

BY EMAIL Sasha Neha Ahuja June 17, 2020 Angela Cabrera Malini Cadambi Daniel Elaine S. Reiss, Esq. Polly Trottenberg Commissioner Department of Transportation 55 Water Street, 9th Floor New York, NY 10041 Audit Status: Evaluation of Sexual Harassment Prevention and Response Practices for Audit Period January 1, 2018 to December 31, 2019. Determination: PRELIMINARY Dear Commissioner Trottenberg: 212. 615. 8939 tel. 212. 676. 2724 fax

On behalf of the members of the Equal Employment Practices Commission (EEPC), thank you and your agency for the cooperation extended to our staff thus far. This letter contains the EEPC's evaluation and preliminary determinations pursuant to the Department of Transportation's Sexual Harassment Prevention and Response Practices for the period covering January 1, 2018 to December 31, 2019.

Purpose

Chapter 36, Sections 830(a) and 831(d)(2) and (5) of the New York City Charter (Charter) authorize the EEPC to audit, review, evaluate, and monitor the employment practices, procedures, and programs of city agencies and other municipal entities, hereinafter "entities," and their efforts to ensure fair and effective equal employment opportunity (EEO) for women and minority employees and applicants. Charter Sections 831(d)(2) and 832(c) authorize the EEPC to make a determination that any plan, program, procedure, approach, measure, or standard does not provide equal employment opportunity, require appropriate corrective action, and monitor the implementation of the corrective action prescribed.

The Department of Transportation, hereinafter simply termed "agency" or "entity," falls within the EEPC's purview under Chapter 36, Sections 830(a) and 831(a) of the Charter, to review, evaluate, and monitor the coordination and implementation of affirmative employment programs of equal employment opportunity for any "city, county, borough or other office, administration, board, department, division, commission, bureau, corporation, authority, or other agency of government where the majority of the board members of such agency are appointed by the mayor or serve by virtue of being city officers or the expenses of which are paid in whole or in part from the city treasury..."

The purpose of this audit and analysis is to evaluate the subject matter referenced, not to issue findings of discrimination pursuant to the New York City Human Rights Law.

Arva R. Rice Commissioners

Chair

Charise L. Terry Executive Director

Jennifer Shaw, Esq. Executive Agency Counsel/ Director of Compliance

253 Broadway Suite 602 New York, NY 10007



<u>Scope</u>

The EEPC has adopted uniform standards for auditing municipal entities¹ and minimum standards for auditing Community Boards (collectively "Standards") to review, evaluate, and monitor entities' employment and EEO-related practices, procedures, approaches, measures, standards, and programs. These standards are founded upon, and consistent with federal, state, and local laws and regulations, and policies and procedures to increase equal opportunity for women, minorities, and other employees and job applicants identified for protection from discrimination. Corrective actions prescribed are consistent with the aforementioned parameters including, but not limited to, the City of New York's *Equal Employment Opportunity Policy, Standards and Procedures to Be Utilized by City Agencies 2014*, as amended (Citywide EEO Policy); the New York City Human Rights Law (New York City Administrative Code Title 8); New York State Human Rights Law (New York City Administrative Code Title 8); New York State equal employment opportunity requirements of the New York City Charter.

Policy and Plan Requirements

The aforementioned Standards require, at minimum, that mayoral entities distribute the Citywide EEO Policy; non-mayoral entities establish or adopt a comprehensive EEO policy; and Community Boards, which are comprised of members appointed by the respective Borough Presidents, adopt and distribute the corresponding Borough President's EEO Policy.

Because the EEPC is authorized to review and recommend actions that each entity should consider including in its annual plan of measures and programs to provide equal employment opportunity, or Annual EEO Plan, entities are also required to incorporate the EEPC's corrective actions in prospective Annual EEO Plans and programs.

Methodology

The EEPC communicates with EEO professionals (including, but not limited to, past or current EEO Officers, Deputy or Co-EEO Officers, EEO Counselors, EEO Trainers, EEO Investigators, Disability Rights Coordinators, Career Counselors, and 55-a Program Coordinators) and other employees identified as having involvement in EEO program administration such as the Principal Human Resources Professional and relevant Counsel.

The EEPC's audit methodology includes review of the agency's Annual EEO Plans and Quarterly EEO Reports; analysis of workforce and utilization data; and the collection and analysis of documents, records, and data an entity and its representatives provide in response to the Sexual Harassment Prevention and Response Preliminary Interview Questionnaires (PIQs). All PIQs contain requests to attach supporting documentation for the answer options selected.

EEO Professionals designated for online interviews are assigned a three-week deadline to complete and return the PIQs. The EEPC's PIQ(s)/requests were sent to the Department of Transportation on January 3, 2020; the completed PIQ(s) were returned on January 24, 2020. Supporting documentation was attached. Additional requests for information were made on May 15, 2020, and May 21, 2020.

The following determination indicates where the Department of Transportation has or has not complied, in whole or in part, with the established Standards.

¹ Corresponding audit/analysis standards are numbered throughout the document.



Description of the Agency

Established by Local Law No. 27 of 1977. The mission of the New York City Department of Transportation (DOT) is to provide for the safe, efficient, environmentally responsible movement of people and goods in New York City. To fulfill this mission, DOT controls and regulates traffic; builds and maintains streets, sidewalks, highways, bridges and municipal parking facilities; maintains and operates the Staten Island Ferry; and acts as an advocate and a voice for better transportation. (Source: The Green Book, 3/2019)

The Department of Transportation's total workforce at the end of the audit period in review was 5,869 employees².

PRELIMINARY DETERMINATIONS AFTER AUDIT AND ANALYSIS

Following are the corresponding audit standards for each subject area along with the EEPC's findings and required corrective actions, where appropriate:

I. Issuance, Distribution and Posting of EEO Policies

Determination: The agency is in partial-compliance with the standards for this subject area.

1. Issue a Policy Statement or memorandum reiterating commitment to the prevention of sexual harassment annually.

✓ Prior to the period in review (in November 2017), the Commissioner of DOT issued a Sexual Harassment Policy Statement that expressed, "[t]he New York City Department of Transportation is committed to providing all prospective and current employees with work environments free of unlawful discrimination, retaliation, and harassment of all types, including sexual harassment." DOT reported that for the duration of the period in review, the Sexual Harassment Policy Statement was posted on DOT's SharePoint Site (Intranet) and distributed as part of the package given to all new hires. Additionally, emails from November 2018 indicated that DOT's EEO Liaisons were provided with the Sexual Harassment Policy Statement and directed to post the statement at their Division's respective workplaces.

> DOT did not demonstrate issuance of a Policy Statement in 2019. Corrective Action Required.

<u>NOTE</u>: Subsequent to the period in review, in January 2020, a screenshot documented that the DOT Commissioner's *Sexual Harassment Policy Statement* was posted to the EEO, Diversity and Inclusion (EDI) section of DOT's Intranet, where it was available to office employees and other employees with access to computers. Additionally, in June 2020, DOT provided an updated *Sexual Harassment Policy Statement*, issued by the Commissioner of DOT on March 4, 2020, that reiterated commitment to the prevention of sexual harassment. DOT also provided emails from March 2020 that indicated the updated *Sexual Harassment Policy Statement* was posted at the locations of field employees and other employees without access to computers.

2. Distribute/Post a paper or electronic copy of the Equal Employment Opportunity Policy, Standards and Procedures to Be Utilized by City Agencies -- or an agency Policy that conforms to city, state and

² Based on the Citywide Equal Employment Database System (CEEDS) report: *Work Force Composition Summary* attached as Appendix 1.



federal laws against sexual harassment-- for use by managers, supervisors, and legal, human resources and EEO professionals. Include, or attach as addenda: uniform and responsive procedures for investigating discrimination/sexual harassment complaints, and current contact information for the agency's EEO professionals as well as federal, state and local agencies that enforce laws against discrimination/sexual harassment.

✓ DOT reported that for the duration of the period in review the City of New York's Equal Employment Opportunity Policy, Standards and Procedures to Be Utilized by City Agencies 2014³ (EEO Policy); the City of New York's About EEO: What You May Not Know (EEO Policy Handbook); and the contact information (office address, web address, telephone number) for DOT's EEO professionals were posted on DOT's Intranet, where they were available to office staff and other employees with access to computers. DOT's Annual Diversity and EEO Plan for fiscal year (FY) 2019 and emails from November 2018 indicated that DOT's Office of Equal Employment Opportunity, Diversity & Inclusion (EDI) directed DOT's EEO Liaisons to ensure that the EEO Policy, Equal Employment Opportunity (EEO) Policy Statement (EEO Policy Statement), and Sexual Harassment Policy Statement were posted and maintained at all of DOT's workplaces, which included the workplaces of field employees and other employees without regular access to computers.

The EEO Policy and EEO Policy Handbook each contained a section on sexual harassment prevention that conforms to city, state and federal laws against sexual harassment; procedures for investigating discrimination complaints; the web addresses for the federal, state, and local agencies that enforce laws against discrimination; and a link to the *EEO Complaint Procedural Guidelines, City of New York 2018*⁴ (EEO Complaint Procedural Guidelines). The EEO Complaint Procedural Guidelines provided uniform and responsive complaint investigation procedures to elaborate on the complaint procedures outlined in the EEO Policy. The EEO Complaint Procedural Guidelines that was updated in 2018 provided contact information (the office address, web addresses, and telephone numbers) for the federal, state, and local agencies that enforce laws against discrimination. The EEO Policy Statement and Sexual Harassment Policy Statement contained the contact information for DOT's EEO professionals.

DOT also reported that throughout the period in review all new employees received hard copies of the EEO Policy, EEO Policy Handbook, EEO Policy Statement and Sexual Harassment Policy Statement as part of their new hire packet.

<u>NOTE</u>: Subsequent to the period in review, in January 2020, a screenshot demonstrated that the EEO Policy, EEO Policy Handbook, the EEO Policy Statement, Sexual Harassment Policy Statement, and the contact information for DOT's EEO professionals were posted to DOT's intranet.

³ The City of New York's Equal Employment Opportunity Policy, Standards and Procedures to Be Utilized by City Agencies 2014 is attached as Appendix 2.

⁴ The EEO Complaint Procedural Guidelines, City of New York 2018 is attached as Appendix 3.



II. Training for the Agency

Determination: The agency is in compliance with the standards for this subject area.

3. Establish and implement a training plan for new and existing employees to ensure that all individuals who work within the agency, including managers and supervisors, receive training on the prevention of sexual harassment as well as discrimination complaint and investigation procedures.

✓ DOT's Annual Diversity and EEO Plan for FY 2019 (which covered the period from July 2018 to June 2019) set forth its plan to train 5,200 new and existing employees on the prevention of sexual harassment and discrimination complaint and investigation procedures. DOT's draft Annual Diversity and EEO Plan for FY 2020 set forth its plan to train 5,839 new and existing employees on the prevention of sexual harassment and discrimination complaint and investigation procedures. DOT required office staff and other employees with access to computers, including managers and supervisors, to complete the Department of Citywide Administrative Services (DCAS) Sexual Harassment Prevention: What to Know About Unlawful and Inappropriate Behaviors in the Workplace (Sexual Harassment Prevention) computer-based training within 30 days of employment for new employees and annually for current employees. Additionally, employees without regular access to computers (i.e. field staff) were given access to the Sexual Harassment Prevention computer-based training or required to attend instructor-led sexual harassment prevention training. The instructor-led sexual harassment prevention training was conducted using DOT's Sexual Harassment How to Recognize and Prevent it in the Workplace training curriculum. The Sexual Harassment How to Recognize and Prevent it in the Workplace curriculum and the curriculum for the DCAS Sexual Harassment Prevention computer-based training indicated that the trainings covered the definition of sexual harassment (including examples), relevant laws, bystander intervention, prevention techniques, the responsibilities of managers/supervisors, and the discrimination complaint and investigation procedures.

Sample sign-in sheets from instructor-led sexual harassment prevention training sessions and DOT's training summary from its *Agency Quarterly Report* for quarter 4 of FY 2019 (which included training data for the period covering July 2018 to June 2019) indicated that 4,593 office and field employees (approximately 88% of the FY 2019 training plan goal) completed either computer-based or instructor-led sexual harassment prevention training. Sample sign-in sheets from instructor-led sexual harassment prevention training sessions and DOT's training summary from its *Agency Quarterly Reports* for quarters 1 and 2 of FY 2020 (which covers the period of July 2019 to December 2019) indicated that 2,495 office and field employees (approximately 43% of the FY 2020 training plan goal) completed either computer-based or instructor-led sexual harassment prevention training.

<u>NOTE</u>: The period covered by DOT's draft *Annual Diversity and EEO Plan* for FY 2020 includes January 2020 to June 2020. As this period is subsequent to the period in review and not yet complete, an assessment of DOT's implementation of the plan would be impractical.



III. Complaint and Investigation Procedures

Summary of Complaint Activity: The agency reported 26 internal and 22 external complaints were filed during the period in review⁵.

Determination: The agency is in partial-compliance with the standards for this subject area.

4. Include in the complaint file a completed Complaint Intake Form, or a written complaint that captures facts (including pertinent dates) that identify the respondent(s) with reasonable specificity and provide the essence of the circumstances which gave rise to the complaint.

✓ EEO complaint files Nos. 1, 2, 3, 4, and 5 each contained a completed Complaint of Discrimination Form that included areas to capture pertinent dates (date the alleged discrimination occurred, date the incident was reported, date a complaint was filed with an external agency), the name, title, and contact information of the respondent, the alleged basis of the discrimination, if there were witnesses to the discrimination, if the incident was reported to anyone, if an external complaint related to the allegations was filed, if there was any relevant documentation related to the allegations, the desired corrective action, and a description of the incident(s) or action(s) that initiated the complaint. Additionally, EEO complaint files Nos. 1, 2, 3, and 4 also included a completed Complaint Intake Form or a written complaint that captured pertinent dates, the identity of the respondent(s) with reasonable specificity, the alleged basis of discrimination, and provided the essence of the circumstances which gave rise to the complaint.

5. Provide the option to file a complaint anonymously.

✓ DOT provided the option to file a complaint anonymously through the EEO Complaint Procedural Guidelines and the EEO Policy which were distributed and posted during the period in review (see section I.2 for details on distribution). The EEO Complaint Procedural Guidelines specified, "[t]he person making the complaint may do so anonymously, if he or she chooses." The EEO Policy reiterated, "persons who wish to discuss a possible violation of this Policy without revealing their identity may do so by telephoning or writing the EEO office." Additionally, the Sexual Harassment How to Recognize and Prevent it in the Workplace curriculum indicated that employees were made aware of the option to file a complaint anonymously during classroom sexual harassment prevention training sessions conducted throughout the period in review.

NOTE: EEO complaint No. 4 was filed anonymously.

6. Serve the respondent with a notice of the complaint that includes the respondent's right to respond to the allegations and right to be accompanied by a representative of his/her choice. Maintain in the complaint file documentation regarding the service of notice on the respondent.

✓ Each respondent of EEO complaint Nos. 1, 2, 3, 4, and 5 was served with a Notice of Discrimination Complaint letter that stated, "[y]ou may respond in writing to the allegations contained in this complaint after receiving this notice and a summary of the complaint allegations... [w]e have scheduled a meeting... at the EDI Office... [y]ou have the right to be accompanied by a representative of your

⁵ DOT's complaint summary for the period in review indicated that 9 complaints (approximately 19%) were based on sexual harassment.



choice." Additionally, each complaint file included documentation regarding the service of the Notice of Discrimination Complaint letter on the respondent(s).

7. Issue/maintain written confirmation when an internal complaint/mediation is terminated, withdrawn or resolved by agreement of the parties or EEO Office.

✓ Because EEO complaint Nos. 1, 2, 3, 4, and 5 were not terminated, withdrawn or resolved by agreement of the parties or EEO office, DOT's EEO policies and discrimination complaint procedures were used to measure compliance with this standard. The EEO Complaint Procedural Guidelines established, "[t]he EEO Officer may recommend mediation, or either party to the complaint may request mediation... [r]equests for mediation must be made in writing... [i]f the parties agree to a resolution during mediation, a resolution agreement will be drafted and provided to the parties and the referring EEO Officer. The resolution agreement will resolve the pending EEO complaint... [a] party may withdraw from mediation at any time. The EEO Office may also terminate the mediation process if it deems that the effort has been unproductive. The EEO Office must inform all parties to the complaint, in writing, of the termination of mediation." The EEO Policy reiterated, "[w]ithdrawal of a complaint must be made or confirmed in writing" and "[m]ediation may be terminated by any party to the mediation. If this occurs, the EEO Officer will inform the other party or parties in writing that the mediation has been terminated."

8. Take thorough notes, of words spoken and facts provided, during each interview. Include these notes in each complaint file.

 \checkmark EEO complaint files Nos. 1, 2, 3, 4, and 5 all contained intake forms from each interview that included written notes of the words spoken and facts provided during the interview.

9. Issue a conclusive report within 90 days of the date the complaint was filed. Commence an investigation immediately if allegations raised sufficiently warrant an investigation.

✓ The confidential conclusive reports for EEO complaint Nos. 3 and 4 were issued within 90 days of the date the complaint was filed, and indicated that both investigations were initiated within 2 weeks. The conclusive reports for EEO complaint Nos. 1, 2, and 5 indicated that the investigations were all initiated within 30 days. Additionally, the EEO Complaint Procedural Guidelines established, "[t]*he complaint investigation should begin immediately.*"

> The confidential conclusive reports for EEO complaint Nos. 1, 2, and 5 were issued more than 90 days after the date the complaint was filed. <u>Corrective Action Required</u>.

<u>Corrective Action #1</u>: Issue a conclusive report within 90 days of the date the complaint was filed. Commence and investigation immediately if allegations raised sufficiently warrant an investigation.

10. In rare circumstances where a complaint investigation cannot commence immediately, or where a conclusive report cannot be issued within 90 days, specify in the complaint file the reason for the delay and project a time frame for completion of the report. Notify the complainant and respondent of the delay.



 \checkmark The files for EEO complaint Nos. 1 and 2 contained delay notification letters to the complainants that included a projected timeframe for completion. The file for EEO complaint No. 1 also contained a delay notification letter to the respondent.

➤ The confidential conclusive reports for EEO complaint Nos. 1, 2, and 5 were issued more than 90 days after the date the complaint was filed. Each file for EEO complaint Nos. 1, 2, and 5 did not contain the reason for the delay. Additionally, the files for EEO complaint Nos. 2 and 5 did not contain documentation that the respondent was notified of the delay. **Corrective Action Required**.

<u>NOTE</u>: The confidential conclusive reports for the EEO complaint Nos. 3 and 4 were issued within 90 days of the date the complaint was filed. EEO complaint No. 5 was filed by the EDI Office, which rendered the issuance of a delay notification letter to the complainant unnecessary. Additionally, the EEO Complaint Procedural Guidelines established, "t]he final investigative report must be completed and the parties must be notified of the outcome within 90 calendar days from the date the complaint was filed with the EEO Office, unless the time period is extended by the EEO Office for good cause, with written notice to the parties and noted in the investigative file and/or the complaint tracking system. The EEO Office must document the reason for the delay, and project a time frame for the completion of the report."

<u>Corrective Action #2</u>: In rare circumstances where a complaint investigation cannot commence immediately, or where a conclusive report cannot be issued within 90 days, specify in the complaint file the reason for the delay and project a time frame for completion of the report. Notify the complainant and respondent of the delay.

11. Generate at the end of each complaint investigation, a conclusive confidential report which includes a summary of the allegations and responses, a summary of the procedural history of the investigation, a statement of the relevant facts gathered, a determination, a recommendation and documentation of the Agency Head's Review.

✓ The files for EEO complaint Nos. 1, 2, 3, 4, and 5 each contained a conclusive report generated at the end of the complaint investigation. The conclusive reports included a summary of the allegations and responses, and a summary of the procedural history of the investigation (via the section *Statement of the Basis of Complaint*); a statement of the relevant facts gathered (via the section *Findings of Fact*); a determination, and a recommendation (via the section *Analysis and Conclusion*); and documentation of the DOT Commissioner's review (via the *Agency Head Recommendation Endorsement* sheet).

12. Maintain complaint files in a secure area and ensure that they can be located and reviewed by the agency head, agency general counsel, and other appropriate staff identified by the agency head.

✓ DOT reported that hard copy complaint files were maintained in a secured file cabinet in the principal EEO Professional's Office and accessible to the DOT Commissioner and General Counsel upon request. DOT also reported that electronic versions of the complaint files were stored in a secured folder accessible to the EEO Office and other appropriate staff upon request. Additionally, the EEO Complaint Procedural Guidelines stated, [a]*II complaints and related documents, including any investigative notes, records, or copies, are strictly confidential and must be maintained by the EEO Office.*"

13. Establish and implement a policy whereby the agency head (or an approved direct report other than the General Counsel) reviews the principal investigator's conclusive report; issues a



written/electronic determination adopting, rejecting, or modifying the recommended action; and signs each determination, via writing or electronically, to indicate it has been reviewed and adopted.

✓ The EEO Policy established, "[t]he EEO Officer will submit a confidential report of the complaint investigation to the agency head at the conclusion of the investigation... the EEO Officer will recommend appropriate corrective action. The agency head will review the EEO Officer's report and promptly issue a determination adopting, rejecting or modifying the recommended action. Such determination shall be in writing and may be issued electronically."

The confidential conclusive reports for EEO complaint Nos. 1, 2, 3, 4, and 5 each included an *Agency Head Recommendation Endorsement* sheet signed by DOT's Commissioner indicating that it was reviewed and the recommended action was adopted.

14. Inform each complainant and respondent of the conclusion and outcome of their complaint investigation in writing as part of the agency's complaint procedure.

✓ The files for EEO complaint Nos. 1, 2, 3, 4, and 5 contained determination letters notifying each respondent of the conclusion and outcome of the complaint investigation. The files for EEO complaint Nos. 1, 2, and 3 contained determination letters that notified each complainant of the conclusion and outcome of the complaint investigation. Additionally, the EEO Policy established, "[t]*he EEO Officer will advise all parties in writing of the outcome of a complaint.*"

<u>NOTE</u>: EEO complaint No. 4 was filed anonymously and EEO complaint No. 5 was filed by the EDI Office, which rendered the issuance of a determination letter notifying the complainant of the conclusion and outcome of the complaint investigation unnecessary.

15. Ensure each internal discrimination complaint file contains a written determination of its outcome and corrective action(s) taken as a result.

 \checkmark The files for EEO complaint Nos. 1, 2, 3, 4, and 5 each contained a conclusive report that documented the complaint outcome and the corrective actions taken as a result. Additionally, each complaint file contained determination letters that also documented the complaint outcome and corrective actions taken.

16. Notify the complainant and respondent in writing when the investigation by the EEO professional has been transferred because of the filing of an external complaint.

✓ Because EEO complaint Nos. 1, 2, 3, 4, and 5 were not transferred because of the filing of an external complaint, DOT's EEO policies and discrimination complaint procedures were used to measure compliance with this standard. The EEO Complaint Procedural Guidelines established, "[i]f an external complaint or lawsuit is filed subsequent to the filing of the internal complaint, the matter must also be transferred to the agency's Office of General Counsel. The EEO Office must notify Complainant (and Respondent, if any) in writing of the transfer." The EEO Policy reiterated, "[t]he EEO Officer will notify the complainant and the parties who are the subject of the complaint, in writing, that the investigation by the EEO Officer has been transferred because of the filing of the external complaint."

17. Establish and utilize a complaint tracking and monitoring system that permits the agency to identify the location, status, and length of time elapsed in the complaint investigation process, the issues and



the bases of the complaints, the aggrieved individuals, and other information necessary to analyze complaint activity to identify trends.

✓ The EEO Complaint Procedural Guidelines set forth the following requirement, "[a]// EEO complaints are to be entered in the complaint tracking system... It is required that this be done before the end of the quarter... All entries and updates made in the EEO Complaint Database must be entered as complaints are filed and the investigation progresses... Agencies are required to submit an electronic confirmation... regarding their review and entry of all required information into the EEO Complaint Database." Representative screenshots indicated that during the period in review DOT utilized the DCAS EEO Complaint Database, which permitted DOT to identify the location, status, length of time elapsed in the complaint investigation process, the issues and bases of the complaints, the aggrieved individuals, and other information necessary to analyze complaint activity to identify trends. Additionally, DOT utilized an internal complaint tracking and monitoring system that also permitted DOT to identify the location (via the field "Location/Unit/Department"), the status (via the field "Status"), the length of time elapsed in the complaint investigation process (via the fields "Filing Date", "Date of Determination", and "Time Elapsed"), the issues and bases of the complaints (via the field "Basis"), the aggrieved individuals (via the fields "Complainant's Name" and "Respondent(s) Name"), and other information necessary to analyze complaint activity (such as the "External", "Internal", and "Final Determination" fields).

18. Ensure that the General Counsel assists the agency head in identifying and determining appropriate responses to sexual harassment; works with the principal EEO Professional in the implementation of the City's policies and procedures pertaining to sexual harassment; informs the principal EEO Professional when external complaints or litigation involving sexual harassment is brought against the agency; is available to consult on internal sexual harassment complaint investigations; and is responsible for the investigation of, and response to, external sexual harassment complaints.

✓ Emails from September and October 2018 indicated that DOT's General Counsel's Office assisted the DOT Commissioner in identifying and determining appropriate measures to reduce potential risks for sexual harassment by working with the principal EEO Professional in DOT's efforts to implement its requirement to assess risk factors associated with sexual harassment pursuant to Local Law 93⁶ of 2018 (see section IV.19 for additional details). The EEO Complaint Procedural Guidelines outlined the relationship between the General Counsel and principal EEO Professional when it stated, "[t]he EEO Officer should routinely consult the agency's Office of General Counsel on questions that arise while preparing the written report or at any phase of the investigation." The EEO Policy established, "[i]n appropriate cases, an EEO investigation may be conducted in conjunction with or by an agency's General Counsel's office" and "[w]hen a person exercises his or her right to file a complaint with a federal, state, or local administrative agency (known as an "external complaint") based on or related to the same facts and circumstances of an internal complaint, the agency EEO Officer will transfer the matter to the agency General Counsel, who will be responsible for any further handling of the matter... [a]fter transfer of the complaint to the agency General Counsel, the EEO Officer will cooperate with the General Counsel with respect to the ultimate resolution of the complaint." DOT's external complaint summary, an external complaint letter that was distributed when an investigation was transferred due to the filing of an external complaint, and representative emails indicated that the General Counsel's

⁶ Local Law 93 of 2018 requires city agencies to assess workplace risk factors associated with sexual harassment to help provide a fair and safe work environment for all city workers.



office investigated and responded to external discrimination complaints. Representative emails from 2018 and 2019 indicated that during the period in review the General Counsel's Office informed the principal EEO Professional when external complaints were brought against DOT.

IV. Annual Review of Practices, Policies and Programs

Determination: The agency is in compliance with the standards for this subject area.

19. Ensure that the principal EEO Professional, HR Professional, and General Counsel, review the number of sexual harassment complaints, and the agency's employment practices, policies and programs on an annual basis to identify whether there are barriers to employment opportunities that may be related to sexual harassment and determine what, if any, actions are required to correct deficiencies.

✓ Pursuant to Local Law 93 of 2018, the principal EEO Professional, the Director of Human Resources (HR Professional), the Office of the General Counsel and DOT's Commissioner completed the NYC Agency Risk Assessment in October 2018. DOT's assessment included a review of its complaint data (including the number of sexual harassment complaints) and the following risk areas that may be related to sexual harassment: "[h]omogenous workforce, such as work environments with low diversity with respect to age, ethnicity, gender, race, or sex; [l]anguage differences in the workplace; [w]orkplaces with significant power disparities such as workplaces where employees hold positions usually subject to the direction of others; [i]solated workplaces such as workplaces where employees work alone or have few opportunities to interact with others; and [d]ecentralized workplaces such as workplaces that are geographically dispersed." Additionally, representative EEO meeting agendas and minutes indicated that in 2018 and 2019 the principal EEO Professional, and members of the EDI Office, the Commissioner's staff, Human Resources, the General Counsel's Office, and DOT Performance Management and Data Analytics reviewed DOT's sexual harassment complaints and agency wide policies, programs and procedures quarterly to identify trends and barriers to employment, including those that may be related to sexual harassment.

DOT identified "barriers and trends related to gender and ethnicity workforce diversity, isolated or decentralized workplaces and workplaces where power disparities may exist." As a result of these reviews, DOT reported that it "reviewed the accessibility of its EEO policies and procedures, affirmed its commitment to proving [sic] EEO training and Sexual Harassment training when required, instituted Town Halls across the agency, established EEO Liaisons throughout the agency, and increased its Diversity and Inclusion Initiatives."

V. Responsibility for Implementation - EEO Professionals

Determination: The agency is in compliance with the standards for this subject area.

20. Appoint a principal EEO Professional to implement EEO policies and standards within the agency. Ensure the principal EEO Professional is trained regarding city, state, federal EEO laws; the requirements of the agency's EEO policies, standards and procedures; and the prevention, investigation, and resolution of discrimination and sexual harassment complaints.

✓ On September 23, 2016, the Commissioner issued a staffing announcement via email that notified all employees of the appointment of the principal EEO Professional (as Chief Diversity and EEO Officer).



On May 21, 2018, the Commissioner issued a staffing announcement via email that informed all employees of the promotion of the principal EEO Professional (to Assistant Commissioner of Equal Employment Opportunity, Diversity and Inclusion). Additionally, DOT reported that the name and contact information for the principal EEO Professional was available on DOT's external website during the period in review. Certificates of completion demonstrated that the principal EEO Professional completed the DCAS instructor-led 5-Day Diversity and Equal Employment Opportunity Basic Training (2014), Building an Inclusive Culture: Understanding Unconscious Bias Train-the-Trainer (2015), Structured Interviewing and Unconscious Bias Train-the-Trainer (2015), Workplace Realities: Responding to People With Disabilities (Disability Etiquette) (2015), and the following DCAS computerbased training: Everybody Matters: Diversity and Inclusion (2014), Sexual Harassment Prevention (2018, 2019), and EEO Awareness (2019). Letters of verification demonstrated that the principal EEO Professional completed Cornell University School of Industrial and Labor Relations' Fundamentals of Diversity and Inclusion Initiatives (2018), The Law of Equal Employment Opportunity (2019), and Inclusive Diversity and Inclusion Talent Management (2019). The curriculum for the aforementioned trainings indicated that the trainings covered city, state, and federal EEO laws; and the requirements of DOT's EEO policy and complaint procedures. The curriculum for the Diversity and Equal Employment Opportunity Basic Training indicated that the training also covered the investigation and resolution of discrimination and sexual harassment complaints.

<u>NOTE</u>: A screenshot documented that subsequent to the period in review, in January 2020, the principal EEO Professional's name and contact information was posted on DOT's external website.

21. Ensure that the responsibilities of the principal EEO Professional are competently discharged by providing adequate resources such as opportunities for continuing education and professional development, and/or support staff to meet EEO obligations.

✓ During the period in review, the principal EEO Professional received support to address EEO responsibilities from the Deputy EEO Officer, an EEO Investigator, a Lead Trainer, thirty EEO Liaisons, an Office Manager, an Administrative Assistant, and a College Intern (see section V.24 for principal EEO Professional responsibilities). The Deputy EEO Officer's job description outlined responsibilities that included the following: [a]ssisting the [principal EEO Professional] in fulfilling EDI's missions related to both EEO and diversity and inclusion and achieving DOT's goals related to DOT Workplace, Workforce and Community Engagement goals as outlined in DOT's annual EEO and Diversity Plans; Assisting the [principal EEO Professional] in the coordination and implementation of new and/or existing EEO and diversity and inclusion related programs and initiatives, including but not limited to DOT's EEO Liaison Program. DOT's Employee Resource Groups and DOT diversity related events; Investigating complaints of discrimination, sexual harassment and retaliation; Reviewing and processing request for reasonable accommodations by engaging employees and their superiors in a cooperative dialogue; Assisting in the development and delivery of all classroom and computer-based EEO and Diversity & Inclusion trainings; Utilizing DOT and DCAS databases and spreadsheets to independently maintain, monitor and track EEO cases, reasonable accommodations and inquiries; Gather accurate data for weekly/monthly/quarterly/annual reports and audits submitted to and required by internal and external partners, including DCAS and Equal Employment Practices Commission; Serving on and/or participating in DOT's Diversity & Inclusion Committee, and other diversity and inclusion driven work groups, councils, or committees; Serving on interview panels for job vacancies within EDI; Attending meetings in place of the [principal EEO Professional] when needed; Conducting other duties as are necessary to comply with EEO regulations, and other internal and



external policies; Supporting ALL the work of EDI, including that related to its Diversity & Inclusion goals."

The job description in the Job Posting Notice for the EEO Investigator title outlined responsibilities that included the following: "conduct investigations regarding complaints of discrimination and sexual harassment, field request for reasonable accommodations, prepare all required reports in support of the Diversity & Equal Employment Opportunity Office, and provide training and education to agency employees of their rights and responsibilities under the Federal, State, City, and Agency EEO policies and Diversity and Inclusion initiatives." Sign-in sheets indicated that the Lead Trainer was responsible for conducting instructor-led sexual harassment prevention training sessions.

DOT's EEO Liaison announcement indicated that the EEO Liaison's responsibilities included contacting the EDI Office when made aware of potential EEO violations and ensuring that EEO-related materials (policy statements, posters, etc.) were posted and maintained at DOT's various locations. The Office Manager, Administrative Assistant, and College Intern were responsible for supporting the principal EEO Professional with office and clerical responsibilities.

Certificates of attendance demonstrated that during the period in review the principal EEO Professional had access to continuing legal education opportunities that included the following: the New York City Law Department's Preventing Sexual Harassment in the Workplace #LegalAdviceAfterMeToo #Now What? (2018), Employment Law Institute for City Lawyers (2018), Promoting Inclusion for LGBTQI Community Members: Transgender 101 (2018); and the Practising Law Institute's Understanding Employment Law 2018 (2018), and Diversity & Inclusion in Law Practice (2018).

22. Where the agency's organizational structure necessitates multiple EEO professionals, select such individuals from different office locations and, where possible, from a variety of levels within the organizational structure. Appoint EEO professionals who are trained in EEO laws and procedures, and their responsibilities under the EEO Policy.

✓ During the period in review, DOT's workforce included 5,869 employees at several office locations. DOT's organizational chart illustrated that DOT selected EEO professionals from a variety of levels within the organizational structure and EEO Liaisons from different office locations. DOT appointed a Deputy EEO Officer, EEO Investigator, and a Lead Trainer.

Certificates of attendance demonstrated that the Deputy EEO Officer completed continuing legal education opportunities that included the following: the Practising Law Institute's Understanding Employment Law 2018 (2018), Employment Law Institute 2019 (2019), Employment Discrimination Law & Litigation 2019 (2019), and Understanding Employment Law 2019 (2019). The course handbook for Employment Discrimination Law & Litigation 2019 indicated that the training covered EEO laws and procedures and the investigation and resolution of discrimination and sexual harassment complaints.

Training records indicated that the EEO Investigator completed the following DCAS instructor-led trainings: *Conflict Resolution Strategies for the Culturally Diverse Workplace* (2018), *Structured Interviewing and Unconscious Bias* (2019), and *Creating an Accessible Workplace* (2019). Certificates of attendance demonstrated that the EEO Investigator completed continuing legal education opportunities that included the following: the Practising Law Institute's Employment Law Institute 2018 (2018), *Employment Law Institute 2019* (2019), *Employment Discrimination Law & Litigation 2019*



(2019), and *Understanding Employment Law 2019* (2019). The course overviews for the aforementioned trainings indicated that the trainings covered EEO laws and procedures and the investigation and resolution of discrimination and sexual harassment complaints.

Training records indicated that the Lead Trainer completed the following DCAs instructor-led trainings: Structured Interviewing and Unconscious Bias (2018), Building an Inclusive Culture: Understanding Unconscious Bias (2018), Reasonable Accommodation Procedural Guidelines (2019); and the following DCAS computer-based training: LGBTQ: The Power of Inclusion (2018), Sexual Harassment Prevention (2018), and EEO Awareness (2019). The curriculum for the aforementioned trainings indicated that the trainings covered EEO laws and procedures, including sexual harassment prevention.

23. Ensure that the principal EEO Professional works cooperatively and closely with the General Counsel in the implementation of policies and procedures concerning EEO and sexual harassment.

✓ Emails from September and October 2018 indicated that during the period in review, the principal EEO Professional and the General Counsel's Office worked cooperatively on the implementation of the requirements of Local Law 93 of 2018 by assessing workplace risk factors associated with sexual harassment (see section IV.19 for assessment details). Additionally, a memorandum from February 2019 demonstrated that the EDI Office and the General Counsel's Office worked cooperatively to address an internal complaint that was subsequently filed externally.

24. Assign the principal EEO Professional (or EEO-related designee) the responsibility to supervise the activities of EEO professionals, and ensure that: the policies against sexual harassment and complaint procedures are distributed/posted at all agency locations; employees/managers receive sexual harassment prevention training; EEO-related policies are made available in alternative formats (i.e., large print, audio recording and/or Braille) upon request; managers, supervisors and human resource professionals receive guidance on issues pertaining to sexual harassment; and allegations of sexual harassment are promptly investigated.

✓ The job description in the Job Posting Notice for the principal EEO Professional's title outlined responsibilities that included the following: "direct all on-going EEO activities agency-wide; develop and implement equal opportunity policy for the agency; serve as consultant to Executive staff and Division heads on all EEO policies and diversity initiatives and strategies to recruit diverse applicants; compile reports related to complaints, hiring statistics and diversity information as required by management, state, local, and federal regulatory agencies; oversee discrimination complaint procedures as required by the Office of Citywide EEO; investigate internal complaints of alleged discrimination and/or harassment; meet with persons involved in equal opportunity complaints to verify case information, summarize findings and provides recommendations for corrective action if appropriate; interpret nondiscrimination policies and laws and equal opportunity regulations for DOT; develop agency guidelines for non-discriminatory employment practices and monitor their implementation and impact; assess and amend agency policy to ensure full compliance; monitor employment-related activities to ensure adherence to EEO guidelines and applicable laws; review agency applicant and hiring data to ensure representation of women and minorities in accordance with mayoral diversity goals; manage the EEO complaint procedure; conduct mediation sessions as resolution alternative when requested; ensure counseling for aggrieved employees requesting needed assistance; facilitate informal resolution of internal complaints, where appropriate, in order to resolve disputes; serve as 55-a Program Coordinator ensuring non-competitive status designation for employees with certified disabilities; serves as Disability Coordinator working closely with Mayor's Office for People with Disabilities, analyze



accommodation requests and determines eligibility in accordance with EEO Policy and the Americans With Disabilities Act (ADA); promote organization policies and procedures in compliance with local, state, and federal rules and regulations; advise agency personnel regarding the development and implementation of regulatory strategy, potential areas of regulatory concern, and new government/regulatory developments; conduct large scale EEO training effort to inform all line employees, supervisors and management of their responsibility and impact on their employment; develop training sessions, seminars and formal presentations on topics to related to equal opportunity, non-discrimination, sexual harassment and diversity."

During the period in review, the principal EEO Professional coordinated with DOT's EEO Liaisons to ensure that DOT's policies against sexual harassment and discrimination complaint procedures were distributed and posted (see section I.2 for further details); and coordinated with the Lead Trainer and Deputy EEO Officer to ensure that employees received sexual harassment prevention training (see section II.3 for training details). The *EDI Office Organizational Chart* illustrated that DOT's EEO professionals reported to the principal EEO Professional for EEO-related activities. The EEO Policy specified that the principal EEO Professional should "ensure that the Policy, standards, and procedures are available in alternative formats (i.e., large print, audio tape, and/or Braille)" and "provide guidance and assistance to agency managers, supervisors, and human resource professionals in addressing issues relating to equal employment opportunity." The EEO Complaint Procedural Guidelines established that, "the complaint investigation should begin immediately after a determination that the allegations raised, if true, are sufficient to establish discrimination under the Policy."

25. Ensure that the principal EEO Professional reports directly to the agency head (or a direct report other than the General Counsel) in order to exercise the necessary authority and independent judgment to fulfill EEO responsibilities.

✓ DOT's executive organizational chart (dated November 2019) identified the principal EEO Professional by name and title (Assistant Commissioner of EEO, Diversity and Inclusion) and illustrated a direct reporting relationship to the DOT Commissioner.

26. Maintain documentation regarding directives or decisions between the agency head (or a direct report other than the General Counsel) and the principal EEO Professional that impact the administration and operation of programs, policies or procedures concerning sexual harassment.

✓ Documentation of directives and decisions between DOT's Commissioner and the principal EEO Professional that impact the administration and operation of programs, policies or procedures concerning sexual harassment was maintained by the principal EEO Professional. Meeting agendas and minutes indicated that meetings were held quarterly throughout the period in review, where decisions were made regarding DOT's *Annual Diversity and EEO Plan*; DOT's annual training plan and implementation (see II.3 for details regarding implementation of the training plan); DOT's EDI Office staffing; selecting DOT's EEO Liaisons, and EEO investigation final reports and recommendations.

VI. <u>Responsibility for Implementation – Supervisors/Managers</u>

Determination: The agency is in partial-compliance with the standards for this subject area.



27. Ensure that managers and supervisors are held accountable for enforcing the agency's sexual harassment prevention policies and complaint procedures. Document this expectation and its implementation.

✓ The expectation that managers and supervisors were held accountable for enforcing DOT's sexual harassment prevention policies and complaint procedures was documented in the EEO Policy, which established, "[m]anagers and supervisors will make every effort to maintain a work environment that fosters sensitivity and respect for the diversity of all individuals. Specifically, each agency manager or supervisor shall: 1) be accountable to the agency head for effectively implementing EEO-related policies: 2) perform managerial or supervisory responsibilities in a non-discriminatory manner: 3) receive training in EEO laws; 4) cooperate with the EEO Officer in the implementation of the Policy, standards, and procedures (including training, complaint resolutions, processing, recording, and reporting reasonable accommodation requests, EEO-related recruitment, and selection standards; and modifying agency procedures to ensure equal employment opportunity for applicants and employees); 5) promptly consult with the agency's EEO Officer if he or she observes, learns about, or suspects that a violation of this Policy has occurred; 6) where appropriate, encourage subordinates to consult with an EEO office; 7) allow employees to meet with EEO representatives at the earliest practical time consistent with the operational needs of his or her unit; and 8) maintain confidentiality with respect to EEO-related matters." DOT's managerial/supervisory expectations were also documented in the Sexual Harassment Policy Statement, which reiterated, "all managers and supervisors share in the responsibility of preventing sexual harassment. Suspected violations of this policy should be reported to DOT's Office of Equal Employment Opportunity, Diversity & Inclusion (EDI)".

> DOT did not demonstrate the implementation of the expectation that managers are accountable for enforcing its sexual harassment prevention policies and complaint procedures. <u>Corrective Action</u> <u>Required</u>.

<u>Corrective Action #3</u>: Ensure that managers and supervisors are held accountable for enforcing the agency's sexual harassment prevention policies and complaint procedures. Document this expectation and its implementation.

28. Ensure the managerial performance evaluation form contains a rating for EEO (which covers responsibilities and processes for assuring their ability to make employment decisions based on merit and equal consideration, or treat others in an equitable and impartial manner).

> DOT did not demonstrate that during the period in review it utilized a managerial performance evaluation form which included a rating for EEO that covered responsibilities and processes for assuring managers' ability to make employment decisions based on merit and equal consideration, or treat others in an equitable and impartial manner. <u>Corrective Action Required</u>.

<u>Corrective Action #4</u>: Ensure the managerial performance evaluation form contains a rating for EEO (which covers responsibilities and processes for assuring their ability to make employment decisions based on merit and equal consideration, or treat others in an equitable and impartial manner).

VII. Reporting Standard for Agency Head

Determination: The agency is required to comply with the standards for this subject area.



29. Submit to the EEPC an Annual Plan of measures and programs to provide equal employment opportunity, and quarterly reports on efforts to implement the Plan within 30 days following each quarter. Include a breakout of sexual harassment complaint activity in each quarterly report.

✓ DOT submitted to the EEPC its Annual Diversity and EEO Plans of measures and programs to provide equal employment opportunity for FY 2018 and FY 2019; as well as Agency Quarterly Reports on efforts to implement those plans for quarters 3 and 4 of FY 2018; all quarters of FY 2019; and quarters 1 and 2 of FY 2020.

> DOT did not submit to the EEPC its Annual Diversity and EEO Plan for FY 2020. Additionally, DOT did not submit a breakout of sexual harassment complaint activity with the Agency Quarterly Reports for quarters 3 and 4 of FY 2018; all quarters of FY 2019; and quarters 1 and 2 of FY 2020. <u>Corrective Action Required</u>.

<u>NOTE</u>: Subsequent to the period in review, in May 2020, DOT submitted a breakout of complaint activity for quarters 3 and 4 of FY 2018, all quarters of FY 2019, and quarters 1 and 2 of FY 2020; and its draft *Annual Diversity and EEO Plan* for FY 2020.

<u>Corrective Action #5</u>: Submit to the EEPC an Annual Plan of measures and programs to provide equal employment opportunity, and quarterly reports on efforts to implement the Plan within 30 days following each quarter. Include a breakout of sexual harassment complaint activity in each quarterly report.

30. Upon the EEPC's determination that the entity does not require further review or monitoring: Distribute a memorandum signed by the agency head that re-emphasizes the commitment of agency administrators to the EEO program, including the prevention of sexual harassment, and informs employees of any changes to the agency's employment practices as a result of the EEPC's audit/monitoring. This final action is required to conclude the audit and monitoring process.

Final Action: Upon the EEPC's determination that the entity does not require further review or monitoring: Distribute a memorandum signed by the agency head that re-emphasizes the commitment of agency administrators to the EEO program, including the prevention of sexual harassment, and informs employees of any changes to the agency's employment practices as a result of the EEPC's audit/monitoring. This final action is required to conclude the audit and monitoring process.

Summary of Corrective Actions:

The Department of Transportation has $\underline{6}$ required corrective action(s) at this time. This includes the aforementioned final action.

Conclusion

Pursuant to Charter Chapter 36, the Department of Transportation has the *option* to respond to this Preliminary Determination, but must respond to our Final Determination if corrective action is required. Any response must be signed by the agency head and submitted to the EEPC's Executive Director.



Optional Response to Preliminary Determination: If submitted, the Department of Transportation's optional response to the EEPC's Executive Director should indicate, with attached documentation, what steps have been or will be taken to correct outstanding areas of non-compliance, and must be received in our office within 14 days from the date of this letter. No extensions will be granted for the *option* to respond to the Preliminary Determination.

(Optional Conference) If requested, at the Optional Conference the EEPC will discuss the immediate steps that should be taken to correct outstanding areas of non-compliance and address questions regarding the Department of Transportation's implementation of the prescribed corrective action(s).

(*No Response Option*) If the Department of Transportation does not respond to this Preliminary Determination within 14 days, it will become the EEPC's Final Determination.

Mandatory Response to Final Determination: Following this Preliminary Determination, the EEPC will issue a Final Determination where we may modify or eliminate the corrective action(s) based on verified information submitted as part of the response to the Preliminary Determination; identify remaining corrective action(s) that require further monitoring to ensure implementation; and assign a mandatory compliance-monitoring period of up to 6 months for this purpose. Pursuant to Charter Chapter 36, upon receipt, the Department of Transportation must submit a response, signed by the agency head, to our Final Determination within 30 days. Your response to the Final Determination will initiate the compliance-monitoring period.

In closing, we want to thank you and your staff for the cooperation extended to the Equal Employment Practices Commission's EEO Program Analysts during the course of our audit and analysis.

Respectfully Submitted by,

Menelik Allsop, EEO Program Analyst

Approved by,

Charise L. Terry Executive Director

c: James Hallman, Principal EEO Professional, DOT William B. Peterson, Manager, Labor Relations Analysis and Audit, EEPC Appendix 1

The Department of Transportation

Citywide Equal Employment Database System (CEEDS) report: Work Force Composition Summary (2nd Quarter, Fiscal Year 2020) (End of Audit Period)

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	QUARTER 2	YEAR	2020		FORCE COMPOSITION SUMMARY DEPARTMENT OF TRANSPORTATION		

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95014 DEPUTY COMMISSIONER (DOT)	2	0	0	0	0	0	0	0	0	0	0	0	0	2
95015 BOROUGH COMMISSIONER (DOT)	2	1	1	0	0	0	0	0	0	1	0	0	0	5
95903 DEPUTY COMMISSIONER (TRANS	1	0	0	0	0	0	0	0	0	0	0	0	0	1
95922 COUNSEL (TRANSPORTATION)	1	0	0	0	0	0	0	0	0	0	0	0	0	1
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10025 ADMINISTRATIVE MANAGER	1	0	0	0	0	0	4	2	0	0	0	0	0	7
10026 ADMINISTRATIVE STAFF ANALY	2	2	1	1	0	0	7	3	0	0	0	1	0	17
10033 ADMINISTRATIVE PUBLIC INFO	1	0	0	0	0	0	0	0	0	0	0	0	0	1
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83008 ADMINISTRATIVE PROJECT MAN	12	2	0	5	0	0	2	1	1	0	0	0	0	23
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22122 CITY PLANNER	26	4	4	3	Ó	Ó	22	3	4	7	Ō	1	Ó	74
22124 ASSOCIATE URBAN DESIGNER	2	0	0	Ō	Ō	Ō	0	0	0	0	Ō	0	Ō	2

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40910 ECONOMIST 92237 LANDMARKS PRESERVATIONIST	2 0	1 0	1 0	1 0	0 0	0 0	3 0	2 0	2 0	1 1	0 0	0 0	0 0	13 1
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90644 CITY CUSTODIAL ASSISTANT	0	1	1	0	0	0	1	0	0	0	0	0	0	3
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EEO JOB GROUP TOTAL:	3 42.86	2 28.57	2 28.57	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	7 100.00
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91650 HIGH PRESSURE PLANT TENDER	1	2 2	0 0	0	0	0	0	0	0	0	0	5

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91212 MOTOR VEHICLE OPERATOR	0 2	0 0	0 0	0 0	0 0 0	0 0 2	
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90699 CITY DEBRIS REMOVER	3 2	0 0			0 0 0	0 0 5	
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Appendix 2

The Department of Transportation

Equal Employment Opportunity Policy, Standards and Procedures to Be Utilized by City Agencies 2014

Equal Employment Opportunity POLICY

STANDARDS AND PROCEDURES TO BE UTILIZED BY CITY AGENCIES

CITY OF NEW YORK

2014

Equal Employment Opportunity

POLICY

STANDARDS AND PROCEDURES TO BE UTILIZED BY CITY AGENCIES

CITY OF NEW YORK

BILL DE BLASIO Mayor

LISETTE CAMILO Commissioner Department of Citywide Administrative Services

2014

NEW YORK CITY EQUAL EMPLOYMENT OPPORTUNITY POLICY

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<u>NEW YORK CITY EQUAL EMPLOYMENT OPPORTUNITY POLICY</u> (2014)

Introduction

The New York City Charter provides that each agency head must ensure that his or her agency does not discriminate against employees or applicants for employment in any manner prohibited by federal, state, and local law.¹ In addition, the Charter requires agency heads to establish measures, programs, and annual EEO Plans that communicate each agency's efforts to provide equal employment opportunity ("EEO") to City employees and applicants for employment within City government.² The Department of Citywide Administrative Services ("DCAS") is required to establish uniform procedures and standards to assist City agencies in establishing annual EEO Plans, and other measures and programs to ensure equal employment opportunity.³ DCAS developed this Policy,⁴ and the standards and procedures contained herein, to implement DCAS' and the City's obligations under the City Charter; federal, state, and local laws; and the City's diversity and inclusion strategy.

The Equal Employment Opportunity Policy (2014), hereafter known as "Policy," supersedes the previous Equal Employment Opportunity Policy (2005) of the City of New York. Detailed uniform complaint and reasonable accommodation procedures are published separately. This Policy, any addenda to this Policy, and the EEO Policy Handbook are to be distributed to each agency head, EEO Officer,⁵ General Counsel, Agency Personnel Officer (APO), manager, and supervisor.

In addition to the Policy, DCAS updated the EEO Policy Handbook, "*About EEO: What You May Not Know.*"⁶ The EEO Policy Handbook was created to provide City government employees with a user-friendly summary of the relevant laws and the Policy.

¹ See Charter Section 815(h).

² See Charter Section 815(a)(19).

³ See Charter Section 814(a)(12).

⁴ This Policy was drafted in consultation with the Equal Employment Practices Commission, the New York City Law Department and EEO Officers from various City agencies.

⁵ Each agency head appoints an EEO Officer to assist with the implementation of the Policy, standards, and procedures. The agency EEO Officer and other personnel, including EEO counselors, investigators, liaisons, etc., are referred to in this Policy as 'EEO office or EEO representatives.'

⁶ The Policy may be downloaded at <u>http://www.nyc.gov/html/dcas/html/about/eeopol</u>. The EEO Policy Handbook, *"About EEO: What You May Not Know,"* may be downloaded at

http://www.nyc.gov/html/dcas/html/about/eeo_booklet.shtml.

I. Equal Employment Opportunity Policy

The City of New York is an equal opportunity employer and prohibits discriminatory employment actions against, and treatment of, City employees and applicants for employment based on actual or perceived race, color, national origin, alienage or citizenship status, religion or creed, gender (including "gender identity" -- which refers to a person's actual or perceived sex, and includes self-image, appearance, behavior or expression, whether or not different from that traditionally associated with the legal sex assigned to the person at birth), disability, age (18 and over), military status, prior record of arrest or conviction,⁷ marital status, partnership status,⁸ genetic information or predisposing genetic characteristic,⁹ sexual orientation, status as a victim or witness of domestic violence, sex offenses or stalking,¹⁰ and unemployment status.¹¹

A. <u>Types of Prohibited Conduct¹²</u>

Decisions and practices based on an individual's protected status (e.g., race, religion, age, and the other categories listed above) that unlawfully affect employment or the compensation, terms, conditions, or privileges of an individual's employment or potential employment with the City of New York are prohibited by this Policy. This includes unlawful decisions, actions, and practices that occur in the course of recruitment, testing, hiring, work assignments, salary and benefits, working conditions, performance evaluations, promotions, training opportunities, career development and advancement, transfers, discipline, discharge, or any other application or selection process relating to employment.

⁷ Some employment actions motivated by the reasons listed are permitted by law, such as where an employer may deny employment on the basis of an applicant's prior record of conviction, if there is a direct relationship between one or more of the applicant's criminal offenses and the specific employment sought, or where employing the applicant poses an unreasonable risk to property or to the safety or welfare of specific individuals or the general public. (*See* Correction Law, Art. 23-A, Section 752.)

 ⁸ "Partnership status" was added as a protected class under New York City's Human Rights Law on October 3, 2005.
 ⁹ The term "predisposing genetic characteristic" was adopted on August 30, 2005 to streamline the terms "genetic

predisposition" and "carrier status" in the previous version of the New York State Human Rights Law.

¹⁰ "Status as victim of sex offenses or stalking" was added as a protected class under the City Human Rights Law on December 22, 2003.

¹¹ "Unemployment status" was added as a protected class under New York City's Human Rights Law on June 11, 2013.

¹² See also, EEO Policy Handbook, "About EEO: What you May Not Know," for more examples of prohibited conduct.

The Policy also prohibits sexual harassment (i.e., conduct or language of a sexual nature) and harassment based on gender or any other protected characteristic (such as race, religion, disability, or sexual orientation). Forms of harassment may include, but are not limited to, the use of vulgar language, abusive acts or language, hostility, physical aggression, intimidation, or unequal treatment.

The Policy prohibits conduct which unreasonably interferes with an employee's job performance or creates an intimidating, hostile, or offensive working environment, or creates an abusive working environment based on any protected characteristic.

Harassment and/or retaliation against a person who opposes or complains about prohibited conduct or participates in any way in the complaint, investigation, or reasonable accommodation processes are strictly prohibited.

The Policy also prohibits the denial of reasonable accommodations for disabilities; pregnancy, childbirth, and related medical conditions; religious beliefs, observances, and practices; or for victims of domestic violence, sex offenses, or stalking that do not create an undue hardship.

Some offensive acts or remarks may violate this Policy even if they are not so severe that they violate federal, state, or local discrimination laws. The City and its agencies may discipline conduct that violates this Policy even if the conduct does not violate a law prohibiting discrimination.

The Policy also prohibits any City employee from aiding, abetting, inciting, compelling, or coercing any person present in a City facility, whether or not that person is an employee of the City, from engaging in any conduct prohibited by this Policy, including, but not limited to, conduct that creates a hostile work environment based on any protected characteristic.

B. <u>Applicability</u>

Everyone who works within New York City government or its workplaces, or who seeks employment within City government, is covered by federal, state, and local employment laws, and this Policy. This includes all current employees, managers (including executives and senior level staff members), supervisors, co-workers, paid and unpaid interns,¹³ and job applicants.

¹³ The prohibition of discrimination against interns was added in the New York City's Human Rights Law on April 15, 2014.

This Policy not only protects individuals from prohibited conduct because of their own protected status (such as their own actual or perceived race, religion, national origin, or disability), but also protects individuals from conduct motivated by the actual or perceived race, religion, national origin, or disability, etc., of other persons with whom they are associated. For example, this Policy applies to individuals who are subjected to adverse actions because of their marriage to, or domestic partnership or association with, persons of a particular racial, religious, or national origin group, or persons who have a disability. Moreover, discrimination based on an individual's name(s) or spouse's or domestic partner's name(s) that is associated with a particular racial, religious, or national origin group is prohibited.

These protections apply to actions, whether or not intentionally offensive or directed at a particular person or group, which violate this Policy.

This Policy extends to conduct which occurs at any location that could be reasonably regarded as an extension of the workplace, such as any field location, offsite business-related social function, City vehicle, or facility where City government business is being conducted and discussed.

In addition, Work Experience Program ("WEP") participants have a right to a workplace that is free of discrimination, including harassment based on race, color, national origin, religion, gender, disability, or age, and any basis that could otherwise be determined to be prohibited behavior pursuant to the Policy as applied to employees or applicants for employment.

All City employees, interns, and WEP participants are expected to be respectful of everyone in the City's workplaces and members of the public, and to be sensitive to the effects of their behavior on those around them. All employees, interns, and WEP participants must be trained in the requirements of this Policy and must receive a copy of the EEO Policy Handbook, "*About EEO: What You May Not Know.*"

II. Specific Protections

The following sections are provided to enable individuals to understand the unique definitions, issues, rights, and responsibilities under this Policy pertaining to sexual harassment and discrimination based on disability, religion, retaliation, and status as a victim of domestic violence, sex offenses, or stalking.

A. <u>Sexual Harassment</u>

Sexual harassment is a form of employment discrimination which is prohibited by law. The federal government created guidelines which define sexual harassment as "unwelcome sexual advances, requests for sexual favors, and other verbal or physical conduct of a sexual nature . . . when: 1) submission to the conduct is made either explicitly or implicitly a term or condition of an individual's employment; 2) submission to or rejection of such conduct by an individual is used as the basis for employment decisions affecting such individual; or 3) such conduct has the purpose or effect of unreasonably interfering with an individual's work performance or creating an intimidating, hostile, or offensive working environment."¹⁴

Sexual harassment may involve individuals of the same or different gender(s). A broad range of behavior may be considered sexual harassment, including sexually suggestive remarks, pictures or gestures, verbal abuse or harassment of a sexual nature, subtle or direct propositions for sexual favors, and any unnecessary touching, patting, or pinching.

B. <u>Disabilities</u>

Discrimination against a person based on that person's actual or perceived disability, record of disability, or relationship with a person with a disability will not be tolerated by the City of New York. For the purpose of this Policy, a disability is: 1) a physical, medical, mental, or psychological impairment; 2) a history or record of such impairment; or 3) being regarded as having such impairment.

The City of New York and its agencies will take appropriate action to provide reasonable accommodations to qualified employees and job applicants with disabilities, unless providing such accommodations creates an undue hardship. Reasonable accommodations include the provision of equipment, changes in workplace policies and practices, and other forms of assistance that allow people with disabilities to apply for a position, perform their jobs, or enjoy equal benefits and privileges of employment as are enjoyed by other similarly situated employees without disabilities.

Whether an accommodation is reasonable will depend upon the circumstances of the particular request. Some examples of accommodations that may be reasonable include: making facilities physically accessible to, and usable by, persons with disabilities; job restructuring; modifying work schedules; providing or modifying equipment or devices; providing qualified readers, interpreters, auxiliary aids, and/or other support services; and providing leave and/or arranging for transfer or reassignment to a vacant position, if such transfer or reassignment does not violate

¹⁴ Code of Federal Regulations, Title 29, Section 1604.11.

the Civil Service Law, Personnel Rules and Regulations, other applicable laws, or regulations and/or collective bargaining agreements.

Undue hardship may exist when an accommodation is significantly difficult, unduly costly, extensive, substantial, disruptive, or would change the nature or operation of an agency's business.

The City of New York encourages employment of and promotional opportunities for qualified persons with disabilities. For example, pursuant to Section 55-a of the New York State Civil Service Law, where agency needs and availability permit, the City encourages agencies to utilize the 55-a Program, which will allow City agencies to employ qualified persons who have been certified as disabled in competitive positions on a non-competitive basis. Individuals who wish to apply for the 55-a Program are encouraged to seek assistance from the Agency Personnel Officer or 55-a Coordinator.

C. <u>Religion</u>

The Policy prohibits adverse employment actions based on a person's religion. This includes discriminatory practices and decisions, harassment, hostility, or other adverse actions because of a person's actual or perceived creed, religious affiliation, religious beliefs, observances, or practices.

In addition, depending on the circumstances, agencies must try to reasonably accommodate the religious observances, beliefs, or practices of an employee or job applicant, unless the accommodation creates an undue hardship. A reasonable accommodation for religion may be a change in a workplace rule or practice that allows an individual to respect his or her religious observances, beliefs, or practices. City agencies may be required to provide accommodations for religion such as flexible arrival and departure times, and/or leave; voluntary exchanges of shifts or assignments; time and/or place to pray; accommodations relating to appearance and dress; and modifying workplace practices, policies, and/or procedures.

City agencies are not required to provide accommodations that are too costly or difficult to provide, that would be disruptive, or would interfere with job performance.

D. <u>Retaliation</u>

It is a violation of the Policy to retaliate against or harass any person who asserts his or her rights regarding employment discrimination by: 1) opposing discriminatory practices in the workplace; 2) complaining about prohibited conduct;

or 3) participating in any way in the complaint, investigation, or reasonable accommodation processes. It is also a violation of this Policy to retaliate against or harass someone because of his or her association with such an individual.

Behaviors which may be considered retaliatory include, but are not limited to: threats, reprimands, negative evaluations, harassment, refusal to hire, denial of promotion or job benefits, demotion, suspension, discharge, negative references to prospective employers, or other actions affecting the terms, conditions, or privileges of employment.

Examples of behavior that are protected against retaliation under this Policy include, but are not limited to: expressing an intent to file a charge or complaint alleging prohibited conduct; participating as a witness in an EEO investigation, administrative proceeding, hearing, or trial; and/or seeking a reasonable accommodation.

E. Domestic Violence, Sex Offenses, or Stalking

The New York City Human Rights Law prohibits employment discrimination against persons who are victims of domestic violence, or victims of sex offenses or stalking, as defined by that law and the New York State Penal Law. Agencies shall provide reasonable accommodations that do not create undue hardship and that enable such persons to satisfy the essential requisites of a job, provided that the status as a victim of domestic violence or victim of sex offenses or stalking is known, or should have been known, by the agency.

III. Procedures

A. <u>Reporting Violations</u>

Anyone who believes that he or she has been subjected to any action, decision, or harassment in violation of this Policy, or who witnesses others being subjected to improper conduct, is urged to promptly report the incident(s) to his or her supervisor or manager; to agency personnel supervising the application, testing, and interviewing process; or directly to the EEO office at the agency where the violation actually occurred, or which is the employer of the individual who purportedly committed the complained of act(s). Supervisors, managers, or human resources personnel who receive EEO complaints, or otherwise become aware of any improper discrimination, must notify the agency EEO Officer. Supervisors and managers should also encourage individuals who believe that the Policy has been violated to consult with the EEO office.

An individual who believes that this Policy has been violated may report the incident orally or in writing. Where the report is taken orally, the manager, supervisor, or EEO representative shall document the report. The EEO office will assist any individual in determining whether the conduct or decision reported is appropriate for the complaint process. Where an individual chooses to file an internal complaint with the agency EEO office, that complaint must be filed within one year of the event which is the subject of the complaint.

Persons who wish to discuss a possible violation of this Policy without revealing their identity may do so by telephoning or writing the EEO office. In such cases, the EEO office will provide counseling and take such follow-up action as may be appropriate and possible, given the restraints of anonymity.

If any employee knowingly makes a false accusation of discrimination or knowingly provides false information in the course of an investigation of a complaint, such conduct may be grounds for discipline. A complaint made in good faith, even if found to be unsubstantiated, will not be considered a false accusation.

B. <u>Contact with the EEO Office</u>

An employee has a right to meet privately with an EEO representative. Such a meeting may take place either during or outside of office hours. If an employee makes a request to meet with an EEO representative during office hours, the employee should obtain approval from a manager or supervisor in order to leave his or her work assignment. An employee need not disclose the purpose for or details of the meeting with an EEO representative. Reasonable leave requests to meet with an EEO representative during work hours cannot be denied by managers or supervisors. Managers and supervisors shall allow employees to meet with EEO representatives at the earliest practicable time consistent with the operational needs of their units. Where an agency has more than one EEO representative, an employee is not required to meet with an EEO representative who works in the employee's division.

At the employee's request, arrangements may also be made to hold the meeting before or after office hours, or during the employee's lunch period. Should such a meeting take place entirely on the employee's own time, he or she need not advise a manager or supervisor of the meeting, or obtain the consent or approval of a manager or supervisor. The EEO representative will arrange to meet with an employee at outside premises where appropriate and/or necessary in order to ensure confidentiality. If necessary, EEO representatives will make arrangements for sign language interpreters and other forms of effective communication with persons with disabilities. The EEO representative will discuss and research appropriate options, including actions an individual could take on his or her own behalf, referrals to other offices and/or agencies, mediation, investigation, and/or interim relief. The EEO representative may also facilitate any further discussions with other agency personnel.

In appropriate cases, an EEO investigation may be conducted in conjunction with or by an agency's General Counsel's office, Inspector General, or disciplinary officer. In addition, there may be exceptional circumstances under which an investigation may be conducted by another individual or entity, as deemed appropriate by the Law Department or DCAS.

Any person who is interviewed during the course of an EEO investigation has a right to be accompanied by a representative of his or her choice. This includes individuals who make complaints, persons against whom complaints were made, or witnesses. It is preferable that the EEO office receive advance notice that the person who is being interviewed will be bringing a representative.

Any person who is the subject of the complaint will have an opportunity to respond in writing.

All employees are expected to cooperate with EEO investigations. Failure to cooperate in an investigation may result in disciplinary action.

C. <u>Withdrawing Complaints</u>

A complaint of discrimination may be withdrawn at any time by the person who filed the complaint. Withdrawal of a complaint must be made or confirmed in writing. In some instances, the agency EEO Officer will find it appropriate to end the investigation when the complaint is withdrawn. Prior to ending the investigation, the EEO Officer must determine whether the agency should take corrective action to address inappropriate conduct. If the EEO Officer determines that corrective action is required, it may be necessary for the EEO Officer to continue the investigation or recommend action to remedy inappropriate behavior.

D. <u>Mediation</u>

Mediation is a voluntary, informal, and confidential process that provides an opportunity for everyone involved in a complaint to come to a mutual agreement about how the complaint should be resolved. It is an alternative that may quickly resolve complaints without a full investigation. All requests for mediation should be made to the EEO Officer. Mediation may be requested by any party involved and may be declined by any party.

The EEO Officer will determine whether the complaint is appropriate for mediation. The EEO Officer may choose to conduct the mediation internally within the agency, or externally through entities that provide mediation services.

Mediation may be terminated by any party to the mediation. If this occurs, the EEO Officer will inform the other party or parties in writing that the mediation has been terminated. In the event that mediation does not result in a resolution, the EEO Officer will provide the parties with a written statement informing the parties of the complainant's right to an investigation of the allegation. Where efforts to mediate complaints are unsuccessful, complaints will be investigated by the EEO office.

E. <u>Concluding the Complaint Investigation</u>

The EEO Officer will submit a confidential report of the complaint investigation to the agency head at the conclusion of the investigation. If the EEO Officer concludes that a violation of this Policy has occurred, the EEO Officer will recommend appropriate corrective action. The agency head will review the EEO Officer's report and promptly issue a determination adopting, rejecting or modifying the recommended action. Such determination shall be in writing and may be issued electronically. The EEO Officer will advise all parties in writing of the outcome of a complaint.

Any person found to have engaged in conduct or practices in violation of this Policy may be subject to discipline which may include a reprimand, suspension, probation, demotion, transfer, termination, or any other measures permitted by law and/or collective bargaining agreements. In addition to implementing such disciplinary action, agencies may take such steps as may be necessary to address the impact that any violation of this Policy has had on the complainant or within the agency.

F. Other Places Where Complaints May Be Filed

The following federal, state, and local agencies enforce laws against discrimination:

- New York City Commission on Human Rights: <u>http://www.nyc.gov/html/cchr/html/home/home.shtml</u>
- New York State Division of Human Rights: <u>http://www.dhr.ny.gov/</u>

- United States Equal Employment Opportunity Commission (the "EEOC"): http://www.eeoc.gov
- United States Department of Justice: <u>http://www.justice.gov/</u>

Information about how to contact these agencies can be found in the EEO Policy Handbook, "*About EEO: What You May Not Know*," at <u>http://www.nyc.gov/html/dcas/html/about/eeo booklet.shtml</u>, the DCAS website at <u>http://www.nyc.gov/html/dcas/html/about/eeo.shtml</u>, or the Office of Citywide Diversity and EEO at 1 Centre Street, 17th Floor North, New York, NY 10007, (212) 386-0257. Please note that there are statutory deadlines for filing complaints with each of these agencies.¹⁵

When a person exercises his or her right to file a complaint with a federal, state, or local administrative agency (known as an "external complaint") based on or related to the same facts and circumstances of an internal complaint, the agency EEO Officer will transfer the matter to the agency General Counsel, who will be responsible for any further handling of the matter. The EEO Officer will notify the complainant and the parties who are the subject of the complaint, in writing, that the investigation by the EEO Officer has been transferred because of the filing of the external complaint. The agency General Counsel will be responsible for handling external complaints regardless of the timing of such complaints (whether filed before the internal complaint is filed, at the same time that the internal claim was filed, or after the internal complaint to the agency General Counsel, the EEO Officer will cooperate with the General Counsel with respect to the ultimate resolution of the complaint.

G. <u>Requests for Reasonable Accommodations</u>

City agencies may be required to provide reasonable accommodations when requests are made in connection with disabilities; pregnancy, childbirth, and related medical conditions; religious beliefs, observances, and practices; or for victims of domestic violence, sex offenses, or stalking. The reasonable accommodation process should be flexible and interactive, involving agency representatives who are necessary to the reasonable accommodation process and the individual who is requesting a reasonable accommodation. In all instances, the agency EEO office should be notified of the request in order to facilitate discussions, research appropriate accommodations, and assist in the resolution of the matter.

¹⁵ The deadline in some instances is as short as 180 days. Therefore, to preserve their rights, individuals who believe that they have been discriminated against and wish to file a complaint with an external agency should promptly contact the City Commission on Human Rights, the State Division of Human Rights, the EEOC, the Department of Justice, or a private attorney for further guidance.

EEO representatives, agency personnel supervising any phase of the application process, and/or managers and supervisors involved in the process shall notify individuals who request reasonable accommodations whether the request has been granted. Where the specific accommodation requested is impracticable, agency representatives will seek to implement an appropriate alternative reasonable accommodation. The following procedures detail the specific aspects of each type of request.

1) Disabilities: An employee or job applicant with a disability who requests reasonable accommodations to enable him or her to satisfy the essential functions of the job or enjoy the rights in question may make such requests to his or her manager or supervisor, agency personnel supervising the application process, or directly to the agency EEO Officer or Disabilities Rights Coordinator.¹⁶ A request for a reasonable accommodation may be made orally or in writing. Where the request is made orally, it shall be documented by that person who receives the request.

EEO Officers and/or Disabilities Rights Coordinators, agency personnel supervising the application process, and managers and supervisors involved in the process shall provide reasonable assistance (such as help in completing forms) to an individual requesting an accommodation. Additionally, if a reasonable accommodation is requested to facilitate an individual's ability to apply for employment, the agency staff supervising the application procedures may be required to assist the applicant in completing the application process.

By law, all documentation and information concerning the medical condition or history of an individual requesting a reasonable accommodation for a disability must be collected and maintained on separate forms, and in separate medical files, apart from other personnel data. Such information must be treated as confidential medical records, except that managers and supervisors may be informed of necessary restrictions on work and accommodations required. Furthermore, medical information may be provided: 1) to first-aid and safety personnel, if the disability might require emergency treatment; 2) to government officials investigating the agency's compliance with applicable laws; 3) to workers' compensation offices in accordance with Workers' Compensation Law; and 4) for insurance purposes.

2) Religious Accommodations: An employee or applicant requesting reasonable accommodations for religion may make such requests to his or her manager or supervisor, agency personnel supervising the application process, or directly to the agency EEO Officer. Requests for religious accommodation should be documented by the individual receiving the request.

¹⁶ A Disability Rights Coordinator is responsible for ensuring compliance with federal, state, and local laws and the Policy regarding people with disabilities.

3) Victim of Domestic Violence, Sex Offenses, or Stalking: An employee or applicant requesting reasonable accommodations for domestic violence, sex offenses or stalking may make such requests to his or her manager or supervisor, agency personnel supervising the application process, or directly to the agency EEO Officer.

Agencies may require a person requesting a reasonable accommodation to provide certification that the person is a victim of domestic violence, sex offenses, or stalking. The person requesting the reasonable accommodation shall provide a copy of such certification to the agency within a reasonable period after the request is made. A person may satisfy the certification requirement by providing documentation from an employee, agent, or volunteer of a victim services organization, an attorney, a member of the clergy, or a medical or other professional service provider from whom the individual seeking a reasonable accommodation, or that individual's family or household member, has sought assistance in addressing domestic violence, sex offenses, or stalking and the effects of the violence or stalking; a police or court record; or other information consistent with the disclosure and the request for accommodation.

4) Pregnancy:¹⁷ An employee or job applicant requesting reasonable accommodations due to pregnancy and those who suffer medical conditions related to pregnancy, childbirth, or a related medical condition may make such requests to her manager or supervisor, agency personnel supervising the application process, or directly to the agency EEO Officer or Disability Rights Coordinator. Such a reasonable accommodation may include bathroom breaks; leave for a period of disability arising from pregnancy, childbirth, or related medical conditions; breaks to facilitate increased water intake; periodic rest for those who stand for long periods of time; and assistance with manual labor, among other things.

All information, including a statement of the person requesting a reasonable accommodation or any other documentation, record, and the fact that the individual has requested or obtained a reasonable accommodation, shall be retained in the strictest confidence by City agencies, except to the extent that disclosure is requested or consented to in writing by the person requesting the reasonable accommodation, or is otherwise required by applicable federal, state, or local law.

Where an employee or job applicant has requested a reasonable accommodation consistent with these procedures and the agency representative has not provided the reasonable accommodation, an appeal may be made to the agency head. Within 10 business days of receipt of an appeal, the agency head, or his or her designee, shall:

¹⁷ The City's Human Rights Law was amended to include reasonable accommodations related to pregnancy, childbirth or related medical conditions effective January 30, 2014.

- 1. obtain the request for reasonable accommodation made by the employee or applicant and review all related documentation, standards, procedures, and potential accommodations;
- 2. meet and/or consult with the employee or applicant, the EEO Officer, and any agency representative that the agency head deems necessary to the reasonable accommodation request;
- 3. evaluate the reasonableness of employee's or applicant's and agency representative's preferences regarding the accommodation request, giving primary consideration to the employee's or applicant's preferences; and
- 4. consult with the DCAS Office of Citywide Diversity and EEO or the Law Department.

Within 15 business days of receipt of the appeal, the agency head or his\her designee, shall issue a written determination on the request for reasonable accommodation, specifying what accommodation shall be provided, if any, and, where necessary, directing the appropriate agency representative to implement such accommodation promptly. The EEO Officer or Disability Rights Coordinator shall monitor implementation of the reasonable accommodation.

G. <u>Confidentiality</u>

All complaints, investigations, requests for accommodations, and records will be handled, to the extent possible, in a manner that will protect the privacy interests of those involved. EEO matters may be discussed with other persons who may have information about a complaint or who are necessary to implement reasonable accommodations for disability, religion, status as victims of domestic violence, sex offenses or stalking, and pregnancy, childbirth, or a related medical condition. Therefore, it may be necessary to disclose information to persons with a legitimate need to know about the matter.

H. Documentation

All inquiries, complaints, requests, mediation efforts, investigations, requests for accommodation, and their outcomes will be documented by the EEO office.

J. Additional Sources of Procedural Information

The Guidelines for the Implementation of the City's Discrimination Complaint Procedures may be found online:

http://www.nyc.gov/html/dcas/downloads/pdf/misc/eeo_discriminationcomplaint procedures.pdf

The City's Reasonable Accommodation Policy and Procedure may be found online:

http://www.nyc.gov/html/dcas/downloads/pdf/misc/eeo_reasonableaccommodati on.pdf

IV. Agency-Specific Diversity and EEO Plans

Agency heads are required by the New York City Charter to annually prepare, adopt, and implement a plan to provide equal employment opportunity. The plan must be prepared based on uniform procedures and standards provided by DCAS. DCAS will work with agency heads to help them develop realistic and achievable objectives.

Each agency head or, at his or her direction, the agency EEO Officer and/or APO, should review agency statistical information (including total employment and new hires and promotions, by race/ethnicity, and gender), EEO complaints made during the previous fiscal year and the agency's employment practices, policies, and programs. The agency head should then work with the EEO Officer, General Counsel and APO to identify: 1) whether there are any barriers to equal opportunity within the agency; 2) the agency's obligations as a result of government grants and/or contracts; and 3) what, if any, corrective actions are required under court decrees and/or governmental audits. Agencies may wish to seek the advice of the Law Department or consult with the DCAS Office of Citywide Diversity and EEO regarding the development of agency Diversity and EEO Plans.

The Diversity and EEO Plan should communicate the agency's intention to promote equal employment opportunity and diversity and inclusion by continuing effective measures or implementing new strategies and programs (i.e., preventive, corrective and risk management strategies in areas such as recruitment, training, selection, promotion, and policy dissemination standards) that prevent, diminish, or eliminate barriers to equal opportunity employment. DCAS will provide agencies with formats and recommendations for Diversity and EEO Plan development that are consistent with employment practices recommended by human resources management organizations and enforcement entities. Although each agency's Diversity and EEO Plan will be tailored to the specific issues of that agency, there are some general measures that all agencies are required to implement. Each agency's Diversity and EEO Plan must, at a minimum, include the following:

- A commitment to ensure fair employment practices, and promote a workplace that values its employees in support of the City's diversity and inclusion strategy. The commitment will hold EEO Officers and representatives, human resources professionals, managers and supervisors accountable for ensuring that the agency does not discriminate against employees or applicants for employment and support the diversity and inclusion initiatives at the agency. This commitment should be reflected in the agency strategic plan, mission, vision, and performance metrics. It should also include the agency's strategy to ensure equal employment opportunity and to implement the best diversity and inclusion practices at the agency. The commitment should also be communicated to all employees through a Commitment Statement to affirm the principles of equal employment opportunity and diversity and inclusion.
- A commitment to assess recruitment efforts to determine whether such efforts adversely impact any particular group and what recruitment sources yield a diverse pool of qualified candidates. It should also include the agency's strategy to implement the best diversity and inclusion recruitment practices to ensure equal employment opportunity. Minimally, agencies should identify relevant professional and community organizations serving women and minorities throughout the City, review and update listings of recruitment outreach sources, and contact such organizations when positions not filled through civil service lists become available or where agencies may otherwise use discretion in hiring.
- A commitment to assess agency job postings to ensure appropriate diversity, inclusion, and equal opportunity employer messaging.
- A commitment to assess the manner in which candidates are selected for employment, to determine whether there is any adverse impact upon any particular racial, ethnic, disability, or gender group. To the extent that adverse impact is discovered, the agency head will determine whether the criteria being utilized are job-related. If the criteria are not job-related, the agency will discontinue using that method. Methods which diminish adverse impact will be preferred over those with greater impact, provided that the agency's jobrelated aims are not compromised by using the method with a diminished impact. Examples of selection methods which may diminish adverse impact include race/ethnicity-neutral and gender-neutral questions in interview materials and assembling interview panels that reflect gender, race and ethnic diversity. The agency will also ensure that, to the extent practicable, agency

personnel involved in both the discretionary and the civil service hiring pool process receive structured interviewing training and use structured interviewing in the selection process.

- A commitment to assess criteria for selecting persons for mid-level to high-level discretionary positions.
- A commitment to make career counseling about civil service jobs available for employees. Employees should be reminded of the identity of the agency's Career Counselor and the type of guidance which is available from the Career Counselor, at least once each fiscal year. Each agency should promptly notify agency employees and DCAS of any change in the identity of the agency Career Counselor.
- A commitment to ensure that all new employees are advised of this Policy, their rights and responsibilities under it, the discrimination complaint and investigation procedures, and the reasonable accommodation procedures.
- A commitment to establish a diversity, inclusion, and EEO training plan to ensure that all individuals who work within the agency, including managers and supervisors, are trained concerning diversity, inclusion, and EEO-related rights and responsibilities in a manner consistent with the minimum standards for diversity, inclusion and EEO training established by DCAS.
- A commitment to review on a regular basis and retain information about personnel actions, discretionary hiring, applicants, promotions, demotions, transfers, rates of pay, terms of compensation, and selection for training or apprenticeship as required by federal, state, and local law, and/or the City's official records retention schedule.
- A plan to meet obligations or remedies required or recommended as a result of government grants or contracts, court orders, consent decrees, or any audit/review conducted by a governmental agency.

Other measures which may be used to ensure fair employment practices include, for example:

- Advertising job vacancy notices in periodicals and websites with a diverse and inclusive readership.
- Sending job vacancy notices to professional and community organizations serving diverse and inclusive populations.

- Participating in career and job fairs.
- Whenever possible, promoting public service as a career choice at schools, colleges and universities.
- Using internships, work/study, co-op, and scholarship programs to attract interested persons and to develop and hire interested and qualified candidates.
- Sponsoring open houses (i.e., networking events, facilities tours).
- Working with appropriate DCAS personnel to review the competencies, skills and abilities required (as presented in job vacancy notices and notices of examination) for available positions to ensure that these standards are updated, job-related, and required by business necessity.
- Reviewing application forms and agency materials and products in order to ensure that they do not contain discriminatory language or images.
- Ensuring that human resources personnel, managers, supervisors, and other personnel involved in the recruitment and hiring process are trained in interviewing, selection, hiring skills, and EEO, to enable such individuals to correctly identify the most capable candidates.
- Implementing and encouraging inclusive skills and behavior standards for managers to ensure that they are able to maximize their professionalism, performance and communication skills.
- Conducting or encouraging the use of training and development programs to improve skills, performance, and career opportunities of all employees.
- Creating talent pools through employee surveys and databases, to promote cross-training, mentoring, coaching, stretch assignments, cross divisional assignments, job transfers, and rotation programs for career enhancement and development experiences.
- Planning and administering employee incentives, quality of work life and recognition programs, engagement surveys, performance evaluations, employee resource groups, and diversity councils.
- Promoting employees' awareness of opportunities for promotion and transfer within the agency, publicizing promotions and changes in the managerial ranks, and ensuring that the agency engage in succession planning for top managerial

positions. The agency considers its own employees for such opportunities by having programs that identify ready now and high potential talents.

The City of New York, through DCAS, will also:

- Provide the uniform procedures, formats, and reports required by the New York City Charter to facilitate the planning and review of the City's efforts to provide equal employment opportunity for employees and applicants for City government employment.
- Assess qualifications required for most civil service positions and ensure that civil service examinations are job-related and consistent with business necessity.
- Provide assistance to agencies to ensure that recruitment efforts fit particular human resource needs.
- Encourage agency job postings internally through City Jobs and externally through the City's website: <u>http://www1.nyc.gov/jobs/</u>
- Continue to conduct on-site EEO monitoring visits to agencies.
- Continue efforts to better ensure the accuracy of ethnicity and gender data.

V. Enforcement and Accountability Standards

A. <u>Department of Citywide Administrative Services</u>

DCAS is required to: 1) establish and enforce uniform procedures and standards for use by City agencies in establishing measures, programs, and plans to ensure equal employment opportunity, including a time schedule for the development, review and adoption of EEO plans; 2) establish a uniform format for use by City agencies for the presentation of statistical information on the workforce of City agencies; and 3) develop resources regarding information on employment and educational programs.¹⁸ DCAS is also required to publish and submit annual reports on the activities of DCAS and the other City agencies with respect to equal employment opportunity.¹⁹

¹⁸ See Charter Sections 814(a)(12)-(15).

¹⁹ See Charter Section 814(b)(8).

Within DCAS, the Office of Citywide Diversity and EEO assists the Commissioner to develop and enforce the Policy, standards, and procedures. The Office of Citywide Diversity and EEO will assist City agencies by developing or collaborating on solutions, strategies and initiatives to effectively implement the provisions of the City Charter and other federal, state, and local laws, and monitoring the EEO-related activities of City agencies. In addition, DCAS maintains the data that is necessary in order to fulfill the City's EEO obligations under the City Charter and other federal, state and local laws.

B. <u>Agency Heads</u>

Each agency head will ensure that his or her agency does not discriminate against employees or applicants for employment as prohibited by federal, state and local laws.²⁰ Agency heads are accountable to their respective Deputy Mayors for their agencies' EEO practices. Agency heads will also ensure that legal, human resources, and EEO personnel, managers, and supervisors: 1) receive a copy of this Policy (including any addenda); 2) are trained in EEO laws and procedures; and 3) know how to carry out their responsibilities under this Policy. Agency heads must distribute a copy of the EEO Policy Handbook, "About EEO: What You May Not Know" to all employees and ensure that a copy is available on the agency's website.

As discussed in Section IV, each agency head must annually adopt and implement a Diversity and EEO Plan that communicates measures and programs that the agency will undertake to ensure fair and effective efforts to provide equal employment opportunity. Draft Diversity and EEO Plans are to be developed and submitted each fiscal year according to the timetable and format established by DCAS, and must be reviewed and approved by DCAS. Agencies are required to file copies of finalized agency Diversity and EEO Plans with the Mayor, the City Council, the Equal Employment Practices Commission ("EEPC"), and the City Civil Service Commission, and to also make Diversity and EEO Plans available for reasonable public inspection.²¹

Each agency head will then submit quarterly reports to DCAS, as well as to the Mayor, City Council, and EEPC, on the agency's efforts during the previous quarter to implement the agency Diversity and EEO Plan. Such quarterly reports will also include a review and documentation of EEO complaints and requests for reasonable accommodations for said quarter. Quarterly Diversity and EEO reports must, pursuant to the City Charter, be timely submitted to DCAS and the other entities mentioned above, no later than thirty (30) days following the reporting period using the reporting format provided by DCAS.

²⁰ See Charter Section 815(h).

²¹ See Charter Section 815(a)(19).

In order to meet the City's obligations under the City Charter and other federal, state and local laws, and to achieve the goals of the agency Diversity and EEO Plan, each agency head must appoint a trained EEO Officer whose responsibility it will be to implement the Policy within that agency. Because EEO Officers will need independence of judgment as well as the authority of the agency head in order to carry out their responsibilities, the EEO Officer must report directly to the agency head, or if approved by DCAS, to a direct report to the agency head. In order to avoid potential conflicts of interest, under no circumstances should the EEO Officer report to the General Counsel. Where the agency's organizational structure necessitates multiple EEO representatives, such individuals should be selected from different office locations and, where possible, from a variety of levels within the organizational structure. The agency head must ensure that the responsibilities of the EEO Officer are competently discharged.

Agency heads should appoint at least two EEO representatives, who may not be of the same gender, to receive discrimination complaints and conduct investigations. Each agency head must designate a Career Counselor with appropriate training and knowledge, who is familiar with civil service jobs, to provide career counseling to employees who request such guidance. The agency head should also designate a Disabilities Rights Coordinator, whose responsibility it will be to ensure compliance with all federal, state, and local laws, as well as City and agency policies, pertaining to persons with disabilities. Usually the EEO Officer of each agency should serve as the Disabilities Rights Coordinator; however, when circumstances warrant, an agency head may designate another person to serve as the Disabilities Rights Coordinator.

Agency heads are required to sign off on all agency Diversity and EEO Plans and final determinations concerning EEO complaint resolutions and should conduct a quarterly review of EEO complaints and requests for accommodations. Such sign off may be in written or electronic form. Each agency head will ensure that all employees are provided with information that complies with the standards provided by DCAS regarding employee rights and obligations contained within this Policy, and with information about the complaint, investigation and reasonable accommodation procedures. The agency head will also ensure that the Policy, standards, and procedures are posted at each site where the agency conducts business. Such posting may include postings on electronic bulletin boards and intranet sites. Each agency head will ensure that each of the agency's employees is accountable for his or her compliance with EEO-related policies, and receives training in EEO laws.

Agency heads should ensure that information regarding employee rights and obligations, and the complaint, investigation, and reasonable accommodation procedures are available in appropriate alternative formats to employees and job applicants with disabilities.

C. <u>EEO Officers</u>

The agency's EEO Officer has primary responsibility for assisting the agency head in implementing the Policy, standards, and procedures. Specifically, the agency's EEO Officer must be knowledgeable regarding EEO laws, the requirements of the Policy, standards, and procedures, and how to prevent, investigate, and resolve discrimination complaints. The EEO Officer and/or Disability Rights Coordinator will also receive requests for accommodations, and recommend appropriate action to the agency head regarding EEO-related issues. The EEO Officer will also provide guidance to the agency head in submitting the agency's annual Diversity and EEO Plan and in preparing and reviewing quarterly reports. The EEO Officer should work closely and cooperatively with the agency's General Counsel and the DCAS Office of Citywide Diversity and EEO, and provide guidance and assistance to agency managers, supervisors, and human resource professionals in addressing issues relating to equal employment opportunity.

The EEO Officer will also: 1) set training objectives that ensure that all agency employees receive diversity and inclusion and EEO training; 2) supervise the EEOrelated activities of EEO counselors and/or investigators; 3) ensure that the Policy, standards, and procedures are posted at each site where the agency conducts business; and 4) ensure that the Policy, standards, and procedures are available in alternative formats (i.e., large print, audio tape, and/or Braille). Each agency's EEO Officer shall make a copy of these standards and procedures, and any subsequent revisions and supplemental materials, available upon request by an employee or applicant.

D. Agency General Counsels

Agency General Counsels should: 1) assist the agency head in identifying and determining appropriate responses to EEO issues; 2) work cooperatively and closely with the EEO Officer in the implementation of the Policy, standards, and procedures; 3) inform the EEO Officer when external complaints or litigation involving EEO matters are brought against the agency; 4) be available to consult on internal EEO investigations; and 5) be responsible for the investigation of, and response to, external EEO complaints.

E. Managers and Supervisors

Managers and supervisors will make every effort to maintain a work environment that fosters sensitivity and respect for the diversity of all individuals. Specifically, each agency manager or supervisor shall: 1) be accountable to the agency head for effectively implementing EEO-related policies; 2) perform managerial or supervisory responsibilities in a non-discriminatory manner; 3) receive training in EEO laws; 4) cooperate with the EEO Officer in the implementation of the Policy, standards, and procedures (including training, complaint resolutions, processing, recording, and reporting reasonable accommodation requests, EEO-related recruitment, and selection standards; and modifying agency procedures to ensure equal employment opportunity for applicants and employees); 5) promptly consult with the agency's EEO Officer if he or she observes, learns about, or suspects that a violation of this Policy has occurred; 6) where appropriate, encourage subordinates to consult with an EEO office; 7) allow employees to meet with EEO representatives at the earliest practical time consistent with the operational needs of his or her unit; and 8) maintain confidentiality with respect to EEO-related matters.

F. <u>Personnel Officers</u>

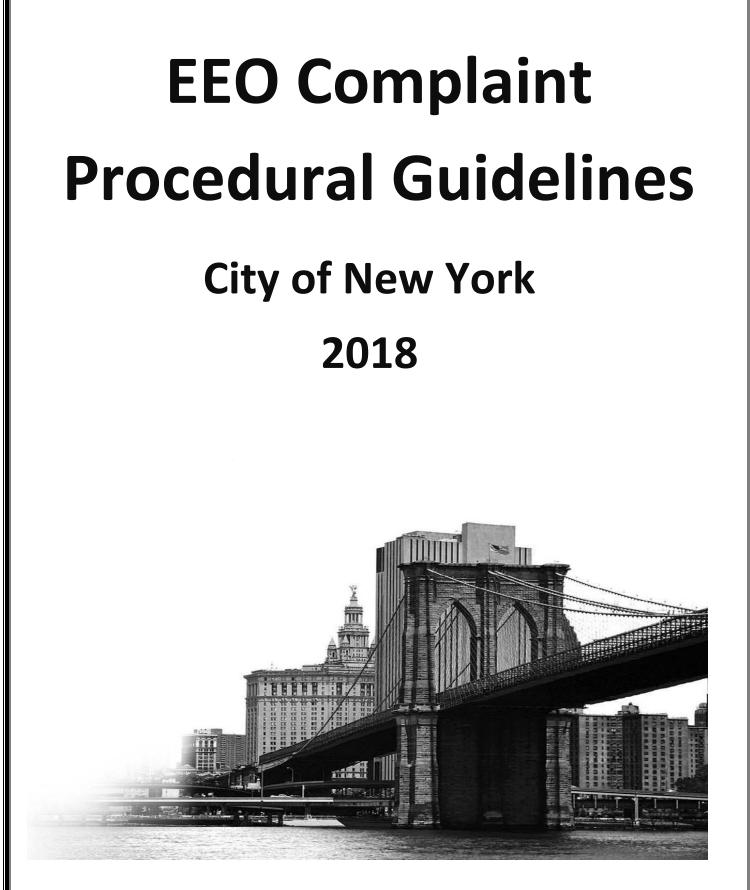
Personnel Officers have primary responsibility for assisting the agency head in implementing the City's personnel policies and shall be knowledgeable regarding the interplay of EEO-related laws and other work-related legal regulations including Family Medical Leave Act, New York State Civil Service Law, and Workers' Compensation Law. Personnel Officers should cooperate with EEO Officers in the implementation of the Policy, standards, and procedures including training objectives, complaint resolutions, and modifying agency procedures to ensure equal employment opportunity for applicants and employees.

Personnel Officers will also: 1) ensure that employees know the identity of the agency Career Counselor and ensure that all employees have access to information regarding job responsibilities, performance evaluation standards, examinations, training opportunities and job postings; 2) ensure that all new employees are advised of the Policy, standards, and procedures, the employees' rights and responsibilities under such policies, and the discrimination complaint procedures; 3) inform the EEO Officer on a quarterly basis of the number of 55-a Program participants and efforts that the agency has made to employ, promote, or accommodate qualified individuals with disabilities; 4) involve the agency EEO Officer in the review of EEO-related decisions, actions, and practices; and 5) promptly consult with the agency's EEO Officer if he or she knows, has been informed of, or suspects that a violation of this Policy has occurred.

Appendix 3

The Department of Transportation

EEO Complaint Procedural Guidelines, City of New York 2018



Department of Citywide Administrative Services

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THE CITY OF NEW YORK EQUAL EMPLOYMENT OPPORTUNITY COMPLAINT PROCEDURAL GUIDELINES

Overview

These Equal Employment Opportunity Complaint Procedural Guidelines (the "Guidelines") are designed to assist Equal Employment Opportunity ("EEO") Officers, Investigators and Counselors in handling EEO complaints and inquiries in a fair, consistent, and timely manner. A person who wishes to make an EEO complaint, or who inquires about a possible EEO complaint, should be referred to the City's EEO Policy (the "Policy") and the "About EEO: What You May Not Know" Handbook (the "Handbook"). ¹

As provided in the Policy, the City prohibits discriminatory employment actions against, and treatment of, City employees and applicants for employment based on actual or perceived race, color, national origin, alienage or citizenship status, religion or creed, gender (including "gender identity" --which refers to a person's actual or perceived sex, and includes self-image, appearance, behavior or expression, whether or not different from that traditionally associated with the legal sex assigned to the person at birth), disability, age (18 and over), military status, prior record of arrest or conviction, marital status, partnership status, caregiver status, genetic information or predisposing genetic characteristic, sexual orientation, status as a victim or witness of domestic violence, sex offenses or stalking, unemployment status consumer credit history, and familial status. Harassment and/or retaliation against a person who opposes or complains about prohibited conduct or participates in any way in the complaint, investigation, or reasonable accommodation processes are also prohibited. The Policy also prohibits the denial of reasonable accommodations for disabilities; pregnancy, childbirth, and related medical conditions; religious beliefs, observances, and practices; or for victims of domestic violence, sex offenses, or stalking, so long as they do not cause an undue hardship. Persons who claim discrimination in violation of the Policy may file a complaint within one year of the alleged discriminatory incident with the EEO Office at the City agency where the incident occurred ("internal complaint") or with a Civil Rights enforcement agency, subject to its filing requirements ("external complaint").

¹The EEO Policy is available at http://www.nyc.gov/html/dcas/html/about/eeopol.shtml. The EEO handbook is available at http://www.nyc.gov/html/dcas/html/about/eeo_booklet.shtml.

Protected Categories Under the City's EEO Policy

New York City employees are protected from discrimination based on any of the following categories, whether perceived or actual, and including retaliation for filing a complaint or assisting in the investigation of an EEO complaint.

Age: persons age 18 or older.

Alienage or Citizenship Status: the citizenship of any person or immigration status of any person who is not a citizen or national of the United States. Employers are required by law, however, to verify the identity and work eligibility of employees. Moreover, citizenship is a lawful requirement for certain jobs (such as Police Officer).

Caregiver Status: you cannot be treated differently at your job because you have children, or because you care for a relative who is sick or has disabilities.

Color: frequently viewed synonymously with race, discrimination based on color may occur because of a preference for, or aversion to, a particular skin color and may occur within the same racial group based on body pigmentation.

Credit History: includes credit worthiness, credit capacity, and payment history. Credit history cannot be used to decide whether to hire, fire, or promote an individual.

Disability: any physical, medical, mental, or psychological impairment, or a history or record of such impairment, whether perceived or actual. Pregnancy may also be considered a temporary disability if there are medical conditions arising from the pregnancy or childbirth.

Familial Status: any person who is pregnant or has a child or is in the process of securing legal custody of any individual who has not attained the age of eighteen years, **or** one or more individuals (who have not attained the age of eighteen years) being domiciled with:

- (1) a parent or another person having legal custody of such individual or individuals, or
- (2) the designee of such parent.

Gender (or Sex): gender includes actual or perceived sex and includes a person's gender identity, self-image, appearance, behavior or expression, whether or not that gender identity, self-image, appearance, behavior or expression is different from that traditionally associated with the legal sex assigned to that person at birth. Pregnancy or childbirth is a gender-related condition; therefore, discrimination due to pregnancy or childbirth is considered to be gender discrimination.

Marital Status: whether a person is married, divorced, single, separated, or widowed. "Marital Status" should be distinguished from discrimination based on whom an individual is married to.

Military Status: military service includes past, present, and applicants for membership in the uniformed service, whether voluntary or involuntary.

National Origin: place of origin, as well as ancestry, and physical, cultural, linguistic or ethnic characteristics of, or names associated with, a particular country or region. Discrimination based on alienage (immigration status) or citizenship status can be found, in some cases, to be discrimination based on national origin.

Partnership Status: all individuals in a domestic partnership.

Predisposing Genetic Characteristics/Genetic Information: any inherited gene or chromosome, or alteration thereof, determined by a genetic test or inferred from information derived from an individual or family member that is scientifically or medically believed to predispose an individual or the offspring of that individual to a disease or disability, or to be associated with a statistically significant increased risk of development of a physical or mental disease or disability.

Prior Record of Arrest or Conviction: generally, agencies may not deny or deprive someone of a job because of a criminal conviction, unless there is a direct relationship between the conviction and the duties of the job or an unreasonable risk to property or safety, based on a variety of factors. Agencies also may not ask about arrests that did not lead to conviction unless it is a pending arrest. These restrictions do not apply to law enforcement agencies.

Race\Ethnicity: includes such categories as American Indian or Alaskan native, Asian or Pacific Islander, Black, Hispanic, White, and two or more races, as well as personal characteristics associated with race\ethnicity (such as hair texture, skin color, or certain facial features).

Religion or Creed: includes all aspects of religious observance, practice and belief, including moral or ethical beliefs as to what is right and wrong which are sincerely held with the strength of traditional religious views.

Sexual Harassment: *"unwelcome sexual advances, requests for sexual favors, and other verbal or physical conduct of a sexual nature"* when:

a) submission to the conduct is made either explicitly or implicitly a term or condition of an individual's employment;

b) submission to or rejection of such conduct by an individual is used as the basis for employment decisions affecting such individual; or

c) such conduct has the purpose or effect of unreasonably interfering with an individual's work performance or creating an intimidating, hostile, or offensive working environment.

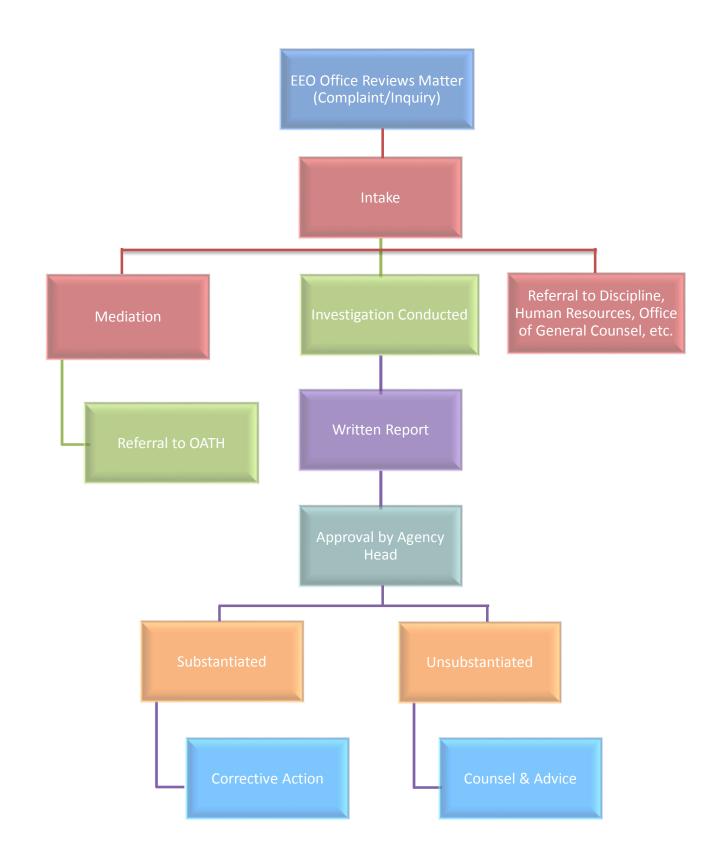
Sexual Orientation: heterosexuality, homosexuality, bisexuality or asexuality, whether actual or perceived.

Unemployment Status: refers to those who do not have a job, are available for work, and are seeking employment.

Victim of Domestic Violence: a person who has been subjected to acts or threats of violence, not including acts of self-defense, committed by a current or former spouse of the victim, by a person with whom the victim shares a child in common, by a person who is cohabiting with or has cohabited with the victim, by a person who is or has been in a continuing social relationship of a romantic or intimate nature with the victim, or a person who is or has continually or at regular intervals lived in the same household as the victim.

Victim of Sex Offenses or Stalking: a victim of acts which are defined as crimes that are considered to be "sex offenses" or "stalking."

The EEO Complaint Process at a Glance



THE INTAKE PHASE

The EEO complaint or inquiry process begins when a person (the "Complainant") contacts the EEO Office regarding an alleged discriminatory incident.

The person making the complaint may do so anonymously, if he or she so chooses. Anonymous complaints must be treated the same as identified complaints, to the extent possible.

A complaint may be filed by an employee, a former employee, independent contractor, a consultant, a volunteer, an intern, a job training program participant, or an applicant for City employment.

A complaint may be filed on the Complainant's own behalf or on behalf of someone else.

Supervisors and managers are required under the Policy to timely notify their EEO Office of any alleged discriminatory conduct they observe or become aware of.

Upon receiving an EEO complaint or inquiry, the EEO Office must memorialize the complaint or inquiry and enter it into the complaint tracking system,² as well as schedule, by email or letter, an intake session with Complainant, if known, for purposes of assessing or confirming the following:

- ☑ Is the complaint timely?
 - Determine when the alleged discriminatory conduct occurred. A complaint must be filed within one year of the date the alleged discriminatory conduct occurred.
 - While a Complainant may not be able to file a complaint, and obtain specific relief sought if the complaint is untimely, the EEO Office may conduct an investigation and may make recommendations to address inappropriate conduct.
- Has Complainant previously filed a lawsuit or complaint with an enforcement agency regarding the same claims of discrimination? If so, the matter must be transferred to the agency's Office of General Counsel.
 - If an external complaint or lawsuit is filed subsequent to the filing of the internal complaint, the matter must also be transferred to the agency's Office of General Counsel. The EEO Office must notify Complainant (and Respondent³, if any) in writing of the transfer.
 - If the Complainant alleges retaliation after filing the external complaint, the retaliation complaint must also be transferred to the Office of General Counsel.

² The complaint tracking system is available at https://mspwva-dcslnx01.csc.nycnet/Login.aspx.

³ The Respondent is the person or entity alleged to have engaged in the discriminatory conduct.

- If a subsequent complaint involves allegations unrelated to the initial external complaint, the EEO Office may retain and investigate the subsequent complaint as a separate complaint. The EEO Office must consult with the Office of General Counsel in determining whether the subsequent complaint involves separate allegations.
- Has Complainant previously raised the same issues with others at the agency?
 - Did Complainant discuss the alleged discriminatory conduct with a supervisor/manager, Human Resources, or co-workers?
 - Has Complainant filed a grievance with his or her union regarding the same conduct, practice or policy?
- Does the complaint or inquiry involve one or more of the protected categories under the City's Policy, including when discrimination is based on perception or association?
 - If the complaint or inquiry does <u>not</u> involve an EEO basis, the EEO Office should make a referral, as appropriate.
- ☑ If the complaint or inquiry cites an EEO basis, what specific conduct, practice or policy is the alleged violation of the Policy? The issues raised could involve one or more of the following issues:
 - Harassment, including, but not limited to "the use of vulgar language, abusive acts or language, hostility, physical aggression, intimidation or unequal treatment" based on any of the protected categories (see the City's EEO Policy, page 3).
 - Adverse employment actions, such as negative performance evaluation or denial of promotion or benefits, allegedly based on one or more protected categories as demonstrated by, e.g., discriminatory comments or different treatment of other employees who are similarly situated.
 - Failure to reasonably accommodate disability, pregnancy, childbirth and/or related medical condition, religion/religious observance, or victims of domestic violence, sex offenses or stalking.
 - Retaliation due to opposition to, or complaining about discrimination, or participating in the complaint, investigation or reasonable accommodation process. Retaliatory conduct includes conduct reasonably likely to dissuade a person from engaging in protected activity.
 - Policy alleged to have a discriminatory impact on a protected category that is not jobrelated or justified by business necessity.
- ☑ What is Complainant's status with the agency?
 - Does Complainant work at the agency?
 - What is Complainant's civil service status?

- Is Complainant an employee of the agency or a different agency or an independent contractor?
 - The EEO Office must contact the EEO Office of the employing agency and coordinate the investigation.
- ☑ Which person(s), if any, is alleged to have engaged in the discriminatory conduct (the "Respondent")?
 - Complaints against the EEO Officer and agency heads should be referred to the City's Law Department or Department of Citywide Administrative Services ("DCAS").
 - Complaints by employees or others against a member of the public visiting the agency should be referred to the agency's EEO Officer.
 - Complaints by the public against persons working at the agency should be handled by the agency's EEO Officer.
 - In the case of complaints against employees of other agencies, the EEO Office of each agency should conduct a joint inquiry or investigation of the complaint.
- ☑ Is there a specific document or rule that applies to the conduct or practice complained about? For example:
 - Personnel Services Bulletins (http://www.nyc.gov/html/dcas/html/employees/psbtoc.shtml)
 - Personnel Rules and Regulations of the City of New York (http://www.nyc.gov/html/dcas/html/employees/personnelrules_regs.shtml)
 - Collective bargaining agreements (http://www1.nyc.gov/site/olr/labor/labor-recentagreements.page)
 - Title Specifications and Notices of Examinations (http://mspwvadcstso01.dcas.nycnet/TitleSpecs/home.aspx)
 - Agency Code of Conduct
- ☑ Is it necessary that action be taken prior to the investigation of the complaint?
 - After consultation and approval from appropriate agency personnel, it may be necessary to provide interim relief to alleged victims of harassment.
 - Interim relief may include, among other actions, temporary transfers and assignment or shift changes.
- Inform Complainant regarding confidentiality and anonymity, and the Policy regarding retaliation.
- Prior to meeting Complainant, inform Complainant of the right to be accompanied by a representative.

- Begin investigation immediately after determining that the allegations raised, if true, are sufficient to establish a case of discrimination under the Policy, that the complaint is timely, and that the EEO Office is responsible for investigating the complaint. <u>Complete an investigation within 90 calendar</u> days of the filing of the complaint.
 - Ensure a Complaint Form is completed, preferably by Complainant although it can be done by the EEO Office, but should be signed by Complainant.

REFERRALS

- Do the allegations involve conduct which must be reported to or investigated by a different office or agency? For instance:
 - Discipline (Advocate): violations of code of conduct.
 - The EEO Office may rely on fact-findings of Discipline or may conduct separate or additional investigation.
 - Inspector General: fraud, corruption and unethical conduct.
 - Police/Law Enforcement: criminal conduct.
 - The EEO Office may have to place an investigation or inquiry on hold if the matter is referred to law enforcement.

MEDIATION

Mediation is a voluntary approach to dispute resolution in which the parties try to resolve the dispute themselves on mutually agreeable terms, with the help of a trained third-party mediator. The EEO Officer may recommend mediation, or either party to the complaint may request mediation.

The EEO Office may recommend mediation at the inquiry/intake stage and/or the parties may subsequently request mediation during the investigation, subject to the approval of the EEO Officer. Requests for mediation must be made in writing.

Mediation may be conducted by a trained third-party mediator. The Center for Creative Conflict Resolution, which is part of the Office of Administrative Trials and Hearings ("OATH"), conducts

mediation free of cost to City agencies and employees. More information about OATH is available at http://www.nyc.gov/html/oath/html/about/the-center.shtml.

Mediation is most appropriate for complaints involving interpersonal conflict, and should not be considered in certain cases, such as when the complaint includes allegations of sexual harassment or criminal conduct.

Mediation efforts must not exceed 45 days from the start of mediation. The EEO Office may extend the mediation for good cause.

While mediation continues, the 90-day period for completion of the investigation is suspended.

If the parties agree to a resolution during mediation, a resolution agreement will be drafted and provided to the parties and the referring EEO Officer. The resolution agreement will resolve the pending EEO complaint. Any resolution agreement requiring agency action or approval will only become effective subject to agency approval. If a resolution is not reached, the matter is returned to the EEO Officer and the 90-day investigative period resumes. The EEO Officer may also determine if an agreement has been violated and if so, whether to refer it for further mediation or declare the agreement void.

A party may withdraw from mediation at any time. The EEO Office may also terminate the mediation process if it deems that the effort has been unproductive. The EEO Office must inform all parties to the complaint, in writing, of the termination of mediation. The notice must also inform the parties that the EEO Office will resume its investigation of the complaint.

INVESTIGATION

- The purpose of the investigation is to determine whether there are facts supporting the allegations of discrimination.
- The complaint investigation should begin immediately after a determination that the allegations raised, if true, are sufficient to establish discrimination under the Policy, that the complaint is timely, and that the EEO Office is responsible for investigating the complaint.
- <u>The complaint investigation should be completed and the Complainant should be notified of the</u> <u>outcome within **90 calendar days** of the filing of a complaint.</u>
 - The EEO Office should ensure that a Complaint Form is completed, preferably by Complainant, although this can be done by the EEO Office. The form should be signed by Complainant, and logged into the complaint tracking system.

- Complainants should be provided the following upon filing a complaint:
 - a copy of the written complaint
 - acknowledgement of receipt of the complaint
 - a copy of or links to the City' EEO Policy and Handbook
- Meet with Complainant to supplement or clarify information provided during the intake phase.
 - Confirm if there any persons who witnessed the alleged discriminatory conduct.
 - Does the Complainant have or know of any documents, such as emails or photos, containing information about the alleged conduct?
- Conduct a thorough investigation that provides answers as to:
 - who was involved in the alleged discriminatory conduct;
 - what occurred during the alleged conduct;
 - when and where the alleged conduct took place;
 - the identity of all witnesses to the alleged conduct, anyone with whom the alleged conduct has been discussed, or anyone who may have identified as having been subject to similar conduct as that alleged or who has information concerning any aspect of the alleged conduct;
 - whether this was an isolated incident or part of a pattern of conduct;
 - what impact, if any, the alleged conduct has had on the Complainant and/or the work environment;
- Determine whether the action alleged to be discriminatory was based on a legitimate, nondiscriminatory reason.
- Obtain and review any available and relevant notes, recordings, photographs, physical evidence, or other documentation.

Conducting Interviews

- Explain objective of the interview.
- Explain the City's EEO Policy on retaliation.
- Ask open-ended interview questions in a non-judgmental manner.
- Determine what witnesses know based on personal knowledge versus what they have heard.
- During each interview, take thorough notes, as close to verbatim as possible. Notes should reflect the content of the interview, both the questions and answers, as completely as possible.

Notice to Respondent of the Complaint

- The EEO Office must serve Respondent with a notice of complaint along with a redacted copy of the complaint, or a summary of the complaint and allegations, after interviewing the Complainant. The following information must be redacted: the Complainant's home address and telephone number, and the name(s), title(s), and division(s) of witnesses.
- Schedule a meeting with Respondent, ensuring that Respondent is informed of the right to be accompanied by a representative.
- Remind Respondent of the City's EEO Policy against unlawful discrimination and retaliation.
- Inform Respondent of the right to respond in writing to the complaint, and that the response should be submitted as soon as possible.
- Give Respondent an opportunity to offer his/her version of events and any other relevant information, including any witnesses who are likely to have relevant information. The EEO Office should interview witnesses identified by Respondent.

Amending the Complaint

The complaint may be amended in writing, for any reason, prior to conclusion of the investigation and notice of outcome to the parties. For purposes of the one-year filing period, amendments to the original complaint will be deemed timely if the original complaint was itself timely. However:

- If a Complainant, after filing an initial complaint, seeks to file a subsequent complaint based on <u>different</u> facts than those alleged in the initial complaint, the subsequent complaint should be treated as a separate complaint.
- If a Complainant, after filing an initial complaint, seeks to file a subsequent complaint alleging retaliation for making the initial complaint, the later complaint should be treated as a separate complaint.
- All initial, amended, and new complaints should be cross-referenced in the EEO Office's complaint file and the complaint tracking system.

Right to be Accompanied by a Representative

Any person who is interviewed during the course of an EEO investigation has the right to be accompanied by a representative of his or her choice. This includes individuals who make complaints, persons against whom complaints were made, or witnesses. It is preferable that the EEO Office receive advance notice that the person who is being interviewed will be bringing a representative. The representative may not respond on behalf of the party being interviewed or interfere with the interview.

Confidentiality and Record Keeping

Complaints and complaint investigations should be accorded the strictest confidentiality possible. The EEO Office should make every effort to protect from disclosure the complaint allegations, the identity of parties to the complaint and any witnesses. Exceptions include disclosing to persons with a legitimate need to know certain information in order to respond to the complaint allegations or implement interim or corrective action. All persons with whom the EEO Office interacts concerning the complaint and its investigation should be asked to refrain from discussing the complaint beyond their interaction with the EEO Office.

All complaints and related documents, including any investigative notes, records, or copies, are strictly confidential and must be maintained by the EEO Office. The EEO Office may consult the agency's Office of General Counsel concerning a request to view or have copied, in whole or part, the EEO Office's files.

Meeting with EEO Office and Obligation to Cooperate

Anyone has the right to meet privately with the EEO Office during its office hours. An employee seeking to meet with the EEO Office at a reasonable time during that office's hours must secure prior permission for same from his/her appropriate supervisor. Such requests must be granted as a matter of right, but the supervisor may determine a reasonable time for the employee to visit the EEO Office. The employee is not required to disclose to the supervisor or anyone the reason for the employee's visit to the EEO Office. If appropriate or preferred by the employee, the meeting between the employee and the EEO Office may be scheduled before or after that office's hours, or during the employee's lunch break or personal time.

All employees are expected to cooperate with EEO investigations. Failure to cooperate in an investigation may result in disciplinary action.

False Allegations

If an employee knowingly makes a false complaint or knowingly provides false information to the EEO Office in the course of a complaint or complaint investigation, such conduct may be grounds for disciplinary action. A complaint made in good faith, even if found to be unsubstantiated, will not be considered a false accusation.

Agency as Respondent

Whenever an agency and/or subdivision of an agency are named as a Respondent in a complaint, the Agency Head should designate an appropriate person to respond to the allegations in the complaint on behalf of the agency or subdivision.

PREPARING THE FINAL REPORT

The final investigative report **must be completed and the parties must be notified of the outcome within 90 calendar days** from the date the complaint was filed with the EEO Office, unless the time period is extended by the EEO Office for good cause, with written notice to the parties and noted in the investigative file and/or the complaint tracking system. The EEO Office must document the reason for the delay, and project a time frame for the completion of the report.

The EEO Officer should routinely consult the agency's Office of General Counsel on questions that arise while preparing the written report or at any phase of the investigation.

- After all the relevant facts have been gathered, the EEO Officer must prepare a confidential written report on the complaint investigation and must submit the report to the Agency Head for review.
- In preparing the written report, the EEO Officer should determine the credibility of the parties and witnesses, including their motives and biases. The EEO Officer should routinely consult the agency's Office of General Counsel on questions that arise while preparing the written report or at any phase of the investigation.
- If, based on the facts, the EEO Officer determines that it is more likely than not that the Respondent engaged in unlawful discriminatory conduct in violation of the City's EEO Policy, the EEO Officer must determine the most appropriate action to be taken in light of the facts and circumstances and make a written recommendation to the Agency Head.
- Corrective action may include measures necessary to address the impact that the violation of the City's EEO Policy had on the Complainant or within the agency. Disciplinary action must be taken in accordance with provisions of law, rules and regulations and any relevant collective bargaining agreement. Determining the appropriate disciplinary action is often a difficult and sensitive matter with potential legal consequences. Therefore, the agency's Office of General Counsel, Agency Advocate and/or Labor Relations Office must concur in any recommendation to pursue discipline before it can be adopted as part of a written report.

- The written report should include a summary of the allegations and responses, a summary of the procedural history of the investigation, a statement of the relevant facts gathered during the investigation, a conclusion/determination and recommendation. Conclusions must be supported by facts uncovered during the investigation.
- The Agency Head must sign each written report and indicate that it has been reviewed and whether the determination and recommendation, if any, is adopted, rejected or modified. After review of the report by the Agency Head, the EEO Office should inform all parties in writing of the outcome of the investigation.

Informing Parties of Outcome

The decision after investigation should be communicated to the parties, in writing, in a discreet and confidential manner, indicating the conclusion reached, whether the misconduct alleged has been substantiated, and the agency's opposition to that kind of activity.

Final Complaint Decisions

1. Internal Complaints

- a) Substantiated: upon analysis of the evidence (interview statements and documents), it is more likely than not that there has been a violation of the EEO Policy.
- b) Unsubstantiated: upon analysis, there is no or insufficient evidence to establish that it is more likely than not that a violation of the EEO Policy occurred.
- c) Withdrawn: the complainant affirmatively states that he or she no longer wishes to pursue the action that was initiated with the EEO Office. It requires a written acknowledgement that the decision (to withdraw) was done freely, without coercion, intimidation, promises or inducements.
- d) Mediated: this is a voluntary approach to dispute resolution in which the parties try to resolve the dispute themselves on mutually agreeable terms, with the help of a trained third-party mediator.
- e) Administrative Closing: The case is closed due to the following:
 - Lack of Subject Matter Jurisdiction Complainant interviewed, documents and records reviewed. No case of employment discrimination/retaliation articulated. Full investigation not required. The matter may be referred to immediate manager/supervisor or another agency (e.g., DOI) for investigation or corrective action concerning other misconduct that is not a violation of EEO Policy.
 - Uncooperative Complainant

• Filed Externally: Complainant files with EEOC, SDHR or CCHR on same fact pattern. Internal investigation is closed. Files transferred to Agency Counsel.

f) Third Party Referral: Due to a conflict of interest, matter referred to Law Department or DCAS for investigation action.

- **2. External Complaints** (the decisions of cases are determined by the fair employment agencies; the definitions below are for OCEI database purposes only)
 - a) The fair employment agency investigating the complaint must be selected from the below

options:

CCHR: City Commission on Human Rights

CORT: State/Federal Court

EEOC: Equal Employment Opportunity Commission

JOCR: Department of Justice Office of Civil Rights

OFFC: U.S. Department of Labor Office of Federal Contract Compliance Program

SDHR: NY State Division of Human Rights

- b) The decision of the case must be selected based on the information provided from the fair employment agency:
 - 1. Probable Cause⁴: Evidence shows that it is more likely than not that there has been a violation of the federal, state or local fair employment law.
 - 2. No Probable Cause⁵: There is no evidence and\or testimony to establish that a violation of the federal, state or local fair employment law occurred.
 - 3. Withdrawn by Complainant.
 - 4. Mediated: a voluntary approach to dispute resolution in which the parties attempt to resolve the dispute on mutually agreeable terms with the assistance of a trained, neutral mediator.
 - 5. Administrative Closing: The case is closed due to the following:
 - At the request of the complainant, the investigation is terminated to allow the complainant to pursue remedies in court.
 - The complainant does not cooperate with the investigation.
 - The agency does not investigate the complaint because of limited resources.
 - 6. Please note, if the complainant deems that the investigation is taking too long, he\she can request a right to sue letter from the EEOC after it has had 180 days to investigate. The EEOC is obligated to provide the letter even if the investigation is not complete, at which time

⁴ EEOC reasonable cause is equivalent to probable cause.

⁵ EEOC no reasonable cause is equivalent to no probable cause

EEOC will close the investigation. A complainant has 90 days from the time of receipt to file the lawsuit. (A complainant may file a lawsuit under the Age Discrimination in Employment Act 60 days after filing the complaint with the EEOC without receiving a right to sue letter.)

EEO Complaint Tracking and Reporting

All EEO complaints are to be entered in the complaint tracking system.

- ☑ It is **recommended** that this be done immediately following the initial intake interview with the Complainant(s).
- \blacksquare It is **required** that this be done before the end of the quarter.

All entries and updates made in the EEO Complaint Database must be entered as complaints are filed and the investigation progresses. All quarterly updates should be inputted no later than March 31, June 30, September 30 and December 31.

Agencies are required to submit an electronic affirmation (prompted by a DCAS email), regarding their review and entry of all required information into the EEO Complaint Database.

DCAS will send quarterly complaint summaries to agencies within five business days after the close of the quarter.

Each Agency will have five business days to review its summary and make any necessary edits in the system. DCAS will have five business days to issue new summaries to agencies that have made edits.

DCAS will publish citywide EEO complaint data on a quarterly basis on the DCAS website.

APPENDICES: Forms and Templates

The following pages contain templates in the form of sample documents and letters that were developed to promote consistency in the complaint and investigative processes. Although agencies are not mandated to use these specific templates, the information captured in these templates should be considered the **minimum** requirement.

Regarding the sample final investigative report included here, this format is strongly encouraged in the interest of consistency and clarity of reporting.

SAMPLE A – Intake Form

[Insert agency name and logo]											
Com	plaint #:										
Date	Date received:										
Origii	n (circle one):										
Rece	Received by (circle one): EEO STAFF NAME EEO STAFF NAME EEO STAFF NAME										
1.	Contact Infor	mation									
	Name					_					
	Title		En	nployee ID#							
	Work Unit		Lo	cation							
	Work Telepho										
	Home Address										
	City										
	Home Phone a	¥									
	Cell Phone # _		E	Email Address							
2.	Subject/Resp	ondent Inf	ormation								
	Name										
	Title		Em	ployee ID#							
	Work Unit			Location		_					
	Work Telepho	ne #	:	Shift							
	Home Address	6									
	City		State	Zi	р	Home Phone #					
	Cell Phone # _		E	Email Address							

	Complaint #:									
	Describe the nature of the complaint									
	Attach additional sheets as necessary									
	Supervisor Behavior D Employee Behavior D Employment Practice									
	Action(s) taken by EEO Office									
Wh	at resolution are you seeking?									
	Counsel and Advice									
	Mediation									
	Not an EEO matter, referred to appropriate department for handling:									
	Date:									
	Department / Contact:									
	Inquiry/Investigation Commenced									

Complaint #: _____

SAMPLE B – Complaint Form

[Insert agency name and logo]

Complaint of Discrimination

(Please print the following information)

	Division/Office/Agency
l Service Title Office	Title Supervisor
t is the alleged basis of discrimination?	Please give the name, title and division of the person(s) you believe discriminated against you.
ise check all that apply)	
Age	
Lienage/Citizenship	
Arrest/ Conviction record	
Caregiver Status	When did the alleged discrimination occur? Date: / /
Color	
Credit History	
Disability Familial Status	
Gender/including gender identity/Pregnancy	
Predisposing Genetic Characteristic	Where did the alleged incident occur?
Marital Status	
Military Status	
National Origin	
Partnership Status	
Race	
Religion/Creed	Were there witnesses to the discrimination? Yes <u>No</u>
Sexual Harassment	
Sexual Orientation	Did you report this incident to anyone? Yes <u>No</u>
Unemployment Status	
Victim of Domestic Violence, Sex Offense or S	talking
Retaliation for filing a complaint or assisting in the investigation of an EEO complaint	(Please provide the name(s) of witnesses on the Witness Information Form)
	se check all that apply) lige litenage/Citizenship lirrest/ Conviction record Caregiver Status Color Credit History Disability Familial Status Gender/including gender identity/Pregnancy Predisposing Genetic Characteristic Marital Status filitary Status Mational Origin Partnership Status Cace Religion/Creed exual Harassment exual Orientation Jinemployment Status Sectaliation for filing a complaint or assisting

u j

D New York City Commission on Human Rights

- D New York State Division of Human Rights
- United States Equal Employment Opportunity Commission
- United States Department of Labor
- United States Department of Justice

(If so, please state the date and the complaint number)

Complaint#

Date Filed: /

Please describe what happened to you on the following pages, what you believe is unlawful discrimination, and/or how other persons were treated differently. This statement may be amended to correct omissions. Please use extra pages if necessary.

What corrective action do you want taken?

DO NOT WRITE IN THIS SPACE FOR USE BY DCAS EEO OFFICE

19

Description of Alleged Unlawful Discrimination

Please describe what happened to you that you believe is unlawful discrimination, and how other persons were treated differently. This statement may be amended to correct mistakes or omissions. *(Please use extra pages if necessary)*

I certify that I have read the above charge, including any attachments, and that it is true to the best of my knowledge, information and belief. I have read the attached notices concerning my rights to file a complaint with federal, state and local civil rights enforcement agencies.

Date: ____/___/____

Complainant's Signature

NOTICE

YOUR RIGHTS TO FILE A COMPLAINT WITH CIVIL RIGHTS ENFORCEMENT AGENCIES

Any employee or applicant for employment who believes that they have experienced unlawful discrimination has a right to file a formal complaint with the federal, state or local agencies listed below. A person does not give up this right when they file a complaint with the DCAS EEO Officer, or any of the DCAS EEO Representatives. The following federal, state and local agencies enforce laws against discrimination:

NEW YORK CITY COMMISSION ON HUMAN RIGHTS 22 Reade Street - First Floor

New York, NY 10007 (212) 306-7450 Web site: _http://www1.nyc.gov/site/cchr/index.page

Brooklyn 25 Chapel Street, Suite 1001

Brooklyn, NY 11201 (718) 722-3130

Bronx

1932 Arthur Avenue, Room 203A Bronx, NY 10457 (718) 579-6900

NEW YORK STATE DIVISION OF HUMAN RIGHTS Central Headquarters One Fordham Plaza, 4th Floor Bronx, NY 10458 Toll-free number: 1-888-392-3644 For general inquiries: info@dhr.ny.gov. TDD/TTY:718-741-8300. Email a complaint: complaints@dhr.ny.gov Fax a complaint: 718-741-8322.

Queens

153-01 Jamaica Avenue, Room 203 Jamaica, NY 11432 (718) 657-2465

Staten Island

60 Bay Street, 7th Floor Staten Island, NY 10301 (718) 390-8506

Brooklyn

55 Hanson Place, Room 1084 Brooklyn, New York 11217 Telephone No. (718) 722-2385 eFax: (718) 722-2078 InfoBrooklyn@dhr.ny.gov

Manhattan

Adam Clayton Powell State Office Building 163 West 125th Street, 4th Floor New York, New York 10027 Telephone No. (212) 961-8650 eFax: (212) 961-4312 InfoUpperManhattan@dhr.ny.gov

Bronx

One Fordham Plaza, 4th Floor Bronx, New York 10458 Telephone No. (718) 741-8400 eFax: (718) 741-8318 InfoBronx@dhr.ny.gov

Office of Sexual Harassment \Queens

55 Hanson Place, Room 900 Brooklyn, New York 11217 Telephone No. (718) 722-2060 eFax: (718) 722-2039 InfoOSHIQns@dhr.ny.gov

UNITED STATES EQUAL EMPLOYMENT OPPORTUNITY COMMISSION New York District Office 33 Whitehall Street, 5th Floor New York, NY 10004 (800) 669-4000; (800) 669-6820 (TTY) Fax: (212) 336-3790

To submit inquiry and schedule appointment: <u>https://publicportal.eeoc.gov/portal/</u> Web site: <u>www.eeoc.gov</u>

In addition to filing with the aforementioned agencies, a person with a complaint alleging discrimination based on disability may file with:

UNITED STATES DEPARTMENT OF JUSTICE CIVIL RIGHTS DIVISION

Disability Rights Section 1425 NYAV 950 Pennsylvania Avenue, NW Washington, D.C. 20530 Telephone Number: 202-307-0663 (voice and TTY) Fax: (202) 307-1197 You may also file a complaint online at www.ada.gov/complaint/. If you have questions about filing an ADA complaint, please call: ADA Information Line: 800-514-0301 (voice) or 800-514-0383 (TTY).

A person with a complaint alleging discrimination based on citizenship or immigration status may file with:

UNITED STATES DEPARTMENT OF JUSTICE CIVIL RIGHTS DIVISION Immigrant and Employee Rights Section 950 Pennsylvania Avenue, N.W. (NYA) Washington, D.C. 20530 Direct Office Line: 1-202-616-5594 [Voice] or 1-202-616-5525 [TTY] Worker Hotline: 1-800-255-7688 [Voice] or 1-800-237-2515 [TTY] Employer Hotline: 1-800-255-8155 [Voice] or 1-800-237-2515 [TTY] Fax: (202) 616-5509 Email: ier@usdoj.gov

A person who has been discriminated against by a recipient of financial assistance from the U.S. Department of Labor may file a complaint, either with the recipient or with the Civil Rights Center (CRC). Those who wish to file complaints with CRC should mail their complaints to:

UNITED STATES DEPARTMENT OF LABOR Director, Civil Rights Center Frances Perkins Building, Room N-4123 200 Constitution Avenue N.W. Washington, D.C. 20210 (202) 693-6500 (voice) Federal Relay Service: TTY/TDD: (800) 877-8339 Video Relay: (877) 709-5797 Fax: (202) 693-6505 Main Email - CivilRightsCenter@dol.govExternal - crcexternalcomplaints@dol.gov Web site: https://www.dol.gov/oasam/programs/crc/index.htm

Please Note: There are statutory deadlines for filing complaints with each of these agencies. The deadline in some instances is as short as 180 days. If you wish to file a complaint with an external administrative agency, you should promptly contact any of these agencies directly or a private attorney for information about how to file a complaint, time limits, and how to preserve your rights.

Discrimination complaints filed with the DCAS EEO Office must be made within <u>One Year</u> of the incident that you are complaining about.

SAMPLE C – Witness Information Form

[Insert agency name and logo]

WITNESS INFORMATION FORM CONFIDENTIAL

Complaint #_____

Complainant's Name: _____

Please provide the name, address/location and telephone number of any witness to the alleged unlawful discrimination. If DCAS employs the person please provide their division and title, if known. If the person (s) is employed by another city agency please provide the name of the agency, if known.

Please complete a separate form for each witness

<u>(Please Print)</u>
Name:
Agency:
Division:
Civil Service or Office Title:
Address/Location:
Telephone: ()

SAMPLE D – EEO Complaint Activity Sheet

[Insert agency name and logo]

EEO Investigator: _____ Complaint #: _____

DATE	NAME	NATURE OF CONTACT

SAMPLE E - CHECKLIST: TYPICAL QUESTIONS TO ASK A COMPLAINANT

- What is the basis of your complaint?
- What is the specific behavior that you experienced?
- Who was engaged in the behavior?
- When did the incident(s) take place?
- Was the behavior repeated or has it happened before?
- How long has this been going on?
- Where did the incident take place?
- How, if at all, did you react?
- Was your ability to work affected in any way?
- How were you affected otherwise?
- Do you know of anyone who witnessed this or similar incidents?
- Do you know of other employees who have been subjected to the same treatment or have the same concern?
- Do you have any evidence regarding this matter? (Photos, notes, letters, personal emails, texts, social media messages, voice mail messages, any objects of any kind, etc.)
 - If Complainant (or witnesses) reference evidence that resides on Department computers, the Department's office of Information Technology should be contacted for collection of this evidence.
- What resolution are you seeking? In other words, what is the outcome that you expect to result from filing this complaint?

SAMPLE F – Acknowledgment of Receipt of Policy

[Insert agency name and logo]

l,	, employee ID number	, acknowledge that I received the City of New
York's Equal Opportunity Poli	cy.	

I have reviewed the policy and understand its content. I also acknowledge that it was reviewed and explained to me during my counseling session.

Signature of Employee	Date
EEO Representative	Date

[Insert agency name and logo]

Date

Ms./Mr. FIRST NAME LAST NAME STREET ADDRESS BOROUGH, New York #######

Re: EEO Complaint #

Dear Ms. ____:

Thank you for contacting the EEO Office with your concerns. We will be conducting an inquiry into your complaint. The matter has been assigned to NAME and TITLE of EEO Investigator, who will be contacting you shortly.

In the interim, please feel free to contact Ms. _____ (EEO Investigator) directly at (###) ###-##### if there is any additional information you think may assist her. Thank you for your cooperation in advance.

Sincerely,

EEO OFFICER

SAMPLE H – Notice of Discrimination Complaint

Complainant	v. Respondent
On ,	
Date	Complainant's Name(s)

filed a complaint of discrimination against you on the basis of _____

You may respond in writing to the allegations contained in this complaint after receiving this notice and a summary of the complaint allegations. Any response you wish to make must be received by the (agency's) ______ EEO Office on or before ______ (14 calendar days from date of notice).

We have scheduled a meeting on ______ at the EEO Office [Insert address]. Please call (phone number) immediately if you need to reschedule the meeting. You have the right to be accompanied by a representative of your choice. Please notify the EEO Office in advance of the meeting if you plan to be accompanied by a representative.

Responsibility for investigating this complaint rests with the agency's EEO Office. The complaint process is usually completed within 90 calendar days of the date on which the complaint was filed.

At the conclusion of the investigation, a confidential written report of the investigation will be submitted to the agency head. If, based upon the investigation, it is determined that the City's EEO Policy has been violated, a recommendation will be made to the agency head that appropriate corrective action be taken, which may include disciplinary action. All parties will be notified in writing of the outcome of the investigation.

A copy of The City's EEO Policy is attached for your reference. Please review this policy.

Please note that it is a violation of the City's EEO Policy to retaliate against or harass any person for filing a complaint of harassment or discrimination or cooperating with an investigation of a complaint. Such retaliation or harassment will be cause for disciplinary action regardless of the findings of the initial investigation.

EEO Officer or designee

Date

[Insert agency name and logo]

RE: COMPLAINT #_____

I,							, Ei	mployee ID) numb	er			he	reby
						employme								
		<u> </u>	My o	decision	to req	uest withdra	wal of th	nis complai	nt is no	ot the	result	t of eith	er coer	rcion
or intimi	dation by an	y oth	er ind	dividual.	l unde	erstand that	this with	ndrawal ma	y NOT	conc	ude t	he inve	estigatio	on of
my com	plaint by the	EEC	O Offic	ce of		Age	ency.							
l wish to	withdraw th	is co	mpla	int becau	ise									
			-											
											_			
Complai	nant's Signa	ature						Date						
					F		USE O	NLY						
ACCEP	TED: †Y	ΈS	ŤN	10										
COMME	NTS:													
EEO Off	fice Represe	entati	ve Si	gnature			Date							

[Insert agency name and logo]

Date

Ms. / Mr. FIRST NAME LAST NAME STREET ADDRESS BOROUGH, New York #######

Re: EEO Complaint #

Dear Ms. ____:

Thank you for contacting the EEO Office with your concerns. Recently we requested that you provide us with information and list of witnesses to assist us in our inquiry/investigation. However, to date, you have failed to provide us with that statement.

Please forward the statement to us immediately. If we do not receive the information within the next 10 days, we will administratively close your case. If and/or when you submit the statement, your case will be re-opened. Thank you for your cooperation.

Please feel free to contact me with any questions or concerns that you may have at ### ###-#####.

Sincerely,

EEO Officer

SAMPLE K – Investigation Completed; Substantiated Letter to Complainant

[Insert agency name and logo]

Date

Ms./Mr. FIRST NAME LAST NAME STREET ADDRESS BOROUGH, New York #######

Re: EEO Complaint #

Dear Ms. ____:

Please be advised that the EEO Office has concluded its investigation of the above referenced complaint which you filed alleging discrimination on the basis of _____.

Upon a review of all the pertinent facts presented in the complaint, this office finds that the allegations were substantiated.

This case has been referred to our [State agency department/office] which will implement disciplinary action as the Commissioner deems appropriate.

If you should have any questions, I can be reached at ### ###-####.

*[Disciplinary Officer, Dept., Advocate, Labor Relations Department or Inspector General]

Sincerely,

EEO OFFICER

SAMPLE L – Investigation Completed: Substantiated Letter to Respondent

[Insert agency name and logo]

Date

Ms. / Mr. FIRST NAME LAST NAME STREET ADDRESS BOROUGH, New York #######

Re: EEO Complaint #

Dear Ms. ____:

Please be advised that the EEO Office has concluded its investigation of the above referenced complaint which [Name of Complainant] filed alleging discrimination on the basis of ______, in which you were named respondent.

Upon a review of all the pertinent facts presented in the complaint, this office finds that the allegations were substantiated.

The following corrective measures will be taken: [Please enter steps that will be taken here, either in a sentence or as a bulleted list.]

Please note that it is a violation of the City's EEO Policy to retaliate against or harass any person for filing a complaint of harassment or discrimination or cooperating with the investigation of a complaint.

If you should have any questions, I can be reached at ### ###-####.

Sincerely,

EEO OFFICER

SAMPLE M – Investigation Completed; Unsubstantiated Letter to Complainant

[Insert agency name and logo]

Date

Ms./Mr. FIRST NAME LAST NAME STREET ADDRESS BOROUGH, New York ######Re: EEO Complaint #

Dear Ms. ____:

I am writing to inform you that the EEO Office has concluded its review of the complaint you filed on ______. We conducted a comprehensive investigation of the charges made in your complaint, including ______. We have kept the investigation impartial and objective.

Based on our investigation, your charges of a violation of New York City's EEO Policy could not be substantiated. [State reason, if appropriate].

Thank you for bringing your concerns to our attention and for being patient while we addressed them. Please continue to report any conduct that you deem inconsistent with The City's policies. I want to assure you that [Agency Name] is committed to protecting you from any retaliation as a result of your complaint and our investigation. Please call me if you feel you are being subjected to retaliation in any form.

To protect the privacy of everyone involved in this investigation we have taken steps to handle this matter in confidence. We expect you to treat the information contained in this letter in the same manner.

Sincerely,

EEO OFFICER

SAMPLE N – Investigation Completed – Unsubstantiated Letter to Respondent

[Insert agency name and logo]

Date

Ms./Mr. FIRST NAME LAST NAME STREET ADDRESS BOROUGH, New York #######

Re: EEO Complaint #

Dear Ms. ____:

Please be advised that the EEO Office has concluded its investigation of the above referenced complaint which [Name of complainant] filed alleging discrimination on the basis of ______, in which you were named respondent.

Upon a review of all the pertinent facts presented in the complaint, this office finds that the allegations were unsubstantiated.

To protect the privacy of everyone involved in this investigation we have taken steps to handle this matter in confidence. We expect you to treat the information contained in this letter in the same manner.

Please note that it is a violation of the City's EEO Policy to retaliate against or harass any person for filing a complaint of harassment or discrimination or cooperating with the investigation of a complaint.

If you should have any questions, I can be reached at ### ###-####.

Sincerely,

EEO OFFICER

SAMPLE O – EEO Complaint Final Investigative Report CONFIDENTIAL

[Insert agency name and logo]

Date:	
То:	[Agency Head]
From:	[EEO Officer or Investigator]
Re: [EE	O Complaint Number]
Complainant:	
Respondent:	
The undersigned was designated to conduct referenced matter.	t an investigation of alleged misconduct involving the above
Statement of Basis of Complaint:	
This complaint alleges discrimination in the f	form of
The initial information that served as a basis [Identify perso	for this investigation was provided by n or persons who supplied information of possible misconduct] and
	ten statement attached hereto as Appendix A].
The investigation was initiated on	, and concluded on
Summary of History of Complaint:	
•	
•	
All potential witnesses have been interviewe	d and are listed as follows:
• Name:	Title (If NYC Employee)
Name:	Title (If NYC Employee)
• Name:	Title (If NYC Employee)
• Name:	Title (If NYC Employee)

Employee: ______ was contacted on _____, but declined to be interviewed.

The documents that were reviewed are listed as follows:

• _____

The following evidence has also been secured (any objects, images, printout of text messages, social media content, etc.:

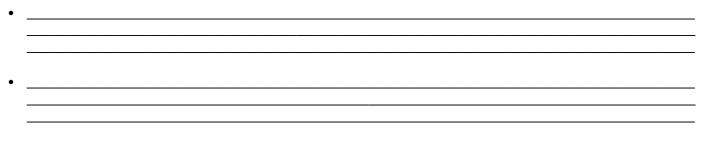
• _____

Findings of Fact

[This section should contain statements made by the complainant and witnesses. Please cite attachments, if any.]

•	
•	
•	

[This section should contain statements made by the complainant and witnesses that are disputed or unsubstantiated by the investigator(s).]



Statement of Response:

The Respondent responded to the allegations by stating

Opinions:

[This section should contain the opinions and observations of the EEO Investigator.]

Determination:

[This section should contain the EEO Investigator's determination as to whether or not the allegations were substantiated.]

Conclusion and Recommendations:

Based upon the conclusion of this investigation it is recommended that:

Date: _____

[Signature] EEO Officer

I have reviewed this report and the recommendation(s) made above.

The recommendations meet with my approval and will be adopted _____

The recommendations made above do NOT meet with my approval

Comments:

Date: _____

[Signature] Agency Head

Department of Transportation

POLLY TROTTENBERG, Commissioner

July 10, 2020

BY EMAIL

NEW YORK CITY

Charise Terry Executive Director Equal Employment Practices Commission 253 Broadway, Suite 602 New York, NY 10007 Email: <u>Cterry@eepc.nyc.gov</u>

Re: DOT's Response to EEPC's Preliminary Determination of Evaluation of Sexual Harassment Prevention and Response Practices for Audit Period January 1, 2018 to December 31, 2019.

Dear Executive Director Terry:

Thank you to the NYC Equal Employment Practices Commission (EEPC) for the opportunity to comment on your evaluation of the NYC Department of Transportation's (DOT) Sexual Harassment Prevention and Response Practices for the period covering January 1, 2018 to December 31, 2019. My staff has reviewed the preliminary determination that EEPC rendered on June 17, 2020, wherein it identified six (6) required corrective actions, including one (1) final action.

I want to assure EEPC that DOT is committed to working with EEPC to implement the recommended corrective actions and other best practices into our EEO program and sexual harassment prevention plan. We have begun internal conversations about the 6 corrective actions identified in the preliminary determination. In addition, we submit this response, in order to produce to EEPC documents requested during the audit that DOT believes are responsive to at least two (2) of the required corrective actions that might result in their reconciliation.

Specifically, in response to Corrective action #2, please find annexed hereto, a letter to file DOT recently used based on a template already provided to EEPC, which evinces DOT's effort to document in DOT's investigative files, the reasons for delays in investigations.

In response to Corrective action #5, please find annexed hereto, DOT's signed Annual Diversity & EEO Plan for FY 2020.



POLLY TROTTENBERG, Commissioner

If any additional information is required please let us know. Thank you for your consideration in this matter.

Sincerely,

Pally Futuberg

Polly Trottenberg, DOT Commissioner

cc: James L. Hallman, Assistant Commissioner of EEO, Diversity & Inclusion



Sasha Neha Ahuja Chair **BY EMAIL**

July 13, 2020

Polly Trottenberg

Department of Transportation

55 Water Street, 9th Floor

New York, NY 10041

Commissioner

Angela Cabrera Malini Cadambi Daniel Elaine S. Reiss, Esq. Arva R. Rice Commissioners

Charise L. Terry Executive Director

Jennifer Shaw, Esq. Executive Agency Counsel/ Director of Compliance

253 Broadway Suite 602 New York, NY 10007

212. 615. 8939 tel. 212. 676.2724 fax Audit Status: Evaluation of Sexual Harassment Prevention and Response Practices for Audit Period January 1, 2018 to December 31, 2019. Determination: **FINAL** Resolution #: 2020AP/241-841-(2020)

Dear Commissioner Trottenberg:

On behalf of the members of the Equal Employment Practices Commission (EEPC), thank you for the continued cooperation extended to our staff. This document serves as a follow-up evaluation and Final Determination to the following:

Preliminary Determination Issued on: June 17, 2020 Response Received: July 1, 2020

Purpose

Chapter 35, Sections 815(a)(15) and (19) of the New York City Charter (Charter) calls for agency heads to ensure and promote equal opportunity for all persons in appointment, payment of wages, development, and advancement, and to establish measures and programs to ensure a fair and effective affirmative employment plan to provide equal employment opportunity (EEO) for minority group members and women.

Charter Chapter 36, Sections 830(a) and 831(d)(2) and (5) authorize the EEPC to audit, review, evaluate, and monitor the employment practices, procedures, and programs of city agencies and other municipal entities, hereinafter "entities," and their efforts to ensure fair and effective EEO for women and minority employees and applicants. Charter Sections 831(d)(2) and 832(c) authorize the EEPC to make a determination that any plan, program, procedure, approach, measure, or standard does not provide



equal employment opportunity, require appropriate corrective action, and monitor the implementation of the corrective action prescribed. The attachment contains the EEPC's final determination regarding the audit, review, and evaluation of the Department of Transportation's Sexual Harassment Prevention and Response Practices.

As the Department of Transportation falls within the EEPC's purview under Charter Chapter 36, Section 831(a), the EEPC is authorized to review, evaluate, and monitor the coordination and implementation of its affirmative employment programs of EEO and related practices. As indicated in our Preliminary Determination, the EEPC has adopted uniform standards¹ to this end. The purpose of this Final Determination, as authorized by Charter Chapter 36, Section 832(c), is to determine the sufficiency of the Department of Transportation's actions taken or planned thus far to correct areas of non-compliance identified in the EEPC's Preliminary Determination. Further, Chapter 36, Section 832(c) requires that: (1) the EEPC assign a compliance-monitoring period of up to six (6) months to monitor efforts taken to eliminate areas of non-compliance, if any; and (2) the agency respond in thirty (30) days and submit a report each month during this period on the progress of efforts taken to correct outstanding areas of non-compliance.

Next Steps

The assigned compliance-monitoring period is: August 1, 2020 to January 31, 2021. Correcting all outstanding areas of non-compliance without delay is highly encouraged and will serve to shorten this period.

If corrective actions remain: Corrective actions will be listed under the *Monitoring Required* section of the attached Final Determination. The EEPC requires that the agency head submit a signed response to this Final Determination. The signed response should indicate what steps the Department of Transportation has taken, or will take, to correct outstanding areas of non-compliance during the designated compliance-monitoring period. The Department of Transportation will be monitored monthly until all outstanding areas of non-compliance have been sufficiently corrected. The Department of Transportation is required to submit documentation that supports the implementation of each corrective action via TeamCentral, the EEPC's Automated Compliance-Monitoring System. Instruction on how to access and navigate TeamCentral is attached.

Final Memorandum: Upon the Department of Transportation's implementation of the final corrective action, if any, the EEPC requires that the Department of Transportation submit a final memorandum, signed by the agency head, that recognizes the EEPC's audit and reiterates commitment to equal employment practices. Upon receipt of this final memorandum, the EEPC will issue a Determination of Compliance.

If no corrective actions remain: In lieu of a response to this Final Determination, the Department of Transportation must submit a final memorandum (See Next Steps, Final Memorandum). Upon the EEPC's receipt of the final memorandum, the Department of Transportation will be exempt from the abovementioned compliance-monitoring period.

¹ The EEPC's uniform standards for auditing municipal entities and minimum standards for auditing community boards (collectively "Standards") are founded upon, and consistent with, federal, state, and local laws and regulations, and policies and procedures, including, but not limited to, the City of New York's *Equal Employment Opportunity Policy, Standards and Procedures to be Utilized by City Agencies* 2014; New York City Human Rights Law (NYC Administrative Code 8); New York State Human Rights Law (New York Executive Law, Article 15); New York State Civil Service Law §55-a; and the equal employment opportunity requirements of the New York City Charter.



Conclusion

This is the EEPC's Final Determination. Questions regarding next steps may be addressed to Jennifer Shaw, Esq., Executive Agency Counsel/Director of Compliance at <u>jshaw@eepc.nyc.gov</u> or 212-615-8942.

Thank you and your staff for your continued cooperation.

Sincerely,

have 1 Charise L. Terry

Executive Director

c: James Hallman, Principal EEO Professional, Department of Transportation

Enclosed: TeamCentral Agency Manual



FINAL DETERMINATION

A response indicating progress of the Department of Transportation's efforts to correct outstanding areas of non-compliance, with supporting documentation, is due within 30 days.

The Equal Employment Practices Commission's findings and corrective actions required to remedy areas of non-compliance are based on the audit methodology, which included collection and analysis of the documents, records, and data provided; the EEPC's *Preliminary Interview Questionnaires* (PIQs) for EEO professionals and others involved in EEO program administration; and, if applicable, the *EEPC Employee Survey*; the *EEPC Supervisor/Manager Survey*; the *Annual EEO Plans* and *Quarterly EEO Reports* of the audited entity; and workforce data from the *Citywide Equal Employment Database System*. Additional research and follow-up discussions or interviews were conducted as appropriate.

After reviewing the optional response² (if applicable) to the EEPC's Preliminary Determination, our Final Determination is as follows:

<u>Agree</u>

Regarding your responses to the following EEPC required corrective actions, we Agree based on documentation that is attached to your response.

Corrective Action #2:

In rare circumstances where a complaint investigation cannot commence immediately, or where a conclusive report cannot be issued within 90 days, specify in the complaint file the reason for the delay and project a time frame for completion of the report. Notify the complainant and respondent of the delay.

Agency Response:

"[I]n response to Corrective action #2, please find annexed hereto, a letter to file DOT recently used based on a template already provided to EEPC, which evinces DOT's effort to document in DOT's investigative files, the reasons for delays in investigations."

DOT also provided the delay notification letters sent to the complainant and respondent as a follow-up to its initial response.

EEPC Response:

The EEPC recognizes the agency's commitment to implementing corrective action #2. The EEPC accepts DOT's letter to file that documented the reason for the delay of a complaint that was investigated subsequent to the period in review; and the delay notification letters provided to the complainant and respondent, as confirmation that corrective action #2 has been implemented.

Corrective Action #5:

Submit to the EEPC an Annual Plan of measures and programs to provide equal employment opportunity, and quarterly reports on efforts to implement the Plan within 30 days following each quarter. Include a breakout of sexual harassment complaint activity in each quarterly report.

Agency Response:

"In response to Corrective action #5, please find annexed hereto, DOT's signed Annual Diversity & EEO Plan for FY 2020."

² Excerpts are italicized.



EEPC Response:

The EEPC recognizes the agency's commitment to implementing corrective action #5. The EEPC accepts DOT's signed *Annual Diversity and EEO Plan* for fiscal year 2020, as confirmation that corrective action #5 has been implemented.

Monitoring Required

The agency's implementation of the following required corrective actions will be monitored during the assigned compliance-monitoring period.

Corrective Action #1:

Issue a conclusive report within 90 days of the date the complaint was filed. Commence and investigation immediately if allegations raised sufficiently warrant an investigation.

Agency Response:

"DOT is committed to working with EEPC to implement the recommended corrective actions and other best practices into our EEO program and sexual harassment prevention plan. We have begun internal conversations about the 6 corrective actions identified in the preliminary determination."

<u>EEPC Response</u>: The EEPC recognizes the agency's commitment to implement corrective action #1. To demonstrate compliance with this standard, please provide a redacted conclusive report dated within 90 days of the date the complaint was filed for a complaint investigated subsequent to the period in review.

Corrective Action #3:

Ensure that managers and supervisors are held accountable for enforcing the agency's sexual harassment prevention policies and complaint procedures. Document this expectation and its implementation.

Agency Response:

"DOT is committed to working with EEPC to implement the recommended corrective actions and other best practices into our EEO program and sexual harassment prevention plan. We have begun internal conversations about the 6 corrective actions identified in the preliminary determination."

EEPC Response:

The EEPC recognizes the agency's commitment to implement corrective action #3. To demonstrate compliance with this standard, please provide documentation (such as meeting sign-in sheets and agenda or a current managerial performance evaluation form that contains a pertinent rating) that shows managers and supervisors were held accountable for enforcing DOT's sexual harassment prevention policies and complaint procedures; or DOT's plan (that includes a timeline and outlines the individuals responsible for implementing the plan) for holding managers and supervisors accountable for enforcing DOT's sexual harassment prevention policies and complaint procedures.

Corrective Action #4:

Ensure the managerial performance evaluation form contains a rating for EEO (which covers responsibilities and processes for assuring their ability to make employment decisions based on merit and equal consideration, or treat others in an equitable and impartial manner).



Agency Response:

"DOT is committed to working with EEPC to implement the recommended corrective actions and other best practices into our EEO program and sexual harassment prevention plan. We have begun internal conversations about the 6 corrective actions identified in the preliminary determination."

EEPC Response:

The EEPC recognizes the agency's commitment to implement corrective action #4. To demonstrate compliance with this standard, please provide a current managerial performance evaluation form that contains a rating for EEO that covers responsibilities and processes for assuring managers' ability to make employment decisions based on merit and equal consideration, or treat others in an equitable and impartial manner; and DOT's plan (that includes a timeline and outlines the individuals responsible for implementing the evaluation process) for adding an EEO component to its managerial evaluations to rate managers on their ability to make employment decisions based on merit and equal consideration and treat others in an equitable manner.

<u>Final Action</u>: Upon the EEPC's determination that the entity does not require further review or monitoring: Distribute a memorandum signed by the agency head that re-emphasizes the commitment of agency administrators to the EEO program, including the prevention of sexual harassment, and informs employees of any changes to the agency's employment practices as a result of the EEPC's audit/monitoring. This final action is required to conclude the audit and monitoring process.

The EEPC thanks you and your staff for your continued cooperation.



RESOLUTION NO. 2020AP/241-841-(2020) Department of Transportation Commissioner Polly Trottenberg Sexual Harassment Prevention and Response Practices DETERMINATION: FINAL

SYNOPSIS

Corrective Action(s):	Total: 5					
Period Audit Covered:	January 1, 2018 to December 31, 2019					
Preliminary Determination Issued:	June 17, 2020	Response Received	July 1, 2020			
Final Determination Issued:	July 13, 2020	Response Received	August 17, 2020			
Compliance-Monitoring:	Required	August 1, 2020 to January 31, 2021				

Whereas, pursuant to Chapter 36, Sections 830(a) and 831(d)(2) and (5) of the New York City Charter (Charter), the Equal Employment Practices Commission (EEPC) is authorized to audit, review, evaluate, and monitor the employment procedures, practices and programs of city agencies and other municipal entities (hereinafter "entities") and their efforts to ensure fair and effective equal employment opportunity (EEO) for minority group members and women who are employed or seek employment, and to recommend practices, procedures, approaches, measures, standards, and programs to be utilized by such entities in these efforts; and

Whereas, pursuant to Charter Chapter 36, Sections 830(a) and 831(d)(2) and (5), the EEPC has adopted uniform standards for auditing agencies and municipal entities, and minimum standards for auditing community boards, to review, evaluate, and monitor entities' practices, procedures, approaches, measures, standards, and programs for compliance with federal, state, and local laws and regulations, and policies and procedures to increase equal opportunity for women, minorities, and other employees and job applicants identified for protection from discrimination; and

Whereas, in accordance with Charter Chapter 36, Section 832(c), the EEPC may make a determination pursuant to Charter Section 831(d) whether any plan, program, procedure, approach, measure, or standard adopted or utilized by any municipal entity does not provide equal employment opportunity, and the EEPC's determinations of compliance or non-compliance and prescribed corrective action are required by, or consistent with federal, state, and local laws and regulations, and policies and procedures to increase equality of opportunity for women, minorities, and other employees and job applicants identified for protection from discrimination; and

Whereas, the EEPC conducted an audit, review, and evaluation of the Department of Transportation's Sexual Harassment Prevention and Response Practices; and

Whereas, pursuant to the audit, review, and evaluation of the Department of Transportation's Sexual Harassment Prevention and Response Practices, the EEPC issued a Preliminary Determination, dated June 17, 2020, setting forth findings and the following corrective actions required to remedy areas of non-compliance:

1. Issue a conclusive report within 90 days of the date the complaint was filed. Commence and

investigation immediately if allegations raised sufficiently warrant an investigation.

- 2. In rare circumstances where a complaint investigation cannot commence immediately, or where a conclusive report cannot be issued within 90 days, specify in the complaint file the reason for the delay and project a time frame for completion of the report. Notify the complainant and respondent of the delay.
- 3. Ensure that managers and supervisors are held accountable for enforcing the agency's sexual harassment prevention policies and complaint procedures. Document this expectation and its implementation.
- 4. Ensure the managerial performance evaluation form contains a rating for EEO (which covers responsibilities and processes for assuring their ability to make employment decisions based on merit and equal consideration, or treat others in an equitable and impartial manner).
- 5. Submit to the EEPC an Annual Plan of measures and programs to provide equal employment opportunity, and quarterly reports on efforts to implement the Plan within 30 days following each quarter. Include a breakout of sexual harassment complaint activity in each quarterly report.

Whereas, within a two-week deadline following the EEPC's Preliminary Determination, the entity submitted a preliminary response; and

Whereas, in accordance with Charter Chapter 36, Section 832(c), after consideration, the EEPC issued a Final Determination on July 13, 2020, which indicated that the following areas required corrective action: no(s). 1, 3, and 4; and

Whereas, in accordance with Charter Chapter 36, Section 832(c), in the Final Determination, the EEPC assigned a monitoring period from August 1, 2020 to January 31, 2021, to determine whether the entity eliminated areas of non-compliance, if any; and

Whereas, in accordance with Charter Chapter 36, Section 832(c) the entity was required to respond in 30 days, and make monthly reports thereafter for a period not to exceed six months, on the progress of its efforts to correct outstanding areas of non-compliance; and

Whereas, in accordance with Charter Chapter 36, Section 832(c), on July 13, 2020, the entity was required to issue a response to the EEPC's Final Determination; Now Therefore,

Be It Resolved, that pursuant to Charter Chapter 35, Sections 815(a)(15) and (19), which requires agency heads to ensure and promote equal opportunity for all persons in appointment, payment of wages, development, and advancement, and to establish measures and programs to ensure a fair and effective affirmative employment plan to provide equal employment opportunity for minority group members and women, the EEPC approves the issuance of this Final Determination to Commissioner Polly Trottenberg to assign compliance-monitoring.

Approved unanimously on August 27, 2020.

/s/Sasha Neha Ahuja			
Sasha Neha Ahuja			
Chair			

/s/Arva R. Rice

Arva R. Rice Commissioner /s/Angela Cabrera

Angela Cabrera Commissioner

/s/Elaine S. Reiss

Elaine S. Reiss, Esq. Commissioner

On behalf all Commissioners in attendance,

have Charise L Terry

Executive Director



Department of Transportation

POLLY TROTTENBERG, Commissioner

August 12, 2020

BY EMAIL

Charise Terry Executive Director Equal Employment Practices Commission 253 Broadway, Suite 602 New York, NY 10007 Email: Cterry@eepc.nyc.gov

Re: DOT's Response to EEPC's Final Determination of Evaluation of Sexual Harassment Prevention and Response Practices for Audit Period January 1, 2018 to December 31, 2019.

Dear Executive Director Terry:

Attached please find the Department of Transportation's response to the final determination made by the Equal Employment Practices Commission.

If any additional information is required please let us know.

Thank you for your consideration in this matter.

Sincerely. Polly Trottenberg

Commissioner

cc: Assistant Commissioner of EEO, Diversity & Inclusion Officer, James L. Hallman

NYC Department of Transportation Office of the Commissioner 55 Water Street, New York, NY 10041 T: 212.839.6400 F: 212-839-6453 www.nyc.gov/dot

Equal Employment Practices Commission's Employment Practices Audit of the Department of Transportation

Analyst: Menelik Allsop Audit Period of Review: January 1, 2018 to December 31, 2019 Preliminary Determination (PD): June 17, 2020 Optional Response to PD Deadline: July 1, 2020 Final Determination (FD): July 13, 2020 Mandatory Response to FD Deadline: August 12, 2020 Compliance Monitoring Period: August 1, 2020 to January 31, 2020

The EEPC issued 3 corrective actions

Corrective Action #1:

Issue a conclusive report within 90 days of the date the complaint was filed. Commence and investigation immediately if allegations raised sufficiently warrant an investigation.

DOT Response:

To demonstrate compliance with this standard, DOT will provide EEPC a redacted conclusive report dated within 90 days of the date the complaint was filed for a complaint investigated subsequent to the period in review.

Corrective Action #3:

Ensure that managers and supervisors are held accountable for enforcing the agency's sexual harassment prevention policies and complaint procedures. Document this expectation and its implementation.

DOT Response:

To demonstrate compliance with this standard, DOT will provide EEPC with its plan for holding managers and supervisors accountable for enforcing DOT's sexual harassment prevention polices and complaint procedures.

Corrective Action #4:

Ensure the managerial performance evaluation form contains a rating for EEO (which covers responsibilities and processes for assuring their ability to make employment decisions based on merit and equal consideration, or treat others in an equitable and impartial manner)

Agency Response:

To demonstrate compliance with this standard, DOT will provide EEPC with a current managerial performance evaluation form that contains a rating for EEO that covers responsibilities and processes for assuring managers' ability to make employment decisions based on merit and equal consideration.

Department of Transportation

Margaret Forgione, Acting Commissioner

MEMORANDUM

TO: All Employees

FROM: Margaret Forgione Acting Commissioner

DATE: January 28, 2021

SUBJECT: Equal Employment Practices Commission Audit

The New York City Equal Employment Practices Commission (EEPC) is an independent oversight entity tasked with auditing, reviewing, and monitoring the equal employment practices of all city agencies. In early 2020, EEPC conducted a routine audit of DOT's sexual harassment prevention and response practices for the period covering January 1, 2018 to December 31, 2019. EEPC ultimately identified three areas that required corrective actions:

- 1) Devise a plan to ensure managers and supervisors are held accountable for enforcing the agency's sexual harassment prevention policies and complaint procedures.
- 2) Ensure that managerial performance evaluation forms contain a rating for Equal Employment Opportunity (EEO).
- 3) Complete EEO investigations and final reports within 90 days of a complaint being filed.

I am pleased to report that we are now in full compliance with the audit recommendations. Below are some of the actions we have taken:

- As part of our plan to ensure that managers and supervisors are held accountable for enforcing DOT's sexual harassment prevention policies and complaint procedures, I will require all 1,014 supervisors and managers to have guided discussions with their staff about DOT's sexual harassment prevention policies and complaint procedures. Going forward these yearly discussions will be referred to as "DOT EDI Talks" and will cover different aspects of EEO policies and procedures. Supervisors will document that they conducted these discussions, and employees will be asked to acknowledge having attended these discussions.
- We have ensured that our managerial performance evaluation form contains a rating for EEO. Going forward, all managers and supervisors will be evaluated, in part, on their EEO responsibilities, which include administering the "DOT EDI Talks" and reporting to DOT's Office of EEO, Diversity & Inclusion (EDI) any reports of discrimination, sexual harassment or retaliation they receive or otherwise become aware of.

January 21, 2021 Page 2

• We commit to investigating all EEO complaints in an expeditious manner and issuing conclusive reports within 90-days when possible.

I reaffirm DOT's commitment to maintaining fair employment practices for all employees and applicants as well as DOT's commitment to preventing discrimination by ensuring that all employees are aware of their rights and obligations under the EEO and Sexual Harassment policies. The Department will continue to foster a work environment that accepts and appreciates differences among employees and allows every employee to thrive.

For more information related to this audit and other EEO resources, please contact DOT's Office of Equal Employment Opportunity, Diversity & Inclusion (EDI) by calling 212-839-6600, emailing <u>EEODiversityInclusion@dot.nyc.gov</u> or visiting the office, located at 59 Maiden Lane, 37th Floor.

Thank you for your attention to this important matter.



Vacant Chair

Angela Cabrera Elaine S. Reiss, Esq. Arva R. Rice Commissioners

Charise L. Terry Executive Director

Jennifer Shaw, Esq. Executive Agency Counsel/ Director of Compliance

253 Broadway Suite 602 New York, NY 10007

212. 615. 8939 tel. 212. 676. 2724 fax

BY EMAIL

February 25, 2021

Henry Gutman Commissioner Department of Transportation 55 Water Street, 9th Floor New York, NY 10041

Re: Resolution #2020AP/247-841-(2021)C4 DETERMINATION: Compliance

Dear Commissioner Gutman:

On behalf of the members of the Equal Employment Practices Commission (EEPC), I write to inform you that pursuant to New York City Charter Chapter 35, Sections 815(a)(15) and (19), which requires agency heads to ensure and promote equal opportunity for all persons in appointment, payment of wages, development, and advancement, and to establish measures and programs to ensure a fair and effective affirmative employment plan to provide equal employment opportunity (EEO) for minority group members and women, the EEPC's Board of Commissioners has approved the attached Determination.

Thank you and principal EEO Professional James Hallman for the cooperation extended to the EEPC during the course of our review, evaluation, and monitoring of your agency's employment and EEO-related practices.

Sincerely.

Elaine S. Reiss, Esq. Commissioner

c: James Hallman, Principal EEO Professional, DOT



Monitoring of Sexual Harassment Prevention and Response Practices RESOLUTION NO. 2020AP/247-841-(2021)C4 Department of Transportation Commissioner Henry Gutman DETERMINATION: COMPLIANCE

SYNOPSIS

Corrective Action(s):	Total: 5		
Period Audit Covered:	January 1, 2018 to December 31, 2019		
Preliminary Determination Issued:	June 17, 2020	Response Received	July 1, 2020
Final Determination Issued:	July 13, 2020	Response Received	August 17, 2020
Compliance-Monitoring:	Required	August 1, 2020 to January 31, 2021	
		without extension	

Whereas, pursuant to Chapter 36, Sections 830(a) and 831(d)(2) and (5) of the New York City Charter (Charter), the Equal Employment Practices Commission (EEPC) is authorized to audit, review, evaluate, and monitor the employment procedures, practices and programs of city agencies and other municipal entities (hereinafter "entities") and their efforts to ensure fair and effective equal employment opportunity (EEO) for minority group members and women who are employed or seek employment, and to recommend practices, procedures, approaches, measures, standards, and programs to be utilized by such entities in these efforts; and

Whereas, pursuant to Charter Chapter 36, Sections 830(a) and 831(d)(2) and (5), the EEPC has adopted uniform standards for auditing agencies and municipal entities, and minimum standards for auditing community boards, to review, evaluate, and monitor entities' practices, procedures, approaches, measures, standards, and programs for compliance with federal, state, and local laws and regulations, and policies and procedures to increase equal opportunity for women, minorities, and other employees and job applicants identified for protection from discrimination; and

Whereas, in accordance with Charter Chapter 36, Section 832(c), the EEPC may make a determination pursuant to Charter Section 831(d) whether any plan, program, procedure, approach, measure, or standard adopted or utilized by any municipal entity does not provide equal employment opportunity, and the EEPC's determinations of compliance or non-compliance and prescribed corrective action are required by, or consistent with federal, state, and local laws and regulations, and policies and procedures to increase equality of opportunity for women, minorities, and other employees and job applicants identified for protection from discrimination; and

Whereas, the EEPC conducted an audit, review, and evaluation of the Department of Transportation's Sexual Harassment Prevention and Response Practices; and

Whereas, pursuant to the audit, review, and evaluation of the Department of Transportation's Sexual Harassment Prevention and Response Practices, the EEPC issued a Preliminary Determination, dated June 17, 2020, setting forth findings and the following corrective actions required to remedy areas of non-compliance:

- 1. Issue a conclusive report within 90 days of the date the complaint was filed. Commence and investigation immediately if allegations raised sufficiently warrant an investigation.
- 2. In rare circumstances where a complaint investigation cannot commence immediately, or where a conclusive report cannot be issued within 90 days, specify in the complaint file the reason for the delay and project a time frame for completion of the report. Notify the complainant and respondent of the delay.
- 3. Ensure that managers and supervisors are held accountable for enforcing the agency's sexual harassment prevention policies and complaint procedures. Document this expectation and its implementation.
- 4. Ensure the managerial performance evaluation form contains a rating for EEO (which covers responsibilities and processes for assuring their ability to make employment decisions based on merit and equal consideration, or treat others in an equitable and impartial manner).
- 5. Submit to the EEPC an Annual Plan of measures and programs to provide equal employment opportunity, and quarterly reports on efforts to implement the Plan within 30 days following each quarter. Include a breakout of sexual harassment complaint activity in each quarterly report.

Whereas, within a two-week deadline following the EEPC's Preliminary Determination, the entity submitted a preliminary response; and

Whereas, in accordance with Charter Chapter 36, Section 832(c), after consideration, the EEPC issued a Final Determination on July 13, 2020, which indicated that the following areas required corrective action: no(s). 1, 3, and 4; and

Whereas, in accordance with Charter Chapter 36, Section 832(c), in the Final Determination, the EEPC assigned a monitoring period from August 1, 2020 to January 31, 2021, to determine whether the entity eliminated areas of non-compliance, if any; and

Whereas, in accordance with Charter Chapter 36, Section 832(c) the entity was required to respond in 30 days, and make monthly reports thereafter for a period not to exceed six months, on the progress of its efforts to correct outstanding areas of non-compliance; and

Whereas, in accordance with Charter Chapter 36, Section 832(c), on July 13, 2020, the entity issued a response to the EEPC's Final Determination; and

Whereas, in accordance with Charter Chapter 36, Section 832(c), the Department of Transportation was monitored until January 29, 2021; and

Whereas, pursuant to Charter Chapter 35, Sections 815(a)(15) and (19), which requires agency heads to ensure and promote equal opportunity for all persons in appointment, payment of wages, development, and advancement, and to establish measures and programs to ensure a fair and effective affirmative employment plan to provide equal employment opportunity for minority group members and women, the Acting Commissioner & Chief Operations Officer submitted a copy of a memorandum to staff dated January 28, 2021, which recognized the EEPC's audit and reiterated commitment to the Department of Transportation's equal employment practices; Now Therefore,

Be It Resolved, that the Department of Transportation has satisfied the equal employment

standards set by the EEPC pursuant to its authority under New York City Charter Chapters 35 and 36; and

Be It Resolved, that the EEPC's Board of Commissioners approves the issuance of this Determination of Compliance to Commissioner Henry Gutman of the Department of Transportation.

Approved unanimously on February 25, 2021.

/s/Angela Cabrera Angela Cabrera Commissioner/Mayoral Appointee /s/Elaine S. Reiss Elaine S. Reiss, Esq. Commissioner/Mayoral Appointee

/s/Arva R. Rice

Arva R. Rice Commissioner/City Council Appointee Vacant Commissioner/City Council Appointee

Vacant Chair/Commissioner/Joint Appointee

On behalf of all Commissioners in attendance,

un Charise L Terry

Executive Director

EEPC EQUAL EMPLOYMENT PRACTICES COMMISSION

This

Determination of Compliance

is hereby issued to the

Department of Transportation

for successful implementation of 5 of 5 required corrective action(s), thereby achieving compliance with the Equal Employment Practices Commission's Sexual Harassment Prevention and Response Practices from January 1, 2018 to this date.

On this 25th day of February in the year 2021,

ha

Charise L. Terry, Executive Director

In care of Commissioner Henry Gutman, and Principal EEO Professional James Hallman