

In Re NYC - Department of Sanitation Times for Placement of
Refuse and Recyclable Material
November 18, 2022

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THE CITY OF NEW YORK
DEPARTMENT OF SANITATION
PROPOSED RULE RELATING TO THE TIME FOR
PLACING SOLID WASTE AND RECYCLABLE
MATERIALS OUT AT THE CURB FOR COLLECTION
PUBLIC HEARING

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November 18, 2022
9:34 a.m.

Remotely via
WebEx Video

Julia M. Speros
Court Reporter

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A P P E A R A N C E S:

Madelynn Liguori, Senior Counsel
Department of Sanitation
Bureau of Legal Affairs

TESTIMONY GIVEN BY THE FOLLOWING INDIVIDUALS:

Edward Del Senno

Eric Porco, Enrann Property Management

Christopher Alcazar, Community Access

Susi Grama

Matthew O'Malley, Atlantic Avenue BID

Thomas Toscano, Mr. T Carting
National Waste and Recycling Association

Melissa Shoupe

Jason Mazur

Nicole Russo, LSSNY

Anna Sacks

Andrew Spano

Deborah Hersch Johns

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PROCEEDINGS

MS. LIGUORI: Okay. Good morning and welcome. My name is Madelynn Liguori. I am Senior Counsel in the Bureau of Legal Affairs for the Department of Sanitation.

Thank you for attending this public hearing this morning.

DSNY is conducting this remote hearing in accordance with the requirements of the City Administrative Procedure Act. The purpose of this hearing is to receive comments from the public on DSNY's proposed rule relating to the time for placing solid waste and recyclable materials out at the curb for collection.

This rule was published by DSNY in the City Record on October 17, 2022, with a scheduled hearing date of today, November 18, 2022.

Additionally, DSNY emailed copies of the rule to all New York City local elected officials, the City's 59 Community Boards, media and interested

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1 parties, and published the proposed rule
2 on its website.

3 New York City became noticeably
4 dirtier during the pandemic. While some
5 of this was due to behavioral changes
6 and budget cuts, it also highlighted a
7 need to update the Department's rules
8 associated with waste setout for the
9 first time in decades.

10 Department rules currently allow the
11 placement of waste at the curb in
12 plastic bags beginning at 4 p.m. for
13 residential properties and one hour
14 before closing for commercial
15 properties, creating unsanitary
16 conditions, attracting rats and other
17 pests and impeding pedestrian flow.

18 This has a substantial impact on
19 quality of life in all five boroughs of
20 New York City and directly counteracts
21 the City's efforts to create cleaner,
22 more vibrant neighborhoods.

23 The current 4 p.m. setout time for
24 residential waste is the earliest of any
25 major American city, and leaves trash on

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1 the street for 14 plus hours in a given
2 24-hour period.

3 A 2020 audit on NYC cleanliness by
4 the Office of the New York State
5 Comptroller found that 70 percent of
6 surveyed streets and 59 percent of
7 sidewalks were dirty, based on the
8 City's own street cleanliness of
9 scorecard criteria.

10 In addition, rodent complaints have
11 increased from pre-pandemic lows to
12 record highs in 2022. Trash bags placed
13 out on the street for 14 plus hours at a
14 time contribute to these and other
15 issues that affect public health, public
16 safety, and quality of life for all New
17 Yorkers.

18 Section 16-120 of the New York City
19 Administrative Code requires that all
20 solid waste and recyclables be kept
21 inside a building or at the rear of a
22 building prior to collection time by the
23 Department of Sanitation or a private
24 carter.

25 Residential Waste:

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1 New York City currently has the
2 earliest setout time for residential
3 waste of any major city in the United
4 States and is one of only a few that
5 does not require trash to be set out in
6 receptacles.

7 Boston, Chicago, Los Angeles, and
8 San Francisco are among the vast
9 majority of cities that require waste be
10 set out for collection in lidded
11 receptacles. Philadelphia is the only
12 major U.S. city that allows waste to be
13 set out for collection in bags, but it
14 requires that waste be set out as late
15 as 8 p.m. in the central business
16 district and 7 p.m. in other parts of
17 the city.

18 This rule will amend the applicable
19 setout times for solid waste and
20 recyclables for DSNY collection from the
21 current 4 p.m. time to a later time
22 based on how the materials are placed
23 out at the curb for collection.

24 Additionally, the rule also creates
25 an opt-in Multi-Unit Building Collection

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1 Program for multiple dwellings that
2 contain nine or more dwelling units.

3 For those using receptacles with
4 tight-fitting lids, such receptacles
5 containing solid waste and recyclables
6 may be placed out at the curb for
7 collection by DSNY no earlier than 6
8 p.m. on the day before their scheduled
9 collection.

10 Those using bags may place out their
11 materials at the curb for collection by
12 DSNY no earlier than 8 p.m. on the day
13 before their scheduled collection.

14 In both cases, solid waste and
15 recyclables must be set out before
16 midnight to allow for Department
17 collection beginning at 12:01 a.m. on
18 the scheduled collection day.

19 The rule also restates the
20 requirement in Section 16-120(c) of the
21 New York City Administrative Code
22 regarding the removal of receptacles
23 from the curb following collection.

24 Such provision requires that all
25 receptacles shall be removed before 9

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1 p.m. on the day of collection, or if
2 such collection occurs after 4 p.m.,
3 then before 9 a.m. on the day following
4 collection. This is included for the
5 purposes of clarity and to consolidate
6 all requirements related to the setout
7 and removal of receptacles in one rule.

8 DSNY also proposes to create an
9 enrollment-based Multi-Unit Building
10 Collection Program for multiple
11 dwellings that contain nine or more
12 dwelling units.

13 This program will allow approved
14 buildings with on-site maintenance or
15 janitorial staff to opt to set out waste
16 for collection between 4 a.m. and 7 a.m.
17 on the day of collection, rather than
18 after 6 p.m., in a container with a lid,
19 or 8 p.m. the night before collection.

20 This will provide flexibility to
21 building staff in terms of changes to
22 scheduled shifts necessary to implement
23 this rule change.

24 To enroll in this program, an owner
25 or his agent of a multi-unit building

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1 would be required to submit an
2 application to DSNY during the annual
3 program application period, January 2nd
4 through January 31st. DSNY will review
5 these applications and either approve or
6 deny them in writing by the following
7 March 1st and enrollment will be
8 effective April 1st.

9 Buildings will have their
10 enrollments automatically renewed each
11 year unless they opt out during the
12 annual program application period.

13 DSNY may terminate a building's
14 enrollment in this program at any time
15 with 30 days notice if the building's
16 participation in the program constitutes
17 a public nuisance or if the building
18 fails to comply with the requirements.

19 Commercial Waste:

20 Currently, DSNY rules allow
21 commercial establishments to set out
22 trash and recycling one hour before
23 closing or two hours before a scheduled
24 collection. Because these rules are
25 difficult to enforce, there is a large

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1 amount of non-compliance.

2 As a result, there is a significant
3 amount of commercial trash and recycling
4 bags at the curb during daytime hours.

5 The proposed rule also amends the
6 applicable set-out times for solid waste
7 and receptacles that are collected by
8 private carters based on how materials
9 are placed out at the curb for
10 collection.

11 Under the proposed rules, waste may
12 be placed out for collection within one
13 hour of closing, provided that the
14 scheduled collection occurs before the
15 establishment next reopens for business
16 and only if such materials are placed
17 out for collection in receptacles with
18 tight-fitting lids.

19 Those establishments that place
20 materials out for collection in bags,
21 regardless of the time they close, may
22 place such materials at the curb no
23 earlier than 8 p.m.

24 The proposed rules would not affect
25 containerized or off-street collection,

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1 including collection that takes place in
2 a loading dock.

3 These proposed rules establish a
4 uniform 8 p.m. time that bags can be set
5 out by either residential or commercial
6 properties. These changes will improve
7 quality of life for New Yorkers, clarify
8 enforcement practices, and reduce food
9 sources for rats on our streets.

10 DSNY's authority for this rule is
11 found in Sections 753 and 1043(a) of the
12 New York City Charter and Section 16-120
13 of the New York City Administrative
14 Code.

15 A court reporter is present today
16 and will record the hearing. You may
17 present an oral statement or submit
18 written comments concerning the proposed
19 rule. We have been accepting written
20 comments on the proposed rule since it
21 was published.

22 Today is the deadline for submission
23 of written comments. Such comments may
24 be emailed directly to
25 nycrules@dsny.nyc.gov, or you may submit

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1 your comments on the NYC Rules website
2 at www.nyc.gov/nycrules, by 5 p.m.
3 today. I will also put that in the
4 chat.

5 DSNY will make available a copy of
6 all written comments received through
7 today, together with the hearing
8 transcript, for viewing on its website
9 within the next few weeks.

10 DSNY will carefully consider all
11 comments it receives today at the
12 hearing and all written comments it
13 receives.

14 I will begin calling those of you
15 who wish to speak this morning in the
16 order in which you have signed up to
17 testify. While the notice requested
18 that persons wishing to testify sign-up
19 in advance of this hearing, anyone
20 wishing to testify at this time may do
21 so by indicating in the chat area that
22 you wish to testify by indicating your
23 name and affiliation, if any.

24 When you speak, please state your
25 name and affiliation, and speak slowly

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1 and clearly so that the court reporter
2 can understand and accurately record
3 your statement.

4 We also ask that you limit your
5 statement to five minutes.

6 I will begin by calling the first
7 person that has signed up to testify,
8 Christopher Athineos.

9 Christopher, are you on the line?

10 MR. ALCAZAR: Do you mean
11 Christopher Alcazar?

12 MS. LIGUORI: No, Christopher
13 Athineos.

14 MR. ALCAZAR: Oh, okay.

15 MS. LIGUORI: Okay. We're going to
16 skip him for the second and come back
17 hopefully.

18 Okay. Our next person is Edward Del
19 Senno.

20 MR. DEL SENNO: Yes, I'm here.

21 I just want to say that there is a
22 rat problem in New York City and the
23 greatest idea that our genius Mayor and
24 clueless new Sanitation Commissioner is,
25 that the rats do brunch.

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1 Rats don't come out in the afternoon
2 to eat scraps. They come out at night.
3 Just doing this is just another excuse
4 so the City could give out more
5 summonses and collect money from the
6 landowners.

7 It shouldn't be our problem or --
8 every time when there's a problem with
9 the City. They raise your taxes and
10 they don't pick up the garbage on time.

11 Why don't the Sanitation change
12 their schedule to pick up the garbage
13 earlier instead of coming at 3 o'clock
14 in the morning, spilling garbage all
15 over the streets, and why don't they
16 have a campaign telling people not to
17 throw scraps all over the streets, and
18 their coffee cups, and soda, and food
19 wrappers.

20 That would be a better solution than
21 thinking the rats come out in the
22 afternoon to eat. Rats don't come in
23 the day. They like to come out at
24 night.

25 So, it's just another excuse to put

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1 another tax and more violations on the
2 building owners. Shame on New York. I
3 hope they heard that. Thank you.

4 MS. LIGUORI: Thank you, Mr. Del
5 Senno.

6 The next that we have signed up to
7 testify is Ira Chazan.

8 (No response.)

9 MS. LIGUORI: Is Karen Chazan
10 present?

11 (No response.)

12 MS. LIGUORI: We will come back.

13 Eric Porco from Enrann Property
14 Management Inc.

15 MR. PORCO: Yeah, I'm here. I
16 just -- I mean, practically speaking, is
17 four hours really going to make a
18 difference? That's one point.

19 The other one is, why do I have to
20 pay somebody overtime to keep track of
21 my garbage? I mean, we're a small
22 property owner on the Upper West Side
23 and margins are thin as it is.

24 Now, I've got to worry about having
25 some guy around to take care of garbage

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1 at 8 o'clock at night when to be quite
2 frank, at 8 o'clock at night, everyone
3 should be home with their families
4 enjoying family time, not having to
5 worry about whether or not the garbage
6 has been taken out or a ticket is going
7 to be issued.

8 And, also, there has been times
9 where DSNY has gone days without even
10 picking up the garbage anyway. So, if
11 you're going to change the time and
12 Sanitation doesn't even come for two,
13 three days and doesn't even pick it up,
14 what's the point? Am I going to get
15 another ticket for that too?

16 And -- yeah, I mean it's -- yeah,
17 it's just another -- it's becoming so,
18 so hard to run these properties in the
19 City and the state is meddling -- the
20 state is meddling in our affairs as it
21 is and now the City wants to make it
22 even harder for us.

23 It's just enough is enough and you
24 just got to give us a break. And,
25 again, we are the biggest -- we pay the

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1 most taxes, you know, so we need some
2 protection. That's about it. I could
3 keep going, but that's it. Thank you.

4 MS. LIGUORI: Thank you very much,
5 Mr. Porco.

6 The next signed up to testify is
7 Steven Bari from JPB Enterprises,
8 Incorporated.

9 Steven, are you on the line?

10 (No response.)

11 MS. LIGUORI: Okay. Is Marc Chalom
12 on the line?

13 (No response.)

14 MS. LIGUORI: Marc?

15 (No response.)

16 MS. LIGUORI: I believe Christopher
17 Alcazar from Community Access is on the
18 line.

19 Christopher?

20 MR. ALCAZAR: Yes.

21 MS. LIGUORI: Okay.

22 MR. ALCAZAR: Yeah, my name is
23 Christopher Alcazar. I'm the Chief
24 Operating Officer at Community Access.

25 Community Access is a not-for-profit

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1 organization that serves people living
2 with mental concerns and other income
3 eligible families through the
4 development and operation of support and
5 affordable housing.

6 We have 18 properties across three
7 boroughs here in New York City. We
8 house over 1,200 households.

9 We have serious concerns about the
10 proposed rule change and the impact on
11 our daily operations. We understand and
12 support the initiative to make the City
13 cleaner and safer for its residents. It
14 is unclear to us though how adjusting
15 the trash and waste pick-up to those
16 proposed later times will improve
17 sanitation issues here in New York City.

18 A key reference, if I recall
19 correctly, in the DSNY proposal is that
20 it may reduce food sources that attract
21 rats and other rodents. However,
22 changing the placement of trash from
23 4 p.m. to 8 p.m. will not solve this
24 problem since another gentleman on this
25 call referenced rats are nocturnal

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1 creatures.

2 May we suggest, just as that other
3 gentleman did, that the answer isn't to
4 change the placement time of trash, but
5 rather to change the schedule of trash
6 pick-up. It would be less likely for
7 rats to eat through trash if the trash
8 isn't there for them to be picked up in
9 the early evening before night is there
10 -- before night watch.

11 For us the proposed change will
12 create staffing and budgetary
13 challenges. It will also lead into
14 conditions where early morning
15 janitorial work may not be possible.
16 This will negatively impact our work and
17 our tenants.

18 Should the pick-up time be moved to
19 8 p.m., we will be forced to adjust our
20 facility's staff schedules, adjusting
21 many staff to start work later in the
22 day so they can take out the garbage,
23 which will delay other janitorial and
24 building maintenance responsibilities.

25 This will result in quality of life

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1 and related maintenance work not being
2 addressed in a timely fashion with the
3 unintended consequences of tenants
4 increasing call-in complaints to 311,
5 possibly resulting in unnecessary
6 violations that then our property
7 management staff would have to spend
8 time correcting.

9 This will also lead to additional
10 overtime costs, which the building
11 finances couldn't sustain.

12 The proposed opt-in for the
13 Multi-Unit Building Collection Program
14 is a good one -- it's a good option --
15 but we request that these buildings be
16 allowed to place the garbage out in bags
17 rather than in receptacles. We just
18 don't have the storage space in our
19 buildings for the number of containers
20 that we would need.

21 Thank you for allowing us to
22 comment.

23 MS. LIGUORI: Thank you very much,
24 Mr. Alcazar.

25 The next we have on our list is Susi

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1 Grama.

2 (No response.)

3 MS. LIGUORI: Susi, I think you're
4 muted.

5 MS. GRAMA: Okay. Can you hear me
6 now?

7 MS. LIGUORI: (Indicating.)

8 MS. GRAMA: Okay. I just want to
9 say that I think it's unfair to have to
10 ask our staff to go out late at night,
11 especially in the winter, to start --
12 when their day should be over -- to
13 start dragging the garbage out or very
14 early in the morning.

15 It doesn't seem like a fair request
16 to make of our staff and as a gentleman
17 before said, if it doesn't make any
18 difference -- the rats have different
19 schedules anyway -- it doesn't seem to
20 be fair.

21 Also, my particular neighborhood is
22 a very clean one and if you really
23 indeed have to enforce these rules,
24 maybe you should at least keep it to the
25 areas that really have problems and not

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1 burden people that don't really have
2 that problem.

3 Okay. That's it.

4 MS. LIGUORI: Thank you very much,
5 Ms. Grama.

6 Our next to testify is Matthew
7 O'Malley from the Atlantic Avenue
8 Business District.

9 MR. O'MALLEY: Hello. Can you hear
10 me?

11 MS. LIGUORI: We can hear you.

12 MR. O'MALLEY: Okay. Hi. I'm
13 Matthew O'Malley from the Atlantic
14 Avenue Business Improvement District.

15 So, the Atlantic Avenue BID
16 Streetscape Committee generally supports
17 the proposed rule amendment concerning
18 the time that waste is placed outside in
19 New York City. This proposal supports
20 the Atlantic Avenue BID's commitment to
21 improve our public space.

22 A significant portion of our
23 resources are expended on supplemental
24 sanitation services and making
25 improvements to the streetscape.

1 Less trash on the sidewalk will
2 improve our business district, as trash
3 on the curb during daylight hours
4 impedes the public realm both
5 aesthetically and functionally. It
6 sullies the appearance of our streets
7 and the amount of bags can obstruct
8 pedestrian use of sidewalks during our
9 corridor's busiest hours.

10 Regarding the specific times
11 proposed, the uniform 8 p.m. time for
12 residential and commercial collection
13 will unilaterally eliminate confusion
14 regarding commercial trash collection
15 times, which vary. This will benefit
16 merchants on Atlantic Avenue who have
17 incurred tickets due to confusion about
18 commercial trash collection times.

19 However, both the proposed 8 p.m.
20 curb time and the enrollment-based
21 multi-unit window of 4 a.m. to 7 a.m.
22 fall outside the work hours of
23 residential building management staff.

24 Building superintendents generally
25 are unavailable after 5 p.m. in both

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1 unionized and rent-stabilized buildings.
2 Further, the majority of larger
3 buildings lack second or third shift
4 porters to accommodate this mandate and
5 these shifts are nonexistent in
6 rent-stabilized buildings.

7 Incentivizing earlier curb drop-off
8 via the use of containers with
9 tight-fitting lids is a good start, but
10 does not go far enough. Rats are
11 intelligent nocturnal creatures and will
12 adapt to the curtailed hours and
13 continue to feed all night.

14 Containerizing trash is the only
15 fool-proof measure to reduce rat
16 populations and more should be done to
17 encourage containers and ultimately
18 eliminate bags entirely.

19 To this end, we suggest that larger
20 buildings with live-in superintendents
21 be required to have receptacles and
22 allow curb drop-off times that work with
23 these building's staff schedules.
24 Smaller residential buildings of less
25 than nine units should follow the 8 p.m.

1 curb rule.

2 An omission from this proposal is
3 the issue of trash accumulation around
4 holidays. We suggest that no trash
5 should be placed out on official
6 holidays. It results in recycling
7 collection postponed until the following
8 week and trash remains outside for
9 multiple days.

10 Finally, if implemented, the
11 Atlantic Avenue BID is curious to know
12 how exactly data will be collected to
13 measure this new program's effectiveness
14 and if DSNY, or another City agency,
15 will be responsible for monitoring and
16 recording its metrics.

17 That's all. Thank you.

18 MS. LIGUORI: Thank you very much,
19 Mr. O'Malley.

20 The next to testify is Thomas
21 Toscano from Mr. T Carting and also
22 representing the National Waste &
23 Recycling Association.

24 MR. TOSCANO: Yes, good morning,
25 everyone. I am Thomas Toscano,

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1 President of Mr. T Carting Corporation
2 and a member of the National Waste &
3 Recycling Association or NWRA.

4 NWRA's members include my own
5 company, Action Environmental, Waste
6 Connections, among others. My comments
7 on this rule change are directed solely
8 at the commercial sector.

9 My company and NWRA are strongly in
10 favor of the goals that this rule change
11 seeks to address. This rule change will
12 increase time on our routes since our
13 workers will have to return the empty
14 containers. It will also lead to more
15 customer calls since it will be assumed
16 that we took any containers that are not
17 there when the customers arrive back at
18 their businesses, even if this is not
19 the case.

20 Severe wind will move around empty
21 containers after we have serviced them
22 and cause many of them to be lost.

23 Companies that service commercial
24 establishments are regulated by the
25 Business Integrity Commission. Current

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1 rules do not allow us to charge for
2 providing equipment to customers. New
3 York City is the only major city that
4 regulates for carting services for the
5 private sector and carters are not
6 allowed to charge for any added
7 services, like providing garbage and
8 recycling receptacles.

9 Our industry wishes to play a larger
10 role in helping the City achieve its
11 goals of cleaning up its street and we
12 will welcome a discussion to achieve
13 those goals.

14 We ask that DSNY work with the
15 Business Integrity Commission to allow
16 New York City companies to charge a fee
17 for providing these types of receptacles
18 the regulations require if the customers
19 want them from us.

20 Asking carting to assist customers
21 without the ability to charge for the
22 additional services, considering the
23 uncertainty of those carters with the
24 pending commercial waste zone
25 transition, is something that should be

1 considered with the timing of this rule.

2 Aside from the request for a change
3 to our rate regulations, we
4 wholeheartedly support this rule as it
5 applied to the commercial sector. Thank
6 you.

7 MS. LIGUORI: Thank you very much,
8 Mr. Toscano.

9 The next to testify is Melissa
10 Shoupe.

11 MS. SHOUBE: Good morning. My name
12 is Melissa Shoupe. I'm an LCSW,
13 licensed social worker, and I work for
14 Lutheran Social Services of New York.

15 We're a nonprofit agency. We focus
16 primarily on housing formerly homeless
17 individuals. We also work with
18 immigration and kids in foster care and
19 we do a lot of different social
20 services. I personally work in the
21 residential aspect of our program.

22 One thing that I have noticed is
23 missing from this conversation is the
24 fact that a large percentage -- at least
25 in my experience working in the

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1 residential and in the DHS shelter
2 system -- a large percentage of people
3 who do maintenance work, they're frankly
4 men of color and they're very often
5 commuting, sometimes significant
6 distances, to come to different
7 buildings where they do their
8 maintenance.

9 Brooklyn to Bronx is a really common
10 commute that you see for a lot of these
11 people.

12 One week ago -- not even -- an
13 overwhelming majority of registered
14 voters in New York City voted in issues
15 2 and 3 -- and when I say "overwhelming
16 majority", I think it was -- for issue
17 2, which is putting a racial justice
18 preamble in the New York City
19 Constitution -- that was passed by
20 72 percent of voters, and over
21 69 percent of voters passed issue 3,
22 which is to actually create an entire
23 governmental department that focuses
24 entirely on racial equity and justice.

25 So, when we're talking about issues

1 that affect a significant number of
2 people with that racial intersection,
3 you want to be careful that you're not
4 overlooking other aspects of their lives
5 that are extremely impactful (sic), like
6 this commute.

7 Changing the hours -- you know,
8 people can change their commute, but
9 you're talking about really late at
10 night, very early mornings.

11 I don't think I need to explain to
12 anyone in this meeting, the trains are
13 not exactly the most safe place and the
14 people who are riding them late at night
15 will are often the people who are going
16 to be the victims of a train-related
17 crime and that is completely unfair
18 burden to place on maintenance staff and
19 any people who need to come to their
20 job.

21 This is not -- I mean, my question I
22 guess really -- for the Adams'
23 administration is, are you listening to
24 the voters who are telling you that they
25 very much care about racial justice and

1 in changing this timing for the
2 Department of Sanitation, it is a racial
3 justice issue and the voters care about
4 it.

5 So, this seems to be a very
6 unpopular -- an unpopular proposition
7 and I'm not -- I'm against it for
8 residential -- for residential buildings
9 because of this impact. Thank you.

10 MS. LIGUORI: Thank you very much,
11 Ms. Shoupe.

12 The next to testify is Jason Mazur.

13 MR. MAZUR: Hey, everybody. I'm
14 Jason Mazur. I represent small
15 business in New York City. I manage
16 about 100 buildings and we do porter
17 solutions, which is essentially the
18 cleaning of the common areas, and the
19 garbage, and the recycling.

20 And so, in this, I kind of noticed
21 basically what people were saying about
22 the rats and it's true. The rats mostly
23 come out at night, but it's not entirely
24 true.

25 For someone that visits these

1 buildings day-in and day-out, these rats
2 are still going in and out of containers
3 during the daytime as well. You can go
4 kick the cans at any building and if
5 there is a rat problem in the area,
6 they're -- they're there even during the
7 day.

8 They're just burrowed in either your
9 encasement or they're in the cans and
10 out they hop, and often these rodents
11 aren't even coming from the homeowners.
12 They're coming from other areas, whether
13 it's an abandoned lot, whether it's a
14 building site, whether it's an area that
15 has any sort of grass habitat or
16 anything like that.

17 And I think the larger problem is
18 that the City doesn't always necessarily
19 attack the rodent problem ahead of time.
20 They wait for a 311 complaint or
21 something to that effect, and then
22 they'll go in and they'll come by.
23 They'll issue a ticket where they tell
24 you that you have a certain amount of
25 time to rectify the situation.

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1 And the rodents aren't even coming
2 from the homeowners or the
3 establishments. They're coming from
4 outside. So, that's one thing.

5 And then for discussing the amount
6 of time that these bags are to the curb,
7 first of all, when it gets dark -- it's
8 4 o'clock, it's dark in the wintertime
9 anyway. So, it's already -- it's
10 already late; it's already cold.

11 These people should be going either
12 home to be with their children and their
13 families at night, or in the mornings,
14 they're getting their children ready for
15 school or they're with their families.

16 So, to be at work now at 4 o'clock
17 in the morning or somewhere between 4
18 and 7, it's a hard adjustment. So, they
19 need to start looking at the fact that
20 also at that same time, the City has
21 people coming by and issuing tickets
22 between certain set hours in the
23 morning.

24 So, it's like 8 o'clock in the
25 morning -- or whatever it is -- to 9:30,

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1 10 o'clock -- there's a set time.

2 So, now you're asking someone to be
3 there as early as 8, but as late as 8
4 because we need to be able to make sure
5 that 18 inches to the curb as
6 cleaned-up, that the trash is --
7 everything is straight and that we're
8 good, but then somebody has to come back
9 at 8 o'clock at night. These rats are
10 still going to be there.

11 But then also, as someone mentioned,
12 they're not coming. They're not coming
13 right away. There are days when they
14 just skip entire blocks, and we have to
15 call up and we have to say, "Hey,
16 listen, they didn't pick it up", and
17 they may or may or not still come, and
18 the recycling is built up. Even if it's
19 not a holiday, the recycling still can
20 get built up.

21 They'll leave it and so there's two
22 weeks of that, and I propose that
23 perhaps we also look at increased
24 recycling with the likes of Amazon and
25 things like that. Rats burrow in food

1 -- okay -- and they burrow in paper
2 waste. They like that. They chew it up
3 and they live in it; they build little
4 borrows in it.

5 So, when we're sitting here with
6 bags and bags of recycling from Amazon,
7 you know, we may want to consider also
8 doing additional pick-up for the
9 recycling.

10 I just have a couple of more points
11 and then I'll move on and I'll let
12 somebody else speak.

13 Also, the garbage containers to the
14 curb, it's -- right now, currently, I
15 can't count with these 100 buildings,
16 I'm at least five cans stolen a week.
17 Imagine putting them to the curb.

18 We put them to the curb and people
19 are stealing them, so what do we do at
20 \$120 a clip for a can cause you want
21 tight-fitting lids? And, you know,
22 anything cheaper than that, the lids are
23 just falling and they're flimsy.

24 So, now you're asking residents to
25 put out, let's say, 3, \$400 worth of

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1 cans to the curb -- okay. If you get a
2 50-gallon container or a 45-gallon
3 container, you ask them to put it to the
4 curb and trust that no one is going to
5 take these containers, which is also --
6 it's a problem.

7 So, now these homeowners are going
8 to not only have to pay somebody to come
9 twice, they're also going to have to pay
10 more for their supplies and I think we
11 need to start looking at the frequency
12 of how this stuff is getting picked up;
13 the more frequent, the more on time, the
14 more on schedule. It's not just
15 entirely up to us.

16 For the entire rule of the pandemic,
17 they suspended street cleaning for
18 example, yet they were still handing out
19 tickets. "Your curb is dirty 18-inches
20 to the curb". "Well, how can we clean
21 it if the cars are parked there and you
22 guys aren't coming" -- "you weren't
23 coming and the cars don't move".

24 So, there's sort of a disconnect
25 between what's really good for the City

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1 and good for the people that actually
2 pay the taxes, and own these buildings,
3 and employ the people to take care of
4 this stuff. Thank you.

5 MS. LIGUORI: Thank you very much.

6 All right. The next scheduled to
7 testify is Nicole Russo from LSSNY.

8 MS. RUSSO: Hi. Good morning,
9 everyone. I hope you can hear me okay.
10 My name is Nicole Russo and I am the
11 Program Director of the Muhlenberg
12 Residence located on Atlantic Avenue
13 through LSSNY, Legal and Social Services
14 of New York.

15 We are a supportive housing program.
16 We house formerly homeless New Yorkers
17 who were referred to us through the
18 shelter system. We are a nonprofit
19 organization, so obviously maximizing
20 our budget is always a top priority so
21 we can make sure we provide as many
22 needed services to our participants as
23 possible.

24 I think the points that I'm going to
25 bring up are probably points that many

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1 landlords and property owners are going
2 to experience, is while it might seem
3 like a good plan in theory -- and I do
4 agree that New York has a terrible
5 rodent problem and we do need to do
6 something to address it --
7 implementation leaves something to be
8 wanted.

9 As Melissa Shoupe made a point
10 earlier, if we are to start putting our
11 garbage out on the street at, let's say,
12 4 a.m., we're now asking staff to get on
13 the trains as early as sometimes 2 in
14 the morning so that they complete their
15 job tasks, or if we have to remove trash
16 in the buildings at, let's say, 8 p.m.,
17 we're asking our staff to start trash
18 removal at 8 p.m.

19 And I don't know -- to give you guys
20 a little info on the specs of my
21 building -- we're a 201 unit residence.
22 Taking the trash out is not a one-person
23 job; it's not a quick job. So, that
24 means taking out hundreds, and hundreds,
25 and hundreds of pounds of trash up our

1 elevator and bringing it out to the
2 curb.

3 So, it's not a quick job and it's
4 not a one-person job. So, now we have
5 all of our staff staying onsite till
6 probably, I would say, after 10 p.m. and
7 then taking trains home, getting home
8 sometimes at midnight.

9 And I think, you know, as Melissa
10 had also pointed out, the majority of
11 our maintenance staff are men of color.
12 They are commuting long distances to get
13 to their jobs and they are literally
14 going above and beyond to keep our
15 buildings safe, to keep our buildings
16 clean and I think to put this burden
17 onto the staff is completely unfair.

18 The City needs to find a way to take
19 on some of this burden and help support
20 programs that are helping to support New
21 York. We're supporting New York; we're
22 supporting New Yorkers and we need some
23 help.

24 This is -- it's an undue burden and
25 it's just not going to be plausible, I

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1 think, in the long run. Thank you.

2 MS. LIGUORI: Thank you very much,
3 Ms. Russo.

4 Okay. I'm going to go back around
5 to those that were not present earlier.

6 Christopher Athineos?

7 (No response.)

8 MS. LIGUORI: Ira Chazan?

9 (No response.)

10 MS. LIGUORI: Karen Chazan?

11 (No response.)

12 MS. LIGUORI: Steven Bari?

13 (No response.)

14 MS. LIGUORI: Marc Chalom?

15 (No response.)

16 MS. LIGUORI: If you did not sign up
17 to testify, you may still do so. Please
18 indicate your intentions in the chat.

19 Comments can still be submitted
20 until 5 p.m. today. You may submit via
21 email to nycrules@dsny.nyc.gov or via
22 the NYC Rules website at
23 nyc.gov/nycrules. I've indicated both
24 addresses in the chat to make it easier.

25 MS. SACKS: If you're joining via

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1 phone call, how do you indicate that you
2 would like to testify?

3 MS. LIGUORI: You may testify. Just
4 provide us with your full name right
5 now. Thank you.

6 MS. SACKS: Thank you.

7 Hi. My name is Anna Sacks. I'm a
8 member of Manhattan Solid Waste Advisory
9 Board, but I'm testifying though as an
10 individual.

11 I want to echo the comments about
12 the rats. Rats are nocturnal creatures
13 and so I think that it's more of an
14 assumption that this is going to impact
15 the rat population rather than something
16 based on science or data, and I
17 understand the arguments for cleaner
18 curbs, but I think the rat argument is
19 false.

20 I think the real way to address the
21 rats is by composting, which is a form
22 of containerizing -- putting in the
23 brown bins the food scraps. That really
24 deprives rats of their food source,
25 rather than sticking them on the curb in

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1 like the black flimsy trash bags, which
2 are easily accessible.

3 I want to address one thing, which
4 hasn't really come up a lot, which is
5 New York City's informal reuse economy.
6 A lot of things are left on the curb,
7 especially bulk furniture, and there's a
8 really thriving New York City community
9 around reuse.

10 There are a lot of Instagram
11 accounts like, "Stooping" and "Curb
12 Alerts", and because we're able to put
13 waste on the curb at 4 p.m., we actually
14 are able to divert a lot more. So,
15 couches, and desks, and chairs, people
16 walk by it, snap photos of it in the
17 daylight, and then people are able to
18 pick it up.

19 If it changes to 8 p.m., that
20 will -- there will be a lot less of that
21 reuse and that's going to impact not
22 only in terms of climate change by
23 sending more to landfills and
24 incinerators, but also it's going to
25 impact New York City's bill to send that

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1 waste to landfills and incinerators
2 cause that's heavy and that's more
3 volume, and those are typically also not
4 recyclable items.

5 So, we already spent 400 million
6 dollars sending stuff to landfills and
7 incinerators and I think that that's
8 going to go up once we eliminate the
9 informal reuse.

10 So, I want to suggest that instead
11 of 8 p.m., I think there should be an
12 exception for bulk items, which really
13 aren't something that rats are attracted
14 to anyways (sic), to allow for more of
15 that reuse, and I also think that 8 p.m.
16 is extreme as a time. I think 6 p.m.
17 makes more sense and it's in line with
18 other cities.

19 I also want to note that a lot of
20 people do rely on income from the
21 streets -- from getting stuff from the
22 trash. There's a canning community and
23 there are people, as part of their
24 full-time job, take stuff from the trash
25 and resell it. So, again, we're going

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1 to be impacting those people, not just
2 the building staff.

3 So, I want -- I want to stress that
4 we're -- by doing this without any
5 other, like, reuse infrastructure, we're
6 going to be paying more as a City and
7 it's going to also impact the
8 environment. Thank you.

9 MS. LIGUORI: Thank you very much.

10 Is there anyone else that's on the
11 phone that wishes to testify? They can
12 indicate so in the chat.

13 MR. SPANO: Yes -- yes.

14 MS. LIGUORI: Okay.

15 MR. SPANO: Andrew Spano.

16 MS. LIGUORI: Okay. Andrew Spano --
17 you got it.

18 MR. SPANO: All right. I look at it
19 -- something that no one has addressed
20 either, we decided to have sidewalk
21 dining or street dining. We have
22 brought all our food into the street and
23 we eat in the street and that is causing
24 the rats.

25 All those platforms, the rats travel

1 underneath them to keep the -- they're
2 built-in frames and the rats travel
3 underneath them. I see it every day. I
4 walk my dog along 5th Avenue and there
5 is so much food during the day on the
6 sidewalk. I can't keep my dog from
7 trying to pick up something -- French
8 fries that fall off dishes when waiters
9 come out of the restaurant.

10 So, my issue is, we have brought --
11 we have made a problem and the outside
12 dining is really causing more and more
13 rats coming into the -- coming into our
14 environment.

15 My other suggestion is, New York
16 City Housing Authority uses special bags
17 with a deterrent on it that the rats
18 don't like the smell and that's how the
19 City -- Housing Authority puts out their
20 black bags. Because the bags are
21 treated with something to prevent the
22 rats -- it's offensive to the rats.

23 Why don't we have the -- why can't
24 we use bags like that?

25 MS. LIGUORI: Thank you very much,

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1 Mr. Spano.

2 MR. SPANO: Thank you.

3 MS. LIGUORI: Thank you.

4 The next to testify is Deborah
5 Hersch Johns.

6 MS. JOHNS: Yes, my name is Deborah
7 Johns. Thank you for this hearing.

8 I would like to echo what Anna Sacks
9 said about composting. I would like to
10 personally know how many people on this
11 call separate their food scraps by a
12 show of hands or in the chat.

13 This is just a microcosm of the
14 whole City and we need to get on board
15 with a whole City being -- this being
16 made available to the entire City.

17 It's hard enough to get people to
18 get on board with this program and if
19 it's not even available to all New
20 Yorkers equitably, then we have a real
21 struggle and this is the rat's direct
22 food source, is the food scraps in black
23 bags.

24 I know it's not the only problem,
25 but it is a major problem and we need to

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1 focus on having curbside -- collection
2 available to the entire City and also
3 making rat academy available. Not -- it
4 is available to the entire City, but not
5 enough people know about it.

6 Not enough people understand it.
7 Not enough people realize by their
8 behavior of littering and leaving dog
9 poop bags wherever they want -- not
10 enough people understand. They complain
11 -- they're probably -- they might be the
12 people calling 311 about rats.

13 "Hello, thank you for calling. Do
14 you know that New York City recycles its
15 food scraps". "Do you need help
16 participating, finding a food scrap
17 drop-off site". "What Community Board
18 are you in". "Do you know that you do
19 receive curbside composting",
20 etcetera -- empowering New Yorkers to be
21 a part of the solution. Thank you.

22 MS. LIGUORI: Thank you very much.

23 Is there anybody else that wishes to
24 testify?

25 MR. DEL SENNO: I would like to make

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1 a comment.

2 MS. LIGUORI: Okay. Just please
3 state your full name for the record.

4 Thank you.

5 MR. DEL SENNO: I was on before,
6 Edward Del Senno.

7 One other point, if the City was
8 really interested in getting rid of the
9 rats, why don't they make available to
10 the building owners free rat traps or
11 poison traps? They give out these COVID
12 test kits. They've spent billions of
13 dollars.

14 They advertise COVID stuff every
15 three minutes on TV. They should
16 advertise a little bit about people
17 cleaning up the streets, not throwing
18 their garbage, and provide some rat
19 traps to the building owners that would
20 like to get them.

21 Thank you. That's all.

22 MS. LIGUORI: Thank you, Mr. Del
23 Senno.

24 Does anyone else wish to testify?

25 (No response.)

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1 MS. LIGUORI: Comments can still be
2 submitted until 5 p.m. today. You may
3 submit via email to
4 nycrules@dsny.nyc.gov or via the NYC
5 Rules website at nyc.gov/nycrules.

6 Seeing that no one else wishes to
7 testify, we are going to call this
8 public hearing closed.

9 Thank you to everyone that attended.
10 We really appreciate it. Thank you very
11 much.

12 (Time noted: 10:17 a.m.)
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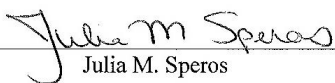
CERTIFICATION

I, JULIA M. SPEROS, a Notary Public
for and within the State of New York, do
hereby certify:

That the witness whose testimony as
herein set forth, was duly sworn by me;
and that the within transcript is a true
record of the testimony given by said
witness.

I further certify that I am not
related to any of the parties to this
action by blood or marriage, and that I
am in no way interested in the outcome
of this matter.

IN WITNESS WHEREOF, I have hereunto
set my hand this 18th day of November,
2022.



Julia M. Speros

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