

Sasha Neha Ahuja

BY EMAIL

Chair

Angela Cabrera Elaine S. Reiss, Esq. Arva R. Rice

July 23, 2020

Commissioners

Cynthia Brann Commissioner

Charise L. Terry **Executive Director** 

New York City Department of Correction

75-20 Astoria Blvd.

Jennifer Shaw, Esq. Executive Agency Counsel/ **Director of Compliance** 

East Elmhurst, New York 11370

253 Broadway

**Audit Status:** 

Suite 602 New York, NY 10007 Evaluation of Sexual Harassment Prevention and Response Audit for Audit Period January 1, 2018 to December 31, 2019.

**Determination: PRELIMINARY** 

212. 615. 8939 tel. 212, 676, 2724 fax

Dear Commissioner Brann:

On behalf of the members of the Equal Employment Practices Commission (EEPC), thank you and your agency for the cooperation extended to our staff thus far. This letter contains the EEPC's evaluation and preliminary determinations pursuant to the New York City Department of Correction's Sexual Harassment Prevention and Response Audit for the period covering January 1, 2018 to December 31, 2019.

#### **Purpose**

Chapter 36, Sections 830(a) and 831(d)(2) and (5) of the New York City Charter (Charter) authorize the EEPC to audit, review, evaluate, and monitor the employment practices, procedures, and programs of city agencies and other municipal entities, hereinafter "entities," and their efforts to ensure fair and effective equal employment opportunity (EEO) for women and minority employees and applicants. Charter Sections 831(d)(2) and 832(c) authorize the EEPC to make a determination that any plan, program, procedure, approach, measure, or standard does not provide equal employment opportunity, require appropriate corrective action, and monitor the implementation of the corrective action prescribed.

The New York City Department of Correction, hereinafter simply termed "agency" or "entity," falls within the EEPC's purview under Chapter 36, Sections 830(a) and 831(a) of the Charter, to review, evaluate, and monitor the coordination and implementation of affirmative employment programs of equal employment opportunity for any "city, county, borough or other office, administration, board, department, division, commission, bureau, corporation, authority, or other agency of government where the majority of the board members of such agency are appointed by the mayor or serve by virtue of being city officers or the expenses of which are paid in whole or in part from the city treasury..."

The purpose of this audit and analysis is to evaluate the subject matter referenced, not to issue findings of discrimination pursuant to the New York City Human Rights Law.



#### **Scope**

The EEPC has adopted uniform standards for auditing municipal entities¹ and minimum standards for auditing Community Boards (collectively "Standards") to review, evaluate, and monitor entities' employment and EEO-related practices, procedures, approaches, measures, standards, and programs. These standards are founded upon, and consistent with federal, state, and local laws and regulations, and policies and procedures to increase equal opportunity for women, minorities, and other employees and job applicants identified for protection from discrimination. Corrective actions prescribed are consistent with the aforementioned parameters including, but not limited to, the City of New York's *Equal Employment Opportunity Policy, Standards and Procedures to Be Utilized by City Agencies 2014*, as amended (Citywide EEO Policy); the New York City Human Rights Law (New York City Administrative Code Title 8); New York State Human Rights Law (New York Executive Law, Article 15); the New York State Civil Service Law §55-a; and the equal employment opportunity requirements of the New York City Charter.

#### Policy and Plan Requirements

The aforementioned Standards require, at minimum, that mayoral entities distribute the Citywide EEO Policy; non-mayoral entities establish or adopt a comprehensive EEO policy; and Community Boards, which are comprised of members appointed by the respective Borough Presidents, adopt and distribute the corresponding Borough President's EEO Policy.

Because the EEPC is authorized to review and recommend actions that each entity should consider including in its annual plan of measures and programs to provide equal employment opportunity, or Annual EEO Plan, entities are also required to incorporate the EEPC's corrective actions in prospective Annual EEO Plans and programs.

#### Methodology

The EEPC communicates with EEO professionals (including, but not limited to, past or current EEO Officers, Deputy or Co-EEO Officers, EEO Counselors, EEO Trainers, EEO Investigators, Disability Rights Coordinators, Career Counselors, and 55-a Program Coordinators) and other employees identified as having involvement in EEO program administration such as the Principal Human Resources Professional and relevant Counsel.

The EEPC's audit methodology includes review of the agency's Annual EEO Plans and Quarterly EEO Reports; analysis of workforce and utilization data; and the collection and analysis of documents, records, and data an entity and its representatives provide in response to the Sexual Harassment Prevention and Response Preliminary Interview Questionnaires (PIQs). All PIQs contain requests to attach supporting documentation for the answer options selected.

EEO Professionals designated for online interviews are assigned a three-week deadline to complete and return the PIQs. The EEPC's PIQ(s)/requests were sent to the New York City Department of Correction on January 3, 2020; the completed PIQ(s) were returned on January 22, 2020. Supporting documentation was attached. Additional requests for information were made on June 1, 2020.

The following determination indicates where the New York City Department of Correction has or has not complied, in whole or in part, with the established Standards.

<sup>&</sup>lt;sup>1</sup> Corresponding audit/analysis standards are numbered throughout the document.



#### **Description of the Agency**

The New York City Department of Correction (DOC) provides for the care, custody, and control of persons accused of crimes or convicted and sentenced to one year or less of jail time. The DOC manages eleven (11) inmate facilities, eight (8) of which are located on Rikers Island. In addition, the DOC operates two (2) hospital Prison Wards (Bellevue and Elmhurst hospitals) and court holding facilities in each borough. (Source: The DOC website, 3/2019) At the end of the period in review, DOC's workforce was comprised of 11,440 employees (according to the Citywide Equal Employment Database System report: *Workforce Composition Summary*, attached as **Appendix 1**).

#### PRELIMINARY DETERMINATIONS AFTER AUDIT AND ANALYSIS

Following are the corresponding audit standards for each subject area along with the EEPC's findings and required corrective actions, where appropriate:

#### I. Issuance, Distribution and Posting of EEO Policies

Determination: The agency is in compliance with the standards for this subject area.

- **1.** Issue a Policy Statement or memorandum reiterating commitment to the prevention of sexual harassment annually.
- ✓ The Department of Correction's principal EEO Professional issued the Commissioner's Sexual Harassment Policy Statement via email and teletype on February 6, 2018. The statement defined sexual harassment as "a form of employment discrimination prohibited by the EEO Policy and law." The statement further asserted that "[s]exual harassment is strictly prohibited. Employees who violate this policy are subject to discipline, including termination." On January 28, 2019 the principal EEO Professional issued an EEO commitment statement titled FY 2019 Commitment Statement via email and teletype which stated, "[t]he Department of Correction strives to meet and exceed all compliance standards as set forth by local, state, and federal laws. The department is committed to recruiting, retaining and enhancing the knowledge, skills, and abilities of a diverse workforce, one that is representative of members of the city of New York's many communities."
- 2. Distribute/Post a paper or electronic copy of the Equal Employment Opportunity Policy, Standards and Procedures to Be Utilized by City Agencies or an agency Policy that conforms to city, state and federal laws against sexual harassment— for use by managers, supervisors, and legal, human resources and EEO professionals. Include, or attach as addenda: uniform and responsive procedures for investigating discrimination/sexual harassment complaints, and current contact information for the agency's EEO professionals as well as federal, state and local agencies that enforce laws against discrimination/sexual harassment.
- ✓ On February 6, 2018 the principal EEO Professional of the Department of Correction distributed via email and teletype the Commissioner's Sexual Harassment Policy Statement that included web links to Equal Employment Opportunity Policy Standards and Procedures Utilized by City Agencies City of New York 2014 (EEO Policy, attached as Appendix 2), About EEO: What You May Not Know



(EEO Handbook), and the EEO Complaint Procedural Guidelines City of New York 2018 (Complaint Guidelines, attached as Appendix 3). On January 28, 2019 the principal EEO Professional issued FY 2019 Commitment Statement that included a web link to the DOC's intranet site. According to the FY 2019 Commitment Statement, "[a]dditional information and forms can also be found on the department EEO intranet page [web address provided]." The DOC's Complaint Guidelines included uniform and responsive procedures for investigating discrimination/sexual harassment complaints. The DOC's EEO Policy included web addresses for the following agencies that enforce laws against discrimination/sexual harassment: New York City Commission on Human Rights, New York State Division on Human Rights, United States Equal Employment Opportunity Commission, and the United States Department of Justice.

**NOTE:** Current contact information for the DOC's principal EEO Professional was included in the Commissioner's Sexual Harassment Policy Statement distributed in 2018, and FY 2019 Commitment Statement distributed in 2019.

#### II. Training for the Agency

Determination: The agency is in partial-compliance with the standards for this subject area.

- **3.** Establish and implement a training plan for new and existing employees to ensure that all individuals who work within the agency, including managers and supervisors, receive training on the prevention of sexual harassment as well as discrimination complaint and investigation procedures.
- The DOC's Diversity and Equal Employment Opportunity Plan for fiscal year 2019 stated, "[t]he agency plans to train all new employees on Sexual Harassment Prevention within 30 days of the start date, current employees will be trained annually." The DOC reported in response to the EEPC's PIQs, "[n]on-uniformed employees receive sexual harassment training (including a review of the complaint procedure) during the on-boarding process. Uniformed employees receive training and materials at the Academy which is the first four months of their start with the Department." The DOC's PowerPoint presentation used for in-house EEO training during the period in review, titled Office of Equal Employment Opportunity Preventing Harassment & Sexual Harassment in the Workplace, outlined the following performance objectives discussed with new and existing employees: "[g]iven the guidelines in accordance with the EEO Commission, the learner will correctly define the term 'sexual harassment'; Accurately describe the two (2) types of sexual harassment; Given a list of possible sexual harassing behaviors, identify four behaviors, which may be considered sexual harassment; Describe steps to reporting sexual harassment either externally, or internally to the NYC DOC's Office of Equal Employment Opportunity." The DOC's PowerPoint presentation used for New Hire Orientation (NHO) during the period in review, titled EEO New Hire Orientation Diversity and Equal Employment Opportunity Basic Training, outlined the following topics: EEO Mission, Diversity in DOC, Types of issues handled by EEO, What is Unconscious Bias, What is Discrimination, What is a protected class, Harassment, Reasonable Accommodations, Retaliation and Filing a Complaint.

In addition, the DOC's Handbook used for the Prison Rape Elimination Act (PREA) Training titled What You Need to Know: PREA Safety in NYC DOC Facilities, outlined the following objectives: To enable participants to enhance sexual safety and implement PREA; To apply PREA requirements



to operational practices, as appropriate; To provide participants with PREA standards and practices.

Staff Training Tracking Detail Report, the DOC's report used to track in-house EEO employee training completion, captured Course Name, Location, Session Day, Session Date, Start Time, End Time, Last Name, First Name, Shield #, Employee, Title, Facility, Employee Type, Managerial Level, Attended, and Walkin [sic]. The Staff Training Tracking Detail Report demonstrated that 174 new hires completed NHO in 2018 and 255 completed NHO in 2019. Additional Staff Training Tracking Detail Reports demonstrated 1,503 (approximately 13%) of the DOC's current employees completed its annual in-house EEO trainings in 2018 and 717 (approximately 6%) completed the annual in-house EEO training in 2019 (the percentage is based on the number of employees at the end of the period review).

A report from the DOC that captured *Facility, Last Name, First Name, Shield #, ID, Title, Initial Qualification Date, Refresher Qualification Date, Latest Qualification Date, Trained/Not Trained, Qualified/Expired/Never Trained, Days Before Expired/Expired, and Status of Staff demonstrated that 11,611* (approximately 101%) of DOC's employees completed the PREA training in 2018 and 11,833 (approximately 103%) completed PREA training in 2019.

User Activity Report, the DOC's training reports provided by the Department of Citywide Administrative Services (DCAS), which captured *Training Module Name, First Name, Last Name, ER Number, Alt ER Number, Email, Certificate Number, Completion Date, Agency Name, Agency Code,* and *Division Name,* demonstrated that 5,658 (approximately 49%) of DOC's employees completed the computer-based *Sexual Harassment Prevention: What to Know About Unlawful and Inappropriate Behaviors in the Workplace* training (Sexual Harassment Prevention training) in 2018 and 6,373 (approximately 56%) completed it in 2019. The Sexual Harassment Prevention training covered the following topics: *Sexual Harassment, Federal, State and Local Laws, Prevention Techniques,* and *Procedures for Filing A Complaint.* An additional *User Activity Report,* provided by the DCAS, demonstrated that approximately 52% of DOC's employees completed the computer-based *IgbTq: The Power of Inclusion* training in 2018 and approximately 30% completed the computer-based *IgbTq: The Power of Inclusion* training in 2019.

➤ The DOC did not demonstrate that all individuals who work within the agency, including managers and supervisors, received training on the prevention of sexual harassment as well as complaint and investigation procedures as outlined in the agency's training plan. Specifically, the DOC did not demonstrate 51% of employees completed Sexual Harassment Prevention training in 2018 and 44% of staff did not complete Sexual Harassment Prevention training in 2019. Corrective Action Required.

<u>Corrective Action #1</u>: Establish and implement a training plan for new and existing employees to ensure that all individuals who work within the agency, including managers and supervisors, receive training on the prevention of sexual harassment as well as discrimination complaint and investigation procedures.



#### III. Complaint and Investigation Procedures

Summary of Complaint Activity: The agency reported 112 internal and 0 external complaints were filed during the period in review<sup>2</sup>.

Determination: The agency is in partial-compliance with the standards for this subject area.

- 4. Include in the complaint file a completed Complaint Intake Form, or a written complaint that captures facts (including pertinent dates) that identify the respondent(s) with reasonable specificity and provide the essence of the circumstances which gave rise to the complaint.
- The agency established a complaint form, which provided space to capture: Name, Command/Office, Date, Give the name, title, and division of the person(s) you believe discriminated against you, What is the alleged basis of discrimination and When did the alleged discrimination occur? Complaint files 20180236, 20180339, 20180351, 20190114 and 20190150 each included completed complaint forms.
- **5.** Provide the option to file a complaint anonymously.
- The DOC provided the option to file a complaint anonymously as demonstrated in Section A of the agency's EEO Policy, entitled, Reporting Violations, which stated, "[p]ersons who wish to discuss a possible violation of this Policy without revealing their identity may do so by telephone or writing the EEO Office. In such cases, the EEO office will provide counseling and take such follow-up action as may be appropriate and possible, given the restraints of anonymity."
- 6. Serve the respondent with a notice of the complaint that includes the respondent's right to respond to the allegations and right to be accompanied by a representative of his/her choice. Maintain in the complaint file documentation regarding the service of notice on the respondent.
- ✓ Complaint files 20180236, 20180339, 20180351, 20190114 and 20190150 each included a copy of the EEO Complaint of Discrimination letters to respective respondents that stated, "[y]ou have the right to be accompanied by a representative of your choice. If you choose to utilize this right, please inform me prior to the scheduled interview. Additionally, you may submit a written response to the Office of Equal Employment Opportunity, regarding this matter at anytime before the conclusion of this investigation."
- Issue/maintain written confirmation when an internal complaint/mediation is terminated, withdrawn or resolved by agreement of the parties or EEO Office.
- ✓ Because none of the complaints submitted were terminated, withdrawn or resolved, findings. contained in this section reflect compliance of the agency's Complaint Guidelines, wherein Section E: Mediation stated, "[i]f parties agree to a resolution during mediation, a resolution agreement

<sup>&</sup>lt;sup>2</sup> Number of complaints is based on the DOC's complaint tracking, but not confirmed by DOC as the total for the period in review.



will be drafted and provided to the parties and the referring EEO Officer. A party may withdraw from mediation at any time. The EEO Office may also terminate the mediation process if it deems that the effort has been unproductive. The EEO Office must inform all parties to the complaint, in writing, of the termination of mediation."

- **8.** Take thorough notes, of words spoken and facts provided, during each interview. Include these notes in each complaint file.
- ✓ Notes of words spoken, and facts provided, during each interview for Complaints 20180236, 20180339, 20180351, 20190114 and 20190150 were included in the *Investigation* section of the *Closing Report-Intradepartmental Memorandum* (the DOC's conclusive confidential report) included in each complaint file.
- **9.** Issue a conclusive report within 90 days of the date the complaint was filed. Commence an investigation immediately if allegations raised sufficiently warrant an investigation.
- ✓ The Closing Report-Intradepartmental Memorandums for Complaints 20180236, 20180339, 20190114 were issued within 90 days of the date the complaints were filed. Complaint files 20180236, 20180339, 20180351, 20190114 and 20190150 each indicate that initial interviews with complainants occurred within one week of the date the complaints were filed.
- The Closing Report-Intradepartmental Memorandums for Complaints 20180351 and 20190150 were not issued within 90 days of the date the complaints were filed. Corrective Action Required.

<u>Corrective Action #2</u>: Issue a conclusive report within 90 days of the date the complaint was filed. Commence an investigation immediately if allegations raised sufficiently warrant an investigation.

- **10.** In rare circumstances where a complaint investigation cannot commence immediately, or where a conclusive report cannot be issued within 90 days, specify in the complaint file the reason for the delay and project a time frame for completion of the report. Notify the complainant and respondent of the delay.
- ➤ The Closing Report-Intradepartmental Memorandums for Complaints 20180351 and 20190150 were not issued within 90 days of the date the respective complaints were filed. The complaint files did not include a reason for the delay or a projected time frame for completion of the report. The complaint files also did not include documentation that the complainants or respondents were notified of the delay. Corrective Action Required.

**NOTE**: The *Closing Report-Intradepartmental Memorandums* for Complaints 20180236, 20180339 and 20190114 were issued within 90 days of the date the complaints were filed.

<u>Corrective Action #3</u>: In rare circumstances where a complaint investigation cannot commence immediately, or where a conclusive report cannot be issued within 90 days, specify in the complaint



file the reason for the delay and project a time frame for completion of the report. Notify the complainant and respondent of the delay.

- **11.** Generate at the end of each complaint investigation, a conclusive confidential report which includes a summary of the allegations and responses, a summary of the procedural history of the investigation, a statement of the relevant facts gathered, a determination, a recommendation and documentation of the Agency Head's Review.
- ✓ The DOC's Closing Report-Intradepartmental Memorandum included the following sections: Background, Investigation, Documentation/Investigative Findings, Analysis & Conclusion, and Recommendation(s). Complaint files 20180236, 20180339, 20180351, 20190114 and 20190150 each included a Closing Report-Intradepartmental Memorandum.
- **12.** Maintain complaint files in a secure area and ensure that they can be located and reviewed by the agency head, agency general counsel, and other appropriate staff identified by the agency head.
- ➤ The agency did not demonstrate that complaint files were located in a secure area or that complaint files can be accessed and reviewed by the agency head, agency general counsel, and other appropriate staff identified by the agency head. **Corrective Action Required.**

<u>Correction Action #4</u>: Maintain complaint files in a secure area and ensure that they can be located and reviewed by the agency head, agency general counsel, and other appropriate staff identified by the agency head.

- **13.** Establish and implement a policy whereby the agency head (or an approved direct report other than the General Counsel) reviews the principal investigator's conclusive report; issues a written/electronic determination adopting, rejecting, or modifying the recommended action; and signs each determination, via writing or electronically, to indicate it has been reviewed and adopted.
- ✓ The DOC established a Closing Report-Intradepartmental Memorandum form, a signature page attached to the front of the Closing Report-Intradepartmental Memorandum, to capture the agency head's review. The form provided space to capture: Complainant, Respondent, and Case Number(s), as well as space for the agency head's endorsement of one of the following statements: Concur with findings and recommendations, Disagree with findings and recommendations, Concur with findings, but have modifications to recommendations and Modifications. Complaint files 20180236, 20180339, 20180351, 20190114 and 20190150 each included a Closing Report-Intradepartmental Memorandum form that documented the Commissioner's written determination, review and adoption via signature.
- **14.** Inform each complainant and respondent of the conclusion and outcome of their complaint investigation in writing as part of the agency's complaint procedure.



- ✓ Complaint files 20180236, 20180339, 20180351 and 20190150 each included written notifications to the complainants and respondents via an EEO Complaint of Discrimination-Final Determination, that informed them of the conclusion and outcome of their respective complaint investigations.
- ➤ Complaint file 20190114 did not include notice to the respective complainant or respondent to inform them of the conclusion or outcome of their investigation. **Corrective Action Required**.

<u>Corrective Action #5</u>: Inform each complainant and respondent of the conclusion and outcome of their complaint investigation in writing as part of the agency's complaint procedure for all complaint cases.

- **15.** Ensure each internal discrimination complaint file contains a written determination of its outcome and corrective action(s) taken as a result.
- ✓ Complaint files 20180236, 20180339, 20180351, 20190114, and 20190150 each included a written determination of their respective outcomes and corrective actions taken as a result (where applicable) via the Closing Report-Intradepartmental Memorandum.
- **16.** Notify the complainant and respondent in writing when the investigation by the EEO professional has been transferred because of the filing of an external complaint.
- ✓ Because none of the complaint files submitted were transferred due to the filing of an external complaint, the agency's complaint procedures were reviewed to determine compliance with this standard. The Intake Phase of DOI's Complaint Guidelines stated, "[i]f an external complaint or lawsuit is filed subsequent to the filing of the internal complaint, the matter must be transferred to the agency's Office of General Counsel. The EEO Office must notify Complainant (and Respondents, if any) in writing of the transfer."
- 17. Establish and utilize a complaint tracking and monitoring system that permits the agency to identify the location, status, and length of time elapsed in the complaint investigation process, the issues and the bases of the complaints, the aggrieved individuals, and other information necessary to analyze complaint activity to identify trends.
- ✓ The agency established a complaint tracking form that captured: *Blind Copy* [the aggrieved individuals], *Command* [location], *Date Assigned, Quarter, Fiscal Year, Case #, Notes* [the issues and bases of complaints], and *Outcomes* [status] of complaints during the period in review.
- ➤ The agency did not demonstrate that its complaint tracking form permitted the agency to identify length of time elapsed in the complaint investigation process to analyze complaint activity to identify trends. Corrective Action Required.

<u>Note</u>: The DOC should utilize the complaint tracking system required by its Complaint Guidelines, which states, "[u]pon receiving an EEO complaint or inquiry, the EEO Office must memorialize the complaint or inquiry and enter it into the complaint tracking system", a link to the electronic system was provided.



<u>Corrective Action #6</u>: Establish and utilize a complaint tracking and monitoring system that permits the agency to identify the location, status, and length of time elapsed in the complaint investigation process, the issues and the bases of the complaints, the aggrieved individuals, and other information necessary to analyze complaint activity to identify trends.

- 18. Ensure that the General Counsel assists the agency head in identifying and determining appropriate responses to sexual harassment; works with the principal EEO Professional in the implementation of the City's policies and procedures pertaining to sexual harassment; informs the principal EEO Professional when external complaints or litigation involving sexual harassment is brought against the agency; is available to consult on internal sexual harassment complaint investigations; and is responsible for the investigation of, and response to, external sexual harassment complaints.
- ✓ The signature page of DOC's NYC Agency Risk Assessment (Risk Assessment), designed to help the DOC asses workplace risk factors associated with sexual harassment, confirms that the Deputy Commissioner of Legal Matters assisted the agency head in identifying and determining appropriate responses to sexual harassment as well as worked with the Deputy Commissioner of Human Resources and the principal EEO Professional in the implementation of the City's policies and procedures pertaining to sexual harassment (see § IV.19 for details of the Risk Assessment). In addition, Section V.D: Agency General Counsels of the EEO Policy stated, "[a]gency General Counsels should: 1) assist the agency head in identifying and determining appropriate responses to EEO issues; 2) work cooperatively and closely with the EEO Officer in the implementation of the Policy, standards, and procedures; 3) inform the EEO Officer when external complaints or litigation involving EEO matters are brought against the agency; 4) be available to consult on internal EEO investigations; and 5) be responsible for the investigation of, and response to, external EEO complaints."

**NOTE**: DOC reported no external complaints filed during the audit period in review. The General Counsel's responsibility of informing the principal EEO Professional when external complaints or litigation involving sexual harassment is brought against the agency could not be meaningfully measured.

#### IV. Annual Review of Practices, Policies and Programs

Determination: The agency is in partial-compliance with the standards for this subject area.

- **19.** Ensure that the principal EEO Professional, HR Professional, and General Counsel, review the number of sexual harassment complaints, and the agency's employment practices, policies and programs on an annual basis to identify whether there are barriers to employment opportunities that may be related to sexual harassment and determine what, if any, actions are required to correct deficiencies.
- ✓ In October 2018 the DOC's principal EEO Professional, Deputy Commissioner of HR, and Deputy Commissioner of Legal Matters collaborated to prepare the DOC's Risk Assessment. The Risk



Assessment reviewed the following areas associated with sexual harassment: Homogenous Workplace, Cultural and Language Differences in the Workplace, Workplaces with Significant Power Disparities, Isolated Workplaces, and Decentralized Workplaces. The DOC's Risk Assessment concluded that there were barriers to employment that may be related to sexual harassment and as a result, the DOC identified sexual harassment prevention outreach, education, and training as strategies to reduce those risks. The agency also established a training center and computer terminals to ensure all employees receive sexual harassment prevention training. The DOC completed its 2018 NYC Climate Survey that was designed to help the agency develop a "strategic long-term strategy to further prevent equal employment opportunity discrimination and sexual harassment". The survey examined "employee familiarity with EEO Policy and complaint process; workplace discrimination (personally experienced & personally witnessed); and Employee perceptions of EEO Protections in the workplace." As a result of the survey, the DOC developed an Action Plan focused on: Re-evaluate training/lesson plans, Transparency in Process, Capitalize on (limited) Resources, and Build Harmony.

➤ The DOC did not demonstrate that the principal EEO Professional, HR Professional, and General Counsel reviewed the number of sexual harassment complaints during the period in review, and the agency's employment practices, policies and programs in 2019, to identify whether there are barriers to employment opportunities that may be related to sexual harassment and determine what, if any, actions are required to correct deficiencies. **Corrective Action Required**.

<u>Corrective Action #7</u>: Ensure that the principal EEO Professional, HR Professional, and General Counsel, review the number of sexual harassment complaints, and the agency's employment practices, policies and programs on an annual basis to identify whether there are barriers to employment opportunities that may be related to sexual harassment and determine what, if any, actions are required to correct deficiencies.

#### V. Responsibility for Implementation - EEO Professionals

Determination: The agency is in partial-compliance with the standards for this subject area.

- **20.** Appoint a principal EEO Professional to implement EEO policies and standards within the agency. Ensure the principal EEO Professional is trained regarding city, state, federal EEO laws; the requirements of the agency's EEO policies, standards and procedures; and the prevention, investigation, and resolution of discrimination and sexual harassment complaints.
- ✓ On January 23, 2017, the Commissioner publicized the appointment of a new principal EEO Professional via email and a teletype titled: New Appointment Assistant Commissioner, Office of Equal Employment (the DOC's principal EEO Professional), which stated, "[i]t is with great pleasure that I announce the appointment of [name] to the position of Assistant Commissioner, Office of Equal Employment Opportunity, effective Monday, January 9, 2017." An employee transcript from the DCAS' Citywide Learning and Development/Citywide Training Center confirms that the principal EEO Professional completed Everybody Matters Train-The-Facilitator Workshop on May 29, 2015; Diversity and Equal Employment Opportunity Basic Training on July 30, 2015; EEO Complaint Procedural Guidelines Launch on March 10, 2016; EEO Best Practices on February 24, 2017; and Sexual Harassment Prevention on July 31, 2018. Certificates of completion from the New York Continuing Legal Education Board confirm the principal EEO Professional also completed EEOC NY



Technical Seminar on June 12, 2019, Employment Law: 2019 Comprehensive Guide on November 13, 2019, and 2<sup>nd</sup> Annual Employment Law Institute for City Lawyers on May 16, 2019.

- **21.** Ensure that the responsibilities of the principal EEO Professional are competently discharged by providing adequate resources such as opportunities for continuing education and professional development, and/or support staff to meet EEO obligations.
- ✓ During the period in review, the principal EEO Professional was provided access to opportunities for continuing education and professional development (see § V.20 for details). The DOC's Office of Equal Employment Opportunity Division Telephone Directory indicated that in addition to the principal EEO Professional, the EEO Unit was composed of thirty-three (33) staff members: a Deputy Director, a Disability Rights Coordinator, a Disability Service Facilitator, a Reasonable Accommodations Specialist, a Diversity Specialist, six (6) Investigators, two (2) EEO Specialists and twenty (20) EEO Counselors.
- **22.** Where the agency's organizational structure necessitates multiple EEO professionals, select such individuals from different office locations and, where possible, from a variety of levels within the organizational structure. Appoint EEO professionals who are trained in EEO laws and procedures, and their responsibilities under the EEO Policy.
- ✓ During the period in review, the DOC's workforce included 11,440 employees at several different locations throughout the five (5) boroughs of the city of New York. The DOC's Office of Equal Employment Opportunity Division Telephone Directory indicated that the EEO Unit was comprised of thirty-four (34) staff members from a variety of levels within the organizational structure. The DCAS Citywide Learning and Development/Citywide Training Center confirmed that the Deputy Director completed Sexual Harassment Prevention: What to Know About Unlawful and Inappropriate Behaviors in the Workplace computer-based training on July 31, 2018 (see § II.3 for details about sexual harassment prevention training) and Managerial Decision Making and Problem Solving on May 15, 2019. Certificates of completion from the New York Continuing Legal Education Board confirm that the Deputy Director completed EEOC NY Technical Seminar on June 12, 2019 and Employment Law: 2019 Comprehensive Guide on November 13, 2019.

Employee transcripts from DCAS Citywide Learning and Development/Citywide Training Center confirm that two (2) of the agency's six (6) EEO Investigators completed the EEO Investigative Workshop on November 2, 2017. DCAS' Citywide Diversity and Equal Employment Opportunity (CDEEO, currently the Office of Citywide Equity and Inclusion) indicated the following objectives of the EEO Investigative Workshop: "Educate participants on the EEO protected categories, applicable law, policy and procedures; Review the role of the EEO Officer and other agency partners in complying with the City's EEO responsibilities; and Educate participants on the City's EEO Complaint Procedural Guidelines and develop participants' skills in EEO complaint handling and investigations." A certificate of completion from John E. Reid and Associates confirm that a third EEO investigator completed The Reid Technique of Investigative Interviewing & Positive Persuasion on August 9, 2018. According to John E. Reid and Associates' web page, the training focused on "how to most effectively conduct non-accusatory investigative interview, how to assess the credibility of the information that was developed during the interview and how to use the seven



steps of positive persuasion to motivate the subject to want to tell the truth regarding information they perceive as being incriminating."

User Activity Report (Sexual Harassment Prevention) confirm that the two (2) EEO Specialists completed Sexual Harassment Prevention: What to Know About Unlawful and Inappropriate Behaviors in the Workplace computer-based training (see § II.3 for details about sexual harassment prevention training). A transcript from DCAS Citywide Learning and Development/Citywide Training Center confirm that an EEO Counselor completed Disability Etiquette Training on November 20, 2019, Structured Interviewing and Unconscious Bias on November 2, 2016, and Diversity & EEO Training on November 21, 2014.

➤ The agency did not demonstrate that the Deputy Director, three (3) EEO Investigators, two (2) EEO Specialists, and nineteen (19) EEO Counselors were trained in EEO laws and procedures, and their responsibilities under the EEO Policy. <u>Corrective Action Required</u>.

<u>Corrective Action #8</u>: Where the agency's organizational structure necessitates multiple EEO professionals, select such individuals from different office locations and, where possible, from a variety of levels within the organizational structure. Appoint EEO professionals who are trained in EEO laws and procedures, and their responsibilities under the EEO Policy.

- **23.** Ensure that the principal EEO Professional works cooperatively and closely with the General Counsel in the implementation of policies and procedures concerning EEO and sexual harassment.
- ✓ During the period in review, the principal EEO Professional and Deputy Commissioner of Legal Matters worked cooperatively to complete the agency's Risk Assessment, which was designed to help the DOC assess workplace risk factors associated with sexual harassment to provide a fair and safe work environment for all city workers (see § IV.19).
- **24.** Assign the principal EEO Professional (or EEO-related designee) the responsibility to supervise the activities of EEO professionals, and ensure that: the policies against sexual harassment and complaint procedures are distributed/posted at all agency locations; employees/managers receive sexual harassment prevention training; EEO-related policies are made available in alternative formats (i.e., large print, audio recording and/or Braille) upon request; managers, supervisors and human resource professionals receive guidance on issues pertaining to sexual harassment; and allegations of sexual harassment are promptly investigated.
- ✓ The DOC's job vacancy notice for the Assistant Commissioner, Office of Equal Employment (DOC's principal EEO Professional), listed the following responsibilities: maintain an effective affirmative employment program and equal opportunity for those who are employed by the New York City Department of Correction; ensure that all protected groups are fully aware of their rights under the appropriate Federal, State, and City Employment laws against employment discrimination; Ensure effective fulfillment of the Agency's EEO obligations as provided by the City Charter and other Federal, State, and Local employment laws; Oversee the investigation of internal EEO complaints and provide recommendations to the First Deputy Commissioner and Commissioner; Partner with Human Resources professionals and other internal/external entities to ensure compliance;



Respond to Federal, State, city and all enforcement agencies regarding external EEO complaints and collaborate with the DOC General Counsel's Office and the New York City Law Department on discrimination litigation; Develop and recommend policies and procedures to implement the equal employment opportunity/affirmative action program; and Establish standard operating procedures for department.

- **25.** Ensure that the principal EEO Professional reports directly to the agency head (or a direct report other than the General Counsel) in order to exercise the necessary authority and independent judgment to fulfill EEO responsibilities.
- ✓ The New York City Department of Correction Table of Organization, that identified the principal EEO professional by name and title (Assistant Commissioner Equal Employment), illustrated a direct reporting relationship between the principal EEO Professional and the agency head.
- **26.** Maintain documentation regarding directives or decisions between the agency head (or a direct report other than the General Counsel) and the principal EEO Professional that impact the administration and operation of programs, policies or procedures concerning sexual harassment.
- The agency did not demonstrate that documentation regarding directives or decisions between the agency head and the principal EEO Professional that impact the administration and operation of programs, policies or procedures concerning sexual harassment were maintained during the period in review. Corrective Action Required.

<u>Corrective Action #9</u>: Maintain documentation regarding directives or decisions between the agency head (or a direct report other than the General Counsel) and the principal EEO Professional that impact the administration and operation of programs, policies or procedures concerning sexual harassment.

#### VI. Responsibility for Implementation – Supervisors/Managers

Determination: The agency is in partial-compliance with the standards for this subject area.

- 27. Ensure that managers and supervisors are held accountable for enforcing the agency's sexual harassment prevention policies and complaint procedures. Document this expectation and its implementation.
- ✓ Section E: Managers and Supervisors, of the EEO Policy stated, "[e]ach agency manager or supervisor shall: be accountable to the agency head for effectively implementing EEO-related policies;" and "cooperate with the EEO Officer in the implementation of the Policy, standards, and procedures, perform managerial or supervisory responsibilities in a non-discriminatory manner; receive training in EEO laws; cooperate with the EEO Officer in implementation of the Policy, standards, and procedures (including training, complaint resolutions, processing, recording, and reporting reasonable accommodation requests, EEO-related recruitment, and selection standards; and modifying agency procedures to ensure equal employment opportunity for applicants and employees); promptly consult with agency EEO Officer if he or she observes, learns about, or



suspects that a violation of this Policy has occurred; where appropriate, encourage subordinates to consult with an EEO office; allow employees to meet with EEO representatives at the earliest practical time consistent with the operational needs of his or her unit; and maintain confidentiality with respect to EEO-related matters." Additionally, the Policy section of Directive 2221R-A, the DOC's policy that defines the role of the Equal Employment Opportunity Office, stated, "[m]anagers must immediately report to the EEO Office, without exception, any complaint, incidents, or allegations of employment discrimination of which they become aware, regardless of how they become aware of them. Managers and supervisors should encourage subordinates to consult with the EEO Officer. Failure to do so may subject the manager or supervisor to disciplinary action."

The DOC did not demonstrate that implementation of the managerial expectations were documented during the period in review. **Corrective Action Required.** 

<u>Corrective Action #10</u>: Ensure that managers and supervisors are held accountable for enforcing the agency's sexual harassment prevention policies and complaint procedures. Document this expectation and its implementation.

- **28.** Ensure the managerial performance evaluation form contains a rating for EEO (which covers responsibilities and processes for assuring their ability to make employment decisions based on merit and equal consideration or treat others in an equitable and impartial manner).
- ➤ The DOC did not demonstrate that its managerial performance evaluation form contained a rating for EEO. **Corrective Action Required**.

<u>Corrective Action #11</u>: Ensure the managerial performance evaluation form contains a rating for EEO (which covers responsibilities and processes for assuring their ability to make employment decisions based on merit and equal consideration or treat others in an equitable and impartial manner).

#### VII. Reporting Standard for Agency Head

Determination: The agency is required to comply with the standards for this subject area.

- 29. Submit to the EEPC an Annual Plan of measures and programs to provide equal employment opportunity, and quarterly reports on efforts to implement the Plan within 30 days following each quarter. Include a breakout of sexual harassment complaint activity in each quarterly report.
- ✓ The DOC submitted to the EEPC its annual *Diversity and Equal Employment Opportunity Plan* for fiscal years 2018, 2019, and 2020. It also submitted a *Statistical Summary* and an *Agency Quarterly Diversity and EEO Report* (Quarterly Report), which included a *Narrative Summary*, to document efforts to implement its annual plans for quarters 3 and 4 of 2018, all four (4) quarters of 2019, and quarters 1 and 2 of 2020.
- **30.** Upon the EEPC's determination that the entity does not require further review or monitoring: Distribute a memorandum signed by the agency head that re-emphasizes the commitment of agency administrators to the EEO program, including the prevention of sexual harassment, and informs



employees of any changes to the agency's employment practices as a result of the EEPC's audit/monitoring. This final action is required to conclude the audit and monitoring process.

<u>FINAL ACTION</u>: Upon the EEPC's determination that the entity does not require further review or monitoring: Distribute a memorandum signed by the agency head that re-emphasizes the commitment of agency administrators to the EEO program, including the prevention of sexual harassment, and informs employees of any changes to the agency's employment practices as a result of the EEPC's audit/monitoring. This final action is required to conclude the audit and monitoring process.

#### **Summary of Corrective Actions:**

The Department of Correction has  $\underline{12}$  required corrective action(s) at this time. This includes the aforementioned final action.

#### Conclusion

Pursuant to Charter Chapter 36, the Department of Correction has the *option* to respond to this Preliminary Determination, but must respond to our Final Determination if corrective action is required. **Any response must be signed by the agency head and submitted to the EEPC's Executive Director.** 

Optional Response to Preliminary Determination: If submitted, the Department of Correction's optional response to the EEPC's Executive Director should indicate, with attached documentation, what steps have been or will be taken to correct outstanding areas of non-compliance, and must be received in our office within 14 days from the date of this letter. No extensions will be granted for the *option* to respond to the Preliminary Determination.

(Optional Conference) If requested, at the Optional Conference the EEPC will discuss the immediate steps that should be taken to correct outstanding areas of non-compliance and address questions regarding the Department of Correction's implementation of the prescribed corrective action(s).

(*No Response Option*) If the Department of Correction does not respond to this Preliminary Determination within 14 days, it will become the EEPC's Final Determination.

Mandatory Response to Final Determination: Following this Preliminary Determination, the EEPC will issue a Final Determination where we may modify or eliminate the corrective action(s) based on verified information submitted as part of the response to the Preliminary Determination; identify remaining corrective action(s) that require further monitoring to ensure implementation; and assign a mandatory compliance-monitoring period of up to 6 months for this purpose. Pursuant to Charter Chapter 36, upon receipt, the Department of Correction must submit a response, signed by the agency head, to our Final Determination within 30 days. Your response to the Final Determination will initiate the compliance-monitoring period.



In closing, we want to thank you and your staff for the cooperation extended to the Equal Employment Practices Commission's EEO Program Analysts during the course of our audit and analysis.

Respectfully Submitted by,

Arthur G.H. DeVore III, EEO Program Analyst

Approved by,

Charise L. Terry
Executive Director

c: Kammae Owens, Principal EEO Professional, DOC Ilacia Zuell, Manager, EEO Analysis and Audit Unit, EEPC

# Appendix - 1

Department of Correction
Citywide Equal Employment Database System (CEEDS):
Workforce Composition Summary - 2<sup>nd</sup> Quarter, Fiscal Year 2020
(end of audit period)

RUN DATE: 01/03/20 RUN TIME: 13:44:06.5 NEW YORK CITY DEPARTMENT OF CITYWIDE ADMINISTRATIVE SERVICES
CITYWIDE EQUAL EMPLOYMENT DATABASE SYSTEM (CEEDS)
WORK FORCE COMPOSITION SUMMARY
OF CORRECTION

QUARTER 2 YEAR 2020

AGENCY CODE : 072 DEPARTMENT OF CORRECTION EEO JOB GROUP : 001 ADMINISTRATORS

			MAL	E					FEM	ALE				
TITLE TITLE CODE DESCRIPTION	WHITE	BLACK	HISPN	ASIAN PACIS	AM IND ALASK		WHITE		HISPN	ASIAN PACIS	AM IND ALASK		OTHER	TOTAL EMP
12935 DEPUTY COMMISSIONER 12991 COMMISSIONER	2	0	0	0	0	0	0	0	0	0	0	0	0	2 1
EEO JOB GROUP TOTAL:	2 66.67	0.00	0.00	0.00	0.00		33.33	0.00	0.00	0.00	0.00	0.00	0.00	3 100.00

PAGE: 103 REPORT: EBEPR210

AGENCY CODE : 072 DEPARTMENT OF CORRECTION EEO JOB GROUP : 002 MANAGERS

			MAL	E					FEM	IALE				
TITLE TITLE				ASIAN	AM IND	UN-				ASIAN	AM IND	UN-		TOTAL
CODE DESCRIPTION	WHITE	BLACK	HISPN	PACIS	ALASK	KNOWN	WHITE	BLACK	HISPN	PACIS	ALASK	KNOWN	OTHER	EMP
06407 EXECUTIVE DIRECTOR OF FOC	D 1	0	0	0	0	0	0	0	0	0	0	0	0	1
10004 ADMINISTRATIVE ARCHITECT	_ 2	0	0	0	0	0	0	0	0	0	0	0	0	2
10009 ADMINISTRATIVE BUSINESS P	R 0	0	1	0	0	0	2	0	1	1	0	Ü	0	5
10010 ADMINISTRATIVE MANAGEMENT	0	Ţ	0	0	0	0	0	0	0	0	0	0	0	Ţ
1002F ADMINISTRATIVE COMMUNITY		2	0	0	0	0	0	Ţ	0	0	0	0	0	3
10020 ADMINISTRATIVE INVESTIGAT		0	Ţ	0	0	0	0	0	0	0	0	0	0	Ţ
10026 ADMINISTRATIVE STAFF ANAL		1	Ţ	0	0	0	Ţ	Ţ	0	Ţ	0	0	0	9
10033 ADMINISTRATIVE PUBLIC INF		Ţ	0	0	0	0	0	3	0	0	0	0	0	6
10035 ADMINISTRATIVE SUPERVISOR		0	0	0	0	Ü	Ü	0	0	0	0	0	0	4
10041 ADMINISTRATIVE PUBLIC REC 10050 COMPUTER SYSTEMS MANAGER	O P	1	Ų	Ü	0	Ü	U	0	U	U	Ü	Ü	Ü	7
	5	1	4	8	0	0	1	0	0	Ţ	0	0	0	20
10056 ADMINISTRATIVE DIRECTOR C 1006C HEALTH SERVICES MANAGER N		1	Ü	Ţ	0	0	Ţ	1	1	0	0	Ţ	Ü	5
10074 COMPUTER OPERATIONS MANAGER N		1	1	0	0	0	0	1	0	1	0	0	0	<u> </u>
10074 COMPUTER OPERATIONS MANAGED 10080 ADMINISTRATIVE QUALITY AS		1	, T	2	0	0	0	0	0	1	0	0	0	1
13232 EXECUTIVE ASSISTANT TO TH		0	0	0	0	0	0	0	0	0	0	0	0	1
13232 EXECUTIVE ASSISTANT TO THE		0	0	0	0	0	0	0	1	0	0	0	0	1
31142 CONFIDENTIAL AGENCY INVES		1	0	0	0	0	1	0	1	0	0	0	0	12
34202 CONSTRUCTION PROJECT MANA		7	3	0	0	0	7	2	7	0	0	0	0	T 2
52620 DIRECTOR OF CORRECTIONAL		3	1	1	0	0	5	12	0	3	0	0	0	3 5
60879 DIRECTOR OF PUBLIC AFFAIR		0	7	7	0	Ŏ	1	12	0	0	Ŏ	Ŏ	Ŏ	1
80880 SUPERINTENDENT OF LAUNDRI		1	0	0	0	0	7	0	0	0	0	Ŏ	0	1
82950 AGENCY CHIEF CONTRACTING		Ď.	ñ	ñ	Ŏ	Ŏ	Ŏ	1	0	Ô	0	ŏ	ŏ	1
82989 ADMINISTRATIVE PUBLIC HEA		Õ	Õ	Õ	Õ	Õ	ĭ	ī	Õ	Õ	Ô	ñ	Õ	2
82991 ADMINISTRATIVE CONSTRUCTI		ĭ	Õ	Õ	Õ	ñ	ñ	Ō	ŏ	Õ	ŏ	Õ	Õ	โ
83008 ADMINISTRATIVE PROJECT MA		Ō	Õ	ĭ	ŏ	Õ	Õ	ŏ	ŏ	ŏ	ŏ	Õ	Õ	3
9257A SUPERVISOR OF MECHANICS (		Õ	Õ	Ō	Õ	Õ	Õ	Õ	Õ	Õ	Õ	Õ	Õ	1
95005 EXECUTIVE AGENCY COUNSEL	0	ĭ	Ŏ	ĭ	Ŏ	ĭ	8	4	2	Ŏ	Ŏ	ĭ	Ŏ	18
	-	_	_	_	-	_		_	_	-	-	_	-	
EEO JOB GROUP TOTAL:	36	16	13	14	. 0	_ 1	21	_ 26	10	7	. 0	_ 2	0	146
	24.67	10.96	8.90	9.59	0.00	0.68	14.38	17.81	6.85	4.79	0.00	1.37	0.00	100.00

AGENCY CODE : 072 DEPARTMENT OF CORRECTION

RUN DATE: 01/03/20 RUN TIME: 13:44:06.5 NEW YORK CITY DEPARTMENT OF CITYWIDE ADMINISTRATIVE SERVICES
CITYWIDE EQUAL EMPLOYMENT DATABASE SYSTEM (CEEDS)
WORK FORCE COMPOSITION SUMMARY
020 AGENCY 072 DEPARTMENT OF CORRECTION

QUARTER 2 YEAR 2020

EEO JOB GROUP : 003 MANAGI	EMENT SP	ECIALIS							TITM	7.1.				
TITLE TITLE CODE DESCRIPTION	WHITE	BLACK	MAL HISPN	ASIAN PACIS	AM IND ALASK	UN- KNOWN	WHITE	BLACK	HISPN	ALE ASIAN PACIS	AM IND ALASK	UN- KNOWN	OTHER	TOTAL EMP
06316 INVESTIGATOR (DISCIPLINE) 1002A ADMINISTRATIVE STAFF ANALY 1002C ADMINISTRATIVE MANAGER NON 1002D ADMINISTRATIVE STAFF ANALY 1002E ADMINISTRATIVE STAFF ANALY 1007B ADMINISTRATIVE STAFF ANALY 1007B ADMINISTRATIVE INSPECTOR ( 1009A ADMINISTRATIVE CONTRACT SP 10246 NEW YORK CITY PUBLIC SERVI 12158 PROCUREMENT ANALYST 12626 STAFF ANALYST 12627 ASSOCIATE STAFF ANALYST 22426 PROJECT MANAGER 22427 ASSOCIATE PROJECT MANAGER 31164 INVESTIGATOR (DISCIPLINE) 34190 ASSOCIATE QUALITY ASSURANC 40502 MANAGEMENT AUDITOR 60948 PROGRAM SPECIALIST (CORREC 8297A ADMINISTRATIVE PROCUREMENT 8299A ADMINISTRATIVE PROJECT MAN	8 6 1 1 2 1 0 0 0 4 1 0 7 1 0 3 3 1 1	11 23 31 10 00 11 22 00 01 16 00 16 00	8 12 10 00 00 01 11 02 60 00 20 01	3 4 3 0 0 0 0 1 1 1 2 0 0 0 0 0 0 0 0 0 0 0 0		000000000000000000000000000000000000000	15220000001006014000	21 6 29 21 0 11 6 18 0 0 11 47 10 0	9 13 0 0 0 0 1 1 1 0 0 0 1 2 1 0 0 0	4 12 10 00 00 00 01 00 04 00 00 01	0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	100000000000000000000000000000000000000	000000000000000000000000000000000000000	66 26 45 8 4 1 1 5 12 7 16 1 3 96 7 1
EEO JOB GROUP TOTAL:	41 11.68	49 13.96	25 7.12	18 5.13	0.00	0.00	6.27	136 38.75	37 10.54	20 5.70	0.57	0.28	0.00	351 100.00
	MENT OF			F					FEM	ALE				
TITLE TITLE CODE DESCRIPTION	WHITE	BLACK	HISPN	ASIAN PACIS	AM IND ALASK	UN- KNOWN	WHITE	BLACK	HISPN	ASIAN PACIS	AM IND ALASK	UN- KNOWN	OTHER	TOTAL EMP

PAGE: 104 REPORT: EBEPR210

EEO OOD GROOT . 004 BCIENC				E					FEM	ΙΔΤ.Ε				
TITLE TITLE CODE DESCRIPTION	WHITE				AM IND ALASK		WHITE		HISPN	ASIAN PACIS	AM IND ALASK	UN- KNOWN	OTHER	TOTAL EMP
13621 COMPUTER ASSOCIATE (OPERAT 13622 COMPUTER SPECIALIST (OPERA 13631 COMPUTER ASSOCIATE (SOFTWA 13632 COMPUTER SPECIALIST (SOFTW	1 3 1	2 2 0	2 1 0 1	0 0 0 3	0 0 0	0 0 0	0 0 0 3	1 2 0	1 0 0	0 0 0	0 0	0 0 0	0 0 0	7 8 1
13643 CERTIFIED IT DEVELOPER (AP 13652 CERTIFIED IT ADMINISTRATOR 20215 CIVIL ENGINEER	2 4 1	0	0	4 4 0	1 0 0	0	0	0	0	1 0 0	0	0 0	0 0	8 8 1
20247 TELECOMMUNICATIONS ASSOCIA 20315 ELECTRICAL ENGINEER 21210 ASSISTANT ARCHITECT 21215 ARCHITECT	0 0 0	1 0 0	1 0 0	0 1 1	0 0 0	0 0 0	0 0 0	0 0 0	0 0 0	0 0 0	0 0 0	0 0 0	0 0 0	2 1 1
21744 CITY RESEARCH SCIENTIST (A 91544 MARINE ENGINEER (DC) 91548 MARINE OILER (DC) 91628 OILER	2 5 0 20	1 0 1 3	0 1 0 4	0 0 0 3	0 0 0	0 0 0	1 0 0 0	2 0 0	1 0 0	1 0 0	0 0 0	0 0 0	0 0 0	8 6 1 30
EEO JOB GROUP TOTAL:	40 43.95	10 10.99	11 12.09	16 17.58	1.10	0.00	4.40	5 5.49	2.20	2.20	0.00	0.00	0.00	91

RUN DATE: 01/03/20 RUN TIME: 13:44:06.5 NEW YORK CITY DEPARTMENT OF CITYWIDE ADMINISTRATIVE SERVICES
CITYWIDE EQUAL EMPLOYMENT DATABASE SYSTEM (CEEDS)
WORK FORCE COMPOSITION SUMMARY
OZO AGENCY 072 DEPARTMENT OF CORRECTION

QUARTER 2 YEAR 2020

AGENCY CODE : 072 DEPAR EEO JOB GROUP : 005 HEALTI	T DDODEG	CICATAI		П						17.1				
TITLE TITLE CODE DESCRIPTION	WHITE	BLACK	HISPN	ASIAN PACIS	AM IND ALASK	UN- KNOWN	WHITE	BLACK	HISPN	ASIAN PACIS	AM IND ALASK	UN- KNOWN	OTHER	EMP
06240 CASE MANAGEMENT NURSE (COR 50310 DIETITIAN 50910 STAFF NURSE 53040 CITY MEDICAL SPECIALIST (P	0 0 0 3	0 1 0 0	0 0 0 0	0 0 0 3	0 0 0 0	0 0 0 1	0 2 2 0	3 2 2 1	0 0 0 1	0 5 1 0	0 0 0 0	0 0 0 1	0 0 0 0	3 10 5 10
EEO JOB GROUP TOTAL:	10.72	3.57	0.00	10.71	0.00	3.57	4 14.29	8 28.57	3.57	21.43	0.00	3.57		100.00
AGENCY CODE : 072 DEPARTED : 006 SOCIAL	CCTENT	TCTC		E.					FFN	ואו בי				
TITLE TITLE CODE DESCRIPTION									HISPN	ASIAN PACIS	AM IND ALASK	UN- KNOWN	OTHER	TOTAL EMP
52110 PSYCHOLOGIST 52615 CORRECTIONAL STANDARDS REV	1	0 7	0	1 2	0	0	2 0	4 12	1 5	0 2	0	0	0	9
EEO JOB GROUP TOTAL:	4.76	7 16.67	4 9.52	$\overset{3}{7.14}$	0.00	0.00	4.76	16 38.10	6 14.29	2 4.76	0.00	0.00	0.00	100.00
AGENCY CODE : 072 DEPARTED JOB GROUP : 007 SOCIAL	TIODITED	~								17.1				
EEO JOB GROUP : 007 SOCIAL TITLE TITLE CODE DESCRIPTION	L WORKER  WHITE	S  BLACK	MAL HISPN	E ASIAN PACIS	AM IND	UN- KNOWN	 WHITE	BLACK	FEM	IALE ASIAN PACIS	AM IND ALASK	UN- KNOWN	OTHER	EMP
AGENCY CODE : 072 DEPAR' EEO JOB GROUP : 007 SOCIAL  TITLE TITLE CODE DESCRIPTION  1005C ADMINISTRATIVE DIRECTOR OF 51214 COUNSELOR (ADDICTION TREAT 51274 ASSOCIATE CORRECTIONAL COU 52613 SOCIAL WORKER 54610 CHAPLAIN 60430 RECREATION DIRECTOR 60440 RECREATION SUPERVISOR	L WORKER  WHITE	S  BLACK	MAL HISPN	E ASIAN PACIS 0 0 0 2 0 0	AM IND ALASK  0 0 0 0 0	UN - KNOWN  0 0 0 0 0	WHITE 0 0 1 0 3 4 0	BLACK 1 0 27 1 2 6 3	FEM HISPN 1 1 6 0 1 1	ASIAN PACIS  0 2 1 0 1	AM IND ALASK 0 0 0 0	UN - KNOWN 0 0 3 0 0 0	OTHER00000000000000000000000000000000	EMP
EEO JOB GROUP : 007 SOCIAL TITLE TITLE CODE DESCRIPTION	L WORKER  WHITE	BLACK  0 0 20 1 11 9 4	MAL HISPN	E ASIAN PACIS 0 0 0 2 0 0 1.55	AM IND ALASK  0 0 0 0 0 0 0	UN- KNOWN  0 0 0 0 0 0 0	0 0 1 0 3 4 0	BLACK 1 0 27 1 2 6 6 3 40 31.01	1 6 0 1 1 0	ASIAN PACIS 0 0 2 1 0 1 0 0 4 3.10	AM IND ALASK  0 0 0 0 0 0 0	UN- KNOWN 0 0 3 0 0 0 0 0	0 0 0 0 0	EMP 2 1 68 3 24 22 9
EEO JOB GROUP : 007 SOCIAL  TITLE TITLE CODE DESCRIPTION  1005C ADMINISTRATIVE DIRECTOR OF 51214 COUNSELOR (ADDICTION TREAT 51274 ASSOCIATE CORRECTIONAL COU 52613 SOCIAL WORKER 54610 CHAPLAIN 60430 RECREATION DIRECTOR 60440 RECREATION SUPERVISOR  EEO JOB GROUP TOTAL:  AGENCY CODE : 072 DEPAR	WHITE 0 1 0 2 0 1 3.10	BLACK 0 0 20 11 11 9 4 4 5 34 . 88 CORREC	MAL HISPN 0 0 8 0 3 1 1 10.08	0 0 0 2 0 0 2 1.55	0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	0000	0 0 1 0 3 4 0 8 6.20	1 27 1 2 6 3 3 40 31.01	1 6 0 1 1 0 7.75	0 0 2 1 0 1 0 4 3.10	0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	0 0 3 0 0 0 0 0	0000	EMP 
TITLE TITLE CODE DESCRIPTION  1005C ADMINISTRATIVE DIRECTOR OF 51214 COUNSELOR (ADDICTION TREAT 51274 ASSOCIATE CORRECTIONAL COU 52613 SOCIAL WORKER 54610 CHAPLAIN 60430 RECREATION DIRECTOR 60440 RECREATION SUPERVISOR  EEO JOB GROUP TOTAL:	WHITE  WHITE  O  1  0  1  3.10  TMENT OF  RS  WHITE	BLACK 0 0 20 11 11 9 4 34.88 CORREC	MAL HISPN 0 0 8 0 3 1 1 10.08  TION MAL HISPN	0 0 0 0 2 0 0 0 1.55	0 0 0 0 0 0 0 0 0 0 0 0 0 0	0 0 0 0 0 0 0 0 0 0 0	0 0 1 0 3 4 0 8 6.20	1 27 1 2 6 3 3 40 31.01	1 6 0 1 1 0 7.75	0 0 2 1 0 1 0 4 3.10	0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	0 0 3 0 0 0 0 0	0000	EMP 2 1 688 3 24 222 9 129 100.00

PAGE: 105 REPORT: EBEPR210

NEW YORK CITY DEPARTMENT OF CITYWIDE ADMINISTRATIVE SERVICES CITYWIDE EQUAL EMPLOYMENT DATABASE SYSTEM (CEEDS) RUN DATE: 01/03/20 RUN TIME: 13:44:06.5

WORK FORCE COMPOSITION SUMMARY
QUARTER 2 YEAR 2020 AGENCY 072 DEPARTMENT OF CORRECTION

EEO JOB GROUP TOTAL...:

PAGE: 106 REPORT: EBEPR210

AGENCY CODE : 072 DEPARTMENT OF CORRECTION EEO JOB GROUP : 009 PUBLIC RELATIONS

			MAL	E					FEM	ALE				
TITLE TITLE CODE DESCRIPTION	WHITE	BLACK	HISPN	ASIAN PACIS	AM IND	UN- KNOWN	WHITE	BLACK	HISPN	ASIAN PACIS	AM IND	UN- KNOWN	OTHER	TOTAL EMP
1000D ADMINISTRATIVE GRAPHIC ART 90313 FILM MANAGER 91415 GRAPHIC ARTIST	0 0 0	0 1 0	0 0 0	0 0 0	0 0 0	1 0 0	0 0 1	0 0 0	0 0	0 0	0 0 0	0 0 1	0 0 0	1 1 2
EEO JOB GROUP TOTAL:	0.00	1 25.00	0.00	0.00	0.00	1 25.00	1 25.00	0.00	0.00	0.00	0.00	1 25.00	0.00	100.00

AGENCY CODE : 072 DEPARTMENT OF CORRECTION EEO JOB GROUP : 010 TECHNICIANS

				1-12 3.1						т шт.					
	TLE TITLE DE DESCRIPTION	WHITE	BLACK	HISPN	ASIAN PACIS	AM IND ALASK	UN- KNOWN	WHITE	BLACK	HISPN	ASIAN PACIS	AM IND ALASK	UN - KNOWN	OTHER	TOTAL EMP
	02I ADMINISTRATIVE INVESTIGATO	0	0	0	0	0	0	1	3	3	0	1	0	0	8
13	616 SUPERVISING COMPUTER SERVI	2	0	0	0	0	0	0	0	0	0	0	0	0	2
13	620 COMPUTER AIDE	0	0	0	2	0	0	0	0	0	0	0	0	0	2
30	080 PARALEGAL AIDE	0	0	0	0	0	1	0	0	0	0	0	0	0	1
30	081 LEGAL COORDINATOR	0	10	1	1	0	1	1	9	5	0	0	0	0	28
31	105 INVESTIGATOR	1	2	0	0	0	0	0	5	0	0	0	0	0	8
31	113 FRAUD INVESTIGATOR	0	1	0	0	0	0	0	0	0	0	0	0	0	1
31	121 ASSOCIATE INVESTIGATOR	0	3	0	1	0	0	0	4	0	0	0	0	0	8
31	215 PUBLIC HEALTH SANITARIAN	1	1	0	1	0	0	0	1	0	2	0	0	0	6
31	220 ASSOCIATE PUBLIC HEALTH SA	0	1	0	2	0	0	0	0	0	0	0	0	0	3
	305 INDUSTRIAL HYGIENIST	Ō	0	Ó	0	Ō	0	0	1	Ō	0	Ö	Ō	Ō	1
40	482 WORKERS' COMPENSATION BENE	Ō	Ō	Ō	Ō	Ō	Ō	Ō	0	1	Ō	0	Ō	Ō	1
	EEO JOB GROUP TOTAL:	4	18	1	7	0	2	2	23	9	2	1	0	0	69
		5 80	26 09	1 45	10 14	0 00	2 90	2 90	33 33	13 04	2 90	1 45	0 00	0 00	100 00

AGENCY CODE : 072 DEPARTMENT OF CORRECTION EEO JOB GROUP : 012 CLERICAL SUPERVISORS

			MAL	E					FEM	ALE				
TITLE TITLE CODE DESCRIPTION	WHITE	BLACK	HISPN	ASIAN PACIS	AM IND ALASK	UN- KNOWN	WHITE	BLACK	HISPN		AM IND ALASK	U	OTHER	TOTAL EMP
10124 PRINCIPAL ADMINISTRATIVE A	0	2	2	4	0	0	7	32	11	7	0	1	0	66
EEO JOB GROUP TOTAL:	0.01	2 3.03	3.03								0.00			

AGENCY CODE : 072 DEPARTMENT OF CORRECTION

RUN DATE: 01/03/20 RUN TIME: 13:44:06.5 NEW YORK CITY DEPARTMENT OF CITYWIDE ADMINISTRATIVE SERVICES
CITYWIDE EQUAL EMPLOYMENT DATABASE SYSTEM (CEEDS)
WORK FORCE COMPOSITION SUMMARY
020 AGENCY 072 DEPARTMENT OF CORRECTION

QUARTER 2 YEAR 2020

EEO JOB GROUP : 013 CLERI	CAL			_										
TITLE TITLE CODE DESCRIPTION			MAL	E ASIAN	AM_IND	UN-			FEM	ASIAN	AM IND	UN-		TOTAL
CODE DESCRIPTION	WHITE	BLACK	HISPN	PACIS	ALASK	KNOWN	WHITE	BLACK	HISPN	PACIS	ALASK	KNOWN	OTHER	EMP
10216 SECRETARY 10251 CLERICAL ASSOCIATE 10605 CASHIER 11702 OFFICE MACHINE AIDE 12200 STOCK WORKER 12202 SUPERVISOR OF STOCK WORKER 12875 SECRETARY TO THE COMMISSIO 40526 BOOKKEEPER 70400 CORRECTION ADMINISTRATIVE	0	0	0	0	0	0	0	0 24	1	0	0	0	0	1 49
10605 CASHIER	1	1	1	0 2 3 0 3	0 0 1	Ö	1	10	6	5	0	1	0	29
11702 OFFICE MACHINE AIDE 12200 STOCK WORKER	0 2	$\frac{0}{4}$	3	3	0	0	0	1	0	0 0	0	0	0	1 13
12202 SUPERVISOR OF STOCK WORKER 12875 SECRETARY TO THE COMMISSIO	0	8 0	2	1	Ü	0	0		0 1	0	0	0	0	14 1
40526 BOOKKEEPER	0	0	0	0	0	0	Ö	0 2	0 3	1	0	Ö	Ö	1 7
				_	0	_	0	_	_	-	0	0	0	,
EEO JOB GROUP TOTAL:	5 4.32	23 19.83	7 6.03	9 7.76	1 0.86	1 0.86	3 2.59	40 34.48	18 15.52	7 6.03	0.00	$\frac{2}{1.72}$	0.00	116 100.00
EEO JOB GROUP : 015 POLIC	TMENT OF E SUPERV	ISORS												
TITLE TITLE			MAL	E ASIAN	AM IND	UN-			FEM	ALE ASIAN	AM IND	UN -		TOTAL
TITLE TITLE CODE DESCRIPTION	WHITE	BLACK	HISPN	PACIS	ALASK	KNOWN	WHITE	BLACK	HISPN	PACIS	ALASK	KNOWN		
70467 CAPTAIN (CORRECTION)	54	199	56	17	0	3	14	410	65	5	2	4	0	829
7048B WARDEN - ASSISTANT DEPUTY 7048C WARDEN - DEPUTY WARDEN	1	20 9	0	0	0	0	0	35 18	3 4	0	0	0	0	69 32
70467 CAPTAIN (CORRECTION) 7048B WARDEN - ASSISTANT DEPUTY 7048C WARDEN - DEPUTY WARDEN 7048D WARDEN - DEPUTY WARDEN IN 70488 WARDEN (CORRECTION) ((MANAG	1 1	0 4	0 1	0	0	0	0	1 8	0	0	0	0	0	2 14
EEO JOB GROUP TOTAL:	59		63	19	0	3	15	472	72	5	2	Δ	0	946
Ele deb eneel lemm	6.24	24.52	6.66	2.01	0.00	0.32	1.59	49.89	7.61	0.53	0.21	0.42		100.00
AGENCY CODE : 072 DEPAR	TMENT OF	CODDEC	TT ON											
EEO JOB CROTTP . 018 POLIC	E:			_										
TITLE TITLE CODE DESCRIPTION			MAL	E ASIAN	AM IND	UN-			F.F.M	ASIAN	AM IND	UN-		TOTAL
			HISPN	PACIS	ALASK	KNOWN	WHITE	BLACK	HISPN	PACIS	ALASK	KNOWN	OTHER	EMP
70410 CORRECTION OFFICER	788	2507	1343	339	28	37	135	2620	740	49	37	34	0	8657
EEO JOB GROUP TOTAL:	788 9.10	2507 28.96	1343 15.51	339 3.92	28 0.32	37 0.43	135 1.56	2620 30.26	740 8.55	49 0.57	37 0.43	34 0.39	0	8657 100.00
	9.10	20.96	13.31	3.92	0.32	0.43	1.56	30.26	0.55	0.57	0.43	0.39	0.00	100.00
	TMENT OF		TION											
EEO JOB GROUP : 020 FOOD			MAI	E					FEM	IALE				
TITLE TITLE CODE DESCRIPTION	WILLUE	DIACE	птсри	ASIAN	AM IND	UN-	MUTTE	ם די זי כי גי	штерм	ASIAN	AM IND ALASK	UN-	ОТИБЬ	TOTAL
	 MUTIE		11TOLN	PACIS				PIACK	1119LN	PACIS	ALASK			
05058 FOOD SERVICE MANAGER	3	4	0	0	0	0	0	3	0	0	0	0	0	10

PAGE: 107 REPORT: EBEPR210

RUN DATE: 01/03/20 PRUN TIME: 13:44:06.5  QUARTER 2 YEAR 202		DEPARTMI EQUAL EN WORK FOI 072 DEI	MPLOYMEN RCE COME	T DATAB.	ASE SYS SUMMAR	STEM (CE LY	E SERVI EDS)	CES		PA( REPO)	GE: RT: EB	108 EPR210	
06593 FOOD SERVICE ADMINISTRATOR 54910 COMMISSARY MANAGER 90210 COOK (740,072,067 AND 069) 90235 SENIOR COOK	0 2 4	1 0 0 2 5 7 2 2	0 0 2 0	0 0 0	0 0 1 0	0 0 0	1 42 4	0 1 2 3	0 0 2 0	0 0 0	0 0 0	0 0 0	4 4 113 25
EEO JOB GROUP TOTAL:	11 7.06 46.1	2 11 5 7.05	1.28	0.00	0.64	0.00	51 32.69	6 3.85	2 1.28	0.00	0.00	0.00	156 100.00
AGENCY CODE : 072 DEPARTEEO JOB GROUP : 021 HEALTH	I SERVICES		∵F					FFM	ΔT.F:				
TITLE TITLE CODE DESCRIPTION	WHITE BLAC	K HISPN	ASIAN PACIS	AM IND ALASK	UN- KNOWN	WHITE	BLACK	HISPN	ASIAN PACIS	AM IND ALASK	UN- KNOWN	OTHER	TOTAL EMP
81801 DIETARY AIDE 81803 INSTITUTIONAL AIDE	0 0 1	1 2 0 1	0	0	0	0	4 1	0	0	0	0	0	7 14
EEO JOB GROUP TOTAL:	0.00 52.3	1 8 14.29	2 9.52	0.00	0.00	0.00	5 23.81	0.00	0.00	0.00	0.00	0.00	100.00
	MENT OF CORI		∵F					FFM	ΔT.F:				
TITLE TITLE CODE DESCRIPTION	WHITE BLAC	K HISPN	PACIS	AM IND ALASK	KNOWN	MHT.I.F.	BLACK	HISPN	PACIS	ALASK	UN- KNOWN	OTHER	TOTAL EMP
80760 SUPERVISING HOUSEKEEPER 90510 EXTERMINATOR			0	0	1 0	0	1 0	0	0	0	0	0	2 4
EEO JOB GROUP TOTAL:	16.66 33.3	2 3 16.67	0.00	0.00	16.67	0.00	16.67	0.00	0.00	0.00	0.00	0.00	100.00
	MENT OF CORF		. 17					TZTZM	17) T T2				
TITLE TITLE CODE DESCRIPTION	WHITE BLAC		ASIAN	AM IND ALASK	UN-			HISPN	ASIAN	AM IND ALASK	UN-	OTHER	TOTAL EMP
90116 LICENSED BARBER (CORRECTIO	0 1	0 0	0	0	0	0	0	0	0	0	0	0	10
EEO JOB GROUP TOTAL:	0.00 100.0	0 0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	100.00
AGENCY CODE : 072 DEPARTEEO JOB GROUP : 025 CRAFT			-					771					
TITLE TITLE CODE DESCRIPTION	WHITE BLAC	MAI K HISPN	ASIAN PACIS	AM IND ALASK	UN- KNOWN	WHITE	BLACK	HISPN	ASIAN PACIS	AM IND ALASK	UN- KNOWN	OTHER	TOTAL EMP
31314 ASBESTOS HANDLER SUPERVISO	0	2 0	0	0	0	0	0	0	0	0	0	0	2

RUN DATE: 01/03/20 NEW YORK CITY DEPARTMENT OF CITYWIDE ADMINISTRATIVE SERVICES PAGE: 109
RUN TIME: 13:44:06.5 CITYWIDE EQUAL EMPLOYMENT DATABASE SYSTEM (CEEDS) REPORT: EBEPR210 WORK FORCE COMPOSITION SUMMARY QUARTER 2 YEAR 2020 AGENCY 072 DEPARTMENT OF CORRECTION 34205 SUPERVISOR OF ELECTRICAL I Λ 90211 BAKER Ω Ω Ω Ω 90234 SENIOR BAKER (CORRECTION) 90698 MAINTENANCE WORKER 90723 LOCKSMITH 90733 RADIO REPAIR MECHANIC Ω Ω Ω 90735 ROOFER 90774 SUPERVISOR OF MECHANICS 91215 TRACTOR OPERATOR 91225 METAL WORK MECHANIC 91555 MATE (DC) 91638 SENIOR STATIONARY ENGINEER 91644 STATIONARY ENGINEER 91717 ELECTRICIAN Λ 91769 SUPERVISOR ELECTRICIAN 91915 PLUMBER 91925 STEAM FITTER 8 91940 THERMOSTAT REPAIRER 5 91971 SUPERVISOR STEAM FITTER 0 91972 SUPERVISOR PLUMBER 92005 CARPENTER 11 92205 BRICKLAYER 92210 CEMENT MASON Ô 92235 PLASTERER 92235 PLASIERER 1
92340 SHEET METAL WORKER 2
92501 AUTO BODY WORKER 0
92508 AUTOMOTIVE SERVICE WORKER 3 92510 AUTO MECHANIC 92511 AUTO MECHANIC (DIESEL) 92575 GUDERVISOR OF CONTROL 92575 SUPERVISOR OF MECHANICS (M 92610 MACHINIST EEO JOB GROUP TOTAL...: 24 163 63.42 20.62  $9.\bar{34}$ 4.67  $0.3\overline{9}$   $0.7\overline{8}$   $0.0\overline{0}$   $0.3\overline{9}$ 0.39 0.00 0.00 0.00 0.00 100.00 AGENCY CODE : 072 DEPARTMENT OF CORRECTION EEO JOB GROUP : 026 OPERATORS ASIAN AM IND UNPTION WHITE BLACK HISPN PACIS ALASK KNOWN WHITE BLACK HISPN PACIS ALASK KNOWN OTHER TITLE TITLE CODE DESCRIPTION 0 0 0 91650 HIGH PRESSURE PLANT TENDER 8 1 92123 PRINTING PRESS OPERATOR 0 1 0 0 2 11 Õ Õ Õ Ω Ω 92355 WELDER 0 0 0 0 0 EEO JOB GROUP TOTAL...:  $55.\bar{00}$   $25.0\bar{0}$   $10.0\bar{0}$   $10.0\bar{0}$   $0.0\bar{0}$   $0.0\bar{0}$   $0.0\bar{0}$   $0.0\bar{0}$   $0.0\bar{0}$   $0.0\bar{0}$   $0.0\bar{0}$   $0.0\bar{0}$   $0.0\bar{0}$   $0.0\bar{0}$ : 072 DEPARTMENT OF CORRECTION AGENCY CODE EEO JOB GROUP : 027 TRANSPORTATION CODE DESCRIPTION

RUN TIME: 13:44:06.5  QUARTER 2 YEAR 20	CIT	YWIDE E W GENCY C	QUAL EM ORK FOR 172 DEP	PLOYMEN CE COMP ARTMENT	T DATAB OSITION OF COR	ASE SYS SUMMAR RECTION	TEM (CE	EDS)			REPO	RT: EB	EPR210	
91212 MOTOR VEHICLE OPERATOR 91232 MOTOR VEHICLE SUPERVISOR	5 0	20 2	12 1	1	0	0	2	2	1	0	0 0	1	0	44 4
EEO JOB GROUP TOTAL:	5 10.42	22 45.83	27.08	2.08	0.00	0.00	4.17	2 4.17	4.17	0.00	0.00	2.08	0.00	100.00
AGENCY CODE : 072 DEPAR EEO JOB GROUP : 028 LABOR	IMENT OF ERS	CORREC	TION	D.					FEM	מז ב				
TITLE TITLE CODE DESCRIPTION	WHITE	BLACK	HISPN	PACIS	ALASK	KNOWN	WHITE	BLACK	HISPN	PACIS	ALASK	KNOWN	OTHER	TOTAL EMP
90736 RUBBER TIRE REPAIRER 91722 ELECTRICIAN'S HELPER 91916 PLUMBER'S HELPER 91926 STEAM FITTER'S HELPER 92225 MASON'S HELPER	0 13 17 2 1	1 4 1 4 0	1 4 3 0 0	0 2 0 0	0 0 0 0	0 0 0 0	0 0 0 0	0 1 0 0	0 0 1 0 0	0 0 0 0	0 0 0 0	0 0 0 0	0 0 0 0	2 24 22 6 1
EEO JOB GROUP TOTAL:	33 59.99	10 18.18	8 14.55	3.64	0.00	0.00	0.00	1.82	1.82	0.00	0.00	0.00	0.00	100.00
AGENCY CODE : 072 DEPAR EEO JOB GROUP : 030 TEACH	ERS AND	COUNSEL	ORS	T.					TETEM	17 T T				
THE TOP SPOTED AND THE ST	ERS AND	COUNSEL	ORS	E ASIAN PACIS	AM IND	 UN- KNOWN	 WHITE	BLACK	FEM HISPN	ALE ASIAN PACIS	AM IND	UN - KNOWN	OTHER	TOTAL EMP
EEO JOB GROUP : 030 TEACH	ERS AND WHITE	COUNSEI  BLACK	ORS MAL HISPN	PACIS	AM IND ALASK  0	UN- KNOWN  0	 WHITE  0 0	BLACK	HISPN	ALE ASIAN PACIS  0	AM IND ALASK  0	UN - KNOWN  0		TOTAL EMP 4 2
EEO JOB GROUP : 030 TEACH TITLE TITLE CODE DESCRIPTION	ERS AND WHITE 0	COUNSEI  BLACK  0 0	ORS MAL HISPN	PACIS	ALASK  0 0	KNOWN  0 0	WHITE 0 0	BLACK	HISPN 1 0	PACIS 0 0	ALASK	KNOWN  0 0	0 0	4 2
EEO JOB GROUP : 030 TEACH TITLE TITLE CODE DESCRIPTION 51225 FITNESS INSTRUCTOR 60331 SENIOR INSTITUTIONAL TRADE EEO JOB GROUP TOTAL:	WHITE OR O	BLACK 0 0 0.00	ORS MAL HISPN 1 0	PACIS 1 2 50.00	ALASK 0 0 0	KNOWN 0 0 0	WHITE 0 0 0	BLACK 1 0 16.67	HISPN 1 0 16.67	PACIS 0 0 0	ALASK 0 0 0	KNOWN  0 0 0	0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	4 2 100.00
EEO JOB GROUP : 030 TEACH  TITLE TITLE CODE DESCRIPTION  51225 FITNESS INSTRUCTOR 60331 SENIOR INSTITUTIONAL TRADE  EEO JOB GROUP TOTAL:  AGENCY CODE : 072 DEPAR EEO JOB GROUP : 031 PARA  TITLE TITLE CODE DESCRIPTION	WHITE  O  0  0  0.01  IMENT OF PROFESSI  WHITE	BLACK  0 0 0.00  CORRECONAL OC	ORS MAL HISPN 0 16.67 TION CUPATIO MAL HISPN	PACIS 1 2 50.00  NS E ASIAN PACIS	ALASK  0 0 0 0.00  AM IND ALASK	KNOWN  0 0 0 0 0 .00	WHITE 0 0 0 0 0 .00	BLACK  1 0  16.67	HISPN 1 0 1 16.67 FEM	PACIS 0 0 0 0.00  ALE ASIAN PACIS	ALASK  0 0 0 0 0.00	KNOWN  0 0 0 0 0 UN- KNOWN	0 0 0.00	100.00 TOTAL EMP
EEO JOB GROUP : 030 TEACH TITLE TITLE CODE DESCRIPTION 51225 FITNESS INSTRUCTOR 60331 SENIOR INSTITUTIONAL TRADE EEO JOB GROUP TOTAL:	WHITE  O  0  0  0.01  IMENT OF PROFESSI  WHITE	BLACK  0 0 0.00  CORRECONAL OC	ORS MAL HISPN 0 16.67 TION CUPATIO MAL HISPN	PACIS 1 2 50.00  NS E ASIAN PACIS	ALASK  0 0 0 0.00  AM IND ALASK	KNOWN  0 0 0 0 0 .00	WHITE 0 0 0 0 0 .00	BLACK  1 0  16.67	HISPN 1 0 1 16.67 FEM	PACIS 0 0 0 0.00  ALE ASIAN PACIS	ALASK  0 0 0 0 0.00	KNOWN  0 0 0 0 0 UN- KNOWN	0 0 0.00	100.00 TOTAL EMP

RUN DATE: 01/03/20 NEW YORK CITY DEPARTMENT OF CITYWIDE ADMINISTRATIVE SERVICES PAGE:

110

RUN DATE: 01/03/20 NEW YORK CITY DEPARTMENT OF CITYWIDE ADMINISTRATIVE SERVICES PAGE: 111
RUN TIME: 13:44:06.5 CITYWIDE EQUAL EMPLOYMENT DATABASE SYSTEM (CEEDS) REPORT: EBEPR210

WORK FORCE COMPOSITION SUMMARY
QUARTER 2 YEAR 2020 AGENCY 072 DEPARTMENT OF CORRECTION

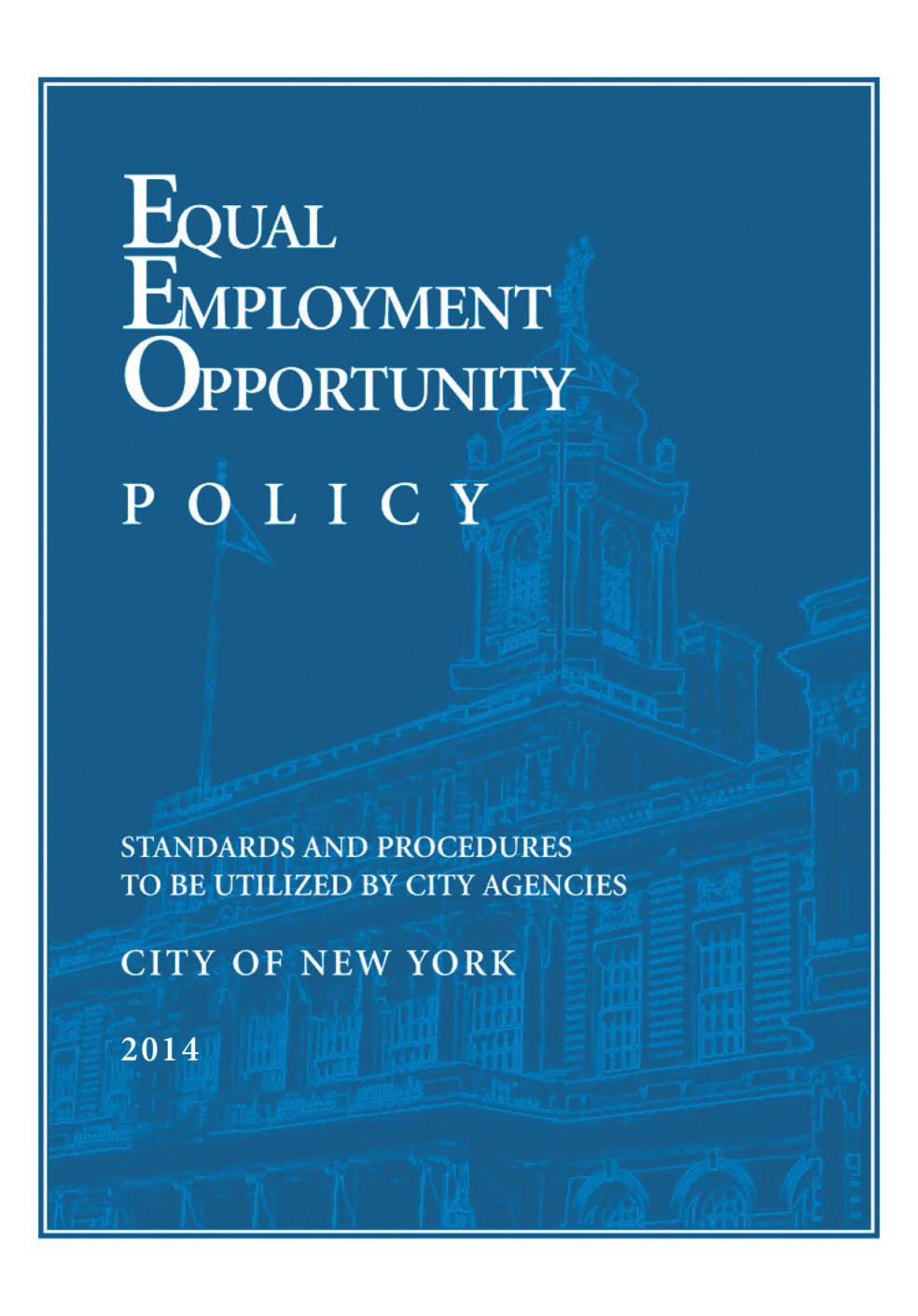
AGENCY TOTAL....: 1227 3125 1565 468 31 52 245 3548 959 122 43 55 0 11440 10.73 27.32 13.68 4.09 0.27 0.45 2.14 31.01 8.38 1.07 0.38 0.48 0.00 100.00

# Appendix - 2

Department of Correction

Equal Employment Opportunity Policy, Standards and Procedures to be Utilized

by City Agencies, 2014



# EQUAL EMPLOYMENT OPPORTUNITY POLICY

STANDARDS AND PROCEDURES
TO BE UTILIZED BY CITY AGENCIES

# **CITY OF NEW YORK**

BILL DE BLASIO Mayor

LISETTE CAMILO
Commissioner
Department of Citywide Administrative Services

2014

# NEW YORK CITY EQUAL EMPLOYMENT OPPORTUNITY POLICY

## **TABLE OF CONTENTS**

INT	RODU	UCTION	1
I.	EQU	UAL EMPLOYMENT OPPORTUNITY POLICY	2
	А. В.	Types of Prohibited Conduct Applicability	2 3
II.	SPE	CIFIC PROTECTIONS	4
	A. B. C. D. E.	Sexual Harassment Disabilities Religion Retaliation Domestic Violence, Sexual Offenses, or Stalking	5 5 6 6 7
III.	PRO	OCEDURES	7
	A. B. C. D. E. F. G.	Reporting Violations Contact with the EEO Office Withdrawing Complaints Mediation Concluding the Complaint Investigation Other Places Where Complaints May Be Filed Requests for Reasonable Accommodations  1. Disabilities 2. Religious Accommodations 3. Victims of Domestic Violence, Sexual Offenses, or Stalking 4. Pregnancy	7 8 9 9 10 10 11 12 12 13 13
	Н. I.	Confidentiality Documentation	14 14
	I.	Additional Sources of Procedural Information	15

IV.	AGENCY SPECIFIC DIVERSITY AND EEO PLANS ENFORCEMENT AND ACCOUNTABILITY STANDARDS		15-19 19
V.			
	Α.	Department of Citywide Administrative Services	19
	В.	Agency Heads	20
	C.	EEO Officers	22
	D.	Agency General Counsels	22
	E.	Managers and Supervisors	22
	F.	Personnel Officers	23

# NEW YORK CITY EQUAL EMPLOYMENT OPPORTUNITY POLICY (2014)

#### **Introduction**

The New York City Charter provides that each agency head must ensure that his or her agency does not discriminate against employees or applicants for employment in any manner prohibited by federal, state, and local law.<sup>1</sup> In addition, the Charter requires agency heads to establish measures, programs, and annual EEO Plans that communicate each agency's efforts to provide equal employment opportunity ("EEO") to City employees and applicants for employment within City government.<sup>2</sup> The Department of Citywide Administrative Services ("DCAS") is required to establish uniform procedures and standards to assist City agencies in establishing annual EEO Plans, and other measures and programs to ensure equal employment opportunity.<sup>3</sup> DCAS developed this Policy,<sup>4</sup> and the standards and procedures contained herein, to implement DCAS' and the City's obligations under the City Charter; federal, state, and local laws; and the City's diversity and inclusion strategy.

The Equal Employment Opportunity Policy (2014), hereafter known as "Policy," supersedes the previous Equal Employment Opportunity Policy (2005) of the City of New York. Detailed uniform complaint and reasonable accommodation procedures are published separately. This Policy, any addenda to this Policy, and the EEO Policy Handbook are to be distributed to each agency head, EEO Officer,<sup>5</sup> General Counsel, Agency Personnel Officer (APO), manager, and supervisor.

In addition to the Policy, DCAS updated the EEO Policy Handbook, "About EEO: What You May Not Know." <sup>6</sup> The EEO Policy Handbook was created to provide City government employees with a user-friendly summary of the relevant laws and the Policy.

<sup>&</sup>lt;sup>1</sup> See Charter Section 815(h).

<sup>&</sup>lt;sup>2</sup> See Charter Section 815(a)(19).

<sup>&</sup>lt;sup>3</sup> See Charter Section 814(a)(12).

<sup>&</sup>lt;sup>4</sup> This Policy was drafted in consultation with the Equal Employment Practices Commission, the New York City Law Department and EEO Officers from various City agencies.

<sup>&</sup>lt;sup>5</sup> Each agency head appoints an EEO Officer to assist with the implementation of the Policy, standards, and procedures. The agency EEO Officer and other personnel, including EEO counselors, investigators, liaisons, etc., are referred to in this Policy as 'EEO office or EEO representatives.'

<sup>&</sup>lt;sup>6</sup> The Policy may be downloaded at <a href="http://www.nyc.gov/html/dcas/html/about/eeopol">http://www.nyc.gov/html/dcas/html/about/eeopol</a>. The EEO Policy Handbook, "About EEO: What You May Not Know," may be downloaded at <a href="http://www.nyc.gov/html/dcas/html/about/eeo-booklet.shtml">http://www.nyc.gov/html/dcas/html/about/eeo-booklet.shtml</a>.

### I. Equal Employment Opportunity Policy

The City of New York is an equal opportunity employer and prohibits discriminatory employment actions against, and treatment of, City employees and applicants for employment based on actual or perceived race, color, national origin, alienage or citizenship status, religion or creed, gender (including "gender identity" -- which refers to a person's actual or perceived sex, and includes self-image, appearance, behavior or expression, whether or not different from that traditionally associated with the legal sex assigned to the person at birth), disability, age (18 and over), military status, prior record of arrest or conviction, marital status, partnership status, genetic information or predisposing genetic characteristic, sexual orientation, status as a victim or witness of domestic violence, sex offenses or stalking, and unemployment status.

# A. <u>Types of Prohibited Conduct</u><sup>12</sup>

Decisions and practices based on an individual's protected status (e.g., race, religion, age, and the other categories listed above) that unlawfully affect employment or the compensation, terms, conditions, or privileges of an individual's employment or potential employment with the City of New York are prohibited by this Policy. This includes unlawful decisions, actions, and practices that occur in the course of recruitment, testing, hiring, work assignments, salary and benefits, working conditions, performance evaluations, promotions, training opportunities, career development and advancement, transfers, discipline, discharge, or any other application or selection process relating to employment.

<sup>&</sup>lt;sup>7</sup> Some employment actions motivated by the reasons listed are permitted by law, such as where an employer may deny employment on the basis of an applicant's prior record of conviction, if there is a direct relationship between one or more of the applicant's criminal offenses and the specific employment sought, or where employing the applicant poses an unreasonable risk to property or to the safety or welfare of specific individuals or the general public. (*See* Correction Law, Art. 23-A, Section 752.)

<sup>&</sup>lt;sup>8</sup> "Partnership status" was added as a protected class under New York City's Human Rights Law on October 3, 2005.

<sup>&</sup>lt;sup>9</sup> The term "predisposing genetic characteristic" was adopted on August 30, 2005 to streamline the terms "genetic predisposition" and "carrier status" in the previous version of the New York State Human Rights Law.

<sup>&</sup>lt;sup>10</sup> "Status as victim of sex offenses or stalking" was added as a protected class under the City Human Rights Law on December 22, 2003.

<sup>11 &</sup>quot;Unemployment status" was added as a protected class under New York City's Human Rights Law on June 11, 2013.

<sup>&</sup>lt;sup>12</sup> See also, EEO Policy Handbook, "About EEO: What you May Not Know," for more examples of prohibited conduct.

The Policy also prohibits sexual harassment (i.e., conduct or language of a sexual nature) and harassment based on gender or any other protected characteristic (such as race, religion, disability, or sexual orientation). Forms of harassment may include, but are not limited to, the use of vulgar language, abusive acts or language, hostility, physical aggression, intimidation, or unequal treatment.

The Policy prohibits conduct which unreasonably interferes with an employee's job performance or creates an intimidating, hostile, or offensive working environment, or creates an abusive working environment based on any protected characteristic.

Harassment and/or retaliation against a person who opposes or complains about prohibited conduct or participates in any way in the complaint, investigation, or reasonable accommodation processes are strictly prohibited.

The Policy also prohibits the denial of reasonable accommodations for disabilities; pregnancy, childbirth, and related medical conditions; religious beliefs, observances, and practices; or for victims of domestic violence, sex offenses, or stalking that do not create an undue hardship.

Some offensive acts or remarks may violate this Policy even if they are not so severe that they violate federal, state, or local discrimination laws. The City and its agencies may discipline conduct that violates this Policy even if the conduct does not violate a law prohibiting discrimination.

The Policy also prohibits any City employee from aiding, abetting, inciting, compelling, or coercing any person present in a City facility, whether or not that person is an employee of the City, from engaging in any conduct prohibited by this Policy, including, but not limited to, conduct that creates a hostile work environment based on any protected characteristic.

# B. Applicability

Everyone who works within New York City government or its workplaces, or who seeks employment within City government, is covered by federal, state, and local employment laws, and this Policy. This includes all current employees, managers (including executives and senior level staff members), supervisors, co-workers, paid and unpaid interns, <sup>13</sup> and job applicants.

<sup>&</sup>lt;sup>13</sup> The prohibition of discrimination against interns was added in the New York City's Human Rights Law on April 15, 2014.

This Policy not only protects individuals from prohibited conduct because of their own protected status (such as their own actual or perceived race, religion, national origin, or disability), but also protects individuals from conduct motivated by the actual or perceived race, religion, national origin, or disability, etc., of other persons with whom they are associated. For example, this Policy applies to individuals who are subjected to adverse actions because of their marriage to, or domestic partnership or association with, persons of a particular racial, religious, or national origin group, or persons who have a disability. Moreover, discrimination based on an individual's name(s) or spouse's or domestic partner's name(s) that is associated with a particular racial, religious, or national origin group is prohibited.

These protections apply to actions, whether or not intentionally offensive or directed at a particular person or group, which violate this Policy.

This Policy extends to conduct which occurs at any location that could be reasonably regarded as an extension of the workplace, such as any field location, off-site business-related social function, City vehicle, or facility where City government business is being conducted and discussed.

In addition, Work Experience Program ("WEP") participants have a right to a workplace that is free of discrimination, including harassment based on race, color, national origin, religion, gender, disability, or age, and any basis that could otherwise be determined to be prohibited behavior pursuant to the Policy as applied to employees or applicants for employment.

All City employees, interns, and WEP participants are expected to be respectful of everyone in the City's workplaces and members of the public, and to be sensitive to the effects of their behavior on those around them. All employees, interns, and WEP participants must be trained in the requirements of this Policy and must receive a copy of the EEO Policy Handbook, "About EEO: What You May Not Know."

# II. Specific Protections

The following sections are provided to enable individuals to understand the unique definitions, issues, rights, and responsibilities under this Policy pertaining to sexual harassment and discrimination based on disability, religion, retaliation, and status as a victim of domestic violence, sex offenses, or stalking.

# A. <u>Sexual Harassment</u>

Sexual harassment is a form of employment discrimination which is prohibited by law. The federal government created guidelines which define sexual harassment as "unwelcome sexual advances, requests for sexual favors, and other verbal or physical conduct of a sexual nature . . . when: 1) submission to the conduct is made either explicitly or implicitly a term or condition of an individual's employment; 2) submission to or rejection of such conduct by an individual is used as the basis for employment decisions affecting such individual; or 3) such conduct has the purpose or effect of unreasonably interfering with an individual's work performance or creating an intimidating, hostile, or offensive working environment."<sup>14</sup>

Sexual harassment may involve individuals of the same or different gender(s). A broad range of behavior may be considered sexual harassment, including sexually suggestive remarks, pictures or gestures, verbal abuse or harassment of a sexual nature, subtle or direct propositions for sexual favors, and any unnecessary touching, patting, or pinching.

# B. <u>Disabilities</u>

Discrimination against a person based on that person's actual or perceived disability, record of disability, or relationship with a person with a disability will not be tolerated by the City of New York. For the purpose of this Policy, a disability is: 1) a physical, medical, mental, or psychological impairment; 2) a history or record of such impairment; or 3) being regarded as having such impairment.

The City of New York and its agencies will take appropriate action to provide reasonable accommodations to qualified employees and job applicants with disabilities, unless providing such accommodations creates an undue hardship. Reasonable accommodations include the provision of equipment, changes in workplace policies and practices, and other forms of assistance that allow people with disabilities to apply for a position, perform their jobs, or enjoy equal benefits and privileges of employment as are enjoyed by other similarly situated employees without disabilities.

Whether an accommodation is reasonable will depend upon the circumstances of the particular request. Some examples of accommodations that may be reasonable include: making facilities physically accessible to, and usable by, persons with disabilities; job restructuring; modifying work schedules; providing or modifying equipment or devices; providing qualified readers, interpreters, auxiliary aids, and/or other support services; and providing leave and/or arranging for transfer or reassignment to a vacant position, if such transfer or reassignment does not violate

<sup>&</sup>lt;sup>14</sup> Code of Federal Regulations, Title 29, Section 1604.11.

the Civil Service Law, Personnel Rules and Regulations, other applicable laws, or regulations and/or collective bargaining agreements.

Undue hardship may exist when an accommodation is significantly difficult, unduly costly, extensive, substantial, disruptive, or would change the nature or operation of an agency's business.

The City of New York encourages employment of and promotional opportunities for qualified persons with disabilities. For example, pursuant to Section 55-a of the New York State Civil Service Law, where agency needs and availability permit, the City encourages agencies to utilize the 55-a Program, which will allow City agencies to employ qualified persons who have been certified as disabled in competitive positions on a non-competitive basis. Individuals who wish to apply for the 55-a Program are encouraged to seek assistance from the Agency Personnel Officer or 55-a Coordinator.

# C. Religion

The Policy prohibits adverse employment actions based on a person's religion. This includes discriminatory practices and decisions, harassment, hostility, or other adverse actions because of a person's actual or perceived creed, religious affiliation, religious beliefs, observances, or practices.

In addition, depending on the circumstances, agencies must try to reasonably accommodate the religious observances, beliefs, or practices of an employee or job applicant, unless the accommodation creates an undue hardship. A reasonable accommodation for religion may be a change in a workplace rule or practice that allows an individual to respect his or her religious observances, beliefs, or practices. City agencies may be required to provide accommodations for religion such as flexible arrival and departure times, and/or leave; voluntary exchanges of shifts or assignments; time and/or place to pray; accommodations relating to appearance and dress; and modifying workplace practices, policies, and/or procedures.

City agencies are not required to provide accommodations that are too costly or difficult to provide, that would be disruptive, or would interfere with job performance.

# D. Retaliation

It is a violation of the Policy to retaliate against or harass any person who asserts his or her rights regarding employment discrimination by: 1) opposing discriminatory practices in the workplace; 2) complaining about prohibited conduct;

or 3) participating in any way in the complaint, investigation, or reasonable accommodation processes. It is also a violation of this Policy to retaliate against or harass someone because of his or her association with such an individual.

Behaviors which may be considered retaliatory include, but are not limited to: threats, reprimands, negative evaluations, harassment, refusal to hire, denial of promotion or job benefits, demotion, suspension, discharge, negative references to prospective employers, or other actions affecting the terms, conditions, or privileges of employment.

Examples of behavior that are protected against retaliation under this Policy include, but are not limited to: expressing an intent to file a charge or complaint alleging prohibited conduct; participating as a witness in an EEO investigation, administrative proceeding, hearing, or trial; and/or seeking a reasonable accommodation.

# E. <u>Domestic Violence</u>, Sex Offenses, or Stalking

The New York City Human Rights Law prohibits employment discrimination against persons who are victims of domestic violence, or victims of sex offenses or stalking, as defined by that law and the New York State Penal Law. Agencies shall provide reasonable accommodations that do not create undue hardship and that enable such persons to satisfy the essential requisites of a job, provided that the status as a victim of domestic violence or victim of sex offenses or stalking is known, or should have been known, by the agency.

# III. Procedures

# A. Reporting Violations

Anyone who believes that he or she has been subjected to any action, decision, or harassment in violation of this Policy, or who witnesses others being subjected to improper conduct, is urged to promptly report the incident(s) to his or her supervisor or manager; to agency personnel supervising the application, testing, and interviewing process; or directly to the EEO office at the agency where the violation actually occurred, or which is the employer of the individual who purportedly committed the complained of act(s). Supervisors, managers, or human resources personnel who receive EEO complaints, or otherwise become aware of any improper discrimination, must notify the agency EEO Officer. Supervisors and managers should also encourage individuals who believe that the Policy has been violated to consult with the EEO office.

An individual who believes that this Policy has been violated may report the incident orally or in writing. Where the report is taken orally, the manager, supervisor, or EEO representative shall document the report. The EEO office will assist any individual in determining whether the conduct or decision reported is appropriate for the complaint process. Where an individual chooses to file an internal complaint with the agency EEO office, that complaint must be filed within one year of the event which is the subject of the complaint.

Persons who wish to discuss a possible violation of this Policy without revealing their identity may do so by telephoning or writing the EEO office. In such cases, the EEO office will provide counseling and take such follow-up action as may be appropriate and possible, given the restraints of anonymity.

If any employee knowingly makes a false accusation of discrimination or knowingly provides false information in the course of an investigation of a complaint, such conduct may be grounds for discipline. A complaint made in good faith, even if found to be unsubstantiated, will not be considered a false accusation.

# B. <u>Contact with the EEO Office</u>

An employee has a right to meet privately with an EEO representative. Such a meeting may take place either during or outside of office hours. If an employee makes a request to meet with an EEO representative during office hours, the employee should obtain approval from a manager or supervisor in order to leave his or her work assignment. An employee need not disclose the purpose for or details of the meeting with an EEO representative. Reasonable leave requests to meet with an EEO representative during work hours cannot be denied by managers or supervisors. Managers and supervisors shall allow employees to meet with EEO representatives at the earliest practicable time consistent with the operational needs of their units. Where an agency has more than one EEO representative, an employee is not required to meet with an EEO representative who works in the employee's division.

At the employee's request, arrangements may also be made to hold the meeting before or after office hours, or during the employee's lunch period. Should such a meeting take place entirely on the employee's own time, he or she need not advise a manager or supervisor of the meeting, or obtain the consent or approval of a manager or supervisor. The EEO representative will arrange to meet with an employee at outside premises where appropriate and/or necessary in order to ensure confidentiality. If necessary, EEO representatives will make arrangements for sign language interpreters and other forms of effective communication with persons with disabilities.

The EEO representative will discuss and research appropriate options, including actions an individual could take on his or her own behalf, referrals to other offices and/or agencies, mediation, investigation, and/or interim relief. The EEO representative may also facilitate any further discussions with other agency personnel.

In appropriate cases, an EEO investigation may be conducted in conjunction with or by an agency's General Counsel's office, Inspector General, or disciplinary officer. In addition, there may be exceptional circumstances under which an investigation may be conducted by another individual or entity, as deemed appropriate by the Law Department or DCAS.

Any person who is interviewed during the course of an EEO investigation has a right to be accompanied by a representative of his or her choice. This includes individuals who make complaints, persons against whom complaints were made, or witnesses. It is preferable that the EEO office receive advance notice that the person who is being interviewed will be bringing a representative.

Any person who is the subject of the complaint will have an opportunity to respond in writing.

All employees are expected to cooperate with EEO investigations. Failure to cooperate in an investigation may result in disciplinary action.

# C. Withdrawing Complaints

A complaint of discrimination may be withdrawn at any time by the person who filed the complaint. Withdrawal of a complaint must be made or confirmed in writing. In some instances, the agency EEO Officer will find it appropriate to end the investigation when the complaint is withdrawn. Prior to ending the investigation, the EEO Officer must determine whether the agency should take corrective action to address inappropriate conduct. If the EEO Officer determines that corrective action is required, it may be necessary for the EEO Officer to continue the investigation or recommend action to remedy inappropriate behavior.

## D. Mediation

Mediation is a voluntary, informal, and confidential process that provides an opportunity for everyone involved in a complaint to come to a mutual agreement about how the complaint should be resolved. It is an alternative that may quickly resolve complaints without a full investigation.

All requests for mediation should be made to the EEO Officer. Mediation may be requested by any party involved and may be declined by any party.

The EEO Officer will determine whether the complaint is appropriate for mediation. The EEO Officer may choose to conduct the mediation internally within the agency, or externally through entities that provide mediation services.

Mediation may be terminated by any party to the mediation. If this occurs, the EEO Officer will inform the other party or parties in writing that the mediation has been terminated. In the event that mediation does not result in a resolution, the EEO Officer will provide the parties with a written statement informing the parties of the complainant's right to an investigation of the allegation. Where efforts to mediate complaints are unsuccessful, complaints will be investigated by the EEO office.

# E. <u>Concluding the Complaint Investigation</u>

The EEO Officer will submit a confidential report of the complaint investigation to the agency head at the conclusion of the investigation. If the EEO Officer concludes that a violation of this Policy has occurred, the EEO Officer will recommend appropriate corrective action. The agency head will review the EEO Officer's report and promptly issue a determination adopting, rejecting or modifying the recommended action. Such determination shall be in writing and may be issued electronically. The EEO Officer will advise all parties in writing of the outcome of a complaint.

Any person found to have engaged in conduct or practices in violation of this Policy may be subject to discipline which may include a reprimand, suspension, probation, demotion, transfer, termination, or any other measures permitted by law and/or collective bargaining agreements. In addition to implementing such disciplinary action, agencies may take such steps as may be necessary to address the impact that any violation of this Policy has had on the complainant or within the agency.

# F. Other Places Where Complaints May Be Filed

The following federal, state, and local agencies enforce laws against discrimination:

- New York City Commission on Human Rights: http://www.nyc.gov/html/cchr/html/home/home.shtml
- New York State Division of Human Rights: <a href="http://www.dhr.ny.gov/">http://www.dhr.ny.gov/</a>

- United States Equal Employment Opportunity Commission (the "EEOC"): <a href="http://www.eeoc.gov">http://www.eeoc.gov</a>
- United States Department of Justice: <a href="http://www.justice.gov/">http://www.justice.gov/</a>

Information about how to contact these agencies can be found in the EEO Policy Handbook, "About EEO: What You May Not Know," at <a href="http://www.nyc.gov/html/dcas/html/about/eeo booklet.shtml">http://www.nyc.gov/html/dcas/html/about/eeo booklet.shtml</a>, the DCAS website at <a href="http://www.nyc.gov/html/dcas/html/about/eeo.shtml">http://www.nyc.gov/html/dcas/html/about/eeo.shtml</a>, or the Office of Citywide Diversity and EEO at 1 Centre Street, 17th Floor North, New York, NY 10007, (212) 386-0257. Please note that there are statutory deadlines for filing complaints with each of these agencies. 15

When a person exercises his or her right to file a complaint with a federal, state, or local administrative agency (known as an "external complaint") based on or related to the same facts and circumstances of an internal complaint, the agency EEO Officer will transfer the matter to the agency General Counsel, who will be responsible for any further handling of the matter. The EEO Officer will notify the complainant and the parties who are the subject of the complaint, in writing, that the investigation by the EEO Officer has been transferred because of the filing of the external complaint. The agency General Counsel will be responsible for handling external complaints regardless of the timing of such complaints (whether filed before the internal complaint is filed, at the same time that the internal claim was filed, or after the internal complaint was filed). After transfer of the complaint to the agency General Counsel, the EEO Officer will cooperate with the General Counsel with respect to the ultimate resolution of the complaint.

# G. Requests for Reasonable Accommodations

City agencies may be required to provide reasonable accommodations when requests are made in connection with disabilities; pregnancy, childbirth, and related medical conditions; religious beliefs, observances, and practices; or for victims of domestic violence, sex offenses, or stalking. The reasonable accommodation process should be flexible and interactive, involving agency representatives who are necessary to the reasonable accommodation process and the individual who is requesting a reasonable accommodation. In all instances, the agency EEO office should be notified of the request in order to facilitate discussions, research appropriate accommodations, and assist in the resolution of the matter.

a private attorney for further guidance.

<sup>&</sup>lt;sup>15</sup> The deadline in some instances is as short as 180 days. Therefore, to preserve their rights, individuals who believe that they have been discriminated against and wish to file a complaint with an external agency should promptly contact the City Commission on Human Rights, the State Division of Human Rights, the EEOC, the Department of Justice, or

EEO representatives, agency personnel supervising any phase of the application process, and/or managers and supervisors involved in the process shall notify individuals who request reasonable accommodations whether the request has been granted. Where the specific accommodation requested is impracticable, agency representatives will seek to implement an appropriate alternative reasonable accommodation. The following procedures detail the specific aspects of each type of request.

1) Disabilities: An employee or job applicant with a disability who requests reasonable accommodations to enable him or her to satisfy the essential functions of the job or enjoy the rights in question may make such requests to his or her manager or supervisor, agency personnel supervising the application process, or directly to the agency EEO Officer or Disabilities Rights Coordinator. A request for a reasonable accommodation may be made orally or in writing. Where the request is made orally, it shall be documented by that person who receives the request.

EEO Officers and/or Disabilities Rights Coordinators, agency personnel supervising the application process, and managers and supervisors involved in the process shall provide reasonable assistance (such as help in completing forms) to an individual requesting an accommodation. Additionally, if a reasonable accommodation is requested to facilitate an individual's ability to apply for employment, the agency staff supervising the application procedures may be required to assist the applicant in completing the application process.

By law, all documentation and information concerning the medical condition or history of an individual requesting a reasonable accommodation for a disability must be collected and maintained on separate forms, and in separate medical files, apart from other personnel data. Such information must be treated as confidential medical records, except that managers and supervisors may be informed of necessary restrictions on work and accommodations required. Furthermore, medical information may be provided: 1) to first-aid and safety personnel, if the disability might require emergency treatment; 2) to government officials investigating the agency's compliance with applicable laws; 3) to workers' compensation offices in accordance with Workers' Compensation Law; and 4) for insurance purposes.

2) Religious Accommodations: An employee or applicant requesting reasonable accommodations for religion may make such requests to his or her manager or supervisor, agency personnel supervising the application process, or directly to the agency EEO Officer. Requests for religious accommodation should be documented by the individual receiving the request.

<sup>&</sup>lt;sup>16</sup> A Disability Rights Coordinator is responsible for ensuring compliance with federal, state, and local laws and the Policy regarding people with disabilities.

3) Victim of Domestic Violence, Sex Offenses, or Stalking: An employee or applicant requesting reasonable accommodations for domestic violence, sex offenses or stalking may make such requests to his or her manager or supervisor, agency personnel supervising the application process, or directly to the agency EEO Officer.

Agencies may require a person requesting a reasonable accommodation to provide certification that the person is a victim of domestic violence, sex offenses, or stalking. The person requesting the reasonable accommodation shall provide a copy of such certification to the agency within a reasonable period after the request is made. A person may satisfy the certification requirement by providing documentation from an employee, agent, or volunteer of a victim services organization, an attorney, a member of the clergy, or a medical or other professional service provider from whom the individual seeking a reasonable accommodation, or that individual's family or household member, has sought assistance in addressing domestic violence, sex offenses, or stalking and the effects of the violence or stalking; a police or court record; or other information consistent with the disclosure and the request for accommodation.

4) Pregnancy:<sup>17</sup> An employee or job applicant requesting reasonable accommodations due to pregnancy and those who suffer medical conditions related to pregnancy, childbirth, or a related medical condition may make such requests to her manager or supervisor, agency personnel supervising the application process, or directly to the agency EEO Officer or Disability Rights Coordinator. Such a reasonable accommodation may include bathroom breaks; leave for a period of disability arising from pregnancy, childbirth, or related medical conditions; breaks to facilitate increased water intake; periodic rest for those who stand for long periods of time; and assistance with manual labor, among other things.

All information, including a statement of the person requesting a reasonable accommodation or any other documentation, record, and the fact that the individual has requested or obtained a reasonable accommodation, shall be retained in the strictest confidence by City agencies, except to the extent that disclosure is requested or consented to in writing by the person requesting the reasonable accommodation, or is otherwise required by applicable federal, state, or local law.

Where an employee or job applicant has requested a reasonable accommodation consistent with these procedures and the agency representative has not provided the reasonable accommodation, an appeal may be made to the agency head. Within 10 business days of receipt of an appeal, the agency head, or his or her designee, shall:

13

<sup>&</sup>lt;sup>17</sup> The City's Human Rights Law was amended to include reasonable accommodations related to pregnancy, childbirth or related medical conditions effective January 30, 2014.

- l. obtain the request for reasonable accommodation made by the employee or applicant and review all related documentation, standards, procedures, and potential accommodations;
- 2. meet and/or consult with the employee or applicant, the EEO Officer, and any agency representative that the agency head deems necessary to the reasonable accommodation request;
- 3. evaluate the reasonableness of employee's or applicant's and agency representative's preferences regarding the accommodation request, giving primary consideration to the employee's or applicant's preferences; and
- 4. consult with the DCAS Office of Citywide Diversity and EEO or the Law Department.

Within 15 business days of receipt of the appeal, the agency head or his\her designee, shall issue a written determination on the request for reasonable accommodation, specifying what accommodation shall be provided, if any, and, where necessary, directing the appropriate agency representative to implement such accommodation promptly. The EEO Officer or Disability Rights Coordinator shall monitor implementation of the reasonable accommodation.

# G. Confidentiality

All complaints, investigations, requests for accommodations, and records will be handled, to the extent possible, in a manner that will protect the privacy interests of those involved. EEO matters may be discussed with other persons who may have information about a complaint or who are necessary to implement reasonable accommodations for disability, religion, status as victims of domestic violence, sex offenses or stalking, and pregnancy, childbirth, or a related medical condition. Therefore, it may be necessary to disclose information to persons with a legitimate need to know about the matter.

# H. <u>Documentation</u>

All inquiries, complaints, requests, mediation efforts, investigations, requests for accommodation, and their outcomes will be documented by the EEO office.

# J. Additional Sources of Procedural Information

The Guidelines for the Implementation of the City's Discrimination Complaint Procedures may be found online:

http://www.nyc.gov/html/dcas/downloads/pdf/misc/eeo discriminationcomplaint procedures.pdf

The City's Reasonable Accommodation Policy and Procedure may be found online:

http://www.nyc.gov/html/dcas/downloads/pdf/misc/eeo\_reasonableaccommodation.pdf

# IV. Agency-Specific Diversity and EEO Plans

Agency heads are required by the New York City Charter to annually prepare, adopt, and implement a plan to provide equal employment opportunity. The plan must be prepared based on uniform procedures and standards provided by DCAS. DCAS will work with agency heads to help them develop realistic and achievable objectives.

Each agency head or, at his or her direction, the agency EEO Officer and/or APO, should review agency statistical information (including total employment and new hires and promotions, by race/ethnicity, and gender), EEO complaints made during the previous fiscal year and the agency's employment practices, policies, and programs. The agency head should then work with the EEO Officer, General Counsel and APO to identify: 1) whether there are any barriers to equal opportunity within the agency; 2) the agency's obligations as a result of government grants and/or contracts; and 3) what, if any, corrective actions are required under court decrees and/or governmental audits. Agencies may wish to seek the advice of the Law Department or consult with the DCAS Office of Citywide Diversity and EEO regarding the development of agency Diversity and EEO Plans.

The Diversity and EEO Plan should communicate the agency's intention to promote equal employment opportunity and diversity and inclusion by continuing effective measures or implementing new strategies and programs (i.e., preventive, corrective and risk management strategies in areas such as recruitment, training, selection, promotion, and policy dissemination standards) that prevent, diminish, or eliminate barriers to equal opportunity employment. DCAS will provide agencies with formats and recommendations for Diversity and EEO Plan development that are consistent with employment practices recommended by human resources management organizations and enforcement entities.

Although each agency's Diversity and EEO Plan will be tailored to the specific issues of that agency, there are some general measures that all agencies are required to implement. Each agency's Diversity and EEO Plan must, at a minimum, include the following:

- A commitment to ensure fair employment practices, and promote a workplace that values its employees in support of the City's diversity and inclusion strategy. The commitment will hold EEO Officers and representatives, human resources professionals, managers and supervisors accountable for ensuring that the agency does not discriminate against employees or applicants for employment and support the diversity and inclusion initiatives at the agency. This commitment should be reflected in the agency strategic plan, mission, vision, and performance metrics. It should also include the agency's strategy to ensure equal employment opportunity and to implement the best diversity and inclusion practices at the agency. The commitment should also be communicated to all employees through a Commitment Statement to affirm the principles of equal employment opportunity and diversity and inclusion.
- A commitment to assess recruitment efforts to determine whether such efforts adversely impact any particular group and what recruitment sources yield a diverse pool of qualified candidates. It should also include the agency's strategy to implement the best diversity and inclusion recruitment practices to ensure equal employment opportunity. Minimally, agencies should identify relevant professional and community organizations serving women and minorities throughout the City, review and update listings of recruitment outreach sources, and contact such organizations when positions not filled through civil service lists become available or where agencies may otherwise use discretion in hiring.
- A commitment to assess agency job postings to ensure appropriate diversity, inclusion, and equal opportunity employer messaging.
- A commitment to assess the manner in which candidates are selected for employment, to determine whether there is any adverse impact upon any particular racial, ethnic, disability, or gender group. To the extent that adverse impact is discovered, the agency head will determine whether the criteria being utilized are job-related. If the criteria are not job-related, the agency will discontinue using that method. Methods which diminish adverse impact will be preferred over those with greater impact, provided that the agency's job-related aims are not compromised by using the method with a diminished impact. Examples of selection methods which may diminish adverse impact include race/ethnicity-neutral and gender-neutral questions in interview materials and assembling interview panels that reflect gender, race and ethnic diversity. The agency will also ensure that, to the extent practicable, agency

personnel involved in both the discretionary and the civil service hiring pool process receive structured interviewing training and use structured interviewing in the selection process.

- A commitment to assess criteria for selecting persons for mid-level to high-level discretionary positions.
- A commitment to make career counseling about civil service jobs available for employees. Employees should be reminded of the identity of the agency's Career Counselor and the type of guidance which is available from the Career Counselor, at least once each fiscal year. Each agency should promptly notify agency employees and DCAS of any change in the identity of the agency Career Counselor.
- A commitment to ensure that all new employees are advised of this Policy, their rights and responsibilities under it, the discrimination complaint and investigation procedures, and the reasonable accommodation procedures.
- A commitment to establish a diversity, inclusion, and EEO training plan to
  ensure that all individuals who work within the agency, including managers and
  supervisors, are trained concerning diversity, inclusion, and EEO-related rights
  and responsibilities in a manner consistent with the minimum standards for
  diversity, inclusion and EEO training established by DCAS.
- A commitment to review on a regular basis and retain information about personnel actions, discretionary hiring, applicants, promotions, demotions, transfers, rates of pay, terms of compensation, and selection for training or apprenticeship as required by federal, state, and local law, and/or the City's official records retention schedule.
- A plan to meet obligations or remedies required or recommended as a result of government grants or contracts, court orders, consent decrees, or any audit/review conducted by a governmental agency.

Other measures which may be used to ensure fair employment practices include, for example:

- Advertising job vacancy notices in periodicals and websites with a diverse and inclusive readership.
- Sending job vacancy notices to professional and community organizations serving diverse and inclusive populations.

- Participating in career and job fairs.
- Whenever possible, promoting public service as a career choice at schools, colleges and universities.
- Using internships, work/study, co-op, and scholarship programs to attract interested persons and to develop and hire interested and qualified candidates.
- Sponsoring open houses (i.e., networking events, facilities tours).
- Working with appropriate DCAS personnel to review the competencies, skills
  and abilities required (as presented in job vacancy notices and notices of
  examination) for available positions to ensure that these standards are updated,
  job-related, and required by business necessity.
- Reviewing application forms and agency materials and products in order to ensure that they do not contain discriminatory language or images.
- Ensuring that human resources personnel, managers, supervisors, and other
  personnel involved in the recruitment and hiring process are trained in
  interviewing, selection, hiring skills, and EEO, to enable such individuals to
  correctly identify the most capable candidates.
- Implementing and encouraging inclusive skills and behavior standards for managers to ensure that they are able to maximize their professionalism, performance and communication skills.
- Conducting or encouraging the use of training and development programs to improve skills, performance, and career opportunities of all employees.
- Creating talent pools through employee surveys and databases, to promote cross-training, mentoring, coaching, stretch assignments, cross divisional assignments, job transfers, and rotation programs for career enhancement and development experiences.
- Planning and administering employee incentives, quality of work life and recognition programs, engagement surveys, performance evaluations, employee resource groups, and diversity councils.
- Promoting employees' awareness of opportunities for promotion and transfer within the agency, publicizing promotions and changes in the managerial ranks, and ensuring that the agency engage in succession planning for top managerial

positions. The agency considers its own employees for such opportunities by having programs that identify ready now and high potential talents.

The City of New York, through DCAS, will also:

- Provide the uniform procedures, formats, and reports required by the New York City Charter to facilitate the planning and review of the City's efforts to provide equal employment opportunity for employees and applicants for City government employment.
- Assess qualifications required for most civil service positions and ensure that civil service examinations are job-related and consistent with business necessity.
- Provide assistance to agencies to ensure that recruitment efforts fit particular human resource needs.
- Encourage agency job postings internally through City Jobs and externally through the City's website: <a href="http://www1.nyc.gov/jobs/">http://www1.nyc.gov/jobs/</a>
- Continue to conduct on-site EEO monitoring visits to agencies.
- Continue efforts to better ensure the accuracy of ethnicity and gender data.

# V. Enforcement and Accountability Standards

# A. <u>Department of Citywide Administrative Services</u>

DCAS is required to: 1) establish and enforce uniform procedures and standards for use by City agencies in establishing measures, programs, and plans to ensure equal employment opportunity, including a time schedule for the development, review and adoption of EEO plans; 2) establish a uniform format for use by City agencies for the presentation of statistical information on the workforce of City agencies; and 3) develop resources regarding information on employment and educational programs.<sup>18</sup> DCAS is also required to publish and submit annual reports on the activities of DCAS and the other City agencies with respect to equal employment opportunity.<sup>19</sup>

<sup>&</sup>lt;sup>18</sup> See Charter Sections 814(a)(12)-(15).

<sup>&</sup>lt;sup>19</sup> See Charter Section 814(b)(8).

Within DCAS, the Office of Citywide Diversity and EEO assists the Commissioner to develop and enforce the Policy, standards, and procedures. The Office of Citywide Diversity and EEO will assist City agencies by developing or collaborating on solutions, strategies and initiatives to effectively implement the provisions of the City Charter and other federal, state, and local laws, and monitoring the EEO-related activities of City agencies. In addition, DCAS maintains the data that is necessary in order to fulfill the City's EEO obligations under the City Charter and other federal, state and local laws.

# B. <u>Agency Heads</u>

Each agency head will ensure that his or her agency does not discriminate against employees or applicants for employment as prohibited by federal, state and local laws. Agency heads are accountable to their respective Deputy Mayors for their agencies' EEO practices. Agency heads will also ensure that legal, human resources, and EEO personnel, managers, and supervisors: 1) receive a copy of this Policy (including any addenda); 2) are trained in EEO laws and procedures; and 3) know how to carry out their responsibilities under this Policy. Agency heads must distribute a copy of the EEO Policy Handbook, "About EEO: What You May Not Know" to all employees and ensure that a copy is available on the agency's website.

As discussed in Section IV, each agency head must annually adopt and implement a Diversity and EEO Plan that communicates measures and programs that the agency will undertake to ensure fair and effective efforts to provide equal employment opportunity. Draft Diversity and EEO Plans are to be developed and submitted each fiscal year according to the timetable and format established by DCAS, and must be reviewed and approved by DCAS. Agencies are required to file copies of finalized agency Diversity and EEO Plans with the Mayor, the City Council, the Equal Employment Practices Commission ("EEPC"), and the City Civil Service Commission, and to also make Diversity and EEO Plans available for reasonable public inspection.<sup>21</sup>

Each agency head will then submit quarterly reports to DCAS, as well as to the Mayor, City Council, and EEPC, on the agency's efforts during the previous quarter to implement the agency Diversity and EEO Plan. Such quarterly reports will also include a review and documentation of EEO complaints and requests for reasonable accommodations for said quarter. Quarterly Diversity and EEO reports must, pursuant to the City Charter, be timely submitted to DCAS and the other entities mentioned above, no later than thirty (30) days following the reporting period using the reporting format provided by DCAS.

<sup>&</sup>lt;sup>20</sup> See Charter Section 815(h).

<sup>&</sup>lt;sup>21</sup> See Charter Section 815(a)(19).

In order to meet the City's obligations under the City Charter and other federal, state and local laws, and to achieve the goals of the agency Diversity and EEO Plan, each agency head must appoint a trained EEO Officer whose responsibility it will be to implement the Policy within that agency. Because EEO Officers will need independence of judgment as well as the authority of the agency head in order to carry out their responsibilities, the EEO Officer must report directly to the agency head, or if approved by DCAS, to a direct report to the agency head. In order to avoid potential conflicts of interest, under no circumstances should the EEO Officer report to the General Counsel. Where the agency's organizational structure necessitates multiple EEO representatives, such individuals should be selected from different office locations and, where possible, from a variety of levels within the organizational structure. The agency head must ensure that the responsibilities of the EEO Officer are competently discharged.

Agency heads should appoint at least two EEO representatives, who may not be of the same gender, to receive discrimination complaints and conduct investigations. Each agency head must designate a Career Counselor with appropriate training and knowledge, who is familiar with civil service jobs, to provide career counseling to employees who request such guidance. The agency head should also designate a Disabilities Rights Coordinator, whose responsibility it will be to ensure compliance with all federal, state, and local laws, as well as City and agency policies, pertaining to persons with disabilities. Usually the EEO Officer of each agency should serve as the Disabilities Rights Coordinator; however, when circumstances warrant, an agency head may designate another person to serve as the Disabilities Rights Coordinator.

Agency heads are required to sign off on all agency Diversity and EEO Plans and final determinations concerning EEO complaint resolutions and should conduct a quarterly review of EEO complaints and requests for accommodations. Such sign off may be in written or electronic form. Each agency head will ensure that all employees are provided with information that complies with the standards provided by DCAS regarding employee rights and obligations contained within this Policy, and with information about the complaint, investigation and reasonable accommodation procedures. The agency head will also ensure that the Policy, standards, and procedures are posted at each site where the agency conducts business. Such posting may include postings on electronic bulletin boards and intranet sites. Each agency head will ensure that each of the agency's employees is accountable for his or her compliance with EEO-related policies, and receives training in EEO laws.

Agency heads should ensure that information regarding employee rights and obligations, and the complaint, investigation, and reasonable accommodation procedures are available in appropriate alternative formats to employees and job applicants with disabilities.

# C. EEO Officers

The agency's EEO Officer has primary responsibility for assisting the agency head in implementing the Policy, standards, and procedures. Specifically, the agency's EEO Officer must be knowledgeable regarding EEO laws, the requirements of the Policy, standards, and procedures, and how to prevent, investigate, and resolve discrimination complaints. The EEO Officer and/or Disability Rights Coordinator will also receive requests for accommodations, and recommend appropriate action to the agency head regarding EEO-related issues. The EEO Officer will also provide guidance to the agency head in submitting the agency's annual Diversity and EEO Plan and in preparing and reviewing quarterly reports. The EEO Officer should work closely and cooperatively with the agency's General Counsel and the DCAS Office of Citywide Diversity and EEO, and provide guidance and assistance to agency managers, supervisors, and human resource professionals in addressing issues relating to equal employment opportunity.

The EEO Officer will also: 1) set training objectives that ensure that all agency employees receive diversity and inclusion and EEO training; 2) supervise the EEO-related activities of EEO counselors and/or investigators; 3) ensure that the Policy, standards, and procedures are posted at each site where the agency conducts business; and 4) ensure that the Policy, standards, and procedures are available in alternative formats (i.e., large print, audio tape, and/or Braille). Each agency's EEO Officer shall make a copy of these standards and procedures, and any subsequent revisions and supplemental materials, available upon request by an employee or applicant.

# D. Agency General Counsels

Agency General Counsels should: 1) assist the agency head in identifying and determining appropriate responses to EEO issues; 2) work cooperatively and closely with the EEO Officer in the implementation of the Policy, standards, and procedures; 3) inform the EEO Officer when external complaints or litigation involving EEO matters are brought against the agency; 4) be available to consult on internal EEO investigations; and 5) be responsible for the investigation of, and response to, external EEO complaints.

# E. Managers and Supervisors

Managers and supervisors will make every effort to maintain a work environment that fosters sensitivity and respect for the diversity of all individuals. Specifically, each agency manager or supervisor shall: 1) be accountable to the agency head for effectively implementing EEO-related policies; 2) perform managerial or

supervisory responsibilities in a non-discriminatory manner; 3) receive training in EEO laws; 4) cooperate with the EEO Officer in the implementation of the Policy, standards, and procedures (including training, complaint resolutions, processing, recording, and reporting reasonable accommodation requests, EEO-related recruitment, and selection standards; and modifying agency procedures to ensure equal employment opportunity for applicants and employees); 5) promptly consult with the agency's EEO Officer if he or she observes, learns about, or suspects that a violation of this Policy has occurred; 6) where appropriate, encourage subordinates to consult with an EEO office; 7) allow employees to meet with EEO representatives at the earliest practical time consistent with the operational needs of his or her unit; and 8) maintain confidentiality with respect to EEO-related matters.

# F. <u>Personnel Officers</u>

Personnel Officers have primary responsibility for assisting the agency head in implementing the City's personnel policies and shall be knowledgeable regarding the interplay of EEO-related laws and other work-related legal regulations including Family Medical Leave Act, New York State Civil Service Law, and Workers' Compensation Law. Personnel Officers should cooperate with EEO Officers in the implementation of the Policy, standards, and procedures including training objectives, complaint resolutions, and modifying agency procedures to ensure equal employment opportunity for applicants and employees.

Personnel Officers will also: 1) ensure that employees know the identity of the agency Career Counselor and ensure that all employees have access to information regarding job responsibilities, performance evaluation standards, examinations, training opportunities and job postings; 2) ensure that all new employees are advised of the Policy, standards, and procedures, the employees' rights and responsibilities under such policies, and the discrimination complaint procedures; 3) inform the EEO Officer on a quarterly basis of the number of 55-a Program participants and efforts that the agency has made to employ, promote, or accommodate qualified individuals with disabilities; 4) involve the agency EEO Officer in the review of EEO-related decisions, actions, and practices; and 5) promptly consult with the agency's EEO Officer if he or she knows, has been informed of, or suspects that a violation of this Policy has occurred.

Appendix – 3
Department of Correction EEO Complaint Procedural Guidelines, City of New York 2018

# EEO Complaint Procedural Guidelines

City of New York 2018



**Department of Citywide Administrative Services** 

# **Table of Contents**

A. Overview	1
B. Protected Categories Under the City's EEO Policy	2
C. The EEO Complaint Process at a Glance	4
D. The Intake Phase and Referrals	5
E. Mediation	8
F. Investigation	9
G. Preparing the Final Report	13
H. Appendices: Forms and Templates	16

# THE CITY OF NEW YORK EQUAL EMPLOYMENT OPPORTUNITY

# **COMPLAINT PROCEDURAL GUIDELINES**

# **Overview**

These Equal Employment Opportunity Complaint Procedural Guidelines (the "Guidelines") are designed to assist Equal Employment Opportunity ("EEO") Officers, Investigators and Counselors in handling EEO complaints and inquiries in a fair, consistent, and timely manner. A person who wishes to make an EEO complaint, or who inquires about a possible EEO complaint, should be referred to the City's EEO Policy (the "Policy") and the "About EEO: What You May Not Know" Handbook (the "Handbook"). <sup>1</sup>

As provided in the Policy, the City prohibits discriminatory employment actions against, and treatment of, City employees and applicants for employment based on actual or perceived race, color, national origin, alienage or citizenship status, religion or creed, gender (including "gender identity" --which refers to a person's actual or perceived sex, and includes self-image, appearance, behavior or expression, whether or not different from that traditionally associated with the legal sex assigned to the person at birth), disability, age (18 and over), military status, prior record of arrest or conviction, marital status, partnership status, caregiver status, genetic information or predisposing genetic characteristic, sexual orientation, status as a victim or witness of domestic violence, sex offenses or stalking, unemployment status consumer credit history, and familial status. Harassment and/or retaliation against a person who opposes or complains about prohibited conduct or participates in any way in the complaint, investigation, or reasonable accommodation processes are also prohibited. The Policy also prohibits the denial of reasonable accommodations for disabilities; pregnancy, childbirth, and related medical conditions; religious beliefs, observances, and practices; or for victims of domestic violence, sex offenses, or stalking, so long as they do not cause an undue hardship. Persons who claim discrimination in violation of the Policy may file a complaint within one year of the alleged discriminatory incident with the EEO Office at the City agency where the incident occurred ("internal complaint") or with a Civil Rights enforcement agency, subject to its filing requirements ("external complaint").

<sup>&</sup>lt;sup>1</sup>The EEO Policy is available at http://www.nyc.gov/html/dcas/html/about/eeopol.shtml. The EEO handbook is available at http://www.nyc.gov/html/dcas/html/about/eeo\_booklet.shtml.

# **Protected Categories Under the City's EEO Policy**

New York City employees are protected from discrimination based on any of the following categories, whether perceived or actual, and including retaliation for filing a complaint or assisting in the investigation of an EEO complaint.

Age: persons age 18 or older.

**Alienage or Citizenship Status:** the citizenship of any person or immigration status of any person who is not a citizen or national of the United States. Employers are required by law, however, to verify the identity and work eligibility of employees. Moreover, citizenship is a lawful requirement for certain jobs (such as Police Officer).

**Caregiver Status:** you cannot be treated differently at your job because you have children, or because you care for a relative who is sick or has disabilities.

**Color**: frequently viewed synonymously with race, discrimination based on color may occur because of a preference for, or aversion to, a particular skin color and may occur within the same racial group based on body pigmentation.

**Credit History:** includes credit worthiness, credit capacity, and payment history. Credit history cannot be used to decide whether to hire, fire, or promote an individual.

**Disability:** any physical, medical, mental, or psychological impairment, or a history or record of such impairment, whether perceived or actual. Pregnancy may also be considered a temporary disability if there are medical conditions arising from the pregnancy or childbirth.

**Familial Status:** any person who is pregnant or has a child or is in the process of securing legal custody of any individual who has not attained the age of eighteen years, **or** one or more individuals (who have not attained the age of eighteen years) being domiciled with:

- (1) a parent or another person having legal custody of such individual or individuals, or
- (2) the designee of such parent.

**Gender (or Sex):** gender includes actual or perceived sex and includes a person's gender identity, self-image, appearance, behavior or expression, whether or not that gender identity, self-image, appearance, behavior or expression is different from that traditionally associated with the legal sex assigned to that person at birth. Pregnancy or childbirth is a gender-related condition; therefore, discrimination due to pregnancy or childbirth is considered to be gender discrimination.

**Marital Status:** whether a person is married, divorced, single, separated, or widowed. "Marital Status" should be distinguished from discrimination based on whom an individual is married to.

**Military Status:** military service includes past, present, and applicants for membership in the uniformed service, whether voluntary or involuntary.

**National Origin:** place of origin, as well as ancestry, and physical, cultural, linguistic or ethnic characteristics of, or names associated with, a particular country or region. Discrimination based on alienage (immigration status) or citizenship status can be found, in some cases, to be discrimination based on national origin.

**Partnership Status:** all individuals in a domestic partnership.

**Predisposing Genetic Characteristics/Genetic Information:** any inherited gene or chromosome, or alteration thereof, determined by a genetic test or inferred from information derived from an individual or family member that is scientifically or medically believed to predispose an individual or the offspring of that individual to a disease or disability, or to be associated with a statistically significant increased risk of development of a physical or mental disease or disability.

**Prior Record of Arrest or Conviction:** generally, agencies may not deny or deprive someone of a job because of a criminal conviction, unless there is a direct relationship between the conviction and the duties of the job or an unreasonable risk to property or safety, based on a variety of factors. Agencies also may not ask about arrests that did not lead to conviction unless it is a pending arrest. These restrictions do not apply to law enforcement agencies.

**Race\Ethnicity:** includes such categories as American Indian or Alaskan native, Asian or Pacific Islander, Black, Hispanic, White, and two or more races, as well as personal characteristics associated with race\ethnicity (such as hair texture, skin color, or certain facial features).

**Religion or Creed**: includes all aspects of religious observance, practice and belief, including moral or ethical beliefs as to what is right and wrong which are sincerely held with the strength of traditional religious views.

**Sexual Harassment:** "unwelcome sexual advances, requests for sexual favors, and other verbal or physical conduct of a sexual nature" when:

- a) submission to the conduct is made either explicitly or implicitly a term or condition of an individual's employment;
- b) submission to or rejection of such conduct by an individual is used as the basis for employment decisions affecting such individual; or
- c) such conduct has the purpose or effect of unreasonably interfering with an individual's work performance or creating an intimidating, hostile, or offensive working environment.

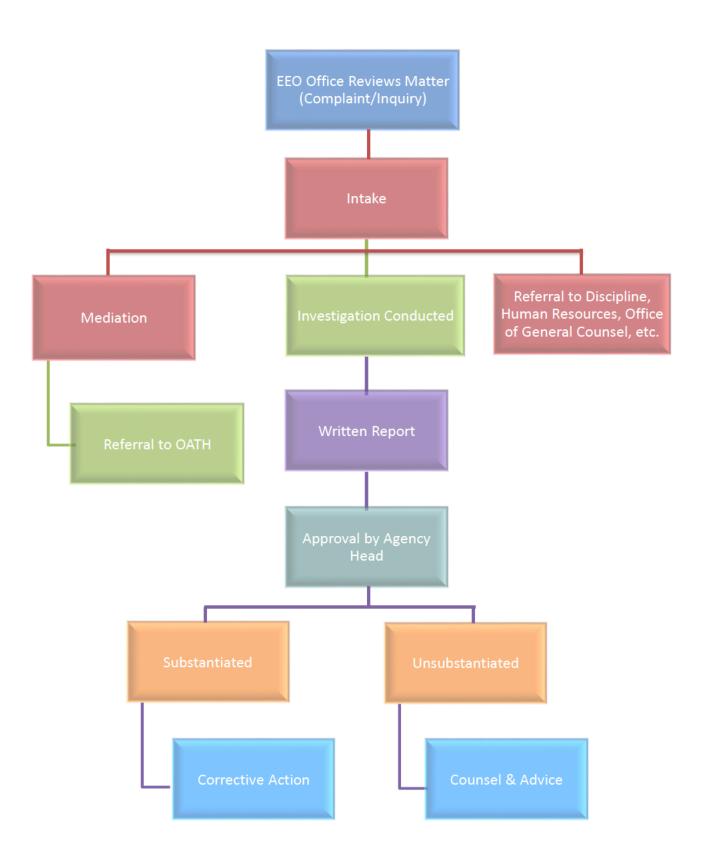
**Sexual Orientation:** heterosexuality, homosexuality, bisexuality or asexuality, whether actual or perceived.

**Unemployment Status:** refers to those who do not have a job, are available for work, and are seeking employment.

**Victim of Domestic Violence:** a person who has been subjected to acts or threats of violence, not including acts of self-defense, committed by a current or former spouse of the victim, by a person with whom the victim shares a child in common, by a person who is cohabiting with or has cohabited with the victim, by a person who is or has been in a continuing social relationship of a romantic or intimate nature with the victim, or a person who is or has continually or at regular intervals lived in the same household as the victim.

**Victim of Sex Offenses or Stalking:** a victim of acts which are defined as crimes that are considered to be "sex offenses" or "stalking."

# The EEO Complaint Process at a Glance



# THE INTAKE PHASE

The EEO complaint or inquiry process begins when a person (the "Complainant") contacts the EEO Office regarding an alleged discriminatory incident.

The person making the complaint may do so anonymously, if he or she so chooses. Anonymous complaints must be treated the same as identified complaints, to the extent possible.

A complaint may be filed by an employee, a former employee, independent contractor, a consultant, a volunteer, an intern, a job training program participant, or an applicant for City employment.

A complaint may be filed on the Complainant's own behalf or on behalf of someone else.

Supervisors and managers are required under the Policy to timely notify their EEO Office of any alleged discriminatory conduct they observe or become aware of.

Upon receiving an EEO complaint or inquiry, the EEO Office must memorialize the complaint or inquiry and enter it into the complaint tracking system,<sup>2</sup> as well as schedule, by email or letter, an intake session with Complainant, if known, for purposes of assessing or confirming the following:

- ✓ Is the complaint timely?
  - Determine when the alleged discriminatory conduct occurred. A complaint must be filed within one year of the date the alleged discriminatory conduct occurred.
  - While a Complainant may not be able to file a complaint, and obtain specific relief sought if the complaint is untimely, the EEO Office may conduct an investigation and may make recommendations to address inappropriate conduct.
- Has Complainant previously filed a lawsuit or complaint with an enforcement agency regarding the same claims of discrimination? If so, the matter must be transferred to the agency's Office of General Counsel.
  - If an external complaint or lawsuit is filed subsequent to the filing of the internal complaint, the matter must also be transferred to the agency's Office of General Counsel. The EEO Office must notify Complainant (and Respondent<sup>3</sup>, if any) in writing of the transfer.
  - If the Complainant alleges retaliation after filing the external complaint, the retaliation complaint must also be transferred to the Office of General Counsel.

<sup>&</sup>lt;sup>2</sup> The complaint tracking system is available at https://mspwva-dcslnx01.csc.nycnet/Login.aspx.

<sup>&</sup>lt;sup>3</sup> The Respondent is the person or entity alleged to have engaged in the discriminatory conduct.

- If a subsequent complaint involves allegations unrelated to the initial external complaint, the EEO Office may retain and investigate the subsequent complaint as a separate complaint. The EEO Office must consult with the Office of General Counsel in determining whether the subsequent complaint involves separate allegations.
- ☐ Has Complainant previously raised the same issues with others at the agency?
  - Did Complainant discuss the alleged discriminatory conduct with a supervisor/manager,
     Human Resources, or co-workers?
  - Has Complainant filed a grievance with his or her union regarding the same conduct, practice or policy?
- Does the complaint or inquiry involve one or more of the protected categories under the City's Policy, including when discrimination is based on perception or association?
  - If the complaint or inquiry does <u>not</u> involve an EEO basis, the EEO Office should make a referral, as appropriate.
- If the complaint or inquiry cites an EEO basis, what specific conduct, practice or policy is the alleged violation of the Policy? The issues raised could involve one or more of the following issues:
  - Harassment, including, but not limited to "the use of vulgar language, abusive acts or language, hostility, physical aggression, intimidation or unequal treatment" based on any of the protected categories (see the City's EEO Policy, page 3).
  - Adverse employment actions, such as negative performance evaluation or denial of promotion or benefits, allegedly based on one or more protected categories as demonstrated by, e.g., discriminatory comments or different treatment of other employees who are similarly situated.
  - Failure to reasonably accommodate disability, pregnancy, childbirth and/or related medical condition, religion/religious observance, or victims of domestic violence, sex offenses or stalking.
  - Retaliation due to opposition to, or complaining about discrimination, or participating in the complaint, investigation or reasonable accommodation process. Retaliatory conduct includes conduct reasonably likely to dissuade a person from engaging in protected activity.
  - Policy alleged to have a discriminatory impact on a protected category that is not jobrelated or justified by business necessity.
- ✓ What is Complainant's status with the agency?
  - o Does Complainant work at the agency?
  - O What is Complainant's civil service status?

- Is Complainant an employee of the agency or a different agency or an independent contractor?
  - The EEO Office must contact the EEO Office of the employing agency and coordinate the investigation.
- Which person(s), if any, is alleged to have engaged in the discriminatory conduct (the "Respondent")?
  - Complaints against the EEO Officer and agency heads should be referred to the City's Law Department or Department of Citywide Administrative Services ("DCAS").
  - Complaints by employees or others against a member of the public visiting the agency should be referred to the agency's EEO Officer.
  - Complaints by the public against persons working at the agency should be handled by the agency's EEO Officer.
  - In the case of complaints against employees of other agencies, the EEO Office of each agency should conduct a joint inquiry or investigation of the complaint.
- ☑ Is there a specific document or rule that applies to the conduct or practice complained about? For example:
  - Personnel Services Bulletins
     (http://www.nyc.gov/html/dcas/html/employees/psbtoc.shtml)
  - Personnel Rules and Regulations of the City of New York
     (http://www.nyc.gov/html/dcas/html/employees/personnelrules regs.shtml)
  - Collective bargaining agreements (http://www1.nyc.gov/site/olr/labor/labor-recentagreements.page)
  - Title Specifications and Notices of Examinations (http://mspwvadcstso01.dcas.nycnet/TitleSpecs/home.aspx)
  - Agency Code of Conduct
- ☑ Is it necessary that action be taken prior to the investigation of the complaint?
  - After consultation and approval from appropriate agency personnel, it may be necessary to provide interim relief to alleged victims of harassment.
  - o Interim relief may include, among other actions, temporary transfers and assignment or shift changes.
- ☑ Inform Complainant regarding confidentiality and anonymity, and the Policy regarding retaliation.
- ☑ Prior to meeting Complainant, inform Complainant of the right to be accompanied by a representative.

- Begin investigation immediately after determining that the allegations raised, if true, are sufficient to establish a case of discrimination under the Policy, that the complaint is timely, and that the EEO Office is responsible for investigating the complaint. Complete an investigation within 90 calendar days of the filing of the complaint.
  - Ensure a Complaint Form is completed, preferably by Complainant although it can be done by the EEO Office, but should be signed by Complainant.

# **REFERRALS**

- ☑ Do the allegations involve conduct which must be reported to or investigated by a different office or agency? For instance:
  - Discipline (Advocate): violations of code of conduct.
    - The EEO Office may rely on fact-findings of Discipline or may conduct separate or additional investigation.
  - o Inspector General: fraud, corruption and unethical conduct.
  - Police/Law Enforcement: criminal conduct.
    - The EEO Office may have to place an investigation or inquiry on hold if the matter is referred to law enforcement.

# **MEDIATION**

Mediation is a voluntary approach to dispute resolution in which the parties try to resolve the dispute themselves on mutually agreeable terms, with the help of a trained third-party mediator. The EEO Officer may recommend mediation, or either party to the complaint may request mediation.

The EEO Office may recommend mediation at the inquiry/intake stage and/or the parties may subsequently request mediation during the investigation, subject to the approval of the EEO Officer. Requests for mediation must be made in writing.

Mediation may be conducted by a trained third-party mediator. The Center for Creative Conflict Resolution, which is part of the Office of Administrative Trials and Hearings ("OATH"), conducts

mediation free of cost to City agencies and employees. More information about OATH is available at <a href="http://www.nyc.gov/html/oath/html/about/the-center.shtml">http://www.nyc.gov/html/oath/html/about/the-center.shtml</a>.

Mediation is most appropriate for complaints involving interpersonal conflict, and should not be considered in certain cases, such as when the complaint includes allegations of sexual harassment or criminal conduct.

Mediation efforts must not exceed 45 days from the start of mediation. The EEO Office may extend the mediation for good cause.

While mediation continues, the 90-day period for completion of the investigation is suspended.

If the parties agree to a resolution during mediation, a resolution agreement will be drafted and provided to the parties and the referring EEO Officer. The resolution agreement will resolve the pending EEO complaint. Any resolution agreement requiring agency action or approval will only become effective subject to agency approval. If a resolution is not reached, the matter is returned to the EEO Officer and the 90-day investigative period resumes. The EEO Officer may also determine if an agreement has been violated and if so, whether to refer it for further mediation or declare the agreement void.

A party may withdraw from mediation at any time. The EEO Office may also terminate the mediation process if it deems that the effort has been unproductive. The EEO Office must inform all parties to the complaint, in writing, of the termination of mediation. The notice must also inform the parties that the EEO Office will resume its investigation of the complaint.

# **INVESTIGATION**

- The purpose of the investigation is to determine whether there are facts supporting the allegations of discrimination.
- The complaint investigation should begin immediately after a determination that the allegations raised, if true, are sufficient to establish discrimination under the Policy, that the complaint is timely, and that the EEO Office is responsible for investigating the complaint.
- The complaint investigation should be completed and the Complainant should be notified of the outcome within **90** calendar days of the filing of a complaint.
  - The EEO Office should ensure that a Complaint Form is completed, preferably by Complainant, although this can be done by the EEO Office. The form should be signed by Complainant, and logged into the complaint tracking system.

- o Complainants should be provided the following upon filing a complaint:
  - a copy of the written complaint
  - acknowledgement of receipt of the complaint
  - a copy of or links to the City' EEO Policy and Handbook
- Meet with Complainant to supplement or clarify information provided during the intake phase.
  - o Confirm if there any persons who witnessed the alleged discriminatory conduct.
  - Does the Complainant have or know of any documents, such as emails or photos, containing information about the alleged conduct?
- Conduct a thorough investigation that provides answers as to:
  - who was involved in the alleged discriminatory conduct;
  - what occurred during the alleged conduct;
  - when and where the alleged conduct took place;
  - the identity of all witnesses to the alleged conduct, anyone with whom the alleged conduct has been discussed, or anyone who may have identified as having been subject to similar conduct as that alleged or who has information concerning any aspect of the alleged conduct;
  - whether this was an isolated incident or part of a pattern of conduct;
  - what impact, if any, the alleged conduct has had on the Complainant and/or the work environment;
- Determine whether the action alleged to be discriminatory was based on a legitimate, nondiscriminatory reason.
- Obtain and review any available and relevant notes, recordings, photographs, physical evidence, or other documentation.

# **Conducting Interviews**

- Explain objective of the interview.
- Explain the City's EEO Policy on retaliation.
- Ask open-ended interview questions in a non-judgmental manner.
- Determine what witnesses know based on personal knowledge versus what they have heard.
- During each interview, take thorough notes, as close to verbatim as possible. Notes should reflect the content of the interview, both the questions and answers, as completely as possible.

# **Notice to Respondent of the Complaint**

- The EEO Office must serve Respondent with a notice of complaint along with a redacted copy of the complaint, or a summary of the complaint and allegations, after interviewing the Complainant. The following information must be redacted: the Complainant's home address and telephone number, and the name(s), title(s), and division(s) of witnesses.
- Schedule a meeting with Respondent, ensuring that Respondent is informed of the right to be accompanied by a representative.
- Remind Respondent of the City's EEO Policy against unlawful discrimination and retaliation.
- Inform Respondent of the right to respond in writing to the complaint, and that the response should be submitted as soon as possible.
- Give Respondent an opportunity to offer his/her version of events and any other relevant information, including any witnesses who are likely to have relevant information. The EEO Office should interview witnesses identified by Respondent.

# **Amending the Complaint**

The complaint may be amended in writing, for any reason, prior to conclusion of the investigation and notice of outcome to the parties. For purposes of the one-year filing period, amendments to the original complaint will be deemed timely if the original complaint was itself timely. However:

- If a Complainant, after filing an initial complaint, seeks to file a subsequent complaint based on <u>different</u> facts than those alleged in the initial complaint, the subsequent complaint should be treated as a separate complaint.
- If a Complainant, after filing an initial complaint, seeks to file a subsequent complaint alleging retaliation for making the initial complaint, the later complaint should be treated as a separate complaint.
- All initial, amended, and new complaints should be cross-referenced in the EEO Office's complaint file and the complaint tracking system.

# Right to be Accompanied by a Representative

Any person who is interviewed during the course of an EEO investigation has the right to be accompanied by a representative of his or her choice. This includes individuals who make complaints, persons against whom complaints were made, or witnesses. It is preferable that the EEO Office receive advance notice

that the person who is being interviewed will be bringing a representative. The representative may not respond on behalf of the party being interviewed or interfere with the interview.

# **Confidentiality and Record Keeping**

Complaints and complaint investigations should be accorded the strictest confidentiality possible. The EEO Office should make every effort to protect from disclosure the complaint allegations, the identity of parties to the complaint and any witnesses. Exceptions include disclosing to persons with a legitimate need to know certain information in order to respond to the complaint allegations or implement interim or corrective action. All persons with whom the EEO Office interacts concerning the complaint and its investigation should be asked to refrain from discussing the complaint beyond their interaction with the EEO Office.

All complaints and related documents, including any investigative notes, records, or copies, are strictly confidential and must be maintained by the EEO Office. The EEO Office may consult the agency's Office of General Counsel concerning a request to view or have copied, in whole or part, the EEO Office's files.

# Meeting with EEO Office and Obligation to Cooperate

Anyone has the right to meet privately with the EEO Office during its office hours. An employee seeking to meet with the EEO Office at a reasonable time during that office's hours must secure prior permission for same from his/her appropriate supervisor. Such requests must be granted as a matter of right, but the supervisor may determine a reasonable time for the employee to visit the EEO Office. The employee is not required to disclose to the supervisor or anyone the reason for the employee's visit to the EEO Office. If appropriate or preferred by the employee, the meeting between the employee and the EEO Office may be scheduled before or after that office's hours, or during the employee's lunch break or personal time.

All employees are expected to cooperate with EEO investigations. Failure to cooperate in an investigation may result in disciplinary action.

# **False Allegations**

If an employee knowingly makes a false complaint or knowingly provides false information to the EEO Office in the course of a complaint or complaint investigation, such conduct may be grounds for disciplinary action. A complaint made in good faith, even if found to be unsubstantiated, will not be considered a false accusation.

# **Agency as Respondent**

Whenever an agency and/or subdivision of an agency are named as a Respondent in a complaint, the Agency Head should designate an appropriate person to respond to the allegations in the complaint on behalf of the agency or subdivision.

# PREPARING THE FINAL REPORT

The final investigative report must be completed and the parties must be notified of the outcome within 90 calendar days from the date the complaint was filed with the EEO Office, unless the time period is extended by the EEO Office for good cause, with written notice to the parties and noted in the investigative file and/or the complaint tracking system. The EEO Office must document the reason for the delay, and project a time frame for the completion of the report.

The EEO Officer should routinely consult the agency's Office of General Counsel on questions that arise while preparing the written report or at any phase of the investigation.

- After all the relevant facts have been gathered, the EEO Officer must prepare a confidential written report on the complaint investigation and must submit the report to the Agency Head for review.
- In preparing the written report, the EEO Officer should determine the credibility of the parties and witnesses, including their motives and biases. The EEO Officer should routinely consult the agency's Office of General Counsel on questions that arise while preparing the written report or at any phase of the investigation.
- If, based on the facts, the EEO Officer determines that it is more likely than not that the Respondent
  engaged in unlawful discriminatory conduct in violation of the City's EEO Policy, the EEO Officer
  must determine the most appropriate action to be taken in light of the facts and circumstances and
  make a written recommendation to the Agency Head.
- Corrective action may include measures necessary to address the impact that the violation of the
  City's EEO Policy had on the Complainant or within the agency. Disciplinary action must be taken
  in accordance with provisions of law, rules and regulations and any relevant collective bargaining
  agreement. Determining the appropriate disciplinary action is often a difficult and sensitive matter
  with potential legal consequences. Therefore, the agency's Office of General Counsel, Agency
  Advocate and/or Labor Relations Office must concur in any recommendation to pursue discipline
  before it can be adopted as part of a written report.

- The written report should include a summary of the allegations and responses, a summary of the procedural history of the investigation, a statement of the relevant facts gathered during the investigation, a conclusion/determination and recommendation. Conclusions must be supported by facts uncovered during the investigation.
- The Agency Head must sign each written report and indicate that it has been reviewed and whether the determination and recommendation, if any, is adopted, rejected or modified. After review of the report by the Agency Head, the EEO Office should inform all parties in writing of the outcome of the investigation.

# **Informing Parties of Outcome**

The decision after investigation should be communicated to the parties, in writing, in a discreet and confidential manner, indicating the conclusion reached, whether the misconduct alleged has been substantiated, and the agency's opposition to that kind of activity.

# **Final Complaint Decisions**

# 1. Internal Complaints

- a) Substantiated: upon analysis of the evidence (interview statements and documents), it is more likely than not that there has been a violation of the EEO Policy.
- b) Unsubstantiated: upon analysis, there is no or insufficient evidence to establish that it is more likely than not that a violation of the EEO Policy occurred.
- c) Withdrawn: the complainant affirmatively states that he or she no longer wishes to pursue the action that was initiated with the EEO Office. It requires a written acknowledgement that the decision (to withdraw) was done freely, without coercion, intimidation, promises or inducements.
- d) Mediated: this is a voluntary approach to dispute resolution in which the parties try to resolve the dispute themselves on mutually agreeable terms, with the help of a trained third-party mediator.
- e) Administrative Closing: The case is closed due to the following:
  - Lack of Subject Matter Jurisdiction Complainant interviewed, documents and records reviewed. No case of employment discrimination/retaliation articulated. Full investigation not required. The matter may be referred to immediate manager/supervisor or another agency (e.g., DOI) for investigation or corrective action concerning other misconduct that is not a violation of EEO Policy.
  - Uncooperative Complainant

- Filed Externally: Complainant files with EEOC, SDHR or CCHR on same fact pattern. Internal investigation is closed. Files transferred to Agency Counsel.
- f) Third Party Referral: Due to a conflict of interest, matter referred to Law Department or DCAS for investigation\ action.
- **2. External Complaints** (the decisions of cases are determined by the fair employment agencies; the definitions below are for OCEI database purposes only)
  - a) The fair employment agency investigating the complaint must be selected from the below options:

**CCHR: City Commission on Human Rights** 

CORT: State/Federal Court

**EEOC: Equal Employment Opportunity Commission** 

JOCR: Department of Justice Office of Civil Rights

OFFC: U.S. Department of Labor Office of Federal Contract Compliance Program

SDHR: NY State Division of Human Rights

- b) The decision of the case must be selected based on the information provided from the fair employment agency:
  - 1. Probable Cause<sup>4</sup>: Evidence shows that it is more likely than not that there has been a violation of the federal, state or local fair employment law.
  - 2. No Probable Cause<sup>5</sup>: There is no evidence and\or testimony to establish that a violation of the federal, state or local fair employment law occurred.
  - 3. Withdrawn by Complainant.
  - 4. Mediated: a voluntary approach to dispute resolution in which the parties attempt to resolve the dispute on mutually agreeable terms with the assistance of a trained, neutral mediator.
  - 5. Administrative Closing: The case is closed due to the following:
    - At the request of the complainant, the investigation is terminated to allow the complainant to pursue remedies in court.
    - The complainant does not cooperate with the investigation.
    - o The agency does not investigate the complaint because of limited resources.
  - **6.** Please note, if the complainant deems that the investigation is taking too long, he\she can request a right to sue letter from the EEOC after it has had 180 days to investigate. The EEOC is obligated to provide the letter even if the investigation is not complete, at which time

<sup>&</sup>lt;sup>4</sup> EEOC reasonable cause is equivalent to probable cause.

<sup>&</sup>lt;sup>5</sup> EEOC no reasonable cause is equivalent to no probable cause

EEOC will close the investigation. A complainant has 90 days from the time of receipt to file the lawsuit. (A complainant may file a lawsuit under the Age Discrimination in Employment Act 60 days after filing the complaint with the EEOC without receiving a right to sue letter.)

## **EEO Complaint Tracking and Reporting**

**All** EEO complaints are to be entered in the complaint tracking system.

- It is **recommended** that this be done immediately following the initial intake interview with the Complainant(s).
- It is **required** that this be done before the end of the quarter.

All entries and updates made in the EEO Complaint Database must be entered as complaints are filed and the investigation progresses. All quarterly updates should be inputted no later than March 31, June 30, September 30 and December 31.

Agencies are required to submit an electronic affirmation (prompted by a DCAS email), regarding their review and entry of all required information into the EEO Complaint Database.

DCAS will send quarterly complaint summaries to agencies within five business days after the close of the quarter.

Each Agency will have five business days to review its summary and make any necessary edits in the system. DCAS will have five business days to issue new summaries to agencies that have made edits.

DCAS will publish citywide EEO complaint data on a quarterly basis on the DCAS website.

# **APPENDICES: Forms and Templates**

The following pages contain templates in the form of sample documents and letters that were developed to promote consistency in the complaint and investigative processes. Although agencies are not mandated to use these specific templates, the information captured in these templates should be considered the **minimum** requirement.

Regarding the sample final investigative report included here, this format is strongly encouraged in the interest of consistency and clarity of reporting.

# **SAMPLE A – Intake Form**

# [Insert agency name and logo]

Con	nplaint #:					
Date	e received:					
Origin (circle one): Letter		Telephone	Office Visit	Email		
Rec	eived by (circle one	e): EEO ST	TAFF NAME	EEO STAFF N	IAME	EEO STAFF NAME
1.	Contact Inform	ation				
	Name					_
	Title		En	nployee ID#		
	Work Unit		Lo	cation		
	Work Telephone	e#		Shift		
	Home Address					
	City		State	Zip	D	
	Home Phone #					
	Cell Phone #		E	Email Address		
2.	Subject/Respo	ndent Info	ormation			
	Name					_
	Title		Em	ployee ID#		
	Work Unit			Location		<u> </u>
	Work Telephone	e#	:	Shift		
	Home Address _					_
	City		State	Zip	D	Home Phone #
	Cell Phone #		- E	Email Address		

	Complaint #:	
	Describe the nature of the complaint	
	Attach additional sheets as necessary	
	Supervisor Behavior   Employee Behavior  Employment Practice	
	Action(s) taken by EEO Office	
Wh	nat resolution are you seeking?	
	at resolution are you seeking.	
	Counsel and Advice	
	Mediation	
	Not an EEO matter, referred to appropriate department for handling:	

Department / Contact:

Inquiry/Investigation Commenced

Complaint #: \_\_\_\_\_

DO NOT WRITE IN THIS SPACE FOR USE BY DCAS EEO OFFICE

# **SAMPLE B - Complaint Form**

[Insert agency name and logo]

# **Complaint of Discrimination**

(Please print the following information)

Name	ERN	Division/Office/Agency		
Civil Service Title	Office Title	Supervisor		
What is the alleged basis of	f discrimination?	Please give the name, title and division of the person(s) you believe discriminated against you.		
(Please check all that appl	(y)			
□ Age				
☐ Alienage/Citizenship				
☐ Arrest/ Conviction rec	ord			
Caregiver Status		When did the alleged discrimination occur? Date:/		
Color				
☐ Credit History ☐ Disability Familial State	tue			
☐ Gender/including gend				
☐ Predisposing Genetic (		Where did the alleged incident occur?		
☐ Marital Status		// navv = 1 nav = 1 na		
☐ Military Status				
☐ National Origin				
☐ Partnership Status				
☐ Race				
☐ Religion/Creed		Were there witnesses to the discrimination? YesNo		
Sexual Harassment		Direction of the N		
☐ Sexual Orientation ☐ Unemployment Status		Did you report this incident to anyone? Yes No		
	olence, Sex Offense or Stalking			
☐ Retaliation for filing a		(Please provide the name(s) of witnesses on the Witness Information Form)		
in the investigation o		(2-2-2-)		
Have you filed a com	plaint about the alleged di	scrimination with any of the following agencies?		
	'ommission on Human Rig Division of Human Rights			
<ul> <li>□ United States Equal Employment Opportun</li> <li>□ United States Department of Labor</li> <li>□ United States Department of Justice</li> </ul>		my Commission		
	e date and the complaint n	umber)		
Complaint#	7	Date Filed: / /		

Please describe what happened to you on the following pages, what you believe is unlawful discrimination, and/or how other persons were treated differently. This statement may be amended to correct omissions. Please use extra pages if necessary.

What corrective action do you want taken?

Description of Alleged Unlawful Discr	<u>rimination</u>
	that you believe is unlawful discrimination, and how other statement may be amended to correct mistakes or omissions.
	rge, including any attachments, and that it is true to the best of my ave read the attached notices concerning my rights to file a civil rights enforcement agencies.
Date:/ Compla	inant's Signature

### NOTICE

### YOUR RIGHTS TO FILE A COMPLAINT WITH CIVIL RIGHTS ENFORCEMENT AGENCIES

Any employee or applicant for employment who believes that they have experienced unlawful discrimination has a right to file a formal complaint with the federal, state or local agencies listed below. A person does not give up this right when they file a complaint with the DCAS EEO Officer, or any of the DCAS EEO Representatives. The following federal, state and local agencies enforce laws against discrimination:

### **NEW YORK CITY COMMISSION ON HUMAN RIGHTS**

**22 Reade Street - First Floor** 

New York, NY 10007 (212) 306-7450

Web site: http://www1.nyc.gov/site/cchr/index.page

### **Brooklyn**

25 Chapel Street, Suite 1001 Brooklyn, NY 11201 (718) 722-3130

## **Bronx**

1932 Arthur Avenue, Room 203A Bronx, NY 10457 (718) 579-6900

#### Queens

153-01 Jamaica Avenue, Room 203 Jamaica, NY 11432 (718) 657-2465

### Staten Island

60 Bay Street, 7th Floor Staten Island, NY 10301 (718) 390-8506

**NEW YORK STATE DIVISION OF HUMAN RIGHTS** 

Central Headquarters One Fordham Plaza, 4th Floor Bronx, NY 10458

Toll-free number: 1-888-392-3644 For general inquiries: info@dhr.ny.gov.

TDD/TTY:718-741-8300.

Email a complaint: complaints@dhr.ny.gov

Fax a complaint: 718-741-8322.

### **Brooklyn**

55 Hanson Place, Room 1084 Brooklyn, New York 11217 Telephone No. (718) 722-2385 eFax: (718) 722-2078

InfoBrooklyn@dhr.ny.gov

#### Manhattan

Adam Clayton Powell State Office Building 163 West 125th Street, 4th Floor New York, New York 10027 Telephone No. (212) 961-8650 eFax: (212) 961-4312

InfoUpperManhattan@dhr.ny.gov

#### **Bronx**

One Fordham Plaza, 4th Floor Bronx, New York 10458 Telephone No. (718) 741-8400 eFax: (718) 741-8318 InfoBronx@dhr.ny.gov

### Office of Sexual Harassment \Queens

55 Hanson Place, Room 900 Brooklyn, New York 11217 Telephone No. (718) 722-2060 eFax: (718) 722-2039

InfoOSHIQns@dhr.ny.gov

### UNITED STATES EQUAL EMPLOYMENT OPPORTUNITY COMMISSION

New York District Office 33 Whitehall Street, 5th Floor New York, NY 10004 (800) 669-4000; (800) 669-6820 (TTY)

Fax: (212) 336-3790

To submit inquiry and schedule appointment: https://publicportal.eeoc.gov/portal/

Web site: www.eeoc.gov

In addition to filing with the aforementioned agencies, a person with a complaint alleging discrimination based on disability may file with:

### UNITED STATES DEPARTMENT OF JUSTICE CIVIL RIGHTS DIVISION

Disability Rights Section 1425 NYAV 950 Pennsylvania Avenue, NW Washington, D.C. 20530

Telephone Number: 202-307-0663 (voice and TTY)

Fax: (202) 307-1197

You may also file a complaint online at www.ada.gov/complaint/.

If you have questions about filing an ADA complaint, please call: ADA Information Line: 800-514-

0301 (voice) or 800-514-0383 (TTY).

A person with a complaint alleging discrimination based on citizenship or immigration status may file with:

#### UNITED STATES DEPARTMENT OF JUSTICE CIVIL RIGHTS DIVISION

Immigrant and Employee Rights Section 950 Pennsylvania Avenue, N.W. (NYA) Washington, D.C. 20530

Direct Office Line: 1-202-616-5594 [Voice] or 1-202-616-5525 [TTY] Worker Hotline: 1-800-255-7688 [Voice] or 1-800-237-2515 [TTY] Employer Hotline: 1-800-255-8155 [Voice] or 1-800-237-2515 [TTY]

Fax: (202) 616-5509 Email: ier@usdoj.gov

A person who has been discriminated against by a recipient of financial assistance from the U.S. Department of Labor may file a complaint, either with the recipient or with the Civil Rights Center (CRC). Those who wish to file complaints with CRC should mail their complaints to:

### **UNITED STATES DEPARTMENT OF LABOR**

Director, Civil Rights Center Frances Perkins Building, Room N-4123 200 Constitution Avenue N.W. Washington, D.C. 20210

(202) 693-6500 (voice) Federal Relay Service: TTY/TDD: (800) 877-8339

Video Relay: (877) 709-5797

Fax: (202) 693-6505

Main Email - CivilRightsCenter@dol.govExternal - crcexternalcomplaints@dol.gov

Web site: https://www.dol.gov/oasam/programs/crc/index.htm

Please Note: There are statutory deadlines for filing complaints with each of these agencies. The deadline in some instances is as short as 180 days. If you wish to file a complaint with an external administrative agency, you should promptly contact any of these agencies directly or a private attorney for information about how to file a complaint, time limits, and how to preserve your rights.

Discrimination complaints filed with the DCAS EEO Office must be made within <u>One Year</u> of the incident that you are complaining about.

# **SAMPLE C – Witness Information Form**

[Insert agency name and logo]

# WITNESS INFORMATION FORM CONFIDENTIAL

Complaint #
Complainant's Name:
Please provide the name, address/location and telephone number of any witness to the alleged unlawful discrimination. If DCAS employs the person please provide their division and title, if known. If the person (s) is employed by another city agency please provide the name of the agency, if known.
Please complete a separate form for each witness
(Please Print)
Name:
Agency:
Division:
Civil Service or Office Title:
Address/Location:
Telephone: ( )

# SAMPLE D – EEO Complaint Activity Sheet

# [Insert agency name and logo]

Investigator: Complaint #:		Complaint #:	
DATE	NAME	NATURE OF CONTACT	
			-

# SAMPLE E - CHECKLIST: TYPICAL QUESTIONS TO ASK A COMPLAINANT

•	What is the basis of your complaint?	
•	What is the specific behavior that you experienced?	
•	Who was engaged in the behavior?	
•	When did the incident(s) take place?	
•	Was the behavior repeated or has it happened before?	
•	How long has this been going on?	
•	Where did the incident take place?	
•	How, if at all, did you react?	
•	Was your ability to work affected in any way?	
•	How were you affected otherwise?	
•	Do you know of anyone who witnessed this or similar incidents?	
•	Do you know of other employees who have been subjected to the same treatment or have concern?	the same
•	Do you have any evidence regarding this matter? (Photos, notes, letters, personal emassocial media messages, voice mail messages, any objects of any kind, etc.)	ils, texts,
	<ul> <li>If Complainant (or witnesses) reference evidence that resides on Department complete</li> <li>Department's office of Information Technology should be contacted for collection of this</li> </ul>	
•	What resolution are you seeking? In other words, what is the outcome that you expect to refiling this complaint?	esult from

# **SAMPLE F – Acknowledgment of Receipt of Policy**

# [Insert agency name and logo]

I,	, employee ID number	, acknowledge that I received the City of New
York's Equal Opportunity		
I have reviewed the police to me during my counsel	•	I also acknowledge that it was reviewed and explained
Signature of Employee	Date	
EEO Representative		pate

# **SAMPLE G – Inquiry Letter to Complainant**

[Insert agency name and logo]
Date
Ms./Mr. FIRST NAME LAST NAME
STREET ADDRESS
BOROUGH, New York ######
Re: EEO Complaint #
Dear Ms:
Thank you for contacting the EEO Office with your concerns. We will be conducting an inquiry into your complaint. The matter has been assigned to NAME and TITLE of EEO Investigator, who will be contacting you shortly.
In the interim, please feel free to contact Ms (EEO Investigator) directly at (###) ###-#### if there is any additional information you think may assist her. Thank you for your cooperation in advance.
Sincerely,
EEO OFFICER

# **SAMPLE H – Notice of Discrimination Complaint**

-	Complainant	V.	Respondent	
On				
Г	Pate	Complai	nant's Name(s)	
filed a complaint of discrir	nination against you on th	e basis of _		
·	nt allegations. Any respor	nse you wi	this complaint after receiving sh to make must be received(14 calendar days from dat	d by the (agency's)
number) immediately if y	ou need to reschedule t hoice. Please notify the	he meeting	EEO Office [Insert address].  you have the right to be in advance of the meeting	accompanied by a
. ,	gating this complaint rest 90 calendar days of the da		agency's EEO Office. The co	omplaint process is
agency head. If, based up recommendation will be m	oon the investigation, it is nade to the agency head the	determined nat appropr	eport of the investigation will be that the City's EEO Policy had the corrective action be taken, atcome of the investigation.	as been violated, a
A copy of The City's EEO	Policy is attached for you	ır reference	. Please review this policy.	
complaint of harassment	or discrimination or coope	erating with	etaliate against or harass any an investigation of a complai of the findings of the initial inve	int. Such retaliation
EEO Officer or designee	Dat	е		

## **SAMPLE I – Request for Withdrawal of Complaint**

# [Insert agency name and logo] RE: COMPLAINT # \_\_\_\_\_ I, \_\_\_\_\_, Employee ID number \_\_\_\_\_ hereby request withdrawal of my complaint of employment discrimination filed with the EEO Office on \_\_\_\_\_. My decision to request withdrawal of this complaint is not the result of either coercion or intimidation by any other individual. I understand that this withdrawal may NOT conclude the investigation of my complaint by the EEO Office of \_\_\_\_\_ Agency. I wish to withdraw this complaint because Complainant's Signature Date **FOR OFFICE USE ONLY** ACCEPTED: †YES †NO COMMENTS: EEO Office Representative Signature Date

# **SAMPLE J – Administrative Closure Letter**

[Insert agency name and logo]
Date
Ms. / Mr. FIRST NAME LAST NAME
STREET ADDRESS
BOROUGH, New York ######
Re: EEO Complaint #
Dear Ms:
Thank you for contacting the EEO Office with your concerns. Recently we requested that you provide us with information and list of witnesses to assist us in our inquiry/investigation. However, to date, you have failed to provide us with that statement.
Please forward the statement to us immediately. If we do not receive the information within the next 10 days, we will administratively close your case. If and/or when you submit the statement, your case will be re-opened. Thank you for your cooperation.
Please feel free to contact me with any questions or concerns that you may have at ### ###-###.
Sincerely,
EEO Officer

# SAMPLE K – Investigation Completed; Substantiated Letter to Complainant

# [Insert agency name and logo]

Date
Ms./Mr. FIRST NAME LAST NAME STREET ADDRESS BOROUGH, New York ######
Re: EEO Complaint #
Dear Ms:
Please be advised that the EEO Office has concluded its investigation of the above referenced complaint which you filed alleging discrimination on the basis of
Upon a review of all the pertinent facts presented in the complaint, this office finds that the allegations were substantiated.
This case has been referred to our [State agency department/office] which will implement disciplinary action as the Commissioner deems appropriate.
If you should have any questions, I can be reached at ### ###-###.
*[Disciplinary Officer, Dept., Advocate, Labor Relations Department or Inspector General]
Sincerely,
EEO OFFICER
c: Commissioner

# SAMPLE L – Investigation Completed: Substantiated Letter to Respondent

# [Insert agency name and logo]

Date				
Ms. / Mr. FIRST NAME LAST NAME STREET ADDRESS BOROUGH, New York ######				
Re: EEO Complaint #				
Dear Ms:				
Please be advised that the EEO Office has concluded its investigation of the above referenced complaint which [Name of Complainant] filed alleging discrimination on the basis of, in which you were named respondent.				
Upon a review of all the pertinent facts presented in the complaint, this office finds that the allegations were substantiated.				
The following corrective measures will be taken: [Please enter steps that will be taken here, either in a sentence or as a bulleted list.]				
Please note that it is a violation of the City's EEO Policy to retaliate against or harass any person for filing a complaint of harassment or discrimination or cooperating with the investigation of a complaint.				
If you should have any questions, I can be reached at ### ###-###.				
Sincerely,				
EEO OFFICER				
c: Commissioner				

## SAMPLE M – Investigation Completed; Unsubstantiated Letter to Complainant

[Insert agency name and logo]

c: Commissioner

# Date Ms./Mr. FIRST NAME LAST NAME STREET ADDRESS BOROUGH, New York ######Re: EEO Complaint # Dear Ms. \_\_\_\_: I am writing to inform you that the EEO Office has concluded its review of the complaint you filed on . We conducted a comprehensive investigation of the charges made in your complaint, including . We have kept the investigation impartial and objective. Based on our investigation, your charges of a violation of New York City's EEO Policy could not be substantiated. [State reason, if appropriate]. Thank you for bringing your concerns to our attention and for being patient while we addressed them. Please continue to report any conduct that you deem inconsistent with The City's policies. I want to assure you that [Agency Name] is committed to protecting you from any retaliation as a result of your complaint and our investigation. Please call me if you feel you are being subjected to retaliation in any form. To protect the privacy of everyone involved in this investigation we have taken steps to handle this matter in confidence. We expect you to treat the information contained in this letter in the same manner. Sincerely, **EEO OFFICER**

## SAMPLE N – Investigation Completed – Unsubstantiated Letter to Respondent

[Insert agency name and logo]

c: Commissioner

# Date Ms./Mr. FIRST NAME LAST NAME STREET ADDRESS BOROUGH, New York ###### Re: EEO Complaint # Dear Ms. : Please be advised that the EEO Office has concluded its investigation of the above referenced complaint which [Name of complainant] filed alleging discrimination on the basis of \_\_\_\_\_\_, in which you were named respondent. Upon a review of all the pertinent facts presented in the complaint, this office finds that the allegations were unsubstantiated. To protect the privacy of everyone involved in this investigation we have taken steps to handle this matter in confidence. We expect you to treat the information contained in this letter in the same manner. Please note that it is a violation of the City's EEO Policy to retaliate against or harass any person for filing a complaint of harassment or discrimination or cooperating with the investigation of a complaint. If you should have any questions, I can be reached at ### ###-###. Sincerely, **EEO OFFICER**

# SAMPLE O – EEO Complaint Final Investigative Report CONFIDENTIAL

# [Insert agency name and logo]

Date:	
То:	[Agency Head]
From:	[EEO Officer or Investigator]
Re:	[EEO Complaint Number]
Complainant:	<del></del>
Respondent:	
The undersigned was designate referenced matter.	d to conduct an investigation of alleged misconduct involving the above
Statement of Basis of Compla	int:
This complaint alleges discrimin	ation in the form of
[lc	d as a basis for this investigation was provided by  entify person or persons who supplied information of possible misconduct] and
	and/or a written statement attached hereto as Appendix A].
-	n, and concluded on
Summary of History of Compl	aint:
•	
All potential witnesses have bee	n interviewed and are listed as follows:
• Name:	Title (If NYC Employee)
Name:	Title (If NYC Employee)
Name:	Title (If NYC Employee)
• Name:	Title (If NVC Employee)

•	interviewed.	was contacted on	, but declined to be
The do	ocuments that were reviewed are	e listed as follows:	
•			
•			
•			
The fo	llowing evidence has also been s		ntout of text messages, social media
•			
•			
•			
Findin	gs of Fact		
[This s any.]	ection should contain statements	s made by the complainant and w	itnesses. Please cite attachments, if
•			
•			
•			
	section should contain statement stantiated by the investigator(s).]	ts made by the complainant and w	vitnesses that are disputed or
•			
		·	
•			
Stater	nent of Response:		
The R	espondent responded to the alle	gations by stating	

Opinions:
[This section should contain the opinions and observations of the EEO Investigator.]
Determination:
[This section should contain the EEO Investigator's determination as to whether or not the allegations were substantiated.]
Conclusion and Recommendations:
Based upon the conclusion of this investigation it is recommended that:
Date:
[Signature] EEO Officer
I have reviewed this report and the recommendation(s) made above.
The recommendations meet with my approval and will be adopted
The recommendations made above do NOT meet with my approval
Comments:
Date:
[Signature] Agency Head



## NEW YORK CITY DEPARTMENT OF CORRECTION Cynthia Brann, Commissioner

Kammae Owens, AC-EEO Officer

Office of Equal Employment Opportunity 75-20 Astoria Boulevard, Suite 390 East Elmhurst, New York 11370

> 718-546-0861 Fax 718-278-6027

#### BY EMAIL

August 6, 2020

Charise L. Terry, PHR Executive Director NYC Equal Employment Practices Commission 253 Broadway, Suite 602 New York, NY 10007

Re: <u>EEPC **Preliminary** Evaluation of Sexual Harassment Prevention and Response Audit Period January 1, 2018 to December 31, 2019</u>

Dear Executive Director Terry:

We write in response to the preliminary determination dated July 23, 2020 for evaluation of sexual harassment prevention and response for audit period January 1, 2018 to December 31, 2019.

The Department of Correction strives to meet and exceed all compliance standards as set forth by local, state, and federal laws. A summary of the EEPC's preliminary determinations and the Department's response is as follows:

1. <u>Corrective Action 1</u>: (TRAINING) Establish and implement a training plan for new and existing employees to ensure that all individuals who work within the agency, including managers and supervisors, receive training on the prevention of sexual harassment as well as discrimination complaint and investigation procedures.

<u>Agency Response</u>: In response to the Stop Sexual Harassment Act of 2018, the Department created and implemented a training plan to ensure the total workforce, including managers and supervisors, receive training on the prevention of sexual harassment. [<u>Appendix A</u>: 2018 DOC SH Training Plan].

In accordance with local and state law, <u>Cycle 1</u> of the revised sexual harassment prevention (SHP) training was executed between July 2, 2018 and August 31, 2019. Compliance with the training mandate was audited by the NYC Department of Citywide Administrative Services (DCAS). As part of this review, DCAS adjusted all agency headcounts to reflect the removal of employees who separated or went on leave from 12/31/18 to 8/31/19. On October 29, 2019, DCAS confirmed the Department of Correction had trained 93% of the workforce in Cycle 1. [<u>Appendix B</u>: DCAS confirmation of DOC SHP Cycle 1].

Cycle 2 of the Sexual Harassment Prevention Training began on September 3, 2019 and concludes on August 31, 2020. The operations of DOC were greatly impacted by the COVID-19 global pandemic, resulting in the suspension of all in-person and online training between March 16, 2020 and July 20, 2020. For this reason, the training numbers of Cycle 2 are thus far not reflective of the strong commitment to EEO training that the Department of Correction maintains and has historically exhibited. Significantly, the March/July 2020 training suspension did not impact any new hires during their onboarding. The Department has adapted and developed a new strategic training plan to ensure compliance moving forward. [Appendix C: Cycle 2 end and Cycle 3 Training Plan].

Notably, prior to the execution of the cycled SHP training plan, the Department conducted internal training for the workforce which addressed both EEO procedures as well as sexual harassment prevention. In the third and fourth quarters of fiscal year 2018 (which covered January 1, 2018 to June 30, 2018), the Department had already trained 9,311 employees in these areas. [Appendix D: DOC Q4FY2018 DEEO Statistical Summary].

2. <u>Corrective Action 2</u>: (COMPLAINT & INVESTIGATION PROCEDURES) Issue a conclusive report within 90 days of the date the complaint was filed. Commence an investigation immediately if allegations raised sufficiently warrant an investigation.

Agency Response: The Department's internal EEO office maintains a procedural flowchart which outlines the timing of activity within an investigation to achieve a conclusive report within ninety (90) days of a complaint filing. [APPENDIX E: NYC DOC EEO Case Flowchart]. The Supervising Attorney Investigator meets with each Attorney Investigator on a bi-weekly basis to review the status of each case, ensuring any complaints of sexual harassment are prioritized and following-up on the status if matters have been suspended due to external agency review and/or if a party has become unavailable. [APPENDIX F: Calendar entries for atty meetings; sample redacted meeting notes].

Though the EEO division strives to meet the ninety (90) day deadline (and has in fact closed sexual harassment matters in under ninety days); there are various factors which can contribute to the delay of a case closing. Here, the EEPC pointed to the following two cases:

- 20180236 This matter was closed in 126 days (36 days over) with a substantiated determination. Factors which contributed to the slight delay included an Attorney Investigator reassignment (employee went on leave); and the Respondent not being available for the first 49 days of the investigation. Parties are entitled to bring representation, particularly when Weingarten rights may trigger. DOC has a heavily unionized workforce and when coordinating schedules of parties, the EEO division must contend with the operations of the NYC jails, rotating tours, and union/counsel availability.
- <u>20190150</u> This matter was closed in 108 days (18 days over) with an unsubstantiated determination. Factors which contributed to the slight delay

included the fact that the Complainant added claims of retaliation twenty (20) days after the start of the complaint filing, as well as the need for ten (10) individuals to be interviewed which is not a simple process (as discussed above).

Though the Department's EEO division has the mechanisms in place to follow a ninety (90) day closing plan, it should also be noted that the division has suffered from several staff shortages for extended periods of time (3 months – 4 years) which impacted the investigation team particularly hard. Prior to COVID-19, the division had only one (1) investigator for a period of eight (8) months. Since March 2020, the division is down three (3) investigators and a Deputy Director. Unfortunately, these leaves are not short term and have severely impacted the operations contributing to backlog and extended periods for investigative review.

Subsequent adherence to the ninety (90) day closing of an investigation can be evidenced in case # 20200017, which opened on February 11, 2020 and closed forty-two (42) days later, on March 23, 2020. [APPENDIX G: Case file 20200017].

3. <u>Corrective Action 3</u>: (COMPLAINT & INVESTIGATION PROCEDURES) In rare circumstances where a complaint investigation cannot commence immediately, or where a conclusive report cannot be issued within 90 days, specify in the complaint file the reason for the delay and project a time frame for completion of the report. Notify the Complainant and Respondent of the delay.

Agency Response: The Department has always employed "90 Day Delay Letters" as a routine part of case management. [APPENDIX H: Sample 90 Day Delay Letters]. Mechanisms to ensure compliance included bi-weekly meetings between the Supervising Attorney Investigator and the Attorney Investigator. Following DCAS training, the internal EEO division also increased communications with parties via telephone to advise of unavoidable delays. After an internal spot check of case files revealed a few missing "90 Day Delay Letters," a new system was put into place on or about January 7, 2020 to ensure compliance. Specifically, our two ReServist team members were tapped to take over this task. As complaints are filed into the databases, the Executive Administrative Assistant creates an outlook calendar entry which includes the names of the ReServists. The ReServists in turn reach out to the assigned Attorney Investigator to determine whether a case delay has occurred and generate the letters if necessary.

Subsequent adherence to the notification of parties in circumstances which cause delays to the ninety (90) day closing of an investigation can be evidenced in case # 20200038, which opened on April 6, 2020 and closed one hundred and twenty-two (122) days later, on August 5, 2020. Notably, the Attorney Investigator remained in contact with the parties in addition to the memorialization of the delay in writing. [APPENDIX I: Case file 20200038].

4. <u>Corrective Action 4</u>: (COMPLAINT & INVESTIGATION PROCEDURES) Maintain complaint files in a secure area and ensure that they can be located and reviewed by the agency head, agency general counsel, and other appropriate staff identified by the agency head.

Agency Response: As previously described, The NYC DOC Office of Equal Employment Opportunity, is located in suite 390 of the Bulova Building, and this office is where all EEO files are stored. Active files remain with Attorney Investigators in their work areas and cabinets, all other files are locked in wall cabinets. Unlike other suites within the building, suite 390 has heightened security, this means only EEO staff, the General Counsel, and the Commissioner have access. The door to suite 390 is the only means of entry or egress and it is equipped with recording equipment. Similarly, the EEO shared drive where electronic files are stored have heightened limitations to access. Notably, this is different than many other areas of the Department which can be accessed by the entire workforce. [APPENDIX J: IT EEO Access Lists].

5. <u>Corrective Action 5</u>: (COMPLAINT & INVESTIGATION PROCEDURES) Inform each Complainant and Respondent of the conclusion and outcome of their complaint investigation in writing as part of the agency's complaint procedure for all complaint cases.

Agency Response: The Department remains in compliance and routinely issues determination letters to all named parties after investigations are closed. Here, the EEPC points to matter 20190114 as an example of a potential violation. However, the EEPC has erred in this review as the matter only included one named party and thus only included one determination letter. [APPENDIX K: 20190114 Anonymous v. Respondent — Determination Letter]. Regardless of the error outlined above, subsequent adherence to the requirement and distribution of outcome letters are evidenced in both case files 20200017 and 20200038 found in appendices G and I.

6. <u>Corrective Action 6</u>: (COMPLAINT & INVESTIGATION PROCEDURES) Establish and utilize a complaint tracking and monitoring system that permits the agency to identify the location, status, and length of time elapsed in the complaint investigation process, the issues and the bases of the complaints, the aggrieved individuals, and other information necessary to analyze complaint activity to identify trends.

<u>Agency Response</u>: The Department utilizes multiple tracking methods (each of which tracks for location, status, and length of time elapsed); Quarterly reviews are also conducted to identify trends.

• Excel tracking database – includes column marked "days" which counts the number of days and is color coded red (over 90 days), yellow (60+ days), and green (1-59 days). [APPENDIX L: sample of excel tracking chart].

- DCAS dashboards/citywide database includes day tracking. [APPENDIX M: sample DCAS dashboard/citywide spreadsheet].
- Case assignment board includes color coded tabs for each case with the day count prominently displayed. [APPENDIX N: Picture of case assignment board].
- 7. Corrective Action 7: (ANNUAL REVIEW OF PRACTICES, POLICIES and PROGRAMS) Ensure that the principal EEO Professional, HR Professional, and General Counsel review the number of sexual harassment complaints, and the agency's employment practices, polices and programs on an annual basis to identify whether there are barriers to employment opportunities that may be related to sexual harassment and determine what, if any, actions are required to correct deficiencies.

Agency Response: The EEO Professional meets on a monthly basis with the Agency Head, General Counsel, and HR Professional to discuss all EEO matters including, but not limited to: claims of sexual harassment, the Department's practices, policies, and programs with causal potential barriers to employment and responsive action. The EEO Professional, HR Professional, and General Counsel have met on an annual basis to explore sexual harassment risk factors and underutilization. After the initial sexual harassment risk factor assessment in 2018, HR, EEO, and the General Counsel reviewed the risks again in 2019 and 2020 as evidenced by calendar entries. Though we determined no further actions were necessary as related to the sexual harassment risk factors, such meetings have resulted in changes to recruitment strategies such as an expansion to the 55-a program, development of open houses, and shifts in advertising. Notably, these plans have since been brought to fruition. [APPENDIX O: Calendar appointments, redacted agenda notes, annual SH risk memo, annual underutilization meeting]. Further evidence of such review is captured in great detail in the Department's analysis and action plan to the NYC Climate Survey Report. [APPENDIX P – DOC NYC Climate Survey Report – Analysis and Action Plan]. Finally, another example which reflects action following the HR, EEO, and General Counsel meetings, is the creation and implementation of the non-fraternization policy. [APPENDIX **Q:** emails and subsequent policy].

8. <u>Corrective Action 8</u>: (RESPONSIBILITY FOR IMPLEMENTATION – EEO PROFESSIONALS) Where the agency's organizational structure necessitates multiple EEO professionals, select such individuals from different office locations and, where possible, from a variety of levels within the organizational structure. Appoint EEO professionals who are trained in EEO laws and procedures, and their responsibilities under the EEO policy.

Agency Response: All staff members assigned to the Office of EEO have received training in EEO laws and procedures. Notably, the training may not appear the same for each staff member as team members have joined in different years and the classes offered by DCAS have changed throughout the years. That said, each staff member has successfully taken and passed the trainings which were made available in their start year.

Individuals responsible for the intake and investigation of complaints within the NYC DOC EEO Office include:

EEO Specialist (intake)
EEO Attorney Investigator
EEO Attorney Investigator
EEO Attorney Investigator
EEO Deputy Director
EEO Specialist (intake)
Supervising EEO Attorney Investigator
EEO Assistant Commissioner & EEO Officer
EEO Attorney Investigator

In addition to DCAS, EEO staff members have received EEO training with the EEOC, NBI, PLI, and other CLE trainings which have been offered. Most importantly, all staff members have received internal training within the division which includes a tailored introduction to the procedures, job expectations, and weeks of "shadowing" senior staff members on the job. EEO team members also participate in monthly "Best Practices" meetings conducted by DCAS which keep all team members abreast of guidance and changes to EEO laws/procedures. Any team member who is unavailable for the meeting/presentation is apprised of the guidance during monthly internal EEO meetings.

The Deputy Director has a law degree and has also previously worked in the Office of the General Counsel for four (4) years, where she was trained and gained experience working on external EEO matters with the NYC Commission on Human Rights, NYS Division of Human Rights, and EEOC.

EEO Counselors are not permanent/full-time EEO staff. In fact, most of these individuals work in uniform ranks throughout the NYC jails and are only available to the EEO division for a monthly meeting. Once selected, EEO Counselors are trained internally by EEO staff (Note – the majority of EEO staff are also licensed by NYS to train law enforcement). These trainings cover the fundamentals of EEO and what is expected of them as command specific EEO Counselors (to identify concerns and refer them to the EEO office – they are not responsible for intake or investigation). As DCAS trainings become available, we attempt to schedule our counselors for additional development and skill building. This is not often possible because of the limitations on DCAS class sizes, the prioritization of agency EEO full-time staff by DCAS for these classes, and the hardship to DOC operations in pulling out uniformed staff from the jails.

9. <u>Corrective Action 9</u>: (RESPONSIBILITY FOR IMPLEMENTATION — EEO PROFESSIONALS) Maintain documentation regarding directives or decisions between the agency head (or a direct report other than the General Counsel) and the principal EEO Professional that impact the administration and operation of programs, policies or procedures concerning sexual harassment.

Agency Response: The EEO Professional and Agency Head meet on a monthly basis as evidenced by previously submitted calendar appointments and agendas. Discussions which impact programs, policies, or procedures are documented in the subsequent implementation or revision of policy. DOC policy is constructed in such a way that any following administration can understand the history, reasoning, and procedures within the body of the document. Examples of discussions between the EEO Professional and Commissioner are included (redacted for privilege), along with the subsequent policy. [APPENDIX R: email exchange and related adoption and/or revision to policy].

10. <u>Corrective Action 10</u>: (RESPONSIBILITY FOR IMPLEMENTATION – SUPERVISORS - MANAGERS) Ensure that managers and supervisors are held accountable for enforcing the agency's sexual harassment prevention policies and complaint procedures. Document this expectation and its implementation.

Agency Response: The Department takes claims of sexual harassment very seriously and has repeatedly acted when managers/supervisors have either violated the EEO policy or failed to refer appropriate claims. [APPENDIX S: Outcome chart -highlighted for supervisors]. The Department has taken further preventative measures by ensuring consistent training which highlights supervisor responsibility/liability and instructions to share within their commands. Another example which supports the Department's position on holding managers/supervisors accountable for sexual harassment prevention was the creation and implementation of the Non-Fraternization Policy, Directive 2217 – Non-Fraternization Policy found in Appendix Q.

Beginning Q2FY21, the EEO Professional will meet monthly with each division/command leader. These monthly meetings will include a brief review of the EEO policy and an inquiry into whether supervisors/managers are enforcing sexual harassment prevention policies and making appropriate referrals. Both the EEO Professional and division/command leader will sign off on a monthly meeting form which indicates the above-referenced has been addressed. The form will be sent to the Human Resources Records Management Team for preservation. [APPENDIX T: Monthly EEO/Leader Meeting Form].

11. <u>Corrective Action 11</u>: (RESPONSIBILITY FOR IMPLEMENTATION – SUPERVISORS - MANAGERS) Ensure the managerial performance evaluation form contains a rating for EEO (which covers responsibilities and processes for assuring their ability to make employment decisions based on merit and equal consideration or treat others in an equitable and impartial manner).

Agency Response: In a stroke of innovation and an attempt to reinforce the Department's commitment to ensuring the enforcement of the EEO Policy, The Department will establish and implement an "EEO Report Card" for each command/division. The evaluation will look at the performance of command supervisors/managers in upholding the EEO Policy. Specifically, performance will be measured by the supervisor/manager's compliance rate of training, signage, employment decisions based on merit and equal consideration, and

enforcement of EEO policies and procedures. Evaluations will be conducted on an annual basis. [APPENDIX U: - DRAFT - EEO Report Card Template].

12. Corrective Action 12: FINAL ACTION (REPORTING STANDARD FOR AGENCY HEAD) Upon the EEPC's determination that the entity does not require further review or monitoring: Distribute a memorandum signed by the agency head that re-emphasizes the commitment of agency administrators to the EEO program, including the prevention of sexual harassment, and informs employees of any changes to the agency's employment practices as a result of the EEPC's audit/monitoring.

Agency Response: The Department awaits further instruction from the EEPC.

Sincerely,

Cynthia Brann Commissioner

Cyrthia Brann



Sasha Neha Ahuja

BY EMAIL

Chair

August 31, 2020

Angela Cabrera Elaine S. Reiss, Esq. Arva R. Rice

Cynthia Brann

Commissioner

Charise L. Terry
Executive Director

Commissioners

New York City Department of Correction

75-20 Astoria Blvd.

Jennifer Shaw, Esq.
Executive Agency Counsel/
Director of Compliance

East Elmhurst, New York 11370

253 Broadway Suite 602 Audit Status:

New York, NY 10007

Evaluation of Sexual Harassment Prevention and Response Practices for Audit

Period January 1, 2018 to December 31, 2019.

Determination: FINAL

212. 615. 8939 tel. 212. 676.2724 fax

Resolution #: 2020AP/242-072-(2020)

### Dear Commissioner Brann:

On behalf of the members of the Equal Employment Practices Commission (EEPC), thank you for the continued cooperation extended to our staff. This document serves as a follow-up evaluation and Final Determination to the following:

Preliminary Determination Issued on: July 23, 2020

Response Received: August 6, 2020

#### Purpose

Chapter 35, Sections 815(a)(15) and (19) of the New York City Charter (Charter) calls for agency heads to ensure and promote equal opportunity for all persons in appointment, payment of wages, development, and advancement, and to establish measures and programs to ensure a fair and effective affirmative employment plan to provide equal employment opportunity (EEO) for minority group members and women.

Charter Chapter 36, Sections 830(a) and 831(d)(2) and (5) authorize the EEPC to audit, review, evaluate, and monitor the employment practices, procedures, and programs of city agencies and other municipal entities, hereinafter "entities," and their efforts to ensure fair and effective EEO for women and minority employees and applicants. Charter Sections 831(d)(2) and 832(c) authorize the EEPC to make a determination that any plan, program, procedure, approach, measure, or standard does not provide



equal employment opportunity, require appropriate corrective action, and monitor the implementation of the corrective action prescribed. The attachment contains the EEPC's final determination regarding the audit, review, and evaluation of the New York City Department of Correction's Sexual Harassment Prevention and Response Practices.

As the New York City Department of Correction falls within the EEPC's purview under Charter Chapter 36, Section 831(a), the EEPC is authorized to review, evaluate, and monitor the coordination and implementation of its affirmative employment programs of EEO and related practices. As indicated in our Preliminary Determination, the EEPC has adopted uniform standards¹ to this end. The purpose of this Final Determination, as authorized by Charter Chapter 36, Section 832(c), is to determine the sufficiency of the New York City Department of Correction's actions taken or planned thus far to correct areas of non-compliance identified in the EEPC's Preliminary Determination. Further, Chapter 36, Section 832(c) requires that: (1) the EEPC assign a compliance-monitoring period of up to six (6) months to monitor efforts taken to eliminate areas of non-compliance, if any; and (2) the agency respond in thirty (30) days and submit a report each month during this period on the progress of efforts taken to correct outstanding areas of non-compliance.

### **Next Steps**

The assigned compliance-monitoring period is: September 1, 2020 to February 28, 2021. Correcting all outstanding areas of non-compliance without delay is highly encouraged and will serve to shorten this period.

If corrective actions remain: Corrective actions will be listed under the Monitoring Required section of the attached Final Determination. The EEPC requires that the agency head submit a signed response to this Final Determination. The signed response should indicate what steps the New York City Department of Correction has taken, or will take, to correct outstanding areas of non-compliance during the designated compliance-monitoring period. The New York City Department of Correction will be monitored monthly until all outstanding areas of non-compliance have been sufficiently corrected. The New York City Department of Correction is required to submit documentation that supports the implementation of each corrective action via TeamCentral, the EEPC's Automated Compliance-Monitoring System. Instruction on how to access and navigate TeamCentral is attached.

*Final Memorandum:* Upon the New York City Department of Correction's implementation of the final corrective action, if any, the EEPC requires that the New York City Department of Correction submit a final memorandum, signed by the agency head, that recognizes the EEPC's audit and reiterates commitment to equal employment practices. **Upon receipt of this final memorandum, the EEPC will issue** a *Determination of Compliance*.

*If no corrective actions remain:* In lieu of a response to this Final Determination, the New York City Department of Correction must submit a final memorandum (See Next Steps, Final Memorandum). Upon the EEPC's receipt of the final memorandum, the New York CityDepartment of Correction will be exempt from the abovementioned compliance-monitoring period.

Page 2 of 12

¹ The EEPC's uniform standards for auditing municipal entities and minimum standards for auditing community boards (collectively Standards") are founded upon, and consistent with, federal, state, and local laws and regulations, and policies and procedures, including, but not limited to, the City of New York's Equal Employment Opportunity Policy, Standards and Procedures to be Utilized by City Agencies 2014; New York City Human Rights Law (NYC Administrative Code 8); New York State Human Rights Law (New York Executive Law, Article 15); New York State Civil Service Law §55-a; and the equal employment opportunity requirements of the New York City Charter.



## Conclusion

This is the EEPC's Final Determination. Questions regarding next steps may be addressed to Jennifer Shaw, Esq., Executive Agency Counsel/Director of Compliance at <a href="mailto:jshaw@eepc.nyc.gov">jshaw@eepc.nyc.gov</a> or 212-615-8942.

Thank you and your staff for your continued cooperation.

Sincerely,

Charise L. Terry
Executive Director

c: Kammae Owens, Principal EEO Professional, New York City Department of Correction

Enclosed: TeamCentral Agency Manual



Agency: New York City Department of Correction Compliance Period: September 1, 2020 to February

28, 2021

### FINAL DETERMINATION

A response indicating progress of 's efforts to correct outstanding areas of non-compliance, with supporting documentation, is due within 30 days.

The Equal Employment Practices Commission's findings and corrective actions required to remedy areas of non-compliance are based on the audit methodology, which included collection and analysis of the documents, records, and data provided; the EEPC's *Preliminary Interview Questionnaires* (PIQs) for EEO professionals and others involved in EEO program administration; and, if applicable, the *EEPC Employee Survey*, the *EEPC Supervisor/Manager Survey*, the *Annual EEO Plans* and *Quarterly EEO Reports* of the audited entity; and workforce data from the *Citywide Equal Employment Database System*. Additional research and follow-up discussions or interviews were conducted as appropriate.

After reviewing the optional response<sup>2</sup> (if applicable) to the EEPC's Preliminary Determination, our Final Determination is as follows:

### <u>Agree</u>

Regarding your responses to the following EEPC required corrective actions, we *Agree* based on documentation that is attached to your response.

<u>Corrective Action #2</u>: Issue a conclusive report within 90 days of the date the complaint was filed. Commence an investigation immediately if allegations raised sufficiently warrant an investigation.

Agency Response: "The Department's internal EEO office maintains a procedural flowchart which outlines the timing of activity within an investigation to achieve a conclusive report within ninety (90) days of a complaint filing. The Supervising Attorney Investigator meets with each Attorney Investigator on a bi-weekly basis to review the status of each case, ensuring any complaints of sexual harassment are prioritized and following-up on the status if matters have been suspended due to external agency review and/or if a party has become unavailable.

Though the EEO division strives to meet the ninety (90) day deadline (and has in fact closed sexual harassment matters in under ninety days); there are various factors which can contribute to the delay of a case closing. Here, the EEPC pointed to the following two cases:

<u>20180236</u> – This matter was closed in 126 days (36 days over) with a substantiated determination. Factors which contributed to the slight delay included an Attorney Investigator reassignment (employee went on leave); and the Respondent not being available for the first 49 days of the investigation. Parties are entitled to bring representation, particularly when Weingarten rights may trigger. DOC has a heavily unionized workforce and when coordinating schedules of parties, the EEO

<sup>&</sup>lt;sup>2</sup> Excerpts are italicized.



division must contend with the operations of the NYC jails, rotating tours, and union/counsel availability.

<u>20190150</u> – This matter was closed in 108 days (18 days over) with an unsubstantiated determination. Factors which contributed to the slight delay included the fact that the Complainant added claims of retaliation twenty (20) days after the start of the complaint filing, as well as the need for ten (10) individuals to be interviewed which is not a simple process (as discussed above).

Though the Department's EEO division has the mechanisms in place to follow a ninety (90) day closing plan, it should also be noted that the division has suffered from several staff shortages for extended periods of time (3 months – 4 years) which impacted the investigation team particularly hard. Prior to COVID-19, the division had only one (1) investigator for a period of eight (8) months. Since March 2020, the division is down three (3) investigators and a Deputy Director. Unfortunately, these leaves are not short term and have severely impacted the operations contributing to backlog and extended periods for investigative review.

Subsequent adherence to the ninety (90) day closing of an investigation can be evidenced in case # 20200017, which opened on February 11, 2020 and closed forty-two (42) days later, on March 23, 2020."

<u>EEPC Response</u>: The EEPC accepts the agency's response and *Closing Report-Intradepartmental Memorandum* (the New York City Department of Correction's (DOC) conclusive report) for Complaint 20200017 that was issued within 90 days of the date the complaint was filed, and documentation that the initial interview with the complainant was conducted within one week, as documentation that Corrective Action #2 has been implemented.

<u>Correction Action #4</u>: Maintain complaint files in a secure area and ensure that they can be located and reviewed by the agency head, agency general counsel, and other appropriate staff identified by the agency head.

Agency Response: "The NYC DOC Office of Equal Employment Opportunity, is located in suite 390 of the Bulova Building, and this office is where all EEO files are stored. Active files remain with Attorney Investigators in their work areas and cabinets, all other files are locked in wall cabinets. Unlike other suites within the building, suite 390 has heightened security, this means only EEO staff, the General Counsel, and the Commissioner have access. The door to suite 390 is the only means of entry or egress and it is equipped with recording equipment. Similarly, the EEO shared drive where electronic files are stored have heightened limitations to access. Notably, this is different than many other areas of the Department which can be accessed by the entire workforce."



<u>EEPC Response</u>: The EEPC accepts the agency's response and a memorandum from the DOC's *Executive Director of Infrastructure & Operations* that indicates the Commissioner, the General Counsel and other appropriate staff have access to the agency's electronic complaint files, as confirmation that Corrective Action #4 has been implemented.

<u>Corrective Action #5</u>: Inform each complainant and respondent of the conclusion and outcome of their complaint investigation in writing as part of the agency's complaint procedure for all complaint cases.

Agency Response: "The Department remains in compliance and routinely issues determination letters to all named parties after investigations are closed. Here, the EEPC points to matter 20190114 as an example of a potential violation. However, the EEPC has erred in this review as the matter only included one named party and thus only included one determination letter. Regardless of the error outlined above, subsequent adherence to the requirement and distribution of outcome letters are evidenced in both case files 20200017 and 20200038."

<u>EEPC Response</u>: The EEPC accepts *EEO Complaint of Discrimination-Final Determination* (DOC's notice of investigation outcome) issued to all parties in Complaints 20200017 and 20200038, which were investigated subsequent to the period in review, as confirmation that Corrective Action #5 has been implemented.

<u>Corrective Action #6</u>: Establish and utilize a complaint tracking and monitoring system that permits the agency to identify the location, status, and length of time elapsed in the complaint investigation process, the issues and the bases of the complaints, the aggrieved individuals, and other information necessary to analyze complaint activity to identify trends.

<u>Agency Response</u>: "The Department utilizes multiple tracking methods (each of which tracks for location, status, and length of time elapsed); Quarterly reviews are also conducted to identify trends.

Excel tracking database – includes column marked "days" which counts the number of days and is color coded red (over 90 days), yellow (60+ days), and green (1-59 days).

DCAS dashboards/citywide database - includes day tracking.

Case assignment board – includes color coded tabs for each case with the day count prominently displayed."

<u>EEPC Response</u>: The EEPC accepts the DOC's complaint tracking and monitoring system (an Excel spreadsheet), that illustrates its capability to capture location, status, length of time elapsed in the



complaint investigation process, the issues and the basis of the complaints, and the names of the aggrieved individuals, as confirmation that Corrective Action #6 has been implemented.

<u>Corrective Action #7</u>: Ensure that the principal EEO Professional, HR Professional, and General Counsel, review the number of sexual harassment complaints, and the agency's employment practices, policies and programs on an annual basis to identify whether there are barriers to employment opportunities that may be related to sexual harassment and determine what, if any, actions are required to correct deficiencies.

Agency Response: "The EEO Professional meets on a monthly basis with the Agency Head, General Counsel, and HR Professional to discuss all EEO matters including, but not limited to: claims of sexual harassment, the Department's practices, policies, and programs with causal potential barriers to employment and responsive action. The EEO Professional, HR Professional, and General Counsel have met on an annual basis to explore sexual harassment risk factors and underutilization. After the initial sexual harassment risk factor assessment in 2018, HR, EEO, and the General Counsel reviewed the risks again in 2019 and 2020 as evidenced by calendar entries. Though we determined no further actions were necessary as related to the sexual harassment risk factors, such meetings have resulted in changes to recruitment strategies such as an expansion to the 55-a program, development of open houses, and shifts in advertising. Notably, these plans have since been brought to fruition. Further evidence of such review is captured in great detail in the Department's analysis and action plan to the NYC Climate Survey Report. Finally, another example which reflects action following the HR, EEO, and General Counsel meetings, is the creation and implementation of the non-fraternization policy."

<u>The EEPC Response</u>: The EEPC accepts the agency's response and documentation provided as confirmation that Corrective Action #7 has been implemented. Representative email correspondence between the principal EEO Professional, General Counsel and HR Professional demonstrates meetings to review the number of sexual harassment complaints and the agency's employment practices, policies and programs occurred on January 29, 2019 and January 31, 2020, and that the outcome of those meetings were maintained.

<u>Corrective Action #9</u>: Maintain documentation regarding directives or decisions between the agency head (or a direct report other than the General Counsel) and the principal EEO Professional that impact the administration and operation of programs, policies or procedures concerning sexual harassment.

Agency Response: "The EEO Professional and Agency Head meet on a monthly basis as evidenced by previously submitted calendar appointments and agendas. Discussions which impact programs,



policies, or procedures are documented in the subsequent implementation or revision of policy. DOC policy is constructed in such a way that any following administration can understand the history, reasoning, and procedures within the body of the document. Examples of discussions between the EEO Professional and Commissioner are included (redacted for privilege), along with the subsequent policy."

<u>EEPC Response</u>: The EEPC accepts the agency's response, redacted copies of the DOC's monthly meeting agendas titled, *Monthly EEO Meeting*, and representative updated directives (*Directive 2220R-B, Directive 2233, the Commissioner's Sexual Harassment Policy Statement* and *Lactation Accommodation Policy*) that demonstrate the decisions made as a result of those meetings, as confirmation Corrective Action #9 has been implemented.

### **Monitoring Required**

The agency's implementation of the following required corrective actions will be monitored during the assigned compliance-monitoring period.

<u>Corrective Action #1</u>: Establish and implement a training plan for new and existing employees to ensure that all individuals who work within the agency, including managers and supervisors, receive training on the prevention of sexual harassment as well as discrimination complaint and investigation procedures.

Agency Response: "In response to the Stop Sexual Harassment Act of 2018, the Department created and implemented a training plan to ensure the total workforce, including managers and supervisors, receive training on the prevention of sexual harassment.

In accordance with local and state law, Cycle 1 of the revised sexual harassment prevention (SHP) training was executed between July 2, 2018 and August 31, 2019. Compliance with the training mandate was audited by the NYC Department of Citywide Administrative Services (DCAS). As part of this review, DCAS adjusted all agency headcounts to reflect the removal of employees who separated or went on leave from 12/31/18 to 8/31/19. On October 29, 2019, DCAS confirmed the Department of Correction had trained 93% of the workforce in Cycle 1.

Cycle 2 of the Sexual Harassment Prevention Training began on September 3, 2019 and concludes on August 31, 2020. The operations of DOC were greatly impacted by the COVID-19 global pandemic, resulting in the suspension of all in-person and online training between March 16, 2020 and July 20, 2020. For this reason, the training numbers of Cycle 2 are thus far not reflective of the strong commitment to EEO training that the Department of Correction maintains and has historically exhibited. Significantly, the March/July 2020 training suspension did not impact any new hires



during their onboarding. The Department has adapted and developed a new strategic training plan to ensure compliance moving forward.

Notably, prior to the execution of the cycled SHP training plan, the Department conducted internal training for the workforce which addressed both EEO procedures as well as sexual harassment prevention. In the third and fourth quarters of fiscal year 2018 (which covered January 1, 2018 to June 30, 2018), the Department had already trained 9,311 employees in these areas."

<u>EEPC Response</u>: The EEPC recognizes the agency's commitment to implement Corrective Action #1. The EEPC accepts correspondence between DCAS and the principal EEO Professional dated October 2019 that indicates 10,308 of 11,134 (approximately 93%) employees completed DCAS' Sexual Harassment Prevention training in Cycle 1. To demonstrate compliance, provide documentation that demonstrates implementation of Cycle 2 of the agency's training plan. Implementation of this corrective action will be monitored during the assigned compliance-monitoring period.

<u>Corrective Action #3</u>: In rare circumstances where a complaint investigation cannot commence immediately, or where a conclusive report cannot be issued within 90 days, specify in the complaint file the reason for the delay and project a time frame for completion of the report. Notify the complainant and respondent of the delay.

Agency Response: "The Department has always employed "90 Day Delay Letters" as a routine part of case management. Mechanisms to ensure compliance included bi-weekly meetings between the Supervising Attorney Investigator and the Attorney Investigator. Following DCAS training, the internal EEO division also increased communications with parties via telephone to advise of unavoidable delays. After an internal spot check of case files revealed a few missing "90 Day Delay Letters," a new system was put into place on or about January 7, 2020 to ensure compliance. Specifically, our two Re[s]ervist team members were tapped to take over this task. As complaints are filed into the databases, the Executive Administrative Assistant creates an outlook calendar entry which includes the names of the Re[s]ervists. The Re[s]ervists in turn reach out to the assigned Attorney Investigator to determine whether a case delay has occurred and generate the letters if necessary.

Subsequent adherence to the notification of parties in circumstances which cause delays to the ninety (90) day closing of an investigation can be evidenced in case # 20200038, which opened on April 6, 2020 and closed one hundred and twenty-two (122) days later, on August 5, 2020. Notably, the Attorney Investigator remained in contact with the parties in addition to the memorialization of the delay in writing."

<u>EEPC Response</u>: The EEPC recognizes the agency's commitment to implement Corrective Action #3. The EEPC accepts the 90 Day Case Delay letters to the complainant and respondent of Complaint File 20200038 (investigated subsequent to the period in review). To demonstrate compliance,



provide documentation that demonstrates that, at the time of the notice of the delay, Complaint File 20200038 contained a projected timeframe for completion of the report. Implementation of this corrective action will be monitored during the assigned compliance-monitoring period.

<u>Corrective Action #8</u>: Where the agency's organizational structure necessitates multiple EEO professionals, select such individuals from different office locations and, where possible, from a variety of levels within the organizational structure. Appoint EEO professionals who are trained in EEO laws and procedures, and their responsibilities under the EEO Policy.

Agency Response: "All staff members assigned to the Office of EEO have received training in EEO laws and procedures. Notably, the training may not appear the same for each staff member as team members have joined in different years and the classes offered by DCAS have changed throughout the years. That said, each staff member has successfully taken and passed the trainings which were made available in their start year. Individuals responsible for the intake and investigation of complaints within the NYC DOC EEO Office include:

- [Name], EEO Assistant Commissioner & EEO Officer
- [Name], EEO Deputy Director
- [Name], EEO Specialist [1] (intake)
- [Name], EEO Specialist [2] (intake)
- [Name], EEO Attorney Investigator [1]
- [Name], EEO Attorney Investigator [2]
- [Name], EEO Attorney Investigator [3]
- [Name], EEO Attorney Investigator [4]
- [Name], Supervising EEO Attorney Investigator

In addition to DCAS, EEO staff members have received EEO training with the EEOC, NBI, PLI, and other CLE trainings which have been offered. Most importantly, all staff members have received internal training within the division which includes a tailored introduction to the procedures, job expectations, and weeks of "shadowing" senior staff members on the job. EEO team members also participate in monthly "Best Practices" meetings conducted by DCAS which keep all team members abreast of guidance and changes to EEO laws/procedures. Any team member who is unavailable for the meeting/presentation is apprised of the guidance during monthly internal EEO meetings.

The Deputy Director has a law degree and has also previously worked in the Office of the General Counsel for four (4) years, where she was trained and gained experience working on external EEO matters with the NYC Commission on Human Rights, NYS Division of Human Rights, and EEOC.

EEO Counselors are not permanent/full-time EEO staff. In fact, most of these individuals work in uniform ranks throughout the NYC jails and are only available to the EEO division for a monthly meeting. Once selected, EEO Counselors are trained internally by EEO staff (Note – the majority of EEO staff are also licensed by NYS to train law enforcement). These trainings cover the fundamentals of EEO and what is expected of them as command specific EEO Counselors (to identify concerns and refer them to the EEO office – they are not responsible for intake or investigation). As



DCAS trainings become available, we attempt to schedule our counselors for additional development and skill building. This is not often possible because of the limitations on DCAS class sizes, the prioritization of agency EEO full-time staff by DCAS for these classes, and the hardship to DOC operations in pulling out uniformed staff from the jails."

<u>EEPC Response</u>: The EEPC recognizes the agency's commitment to implement Corrective Action #8. To demonstrate compliance, provide documentation of the training the Deputy Director, EEO Attorney Investigator 2 and EEO Attorney Investigator 4 received in EEO investigative procedures (e.g. certificates of attendance, training logs, sign-in sheets, etc.). Implementation of this corrective action will be monitored during the assigned compliance-monitoring period.

<u>Corrective Action #10</u>: Ensure that managers and supervisors are held accountable for enforcing the agency's sexual harassment prevention policies and complaint procedures. Document this expectation and its implementation.

Agency Response: "The Department takes claims of sexual harassment very seriously and has repeatedly acted when managers/supervisors have either violated the EEO policy or failed to refer appropriate claims. The Department has taken further preventative measures by ensuring consistent training which highlights supervisor responsibility/liability and instructions to share within their commands. Another example which supports the Department's position on holding managers/supervisors accountable for sexual harassment prevention was the creation and implementation of the Non-Fraternization Policy, Directive 2217 – Non-Fraternization Policy.

Beginning Q2FY21, the EEO Professional will meet monthly with each division/command leader. These monthly meetings will include a brief review of the EEO policy and an inquiry into whether supervisors/managers are enforcing sexual harassment prevention policies and making appropriate referrals. Both the EEO Professional and division/command leader will sign off on a monthly meeting form which indicates the above-referenced has been addressed. The form will be sent to the Human Resources Records Management Team for preservation."

<u>EEPC Response:</u> The EEPC recognizes the agency's commitment to implement Corrective Action #10. The EEPC accepts the DOC's *Directive 2217 Non-Fraternization Policy* that outlined the responsibility of managers and supervisors to notify human resources when they become involved in a familial, romantic or sexual relationship with a subordinate, and the *EEO-Supervisor/Manager Monthly Meeting* form (for use beginning Q2FY21) to document implementation of managers' and supervisors' responsibility for enforcing the agency's sexual harassment prevention policies and complaint procedures. To demonstrate compliance, provide a representative *EEO-Supervisor/Manager Monthly Meeting* form completed subsequent to one of the above referenced meetings. Implementation of this corrective action will be monitored during the assigned compliance-monitoring period.



<u>Corrective Action #11</u>: Ensure the managerial performance evaluation form contains a rating for EEO (which covers responsibilities and processes for assuring their ability to make employment decisions based on merit and equal consideration or treat others in an equitable and impartial manner).

Agency Response: "In a stroke of innovation and an attempt to reinforce the Department's commitment to ensuring the enforcement of the EEO Policy, The Department will establish and implement an "EEO Report Card" for each command/division. The evaluation will look at the performance of command supervisors/managers in upholding the EEO Policy. Specifically, performance will be measured by the supervisor/manager's compliance rate of training, signage, employment decisions based on merit and equal consideration, and enforcement of EEO policies and procedures. Evaluations will be conducted on an annual basis."

<u>EEPC Response</u>: The EEPC recognizes the agency's commitment to implement Corrective Action #11. To demonstrate compliance, provide the *NYC Department of Correction EEO Report Card* with the applicable EEO rating (which covers responsibilities and processes for assuring managers' and supervisors' ability to make employment decisions based on merit and equal consideration or treat others in an equitable and impartial manner), and a timetable for conducting the reviews. Implementation of this corrective action will be monitored during the assigned compliance-monitoring period.

<u>FINAL ACTION</u>: Upon the EEPC's determination that the entity does not require further review or monitoring: Distribute a memorandum signed by the agency head that re-emphasizes the commitment of agency administrators to the EEO program, including the prevention of sexual harassment, and informs employees of any changes to the agency's employment practices as a result of the EEPC's audit/monitoring. This final action is required to conclude the audit and monitoring process.

The EEPC thanks you and your staff for your continued cooperation.



### RESOLUTION NO. 2020AP/242-072-(2020)

New York City Department of Correction
Commissioner Cynthia Brann
Sexual Harassment Prevention and Response Practices
DETERMINATION: FINAL

### SYNOPSIS

Corrective Action(s): Total: 11

**Period Audit Covered:** January 1, 2018 to December 31, 2019

Preliminary Determination Issued:July 23, 2020Response ReceivedAugust 6, 2020Final Determination Issued:August 31, 2020Response DueSeptember 30, 2020Compliance-Monitoring:RequiredSeptember 1, 2020 to February 28, 2021

Whereas, pursuant to Chapter 36, Sections 830(a) and 831(d)(2) and (5) of the New York City Charter (Charter), the Equal Employment Practices Commission (EEPC) is authorized to audit, review, evaluate, and monitor the employment procedures, practices and programs of city agencies and other municipal entities (hereinafter "entities") and their efforts to ensure fair and effective equal employment opportunity (EEO) for minority group members and women who are employed or seek employment, and to recommend practices, procedures, approaches, measures, standards, and programs to be utilized by such entities in these efforts; and

Whereas, pursuant to Charter Chapter 36, Sections 830(a) and 831(d)(2) and (5), the EEPC has adopted uniform standards for auditing agencies and municipal entities, and minimum standards for auditing community boards, to review, evaluate, and monitor entities' practices, procedures, approaches, measures, standards, and programs for compliance with federal, state, and local laws and regulations, and policies and procedures to increase equal opportunity for women, minorities, and other employees and job applicants identified for protection from discrimination; and

Whereas, in accordance with Charter Chapter 36, Section 832(c), the EEPC may make a determination pursuant to Charter Section 831(d) whether any plan, program, procedure, approach, measure, or standard adopted or utilized by any municipal entity does not provide equal employment opportunity, and the EEPC's determinations of compliance or non-compliance and prescribed corrective action are required by, or consistent with federal, state, and local laws and regulations, and policies and procedures to increase equality of opportunity for women, minorities, and other employees and job applicants identified for protection from discrimination; and

Whereas, the EEPC conducted an audit, review, and evaluation of the New York City Department of Correction's Sexual Harassment Prevention and Response Practices; and

Whereas, pursuant to the audit, review, and evaluation of the New York City Department of Correction's Sexual Harassment Prevention and Response Practices, the EEPC issued a Preliminary Determination, dated July 23, 2020, setting forth findings and the following corrective actions required to remedy areas of non-compliance:

- 1. Establish and implement a training plan for new and existing employees to ensure that all individuals who work within the agency, including managers and supervisors, receive training on the prevention of sexual harassment as well as discrimination complaint and investigation procedures.
- 2. Issue a conclusive report within 90 days of the date the complaint was filed. Commence an investigation immediately if allegations raised sufficiently warrant an investigation.
- 3. In rare circumstances where a complaint investigation cannot commence immediately, or where a conclusive report cannot be issued within 90 days, specify in the complaint file the reason for the delay and project a time frame for completion of the report. Notify the complainant and respondent of the delay.
- 4. Maintain complaint files in a secure area and ensure that they can be located and reviewed by the agency head, agency general counsel, and other appropriate staff identified by the agency head.
- 5. Inform each complainant and respondent of the conclusion and outcome of their complaint investigation in writing as part of the agency's complaint procedure for all complaint cases.
- 6. Establish and utilize a complaint tracking and monitoring system that permits the agency to identify the location, status, and length of time elapsed in the complaint investigation process, the issues and the bases of the complaints, the aggrieved individuals, and other information necessary to analyze complaint activity to identify trends.
- 7. Ensure that the principal EEO Professional, HR Professional, and General Counsel, review the number of sexual harassment complaints, and the agency's employment practices, policies and programs on an annual basis to identify whether there are barriers to employment opportunities that may be related to sexual harassment and determine what, if any, actions are required to correct deficiencies.
- 8. Where the agency's organizational structure necessitates multiple EEO professionals, select such individuals from different office locations and, where possible, from a variety of levels within the organizational structure. Appoint EEO professionals who are trained in EEO laws and procedures, and their responsibilities under the EEO Policy.
- 9. Maintain documentation regarding directives or decisions between the agency head (or a direct report other than the General Counsel) and the principal EEO Professional that impact the administration and operation of programs, policies or procedures concerning sexual harassment.
- 10. Ensure that managers and supervisors are held accountable for enforcing the agency's sexual harassment prevention policies and complaint procedures. Document this expectation and its implementation.
- 11. Ensure the managerial performance evaluation form contains a rating for EEO (which covers responsibilities and processes for assuring their ability to make employment decisions based on merit and equal consideration or treat others in an equitable and impartial manner).

Whereas, within a two-week deadline following the EEPC's Preliminary Determination, the entity submitted a preliminary response; and

Whereas, in accordance with Charter Chapter 36, Section 832(c), after consideration, the EEPC issued a Final Determination on August 31, 2020, which indicated that the following areas required corrective action: no(s). 1, 3, 8, 10 and 11.

Whereas, in accordance with Charter Chapter 36, Section 832(c), in the Final Determination, the EEPC assigned a monitoring period from September 1, 2020 to February 28, 2021, to determine whether the entity eliminated areas of non-compliance, if any; and

Whereas, in accordance with Charter Chapter 36, Section 832(c) the entity was required to respond in 30 days, and make monthly reports thereafter for a period not to exceed six months, on the progress of its efforts to correct outstanding areas of non-compliance; and

Whereas, in accordance with Charter Chapter 36, Section 832(c), on August 31, 2020, the entity was required to issue a response to the EEPC's Final Determination; Now Therefore,

Be It Resolved, that pursuant to Charter Chapter 35, Sections 815(a)(15) and (19), which requires agency heads to ensure and promote equal opportunity for all persons in appointment, payment of wages, development, and advancement, and to establish measures and programs to ensure a fair and effective affirmative employment plan to provide equal employment opportunity for minority group members and women, the EEPC approves the issuance of this Final Determination to Commissioner Cynthia Brann to assign compliance-monitoring.

Approved unanimously on September 24, 2020.

/s/Sasha Neha Ahuja	/s/Angela Cabrera
Sasha Neha Ahuja	Angela Cabrera
Chair	Commissioner
/s/Arva R. Rice	/s/Elaine S. Reiss
Arva R. Rice	Elaine S. Reiss, Esq.
Commissioner	Commissioner

On behalf all Commissioners in attendance,

Charise L Terry

Executive Director

Elocativo Elicoto.



### NEW YORK CITY DEPARTMENT OF CORRECTION Cynthia Brann, Commissioner

Florina Getman
Deputy Director of EEO
Office of Equal Employment Opportunity
75-20 Astoria Boulevard
East Elmhurst, New York 11370

718-546-0861 Fax 718-278-6027

### **BY EMAIL**

September 29, 2020

Charise L. Terry, PHR
Executive Director
NYC Equal Employment Practices Commission
253 Broadway, Suite 602
New York, NY 10007

Re: <u>EEPC Final Determination of Sexual Harassment Prevention and Response Audit Period</u> <u>January 1, 2018 to December 31, 2019</u>

Dear Executive Director Terry:

We write in response to the final determination dated August 31, 2020 for evaluation of sexual harassment prevention and response for audit period January 1, 2018 to December 31, 2019.

The Department of Correction acknowledges and accepts the five corrective actions set forth by the Equal Employment Practices Commission that will be monitored for the period of September 1, 2020 to February 28, 2021.

The Department of Correction's Office of Equal Employment Opportunity will work to meet and exceed all the compliance standards that have been outlined by doing the following:

- a. As of August 31, 2020, 95% of the Department's workforce has received sexual harassment training. The Department will continue to train staff and will provide an updated Sexual Harassment Training plan to the EEPC. In addition, the Office of EEO will ensure that all EEO professionals working in the Department's EEO Office complete any outstanding EEO trainings. In particular, two of the individuals that were identified as needing training will be taking a DCAS EEO course in October 2020.
- b. Beginning in September 2020, case files and ninety-day delay letters in sexual harassment matters have been revised to include the reason for delay and the anticipated time frame for case closure. Parties will continue to be timely notified of any case delays.

- c. Beginning in September 2020, the Office of EEO will begin to create internal audit mechanisms to operationalize the *EEO Report Card* in order to evaluate the performance of each Command/Division in upholding the EEO policy.
- d. Beginning in October 2020, the Deputy Director of EEO will meet with the managers and supervisors of every Command/Division on a monthly basis to ensure that EEO policies and practices are adhered to and that proper referrals are made. The EEO Supervisor/Manager Monthly Meeting form will be completed and stored subsequent to these meetings.

Sincerely,

Cynthia Brann Commissioner

yothe Brann



### Memorandum

TO: All Employees

FROM: Equal Employment Practices Commission

**DATE:** 4/6/2021

RE: Audit: Review, Evaluation, and Monitoring of Sexual Harassment Prevention and

**Response Practices** 

New York City Department of Correction

The New York City Charter requires the Equal Employment Practices Commission (EEPC) to conduct an audit once every four years to ensure each City agency or municipal entity (collectively "agency") complies with federal, state, and local laws and regulations, and policies and procedures that increase equal opportunity for employees and applicants.

The EEPC recently concluded an audit and evaluation of the New York City Department of Correction's practices and procedures for compliance with city, state, and federal equal employment opportunity laws and regulations, and identified enhancement by means of the following:

- Establish and implement a training plan for new and existing employees to ensure that all individuals who work within the agency, including managers and supervisors, receive training on the prevention of sexual harassment as well as discrimination complaint and investigation procedures.
- 2. Issue a conclusive report within 90 days of the date the complaint was filed. Commence an investigation immediately if allegations raised sufficiently warrant an investigation.
- 3. In rare circumstances where a complaint investigation cannot commence immediately, or where a conclusive report cannot be issued within 90 days, specify in the complaint file the reason for the delay and project a time frame for completion of the report. Notify the complainant and respondent of the delay.
- 4. Maintain complaint files in a secure area and ensure that they can be located and reviewed by the agency head, agency general counsel, and other appropriate staff identified by the agency head.
- Inform each complainant and respondent of the conclusion and outcome of their complaint investigation in writing as part of the agency's complaint procedure for all complaint cases.



- 6. Establish and utilize a complaint tracking and monitoring system that permits the agency to identify the location, status, and length of time elapsed in the complaint investigation process, the issues and the bases of the complaints, the aggrieved individuals, and other information necessary to analyze complaint activity to identify trends.
- 7. Ensure that the principal EEO Professional, HR Professional, and General Counsel, review the number of sexual harassment complaints, and the agency's employment practices, policies and programs on an annual basis to identify whether there are barriers to employment opportunities that may be related to sexual harassment and determine what, if any, actions are required to correct deficiencies.
- 8. Where the agency's organizational structure necessitates multiple EEO professionals, select such individuals from different office locations and, where possible, from a variety of levels within the organizational structure. Appoint EEO professionals who are trained in EEO laws and procedures, and their responsibilities under the EEO Policy.
- Maintain documentation regarding directives or decisions between the agency head (or a direct report other than the General Counsel) and the principal EEO Professional that impact the administration and operation of programs, policies or procedures concerning sexual harassment.
- 10. Ensure that managers and supervisors are held accountable for enforcing the agency's sexual harassment prevention policies and complaint procedures. Document this expectation and its implementation.
- 11.Ensure the managerial performance evaluation form contains a rating for EEO (which covers responsibilities and processes for assuring their ability to make employment decisions based on merit and equal consideration or treat others in an equitable and impartial manner).

Through successful completion of the EEPC's audit, evaluation, and monitoring processes and the aforementioned enhancements Commissioner Brann reaffirms the commitment to ensuring that the New York City Department of Correction's employment practices encourage and maintain a workplace free from unlawful discrimination and sexual harassment, and that all employees are aware of their rights and obligations under the agency's equal employment opportunity policies.



Vacant

BY EMAIL

Chair

April 22, 2021

Angela Cabrera Elaine S. Reiss, Esq. Arva R. Rice Commissioners

Cynthia Brann Commissioner

Jeanne M. Victor
Executive Director

New York City Department of Correction

75-20 Astoria Blvd.

Elmhurst, New York 11370

Jennifer Shaw, Esq.
Executive Agency Counsel/
Director of Compliance

Re:

Resolution #2020AP/248-072-(2021)C16

**DETERMINATION: Compliance** 

253 Broadway Suite 602 New York, NY 10007

212. 615. 8939 tel. 212. 676.2724 fax

Dear Commissioner Brann:

On behalf of the members of the Equal Employment Practices Commission (EEPC), I write to inform you that pursuant to New York City Charter Chapter 35, Sections 815(a)(15) and (19), which requires agency heads to ensure and promote equal opportunity for all persons in appointment, payment of wages, development, and advancement, and to establish measures and programs to ensure a fair and effective affirmative employment plan to provide equal employment opportunity (EEO) for minority group members and women, the EEPC's Board of Commissioners has approved the attached Determination.

Thank you and principal EEO Professional Florina Getman for the cooperation extended to the EEPC during the course of our review, evaluation, and monitoring of your agency's employment and EEO-related practices.

Elaine S. Reiss, Esq.

Commissioner

Sincerely

c: Florina Getman, Principal EEO Professional, New York City Department of Correction



# Monitoring of Sexual Harassment Prevention and Response Practices RESOLUTION NO. 2020AP/248-072-(2021)C16 Department of Correction Commissioner Cynthia Brann DETERMINATION: COMPLIANCE

#### SYNOPSIS

Corrective Action(s): Total: 11

Period Audit Covered: January 1, 2018 to December 31, 2019

Preliminary Determination Issued:July 23, 2020Response ReceivedAugust 6, 2020Final Determination Issued:August 31, 2020Response ReceivedSeptember 29, 2020Compliance-Monitoring:RequiredSeptember 1, 2020 to February 28, 2021

without extension

Whereas, pursuant to Chapter 36, Sections 830(a) and 831(d)(2) and (5) of the New York City Charter (Charter), the Equal Employment Practices Commission (EEPC) is authorized to audit, review, evaluate, and monitor the employment procedures, practices and programs of city agencies and other municipal entities (hereinafter "entities") and their efforts to ensure fair and effective equal employment opportunity (EEO) for minority group members and women who are employed or seek employment, and to recommend practices, procedures, approaches, measures, standards, and programs to be utilized by such entities in these efforts; and

Whereas, pursuant to Charter Chapter 36, Sections 830(a) and 831(d)(2) and (5), the EEPC has adopted uniform standards for auditing agencies and municipal entities, and minimum standards for auditing community boards, to review, evaluate, and monitor entities' practices, procedures, approaches, measures, standards, and programs for compliance with federal, state, and local laws and regulations, and policies and procedures to increase equal opportunity for women, minorities, and other employees and job applicants identified for protection from discrimination; and

Whereas, in accordance with Charter Chapter 36, Section 832(c), the EEPC may make a determination pursuant to Charter Section 831(d) whether any plan, program, procedure, approach, measure, or standard adopted or utilized by any municipal entity does not provide equal employment opportunity, and the EEPC's determinations of compliance or non-compliance and prescribed corrective action are required by, or consistent with federal, state, and local laws and regulations, and policies and procedures to increase equality of opportunity for women, minorities, and other employees and job applicants identified for protection from discrimination; and

Whereas, the EEPC conducted an audit, review, and evaluation of the Department of Correction's Sexual Harassment Prevention and Response Practices; and

Whereas, pursuant to the audit, review, and evaluation of the Department of Correction's Sexual Harassment Prevention and Response Practices, the EEPC issued a Preliminary Determination, dated July 23, 2020, setting forth findings and the following corrective actions required to remedy areas of non-compliance:

- Establish and implement a training plan for new and existing employees to ensure that all
  individuals who work within the agency, including managers and supervisors, receive training
  on the prevention of sexual harassment as well as discrimination complaint and investigation
  procedures.
- 2. Issue a conclusive report within 90 days of the date the complaint was filed. Commence an investigation immediately if allegations raised sufficiently warrant an investigation.
- 3. In rare circumstances where a complaint investigation cannot commence immediately, or where a conclusive report cannot be issued within 90 days, specify in the complaint file the reason for the delay and project a time frame for completion of the report. Notify the complainant and respondent of the delay.
- 4. Maintain complaint files in a secure area and ensure that they can be located and reviewed by the agency head, agency general counsel, and other appropriate staff identified by the agency head.
- 5. Inform each complainant and respondent of the conclusion and outcome of their complaint investigation in writing as part of the agency's complaint procedure for all complaint cases.
- 6. Establish and utilize a complaint tracking and monitoring system that permits the agency to identify the location, status, and length of time elapsed in the complaint investigation process, the issues and the bases of the complaints, the aggrieved individuals, and other information necessary to analyze complaint activity to identify trends.
- 7. Ensure that the principal EEO Professional, HR Professional, and General Counsel, review the number of sexual harassment complaints, and the agency's employment practices, policies and programs on an annual basis to identify whether there are barriers to employment opportunities that may be related to sexual harassment and determine what, if any, actions are required to correct deficiencies.
- 8. Where the agency's organizational structure necessitates multiple EEO professionals, select such individuals from different office locations and, where possible, from a variety of levels within the organizational structure. Appoint EEO professionals who are trained in EEO laws and procedures, and their responsibilities under the EEO Policy.
- Maintain documentation regarding directives or decisions between the agency head (or a
  direct report other than the General Counsel) and the principal EEO Professional that impact
  the administration and operation of programs, policies or procedures concerning sexual
  harassment.
- 10. Ensure that managers and supervisors are held accountable for enforcing the agency's sexual harassment prevention policies and complaint procedures. Document this expectation and its implementation.
- 11. Ensure the managerial performance evaluation form contains a rating for EEO (which covers responsibilities and processes for assuring their ability to make employment decisions based on merit and equal consideration or treat others in an equitable and impartial manner).

Whereas, within a two-week deadline following the EEPC's Preliminary Determination, the

entity submitted a preliminary response; and

Whereas, in accordance with Charter Chapter 36, Section 832(c), after consideration, the EEPC issued a Final Determination on August 31, 2020, which indicated that the following areas required corrective action: no(s). 1, 3, 8, 10; and 11

Whereas, in accordance with Charter Chapter 36, Section 832(c), in the Final Determination, the EEPC assigned a monitoring period from September 1, 2020 to February 28, 2021, to determine whether the entity eliminated areas of non-compliance, if any; and

Whereas, in accordance with Charter Chapter 36, Section 832(c) the entity was required to respond in 30 days, and make monthly reports thereafter for a period not to exceed six months, on the progress of its efforts to correct outstanding areas of non-compliance; and

Whereas, in accordance with Charter Chapter 36, Section 832(c), on September 29, 2020, the entity issued a response to the EEPC's Final Determination; and

Whereas, in accordance with Charter Chapter 36, Section 832(c), the Department of Correction was monitored until April 15, 2021; and

Whereas, pursuant to Charter Chapter 35, Sections 815(a)(15) and (19), which requires agency heads to ensure and promote equal opportunity for all persons in appointment, payment of wages, development, and advancement, and to establish measures and programs to ensure a fair and effective affirmative employment plan to provide equal employment opportunity for minority group members and women, the Commissioner submitted a copy of a memorandum to staff dated April 15, 2021, which recognized the EEPC's audit and reiterated commitment to the Department of Correction's equal employment practices; Now Therefore,

**Be It Resolved**, that the Department of Correction has satisfied the equal employment standards set by the EEPC pursuant to its authority under New York City Charter Chapters 35 and 36; and

**Be It Resolved**, that the EEPC's Board of Commissioners approves the issuance of this Determination of Compliance to Commissioner Cynthia Brann of the New York City Department of Correction.

Approved unanimously on April 22, 2021.

/s/Angela Cabrera	/s/Elaine S. Reiss
Angela Cabrera Commissioner/Mayoral Appointee	Elaine S. Reiss, Esq. Commissioner/Mayoral Appointee
/s/Arva R. Rice	
Arva R. Rice Commissioner/City Council Appointee	Vacant Commissioner/City Council Appointee

### Vacant Chair/Commissioner/Joint Appointee

On behalf of all Commissioners in attendance,

Jeanne M. Victor

Executive Director



This

## Determination of Compliance

is hereby issued to

## New York City Department of Correction

for successful implementation of 11 of 11 required corrective action(s), thereby achieving compliance with the Equal Employment Practices Commission's Sexual Harassment Prevention and Response Practices from January 1, 2018 to this date.

On this 22nd day of April in the year 2021,

Jeanne M. Victor, Executive Director

In care of Commissioner Cynthia Brann and Principal EEO Professional Florina Getman, Esq.