

# **Report of Findings**



**City of New York** 

# East Side Coastal Resiliency Elevated Park Alternative Feasibility Analysis April 24-26, 2018



Strategic Value Solutions, Inc.

Prepared for:

City of New York Office of Management and Budget 255 Greenwich Street, 8th Floor New York, NY 10007

Prepared by:



Strategic Value Solutions, Inc.

19201 E. Valley View Pkwy, Suite H Independence, MO 64055 816-795-0700

www.SVS-inc.com



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# **SECTION 1**

SUMMARY OF FINDINGS



### Section 1 Summary of Findings

On April 24-26, 2018, a collaborative effort among East Side Coastal Resiliency project stakeholders ORR, DPR, DOT, DEP, OMB, DDC, and Law convened along with the AKRF/KSE Joint Venture and members of the value engineering team. The purpose of the working group was to review the feasibility of the alternative to elevate East River Park in lieu of the baseline approach of building a floodwall along the FDR, and to facilitate a more-detailed comparison between the two schemes. This Narrative will summarize the results of that effort.

Following the Narrative are concept plan sketches for the Park, and select sections of the elevated bulkhead and the grading.

### **Flood Protection**

The proposed alternative elevates and protects much of East River Park, which is made possible by significant changes to three key project constraints: reconstructing the esplanade, installing a floodwall inshore of the esplanade, and reconstructing portions of the Park previously required to remain as existing. A structural flood protection intervention is required along the eastern edge in order to maintain Park program and accessibility – including both universal access for pedestrians and vehicular access for maintenance and emergencies. The western edge of the park is raised adjacent to the shared use path and would remain elevated to the flood protection structure inshore of the esplanade. The Park would meet existing grades and the flood protection would tie into the baseline alignment at the northern and southern limits of the Park. At the northern limit, a new swing gate will probably be required for this transition, while at the southern limit there would be an earthen berm with a clay core and sheet pile wall to transition to the area near the amphitheater site.

The flood protection would be achieved by driving a new steel sheet pile floodwall adjacent to, and inshore of, the existing esplanade structure (minimum of approximately 40 feet from east edge of the esplanade). In addition to providing flood protection, this wall would serve as a retaining structure for the park grading and would act as a seepage barrier. The floodwall may protrude above grade in some locations (exposed height varies). This wall would be integrated into Park landscaping features.

### Access

The shared use path is to remain at grade at its existing alignment in order to leave the Con Edison lines in place. With this alternative, design energy would have to be focused on the shared use path experience to ensure that this highly-used bicycle and pedestrian facility is a positive experience. The Delancey Street and East 10th Street Bridges would be replaced as proposed in the baseline design, though the span would be extended an additional 45 feet to span the at-grade shared use path and land in the elevated park area. New 45-foot span structures would also be



introduced at the Houston Street overpass to cross the at-grade shared use path and at the Cherry Street Bridge if the amphitheater is to be reconstructed. Maintenance vehicles will be able to travel on the reconstructed esplanade as well as the shared use path. Vehicular access across the park and connecting these two paths will be provided by a series of sloped paths between ball fields and program areas similar to the baseline proposal.

### Constraints

Active participation from the various City stakeholders enabled the group to challenge and obtain concurrence to modify certain baseline constraints. The following constraints were changed:

- The Esplanade was allowed to be modified
- The piers under the Williamsburg Bridge may be buried with fill as necessary
- The 6th Street Track & Field Facility may be demolished and reconstructed
- The Tennis House may be demolished and reconstructed
- The LESEC Composting Facility may be re-designed and constructed after ESCR
- The Con Edison lines will be left in place with no tunnel constructed, which requires the shared use path to be left at grade and in the current alignment.

The following constraints were maintained:

- The East River Park program will be the same as in the baseline alternative
- The Flood protection design criteria remains unchanged el. 16.5' design height
- The Flood protection vegetation offset is required at a distance of 15' clear from trees/woody vegetation on either side of floodwall
- The Pier 42 project is assumed to remain in place and will be constructed before ESCR, which requires a floodwall along the FDR Drive-side of the Pier 42 project
- The project will tie into the existing grades at the north end of East River Park

### Adjustments to Buildings

To be replaced as part of Alternative:

- Tennis house 1250 SF. Function: houses tennis manager (required for permitted access to tennis courts) and restrooms.
- Track Facility 4400 SF. Function: East River Park maintenance operations headquarters, storage, and restrooms.



### Grading

In general, the low point of the park will be the shared use path along the FDR Drive. Moving west to east, the park elevation would then be raised with two 3-foot retaining walls to a varying height, typically ranging between el. 14.5' to 18.5'. The park remains raised across its width, meeting the flood protection elevation of 16.5' inshore of the esplanade. The esplanade grade will vary between 14.5' and 16.5' along its length. See attached sketches for plan and section views of the proposed design.

### Proposed Refinements to the Bulkhead and Esplanade

### Proposed Sheetpile Flood Protection Wall

The Elevated Park would raise the grade of the Park from about El. 8.5 to about El.16.5. Consequently, the Elevated Park adjustments include a steel sheetpile wall to retain the new fill. The sheetpile wall would actually serve three functions:

- Retains the new fill
- Provides a deep seepage cutoff wall
- Provides flood and wave protection

The sheet pile wall would be below grade and as such, it is not subject to corrosion from wave action during flood events.

At this time, it is not clear whether the function of a deep seepage cutoff is actually needed. Additional geotechnical analyses should be conducted to determine if there is truly a risk of seepage during the design flood event. Considering the width of the park (of 200 to 400 feet) the risk of seepage seems quite small.

For preliminary cost estimating purposes, the proposed steel sheetpile wall would have tip elevations of about El.-35 to El.-40 feet. Its length is about 6,000 lineal feet. The sheet size is AZ-36, although a smaller size can probably be used subject to further design. The sheetpile can be designed as a cantilever structure.

The existing esplanade consists of two structure types. The outboard structure is a concrete deck supported on steel pipe piles. The outboard structure is reportedly 10 to 12 years old. The inboard structure is an older, timber-pile relieving platform. This inboard structure is scheduled for rehabilitation to repair voids and encase the piles in concrete.

The outboard structure was designed for a live load of 300 psf and a vehicular load of HS-20 which would allow access by various maintenance trucks and emergency vehicles. It is recommended that the new elevated outboard esplanade be designed to carry similar loads as the original.

### Partial Structural Reconstruction of Esplanade

In addition to the sheetpile flood protection wall, the Alternative would include raising the level of the esplanade to el. 16.5' by reconstructing a new deck on new



girders in order to meet the park elevation and maintain the same program area of the Park.

Existing 24 inch diameter pipe piles and existing concrete pile caps can be maintained. Following local removal of the existing deck slab and hollow core planks, new deep AASHTO concrete girders would be installed in alignment with the existing piles. A new concrete deck would span from girder to girder, perpendicular to the River. The existing soldier pile-supported retaining wall would be increased in height. A new steel sheetpile wall, deadman and integral flood barrier would be installed. The pile caps would be connected to a new deadman with tie rods.

This would allow 100 to 200 psf of pedestrian load, as well as HS 20 vehicle. No other significant loading or planting would be recommended. The length of the bulkhead is about 5000 to 6000 LF of reconstructed structure.

### **Utilities and Electrical**

The original concept is to replace only portions of existing NYC DEP branch interceptor sewers beneath East River Park with fill over them, retaining most of the existing sewers and all existing regulators, which were only to be hardened.

The alternative concept is to retain existing NYC DEP branch interceptor sewers within the park using lightweight fill, raising sewer manholes to proposed grades and replacing or modifying regulators to meet proposed grades. Allowances have been added for replacement of damaged sewer pipe sections, and for guniting or lining of significant length of sewers.

Some advantages of this alternative concept include retaining the existing NYC DEP sewers by using lightweight fill. This will not increase loading on sewers. Also, lining of pipes will extend service life and avoid expense of full replacement of sewers in this project.

### Electrical Utilities

Under the Baseline and the Elevated Park Alternative, electrical utilities infrastructure work will be similar, except that in the Elevated Park, it will not need to be hardened to withstand a prolonged submerged condition. Additional light poles will be needed for the elevated esplanade.

### **Risk Comparison**

### Con Edison Tunnel

The Elevated East River Park Proposal was generated in response to concerns regarding the level of risk posed by the inclusion of the Con Edison utility tunnel in the baseline design. The Con Edison tunnel presents the most significant risk to the project. This risk could result in significant project cost and a prolonged construction schedule. The VE Team believed that this cost is not sufficiently reflected in either the baseline schedule or the cost estimate. They saw the risks as follows:



1. Under normal circumstances a tunnel for the high-tension transmission lines would be built first and the transmission cables and auxiliary pipes installation would follow, not the other way around. Unearthing the lines is a major undertaking. All work will involve manual excavation

around each – no machinery will be allowed to be used.

2.

This type of work that usually is done by specialty contractors is expensive and extremely time consuming. Since the scope of this work cannot be estimated up front, a substantial allowance should be included in the project cost.

- 3. Based on the tunnel cross section information included in the 40% plans, each pipe may need an individual support structure – possibly as close as every 5 feet.
- 4. Special attention should be given to positioning the new tunnel around the Con Edison transmission lines in order to maintain a safe passage through the tunnel by the repair/maintenance personnel.

torner by the repair/maintenance personner.	

and there is a risk that Con Edison's expected cost will be higher than what is being negotiated.

Adoption of the proposed alternative would avoid the risks involved in shielding the Con Edison high tension lines in East River Park.

### FDR Drive

5.

Impacts to the FDR Drive would be dramatically reduced by adoption of the Elevated Park Alternative. Night construction in four-hour increments would no longer be necessary, dramatically shortening the construction of the flood protection and lessening community impacts. With the Elevated Park Alternative, all flood protection components occur within the Park.

### Parkland Alienation

The Elevated Park design should not require parkland alienation costs, which are currently given a broad estimate of roughly \$200M-\$700M for the baseline design.



Because the Alternative proposal protects East River Park, it is believed that this will be deemed to be serving a Park purpose, and therefore will not require alienation.

### Fill Sourcing

The quantity of fill is higher in the Alternative proposal than it is in the Baseline design, which increases the risk that fill will be difficult to source.

### Permitting

The Elevated Park Proposal will require DEC permitting for the elevated bulkhead. This is a known process for Parks and other agencies, and the process can be started shortly after the decision is made.

### Impacts on Design Schedule

Redesign is required to bring the concept of the Elevated Park to the current level of design. Preparation of the ElS will be the critical path for the design schedule. The expenditure of the HUD funding, whether partial or in full, requires certification of the ElS.

### Recommended Plan to Encumber the HUD Funding

To accelerate the design and construction of the project, the following approach could be adopted:

- Complete the FEIS and obtain approvals.
- Concurrently, design and obtain permits for reconstruction of the esplanade as the first construction package. Leave gaps in the bulkhead for reconstruction of sewer outfalls, as needed.
- Assume the contactor will use two crews simultaneously. One crew begins at the north end and the other at the south end. The bulkhead work would be performed from barges.
- Concurrently, complete the design of the park, the bridges and the balance of the project.
- Issue other early construction packages for bid: one for the modified bridges, and another for the imported fill, rough grading, and preloading the soft soils.
- Allow the fill to be delivered either by barge or by truck.

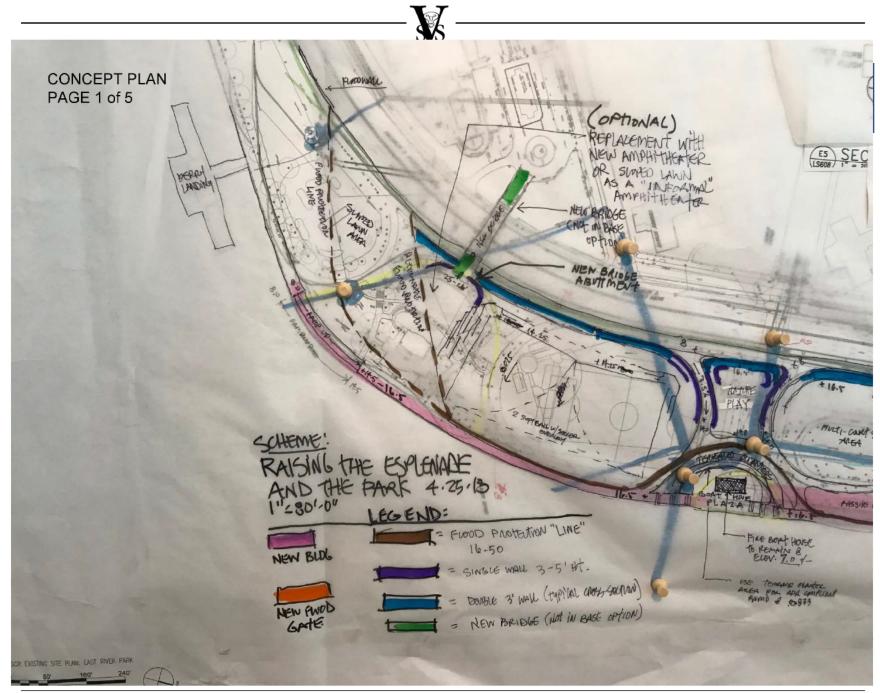
### Conclusion

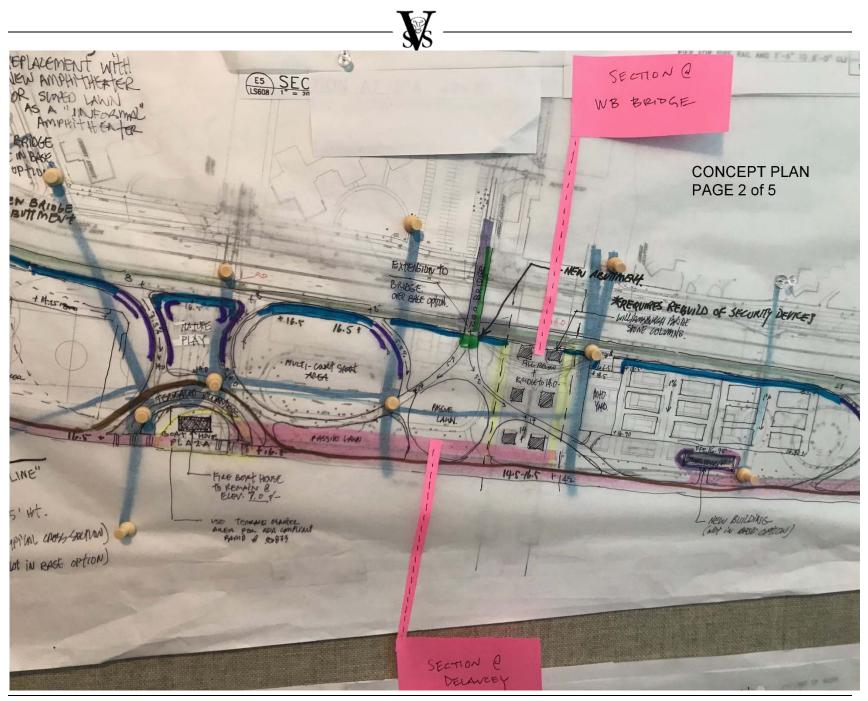
The assembled working group of city agency representatives, design team and VE team members collectively examined the feasibility of the Elevated Park Alternative, and determined that, with some adjustments to assumptions, it is achievable.

The additional cost for the Alternative is allocated to Park longevity and reduction of risk to the Project.

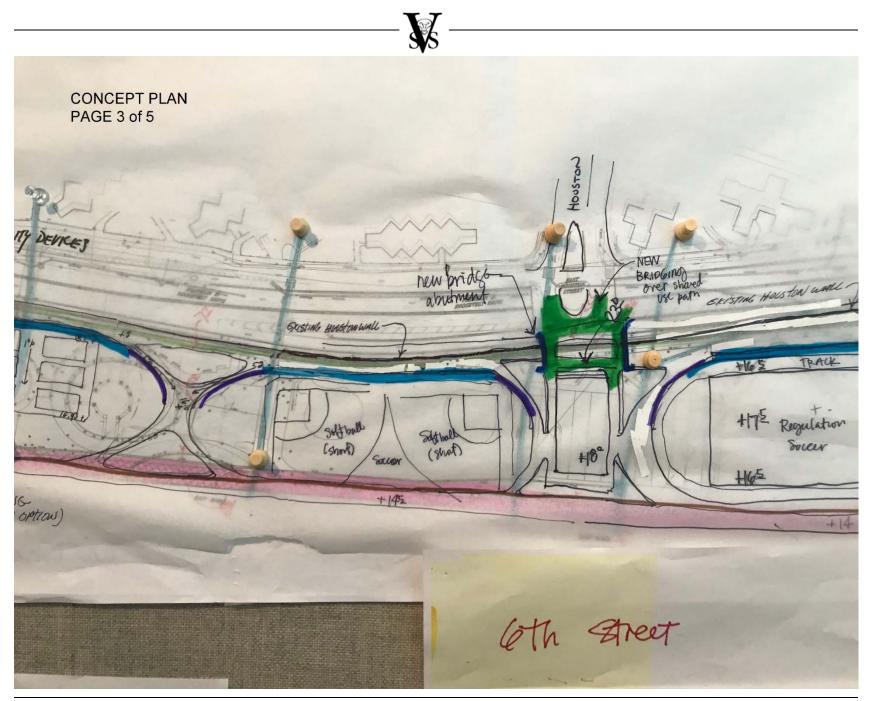
# **SECTION 2**

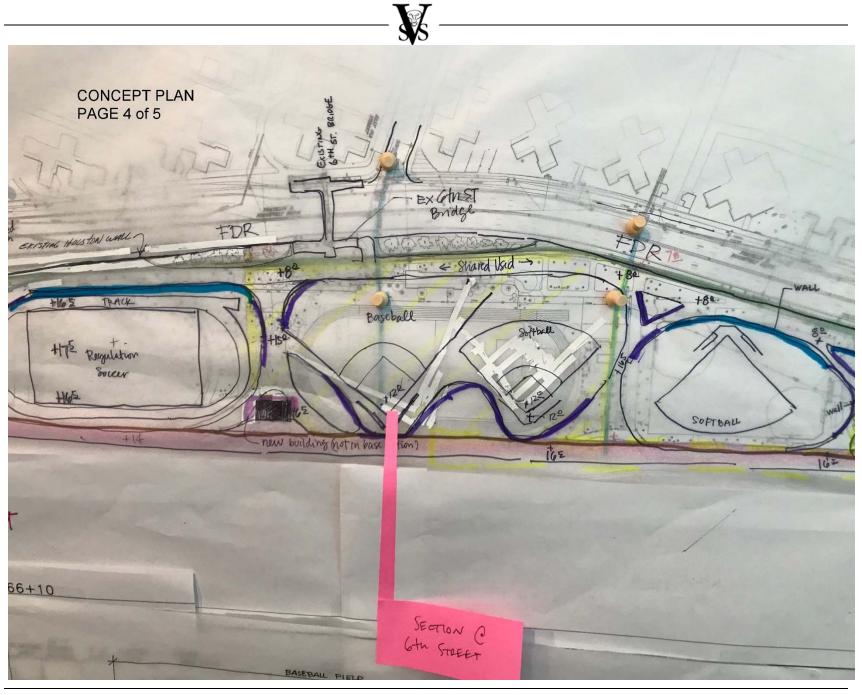
### GRAPHICS

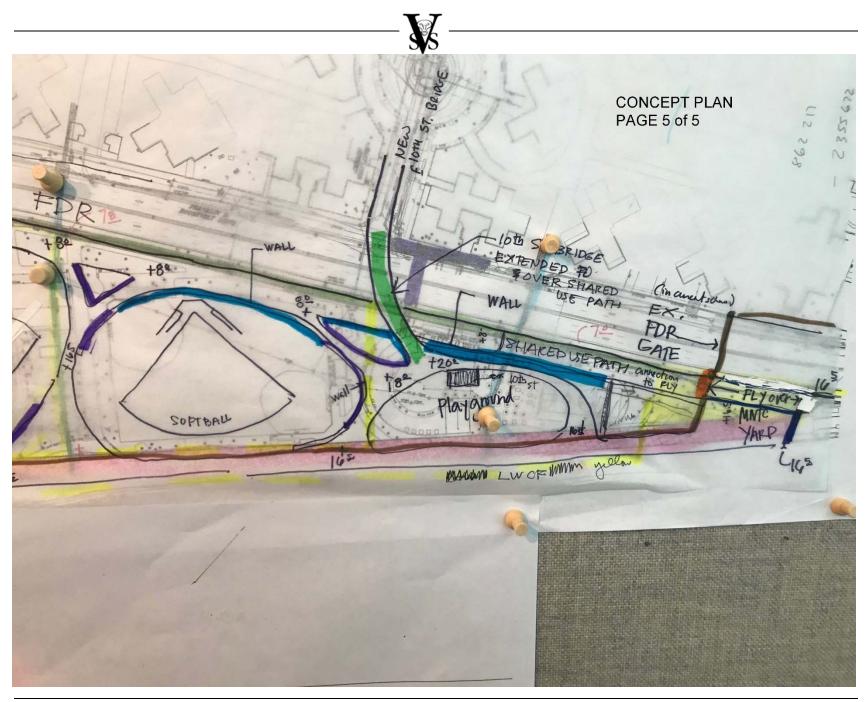


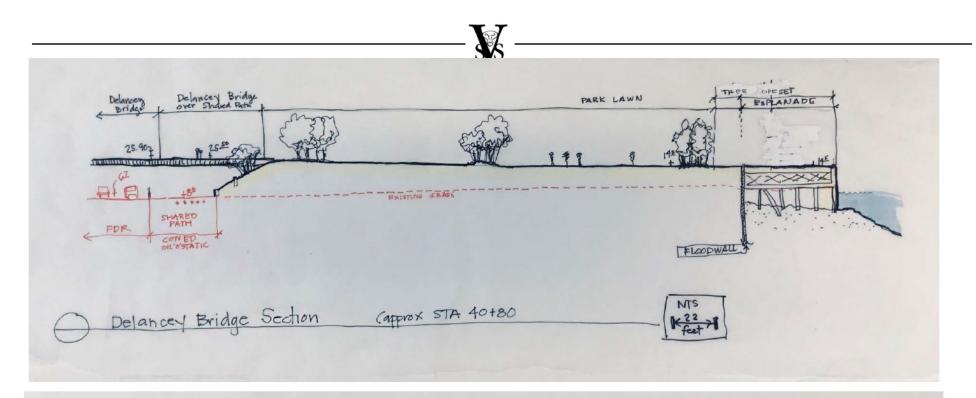


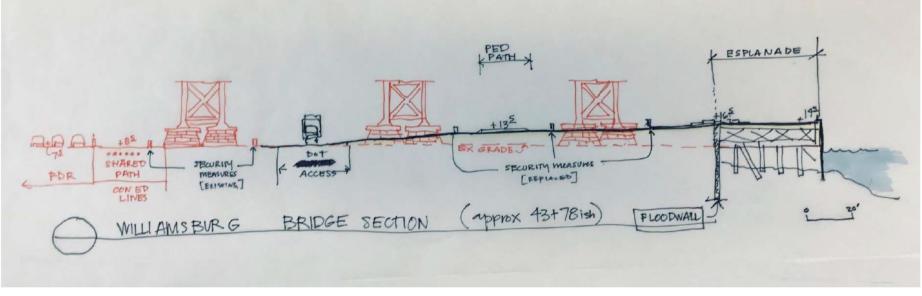
Graphics

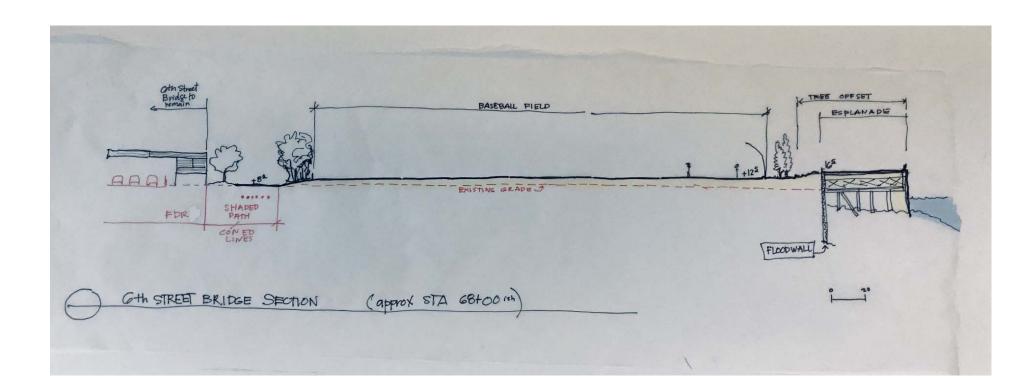


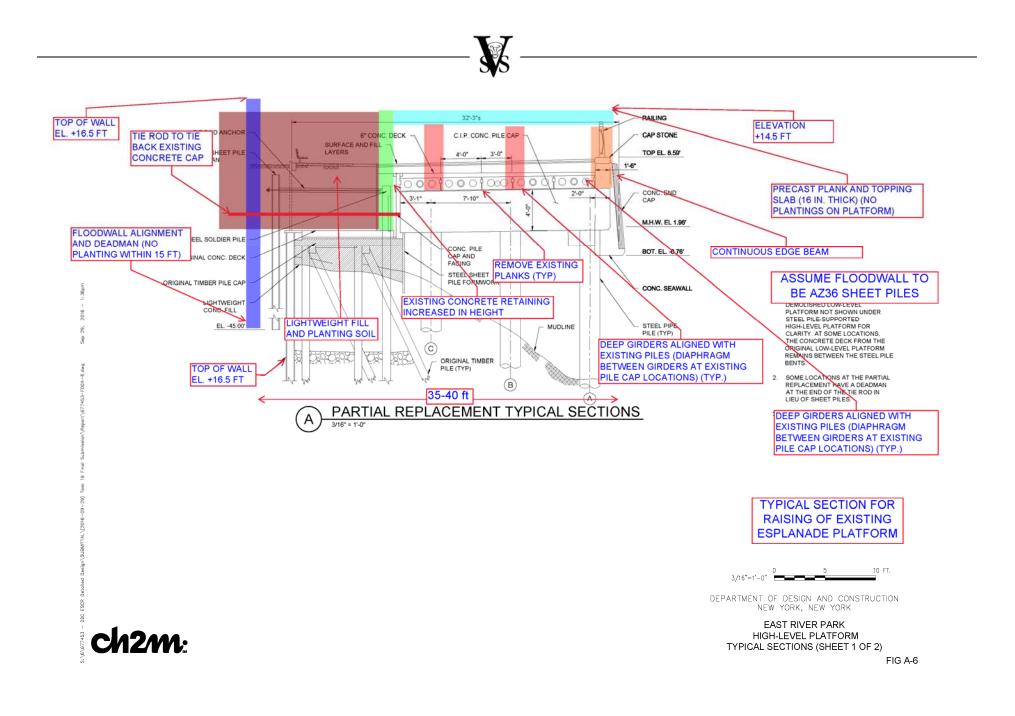












## **SECTION 3**

**ESTIMATED COST COMPARISON** 



### SECTION 3 ESTIMATED COST COMPARISON

#### ESCR BASELINE TO ELEVATED PARK COST COMPARISON

#### Item Description

		ESCR Baseline	ESCR Elevated Park
01	BASE DESIGN		
01	FLOOD PROTECTION		
CSOC	Combined Sewer Crossings	236,659	236,659
DEMO	Demolition & Clearing	4,191,989	4,747,309
GATE	Flood Gates	21,656,180	22,029,615
STRU-B	Brick Wall Reconstruction	877,297	877,297
STRU-I	"I" Wall	41,227,898	23,371,573
STRU-L	"L" Wall	38,710,092	6,402,890
STRU-T	"T" on Grout Column	7,952,715	7,952,715
STRU-UT	Con Ed Tunnel	70,329,632	
UC	Utility Crossing	42,209,765	42,209,765
	01 FLOOD PROTECTION	227,392,227	107,827,823
02	PARK LANDSCAPING		
ASPHALT	Paving	4,844,896	4,844,896
BELGIAN	Salvage Granite Block Pavers at Base Course	488,414	488,414
BENCH	Benches	964,914	964,914
BIKE PATH	Bike Path	693,615	693,615
BIKE RACK	Bike Racks	55,579	55,579
BOLLARD	Bollards	22,383	22,383
CL FENCE	CL Fencing	1,648,315	1,648,315
CONC	Sidewalks	149,424	149,424
DRAINAGE	Drainage	2,610,000	2,610,000
ELEC	Electrical	89,242	89,242
FILL IMP	Impervious Fill	961,850	961,850
FILL LS	Landscape/Plantable Fill	6,606,622	6,606,622
LIGHT	Lighting	4,696,451	4,696,451
PAVING	Paving	7,362,052	7,362,052
PLAYGROUND	Playgrounds	6,771,499	6,771,499
PLUMBING	Plumbing	1,181,271	1,181,271
RAILING	Railings	2,792,416	2,792,416
RAMP	DOT Pedestrian Sidewalk Ramp	261,008	261,008
SEATWALL	Seatwall	1,696,723	1,696,723
	Sports Lighting	3,916,801	3,916,801
SYN TURF	Synthetic Turf	2,920,734	2,920,734
TABLES	Tables	481,030	481,030
	Trash Receptacles	211,266	211,266
TRENCH	Utility Trenching	270,492	270,492
WI FENCE	Wrought Iron	418,534	418,534
	02 PARK LANDSCAPING	52,115,531	52,115,531
03	PARK UTILITIES		
CB	Catch Basin Modification	66,700	66,700
DEMO	Demolition & Clearing	6,524	6,524
DW	Domestic Water Distribution	1,946,318	1,946,318
ELEC	Electrical	14,500,000	14,500,000



#### ESCR BASELINE TO ELEVATED PARK COST COMPARISON

IRRIG	Irrigation	435,000	435,000
	Lighting	7,250,000	7,250,000
	Natural Gas Distribution	36,250	36,250
PLUMBING		10,804	10,804
	Water Main	210,605	210,605
VU) (I EI(	03 PARK UTILITIES	24,462,201	24,462,201
04	PEDESTRIAN BRIDGES	24,402,201	24,402,201
	Pedestrian Bridge	41,221,906	41,221,906
. 5	04 PEDESTRIAN BRIDGES	41,221,906	41,221,906
05	COMBINED SEWER SYSTEM	41,221,000	41,221,000
	Manhole Modifications	2,193,550	2,193,550
	Manhole Repairs (By Type)	347,212	347,212
	Manhole Reconstructed @ Sewer Replacement	2,252,549	2,252,549
	Regulator Strengthening	6,697,355	6,697,355
	Sewer Reconstruction	41,816,051	41,816,051
OLIVER	05 COMBINED SEWER SYSTEM	53,306,716	53,306,717
00	COMFORT STATION	00,000,710	00,000,717
	Comfort Station	2,799,225	2,799,225
Connont Ota	06 COMFORT STATION	2,799,225	2,799,225
07	INTERCEPTOR GATES	2,700,220	2,100,220
	Install Interceptor Gates	11,600,000	11,600,000
	07 INTERCEPTOR GATES	11,600,000	11,600,000
08	WATER MAIN RELOCATION (24")	11,000,000	11,000,000
	Water Main	2,612,204	2,612,204
VU/ (I EI)	08 WATER MAIN RELOCATION (24")	2,612,204	2,612,204
10	AMENDMENTS	5,500,000	2,012,204
10	01 BASE DESIGN SUBTOTAL	421,010,011	295,945,607
11	PARK ADJUSTMENTS	421,010,011	200,040,001
	PARK LANDSCAPING		
	Fill		4,445,733
	Fire house		82,500
	Operations Building		3,281,250
	Retaining Walls		2,642,111
	Tennis Building		5,250,000
-	Track & Field		4,361,000
	02 PARK LANDSCAPING		20,062,594
04	PEDESTRIAN BRIDGES		
	Pedestrian Bridge		7,613,630
	04 PEDESTRIAN BRIDGES		7,613,630
05	COMBINED SEWER SYSTEM		.,,
	Manhole Reconstructed @ Sewer Replacement		719,964
	05 COMBINED SEWER SYSTEM		719,964
06	COMFORT STATION		, . • •
	Comfort Station		2,392,500
	06 COMFORT STATION		2,392,500
	11 PARK ADJUSTMENTS SUBTOTAL	0	30,788,689
12	ESPLANADE ADJUSTMENTS	-	,,



#### ESCR BASELINE TO ELEVATED PARK COST COMPARISON

05 COMBINED SEWER SYSTEM		
SEWER Sewer Reconstruction		3,100,000
12 ESPLANADE PARTIAL WIDTH SECTION A		
BELGIAN Salvage Granite Block Pavers over Base Course		2,357,762
Demo Demolition		1,586,053
FILL LS Landscape/Plantable Fill		20,480,527
LW Fill LW Fill		5,976,356
RAILING Railings		3,371,252
Structure Structure		24,987,099
Topping Topping		819,154
12 ESPLANADE PARTIAL WIDTH SECTION A		59,578,202
13 ESPLANADE FULL WIDTH SECTION B		
BELGIAN Salvage Granite Block Pavers over Base Course		2,167,619
Demo Demolition		1,209,734
FILL LS Landscape/Plantable Fill		18,828,872
RAILING Railings		3,099,377
Structure Structure		34,713,331
Topping Topping		1,257,227
13 ESPLANADE FULL WIDTH SECTION B		61,276,161
12 ESPLANADE ADJUSTMENTS SUBTOTAL	0	123,954,363
15 SEWER REHABILITATION		
05 COMBINED SEWER SYSTEM		
SEWER Sewer Reconstruction		12,504,194
05 COMBINED SEWER SYSTEM		12,504,194
09 REGULATORS		
REG Regulator Strengthening		39,000,000
09 REGULATORS		39,000,000
15 SEWER REHABILITATION SUBTOTAL	0	51,504,194
Total with Adjustments	421,010,011	502,192,852



#### ESCR BASELINE TO ELEVATED PARK COST COMPARISON

#### **Direct Cost with Markups**

	ESCR Baseline	ESCR Elevated Park
Labor	253,731,259	329,027,124
Material	107,343,633	119,125,380
Subcontract		
Equipment	35,034,715	28,935,274
Other	24,900,405	25,105,074
	421,010,012	502,192,852
Contingency	126,303,003	150,657,856
	547,313,015	652,850,708
Escalation 3.34 year x 4%	76,350,165	91,072,674
	623,663,180	743,923,382
GC General Conditions	62,366,318	74,392,338
	686,029,498	818,315,720
Overhead & Profit (10%&5%)	102,904,425	122,747,358
	788,933,923	941,063,078
Contractor Bond & Insurance	15,778,678	18,821,262
	804,712,601	959,884,340
Tree Mitigation	21,783,580	33,783,580
DEP Interior Drainage	161,967,141	161,967,141
	988,463,322	1,155,635,061
Total	988,463,322	1,155,635,061
Alienation Mitigation Allowance	300,000,000	0
TOTAL CONSTRUCTION	\$1,288,463,322	\$1,155,635,061

## **SECTION 4**

### **ATTENDEES**



### SECTION 4 ATTENDEES

### OMB TECHNICAL SERVICES UNIT VE MEETING ATTENDANCE SHEET

VETC	SVS	S I

SVS DATE: Tuesday, April 24<sup>th</sup>, 2018

LOCATION 255 Park Place, 8th Floor, Conference Room 8-S1/S2

STUDY

ESCR VE Meeting

NAME	Company /Agency	Phone/Fax/E-Mail
1. Robert	Walk and	Phone 212 839-6300
conten	NYCDOT-BRIDGES	Fax
COULIER		E-Mail collger Ouldt, 290.50
2. LEGNE WOLF	NYCDOT-CAPITAL	Phone 212 839-4975
	PLAN.	Fax
		E-Mail LWOLF@ POT. NYC. GOV
3.	MUBSER RUTLEDGE	Phone .
	CONSULTING ENGINEERS	Fax
		E-Mail
4.	1.1.	Phone
	ditlo	Fax
		E-Mail
5. Lestie	Parks	Phone # 718 393 7361
Reinic	FAVICS	Fax
1 copies		E-Mail Leslie . Deoptes to parks . nyc
Reiptes Reiptes Myssa Corro Konin	7 122	Phone
Konin	PWKS	Fax
		E-Mail Rhyssa. CObb@puts.nyc.gel
JULIA KErson	MAYONSCHICE	Phone
		Fax
	DMOps	E-Mail Kerse NO Crowhall my gr
SARAH		Phone Carah. neisch e
NEILSON	NYC PARKS	Fax Paules, My C. g 2
		E-Mail
LAWRENCE	1.10 57	Phone
MAURO	NYC DRIG -	Fax LANDERNCC MANORDE
		E-Mail PARKY. NYC: Lever
o Owen Wells		Phone 212-360-34192
1. 10/	NYC Parks	Fax
Wells		E-Mail Owen. well. @ ports. nye. gov



VETC SVS DATE: Tuesday, April 24th, 2018

LOCATION 255 Park Place, 8th Floor, Conference Room 8-S1/S2

NAME	Company /Agency	Phone/Fax/E-Mail
1.		Phone ZIZ SMI SZER
CARL RODELGUES	CATINALL / 400	Fax
	/ -	E-Mail cratriquest asymall. A. y. you
2.		Phone 212-341-5093
Ben Furnas	City Hall /FDM	Fax
		E-Mail Ofurnasecty hall nyc. gov
3.		Phone 2 2-798-0333
SAINEY BAVISHI	OPE	Fax
		E-Mail jba Ssh. @ cityhall. nyc-gov
4.		Phone
	Smeworks	Fax
	0	E-Mail
5.		Phone Er
CARPIE GRASSA	ORR	Fax
		E-Mail Cgrassi @ Cityhallo NyC. ger
6.		Phone rudecoo e aitynall. nyc. gov
Minelly De Coo	ORR	Fax
		E-Mail -
17.		Phone 718.595-5501
JIM GARIN	DEP	Fax
		E-Mail Jugerine Jep. nyc. gov
		Phone
Clanor	DDC	Fax
Eleanor Rogues		E-Mail RDBERSEL@DDC.NYC.
Brian		Phone 217 788 63,46
	OMB	Fax
Pell: core		E-Mail pellicotto @ amb. yc. 9 a
·	×	Phone
	CH2M/Jacobs	Fax
		E-Mail



VETC SVS DATE: Tuesday, April 24<sup>th</sup>, 2018

LOCATION 255 Park Place, 8th Floor, Conference Room 8-S1/S2

NAME	Company /Agency	Phone/Fax/E-Mail
21.	our IT I	Phone
	CHAM/Jacobs	Fax
		E-Mail
22.		Phone
	LAZ, EAG,	Fax
		E-Mail
23.		Phone
	10.11 0	Fax
	MULA	E-Mail
24.	0110	Phone 212-788-644
Scott Johnson	OMB TECHNICAL	Fax 6203
Juin Johnaun	SPRIKES	E-Mail Johnson Cadmbinyc, gov
25.	MAR	Phone 412-708. 4137
Jul Woller	OMB	Fax 6200
Sur Hous	Tech Suces	E-Mail Welleri Comb, NUC. gon
6	A DALA	Phone Phone
	MNLA	Fax
		E-Mail
7.	A14.0-	Phone
	AKRE	Fax
		E-Mail
8.		Phone
	DNE ARCHITECTURE	Fax
		E-Mail
9.		Phone
	AKEF	Fax
		E-Mail
0.		Phone
	AKRE	Fax
	TINKE	E-Mail



VETC	SVS	DATE: Tuesday, April 24th, 2018
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LOCATION 255 Park Place, 8th Floor, Conference Room 8-S1/S2

NAME	Company /Agency	Phone/Fax/E-Mail
31.	8	Phone
	ARKAD'S	Fax
		E-Mail
2. ERAM QADRI		Phone 212-788-6241
Emilie during	NYCOMB	Fax
		E-Mail gadrie Oomb. nyc-gov
3.		Phone
TINL OAN SUN		
THM-LOAN DINH	NYCODC	PINTITIC DUC, NYC. 900
4.	· · · · · · · · · · · · · · · · · · ·	E-Mail
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altis Cinvens	SKR	Fax Curarence inghall. 1141. gov
Joir's Ciriales	an	E-Mail
1		Phone .
Cherry MUI	ORK	Fax
		E-Mail CMU @ cityhall.nyc.g
Enam Haque	DEP	Phone J J O
U		Fax
	,	E-Mail Chaquee dep. nyc. gov
3.		Phone (212)788-8236
, hristina hartin	ONB CDBG-DR	Fax
	Unio opportion	E-Mail LAAKINC @ Omb. ny C.gov
Э.		Phone 212 788 6024
CALVIN JOHNSON	ons cosh-or	Fax
C. P	. /	E-Mail jehnsene Qand. yr. god
).		Phone 212-839-9798
TI DI	DOT	Fax
Judy chang		E-Mail A 10 l + + +
1 0		E-Mail juhang 20 dot. Myr. ga



VETC	SVS	DATE: Tuesday, April 24th, 2018
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LOCATION 255 Park Place, 8th Floor, Conference Room 8-S1/S2

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NAME	Company /Agency	Phone/Fax/E-Mail
41. matthe	c/Dot	Phone
. Cemtel		Fax
		E-Mail munichell e dotinge. gan .
12. Take	Mar. 's Mr.	Phone Phone Phone Phone Phone
12. Jayre	Mayor's office	Fax
ч	DM Ops	E-Mail ili Qoituball une and
3.		E-Mail jli@cityhall.nyc.gor Phone (212) 788-6167
the state of	ATAR F.D.C.	Fax 420
Terry Michaud	OMB Tech Sure	E-Mail michardt 2 omb, nyc. 90V
4.		Phone Phone
		Fax
	AKRE	E-Mail
5.	MNNE	Phone
	ONE ARCH ITECTURE	Fax
	Und Parti	E-Mail
6.	STRATEGIC VALUE	Phone
		Fax
	SOLUTIONS, FRE.	E-Mail
7.	al 1	Phone
	Strategic Value	Fax
	Solutions, mc.	E-Mail
8.	000000000000000000000000000000000000000	
Travis Godsoe	OMB Tech Services	d12.188-0.20
Travis Grasoe		212-188-6200
).		goasad comonyc.gov
	MVVA	Phone
	1.1.4.4	Fax
).		E-Mail
		Phone
		Fax
		E-Mail



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SVS DATE: Wednesday, April 25th, 2018

LOCATION

255 Park Place, 8th Floor, Conference Room 8-S1/S2

NAME	Company /Agency	Phone/Fax/E-Mail
1.		Phone 212 - 788 - 6158
Travis Godsoe	OMB Tech Services	Fax 212-788-6200
Ŭ	1	E-Mail
2.	INTE DOT	Phone
Lacy	NYCDOT	Fax
Lacy SHELBY		E-Mail LSHELBY DOT. NYC. GO
5.	OMB	Phone 012.788.6137
dill Wollor		Fax 6200
on weller	Techsvies	E-Mail Woller Combinyc.go
4.	STRATEGIC VALUE	Phone
		Fax
	SOLUTIONS, In	C. E-Mail
5.	STRATEOIC Value	
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	Solutions, Inc.	1. A
6.	Deterne S, Dric.	
Terry	OMB	$\frac{Phone}{212} \frac{788 - 6167}{5200}$
Michaed	Technical Services	
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7. Scout	ONB	Phone $H_2 - 768 - 6114$ Fax $6200$
Johnson	Technical Service	E-Mail TOWNGONSO DEP. DV2 GOL
8 00 1/4		E-Man JOV WOODE DE EDEPENYE GA
8. Matter	haird	Phone
Wratel	NYCDOT	Fax
		E-Mail MW Inclell & dot - 170,50'
9. Habey	NYC Law	Phone
stern		Fox hstein@ (aw.nyc.gov
10		E-Mail J U
10. Jim		Phone
UIM	NYC-DEP	
GARIN		E-Mail Jgurinedep.nyr.



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NAME	Company /Agency	Phone/Fax/E-Mail
11. Comence	R	Phone
Marvie	CARKS	Fax
		E-Mail
12.	blown .	Phone
	CONSTRUCTION	Fax
	GLOW MITTON CONSTRUCTION CONSULTING	E-Mail
13.	1	Phone
C	AKRF	Fax
	Mr+1	E-Mail
14.		Phone
	AKRF	Fax
	ANU	E-Mail
15. Enam	DEP	Phone
Haque		Fax
		E-Mail-chaque o de promesor
16. JULIA KURSON	MAYORS Office	Phone
		Fax
		E-Mail KUSODE Cityhall Mcgor
17.	HPR	Phone J
		Fax
10		E-Mail
18. Eleanor		Phone
Produlo	DOC	Fax
pugus		E-Mail ROGERSEL @DDC.NNC.GOV
19.		Phone
	SITEWARKS	Fax
20		E-Mail
20. Leslie	HYC Parks	Phone
Paulor	110	Fax
Peoples		Emilie. Papire @ porks. unc.gov
N		



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NAME	Company /Agency	Phone/Fax/E-Mail
21. Alda Chan	MIC Paler	Phone 2123603413
1 non Onun	My C Parles	Fax
	Ŭ	E-Mail Alda Chan@pales.nye.g.
22.		Phone Phone
	Jacobs	Fax
		E-Mail
23.		Phone
	ARCADIS	Fax
		E-Mail
24.		Phone (212)839-97-98
Jady Chang	DOT	Fax
		E-Mail chang 1@dot. ycgol
25. SARAH	NYCPARKS	Phone
NELLSON		For such weilson equits mycgor
1421-3014		E-Mail
26.	ONE	Phone
		Fax
	ARCH.	E-Mail
27		Phone
	LAZ. ENG.	Fax
		E-Mail
28		Phone
	MVVA	Fax
		E-Mail
29.		Phone
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		Fax
		E-Mail



VETC	SVS, Inc.	
LOCATION OMB	, 255 Greenwich Street, 7 <sup>th</sup> F	Cloor, Conference Room E-10
STUDY ESCR	Proposal Review DA	TE: Thursday, April 26th, 2018
NAME	Company /Agency	
1.	Mueser Rutledge	Phone Fax E-Mail
2.	MUESER RUTUEDGE	Phone Fax E-Mail
3. Owen Wells	Pats	Phone Fax E-Mail Owen wells @parts . ny (
4. Lacy Shelby	DOT	Phone Fax E-Mail CShelby@DOT.NTC.GOV
5. THU-LOAN DINH	NYC DDC	Phone Fax E-Mail DINHTH @ DDC. NYC.gov
5.1	ARODIS	Phone Fax E-Mail
7.	one Architeoture	Phone Fax E-Mail
scott Johnson	OMP) TECH SERVICES	Phone 212-788-6114 Fax 6200 E-Mail John Son Se omb, nyc, goy
CharmyMui	OFR	Phone Fax E-Mail CMUI@Cityhall. hy(.zoV.
Carrie Grassi	ORE	Phone Fax @ E-Mail @ Gassi @ Cityhall, N/C- Cov.



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STUDY ESCR	Proposal Review DATE	E: Thursday, April 26 <sup>th</sup> , 2018
NAME	Company /Agency	Phone/Fax/E-Mail
11.		Phone
	AKRF	Fax
10	Thirty	E-Mail
12,		Phone
	MNLA	Fax
10		E-Mail
13. SARAH	100	Phone
NEILSON	NYC PARKS	Fax sarah-neilson epanks. nyrc.gov
14		E-Mail
14. Minelly	2 b b	Phone
	OPR	Fax
15 1		E-Mail nuclease a typal nyc. for.
Ellamer	000	Phone
De cio 15. Eleanor Rogers 16. Judy Chang	DDC	Fax
16		E-Mail ROLENSELLODX. NC.60V
Tudy Cleans	Dirt	Phone UV-839-9798
17.		E-Mail jhang 1 adat un cor
Matthew Whartell	DOT	Fax
		E-Mail mwinchell & dotinge. Sou
18		Phone 718-760-6468
Thomas Adons	PORKS	Fax
		E-Mail Thomas a dama patks nyinger
19.161 . 1/10-	OLLR	Phone U.Z. 708.6137
19. Jul Woller	Tech Sules	Fax 6200
	lech ours	E-Mail Woller Combiny opv
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STUDY	ESCR Proposal Review DA	TE: Thursday, April 26 <sup>th</sup> , 2018
NAME	Company /Agency	Phone/Fax/E-Mail
21.	SVS	Phone
		Fax
		E-Mail
22.	SVS	Phone
		Fax
		E-Mail
23.	1211	Phone
	GU	Fax
		E-Mail
24.		Phone
	Joeds	Fax
		E-Mail
25		Phone
	AKRE	Fax
	ITAKI	E-Mail
2		Phone
	AKRF	Fax
		E-Mail
27.		Phone
	10011100-	Fax
	SON MAMONS Office	E-Mail
28. Intio Kop	MOTIONS OFFICE	Phone
UMIA MA	SON MANDER OUT	Fax
		E-Mail Kerson ( cityhall nyk on
29. Alyssa Cobb	INC D.TK	Phone alyssa. cobb @parks. nyc.gov
10 psu cuo	NYC PWKS	Fax
Konon		E-Mail
30. Untril	A CONTRACT	Phone 212 939-4915
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NAME	Company /Agency	Phone/Fax/E-Mail
31.		Phone
		Fax
	AKRE	E-Mail
32. P.		Phone 212 788 6346
Brian Pellilore	OMB	Fax
		E-Mail pellicoreb Bomb. Mr. you
33.		Phone 22-788-3700
Tom Pellicano	OMB	Fax
		E-Mail Pellicano tooms NYC-GOV
4. 1. 0	GKR	Phone -
* wis Cran		Fax
		E-Mail coraversary typall. nyl. ga
5.		Phone
Jim GARIN	NYC-DEP	Fax
	MICOLU	E-Mail Jgarine depiny c. gou
6.	ORK	Phone 212-748-0333
BANSHI		Fax
BOWISHI		E-Mail jbornishie ottyhall ayce
7. Christina		Phone (212)788-8236
Larkh	ALD CONCIN	Fax
	OMB (DBG-DR	E-Mail LARKINC ONS. NYC. 901
8. Eram Qadii	DUR ADRC. DP	Phone 212-788-6241
tram brach	OMB CDBG-DR	Fax
		E-Mail gadrie Domb-myc-gov
Susan Amron		Phone 2(2-356-2070
JUJUN MWKM	NYC Law	Fax
		E-Mail Samrov@law.nyc.gov
0. 0		Phone 212-356-2184
O. Robert Martin	NYC Law	Fax
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NAME	Company /Agency	Phone/Fax/E-Mail
41.		Phone
Haleysten	ANCI	Fax
U	NYCLAN	E-Mail h Stind law ngc.g.
42.		Phone 212-341-993
Bon Fumac	City Hall FPM	Fax
Non Thinks		E-Mail 6 fmase cylullare or
43 ROBERT	11/2000	Phone 212 839 6300
	N/CDOT-BRIDGE	Fax
· Collyer		E-Mail rco yeredot. nyc-gov
44.	UE TRAM / 1402	Phone
	oo waayyyyy	Fax
		E-Mail
45.		Phone SRODALCHESS CHTALL. MYC. 401
CARL RORICUES	CRYNAU	Fax
		E-Mail
46.	1 miles office	Phone
JULIAKERSON	MAYONS Office	Fax
		E-Mail Kerson & Cityhall Mc.gu
47.		Phone 718 391 2093
How Sheen Pau	NYCODC	Fax
		E-Mail pauh addc.nyc.go v
48. Owen Wells	NYC Parks	Phone
	NICIANES	Fax
		E-Mail Owen. well's @paits, nyc. con
49.		Phone
Tomi Vest	DRR	Fax
γ~~·.		E-Mail - west Ocityhall nyc. 30V
50.		Phone
	20	Fax
		E-Mail