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3	CIVILIAN COMPLAINT REVIEW BOARD
4	PUBLIC MEETING
5	MAY 12, 2021
6	5:34 P.M.
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9	HELD VIA VIDEOCONFERENCE
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12	B E F O R E:
13	FREDERICK R. DAVIE, CHAIR
14	JONATHAN DARCHE, ESQ., EXECUTIVE DIRECTOR
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18	Transcribed by:
19	Julia M. Speros
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2	PUBL	IC MEETING AGENDA
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4	1.	Welcome & Virtual Meeting Protocol
5	2.	Call to Order
6	3.	Adoption of the Minutes
7	4.	Report from the Chair
8	5.	Report from the Executive Director
9	6.	Presentation from the Policy Department
10	7.	Comment from Community Groups
11	8.	Public Comment
12	9.	Old Business
13	10.	New Business
14	11.	Adjourn to Executive Session
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2	BOARD MEMBERS PRESENT
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4	1. Rev. Fred Davie, Board Chair
5	2. Erica Bond, Board Member
6	3. Corrine A. Irish, Esq., Board Member
7	4. Esmeralda Simmons, Esq., Board Member
8	5. Joseph A. Puma, Board Member
9	6. John Siegal, Esq., Board Member
10	7. Michael Rivadeneyra, Esq., Board Member
11	8. Nathan Joseph, Board Member
12	9. Salvatore F. Carcaterra, Board Member
13	10. Marbre Stahly-Butts, Esq., Board Member
14	11. Frank Dwyer, Board Member
15	12. Willie Freeman, Board Member
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17	Presenters:
18	Sean McMahon - Senior Data and Policy Analyst
19	New York City Civilian Complaint Review Board
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1 **PROCEEDINGS** 2 MS. ALVAREZ: Good evening, 3 everyone. Thank you so much for joining us. 5 For those that will be using ASL interpreters, our interpreters are Craig 6 7 Ridgway and Felice Shays. We will link 8 in the chat on how to pin their videos. 9 CHAIR DAVIE: And good evening, 10 again, and welcome to the Civilian 11 Complaint Review Board's May Board 12 meeting. My name is Fred Davie, and as 13 many of you know, I am the Chair of the 14 Civilian Complaint Review Board. 15 I'd like to begin by asking by 16 colleagues to introduce themselves and 17 I'm going to try to do it as I see you 18 on my screen. 19 So, if we could start with Ms. 2.0 Irish. 21 MS. IRISH: Hi, everyone, Corrine 22 Irish. I'm a mayoral appointee; I live in Harlem. 23 24 CHAIR DAVIE: Ms. Bond.

MS. BOND: Good evening, all.

1	name is Erica Bond; I'm also a mayoral
2	appointee residing in Brooklyn.
3	CHAIR DAVIE: Mr. Rivadeneyra.
4	MR. RIVADENEYRA: Good everyone,
5	everyone. Michael Rivadeneyra; I am a
6	City Council designee for the Borough of
7	the Bronx and I hail from the Bronx.
8	CHAIR DAVIE: Ms. Stahly-Butts.
9	MS. STAHLY-BUTTS: Hello. My name
10	is Marbre Stahly-Butts. I use she and
11	her pronouns and I am a City Council
12	designee from Brooklyn.
13	CHAIR DAVIE: Thank you.
14	Mr. Puma.
15	MR. PUMA: Good afternoon. My name
16	is Joseph Puma. I'm a City Council
17	representative in the Board from the
18	Borough of Manhattan.
19	CHAIR DAVIE: Mr. Siegal.
20	MR. SIEGAL: Good evening. John
21	Siegal; I'm appointed to the Board by
22	Mayor de Blasio and I'm coming to you
23	from my home in Bronx, New York.
24	CHAIR DAVIE: Mr. Dwyer.
25	(No response.)

1	CHAIR DAVIE: I saw Frank. It looks
2	like he may have disappeared. He's
3	still there.
4	Frank, can you hear us; are you on
5	mute?
6	(No response.)
7	CHAIR DAVIE: All right. Let's go
8	to Ms. Simmons.
9	MS. SIMMONS: Hello.
10	CHAIR DAVIE: Want to introduce
11	yourself?
12	MS. SIMMONS: Esmeralda Simmons; I'm
13	a representative of the Public Advocate.
14	Good evening, folks.
15	CHAIR DAVIE: Great, and
16	Mr. Carcaterra is on the phone.
17	MR. CARCATERRA: I am, Fred. Hello,
18	everyone. I'm Sal Carcaterra and I'm a
19	Police Commission designee to the Board
20	and I live on Staten Island. Good
21	evening.
22	CHAIR DAVIE: Thanks, and let's try
23	again from Mr. Dwyer.
24	(No response.)
25	CHAIR DAVIE: All right. Well, we

1	can get him later perhaps.
2	MS. IRISH: He sent a note that his
3	mic is not working.
4	CHAIR DAVIE: Okay. Great. Thanks.
5	So, let's take care of one pair
6	one piece of business before I say a few
7	things. I think we need to approve the
8	minutes of the last meeting.
9	Is there a motion to approve those
10	minutes?
11	MS. SIMMONS: So moved.
12	CHAIR DAVIE: Is there a second?
13	MS. BOND: Second.
14	CHAIR DAVIE: All those in favor
15	are there any changes, additions,
16	revisions
17	(No response.)
18	CHAIR DAVIE: All those in favor of
19	approving the minutes, please say "Aye".
20	(Chorus of "Ayes".)
21	CHAIR DAVIE: Those opposed, no?
22	(No response.)
23	CHAIR DAVIE: The minutes are
24	approved. Thank you.
25	So, the last time we all spoke, no

one knew what would happen in the trial of former Minneapolis police officer,

Derek Chauvin.

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Since our last meeting, the world has learned he would be convicted of murdering George Floyd; convicted not just on one of the counts, but all three counts of criminal conduct, and this isn't the last of the criminal accountability Officer Chauvin and his partners that day could face.

Just last week, a Federal Grand Jury indicted on four officers, including Derek Chauvin, for violating George Floyd's civil rights. This level of criminal accountability is rare for police officers, particularly those who kill or severely injure someone while on duty. That's why agencies like the CCRB are so important.

In instances where someone is killed, or hurt, or traumatized by an interaction with an officer -- a police officer, that does not lead to criminal accountability, there has to be an

administrative backdrop. Not all misconduct is criminal, and often potentially criminal misconduct goes unpunished.

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This reality makes administrative accountability necessary, and the fact that an officer does not face criminal charges for killing, or maiming, or traumatizing a person should never ever preclude a civilian oversight agency, like the CCRB, from moving forward with administrative accountability.

I am eager to believe that the conviction of former Officer Chauvin and these indictments that he and his fellow former officers face, signals a new day for policing and accountability, as well as ultimately justice in this country. Whether that is the reality we live in now or not remains to be seen.

No matter what though, our work at CCRB continues. We remain focused on petitioning state lawmakers from binding disciplinary authority in our cases, for greater access to evidence, and for

exemptions from state sealing statutes, and to reform a system that allows the Police Commissioner to have full authority and discretion over the disciplinary process.

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It is abundantly clear to me that
the Police Commissioner -- any Police
Commissioner and not just this one -and I just want to say in my dealings
with the current Commissioner, Dermot
Shea, those encounters have proven to be
productive for the things around which
we engaged him.

So, this is not about this

Commissioner; it's about any

Commissioner -- should not be able to

downgrade or overturn recommended

discipline from the CCRB, should not be

able to downgrade or overturn agreed

upon guilty pleas reached between our

prosecutors, officers, and the

Commissioner of Trials Office, and

should not be able to decide whether or

not a trial even occurs, if all, in a

case.

In addition to final authority, we're also asking the State Legislature to exempt the CCRB from state sealing statutes. The City Council and City Hall have given the CCRB a new legal mandate to investigate racial profiling and patterns of bias-based policing by specific officers with the passage and the signing of Council Bill 2212. For us to achieve this mandate, we absolutely must be exempted from these sealing statutes.

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Racial profiling investigations and inquiries into patterns of bias are extremely important and have to be taken seriously. Our lack of access to information should raise serious concerns about the CCRB's ability to investigate racial profiling to the best of our ability.

In order to investigate racial profiling allegations or bias-based allegations covered under the new Charter, Section 441, that would require us to review past conduct, the agency

needs access to information about sealed cases; access that we are currently denied by the NYPD, which cites the state sealing statutes as the reason.

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Without access to sealed arrest records and other information, it will be extremely difficult for the CCRB to investigate racial profiling or to assess patterns of bias among individual members of the NYPD, such as Deputy Inspector Kobel.

The State Legislature needs to address the sealing issue or else the CCRB's racial profiling investigations and inquiries into patterns of bias will be set up to fail. The current legislative session ends June 10th. As of yet, no legislation has been introduced in Albany to fix the state sealing statute issue. This must change. We need this legislation in this session of the State Assembly -- of the State Legislature.

We will continue to advocate for an exemption from sealing statutes and for

disciplinary authority. These changes are necessary positive steps we can take to empower independent oversight in New York City.

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Additionally, as New Yorkers -- as

New York opens back up, and more and

more people are getting vaccinated, the

CCRB is redoubling its outreach and

education efforts. We're working

closely -- very closely with Jordan

Stockdale, who runs the City's Young

Men's Initiative, on ways we can

advertise the CCRB, and what we can -
and what we -- and advertise the CCRB

and what we do, so that more New Yorkers

know who we are and that we are here as

a resource.

Our Deputy Director for Outreach and Intergovernmental Affairs, Jahi Rose, is leading new efforts to reach more New Yorkers who live in communities that are the product -- that produce, rather, the most complaints of police misconduct so that more people are aware of their rights in a police encounter and what

they can do if those right are violated, and we really appreciate Jahi and the folks who work with him working to make sure that more New Yorkers know about the CCRB, particularly in those areas where the most complaints about officer misconduct are generated.

And our Youth Advisory Council is working on a project intended to reach more young people in New York, and elsewhere, as we work to elevate the voices of our young people, who are often overlooked, in conversations about how to reform our nation's policing.

I expect the next year to be a challenging one for all of us. New York must make every effort possible to empower civilian oversight and rebuild trust between the community and police. That is so essential to public safety. Without this trust, it will not only be more difficult for police and non-police first responders to deal with the uptick of gun violence affecting New York City, but it will also just make it impossible

to engage the communities in ways we need to, to ensure public safety.

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We all have to do our part -- be a part of the solution to stem this violence that we're seeing and violence anywhere in the City. What happened this past weekend, and what has been happening for months across the City, is unacceptable, but without a system of accountability that guarantees New Yorkers can trust their police department, our efforts to improve public safety will falter. All of us on this Board are dedicated to earning community's trust and to doing our part to increase public safety in our City.

On that note, our staff are working hard to investigate new complaints every day and to provide a complete assessment of what happened at the protests last summer. We plan to keep New Yorkers updated throughout all of it and I am thankful for the continued advocacy of this group and all New Yorkers for empowered civilian oversight and a more

accountable police force.

With that, I would like to turn it over to CCRB's Executive Director, John Darche.

John?

MR. DARCHE: Thank you, Mr. Chair.

I want to echo Chair Davie. There's a lot happening at the City level that will bring positive change to the way the NYPD's disciplinary system functions in New York City.

The disciplinary matrix is a positive step and is the most progress the City can make on increasing NYPD concurrence with CCRB recommendations without changing State Law. More needs to happen at the state level.

It is important that the agency continue to advocate for final disciplinary authority, but even more importantly, the agency needs to be exempted from sealing statutes. As the Chair said, the legislature really needs to act on this. We, the staff, will be unable to do the job the City has asked

us to do, investigating bias-based policing and profiling, unless we're exempted from sealing statutes.

I think it's my honor to tell this
Board that starting on June 1st, the
CCRB will begin investigating Phase 2
sexual misconduct. Sexual misconduct is
among the most serious misconduct
committed by police officers.

We broke this type of misconduct into phases to make sure that staff and this agency had time to build capacity to handle the most serious cases of sexual misconduct alleged to have been committed by members of service. Now, we have a group of senior investigators who have completed intensive training and trauma-informed interviewing.

The Civilian Assistance Unit has hired two advocates who are scheduled to begin on May 24th. Now, that the CAU is staffed, we will be able to adequately help victims dealing with specific traumas and connect them to City services.

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This includes those health -experiencing mental health issues or
crises, which we are here to discuss
tonight. CAU will be able to provide
guidance on City resources and how those
experiencing mental health crises can
seek help and support through New York
City, in addition to allowing the agency
to assess issues they may have
specifically with the NYPD.

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CCRB is now prepared to work with survivors of sexual trauma, and with a staffed-up CAU, better equipped to address the specific needs of vulnerable and struggling New Yorkers.

The CCRB continues to review protest cases and we expect to have a protest report out this year. CCRB staff are returning to the office, operating on a flexible schedule of mixed in person and remote work, and if you need to file a complaint in person, our office is open.

I want to thank the staff for continuing operations. I want to thank members of the public for participating

1 in this meeting, and just some ground rules for this evening: 3 Please use the raise your hand feature, which if you click on the 4 5 participants button at the bottom right of your screen, and then there's -- at 6 7 the top it says, "participants", and 8 then in the middle it says, "chat". 9 Above where it says, "chat", and to the 10 right, there's a little hand, and that's 11 how you raise your hand. And if -- thank you, Chair. That's 12 all I have this month. 13 14 CHAIR DAVIE: Thank you, John. 15 We're now going to turn to a 16 presentation by our Senior Data and Policy Analyst -- Senior Data and Policy 17 18 Analyst, Sean McMahon. 19 Sean? 2.0 MR. McMAHON: Hi, everyone. Can you 21 hear me okay? 22 CHAIR DAVIE: Yes, Sean. 2.3 MR. McMAHON: Good -- yes, okay. 24 Good. I got you worried for just a 25 second.

1 Thank you for having me very much. 2 Can you see my screen okay? 3 CHAIR DAVIE: We can, yes. MR. McMAHON: Very good. Excellent. 5 Yeah, so, this month, while we are focusing on mental health and community 6 7 policy, I wanted to provide some more 8 information about a particular 9 allegation of police misconduct that relates to mental health and individuals 10 11 experiencing a mental health crisis, 12 that has increased in the last few 13 years. That allegation is forceable 14 removal to the hospital. 15 I want to emphasize this is not our 16 language; this is Patrol Guide language, 17 but Patrol Guide procedure 221-13 on mentally ill or emotional disturbed 18 19 persons is the primary Patrol Guide 2.0 procedure that governs forceable removal 21 to the hospital and these are kind of 22 the definitions. 23 CHAIR DAVIE: Sean, can you -- just 24 a little bit louder, please. 25 MR. McMAHON: Yes, I can.

also move this mic slightly closer to my mouth. (Indicating.)

CHAIR DAVIE: Great. Thanks.

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MR. McMAHON: The Patrol Guide procedure 221-13 defines an emotionally disturbed person or EDP as "a person who appears to be mentally ill or temporarily deranged, and is conducting himself in a manner in which a police officer reasonable believes is likely to result in serious injury to himself or others", and the primary part of the procedure that we look at here is this portion:

When a uniformed member of the service reasonably believes that a person, who is apparently mentally ill or emotionally disturbed, and must be taken into protective custody because the person is conducting themselves in a manner likely to result in a serious injury to himself or others. So, serious injuries are a primary part of this.

And this just briefly is a breakdown

of the number of allegations we've received --

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MS. SIMMONS: Could you please slow down a moment. Thank you.

MR. McMAHON: Yes, I can.

This is just a breakdown of the number of allegations that we have received, closed and substantiated, by year -- (inaudible). I'll point out here that in 2017, this is when some provisions around EDP changed, so this is where we first started to look at this form of allegation, which is why we only have four allegations closed that year.

2020, you know, may look like this is going down or we're reminded that that is during lockdown, so all kinds of allegations dropped down, of course.

And I'm going to talk just for a minute here now about how we investigate those cases and the types of things that we look for.

Investigators look for officers to have a specific and objective reason to

believe that an individual is conducting themselves in a way that is, again, likely to result serious injury to himself or others.

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The primary kind of factors that we look at there are whether a C/V was rationally upset as opposed to being irrationally agitated. You are allowed to be rationally upset, and we will see cases in which -- for example, you know, a C/V is upset at their treatment at the hands of homeless shelter staff, or a retailer, or police, or any other number of things they're fairly rationally upset about, that should not result in you forcibly removed to the hospital as though you were disturbed.

Whether or not the C/V was acting uncooperatively, as opposed to acting in a manner that could lead to injury. You know, self-harm, again, is a very different thing than just not wanting to cooperate or having a serious disagreement with police officers.

Whether information about the C/V's

medical background was actually derived
from that -- a medical professional:

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So, members of service will call EMS to come and take a C/V -- I'm sorry, C/V here, that needs to be defined as complainant/victim -- will decide whether or not, you know, EMS is going to come and take someone away -- but EMS will make their own determination on the scene, if they're able to.

Sometimes there are cases where a C/V or somebody does not want to talk to EMS, which is one of the reasons that an officer's determination may be prioritized. Sometimes there isn't time; sometimes the situation is such that, you know, including -- especially including self-harm -- that officers may not need that, and whether an alternative police action, such as an arrest or summons, would have been more appropriate given the situation.

And we've just included in our presentation some of the main resources

1	in Queens for anybody who is
2	experiencing serious mental health
3	crisis.
4	CHAIR DAVIE: Okay. Thank you,
5	Sean.
6	Are there any questions from Board
7	members from Sean on this presentation?
8	(No response.)
9	CHAIR DAVIE: All right. Well,
10	thank you, Sean, and that you for this
11	information.
12	I think since we did introductions,
13	Mr. Joseph has joined us.
14	Mr. Joseph, would you like to
15	introduce yourself?
16	MR. JOSEPH: Thank you, Chair.
17	Good evening. I apologize for being
18	late. My name is Nathan Joseph. I am a
19	City Council appointee and I'm from
20	Staten Island.
21	CHAIR DAVIE: Great. Thank you.
22	So, now we're going to have public
23	comment.
24	Yojaira, you want to give us our
25	I think we have guest speakers. So, do

1 you want to introduce any guest speakers 2 that we might have? MS. ALVAREZ: Thank you, Chair. 3 First, we'll be hearing from Daniel Donoghue. He is COO of Transitional 5 Services for New York. 6 7 CHAIR DAVIE: So, the speaker can 8 please go ahead. 9 MR. DONOGHUE: Hi, can you hear me? 10 CHAIR DAVIE: Yes, please proceed. 11 MR. DONOGHUE: Hi, good evening. 12 just want to say, thank you for allowing 13 us to present. 14 My name is Daniel Donoghue. I'm the 15 Chief Operating Officer at Transitional 16 Services for New York. We're a mental 17 health organization that serves over 18 5,000 New York City residents annually, 19 who have a serious mental illness, 2.0 through our supportive housing, 21 treatment, care management, social 22 determinant programs, and our crisis 23 diversion programs. 24 In 2017, we began operating the 25 first rapid response mobile crisis team

in the City, called the LEAD Team, which is an acronym for the Local Emergency Assistance and De-Escalation Team, and we respond to calls for individuals experiencing a psychiatric crisis in a very specific geographic region in the 105th precinct that was a known hotspot for calls that were categorized as EDP calls according to the 911 data for 2012, and we feel the two-person team that consists of a licensed mental health professional and a certified PR counselor for eight hours a day, seven days a week -- and our operating times were purposely coincided with the 105th's highest response times for EDP calls throughout the day.

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And this two-person team that's operating seven days a week averages about 1,800 crisis contacts per year, and those contacts, about a third would have otherwised (sic) resulted in a call to 911 and a visit to the emergency department for behavioral health.

Slightly more than 60 percent of the

calls were for serious crisis that included depression, paranoia, suicidal ideation, verbal altercations, and general agitation. And, despite the severity of these calls, less than five percent of them required a further visit to the emergency department, or any involvement of emergency services.

The licensed mental health clinician and the certified PA are able to provide supportive counseling to de-escalate the crisis at hand and allow a person in crisis to remain in place in their home -- in their apartment -- and receive a referral to community-based supports for any needs that were identified during the encounter.

So, in our experience, I think a key strategy to improve the NYPD's response to psychiatric emergencies is to continue to invest in crisis response and further develop crisis response teams, like ours, that are staffed with licensed mental health professionals, but on a much larger scale.

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1 In the last couple of months, there has been some positive steps forward 2 3 with the City testing out crisis response teams in select areas, and we 5 think that this is a key strategy to improving New York City resident's 6 7 experiences in crisis, and thank you. 8 CHAIR DAVIE: Thank you, Daniel. 9 Yojaira, our next speaker? 10 MS. ALVAREZ: Thank you so much, 11 Daniel, and next we'll be hearing from 12 Evelyn Graham-Nyassi from Community 13 Access. 14 CHAIR DAVIE: Evelyn? 15 (No response.) 16 MS. GRAHAM-NYASSI: -- (interruption 17 in audio) -- specialist with Community 18 Access, a nonprofit provider of 19 supportive housing and mental health 2.0 services here in New York City. 21 I am also a peer, which means I'm 22 not just a professional advocate for 23 people with mental health concerns, but 24 I also identify personally as someone 25 who has lived with mental health

concerns, or who has experienced firsthand a mental health crisis response.

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I want to thank the CCRB for inviting me to speak today and for making time to consider police interactions with New Yorkers who are experiencing emotional or mental distress.

These interactions are the very focus of the advocacy work I do with Community Access and the coalition that we help lead, which is called Correct Crisis Intervention Today New York City or CCITNYC for short.

We don't have much experience
working with the CCRB to address police
relations with people in a mental health
crisis because we advocate for an
alternative response entirely; one that
does send the police to address someone
who is in need of mental health care.
This wasn't always the case.

We initially encouraged crisis intervention team training for the NYPD,

where leading officers could be taught humane de-escalation tactics where CIT did not work. During the five-year period between 2015 and 2020 when over 15,000 officers were provided CIT training, the number of New Yorkers experiencing a mental health crisis, who were killed by police, more than doubled and now -- and the majority of those killed were people of color. So, now we ask the City to recognize that an individual experiencing a mental or emotional crisis does not need policing.

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This should not be an issue for law enforcement, but instead best handled by trained peers, like myself, and emergency medical responders. In other words, people with the proper skill set, cultural competence, and desire to help. We are concerned, not only with the excessive use of violence against people in crisis, but also with NYPD's reliance on coerced hospitalization, which is also traumatic.

Instead, Community Access is calling

for a greater investment in peer-informed services, crisis respite centers, affordable and supportive housing programs, and person-centered models of care, like intensive mobile treatment teams.

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Efforts to retrain law enforcement are spent in voluntary programs, like assisted outpatient treatment, also known as Kendra's Law, are flawed and harmful. I know this because I received an unwanted police response myself, and it led to a forced hospitalization.

I was sitting on my sofa quietly when someone knocked on my door and it was the police. A family member had called 911 and told the operator that I had a knife. Eight to nine police officers showed up and an officer told me that I had to go with him. No one asked me any questions or found a knife near me, but I had to go with him. I was afraid so I put on my coat and shoes, and my medication, because they told me to bring it with me.

I was escorted downstairs and when I got outside, an officer asked me if I wanted to go to the police car or ambulance. I chose the ambulance.

Another police officer said he would ride with me.

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They dropped me off at Bellevue

Hospital, which was a continuation of my
nightmare. I waited three hours before
a doctor saw me, and when I told him
that I needed my high blood pressure
medication, he ignored me and told me to
go back to the waiting area. I didn't
get my high blood pressure medication
until two days later.

Unfortunately, for me, it was a three-day weekend and I was stuck in a place where I did not belong. We were locked up like animals. People were screaming, yelling, and banging on windows. I was scared to death. I was always angry that a family member lied on me and knew that I was forced to go to the hospital, and angry when I learned that I was stuck until Tuesday.

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When Tuesday finally came around, I was taken upstairs to the ward and wasn't released until two weeks later.

I wished that the police officer had asked me questions and listened to my responses before telling me that I had to go with him because I wasn't acting violently. I also wish that there was some kind of support system available to prevent me from being hospitalized in the first place.

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As a result of my forced
hospitalization, it is a trigger now
whenever I see a group of police
officers, because it reminds me of my
bad experience and I no longer trust
psychiatrists or that family member. I
fear if we do not focus on developing
the alternative response system and
services, that those of us with
professional and lived experience -expertise, known to be more effective
and humane, that the CCRB will continue
to field complaints and struggle to
repair police community relations.

1 Coercive tactics breed fear and 2 mistrust, especially when applied to 3 people in need of services and compassion, not policing. So, as long 5 as police continue to use excessive force and coercion against members of 6 7 our community, we ask the CCRB to ensure 8 that offending officers are held accountable through disciplinary 9 10 actions, and to support the swift 11 release of body-camera footage. 12 When body-camera footage is delayed 13 or withheld, it breeds further mistrust, 14 resentment, and fear. 15 Thank you again for inviting me to 16 speak and for being willing to consider 17 our perspective. Community Access and the CCITNYC coalition that I represent 18 19 welcome further conversations on this 2.0 topic and to be a resource to you on 21 moving forward. Thank you. 22 CHAIR DAVIE: Thank you, Evelyn. We 23 really appreciate your comments. 24 Yojaira?

MS. ALVAREZ: Thank you so much,

Evelyn, and thank you, Community Access, for all the work that you're doing in that community.

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Next, we'll be hearing from Nicholas
Tamborra, a therapist from the Jewish
Board of Family and Children Services.

MR. TAMBORRA: Hi. Good afternoon

-- good afternoon -- good evening,

rather. Can everyone hear me?

CHAIR DAVIE: Yes.

MR. TAMBORRA: All right. Thank you so much.

My name is Nick Tamborra. I am a licensed mental health counselor. I often have to work with law enforcement in some situations involving a mental health crisis and, you know, in my own experiences, I've had some concerns about how they have presented in handling some of these situations, and often I've had to worry more about a police officer's behavior than one of my clients in these types of situations.

The Office of Research and Public Affairs had published a study in 2013

and elaborated that the risk of being killed while being approached or stopped by law enforcement in the community is 16 times higher for individuals with untreated serious mental illness than for other siblings, and I think as part of this shift to these alternative methods of crisis response, there has been this bit of a backlash from a lot of supporters of the NYPD about this type of remark of like, you know, let's see a social worker and kind of handle things -- things that they're usually used to handling, and the thing is, social workers already do that.

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In residential homes and care coordination service, we already do respond to mental health crises, and in the event of a mental health crisis, if you had to choose between a police officer and all of his equipment and some, you know, middle-aged worker with nothing but a notepad and a pen, money is going to be on the social worker every time in resolving these crises.

And the thing is though, with social services, and part of the reason why I wanted to speak today is that my own field has the same foundations built on racism and systemic oppression that law enforcement is founded on, and in many ways, social services has been and still is an accessory to law enforcement.

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So, there are many things that I think the last 30 years, a lot of social workers have responded to, to try and rectify the past and try to create some meaningful efforts to engage in response to mental health crises and work more effectively in partnering with people experiencing crises.

And some things that I can kind of share with you, and I think some things that the NYPD needs to learn from, is that mental health professionals prioritize this type of person-centered work to build a rapport as quickly as possible, and usually taking an active interest to understand as accurately as possibly the person's internal

perspective.

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Recognizing also that and this type of systemic approach of understanding what are the conditions that have led to this person experiencing the crisis, and there's the type of more reflective effort to try and have the person engage with you in a way that's much more meaningful and solution-oriented.

Police, if you've seen some of the history of, like, documents, and recorded ways that police have been trained, either through the (inaudible), The Times, The Post, they have these types of trainings, like the bulletproof warrior, killology (sic). These emphasize these types of low trust and high threat engagements that have led to conditions where police officers are being more trained more like soldiers than community -- (inaudible).

And what's happening is that because that's part of this type of training, and by prioritizing their personal safety, their response to mental health

crises are more reactive, and that's not enough because it's becoming more of a problem, and part of my concern around one of the questions in the email about what can the NYPD do (inaudible) -- in mental health crises is that it's creating conditions that are not sustainable within the NYPD.

There's this topic that comes up a lot in -- for social workers because we do work with the same populations that the NYPD do, and we also experience this type of absorption of stress -- of particularly traumatic stress, and it can lead to sometimes ways that effects, like, our mental health, including, like, risk of burnout.

And there's a subject called vicarious trauma, which is a state of tension and preoccupation of traumatic experiences described by others, and it can lead to experiencing symptoms such as a persistent arousal state -- feelings of inadequacy, helplessness, dissatisfaction, intrusive thoughts,

difficulty talking about your own thoughts and feelings.

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And in many conversations I've had with police officers, there has been this undercurrent of mental health crises formulating because police officers, I don't think, are able to adequately process some of their experiences effectively, and because there's not these conditions -- adequate conditions in place in the NYPD, they're responding to mental health crises or other situations involving high stress -- you know, in situations involving people and it's -- they're not able to adequately process in a healthy way how to engage effectively and create a solution, and it's creating, in turn, effects on them, because as Blue Health, which is this website compiling a list of law enforcements -- officers who have been dying by suicide -- it seems like there's a mental health crises that has been brewing.

in 2020 and 238 suicides in 2019.

Officers struggle with depression,
anxiety, anger, substance dependence,
and a work culture that discourages
police officers, particularly male
officers, from discussing their mental
health struggles in an affirmative way,
and when you combine that with the
emphasis on militarization and a threat
response, it's contributing to a ticking
time bomb, where police officers are not
becoming a hazard to the community, but
they're becoming hazardous to
themselves.

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And I think there is this question
that has to be presented to the NYPD
that has to go beyond this idea of
crisis intervention training, so that
when there's no work environment that
encourages successful mental health,
even for their officers or requires
supervision to process possible
traumatic (inaudible) responses, there's
not going to be an effective crisis
intervention training, regardless of how

1 many hours you have, regardless of how well you do -- you practice in these 3 trainings. It's just not sustainable. The NYPD needs to actually do a lot 5 of reflection in the way that it operates internally, and this culture 6 7 that's creating these types of 8 conditions that are not sustainable, 9 that create problems that the many 10 officers are facing in silence, and 11 creating some of the conditions that lead officers to take their own lives. 12 13 Thank you. 14 CHAIR DAVIE: Thank you, Nicholas. 15 Any questions, comments on any of 16 the people we've heard so far? 17 (No response.) CHAIR DAVIE: Are there more 18 19 speakers, Yojaira? 2.0 MS. ALVAREZ: We'll be hearing from 21 two more community groups before we go 22 to public comment. 2.3 Next, we'll be hearing from Kimberly 24 Blair, Manager of Public Policy and 25 Advocacy at the National Alliance of

1	Mental Health of New York City.
2	CHAIR DAVIE: Great. Kimberly.
3	(No response.)
4	CHAIR DAVIE: Kimberly, you might be
5	on mute.
6	(No response.)
7	CHAIR DAVIE: So, should we go to
8	the next speaker oh, there you are
9	Kimberly?
10	(No response.)
11	CHAIR DAVIE: You were off mute for
12	a second.
13	Try it one more time.
14	(No response.)
15	CHAIR DAVIE: So, Yojaira, let's try
16	the next speaker and we can come back to
17	Kimberly.
18	MS. ALVAREZ: No problem.
19	Next, we'll be hearing from Rebecca
20	Anuru from Coordinated Children's
21	Initiative of New York City.
22	CHAIR DAVIE: Great. Is Rebecca
23	there?
24	MS. ANURU: Yes, I'm here. Can you
25	all hear me?

CHAIR DAVIE: Yes, please go ahead.

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MS. ANURU: All right. Hey, you all. So, I want to just clarify, first off, I'm definitely representing myself today, and I want to start my statement just with a little bit about me.

I'm from the Bronx, 175th and Grand Concourse, and I come from a life where in the '90s, I watched black men try to have videotaped public encounters with the police, so that some evidence of what happened to them could be captured.

And then I grew up to a teenager-hood (sic) where every summer was lynching season, where police officers and vigilantes killed black women, children, and men on camera, on the news, harass us, tell us to grow up even though we are children -- all types of things.

I have inhabited an unambiguously black body for 29 years now, and where is the safety for me? I grew up into my young adulthood to enter Black Lives

Matter activism the fall of 2014, after

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the very public murders of Mike Brown and Eric Garner.

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I went to school in Michigan and began advocating on behalf of the life of Aura Rosser, a 40-year-old black woman with mental health challenges that was murdered by Ann Arbor police in response to a domestic violence call.

One officer tased her as she had a knife in her hand while in her kitchen, and the other officer shot her fatally.

According to an eyewitness, the other officer, Officer Rob, the shooting happened so fast that Aura had not even had a chance to be attacking. She was shot in the heart within seconds of the officers entering her home. I've said her name and people erased her. How do you repair the trauma that the police have done to black bodies?

I will not beg for the lives of my children. We matter because we're here.

I live with PTSD and depression myself and I represent the hood through and through, and so when I'm thinking about

how the NYPD functions in the Bronx, specifically, the NYPD is a gang in the Bronx. The NYPD harasses folks in the Bronx. Like, there is no other way to put it, and so I can't say with much confidence that I believe in police reform, simply because of the origins of policing in America, especially because of what I have witnessed.

We do not need police in their current form to show up as responders to mental health crises and emergencies because they're ill-prepared. Crisis de-escalation is a skill that can be physical, without weapons, and most definitely done without harm, and honestly we know that police officers can show this skill set for white bodies, even the most dangerous and literally murderous of them.

System changes; people change, and in order to change how police officers respond to mental health crises, they must choose to move better. We have done all the trainings under the sun.

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I'm not really sure what else we need to be doing besides holding people accountable as best as possible because families and lives are being altered forever because of the highly weaponized nature of the police, especially the NYPD.

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I see the uniform, the badge, and gun, and I see the need to get away to go somewhere safe immediately because the power we give police officers is ingrained. Reform isn't enough. We need transformation, new structures, new ways of being and showing up. Other fields have the tried and true methods.

We're hearing from social workers;
we're hearing from folks in the field on
the ground that have de-escalated things
without murdering people, without
harming them greatly. Like, even the
fact that people want to run to their
tasers immediately -- like, police
officers run to their tasers faster
than, "Hey, let me have a deep
conversation with you", like just even

in a few seconds. If you just act like you want to hear this person out and actually hear why they're upset, why what's going on is going on instead of assuming -- even in that Patrol Guide, to see the word "deranged", like what does that even mean?

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You know, so I feel like I'm in the space of just realizing that we need to move different. Like, there is no other option. We can sit here and say, "Oh, well, like individual police officers, we're not saying you're racist". Well, I'm saying your racist. I'm saying that how you're moving is racist. I'm saying that we need to be choosing to move differently if we're going to -- and that's within systems from providers -- all types of folks, not just police officers. Let me be very clear, but that's who I'm talking about right now.

So, I just want to say with the utmost respect, that it is time for folks to be held accountable and actually move -- choose to move

1	different and show up embodied different
2	to in especially how they respond to
3	unambiguously black bodies because I'm
4	not changing. I'm still here and I'm
5	still going to be as black as I am, and
6	I deserve my life because I fought for
7	it and I have been here fighting for it
8	the entire time I have been on this
9	Earth because of the structural
10	circumstances that I have had to
11	navigate.
12	And that's my piece; thank you, you
13	all, for listening.
14	CHAIR DAVIE: Thank you. Are there
15	any questions or comments related to the
16	speaker?
17	(No response.)
18	CHAIR DAVIE: All right. For our
19	next speaker, Yojaira
20	MS. BLAIR: (Inaudible.)
21	CHAIR DAVIE: I'm sorry?
22	MS. BLAIR: My name is Kimberly
23	Blair from NAMI. I had a connection
24	issue earlier. Is it okay if I testify
25	now?

CHAIR DAVIE: Okay. Please proceed, Kimberly.

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MS. BLAIR: Thank you. My name is
Kimberly Blair and I'm here testifying
as the Manager of Public Policy and
Advocacy for NAMI-NYC, as well as a peer
and a family member.

For 40 years, NAMI-NYC has served as a leading service organization for the mental health community throughout the City providing groundbreaking advocacy, education, and support services for individuals affected by mental illness, their families, and the greater public, all completely free of charge.

Our renowned peer and evidence-based services are unique in that they are led for and by members of the mental health community and are reflective of the diversity of New York City.

Particularly, one of the services
that we run is a peer-live, peer-run
hotline -- I mean, help line -- which
acts as a support service to provide
emotional support, psycho-education, and

community-based referrals to people
living with mental health conditions -family members, caregivers, mental
health professionals, and the public.

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The majority of those calls come from individuals with mental health diagnosis and -- or family members, and nearly half of those come from BIPOC communities across the City.

Since the pandemic began, we have seen a twofold increase in the number of help line calls, including a dramatic increase from parents concerned about police response to mental health crisis situations with their children.

One of the most heartbreaking calls during the pandemic came from a concerned mother calling on how best to support her son, a 23-young-old young, black man after she called 911 for mental health support while her son was in crisis, and instead, was met by a police officer who arrived to the scene with guns drawn. As a result, her son fled the scene for fear of his life and

he was later detained and transported to a facility to obtain mental health care.

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Although, this occurred towards the beginning of the pandemic, the mother still frequently calls our help line to this day for different resources and community-based referrals to help her son, who has since experienced homelessness for fears of returning home to the police -- to the where the police once responded.

We know too well from recent history in our own City the trauma associated with the police response to mental health crises, that is not unique to the story and often has resulted in more catastrophic consequences, such as the murder of 18 black and brown individuals with mental illness during police encounters since 2015.

NAMI-NYC would ultimately like to see these casualties avoided and prevented by instituting a City-wide mental health crisis response that is appropriate and addresses people's needs

and does not further criminalize individuals in crisis, as often happens when the police respond. The best way to do this is for independent organizations, such as the CCRB, to come out in support of a peer-led model to crisis response, such as that proposed by Correct Crisis Intervention Today and NYC or CCITNYC.

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As part of the steering committee, we believe that the CCIT proposal for a mental health crisis response is the best model because the proposal was community informed after the coalition hosted a series of focus groups on the topic.

The proposal promotes a mental health crisis response consisting of one peer who has received substantial training as a crisis worker in de-escalation practices, and one independent medic or EMT who is not directly tied to the City's current EMS, to avoid response teams defaulting to calling the police when there's absolute

no present danger or public safety emergency.

The proposal, which I can send after this, also narrowly defines the exception to when to call the police, as when a crisis team member has the authority if a person is taking action which is causing serious bodily harm to self or another person, or the person wields a weapon to credibly threaten imminent and serious bodily harm to self or another specific person, and no other non-police de-escalation measure can safely be taken.

That part is in bolded. We want to make sure that if -- it's literally last result (sic) to involve the police.

Items as a pocketknife or scissor do not constitute as a weapon.

So, in the story I told earlier, the son was not harming anyone. He was simply in crisis and as such, the first response should ve been de-escalation and working with the individual and his family to see what options were

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1 available to them as preferably next 2 steps to his care. However, only an 3 equipped mental health response team consisting of peers and representatives 5 from the community being served would have been able to determine that, not 6 7 the police. 8 As the City contemplates how best to 9 implement a mental health crisis 10 response system, using the 112 million 11 recently proposed by the Mayor in his 12 Mental Health Recovery Budget, we ask 13 that they turn to the CCITNYC proposal 14 and support adopting the model in order 15 to prevent future casualties and ensure 16 more access to appropriate care for 17 BIPOC community members across NYC. 18 Thank you. 19 CHAIR DAVIE: Thank you. 2.0 Questions or comments for this 21 speaker? 22 (No response.) 23 CHAIR DAVIE: Yojaira, I believe 24 this is our last guest speaker.

MS. ALVAREZ: That is correct.

We

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can move onto the public comment session.

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CHAIR DAVIE: Thank you. We'll remind the public that you have two minutes to speak. If you're interested in speaking, use the raise your hand feature that is under the participants tab on your screen, and, again, with the condition that comments should be kept at two minutes.

Yojaira, would you bring us our first public speaker.

MS. ALVAREZ: Thank you, Chair.

We are going to first hear from
Richard Novis (phonetic), and while
we're -- (inaudible) -- I want to
acknowledge -- thank you for Community
-- Queens Community Board 3 for being in
attendance, as well as Brooklyn
Community Board 8, as well as
representatives from the offices of
Assembly Member Catherine Nolan,
Councilwoman and Chair Adrienne Adams,
Councilwoman Alicka Ampry-Samuel,
Assembly Member Frontus, and the Queens

County District Attorney's Office.

Richard?

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MR. NOVIS: Thank you very much. I appreciate you getting to me.

I'm from Borough Park and I remember two years back I attended one of your meetings along Mermaid Avenue and I voiced two concerns.

One is a fact that our 311 system needs upgrade. Many in my community will submit a 311 complaint and the police officer that respond will respond back on the 311 complaint with false findings.

Now, to bring that up to date, several weeks back we had our school buses that were blocking fire hydrants 12 hours at night, and the officer that responded, responded back on the 311 complaint saying, "The bus is gone upon arrival", or they did observe any violations, meanwhile, we were present and waiting for the police to come.

With that said, we called in to the station house to find out who were those

officers that responded and submitted false findings. Till this day, we have not received any information from the precinct or any calls from anyone telling us that information.

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So, I think we need to look at that and say, well, 311 is an official document and the officers should be signing off with the name and shield numbers so that if we have concerns with this, we should be able to go after and take it up with the Civilian Complaint Review Board or with the precinct itself.

I thank you very much for your time and hope that you will take that into consideration and maybe someone can get back to me.

CHAIR DAVIE: Thank you. I think
that's also an issue for your local City
Council person as well, in terms of 311
reform, but we will pass this
information onto our colleagues at City
Hall as well, and other places within
the government -- Public Advocate's

1 Office, as well as the City Council. 2 So, thank you. Our next speaker, please, Yojaira. 3 MS. ALVAREZ: Thank you. Next, 5 we'll be hearing from Jordan Wouk. CHAIR DAVIE: Hello, Jordan. 6 7 MR. WOUK: Hi. I understand the 8 Board members vote on cases, either as a 9 panel or en banc. At one point, the 10 panels were composed of three Board 11 members, one each from mayoral, Police 12 Commission, and City Council appointees. 13 I ask that the agency report on how 14 the votes go, clearly not at the level of individual cases. Maybe by month or 15 16 quarter, how often were the votes 17 unanimous and how often did the 18 different classes of appointees take a 19 minority position and in which 2.0 disposition. How often did mayoral, 21 Police Commissioner and City Council 22 employees -- appointees disagree with a 2.3 group's decision and on which side. 24 Thank you. 25 CHAIR DAVIE: Thank you and we will

take that under advisement. I suspect there will be some more public information soon about our Board members' vote, but we'll take your comments under advisement.

Next speaker, please.

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MS. ALVAREZ: Thank you, Jordan.

Next, we'll be hearing from John Sonda (phonetic).

MR. SONDA: Yes, on page 44 of the 2020 semi-annual report, which was issued last month, it states, "Where CCRB investigation reveals evidence of possible misconduct that falls outside of the CCRB's jurisdiction, the Board files this possible misconduct as other misconduct noted, OMN, and reports it to the NYPD for further investigation and possible disciplinary action".

According to the CCRB, the most frequent OMN referred to IAB was for improper use of a body-worn camera, which increased from 93 instances occurring in the last six months of 2019, compared to 170 instances

occurring in the first six months of 2020.

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The only example provided in regards to improper use of body-worn camera was when officers had turned the cameras off in the middle of an incident.

What other examples of improper use of a body-worn camera has the CCRB referred; for instance, is an officer not turning on their body-worn camera to begin with an improper use? Do officers claim the body-worn camera was unintentionally turned or malfunctioned; are officer admitted to purposely turning off body-worn cameras in the middle of an incident?

CHAIR DAVIE: Thank you.

John Darche, do you want to speak to that?

MR. DARCHE: So, if an officer fails to turn on their body-worn camera footage -- turn on their body-worn camera at the start of an encounter, and the encounter was required to be recorded, the Board would find that to

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1	be other misconduct and refer that to
2	the Department for investigation.
3	Similarly, if an officer turns off
4	their camera in the middle of an
5	encounter inappropriately, the Board
6	would find that as other misconduct and
7	refer that to the Department for further
8	investigation.
9	CHAIR DAVIE: Thank you.
10	Any other comments from Board
11	members?
12	(No response.)
13	CHAIR DAVIE: All right. Our next
14	speaker, please.
15	MS. ALVAREZ: Thank you, Chair.
16	That concludes our public comment
17	portion.
18	CHAIR DAVIE: Excellent. Thank you.
19	So, is there any old business to
20	come before the Board?
21	(No response.)
22	CHAIR DAVIE: And I can't see all of
23	you, so if there's anything, please
24	(No response.)
25	CHAIR DAVIE: I guess no. All

1 right. Is there any new business to come before the Board? 3 (No response.) CHAIR DAVIE: All right. Seeing 5 none and hearing none, let me thank the staff of CCRB for their continued hard 6 7 work and dedication, particularly during 8 this extraordinary time that we're in. Your good work manifests itself in so 9 many ways and we're very appreciative. 10 11 Let me thank my fellow Board members for their commitment and dedication as 12 well -- their hard work as well, and 13 14 thank the public always for keeping us 15 all accountable to what it is that we've 16 been charged to do. 17 So, with that, no other comments, we will ask for a motion to adjourn to 18 19 executive session. 2.0 Is there such a motion? 21 MR. RIVADENEYRA: I'll make a 22 motion. 2.3 MR. JOSEPH: So moved. 24 CHAIR DAVIE: It sounds like Mr. 25 Joseph seconded it.

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                 MR. JOSEPH: Yes.
                 CHAIR DAVIE: All right -- thank
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 3
             you.
                 All those in favor of adjourning to
 4
             executive session, please say "Aye".
 5
                 (Chorus of "Ayes".)
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 7
                 CHAIR DAVIE: Any opposed?
 8
                 (No response.)
                 CHAIR DAVIE: And just a reminder,
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10
             we have a new way of re-entering
11
             executive session to the Board members
12
             and want you to take note of that.
13
                 All right. With that, we will sign
14
             off. We'll thank the public again and
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             we're adjourned to executive session.
16
             Thank you.
17
                 (Time noted: 6:35 p.m.)
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1 2 CERTIFICATION 3 I, JULIA M. SPEROS, a Notary Public 4 for and within the State of New York, do 5 hereby certify: 6 7 That the witness whose testimony as 8 herein set forth, was duly sworn by me; 9 and that the within transcript is a true 10 record of the testimony given by said 11 witness. 12 I further certify that I am not 13 related to any of the parties to this 14 action by blood or marriage, and that I 15 am in no way interested in the outcome 16 of this matter. 17 IN WITNESS WHEREOF, I have hereunto 18 set my hand this 12th day of May, 2021. 19 20 21 2.2 23 24 25

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