CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

NEW YORK CITY CHARTER REVISION COMMISSION 2019

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September 20, 2018 Start: 6:17 p.m. Recess: 8:57 p.m.

HELD AT: Queens Borough Hall

120-55 Queens Blvd. Jamaica, NY 1124

B E F O R E: GAIL BENJAMIN

Chair

COMMISSIONERS: Sal Albanese

Lilliam Barrior-Paoli

Lisette Camilo James Caras

Eduardo Cordero, Sr.

Stephen Fiala Paula Gavin Lindsay Greene Alison Hirsch

Rev. Clinton Miller

Sateesh Nori Dr. Merryl Tisch

James Vacca Carl Weisbrod

## A P P E A R A N C E S (CONTINUED)

Adrienne Adams, New City Council Member

Jonathan Bailey, Democratic Socialists of America

Rita Requena, Queens Resident

John White, Budget & Legislative Director for NYC Council Member Francisco Moya & appearing for Council Member Francisco Moya

Marlin Meta, Reginal Plan Association, NYC

Joseph Bello, Member, New York City Veterans Advisory Board, Bronx Borough President's Veterans Advisory Council

Lynn Ellsworth, Founder of Human Scale NYC and Chair of Tribeca Trust, Manhattan

Boris Santos, New York City Council Employee

Shirley Phipps, NYC League of Women Voters

Clifton Diaz, Chairman of the Board, Rochdale Civic Association

Dr. Arlene Baxter, NYC Department of Education

Natalia Pillar, Event Organizer, Bushkan (sp?) Society in America

Chuck Apelian, Vice Chair of Community Board 7

Bill Callahan, Community Board 12

John Park, Executive Director, MinKwon Center for Community Action

Ms. Rodriguez, Animal Advocate

Brett Lynn, Americans for Political Advancements

2 [background comments, pause]

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CHAIRPERSON BENJAMIN: Good evening and welcome to today's hearing of the Charter Revision Commission of the City of New York, established pursuant to Local Law 91 of 2018. I am Gail Benjamin, and I'm honored to lead this commission as It is my pleasure to call this meeting to First, I'd like to recognize that we are order. joined by Commissioners Paula Gavin on my far left, Lisette Camilo, Commission Sal Albanese, Commissioner Meryl Tisch, Commissioner Jimmy Vacca is here. he stepped away, Commissioner Sateesh Nori. On my right is my counsel, David. On his right it Jim-Commissioner Jim Caras. To his right is Commissioner Cordero, and I recognize that we have a quorum. is the third public hearing in our ongoing effort to engage the public in the generation of ideas about way in which the City Charter can help the city work better. The Commission was established by legislation adopted by the City Council and as appointments from each of the Borough Presidents, the Public Advocate, the Comptroller, the City Council and the Mayor. We, the 15 of us represent a crosssection of New Yorkers. We live throughout the five

NEW YORK CITY CHARTER REVISION COMMISSION 2019 boroughs of the city, we work in diverse fields, our diverse backgrounds, ages and names, and here come Commissioner Vacca. But what we share is a love of our city and a desire to help shape our city's future and to meaningfully participate in changing the document that will provide the basis for this task. Given that you're here today, I know that you are already aware of the importance of the Charter and how we live our everyday lives here in New York City. The Charter provides the manner in which the City handles public money and provides goods and services to residents throughout the city. It defines the responsibilities of government officials as well as our city agencies, and provides the framework for the use and development of land in the city. We're all here tonight to proposed ideas that can strengthen the compact between citizens and their governments, ideas that can provide a transition from the city of 1989 to the city of 2050. These ideas may rebalance the rights and responsibilities of our agencies, or our government official may streamline our budget or may redefine how the city uses its land or purchases its goods and services. We welcome all of your idea, and thank you for sharing them with us. If you wish

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 to testify today, please fill out a speaker's slip -and they look like this, and they are in the back of the room -- and submit it to our staff. Please make your points clearly and succinctly, as we want to understand the issues you raise. We're happy to accept any written testimony you may have either today or over the course of the coming weeks and months. Our web address and Twitter feed is on the pamphlets, which are spread throughout this room. All testimony in whatever form you choose to submit it will be included in the record and made available to the Commissioner's staff and to the public. will also hold Twitter and telephone town halls in the coming months to provide more opportunities to hear from you. We hope to gather a robust set of proposals that will be—and we will be conducting additional hearings in the spring to present the results of our research and analysis, and receive further feedback. By September of 2019, we will share with you a set of revisions to the Charter, which will then be put before all of you on the ballot of November 2019. Again, we thank you for being here and taking part in this momentous task. As our first order of business I will entertain a motion

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 7
to adopt the minutes of the Commission's September

17<sup>th</sup> public hearing, which have been previously
provided to the commissioners, and are available in
draft form on the Commission's website. Do I hear a
motion to approve? Thank you Commissioner Cordero.

Is there a second.

COMMISSIONER: Second.

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CHAIRPERSON BENJAMIN: Any discussion?
All those in favor say aye.

COMMISSIONERS: [in unison] Aye.

CHAIRPERSON BENJAMIN: Opposed? The motion-motion carries. We will now hear testimony from the public on proposals to revisions—for revisions to the City Charter. Your testimony will be limited to three minutes per individual in order to ensure that we can hear from everyone who wishes to speak. After you testify, members of the Commission may have questions for you to follow up on your ideas or proposals. I will call the first panel up. The first panel, Council Member Adrienne Adams, Jonathan Bailey from the New York City Campaign for a ECRB. If you could come up and have a seat, and Leandra Requena—Requena. Thank you. [background comments, pause]

NEW YORK CITY CHARTER REVISION COMMISSION 2019

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2 COUNCIL MEMBER ADAMS: [off mic] Good evening members. [on mic] Good evening members of the 3 Charter Revision Commission. I'm Council Member 4 Adrienne Adams, and I am a lifelong resident and city 5 representative from Southeast Queens and the past 6 7 Chairperson of Community Board 12, Queens. member of the New York City's Council Progressive 8 Caucus, and I will be testifying on our behalf. 9 this testimony I will be focusing on the City's Land 10 Use power and process specifically on why the city 11 12 needs a comprehensive plan with a real fair share 13 analysis, and independent City Planning Commission and a better more transparent and accountable way to 14 15 engage communities. This issue is a priority for the 16 22 members of our caucus who represent districts across the five boroughs of New York City. 17 18 Opposition to recent rezonings have made it clear New Yorkers are unhappy about the city's current land use 19 The current system frustrates community 20 process. members, grassroots organizers, elected officials, 21 2.2 and planners alike. This is because the city's 23 approach to planning is basically reactive. Without a larger citywide plan in place, we react to private 24 developments, natural disasters, school seats, and 25

NEW YORK CITY CHARTER REVISION COMMISSION 2019 homelessness, and other important infrastructure needs randomly. As an elected official from Southeast Queens, I can tell you from my experience the status quo of ad hoc planning is just not working. Communities like mine bear the brunt of the lack of fair share in our city planning. We need a larger vision based on equity, a vision in which lowincome communities do not have to solely bear the brunt of the city's every housing or infrastructure needs. We need to envision a land use process where communities are empowered and the equitable distribution of city resources, facilities, and new developments is prioritized. As a first step, I want to share five guiding principles that reflect the Caucus's values and will drive the development of our recommendations moving forward. Number 1: Equity and fairness to ensure that all communities are doing their fair share, and have access to affordable housing services and amenities and a healthy environment. Number 2: Proactive and responsive plans that account for the housing needs for this growing city as well as existing conditions and infrastructure needs. Number 3: Inclusive engagement to ensure all New Yorkers have a voice in

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     land use decisions regardless of age, income,
     ability, gender, religion, race or ethnicity. Number
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     4: Resiliency and sustainability to quard against
     the future impacts of natural disasters and climate
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     change and Number 5: Transparency and accountability
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    to ensure that New Yorkers understand how and why
     decisions are made, how to participate, and how those
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     decisions will affect them. Guided by these
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     principles, the Progressive Caucus is working with
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     our community [bell] partners to develop specific
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     recommendations to achieve the following three goals:
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                CHAIRPERSON BENJAMIN: [interposing]
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     Okay.
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                COUNCIL MEMBER ADAMS: Is that time?
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                CHAIRPERSON BENJAMIN: That sign means
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     your three minutes are up.
                COUNCIL MEMBER ADAMS: Okay.
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                CHAIRPERSON BENJAMIN: But if you could
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     wrap up.
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                COUNCIL MEMBER ADAMS: Okay, in
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    conclusion then-well, let me just go through it-to
     create a comprehensive planning framework that
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     includes the fair share analysis; make the City
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Commission.

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independent Planning Commission, the Charter would—would have to require it to be truly independent in that the Chair of the Planning Commission can't also be the head of the Department of City Planning.

That's just an example, but we haven't yet developed detailed recommendations as to whether the chair

CHAIRPERSON BENJAMIN: Sateesh.

should be elected or appointed and by whom.

Thank you. With respect to Fair Share, I work with families who are on the brink of homelessness here in Queens. One of the issues that comes up is whether families who are displaced can be near their communities if they're in a shelter let's say. It's not something that you would be in favor of in your Fair Share Analysis.

COUNCIL MEMBER ADAMS: The answer, the short answer to that would be yes. As it currently stands right now we know that low-income communities and communities of color currently share the brunt of the burden throughout the city. So fair share—what the Progressive Caucus is looking for is true fair share, and equitability across the entire city.

2 CHAIRPERSON BENJAMIN: Mr. Caras.

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3 COMMISSIONER CARAS: Thank you, Council
4 Member. I know as our Chair said that the

Member. I know as our Chair said that the

Progressive Caucus will be—you will be issuing a more

comprehensive set of proposals, but since you stated

that you were also formerly Chair of Community Board

12 in Queens, and I—in my day job I work very closely

with the 12 Manhattan Community Boards especially in

Land Use decisions. I was just curious if you wanted

to address perhaps not about the Progressive Caucus,

how—in terms of Community Board Reform and more

engagement in the Land Use process if you could

address that from your own, you know, history and

experience.

COUNCIL MEMBER ADAMS: Absolutely. Thank you so much for that question. You know, as—as the former chairperson of Community Board, one of the biggest frustrations is really was the lack of transparency in the ULURP process. Community Boards typically get issues pretty much when the issues have already been decided. We'll get the last bit of it and say here it is. Go ahead and take a look at it, vote on it, this is what you get. Unfortunately, or fortunately as you know, community boards take their

NEW YORK CITY CHARTER REVISION COMMISSION 2019 14

work very, very seriously. So, as a part of

reformation of community boards again we're looking

for transparency and we're also looking for fairness,

and—and more of the share of true governance of the

City of New York comparable with the work of the

community board not just on paper, but in actuality.

COMMISSIONER CARAS: Thank you.

COUNCIL MEMBER ADAMS: Thank you.

CHAIRPERSON BENJAMIN: And now, Mr.

Bailey.

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JONATHAN BAILEY: Good evening. My name is Jonathan Bailey. I am a resident of Queens. Ι'm here actually also with DSA, the Democratic Socialists of America, here in support of a-the New York City Campaign for an elected Civilian Review Board. All of us who are working with-to support and elected Civilian Review Board were mothers, teachers, students, unionists, city employees, social workers, artists, activists and voters. Simply put, we recognize that we need-that we have a police accountability crisis in our country and New York City is no exception. We have paid out millions of dollars towards-towards the individuals who have been affected by police abuse, but even that being the

NEW YORK CITY CHARTER REVISION COMMISSION 2019 15 case we recognize that in that 2016 out of the 4,283 complaints that were received by this Civilian Committee Review Board, only 1,500 of those were actually investigated, and out of those investigations, there is only 518 officers who were actually disciplined, but none of those officers were actually fired, and only 20 officers were suspended or lost vacation for more than 20 days. extremely important that we can connect to communities in such a way that they don't feel as if they're-as if police officers rule with impunity over them. And when the biggest-the biggest discipline that the-that the city that individuals who live here in New York see police receiving is a loss of vacation days, it creates a culture of great distrust within-towards the NYPD. So, it's for this reason that it's extremely important that we actually move to an elected Civilian Review Board. This elected Civilian Review Board would be created—we have had 17 districts created out of three districts of City Council together and there would be one individual that would sit on the board from each of those districts as well as an additional four individual that would sit on this board or the places in which

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     the precincts the NYPD precincts that received the
    most complaints, that way there's representation from
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     the communities that are actually receiving the
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     greatest affect of-of the [bell]
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                CHAIRPERSON BENJAMIN: We get the idea.
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                JONATHAN BAILEY: Yeah, I'm trying to be
    respectful of everybody's time.
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                CHAIRPERSON BENJAMIN: You can finish,
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    please.
                JONATHAN BAILEY: Oh, yes. So in sum,
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     this is-it's important to be able to have trust in
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     the NYPD and it's important that we are able to
     divide responsibility and oversight to a department
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     that actually rests outside of the NYPD.
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                CHAIRPERSON BENJAMIN: Thank you very
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    much, Mr. Bailey. Are there any questions?
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                COMMISSIONER ALBANESE: Just a quick one.
    Have you done—has your group done an analysis of over
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     the 500 complaints that were brought to the CCRB?
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                JONATHAN BAILEY: Oh, that was 518--
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                COMMISSIONER ALBANESE:
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                JOHN FOGARTY: --for 2016 that were
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     recognized as actually being like validated as an
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     issue.
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2 COMMISSIONER ALBANESE: Have you guys

done an analysis of the kinds of incidents that were not disciplined enough? How many—how many of those

officers should have been fired in your opinion?

JONATHAN BAILEY: Well, that—that I mean that I-I-I believe that there should be-like there needs to be due process, and as such it's kind of hard for me to say. This is my opinion that, you know, X amount of police officers need to be fired. You know, due process and that being actually democratic is very important, but the issue kind of goes further, right, because, you know, there's-there is first of all a lot of people don't feel comfortable coming forward and complaining about police abuse and so like the-the over 4,000 complaints that were received that represents onlyonly a small chunk of what actually people are experiencing on the streets of New York. So, that that—that in order to actually facilitate a process where like civilians here in New York City actually feel comfortable coming forward, there needs to be a new actual organization, but it was only 1,400 officers that were even investigated. So, the-the

issue is really just more than like our police

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COMMISSIONER NORI: I think we fully

understand the scope of the problem, but even in the last election voter turnout was below 40%. So would an elected board given low voter turnout help address

6 some of these problems that you're raising?

no misgivings that this is as a program will—will solve all of—all of our problems in terms of police accountability, and furthermore, the issue of—of voter turnout is definitely, definitely an issue that we want to be engaging with, but low voter turnout I guess to me is in the least an argument for there not being a separation. You know there should still be an opportunity for the public to be able to make decisions and be able to affect change regarding the way that police interact in their communities.

CHAIRPERSON BENJAMIN: James.

COMMISSIONER NORI: Thank you for your testimony. I'm sympathetic to the notion that some certain oversight bodies may require a better level of independence, but to follow up on the prior question, I think when we—when we set School Board elections, the turnout was—I mean 40% would have been. I don't know if the turnout was 4%. You know,

NEW YORK CITY CHARTER REVISION COMMISSION 2019 20 it was miniscule. So, has your organization thought about any other ways of achieving independence as sort of a Plan B? I mean I'd be interested to hear if your organization, and you don't have to answer that now, but it—it would be interesting for me to hear if there are perhaps other ways of achieving a certain level of independence.

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understand how that also plays into the—the concern that here in New York City we have a very small percentage of people turning out to vote, but, you know, the Democratic Socialists of America as well as the other individuals that are supporting the—the campaign for an elected Civilian Review Board. We are radically committed to democracy, and so it's very, very important to us that this is something that's actually handed—handled in—in—that there's a democratic process to it. So, for us that would be individuals having that——having access to—to vote on these individuals who would be sitting on this board.

COMMISSIONER CARAS: Okay, thank you.

JONATHAN BAILEY: Thank you

CHAIRPERSON BENJAMIN: Thank you very much. I'm going to just take one piece of business

1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 21 2 before I call on Ms. Requena. The first is because unfortunately, I have somewhere I have to be and 3 4 pursuant to the Commission Bylaws, I'll be designating Commissioner Caras to preside over the 5 remainder of this meeting number 1. Number 2, I'd 6 7 like to recognize that Commissioner Stephen Fiala has joined us, and to ask him if he would like to vote in 8 the affirmative on accepting the minutes from our 9 10 last meeting. 11 COMMISSIONER FIALA: [off mic] Aye 12 CHAIRPERSON BENJAMIN: Thank you very 13 much, Commissioner, and now back to Ms. Requena. Is

it Requena or Requena?

Requena.

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CHAIRPERSON BENJAMIN: Thank you.

RITA REQUENA: [off mic] Good evening, Commissioner. My name is Rita Requena (sic). I live-I was-I was living here almost 39 years. reason I am here is because I was always-I'm part of-I'm member of my fellow New Yorkers. I'm a member of 32BJ. I'm an activist. I advocated the housing and greater [on mic] issues that the community needs to know because sometimes it's very important to educate our community because many people they didn't even

NEW YORK CITY CHARTER REVISION COMMISSION 2019 22 vote because they didn't know. Think of someone who is in the district who in the Facebook I am here. I didn't work on nothing, but I already have what my concern is about the housing. Someone can tell me or can answer me how come our-our neighborhood our County of Queens has a resource like public land who is very important for the developers, but why we accept developers who just come in to give a small piece for the community? Like we suffer for affordable housing. We-we are talking abouteverybody was asking for affordable housing, and myself I said how come if they have a lot of public land, they just give abatements? They give-they subsidize that—all those developers. They give everything, and us who are living here in Queens, we are the taxpayers. We are people, but we are living-I mean in the-it's terrible to see people who are displaced from their homes and they are in the shelters, and that's why the shelters? They are expensive. How come we-we are going to spend the money on shelters instead to help affordable housing, instead to have something to help really in our community. Just I don't understand how can't they ask the developers, you wanted to come.

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 23 welcome, but you need to be most of the part because sooner or later even 50% they get earnings, a huge earning, and they receive all the helps, but us our community we are not receiving nothing. taking us, even the small business. When the compwhen those companies came they are stealing the dream of people who is working for a long, long years trying to get his life to support their family, but nothing for our community. I think it is this opportunity to review and have everyone read it. don't know so much about the structure, but I am going to start to read because this is something new for me, but I can't read. I can't-I cannot tell and ask why, but somebody can answer me that question please about the public lands?

COMMISSIONER CARAS: We're—we're not here to answer questions, but we will certainly take your testimony into consideration, and we have heard already a significant amount about the land use process, and we expect to—to hear a lot more on that. Does anyone have any questions for Ms. Requena? No. Thank you.

RITA REQUENA: Thank you.

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COMMISSIONER CARAS: If the next three

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3 testifiers will come up, John White, Marlin Meta from

4 RPA and Joseph Bello. Mr. White.

JOHN WHITE: Hello, sorry. [coughs] Hi, my name is John White. I'm testifying and I'm reading a statement on behalf of Councilman Francisco Moya. I'm his Budget and Legislative Director. Good evening Commission Chair and Commission Members. want to thank the Charter Commission for taking the time to hear concerns from the community on such an important issue as the revision of the New York City Charter. This is an opportunity we must not squander as we move forward in making a more equitable New If we are to achieve that, the Charter Revision must re-examine how land use is governed in our city specifically the Uniform Land Use Review Procedure, the ULURP Process. The process ought to be amended to ensure that the community has more influence not only in neighborhood wide rezonings, but spot rezonings as well. I believe that every community board should be provide an urban planner on staff so that the community has an expert representative to discuss related concerns with and to advocate for them in conversations with the city

NEW YORK CITY CHARTER REVISION COMMISSION 2019 25 and property developers. Further, I believe that communities should be involved in the precertification process with developers with respect to local rezonings. This would provide space for a meaningful dialogue between the community and developers early on to allow residents to weigh in on what is building in their neighborhood. It would prevent-it would also prevent developers from blindsiding communities or pushing them into-into accepting unsatisfactory deals. When it was established that they develop the ULURP process was a landmark in community planning. It allowed for community input at a time when that was not possible. Today, the process is not keeping up with the requirements of our ever growing city. The ULURP needs to be taking into account the situation on the ground in our neighborhoods. Displacement in our neighborhoods is no longer a possibility, but a fact of life. We need to amend the City Charter to require an assessment that includes setting displacement of rent regulated tenants as well as other long-time residents who do not have the rent protections provided by the city. This study should look at income, race and ethnicity using data from

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1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 26 2 previous rezonings to help inform their land use decisions. The city must also look into the impact 3 4 of secondary displacement as a result of these rezonings. We cannot view our city and its 5 neighborhoods in a vacuum. These studies will 6 7 provide with us a holistic view of our current conditions and a better understanding of the 8 consequences of our actions. Sincerely, Francisco 9 10 Moya. COMMISSIONER CARAS: Thank you, Mr. 11 12 I don't want to put you on the spot because I White. 13 know you're delivering the testimony for--14 JOHN WHITE: [interposing] Oh, no, the--15 COMMISSIONER CARAS: -- the Council 16 Member. The second recommendation, the 17 precertification process--18 JOHN WHITE: Uh-hm. COMMISSIONER CARAS: --working with the 19 20 Manhattan Borough President we've developed a precertification process for large ULURPs in 21 2.2 Manhattan. I'd be interested at some point in 23 hearing what yours and the Council Member's ideas are on what that might look like, what would trigger a 24

precertification process, what would be involved in a

NEW YORK CITY CHARTER REVISION COMMISSION 2019 27 process like that. I'd—I'd be interested to know, you know, either now or in the future if you guys can elaborate on that.

JOHN WHITE: So, for a precertification process it would look like if there is a spot rezoning going on in a neighborhood, obviously there would have to be a conversation over size and the project, the density of the project, but I believeour office believes that developers need to come in and talk to community boards before the project is certified so that people have an idea of what's happening in their community, and they're not hit the second the project is certified and then the community board has to have a rush conversation about what's coming without any conversation about how it's going to affect the wider landscape. You have infrastructure overburdened. We have hospitals overburdened, you know, streets that have, you know, not enough parking or too much parking because we don't know, and having a precertification process allows for those conversations to happen.

COMMISSIONER CARAS: Good. Thank you. Commissioner Vacca.

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value to many of your suggestions. They came up at the Bronx hearings and the Brooklyn hearings as well. Since you are proposing that community boards have a planner as well as being involved in precertification, are you suggesting that community boards be involved in precertification meetings at the City Planning Commission from the inception of the ULURP application?

the recommendations that we've given that a community planner hired by a community board would allow for more information for those conversations to happen between the developers. So, if a project is in the process so in the ULURP process the developer has to meet with DCP to talk about whether or not the project is viable, right. The community board should be informed of that and know what's coming down the line. Having a community planner will allow them to be better informed or having an urban planner on staff would allow them to be better informed and to make more—I'm sorry to say the same word—informed decisions from the outside.

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COMMISSIONER VACCA: But I was a district

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manager to a community board--

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JOHN WHITE: Uh-hm.

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COMMISSIONER VACCA: --for a long time.

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So, I can only tell you that developers will always

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come to the community board. They may come even

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before certification. They'll tell you that their

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project is the most wonderful thing in the world, and

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all it's going to do for the community. I was

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interested in your testimony because your testimony

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alludes to having the community board at the table in

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pre-certification discussions that City Planning has

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4 on an interagency basis as well as with the

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developer. I'm interested in that, but I want to

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make sure I understand that that's where you're

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going.

JOHN WHITE: So, a conversation like

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that, you know, that would be something that would be

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longer to be teased out, and an idea such-well that

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would require more thought and that would be more

information that I could give you at a later date.

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COMMISSIONER VACCA: Alright. Hopefully,

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we can proceed and discuss within the Commission as

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well. Thank you.

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3 COMMISSIONER CARAS: Commissioner Albanese.

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COMMISSIONER ALBANESE: I think you suggestion for an urban planner is excellent. We've heard it before because, as you know, members of the Board of Civilians they really-many of them aren't well versed in land use issues. We have attorneysyou have zoning attorneys come in and overwhelm thethe folks at the Board. Even district managers sometimes don't have that expertise. So, I think the idea of having some assigned to each board who is a land use expert to—to brief them and analyze issues is a great idea. Thanks.

> JOHN WHITE: Thanks.

COMMISSIONER CARAS: Any other questions? Commissioner Gavin. Commissioner Gavin.

COMMISSIONER GAVIN: Thank you for your testimony and being here tonight. I wanted to ask you to speak a little bit more about spot rezonings to give us a flavor for what the dimensions of that are and what the scope of that is.

JOHN WHITE: So, in our office spot rezonings would be defined as smaller development

COMMISSIONER CARAS: To throw in my two cents for whatever it's worth, I think what they're

of-with spot rezonings.

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you on the spot either, but I just ask you in

1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 33 2 preparing some of the follow-up material, could you clarify at that time whether or not a Councilman is 3 advocating for mandating a community board's role 4 5 through an urban planner at the precertification phase. I was a City Councilman as well, and I can 6 7 tell you that 95% of all the projects that were going to wind up being advanced were discussed with my 8 office well in advance of submitting something to 9 City Planning at all. So that discussion can take 10 place without mandating something in the City 11 12 Charter. The second question I'd ask clarification 13 on is—is the Councilman suggesting that the Charter 14 be amended to mandate that every community board have 15 an urban planner? 16 JOHN WHITE: So, in terms of further 17 information, I can get that for you. 18 COMMISSIONER FIALA: Thank you. appreciate it. 19 20 COMMISSIONER CARAS: Any other questions of Mr. White? Thank you, Mr. White. Mr. Meta. 21 2.2 MARLIN META: Good evening Commissioners. 23 Thanks for giving us the opportunity to testify. name Marlin Meta (sp?) and I'm here representing the 24

Regional Plan Association, and I'll just quickly run

NEW YORK CITY CHARTER REVISION COMMISSION 2019 34 through some objectives and strategies that were outlined in a report that that we released earlier this year entitled: Increase the City Strategies to Achieve More Equitable and Predictable Land Use in New York City. Objective 1: Dramatically increase the amount of proper planning in New York City. need to create a citywide comprehensive planning framework in collaboration with communities and local elected officials that will look at community and citywide targets for things like increasing the affordable housing supply and identifying infrastructure needs. The framework should serve to anticipate displacement concerns and protect vulnerable communities as the city continues to grow. The Office of City-Civic Engagement, if established, must serve as a resource to communities and bolster efforts for bottom-up planning. Community Board reforms should strategize-standardize the selection process to ensure board are more representative of the district, standardize training to ensure board members are well versed in topics of land use to make important decisions and make sure they have a predictable on-line presence. Technology should be adopted citywide to improve access to information and

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 35 enabled continued civic engagement with joint implemented assistance called Consult to expand their participatory budgeting process and provided a platform for residence to pitch ideas that the Council could further study. San Francisco also implemented a multi-agency program called Ground Play to give residents guidance and tools to develop and implement low-level right-of-way interventions. help fund these expanded activities, we urge the Commission to explore new revenue streams to increase resources and support for communities to engage in planning. Objective 2: Increase communication participation and transparency, and develop decisions before and during formal procedures. By creating more robust community planning around the city, EIS analysis should be expanded to include a third community based alternative in addition to the no building and with action scenarios that are typically-typically assessed. For public sites, require that community needs assessments be completed and attached to the RFP before issuing a ULURP. Community priorities should also play a heightened role in any selection process for public sites, an overall find ways to give more powers to communities

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 36 and land use decisions impacting their neighborhoods, and review any decisions with community priorities. Objective 3: Improve accountability, oversight and enforcement SEQR process; standardize the review of all draft EISs for accuracy and create consequences for the use of misleading or incomplete information; ensure funding and implementation of mitigation measures identified in the EIS along with an accessible system for the public to monitor the status of mitigation efforts. The city has already implemented a system track rezoning commitments and recently rezoned neighborhoods. That system should be expanded to track neighborhood outcomes after land use actions are implemented to garner lessons learned, and the city should convene an expert panel to review and propose updates to the SEQR Technical Manual and require updates to be subject to public comments and ensure regular updates. Some of those changes are outlined in the report, which I have submitted along with the testimony. Thank you.

COMMISSIONER CARAS: Thank you, Mr. Meta.

Any questions? Thank you. Oh, I'd like to recognize

Commissioner Hirsh has just joined us. Joseph Bello.

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JOSEPH BELLO: Good evening. My name is Joe Bello. I am a Navy veteran. I'm also a current member of the New York City Veterans Advisory Board, and a member of the Bronx Borough President's Veterans Advisory Council. I'm here to make basically two proposals. One would be that the City Charter needs an administrative cleanup in terms of when it comes to veterans and military service members. The reason for that is because as we all know, we have been at war for almost 17 years now since 9/11 and during that time the City Council along with the Mayor have created a lot of legislation around veterans including the creation of the Department of Veterans Services. So, we need to take a look in and see where administrative changes to be made. For example, last year Mayor de Blasio signed Intro 1259 Local Laws 119. The law protects veterans and military service members from discrimination on items such as housing employment. However, it's not reflected in Chapter 35 Section 812 of the City Charter, and this is important [coughs]excuse me-because the city is largest employer of veterans and reservists. So, again, there needs to be a look in administratively to see what changes

NEW YORK CITY CHARTER REVISION COMMISSION 2019 38 need to be made to add in veterans and service members where applicable. Secondly, my next proposal would be for the Veterans Advisory Board. Currently the Veterans Advisory Board consists of 11 members, 6 are appointed by the Mayor, 5 are appointed by the Speaker of the City Council. All members serve for three terms. As a member of the Board, one of the issues that we've seen is we've had some issues with. So, the main proposal is to consider (a) changing the appointment time of the Veterans Advisory Board from three years to four years, to stagger the terms between the Mayor's and the Speaker's appointments, and to consider creating a two-term limit on the board's members. I ask you to consider the appointment terms from 3 to 4 years because both as an outsider and now a current member of the board, I've learned that the board members need time to get to know one another as well as the new Department of Veterans Services and its staff to understand the Board's mandate to develop procedures and to go through the group dynamics to eventually function as a unit. With only five meetings per year held in some cases months apart, this usually takes a year to happen so we've already lost a year. Also, because

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 39 the terms of the members are not stagnant, it has become an all or nothing proposition. All the members' terms ending at the same time, and then having to wait on both the Mayor and the Speaker's Office to either appoint more individuals or reappoint those already on the board. Additionally, with only three-year appointments, if the appointment ends during the election year, we have seen where it can take up to a year or in some cases two to get an appointment or reappointment to the Board. result, some members choose to resign, which in a few instances cause the board to not make quorum. Therefore, staggering the terms between the Mayor and the Speaker's appointments will ensure that everyone's term does not end at the same time. when it comes to the city's Veterans Advisory Board, we're not like the City Charter with the 59 community boards. We're the only board representing the entirety of this city's veterans. Therefore, while it can be argued that longevity is the source of practical and institutional knowledge, another argument particularly for this board is that it makes us look stagnant. It can be used by some as resume filter and discourage others from waiting to serve-

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    wanting to serve. So, with the city's roughly
     200,000 veterans, I believe that taking a minute look
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    at these proposals will the effect of giving the
    board members an equal time to serve and to
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    contribute while also allowing other veterans who
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    want to serve a renewed commitment and fresh eyes to
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    the board. Thank you.
                COMMISSIONER CARAS: Thank you, Mr.
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    Bello. Let me just make sure I understand. So,
    currently there are—there's a holdover provision, but
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    sometimes after our members' term is over if the-if
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    they are not either reappointed or a new member--
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                JOSEPH BELLO: [interposing] That's
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    correct so--
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                COMMISSIONER CARAS: [interposing] They
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    resign because it's the end of their term.
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                JOSEPH BELLO: Uh-hm. So, for example,
    everybody's term is over on the Veterans Advisory
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    Board including mine. Mine ended back in July
                COMMISSIONER CARAS: And you're holding
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    over?
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                JOSEPH BELLO: And so we're all-yeah,
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    everyone is hold over--
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COMMISSIONER CARAS: [interposing] okay.

JOSEPH BELLO: So, we're all waiting on the Mayor's Office and the Speaker's Office to either reappoint or, you know, they put somebody else in.

COMMISSIONER CARAS: Thank you. Anyone have questions for Mr. Bello? Commissioner Vacca.

COMMISSIONER VACCA: How often does the Commission meet? Do you find the Commission is valuable? Is the Commissioner there when you meet?

JOSEPH BELLO: The Commissioner comes to the majority of the meetings. You're talking about Loree Sutton?

COMMISSIONER VACCA: Yes.

JOSEPH BELLO: Commissioner Sutton? Yeah, she comes to the majority of meetings. The Department of Veterans Services does have representation at our board meetings. We are separate from the Department of Veterans Services, an independent in that way, but they—they do their—and they do support us in terms of—

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COMMISSIONER VACCA: [interposing] You find it a valuable experience being on the Advisory Board for Veterans. Do you find that the Commission operates efficiently and that you have items that are consistent with the needs of veterans? Is—is—do you feel empowered by serving on the Commission? That's my question.

JOSEPH BELLO: I-for me being in the space for 20 plus years, it's kind of a yes or noyear or no answer. Yes, I find it empowering because it gives me a look in. It's almost like if I served on the Charter there's this internal stuff that goes on and-and that I do find like empowering and, you know, what's the direction? What are some of the issues that are coming up within the community, and how do we advise the Commissioner, and when we do our annual report what exactly are we saying to the Mayor and the Speaker in terms of what they should be aware So, I do find it empowering, but I just feel like with-I have served now three years. If I get reappointed that's another three years. I've seen it where people have served 15 years, and that makes the board, you know, really stagnant. People don't then, you know, they-they stop coming to the boards, and we

1	NEW YORK CITY CHARTER REVISION COMMISSION 2019 43
2	saw it more with meetings, and that's where we start
3	to have real problems.
4	COMMISSIONER VACCA: Are there minutes of
5	your meetings, and are minutes posted on the
6	Internet?
7	JOSEPH BELLO: Yes, they are. They're
8	posted
9	COMMISSIONER VACCA: [interposing] on
10	the-and the Veterans.
11	JOSEPH BELLO:and including our annual
12	report, they're-they're posted on the Department of
13	Veterans Services website.
14	COMMISSIONER VACCA: And your meetings
15	are open to the public of course?
16	JOSEPH BELLO: Yes, they are.
17	COMMISSIONER VACCA: Okay.
18	COMMISSIONER CARAS: Commissioner Fiala.
19	COMMISSIONER FIALA: If I could just ask
20	you is there a consensus on the part of the AB
21	members with respect to your proposal? Is this a
22	general sense that these are the types of reforms
23	that the existing members feel would benefit the

organization going forward?

2 JOSEPH BELLO: No, no, I'm-I'm, in fact 3 4 5 6 7

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if you notice on the yellow pages I wrote I'm representing myself, but I-one of the problems is we are—are not consistent. So, you know, we've talked about the need for perhaps-but-okay so what we don't understand on the board is how did we get to three Why are we not a board maybe that does two years or four years, and that puts us in a bind because normally what has happened is when a mayor gets elected and a new Speaker comes in. It takes them six months to a year to appoint and by that time we're already in a gap. So, then by that time you're at another election year. We don't have the time. You know we-we we're now waiting subsequently, but the—the board itself again we've already had several people leave so, I-I, you know, these are just my proposals to the board to kind of strengthen it up for the future.

COMMISSIONER FIALA: I understand, and I appreciate it, and I thank you for your service to our country.

COMMISSIONER CARAS: Commissioner Tisch.

COMMISSIONER TISCH: I'm must curious. lot of the social service agencies that I work with NEW YORK CITY CHARTER REVISION COMMISSION 2019 45
have a lot of veteran consequences of service that
we're seeing in a lot of our veteran population,
increased homelessness, mental health issues, job
training issues, et cetera, et cetera. If you would,
just tell me briefly what is the most consequential
thing that you think comes out of your advisory board
other than asking us to look at the ability to follow
up on the appointment schedule. What—give me an
example of something that the board has advised to do
that's actually been implemented because I think that
Veteran Services in the city are really lagging the
needs of our veteran population, which is growing.

JOSEPH BELLO: So one of the things we—

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we've been pushing the city for has been education.

So, as you know, right now the—the federal government has a Forever GI Bill for anybody who serves. Those are federal dollars. So, one of the first things we're telling city is those federal dollars are coming into the city coffers. It's being used within—you know, CUNY has over 3,000 veterans going to school. We look at all the other private campus, NYU, ACE, Fordham they're all growing. So, that's been one of—to give you an example, that's been one of the issues where we've been telling the city not

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    NEW YORK CITY CHARTER REVISION COMMISSION 2019
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    only are they-not only are we getting the federal
     dollars for their education, but we're also-they're
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    receiving a stipend based on that GI Bill that
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     they're spending into the city as well. So, there
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    needs to be, you know, we need to make sure that that
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    money is being spent.
                COMMISSIONER TISCH: Is anyone—any group,
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    any group at all studying the efficacy of the dollars
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     that are flowing federally into the Veterans programs
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    in New York City?
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                JOSEPH BELLO: Not to my knowledge.
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                COMMISSIONER TISCH: Okay, thank you so
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    much.
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                JOSEPH BELLO: You're welcome.
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                COMMISSIONER CARAS: Thank Commissioner
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     Tisch. Any other questions? Any other questions?
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     Thank you, Mr. Bello. Thank you all for your
     testimony. The next three, Lynn Ellsworth, Barbara
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    Melly and Boris Santos. [background comments, pause]
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                LYNN ELLSWORTH: Okay, I can begin?
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                COMMISSIONER CARAS: Yes.
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                LYNN ELLSWORTH: Great. I'm Lynn
    Ellsworth. I'm the Founder of Human Scale NYC.
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Chair of the Tribeca Trust in Manhattan. Human Scale

1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 47 2 NYC is a non-profit that promotes neighborhood livability, human scale urbanism and democratic 3 4 control of the built environment. We work citywide 5 as a network of civic and neighborhood leaders. 6 we have testimony on several topics: Community Board 7 Reform, the ULURP issue, campaign finance and the reorganization of powers in the charter between 8 bodies. So, I'll try to be quick and read through 9 this although you have copies if I don't make it. 10 Can you hear me? I hear somebody signaling--11 12 FEMALE SPEAKER: You need to get--LYNN ELLSWORTH: --closer, closer. 13 How 14 is that? 15 FEMALE SPEAKER: Good. 16 LYNN ELLSWORTH: Great. So, you know, I 17 think one of the answers to the problem of low voter 18 turnout is that people don't care because they vote doesn't make a difference. Nothing happens or they 19 20 testify and nothing happens. They go to community boards. Nothing happens. So, you get discouraged and 21

part of the problem is that there's no-you have no

power. You have nothing to decide. So, that leads

to a question is that the answer to this is more

democracy and not less. That would apply to the

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 48 Civilian Complaint Review Board, veterans affairs, organizations and ultimately community boards. our organization believes that community boards should be elected with term limits and with conflict of interest rules that prevent lobbyists, members of the permanent government and executive team members of political clubs from serving in voting positions or serving in a way that allows them to control the agendas. Many boards as one Council Member described them are political cesspools and we agree. They have little public credibility with anyone except the borough presidents who appointed them. They are in many cases indirect democracy at its worst. So, we feel that there's no logical reason to oppose election of community boards. I worry about expense. Well, the Democratic Party already puts its people on the public ballot for its own internal organizational ends at public expense. I was on the ballot for County Committee. That was paid for. So surely we can do the same for community board candidates. I worry that the passions of the people need to be filtered and redirected by those who say they are smarter, wiser or just richer. Well, that argument has been shown to be deeply flawed. The recent

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 49 Electoral College results, for example, show that the Electoral College overturned the passions of the people who wanted Clinton. I think the exact same argument needs to be put to the people who oppose electing community boards. So, in this way we think that community boards should not be given any role in land use unless they are elected, and we don't need expert planners to come down from above particularly from City Planning to come and advise us typically. I'm a veteran of Community Board 1 where we had a planner for 20 years, and we get the most patronizing and offensive manner possible, we get steered, directed, controlled and manipulated. Other agendas are played out and the community is just frustrated and retreats. So, the answer to that is that if we're going to have planners, elected community boards get to hire and fire those planners at their discretion, not at the discretion of the borough president or the City Council or someone else. On campaign finance reform we have noted with dismay that the recent proposal to bring the maximum contribution limit down to \$2,000 is completely inadequate to solve the problem of the wealthy controlling campaign finance system. So, there has

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1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 50 2 to be a logical decision rule to answer the question what should the maximum contribution be? 3 4 COMMISSIONER CARAS: Ms. Ellsworth, if 5 you could begin to sum up. 6 LYNN ELLSWORTH: Great. I'll wrap it up. 7 So, we suggest it should be \$560. Why? That's 10% of 10% of the median income of New York residents of 8 an average New York household. A tithing system is 9 acceptable across a broad range of cultures. It's 10 ancient and it puts the campaign finance system right 11 12 in the hands of middle-class, which as Aristotle said 13 is necessary to sustain a democracy. So, I'll leave 14 the-the ULURP stuff and the distribution of powers to 15 another point of testimony then. 16 COMMISSIONER CARAS: Thank you. 17 questions? Do we have copies of your testimony because I--18 LYNN ELLSWORTH: Yes, I just gave a--19 20 COMMISSIONER CARAS: [interposing] Oh, we have them. Okay 21 2.2 LYNN ELLSWORTH: --huge to one of your 23 staff members.

COMMISSIONER CARAS: Okay, thank you.

maintain a community board size of 50 per district?

husband, and I mentioned that the Masons with their

NEW YORK CITY CHARTER REVISION COMMISSION 2019 53 Almost Initiative I really to call the painter and I started to pick up my phone to call him, and I realized I was going to call the electrician. wrong person for the wrong job, which is what's happening in the ACC. There is talk about an extension of 34 years of the contract. Please do not let this happen. Right now when I visited the ACC there was a dog that a woman wanted. She was there for two different days. Her dog got along with the one she wanted, but sometimes it takes time to work that out. They refused her the dog and the dog within a week was put to sleep. There is also-there was also a puppy, five months old a real puppy that was put down because he played with his leash. know, old harping still let's kill them all. they choose dogs there's two things, they do it for behavior, which could be anything, if the dog barks, if the dog looks at them crooked. There is not a behaviorist on staff not one with-who works for the dogs on a daily basis. Dogs can be put to sleep for behavior or for it's called Kennel Cough. I happened to find yesterday in a magazine I get about shelters how do you protect the pets in your care for Avril Disease? It is a magazine made for shelter

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 54 hierarchy. The animals, and I'm sure there were at least three put down today, there's no need to die because there is something that they could have that would make this disease go away. When they do put down a dog, I have had the unfortunate instance of being with many of my dogs when that time came. are given an injection of a tranquilizer, and before they're given the injection to stop their heart, they're already sleeping. We don't do that. greatest city in the world does not do that. give an injection that will basically mimic a heart This [bell] Whoops. Okay, this is not attack. something we should be proud of. A nation is known by the way it treats its animals and we are failures. We are the laughing stock of part of Europe and not for many reasons, but it's because of the way we treat our animals. Thank you.

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COMMISSIONER CARAS: Thank you, any questions? Commissioner Albanese.

COMMISSIONER ALBANESE: You're aware that we received a couple of proposals at the Brooklyn hearing that's suggesting that animal care and control or animal welfare be spun out of the Department of Health and a separate agency be created

NEW YORK CITY CHARTER REVISION COMMISSION 2019 55 that will deal with animal welfare. How do you feel about that?

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MS. NALLY: I think it's necessary, and the more times it is mentioned, the more times it is brought up, the better the chance of it passing or being done. Right now we have leadership. If you want an engineer you go to somebody trained. The hierarchy in the ACC are not quote/unquote "animal people." There's an attorney There are other people, but we would love to have someone whose heart is for the animals, and we would love to make New York like cities in Texas of all places, no kill.

COMMISSIONER CARAS: Thank you. Any other questions? Mr. Santos.

BORIS SANTOS: Good evening commissioners. My name is Boris. I want to first and foremost make it clear that I am a New York City Council employee. However, the testimony that I'll be delivering today consists only of my opinions and no one else's at the Council. The primary reason why I found my—I find myself here tonight is to deeply urge this Commission to revise the Charter to allow for legal and non-legal citizens the right to vote in municipal elections. At a time when the basic rights

NEW YORK CITY CHARTER REVISION COMMISSION 2019 56 immigrants are facing assault and seem to be dwindling due to the egregious policies of those in Washington, we must act boldly by doing the opposite and actually expanding those rights. In order to do so, our City Charter must lucidly proclaim that noncitizen voting is a process-a process that we will fervently and permanently engage in. A June 2014 report written by the Colin Powell School at City College on non-citizen voting in New York City has made it known that there are legal experts that believe that this would require a citywide referendum to allow for the prospect of non-citizen voting. Section 232-E of our State's Municipal Home Rule states that a referendum is required in order to pass any law that changes the method of nominating, electing or removing an elected officer. Some such as the previous Bloomberg Administration may argue that the procedural changes necessary to implement non-citizen voting would constitute a change in electoral methods. This Commission will eventually be tasked with proposing our recommendations for some time in 2019 for New York City residents to vote, and I believe a ballot proposal stemming from this commission that would allow for legal non-citizens to

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 57 vote can suffice that citywide referendum. far not the first person to advocate for non-citizen voting in the history of New York City. In fact, Ron Hada, a CUNY professor has previously submitted testimony to previous Charter Revision Commissions that speak soundly to this cause. In addition, under the leadership of Council Member Danny Dromm, we came pretty close to passing legislation that would allow for non-citizen vote. I want to commend those efforts. They were valiant, but it's-but yet still the job is not done, and as Ron stated in his testimony to the City Charter Revision Commission in 2010: In considering resident voting we should keep in mind that this is policy—a policy that is legal, rationale and feasible. For the sake of not reiterating all of Ron's points, I won't further elaborate, but rather will just state that there is historical precedence that dates back to the founding moments of this country that speaks to allowing noncitizens the right to vote. Currently, according to the NYU Furman Center, New York City has a foreign born population of 37.5% out of 8.5 million. other words, 3.2 million people are foreign born. Right now, we find ourselves in the most diverse of

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 58
all of our boroughs and for that reason, I find
fittingly that I submit this testimony. [bell] Queens
alone has foreign born population of-I'll be wrapping
upof 47.1% Close to half of those populations is
foreign born. We owe it to these New Yorkers who are
not any lesser than anyone else to grant them the
basic right to have taxation with representation. As
Martin Luther King stated, The arc of moral history
is long, but it bends towards justice. This moral
fight to allow for legal non-citizens to vote has
been a long one, and I hope that with your help
members of this Charter Revision Commission we
finally get justice. As quote/unquote "progressive
city" let's not be outshined by small counties that
allow non-citizens to vote like College Park,
Hyattsville, and (sic) and Mount Rainier and Prince
George's County all of which are found in the State
of Maryland. Rather, let us continue to set the
example of an ever-inclusive and participatory
democracy. Let us cement legal non-citizen voting
into our City Charter. Thank you. [applause]
COMMISSIONER CARAS: Thank you, Mr.
Santos. Any questions. Commissioner Hirsh.

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COMMISSIONER HIRSH: [background comment] Thank you very much for your testimony. I think the idea of non-citizen voting is a good one. I've worked on it for a long time. I do have one In the current climate one of the concerns question. around non-citizen voting is that you're actually creating a public permanent record around who is a citizen and who's- and who is not a citizen and you're actually-you could be putting our-putting communities at risk given what's going on with ICE and the federal government. I know there was an issue with Municipal IDs where because the records that were kept there was a big risk until the court said the city didn't have to turn over the list. do you have any idea or sense about how to navigate that issue given what is going on all around us and

BORIS SANTOS: So, um, that's a great question, Ms. Hirsh. Thank you. We have—we have precedence—precedence for, you know, non-citizen voting, right. We could follow all those other counties as examples. I want to say also that I believe in the progressive values of New York, right. As soon as we understood who got elected and what

the risk that communities face?

and to be fleshed democratically so we have multiple

- NEW YORK CITY CHARTER REVISION COMMISSION 2019 61 voices up front, right. I don't want to say it's just Green Card holders versus anyone else or a specific population. That needs to be fleshed out more. I'm just simply advocating in the general—general sense of non-citizen voting should get it.
- COMMISSIONER ALBANESE: We also have to figure out how to get the citizens to vote.
- BORIS SANTOS: Oh, yes, yes, but guess what? Listen, voter—voter participation is increasing, right. Doing this would allow you to further more voter participation.
- COMMISSIONER CARAS: Any other questions? Thank you.
- BORIS SANTOS: Thank you.
  - COMMISSIONER CARAS: Now, we'll hear from Charlie Phipps, Khalil—I'm not sure if I can read this. Analise—Analisa (sp?) and Zachary Clayman.

    Okay? Clifton Diaz. Ms. Phipps.
- MS. PHIPPS: Yes, sir.
  - COMMISSIONER CARAS: Okay, so—Oh, I'm not sure if I pronounced the name right. Khalil Analisa from Community Board 14, Arlene Baxter. Okay, Ms. Phipps, you can begin.

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2 SHIRLEY PHIPPS: Good evening to all commissioners. My name is Shirley Phipps. 3 I'm with the League of Women Voters New York City. I'm here 4 5 on behalf-to speak about the Charter Revision, which allows for the Mayor to pick his commissioners, and I 6 7 didn't feel we should be melt (sic) the system away general to that especially with the Police 8 Commissioner, and the Fire Department Commissioner. 9 Both of those agencies have had lawsuits. 10 cost taxpayers a lot of money to resolve breaches on 11 12 the ordinary (sic) practices. I think prior to the appointment those commissioners should come before 13 14 the community, the taxpayers because these-these job 15 are paid for out of taxes, out of the budget, and I 16 thin those commissioners because being that they have a large staff, they're responsible for executing 17 18 management skills to the citizens of New York City, and I think the citizens of New York City should have 19 20 a right to do a Q & A of these commissioners in town hall setting. I mean the commissioner does have a 21 2.2 right to appoint his-I mean this mayor does have a 23 right to appoint his commissioners, but I think prior to that, the people should have some say or Q & A 24 with these commissioners to see what the-what their 25

1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 2 provisions are, what their vision is. How they plan to do oversight of these two major agencies. They 3 have large staffing of uniform officers. NYPD, like 4 I said, it was cited for Constitutional violations 5 6 for stop, pushing and frisk. The Vulcan Society sued 7 FDNY for limited or improper discriminatory practices to hiring people of color in NY-in the Fire 8 Department. So, I think, you know, as we go forward I 9 think there needs to be some addendum to that article 10 there. The Commission has a right to pick his people 11 12 without the citizens having any input into it or Q&A with those commissioners prior to them being really 13 14 appointed by the Mayor. That's my issues.

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COMMISSIONER CARAS: Than you, Ms. Are you speaking on behalf of the League of Phipps. Women Voters?

> SHIRLEY PHIPPS: Yes.

COMMISSIONER CARAS: Okay, are you aware of any other jurisdiction that has-I mean I'm aware of other jurisdictions that would have what's called advice and consent where the appointee or the Commissioner has to go before the City Council or the Board of Supervisors in a public hearing, but not-I'm

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 64

unfamiliar with any jurisdiction that has a town hall
kind of--

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SHIRLEY PHIPPS: [interposing] No, that's what I'm saying that would have to be an addendum to that article when they're appointed as commissioners.

COMMISSIONER CARAS: Okay.

SHIRLEY PHIPPS: That's what I'm—that's what I'm—that's what I'm putting out here.

COMMISSIONER CARAS: Okay.

that should be looked into because those—those agencies have had problems with lawsuits, and those lawsuits cost the taxpayers money, and the NYPD has the highest amount of money they pay out for improper practices. The police officers executing improper duties as we just had the case of Error Borden I think they paid \$6.7 million for that. So, all these cases that come up, who bears the burden of that? So, the Commissioner needs to come—the Commissioner is not accountable to the people. He's accountable to the Mayor. So, the people need to hear prior to him being permanently appointed as the Commissioner, if I'd been there: What is your vision? How do you

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    NEW YORK CITY CHARTER REVISION COMMISSION 2019
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    plan oversight and how do you plan to deal with
     issues that affect communities of color which has-
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    which has been going on for years. That's the issue.
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                COMMISSIONER CARAS: Okay.
                                            Thank you.
    Any other questions? Commissioner Hirsh.
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                COMMISSIONER HIRSH: Thank you very much
    Just to follow up on Commissioner Caras' question for
 8
    a minute. In New York City we don't have any advice
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    and consent at this point. So, the Mayor can-the
    Mayor can appoint whoever he wants. It doesn't have
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    to go before the City Council. So, I guess my
    question is would having a system where before the
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    Mayor can appoint his-any-somebody to be commissioner
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    of the Police Department or Fire Department have to
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    go through a public hearing at the City Council.
    Would that solve the issue--
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                SHIRLEY PHIPPS: [interposing] Yes, it
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    would
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                COMMISSIONER HIRSH: --or would it have
    to be town hall?
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                SHIRLEY PHIPPS:
                                 That's a start.
                                                  I would
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    like. I would accept that.
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                COMMISSIONER HIRSH: Okay, thank you very
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    much.
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COMMISSIONER CARAS: Thank you. Mr Diaz.

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CLIFTON DIAZ: Good evening Commissioners. Good evening. It's an expense in this process. I'm speaking in opposition to the term limits for the members of the community boards. served on the community board in the past in Queens Community-Queens Board 12. That was briefly. At that time I found it to be a political organization as far as I was concerned. Too many people at that time were what people are complaining about now, you know, not being diverse, young, old, veterans, handicapped people, seniors. What I'm finding how is that when I just got reappointed to the board by the borough president and my Council president, rather a member, Adrienne Adams, that the process is much different now. I see young people on there. people who are diversified. It's not politically connected. I have more freedom now as a board member. I'm opposed to the term limits, and that what I see is people coming in and then they are being shown the door. It's a quick in and process.

NEW YORK CITY CHARTER REVISION COMMISSION 2019 67 We need people who are older to guide people who are It takes a long time for you to learn the younger. process especially like land use, et cetera, different items on the agenda. So, if you have itthey show-you're shown a door, you're starting all over again, all over again and you're not going anywhere, right. So, I believe what should be done is there should be a focus on people who are nonproductive. We had members when I was on the board before and now that they have attendance problems. They should be eliminated. People, okay, who do not do anything in their capacity as a board member or Chairman, they should be eliminated. Then you would have a more productive board. A long time ago, I was a member of Councilman O'Dwyer (sp) as an intern. served as an intern to him, and I was working on the ombudsman position with the City Council taking complaints. I used to hang around the City Council. I've seen the process. I see it then. I see it now. Too many people are being shown the door. I like to see expertise, alright. There's a better way of doing it. I don't like the idea let's say if you see a person that's a senior can you see him out there campaigning for the position of a community board in

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1	NEW YORK CITY CHARTER REVISION COMMISSION 2019 68
2	the rain and the rest of the stuff or a person who's
3	old? You know, it's not needed. What you need is a
4	better selection process of the members. I see that
5	now, and I'm opposed to term limits. That's why I'm
6	here to briefly speak to you on that point. I've
7	been involved in city government for a number of
8	years and that's my expertise area, and I love it. I
9	love New York City, and that's what I'd like to say
10	the city diversify.
11	COMMISSIONER CARAS: Thank you Mr. Diaz.
12	CLIFTON DIAZ: You're welcome.
13	COMMISSIONER CARAS: Commissioner Fiala.
14	COMMISSIONER FIALA: Mr. Diaz
15	CLIFTON DIAZ: Yes, sir.
16	COMMISSIONER FIALA:thank you for your
17	testimony. Thank you for your service
18	CLIFTON DIAZ: [interposing] Thank you,
19	Sir.
20	COMMISSIONER FIALA:to the community
21	and the city. I find myself in agreement with you.
22	We have over the last quarter century arrived at a
23	point where we willingly discard experience

CLIFTON DIAZ: Thank you, sir.

people that had a love and commitment to serve, and

NEW YORK CITY CHARTER REVISION COMMISSION 2019 71 they would serve for a long time, and then it was others that had connections, and absence were disregarded, their work non-performance was disregarded. They sat on there just for a vote or whatever. Those people need to be eliminated. know, we have to move forward. We have people that have a love for the city, and they should be given the God given opportunity to serve their city, and they're out there. And me, I went into the service, was selected as, you know, a top Air Force person in I got honored by the borough president. served as a top cop in the United States Air Force, and that was having to get the experience as an auxiliary police officer here in the city of New York and they have a big crime problem. I reduced it in half. I came back to my community to serve. that briefly addressing Police Officer Byrne. Definitely we shocked the community having a problem naming the street after Police Officer Byrne. was on the Community Board I was the one that got it done, and they couldn't believe it but I got it done, right. I got off the board, came back, and the Public Safety Committee is not functioning, and now we're going to get it functioning by our President

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1	NEW YORK CITY CHARTER REVISION COMMISSION 2019 74
2	CLIFTON DIAZ: I heard about you.
3	COMMISSIONER VACCA: I would have liked-
4	yeah, don't believe everything you hear?
5	CLIFTON DIAZ: [interposing] Yeah, Clark
6	City. No, Clark City, you represented Clark City,
7	right?
8	COMMISSIONER VACCA: I couldn't believe
9	it, though.
10	CLIFTON DIAZ: Okay, and I used to hear
11	COMMISSIONER VACCA: [interposing] Yeah,
12	well Clark City is in my district.
13	CLIFTON DIAZ:just hear about you. I
14	never had a chance to meet you.
15	COMMISSIONER VACCA: [interposing] Yes,
16	oh, my pleasure meeting you.
17	CLIFTON DIAZ: But I have Rochdale
18	Village. I'm the Chairman of the Board of Rochdale.
19	Okay. So I know you. I know [laughter] the other
20	gentleman there Sal
21	COMMISSIONER VACCA: Sal Albanese?
22	CLIFTON DIAZ: Yes. Okay, yeah.
23	COMMISSIONER VACCA: I wanted to say to
24	you a couple of things.

1	NEW YORK CITY CHARTER REVISION COMMISSION 2019 75
2	CLIFTON DIAZ: He's better looking than
3	you. (sic)
4	COMMISSIONER VACCA: No, he's not.
5	[laughter] My statement to you is this: Do you
6	represent your board? Are you authorized to
7	represent your board embracing the opinions of what
8	CLIFTON DIAZ: [interposing] Yeah.
9	COMMISSIONER VACCA:people you are
10	speaking for yourself?
11	CLIFTON DIAZ: I'm speaking for myself,
12	right.
13	COMMISSIONER VACCA: So, okay that's
14	number one.
15	CLIFTON DIAZ: Uh-hm.
16	COMMISSIONER VACCA: Number two, are you
17	aware that the proposal you speak about concerning
18	term limits is not something-let me clarify. Your
19	concerns regarding term limits will be addressed in
20	the November 2018 referendum that the Mayor is
21	putting on .
22	CLIFTON DIAZ: Right.
23	COMMISSIONER VACCA: His commission is
24	proposing term limits. Our report will be in 2019.

CLIFTON DIAZ: Uh-hm.

opposed to term limits? Do you detect a consensus?

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    NEW YORK CITY CHARTER REVISION COMMISSION 2019
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                CLIFTON DIAZ: I'm not sure, but I'm a
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    person that served my country, okay, and I served
    during Iran Crisis, alright and I see what's going on
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    now, and I don't keep quiet, but I'm very diplomatic,
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    but at the same time I exert my, you know,
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    opportunity to speak when it's necessary, and that's
    what I do. So, I'm not going to sit around and let
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    things just happen. I speak up diplomatically and I
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    voice my opinions. That's our American way or Muslim
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    way.
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                COMMISSIONER VACCA: Well, I thank you so
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    much.
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                CLIFTON DIAZ: Thank you, sir.
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                COMMISSIONER VACCA: And keep going.
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                CLIFTON DIAZ: Thank you, sir.
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                COMMISSIONER VACCA: Keep going.
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                COMMISSIONER CARAS: Thank you, Mr. Diaz.
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                CHAIRPERSON DIAZ: Thank you, sir.
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     [applause]
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                COMMISSIONER CARAS: Ms. Baxter.
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                DR. ARLENE BAXTER: Good evening,
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    Commission and everyone. My name is Dr. Arlene
    Baxter. I'm here representing my larger community
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    wherever they may be in the city. I have been at the
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NEW YORK CITY CHARTER REVISION COMMISSION 2019 78 New York City Department of Education since 2003 as an employee. Much has not changed since I'm there nearly 15 years coming December. I propose for the employees to have a forum whereby we can express our views about what is going on with us without fear of being blacklisted or fear of being backlashed. we have a new member. We need the DOE to work more actively in improving the lives of the workers or the employees. I also propose for improved technology in the New York City Department of Education. CPSC Administrator, which is pre-school administrator, and in this day and age I have to be writing on forms. To be writing on forms as opposed to have bee pre-populated forms with children and family' information on them. For example, we have to printing bland forms and writing on them as opposed to using the child's ID number to retrieve information and then this information be printed on the form as opposed to writing this information. have a lot of preschoolers with disabilities, and you can imagine how much writing we do all day. My next point, last point. I don't think the resources of the city are being use equitably to educate our children in the city specifically our exceptional needs

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1	NEW YORK CITY CHARTER REVISION COMMISSION 2019 79
2	community. Parents live in certain areas and they do
3	not want to send their children to the area's schools
4	where they're living, and that's charter schools and
5	rules and they are growing in our community, and for
6	me that's diverting a lot of money away from the
7	areas that need it most. For example we see the
8	richer, wealthier neighborhoods having the better
9	schools most times so there has to be a better way.
10	As this is setting the poorer neighborhoods as they
11	don't have the resources most does. I am still
12	trying to figure out a better way to assist all
13	children in the ultimate success for all. Thank you.
14	COMMISSIONER CARAS: Thank you. Any
15	questions? Thank you.
16	DR. ARLENE BAXTER: You're welcome.
17	Thank you. Have a good evening, all.
18	COMMISSIONER CARAS: Khalil Anna—Annalisa
19	from Community Board 14, Natalia Pillar, and Chuck
20	Apelian perhaps from Community Board 7.
21	CHUCK APELIAN: Apelian.
22	COMMISSIONER CARAS: Apelian. Sorry.
23	KHALIL ANDERSON: Good evening,

Commissioners. My name is Khalil Anderson.

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    NEW YORK CITY CHARTER REVISION COMMISSION 2019
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                COMMISSIONER CARAS: Oh, Anderson. I'm
 3
    sorry.
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                KHALIL ANDERSON: Yes, sir, it is.
                COMMISSIONER CARAS: I had a hard time
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 6
    reading that last name.
 7
                KHALIL ANDERSON: It was a little bit of
    chicken scratch, but [laughter] plus you probably
 8
    recognize it. So, there's three really quick
 9
    recommendations. I won't-I'm sorry. I serve on
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11
    Community Board 14 in Queens. That covers the
12
    Rockaway Peninsula. So, I had three quick suggestion
    that relate to--
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                COMMISSIONER HIRSH: [interposing] Could-
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    could you speak into the microphone?
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                KHALIL ANDERSON: Uh-hm. So, I just have
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    three—is the better?
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                COMMISSIONER CARAS: Yes, it is.
                KHALIL ANDERSON: Great.
                                          So, I just have
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    three quick suggestions I'd like to make to the
    Commission for recommendations here and the community
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    boards members I stated before, and I would like to
23
    see the Charter amended to have term limits for
24
    Community Board members attend ten-year term limit
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would be suffice. So, that would be five 2-year

NEW YORK CITY CHARTER REVISION COMMISSION 2019 81 terms, and this is because I've served on the community board for two years, and one of the things that I notice is that we have board members who are very well seasoned, very well experienced but it doesn't allow for the board to sort of accommodate demographic changes to a neighborhood. So, whatever the sort of profile of a neighborhood that once was before when those board members were appointed, this doesn't allow for that to accommodate that. So, I was hoping that you guys would consider a 10-year term limit so that people could—we can recycle. recycle but have new blood coming into the community boards, new suggestions, new ideas and-and things of that nature. The other piece I'd like you guys to consider is to allow for a bona fide and real measure with teeth as it relates to the CVA-I mean as it relates to the ULURP process. So, being that I've over-voted on a few, you know, ULURP process changes or text amendment changes with the City Planning Commission that has come to my board in major rezonings, I'd like to see a component that allows the community to have specific suggestions more so with a legal agreement where the community can have specific suggestions heard by the city and actually

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1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 82 2 implement it. A lot of the times communities are left out of that process of rezoning and such. 3 I'd like to see that, and also I'd like to see 4 mandatory trainings to review zoning text language 5 for community board members. I had to go through 6 7 numerous crash-crash courses to understand what zoning text was before I voted on any zoning 8 applications, et cetera. So, I would like to see it 9 made mandatory, and this is probably a policy change 10 11 on the Charter issue so that we go through training 12 so we can actually understand texts. It's-it's 13 completely another language. 14 COMMISSIONER CARAS: Thank you. 15 Commissioner Fiala. COMMISSIONER FIALA: Well, Mr. Anderson, 16 17 thank you very much. It was impressive testimony. 18 I'll leave the term limit issue aside. KHALIL ANDERSON: 19 Okay. COMMISSIONER FIALA: But on the ULURP, am 20 I hearing your right that you would-I-I don't want to 21 2.2 mischaracterize it. You want the community boards' 23 position to be binding I assume as opposed to

advisory. So, with respect to a particular

application you would want the community board's

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your testimony and your service to the community.

service. I thank you for your testimony. Mr.

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    NEW YORK CITY CHARTER REVISION COMMISSION 2019
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 2
    Anderson is also on Student Government at Queens
 3
    College and he's-he's just a fantastic resource.
                KHALIL ANDERSON: Thank you for that.
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                COMMISSIONER VACCA: So, I want to thank
 6
    you.
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                KHALIL ANDERSON: I appreciate it.
                COMMISSIONER CARAS: Any other questions?
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    Thank you, Mr. Anderson.
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                KHALIL ANDERSON: Thank you.
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                COMMISSIONER CARAS: Mr. Arelli.
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                MR. ARELLI: I think she's next.
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                COMMISSIONER CARAS: Oh, okay. I saw
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    you.
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                MR. ARELLI: I'd be happy to, but I think
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    she's next.
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                COMMISSIONER CARAS: That's alright. Ms.
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    Pillar.
                NATALIA PILLAR: Dear Chairman and the
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    members and the members of the Commission. I'm the
    Event Organizer of Bushkan (sic) Society in America.
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    This is an 83-years old organization and computing to
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    organizations. One is the oldest in New York.
    one of the Muslim [coughs] 200,000 immigrants in New
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York from four countries. Here-I'm here on behalf of

NEW YORK CITY CHARTER REVISION COMMISSION 2019 86 a group of interconnected organizations that are organizing in advocating this immigrants community. There's a special emphasis of refugees asylum seekers, and political exiles from Russia and other countries ruled by totalitarianism regimes. I'm here to support and to expand upon the proposal made in the previous hearings by Mr. Daniel Yanosky (sp?) and Mrs. Newman Ransivat (sp?) from then Section 18 of Chapter 1 of the Charter by the place in the democratic office of Immigrant Affairs, which the representative commission of immigrant community leaders and there's the mayor. These concerned immigrants of every ethnicity and race, black, white, Hispanic, Asian and others I urge you to replace the Office with Immigrants Rights and a Policy Commission whose members should appointed from among the candidates of community leaders roughly proportional in numbers outside of major immigrant the communities in the city, and no less than one for any communities of 20,000 people or more as determined by U.S.-United States Census. To be effective, this commissioner must give salaries to city employees. Also, they should have local offices in every borough of this office. Offices should be governed by their own

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 87 immigrants' leadership Council. Our city nowadays is 37% foreign born. What immigrants needs the most are first representation and second real economic opportunities including for bilingual immigrant professionals and the patience to serve our communities in our city. The office is structured under this article provides none of that. contrast, government in San Francisco, Portland, Nashville, Houston and other major cities it is required by their local rules include community leaders and more of a list that represents the basics, and they have much broader and bolder mandates like more in the Mayor's Office of Immigrants Affairs. We urge you to make sure that our city follow [bell] this best practice as the expansive democratic participation for its residents in government such as would so many names be called over the course of this hearing? Thank you for your attention. It is an honor for me and our organization to participate in this like vitally important discussion about the future of our city. [applause]

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COMMISSIONER CARAS: Thank you for your testimony. Any questions? Commissioner Fiala (sic).

3 What is it that the Mayor's Office of Immigrant

4 Affairs is not able to do right now?

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NATALIA PILLAR: Well dedicated professionals professional. They need more dedicated professionals working in this community for in community. They're working with a Russian U worker—Ukraine Cultural Centers, and their immigrants. They know the needs and the—most people needs special attention from a more professional.

COMMISSIONER FIALA: Okay, thank you.

COMMISSIONER CARAS: Thank you and Mr.

Apelian-Apelian. I'm sorry.

everybody. Thank you. My name is Chuck Apelian.

I'm the Vice Chair of Community Board 7 here in

Queens. I'm here to speak about term limits or

community board, and I am opposed to it as many

members of my community board are also. Term limits

are in place. Every two years you have to be

reappointed. You don't have to wait four terms, five

terms, six terms to replace someone that is not a

good person. You go up in front of the community

board, you go and you appear before your Council

Member, your borough president, and before you get reappointed, they look at your past service, they look at your past achievements (sic). It's up the council member, it's up to the borough presidents. It's their job. It's their appointment to make those decisions and if someone isn't good, take them out in two years, take them out in four years. Many community board have vacancies right now. My board has one. We've had three or four. I've heard of boards that have 36 members. Where are the people waiting on this list to get onto a community board that are being left out? This isn't a 10-year waiting list of New York Giant season tickets. People if they want to come on the board they will find a way. They will come on the board, but it's not for everyone. It's hard work. I've heard it said before, of course it's hard work, hard If you love it, you do it. I'm there 30 dedication. I love it. Right at that spot on the podium the borough president says you do it because you love your neighborhood, and it's the truth, and those that want to stay, and those who don't, they move on and that's okay. There's been a lot of discussion about disparaging parity as far as neighborhoods and stuff,

NEW YORK CITY CHARTER REVISION COMMISSION 2019

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 90 and one thing I want to bring out is that, you know, one person switching on-on the demographics of a board is 2%, one out of 50, 2%. When you go from one side to the other it's a 4% swing. One or two people all of a sudden you go a 4 to an 8% swing into demographics, and the numbers get skewed very quickly. It's impossible to mimic neighborhood by neighborhood gender, demographics, age, ethnic, et cetera, et cetera, but overall the boards are well represented. Term limits is the developer's dream to appear before community boards that are inexperienced and don't have the expertise and articulation to oppose them. Transportation Alternatives and others are advocates of term limits because they know that they are going to come in front of a board that doesn't have the government procedures, the applicable law, public policy and the articulation to be able to discuss these things properly. limits remove community members just as they got articulate and the knowledge became accomplished thus maintaining the developer's dreams. Four of the borough presidents are opposed to term limits. Many Council Members are also opposed to term limits.

Why? Because they understand and they value and they

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NEW YORK CITY CHARTER REVISION COMMISSION 2019
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rely on their community board members for their input
as they make decisions. I don't think it should be
an elected role. You get enough robo calls, you get
enough lip from everybody else. You don't need it
from somebody that you don't understand who the
community board member is, and who are you going to
get votes for your neighbors, your friends, people
you might know? It's a small percentage. As you
know in the election you go down the line as you go
from the governor to this one, to this one. By the
time you get to the last row you really don't even
know who the people are and what you're voting for.
[bell] So, I would not suggest that. One last thing
that was brought up before if you'd like to discuss
more, we integrate our discussions with BSA, with our
DCP Director in Queens, and with our Planner.
have planners now. We work with them and we utilize
their roles and their knowledge on a regular basis.
We meet with BSA every one or two years with the
Chair to get an idea of what they're thinking and why
they made decisions and how we move forward.
you.
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Commissioner-Commissioner Fiala. Apelian.

COMMISSIONER CARAS: Thank you, Mr.

good project and we wanted to give him alternative

NEW YORK CITY CHARTER REVISION COMMISSION 2019 93 access because the access he was seeking was onto a highway and highway only is going to be a difficult situation. So, if you know how to talk to the developer I mean to the-to the experts, I'll call the Queens Director directly also. We have a terrific dialogue and we ask the questions and we get into the discussion and—and then it helps us tremendously. You have to use the resources. We have to have to know what the resources are and what questions to ask. It takes time for some of these people. I'm fortunate. My background is in engineering and planning. So, the stepping stone wasn't that difficult for me, but still you've got to learn the nomeclature. You've got learn public policy. You've got to know what you can and can't do. You know, a ULURP you have a clock. At BSA you don't have a clock. You go back, you go forth. How do you do it? We to the BSA and we speak with the chairs like why did you make certain decisions. We're not fighting with you. We just got to understand so next time we don't, you know, keep doing the same thing and going nowhere. Tells us that, you know, by matter of law certain things have to take place, and that gives us a leg up because the next time something like that

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 95 Different boards have different levels of expertise even on the board itself. Many boards in Manhattan and other places have engineers and architects and lawyers. They're on the board as members. that that's not the case in the Bronx and many of our community's laws. We have people from the clergy. We have civic association people or we have PTA So, the level of expertise, and that's where the planner comes in to provide equity of expertise and to educate members, but also to have someone who can provide the same leadership in Park Slope as they would in Southeast Queens or in Throggs Neck. that's what this discussion in my mind revolves about-revolves around.

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CHUCK APELIAN: I'm not opposed to it.

I'm just saying that it's already in place and if you want to augment it more, it's there. It's you have to know what—you can have all the planners you ever want, if you don't know what questions to ask the planners it's difficult. Someone asked me about, hey, could you help me with institutional knowledge? You as—as we meet, you know, the young guy said that to me. I says, how can I tell you something I don't know what you're going to ask?

2 COMMISSIONER VACCA: You will always need 3 some members of the Board to mentor others.

CHUCK APELIAN: Correct.

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COMMISSIONER VACCA: Term limits, no term limits, there will always be that mentoring and, of course, we have a district manager who should always be providing technical assistance, but when we deal with zoning and land use especially, it's invaluable because it's so technical

CHUCK APELIAN: Absolutely. It is.

COMMISSIONER VACCA: You have to have every-every-all hands on deck when you deal with land use because it's so technical and detailed.

in our board. We had one week with the BSA

Commissioner and one with the City Planning

Commissioner that came out of Board 7 and myself. I

think I'm pretty good myself, but the fact of the

matter is that you just have to be lucky and who

comes and goes, whether you get the attorneys that

come on board, whether you get the environmentalists,

whether you get the public safety. You know, and—and

again, if they have the passion and they come on

board and they stay, you're very, very lucky, and

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    NEW YORK CITY CHARTER REVISION COMMISSION 2019
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    we're always asking.
                           The one thing we as a board
    will way to the borough president to the Council
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    members: We need an architect. We need a lawyer.
    We needed this, we needed that. You know, we try to
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    explain to them where we're shortcoming because
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    that's going to round out the board versus I need
    three guys from Flushing. I need two guys from
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    Bayside versus old ladies. It doesn't matter. We-we
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     try that. At the end of the day it's not always easy
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    to fill the sports as—as you're explaining.
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                COMMISSIONER CARAS: Thank you.
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                CHUCK APELIAN: Thank you.
                COMMISSIONER CARAS: Bill Lowell Callahan
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     from Community Board 12, John Park and Zulu
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    Rodriguez. [pause] Ms. Rodriguez from Queens.
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                ZULU RODRIGUEZ: [off mic] Queens.
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                COMMISSIONER CARAS: Queens. Oh, okay.
    Good to see you. [background comments] Okay.
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    Callahan.
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                BILL CALLAHAN: Okay, thank you for
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    having me here, and please be a little patient with
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    me because I just found out about this last night.
     So, I want to make sure I articulate myself
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correctly. I'm-I'm here for Community Board reform

NEW YORK CITY CHARTER REVISION COMMISSION 2019 98 and that is protection in place for members who are part of the Community board. The reason why I mentioned this is because when I first came to the community board about 8 or 9 years ago, we had a member who was elected chair and just re-elected, and because that member was re-elected and did agree with the elected official, the elected official did not renew him to the board. And reasons like this is why people are afraid to join the boards, speak up for themselves. They feel like if they go against the status quo they will not be reappointed. I'm sorry. Give me a little time because I have a whole bunch of notes, but I'm-we have-we have members of the committee who are volunteers who care very much for our community who are volunteers who care very much for our community, and numerous of times we're not all always going to be on the same page, and a lot of members come to me and they're not going to be outspoken, and I fearless-kind of like fearless. don't want to give myself too much credit, but they are not going to be as outspoken as me, and as we challenge the powers that be, and won a number of fights on a community that went against elected officials who were in charge, other board members

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 99 came to us and asked us how did we do it? How did we go about it? The first that come up you're not being afraid and you're not afraid to be removed. We need to put some mechanism in place to ensure that if they are not reinstated, and they're in good standing and doing everything they are supposed to be doing that there is some type of process in place, and a way to challenge them being removed. Thank you.

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COMMISSIONER CARAS: Thank you. Any questions. [applause] Mr. Park.

JOHN PARK: Hello. [coughs] I also found out about this last night. [laughs] So, here we are. My name is John Park. I'm the Executive Director of the MinKwon Center for Community Action. I am authorized to speak on behalf of the organization. I'm also unofficially speaking on behalf of my kids and my—and my spouse because I still have to ask permission from them. [laughter] So, the MinKwon Center is the lead organization that promotes civic engagement in New York City for Asian-American organizations. We are the lead organization for APA Voice, Asian-Pacific Americans voting and organizing to increase civic engagement. It's a 19-member organization committed to increasing civic

NEW YORK CITY CHARTER REVISION COMMISSION 2019 100 participation in our communities, and we also founded and led ACCORD back in 2012 and 2013, which stands for the Asian-American Community Coalition on Redistricting and Democracy. It was during the last cycle of redistricting. What I am here to ask for is to amend the Charter for two things: (1) To restrict any former elected officials from serving on the Redistricting Commission, and also to restrict elected officials from directly appointing who sits on the commission. In the last redistricting cycle, it was clear that the Redistricting Commission included an individual who had an ally who was an incumbent and whose incumbency ended up being further protected after the new district lines were-were finalized. That particular district had an elected official whose campaign overtly ran on some messaging, which was anti-Asian-American and immigrants. I won't go into details but I think some folks know who those folks are. In the arena of political influence almost as a rule when there are opportunities or holes in the system to have an advantage especially for incumbents, those opportunities are inevitably leveraged. I have nothing against elected officials. Some of my

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 101
friends are elected officials. I've even had elected
officials in my own home. However, there are
political realities, and because of those realities
we need to close those opportunities and holes.
Gerrymandering is a loophole in our sacred democracy,
and I think we're all on the same page that voters
should select their elected officials, and not the
other way around. Although it's true that we do have
a commission that determines the district lines,
elected officials who are choosing those
commissioners tend to select friends and allies who
are potentially serving as their proxies, and to
serve essentially on their behalf. Power isn't just
exercise by who sits at the table. It's exercise by
choosing who gets to sit at that table, and with the
current Redistrict-Redistricting Commission
accomplished, it's not an independent commission, but
the ability to claim that a fair process exists with
elected officials removing themselves from being held
accountable to claims of unfairness. Thank you.

COMMISSIONER CARAS: Commissioner Fiala.

[background comment] Commissioner Hirsh?

1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 102 2 COMMISSIONER HIRSH: Thank you very much. 3 Can you explain how you would suggest the 4 Redistricting Commission be appointed? 5 JOHN PARK: Uh-hm. There should at least 6 be an additional layer between the direct-say like 7 the Mayor appoints a certain amount of people, eight people went on the City Council or like seven. 8 California has a certain model that they used in 9 2010. I don't know all the nuances of that model, 10 but it seemed to-although there were some concerns in 11 12 California at some point, it ended up being very successful and people thought it was very, very fair. 13 14 I think we can not necessarily take the exact same 15 model, but we can look at it, tool it and make it—and 16 tailor it for what would make sense for me. 17 COMMISSIONER FIALA: Well, I thought the 18 question was answered, but I mean we need it a little more granular. Commissioner Hirsh asked the 19 20 question, and I was going to ask it. In your response, you alluded to changing the number of 21 2.2 people that a politician appoints to the board? 23 JOHN PARK: Uh-hm. COMMISSIONER FIALA: How would that 24

achieve-I-I take it from your testimony you're

elected officials are directly appointing who is

NEW YORK CITY CHARTER REVISION COMMISSION 2019 104
going to sit on the Commission. That is not working
the way it is right now. We saw problems in the
last-in the last commission. However, there should
at least be an additional layer between the
appointments from elected officials and for example
elected officials if they want to appoint certain
people who can be more independent in vetting out-I'r
sorry. Let me backtrack one more time. If we do
have elected officials in that process, they could
appoint certain people to vet the selection of who
would actually be on the commission. So, it would be
an additional layer between a direct appointment.
There's another process where, you know, a particular
group will be selected where applications are taken
for people to actually want to be on the commission,
and I'm thinking California. There are like 30,000
applications. So, it—it added a little more
fairness. It wasn't such a direct appointment
process, and it was a successful day.
COMMISSIONER FIALA: [interposing] So, a
buffer between the individual interested in serving
and the elected

JOHN PARK: Uh-hm, exactly

COMMISSIONER FIALA: --appointing.

Yes.

JOHN PARK:

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COMMISSIONER FIALA: It's similar to the Mayor's Judiciary Advisory Commission. Something like that where people who want to serve get vetted through this body, and then the elected official would appoint from that pool of candidates? Is that what you're--

JOHN PARK: [interposing] Yeah, it should not be like a direct appointment. That's very problematic.

COMMISSIONER FIALA: Thank you.

COMMISSIONER CARAS: Commissioner

Albanese.

(sic) Redistricting Commission is very important. I, yeah, I can't emphasize enough that over the years actually we've seen a lot of that favoritism that you've pointed out. The question is, and Commissioner Fiala raise raised it, what's—how do we replace it? How do we make sure it's truly independent. What happens is you know in some—in some situations around the country is when—when restricting was struck down, it was federal judges who came in and drew the lines with technical

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    NEW YORK CITY CHARTER REVISION COMMISSION 2019
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     expertise. These are folks that have lifetime-
     lifetime appointments and allegedly are independent.
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     So, would a judiciary be something you'd-you would
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     support drawing the lines?
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                JOHN PARK: I think I would more favor
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     the-the way that California did it where they took a
     lot of applications not only for this. It would have
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     a panel of people who were selected, and they would
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     go through the applications themselves and then from
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     that process, there would be a group of people-the
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     strongest candidates would come up, and they would be
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     actually sitting on the commission, and, you now,
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     they were urban planners or engineers or various
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    people who had different types of expertise pursuant
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     to what--
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                COMMISSIONER ALBANESE:
                                         [interposing] So,
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     who-who would make that call? Who would select those
     folks?
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                JOHN PARK: Uh-hm. I'm not an expert in
     this field because I just know what--
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                COMMISSIONER ALBANESE:
                                        [interposing]
    Because the Devil-the Devil is in the details.
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                JOHN PARK: --was told me in the past.
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Yes, the Devil is in the details.

It is in

NEW YORK CITY CHARTER REVISION COMMISSION 2019 107
the details and I think it's a process that we would
have to work through, but absolutely the current
system is not working because it's basically creating
a veil of as if there's fairness where it's not.

It's actually making larger problems [laughs] than
when they are directly appointed because now there's
no accountability of what--

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COMMISSIONER ALBANESE: [interposing]
Well, it's buried in the past because now I—I believe
the law states that districts have to be compact and
complete use. It's not like the—the old
gerrymandering, which was so blatant. I mean here
just can't caver up neighborhoods because of—because
of the law. So, that's a good thing that's—that's
been upgraded but I thank you for your testimony.
It's important. It's an important issue.

I just wanted to say because I—I heard you both said that you put your testimony together in a—in a day or two. I don't—thank you for doing that, and it's important that we hear from people early on so we know what the issues are, but don't feel that that is—needs to be your last communication with us. As you—as you think about your own ideas of additional

NEW YORK CITY CHARTER REVISION COMMISSION 2019 108 ideas, feel free to expand on your testimony. You can go on our website and submit supplemental testimony, and we hope you'll do that, and Ms. Rodriguez.

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MS. RODRIGUEZ: I am-I am so happy to be able to speak on the voiceless and abused animals of New York City. I am given a rare opportunity to not be disrespected and finally express the abuse of such as these that their only crime is human selfish breeding. I am here to beg-beg with your presence to get rid of the 1894 Rule change that has an irresponsible, making incorrect decisions and leaving the responsibility of animal care to the Mayor de Blasio Department of Health and to immediately fire the Department of Health whose only business is to put human health on the line. When it comes to lowering eight health code violations, they fired wonderful employees, they fire three volunteers at Animal Care and Control. I am a community activist, which includes for homelessness, seniors and libraries in Queens. I have been living in the Borough of Queens for many years. I have seen New York Met Stadium built faster than an animal shelter for Queens, a shelter for homeless and still my Fire

NEW YORK CITY CHARTER REVISION COMMISSION 2019 109 Department is closed in Long Island City, and also a shelter, which includes the Bronx. I am no longer a volunteer for Animal Care and Control. I traveled in Manhattan at 116<sup>th</sup> Street and Third Avenue. in the borough of Queens. I spayed and neutered borough cats, I fed. I spend my money. I get no help from Animal Care and Control, the ASPCA and the Mayor's Alliance and/or my Councilman. I volunteered under the Bloomberg Administration, which was Dr. Farley at the time, and the notorious Julie Banks. Bloomberg is no longer the mayor. Mayor de Blasio promised he would do what Bloomberg had done. would get rid of the Department of Health, and he would also remove horse carriages from the street. That never happens. What can I say? I have documented proof of ACC, pictures and notes and an ex-employee letter from getting rid of phones. ACC got rid of phones. How are they going to be able to call animals that they were going to save from firing free-free health volunteers, they fired volunteers who cared too much at Animal Care and Control from threatening rescue groups. If they told what was really happening at ACC they would be threatened that they would not be able to help animals, and the list

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 110 is endless. The Department of Health has never been in the capacity to help animals. They have no inappropriate outreach. They do not have a degree of MBA for animal care. They do not engage the public to ask for discretionary funds. On the 24<sup>th</sup>-on April the 24<sup>th</sup> of 2018, I went and I spoke at the health committee, and Mr. Levine was very rude, but in there what I wanted to say was that again Mark Levine is Chair, Manhattan; Samuel Brooklyn; Barron, Brooklyn; Eugene, Brooklyn-Manhattan. Where's Queens? Are all parasites, are we leaches. We're a great borough. How can you-how can they say that therethat—that Queens is in it? What is wrong with Queens? But it's okay. The Health Committee has no representative in Queens and poor Mr. Paul Vallone he was like latch key. He was also disrespected. Mr. Levine was very rude to me again, and I-and I-COMMISSIONER CARAS: [interposing] If you could wrap up. MS. RODRIGUEZ: And I worked and I did everything that I could, and I got ten vacant buildings, ten myself that I walked in my

neighborhood that would be easily accessible that

would—that would no issues in building an animal

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 111 shelter, and in that testimony, Risa Weinstock (sp?) said that there was no place in Queens. I'm sorry.

I—I submitted ten. Mr. Levine never got back to me.

So, so going back to the—

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COMMISSIONER CARAS: [interposing] Ms.

Rodriguez, if you could wrap up and—and submit your testimony.

MS. RODRIGUEZ: Yes. The first law was enacted in 2001, but the Mayor Bloomberg convinced the City Council to rescind it. So Mayor de Blasio championed shelters in every borough and demanded that the reluctant Department of Health get with the program, but that never transpired. Now, what I said when I went back to Dr. Bassett ignoring Health Code kill violations, what I meant was that every year in New York City practitioner is a religious ritual sacrificing and slaughter 60,000 birds in illegal pop-up slaughter houses. Why is nothing being done despite a full toxicology investigation report, hours of video and photographic evidence and flagrant violations of 8-I'm sorry. It's 15 Health Code violations? That's what Mary Bassett, that was the present. She is no longer here in New York City. That's who runs ACC. They slaughter chickens in

firehouse. So, that is my testimony.

NEW YORK CITY CHARTER REVISION COMMISSION 2019 114 submitting testimony in an organizational capacity later and written on behalf of Americans for Political Advancement, which is a member of the ACCORD Coalition that John Park mentioned earlier on redistricting and perhaps on other democracy related reforms in right choice voting, but for today I'm speaking here in an individual capacity. First of all, I just wanted to respond to a question that Commissioner Hirsh had asked earlier about the noncitizen voting. I believe the answer to your questions, which was about the concerns about record keeping, one idea that's been floated in the IBA Coalition is to model this sort of voting around sort of the participatory budgeting process, which also has a somewhat sort of more limited record keeping process. And then with Mr. Sal Albanese's I believe your question about Danny Dromm's bill, yes, it was just Green Card holders. I, well, I think that as a citizen, you know, just as a regular individual not an organization, personally I think that at a minimum Green Cards holders should be allowed to vote in the city office elections, and we should explore very carefully perhaps non-Green Card holder residents, you know, based on the length of time of residency.

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 115 You know, it could be one year, two years. Something like that, but to move onto community boards. Because the term limits and other sort of proposals are already in play and the current ballot proposals, I don't want to speak about term limits today. What I do want to speak about is this-this sort of more conceptual question about is the role of the community board to be mainly advisory or more Is it supposed to have its own power authoritative? and serve as a check like a somewhat almost co-equal check in its neighborhood to the Council Members and the Borough Presidents, or is it primarily to inform? So I think the current model is the latter, right. That's why it's appointed. It's advisory. There are no binding powers in the ULURP process. So, if that's the mode that the Commission witches-wishes to main, then I think that perhaps the gold standard, the concept to keep in mind that I'd like to suggest for tonight is one of the town hall. And so, how can town halls have maximum advisory impact on its elected officials? I think that's the guiding question that I'd like to recommend as we consider these sort of more procedural issues such term limits of not. Executive Board term limits or not. You

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 116 know, things like that. [bell] Okay, thank you very much.

COMMISSIONER CARAS: Thank you. Any questions? Thank you, Mr. Lynn. [pause] Mr. Vaster.

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MARK LASTER: Yes, hi. My name is Mark Vaster and I'm a licensed clinical social worker who has been in practice for over 37 years. During this time, I served numerous civic leadership positions starting as a student senator when I was at Queens College; serving as president of my Co-op board; President of my temple. I'm currently co-chair of the Forest Hills Green Team, a team needed for the Medical Reserve Corps and a co-chair of Community Board No. 6's Aging Social Service Committee. My testimony reflects my personal views, and now on behalf of the community board. I have previously testified regarding the need for term limits for the community board members. I've read the feedback from civic leaders opposed to term limits, and I would suggest that one method of dealing with the loss of institutional memory due to term limits there would be a mentoring process set up between long-serving board members and newly appointed board members to

NEW YORK CITY CHARTER REVISION COMMISSION 2019 117 facilitate a transfer of this extremely important knowledge. I also see a need to have term limits for executive officers to allow for new leadership of the community board. I also support the idea of both standardizing the appointment and recruitment process for community board members as well as standardizing reading procedures. In the appointment and recruitment process there should be a stronger attempt mad to reach out to disenfranchise members of the community. I would suggest reaching out to Social Security offices, homeless shelters, SNAP offices, et cetera to empower people who receive city services to give them more control of their lives. As we standardize the meeting procedures livestreaming would be one way encourage more participation, but I also suggest that all public comment should be made at the beginning of the meeting instead of at the end. And my final suggestion is to mandate that all standing committees should meet at least quarterly. In my opinion, having the committees meet regularly will be another way to encourage more participation in civic life. Thank you.

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25 Vaster. Any questions? Thank you and Mr. Cane.

COMMISSIONER CARAS: Thank you, Mr.

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SHERMAN CANE: Well, first thank you for the allowing me the opportunity to speak to you. am a member of Community Board 9. I've been a member now for over 10 years, and I'm speaking today about the idea of term limits. I am writing-I-I have-I have a letter her that I wrote on August 7, because I was unable to attend the July 26 meeting that was held with the Charter Revision Commission. [coughs] And I'm going to give you a copy of the letter. Okay, and the letter that I wrote is to strongly oppose the establishment of term limits for community board members, and my reasons for this view are as follows: It takes several years for a community board member to establish institutional intelligence, which is the knowledge and experience of the functioning of New York City agencies that makes the member effective. The term limits on community boards' membership would wasted this institutional intelligence of existing community board members. Since community board members are volunteers, the city gets this for free. Diversity in membership is easily accomplished simply by appointing interested new community members every two years. The membership—the term of the community board member is only two years. So, the borough

1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 119 2 president can reappoint whoever they want after two years are up. My community board is already quite 3 diverse, and it includes Sikhs, Dianese(sp?) and 4 Indian members from our community. With 44 current 5 members there is still room for 66-or 6 additional 6 7 members for those residents who are interested in participating. The average [coughs] in Queens of 8 membership on community boards if 44.5 for all the 14 9 members—all the 14 community boards. [coughs] 10 11 Community Board 1 has 28 and in my letter I-I outline 12 the actual membership of each community board in 13 Queens, and that's basically my point. I'm here to-14 to oppose term limits for all those reasons. 15 you. 16 COMMISSIONER CARAS: Thank you, Mr. Cane. 17 Any question? Thank you all for your testimony. 18 Lynette Towsley and Frank Marano. [background 19 comments, pause] Ms. Towsley. 20 LYNETTE TOWSLEY: Good evening.

you for allowing me to speak. My name is Lynette

Towsley. I'm from Saint Albans, Queens-
COMMISSIONER CARAS: [interposing] Just

24 | could you--

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2 FEMALE SPEAKER: Speak into the

3 microphone.

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LYNETTE TOWSLEY: I'm from Saint Albans,

Queens. I'm a little nervous. This is my first time

doing a testimony, but I'm really not even sure if

this is the venue, but I just wanted to suggest—can

you hear me now?

COMMISSIONER CARAS: Yes.

LYNETTE TOWSLEY: Okay, thank you. just wanted to suggest that we look into the ways that we spend money for the New York City Department of Education. Many times it seems that we're spending it selfishly. A lot of time-I know I'm in a building that actually is doing some renovation. one day they'll change the lead lights-the lights. Then they'll come back in a couple of months and change sirens (sic) so they had to like do the whole thing over or even when it's time to purchase goods for the school like education or something like that, it's like extremely high costs. I'm no sure of the whole procurement process, but it seems a little bit flawed where it seems like you could go to a Home Depot or something and get it much cheaper. We'll pay maybe five times as much because it's through our NEW YORK CITY CHARTER REVISION COMMISSION 2019 121 process. So, just trying to utilize the citizens' funds wisely. I think that's needed. In addition to—I know there's been a lot of talk about like the co-location is to the schools. I don't think no one is looking at or taking in consideration they're chosen. So, there may be a lot of schools that's collated with middle—schools where the spacing is not really right for high students that are larger, and also like their gyms are made differently than the high school in sizing. So, just being a little bit more mindful at the spending when it comes to the Department of Education. Thank you.

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COMMISSIONER CARAS: Thank you. Any questions? Thank you and Mr. Marano.

FRANK MARANO: Thank you, Commissioners.

First, let me thank you for your service. I know it's a long night for you and it's not your first long night that you've put in and you are not getting paid to go all over the city and listen to people like us complain about everything that's wrong with city government. So, I know that it doesn't go unappreciated. I have testified at-before every Charter Revision Commission in this city since 2002, and I've known many of the commissioners, and I have

NEW YORK CITY CHARTER REVISION COMMISSION 2019 122 been-I mention that for two reasons because (1) whenno matter what time I sign in, it seems like I end up listening to a lot of folks talk before me, which I'm happy to do. I learn a lot. Tonight for instance we heard testimony about the Veterans Advisory Committee. We heard testimony about animal care and control. We heard testimony about whether community boards should be term limited. The Civilian Complaint Review Board. We heard whether or not there should be advise and consent requirements for mayoral commissioners, and innumerable issues, each of which could stand to deal with two or three months worth of expert testimony in and of itself, and the common theme out of every commission that I've been a part of is the people that come to testify, the people that come to watch, the people that serve on the Commission every single one of them they tend to feel at the end of their service as if there wasn't enough time to really get into the nitty-gritty of a comprehensive review of the City Charter, which is your mandate. So, rather than ick and choose which issues folks have brought to your attention today, I would suggest that you put before the voters next year a question to put forward a permanent Charter

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 123 Revision Commission. Because what happens every single time there's a Charter Revision Commission the last one being in 2010, which Commissioner Fiala I know served on, is that those of us that are good government activists, those of us that are students of city government, those of us that want XYZ issue implemented, we're left hoping that the next mayor or in your case the next Speaker will appoint a Charter Revision Commission, which will pick up the baton and continue the work of the previous commission, and sometimes they do, sometimes they don't. But if it was mandated, that there was Charter Revision Commission every two years, and that it was appointed through a politically diverse composition as you've been, not just the mayoral task force, then it would give you the opportunity to lay the groundwork for future commissions, not feel an obligation to finish all the work on every single issue that people have brought to your attention in only two years. And the other thing that you'd be able to do is rather than just put questions on the ballot every year or every two years, is you would be able to make quarterly recommendations to the City Council and the Mayor for charter revision issues or even legislation that may

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 124 not require charter revision. To me it's no-brainer. It has a lot of precedent in New York State where we have a long history of constitutional commissions that recommend constitutional amendments to the State Constitution many of which have been implemented. And-and then lastly with respect to ballot access of folks running for office in New York City, the 2010 commission--and I'll just be 30 seconds-the 2010 commission even though it wasn't clear that they have the statutory authority to do it, they cut in half the number of signatures to run for-for City office, every office, Mayor, Public Advocate, City Council. What if you guys were to in addition to allowing people to petition their way on the ballot for every office, allow those folks running for office in New York City to pay as an alternative option a 1% filing fee of the salary of the office that they were seeking. So rather than this bureaucratic morass that is the Board of Elections where you have a cottage industry of lawyers, political consultants and petition gatherers, you say you-to candidates, you know what, if you choose to pay this 1% filing fee in which case the city is maybe making some money instead of spending a lot of overtime to have people

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 125 check signatures for folks doing these bizarre ballot access petition challenges, you can spend your time going to voters talking about your ideas, talking about your qualifications, why you're best suited to represent your community. Think of what a huge step that would be. A lot of other municipalities do it. A lot of other states do it. Florida, for instance, allows the option of a filing fee in lieu of petitioning. So, whether you can consider a nonpartisan election as an option or other options for reforming the electoral process in New York City think of what a change that would be to allow a filing fee, and do away with this bizarre petitioning process altogether. Thank you.

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COMMISSIONER CARAS: Thank you, Mr. Marano. Commission Fiala.

couldn't be heard before. I hope this is a little better. Mr. Marano, I want to thank you for coming out to these Charter Commission meetings. I'll tell my colleagues here that I think certainly in the—the decade of the 2000s I think now Mr. Marano holds the record in terms of attendance, and I was worried because I hadn't see you to date. So, it's good to

NEW YORK CITY CHARTER REVISION COMMISSION 2019 126 see you in Queens. With respect to the proposal for institutionalizing a periodic charter, what-it's my understanding the Municipal Home Rule Law dictates that a Charter Commission can be established though multiple means. However, if a Mayor appoints a charter, then the work of those other Charter Provision Commissions gets pushed aside, what would prevent or is-is there a way to ensure that if something like this was institutionalized if it became part of the Charter, how do you prevent a Mayor from preventing the work of that entity? FRANK MARANO: Well, the shorter answer is you can't and I don't thin that we should. There's a reason we elect mayors. They-they're representative of the will of 8-1/2 million New Yorkers, at least the plurality of them. But what the Charter, the permanent Charter Revision Commission that I'm proposing would do and be in a position to do is build on the work of other mayoral commissions number 1 and aid the Legislature in work that they don't really seem to have much of an interest in doing. For instance, so much of the testimony today has to do with the proposal that you

haven't proposed, which is term limits for community

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 127 boards. Now I think it's a healthy proposal to continue to debate and may need more study, and the public would probably benefit from more expert testimony and more debate on the issue including from some of the very articulate voices that we heard today. But think about if that-if you guys got to continue that work and continued to hold hearings, and issue advisory recommendations to the City Council. Now, the City Council as Commission Albanese and Commissioner Vacca and yourself having served in that body know, these days the City Council is not interested in the nuts and bolts of City government. They're interested primarily in the budget. They're interested in constituent services, and they're interested in, you know, in funding for discretionary spending for non-profits in their group, and all great stuff and sort of the political issues of the day, but even if the Mayoral Charter Commission puts a question on the ballot that trumps a question from this permanent Charter Revision Commission, that doesn't take away the value of the work that you're doing in terms of making recommendations to the Council and the Mayor, in terms of making recommendations to other Mayoral

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 128 Commissions, in terms of putting questions on the ballot and perhaps more importantly and most importantly educating the public about some of these same issues that need a greater vetting. You know, for instance it's easy to see a scenario where something like democracy vouchers, which people have talked about at this commission and at the Mayoral Commission may need a little bit more seasoning before it's fully implemented. Maybe we want to see how it works out in Seattle. Something like rank choice voting. If it's not ready to be on the ballot or implemented here in New York City, we want to see how it works in Maine or elsewhere. Maybe that's something where we set certain benchmarks that a Charter Commission can lay the groundwork for a mayoral commission so that they don't feel the need to do everything in 56 days. I think the other option that we do is aid mayoral commissions so that they can a bit more focused. If a mayoral commission-well, there are certain mayoral commissions that are focused on one or two issues like non-partisan elections or mayoral succession. There are other mayoral commissions that have a broader view of the City Charter. The work of this

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1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 129 2 permanent Charter Revision Commission would really aid both the Council, the Mayor and any mayoral 3 Charter Revision Commission in the work they're 4 So, I don't see it as a conflict at all. 5 doing. Ιn 6 fact, I see it potentially as a-as a great benefit 7 COMMISSIONER FIALA: Well, thank you. I've got another question concerning your suggestion 8 for a filing fee for valid access. You're-you're an 9 expert on this stuff. I'm not. Is-is-is a filing 10 fee-in the last Charter Commission we lowered the 11 12 number of signatures. That was our-that was within 13 our ability to do, but with the imposition of a filing fee, would that be in our jurisdiction or are 14 15 we preempted by State Election Law? 16 FRANK MARANO: Well, to be honest--17 COMMISSIONER FIALA: [interposing] To 18 your knowledge? To be honest, it wasn't 19 FRANK MARANO: 20 clear to me that lowering the number of signatures was in the purview of the previous Charter 21 2.2 Commission, but the fact of the matter is nobody has 23 challenged it court, and people have been running for office for eight years under the recommendations that 24

you guys implemented. So, my view is if it works for

degree or a lottery ticket. Anybody that's

NEW YORK CITY CHARTER REVISION COMMISSION 2019 131 interested in running for office should be able to do so, but now we have a system where if you actually want to run for office and you're not-and you're not a millionaire or the hand-picked choice of a bunch of party insiders or political power brokers, good luck because you are going to have to spend and enormous amount of time and pull out an enormous amount of hair dealing with the Board of Educations. because the staff is ill-trained, although occasionally they are, but because that is what the state election law requires. There's no reason for It's pointless. The skills necessary to get on the ballot in New York City and you and Commission Vacca and Commission Fiala know this having served in elective office, have nothing to do whatsoever with the skills it takes to govern the city. Because you can get people to sign next to the right box on your petition form or initial because they made an improper impression on the address form, it has nothing to do with putting the right priorities in the city budget. It has nothing to do with determining the proper procedures for public safety. It has nothing to do with determining whether Rikers Island should be closed or not. So, why would we put

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 132 our elected officials through this—this incredible maze? Why not just let them make their case to voters. Now, if anyone wants to continue with the petitioning process, good luck. Let them continue to do so. Just give them the option of not.

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COMMISSIONER ALBANESE: It's an obstacle course. It really is. One quick question. I've heard you speak about initiative and referendum, how difficult it is to get something on the ballot in New York City with the amount of signatures and then there's a second round of signatures. Do you have any recommendation on how to streamline that process? As you know, term limits was on the ballot when I was a Council Member and it passed, and it was—it took an awful lot of money. It was a multi-millionaire Ron Louder (sic) who financed it. So that's how difficult it is to get something on the ballot. Can we—in your opinion you studied this? Is there a better way to do this?

FRANK MARANO: Well, so, I-I have a twofold recommendation, but I begin by saying I think that is the precise issue that could benefit from a whole evening of hearing real experts in initiative and referendum testify about the benefits and the

NEW YORK CITY CHARTER REVISION COMMISSION 2019 133 virtues, but I think my-see, the term limits question that Ron Louder put on the ballot that you alluded to, is the only question in the history of New York city to my knowledge that has ever come about and been put on the ballot as a result of petitioning. The other two attempts to put a question on the ballot through petitioning. (1) the UFT put a-tried to put on in 2003 or 2004 and one had to do with another investigation into the World Trade Center attacks. The term limits one is the only one that's been able to do it, and the only reason it was able to be put on the ballot is because it had a millionaire behind it. So, what I would suggest is twofold. One, I think lowering the signature requirement is—is important, but also currently New Yorkers don't have that right for legislation. only have it to changes to the City Charter. People may have suggestions that don't necessarily require a charter change that they feel aren't being properly addressed by the City Council. So, I would-I would suggest that extending that initiative and referendum via petition through legislation not just charter change, and I don't think it should be-able to be pre-empted by a mayoral Charter Revision Commission.

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 134

If you petition and you get 50,000 or 60,000 New

Yorkers to sign a petition that they want XYZ on the ballot, it should be on the ballot irrespective of whatever mayoral commission puts—puts on the ballot.

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COMMISSIONER CARAS: Thank you and I believe that's what happened with the UFT.

FRANK MARANO: That's exactly what happened. Right

COMMISSIONER CARAS: It was bounced by a mayoral commission. Any other questions.

really made some very good points. I thank you for your insights and you've—you've got me thinking about a couple of things, but one thing I'm thinking about is in addition to your excellent presentation, you did say in paragraph 1 that you said that you would abolish certain offices. What would—

FRANK MARANO: [interposing] No, I didn't. I just alluded to—I mean there might be offices that I think certainly shouldn't be there are, and maybe some offices that—that, you know, that should be in place that aren't. I just was talking about the diversity of testimony that I tend to hear at all these commissions, and I don't think there's

platforms. Rank choice voting to me makes perfect

NEW YORK CITY CHARTER REVISION COMMISSION 2019 136 sense and, you know, I don't want to monopolize all the time of the folks that are waiting or keep you here any later than necessary, and I'm hopeful to speak with you again at you subsequent two hearings, but to me if you look at what's happening in the Governor's race right now, you see a lot of right leaning folks in the state basically hoping that Governor Cuomo is going to lose the election on some sort of weird technicality because maybe people will be tricked into voting for progressive third-party candidates. Now, I can't imagine that any one thinks that that's the proper way to run a government where we-we fool people into electing the folks that they don't want representing them. Now, why shouldn't someone if they want Howie Hawkins or Stephanie Minor or Cynthia Nixon to be Governor, why shouldn't they have the options of voting for that person first and having the person that they fear being elected be elected? To me it makes no sense, and if you look at the amount of money that this city wasted on a runoff for Public Advocate in 2013, an election which almost nobody showed up in for an office which has very little power, and what are we doing? We're wasting money to hold runoff elections in primaries and we

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 137
have a system where we have people talk about
splitting votes, and third-party candidates taking
votes from other folks. What sense does it make?
With rank choice voting, you save money and you
actually allow someone to get elected who is
representative of the Community they serve.

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COMMISSIONER VACCA: I thank you.

COMMISSIONER CARAS: Anyone else. and we appreciate your thanks to us, but really we want to thank all of you who took time to come out and please, as I said, if you have additional testimony, come to our subsequent hearings, submit testimony, tell, you know, organizations and, you know, we want to hear from as many people as possible, and that's what we're here for. This will be-I-I understand your point. This will be the longest serving commission in at least three decades. So, while obviously we can't do everything we are going to review the entire charter and-and do our best. Is here anyone else from the public who wishes to testify whose name I haven't called? Hearing none, I would like to thank everyone for attending and sharing your thoughts and ideas with us and encourage you to continue to do so through this

1	NEW YORK CITY CHARTER REVISION COMMISSION 2019 138
2	process. Remember our website, charter2019.nyc and
3	follow us on Twitter and Facebook at charter2019.nyc.
4	Our next hearing will be this coming Monday,
5	September 24 <sup>th</sup> at 6:00 p.m. at the College of Staten
6	Island. Commissioners, while you're more than
7	welcome to take your written materials, leave the
8	name tag, the name plates and the folders so we may
9	use them again. I'll now entertain a motion that
10	this meeting be adjourned.
11	COMMISSIONER: So moved.
12	COMMISSIONER CARAS: Second.
13	COMMISSIONER: Second.
14	COMMISSIONER CARAS: All those in favor.
15	COMMISSIONERS: [in unison] Aye.
16	COMMISSIONER CARAS: The meeting is
17	adjourned. Thank you.
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## ${\tt C} \ {\tt E} \ {\tt R} \ {\tt T} \ {\tt I} \ {\tt F} \ {\tt I} \ {\tt C} \ {\tt A} \ {\tt T} \ {\tt E}$

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date October 4, 2018