

# **Citywide/Open Waters CSO Long Term Control Plan**

# Stakeholder Meeting

The CUNY School of Law Auditorium

April 16, 2019



Agenda
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Торіс	Speake
1 Welcome & Introduction	Mikelle Adg
2 Overview of Progress	Keith Mahone Pinar Balci,
3 Next Steps	Mikelle Adg



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# **Welcome & Introduction**

Mikelle Adgate Senior Advisor, BPAC DEP



# What is a Combined Sewer Overflow (CSO)?

 $\succ$  NYC's sewer system is approximately 60% combined, which means it is used to convey both sanitary and storm flows.



- 65% to 90% of **combined** sanitary & storm flow is captured at treatment plants.  $\succ$
- $\succ$  When the sewer system is at full capacity, a diluted mixture of rain water and sewage may be released into local waterways. This is called a combined sewer overflow (CSO).





## What is a LTCP and CSO Consent Order?

## Long Term Control Plan (LTCP)

## identifies appropriate CSO controls to achieve applicable water quality standards

consistent with the Federal CSO Policy and Clean Water Act

## **CSO Consent Order**

an agreement between NYC and DEC that settles past legal disputes without prolonged litigation

DEC requires DEP to develop LTCPs and mitigate CSOs





## **LTCP Milestone Status**

ID	LTCP	Approved?
1	Alley Creek	$\checkmark$
2	Westchester Creek	$\checkmark$
3	Hutchinson River	$\checkmark$
4	Flushing Creek	$\checkmark$
5	Bronx River	$\checkmark$
6	Gowanus Canal	$\checkmark$
7	Coney Island Creek	$\checkmark$
8	Flushing Bay	$\checkmark$
9	Newtown Creek	$\checkmark$
10	Jamaica Bay and Tributaries <sup>(1)</sup>	Under DEC review
11	Citywide/Open Waters <sup>(2)</sup>	LTCP in development Due to DEC March 2020



- (1) Jamaica Bay includes Thurston Basin, Bergen Basin, Hendrix Basin, Fresh Creek, Spring Creek, Paerdegat Basin and Jamaica Bay
- (2) Citywide/Open Waters LTCP includes East River, Lower Long Island Sound, Hudson River, Harlem River, Lower and Upper New York Bay, Arthur Kill and Kill Van Kull



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## Citywide/Open Waters LTCP

- Waterbody-specific CSO evaluation of Open Waters:
  - Harlem River
  - Upper and Lower New York Bay
  - East River/Long Island Sound
  - Hudson River
  - Arthur Kill and Kill Van Kull
- Citywide/Open Waters LTCP will be submitted to DEC in **March 2020**





## **Overview of LTCP Progress**





# Public Outreach Update

- Held three kick-off meetings
- Presentations are available at: nyc.gov/dep/ltcp
- Presentations covered:
  - Waterbody and watershed characteristics and water quality sampling
  - Existing and planned water quality improvement projects
  - LTCP modeling and alternatives development process





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## Citywide/Open Waters Schedule





## LTCP Executive Summary – Distribution Format

The Executive Summary will be **distributed in** two formats, but content will be identical:











## Standalone Document

## LTCP Table of Contents

The table of contents will be compliant with DEC's requirements, containing all sections in the sequence stipulated by DEC.



## Table of Contents EXECUTIVE SUMMARY INTRODUCTION WATERSHED/WATERBODY 1.0 CHARACTERISTICS 2.0 CSO BEST MANAGEMENT PRACTICES 3.0 GREY INFRASTRUCTURE GREEN INFRASTRUCTURE 4.0 BASELINE CONDITIONS AND 5.0 PERFORMANCE GAP 6.0 PUBLIC PARTICIPATION AND AGENCY COORDINATION 7.0 EVALUATION OF ALTERNATIVES LONG-TERM CSO CONTROL PLAN 8.0 IMPLEMENTATION 9.0 10.0 REFERENCES 11.0 GLOSSARY APPENDICES





However, the Executive Summary will be structured differently. We plan to group sections that apply to all waterbodies first.



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EX	ECUTIVE SCHMER
1.0 2.1	0 INTRODUCTION 0 WATERSHED/WATERBODY CHARACTERISTICS
	OSO BEST MANAGEMENT PRACT
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	7.0 PUBLIC PARTION
	COORDINATION OF ALTERNATIVES
	8.0 EVALUATION OF ALL
	9.0 LONG TERM CSO CONTROL
	10.0 REFERENCES
	11.0 GLOSSARY
	APPENDICES





Next, we will group sections with information unique to each waterbody into specific waterbody snapshots.



Table of Contents
EXECUTIVE SUMMARY         1.0       INTRODUCTION         2.0       WATERSHED/WATERBODY CHARACTERISTICS         3.0       CSO BEST MANAGEMENT PRACT         4.0       GREY INFRASTRUCTURE         5.0       GREEN INFRASTRUCTURE         5.0       BASELINE CONDITIONS AND PERFORMANCE GAP         7.0       PUBLIC PARTICIPATION AND AG COORDINATION         8.0       EVALUATION OF ALTERNATION         9.0       REFERENCES         1.0.0       REFERENCES         1.1.0       GLOSSARY         APPENDICES





## Structure of Executive Summary

## So the structure of the Executive Summary will look like this:



## Executive Summary APPLIES TO ALL WATERBODIES INTRODUCTION CSO BEST MANAGEMENT PRACTICES GREY INFRASTRUCTURE GREEN INFRASTRUCTURE BASELINE CONDITIONS PUBLIC PARTICIPATION AND AGENCY COORDINATION SPECIFIC WATERBODY SNAPSHOTS WATERSHED/WATERBODY CHARACTERISTIC PERFORMANCE GAP EVALUATION OF ALTERNATIVES LONG TERM CSO CONTROL PLAN IMPLEMENTATION





## **Sample Introduction Spread**



## **Background/Goals**

In 2005 New York City (NYC) and the Department of Environmental Conservation (DEC) entered into a Combined Sewer Overflow (CSO) Consent Order (DEC Case No: CO2-20000107-8), as modified and collectively referred to as the "CSO Order," to address CSOs in NYC. Among other requirements, the CSO Order requires DEP to evaluate and to implement CSO abatement strategies on an enforceable timetable for long term CSO control. Pursuant to the CSO Order, DEP is required to submit 10 waterbody-specific Long Term Control Plans (LTCPs) and one citywide LTCP to DEC for review and approval. DEC is the regulatory agency reviewing and approving these LTCPs based on their compliance with the water quality goals of the Federal Clean Water Act, the State Environmental Conservation Law and EPA's CSO Control Policy.

## Long Term Control Plan

identifies appropriate CSO controls to achieve applicable water quality standards consistent with the federal CSO Policy and Clean Water Act.

## **CSO Consent Order**

an agreement between NYC and DEC that settles past legal disputes without prolonged litigation. DEC requires DEP to develop LTCPs and mitigate CSOs.



## **Combined Sewer** Overflow

NYC's sewer system is approximately 60% combined. which means it is used to convey both sanitary and storm flows.

When the sewer system is at full capacity, a diluted mixture of rain water and sewage may be released into the local waterways. This is called a combined Sewer Overflow (CSO).







## **Citywide/Open Waters LTCP Areas**

Harlem River Upper and Lower New York Bay East River/Long Island Sound Hudson River Arthur Kill and Kill Van Kull

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## **Causes of Impairment**



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	Bacteria			
Class	Total Coliform	Fecal Coliform	Entero	Dissolved Oxygen
SA	Median ≤ 70 MPN/10mL		GM ≤ 35/100mL	> 4.8 mg/L (daily avg) ≥ 3.0 mg/L
SB	Monthly Median ≤ 2,400/100mL 20% ≤ 5,000/100mL	Monthly GM ≤ 200/100mL	GM ≤ 35/100mL	> 4.8 mg/L (daily avg) ≥ 3.0 mg/L
1	Monthly Median ≤ 2,400/100mL 80% ≤ 5,000/100mL	Monthly GM ≤ 200/100mL	÷	≥ 4.0 mg/L
SD	Monthly Median ≤ 2,400/100mL 80% ≤ 5,000/100mL	Monthly GM ≤ 200/100mL	÷	≥ 3.0 mg/L

1 Introduction



## Sample Waterbody Specific Spread

## **Harlem River**



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## Typical Year Storm Volumes and Peak Discharge Rates\* Storm Volume (Mgal)



15 Citywide Long Term Control Plan





Harlem River

## Peak Flow (MGD)

# **Overview of Progress**

Keith Mahoney, PE and Pinar Balci, PhD DEP



# **Current Water Quality Standards**

New York State Saline Surface Water Quality Standards				
Class	Total Coliform	Fecal Coliform	Enterococcus <sup>(1)</sup>	Dissolved Oxygen
SA	Median ≤ 70 MPN/100mL	-	GM ≤ 35/100mL	> 4.8 mg/L (daily avg)
				≥ 3.0 mg/L
SB	Monthly Median ≤ 2,400 cfu/100mL	Monthly GM	GM < 35/100ml	> 4.8 mg/L (daily avg)
	80% ≤ 5,000 cfu/100mL	= 200, 100m2		≥ 3.0 mg/L
	Monthly Median ≤ 2,400 cfu/100mL 80% ≤ 5,000 cfu/100mL	Monthly GM ≤ 200/100mL	-	≥ 4.0 mg/L
SD	Monthly Median ≤ 2,400 cfu/100mL 80% ≤ 5,000 cfu/100mL	Monthly GM ≤ 200/100mL	_	≥ 3.0 mg/L

## Notes:

(1) Applicable to coastal recreational waters only





## Proposed Water Quality Standards and Classification

New York State Saline Surface Water Quality Standards				
		Bacteria		
Class	Total Coliform <sup>(1)</sup>	Fecal Coliform <sup>(1)</sup>	Enterococcus <sup>(1)(2)</sup>	Dissolved Oxygen
SA	Median ≤ 70 MPN/100mL	-	GM ≤ 35/100mL STV 90% ≤ 130 cfu/100mL	> 4.8 mg/L (daily avg) ≥ 3.0 mg/L
SB	Monthly Median ≤ 2,400 cfu/100mL 80% ≤ 5,000 cfu/100mL	Monthly GM ≤ 200/100mL	GM ≤ 35/100mL STV 90% ≤ 130 cfu/100mL	> 4.8 mg/L (daily avg) ≥ 3.0 mg/L
<mark>-</mark> 1	Monthly Median ≤ 2,400 cfu/100mL 80%≤ 5,000 cfu/100mL	Monthly GM ≤ 200/100mL	-	≥ 4.0 mg/L
SD	Monthly Median ≤ 2,400 cfu/100mL 80%≤ 5,000 cfu/100mL	Monthly GM ≤ 200/100mL	_	≥ 3.0 mg/L

Reclassified Upper and part of Lower New York Bay from Class I to Class SB

STATEN

ISLAND

## Notes:

(1) Assessed during primary contact recreational season or as necessary to protect human health

(2) Applicable to coastal recreational waters only





# Data Collection Update

- Installed regulator flow monitoring equipment  $\bullet$
- Completed flow monitoring of 20 open water regulators •
- Received Passaic Valley Sewerage Commission (PVSC) sampling data ullet







# Modeling Update

## Collection System Modeling

- Calibrating to meter data
- Updating Baseline Conditions Models
- Incorporating citywide green infrastructure



## Water Quality Modeling

- Increasing the density of the water quality model grid cells
- Calibrating to NYC and NJ sampling data
- Conducting preliminary gap analysis using grid cells to represent attainment





## Fecal Attainment – Existing Conditions

## **2008 Annual Attainment**

Monthly Geomean ≤ 200 cfu/100 mL

(Preliminary Results)







## **2008 Recreational Attainment** Monthly Geomean ≤ 200 cfu/100 mL

## (Preliminary Results)

## Entero Attainment – Existing Conditions

## 2008 Recreational Attainment (GM)

30-day Rolling Geomean ≤ 35 cfu/100 mL

(Preliminary Results)





## 2008 Recreational Attainment (STV) 30-day Rolling 90<sup>th</sup> Percentile ≤ 130 cfu/100 mL

## (Preliminary Results)

# Preliminary Alternatives for Review & Analysis

Source Control	Green Infrastructure		Storm Sewers			
System Optimization	Fixed Weir	Parallel Interceptor / Sewer	Bending Weirs Control GatesPump Station OptimizationPump Exp		Pump Station Expansion	
CSO Relocation	Gravity Flow Tipping to Other Watersheds	Pumping Station Modification	Flow Tipping with Conduit/Tunnel and Pumping		ing	
Water Quality / Ecological Enhancement	Floatables Control	Environmental Dredging	Wetland Restoration & Daylighting			ghting
Treatment Satellite:	Outfall Disinfection	Retention Treatment Basin (RTB) High Rate Clarifica (HRC)			te Clarification (HRC)	
Centralized:	WRRF Expansion					
Storage	In-System	Shaft	Tank Tunnel		Funnel	
	Retained Alternatives			1		

**Retained Alternatives** 

Ongoing Projects



## **CSO** Regulator Operation



**Combined Sewer** conveys stormwater runoff and sanitary waste to the Wastewater Resource Recovery Facility.



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## **Collection System Optimization**

- Evaluating regulator optimization alternatives using a specialized optimization software
- Typical optimization measures include:
  - Increasing dry weather flow connection
  - Weir modifications
  - Localized branch sewer relief
- Strategy Assessment Criteria:
  - Cost
  - Overflow volume, duration, and timing
  - Outfall sensitivity (beaches, boat launches, etc.)
  - Hydraulic impacts (flooding risks)





## Example of Gravity Diversion Structure







## **Ongoing Citywide Floatables Program**

## **Street Sweeping**



## Catch Basin Hooding





**Netting/Booms** 



## **Wastewater Resource Recovery Facility (WRRF)**

4% WRRF







## **Citywide Floatables Capture**

29 (1) Source: NYC Stormwater Management Program, NYCDEP, August 2018

## Tibbetts Brook Existing Conditions – Overflow Weir







## **Tibbetts Brook Alternatives**



	R	

1	VanCortlandt Lake Addit
2	Tibbets Wetland BMP
3	Elm-Birch Wetlands BM
4	All three above BMPs C
5	Daylighting Full Flow
6	Daylighting Full Flow an
7	Daylighting Base Flow
8	Daylighting Base Flow +
9	Daylighting Base Flow +
10	Daylighting Base Flow +
11	Daylighting Base Flow +
12	Daylighting Base Flow +
13	Daylighting Base Flow +

14 Daylighting Base Flow +



ATIVES
tional Storage BMP
Ρ
combined
d BMP combination
- VanCortlandt Lake
<ul> <li>Tibbets Wetland</li> </ul>
Elm-Birch Wetlands
- Van Cortlandt + Elm-Birch
Van Cortlandt + Tibbets
Tibbets + Elm-Birch
- All three BMPs

# Putnam Trail (CSX) – Tibbetts Brook Existing Conditions







## **DEP and DEC Tibbetts Brook Evaluations**



- Compile & Analyze Existing Conditions
- Hydrology and Hydraulics Modeling & Analyses
- **Develop & Evaluate Alternatives**
- Feasibility Technical Memo •



- Survey of Existing Sewer Lines
- Phase I Environmental Site Assessment

**Optional Tasks:** 

- Assessment
- Topo Survey







## Limited Phase II Environmental Site

# **Next Steps**

Mikelle Adgate Senior Advisor, BPAC DEP



## Citywide/Open Waters Schedule





## **Additional Information & Resources**

## Visit the DEP Website for more information: www.nyc.gov/dep/ltcp

- Monthly Updates on the Citywide LTCP
- Citywide LTCP Content: sampling information, baseline information etc.
- CSO Order including LTCP Goal Statement •
- Links to Waterbody/Watershed Facility Plans ullet
- Presentations, Meeting Materials and Meeting Summaries  $\bullet$
- LTCP Brochure and Waterbody Fact Sheets •
- All Submitted LTCP Reports and Other LTCP Updates •
- NYC's Green Infrastructure Reports and Grant Program •
- Green Infrastructure Interactive Map of Projects •
- NYC Waterbody Advisory Program •
- Upcoming Meeting Announcements







www.nyc.gov/dep/ltcp ltcp@dep.nyc.gov

