1	CHARTER REVISION CC	OMMISSION 2019
2	CITY COUNCIL	_
3	CITY OF NEW YORK	
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5	TRANSCRIPT OF THE	MINUTES
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7	CHARTER REVISION C	COMMISSION 2019
8		X
	III	JUNE 12, 2019
9		Start: 6:11 p.m. Recess: 9:47 p.m.
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11	HELD AT:	COUNCIL CHAMBERS - CITY HALL
12	BEFORE: (	GAIL BENJAMIN, CHAIRPERSON
13	COMMISSIONERS:	SAL ALBANESE
14	]	DR. LILLIAM BARRIOS-PAOLI LISETTE CAMILO
15	· ·	JAMES CARAS
16	:	EDUARDO CORDERO SR. STEPHEN FIALA
17		PAULA GAVIN LINDSAY GREENE
18		ALISON HIRSH REV. CLINTON MILLER
19		SATEESH NORI MERRYL TISCH
20		JAMES VACCA CARL WEISBROD
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CHAIRPERSON GAIL BENJAMIN: [GAVEL] GOOD
evening and welcome to tonight's public meeting of
the 2019 New York City Charter Revision Commission.
I'm Gail Benjamin, the Chair of the Commission, and I
am joined by the following Commission members: The
honorable Sal Albanese; the honorable Dr. Lilliam
Barrios-Paoli; the honorable Lisette Camilo; the
honorable Jim Caras; the honorable Stephen Fiala; the
honorable Paula Gavin; the honorable Lindsay Greene;
the honorable Alison Hirsh; the honorable Reverend
Clinton Miller; the honorable Sateesh Nori; the
honorable Dr. Merryl Tisch; the honorable James
Vacca; and the honorable Carl Weisbrod.
With those members present, we have a
quorum. Before we begin on our business of today, I
will entertain a motion to adopt the minutes of the
Commissions hearing held on May 14 <sup>th</sup> at the College
of Staten Island. A copy of which has been provided
to all of the Commissioners. Do I hear a motion?
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22 ALL: Aye.

CHAIRPERSON GAIL BENJAMIN: Opposed? The motion carries.

Second? Discussion? All of those in favor?

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Over the past eleven months, this

Commission has engaged in a robust and comprehensive

examination of our city's Charter and a thoughtful

deliberation of various ideas for amendments to it.

As I have emphasized throughout our public meetings as the city's foundational governing document, the Charter plays a vitally important role in establishing the structures and processes of City Government which in turn effect many aspects of our everyday lives.

It has been our task to evaluate how the current Charter has performed since it was largely put into place in 1989 and to identify areas in which improvements could be made in order to best serve the city for the next 30 years.

At our first round of borough hearings in September as well as through engagement online and in person, we received hundreds of suggestions for changes to the Charter.

The Commission ultimately adopted a set of focus areas which outlined those ideas which we decided to pursue further and then held a series of expert forums at which we were able to hear from a

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wide array of people knowledgably in those areas. I know that some of you here were on those panels.

Following that months process, the

Commission Staff issued a Preliminary Staff Report

containing its recommendations regarding those

proposals which they felt particularly merited

further consideration for presentation to the voters

on the ballot this November.

That led to another round of hearings throughout the five boroughs and engagement online where we solicited additional feedback as we worked to refine our proposals. On behalf of the entire Commission, I would like to thank all of the New Yorkers who took the time to share your ideas with us whether at hearings or online. Your ideas and feedback were immensely valuable as we understood this important and daunting task.

We sincerely hope that you felt the process allowed for meaningful and productive engagement. I know that I for one have done my best to keep an open mind along the way.

Today, it is our job to discuss debate and make decisions about what proposals or changes to

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the Charter should be placed before the voters for their consideration in a referendum this November.

Commissioners, we will try to get through everything as methodically and efficiently as possible. As always, please be concise as possible and respectful of everyone's time and to the members of the public who have joined us today, while we know you may have very strong feelings about some of the items we will be discussion, so that we may have an orderly meeting as possible and to allow us to get through everything on our agenda, please refrain once more from cheering, jeering, or comments and instead, indicate your agreement or disagreement using jazz hands or reverse jazz hands.

With that, let's begin. We are going to take proposal by proposal, what is on the draft sheet you have in your folder. I will introduce a proposal one at a time, grouped by the proposed ballot questions and then open the floor to Commissioner discussion on that proposal. Once we have finished discussing a given proposal including consideration of any amendments, we will vote on whether to direct the staff to prepare all necessary

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2 materials for placing that proposal on the ballot in 3 November.

Once we have gone through all the proposals, there will be an opportunity for Commissioners to make motion to add any other proposals.

Okay, so, beginning with Ranked Choice

Voting, proposal one is to establish a Ranked Choice

Voting system for all municipal, Primary, and Special

Elections. Allow voters to rank five candidates,

including write in candidates. Have this system

apply beginning with the elections in 2020.

Is there any discussion? Oh, I am sorry,
2021. I am sorry, yeah, not the elections before
they would even be adopted. Is there any discussion?
Yes, okay.

STEPHEN FIALA: Thank you, Madam Chair.

We have discussed this issue at great length in this body and election reform has been discussed at great length in just about every one of the proceeding eight Commissions since the 1989 Charter Revision Commission.

Everybody agrees that the existing system is broken and is not serving the citizenry well.

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Voter apathy is at an all-time high, civic participation continues to decline particularly in citywide elections and there is a general sentiment out there that this government just isn't there for the people. The consequences of that are pretty dire. It means we create the self-perpetuating cycle. Apathy leads to not voting, leads to less people weighing in on the essentially direction of their local government. Leads to less creativity and interest on the part of the government to respond to the myriad of needs in as broad of fashion as possible.

So, a year ago, I sat right in this seat I think, and I had advocated along with three other Commissioners for a more extensive set of reforms.

We chose to limit our discussions in this area and over the course of many, many sessions I conceded that Ranked Choice Voting is a bold and exciting move and that's what we need. Election reform is the gateway through which every other improvement in this city or any city or state in the nation is going to achieve. It's the gateway, we have to fix it and the time is now.

I sent my colleagues a letter stating
that I would offer an amendment that my support of
Ranked Choice Voting was tentative and conditional.
If it weren't to include general elections, I am not
sure that I would want to support this. So, what I
would really appreciate is someone explaining to me
why, what have I missed? Because I have looked at
this backwards and forwards and I can't for the life
of me figure out why we would do it in one part and
not another. I said this city is bipolar when it
comes to its elections. We have sometimes
nonpartisans, sometimes partisan and that causes a
lot of consternation among people. Now, we would
overhaul a system and say, in some elections it's
Ranked Choice and in general elections it not. For
me, maybe I am oversimplifying this. It seems to me
that what's good for the goose is good for the
gander. If it is good enough in one, it is good
enough in all.

We shouldn't perpetuate this complex system we have where in certain times it's this and in other times it's that. So, I am asking that we consider an amendment to include as was discussed.

Most of the folks that testified in my recollection

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2	said, we should have it in general elections. So, I
3	am not clear, maybe I am missing something, and I am
4	willing to rethink; remember I said, I listen. I
5	genuinely listen. If I have missed something, I wil
6	rethink this, but I don't think I have. So, my
7	amendment is include the general election as we were
8	discussing throughout these sessions.

 $\label{eq:chairperson gail benjamin: We have an amendment on the floor. \\$ 

 $\label{eq:unident} \mbox{UNIDENTIFIED:} \quad \mbox{I will second that} \\ \mbox{amendment.}$ 

CHAIRPERSON GAIL BENJAMIN: Okay, discussion on the amendment? Jim?

JAMES CARAS: Like Steve, I've you know, tried to keep an open mind on all of these issues and I guess it's my sort of gut feeling that if we can apply Ranked Choice Voting to the general election as well and make sure there is a system for implementation that respects fusion voting and that candidates may run on multiple lines, I would be in favor of that. I guess where I come down slightly different from Steve is that I support Ranked Choice Voting. I support the proposal that's before us but would rather see it broadened if it can be broadened.

So, I would authorize staff to make sure
there is a way of implementing it that respects
fusion voting and if there is to do it that way. If
not, to go with whats before us and I have reached
out to some experts who believe that it is more a
system issue that can be solved. We just need to
make sure that A. that's true and that B. we have
time to make sure that that can be done.
CHAIRPERSON GAIL BENJAMIN: Is that a
friendly amendment to the amendment?
JAMES CARAS: No. Oh, I am sorry. Do I
respond?
CHAIRPERSON GAIL BENJAMIN: Yes. No, you
get to respond to whether it's a friendly amendment.
Do you accept it as a friendly amendment?
JAMES CARAS: No.
CHAIRPERSON GAIL BENJAMIN: Okay.
JAMES CARAS: That's my position however
that plays out.
CHAIRPERSON GAIL BENJAMIN: Okay. Sal?
SAL ALBANESE: Yeah, I want to support
the amendment of Commissioner Fiala and simply say
that the rational that's been given for this; this is
a very good reform but it's a half measure. If we

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don't include general elections, it makes no sense.

I mean we've got the ability to address the fusion

4 voting issue.

First of all, fusion maybe out the window in December because of a Commission that the Governor has convened that will recommend one way or the other whether we should have fusion or not. But you know, we have a green part, we've got other small parties even the conservative party across the ideological spectrum that's going to be adversely impacted by us moving this in this direction. It is a halfway measure. Why do we continuously do halfway things? We want the process to be open. We are going to confuse New Yorkers that's for sure. People are going to have a hard time being educated about this and then we are going to tell them you can do it in the primary in a special election, but you can't do it in the general election. It makes no sense.

I am convinced that the Board of
Elections as in sometimes incompetent as they are,
can address this issue. I had a discussion with the
Executive Director about this and even he
acknowledged that there will be a way to handle it
for general elections.

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Otherwise, we are going to have situations in the general election. You could have a situation where somebody gets elected with 30, 40 percent of the vote and it doesn't represent that district because they are not allowed to rank folks. So, at the end of the day, they will have over 50 percent of plurality which represents the area. So, I am vehemently opposed to just doing it for the primary and for special elections. I think we have an obligation to do it right.

CHAIRPERSON GAIL BENJAMIN: Thank you Sal. Is there anyone else? Carl.

CARL WEISBROD: Yes, I want to speak in favor of the proposal as written and just want to start with just an overall basic statement about how we are approaching all of these proposals.

As I have said repeatedly throughout our process, I think the number one goal first of all, let's take a step back and say, I think there is a consensus generally on this Commission that the 1989 Charter Commission which revamped City Government generally speaking, got it right. And that our goal is not to be radical but to refine what the 1989 Charter did and that's the way I've approached this

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and second, I think another consensus issue that we have all agreed on, is that we want to be very careful to do no harm.

I think to the proposal as written is quite a dramatic step forward and to apply rank choice voting to primaries and special elections is, I think an important step. A step by favor and the vast preponderance, not all, but the vast preponderance of the testimony that we did get on this issue was in favor of Ranked Choice voting. But there was a considerable split among those who favored Ranked Choice Voting generally and those who favored Ranked Choice Voting only for primaries and special elections and I think that the organizations that testified in favor of ranked choice voting very, very well respected organizations largely I think, as I recall and certainly a significant number of them at the very least limited their recommendation to primaries and special elections.

And as Jim Caras said, I think if we see that it works in primary and special elections, we always have the ability, another Charter Commission in the future certainly has the ability to expand it with the safeguards that Jim and others mentioned.

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So, I respectfully oppose the amendment but support the proposal.

CHAIRPERSON GAIL BENJAMIN: Thank you very much. Mr. Vacca.

Commission has a decision to make. Do we favor
Ranked Choice Voting or not? If we go with Ranked
Choice Voting, how do we tell people that you rank
choice candidates in a primary but then in November,
you go back to the other system of voting for people
the way you used to vote for people. I think it just
is confusing. I just think that once we make a
decision on voting reform in the city, that decision
has to be consistent. And I argue for consistency
and in minimizing of voter confusion in the future.

I cannot say that we should do it in the primary and then consider what we do in the general election for another Charter Revision Commission.

No, that's not the way things should be done.

We have no idea if and when this kind of next Charter Commission will be appointed. We don't know how many years away it would be. We don't know what action they will take. I think when it comes to reform, if we do it, we have to do it correctly now.

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CHAIRPERSON GAIL BENJAMIN: Lindsay.

your comments. I just wanted to sort of follow up.

I generally support the concept of Ranked Choice

Voting, but I have a response with regards to the need for in a general. You know, I generally feel like the real benefit of Ranked Choice Voting is that it helps you get to a better way for people to sort and really choose multiple people that they like in the stages where you are really trying, for lack of a better term, funnel people so that you have a smaller number of candidates on which to focus in a general election.

I think Ranked Choice Voting is a better system to do that then what we have currently, but I don't think you need to take that step for the general election whereby default you have a fewer number of people amongst which to choose. I think it is already a simple choice for voters in most instances and I just don't think it is necessary.

And I think second, there is a real value to trying this out. It's a very new idea for New York. We have a big voter base. It's a big systematic change to implement. I am a believer in you know,

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optimistic caution. I think doing it for the places
where we really need a better way for people to
advance and get heard and we, by nature, have a large
number of people on the ballot. It is better to
start there.

CHAIRPERSON GAIL BENJAMIN: Sal.

SAL ALBANESE: Well, you know we should not limit debate on this stuff. This is serious.

CHAIRPERSON GAIL BENJAMIN: I just called on you Sal.

SAL ALBANESE: Well, one of the ways that reforms get killed is let's study it further. Let's wait until the next Commission. We've seen that before. I have seen the movie before. I don't know that Commissioner Fiala seen the movie before. I have read the reports, you know, it's the same old story. Bottomline here is that every possible rational for supporting Ranked Choice Voting in the primary which is a greater mandate. More choices for voters, more civility, no spoiler effect, applies to the general election as it does to the primary. The only difference is that you safe money in a runoff, which is good, and I am all for that, but to limit it to just primaries and special election. By the way,

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every other state that has Ranked Choice Voting
applies it across the board. This is insanity. I
have no idea. There is no compelling reason why we
should move to limit it, besides the idea of let's
try it out. It has been tried out. We've had
testimony. It's ineffective in 15, 16 states. Come
on, let's stop playing games. If you are opposed to
it, tell us why you are opposed to it, but don't tell
me that we want to study it further. That's
nonsense.

CHAIRPERSON GAIL BENJAMIN: Well, I do
think that Commissioner Greene was telling why she
was opposed to it. I don't think you can quite say
she wasn't telling you that or that Carl wasn't. You
may not agree with their reasons or their rational,
but they did have them.

SAL ALBANESE: Well, I respectfully disagree Madam Chair.

CHAIRPERSON GAIL BENJAMIN: Okay. Anyone else? Motion to call the question on the amendment? Second? Yes.

UNIDENTIFIED: Point of clarification, we are calling on question the amendment, not the original question.

1	CHARTER REVISION COMMISSION 2019  18
2	CHAIRPERSON GAIL BENJAMIN: Correct, this
3	is on the amendment.
4	COMMISSION CLERK: Commissioner Albanese?
5	SAL ALBANESE: For.
6	COMMISSION CLERK: Commissioner Barrios-
7	Paoli?
8	LILLIAM BARRIOS-PAOLI: No.
9	COMMISSION CLERK: Commissioner Camilo?
10	LISETTE CAMILO: No.
11	COMMISSION CLERK: Commissioner Caras?
12	JAMES CARAS: Yes.
13	COMMISSION CLERK: Commissioner Fiala?
14	STEPHEN FIALA: Yes.
15	COMMISSION CLERK: Commissioner Gavin?
16	PAULA GAVIN: No.
17	COMMISSION CLERK: Commissioner Greene?
18	LINDSAY GREENE: No.
19	CHAIRPERSON GAIL BENJAMIN: If everyone
20	could make sure that when they speak, they are
21	directly speaking into the mic, so it gets picked up
22	for the transcript, that would be appreciated.
23	COMMISSION CLERK: Commissioner Hirsh?
24	ALISON HIRSH: No.
25	COMMISSION CLERK: Commissioner Miller?

1	CHARTER REVISION COMMISSION 2019 19
2	REVEREND CLINTON MILLER: In favor of the
3	amendment.
4	COMMISSION CLERK: Commissioner Nori?
5	SATEESH NORI: Yes.
6	COMMISSION CLERK: Commissioner Tisch?
7	MERRYL TISCH: No.
8	COMMISSION CLERK: Commissioner Vacca?
9	JAMES VACCA: Yes.
10	COMMISSION CLERK: Commissioner Weisbrod?
11	CARL WEISBROD: No.
12	COMMISSION CLERK: Six votes in the
13	affirmative, seven in the negative, I am sorry, Chair
14	Benjamin?
15	CHAIRPERSON GAIL BENJAMIN: No.
16	COMMISSION CLERK: Six votes in the
17	affirmative, eight votes in the negative. The motion
18	fails.
19	CHAIRPERSON GAIL BENJAMIN: Okay, moving
20	back to the original question then. Is there other
21	discussion? Does anyone want to call the question on
22	the Proposal One?
23	UNIDENTIFIED: I move that Proposal One
24	as presented the Adopted.

1	CHARTER REVISION COMMISSION 2019
2	CHAIRPERSON GAIL BENJAMIN: Second? Roll
3	call.
4	COMMISSION CLERK: Commissioner Albanese?
5	SAL ALBANESE: Pass.
6	COMMISSION CLERK: Commissioner Barrios-
7	Paoli?
8	BARRIOS-PAOLI: Yes.
9	COMMISSION CLERK: Commissioner Camilo?
1,0	LISETTE CAMILO: Yes.
11	COMMISSION CLERK: Commissioner Caras?
12	JAMES CARAS: Yes.
13	COMMISSION CLERK: Commissioner Fiala?
14	STEPHEN FIALA: If I could explain my
15	vote?
16	CHAIRPERSON GAIL BENJAMIN: Yes.
17	STEPHEN FIALA: Thank you very much Madam
18	Chair. I have sat in this body a number of times,
19	cast thousands of votes. I am very used to being in
20	the minority of being voted down. So, Jim, I
21	appreciate you very much. The urgent need for reform
22	in the area is so paramount that I'd rather give the
23	people half a loaf then nothing at all. So, I vote
24	aye.

COMMISSION CLERK: Commissioner Gavin?

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2	PAULA GAVIN: Yes.
3	COMMISSION CLERK: Commissioner Greene?
4	LINDSAY GREENE: Yes.
5	COMMISSION CLERK: Commissioner Hirsh?
6	ALISON HIRSH: Yes.
7	COMMISSION CLERK: Commissioner Miller?
8	REVEREND CLINTON MILLER: Yes.
9	COMMISSION CLERK: Commissioner Nori?
10	SATEESH NORI: Yes.
11	COMMISSION CLERK: Commissioner Tisch?
12	MERRYL TISCH: No. I'd like to explain.
13	CHAIRPERSON GAIL BENJAMIN: Yes, you may.
14	MERRYL TISCH: From the time I was about
15	five or six years old one of the greatest things that
16	happened to me was my grandmother who was an
17	immigrant, who could not speak a word of English,
18	took me to vote with her on the lower east side of
19	Manhattan. And let me just tell you it was the lower
20	east side before the millennials discovered
21	reinvented and improved on the lower east side.
22	But the power to vote and the ability to
23	get people who are running and seeking office to tell
24	you exactly what they think, to me, is one of the

greatest privileges of our democracy and I took the

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opportunity, I never do this, to write down exactly
what I wanted to say.

This is an experiment that unfortunately
I can't support. Our American system of democracy is
at its best, has always been predicated upon people
casting their vote for the candidate they believe
will do the best job. In turn, that forces
candidates to seek, to persuade voters to make a
singular and sometimes really difficult choice.

Ranked Voting is a well-intentioned experiment that could reap at best uncertain and perhaps complicated consequences. For example, if we enacted such a system, it could well give candidates an incentive not to take clear issue positions.

Preferring to play to the audience for being everyone's second choice by offending as few people as possible to rack up second and third choice votes.

Therefore, I think that we should take some time, study this with great care. A city that is headed towards \$9 million in population by the middle of this century should trust Hamilton and Madison over Rube Goldberg in structuring its democracy.

2	I applaud experimentation in every aspect
3	of our democracy. I understand that our system is at
4	best flawed, but I just think this is something that
5	given the complications of our election, our ability
6	to count votes, our ability to get our electret out
7	to come out and vote, we are just not ready for it.
8	CHAIRPERSON GAIL BENJAMIN: Thank you
9	very much Commissioner Tisch.
10	COMMISSION CLERK: Commissioner Vacca?
11	JAMES VACCA: Aye.
12	COMMISSION CLERK: Commissioner Weisbrod?
13	CARL WEISBROD: Aye.
14	COMMISSION CLERK: Commissioner Albanese?
15	SAL ALBANESE: Aye.
16	COMMISSION CLERK: Chair Benjamin?
17	CHAIRPERSON GAIL BENJAMIN: Aye.
18	COMMISSION CLERK: The motion carries.
19	CHAIRPERSON GAIL BENJAMIN: Okay,
20	Proposal Number Two is on the timing of special
21	elections. This would extend the time period between
22	when a special election is announced and when it is
23	held from 45 days to 60 days for a Mayoral Special
24	Election to 80 to 90 days in order to provide

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	CHARTER REVISION COMMISSION 2019
1	CHARTER REVISION COMMISSION 2019  24
2	sufficient time to accommodate state and federal laws
3	relating to military voting and early voting.
4	Discussion? Call the question. Second?
5	Roll call?
6	COMMISSION CLERK: Commissioner Albanese?
7	SAL ALBANESE: Yes.
8	COMMISSION CLERK: Commissioner Barrios-
9	Paoli?
10	BARRIOS-PAOLI: Yes.
11	COMMISSION CLERK: Commissioner Camilo?
12	LISETTE CAMILO: Yes.
13	COMMISSION CLERK: Commissioner Caras?
14	JAMES CARAS: Yes.
15	COMMISSION CLERK: Commissioner Fiala?
16	STEPHEN FIALA: Aye.
17	COMMISSION CLERK: Commissioner Gavin?
18	PAULA GAVIN: Yes.
19	COMMISSION CLERK: Commissioner Greene?
20	LINDSAY GREENE: Yes.
21	COMMISSION CLERK: Commissioner Hirsh?
22	ALISON HIRSH: Yes.
23	COMMISSION CLERK: Commissioner Miller?
24	REVEREND CLINTON MILLER: Yes.
25	COMMISSION CLERK: Commissioner Nori?

COMMISSION CLERK: Commissioner Albanese? 25

1	CHARTER REVISION COMMISSION 2019 26
2	SAL ALBANESE: Yes.
3	COMMISSION CLERK: Commissioner Barrios-
4	Paoli?
5	BARRIOS-PAOLI: Yes.
6	COMMISSION CLERK: Commissioner Camilo?
7	LISETTE CAMILO: Yes.
8	COMMISSION CLERK: Commissioner Caras?
9	JAMES CARAS: Yes.
10	COMMISSION CLERK: Commissioner Fiala?
11	STEPHEN FIALA: Yes.
12	COMMISSION CLERK: Commissioner Gavin?
13	PAULA GAVIN: Yes.
14	COMMISSION CLERK: Commissioner Greene?
15	LINDSAY GREENE: Yes.
16	COMMISSION CLERK: Commissioner Hirsh?
17	ALISON HIRSH: Yes.
18	COMMISSION CLERK: Commissioner Miller?
19	REVEREND CLINTON MILLER: Yes.
20	COMMISSION CLERK: Commissioner Nori?
21	SATEESH NORI: Yes.
22	COMMISSION CLERK: Commissioner Tisch?
23	MERRYL TISCH: Yes.
24	COMMISSION CLERK: Commissioner Vacca?
25	JAMES VACCA: Yes.

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2 COMMISSION CLERK: Commissioner Weisbrod?

3 CARL WEISBROD: Yes.

COMMISSION CLERK: Chair Benjamin?

CHAIRPERSON GAIL BENJAMIN: Yes.

COMMISSION CLERK: The motion carries.

CHAIRPERSON GAIL BENJAMIN: Okay, and I would just like to ask if people in audience could turn their cell phones to airplane mode or silence, I would appreciate it.

The next ballot grouping is about the Civilian Complaint Review Board. Proposal Number Four, Structure of the Civilian Complaint Review Board. The Board is currently comprised of 13 members, all of the members are ultimately appointed by the Mayor but five are designated by the Council. One from each borough and three are designated by the Police Commissioner with each having law enforcement experiment.

This proposal would change the structure so that the board would be expanded to 15 members adding 2 new members. One of the new members would be appointed by the Public Advocate. The other new member would serve as Chair and would be jointly appointed by the Mayor and the Speaker provided that

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a process be established for appointment of an interim chair if the Mayor and Speaker cannot agree on a Chair in a timely fashion. The Council would appoint its members directly rather then designating them.

Is there discussion?

UNIDENTIFIED: Yes, I have a question.

CHAIRPERSON GAIL BENJAMIN: Okay, I am told we are going to go back to Proposal Three on Redistricting and as a member from the prevailing side, I would ask for reconsideration of Proposal Three. Second? All in favor?

All: Aye.

CHAIRPERSON GAIL BENJAMIN: Opposed? The item is before us again for reconsideration.

Commissioner Vacca? I am sorry, Commissioner

Albanese.

SAL ALBANESE: Thank you Madam Chair. On the issue of redistricting, we have had testimony around this issue by experts and others who expressed opinion about redistricting, which is too often a very political process that I believe we should follow other states of municipality and reform it.

And my amendment calls for an independent

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district lines.

redistricting commission that would emulate

California, Arizona, Alaska and a couple other states

where the people that are selected are obviously

people of integrity, but they are not lobbyists, they

are not connected to the political system and in one

state, they do it by lottery.

So, my amendment calls for establishing an independent commission to draw the lines of Council District, such as a Commission who members are selected by lottery. That's my amendment.

CHAIRPERSON GAIL BENJAMIN: Discussion?

LINDSAY GREENE: Thank you Sal. Could
you elaborate on how such a lottery might work? Is
it just randomly selected from the general public,
like jury duty or from a specific subset of people?

SAL ALBANESE: In California, it's done
by the general public. Voters, registered voters and
they are interviewed, they are screened and that's

CHAIRPERSON GAIL BENJAMIN: Are the lines drawn any better? I am concerned. I know that there have been issues in California about the

the way they appoint those folks and they draw the

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redistricting lines and about how they are drawn and which populations they favor. So, my question would be, does this system result in the drawing of lines that are more equitable?

SAL ALBANESE: I believe it has in the states that have implemented it, there was little bit of a controversy in California, but in other places, it hasn't caused any problems. I mean basically, the objective is to distance itself from politics as much as you can so that we don't have gerrymander districts.

So, we don't have districts that are caving to particular politicians and I believe that's important and that's why I offered the amendment. I have been through as a Council Member; a number of redistricting periods and I've seen the games that are played by folks that are appointed by politicians. I mean they eliminate housing blocks that have failed to one politician and included in another district that favor somebody else based on the political persuasion or the alliance with the power structure.

I think redistricting is too important to be left to folks that are linked to the political

	CUARRED REVICTON COMMICCION 2010
1	CHARTER REVISION COMMISSION 2019  31
2	establishment. It should be done in a way that is as
3	independent as possible. And I am open to other
4	suggestions besides the lottery that we can look at,
5	but I do believe we should move to an independent
6	commission.
7	CHAIRPERSON GAIL BENJAMIN: Is there
8	anyone else who wants to speak?
9	SAL ALBANESE: I'm sorry.
10	CHAIRPERSON GAIL BENJAMIN: No, I said is
11	there anyone else who wants to speak on the
12	amendment?
13	Call the question. Yes, we are voting on
14	the amendment if somebody would second calling the
15	question.
16	UNIDENTIFIED: Second.
17	COMMISSION CLERK: Commissioner Albanese?
18	SAL ALBANESE: Yes.
19	COMMISSION CLERK: Commissioner Barrios-
20	Paoli?
21	BARRIOS-PAOLI: No.
22	COMMISSION CLERK: Commissioner Camilo?
23	LISETTE CAMILO: No.
24	COMMISSION CLERK: Commissioner Caras?
25	JAMES CARAS: No.

25 COMMISSION CLERK: Commissioner Vacca?

MERRYL TISCH: No.

1	CHARTER REVISION COMMISSION 2019
2	JAMES VACCA: No.
3	COMMISSION CLERK: Commissioner Weisbrod?
4	CARL WEISBROD: No.
5	COMMISSION CLERK: Chair Benjamin?
6	CHAIRPERSON GAIL BENJAMIN: I would also
7	like to explain my vote very quickly. I would like
8	to be associated with remarks of Council Member Fiala
9	as I indicated when I spoke I do think that
10	redistricting is an important issue and how we do it
11	not just here but all over the country, not just
12	looking at the political part is but at populations,
13	and how we achieve districts that are equitable and
14	fair is an important issue and I don't think we have
15	had enough time to really examine the ways in which
16	we might examine the issue of redistricting and then
17	proceed to find solutions that might work.
18	So, for that reason, I cannot support
19	this amendment at this time, but I would be happy to
20	work with you in the future on something.
21	SAL ALBANESE: Thank you.
22	COMMISSION CLERK: The motion fails.
23	CHAIRPERSON GAIL BENJAMIN: Can we by

unanimous consent revote Proposal Three? All in favor?

1 34 2 ALL: Aye. 3 CHAIRPERSON GAIL BENJAMIN: All opposed? 4 Proposal Three is readopted. Moving back to Proposal Four, which was on the CCRB. Is there anyone who 5 6 wishes to be heard? Lisette. 7 LISETTE CAMILO: I just had a clarification question. So, I know that the language 8 provided that a process shall be established. 9 the language in the proposal as drafted. Who would 10 come up with the process or is that part of further 11 12 study? CHAIRPERSON GAIL BENJAMIN: Who would 13 14 come up with the process for the -15 LISETTE CAMILO: Appointment of an Interim Chair. 16 17 CHAIRPERSON GAIL BENJAMIN: I can imagine 18 there would be several ways, but I believe that staff is intending to come back with a proposal as part of 19 20 the drafting process that we could all look at. 21 LISETTE CAMILO: So, when we vote on the 2.2 question, the question will provide the actual

CHAIRPERSON GAIL BENJAMIN: Yes. 24

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process?

LISETTE CAMILO: Great, thank you.

## CHARTER REVISION COMMISSION 2019 1 35 2 CHAIRPERSON GAIL BENJAMIN: Any further 3 discussion? Call the question. Second? Call the roll please. 4 COMMISSION CLERK: Commissioner Albanese? 5 6 SAL ALBANESE: Pass. 7 COMMISSION CLERK: Commissioner Barrios-Paoli? 8 9 BARRIOS-PAOLI: Yes. COMMISSION CLERK: Commissioner Camilo? 10 LISETTE CAMILO: Yes. 11 12 COMMISSION CLERK: Commissioner Caras? 13 JAMES CARAS: Yes. 14 COMMISSION CLERK: Commissioner Fiala? 15 STEPHEN FIALA: No, pending 16 reconsideration upon further clarification on the 17 refinement of the mechanisms that was just discussed. 18 I am not clear. CHAIRPERSON GAIL BENJAMIN: For the 19 20 Interim Appointment if one is needed. 21 STEPHEN FIALA: So, we will be revisiting

this obviously, because there is going to be a caveat, here right? So, on this round I say no.

COMMISSION CLERK: Commissioner Gavin?

PAULA GAVIN: Yes.

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COMMISSION CLERK: Commissioner Vacca?

Yes.

JAMES VACCA:

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do believe it is very, very critical that we all

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2	know, and I mean all know reasons for deviation from
3	the discipline recommendations. So, I would like to
4	just give a strong endorsement to this.
5	CHAIRPERSON GAIL BENJAMIN: Any other
6	discussion? Call the question? Second? Call
7	the roll.
8	COMMISSION CLERK: Commissioner Albanese?
9	SAL ALBANESE: Pass.
10	COMMISSION CLERK: Commissioner Barrios-
11	Paoli?
12	BARRIOS-PAOLI: Yes.
13	COMMISSION CLERK: Commissioner Camilo?
14	LISETTE CAMILO: Yes.
15	COMMISSION CLERK: Commissioner Caras?
16	JAMES CARAS: Yes.
17	COMMISSION CLERK: Commissioner Fiala?
18	STEPHEN FIALA: I would like to explain
19	my vote. This was a recommendation advanced in the
20	White Report. It's been deemed sanctual, I think the
21	Police Commissioner, or the NYPD testified as well
22	that they want to see this process move forward and
23	that the blue-ribbon panel proposal is a sound one,
24	so I vote Aye.

COMMISSION CLERK: Commissioner Gavin?

1	CHARTER REVISION COMMISSION 2019  39
2	PAULA GAVIN: Yes.
3	COMMISSION CLERK: Commissioner Greene?
4	LINDSAY GREENE: Yes.
5	COMMISSION CLERK: Commissioner Hirsh?
6	ALISON HIRSH: Yes.
7	COMMISSION CLERK: Commissioner Miller?
8	REVEREND CLINTON MILLER: Yes.
9	COMMISSION CLERK: Commissioner Nori?
10	SATEESH NORI: Yes.
11	COMMISSION CLERK: Commissioner Tisch?
12	MERRYL TISCH: Abstain.
13	COMMISSION CLERK: Commissioner Vacca?
14	JAMES VACCA: Yes.
15	COMMISSION CLERK: Commissioner Weisbrod?
16	CARL WEISBROD: Yes.
17	COMMISSION CLERK: Chair Albanese?
18	SAL ALBANESE: Yes.
19	COMMISSION CLERK: Chair Benjamin?
20	CHAIRPERSON GAIL BENJAMIN: Yes.
21	COMMISSION CLERK: The motion carries.
22	CHAIRPERSON GAIL BENJAMIN: Proposal
23	Number Six is the Delegation of Subpoena Power. It
24	would allow CCRB through a majority vote of the board
25	to delegate it's subpoena power to and withdraw it's

delegation of authority away from the officials and I

1	CHARTER REVISION COMMISSION 2019
2	think it is ill-advised, but it seems to me that a
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3	compelling case was made by all of the advocates.
4	So, in light of the testimony that was given and what
5	appears to be a pressing need to get this because of
6	the camera issue, I am willing to go against my own
7	better judgement and say Aye.
8	COMMISSION CLERK: Commissioner Gavin?
9	PAULA GAVIN: Yes.
10	COMMISSION CLERK: Commissioner Greene?
11	LINDSAY GREENE: Yes.
12	COMMISSION CLERK: Commissioner Hirsh?
13	ALISON HIRSH: Yes.
14	COMMISSION CLERK: Commissioner Miller?
15	REVEREND CLINTON MILLER: Yes.
16	COMMISSION CLERK: Commissioner Nori?
17	SATEESH NORI: Yes.
18	COMMISSION CLERK: Commissioner Tisch?
19	MERRYL TISCH: Abstain.
20	COMMISSION CLERK: Commissioner Vacca?
21	JAMES VACCA: Yes.
22	COMMISSION CLERK: Commissioner Weisbrod?
23	CARL WEISBROD: Yes.
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COMMISSION CLERK: Chair Benjamin?

CHAIRPERSON GAIL BENJAMIN: Yes.

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2 COMMISSION CLERK: The motion carries.

CHAIRPERSON GAIL BENJAMIN: Proposal

Seven is false official statements in CCRB matters.

Allows CCRB to investigate and recommend discipline against an officer who is the subject of a CCRB complaint. If that officer makes a false material statement within the course of CCRB's investigation or prosecution of such complaint.

Discussion? Oh sorry, Alison.

ALISON HIRSH: Yes, thank you. I would like to propose amendment to this proposal. I think I agree with the proposal as it stands but I think it actually doesn't go far enough. I think that the CCRB's current inability to investigate all conduct, misconduct, or potential misconduct related to a fatal complaint unnecessarily ties their hands. When you think about a case such as Daniel Pantaleo, let's say in the Eric Garner case, the fact that the CCRB is only allowed to investigate and try on the chokehold itself and not the related misconduct that occurred in that situation. Such as the false arrest, the potential failure to provide aid, witness intimidation, leaking in addition to the false statements and I think that given the lack of trust

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that exists right now between the community and the police department leaving those additional items of misconduct to the IAB to handle internally does not feel like the step forward that we need in police community relations.

And so, I would like to amend this proposal to allow the CCRB to investigate all misconduct associated or alleged misconduct associated with a fatal complaint, not simply false statements.

CHAIRPERSON GAIL BENJAMIN: Discussion?

JIM CARAS: I have a question. Would that include officers other then the subject of the investigation. I am trying to figure out how much broader you are going with your amend.

ALISON HIRSH: That is a good question.

Can I get back to you on that? I actually hadn't thought through the other officers. I guess I would say that I believe it should include all officers who are onsite and participating in said complaint.

CHAIRPERSON GAIL BENJAMIN: But doesn't

CCRB need a Complainant as to that officer? So, I am

not sure you could expand to include officers who

were in front of CCRB or for which a complaint had
not been made.

ALISON HIRSH: That's fair. I mean I need to look at in a little bit more detail, but I think keeping it within the constructs of whatever CCRB is investigating, so I guess the fatal complaint is against the singular officers, so it would be just that officer.

JIM CARAS: Okay, thanks.

ALISON HIRSH: Sorry for the confusion.

SAL ALBANESE: So, is she withdrawing her

amendment.

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CHAIRPERSON GAIL BENJAMIN: I don't believe so. I think she is just leaving it as originally —

ALISON HIRSH: Sorry, so I am leaving it as it originally stands. So, it would be against additional misconduct by the complainant.

SAL ALBANESE: I am still not clear.

CHAIRPERSON GAIL BENJAMIN: Lisette.

regarding I guess jurisdiction. All of these misconducts, whether it be making a false material statement or any and other that you anticipate

## CHARTER REVISION COMMISSION 2019 1 45 2 currently those types of issues are under the 3 jurisdiction of IAB's, is that correct? ALISON HIRSH: That is my understanding 4 5 yes. CHAIRPERSON GAIL BENJAMIN: Yes. 6 7 LISETTE CAMILO: Thank you. CHAIRPERSON GAIL BENJAMIN: Sal, did you 8 9 get an answer to your question. SAL ALBANESE: Sort of. I am still not 10 11 clear. 12 CARL WEISBROD: Can I ask, what is the 13 amendment? 14 CHAIRPERSON GAIL BENJAMIN: Excuse me? 15 Alison. 16 ALISON HIRSH: Sorry, I was not 17 withdrawing my amendment. 18 CHAIRPERSON GAIL BENJAMIN: No, we weren't suggesting you are. 19 20 ALISON HIRSH: The amendment again, is to allow the CCRB to investigate all misconduct 21 2.2 associated with a fatal complaint. So, a complaint 23 that is already within CCRB's jurisdiction, not only false statements. So, maybe not only false 24

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2 statements would not be in the actual language of the 3 amendment.

CARL WEISBROD: Could we have a hypothetical there?

ALISON HIRSH: I mean, I think I gave a hypothetical in my remarks which is the Eric Garner case where I think there is a lot of evidence is probably not the technical term because I am not a lawyer, but there were a lot of areas, allegations, thank you my attorney sitting next to me.

A lot of allegations of additional misconduct in addition to the chokehold itself that Officer Pantaleo engaged in and since the CCRB is running an investigation, or was running an investigation against Officer Pantaleo, they should be able to investigate all of the allegations, not simply the act of the chokehold itself.

JAMES CARAS: But Alison, I just want to make clear, all of the allegations against officer Pantaleo, okay, its not against some other officer who there is no complaint against who may be appearing in that CCRB case.

ALISON HIRSH: Correct.

JAMES CARAS: Okay, thanks.

1	CHARTER REVISION COMMISSION 2019 47
2	CHAIRPERSON GAIL BENJAMIN: Further
3	discussion? Are we ready to call the question?
4	Okay, call the question? Roll call.
5	UNIDENTIFIED: On Commissioner Hirsh's
6	amendment.
7	CHAIRPERSON GAIL BENJAMIN: On the
8	amendment only.
9	COMMISSION CLERK: Commissioner Albanese?
10	SAL ALBANESE: No.
11	COMMISSION CLERK: Commissioner Barrios-
12	Paoli?
13	BARRIOS-PAOLI: Yes.
14	COMMISSION CLERK: Commissioner Camilo?
15	LISETTE CAMILO: No.
16	COMMISSION CLERK: Commissioner Caras?
17	JAMES CARAS: Yes.
18	COMMISSION CLERK: Commissioner Fiala?
19	STEPHEN FIALA: No.
20	COMMISSION CLERK: Commissioner Gavin?
21	PAULA GAVIN: No.
22	COMMISSION CLERK: Commissioner Greene?
23	LINDSAY GREENE: No.
24	COMMISSION CLERK: Commissioner Hirsh?
25	ALISON HIRSH: Yes.

## CHARTER REVISION COMMISSION 2019

1	CHARLER REVISION COMMISSION 2019 48
2	COMMISSION CLERK: Commissioner Miller?
3	REVEREND CLINTON MILLER: Favor of the
4	amendment.
5	COMMISSION CLERK: Commissioner Nori?
6	SATEESH NORI: Yes.
7	COMMISSION CLERK: Commissioner Tisch?
8	MERRYL TISCH: Abstain.
9	COMMISSION CLERK: Commissioner Vacca?
10	JAMES VACCA: No.
11	COMMISSION CLERK: Commissioner Weisbrod?
12	CARL WEISBROD: No.
13	COMMISSION CLERK: Chair Benjamin?
14	CHAIRPERSON GAIL BENJAMIN: No.
15	COMMISSION CLERK: Five in the
16	affirmative, eight in the negative, one abstention.
17	The motion fails.
18	CHAIRPERSON GAIL BENJAMIN: Is there more
19	discussion on Proposal Seven as stands?
20	STEPHEN FIALA: I'd just like to point
21	out that you know, without the amendment this is a
22	very narrow and I think really necessary component.
23	As city employees, I mean we are always held to a
24	high standard, but I think you know, in today's day
25	and age when we see whats going on in Washington, to

2	think that somebody can appear before an oversight
3	board and about a complaint against them and lie to
4	that board and that board has to just sit there and
5	listen and can do nothing about it, that would blow
6	my mind. That I think we don't expect congress to do
7	nothing when they are faced with people you know,
8	lying to them. I don't think we should hold anyone
9	to a different standard.
10	CHAIRPERSON GAIL BENJAMIN: Anyone else?
11	Call the question.
12	CARL WEISBROD: Point of information.
13	How is that handled presently by the Police
14	Department, do we know? By the CCRB, by Internal
15	Affairs. How is that handled?

CHAIRPERSON GAIL BENJAMIN: If the complaint is at CCRB, it is my understanding that CCRB is free to file a finding of whats it called? A finding of alleged credibility finding, adverse credibility with IAD.

CARL WEISBROD: And then IAB handles it?

CHAIRPERSON GAIL BENJAMIN: Yes, that was the subject in part of a report by Mary Jo White that concluded that in almost 90 percent of the cases, no

1	CHARTER REVISION COMMISSION 2019 50
2	discipline resulted from those that were forwarded to
3	IAB.
4	CARL WEISBROD: Did the report recommend
5	that it be handled by the CCRB?
6	CHAIRPERSON GAIL BENJAMIN: I don't
7	believe the report made a recommendation. I am told
8	that it was outside the scope of their report
9	recommendations. Did that address your concern?
10	CARL WEISBROD: Yeah, I just wanted to
11	get more feedback.
12	CHAIRPERSON GAIL BENJAMIN: Seeing no
13	further questions. Call the question? Second? Roll
14	call.
15	COMMISSION CLERK: Commissioner Albanese?
16	SAL ALBANESE: Pass.
17	COMMISSION CLERK: Commissioner Barrios-
18	Paoli?
19	BARRIOS-PAOLI: Yes.
20	COMMISSION CLERK: Commissioner Camilo?
21	LISETTE CAMILO: No.
22	COMMISSION CLERK: Commissioner Caras?
23	JAMES CARAS: Yes.
24	COMMISSION CLERK: Commissioner Fiala?
25	STEPHEN FIALA: No.

1	CHARTER REVISION COMMISSION 2019 51
2	COMMISSION CLERK: Commissioner Gavin?
3	PAULA GAVIN: No.
4	COMMISSION CLERK: Commissioner Greene?
5	LINDSAY GREENE: No.
6	COMMISSION CLERK: Commissioner Hirsh?
7	ALISON HIRSH: Yes.
8	COMMISSION CLERK: Commissioner Miller?
9	REVEREND CLINTON MILLER: Is abstinence
10	allowed or pass is the same thing?
11	CHAIRPERSON GAIL BENJAMIN: Well, if you
12	abstain, you are not voting but it counts in the
13	negative. So, you can abstain.
14	REVEREND CLINTON MILLER: I will abstain.
15	Thank you.
16	COMMISSION CLERK: Commissioner Nori?
17	SATEESH NORI: Yes.
18	COMMISSION CLERK: Commissioner Tisch?
19	MERRYL TISCH: Abstain.
20	COMMISSION CLERK: Commissioner Vacca?
21	JAMES VACCA: No.
22	COMMISSION CLERK: Commissioner Weisbrod?
23	CARL WEISBROD: No.
24	SAL ALBANESE: No.
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COMMISSION CLERK: Chair Benjamin?

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2 CHAIRPERSON GAIL BENJAMIN: Yes.

COMMISSION CLERK: Five in the affirmative, seven in the negative, two abstentions. The motion fails.

Number Eight is a guaranteed budget for CCRB, require that the CCRB personnel budget be no less than .3 percent of the personnel budget for the New York City Police Department. In Fiscal Year 2019, this would have resulted in a CCRB personnel budget of \$15.2 million instead of \$12.8 million. Discussion?

LINDSAY GREENE: Yes, I know I have said some comments to staff in this effect and I fully support the need for CCRB to have a guaranteed budget. I think there is probably a really clear way to approach it. It is not the right time to propose an amendment or?

CHAIRPERSON GAIL BENJAMIN: Yeah, if you want to offer that.

LINDSAY GREENE: I'll sort of explain and then I will propose the amendment. I think there is a lot of stuff that's in personnel budgets that's not necessarily tied to the core work of the Police

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Department in terms of the officers on the street and doing the work and I think that is the place where

4 | CCRB's investigative work is focused.

So, I think it's a cleaner place to tie
the CCRB budget to a ratio of CCRB personnel people
to the number of officers rather than a sort of
dollar for dollar budget ratio. So, the amendment I
am proposing is require that the CCRB budget be
sufficient to fund personnel service expenses for a
number of employees that is equal to .5 percent of
the number of uniform PD personnel with the caveat
that unless the Mayor makes a written determination
of Fiscal necessity.

CHAIRPERSON GAIL BENJAMIN: Is there discussion? Jim.

JIM CARAS: I have a question.

LINDSAY GREENE: Just a clarification, sorry, the proposed ratio is actually .54, not simply .5.

JIM CARAS: What would that work out to in terms of dollars for their budget today as if this were passed as opposed to what they have now?

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2 LINDSAY GREENE: I believe it is an
3 increase, I don't have the exact figures. I can try
4 and do that math and follow up.

JIM CARAS: I would appreciate it. I am worried that the .3 percent that comes out to about a little over \$2 million that with the camera, the video that they need to go through, and stuff may not be enough. So, you know, I want to make sure we get them to a good place.

about the current level and not so much of a substantial increase, but it provides for a substantial increase as the number of officers changes. I think there is a lot of other things in the budget besides some of the camera stuff that you talk about and the dollar budget, it sort of fluctuates based on the seniority and the ten year of the people that are within the Police Department, both officers and more traditional civilian folks. And that to me is a lot of instability compared to a personnel ratio.

CHAIRPERSON GAIL BENJAMIN: When you say that unless the Mayor makes a written determination of Fiscal necessity, what does that mean?

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acceptations to the ratio which usually in event of basically Fiscal emergency and that's usually deployed across the board. Not necessarily specific to some sets. It's a general type of caveat that exists in a lot of the budget process.

willing to have language that said that it was — the determination would have to be of a general Fiscal emergency? One of the concerns that I had certainly, when reading that language is that a Mayor could say, there is an emergency here and I am going to take the money from CCRB and so, that's a Fiscal necessity even though other agencies are getting increases. And I think that the point of this was the Mayor has certain things in the first part of the sentence. There is a relationship between the number of officers goes down, their budget goes down.

So, if we are talking about a situation where the number of officers stays the same or goes up, but their budget is going to go down anyway, I think it has to be more than just a letter of I'm taking money away from you but there has to be some

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plan to illuminate the gap or something of that
nature. Is that something that you would consider as
a friendly amendment?

LINDSAY GREENE: I appreciate that concern. I think I would propose not to amend the language in that way because this is language that's consistent in some other places and how we do the budgeting process now and generally speaking, you know, even if you'd make a proposal to change the budget because the personnel number changed, it still goes into the broader bucket to have the budget approved and negotiated between the Mayor and the City Council.

So, I think there is some check on that sort or robbing from you know, place A to sort of go to place B in that regard without trying to change the fundamental concept of Fiscal necessity.

CHAIRPERSON GAIL BENJAMIN: Okay.

JIM CARAS: Can I just say Madam Chair,

Commissioner Greene, when you say no to a friendly

amendment you did it much more delicately then I did.

CHAIRPERSON GAIL BENJAMIN: Any further discussion? Call the question, this is on the amendment offered by Commissioner Greene that would

	CUADEED DEVICEOU COMMICCION 2010
1	CHARTER REVISION COMMISSION 2019 57
2	require the CCRB budget be sufficient to fund
3	personnel service expenses for a number of employees
4	that is equal to .54 percent of the number of
5	uniformed NYPD personnel unless the Mayor makes a
6	written determination of Fiscal necessity.
7	Call the question? Call the roll?
8	COMMISSION CLERK: Commissioner Albanese?
9	SAL ALBANESE: Pass.
10	COMMISSION CLERK: Commissioner Barrios-
11	Paoli?
12	BARRIOS-PAOLI: No.
13	COMMISSION CLERK: Commissioner Camilo?
14	LISETTE CAMILO: Yes.
15	COMMISSION CLERK: Commissioner Caras?
16	JAMES CARAS: No.
17	COMMISSION CLERK: Commissioner Fiala?
18	STEPHEN FIALA: No.
19	COMMISSION CLERK: Commissioner Gavin?
20	PAULA GAVIN: Yes.
21	COMMISSION CLERK: Commissioner Greene?
22	LINDSAY GREENE: Yes.
23	COMMISSION CLERK: Commissioner Hirsh?
24	ALISON HIRSH: No.
25	COMMISSION CLERK: Commissioner Miller?

insufficient and asked for one percent. Now, I know

that one percent is quite a large increase, but I

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COMMISSION CLERK: Commissioner Fiala?

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yes.

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2	STEPHEN FIALA: No with the right to
3	reverse upon similar to the first item in this batch
4	I want to reserve the right to reverse this vote,
5	pending the staffs determination.
6	COMMISSION CLERK: Commissioner Gavin?
7	PAULA GAVIN: No.
8	COMMISSION CLERK: Commissioner Greene?
9	LINDSAY GREENE: No.
10	COMMISSION CLERK: Commissioner Hirsh?
11	ALISON HIRSH: No.
12	COMMISSION CLERK: Commissioner Nori?
13	SATEESH NORI: Yes.
14	COMMISSION CLERK: Commissioner Tisch?
15	MERRYL TISCH: Abstain.
16	COMMISSION CLERK: Commissioner Vacca?
17	JAMES VACCA: If I could explain briefly.
18	I believe that for the CCRB to fulfil it's mission,
19	it has to have resources and as my colleague
20	indicated, they were one of the few agencies that
21	came to this Charter Revision Commission saying that
22	they had insufficient resources. Based on that, if
23	we are going to be addressing CCRB issues in the
24	Charter, I want to be supportive. So, I will vote

1	CHARTER REVISION COMMISSION 2019 61
2	COMMISSION CLERK: Commissioner Weisbrod?
3	CARL WEISBROD: No.
4	COMMISSION CLERK: Commissioner Albanese?
5	SAL ALBANESE: No.
6	COMMISSION CLERK: Chair Benjamin?
7	CHAIRPERSON GAIL BENJAMIN: Yes.
8	COMMISSION CLERK: Four in the
9	affirmative, eight in the negative, one abstention.
10	The motion fails.
11	CHAIRPERSON GAIL BENJAMIN: Okay, so we
12	are back to Proposal Eight as written. Is there any
13	further discussion on Proposal Eight as written? If
14	not, call the question? Is there a second? Please
15	call the roll.
16	COMMISSION CLERK: Commissioner Albanese?
17	SAL ALBANESE: Pass.
18	COMMISSION CLERK: Commissioner Barrios-
19	Paoli?
20	BARRIOS-PAOLI: Yes.
21	COMMISSION CLERK: Commissioner Camilo?
22	LISETTE CAMILO: No.
23	COMMISSION CLERK: Commissioner Caras?
24	JAMES CARAS: Yes.

COMMISSION CLERK: Commissioner Fiala?

here, the CCRB having a fixed budget. But I also

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believe that there has to be some sort of fail safe for the Mayor in a time of Fiscal constraint to not necessarily be in 100 percent formulaic situation and I appreciate the concern that many have raised that the proposed amendments as written, the proposed amendments are loose in terms of how the Mayor makes a determination of Fiscal necessity and under what straight jackets he or she might be able to do that. And we are familiar with instances in the past where Mayor's have cut budgets of other elected officials or departments based on their momentary spats with those departments. But nevertheless, I think that there has to be a way for Mayor's to exercise that kind of Fiscal constraint in periods of true economic crisis and restraint.

So, I would ask the staff to ponder this issue more generally. I am going to vote no here, but I do think that there should be a way to refine this language in a way that protects against what all of us fear while at the same time assuring that the goals that these amendments have can be realized.

CHAIRPERSON GAIL BENJAMIN: That was a no vote, I take it?

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CARL WEISBROD: Yes, I said no.

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COMMISSION CLERK: Commissioner Albanese?

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SAL ALBANESE: Yes.

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COMMISSION CLERK: Chair Benjamin?

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CHAIRPERSON GAIL BENJAMIN: Yes.

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Would you read the roll please?

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COMMISSION CLERK: The vote is six in the

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affirmative, six in the negative with one abstention.

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The motion fails.

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CHAIRPERSON GAIL BENJAMIN: I believe

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this is an important issue and I sense that others

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would also agree that it is an important issue, but

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that we haven't come to a way that we can all feel

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comfortable. So, I would propose that we reconsider

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one of the amendments, so that we can direct staff in

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a particular way, but I would add the caveat that the

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language about Fiscal necessity needs to be changed.

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call for a reconsideration with the understanding, I

So, I would second your

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want to associate  $\ensuremath{\mathsf{my}}$  comments with Commissioner

STEPHEN FIALA:

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Weisbrod. I have those same concerns, there has to

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be some kind of a mechanism in place. If we start

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creating guaranteed budgets with no recourse,

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eventually elected officials are responsible for
everything and nothing at the same time.

So, if there is a way to with the actual original proposal to insert into that proposal, that fail-safe mechanism that Commissioner Weisbrod speaks about. I would certainly then Madam Chair follow your lead because I do agree. This is important but what Carl said is potentially — a lot of negative potential. So, we want to be careful about the unintended consequences of doing something right.

JIM CARAS: Madam Chair?

CHAIRPERSON GAIL BENJAMIN: Yes, Jimmy.

reassess my vote if we get the wording correct here.

I want the CCRB to be adequately funded. We had them come here and tell us that they are not. I just think that we need wording, but I do agree that the staff recommendation is the starting point that I can be supportive of if we can nail down a little further.

CHAIRPERSON GAIL BENJAMIN: Is there anyone else? Alison.

ALISON HIRSH: I would also reconsider my vote on the amendment that Commissioner Greene

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proposed with more clarity around what the
determination for Fiscal necessity.

CHAIRPERSON GAIL BENJAMIN: Okay, we have two proposals on the floor then.

UNIDENTIFIED: I am sorry, would you mind just repeating what the two standing proposals that are on the floor are?

Standing proposals, as I have heard them are one, that we reconsider the amendment that the CCRB budget be sufficient to fund and while changing the — unless the Mayor makes a written determination of Fiscal necessity, to something that also gives the CCRB some reliable sense that their budget can't be cut whimsically or retaliatory. So, I am not sure what the language is.

But I believe that proposal that

Commissioner Greene put on the floor essentially

changes the way it's calculated because it's tied to

the number of uniform officers as opposed to

personnel in general.

CHAIRPERSON GAIL BENJAMIN: That is correct. There is a second proposal on the floor

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2 though that we take Proposal Eight as is and add in 3 this financial fail safe.

UNIDENTIFIED: So, then we got four following including you right. So, yes, there is a reconsideration following your lead.

CHAIRPERSON GAIL BENJAMIN: Is there more discussion on that?

UNIDENTIFIED: I guess I wanted to reiterate, and I feel like a financer or a spreadsheet nerd which I will own, I am, but the ratio purely based on personnel budgets I just think is vague. And we were are talking about a floor, it's not that you can't go above if you deem it necessary and in many instances there are. But I still think a personnel to personnel, like body to body ratio is still a more meritorious approach.

CHAIRPERSON GAIL BENJAMIN: Jim.

JIM CARAS: I would be willing as well to support Proposal Eight with a determination of Fiscal necessity that had some definition to it that was broader and essentially any Fiscal reason. But not the number that Commissioner Greene is suggesting that would essentially leave their budget the same but subject to potential increases.

because I think when 15 or how ever many of us are

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2 here, 13 of us are trying to draft something, it is 3 doomed to failure.

CHAIRPERSON GAIL BENJAMIN: But the lawyers, the lawyers, we have lawyers.

CARL WEISBROD: And when many of us are lawyers it's even more doomed to failure, but I think there is a general consensus that we do want to have a fixed budget for the CCRB and that we don't want the CCRB's budget to get unfixed as a result of a retaliatory spat from either the Police Department or the Mayor or whatever.

And it seems to me rather than trying to refine that right now, since we know where we want to go with this, if we could defer this to June 18<sup>th</sup> and get language from the staff that we could potentially all agree on, I think that would be a much better outcome then trying to fashion that language here among 13 of us.

CHAIRPERSON GAIL BENJAMIN: Well, just in case we are able finish all of our work today, would you be agreeable to staff in sending out the proposal that results from this that they send out before that proposed language for Eight to be included? And then

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we could all have this conversation by email, phone and other technological.

CARL WEISBROD: From your lips to God's ears Madam Chair that we finish tonight. But I think what I am suggesting is that at least with respect to this matter, we know where we want to go. That instead of resolving, refining it tonight, we defer it to the staff grappling with this and hopefully having heard of all this conversation coming back to us either technologically or in person and hopefully with an approach we can all agree on.

UNIDENTIFIED: Madam Chair, I agree with Commissioner Weisbrod, but I do believe we need to do that in person, I don't think it's a good idea because it's an important issue to dive into it through emails. Who knows whats going to happen with that, that can go on and on and on. As you pointed out, this is a crucial issue, I think we should come back and review it on the 18<sup>th</sup>.

JAMES VACCA: I concur.

UNIDENTIFIED: Excuse me?

CHAIRPERSON GAIL BENJAMIN: Yes.

UNIDENTIFIED: There are a number of other proposals in this package that will bump up

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against the same set of language requirements. So, as we come to them, can we just be reminded that we've already had the conversation on the language requirements?

CHAIRPERSON GAIL BENJAMIN: Absolutely.

So, on Proposal Number 8, as we've been discussing, directing staff to add to Proposal Number 8 language that would allow the Mayor in the case Fiscal necessity for the city to amend the budget clearly in a downward direction that staff will come back to us with language that would accomplish that. Is there any further discussion?

CARL WEISBROD: Madam Chair, I think
there is also a murkiness around you know, as Mr.
Caras indicated and as Ms. Greene indicated, a
murkiness around what the formula is as well. So, I
would just ask that the staff look at both of those
issues here.

JIM CARAS: Were you thinking the number as well Carl?

CARL WEISBROD: I'm sorry.

JIM CARAS: The number as well?

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2 UNIDENTIFIED: I think it's whether you 3 calculate it through the whole staff, or you 4 calculate through just a uniform person.

JIM CARAS: Oh, and if I could add to that, that the staff look at the number as well. And again, unfortunately we did vote to expand the jurisdiction of the CCRB, so I realize that that number is probably not going to be significantly different, but if staff feels that it should be a somewhat higher number, I would like to know that at that time as well.

CHAIRPERSON GAIL BENJAMIN: Okay, so let me see if I can fashion a sense of where we are now, so that we can vote on it.

Okay, so what we are going to do now — UNIDENTIFIED: Chair Benjamin, may I suggest that we vote on sending it back? We just voted it down, so if we could vote on sending it back.

CHAIRPERSON GAIL BENJAMIN: We've reconsidered it, did we vote on the reconsideration? No, so it's not with us at all. So, what I would propose we do is that we vote to reconsider Proposal Eight then we set it aside with a direction to staff

COMMISSION CLERK: Commissioner Camilo?

1	CHARTER REVISION COMMISSION 2019
2	LISETTE CAMILO: Yes.
3	COMMISSION CLERK: Commissioner Caras?
4	JAMES CARAS: Yes.
5	COMMISSION CLERK: Commissioner Fiala?
6	STEPHEN FIALA: Yes.
7	COMMISSION CLERK: Commissioner Gavin?
8	PAULA GAVIN: Yes.
9	COMMISSION CLERK: Commissioner Greene?
10	LINDSAY GREENE: Yes.
11	COMMISSION CLERK: Commissioner Hirsh?
12	ALISON HIRSH: Yes.
13	COMMISSION CLERK: Commissioner Nori?
14	SATEESH NORI: Yes.
15	COMMISSION CLERK: Commissioner Tisch?
16	MERRYL TISCH: Abstain.
17	COMMISSION CLERK: Commissioner Vacca?
18	JAMES VACCA: Yes.
19	COMMISSION CLERK: Commissioner Weisbrod?
20	CARL WEISBROD: Yes.
21	CHAIRPERSON GAIL BENJAMIN: Yes.
22	COMMISSION CLERK: The motion carries.
23	CHAIRPERSON GAIL BENJAMIN: Great. Now
24	we are on to the governance. Proposal Nine,

appointment of Corporation Counsel. This proposal

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would provide for the City's Corporation Counsel to be appointed by the Mayor with the advise and consent of the Council.

Any discussion? Mr. Caras.

JAMES CARAS: Yes, I am not asking for a fixed term of one year or two years or three years or four years, so you know, I came on strong on this issue. I feel that if we can support this, that this is a good move to make for the best interests of the city as the Law Department likes to say. So, I ask you all to please support this. Thank you.

CHAIRPERSON GAIL BENJAMIN: Anyone else?
Jimmy

Support of this. The Corporation Counsel to our city is important not just to the Mayor, it's important to Community Boards who are agencies in their own right. They give guidance to agencies, elected officials, the Corporation Counsel rises to that level, so I want to be supportive of that as well.

CHAIRPERSON GAIL BENJAMIN: Sal.

SAL ALBANESE: I'd like to associate with the comments of Commissioner Vacca, I think that the Corporation Counsel has to have a bit more

subject matter at nauseum. I was disinclined at the

2	start of the process. My hope was that a robust
3	memorandum of understanding between the two parts of
4	this hall would have settled this. I have been here,
5	and I want Jim Caras to know, you have twisted my
6	arm, notwithstanding my concerns. I understand that
7	30 years is too long to wait and that this position
8	unlike several other positions that have been
9	discussed with Advice and Consent is extremely
10	unique. This is the Lawyer for the government of the
11	City of New York. There are two sides to this hall
12	and every Mayor, and every Council since David
13	Dinkins forward has had this tension. It is time we
14	end the tension and I think this is a fairly modest
15	way in the big scheme of the things and putting this
16	to bed. I vote Aye.
17	COMMISSION CLERK: Commissioner Gavin?
18	PAULA GAVIN: I vote ves, and I would

PAULA GAVIN: I vote yes, and I would also like to comment that I think this is a fair solution especially without term limits. So, yes.

COMMISSION CLERK: Commissioner Greene?

LINDSAY GREENE: Yes.

COMMISSION CLERK: Commissioner Hirsh?

ALISON HIRSH: Yes.

COMMISSION CLERK: Commissioner Nori?

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CHARTER REVISION COMMISSION 2019 1 78 2 SATEESH NORI: Yes. 3 COMMISSION CLERK: Commissioner Tisch? 4 MERRYL TISCH: Yes. COMMISSION CLERK: Commissioner Vacca? 5 6 JAMES VACCA: Yes. 7 COMMISSION CLERK: Commissioner Weisbrod? CARL WEISBROD: Yes, and I'd also like to 8 explain my vote. I just really want to commend Mr. 9 10 Caras who is a very persuasive magnum opus. Really 11 did turn me around on this issue where I, like many 12 people here as I've said, originally had reservations 13 about this but I really appreciate the work that Jim 14 Caras did on it, and I join my colleagues in voting 15 Aye. 16 CHAIRPERSON GAIL BENJAMIN: 17 COMMISSION CLERK: The motion carries. 18 CHAIRPERSON GAIL BENJAMIN: Proposal Ten is on the Conflict of Interest Board, COIB structure. 19 20 COIB currently consists of the five members appointed by the Mayor with the advice and consent of the 21 2.2 This proposal would change the structure of

COIB to replace two of the Mayoral appointees with

one appointee by the Comptroller and one appointee by

the Public Advocate. 25

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Discussion?

JAMES VACCA: I'd like to make an amendment to change the structure of the COIB, so that it is composed of three members appointed by the Public Advocate, one member by the Mayor and one member appointed by the Comptroller. I do this because Conflict of Interest Boards hears cases and I would estimate that 95 percent of the cases they hear are against city employees that work for the Executive Branch.

The overwhelming number of cases that

COIB hears, are against people who work for the

Executive Branch, who work for the Mayor or his

agencies or his Commissioners. I don't speak about

this Mayor; I speak about the Institution of the

Mayoralty. It does not make sense but more then

that, it's not appropriate to have a Conflict of

Interest Board where the Mayor has the majority of

the votes.

This Conflict of Interest Board, if you believe in good government at all, if anything has to be independent it has to be the Conflict of Interest Board. If anything has to be above reproach, where people have total faith and confidence, it has to be

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the Conflict of Interest Board. I don't have to tell you, you can go back and read newspapers from the last ten to fifteen years and you can see cases where the judgement or the lack of action from the Conflict of Interest Board has been questioned by editorial boards, good government groups and many others.

Now, the configuration I proposed would give the Public Advocate a majority of the members as opposed to the Mayor. This Commission started out where many of us were discussing getting the Public Advocate some formal powers. We basically have not. Our report that's recommended, give him a member of this Commission, a member of that Commission and life goes on.

But I do think that if we're looking for something where the Public Advocate can play a role, it is on COIB. It is when it comes to ethics. I would still give the Mayor one appointment and as I said, this is not about the current Mayor or former Mayor's, this is institutional. If we go forth with the COIB that is continually controlled by the Executive, many people will question actions they take or inaction that they could be accused of.

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2 So, I would pass my colleagues to look at 3 that amendment and I would urge its adoption.

CHAIRPERSON GAIL BENJAMIN: Thank you Jimmy, any further discussion?

SAL ALBANESE: I want to agree with

Commissioner Vacca, I think the Conflict of Interest

Board, it's essential that we even avoid the

appearance of priority and what we are here to do is

and forget about the individuals that are in office,

but how do we create a mechanism that minimizes

Conflicts of Interest and we have seen already a

number of decisions by COIB that were questionable.

There were new stories about potential conflicts.

The law firms that those folks came from were close

to the Mayor and once again, it's not about this

Mayor, it's an institutional issue and I think one of

our fundamental missions is to minimize conflicts of

interests, have checks and balances.

And I think COIB is one of the agencies that has to be above reproach. The weight structured presently, it's not. So, I think that Commissioner Vacca, while he wants the Public Advocate to do more, which is great. Beyond that, it's about checks and

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balances. And I think this is a well wise amendment
that I think we should support.

CHAIRPERSON GAIL BENJAMIN: Alison.

ALISON HIRSH: So, I want to respectfully speak in opposition to this amendment. I think that the Conflict of Interest Board should be outside of politics and by having a good majority of members on that board being appointed by an elected official who is by definition in our Charter at odds with the members of the Mayoral Administration, that is the role of the Public Advocate and is the proper role for the Public Advocate. But I would not want the Public Advocate to have complete oversight and authority over the administrative responsibilities of identifying legitimate conflicts of interest and figuring out how to most effectively govern, understanding that conflicts of interest are only natural and human, and they have to be adjudicated properly.

And so, I think that this amendment has the opposite impact of what Commissioner Albanese said and actually overly politicizes the office of the Conflict of Interest Board and I find that to be very concerning.

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2	CHAIRPERSON GAIL BENJAMIN: Sateesh.
3	SATEESH NORI: Just a quick point of
4	clarification. Under this amendment, what happens to
5	the Advice and Consent for the three members that are
6	not appointed by the Mayor?
7	CHAIRPERSON GAIL BENJAMIN: You have to
8	speak into the mic.
9	JAMES CARAS: I would keep that in place.
10	CHAIRPERSON GAIL BENJAMIN: Paula.
11	PAULA GAVIN: Yes, thank you. I too am
12	opposed to this amendment because I do believe that
13	the recommendation imposes checks and balances with
14	three and two, I do feel we are entering into a good
15	checks and balances with the current recommendation.
16	So, I to oppose the amendment.
17	CHAIRPERSON GAIL BENJAMIN: Jimmy and
18	then Sal.
19	JAMES VACCA: Since the main objection
20	appears to be that I have given the Public Advocate
21	three of the five appointments, I would be willing to
22	modify my amendment to give the Public Advocate only

two. To give one to the Comptroller, one to the

Speaker of the Council and one to the Mayor.

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2 CHAIRPERSON GAIL BENJAMIN: Are you amending your amendment?

JAMES VACCA: I am amending my amendment because the main objection I seem to hear is that the Public Advocate has three appointments. So, I would recommend that we give the Public Advocate two, the Comptroller one, one to the Speaker of the Council and one to the Mayor.

CHAIRPERSON GAIL BENJAMIN: Alison.

ALISON HIRSH: I appreciate the effort, Commissioner Vacca. I quess, let me rephrase my concern of this amendment. I think the Conflict of Interest Board should be an administrative agency that handles potential conflicts of interest and it judicates them in an as an unpolitical of a way as I am sure there is a more eloquent way to possible. say that. I do not think that it should be a gotcha It is a body that staff and leaders of the body. city need to go to ask advice on how best to do their job in the most ethical way possible. And if that become politicized and people who have interests that are potentially better served by the failure of a Mayoral Administration then the success of a Mayoral Administration, the Conflicts of Interest Board

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becomes an incredibly powerful tool to use against that said administration and I think that it could be very dangerous for the functioning of the city.

JAMES VACCA: I think it is very dangerous to leave the Conflict of Interest Board under the control of one politician, the Mayor of the City of New York is a politician, just like it was alleged. Others are politicians, they're all politicians. I am proposing that no one have control of the Conflict of Interest Board because of the fairness that we should be expecting from them.

I am sure that there are people who will oppose any change on this. I think it's wrong, I think it's terrible to think that we should have the current system in place, and have it continue. I know that if I could change this board to five supreme court judges and there would still be a resistance to giving up Mayoral control. I could put Ginsburg on this and there would still be people saying leave it as it is.

CHAIRPERSON GAIL BENJAMIN: Thank you.

CARL WEISBROD: I just want to associate myself with what Alison said. I think she is exactly

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right. This is an administrative body and not a gotcha body and I think the proposal at hand before us with the added caveat that Sateesh clarified which is that the additional appointees, the Comptrollers appointee and the Public Advocates appointee also be subject to the advice and consent of the Council creates exactly the right balance between the Executive Branch of government, the legislative branch of government and the elected officials who are in charge of both our financial matters and the Public Advocate.

JAMES VACCA: Just as long as we know what we are saying, those who have said it, Conflict of Interest Board should be a mayoral agency just like the Parks Department and just like the Police Department. That's good government. I question the judgement and the political wisdom of those who feel that way.

CHAIRPERSON GAIL BENJAMIN: Sal.

SAL ALBANESE: Chair, there is some good points raised about the Public Advocate appointing three members and while I in principal support what Commissioner Vacca is saying, is there a possibility that we could rework this? So, that we can have a

body that is not controlled by one entity but certainly balanced across the board. Maybe the staff can come up with some suggestions to the proposal here that would allow for that.

Right now, this proposal that the staff recommended, still places the Conflict and Interest Board under the domination of the Mayor and that doesn't help anything. I mean, I think the CIRB should be an independent. I almost feel like the Independent Budget Office. It's a very sensitive body, it's a judicial body. It shouldn't be dominated by one politician.

Of course, I understand some of the opposition and a lot of it is unfortunately political, but we should be doing the right thing here.

CHAIRPERSON GAIL BENJAMIN: I think we need to vote on the amendment first as we did the last one and then based on that vote, see where we can go.

SAL ALBANESE: Vote on the amendment as written?

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accept the modification of Sateesh Nori that added
the subject to the advise that all of those
appointees, two from the Public Advocate, one from
the Comptroller, one from the Speaker, and one from
the Mayor would be subject to the advice and consent
of the Council?

JAMES VACCA: I do accept the amendment.

CHAIRPERSON GAIL BENJAMIN: So, the amendment that is on the floor now, which has been further amended, would now say to change the structure of COIB, so that it is composed of five members, two appointed by the Public Advocate, one member appointed by the Comptroller, one member appointed by the Speaker of the City Council, and one member appointed by the Mayor, all subject to the advice and consent of the Council.

SAL ALBANESE: I'll second that.

CHAIRPERSON GAIL BENJAMIN: Excuse me?

SAL ALBANESE: You want to second that

23 | motion?

CHAIRPERSON GAIL BENJAMIN: Let's call

25 the roll on the amendment.

## CHARTER REVISION COMMISSION 2019 1 89 2 COMMISSION CLERK: Commissioner Albanese? 3 SAL ALBANESE: Yes. COMMISSION CLERK: Commissioner Barrios-4 Paoli? 5 6 BARRIOS-PAOLI: Yes. 7 COMMISSION CLERK: Commissioner Camilo? LISETTE CAMILO: No. 8 9 COMMISSION CLERK: Commissioner Caras? JAMES CARAS: I am torn, I see merits on 10 both sides. I was ready to oppose because I felt we 11 12 shouldn't give control to the Public Advocate but at 13 the same time, I also see the merit in what Carl says 14 that two members plus advice and consent over the 15 Mayor's office is somewhat balanced. I am going to 16 vote no but I am not sure I will stay a no with what 17 comes later. 18 COMMISSION CLERK: Commissioner Fiala? STEPHEN FIALA: Yes. 19 20 COMMISSION CLERK: Commissioner Gavin? PAULA GAVIN: No. 21 2.2 COMMISSION CLERK: Commissioner Hirsh?

25 SATEESH NORI: Yes.

ALISON HIRSH: No.

COMMISSION CLERK: Commissioner Nori?

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2 COMMISSION CLERK: Commissioner Tisch?

MERRYL TISCH: No.

COMMISSION CLERK: Commissioner Vacca?

JAMES VACCA: Yes.

COMMISSION CLERK: Commissioner Weisbrod?

CARL WEISBROD: No.

I am going to have to vote no because I do believe that the Mayor having one appointment doesn't work for me. I believe that as the Executive of the city and the person who would carry out in its own way the discipline, the Mayor needs to have appointments on the board who understands both the possibilities of that discipline and where the Mayor would fall. So, at this time, I have to vote no.

COMMISSION CLERK: Five votes in the affirmative, seven votes in the negative, the motion fails.

UNIDENTIFIED: Madam Chair, I would like to propose a modest amendment to proposal ten which simply adds the clarification that Commissioner Nori first made awhile ago that the change to replace two of the mayoral appointees with one Comptroller appointee and one Public Advocate appointee also be

subject to the advice and consent of the Council and with that propose that we move Proposal Number Ten.

CHAIRPERSON GAIL BENJAMIN: Mr. Vacca.

JAMES VACCA: And Madam Chair, I don't know the order of things, that would be your determination, but in order to ease the concerns of the appointments of the Mayor, the four members appointed by the Mayor and your concerns Madam Chair. I would be willing to have two appointees by the Mayor.

CHAIRPERSON GAIL BENJAMIN: Okay, hold on to that thought. We have an amendment right now on the floor which is to amend proposal Ten to add that that Comptroller appointee and Public Advocate appointee would be subject to the advice and consent of the Council. Can we do that by unanimous consent?

ALL: Aye.

UNIDENTIFIED: Yes.

CHAIRPERSON GAIL BENJAMIN: All opposed?

CHAIRPERSON GAIL BENJAMIN: All in favor?

Fine, so that's amended. Now, we have a further amendment from Commissioner Vacca.

JAMES VACCA: I would amend to have two members appointed by the Mayor, one from the Public

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Advocate, one from the Comptroller, and one from the Speaker of the Council, all subject of confirmation.

I hope that this eases the concerns of the Chair and the four members appointed by the Mayor.

CHAIRPERSON GAIL BENJAMIN: Discussion?

Is there any discussion?

that Commissioner Vacca has been flexible. He has been willing to listen to other people's viewpoints and has agreed to some amendments which I think are reasonable but still make the Conflict and Interest Board an independent entity that's not clouded by politics. At least to the extent that it is now, so I think it's a very good and sound proposal. I would hope that the Mayor's representatives would support it.

CHAIRPERSON GAIL BENJAMIN: Would there be any qualifications Jimmy for the persons who are appointed by the Speaker? Do, they have to be lawyer? Could it be a Council Member?

JAMES VACCA: I would be open to having whatever qualifications we now have for the Conflict of Interest Board be mandated upon all the appointing officers. I would be open to having all. Whatever

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qualifications are set forth, must be met by the
appointees of the Mayor, Public Advocate, Comptroller
and Speaker.

SAL ALBANESE: Madam Chair don't we have those qualifications already in place? It states you can't be a lobbyist; you can't be running for office; you can't be a crook.

CHAIRPERSON GAIL BENJAMIN: You can be a crook; you just can't be a felon.

JAMES VACCA: Do the guidelines say that if you are on the COIB, you can not be a lobbyist?

SAL ALBANESE: It does say that, yeah.

JAMES VACCA: You cannot be a lobbyist at that time that you are appointed but you can be a lobbyist in the past?

CHAIRPERSON GAIL BENJAMIN: Yes.

JAMES VACCA: So, we could have lobbyists now on the COIB, I don't know. So, my point is that I would be open to all guidelines and mandates being applied across the board to all the appointing officers. Yes, Madam Chair.

CHAIRPERSON GAIL BENJAMIN: Can I make a further suggestion that would ease my comfort level?

COMMISSION CLERK: Commissioner Camilo?

1	CHARTER REVISION COMMISSION 2019
2	LISETTE CAMILO: No.
3	COMMISSION CLERK: Commissioner Caras?
4	JAMES CARAS: Jimmy, you probably
5	sweetened the pot just enough to make me tip over the
6	other way. I will vote yes, but also with the caveat
7	that if this carries, I am going to think about this
8	between now and the final report.
9	COMMISSION CLERK: Commissioner Fiala?
10	STEPHEN FIALA: Yes.
11	COMMISSION CLERK: Commissioner Gavin?
12	PAULA GAVIN: No.
13	COMMISSION CLERK: Commissioner Greene?
14	LINDSAY GREENE: No.
15	COMMISSION CLERK: Commissioner Hirsh?
16	ALISON HIRSH: No.
17	COMMISSION CLERK: Commissioner Nori?
18	SATEESH NORI: Yes.
19	COMMISSION CLERK: Commissioner Tisch?
20	MERRYL TISCH: I am not a mayoral
21	appointee, but I still vote no.
22	COMMISSION CLERK: Commissioner Vacca?
23	JAMES VACCA: Yes.
24	COMMISSION CLERK: Commissioner Weisbrod?

CARL WEISBROD: No.

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2 COMMISSION CLERK: Chair Benjamin?

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CHAIRPERSON GAIL BENJAMIN: I know you

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are trying Jimmy, but I'm still not comfortable. If

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it passes, I will try and find a way to make myself

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more comfortable, but I am just not there.

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COMMISSION CLERK: The vote is six in the

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affirmative, seven in the negative. The motion  $% \left( 1\right) =\left( 1\right) \left( 1\right)$ 

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fails.

consent.

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UNIDENTIFIED: Now, I would like to move

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Proposal Ten as written and as amended by unanimous

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UNIDENTIFIED: Second.

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CHAIRPERSON GAIL BENJAMIN: Call the

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roll.

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COMMISSION CLERK: Commissioner Albanese?

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SAL ALBANESE: I'd just like to explain

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my vote. I will vote yes, with the caveat that I

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believe this is a slightly better than the present

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constitution of the Conflict and Interest Board. The

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structure is a little better, but I still think it

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 ${\tt doesn't}$  achieve the independence the appearance of

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impropriety that we need for this board but sense

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it's a slight improvement I will vote yes.

3 | Paoli?

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BARRIOS-PAOLI: Yes.

COMMISSION CLERK: Commissioner Camilo?

LISETTE CAMILO: Yes.

COMMISSION CLERK: Commissioner Caras?

JAMES CARAS: I think it's more than a slight improvement Sal. I was convinced by Jimmy, but I think two non-mayoral reps with advice and consent in all the reps is a real improvement. It's still, as Jimmy says has control with the Mayor, but I vote yes. I think it's a good proposal.

COMMISSION CLERK: Commissioner Fiala?

STEPHEN FIALA: Explain. I too want to

commend Council Member Vacca. You have been pushing

this for years. We just went through five

amendments. You are going to get the price at the

end of this. I am going to associate my remarks with

Commissioner Albanese and Caras, this is an

improvement albeit very small over what we have and

if that is before us, it's a yes.

COMMISSION CLERK: Commissioner Gavin?

PAULA GAVIN: I am voting yes, and I do

think it's a significant improvement, thank you.

## CHARTER REVISION COMMISSION 2019

1	98	
2	COMMISSION CLERK: Commissioner Greene?	
3	LINDSAY GREENE: Yes.	
4	COMMISSION CLERK: Commissioner Hirsh?	
5	ALISON HIRSH: Yes.	
6	COMMISSION CLERK: Commissioner Nori?	
7	SATEESH NORI: Yes.	
8	COMMISSION CLERK: Commissioner Tisch?	
9	MERRYL TISCH: Yes.	
10	COMMISSION CLERK: Commissioner Vacca?	
11	JAMES VACCA: Yes.	
12	CHAIRPERSON GAIL BENJAMIN: Now, that's	
13	was I call a really talented statesman.	
14	COMMISSION CLERK: Commissioner Weisbrod?	
15	CARL WEISBROD: Yes.	
16	COMMISSION CLERK: Chair Benjamin?	
17	CHAIRPERSON GAIL BENJAMIN: Yes.	
18	COMMISSION CLERK: The motion carries.	
19	CHAIRPERSON GAIL BENJAMIN: Proposal	
20	Eleven is the MWBE Citywide Director in Office	
21	require that the citywide director of the minority	
22	and Women Owned Business Enterprise, the MWBE program	
23	report directly to the Mayor and require further that	
24	such director be supported by our Mayoral office of	
25	MWBE's.	

1	CHARTER REVISION COMMISSION 2019 99
2	Discussion? Call the question? Call the
3	roll. Second, somebody second, sorry.
4	UNIDENTIFIED: Second, second.
5	COMMISSION CLERK: Commissioner Albanese?
6	SAL ALBANESE: Yes.
7	COMMISSION CLERK: Commissioner Barrios-
8	Paoli?
9	BARRIOS-PAOLI: Yes.
10	COMMISSION CLERK: Commissioner Camilo?
11	LISETTE CAMILO: Yes.
12	COMMISSION CLERK: Commissioner Caras?
13	JAMES CARAS: Yes.
14	COMMISSION CLERK: Commissioner Fiala?
15	STEPHEN FIALA: No.
16	COMMISSION CLERK: Commissioner Gavin?
17	PAULA GAVIN: Yes.
18	COMMISSION CLERK: Commissioner Greene?
19	LINDSAY GREENE: Yes.
20	COMMISSION CLERK: Commissioner Hirsh?
21	ALISON HIRSH: I'd like to explain my
22	vote. I am going to vote yes, but I also do want to
23	be clear that in training an office of minority in
24	women owned businesses in the City Charter is really
25	only a small step forward that does not match the

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scale of the problem that we are facing. Where we must support every effort to improve diversity in our city, by merely trying an existing initiative into law, the Office of MWBE's is ultimately a little bit disappointing in terms of what we could have accomplished on this Commission.

Over the last few months, we have been debating the merits of what kind of City Charter Revisions would bring our city to the 21<sup>st</sup> Century and set us on a course for a brighter more equitable future. And that's exactly why we really need a Chief Diversity Officer in City Hall, in CDO's in every agency. We need someone at the very top to be that compliance and equity watchdog and tackle the pervasive patterns of discrimination that extend throughout city government. It's why we need an office with oversight and enforcement over not just MWBE's but broadly across our city to ensure that city's employees and budget reflect the breath of diversity in our city. These positions have teeth, they are armed with data and power to make change.

By conducting internal audits and assessments, the CDO would reveal discrimination patterns and workforce in procurement and work

for the diversity officer?

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CHAIRPERSON GAIL BENJAMIN: No.

Is this related to the local law that was passed establishing a citywide director? What I am trying to get at is it's my fault, my confusion here, I am looking here at my notes. This particular position, is this a position that exists or is this the new citywide diversity officer that has been proposed?

CHAIRPERSON GAIL BENJAMIN: This is not a new citywide diversity officer.

STEPHEN FIALA: Does this relate to previous legislation passed creating this position?

CHAIRPERSON GAIL BENJAMIN: In 2013. It is not the legislation that you are thinking about that was adopted by the Council earlier this year and that was to be implemented by - I believe May  $1^{\rm st}$ . It is not that.

STEPHEN FIALA: I owe you all an apology. So, this relates to a local law that was established five or six years ago. Okay, so consistent. I would like to change my vote, but I want to explain why. Consistent with what I said at the beginning of this process. It's good to try things legislatively, run it, see how it goes, and then when there is enough

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consensus that something works, and if it is of such substantial import, you then import it into the Charter. My apologies for my confusion. So, I would like to be noted —

CHAIRPERSON GAIL BENJAMIN: Change your vote.

STEPHEN FIALA: Please.

CHAIRPERSON GAIL BENJAMIN: Okay, so if you would read the revised vote count.

COMMISSION CLERK: The revised vote total is 13 in the affirmative, zero in the negative.

On to ballot grouping number four, which is Finance.

Proposal Twelve it has to do with units of appropriation. It would establish a mechanism for which the Council and the Mayor can jointly establish a structure for units of appropriation outside of the confines of the budget season.

What this would mean and there was a lot of discussion about this and I think we all owe Jim in particular a debt of gratitude. There was a lot of discussion about the fact that while the Charter requires meaningful units of appropriation, some of the units of appropriation have been so large as to

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2 make the ability to monitor them and the programs
3 with which they are associated, somewhat impossible.

It is also true that a number of city agencies have moved in discussions with the Council to split their units of appropriation so that people can more closely understand what is being proposed.

In one of our last hearings, Commissioner
Fiala had suggested that the way this should best be
handled is for the Mayor and the Council to find a
way to come together and discuss this and arrive at
reasonable units of appropriation. And that is what
this proposal would do. It would require the
establishing of that mechanism. So, I just wanted to
explain why we are there as opposed to anywhere else.

Is there discussion?

expanding a little bit more. You said that this, in your interpretation, this proposal speaks directly to what I had suggested they do and that's to talk. To negotiate through the normal political process. And we feel that the need and Jim Caras deserves a standing ovation, 30 new units of appropriation this year. I haven't seen that in the last 30 years. So, again Jim kudos. I am just concerned that we are

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going to import into the Charter a direction that two parties in the same building that do this routinely have to talk. I mean, what do we hope to yield from this. That hasn't been achieved since we've already seen success recently and without your advocacy, it would not have happened.

CHAIRPERSON GAIL BENJAMIN: I believe that without this Commission, considering this issue, it would not have happened in the way that it did. And that we want to continue to reward the great behavior of the agency heads who have in fact worked really hard to come up with realistic units of appropriation and to once we are gone, to continue that effort. What I envision and that's really just me, is that there might be, and the staff would come back to us with this. There might be a schedule let's say, that in year one, three agencies, four agencies, come forward with their proposal and that in year two, three more agencies come forward. not envision that it would say that on September 1st, the Mayor and the Council sit down and work this through.

STEPHEN FIALA: So, a kind of binding resolution between the parties, but what happens if

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it doesn't happen? What happens if you know, in year two, previously we had agreed to six new units of appropriation for agency A, B, and C. Walk me through this.

CHAIRPERSON GAIL BENJAMIN: Well, fortunately or unfortunately, there are no budget police other than OMB, I guess, but they are not exactly the police. I am not sure I have a good answer for that at this stage, but I would like to see if we could let this go further to try and come up with one and see if there is a process that we can all agree to and feel comfortable that the sides would in fact have incentives to do so.

STEPHEN FIALA: Forced conversation.

CHAIRPERSON GAIL BENJAMIN: yes.

Not now, it hasn't taken place sufficiently over 30 years. I am just so leery because you have a proposal for me later on for borough presidents that is essentially the same thing. It is forcing conversation and it kills me to have to ask that we put in the Charter language that tells people, you should talk to that side, and you should talk to that

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side. And at the end of the day, what recourse is there? What happens when it doesn't?

So, in other words, it's a hail Mary pass to an extent.

CHAIRPERSON GAIL BENJAMIN: To an extent.

STEPHEN FIALA: If the dialog doesn't happen, nothing happens.

CHAIRPERSON GAIL BENJAMIN: Yeah.

STEPHEN FIALA: Okay.

CHAIRPERSON GAIL BENJAMIN: Jim.

I would say to address that. One, I'd like the staff to try to work on something that's outside of the budget process. I think often, during the budget process the focus is so much on how much money do we get for what, that often these things like units of appropriation in terms and conditions get pushed aside maybe in return greater funding on something or maybe just as that they move down the list of priorities as opposed to you know, how much funding are we getting for the Police Department? How much funding are we getting for the Department of Health?

So, I think having a process and I am confident staff can come up with something. I have

So, I ask for your support and I hope and I'm going to push that its more than forced talking, but I will be supporting some forced talking things as well as we go through the agenda.

So, I will just leave it at that.

STEPHEN FIALA: So, this language will be further flushed out?

CHAIRPERSON GAIL BENJAMIN: Yeah, if you don't like the language and don't think that it works, when we meet again on the actual language, we can eliminate it from the ballot proposals.

## CHARTER REVISION COMMISSION 2019

1	109
2	STEPHEN FIALA: I am very, very concerned
3	but I will vote yes with the right to recall my vote
4	later on.
5	UNIDENTIFIED: I just wanted to echo that
6	I think this is a great compromise, but it ensures
7	for the future that any Mayor and any City Council be
8	responsible to do this. So, I too think it's a great
9	solution.
10	CHAIRPERSON GAIL BENJAMIN: Okay, are we
11	ready to call the question? Second? Call the roll.
12	COMMISSION CLERK: Commissioner Albanese?
13	SAL ALBANESE: Yes.
14	COMMISSION CLERK: Commissioner Barrios-
15	Paoli?
16	BARRIOS-PAOLI: Yes.
17	COMMISSION CLERK: Commissioner Camilo?
18	LISETTE CAMILO: Yes.
19	COMMISSION CLERK: Commissioner Caras?
20	JAMES CARAS: Yes.
21	COMMISSION CLERK: Commissioner Fiala?
22	STEPHEN FIALA: Yes, as previously
23	stated.
24	COMMISSION CLERK: Commissioner Gavin?
25	PAULA GAVIN: Yes.

# CHARTER REVISION COMMISSION 2019

1	110
2	COMMISSION CLERK: Commissioner Greene?
3	LINDSAY GREENE: Yes.
4	COMMISSION CLERK: Commissioner Hirsh?
5	ALISON HIRSH: Yes.
6	COMMISSION CLERK: Commissioner Nori?
7	SATEESH NORI: Yes.
8	COMMISSION CLERK: Commissioner Tisch?
9	MERRYL TISCH: Yes, even though the
10	author stole my cushion. He stole my cushion when I
11	got up one time.
12	CHAIRPERSON GAIL BENJAMIN: He stole your
13	cushion? Would you like mine?
14	MERRYL TISCH: No.
15	COMMISSION CLERK: Commissioner Vacca?
16	JAMES VACCA: Yes.
17	COMMISSION CLERK: Commissioner Weisbrod?
18	CARL WEISBROD: Yes.
19	COMMISSION CLERK: Chair Benjamin?
20	CHAIRPERSON GAIL BENJAMIN: Yes.
21	COMMISSION CLERK: The motion carries.
22	CHAIRPERSON GAIL BENJAMIN: Proposal
23	Thirteen Revenue Estimate. Require the Mayor to
24	submit a revenue estimate by May 25 <sup>th</sup> instead of June
25	5 <sup>th</sup> but allow the Mayor to submit an updated revenue

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estimate after May 25<sup>th</sup> with the consent of the Council. If the Mayor does not provide a separate revenue estimate by May 25<sup>th</sup>, then the Mayor's previous revenue estimate submitted with his or her April Executive Budget will control.

Discussion?

LINDSAY GREENE: Thank you Chair and thank you the staff, I know I sent some modifications to this and some of those made them here. I'd specifically like to make an amendment to the first bullet point. At the end, I don't think we should have - in the event there is an updated revenue estimate after May 25<sup>th</sup>, I don't think that should require the consent of the Council. That inherently will make the revenue estimate political. I think a better way to ensure and safeguard against what may feel like a last-minute change per say, require that the Administration and the Mayor provide an explanation as to the economic or Fiscal nature for the updated revenue estimate. It will basically force the delivery of something that would explain that any updated revenue estimate after May 25<sup>th</sup>, was necessary for a very rare occasion.

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2 CHAIRPERSON GAIL BENJAMIN: Is there discussion? Questions? Oh, sorry, Lisette.

echo the need for the amendment. Typically, revenue estimates change due to a financial or a Fiscal change and that's a factual basis for which to submit a change and demonstrating or talking about why that was, I think is sufficient. I just want to echo my support for the amendment.

CHAIRPERSON GAIL BENJAMIN: Jim.

JIM CARAS: Again, I mean, I think the reason that the consent of the Council is in there is because as Larian Angelo testified before us who was First Deputy Director of OMB and also Council Finance Director, that the revenue estimate often is negotiated when there is a consensus budget. So, if the Mayor and the Council know they are heading towards a consensus budget, it seems to make sense to give them as much time as they both think they need.

So, I actually think that is sort of in keeping with how the budget process works. And then my concern with the economic Fiscal explanation is that again, the exception you know, if there is no showing that there are declining revenues or

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increasing revenues, and that that's why the May 25<sup>th</sup> revenue estimate would be premature. A Fiscal explanation could just be some big company in the city is late in their June or their quarterly payments or something and we're waiting for that. You know, there could be a lot of sort of Fiscal reasons that may not end up effecting revenue. So, I am worried that the exception would sort of swallow the rule.

LINDSAY GREENE: I hear you Jim. I think the challenge is any of those things are indeed factual things. There are instances where those changes could be material and I think that in this scenario, even in the amendment, the Council and the Mayor, they are still negotiating overall total budget, but I think the emphasis that currently exists in the Charter is that the majority of that consent is focused on the expense out of the ledger and not the revenue.

I don't think an approval over the revenue number and the expense number, I don't think that's good for Fiscal responsibility and I think it really enhances the political nature of the

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2 negotiations in a way that I don't think is 3 productive.

CHAIRPERSON GAIL BENJAMIN: Carl.

Angelo who I have to say on this particular issue, was probably the most credible witness before us who has been on both sides of this, both as the negotiator and representative of the Council and also as Deputy Director of OMB, and you know when directly asked, Larian Angelo said that if it were up to her, she would leave this exactly — the language in the Charter exactly the way it is. And while you are right Jim, that as with everything else, it's subject to conversations, discussions between the Council and the Mayor and that's just the way the ebb and flow of the budget process works.

I think the key to this is that

ultimately the Mayor has to be responsible for the

revenue estimate and I think what the proposal, at

least the intent of the proposal is to take a step

further in terms of giving at least a revenue

estimate earlier than the Charter currently requires.

But not to change the fundamental realities on the

ground. And so, that's why once you include the

### CHARTER REVISION COMMISSION 2019 1 115 consent of the Council, you really are changing the 2 3 fundamental balance and that's why I support Lindsay's amendment; although I would frankly just 4 leave it as the Mayor submits a revenue estimate by 5 May 25<sup>th</sup>, then which could be amended. 6 7 But I think that I am really guided by what Larian said, which I think has worked rather 8 well over the last 40 years. 9 10 CHAIRPERSON GAIL BENJAMIN: So, are you suggesting Carl, a further amendment? 11 12 CARL WEISBROD: I'm supporting Lindsay 13 Greene's amendment, which I think is more thoughtful then anything I could propose. 14 15 CHAIRPERSON GAIL BENJAMIN: Are there any 16 further discussions on this? Seeing none, call the 17 question. 18 UNIDENTIFIED: Second. CHAIRPERSON GAIL BENJAMIN: Let's call 19 20 the roll on the amendment. COMMISSION CLERK: Commissioner Albanese? 21 2.2 SAL ALBANESE: Pass. 23 COMMISSION CLERK: Commissioner Barrios-Paoli? 24

BARRIOS-PAOLI: Yes.

1	CHARTER REVISION COMMISSION 2019
2	COMMISSION CLERK: Commissioner Camilo?
3	LISETTE CAMILO: Yes.
4	COMMISSION CLERK: Commissioner Caras?
5	JAMES CARAS: No.
6	COMMISSION CLERK: Commissioner Fiala?
7	STEPHEN FIALA: Yes.
8	COMMISSION CLERK: Commissioner Gavin?
9	PAULA GAVIN: Yes.
1,0	COMMISSION CLERK: Commissioner Greene?
11	LINDSAY GREENE: Yes.
12	COMMISSION CLERK: Commissioner Hirsh?
13	ALISON HIRSH: Yes.
14	COMMISSION CLERK: Commissioner Nori?
15	SATEESH NORI: Yes.
16	COMMISSION CLERK: Commissioner Tisch?
17	MERRYL TISCH: Yes.
18	COMMISSION CLERK: Commissioner Vacca?
19	JAMES VACCA: No.
20	COMMISSION CLERK: Commissioner Weisbrod?
21	CARL WEISBROD: Yes.
22	COMMISSION CLERK: Commissioner Albanese?
23	SAL ALBANESE: Yes.
24	COMMISSION CLERK: Chair Benjamin?

# CHARTER REVISION COMMISSION 2019

1	117
2	CHAIRPERSON GAIL BENJAMIN: With the
3	caveat that Merryl Tisch talked about earlier, the
4	economic Fiscal explanation, if we could just have a
5	little more clarity on what that is and what it
6	means, then my yes would stand on the amendment.
7	On the amended proposal, is there
8	additional discussion? If not call the question?
9	UNIDENTIFIED: Second.
10	CHAIRPERSON GAIL BENJAMIN: Call the
11	roll.
12	COMMISSION CLERK: Commissioner Albanese?
13	SAL ALBANESE: Pass.
14	COMMISSION CLERK: Commissioner Barrios-
15	Paoli?
16	BARRIOS-PAOLI: Yes.
17	COMMISSION CLERK: Commissioner Camilo?
18	LISETTE CAMILO: Yes.
19	COMMISSION CLERK: Commissioner Caras?
20	JAMES CARAS: I am about torn, yeah, I'll
21	pass.
22	COMMISSION CLERK: Commissioner Fiala?
23	STEPHEN FIALA: Yes.
24	COMMISSION CLERK: Commissioner Gavin?
25	DAIILA CAVIN. Vos

COMMISSION CLERK: Commissioner Caras?

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1	119
2	COMMISSIONER CARAS: I guess I don't have
3	to be so torn anymore. I will vote yes with Chair
4	Benjamin's caveat but even a little bit on steroids
5	that we really have to work to make that financial
6	reason meaningful and not just any financial reason.
7	COMMISSION CLERK: Chair Benjamin?
8	CHAIRPERSON GAIL BENJAMIN: I would like
9	to have my comments associated with those of

Commissioner Caras, who has worked long and hard on these issues and as I stated before, that the defining of this economic Fiscal explanation needs to be less vaque.

COMMISSION CLERK: The motion carries.

CHAIRPERSON GAIL BENJAMIN: Proposal Fourteen, Budget Modification Timing. Require that periodic financial plan updates be accompanied by any proposed budget modification necessitated by such update provided that such modifications maybe filed with the Council within 30 days after the relevant plan update is provided to the Council.

Any discussion? Call the question.

UNIDENTIFIED: Second.

CHAIRPERSON GAIL BENJAMIN: Call the

roll. 25

		ISION COMMIS	CION 201	1 Ω	
1	CHARLER REV	ISION COMMIS	510N 20.	19	120
2		COMMISSION (	CLERK:	Commissioner	Albanese?
3		SAL ALBANESI	E: Yes.		
4		COMMISSION (	CLERK:	Commissioner	Barrios-
5	Paoli?				
6		BARRIOS-PAOI	LI: Yes	s <b>.</b>	
7		COMMISSION	CLERK:	Commissioner	Camilo?
8		LISETTE CAM	ILO: Ye	es.	
9		COMMISSION (	CLERK:	Commissioner	Caras?
10		JAMES CARAS	: Yes.		
11		COMMISSION	CLERK:	Commissioner	Fiala?
12		STEPHEN FIA	LA: Yes	· .	
13		COMMISSION	CLERK:	Commissioner	Gavin?
14		PAULA GAVIN	: Yes.		
15		COMMISSION	CLERK:	Commissioner	Greene?
16		LINDSAY GREE	ENE: Ye	es.	
17		COMMISSION (	CLERK:	Commissioner	Hirsh?
18		ALISON HIRS	H: Yes.		
19		COMMISSION (	CLERK:	Commissioner	Nori?
20		SATEESH NOR	I: Yes.		
21		COMMISSION (	CLERK:	Commissioner	Tisch?
22		MERRYL TISC	H: Yes.		
23		COMMISSION (	CLERK:	Commissioner	Vacca?
24		JAMES VACCA	: Yes.		

finally getting the light of day.

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In my memo to you, I talked about this
being a very unique opportunity to finally address
this issue. We've talked about it for years. The
impediments while not insubstantial or not
insurmountable. But we chose not to do that in the
past. I said that we also had an opportunity to
address the issue relating to the retiree health
benefits trust fund, which is a good idea when it was
conceived, it's a good idea now. However, I do
believe the time was right for us to codify that into
the Charter first of all and to appropriate strings
to it. So as to ensure that that liability which now
is about \$105 billion is dealt with with that program
as opposed to that particular fund being used as a
Rainy-Day Fund de facto.

I am not going to push an amendment to deal with that because I realize that you can only get so much and Madam Chair, I want to thank you because I think you know, this was my number one priority and, in the past, we punted, punted.

I want you all to know this. If there was nothing else that we did, nothing else that we did, this is the most important thing we will have done, and it isn't about numbers. I often hear you

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are concerned about the budget, the numbers, numbers, numbers. I hate numbers. I am terrible at math.

This is really about the poorest of the poor and the middle class. Because they are the ones who have from the time, we started having recessions until now, they're the ones that always suffer. It's the service cuts that hit them the most. It's their social safety nets that eviscerated and it's taxes that are imposed on them.

This isn't about cold numbers, this is about responsible, and I use the term, ethical fiscal stewardship. That's what's missing in this country and quite frankly despite good efforts, and I want to applaud Speaker Johnson, I want to applaud the Mayor for the monies they set aside through the normal mechanisms, but that is not an answer. These surplus roles and the other mechanisms we've used, they work fine when things are fine and then when things aren't fine, they work fine for about an hour and a half and then the axe falls.

So, what you do today if you vote affirmatively for this, is you vote to protect the poorest of the poor and the middle class who will suffer the most during economic down turns. So, I

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really thank you for indulging this issue. I want to commend the Citizens Budget Commission. I have sent you their report, I have talked about it. I wish we could have done more, but this is a very, very significant first step and then it would be off to Albany to deal with the necessary legislation there.

The only thing I would ask is that in the final language, a rainy-day fund as a concept is great, but it's got to be tied to something significant. We've got to bind the size, the scope, the inputs and the withdrawals. Otherwise, the rainy-day fund doesn't work, and staff has that material, so I wont belabor the point. But I thank you all, I think we have a chance to do something really, really extraordinary and create the type of ethical fiscal stewardship that is sorely lacking in the world today.

So, I urge your yes vote.

 $\label{eq:chairperson} \mbox{CHAIRPERSON GAIL BENJAMIN: Jimmy and} \\ \mbox{then Jim.}$ 

JAMES CARAS: I just need clarity because when you talk about the Rainy-Day Fund, which I am in favor of as well. But it says that such changes will

STEPHEN FIALA: So, in a previous

commission, I talked about the most egregious example

I can give is after the 2000 downturn and the

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subsequent 911 attack on this country, this city took a massive hit. And the City Council and the then Mayor in my view, did something that was unconscionable. We were four Fiscal Years away from paying off the MAC bonds, 30 years from the 75 crisis. In order to save \$500 million in one fiscal year, think of it as a home mortgage. Because we were so strapped for cash then, the City Council and the Mayor had no choice in their view but essentially, they went to Albany and they said, would you take this off our hands, refinance this for over another 30 years.

essentially renegotiated, and they don't get paid off until 2033. So, as result of that, we're going to deal with a longer runway in implementing this. But this Commissioner Vacca is a necessary first step.

This gives the push for the Speaker and the Mayor and the Council to go to Albany and say, deal with this amendment. We know how to manage our budget, we have the best budgetary system in America, and we do.

What we do today will strengthen it during those downturns. This is just the missing link I think that has been missing all along and it

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really addresses those rocky waters. I think the Citizen's Budget Commission talked about weathering the storm. That's what it does, it weathers the storm for the poorest of the poor and for the middle class.

I wish we could get it. I have wrestled with this for 22 years, so, no, no, no, no. What this is, is the moral authority for the city to go up to Albany and say, we have done our part and the people of New York have spoken and said, there shall be a rainy-day fund, so now let's begin to amend all of the financial emergency acts, statutes that are impediments to doing this. We can shorten the term from 2030 backwards, but the worst-case scenario, it would be at the expiration. I am willing, since it's been 22 years waiting, another decade is not what I want, but not having this means we continue to have the poorest of the poor and the middle class suffer perennially, downturn after downturn after downturn. But I share your frustration.

CHAIRPERSON GAIL BENJAMIN: Okay.

JAMES VACCA: I am completely supportive of the concept of a Rainy-Day Fund. I do have one area that I think I differ from Steve on and that's I

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2 have a concern that we not mandate when money has to 3 be put into the fund.

I think that needs to be a negotiation between the Council and the Mayor in the budget process and I think that's probably the only thing I agreed with all the OMB people who appeared before us. That said, you know, that we should not be saying when, how much money has to be put in, because there could be times when you know that money may have to be taken from other essential services.

So, I think in the case of the role that's always negotiated. In the case of the retiree health benefits trust fund, that's always negotiated.

I think I would be able to wholeheartedly support a plan where the inputs are negotiated but the outputs, the withdrawals can only be made in times of decreasing revenues or unexpected significant expenses. Something to that effect.

STEPHEN FIALA: Well Jim, I operate under this philosophy, what is it, the good can't be the enemy of the perfect. I have great concerns. If you don't have a tight structure, but I have greater concerns if we don't have any structure at all.

This battle has been too long for it to
go down for that. I would urge though that the
Commission provide as some supporting material, you
know, when legislation is passed, years later
something's in court and the litigators all say, go
get the memorandums of understanding and see what
their intent was back then, right? Let's see what
the original intent was. I would love it if in that
documentation we gave an expression that we do
believe that the CFOA which is the national
organization that sets these parameters is the right
mechanism, and we strongly advise and urge compliance
with that.

But I do understand your concern and I will be damned if I am going to let this go down, because I want everything. So, I am certainly prepared, and I thank you.

JIM CARAS: I can work with that.

CHAIRPERSON GAIL BENJAMIN: Any further discussion? Would somebody describe for me is there a change in this Proposal Fifteen? No changes, okay. Then, call the question. Second? Call the roll.

COMMISSION CLERK: Commissioner Albanese?

PAULA GAVIN: Yes.

COMMISSION CLERK: Commissioner Greene?

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2	LINDSAY GREENE: Yes.
3	COMMISSION CLERK: Commissioner Hirsh?
4	ALISON HIRSH: Yes.
5	COMMISSION CLERK: Commissioner Nori?
6	SATEESH NORI: Yes.
7	COMMISSION CLERK: Commissioner Tisch?
8	MERRYL TISCH: Yes.
9	COMMISSION CLERK: Commissioner Vacca?
10	JAMES VACCA: I want to thank
11	Commissioner Fiala for his work on this and the total
12	effort he put into this was amazing, but he believes
13	in this and he took it to task and I commend him, and
14	I think it's something long overdue. I vote yes.
15	COMMISSION CLERK: Commissioner Weisbrod?
16	CARL WEISBROD: I also vote yes and also
17	commend Commissioner Fiala for his passion on this
18	issue and for his focus on it and also the Citizens
19	Budget Commission which testified before us on the
20	importance of this and I happily vote yes.
21	COMMISSION CLERK: Chair Benjamin?
22	CHAIPERSON GAIL BENJAMIN: Yes.
23	COMMISSION CLERK: The motion carries.
24	CHAIPERSON GAIL BENJAMIN: Proposal
25	Sixteen. Guaranteed budgets for the Public Advocate

2	and Borough President require that the personnel
3	budgets for the Public Advocate and Borough
4	Presidents be set at or above their respective Fiscal
5	Year 2019 personnel budgets adjusted for inflation,
6	provide for a mechanism in which the Mayor can
7	propose and the Council may adopt, a lower budget in
8	cases where the Mayor has established there is a
9	fiscal necessity for doing so. In Fiscal Year 2019,
LO	the personnel budget for the Public Advocate was \$3.3
L1	million. For the Borough Presidents were \$4.8
L2	million in the Bronx, \$5.2 million in Brooklyn, \$4.2
L3	million in Manhattan, \$4.0 million in Queens and \$3.6
L 4	million in Staten Island.
L5	Discussion? Jimmy.
L 6	JAMES CARAS: Just a point of
L7	clarification. So, we are setting the budgets where
L8	they are in FY 2019 but then they will be
L 9	automatically adjusted for inflation every year?
20	CHAIPERSON GAIL BENJAMIN: Well, there is

a possible amendment to establish 2020 as the  $\,$ 

baseline year instead of 2019. But yes, whatever the

baseline year is, there would adjusted for inflation

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thereafter.

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JAMES CARAS: So, that would not require
Council action and the Mayor would be compelled to
include the inflationary increase in his budget and
then if there was money up and above that for the
Public Advocate or the Borough Presidents, that would
be at the discretion of the Mayor and the Council?

CHAIPERSON GAIL BENJAMIN: Correct.

JAMES CARAS: Okay.

CHAIPERSON GAIL BENJAMIN: Merryl.

MERRYL TISCH: You know this reminds me of a conversation we had an hour and a half ago and I want to remind us that we promised ourselves not to repeat the conversation. And I would just also like to say there needs to be a mechanism in which the Executive in charge has the ability to make a decision should there be a fiscal crisis. Not to punish but should there be. And so, I intend to vote yes with that caveat.

CHAIPERSON GAIL BENJAMIN: I agree with that caveat. I was just going to offer an amendment which has been suggested by a number of the offices that are contained herein that since by the time this is adopted it will be Fiscal Year 2020. That we use Fiscal Year 2020 as the baseline budget.

STEPHEN FIALA: Yes.

1	CHARTER REVISION COMMISSION 2019
2	COMMISSION CLERK: Commissioner Gavin?
3	PAULA GAVIN: No, because of the adjusted
4	for inflation.
5	CHAIRPERSON GAIL BENJAMIN: We are only
6	voting on the amendment. Okay.
7	COMMISSION CLERK: Commissioner Greene?
8	LINDSAY GREENE: I second Paula's
9	question, yes to 2020 instead of 2019 but not on the
10	language regarding inflation.
11	CHAIRPERSON GAIL BENJAMIN: Okay.
12	COMMISSION CLERK: So, that's a yes on
13	the motion to change it to 2020?
14	LINDSAY GREENE: Yes.
15	COMMISSION CLERK: Commissioner Hirsh?
16	ALISON HIRSH: Yes.
17	COMMISSION CLERK: Commissioner Nori?
18	SATEESH NORI: Yes.
19	COMMISSION CLERK: Commissioner Tisch?
20	MERRYL TISCH: Yes.
21	COMMISSION CLERK: Commissioner Vacca?
22	JAMES VACCA: Yes.
23	COMMISSION CLERK: Commissioner Weisbrod?
24	CARL WEISBROD: Yes.
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COMMISSION CLERK: Chair Benjamin?

2 CHAIPERSON GAIL BENJAMIN: Yes.

COMMISSION CLERK: The motion carries.

CHAIPERSON GAIL BENJAMIN: I understand there area some — that Paula you, I would assume want to offer the amendment or someone that the budgets not be automatically adjusted for inflation removing that language, is that correct?

PAULA GAVIN: Correct.

CHAIPERSON GAIL BENJAMIN: Is there

11 discussion?

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PAULA GAVIN: I would just like to add that you know, there are times you may need to adjust the budget that are independent of inflation that applies to the entire budget. We naturally react to that and the Council and Mayor negotiate that. I don't think anything should be automatically indexed to inflation in the budget.

CHAIPERSON GAIL BENJAMIN: Alison.

ALISON HIRSH: So, my concern without having any kind of indexing or method for adjustment is that you know, in a very short number of years, the baseline budget will be going down as opposed to up in all practicality. Is there another method of indexing that you would feel more comfortable with?

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You know, often minimum wage increases for instance are tied to the consumer price index instead of to inflation. Is there something because it strikes me as concerning to set a baseline budget at a time when we know that over time an exact dollar figure becomes less meaningful.

CHAIPERSON GAIL BENJAMIN: I hear your point. I mean I think any index might be problematic. I think the amendment includes some language that gives the Mayor some flexibility to adjust that floor, so to speak, if necessary. Is that not sufficient?

ALISON HIRSH: Sorry, the language as I read it gives the Mayor the mechanism to propose a lower budget where there a Fiscal necessity but not a higher budget.

CHAIPERSON GAIL BENJAMIN: I think yes, I think there is an inherent idea that the budget can always go higher if the Mayor and the Council agree.

Rather than having it being automatic.

ALISON HIRSH: I guess I would argue that having no way to index defeats the purpose of setting a baseline budget for the offices.

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2 CHAIPERSON GAIL BENJAMIN: Okay, Carl you 3 were next.

CARL WEISBROD: Yeah, I certainly agree that to simply require and I think Alison implicitly agrees to this as well, to simply requiring an index to inflation does not - it's not appropriate really for any item in the budget. But at that same time, a desire to in effect protect the relationship of the elected officials budgets relative to the city as a whole in a sense. And I would suggest just going back to what Dr. Tisch said earlier, this is really quite similar to the issue we confronted earlier. And I would ask on this that the staff try to struggle and come up with language that protects against a malignant intent on the part of the Executive or the Executive and Council together, as we discussed with respect to the CCRB.

But also, recognizes that ultimately this is the kind of issue that in times of Fiscal stress, the body politic has to deal with and so, we have to face this issue with the CCRB, and I suggest a similar hard look by the staff here.

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CHAIPERSON GAIL BENJAMIN: So, are you suggesting that we would leave in the language cost of living or whatever?

CARL WEISBROD: I don't think we should,

I feel quite uncomfortable about and I think we all

recognize simply indexing this to inflation is as

with any policy in the budget, not as with any item

in the budget. Not good budget management but we

want to protect basically the relative budgets of the

other elected officials with other offices. And

protect particularly against political payback.

CHAIPERSON GAIL BENJAMIN: I think it was more than that was spoken about. I think it was also just if the budget remains frozen in the same amount, it's worth less money every year. So, if you have 25 staff members and each staff member is making \$10,000.

CARL WEISBROD: Well, but the city's budget as a whole could stay frozen for a year or two or three. We've been going through a period of rising revenues in the city for the last several years but let's not assume that that's going to proceed forever. It won't and we could easily have, and we have had many times over my lifetime,

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inflation with a serious reduction in city revenue.

And so, I just think we have to come up with an approach that recognizes that we don't want to see these elected offices lose ground relative to the budget but to index it to inflation.

CHAIPERSON GAIL BENJAMIN: Do you have a different suggestion then inflation?

very difficult to have to index it at all. I do
think that what we want to protect against is an
inappropriate intent on the part of either the
Executive or the legislative or the Executive and
Legislative together if they are unhappy with a
particular Borough President or the Public Advocate.
And I do believe that it's possible for the staff to
come up with an approach. That's all that I am
saying.

 $\label{eq:chairengen} \mbox{CHAIPERSON GAIL BENJAMIN: Lilliam and} \\ \mbox{then Alison.}$ 

LILLIAM BARRIOS-PAOLI: Yeah, I think you know, it's more than that. I think we want to provide a stable budget so that they can do the job they are supposed to do. And what we have seen the

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2 last few years, is that their budget is certainly not 3 appropriate to the job that they have to do.

So, look, we pegged the CCRB to some percentage of the Police Department budget. We pegged IBO to some percentage of OMB's budget. So, shouldn't the Public Advocate and the Borough Presidents be pegged to some percentage of the Mayor's budget? You know, the office of Mayor's budget and that's more objective and that certainly is not arbitrary in any way.

CARL WEISBROD: It may be an approach worth looking at, I'm just saying I think we all recognize what the objective is, and we all recognize the risk that we are trying to avoid. And so, I don't think that we are going to come up with the exact language tonight and again, I would ask the staff to look at it.

 $\label{eq:chairengen} \mbox{CHAIPERSON GAIL BENJAMIN: Alison and} \\ \mbox{then Jimmy.}$ 

ALISON HIRSH: I just want to first associate myself with what Dr. Barrios-Paoli said. I think that is worth looking at. I also think what Commissioner Weisbrod point about if the city's revenues go down and the rest of city governments

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budget goes down, then these offices shouldn't be
exempt from that. I think that is a valid point.
So, I would say we cannot be in a situation where the
rest of the city budget is going up and these offices
are by default going down.

 $\label{eq:chairenson} \mbox{CHAIPERSON GAIL BENJAMIN: Okay, Jimmy} \\ \mbox{and then Steve.}$ 

JIMMY VACCA: These offices are there for a reason. These offices represent entities that are independent of the Mayor and these offices are asking for an inflationary increase. I think the rate of inflation last year was 2 percent.

So, maybe in the Bronx, we would get a \$150,000 more for the Borough Presidents office.

Even in times of Fiscal crisis, this is peanuts.

Peanuts, why don't we look at the expansion of the Mayor's office in the past 15, 20 years. How many more employees.

Do you think it would be nice to limit the Mayor to 1 percent or 2 percent? Of course not.

We're limiting these people to 1 or 2 percent to recognize that they are independent entities. We are already a city where the Mayor is all powerful. Our

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form of government is the Mayor form of government.

The Mayor is the most powerful person.

So, if we have the Public Advocate and the Borough Presidents, I think mandating an inflationary increase, look at the numbers of their budgets. 2 percent, 3 percent to Staten Island 3.6 million, peanuts. And we are arguing over this. I don't know, do we want any check on the Mayor or maybe we want a more powerful Mayor but we, on this Commission, are retaining these offices. We've decided to retain them.

Well, give them a little bit of not having to go cup in hand every year to the Mayor and the Council for bones. They should not have to do that. They should have a budget that is guaranteed because if they don't have a budget that's guaranteed with a small inflationary increase, yes. If they don't have that, they have to come to the entities that they are independent of for the money. That's the whole point.

And that point was made by Tisch, James for years. That point is being made by Jumaane now and by the Borough Presidents and they are right.

CHAIPERSON GAIL BENJAMIN: Steve.

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exactly what we have been dealing with for 30 years right? This is why the original Commission and the Eight subsequent Commissions. Dr. Barrios-Paoli and I served together on the 2004-2005 Commission. It took it up, it's taken up in every Commission.

What we have is the distance of time now.

30 years removed, right. To your point Council

Member Vacca, Dean Lane, Doug Mosio and a host of
other who were there, said that they didn't do
enough. That this was an office that they really
needed for political reasons and for legitimate
perspective reasons. There are three levels of
governance, local, borough and citywide. And the
Borough Presidents got a lot taken away and got very
little given. And what they were given was
insufficient.

Now, with respect to budgets, I share

Commissioner Weisbrod's concerns, I always have. I

think what you are saying is we want to find a way to

insulate these actors, these political actors from

cuts that are not related to anything other than

economic downturn cuts, right?

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2 CARL WEISBROD: Well, I would say we want 3 to insulate them essentially politically motivated cuts.

Politically motivated. STEPHEN FIALA: think Commissioner Barrios-Paoli who probably has more experience than anybody in government been there and done everything. Your proposal actually is in my mind's eye the logical middle ground and it seems to be the logical direction that we are moving in.

As we get into this experiment 30 years removed, we've had the argument with the CCRB, with COIB, with all of these agencies. IBO has always been the model that everybody uses. It's pegged, it's pegged, it's pegged. If they set the precedent then, well, why can't we do it now?

So, if there is no objection, I think what you are saying is that you would like us to amend the proposal to find some kind of a formula tied to the office of the Mayor, that will solve the issue of the erosion of funding because of the Mayor not granting, right. When a rising tide, when the Mayor's budget goes up then, which indicates good economic times, I think that's your point Lilliam Then everybody's budget should go up. But

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that their existing mechanism still that under extraordinary circumstances, to Dr. Tisch's point, there is a need to have some kind of a way to cut. It think that's the fairest mechanism than anybody could conceive of. And say you have an amendment on the floor, but I think trying to bridge all of the concerns. We need to do something to your point. We need to do something about this.

JAMES VACCA: Can I just respond to

Steve? I do agree we need to do something, and I

understand what Lilliam is saying. I think unlike

the comparing or pegging IBO to OMB where their

functions are very similar, or even the CCRB. The

Mayor's office as Lilliam who has been there many

times can attest. Is an ever-changing entity. A lot

of things are in the Mayor's Budget. A lot of things

leave the Mayor's Budget, go out and go into various

agencies.

So, I am not convinced that that is the right thing to peg it to. I do agree, I think again as we discussed with the CCRB, I do think that we do want to protect these elected offices from politically malevolent budget cuts. I mean, I think that's the goal and so, again, ask staff to try to

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come up with an approach, table this for now and I think we all have the same goal and the same fears.

And so, we should be able — this is more a matter of a mechanism then a principal and so, I would hope that we could come up with a way to do it.

CHAIRPERSON GAIL BENJAMIN: Steve, would you like to state what it is we are asking staff to do?

STEPHEN FIALA: I think Commissioner Weisbrod.

Welcome to jump in and say that I have totally misunderstood. For Proposal Number Sixteen, we would like staff to come back with language that would require some manner of assuring the personnel budgets of the Public Advocate and Borough Presidents. That would have the year 2020 as its baseline budget but would allow for a way for the budgets to be flexible and tied to something whether the Mayor's office or some other objective criteria, when it came to have the budget would increase.

I think Carl though, I would add to what you said that there is not just the concern about the malevolent Mayor or the malevolent Council, both of

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which could and have been true, but is also just the
concern that each year if the budget doesn't have an
automatic way to increase, each year that particular
amount of money buys less and less which is the
starvation possibility. No, I think it's both
issues.

PAULA GAVIN: So, I made the motion to remove the inflation indexing, so I would amend that motion to remove the inflation indexing but create a ratio to protect the offices.

CHAIRPERSON GAIL BENJAMIN: How does that sound?

UNIDENTIFIED: Could you repeat that?

PAULA GAVIN: I would make a motion to remove the inflation indexing to create a ratio to protect these offices.

LISETTE CAMILO: Can I just for clarification, I thought that we were discussing similar to what we did with the previous proposal to table a vote on this proposal while the staff look into and prepare or clarify language.

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2			CHAIRPER	SON	GAIL	BEN	JAM:	IN:	Yeah,	but
3	Paula	is	suggesting	anc	ther	way	to	go.		

PAULA GAVIN: So, in a way I thought we had actually in the CCRB, we approved it based on the conceptual agreement but in a decision to rewrite it. So, in a way I was thinking it was very similar. But it was taking out the inflation indexing, which is currently in the motion. I am willing to go either way. I mean if we want to just send it back for rewrite, but I was trying to get the conceptual agreement approved.

UNIDENTIFIED: You have to change Fiscal Year 2019 to 2020.

 $\label{eq:chairperson gail benjamin: Right, we did} % \begin{center} \begin{cen$ 

JAMES VACCA: If I can make a motion to table this item, I think that's the best approach. I believe that the inflation 1 percent, 2 percent is a floor, but I do understand there is a hesitation about how we insulate these offices and protect them. So, I would make a motion to table at this time.

STEPHEN FIALA: Just a point of clarification. Does it table the entire discussion without any direction to staff?

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JAMES VACCA: Table with direction to

staff to come back with a report based on our

concerns about insulting these offices and protecting

them going forth and giving them adequate budgets.

UNIDENTIFIED: I am still stuck on Commissioner Greene's amendment from like 20 minutes ago and now, Commissioner Gavin's.

to suggest as follows. That except for the 2020 amendment, and using that as the baseline, that all the amendments be withdrawn and that what we adopt is a direction for staff that using the year 2020 as a baseline they come back with a mechanism for the orderly conduct of budgeting for the Public Advocate and Borough Presidents and with as Merryl has said, with a response to the Mayor having the ability in a Fiscal downturn or however we are expressing this and to not use that method or to lower the budgets basically. I am sorry if that's not clear.

PAULA GAVIN: Chair that's already in the second bullet. Provide for a mechanism in which the Mayor could propose.

CHAIRPERSON GAIL BENJAMIN: Right. So, with that, which may not be as clear as I have been

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earlier in the evening. Is there discussion? Or can we by unanimous consent direct staff to do that and to come back to us?

STEPHEN FIALA: I move to do that.

CHAIRPERSON GAIL BENJAMIN: By unanimous consent, all in favor?

ALL: Aye.

CHAIRPERSON GAIL BENJAMIN: Opposed?

Okay, so staff understands the direction.

There was one more amendment on this, I think.

Proposal Number Seventeen, Ulurp

precertification notice period. For projects subject

to Ulurp require that a project summary sufficient in

detail, so as to put the effected community on notice

of impending land use action entering public review

be transmitted to the effected Borough Presidents and

Community Boards and Borough Board I guess, if

required and be published online before such

application is certified as complete by the

Department of City Planning. The summary must be

published, transmitted no later than 30 days before

the application is certified and the certified

application must be consistent with the project

summary that is published and transmitted.

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Discussion? Jim.

JIM CARAS: I am concerned that this doesn't really do anything. It requires a notice that pretty much any Borough Presidents Officer Community Board can get by asking the Department of City Planning for a list of pre-applications. As originally conceived, this was supposed to be a 60-day period and require allow for comments by the Borough President and Community Boards and require a response to those comments and I would like to see that put back.

I know Steve talked about you know, forced talking, I am worried that the way this has evolved, it's forced. Dropping a piece of paper in the mail with information that you could get without the piece of paper. So, it doesn't even reach the level of forced talking.

So, I would ask Commissioners to please consider putting some meat on this.

CHAIRPERSON GAIL BENJAMIN: Discussion?

I mean, I am going to take the prerogative and then

Jim and then Carl and then anybody else?

We have had the discussion I know, and my understanding was what was being requested was

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notification. We do have a Ulurp process and during that process, as imperfect as it may be, all of the people you are talking about have time periods for comment.

I am concerned about the idea of establishing a pre-Ulurp Ulurp comment period and I am concerned that that takes away from the process that we have. I think Ulurp, there are places and ways in which Ulurp could use some fresh air on all sides. We all know that Community Boards are not all equal. They don't all use their time periods well, but to establish a pre-Ulurp Ulurp just seems to me to avoid the question of whats wrong with Ulurp.

You were next Jimmy.

JAMES VACCA: I tend to agree with both the Chair and Commissioner Caras. I think both of you have put together concisely the problems with this recommendation.

To have the community boards go online and make suggestions in a 60-day period or ask questions, I mean, that kind of reminds me right now, of the Community Boards making Capital Budget recommendations. Have any of you ever seen Community Boards make recommendations on the Capital Budget?

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And for years, back to when I was a District Manager, the response from every agency says no money for this, no money for that. They don't give a response. They don't give a detailed answer. They just say it's not in our plans. Well, of course, it's not in your plans. The Community Board's asking for it knowing it's not in your plan. That's what Community Boards get.

So, I know that we're concerned about community engagement, at least we say we want more community engagement and the voters voted for a community engagement panel on the last referendum in November on Charter Revisions. I have suggested that at the Interagency Level, when the City Planning Commission convenes meetings with city agencies, interagency meetings are convened for a year or two before an item is ulurped and certified. At those meetings there should be the Community Board District Manager and a representative of the Borough President's office. They are city agencies.

So, how can the Department of City

Planning have pre-Ulurp scoping and design meetings

and meet with applicants about development projects

and the Community Board and the Borough President who

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are city agencies are not there while DOT is there, while Parks is there, while DDC is there and all the other agencies.

That's where that involvement makes sense. This is all much to do about nothing. What I see in front of me is more of the gobbly gook basically. Let's get down to brass tacks and that's what community board are entitled to. We don't treat Community Boards as full city agencies and they are and then when they object to a project, we say, oh you are all a bunch of nimbies. Sure, we brought you in after we determined what we were going to do. What do you think the Community Boards are going to feel like. And by the way, I have to say something Madam Chair and I will end here.

When I first became a Community Board member in 1977, they were called Community Planning Boards in the old Charter before they were brought on as Community Boards. They were Planning Boards; they should be part of the planning process and we have to engage them and bring them in. So, I would make a suggestion that we do so and that we specify this in the Charter.

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2 CHAIRPERSON GAIL BENJAMIN: Thank you.

3 Carl.

CARL WEISBROD: Well, I will simply associate myself with the comments of the Chair, because I think that the purpose of this proposal was as the Chair said, to provide notice. Now, the reality is that in most cases, certainly when it's city application and when it's a large application, and when a private applicant is seeking something. In most cases and in every case when it comes to a city application, there is extensive discussion with the community well before certification.

The purpose of this was to assure that in those cases where that for one reason or another, hasn't taken place, that the Community Board and the Borough President have some advanced notice before Ulurp formally starts. But to amend this to require a longer notice, 60 days, during which time for some reason or another, maybe the application changes. By having a 30-days' notice it's reasonably fresh but still giving advance notice to the Community Board and to the Borough President.

And then to require on top of that, responses back and forth is as the Chair is saying

	CHARTER REVISION COMMISSION 2019
1	157
2	creating a pre-Ulurp Ulurp and extending Ulurp from
3	seven months to who knows how long. So, I support
4	the proposal as it stands, and I oppose the
5	amendment.
6	CHAIRPERSON GAIL BENJAMIN: Anyone else?
7	Call the question on the amendment which is to extend
8	the period to 60 days and require applicant responses
9	to comments submitted during such period. Call the
10	question. Second? Call the roll.
11	COMMISSION CLERK: Commissioner Albanese?
12	SAL ALBANESE: Pass.
13	COMMISSION CLERK: Commissioner Barrios-
14	Paoli?
15	BARRIOS-PAOLI: Yes.
16	COMMISSION CLERK: Commissioner Camilo?
17	LISETTE CAMILO: No.
18	COMMISSION CLERK: Commissioner Caras?
19	JAMES CARAS: Yes.
20	COMMISSION CLERK: Commissioner Fiala?
21	STEPHEN FIALA: No.
22	COMMISSION CLERK: Commissioner Gavin?
23	PAULA GAVIN: No.
24	COMMISSION CLERK: Commissioner Greene?
25	LINDSAY GREENE: No.

## CHARTER REVISION COMMISSION 2019

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COMMISSION CLERK: Commissioner Hirsh?

ALISON HIRSH: Pass.

COMMISSION CLERK: Commissioner Nori?

SATEESH NORI: Yes.

COMMISSION CLERK: Commissioner Tisch?

MERRYL TISCH: No.

COMMISSION CLERK: Commissioner Vacca?

JAMES VACCA: I vote no because this does not address the issue of community engagement and community board meaningful participation, no.

COMMISSION CLERK: Commissioner Weisbrod?

13 CARL WEISBROD: No.

COMMISSION CLERK: Commissioner Albanese?

SAL ALBANESE: Yes.

16 COMISSION CLERK: Commissioner Hirsh?

ALISON HIRSH: Yes.

18 COMMISSION CLERK: Chair Benjamin?

CHAIPERSON GAIL BENJAMIN: No.

COMMISSION CLERK: Five votes in the affirmative, eight votes in the negative. The motion

22 fails.

23 JIM VACCA: Can I make a motion. Madam

24 Chair, can I?

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this topic in B or C Madam Chair and I had emails where I did make the suggestion and I made it

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publicly at previous public hearing we've had, and I don't see it anywhere.

So, I make it as an amendment now, but I know I have publicly stated it and I have emails.

CHAIPERSON GAIL BENJAMIN: I will certainly allow you to bring it up on B and C when we do those but not as an amendment to Seventeen.

JIM VACCA: But I think, Madam Chair, if I can urge your indulgence, I think its germane to Number Seventeen because we are talking about Community Board notice. It's germane.

CHAIPERSON GAIL BENJAMIN: I don't think it's the notice that you are talking about. We are talking about Community Board, a particular project statement and project summary that is to be provided 30 days before certification. You are talking about meetings that may occur at some time prior to that point.

So, I don't think that they are the same issue. As I said, I think that as a matter of C we can take this up at the next meeting and you can propose it, but I don't think it's an amendment in the same area as Proposal Seventeen.

JAMES VACCA: I accept your rule.

1	CHARTER REVISION COMMISSION 2019
2	CHAIPERSON GAIL BENJAMIN: Okay.
3	LILLIAM BARRIOS-PAOLI: I believe that we
4	were voting not on the amendment but on the actual
5	motion Seventeen, so I want to clarify.
6	CHAIPERSON GAIL BENJAMIN: Oh, okay.
7	LILLIAM BARRIOS-PAOLI: I would have
8	voted no to the amendment.
9	CHAIPERSON GAIL BENJAMIN: Okay, so
10	Commissioner Lilliam is changing her vote because she
11	thought it was on the whole.
12	COMMISSION CLERK: The revised vote total
13	is four in the affirmative, nine in the negative.
14	CHAIPERSON GAIL BENJAMIN: Okay, so
15	Proposal Seventeen as is. Discussion? Call the
16	question? Call the roll please.
17	COMMISSION CLERK: Commissioner Albanese?
18	SAL ALBANESE: Pass.
19	COMMISSION CLERK: Commissioner Barrios-
20	Paoli?
21	BARRIOS-PAOLI: Yes.
22	COMMISSION CLERK: Commissioner Camilo?
23	LISETTE CAMILO: Yes.
24	COMMISSION CLERK: Commissioner Caras?

JAMES CARAS: Yes.

## CHARTER REVISION COMMISSION 2019

1	CHARTER REVISION COMMISSION 2019  162
2	COMMISSION CLERK: Commissioner Fiala?
3	STEPHEN FIALA: Yes.
4	COMMISSION CLERK: Commissioner Gavin?
5	PAULA GAVIN: Yes.
6	COMMISSION CLERK: Commissioner Greene?
7	LINDSAY GREENE: Yes.
8	COMMISSION CLERK: Commissioner Hirsh?
9	ALISON HIRSH: Yes.
LO	COMMISSION CLERK: Commissioner Nori?
L1	SATEESH NORI: Yes.
L2	COMMISSION CLERK: Commissioner Tisch?
L3	MERRYL TISCH: Yes.
L 4	COMMISSION CLERK: Commissioner Vacca?
L5	JAMES VACCA: Yes.
L 6	COMMISSION CLERK: Commissioner Weisbrod?
L7	CARL WEISBROD: Yes.
L8	COMMISSION CLERK: Commissioner Albanese?
L 9	SAL ALBANESE: Yes.
20	COMMISSION CLERK: Chair Benjamin?
21	CHAIPERSON GAIL BENJAMIN: Yes.
22	COMMISSION CLERK: The motion passes.
23	CHAIPERSON GAIL BENJAMIN: Proposal
24	Eighteen is for an additional Ulurp Review Time for

Community Boards. As many of you know, the Community

2	Boards have long asked for additional time in the				
3	summer months when they don't need regularly or at				
4	times at all. This proposal would provide that				
5	Community Boards have 90 days instead of 60 days to				
6	review Ulurp applications that are certified by City				
7	Planning in June and 75 days to review Ulurp				
8	applications certified by DCP between July 1 <sup>st</sup> and				
9	July 15 <sup>th</sup> inclusive.				
10	Discussion? Call the question? Can we				
11	all the question by unanimous consent?				
12	SAL ALBANESE: Yeah.				
13	CHAIPERSON GAIL BENJAMIN: Second?				
14	STEPHEN FIALA: Yes.				
15	CHAIPERSON GAIL BENJAMIN: Call the				
16	question by unanimous consent, all in favor?				
17	ALL: Aye.				
18	CHAIPERSON GAIL BENJAMIN: Opposed?				
19	And with that, we end our part A. I				

And with that, we end our part A. I
would ask the Commissioner at this point; we have
part B and C which we will not do in this way. My
intention is that if there are items on part B and C,
or elsewhere as Commissioner Vacca raised, that
Commissioner wish to bring back to the floor to try

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2 and add to A, we will do those items and only those 3 items.

It is 20 to 10, I don't know if people would like to stay and attempt to do it or if they would like to come back on the 18<sup>th</sup>? Can I get a show of hands for how many people would like to come back on the 18<sup>th</sup>?

One, two, three, four, five, six, seven.  $\mbox{UNIDENTIFIED: Wait, wait. Come back on} \mbox{the $18^{th}$ or do it now?}$ 

CHAIPERSON GAIL BENJAMIN: Yeah.

UNIDENTIFIED: Do we have to come back anyway?

CHAIPERSON GAIL BENJAMIN: Well, we had those two items that we are directing staff to come back with a fully fleshed out proposal.

UNIDENTIFIED: So, wait. So, I was looking at B and C during the evening when some of the conversation was going on and one of the things that struck me about items in B and C was in the context of the conversation that we had tonight, some of those items become clear. Some become a little more murky and I think that for one, I want to go back. I want to see the next write up that staff

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2	does. Because I know you guys have been doing
3	nothing for weeks, when do we get the next edits or
1	language? I withdrawal the question. Let me put it
5	differently dear.
5	When we get the next edits, I think that
7	B and C will get some more clarity to them.

CHAIPERSON GAIL BENJAMIN: Well, we are going to get the edits for the two items that we asked staff to go back and rework and I would anticipate we will have those on the 18th.

UNIDENTIFIED: And what about specific language for some of these recommendation?

CHAIPERSON GAIL BENJAMIN: The language that would be used for the ballot etc., will be forthcoming for our July meeting.

UNIDENTIFIED: Okay, so I will do what everyone else wants to do, but I am exhausted.

CHAIPERSON GAIL BENJAMIN: Al, Sal not Al. I am sorry.

SAL ALBANESE: I would recommend that we come back on the 18<sup>th</sup> for the rest of the items. I mean, I have got a number of items that are pretty exhaustive. I mean, I've got an exhaustive presentation on at least one or two of them.

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2 CHAIPERSON GAIL BENJAMIN: You are going 3 to exhaust us?

SAL ALBANESE: Well, that's my objective.

So, we have been here for almost three and a half,

almost four hours. I would appreciate it if we could

come back and deal with those items then.

CHAIPERSON GAIL BENJAMIN: Paula.

PAULA GAVIN: my only question is on part B; those are ones that are there any that we can eliminate tonight from Part B or any that we should chose from Part B or should we come back and look at all of those in Part B?

CHAIPERSON GAIL BENJAMIN: Is there anyone who intends to pull something out of Part B to try and put it on Part A at this moment and time?

Okay, so we can't eliminate Part B.

Paula had asked the question as to whether we could just excise Part B because no one had issues that they wish to discuss in Part B, but we do have people who have issues in Part B that they would like to discuss and move to Part A. So, we can't do as Paula asked. You don't have to explain what the issues are now, it's enough to know that we

of open meetings law.

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2	CARL WEISBROD: Can we amend the Open
3	Meetings Law? No, I'm just teasing. I am just
4	teasing, just teasing, just teasing.
5	CHAIPERSON GAIL BENJAMIN: Okay, I
6	misspoke, I am told it is cleaner for us to adjourn
7	without making any promises about the rest of this
8	list. I would suggest as a courtesy however, that i
9	people have intentions of bringing things up from
LO	Part B or Part C, and trying to get them on to Part
L1	A, that they let us know so that we can all think
L2	about it.
L3	JAMES CARAS: Madam Chair, should we send
L 4	it to staff or circulate it ourselves to the members
L5	CHAIPERSON GAIL BENJAMIN: It's always
L6	nice if you send it to staff and then staff can
L7	circulate it. But if you'd like to do it yourself,
L8	feel free.
L 9	JAMES CARAS: No, whatever works best.
20	UNIDENTIFIED: I think staff is too young
21	to be up writing in the middle of the night. I get
22	your emails in the middle of the night. It's

CHAIPERSON GAIL BENJAMIN: Okay, I would like to thank everybody for their participation and

pathetic guys, pathetic.

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CHARTER REVISION COMMISSION 2019 particularly those of you who stuck it out with us as we have debated and talked and clashed and come together on these issues. I believe that the sense of the group is that we are going to adjourn this meeting and that we will reconvene on the 18th at 6:00 in this room. CARL WEISBROD: I make a motion to adjourn Madam Chair. UNIDENTIFIED: Second. CHAIPERSON GAIL BENJAMIN: Everybody seconds for him; I have to drag it out of you. Call the roll. Voice vote, all in favor? ALL: Aye. CHAIPERSON GAIL BENJAMIN: All opposed? [Gavel] Meeting adjourned. 

Worldwide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date April 22, 2019