY § 61-01(b)(1) involving ground disturbance shall remain subject to environmental review, unless it is determined that any potentially significant hazardous materials impacts will be avoided.

(3) An action listed in 28 RCNY § 61-01(b)(1) shall remain subject to environmental review, unless it is determined that any potentially significant noise impacts will be avoided.

(4) An action listed in 28 RCNY § 61-01(b)(1), (4), or (5) shall remain subject to environmental review if the project site is:

(i) wholly or partially within any historic building, structure, facility, site or district that is calendared for consideration or eligible for designation as a New York City Landmark, Interior Landmark or Scenic Landmark;

(ii) substantially contiguous to any historic building, structure, facility, site or district that is designated, calendared for consideration or eligible for designation as a New York City Landmark, Interior Landmark or Scenic Landmark; or

(iii) wholly or partially within or substantially contiguous to any historic building, structure, facility, site or district, or archaeological or prehistoric site that is listed, proposed for listing or eligible for listing on the State Register of Historic Places or National Register of Historic Places.

(d) Residential Development Type II Actions. The following actions are not subject to review by the Department of Housing Preservation and Development under City Environmental Quality Review, the State Environmental Quality Review Act (Environmental Conservation Law, Article 8) or the SEQRA Regulations, subject to subdivision (e) of this section:

(1) Actions that enable incremental development of at least 1 and no more than 250 new dwelling units or new income-restricted dwelling units, and no more than 35,000 gross square feet of space for non-residential uses, which includes no more than 25,000 gross square feet of space for commercial uses and no more than 25,000 gross square feet of community facility space, and which, at the time of the environmental determination, are:

(i) located wholly within an existing R5 through R10 Residence zoning district, provided that such action does not include the creation or enlargement of a Special Mixed Use zoning district or a stand-alone Commercial zoning district; or

(ii) located in an existing stand-alone Commercial zoning or Manufacturing zoning district and will be developed pursuant to a regulatory agreement or lease with a government agency to develop housing or a decision by the Board of Standards and Appeals authorizing residential development; or

(2) Actions that enable incremental development of at least 1 and no more than 175 new dwelling units or new income-restricted dwelling units, and no more than 20,000 gross square feet of space for non-residential uses, which includes no more than 10,000 gross square feet of space for commercial uses, and no more than 10,000 gross square feet of community facility

space, and which, at the time of the environmental determination, are located at least partially within an existing R1 through R4 Residence zoning district, provided that such action shall not include actions that include the creation or enlargement of a Special Mixed Use zoning district or a stand-alone Commercial zoning district.

(e) Type II Residential Development Prerequisites. An action listed in subdivision (d) of this section must also comply with all of the following to be a Type II action, at or before the time environmental review is required to be completed:

(1) Any new building or any enlargement of an existing building on the development site shall not burn fossil fuels to supply heat or hot water;

(2) The development site owner shall have complied with the following site-specific requirements:

(i) for developable sites that include one or more tax lots that do not have an (E) designation for hazardous materials pursuant to section 11-15 of the New York City Zoning Resolution at the time of the environmental determination, completed a Phase I Environmental Site Assessment for the development site and either

(A) obtained a written signoff from the lead agency that no further environmental investigation is required or that a plan to address any hazardous materials is acceptable; or

(B) consented to the establishment of an (E) designation for hazardous materials pursuant to section 11-15 of the New York City Zoning Resolution and 15 RCNY Chapter 24 on the developable sites, provided that where an (E) designation is not available and the development site will be developed pursuant to a regulatory agreement with a government agency, such government agency shall include protections and development oversight requirements equivalent to an (E) designation found in 15 RCNY Chapter 24 in such regulatory agreement; and

(ii) obtained a determination from the New York City Landmarks Preservation Commission (LPC) stating whether any developable site is within an archaeologically sensitive area, is designated, calendared for consideration or eligible for designation as a New York City Landmark or Historic District, is listed on, or formally determined to be eligible for inclusion on the National Register of Historic Places or the New York State Register of Historic Places, or is substantially contiguous to a sunlight sensitive architectural resource, and

(A) if LPC determines a developable site is within an archaeologically sensitive area, completed an archaeological document study for the development site and obtained a writing from LPC that the development of such development site does not raise archaeological concerns; and

(B) if LPC determines a developable site is designated, calendared for consideration or eligible for designation as a New York City Landmark or Historic District or is listed on, or formally determined to be eligible for inclusion on the National Register of Historic Places or the New York State Register of Historic Places, obtained a writing from LPC that the development of such development site does not raise historic preservation concerns;

(iii) agreed to have a Construction Protection Plan prepared and implemented consistent with the requirements of the New York City Department of Buildings Technical Policy and Procedure #10/88 for a development site located at least partially within 90 feet of a building or site formally determined to be eligible for listing on the National Register of Historic Places or

the New York State Register of Historic Places or of a building or site that is eligible for designation as a New York City Landmark or Historic District;

(iv) for developable sites within 1000 feet of an air emissions source that operates under a permit issued pursuant to subpart 201-5 of title 6 of the New York Codes, Rules and Regulations (New York State facility permits) or subpart 201-6 of such title (Clean Air Act Title V permits) or either within 400 feet of any existing air emission source with an active or expired industrial permit issued by the New York City Department of Environmental Protection or within 400 feet of any unpermitted industrial source, confirmed to the lead agency based on the emission limits in the permit(s) or, for any unpermitted source, the estimated emission limits from similar source permit(s) provided by the lead agency that concentrations of any pollutant regulated by the permit(s) or identified by the lead agency for any unpermitted source will not exceed the corresponding Annual Guideline Concentration (AGC) and Short-term Guideline Concentration (SGC) in the New York State Department of Environmental Conservation Division of Air Resources Guidelines for Evaluation and Control of Ambient Air Contaminants (DAR-1) at such developable site, as determined in accordance with the industrial source screen in Appendix A of Chapter 61 of Title 28 of the rules of the city of New York (Industrial Air Quality Checklist).

(v) With respect to calculation of noise levels, either

(A) provided to the lead agency representative peak hour outdoor noise sampling showing less than 70 A-weighted decibels (dBA) L10 ambient noise levels at all developable sites, and provided outdoor noise sampling for all developable site buildings within the line of sight of any railway or elevated subway showing less than 65 dBA Ldn ambient noise levels and confirmed that all developable sites are outside the 65 Day Night Average Sound Level contours established in the Noise Exposure Map (NEM) Report for John F. Kennedy Airport and LaGuardia Airport, or

(B) agreed to establishment of an (E) designation for noise pursuant to section 11-15 of the NYC Zoning Resolution on any developable sites that cannot meet the requirements of item (A) above, provided that where the development site will be developed pursuant to a regulatory agreement with a government agency, such government agency shall include protections equivalent to those imposed by an (E) designation for noise attenuation in such regulatory agreement.

(3) The projected duration of construction at each development site shall not be greater than 24 months and no consecutive projected construction period for all substantially contiguous developable sites shall be greater than 24 months.

(4) No portion of any developable site shall:

(i) be located adjacent to an arterial highway listed in Appendix H to the New York City Zoning Resolution or a vent structure for a tunnel;

(ii) be located within in a Special Coastal Risk District mapped pursuant to Article XIII, Chapter 7 of the New York City Zoning Resolution; or

(iii) contain a natural resource.

(5) The action shall not enable construction of a new building or other structure or enlargement of an existing building or structure with a maximum allowable height greater than 250 feet, including all rooftop bulkheads, mechanical equipment, parapets, and any other parts of the building, or with a maximum possible height greater than 50 feet if substantially



contiguous to a public open space other than a street or sidewalk, natural resource or an architectural sunlight sensitive resource identified by LPC under subparagraph (ii) of paragraph (2) of this subdivision above, unless such open space, natural resource or sunlight sensitive resource is entirely within the area between -108° degrees from true north and +108 degrees from true north of the building or other structure or is an architectural resource that is located on a facade that faces directly away from a developable site.

Appendix A to Chapter 61 of Title 28: Industrial Air Quality Checklist

To determine the potential for exceedance of the New York State Department of Environmental Conservation (DEC) Division of Air Resources Guidelines for Evaluation and Control of Ambient Air Contaminants (DAR-1) guidelines at a developable site resulting from industrial emissions, emissions from industrial sources within 400 feet of the development site shall be determined from emission limits in permits issued by the New York City Department of Environmental Protection (DEP) or for unpermitted sources, from the estimated emission limits provided by the lead agency and for Title V or state facility-permitted sources within 1000 feet of the development site, from the emissions limits in the DEC Title V or state facility permits. For purposes of this Appendix, industrial sources shall mean air emission sources (direct and fugitive emissions) that have or should have an existing or expired DEP Clean Air Tracking System industrial permit, concrete batching plants, or material handling facilities. The emissions from any existing industrial or state permitted source or emission assumptions for any unpermitted industrial source must first be converted into grams/second. This converted emission rate must then be multiplied by the value in the table below corresponding to the minimum distance between the industrial source and the building containing the new dwelling units to determine if the AGC/SGC values in the DAR-1 guidelines are exceeded. Values are provided for 1-hour and annual averages to enable the comparison of pollutant levels to SGCs (1- hour averaging period) or AGCs (annual averaging period).

<u>Distance from Source</u>	<u>1-Hour Averaging Period (ug/m3)</u>	<u>Annual Averaging Period (ug/m3)</u>
<u>30 ft</u>	<u>124,848</u>	<u>5,251</u>
<u>60 ft</u>	<u>31,284</u>	<u>1,386</u>
<u>90 ft</u>	<u>13,936</u>	<u>645</u>
<u>120 ft</u>	<u>7,857</u>	<u>378</u>
<u>150 ft</u>	<u>5,038</u>	<u>252</u>
<u>180 ft</u>	<u>3,507</u>	<u>181</u>
<u>210 ft</u>	<u>2,599</u>	<u>138</u>
<u>240 ft</u>	<u>2,038</u>	<u>110</u>
<u>270 ft</u>	<u>1,684</u>	<u>90</u>
<u>300 ft</u>	<u>1,449</u>	<u>75</u>
<u>330 ft</u>	<u>1,282</u>	<u>64</u>
<u>360 ft</u>	<u>1,153</u>	<u>56</u>
<u>400 ft</u>	<u>1,015</u>	<u>47</u>

**NEW YORK CITY LAW DEPARTMENT  
DIVISION OF LEGAL COUNSEL  
100 CHURCH STREET  
NEW YORK, NY 10007  
212-356-4028**

**CERTIFICATION PURSUANT TO  
CHARTER §1043(d)**

**RULE TITLE:** Exemption of Certain Housing and Related Actions from Environmental Review

**REFERENCE NUMBER:** 2023 RG 103

**RULEMAKING AGENCY:** Department of Housing Preservation and Development

I certify that this office has reviewed the above-referenced proposed rule as required by section 1043(d) of the New York City Charter, and that the above-referenced proposed rule:

- (i) is drafted so as to accomplish the purpose of the authorizing provisions of law;
- (ii) is not in conflict with other applicable rules;
- (iii) to the extent practicable and appropriate, is narrowly drawn to achieve its stated purpose; and
- (iv) to the extent practicable and appropriate, contains a statement of basis and purpose that provides a clear explanation of the rule and the requirements imposed by the rule.

/s/ STEVEN GOULDEN  
Senior Counsel

Date: December 22, 2023

**NEW YORK CITY MAYOR'S OFFICE OF OPERATIONS  
253 BROADWAY, 10<sup>th</sup> FLOOR  
NEW YORK, NY 10007  
212-788-1400**

**CERTIFICATION / ANALYSIS  
PURSUANT TO CHARTER SECTION 1043(d)**

**RULE TITLE: Exemption of Certain Housing and Related Actions from  
Environmental Review**

**REFERENCE NUMBER: HPD-92**

**RULEMAKING AGENCY: Department of Housing Preservation and Development**

I certify that this office has analyzed the proposed rule referenced above as required by Section 1043(d) of the New York City Charter, and that the proposed rule referenced above:

- (i) Is understandable and written in plain language for the discrete regulated community or communities;
- (ii) Minimizes compliance costs for the discrete regulated community or communities consistent with achieving the stated purpose of the rule; and
- (iii) Does not provide a cure period because it does not establish a violation, modification of a violation, or modification of the penalties associated with a violation.

/s/ Francisco X. Navarro  
Mayor's Office of Operations

December 22, 2023  
Date