CITY COUNCIL
CITY OF NEW YORK

TRANSCRIPT OF THE MINUTES

Of the

NYC CHARTER REVISION COMMISSION

June 18, 2019
Start: 6:16 p.m.

HELD AT: Council Chambers - City Hall

Recess: 10:22 p.m.

B E F O R E: GAIL BENJAMIN Chairperson

COMMISSIONERS: Sal Albanese

Dr. Lilliam Barrios-Paoli

Lisette Camilo James Caras

Eduardo Cordero, Sr.

Stephen Fiala Lindsay Greene Alison Hirsh

Rev. Clinton Miller

Sateesh Nori Dr. Merryl Tisch

James Vacca Carl Weisbrod A P P E A R A N C E S (CONTINUED)

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voted on many proposals for Charter changes to put people with the voters in November, but we did not get to everything, and that is what brings us back this evening. To the members of the public who have joined us, while we know you may have very strong feelings about some of the items that we discussed, I want to run an orderly meeting, and so I will ask that you please refrain from any cheering, jeering, or verbal comments, and instead indicate your agreement or disagreement as I've before, using jazz hands or reverse jazz hands. With that, let's being with the two items that we sent back to staff last week for further refinement, which were--the two items were [pause] Revised Budget Proposal 8, which is the guaranteed CCRB Budget, and Revised Proposal No. 16, which was the guaranteed budgets for the Public Advocate and borough presidents. The language that is proposed now would require that the CCRB Personnel Budget be no less than 3% of the Personnel Budget for the New York City department--Parks Department unless the Mayor makes a written determination of fiscal necessity setting forth in detail (1) The basis for that determination, and (2) that the proposed reduction to the CCRB Personnel

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Budget is part of an overall plan to address a
downturn in city revenues of unforeseen financial
circumstances. Oh, I'm sorry. I'm told I said 3%
instead of .3%. If you would like to give CCRB 3%,
I'm sure they would be thrilled, but I think they'd
have no way to spend that amount of money. I would
also ask if everyone could turn off their phones or
put them on airplane mode, that would be helpful, and
I will actually do the same to mine. Is there any
discussion?

Sort of reopen, and I guess propose and updated version of the PPM that I proposed last week, which at a high level was to instead of paying CCRB's budget to the overall NYPD Personnel Budget, I would propose to peg CCRB's Personnel Budget to—as a ratio of people to people for CCRB's people to the NYPD's uniformed officers, and the—the reason for that is that the total PD Personnel Budget includes officers, not officers but—but Police Department employees that have nothing to do with CCRB's General Mandates.

That includes crossing guards, Traffic Enforcement Agents, 911 Call Center operators. The—the—how we fluctuate those evident in administration is just not

late, but the rain. Thank you.

Executive Budget, .54, which was the previous ratio I

proposed correspond to their current headcount at-at

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1	CHARTER REVISION COMMISSION 8
2	1956 corresponds to a headcount of 219. So, it's
3	an increase over that.
4	CHAIRPERSON BENJAMIN: And that is-it's
5	my understanding that is their—the budget that is now
6	in the budget that is to be adopted shortly by the?
7	COMMISSIONER GREENE: I-I can't
8	personally verify that. I know that's what they've
9	been-what they have requested.
10	CHAIRPERSON BENJAMIN: Okay. Discussion.
11	[pause]
12	COMMISSIONER GAVIN: So, maybe it's just
13	repetition, but it's definitely an increase over
14	their current level of funding?
15	COMMISSIONER GREENE: Yes.
16	COMMISSIONER GAVIN: Does it? What's the
17	difference between like the .6% of uniformed officers
18	and the .3%?
19	COMMISSIONER GREENE: Of the Personnel
20	Budget?
21	COMMISSIONER GAVIN
22	: The Personnel Budget, yes?
23	COMMISSIONER GREENE: I don't know if I
24	ran that particular calculation. I think it's-it's
25	material.

1	CHARTER REVISION COMMISSION 9
2	COMMISSIONER GAVIN: It is material?
3	COMMISSIONER GREENE: Yes.
4	COMMISSIONER GAVIN: The point, it
5	represents a lower increase?
6	COMMISSIONER GREENE: The. 6, the-the
7	COMMISSIONER GAVIN: The .6 is one of the
8	uniform budget represents—it represents a lower—a
9	lower increase to the CCRB Budget.
10	COMMISSIONER GREENE: [interposing] If
11	you're speaking to overall PD Personnel Budget. Yes
12	COMMISSIONER GAVIN: At .3%?
13	COMMISSIONER GREENE: Yes. I think by
14	definition because that budget is—is so large and has
15	so many other things, which I—I still think is by a
16	matter of course, not apples to apples is what CCRB
17	is doing, but yes, what I'm proposing is—is a lower
18	increase.
19	COMMISSIONER GAVIN: Of an increase over
20	this?
21	COMMISSIONER GREENE: Correct. It's an
22	increase over what they have now.
23	CHAIRPERSON BENJAMIN: It's an increase
24	over what was proposed

1	CHARTER REVISION COMMISSION 10
2	COMMISSIONER GREENE: In the Executive
3	Budget.
4	CHAIRPERSON BENJAMIN: Right, but not
5	over what is to be adopted is my understanding. It's
6	exactly what is being adopted?
7	COMMISSIONER GREENE: In their FY 2020
8	Budget.
9	CHAIRPERSON BENJAMIN: Correct.
10	COMMISSIONER GREENE: Yes.
11	CHAIRPERSON BENJAMIN: [pause] I am going
12	to [pause] vote on the Amendment first, and then we
13	will vote on the proposal. So, I will call the
14	question on the Amendment seeing no further
15	discussion. Is there a second?
16	COMMISSIONER: Second.
17	CHAIRPERSON BENJAMIN: Please call the
18	roll on the Amendment.
19	LEGAL COUNSEL: Commissioner Albanese?
20	COMMISSIONER ALBANESE: Yes.
21	LEGAL COUNSEL: Commissioner Barrios-
22	Paoli.
23	COMMISSIONER BARRIOS-PAOLI: Yes.
24	LEGAL COUNSEL: Commissioner Camilo.
25	COMMISSIONER CAMILO: Yes.

again. Commissioner Cordero.

1	CHARTER REVISION COMMISSION 12
2	COMMISSIONER CORDERO: Yes.
3	LEGAL COUNSEL: Commissioner Fiala.
4	COMMISSIONER FIALA: Are you sure? No.
5	LEGAL COUNSEL: Commissioner Gavin.
6	COMMISSIONER GAVIN: Yes.
7	LEGAL COUNSEL: Commissioner Greene.
8	COMMISSIONER GREENE: Yes.
9	LEGAL COUNSEL: Commissioner Hirsh.
10	COMMISSIONER HIRSH: Sorry. I just want
11	to be clear. We're voting on the Amendment that
12	Commissioner Greene put forward-
13	CHAIRPERSON BENJAMIN: Yes.
14	COMMISSIONER HIRSH:to the staff, put
15	forward
16	CHAIRPERSON BENJAMIN: That's correct.
17	COMMISSIONER HIRSH: No. [pause]
18	LEGAL COUNSEL: Commissioner Nori.
19	COMMISSIONER NORI: No.
20	LEGAL COUNSEL: Commissioner Vacca.
21	COMMISSIONER VACCA: No.
22	LEGAL COUNSEL: Commissioner Weisbrod.
23	COMMISSIONER WEISBROD: Yes.
24	LEGAL COUNSEL: Commissioner Caras.
25	COMMISSIONER CARAS: No.

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2 LEGAL COUNSEL: Chair Benjamin.

CHAIRPERSON BENJAMIN: No. [pause]

LEGAL COUNSEL: The total is 7 votes in the affirmative, 6 votes in the negative. The motion carries. [pause]

CHAIRPERSON BENJAMIN: On the Amended Motion, discussion? [pause] Jimmy.

that we would want to be supportive of the CCRB and their request, but I think that we're ending up giving them less than we were last week. We've—we've cut what we're giving them, yet so many people in our city feel that the CCRB is a priority. So, how are we representing those who come forth. We say it's a priority for failing us and equity issues if we give them a budget, which will impede them from doing their charter mandated responsibilities, and that's why I voted no on the Amendment.

COMMISSIONER HIRSH: But could we clarify again. I believe the Amendment we just approved increases their budget by the amount they have asked for. My understanding is that the Amendment that we just approved basically matches their budget to what

around what then-how the Mayor can reduce--

COMMISSIONER GREENE: Correct.

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don't believe that it is strong enough.

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2	COMMISSIONER GREENE: That. So-so-so,
3	you're-you-you want to work further to strengthen the
1	fiscal necessity written explanation and sort of more
5	specifically define what that is?

COMMISSIONER HIRSH: Correct. I don't believe that we should be making a cut in the budget of the CCRB unless it is in line with a broader cut, and fiscal necessity that the entire city is.

COMMISSIONER GREENE: With that—is—is that the kind of language we could refine in a subsequent thing or do we have to iron it out now for the a ballot?

CHAIRPERSON BENJAMIN: I think we need to iron it out now so staff can work on the ballot.

Could you accept that part of the language that was in the Revised Staff Proposal?

commissioner Greene: I'm—I'm generally sort of inclined to the concept. I think there are sort of technical experts that I think the staff should consult with about what is sort of artificially boxing in fiscal necessity. It's the spirt of what Alison is saying is totally what we are trying to—to set up but I don't disagree with that.

Amended Motion, starting in the final sentence: And,

## CHARTER REVISION COMMISSION

2	transmits to the Board a written determination of
3	fiscal necessity. Strike that language and replace
4	it with the highlighted language in the original
5	Amendment, which reads as follows: Unless the Mayor
6	makes a writer determination of fiscal necessity
7	setting forth in detail (1) the basis for that
8	determination, and (2) that the proposed reduction to
9	the CCRB Personnel Budget is part of an overall plan
10	to address a downtown in city revenues or unforeseen
11	financial circumstances. [pause]

CHAIRPERSON BENJAMIN: Any discussion?

Yeah, I don't think it was a friendly amendment. I

don't think it's an amendment to the amended item.

COMMISSIONER GREENE: Yes. [laughs]

COMMISSIONER HIRSH: Yes, I'll-I will

take it. I didn't interpret it as not friendly.

CHAIRPERSON BENJAMIN: Right. I mean if you say it's friendly then [laughter] we can just do it and okay.

COMMISSIONER GREENE: [interposing] Or to just say we wanted personal terms. (sic) [laughs]

CHAIRPERSON BENJAMIN: So what else? I call the question. Is there a second? [pause] Yes, we should know more. (sic)

1	CHARTER REVISION COMMISSION 22
2	LEGAL COUNSEL: On the Chair's Proposed
3	Amendment. Commissioner Albanese.
4	COMMISSIONER ALBANESE: Aye.
5	LEGAL COUNSEL: Commissioner Barrios-
6	Paoli.
7	COMMISSIONER BARRIOS-PAOLI: Aye.
8	LEGAL COUNSEL: Commissioner Camilo.
9	COMMISSIONER CAMILO: Just to clarify,
10	first on these?
11	LEGAL COUNSEL: Yes.
12	COMMISSIONER CAMILO: The second part?
13	LEGAL COUNSEL: This is just on the
14	Amendment-this just on Chair Benjamin's Amendment.
15	Not on the main question still. So, it's just
16	whether the main question should be further amended
17	as Chair Benjamin suggested.
18	COMMISSIONER CAMILO: I think so, yes.
19	[laughs]
20	COMMISSIONER BARRIOS-PAOLI: We're voting
21	on the Amendment again, right?
22	LEGAL COUNSEL: Commissioner Caras.
23	COMMISSIONER CARAS: Yes.
24	LEGAL COUNSEL: Commissioner Cordero.

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COMMISSIONER CORDERO: Yes, I'm a little confused on the—on most of this because I thought we were looking to increase the budget for the CCRB, and we are but we're not doing it to the level that they wanted.

CHAIRPERSON BENJAMIN: Well, you can propose that, but we have to deal with this amendment and then that amendment can be proposed and we can vote on that. Okay.

LEGAL COUNSEL: So, you're clear on what this amendment is I can read it again, if that's helpful.

COMMISSIONER CARAS: Please.

LEGAL COUNSEL: Sure. So, the current amended motion is the—on your sheet Revised Proposal 8—

COMMISSIONER CARAS: Uh-hm.

LEGAL COUNSEL: --the bottom par, that
part that's in italics. The end of that reads: And
transmits to the Board a written determination of
fiscal necessity. Chair Benjamin has proposed to
strike that language, and replace it with the
highlighted text from above, which reads: Unless the
Mayor makes a written determination of fiscal

1	CHARTER REVISION COMMISSION 24
2	necessity setting forth in detail (1) the basis for
3	that determination and (2) that the proposed
4	reduction to the CCRB Personnel Budget is part of an
5	overall plan to address a downturn in city revenues
6	of unforeseen financial circumstances.
7	COMMISSIONER CARAS: [pause] I'm going
8	to vote yes for that.
9	
10	LEGAL COUNSEL: Commissioner Fiala.
11	COMMISSIONER FIALA: No.
12	LEGAL COUNSEL: Commissioner Gavin.
13	COMMISSIONER GAVIN: Yes
14	LEGAL COUNSEL: Commissioner Greene.
15	COMMISSIONER GREENE: Yes.
16	LEGAL COUNSEL: Commissioner Hirsh.
17	COMMISSIONER HIRSH: Yes.
18	LEGAL COUNSEL: Commissioner Nori.
19	COMMISSIONER NORI: No.
20	LEGAL COUNSEL: Commissioner Tisch.
21	COMMISSIONER TISCH: I've been consistent
22	on CCRB. I have—I have to abstain.
23	LEGAL COUNSEL: Commissioner Vacca.
24	COMMISSIONER VACCA: What I have to say
25	is that a majority of the members of the CCRB are

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appointed by the Mayor. So, we are saying that as

long as the Mayor tells the members he appoints that

I don't have the money, they won't get it.

CHAIRPERSON BENJAMIN: And it's part of an overall plan. It can't just be a CCRB-

COMMISSIONER VACCA: [interposing] But he says it's an overall plan. He can still exempt his office so he can exempt Parks Department. I—I can't go with that. I—I—it's not fair to police officers or to those—

COMMISSIONER GREENE: Yes.

COMMISSIONER VACCA: --who bring cases to have an inordinate amount of time that—that exists when complaints are filed. It's not fair to those who do things in error or those who feel that justice should be served, and I want to support a CCRB in that vain, and to say that the Mayor is going to let his members know I don't have the money, and to think that his members will do anything but say, okay, you don't have the money. We have to operate and do what you want us to do, I think is very naïve. So, I vote no.

LEGAL COUNSEL: Commissioner Weisbrod.

COMMISSIONER WEISBROD: Yes.

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1	CHARTER REVISION COMMISSION 26
2	LEGAL COUNSEL: Commissioner Albanese.
3	COMMISSIONER ALBANESE: Yes.
4	LEGAL COUNSEL: Chair Benjamin.
5	CHAIRPERSON BENJAMIN: Yes.
6	LEGAL COUNSEL: 10 in the affirmative, 3
7	in the negative, 1 abstention. The motion carries.
8	CHAIRPERSON BENJAMIN: Would you now like
9	to offer your amendment Commissioner Cordero to
10	increase the percentage. [pause]
11	COMMISSIONER CORDERO: Or I—I sincerely
12	believe that we have to do everything we can to-to
13	better the CCRB, but I'm-I'm going to hold off right
14	now.
15	COMMISSIONER CARAS: [off mic] I have a-I
16	have a question. [on mic] The-could somebody go
17	through with me. I apologize, the .3 versus the .61
18	and where that comes out in terms of where the CCRB
19	was. Last year I believe they were at 15 point
20	something million, and where this will put them?
21	CHAIRPERSON BENJAMIN: I can't give you
22	those numbers off the top of my head. So, I'm going
23	to ask staff to come over and give you the numbers.

COMMISSIONER CARAS: That would be great.

I just feel like I'm operating in a vacuum and I'm

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2 not sure what I'm actually doing. [background
3 comments/pause]

CHAIRPERSON BENJAMIN: Are there any other amendments while Commissioner Caras is getting that information? Are there any other amendments that people would like offer? [pause]

commissioner caras: Just to add to the obfuscation as I described it before, given that we don't know where .3% compares to .6%--.61% of the number of uniformed budgeted headcount, I would offer a 1.0% of the number of uniformed budgeted headcount of the Police Department, and we can't figure out either of those numbers, then that takes me back to my original, you know, the elegance and simplicity of .3% of the Personnel Budget.

CHAIRPERSON BENJAMIN: I believe that .71% is equivalent of the personnel services of the full-time—the uniformed budgeted headcount of the Police Department that .71 would be roughly equivalent to what the CCRB asked for.

COMMISSIONER CARAS: Okay. So, I would modify my Proposed Amendment to amend the proposal that we just voted on to read .71% of the number of

1	CHARTER REVISION COMMISSION 29
2	LEGAL COUNSEL: Commissioner Albanese.
3	COMMISSIONER ALBANESE: Yes .
4	LEGAL COUNSEL: Commissioner Barrios-
5	Paoli.
6	COMMISSIONER BARRIOS-PAOLI: Yes.
7	LEGAL COUNSEL: Commissioner Camilo.
8	COMMISSIONER CAMILO: To clarify, .71 of
9	uniformed.
10	CHAIRPERSON BENJAMIN: Yes.
11	COMMISSIONER CAMILO: And this is just on
12	the motion of city Amendment?
13	CHAIRPERSON BENJAMIN: It's just on the
14	Amend—the Amendment to the motion.
15	LEGAL COUNSEL: Okay.
16	COMMISSIONER CAMILO: Yes. [laughter]
17	LEGAL COUNSEL: Commissioner Caras.
18	COMMISSIONER CARAS: Yes.
19	LEGAL COUNSEL: Commissioner Cordero.
20	COMMISSIONER CORDERO: Yes.
21	LEGAL COUNSEL: Commissioner Fiala.
22	COMMISSIONER FIALA: No.
23	LEGAL COUNSEL: Commissioner Gavin.
24	COMMISSIONER GAVIN: Yes.

1	CHARTER REVISION COMMISSION 30
2	LEGAL COUNSEL: Commissioner Greene.
3	COMMISSIONER GREENE: Yes.
4	LEGAL COUNSEL: Commissioner Hirsh.
5	COMMISSIONER HIRSH: Yes.
6	LEGAL COUNSEL: Commissioner Nori.
7	COMMISSIONER NORI: Yes.
8	LEGAL COUNSEL: Commissioner Tisch.
9	COMMISSIONER TISCH: Abstain.
10	LEGAL COUNSEL: Commissioner Vacca.
11	COMMISSIONER VACCA: Yes.
12	LEGAL COUNSEL: Commissioner Weisbrod.
13	COMMISSIONER WEISBROD: Yes.
14	LEGAL COUNSEL: Commissioner Albanese.
15	COMMISSIONER ALBANESE: Yes.
16	LEGAL COUNSEL: Chair Benjamin.
17	CHAIRPERSON BENJAMIN: Yes.
18	LEGAL COUNSEL: 12 in the affirmative, 1
19	in the negative, 1 abstention. The motion carriers.
20	CHAIRPERSON BENJAMIN: Now, I would like
21	to vote on Proposal 8 as amended and as twice further
22	amended. Any discussion? [pause] This is
23	COMMISSIONER CAMILO: [interposing] Can I
24	say(sic)?

Budget provided, however, that the restriction in

administrative and Council terms? So are we talking

1	CHARTER REVISION COMMISSION 33
2	about really this ratio comes into effect for Fiscal
3	22? [background comments/pause]
4	CHAIRPERSON BENJAMIN: Okay, the
5	Resolution is silent on that. Do you want to amend
6	it further to?
7	COMMISSIONER GREENE: [laughs] I-I-I
8	mean for-for the sake of-of-of knowing the tenuous
9	like nature of whether the budget is balanced or not.
10	I mean it—it
11	CHAIRPERSON BENJAMIN: Well, I don't
12	believe that this could take-even if the public voted
13	on it, frankly it would take a budget amendment to
14	amend the budget, the Executive Budget once it's been
15	adopted. So, the Mayor would have to have a budget
16	amendment. The Council would have to approve it. I
17	think we're in charge of that process nor I-nor can
18	we be, I don't believe. So, I think it would have to
19	be 2021, but
20	COMMISSIONER GREENE: Okay.
21	CHAIRPERSON BENJAMIN: Alison.
22	COMMISSIONER HIRSH: Lindsay, I couldn't
23	tell that you were suggesting that it should not take

effect until 20-Fiscal Year 2023 I guess would be the

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- 2 next administration or are you just asking that point of information.
  - COMMISSIONER GREENE: I was asking—I was trying to ask a—a—primarily a point of information first.
    - COMMISSIONER HIRSH: So, I—I would then like to offer an amendment [laughter] that this—that this ratio take effect in the budge cycle following its passage.
    - CHAIRPERSON BENJAMIN: Okay. Discussion?

COMMISSIONER WEISBROD: I don't want to be difficult situation here, but I'm—I'm really troubled by the fact and I think Jim has asked the question to which I still don't think I have answer. How many people are we talking about here and how many people—do we know how many people are on the staff of the CCRB now? What increase in the .61 would be in terms of an additional headcount, and what in an—what an additional number of people would be if we increased it from what it is now to .71 or from .61 to .71 so at least we know what we're talking about. I mean I—I think all of us want to see the CCRB function efficiently and all of us want

CHAIRPERSON BENJAMIN: No, four.

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2 COMMISSIONER WEISBROD: Four from .61 to
3 .71 would be so an increase from 24 additional people
4 to 28 additional people?

CHAIRPERSON BENJAMIN: It would be 27. Something.

COMMISSIONER WEISBROD: Thank you.

 $\label{eq:commissioner} \mbox{COMMISSIONER GREEN: Okay, $I-I-I$ did my}$  math wrong. Sorry.

CHAIRPERSON BENJAMIN: Oh. [pause]
Okay, Steve.

Madam Chair. I—I want to associate my concerns with Commissioner Weisbrod. You know, right in this chamber and in the committee halls across the street for the last many months City Council committees have been wrestling with budget proposals for the next Fiscal Year, and they are right now wrestling with this in the final stages. The idea of a body trying to import into the Charter what should be left in my view to the normal legislative process is a slippery slope. The question I have, Madam Chair is right now there is a—a 92—I believe it is a \$92.8 billion budget, the framework of which was accepted by the Legislative and Executive Branch yesterday or the day

2	before. What was the increase in CCRB's Budget from
3	last year in this new Budget? And we realize that—
4	CHAIRPERSON BENJAMIN: It's the 6.1.
5	COMMISSIONER FIALA: They got a 6.1?
6	CHAIRPERSON BENJAMIN: That's the 6.1
7	COMMISSIONER FIALA: In, well and the
8	City Council and Mayoral?
9	CHAIRPERSON BENJAMIN: [interposing] .61.
10	I'm sorry61.
11	COMMISSIONER FIALA: They got a .61, and
12	a head count, right?
13	CHAIRPERSON BENJAMIN: Yes, a headcount,
14	and a head count not in-not in person, not in-I'm
15	talking-I'm talking about the current budget that's
16	about to be adopted. CCRB is getting an increase
17	over its present fiscal year, which ends in matter of
18	what, days, or July 1st, right?
19	CHAIRPERSON BENJAMIN: Right, and it's my
20	understanding that the—that the number that is here
21	.61 equals the amount of the handshake budget, which
22	is approximately 24 additional persons.
23	COMMISSIONER FIALA: Thank you for the

clarification, and to Commissioner--

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2			С	HAIRPE:	RSON	BE	NJAMIN:	[i:	nterp	osing]	And
3	that	the	7.1	would	add	an	addition	nal	four	people	<u> </u>

COMMISSIONER FIALA: Thank you, and to Commissioner Green's point, you know, there is and to follow-up on Commissioner Weisbrod's comments, this will be voted on in November. We will be in the second quarter of the Fiscal Year of the 2021 city budget, and I think--

CHAIRPERSON BENJAMIN: 2020.

COMMISSIONER FIALA: --2020/2021, right?

CHAIRPERSON BENJAMIN: Well, no, it's

Fiscal Year 2020. It's a calendar--

COMMISSIONER FIALA: [interposing] That bleeds over into my—okay, the—the Fiscal Year 2020 Budget. Rather than over—complicate this with a lot of additional language, that's what a Council and a Mayor do. In a budget modification, shouldn't we leave something in their hands to determine whether or not in 2020 these new numbers could be absorbed or are we saying we're going to imposed our own determination as to what then number should be irrespective of the fiscal condition of the city at that time.

1 CHARTER REVISION COMMISSION 39 2 CHAIRPERSON BENJAMIN: Well, it's notsorry. I would argue that it's not irrespective 3 because we do have that language that the Mayor can, 4 in fact be relieved of this requirement--5 COMMISSIONER FIALA: Point taken. 6 7 CHAIRPERSON BENJAMIN: -- and we have an amendment currently before us from Alison that would 8 lock in the fiscal year, and we need to do something 9 with it. Alison. 10 COMMISSIONER HIRSH: I can explain why I 11 12 introduced that amendment based on the-Lindsay's question, I-I'm concerned that if we leave it open 13

introduced that amendment based on the-Lindsay's question, I-I'm concerned that if we leave it open and to interpretation, we could be in a situation in which the budget increase does not actually go into effect until there is a new Mayor and the new Council, and I think that would not be in line with what the majority of this Commission intends ,and so it seems to me we might as well be clear and say that we expect the provision to go in place in the next budget cycle.

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CHAIRPERSON BENJAMIN: Any further discussion?

COMMISSIONER WEISBROD: Just a point of clarification. There is slightly different language

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does it have?

in the amendment from the proposal particularly the amendment describes funding personal service costs whereas the proposal describes personnel budget. So what is the difference between those two terms? Why was the term change in the Amendment? What meaning

COMMISSIONER GREENE: [off mic] It—what—
[on mic] Sorry. I turned it off. So, the—the
difference you're pointing is personnel versus
personal is like a—a weird technical thing like the
personnel services or the personnel budget, which
like in a ledger says personal services and other
than personal services, but it wasn't really (sic)
budget stuff. Personnel is the means to the same
thing. It's the people or it's the stuff, but the
Personnel Budget in total and for PV includes all
this other stuff that I had said before I don't think
is relevant to CCRB, because it's every—it's traffic
enforcement, et cetera, et cetera, but—but are you
asking about the—

COMMISSIONER WEISBROD: Well, what I'm asking is why is there a different term? Is there a limitation on the term personal service costs?

Should it be personnel service costs?

That-that is what I understand. Do you guys have

1	CHARTER REVISION COMMISSION	44
2	LEGAL COUNSEL: Commissioner Caras.	
3	COUNCIL MEMBER CARAS: Yes	
4	LEGAL COUNSEL: Commissioner Cordero.	
5	COMMISSIONER CORDERO: Yes.	
6	LEGAL COUNSEL: Commissioner Fiala.	
7	COMMISSIONER FIALA: No.	
8	LEGAL COUNSEL: Commissioner Gavin.	
9	COMMISSIONER GAVIN: Yes.	
10	LEGAL COUNSEL: Commissioner Greene.	
11	[pause]	
12	COMMISSIONER GREENE: Yes.	
13	LEGAL COUNSEL: Commissioner Hirsh.	
14	COMMISSIONER HIRSH: Yes.	
15	LEGAL COUNSEL: Commissioner Miller.	
16	COMMISSIONER MILLER: Yes.	
17	LEGAL COUNSEL: Commissioner Nori.	
18	COMMISSIONER NORI: Yes.	
19	LEGAL COUNSEL: Commissioner Tisch.	
20	COMMISSIONER TISCH: Abstention.	
21	LEGAL COUNSEL: Commissioner Vacca.	
22	COMMISSIONER VACCA: Yes.	
23	LEGAL COUNSEL: Commissioner Weisbrod.	
24	COMMISSIONER WEISBROD: Yes.	
25	LEGAL COUNSEL: Commissioner Albanese.	

1	CHARTER REVISION COMMISSION 45
2	COMMISSIONER ALBANESE: Yes.
3	LEGAL COUNSEL: Chair Benjamin.
4	CHAIRPERSON BENJAMIN: Yes.
5	LEGAL COUNSEL: 13 in the affirmative, 1
6	in the negative, and 1 abstention. The motion
7	carries.
8	CHAIRPERSON BENJAMIN: Now, on Revised
9	Proposed four-time amended Proposal 8, is there any
10	discussion? Can we call the question? [background
11	comments/laughter] Second.
12	COMMISSIONER TISCH: Second. [pause]
13	CHAIRPERSON BENJAMIN: Please call the
14	roll.
15	LEGAL COUNSEL: Commissioner Albanese?
16	COMMISSIONER ALBANESE: [off mic] I vote
17	yes. (sic)
18	LEGAL COUNSEL: Commissioner Barrios-
19	Paoli.
20	COMMISSIONER BARRIOS-PAOLI: Yes.
21	LEGAL COUNSEL: Commissioner Camilo.
22	COMMISSIONER CAMILO: Yes.
23	LEGAL COUNSEL: Commissioner Caras.
24	COUNCIL MEMBER CARAS: Yes.
25	LEGAL COUNSEL: Commissioner Cordero.

1	CHARTER REVISION COMMISSION 4	6
2	COMMISSIONER CORDERO: Yes.	
3	LEGAL COUNSEL: Commissioner Fiala.	
4	COMMISSIONER FIALA: No.	
5	LEGAL COUNSEL: Commissioner Gavin.	
6	COMMISSIONER GAVIN: Yes.	
7	LEGAL COUNSEL: Commissioner Greene.	
8	COMMISSIONER GREENE: Yes.	
9	LEGAL COUNSEL: Commissioner Hirsh.	
10	COMMISSIONER HIRSH: Yes.	
11	LEGAL COUNSEL: Commissioner Miller.	
12	COMMISSIONER MILLER: Yes.	
13	LEGAL COUNSEL: Commissioner Nori.	
14	COMMISSIONER NORI: Yes.	
15	LEGAL COUNSEL: Commissioner Tisch.	
16	COMMISSIONER TISCH: Abstain.	
17	LEGAL COUNSEL: Commissioner Vacca.	
18	COMMISSIONER VACCA: [off mic] Yes. (sic)	
19	LEGAL COUNSEL: Commissioner Weisbrod.	
20	COMMISSIONER WEISBROD: Yes.	
21	LEGAL COUNSEL: Commissioner Albanese.	
22	COMMISSIONER ALBANESE: Yes.	
23	LEGAL COUNSEL: Chair Benjamin.	
24	CHAIRPERSON BENJAMIN: Yes.	

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LEGAL COUNSEL: 13 in the affirmative, 1 in the negative, and 1 abstention. The motion carries.

CHAIRPERSON BENJAMIN: Now onto revised Proposal 16 with which there was a direction with staff, which is reflected in Revised Proposal 16 essentially adding the same fiscal necessity language that we added to CCRB and allowing for an adjustment there had been an issue about what to index and the increase to. Should there be one and the proposal now reads that it would be adjusted upward of in future fiscal years by the lesser of (1) inflation or (2) percentage increase in the City's total budget. Discussion. Jim.

COMMISSIONER CARAS: I really—I believe I should know this but I don't. Are there ever cases where the city's total budget decreases due to cuts?

19 CHAIRPERSON BENJAMIN: Uh-hm.

COMMISSIONER: [off mic] Would you repeat that question?

COMMISSIONER CARAS: Are there or have there ever been cases where the city's total budget has decreased due to cuts? I'm assuming that in the '80s there were a lot of-

1	CHARTER REVISION COMMISSION 48
2	COMMISSIONER GREENE: I don't know.
3	COMMISSIONER CARAS: That was before my
4	time.
5	CHAIRPERSON BENJAMIN: I was here.
6	COMMISSIONER GREENE: Yes, sure.
7	CHAIRPERSON BENJAMIN: In the '80s there
8	were reductions.
9	COMMISSIONER CARAS: [off mic] The \'70s.
10	[off mic] In the '70s there certainly were
11	CHAIRPERSON BENJAMIN: Jim, and there
12	were also-
13	COMMISSIONER CARAS:serious cuts and
14	layoffs.
15	COMMISSIONER GREENE: In the '80s, too.
16	CHAIRPERSON BENJAMIN: And what also
17	occurred was the Mayor's Plan to Eliminate the Gap
18	COMMISSIONER CARAS: Right.
19	CHAIRPERSON BENJAMIN:which was
20	adopted any number of years when the revenues that
21	were projected did not equal—
22	COMMISSIONER CARAS: Right.
23	CHAIRPERSON BENJAMIN:or exceed
24	various percentages.

from the Mayor.

2	COMMISSIONER FIALA: Right. I understood.
3	That's what I want to make sure I understood, yes.
4	Okay. [coughing] [background comments/pause]
5	CHAIRPERSON BENJAMIN: Okay.
6	COMMISSIONER VACCA: I move that we adopt
7	the alleged Proposal 16.
8	COMMISSIONER CAMILO: [off mic] I just
9	have on thing.
10	CHAIRPERSON BENJAMIN: Sure.
11	
12	COMMISSIONER CAMILO: [off mic] The
13	Proposed Amendment.
14	CHAIRPERSON BENJAMIN: We have an
15	amendment, Jim.
16	COMMISSIONER CAMILO: So, I wanted to
17	follow up on the discussion that we had in the
18	previous. I guess it was last week raising some
19	issues with tying they—any increases or budgets to
20	inflation of the budge. There are things that occur
21	for example even when there is a recession inflation
22	increases. There are collective bargaining increases
23	that would affect the budget that wouldn't

necessarily affect or should affect the—the

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2 largely administrative offices of the elected 3 officials. So, was going to move—

CHAIRPERSON BENJAMIN: [interposing] Why-why wouldn't they affect the offices of elected officials?

COMMISSIONER CAMILO: If it's for collective bargaining for police officers or-or things-titles that don't, they don't--that don't-function within those offices. So, I Talk about the motion to amend that I believe was shared with the staff, and I think was actually also made by Commissioner Paoli to tie the-the-well, I'll just read it. The appropriations available to pay for the expenses of the Public Advocate and each borough president during each fiscal year shall not be less than the FY20 Executive Budget per centum of the city funded appropriations available to pay for the expenses of the Office of the Mayor. So tying it to the Office of the Mayor excluding the Office of Management and Budget, the Office of Labor Relations, and the Office of Contract Services during such fiscal year provided, however, that the restriction in this paragraph shall not apply in the event that the Mayor makes and transmits to the Council of

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written determination of fiscal necessity similar to
the proposal associated with the CCRB.

CHAIRPERSON BENJAMIN: Well, except Chair prerogative, the Mayor is not the same as an agency. They Mayor has and does farm lots of people out or borrow people from agencies that are not included in the Mayoral Budget that are rather included in the agency budgets, but they work here at City Hall, and in the Tweed Building and the Op-eds, and in other Mayoral establishments. So, that number can be completely, and is completely manipulated by a Mayor who wants to show that his budget and his office is smaller. So, I would recommend against using that as the indexing because it's not real.

 $\label{eq:commissioner} \mbox{COMMISSIONER CAMILO:} \quad \mbox{In the past-I know}$  that in the past-sorry.

CHAIRPERSON BENJAMIN: Sorry. Alison.

COMMISSIONER HIRSH: You can answer that.

You can just talk about it however it is. I know that decision.

COMMISSIONER CAMILO: I—I understand that that's your point, but certainly in the past, and there have been many instances where the Mayor's Offices—the Mayor's Office has grown as it's not a

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fact to be accepted as truth that it will always be that case that it won't always stand firm or stagnant. So, certainly, you know, we can point to instances where—where the—where the headcount has increased in their operating budget, and—and, you know, I think that that's a fair—as they're an elected official much, much like these are as well, we would—that would be the proposal that I would prefer.

CHAIRPERSON BENJAMIN: Alison.

COMMISSIONER HIRSH: So, I—I may just not have heard you because it was hard to hear, but I—I don't quite understand what the problem you're trying to solve with this amendment is because the proposal on the table is not like the CCRB Proposal. It's not tying these office—the budgets of these offices to any percentage index or any connection to any other office. It's simply taking the existing budget agreement and whatever their budgets are right now and saying they'll stay the same or sort of increase based on inflation or a percentage increases. So, I don't quite understand why we would want to tie them percentage wise to any other office.

COMMISSIONER CAMILO: So, if we tie it to
I think inflation is one of the markers, right,
during the last-during the last recession for example
where there were reduction in—in citywide personnel
headcount, et cetera, inflation still went up. So,
when you have a situation where, you know, there is
an economic downturn, where it cuts need to be made,
inflation, which is a bit—it might not necessarily
relate to an economic, a condition would still be
increasing. The dollar value of money continues to
increase over time. So, separating inflation we
thought, I thought might be the-the way to-to tie the
budgets rather than that index.

COMMISSIONER HIRSH: But doesn't the proposed language solve for that both by suggesting that the increase is only—it's either inflation or the percentage increase of a budget of the citywide budget, and whichever is less, and Jim just clarified that that means if the city budget goes down, the budget for these offices would also go down.

COMMISSIONER CARAS: [off mic] Or go down half their size. (sic)

COMMISSIONER HIRSH: Oh.

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2	COMMISSIONER CARAS:	[off mic]	It's of
3	the worksheet.		

CHAIRPERSON BENJAMIN: Yeah, I would move to strike upward, and just say adjusted so that if it moves downwards, it moves downwards. Okay, I'll make that amendment after you're done.

COMMISSIONER HIRSH: So, assuming—so you make, assuming we were able to--

CHAIRPERSON BENJAMIN: [interposing]
Allowing such a movement.

COUNCIL MEMBER HIRSH: --I mean could run—amend the original language to remove the word upward. Wouldn't the problem that you're trying—isn't the problem that you're trying to solve already incorporated in the proposed language? [pause]

COMMISSIONER CAMILO: There might be a situation and I believe and I believe that there has been a situation where though there was an economic downturn because of contractual requirements or what, et cetera, the cost that we would have to pay that the budget actually increased anyway. So, I think that that's what we were trying to divorce the—the budgets for these offices from the overall city's

COMMISSIONER GREENE:

Yeah.

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CHAIRPERSON BENJAMIN: So, if it's the collective bargaining, they're going to be made whole for the collective bargaining anyway whether there's an upturn or downturn.

COMMISSIONER GREENE: Well, if it's not everyone in of a BP's offices, Public Advocate's office is—is part of those collective bargaining arrangements. So, it's right that—

CHAIRPERSON BENJAMIN: [interposing] OMB gives you the money for all of-for the headcount-
COMMISSIONER GREENE: Right.

CHAIRPERSON BENJAMIN: --and then you can determine how you want to allocate it. If the settlement with a DC37 is 4%, you get 4% times your employees, and if they are not unionized, you can give person 12% and another person 2% is how it works, but you get the full pot of money. [pause] Mr. Vacca.

COMMISSIONER VACCA: I rise to oppose the amendment, and I think the proposal submitted by the staff really does indicate how I would proceed. To tie the budgets of the Public Advocate and the Borough Presidents to the Office of the Mayor is something I—I would want to first the question: What

2	is the budget of the Office of the Mayor. The Mayor's
3	Budget has never been fully transparent because there
4	are people that the Mayor, whoever the Mayor is,
5	hires and puts on lines of other city agencies, the
6	Special Assistants, the Deputy to the Special
7	Assistant, the Assistant to the Special Assistant,
8	the Assistant to Deputy to the Special Assistant. We
9	all know about this. I've been around for years.
10	The Budget of the Mayor whoever the Mayor is, is not
11	transparent, and why we should link other elected
12	officials to that budget or to the budget of the
13	labor-of the Office of Labor Relations, Contract
14	Services. It-it-it just doesn't make sense, and I-I
15	don't know how this was written. I think that we're
16	on the right path. We-this money that they're
17	proposing to give to the Public Advocate or the
18	Borough Presidents, the money is peanuts. I said it
19	last week. I say it again: Peanuts. Yet, are we
20	going to make a commitment to having effective
21	borough presidents and an effective Public Advocate?
22	Well, that's the decision we have to make, and we do
23	have a formula, which is not going to break the
24	city's bank. Let's be honest.

COMMISSIONER CAMILO: Yes.

1	CHARTER REVISION COMMISSION 60
2	LEGAL COUNSEL: Commissioner Caras.
3	COMMISSIONER CARAS: No.
4	LEGAL COUNSEL: Commissioner Cordero.
5	COMMISSIONER CORDERO: No.
6	LEGAL COUNSEL: Commissioner Fiala.
7	COMMISSIONER FIALA: No.
8	LEGAL COUNSEL: Commissioner Gavin.
9	COMMISSIONER GAVIN: Yes.
10	LEGAL COUNSEL: Commissioner Greene:
11	COMMISSIONER GREENE: Yes.
12	LEGAL COUNSEL: Commissioner HIRSH:
13	COMMISSIONER HIRSH: No.
14	LEGAL COUNSEL: Commissioner Miller.
15	COMMISSIONER MILLER: Yes.
16	LEGAL COUNSEL: Commissioner Nori.
17	COMMISSIONER NORI: [off mic] Yes. (sic)
18	LEGAL COUNSEL: Commissioner Tisch.
19	COMMISSIONER TISCH: No.
20	LEGAL COUNSEL: Commissioner Vacca.
21	COMMISSIONER VACCA: No.
22	LEGAL COUNSEL: Commissioner Weisbrod.
23	COMMISSIONER WEISBROD: Yes.
24	LEGAL COUNSEL: Commission Albanese.
25	COMMISSIONER ALBANESE: Yes.

the--?

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2	CHAIRPERSON BENJAMIN: Revised Proposal
3	16 with the one change
4	COUNCIL MEMBER GREENE: Of the?

CHAIRPERSON BENJAMIN: --that says—I'm being asked to read. I can tell Ed moves over my shoulder. Require that the budgets for the-[background comments/pause] I'm told that my amendment to remove the word upward, can we vote on that by unanimous consent removing the word upward. All in favor?

COMMISSIONERS: [in unison] Aye.

CHAIRPERSON BENJAMIN: All opposed?

Okay, so now, I'm going to—I will read the proposal:

Require that the budgets for the Public Advocate and

Borough Presidents be set at or above their

respective Fiscal Year 2020 Budgets adjusted upward

in future Fiscal Year—I'm sorry. Adjusted in future

fiscal years by the lesser of (1) inflation or (2)

percentage increase in the city's total budget.

Notwithstanding the above, the Mayor may propose and

the Council may adopt a lower budget for the Public

Advocate of Borough Presidents if the Mayor makes a

writer determination of fiscal necessity setting

forth in detail (1) the basis for that determination,

1	CHARTER REVISION COMMISSION 63
2	and (2) that the proposed reduction for that office's
3	budget is part of an overall plan to address a
4	downturn in city revenues or unforeseen financial
5	circumstances. [pause] [coughing] Call the question?
6	Yes. Second? Please call the roll.
7	LEGAL COUNSEL: Commissioner Albanese.
8	COMMISSIONER ALBANESE: [off mic] I'll
9	pass. (sic)
10	LEGAL COUNSEL: Commissioner Barrios-
11	Paoli.
12	COMMISSIONER BARRIOS-PAOLI: Yes.
13	LEGAL COUNSEL: Commissioner Camilo.
14	COMMISSIONER CAMILO: No.
15	LEGAL COUNSEL: Commissioner Caras.
16	COMMISSIONER CARAS: Yes.
17	LEGAL COUNSEL: Commissioner Cordero.
18	COMMISSIONER CORDERO: Yes.
19	LEGAL COUNSEL: Commissioner Fiala.
20	COMMISSIONER FIALA: Yes.
21	LEGAL COUNSEL: Commissioner Gavin.
22	COMMISSIONER GAVIN: No.
23	LEGAL COUNSEL: Commissioner Greene:
24	COMMISSIONER GREENE: No.

LEGAL COUNSEL: Commissioner HIRSH:

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2 COMMISSIONER ALBANESE: Yes, of course.
3 There's a malfunction here.

CHAIRPERSON BENJAMIN: You've broken the microphone. You will now have to pay for it.

COMMISSIONER ALBANESE: Okay we're all set. Before I begin my presentation of Democracy Vouchers, which is relatively lengthy. Let me-let me say that I've listened to a lot of comments about Democracy Vouchers. Democracy Vouchers from different folks so a lot of reservations about implementation, about whether it-it's ready for the 2021 elections, and whether a hybrid works for the 2021 election. I don't think those arguments are—are strong. I-I don't subscribe to them, but I'm willing to amend my proposal, amend my proposal so that if Democracy Vouchers is adopted by the voters, that New York City begin its implementation in the City Council races in 2023 and that implemented in all races in 2025. that's my proposed amendment. The Charter's most important responsibility is organizing our political system so that we have a true democracy where the voice of every citizen counts. There's no denying of the influence of big money is ruling our democracy. That's why I'm recommending we adopt Democracy

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Vouchers as our—as a reform in this city. begin by analyzing what I consider a flawed matching money campaign finance law, and followed up with a discussion of the Democracy Vouchers adopted by Seattle and would be voted on and Albuquerque and Austin and in the fall elections. In addition, Senator Gillibrand had proposed vouchers on the national level as a presidential candidate. I was a Council Member in the late '80s when we voted to adopt this matching money system as a method to curb Pay-to-Play corruption after a series of scandals rocked the city. The goal was to empower some more donors eliminating the influence of conflicted big money contributors. I voted for it despite doubts about its effectiveness. The law initially matched small contributions on a one-to-one basis. Over the years, the match increased to 6 to-6 to 1. Now we're at 8 to 1. Pay-to-Play corruption under the 6 to 1 match as anyone who reads the papers knows has been on steroids, and it won't be addressed with an 8 to 1 match. However, it will cost taxpayers more money, help incumbents, consultants, lawyers. It's throwing good money after bad. This spin sound great. hear that a \$10 donation from a city resident will

2 turn to \$90. What you don't hear is the qualifying for the match. As a candidate for mayor for example 3 4 you have to raise \$250,000 in matching dollars, and 5 have a total of city resident donors. In other 6 words, a thousand people have to give you money. 7 Therefore, if you're running for Mayor with the real powers in this city, depending on \$10 donors, you 8 wound need to have 25,000 people to reach the 9 matching threshold, 25,000. The 1,000 city resident 10 is fair. I think you-in order to be a credible 11 12 candidate you need to-you need to show that you've got support of a 1,000 people. However, it's a 13 14 different story when it comes to \$250,000 match. 15 Here's what happens. Political insiders have a 16 Rolodex or the fix is in the city, they're well 17 They get on the phone. healed donors. 18 immediately raise-raise money from these folks who have-many of them have commercial interest in the 19 20 city. Our law allows a \$2,000 contribution as a match, which is really very high. The insiders will 21 2.2 ask and receive \$2,000, which of the first \$250 23 they'll be matched by the city-by the Campaign Finance Board, and they'll quickly reach the matching 24 threshold. They'll get there very quick. 25

2 independent, the credible independent may have a thousand city residents who have donated small 3 amounts of money like \$10 would be left in the 4 5 proverbial dust, written off by the press and 6 incumbents is poorly funded, a long shot with no 7 chance of winning, which further erodes that person's ability to raise money. Basically, you become a non-8 candidate still being on the ballot because you can't 9 compete because these folks have already reached the 10 matching threshold with this private money. For 11 12 example, today as we sit here the—the Mayoral contenders have already raised over \$5 million in 13 14 private money, already. Most of that money doesn't 15 come from the Queens Bridge Houses or all the 16 residents or the working class residents of Staten 17 It comes from wealthy folks who have-many of Island. 18 them have—have conflicts—not conflicts. They have interest in the city, city government, businesses and 19 20 what have you. Incredibly, under this system lobbyists and conflicted parties are able to bundle 21 2.2 cash for their favorite candidate. In other words, 23 if I'm a lobbyist, I get 20 people in a room and say, I want to \$2,000 from all of you. You raise \$40,000 24 like that. It does-once again, ordinary people are 25

2 left our of the process. Ironically, these folks now they have to spend less-less cash because the 3 4 taxpayers will pick up the rest of the tab. Russell Berman wrote an article in the Atlantic on campaign 5 finance. Here's what he said about the New York 6 7 City's matching fund program: Where it has been held up as a model by good government groups, it has done 8 little to disrupt domination by the political class. 9 The matching systems are a bureaucratic nightmare. 10 Don't take my word for it. Ask anyone who has dealt 11 12 with the Campaign Finance Board. Candidates are 13 forced to hire lawyers, consultants. An entire 14 cottage industry has been created to deal with this 15 \$17 million agency. It has failed miserably to curb 16 Pay-to-Play. It doesn't empower small donors, and 17 for the city's most important race in 2017, 8%, 8% of 18 the money came from small donors, those contributing \$250 or less, and I'll bet you half of the people 19 20 within that category are from the wealthiest zip codes of this city. Another failure to matching law 21 2.2 is very important, but seldom mentioned when they 23 call this system a model. There's a huge economic 24 and racial gap among donors. The vast majority of donors are white and from the higher income strata. 25

2	I asked the Campaign Finance Board on how many people 
3	of color donate to campaigns and they can be only to
4	have-didn't have any data. Seattle had the data. It
5	was available. I suspect that the answer in New York
6	City is embarrassing as well. This expensive system
7	helps insiders or large lobbies and other conflicted
8	actors to bundle campaign cash, has not mitigated
9	Pay-to-Play and has little participation from
10	ordinary people and should be replaced. This leads
11	me to Democracy Vouchers and likes are much superior
12	campaign finance system. It's considered the gold
13	standard. Seattle adopted vouchers by referendum in
14	2015, the first of its kind in the United States and
15	implemented for the 2017 election cycle. Every voter
16	in the city received four \$25.00 vouchers to use in
17	the City Council and City Attorney races, which by
18	the way, citywide races, and even one cycle the
19	program nearly tripled the number of citizens
20	participating in the Campaign Finance system.
21	Voucher users were substantially more diverse in
22	terms of race, age and especially income. This year
23	in City Council contests, those numbers are already
24	significantly higher than 2017, and the final numbers
25	are not in. At this point in 2017, about 13,000

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2 vouchers were received. In 2019, the number has grown to nearly 57,000. I provided data from 3 4 researchers for your packet, by the way, on that In 2017, six candidates for large City 5 issue. 6 Council seats and City Attorney participated in the 7 program. This year there are a whopping 42 candidates on track to collect Democracy Vouchers. 8 Seattle is now on pace on to use vouchers in all 9 races in 2021 including the Mayor's race. The 2019 10 tour is trending to bring in a record number of 11 12 citizens into their local campaign finance system, 13 and far surpasses the number of private donors that 14 funded elections before vouchers were adopted. The 15 Democracy Voucher system is significantly less 16 bureaucratic and perhaps cheaper than the New York 17 City. It might even—it will save taxpayers money. To 18 be eligible for vouchers, you must be a credible candidate by garnering signature donations. 19 Seattle, you need 600 signatures and 600 people have 20 to give you at last \$10 to qualify for vouchers. 21 2.2 Unlike New York City the maximum donation is \$500. 23 The beauty of this program, and the secret to its success is whether you're a wealthy resident, a 24 working class or a poor citizen, you will receive the 25

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same four vouchers, and you can donate to anyone running for municipal office. I always use this example that if you're a resident of NYCHA earning \$30,000 a year, you will be mailed the same four \$25 vouchers as the hedge fund manager who lives in the wealthiest zip code. Vouchers change the game. candidates whether incumbents or challengers so that they spend their time talking to ordinary voters rather than the donor class vouchers turn every single voter into a donor, influence peddlers, and there are many in this city. Lobbyists and other conflicted donors are no longer in the fundraising equation, effectively end Pay-to-Play, and boy, the Pay-to-Play scammers in this city have been nothing short of outrageous including comments from the U.S. Attorney and the D.A. about Pay-to-Play in this town. I'm familiar with arguments which some will make against vouchers. I don't agree with them, but they include the distributors (sic) more time to see if it While two cycles is a lot of time and the results have been sterile. This is why Seattle will be moving forward with the program in their races in 2021. This is why Albuquerque and are sort of comfortable with the program. It will be on the

# CHARTER REVISION COMMISSION

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2 ballot for adoption in November. This is why presidential candidates Joe Brandon and Yang have 3 proposed vouchers, and they're actually on the level. 4 5 Another argument is that that New York City is too large. With others in terms of scaling, that may be 6 7 an issue. I don't-I don't subscribe to that argument. Ms. Gillibrand is proposing this on a 8 national level. So, you could imagine that its 9 scaling will not be an issue, and we just adopted 10 Ranked Choice Voting. Talk about something that's 11 12 confusing. Democracy Vouchers were a lot easier to 13 adopt, and it's pretty straight forward than Ranked 14 Choice Voting. I don't buy the arguments, but one, 15 I'm willing to compromise and as per my amendment, 16 and finally, will vouchers upset the political quest 17 by truly providing regular people with a voice in the 18 elections? Yes, it will. Will vouchers create real competition in our elections? Absolutely. 19 20 vouchers minimize or eliminate Pay-to-Play corruption? Absolutely. Will it increase citizen 21 2.2 participation? Absolutely. My fellow commissioners 23 we have a chance to be part of history. We will be on the leading edge of addressing one of the major 24 defects of our political system, the corrosive 25

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2 influence of money on our politics. Let's not blow 3 this opportunity.

CHAIRPERSON BENJAMIN: Well, thank you, Sal. Discussion? Fiala and then Reverend Miller

COMMISSIONER FIALA: Thank you. [coughs] Thank you, Madam Chair. Commissioner Albanese, I confess that no position under consideration by this Commission has proven to be more vexing to me than your signature issue of Democracy Vouchers. After the appointment of this Commission, but before we even held our first organizational meeting, you were reaching out to me and other commissioners to enlist support for your proposal. I told you then that I was not philosophically supportive of public finance campaigns as a general proposition, and that I believe such systems have resulted in a mixed record at best, and often with more hype about being a genuine reform of success than being an actual success. The forecasted outcomes and promises about such systems-systems are laudable goals to be sure. I agree with you that the obscene levels of money in political campaigns is perverse, and cries out for redress, but I have not been convinced that taxpayers subsidize campaigns are the anecdote. Nor to I

2 believe that the evidence to date has shown that the forecasted increases in political competitiveness in 3 races and reduced levels of corruption, which in 4 5 recent years have been staggering, have materialized. 6 A Gotham Gazette opinion piece this past January 7 pointed to the historical hoped for impact on civic engagement that has indeed not materialized since the 8 creation of publicly funded campaigns. In 1989, the 9 piece went on to note voter turnout in the mayoral 10 election, the first to occur under a publicly 11 12 financed plan, was 60%. In 1993, it was 57%. 13 Board of Elections reports indicate that in 1997, voter turnout was 40%. In 2001, 41%; 2005, 33%; 14 2009, 28%; 2013, 26%; 2017, our last mayoral race 15 16 under 25%. Interestingly, more eligible voters than ever are registered in our city, but a 42% decline, a 17 18 42% decline in turnout over a 30-year period that happens to coincide with the publicly financed 19 20 campaigns. Even worse, in 2017, the citywide primary elections, citywide primary elections, the decisive 21 2.2 round let's face it in this city, to determine our 23 citywide officials, saw only 12% of eligible voters come out to the polls and vote. The trend lines are 24 beyond refute, and they speak to a civic crisis 25

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demanding a solution. Politics is about contested It's a forum of for reconciling our differences through civil, informed, competitive yet responsible debate. The alternative to politics is barbarism. It was no accident with the very first words of our nation's Constitution began with: We the people. You, Sal, Jimmy, myself how many hundreds of time, hundreds of meetings have we been in that room during a Stated Meeting, and pointed up to the beautiful mosaic above the Speakers rostrum with that artwork? You know it, Madam Chair. We the people. I ask you to pause for one moment and reflect on that, and if you do, you realize something. You realize that the birth of America was the longest of longshots. It was the very first of its kind, and it wasn't supposed to happen. That birth was dependent upon two essential and mutually re-enforcing ingredients. The first still remains I hope obvious even today. It was a new vision of what a government's relationship to its citizenry could and should be. It was a near perfect vision for a selfgoverning people crafted by a very capable yet imperfect group of founding fathers. The second essential ingredient was the participation and the

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support of ordinary people, we the people. If those two sides of that same coin were not aligned and fused together in one accord, we would not be able to be sitting here today debating the issues of our own In Federalist Paper No. 51, James Madison offered in a reflection on government and human nature, but what is government itself, but the greatest of all reflections of human nature? Madison If men were angels, no government would be asked. needed. If angels were to govern men, neither external nor internal controls on government would be necessary. Informing a government that is to be administered by men over men, the great difficulty lies in this: You must first enable the government to control the governed, and in the next place force it to control itself. Federalist 51 is my favorite of the 85 Federalist Papers. Hamilton, Madison and Jay really got something right. In my mind that paper speaks to the great challenge every succeeding generation has in perpetuating our 230-year experiment as the world's leading democratic republic. We are delusional if we believe our form of government can be run on auto pilot for very long. Our political system like the world itself is not

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static, but dynamic. It's success and survival depend on every generation being able to meet the evolving challenges of an aging democracy, and make not mistake, we are an old democracy. Both the political class and the people are jointly responsible for preserving, improving and maintaining a vibrant election system. One of my favorite authors C.S. Lewis once said: A sick society mustmust think about politics as a sick many think must think about digestion. We think about such things to be able to think about something else. I interpret C.S. Lewis' words to mean that we should take great care of what we have because it might not be there tomorrow. Last year when I started-when we started our work, I said I would I would do what Saint Benedict admonished his monks to do in his rule. The very first words of the Benedictine Rule was listen, listen. As I've wrestled with my position on your proposal, Councilman Albanese, I thought about that pledge and of all the people who have stopped me after these meeting we've had across the city this year and last, and told me I owed this issue a fair hearing, not a closed mind simply because of my philosophical predispositions against public

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2 financing, and I've see Mr. Manning. I see Mr. Morano and others who traverse the city with us. 3 4 thank you for being here tonight, and I think you for 5 having attended then. As of tonight, my philosophical opposition remains. The efficacy of 6 7 public financing of campaigns is still suspect in my mind. In working through this vexing conundrum, I 8 came to a conclusion late Sunday night after thinking 9 about something Saint Augustine said regarding 10 philosophy and life. I turn to him often. He said 11 12 If I have said something reasonable, then 13 follow not me, but reason itself. John Henry Newman, the great theologian and poet, priest and cardinal 14 15 was the greatest convert to my faith in the 19th Century. He converted because he realized like 16 17 Augstine, that to live is to change, and to be never 18 content with the last formulation of a particular I may prefer an apple to a lemon, but the 19 issue. 20 choice I'm called upon today isn't a choice between an apple and a lemon. It's not a question of shall 21 2.2 we have a publicly funded finance campaign system in 23 New York City or shall we not? New York City has had for 30 years, and will continue I imagine to have for 24 many years to come a publicly finances campaign 25

system. The question tonight rather is whether a
different method of public financing, one that offers
hope and portends better outcomes in the areas of
campaign competiveness, efficiency, increased
grassroots campaigning, a lost art by candidates, and
empowering-empowering voters who have for too long
felt too disconnected from and dismissed by their own
government. My choice tonight isn't between an apple
and a lemon. There is only one choice, the choice is
between a 30-year-old lemon with a spotty record at
best of a lemon characterized as the next generation
and logical extension of campaign finance systems.
Therefore, in my judgment notwithstanding my personal
feelings or apprehensions a compelling case has been
made and has been excitingly made, and the threshold
test has been met for allowing the question of
Democracy Vouchers to be placed before the voters
themselves this November and debated in the court of
public opinion in earnest between now and Election
Day. With that Sal, I hope I've delivered on my
commitment to keep an open mind, and I support your
measure. [background comments/pause]
CHAIRPERSON BENJAMIN: Reverend Miller,

25 you were next.

2 COMMISSIONER MILLER: Thank you, Madam 3 I think I'm in total agreement with the Chair. proposed amendment that's on the-about to be on the 4 5 floor, hopefully. Last we decided to adopt Ranked 6 Choice Voting for the people of the City of New York 7 to consider on the ballot. So, if we're going to be about change, and I think we have a wonderful 8 9 opportunity here, and why stop there. We can take it further, and establish a Democracy Voucher system for 10 the people to consider on the back of the ballot. 11 12 The character that New York City always touts itself politically as progressive. I feel like we have 13 14 Seattle, Washington, Albuquerque, Austin, and other 15 municipalities around the country are going to adopt 16 Democracy Vouchers, New York City will be not 17 progressive, but reactors as far as this-this 18 measure. So, for two reasons I think it's important for us to give this our whole time and attention, it 19 20 will revive the spirt of the electorate and number 2, it will offer a legitimate and clear avenue for new 2.1 2.2 potential elected officials to come to the floor, 23 lesser known officials that are-lesser known 24 candidates that don't have access to-to great 25 resources. So, I think the argument against

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Democracy Vouchers is that the City Council can adopt it by virtue of the existing statutes of-of the city. One problem I have with that argument is that the pattern that I see from my position as a pastor I see a lot of people who first start out as concerned citizens who become candidates, candidates who become electives, and when they become elected, something They-they become real turned on by the changes. access to resources and wealth, and so the pattern that I see is one that starts in-in surges that ends up in complacence, and so, the only two things that stop elected officials from being elected officials is in my estimation are term limits and scandal. So, to again reference Mr. Fiala's reference to Saint Augustine, which I appreciate. There was so much theological material in your presentation. I think I have a sermon for Sunday. Thank you very much. [laughter] Saint Augustine also wrote City of God, and-and I think when it comes to campaign financing and how elections are swayed in this city, there are some very ungodly things that go on in this city not that Democracy Vouchers will make elections and campaign financing perfect, but it will make it

better than it is right now. So, I think it's

happens.

actually followed Seattle, Washington. I vote aye.

1 CHARTER REVISION COMMISSION 85 2 LEGAL COUNSEL: Commissioner Gavin. 3 COMMISSIONER GAVIN: [off mic] Hold on. 4 [on mic] I, too, want to thank Commissioner Albanese 5 for his passion, and his commitment to this, but I, 6 too, feel that there's a need for further study. So, 7 I will have to vote no. LEGAL COUNSEL: Commissioner Greene: 8 COMMISSIONER GREENE: 9 No. LEGAL COUNSEL: Commissioner Hirsh. 10 COMMISSIONER HIRSH: I, too, want to 11 12 thank Commissioner Albanese, and I just, you know, this is an issue that we've been-I've been studying 13 14 personally and through my work in all of the cities 15 in which we work, and I think it is something I 16 really want to spend a lot more time figuring out. 17 think any point that we're not quite sure whether it 18 works in New York City is what gives me pause at this moment on putting something so bold onto the ballot 19 20 without enough thought and-and figuring out how tohow it impacts our current system, et cetera. 21 2.2 I'll be voting no.

23 LEGAL COUNSEL: Commissioner Miller.

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COMMISSIONER MILLER: Yes.

LEGAL COUNSEL: Commissioner Nori.

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2 COMMISSIONER NORI: Yes.

LEGAL COUNSEL: Commissioner Tisch.

Say when I spoke to Sal I promised him I was going to read up on it, and speak to some people, which I did, and a lot of them consider themselves national political experts, and they—to the person before them today said to me that this is an idea whose time may not be today in New York, but you can be sure over the next decade it is coming at us with full speed.

So, Sal, I vote no, but I like to know a pioneer.

LEGAL COUNSEL: Commissioner Vacca.

thank Sal, and I want to thank Commissioner Fiala for his fantastic, fantastic explanation, and clarity on the issue. I'm committed to campaign finance reform, very much so, and I'd be willing to look at this as other members have indicated as a part of a commission that would study it at public hearings, get public input, flesh it out. We've spent so much time here on so many specific things, and I think that that's the same opportunity we should afford that proposal. So I will vote no on this motion, and I would be open to further study.

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2 LEGAL COUNSEL: Commissioner Weisbrod.
3 COMMISSIONER WEISBROD: I'm also going to

vote no, and again, commend Sal and—and Stephen Fiala for their passion and Reverend Miller and Mr.

Cordero. I do note that we as a commission are taking for New York City a very bold step here in recommending Ranked Choice Voting to go to the voters this November, and that in and of itself is likely to have profound impact and I hope a very positive impact on the concerns that have been raised about voter participation. I think we will get a much

better feel and a handle on whether Democracy

Vouchers are appropriate for New York after we see

the effect of Ranked Choice Voting, and I hope that

the voters will embrace our recommendation on that—on

that matter, and just want to agree with Dr. Tisch

that this may be something that is on the horizon,

but it's on—it has not come yet, and I think it

should be examined in the light of hopefully a very

new world of voting that we will see in 2020.

LEGAL COUNSEL: Chair Benjamin.

CHAIRPERSON BENJAMIN: I, too, would like to thank all of the people who have been involved in this discussion. Sal and I have certainly had many a

discussion about this item. I certainly agree that
the fact that voting participation is so low is
criminal. Whether that in part is because of the
candidates who run, because of people's disaffection
for government, because of a lack of voting
opportunities or voter suppression. All of those
things add into where we find ourselves that
Commissioner Fiala talked about, which is that every
year participation goes down. I think that is a
critical issue facing our entire country, and trying
to understand why that is, is something that I am
interested in doing. I don't find at this stage that
Democracy Vouchers are the answer for me to that
question. So, I will be voting no on that, but I
would really like to be involved in studying the
question of participation, and ways to increase it.
[coughing] I vote no at this time on this matter.
LEGAL COUNSEL: Five in the affirmative,
10 in the negative, the motion fails.
COMMISSIONER ALBANESE: Madam Chair, I'd

like permission since we've had a number of

Commissioner express interest in a study, I'd like to

offer an amendment.

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CHAIRPERSON BENJAMIN: You're going to have to wait 'til the end on that. That's not what is on this question, and will you put that off to the end when new business comes?

COMMISSIONER ALBANESE: Yeah.

CHAIRPERSON BENJAMIN: Okay. I think it's you again Sal, establishing a 5-Year Post-Employment lobbying ban for elected officials and senior appointed officials. I-I would just add, as you know, there is a time—a 5-minute time limit that we went way beyond, and I would just ask you to be mindful of that.

keep to that timeframe. My proposal calls for a 5year—a 5-year ban on—on lobbying for elected
officials and other appointed, high appointed
officials. There is a wide swath of agreement on
this issue that legislators, some legislators at the
end of their term could be influenced as they look
for new a new job and—and may look favorably on
issues that in—that are being promoted by—by
lobbyists and others hoping to wind up there with a
big lobbying job, and it's—I think it's a—a conflict
of interest and it's something that not only I'm

- 2 proposing, but we have folks at the federal level
- 3 from Congresswoman Ocasio Cortez to Senator Ted Cruz.
- 4 They're proposing lifetime ban on—on lobbying by
- 5 elected officials. I mean we are New York City.
- 6 This is a very, you know, a town full of lobbyists
- 7 and—and elected officials that—that obviously would
- 8 | like those jobs and—and it—it brings about conflicts
- 9 of interest, and we have a one-year ban in Albany,
- 10 | which is a-not a bastion of ethical comportment, and
- 11 has a two-year ban. So, I'm proposing a five-year
- 12 ban and-and hope that my fellow Commissioners support
- 13 | it.
- 14 CHAIRPERSON BENJAMIN: Discussion? Mr.
- 15 Fiala.
- 16 COMMISSIONER FIALA: Thank you, Madam
- 17 Chair. Commissioner Albanese, would you be open to a
- 18 | friendly amendment at this time?
- 19 COMMISSIONER ALBANESE: From you, of
- 20 | course. [laughter]
- 21 COMMISSIONER FIALA: I applaud what
- 22 | you're trying to do. I think you-you-you've been
- 23 | a thoughtful maverick through your whole career and
- 24 trying to clean up government, wanting to good
- 25 government. I just have concerns about the length of

## CHARTER REVISION COMMISSION

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2 COMMISSIONER ALBANESE: [interposing] I
3 would—I would certainly consider that, yes, and would
4 support that.

COMMISSIONER FIALA: And I would—I would be in favor of voting on that.

COMMISSIONER VACCA: I'll second the amendment. [pause]

CHAIRPERSON BENJAMIN: Just to be clear, you're proposing to reduce it to two years. The staff, what the staff has looked at was a two-year post-appearance ban. You couldn't appear before the body for two years, which I believe is the Albany ban.

my understanding when we looked at this previously and please correct me if I'm wrong, and the preliminary staff talked about a two-year, which would mirror New York State. That's—that's about as far as I think at this time we—we—we should probably go. So, I'm looking—I'm looking to adopt—well, I would—I should say I would be favorable in an amendment that corresponded to the discussion we had some moths back about the—the two-year and the exact language was articulated previously.

	CHARLER REVISION COMMISSION 93
2	COMMISSIONER TISCH: It was my
3	understandinghaving spent time in Albany, it is my
4	understanding that the two-year ban is an appearance
5	ban that you are not allowed to appear before the
6	elected body. The is no two-year ban on having
7	meetings that are not-that are known polls of the
8	body. (sic) That is just my understanding, and I
9	would—I would like to say that I am in favor of your
10	amendment
11	CHAIRPERSON BENJAMIN: Would you
12	COMMISSIONER TISCH:who are aligning
13	with the Albany—with the state because there is so
14	much contiguous work between the city and the state.
15	So, a natural alignment in these policies I think
16	would be-would go a long way.
17	COMMISSIONER ALBANESE: Well, when we
18	talk about appearances or-or appearance before. So
19	someone leaves the—leaves the Legislature, and then
20	they can not appear before that—before that body for
21	two years, right.
22	COMMISSIONER TISCH: That's correct.
23	COMMISSIONER ALBANESE:right, it

they're lobbyists, but you said something about

meetings. What—what does that mean?

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That's good.

2	COMMISSIONER TISCH:the attitude.
3	COMMISSIONER ALBANESE: This is a tiny
4	step, but we'll-we'll-I mean I am-I am concerned
5	about this meeting stuff because it's basically the
6	same. I mean it seems to me
7	CHAIRPERSON BENJAMIN: [off mic] It's
8	all on the same theme. (sic)
9	COMMISSIONER ALBANESE: No, no, no I-
10	COMMISSIONER TISCH: [off mic] Hold on,
11	please.
12	COMMISSIONER ALBANESE: No, we-we have
13	plenty of
14	COMMISSIONER CARAS: [interposing] Madam
15	Chair, may I-I
16	COMMISSIONER TISCH: [off mic] Let him
17	speak for you. (sic)
18	COMMISSIONER ALBANESE: Jim, what's-
19	what's your view on it? I'm a lawyer.
20	COMMISSIONER CARAS: May I-may I read the
21	language of some of the actual. So, rather than me
22	guessing let me just read exactly what the Staff
23	Report talked about. The post-employment appearance
24	restrictions, and I'll only read the relevant part.

In these contexts the Charter defines the term appear

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as any communication for compensation other than involving administrative matters. New York State has certain lengthier post—appearance restrictions. For example, state officers and employees are prohibited from appearing or practicing before the former agency for two years. That was what I was intending to get at to try to as Commission Tisch has said, you know, to have, you know, an alignment with New York State. There is a synergy or—or I think you used the word—you used the world—you used a big word that I liked, and I can't remember, but so—I—I'm—I'm—I'm simply referencing what we had discussed previously, and it—it refers to the post-employment restrictions, which would bring us in accord with what New York State has Commissioner.

COMMISSIONER ALBANESE: It's a sad day when we have to bring ourselves up to the Albany standard, but I, you know, I guess, you know, it is what it is.

CHAIRPERSON BENJAMIN: Staff has proposed that we extend the cities to two years, which I believe that the city's post-employment restriction is more—is one year, but it is more restrictive than the state. So that we would I think want to be

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consistent, and apply the city standard for a twoyear period rather than adopting the state standard for a two-year period.

COMMISSIONER ALBANESE: Right. So, what that in effect would mean is it's actually a more robust and stronger system even though it's still only two, you know, two years.

CHAIRPERSON BENJAMIN: For that.

COMMISSIONER ALBANESE: It's actually a stronger version than the state has, but the same amount of time.

just, and it's really more of a point of clarification having looked at this and spoken to the Conflicts of Interest Board many, many, many times in order to avoid not only restrictions in the statute, but avoiding lobbying altogether, which—which I do not do, and clearly at least my understanding of the way the city's Conflicts of Interest Board interprets appear it is much, much broader than the—than the state, and it—it—it really refers to any

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communication basically on behalf of a paying client
that—

CHAIRPERSON BENJAMIN: [interposing]

Appear is not just physical. It's telephonically,

it's--

COMMISSIONER WEISBROD: [interposing]

It's not just physical. I can't say that that would necessarily be the same as—as Dr. Tisch pointed out for legislators or Council Members as it is for appointed officials, but certainly for appointed officials it is appearances essentially any contact with your former agency, and I dare say —

CHAIRPERSON BENJAMIN: [interposing] And it's a lifetime ban on any type of--

COMMISSIONER WEISBROD: [interposing] Ms.

Barrios-Paoli has looked as well, and that—and—and

been on the very, very safe side of this—of this

issue and has been very conservative about it, and—

and as you know in certain positions in the city that

doesn't just apply to your prior agency, but applies

to any—any appearance before any city agency and this

is on the—on the senior official policy making side.

I can't speak for what the legislators do, but it is

much more—having been in both state and city

question are we on?

1	CHARTER REVISION COMMISSION 100
2	CHAIRPERSON BENJAMIN: The question we're
3	on
4	COMMISSIONER WEISBROD: [interposing] A
5	few more questions.
6	CHAIRPERSON BENJAMIN: The question we're
7	on is as I understand the Amended Proposal is to
8	establish a two-year post-employment appearance ban
9	for elected officials and senior appointed officials
10	consistent with the city's current ban. [pause]
11	LEGAL COUNSEL: Commissioner Albanese
12	COMMISSIONER ALBANESE: Yes.
13	LEGAL COUNSEL: Commissioner Barrios-
14	Paoli.
15	COMMISSIONER BARRIOS-PAOLI: Yes.
16	LEGAL COUNSEL: Commissioner Camilo.
17	COMMISSIONER CAMILO: Abstain.
18	LEGAL COUNSEL: Commissioner Caras.
19	COMMISSIONER CARAS: Yes.
20	LEGAL COUNSEL: Commissioner Cordero.
21	COMMISSIONER CORDERO: Yes.
22	LEGAL COUNSEL: Commissioner Fiala.
23	COMMISSIONER FIALA: Yes.
24	LEGAL COUNSEL: Commissioner Gavin.
25	COMMISSIONER GAVIN: Yes.

CHAIRPERSON BENJAMIN: Yes.

2	LEGAL COUNSEL: [Pause] 13 in the
3	affirmative, 2 abstentions. The motion carries.
4	CHAIRPERSON BENJAMIN: Thank you. The
5	next item: Prohibit members of the Conflicts of
6	Interest Board from making political donations.
7	COMMISSIONER ALBANESE: Yes, I'm
8	proposing that member of the Conflicts of Interest
9	Board should not be allowed to donate to municipal
10	campaigns. They can donate obviously to any other
11	kinds of campaigns. I-I think that that agency,
12	which is the arbiter of the conflicts of interest
13	should not have commissioners donating to office
14	holders. It-there's an appearance of impropriety,
15	and the-that body calls for those commissioners not
16	to be lobbyists, and not to run for office, but it
17	allows them to donate to campaigns, municipal
18	campaigns. I-I think it's a conflict. I'd like to-
19	I'd like to ban that practice.
20	CHAIRPERSON BENJAMIN: Discussion? Call
21	the question? Second. Oh, well.
22	LEGAL COUNSEL: Commissioner Albanese
23	COMMISSIONER ALBANESE: Yes.

LEGAL COUNSEL: Commissioner Barrios-

25 Paoli.

1	CHARTER REVISION COMMISSION 103
2	COMMISSIONER BARRIOS-PAOLI: Yes.
3	LEGAL COUNSEL: Commissioner Camilo.
4	COMMISSIONER CAMILO: No.
5	LEGAL COUNSEL: Commissioner Caras.
6	COMMISSIONER CARAS: No.
7	LEGAL COUNSEL: Commissioner Cordero.
8	COMMISSIONER CORDERO: Yes.
9	LEGAL COUNSEL: Commissioner Fiala.
10	COMMISSIONER FIALA: No.
11	LEGAL COUNSEL: Commissioner Gavin.
12	COMMISSIONER GAVIN: Yes.
13	LEGAL COUNSEL: Commissioner Greene.
14	COMMISSIONER GREENE: No.
15	LEGAL COUNSEL: Commissioner Hirsh.
16	COMMISSIONER HIRSH: Can I ask a point of
17	clarification? The ban would be on current
18	appointees of the Conflicts of Interest Board, but it
19	would not where people who made a contribution in the
20	past to municipal candidates
21	CHAIRPERSON BENJAMIN: Right.
22	COMMISSIONER HIRSH:would be allowed
23	to be appointed to the Conflicts of Interest Board?

LEGAL COUNSEL: Commissioner Tisch.

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2 COMMISSIONER TISCH: Yes.

3 LEGAL COUNSEL: Commissioner Vacca.

4 COMMISSIONER VACCA: Yes.

LEGAL COUNSEL: Commissioner Weisbrod.

COMMISSIONER WEISBROD: No, and I'd like to explain my vote. I think this is not an issue that we have adequately discussed. I think there are conceivably First Amendment issues regarding campaign contributions that we haven't really thought about. I think that there are concerns about whether there is precedence of this in terms of which public boards and is Justice, COIB or are there examples around the country of-of boards where board members who are not public employees are barred from making political contributions. I-I just think this is not something that has been-I understand the intent behind it. understand that we want to make sure that the Conflicts of Interest Board members are beyond reproach. We have already recommended an expansion of the appointing authority to the Conflicts of Interest Board, and I just think that barring people from making contributions to this body when we haven't really thought it all through, is an impetuous step and, therefore, I vote no.

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2 LEGAL COUNSEL: Commissioner Hirsh.

3 COMMISSIONER HIRSH: Abstain.

LEGAL COUNSEL: Chair Benjamin.

CHAIRPERSON BENJAMIN: I'm going to vote no on this, and I'd like to be associated with the comments of Commissioner Weisbrod. I think we haven't really looked at this issue. I believe that even Conflicts of Interest Board members can contribute. I believe that in may instances political contributions are considered political speech, and I don't know enough about those issues to vote yes at this time.

COMMISSIONER ALBANESE: Could I comment on that?

CHAIRPERSON BENJAMIN: Sure.

COMMISSIONER ALBANESE: Well, I mean this is not—we're not breaking new ground here. I mean federal employees can't donate to certain candidates. People who work in the security industries are banned from contributing to folks that—that they appear before to solicit business. I mean this is not—this is not revolutionary, you know, and—and I don't think it's a First Amendment issues. It's an issue of conflict.

2	COMMISSIONER TISCH: Sal, I sit on a lot
3	of boards, and some of these boards come along with
4	real restrictions about what I might do politically
5	or not do politically. So, there's nothing new under
6	the sun, and when you sign onto a board, there are
7	often times those types of restrictions, and I think
8	in the Conflicts of Interest Board in the City of New
9	York given the headlines that we read everyday, I
LO	think people would want that level of security in—in
L1	knowing that. So, you know, I mean why should the
L2	Conflicts of Interest Board be different than other
L3	boards that other citizens sit on?
L 4	COMMISSIONER ALBANESE: I associate mine
L5	with
L 6	CHAIRPERSON BENJAMIN: [interposing] I
L7	just don't-I'm just not aware of any boards in city
L8	government that have that requirement.
L 9	COMMISSIONER VACCA: If I may, Madam
20	Chair, I wish to associate myself with the remarks or
21	Dr. Tisch. The Conflicts of Interest Board is held
22	in high esteem, and should always be held in high
23	esteem without question, and I think on that basis, I

would echo the Doctor's remarks.

# CHARTER REVISION COMMISSION

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CHAIRPERSON BENJAMIN: [interposing]

Okay, but I would also say we're in the middle of a vote here. If you have comments you get to explain your vote when you're doing it not—so I vote no.

LEGAL COUNSEL: 9 in the affirmative, 5 in the negative and 1 abstention. The motion carries.

CHAIRPERSON BENJAMIN: The next item is to clarify the bounds of the Mayor's Budget impoundment power. [pause]

make this quick. I think that legally the Mayor cannot impound for other than financial reasons, but it has happened before. It may not have been called an impoundment, but the money has been withheld duly appropriated funds, and my sincere belief is that it—the fact that a mayor was able to do something similar to that and get away with it, and create a situation where thousands of not-for-profits didn't get their funding, and descended on City Hall, and essentially I think it created a chill over the Council exercising its full budget authority for years after if not continuing to this day. I think given all the changes we've made in all these

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amendments to fix budgets where the Mayor has the right to—to show an economic necessity for doing something that we can craft the same language around the impoundment powers, and ensure that the Mayor when he impounds, it's only for reasons of fiscal policy and keeping the budget balanced. So, I would ask you to please consider supporting this. I think it's probably the most important thing to the Council exercising its full budget powers.

CHAIRPERSON BENJAMIN: Discussion?

COMMISSIONER GREENE: Yes, I would like—I would like to make a comment. I—I know Jimmy feels very strongly about this. I think that changing the—the nature of the Impoundment Statute fundamentally takes the control of the Executive Budget away from the Mayor and—and puts it more in the hands of—of the Council, which is just meant to be.

COMMISSIONER CARAS: Only if he wants to impound for political or policy reasons, which he should not be doing. Political reasons shouldn't be a consideration and policy reasons should be discussed in the budget negotiations. I—I would disagree.

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2 CHAIRPERSON BENJAMIN: Any other 3 discussion, Paula.

COMMISSIONER GAVIN: I also feel that we should not do any harm, and we've made great progress in our financial position with institutions, and I just do not think we should make any changes right now.

CHAIRPERSON BENJAMIN: Carl.

COMMISSIONER WEISBROD: As one

Commissioner who shall remain nameless said—said to me privately and maybe said publicly, this is a solution looking for a problem, and this is an instance that arose. The issue of impoundment being used inappropriately is an issue that arose once some looking for a problem, and this is an instance that arose. The issue of impoundment being used inappropriately is an issue that arose once some 25 years ago. I think we should be for reasons stated by others extremely, extremely careful about messing round with a budget process that is—has produced balanced budgets, effective budgets, and has produced well managed budgets over the last four decades, and

I for one who remembers well when the city did not do

this, and—and not do it well, and was not fiscally

1	CHARTER REVISION COMMISSION 111
2	managed. So, I—I really would urge that with respect
3	to impoundment where that has not been an issue where
4	the Mayor has to be the one who-whether that Mayor
5	who addresses and deals with emerging challenges and
6	we've had a few in all of our lifetimes that have
7	stressed this city, and—and—and our fiscal condition.
8	I just think we cannot erode the power of the Mayor
9	to act responsibly in this area.
10	CHAIRPERSON BENJAMIN: Any other
11	discussion? Call the question. Second.
12	COMMISSIONER: [off mic] Please call the
13	roll.
14	LEGAL COUNSEL: Commissioner Albanese?
15	COMMISSIONER ALBANESE: I'll pass.
16	LEGAL COUNSEL: Commissioner Barrios-
17	Paoli.
18	COMMISSIONER BARRIOS-PAOLI: No.
19	LEGAL COUNSEL: Commissioner Camilo.
20	COMMISSIONER CAMILO: No.
21	LEGAL COUNSEL: Commissioner Caras.
22	COMMISSIONER CARAS: Yes.
23	LEGAL COUNSEL: Commissioner Cordero.
24	COMMISSIONER CORDERO: No. I vote no.
25	LEGAL COUNSEL: Commissioner Fiala.

LEGAL COUNSEL: Commissioner Albanese.

## CHARTER REVISION COMMISSION

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2 COMMISSIONER ALBANESE: I vote no.

3 LEGAL COUNSEL: Chair Benjamin.

CHAIRPERSON BENJAMIN: No.

LEGAL COUNSEL: 1 in the affirmative, 14 negative. The motion fails.

CHAIRPERSON BENJAMIN: Establish a commission to study the management and investment performance of the city's Public Pension Fund.

Discussion?

COMMISSIONER ALBANESE: You all heard me talk about the New York City pension system, and this is no reflection on—on the folks running the system, but structurally it is a—it's archaic. It's underfunded, it's—it's not—it's not—its performance is subpar when you—when you compare it to the Canadian model, and some models in Europe, and even some models in the U.S. It's cumbersome, and Mayor Bloomberg and John Liu tried to restructure the—the pension system, and they predicted that it would save a billion dollars. That was years ago. My—my stats say we would save \$2 billion a year. The city is allocating about \$12 billion into the pension system. It's a great system, but it's—it's a clunker. It needs to be overhauled do its performance can be

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upgraded, and it's controversial. Some of the labor unions won't be happy with it. The Comptroller may not be happy with it because I-I-I've called for demolition of the pension system, and have that office into an independent agency, but obviously there are state laws involved, and there are some conflicts. So, what I'm proposing is that a commission of financial experts, a blue ribbon commission study our pension system and come up with a couple of models to see-to determine how we can bets improve its performance, and-and I've-I've shown through a-through a couple of conversations with-with staff how the Canadian system is significantly better, and-and they're-they're saving an awful lot of money because they're better—a state of the art pension system, while New York City's a clunker. We're the financial capital of the world, and we have a cumbersome pension plan, and by the way, things will get significantly worse in terms of dollars going into that plan from the city because Baby Boomers are retiring, and you're going to be pumping a lot more money into that system, and if you look at it in comparison to the Canadian Investment Board, it's been, you know, it out-performs it by 2% every

1	CHARTER REVISION COMMISSION 115
2	year. That's an awful lot of money. So, I'm calling
3	for a commission to study it to see if we can develop
4	a better model.
5	CHAIRPERSON BENJAMIN: Comments? Any
6	other discussion? Call the question? Second?
7	COMMISSIONER: [off mic] Second.
8	CHAIRPERSON BENJAMIN: [laughs] I've
9	lost my mind for a minute. Call the roll, please.
10	LEGAL COUNSEL: Commissioner Albanese?
11	COMMISSIONER ALBANESE: Yes.
12	LEGAL COUNSEL: Commissioner Barrios-
13	Paoli.
14	COMMISSIONER BARRIOS-PAOLI: No.
15	LEGAL COUNSEL: Commissioner Camilo.
16	COMMISSIONER CAMILO: No.
17	LEGAL COUNSEL: Commissioner Caras.
18	COMMISSIONER CARAS: No.
19	LEGAL COUNSEL: Commissioner Cordero.
20	COMMISSIONER CORDERO: [pause] Just
21	dropped it. No.
22	LEGAL COUNSEL: Commissioner Fiala.
23	COMMISSIONER FIALA: Yes.
24	LEGAL COUNSEL: Commissioner Gavin.

COMMISSIONER GAVIN: No.

think it's a really important issues. I have sort of

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sympathized everything people had come to us and said, and I-I think there is something that could be done here by taking-something that could be done by taking, you know, the goals that we heard, equity, resiliency, access to housing, a city where we have condition assessment, cording the various planning documents, and clarifying the timing of those documents. The agency is responsible for them with a, you know, robust community engagement process. going to move that we require the Council to do this by Local Law. I don't think most of the members here are there yet, but I think it's really important. mean a lot of people spend a lot of time on this. Came to us. They have some really good idea, and I think if you look at everything they were saying, aside from the fact that many of them wanted it to binding, which I don't think there's any way we're there yet. But this sort of boils down to what theywere saying, and it seems to me that, you know, the-this-this could done as a, you know, sort of readily done as a first step. So, I won't raise as a motion now, but I would really like to emphasize that I think we should make clear in our report that we think the Council should proceed with this as a sort

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a little?

of significant first step forward to some type of organized and—and strategic planning.

CHAIRPERSON BENJAMIN: Thank you, Jim. As you know, I was very concerned. This was the-I thought originally when I agreed to sit on this Commission this would be my signature issue, but then I realized as time went on how difficult it was to try and put forth a vision for a plan that somebody else was going to have to carry out in a way that we did not know, and you-we have my commitment that I would like to have an after action type of report from the Commission that would recommend both to the Administration and to the Council for the steps that we think could be taken and that would transmit some of the information that we receive from both interested groups and our expert testimony so that they could take a look at what we heard and why that's important in making their determination.

CHAIRPERSON BENJAMIN: Certainly.

COMMISSIONER TISCH: [off mic] Sorry.

I'll turn it on. Thank you, though. Are you talking about the firs bullet or the collective of bullets?

COMMISSIONER: [off mic] Can I just talk

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Because I have to say I don't know much about land use. My last name is Tisch not Tishman, and people often think [laughter] we're related, but we're not and we're in the real estate industry. So I plead it when it's on the subject. However, I thought sitting on this commission was a remarkable tutorial in the advocacy of communities around development, and so what you say now about your first bullet, I could actually interpret through all these land use bullets. So, I'm just wondering are you talking as a collective of making an addendum to the suggestions or are you just doing the first bullet?

I'm just talking about the first bullet, the

Strategic Planning, and I think what I provided on
the paper, although I'm not going to make the motion
is sort of a synthesis of what I thought people were
asking for, and what made sense given how far we've
gotten. I think any more—any more—to make a document
binding would require a Charter Commission, but I
think we're in a position that we could rather than
my make motion here for us to order the Council to
pass a Local Law, which is a little unusual. We'rewe're in a position that we should—I'm saying we

- 2 | should strongly recommend that the Council and the
- 3 Administration pick up on this, and—and carry it
- 4 forward.
- 5 CHAIRPERSON BENJAMIN: Carl, you were
- 6 next.

7 COMMISSIONER WEISBROD: Yeah, I would

8 | just like to-first of all, I appreciate Jim, your

9 receptivity to a staff report. I think one of the

10 things all of us recognize having sat through so many

11 of our meetings and hearings is how incredibly

12 complex this area is, and just going back to our

13 | first maxim of do no harm, I think it's really

14 | important that the issue be looked at and—and

15 | examined very, very carefully by the Administration

16 and by the Council, and I do think that based on what

17 | we've heard and the expertise of the staff and

18 | Commissioners, that we can provide to the Council and

19 | the Administration some thoughts that would help

20 guide them and enable them to make improvements and

21  $\parallel$  be responsive to many of the things we've heard. So,

22 | I appreciate what the Chair said, and appreciate what

23 | you said, and I-I-I do think that-I hope that there

 $24 \parallel$  is a consensus that the staff will be able to draft

relating to pensions, 4 in the affirmative, 12 in the

estate in New York City is like-is a-I mean it's like

oil in Texas, and one of the things that we should be

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2	doing as a Commission is I think it's the most
3	important thing is checks and balances and minimizing
4	conflicts of interest, and we've seen folks that have
5	testified here that have—that have brought the issue
6	of real estate employees and advisors to real estate
7	firms sitting on the City Planning Commission on the
8	Board of Standards and Appeals, Department of
9	Buildings, HPD or what have you. All these areas,
10	all these agencies I've listed them in-in the-in the
11	proposal have crucial impact on the many
12	neighborhoods around the city. So, in the spirit of
13	minimizing conflicts of interest, I-I don't think
14	that real estate employees, people who work in that
15	business should be making these decisions sitting on-
16	on those boards. So, I'm-I'm calling for a ban on-on
17	those folks from sitting on those following—on those
18	agencies I just listed.

CHAIRPERSON BENJAMIN: [off mic]

Discussion Sorry. [on mic] Discussion? Jimmy Vacca,
then Carl, then Alison.

COMMISSIONER VACCA: I just think that in this motion we are combining boards with agencies.

So, I would look to do a separate. I do not think you can ban individuals who have a history in real

withdraw that if that's the case.

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The City Planning

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for a ban.

- 2 and Board of Standards and Appeals has been the source of complaints by advocates, land use folks. 3 4 They-they-you know, they've submitted testimony. 5 They decry what they conceive to be-what they perceive to be bias when these decisions are made. 6 Some folks even talked about banning folks who work in real estate from chairing the Land Use Committee 8 on planning boards. I'm-I wouldn't go that far, but 9 certainly these major agencies should be considered 10
  - CHAIRPERSON BENJAMIN: I would ask for questions of staff whether the Board of Standards and Appeals is required to have an appraiser, a real estate person on that board also. [pause]

COMMISSIONER ALBANESE: Well, let me—

Madam Chair, [background comments] let me say that

you could have an appraiser that's just—that doesn't

work for a real estate outfit or doesn't—they—they

could just—

 $\label{eq:CHAIRPERSON BENJAMIN: [interposing]} % \begin{center} \begin{center}$ 

COMMISSIONER ALBANESE: Well, but theythey may not—they may be retired. They may not be

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professionally engaged in that area during that point
in their career.

CHAIRPERSON BENJAMIN: But I know in the case of Landmarks that was put on specifically because people wanted—there's a—an issue of financial [pause/background comments]

COMMISSIONER: Hardship?

CHAIRPERSON BENJAMIN: Yes, and-and they wanted to have expertise in real estate to be able to evaluate that by the--

COMMISSIONER ALBANESE: [interposing] Do those folks make decisions, or they just provide an appraisal?

CHAIRPERSON BENJAMIN: No, they're

Commissioners. They make decisions, but they wanted

to have that expertise on—on those boards because

there had been a sense on some of those boards that

the Commissioners were acting without regard to the

financial consequences, et cetera so they put people

like that on. That's just—but staff is looking up

whether BSA has that requirement. I'm not sure, but

I do know that Landmarks and [coughing] Okay, now the

BSA is a planner and architect and an engineer are

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2 required, but they are—would you consider those real
3 estate persons? [background comments/pause] I mean—

COMMISSIONER ALBANESE: I mean the—the—can't that be contracted out and get—and get some feedback from folks who are in—who are in the arena? Why should they be making decisions?

the thinking was to have a robust board with lots ofof different opinions. They do have fairly robust I
know conflict of interest as to individual matters
that may come before them and what, in fact, they can
vote on, what they can discuss. I mean Carl might be
better able to talk about the restrictions at City
Planning, but I just wanted to make you aware that
there were these concerns. I know Alison—were you
next, Jimmy or—Oh, I'm sorry. Carl was next and then
Jimmy and Alison.

COMMISSIONER WEISBROD: Well, I—I—I'd just like to speak against the whole intent of this proposal and in many respects it's sort of like saying doctors shouldn't be on medical boards, and—and to some extent, we really do want experts who are knowledgeable in a field to be able to assess the merits one way or the other of very complex matters

whether economic or real estate or whatever that are
before them, and that's true of virtually every
conceivable board of all kinds that are regulatory
bodies. I think the crucial goal is to make sure
that the body as a whole is representative of the
city as a whole, and representative of a variety of
different disciplines, interests, communities and the
like, and that is why, as you know, I reacted to
comments that came before us about the makeup of the
City Planning Commission, which as I said at the
time, and if you look at is broadly representative of
communities representative of various different
disciplines, representative of people who've been on
community boards and the like, and that is not near,
not-not even remotely the only board of this type
like that. All boards should be like that. As the
Chair said, and as we have examined here, the control
on all of this is a robust, active disciplined
Conflicts of Interest Board, and I can only attest to
my own

COMMISSIONER TISCH: [off mic]
[interposing] It's now not going to be able to make political contributions.

## CHARTER REVISION COMMISSION

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2 COMMISSIONER WEISBROD: Who's now not 3 going to be able, as my colleague Dr. Tisch points 4 out, will not be able to make political contributions, and-but does establish rules that 5 6 assure transparency, assure no conflict of interest. 7 One of the reasons that we discussed here about assuring that—or concerns about Landmark's 8 Commissioners getting salaries is because the 9 Conflict of Interest Rules that would apply to them 10 as they do apply at the City Planning Commission are 11 12 very, very strict if you have a salary. So, I think 13 this is to say that the intent of this is to actually 14 make things more robust and more transparent, I think would end up eliminating a great deal of expertise 15 16 that's crucial to the city, and really leaving in some respects the chicken coop unguarded. 17 18 COMMISSIONER ALBANESE: [interposing] Well, I-19

COMMISSIONER WEISBROD: --So, I think this is a-a-really a step in the-absolutely the wrong direction.

COMMISSIONER ALBANESE: Well, you know, I respectfully disagree on--

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2 CHAIRPERSON BENJAMIN: [interposing] I

3 think-I think Jimmy Vacca was next--

4 COMMISSIONER ALBANESE: Oh, okay.

CHAIRPERSON BENJAMIN: -- and then Alison

and then--

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COMMISSIONER VACCA: I-I thank you, Madam I do think that it's the City Planning Commission of all the agencies and Commissions mentioned in Sal's motion that would concern me the most because most people in communities throughout the city feel that it is a rubber stamp. appointees on the Planning Commission do as those who appoint them tell them to do. The Commission is appointed in majority by the Mayor, and people who say that they would like a robust Conflicts of Interest Board and that-that Conflicts of Interest Board would look at the City Planning Commission. The Conflicts of Interest Board is controlled by the Mayor, and an attempt that I made here to do otherwise was-was defeated by the Commission. So, my point here is that we should look at the City Planning Commission. We should look at the fact that so much of what they give local neighborhoods when it comes to ULURP applications is cut and paste from one

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application to another, and that's where there's a lack of faith, and I do think that Sal is correct in saying that their-that the Planning Commission that there should be a period of time where developers and real estate interest people should not be appointed to the Commission that that would give that more credibility. It's not going to change the fact that they're going to vote as their principal tells them to vote, but at least people will not be-will not know that these individuals come from the developer sector of our city when, in fact, what they're considering day in and day out is further development, zone changes that often promoted development. So, I'm arguing to give this commission a little bit of independence, a little bit of a step back from the development community.

CHAIRPERSON BENJAMIN: Alison.

COMMISSIONER HIRSH: So, I—largely want to associate myself with Commissioner Weisbrod's comments, and also just raise a concern that, you know, it's clear even in this conversation that we don't even know what the definition of a real estate firm or advisor is, and the ban could be taken to such an extreme. We've had situations where members

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of our union who work in buildings have been accused of being real estate interests because they're employed by real estate companies in buildings, and so I just think it is a step too far, and I am—I am also concerned about both the ambiguity and the fact that it is hard to remove the folks who understand how building function and get built from the idea of development in the city. It's not—it doesn't seem to me the right correction.

CHAIRPERSON BENJAMIN: Sal.

COMMISSIONER ALBANESE: I would—just like to clear up the ambiguity, I—I think that

Commissioner Vacca made an excellent point. The City Planning Commission is—is what most people in New York City think is a rubber stamp. So, I would—I would amend the language just to focus on the City Planning Commission that people in—who are employees or real estate firms or advising those firms should not serve on the Commission. Well—

CHAIRPERSON BENJAMIN: [interposing] That is a real estate firm. If I am an architectural firm, is that a real estate firm?

COUNCIL MEMBER ALBANESE: If you're in the real estate business, that's a real estate.

eliminated because of their expertise, and I cannot

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tell you how many times those experts because of their expertise have managed to assure that bad plans do not go forward, and I think all of us are concerned about conflicts of interest, but to eliminate a class of expertise, and say we're not going to have people who work for real estate companies even though their companies are now coming before the Planning Commission or people who have-are architects who work for real estate companies and their clients are now coming before the Planning Commission or people who are urban designers or-or-or open space designers. I mean these are the people who really should be looking carefully at projects that come before the Planning Commission, and along with people from the community, and as you know, the current Planning Commission has at least three or four people who are either community chairs or-or-or members and chairs of key subcommittees of community boards. So, that's the balance that you're trying to maintain, and I would point out also that other than the Chair, every single one of those people have to come before the City Council for advice and consent and approval. So, I-I-I just think that this is honestly a misguided attempt to deal with the issue

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that Jimmy Vacca is talking about, which is, is a,

you know, is there—is there too much weight to one

person or another, but that's not going to be solved

by eliminating a whole class of expertise.

COMMISSIONER ALBANESE: Carl, would you not acknowledge that there's a perception amongst many in the city that the City Planning Commission is dominated by big real estate interests?

that there is, as we've heard a lot about the view of growth generally in the city before, but that's not to say it can be addressed by simply saying, well, let's just eliminate a whole category, a huge category, and the Chair has suggested of individuals who bring a great deal of expertise to the decision making we want to see in the city.

COMMISSIONER VACCA: Madam Chair, perhaps you know this, or Carl, but are—are lobbyists allowed to be members of the City Planning Commission?

Registered lobbyists, are they allowed to be on the Planning Commission? I think they are, and I raise that question—

CHAIRPERSON BENJAMIN: [interposing] I don't know of any.

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COMMISSIONER VACCA: I'm-I'm asking youras to your knowledge.

COMMISSIONER WEISBROD: I'm—I'm—I'm not aware. I—I don't know what the law is, but I'm not aware of any current member of the Planning Commission that's a lobbyist, and they certainly obviously can't lobby the Planning Commission and, in fact, I'm fairly convinced they can't have any business with the city directly.

that lobbyists are or people who lobby for business—
for people doing business with the city should not be
on the City Planning Commission. There is a data
bank that the Campaign Finance Board has doing
business as. If you're doing with data, if you're
doing—if you're doing business with the city you are
in a data bank of the Campaign Finance Board and you
can only contribute a very low amount to candidates
and that is not matched.

COMMISSIONER WEISBROD: Jimmy actually let me just say something very specific in this regard. At least when I was Chairing the Planning Commission, I'm sure it's still true today, that it was extremely difficult to get architects to come on

the Planning Commission if they're if they were a
principal in a firm that was doing business with the
city, they could not be in the Planning Commission,
and that eliminated—that eliminated many architects
who were in small firms. Now in a big firm, that
person is excluded from doing business in the city,
and, you know, it's a big wall around that person,
but to your point a member o the Planning Commission
cannot have a financial stake in a company that's
doing business in the city or the can't be a
principal in a company that's doing business with the
city. And—and that's been an issue at the Landmarks
Commission in finding appropriate Commissioners, and-
and certainly has been a challenge in the Planning
Commission. Again, I point out one of the reasons
that we've been cautious about giving salaries and
compensation to members of the Landmarks Commission
is because of the heightened Conflict Rules that
apply, and—and—and so, I—I just think that this is an
areas we really should not go further in it.

COMMISSIONER VACCA: If—if I can clarify
back to my point, and I thank Carl for his
clarification. I do think the issue with the City
Planning Commission is structural insomuch as control

Albanese's proposals.

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2	of the Commission by the Mayor of the city of New
3	York whoever that is. I think people feel that
4	that's become a rubber stamp, and it's been a rubber
5	stamp for a while. However, the Commissioners
6	indicated that they're not going to change that power
7	dynamic. So, if they're not going to change that
8	power dynamic, then we are at least entitled to have
9	full knowledge, but if you lobby, if you are a
10	lobbyist for a firm defined by the Campaign Finance
11	Board as doing business with the City of New York,
12	that you cannot be on the City Planning Commission.
13	I would offer that as an amendment to Commissioner

 $\label{eq:commissioner} \mbox{COMMISSIONER ALBANESE:} \quad \mbox{It's a friendly} \\ \mbox{amendment that I accept.}$ 

COMMISSIONER WEISBROD: Well, can you please. Just I need clarification. Do you mind repeating that?

COMMISSIONER VACCA: If you are a lobbyist for a firm defined the Campaign Finance Board as doing business with the City of New York City that you are not eligible for membership on the City Planning Commission, and by the way, that list is transparent. It's online. These are people that

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2	have city contracts. This is—this is not an
3	unlimited list of people, but that is at minimum
1	something that we can do as a matter of faith with
5	the people in our neighbor in our neighborhoods who
5	are looking for this type of action on the Planning
7	Commission.

CHAIRPERSON BENJAMIN: Several of the members and staff have asked that Sal you restate what your—

accepted. I—I—my—my—my proposal is fairly simple, but obviously there are complications with it as pointed out by a number of the Commissioners, which I understand, and I'm contemplating, but basically I—I proposed that we ban folks that are in the real estate business or advising real estate firms from serving on the Commission on the City Planning

Commission. I—I=—I would draw some of the other—some of the other boards and—and agencies that I mentioned in view of the comments that have been made, but I think Commissioner Fiala in his whole thing—

CHAIRPERSON BENJAMIN: [interposing] No, you think they all look alike.

COMMISSIONER ALBANESE: I'm sorry?

Commissioner Albanese wants to get back to his,

that's fine. I'm sure you can say that, but my point is that if you are a lobbyist for a firm listed as doing business with the City of New York through the Campaign Finance Board, that you would not be

eligible to serve on the City Planning Commission.

Very clear.

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COMMISSIONER CARAS: I'm-I'm just concerned that we're getting-we're putting things together that don't really go together. I see the person in the audience who helped write--they're doing business with this data, but it's really [laughs] a bunch of years ago, and for example the head of a not-for-profit may be in the doing business database because he comes to the City Council -- he or she comes to the City Council to ask for money for a large not-for-profit every year. They may have nothing to do with land use, but under that they would be banned from serving on the City Planning Commission, and I'm just thinking we're going to have all sorts of unintended consequences, and while I fully support the idea of not have the City Planning Commission controlled by real estate interests, on the other hand I'm also worried when we're using terms like 'advise' that, you know, we'll end up with

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and just-

a City Planning Commission without an architect and,
you know, often times it's the architect on the panel
that stops the city of the building--

5 CHAIRPERSON BENJAMIN: And because our 6 COMMISSIONER CARAS: --, and being built,

COMMISSIONER VACCA: [interposing] I did not use the word 'advise'.

in the-I'm not-I'm not. [background comment] I'm not and then finally, you know, and—and again, I'm not sure what a real estate firm would do there, and I heard somebody testify before the Commission that one of the City Planning Commissioners was, you know, in a real estate related business, not-for-profit business, and that happens to be a City Planning Commissioner who does a lot of work with not-for-profits who's I—if I remember correctly, has often supported our office against major developments. So, I just feel like we're wading into this way too much as the last minute, and there are just all sorts of pitfalls here. So, I just caution with that.

CHAIRPERSON BENJAMIN: I'd like to-

COMMISSIONER ALBANESE: Can I-let me--

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2 CHAIRPERSON BENJAMIN: Carl, then Sal and 3 then I'd like to call the question.

COMMISSIONER ALBANESE: Yeah, I mean—
COMMISSIONER WEISBROD: [interposing] Can

I just say, and this is just supporting what—what Jim
said. I—I think we just have to be a little careful.

We are getting a little far afield and on the fly
sort of making quick decisions, which we—on issues
that really haven't come before us, and I think we've
been very, very responsible up until now to think
through both staff recommendations, testimony that's
been before us on issues, and as we get close to
wrapping up, I just think we should be really, really
careful about not sort of manufacturing new policy
and new recommendations on the fly without really
understanding anything about what the potential

CHAIRPERSON BENJAMIN: Sal.

implications might be.

COMMISSIONER ALBANESE: Well, I—I think that many of the Commissioners have made valid points on—on this and I'm willing to withdraw my—my proposal, and—and if Mister—if Commissioner Vacca wants to move his, I'll certainly support it, but I—I think there are a lot of issues that—that were

to how we address that problem.

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raised, which were valid during this discussion. I—I—I still believe that we need, and it's probably something we can do tonight or in this Commission to figure out how to minimize conflicts of interest at the City Planning Commission because they're there.

I know that some of the appointees have no business sitting on that Commission. They are just political folks with no experience in either real estate or—or engineering and they are just appointed by—by some political leaders. I don't have the answer tonight

CHAIRPERSON BENJAMIN: Thank you, Sal.

the point. I understand this was not raised on the fly. I've long felt that lobbyists should not be on the City Planning Commission. I asked the Chair a question: Are lobbyists allowed to be on the Planning Commission. The answer is basically yes they are. So, I get that answer, and I then say well, wait a minute. If you're lobbying for--

CHAIRPERSON BENJAMIN: [interposing] But that's not exactly what I said.

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COMMISSIONER VACCA: Well, did you say that—I thought the answer from the group was that yes, lobbyists are allowed.

What I said. I said that there are people who are on the Commission who may also in—at one stage or another be on their firms, and they do business with the city. They may—their firms if they are with a firm or their employer may have items that go before the Commission, and in the example that Jim gave one of the Commissioners who does a lot of not-for-profit housing, you would have to call that real estate, but every time there is a vote that may involve her or her firm or her concern she has to be—she may not vote on those. She may not discuss them.

may well, now that Jim Caras has pointed this out and the Chair has pointed this out, she may well be a registered lobbyist. She is the head of a CEO of a not-for-profit housing company that is I think Jim well knows. It's been a voice—a voice for—against real estate interest for the most part. She's a registered lobbyist because she has to be a registered lobbyist if she's coming before the city

CHAIRPERSON BENJAMIN: But what we have-

CHAIRPERSON BENJAMIN: [interposing] He

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would do his motion--

of 2018 wherein I submitted to you that in my

2 judgment there exited a strong evidentiary basis based on our now three decades of experience 3 operating under the '89 framework to support the 4 conclusion that the existing language in the Charter 5 does not provide the sufficient institutional 6 7 mechanisms allowing for the effective representation of borough interest and service delivery needs. 8 outlined then and throughout many of our public 9 meetings across the city, I seek to ensure a 10 meaningful voice and a meaningful borough voice by 11 12 way of strengthening the tools of the borough 13 presidents in their role as a counter balance to a 14 strong and often insulated central bureaucracy. 15 we start with this premise that there are there 16 unique levels of representation and perspective in 17 the city, a local level, a borough level, and a city 18 level. We identify ourselves as members of a community or neighborhood, residents of a particular 19 20 borough and citizens of a city. Three different unique entities. The threshold question then is 21 2.2 this: Does the Charter as presently constructed 23 provide the requisite tools and procedural leverage 24 needed to position borough presidents as an influential even if not a binding decisional making 25

2 authority, but an influential nonetheless unifying voice as the intermediate level voice, namely the 3 borough. I submit to you that the language does not. 4 Instead what our 30 years of experience shows us is that borough presidents do indeed lack the procedural 6 7 leverage to compel serious discussion and serious consideration of their viewpoints in their proposals. 8 Nowhere in the Charter have the promises and 9 forecasted outcomes articulated by the '89 framers 10 falling short of being realized than in this area of 11 12 borough interest, and the intended roles for borough 13 In theory, borough presidents were to be presidents. 14 meaningfully integrated into the major area of 15 governmental decision making. Indeed that was the 16 picture painted, a new governmental framework that included a new robust role for borough presidents in 17 18 a post 1989 era, and it's important to understand this historical perspective because it will help 19 20 quide you in making an informed decision on my proposal. As a Councilman, I testified at the very 21 first Charter Revision Commission held after the '89 2.2 23 Commission. That commission in 1998 I expressed then my belief that the intended vision for the role of 24 25 borough presidents had not materialized as espoused

2 by the '89 Commission. Some could have argued and did argue that it was merely growing pains, and that 3 all of the institutional players, the City Council, 4 the Public Advocate, the borough presidents and to a 5 6 lesser extent the Mayor and the Comptroller were all 7 still getting their sea legs, and that it would take time for them to sufficiently grow into their roles. 8 There was an element of truth to that, and I-and 9 concede to that assertion. Indeed as a member of the 10 City Council--Gail, Jim we were there-I experienced 11 12 first hand the growing pains that the Council faced 13 as it continued to assert itself and exercise its 14 recently new found powers. I was there when we went 15 head to head with the Executive Branch and passed our 16 own budget rather than act on and adopt the Mayor's budget. So, growing pains yes, but that does not 17 18 explain it all. At least not with respect the borough presidents. Here we are now, 30 years later, 19 20 not 8 years later, 30 years later into our experiment with the '89 framework. One could not argue now with 21 2.2 a straight face that the problem with borough 23 presidents are still a matter of growing pains. Rather, the diagnosis I believe is a systemic 24 25 shortcoming in the existing Charter language. I've

2 used the following example over and over and over again over the past two decades to make this point-t 3 make the point and here is: The '89 charter designed 4 a picture of what they—the '89 Commissioners designed 5 6 a picture of what they intended the office to look 7 So, I want you now to envision a picture, a children's connect the dot by diagram numbered 8 picture. You remember how that happens. You connect 9 dot 1, dot 2, dot 3 and when you've connected all of 10 the dots in the right order, the result is the 11 12 design-the-the picture of the designer's vision, a 13 beautiful horse, a picturesque landscape maybe a 14 magnificent ship, but what happens if a few of those 15 dots are missing or are misarranged or out of 16 sequence? The result is you get an incomplete. 17 Picture. The result the original vision of the 18 designer doesn't match the reality of the finished product. That, my colleagues is a metaphor that I 19 20 believe speaks to what happened with the design of the '89 framework. The role of the office of borough 2.1 2.2 president has not been realized to the extent that 23 the framers intended and forecast. That vision and that extent bears repeating today verbatim, verbatim, 24 September 29, 1989: The overall thrust of charter 25

2 revision is not to diminish the role of borough presidents, but to give them new executive-executive 3 functions within their boroughs, functions, which 4 will enable-enable them to initiate proposals, 5 6 require-require them to make fiscal, land use, and 7 service delivery choices and compel-compel public deliberation and decision on their initiatives. 8 September 29, 1989, Chairman Fritz Schwartz and 9 Executive Director Eric Lane. Fast forward to 1998 10 in New York School Law Review. They reaffirmed that 11 12 position verbatim. The evidentiary basis I submitted over the last year and indeed over the last nearly 13 14 quarter century, the proposals that I've advanced 15 over our time together including the measure before 16 us, and my opinions about the intended role and 17 functions for the office were not simply made out of 18 whole cloth by me with no grounding in facts. proposal before you, the only one left of the borough 19 20 presidential proposals that I believe has a short at passing so the only one that I've advanced at this 21 2.2 meeting wasn't crafted to bolster my vision of what 23 the borough presidents should be. No, rather it was crafted to bolster and deliver on the original intent 24 and the intended role for borough presidents as 25

2 expressed succinctly and unambiguously by Chairman Schwartz And Executive Director in 1989 and 3 reaffirmed in 1998. Finally, you don't have to guess 4 or stress over whether or not my interpretation of 6 what the '89 framers were designing and intending as 7 the role of borough presidents. I'm not tell you what I interpreted their intentions to mean. I'm 8 reporting on their interpretations of what they 9 intend it to mean. The proposal before you meets my 10 standard of approaching our work as civic surgeons, 11 12 and first ensuring we do no harm. It does not alter the structural integrity of the checks and balances 13 14 system put in place by the '9=89 framers. Indeed, 15 you heard from professors Doug Nunzio and Eric Lane 16 two men there at the founding that they agreed, and 17 confirmed that in their testimony, which changed 18 (sic) with me earlier this year in that big room. The amendment before us also meets my standard of the 19 20 Goldie Locks dilemma. It's not too cold, it's not too hot. It's a kind of just right. The proposal in 21 2.2 truth is modest but meaningful. It provides a 23 structural forum for dialogue, collaboration, coordination, procedural leverage to compel 24 discussion and consideration of a borough president's 25

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[laughter]

view and proposals. That's all it does. The ancient Greeks had a word that they used for season the occasion: Kairos. (sp?) I ask you to support this measure and take us one step closer to the '89 framers' view and commitment to ensuring a continued place and voice of the borough interest in our governmental ecosystem. Now is the time to do it. Thirty years is long enough. I just ask you all to please throw me—throw me a pity yes vote if you will.

CHAIRPERSON BENJAMIN: Jim, discussion.

COMMISSIONER CARAS: [off mic] I affirm
that. (sic) [off mic] I affirm the amendment with
that Steve--fitting all hostile and--[laughter] I
would suggest two changes. One is to divide up the
agencies a bit. So, I would leave what Steve had in
terms of deputy commissioners, borough commissioners
from the Department of Buildings, Department of
Transportation, Department of Parks and Recreation,
as well as the Borough Director the Department of
City Planning, and then I would say something to the
effect of and where applicable the Borough Commander,
the New York City Fire Department, the New York City
Police Department, the Economic Development

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Corporation, HPD and relevant community board chair or designee thereof. So that way, you know, if you're talking about a park issue or a street closing issue, or a street demapping issue, we don't need the Fire Department and the Police Department, but you could have them there where relevant, and then I would also include a reference discussion of the preapplication materials in the-I was trying to get more of a pre-certification process. That didn't work. At least allow them to discuss those materials in this forum, and I'm fully on board with Steve. All we're asking for is a structured conversation. lot of the things I think that, you know, didn't go through we weren't asking to give the borough presidents or other officials necessarily powers of the Mayor, but just to sort of amplify their voices a bit and I-and I think this does that.

commissioner fialla: And I'm going to very nicely say, Jim, you've given a lot of thought to them. I know you've done a lot of work on it. I am happy to accept your amendment. I think it does the right—the blending and balancing and it does speak to just amplifying a voice. That's all it is, and sadly today, you know what passes the Charter

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- Reform, getting people to talk t one another. Right,
  that's really what we're asking here. It does not
  bind any decision. It simply fosters dialogues. So,
- 5 I accept your amendment.

6 COMMISSIONER CARAS: I agree.

CHAIRPERSON BENJAMIN: [interposing]
Would you read your amendment again? It doesn't
apply to all city. I mean I noticed that DEP wasn't
there, which and you said street closings. So-

COMMISSIONER FIALA: Have the power to call a borough joint agency technical review meeting, which commissioners, deputy commissioners or borough commissioners from the Department of Buildings, Department of Transportation, Department of Parks and Recreation, as well as the borough director of the Department of City Planning, and if relevant to a particular meeting agenda-oh, I'm sorry-and if relevant to a particular meeting agenda and requested by the borough president, representatives from the borough command of the Fire Department and the Police Department, the Economic Development Corporation, HPD and relevant community board chair or designee thereof. I'd be happy to include any other agency with a borough commissioner if that's-if that Steve

experience, Commissioner, 30 years of experience.

You know units of appropriation what we did last

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## CHARTER REVISION COMMISSION

week, it's the same thing. It's sadly—it's sadly
needed today. I wish it weren't but it seems that we
need to provide so much guidance as to what we expec
people to do today. It's just the way of the world,
but I-I just think that I've waited 22 years. This
is the last commission I'm ever going to be on. I
have news for you, there's nothing great about this
proposal. Here's-you remember what I wanted. I
wanted budgetary authorities, remember? I'm not
going to go into it. I talked about all of the
different languages. I realized that the
intersection there would have-would have addressed
the structural imbalance. This does nothing to the
structural integrity, but 30 years is a long time, a
long time indeed, and

COMMISSIONER CARAS: And I thank Paula often-can I?

CHAIRPERSON BENJAMIN: Did you have your hand up, Carl? Hold on one moment

COMMISSIONER WEISBROD: I did but I'llI'll let Jim go.

COMMISSIONER CARAS: Thank you, Carl. I was just going to say really quickly I think often what happens is if there is a major rezoning or

- 2 something where a bunch of agencies are involved,
- 3 | they will come in together to have a serious
- 4 discussion literally in the waning days of the
- 5 borough president's, you know, 30-day review period,
- 6 but there's not anything for sort of regular
- 7 discussion or ongoing discussion or advanced
- 8 discussion, and I-I just think given the borough
- 9 president this power again it's-it's very modest.
- 10 CHAIRPERSON BENJAMIN: Carl, you were
- 11 next.

- 12 COMMISSIONER WEISBROD: Yes, I think-I
- 13 | appreciate both Steve and Jim's comments here. I
- 14 | have to say that-that we're talking about two just
- 15 | be-to be clear, two quite separate things that have
- 16 been conflated. One is kind of Jim has focused
- 17 | largely on the land use development ULURP role of the
- 18 | borough president, and I admire his creativity in
- 19 | trying to re-litigate the issue of pre-applications
- 20 that we already decided last week, and I think Steve-
- 21 Steven is talking more, and obviously they're
- 22 | overlapping about the role of the borough president
- 23 as service manager really in coordinating services
- 24 within a borough. I-just to call his quest-question,
- 25 | my experience has been overseeing several city

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agencies in my career that that does take place on an informal basis, and that agencies are responsive to borough presidents, and are responsive to them in a coordinated way when the borough president seeks it on a specific issue, and sometimes just on a monthly basis, and I would say that the-probably the best example of that is-is-is in Staten Island today with the current borough president Jimmy Otto where he does convene a monthly meeting. I think there's a real problem in what-what Stephen is proposing and what Jim is expanding. The role of the borough presidents pre-1989 was not as a manager and executive. In fact, that was the role of the borough president in-prior to 1898 before consolidation of the city, and I think we really-one of the great things New York did was consolidate in 1898 and toand to put these departments under centralized Mayoral responsibility instead of having them as borough departments. I can say, and I dare say that at least Liliam Barrios-Paoli will probably confirm this, but you can't really manage a city agency if that agency is-thinks they have two bosses, and-and that they are responsible to different borough presidents and different policies in one borough than

they are in a different borough, and that's an issue
that under current circumstances Commissioners
already face because borough commissioners whether
they're in HPD or City Planning, or Transportation
or-or-or the Department of Buildings, do want to be
responsive to their borough presidents, and at the
same time want to be responsive to their central
office. You can't do both if you feel that you have
two different masters, and I think we should be
really, really careful about codifying
something that does now already take place on a
regular basis, and I think Lilliam, you will
certainly confirm that. I think any other
Commissioner who is-who has been a Commissioner at
lots of different agencies, will confirm that, and
the-because I think commissioners and their agencies
do respect the borough presidents, and they will be
responsive to them, but to in effect, and I-I
appreciate what Steve is suggesting that this is
modest and not really giving the borough president
managerial control. But, in fact, that's what it
would be, and I really think that we should avoid
proceeding on this issue.

2 COMMISSIONER VACCA: I support this, but 3 I do agree with the description that of it by its sponsor namely that this is modest. This is-you don't 4 5 get more modest than this. This is a meeting where 6 the borough president is going to have city agencies 7 come and give a technical presentation on a project. It's a meeting. Right now the borough presidents 8 have a district service cabinet meetings, or a 9 borough service cabinet meetings. Community boards 10 have district service cabinet meetings and agencies 11 12 come. An agency is an agency or an agency is an 13 agency. I've been at these meetings where the level 14 of representation agencies send is unbelievable. You 15 can have someone who is very low on the totem pole 16 come to these agency meetings that the borough president or the community board calls, and not even 17 18 be in-not even be able to answer basic questions, but they're there in the room. This, well, this motion 19 20 does not even entail the level of representation issue, which the borough president and the community 21 2.2 boards face. So, I support this at minimum, at 23 It sends a message that we take the borough minimum. president seriously and that these agencies should 24 take them seriously. Yes, that message has to come 25

LEGAL COUNSEL: Commissioner Gavin.

1 CHARTER REVISION COMMISSION 166 2 COMMISSIONER GAVIN: 3 LEGAL COUNSEL: Commissioner Greene. 4 COMMISSIONER GREENE: No. LEGAL COUNSEL: Commissioner Hirsh. 5 COMMISSIONER HIRSH: No. 6 7 LEGAL COUNSEL: Commissioner Miller. COMMISSIONER MILLER: 8 LEGAL COUNSEL: Commissioner Nori. 9 COMMISSIONER NORI: Yes. 10 LEGAL COUNSEL: Commissioner Tisch. 11 12 COMMISSIONER TISCH: [pause] I vote-I'm-13 I'm just curious. About an hour ago, we had a 14 conversation about the first bullet under land use, 15 which had to do with asking staff to go back and 16 think through very clearly the hours of testimony 17 that we heard about the frustrations community wide 18 on the issues of land use and land development. I am not sure why something like this, which if you listen 19 20 carefully to the testimony I mean clearly appeared in multiple circumstances should not be part of the 21 2.2 addendum prepared by staff to be reviewed by City 23 Council. I just don't know that having a line in a charter review asking people to vote about the role 24

of the borough president in City Planning really

2	gives voice to the frustration [coughing] and what
3	was described to us as a lack of collaboration. I'm
4	going to vote no, but I would clearly hope that if
5	this amendment does not pass, that it becomes part of
6	an overall structure report to the council and to the
7	public about what we learned, what we heard, and what
8	we feel should go back for further review by counsel.

LEGAL COUNSEL: Commissioner Vacca.

COMMISSIONER VACCA: I vote yes.

LEGAL COUNSEL: Commissioner Weisbrod.

COMMISSIONER WEISBROD: No.

LEGAL COUNSEL: Chair Benjamin.

CHAIRPERSON BENJAMIN: No. [pause]

LEGAL COUNSEL: 7 in the affirmative, 8 in the negative. The motion fails.

CHAIRPERSON BENJAMIN: I would certainly in response to Commissioner Tisch suggest that we put this in our report, and I would work with you, Commissioner Fiala, to structure language that you would find acceptable in order to make sure that this view—I do think it's important the borough presidential. I just think this way was not something I could support.

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2 COMMISSIONER FIALA: Thank you, Madam 3 Chair. Thank you. Dr. Tisch.

CHAIRPERSON BENJAMIN: And the last item is I believe Jimmy Vacca, Community Boards and Borough Presidents Office—Offices must be included in interagency pre-cert meetings or on ULURP items held at City Planning Commission.

COMMISSIONER VACCA: I have raised this issue before. I hope that the Commission will pass this. Right now, the City Planning Commission staff has agency meetings before an item is ULURPed. Those agency meetings involve City Planning Commission staff, and they involve the agencies involved in a particular project. The community board is an agency and the borough president is an agency. They are not invited to those meetings. We do hear a lot of people who testified here and they've spoken about a lack of community engagement, and we always advocate for community engagement, and the community boards are really little city halls in their communities and they are city agencies yet they are not at the meetings. They are not there from the beginning. So, when they get a ULURP item the community board already often says we were not consulted. They get a

2 phone call. They may hear a rumor, but they're not in the room when discussions are-are asked. 3 say when a project is proposed, City Planning 4 Commission staff will meet with the MTA. 5 with DDC and DOT. So, certainly if they're going to 6 7 put a bus on the 700 block of Revere Avenue, I'm the District Manager. I know the 700 block of Revere 8 Avenue is between Randall and Phillip, and it's all 9 two-family houses, and putting a bus route down that 10 street will disrupt the quality of life of those 11 12 I would be determined because I know that people. 13 neighborhood to find a different bus route, but if 14 I'm not in the room, that proposal is going to come 15 to me with that bus route, and if I'm not in the room 16 the planners and the bureaucrats from other city 17 agencies who don't live in the community will think 18 nothing of it and say well that bus has got to go somewhere. Community Board District Manager and the 19 20 Borough President's office are not in the room, and if issues like that you and I may say that they're 21 2.2 very parochial. No, they're not parochial. 23 are issues that affect quality of life for people, 24 and by not being in the room, they get the application and the city has already determined to go 25

1	CHARTER REVISION COMMISSION 171
2	They're going, you know, people are going back and
3	forth with City Planning staff. I could support this
4	if it said "and interagency precertification meeting"
5	but I worry about having elected official and-and
6	I've discussed this wit you, I think, Jimmy. I worry
7	about having an elected official or representative of
8	and elected official at the sort technical meeting
9	that-that maybe doesn't want a meeting, but I support
10	what you're trying to get at, I'm going to vote yes.
11	[pause]
12	LEGAL COUNSEL: Commissioner Cordero.
13	COMMISSIONER CORDERO: Yes.
14	LEGAL COUNSEL: Commissioner Fiala.
15	COMMISSIONER FIALA: I'm going to follow
16	Jim Caras' lead and vote yes for the same reason.
17	LEGAL COUNSEL: Commissioner Gavin.
18	COMMISSIONER GAVIN: No.
19	LEGAL COUNSEL: Commissioner Greene.
20	COMMISSIONER GREENE: No.
21	LEGAL COUNSEL: Commissioner Hirsh.
22	COMMISSIONER HIRSH: No.
23	LEGAL COUNSEL: Commissioner Miller.
24	COMMISSIONER MILLER: Yes.

LEGAL COUNSEL: Commissioner Nori.

## CHARTER REVISION COMMISSION

	CHARLER REVISION COMMISSION 1/2
2	COMMISSIONER NORI: No.
3	LEGAL COUNSEL: Commissioner Tisch.
4	COMMISSIONER TISCH: [off mic] No.
5	LEGAL COUNSEL: Commissioner Vacca.
6	COMMISSIONER VACCA: Definitely yes.
7	LEGAL COUNSEL: Commissioner Weisbrod.
8	COMMISSIONER WEISBROD: No.
9	LEGAL COUNSEL: Chair Benjamin.
10	CHAIRPERSON BENJAMIN: No. [pause]
11	LEGAL COUNSEL: 6 in the affirmative, 9
12	in the negative. The motion fails.
13	CHAIRPERSON BENJAMIN: We will now move
14	onto I believe I have a request from Commissioner
15	Nori.
16	COMMISSIONER NORI: Okay, thank you
17	everyone. I'll make this brief. I notice that Frank
18	Morano has gone home. He's our number one.
19	[laughter] We know it's been a long meeting. It's
20	been an honor to serve on this Commission during the
21	past year, and as am immigrant, a person of color
22	someone who could easily have taken any number of
23	different paths to end up sitting at this table with
24	all of you is a great honor. To serve in this

capacity to help improve this great is a great

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privilege. We at this table have the task of making the city fair for equal opportunity for transparency, for honesty. If those in power are dishonest, if those who wield the apparatus of state power are negligent or abusive we have an obligation to provide a check on that power especially when there are not legislative fixes. We must act to honor those public servants who are honest, brave and forthright who seek to do the right thing. I want us to hold truth and honesty as an ideal for our elected officials, for our judges, for our teachers, and maybe most importantly for our police officers. This isn't about being for or against cops. This is about the rule of law about accountability and about justice. So, I was disheartened last week when we lacked the will to take on one of the issues that I truly believe is a matter of life and death in this city. A meaningful change to the powers of the CCRB to address all statements. In my opinion, everything else we do here is just plumbing, moving the pipes of power, plugging leaks in our system, et cetera, but his one issue can be our legacy to ensure that our system is honest that those who act on its behalf are honest. The arguments against this proposal are

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disheartening and dishonest. The police officers will make misstatements that this misstatements made inadvertently will hurt their careers. In the world of law and order, there is only truth. We can expect no less from the brave men and women who serve our city as police officers. So, today we either stand for truth and honestly or we stand against it. We either speak up against abuses of power or we stay silent and ignore the calls from most of the people in this city. Let's do the right thing. So, I call on you Commissioners. Is there anyone who voted against Proposal 7 last week who's willing to move to reopen this question? [pause]

CHAIRPERSON BENJAMIN: Carl.

thank Commissioner Nori for his passionate remarks.

I also want to thank Commissioner Hirsh, who after our meeting last where I did vote against this proposal, helped me really see the light on it for what it is, which is that we live in a world today that has discounted the truth where politicians talk about fake news where we have a leader who is—has a scorecard of 10,000 or more lives where people testified before Congress and simply lie and get away

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with it, and I-I don't think that's the democracy of the world that we want, and certainly not the democracy in the world that I grew up in or I want. I wrestled a lot with this issue as to my vote last week, and I spend the better part of this past weekend thinking about the issues on both sides talking to representatives at the CCRB, people who did not think that this was necessary, and the CCRB, in fact, believes that it currently has the power towithin it's jurisdiction to consider false official statements. As Commissioner Nori said, I also have a great, great respect for the New York City Police Department, the work it does and the work it continues to do, and I spent 15 years of my life in Times Square working intimately day in and day out with the Police Department, and really appreciate the pressures that they're under and the work that—that they do think that we have an obligation to-an obligation to support the truth and not slide by when people don't tell the truth. And part of my investigation was to ask the CCRB itself what-whatwhat they-what they thought their powers were, and I did get a statement from the CCRB Executive Director, which I would read into the record saying that the

2 CCRB-I'm quoting now: The CCRB believes it has the broad power under the current Charter to interpret 3 4 what constitutes excessive force, abuses of 5 authority, discourtesy and defensive language. 6 asserted that power in 2018 when it took the step to 7 change its prior policy of referring allegations of sexual misconduct to the NYPD for investigation. 8 part of her decision in the case of Lynch v. State v. 9 Davy, Justice Crane upheld that power and the CCRB 10 has been advised by the Law Department that while 11 12 Judge Crane's decision is on appeal, the CCRB is like 13 to prevail upon appeal. The CCRB commits to engaging 14 in a process of considering false official statements 15 similar to the process it took with respect to-with 16 regard to sexual misconduct in the coming months. 17 And while I appreciate the statement from the CCRB 18 and I accept the fact that they, in fact, do have the residual power-inherent power to consider false 19 20 official statements, and as we all know, not the independent power themselves to sanction, but only 21 2.2 recommend sanctions for the Police Commissioner who 23 has the final say and can use his judgment appropriately. I do believe that it's really 24 important for this Commission to affirm what the CCRB 25

is-considers its power to not reject the notion or
the optics of the notion that somehow we permit and
dismiss allegations of false official statements as
if they're not that important or maybe misstatements
or maybe just errors. I think that can-those cases
where there are simply misstatements that are
inconsequential, police officers have the protection
that the Police Commissioner offers. But I think
it's really important for this commission to
affirmatively assert that we won't tolerate as a
society or as a city false official statements, and
especially in the times in which we're now living and
so I do as a member of the majority who voted against
this proposal last week would urge its
reconsideration.

CHAIRPERSON BENJAMIN: I—I'm going to read the Proposed—on reconsideration we—we—it's a majority vote, and I would like to take a two or three—minute recess so that I can go to another room, and I'll be right back. We'll be in recess for two or three minutes. [pause for recess] [background comments/pause] The meeting is back in order. The question is on reconsideration of a vote that we took

1	CHARTER REVISION COMMISSION 178
2	last week on Proposal 7. The reconsideration would
3	then put the item before us again.
4	COMMISSIONER GAVIN: Just a point of
5	clarification.
6	CHAIRPERSON BENJAMIN: Excuse me.
7	Discussion.
8	COMMISSIONER GAVIN: Point of
9	Clarification. So the process is we vote to
10	reconsider to put the item before us again and then
11	we vote on that item?
12	CHAIRPERSON BENJAMIN: Correct, correct.
13	We vote on the item if the reconsideration passes.
14	COMMISSIONER GAVIN: Right, right on it.
15	CHAIRPERSON BENJAMIN: On reconsideration
16	would you call the roll.
17	LEGAL COUNSEL: Commissioner Albanese.
18	COMMISSIONER ALBANESE: Yes.
19	LEGAL COUNSEL: Commissioner Barrios-
20	Paoli.
21	COMMISSIONER BARRIOS-PAOLI: [off mic]
22	No.
23	LEGAL COUNSEL: Commissioner Camilo.
24	COMMISSIONER CAMILO: No.
25	LEGAL COUNSEL: Commissioner Caras.

## CHARTER REVISION COMMISSION

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1	CHARTER REVISION COMMISSION 179
2	COMMISSIONER CARAS: I think even for me
3	this[laughs] even for me-that this may-I think
4	there are a lot of-often times there are a lot of
5	interagency meetings that are very, very technical.
6	They're going, you know, people are going back and
7	forth with City Planning staff. I could support this
8	if it said "and interagency precertification meeting"
9	but I worry about having elected official and—and
10	I've discussed this wit you, I think, Jimmy. I worry
11	about having an elected official or representative of
12	and elected official at the sort technical meeting
13	that—that maybe doesn't want a meeting, but I support
14	what you're trying to get at, I'm going to vote yes.
15	[pause]
16	LEGAL COUNSEL: Commissioner Albanese.
17	COMMISSIONER ALBANESE: I'll pass.
18	LEGAL COUNSEL: Commissioner Barrios-
19	Paoli.
20	COMMISSIONER BARRIOS-PAOLI: Yes.
21	LEGAL COUNSEL: Commissioner Camilo.
22	COMMISSIONER CAMILO: Yes.
23	LEGAL COUNSEL: Commissioner Caras.
24	COMMISSIONER CARAS: Yes.

LEGAL COUNSEL: Commissioner Cordero.

1	CHARTER REVISION COMMISSION 180
2	COMMISSIONER CORDERO: Yes.
3	LEGAL COUNSEL: Commissioner Fiala.
4	COMMISSIONER FIALA: No.
5	LEGAL COUNSEL: Commissioner Gavin.
6	COMMISSIONER GAVIN: Yes.
7	LEGAL COUNSEL: Commissioner Greene.
8	COMMISSIONER GREENE: Yes.
9	LEGAL COUNSEL: Commissioner Hirsh.
10	COMMISSIONER HIRSH: Yes.
11	LEGAL COUNSEL: Commissioner Miller.
12	COMMISSIONER MILLER: Last week I voted
13	yes on this reconsideration. I'm voting yes again.
14	LEGAL COUNSEL: Commissioner Nori.
15	COMMISSIONER NORI: Yes.
16	LEGAL COUNSEL: Commissioner Tisch.
17	COMMISSIONER TISCH: [off mic] No. (sic)
18	LEGAL COUNSEL: Commissioner Vacca.
19	COMMISSIONER VACCA: No.
20	LEGAL COUNSEL: Commissioner Weisbrod.
21	COMMISSIONER WEISBROD: Yes.
22	LEGAL COUNSEL: Commissioner Albanese.
23	COMMISSIONER ALBANESE: Yes.
24	CHAIRPERSON BENJAMIN: Yes.

CHAIRPERSON BENJAMIN: Yes.

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2	COMMISSIONER CAMILO: Just quickly, I-I
3	want to thank all of the speeches by Commissioner
4	Nori and Weisbrod. I-I-I'm reallyI agree with the
5	spirit of the reasons to put this motion forwarded
6	and I supported the reconsideration. I will vote no.
7	I do not believe that passing this will largely
8	change anything. This is more the symbolic action
9	and I and for that reason, I vote no.
10	LEGAL COUNSEL: Commissioner Caras.
11	COMMISSIONER CARAS: I want to thank
12	Commissioners Weisbrod and Nori and associate myself
13	with their comments. I think this is the most
14	important thing we're going to do. I vote yes.
15	LEGAL COUNSEL: Commissioner Cordero.
16	COMMISSIONER CORDERO: I wasn't here last
17	week, but I most definitely want to thank
18	Commissioner Nori for bringing it about and I most
19	definitely vote yes.
20	LEGAL COUNSEL: Commissioner Fiala.
21	COMMISSIONER FIALA: No.
22	LEGAL COUNSEL: Commissioner Gavin.
23	COMMISSIONER GAVIN: I too want to thank
24	the comments that have been earlier. I do believe in

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2 truth and honestly, but I'm going to keep my vote as
3 no because it has to do with structure. Thank you.

LEGAL COUNSEL: Commissioner Greene.

and associate myself with Commissioner Camilo's comments. I appreciate reconsidering this motion and I generally feel—wish we would have been in a different place for some of the more fundamental powership changes and what happens with CCRB recommendations. In the absence of that, I don't think this does enough. So, it—it feels more formal receptive, but I generally support any effort we are trying to pursue generally for more close accountability. My vote is no.

LEGAL COUNSEL: Commissioner Hirsh.

my vote. I want to thank Commissioner Nori for raising this again tonight, and I particularly want to thank Commissioner Weisbrod for the honesty and integrity that you bring to all of the deliberations on this Commission, but for the thoughtfulness with which you came to this conversation and this discussion and your willingness to reconsider. So, thank you for that, and I'd also like to acknowledge

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and thank Erica Baez the mother of Anthony Baez and Hawa Bah (sp?) the mother of Mohammed Bah (sp) who are here tonight and have sat through this excruciating [laughs] meeting because you are here to remind us that this is not an abstract issue we're discussing today. Our ability to trust the men and women whose job it is to ostensibly keep us safe is paramount for our democracy and the functioning of our society, and the argument that they should get the benefit of the doubt is deeply unjust especially when juxtaposed with the reality that most black and brown boys in our city do not get the benefit of the doubt. Your children certainly did not, and I-I'd say I find this a very emotional issue, and I agree with Commissioner Caras that, you know, there are a lot of things that can do on this Commission, and there are a lot of ways in which I wish we could go farther, but at a minimum to say that the oversight agencies that has—the agency that has oversight over our Police Department is meant to ensure that the civilians in our city are kept safe, has the ability to investigate and pursue charges when an officer lies. That feels like a minimum standard that wouldwe can uphold and I am proud, and will be proud if

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2 COMMISSIONER ALBANESE: Yes.

3 CHAIRPERSON BENJAMIN: Sal.

COMMISSIONER ALBANESE: Yes, the amendment. I'd like to offer the amendment on-that we discussed on the Democracy Vouchers. anticipation of a possible defeat I put together an amendmemt that some of you have echoed that you really want to study this proposal, and I think that's-that's valid, and I would like to offer the following amendment: Shall there be a commission on Clean Government established in 2020 charged with studying, debating and educating the public on the imp-on the implementation of a Democracy Voucher Program as an improvement vehicle for the public financing of campaigns for city officers and granting that commission be empowered if it so determines that the adoption of a Democracy Vouchers program in New York City would have a beneficial impact on its lawon its electoral system to place before the voters in the November 2020 General Election a proposition creating a Democracy Voucher Program in New York City. Now, basically all I'm calling for is a commission to study this to debate it, to educate the public, and if at the end of it they decide that it's

## CHARTER REVISION COMMISSION

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good thing, we would consider putting It on the ballot in 2020. So that's -that's my memos.

CHAIRPERSON BENJAMIN: Discussion?

Commissioner Fiala.

6 COMMISSIONER FIALA: I second it, if
7 that—

CHAIRPERSON BENJAMIN: Can you read it again, or I mean it was pretty much---

COMMISSIONER ALBANESE: Shall there be a commission on Clean Government established in 2020 charged with studying, debating and educating the public on the implementation of a Democracy Voucher Program as an improvement vehicle for the public financing of campaigns for city officers and granting that commission be empowered if it so determines that the adoption of a Democracy Vouchers program in New York City would have a beneficial impact on its lawon its electoral system to place before the voters in the November 2020 General Election a proposition creating a Democracy Voucher Program in New York City. So, it would be a commission put together maybe reflective-reflective of the ratio or Commissioners that we have on his board that would study and in-depth debate it, and-and consider

putting on the ballot in 2020. I mean I think—as I
said, you know how passionate I am about this issues
and I-I-I have been in trying to get money out
politics since I started in government. I sued the
Federal Election Commission in 1980 because I think
it-it-over-over denying average citizens equal
protection. You know, we lost that lawsuit, and—and
I've been championing this stuff because I think it's
the most important—the most important issue facing
democracy. How do we get big money out of politics?
How do we have a true democracy? I understand the
objections that people have tonight, but you all said
that you—that you want the—you want the opportunity
study it. So, I'm asking that—that we ask the voters
if the Commission on Clean Government can study this
issue. That's-that' my proposal in general.

CHAIRPERSON BENJAMIN: I hear your proposal but I'm also told that a commission cannot recommend something—a commission established in that way cannot recommend something for a ballot proposal. Only a Charter Commission can recommend something for ballot for a ballot proposal. Alison and then Lindsay.

2	COMMISSIONER HIRSH: Sal, I'm wondering
3	if you would be willing to support a suggestion
4	instead of a proposal on the ballot to handle the
5	Democracy Vouchers the same way we're handling-oh,
6	right, the same way we're handling the strategic
7	planning conversation and the borough presidents
8	conversation, and have it be included in the Staff
9	Report that we're recommending there be
10	investigations and study and looking into it, and
11	legislation potentially to enact the Democracy
12	Voucher system?

COMMISSIONER ALBANESE: That one, I would accept that. Do we know for sure that the Commission can't—are—are we sure about that? There are a lot of gray areas that I'm talking to .

COMMISSIONER CARAS: I'm not going to speak for the Commission, Sal, but having drafted or worked on this law that set up this Commission, my understanding is that state law sets forth the ways in which things can get put on a ballot and—and I—I would be skeptical if we could change that.

COUNCIL MEMBER ALBANESE: That makes sense. Okay.

legal issue, which it probably has some credibility.

1	CHARTER REVISION COMMISSION 191
2	COUNCIL MEMBER VACCA: But I have my
3	motion I have to bring back.
4	CHAIRPERSON BENJAMIN: That's what I just
5	aske.
6	COUNCIL MEMBER VACCA: I know when you
7	do. When I get a chance I want to bring back that we
8	not allow lobbyists to serve on the City Planning
9	Commission.
10	CHAIRPERSON BENJAMIN: Is there
11	discussion? Is there additional discussion? If not,
12	call the question. Is there a second.
13	COUNCIL MEMBER HIRSH: Second.
14	CHAIRPERSON BENJAMIN: Discussion? No,
15	call the roll please.
16	LEGAL COUNSEL: Commissioner Albanese.
17	COMMISSIONER ALBANESE: Yes.
18	LEGAL COUNSEL: Commissioner Barrios-
19	Paoli.
20	COMMISSIONER BARRIOS-PAOLI No.
21	LEGAL COUNSEL: Commissioner Camilo.
22	COMMISSIONER CAMILO: No.
23	LEGAL COUNSEL: Commissioner Caras.

## CHARTER REVISION COMMISSION

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1 2 COMMISSIONER CARAS: Jimmy, I could 3 support some narrow more thought out version of that, 4 but that lobbying-CHAIRPERSON BENJAMIN: [interposing] It's 5 not. Let's make a deal. We have a-6

COUNCIL MEMBER VACCA: Obviously if I put is all in.

COMMISSIONER CARAS: No, no, no. I'm putting that lane (sic) in but I can't here-I can't the way it's written, you know, I said lobbyists include engineers, architects. The way the city laws are written I have too many concerns about that. I wasn't bargaining.

CHAIRPERSON BENJAMIN: No, Jimmy is trying to bargain with you. [laughter]

LEGAL COUNSEL: Commissioner Cordero.

COMMISSIONER CORDERO: I'm going to vote yes.

LEGAL COUNSEL: Commissioner Fiala.

COMMISSIONER FIALA: Explain. I, too, would like to-I agree with the sentiment of what you're trying to do, Commissioner. I'm just concerned that a not-for-profit executive-in essence we would be-we're potentially trapping some of these

COMMISSIONER NORI: No.

1	CHARTER REVISION COMMISSION 195	
2	CHAIRPERSON BENJAMIN: No, we need them	
3	one more time. [laughter] [background	
4	comments/pause]	
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World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date \_\_\_\_\_ June 26, 2019