



The City of New York  
**Office of Management and Budget**  
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**Mark Page**  
*Director*

May 4, 2006

Hon. Michael Bloomberg  
Mayor  
City Hall  
New York, NY 10007

Hon. George E. Pataki  
Governor  
The Executive Chamber, Capitol  
Albany, NY 12224

Hon. Christine Quinn  
Speaker of the Council  
City Hall  
New York, NY 10007

Hon. William C. Thompson  
Comptroller  
Municipal Bldg., 1 Centre St.  
New York, NY 10007

Hon. Owen Johnson  
Chair, Senate Finance Comm.  
The Capitol  
Albany, NY 12247

Hon. Herman D. Farrell, Jr.  
Chair, Assembly Ways and  
Means Comm.  
The Capitol  
Albany, NY 12224

Hon. Neil D. Breslin  
Ranking Minority Member  
Senate Finance Comm.  
The Capitol  
Albany, NY 12247

Hon. Thomas F. Barraga  
Ranking Minority Member  
Assembly Ways and Means Comm.  
The Capitol  
Albany, NY 12224

Hon. Alan G. Hevesi  
Comptroller  
Gov. A.E. Smith Office Bldg.  
Albany, NY 12236

Mr. Jeffrey Sommer  
Acting Executive Director  
State Financial Control Board  
123 William St., 23rd Floor  
New York, NY 10038

**Re: Statement of Debt Affordability**

Gentlemen:

Pursuant to Section 7 of Chapter 16 of the Laws of 1997 of the State of New York ("Chapter 16"), I am providing the annual statement of debt affordability. This statement does not constitute the annual declaration of need provided for pursuant to Section 2799-ff of the Act, which will be prepared following adoption of the City of New York's (the "City's") fiscal year 2007 Budget by the City Council.

The City currently has a capital financing need, as defined in Section 2799-bb of the New York City Transitional Finance Authority Act (the "Act"), which was enacted as Section 2 of Chapter 16, of \$1.30 billion, \$1.49 billion, \$1.56 billion and \$518 million in fiscal years 2007 through 2010, respectively. The projects to be financed will be limited to those projects within the City's five year educational facilities capital plan (the "Educational Facilities Plan").

Additionally, because the New York City Transitional Finance Authority (the "TFA") has reached its statutory limit on bond issuances for City capital purposes other than those projects described in the preceding sentence, the City may seek legislation to increase the debt-incurring capacity of the TFA. If such capacity were increased, the capital financing need would increase by an amount permitted by such increased capacity up to an estimated \$1.77 billion, \$2.49 billion, \$2.68 billion and \$2.65 in fiscal years 2007 through 2010, respectively, which represent the amount of TFA bonds that would be issued in such years. If the TFA's debt-incurring capacity were increased, the figures listed on Schedules A, B and C would change to reflect such increased capacity. The projects to be financed with such increased TFA capacity would be projects within the City's Capital Budget.

There is no reserve or surplus fund held by the TFA as of the date of this statement and there was none as of the end of the most recently completed fiscal year.

Schedule A shows the City's debt-incurring power. Schedule B presents the sources of financing for the City's four-year capital program. Schedule C specifies amounts of debt service payable on City General Obligation bonds and TFA bonds, amounts expected to be outstanding in each of the Financial Plan years for General Obligation and TFA bonds, and various debt service and debt ratios as required by Section 7 of Chapter 16. Schedule C provides a framework for assessing the affordability to the City of the debt to be issued as described on Schedule B.

In my opinion, debt affordability is a judgment made by balancing the City's need for essential capital improvements and the costs of delaying or not implementing such improvements against the impact of debt service costs arising from the financing of those capital needs on the other competing City priorities funded through the City's operating budget. The judgment is reflected in the City's Financial Plan and in its operating budget and Capital Plan as proposed by the Mayor, which has the result, in fiscal 2010, of debt service (excluding the TFA) requiring 8.9 percent of total revenues and 13.8 percent of total tax revenues. Schedule C shows that debt service (including the TFA) accounts for 10.6 percent of total revenues and 16.5 percent of total tax revenues in 2010.

Very truly yours,



Mark Page

Attachments

## Schedule A: Debt Incurring Power

NYC Debt and Contract Liabilities	(\$ in millions)				
	<u>FY 2006</u>	<u>FY 2007</u>	<u>FY 2008</u>	<u>FY 2009</u>	<u>FY 2010</u>
<b><u>I. Beginning Fiscal Year Condition</u></b>					
(1) Net G.O. Bonds Outstanding	\$33,420	\$35,996	\$37,827	\$40,896	\$44,248
(2) Excluded G.O. Debt for Water Purposes	(457)	(422)	(374)	(310)	(278)
(3) Appropriations for G.O. Debt to be Redeemed	(1,398)	(1,677)	(1,698)	(1,828)	(1,690)
(4) Net Contracts and Other Liabilities to be Financed	<u>18,733</u>	<u>19,547</u>	<u>23,778</u>	<u>25,353</u>	<u>25,345</u>
(5) Total Debt and Contract Liabilities at the Beginning of FY	50,298	53,443	59,534	64,111	67,625
<b><u>II. Activities During FY</u></b>					
(6) New Capital Commitments	4,848	7,701	6,457	5,254	4,062
(7) Redemptions of Debt and Other Adjustments	<u>(25)</u>	<u>89</u>	<u>(52)</u>	<u>(50)</u>	<u>(57)</u>
<b><u>III. Year-End Condition</u></b>					
(8) Total Debt and Contract Liabilities at the End of FY	<u>55,120</u>	<u>61,232</u>	<u>65,939</u>	<u>69,315</u>	<u>71,629</u>
(9) General Debt Limit	<u>47,051</u>	<u>53,323</u>	<u>59,028</u>	<u>63,112</u>	<u>66,377</u>
(10) Amount Supported by TSASC Proceeds	<b>1,046</b>	<b>1,046</b>	<b>1,046</b>	<b>1,046</b>	<b>1,046</b>
(11) Amount Supported by TFA Proceeds	<b>11,500</b>	<b>11,500</b>	<b>11,500</b>	<b>11,500</b>	<b>11,500</b>
<b>Additional Debt Margin</b>	<b><u>4,477</u></b>	<b><u>4,636</u></b>	<b><u>5,635</u></b>	<b><u>6,343</u></b>	<b><u>7,294</u></b>

**Schedule B: Sources of Funds**

(\$ in millions)

	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>Total</u>
City General Obligation Bonds (1)	4,105	3,530	4,972	5,360	5,300	23,267
TFA (1) (2)	-	1,299	1,490	1,561	518	4,867
TSASC	-	-	-	-	-	-
Water Authority Bonds (3)	1,925	1,376	1,533	1,612	1,612	8,058
Conduit Debt	-	-	-	-	-	-
Total	<b>6,030</b>	<b>6,205</b>	<b>7,995</b>	<b>8,533</b>	<b>7,430</b>	<b>36,192</b>

(1) TFA Bonds would be increased and GO Bonds would be decreased by an amount up to the Capital Financing Need if the TFA's statutory bonding cap were increased.

(2) Amount includes funds for recently authorized Education Financing.

(3) Includes commercial paper and revenue bonds issued for the water and sewer system's capital program, and includes reserve amounts. Figures do not include bonds that defease commercial paper or refunding bonds.

## Schedule C: New York City's Debt Outstanding & Debt Service Ratios

	(\$ in Millions)				
	2006	2007	2008	2009	2010
<b>I. Debt Service of NYC GO, MAC &amp; TFA (\$ in millions)</b>					
[1.1] NYC General Obligation Debt Service*	\$3,160	\$3,978	\$4,328	\$4,693	\$5,066
[1.2] Municipal Assistance Corporation Debt Service	\$5	\$10	\$10	\$0	\$0
[1.3] Transitional Finance Authority Debt Service**	<u>\$946</u>	<u>\$688</u>	<u>\$631</u>	<u>\$986</u>	<u>\$985</u>
[1.4] Total Debt Service (NYC GO, MAC & TFA)=[1.1] + [1.2] + [1.3]	\$4,111	\$4,676	\$4,969	\$5,679	\$6,051
<b>Total Debt Service (NYC GO) [1.1] as % of:</b>					
a. Total Revenue***	5.7%	7.4%	8.0%	8.5%	8.9%
b. Total Taxes***	9.1%	12.0%	12.9%	13.4%	13.8%
c. Total NYC Personal Income	0.9%	1.1%	1.1%	1.1%	1.2%
<b>Total Debt Service (NYC GO, MAC &amp; TFA) [1.4] as % of:</b>					
a. Total Revenue***	7.4%	8.8%	9.2%	10.2%	10.6%
b. Total Taxes***	11.9%	14.1%	14.8%	16.2%	16.5%
c. Total NYC Personal Income	1.1%	1.2%	1.3%	1.4%	1.4%
<b>NYC General Obligation Bonds Debt Service [1.1] as % of:</b>					
d. Real Property Tax Revenue	25.4%	30.7%	31.3%	32.4%	33.4%
e. Full Value of Taxable Real Estate	0.7%	0.7%	0.7%	0.7%	0.8%
<b>II. Debt Outstanding: NYC GO, MAC &amp; TFA (\$ in millions) as of 6/30</b>					
[1.5] NYC General Obligation Debt Outstanding	\$36,407	\$38,301	\$41,460	\$44,907	\$48,396
[1.6] Municipal Assistance Corporation Debt Outstanding	\$0	\$0	\$0	\$0	\$0
[1.7] Transitional Finance Authority Debt Outstanding ****	<u>\$12,323</u>	<u>\$11,988</u>	<u>\$11,573</u>	<u>\$11,134</u>	<u>\$11,134</u>
[1.8] Total Debt Outstanding (NYC GO, MAC & TFA ) [1.5]+[1.6]+[1.7]	\$48,730	\$50,289	\$53,032	\$56,041	\$59,529
<b>Total Debt Outstanding (NYC GO, MAC &amp; TFA) [1.8] as % of:</b>					
f. Total NYC Personal Income	13.6%	13.4%	13.7%	13.7%	13.8%
<b>NYC General Obligation Debt Outstanding [1.5] as % of:</b>					
g. Real Property Tax Revenue	292.7%	295.3%	299.7%	310.0%	319.1%
h. Five Year Average Full Value of Taxable Real Estate	7.7%	7.2%	7.0%	7.1%	7.3%
<b>III. Debt Service &amp; Debt Outstanding Per Capita (\$ in thousands)</b>					
i. Debt Service Per Capita (NYC GO+MAC+TFA DS)	\$0.513	\$0.584	\$0.621	\$0.709	\$0.756
j. Debt Outstanding Per Capita (NYC GO+MAC+TFA)	\$6.085	\$6.280	\$6.622	\$6.998	\$7.433
<b>a. Total Revenue</b>	\$54,647	\$52,704	\$53,531	\$54,428	\$56,182
<b>b. Total Taxes</b>	\$33,613	\$32,424	\$32,956	\$34,167	\$35,778
<b>b. PIT Required to Support TFA DS</b>	\$946	\$688	\$631	\$986	\$985
<b>c. Total NYC Personal Income</b>	\$357,960	\$375,440	\$386,690	\$408,190	\$430,330
<b>d. Real Property Tax Revenue</b>	\$12,437	\$12,972	\$13,832	\$14,488	\$15,165
<b>e. Full Value of Taxable Real Estate</b>	\$470,510	\$533,225	\$590,281	\$631,124	\$663,771
<b>Population</b>	8,008,278	8,008,278	8,008,278	8,008,278	8,008,278

\* Includes RANs interest costs, lease debt payments and excludes prepayments.

\*\* TFA Debt Service is reduced by debt retirements & defeasances in 2007 & 2008 of approximately 200 and 350 million respectively

\*\*\* Includes amount required to support TFA debt service.

\*\*\*\* TFA Debt Outstanding for FY 2006 and 2007 excludes \$350m FY 2008 Defeasance