

CITY OF NEW YORK

MANHATTAN COMMUNITY BOARD FOUR

330 West 42nd Street, 26th floor New York, NY 10036 tel: 212-736-4536 fax: 212-947-9512 www.nyc.gov/mcb4

Delores Rubin Chair

Jesse R. Bodine District Manager September 16, 2016

> Michael P. Carey Executive Director Street Activity Permit Office 100 Gold Street, 2nd Floor New York, NY 10038

Re: Street Fair for Women's Building Event on West 20th Street (11/12)

Applicant: The Women's Building Party (Event ID# 305944)Location:West 20th Street between 11th and 12th AvenuesDate:September 25th, 2016Time:8:00 a.m. to 5:00 p.m.

At the Manhattan Community Board 4 ("MCB4") Arts, Culture, Education and Street Life Committee ("ACES") held on September 12, 2016, the committee voted to support the application on the condition that the applicant adhere to all stipulations as verbally agreed to. This letter is subject to ratification by the Full Board meeting on Wednesday, October 5^{th} .

- The applicant agrees to end the Block Party at 5:00 p.m.
- The applicant agrees to keep amplified noise to a minimum.
- The applicant agrees to reach out to all residences and businesses on W 20th Street between 11th and 12th Avenues to alert them to the event and to give contact information for the operators in case residents/businesses have questions or concerns.
- The applicant agrees to make sure that residents and business personnel of the block have no issues gaining admittance to and from their residences and businesses on the day of the event.
- The applicant agrees to work with MCB4 as a resource to reach out to local artists and performers that live in MCB4 to perform at the Block Party.

Recognizing that the event is two weeks away, MCB4 requests that The Women's Building adheres to the 90-day notice to the community for all future events.

Thank you in advance for your cooperation.

Sincerely,

l. Re

Delores Rubin Chair Community Board 4

Allen Oster Co-Chair ACES Committee Austin Ochoa Co-Chair ACES Comittee

cc: Council of Chelsea Block Associations



CITY OF NEW YORK

MANHATTAN COMMUNITY BOARD FOUR

330 West 42nd Street, 26th floor New York, NY 10036 tel: 212-736-4536 fax: 212-947-9512 www.nyc.gov/mcb4

Delores Rubin Chair

Jesse Bodine District Manager

September 22, 2016

Louise Carroll Associate Commissioner, Housing Incentives Department of Housing Development and Preservation 100 Gold Street New York, NY 10038

Re: 517-525 West 45th Street Harassment Cure Application

Dear Commissioner Carroll:

Manhattan Community Board 4 (MCB4) would like to thank you for your attention to the proposed plans for 517-525 West 45th Street, which were presented to the Housing, Health, and Human Services Committee on March 24, 2016 and May 24, 2016. The Board has reviewed plans for the proposed work and after discussing some of our concerns with the owner, we look forward to resolving key remaining issues regarding the Cure application and the legalization of IMD units in the building.

Background

517-525 West 45th Street is a loft building consisting of five adjacent portions of differing heights. All portions are on a single zoning lot (Block 1074, Lot 18) between Tenth and Eleventh Avenues¹. The 517 portion of the building located on West 45th Street is four stories tall. Immediately to the west, the 525 portion of the building is five stories tall. Behind 517 and 525, off an interior courtyard, is a two-story portion called 525 Rear, as well as the 523 portion of the building, which is also a five-story structure. The building is located in the Preservation Area of the Special Clinton District (SCD).

The building was first residentially occupied in 1963 under the Artist in Residence (AIR) Law, and became an IMD in 1986 (IMD #10516). The building contains a total of 18 apartments, of which 10 are Interim Multiple Dwelling (IMD) units. The IMD tenants of this building went through a series of tenant harassment tactics from 2004 through 2005, including withdrawal of services and threatened use of force, aimed at forcing them out of their units.

In 2008, per requirements of Section 96-110 of the Zoning Resolution for the Special Clinton District, former owner Shabbat LLC applied for a Certificate of No Harassment (CONH) prior to beginning construction work on the building. However, after an investigation, the Department of

¹ See Appendix A – Tax Lot Diagram

Housing Preservation and Development (HPD) determined that there was reasonable cause to believe that the building's tenants had in fact been harassed. Shabbat LLC requested a hearing and on April 7, 2010, the New York City Office of Administrative Trials and Hearings found that there has been tenant harassment on the site.

Because of the finding of harassment under the Special Clinton District, the owner is required to provide a Cure for Harassment (Cure) if he or she applies for a building alteration through the Department of Buildings (DOB).

The owner would be required to dedicate the greater of the following:

- 28% of the total residential floor area of the existing building; or
- 20% of the total floor area of the newly proposed building

517-525 West 45th Street is a unique circumstance in which a Cure for Harassment is also undergoing IMD unit legalization.

Throughout this building's long history as a harassment site, MCB4 has remained engaged and has sought solutions to the problems that have arisen as previous owners have attempted to develop the building. Most recently, the Board wrote a series of letters to DOB and HPD regarding the Owner's efforts to secure a Cure for Harassment:

Date	Recipient	Issue/s
12/7/15	V. Been, HPD	IMD tenants should be incorporated into owner's Cure
12/7/13		requirement.
	M. Rebholz, DOB	Building height misrepresented in application for vertical
12/9/15		additions to the 517 West 45 th Street and 525 West 45 th Street
12/9/13		portions of the building; proposed heights were not in
		compliance with the Special Clinton District Zoning.
	M. Rebholz, DOB & L. Carroll, HPD	Zoning noncompliance regarding provision of light and air for
3/15/16		proposed vertical additions; false information on PW1 forms;
		No Tenant Protection Plan submitted.

Regardless of the issues raised above, the Board is pleased to work with an owner who is willing to find solutions to legalize the residential units through the IMD process and comply with the Special Clinton District Zoning Requirements of the Cure for Harassment. MCB4's goal is to work with the owner and HPD to resolve a beneficial conclusion for the IMD tenants.

The following is a summary of the issues raised by the owner's plans, the Board's and DOB's responses, and the owner's commitment as part of the Cure process. MCB4's goal is to resolve the remaining open items among the Owner, HPD, and MCB4 and to bring this Cure proposal to a successful and beneficial conclusion.

DOB Issues

In its March 15, 2016 letter², the Board listed concerns regarding the proposed work in 517-525 West 45th Street. The owner addressed these concerns during our March 24th and May 24th meetings.

1. Zoning Resolution Requirement – Minimum Distance between Buildings

ZR § 23-711 states that any two buildings on the same tax lot must maintain a minimum of 60 feet between windows. The proposed additions for the 517 and 525 portion of the building did not provide the minimum distance between the portions of the buildings. Any addition should have provided a minimum of 60 feet between windows in two adjacent portions on the same lot.

The owner indicated in plans submitted to DOB that there will be no vertical additions on either the 517 or 525 portion of the building.

2. False and Incomplete Forms

MCB4 also noted PW1 forms under DOB Application No. 122204462 that contained falsified and misleading information:

- Stating that the building was a Single Room Occupancy (SRO)
- Not answering questions regarding the impact of the proposed work on:
 - Exits in the building
 - Number of dwelling units
 - Occupancy / use of the building
 - Current certificate of occupancy
 - Number of stories

The project architect informed the Board that he would correct any incorrect or misleading information in the forms submitted to DOB by March 30, 2016.

On April 7, 2016, the owner submitted an additional PW1 to DOB under Application No. 122204462. This form properly classified the building and acknowledged the proposed work would entail a change in the number of dwelling units, the occupancy of the building, and the number of stories.

The owner represented that he would submit a subsequent PW1 form to reflect that there will be no additional stories under the proposed plans.

3. Asbestos Removal

At the March 24th presentation, the owner stated that the 517 portion and the 525 portion had both been tested for asbestos. However, he could not confirm that the other buildings had been tested and could not recall whether or not the testing at the 517 portion and the 525 portion included the dwelling units, or whether it only took place in the common areas.

² See Appendix B – Letter to M. Rebholz, L. Carroll, dated March 15, 2016

At the follow-up meeting on May 24th, the owner committed to testing for asbestos in all areas of the building as part of the plan approval process.

4. Requirements for Horizontal Multiple Dwelling

MCB4 would like to note that because the 517-525 West 45 Street complex (front and rear buildings) share mechanical systems, entrances, and fire egress, they are collectively considered a single horizontal multiple dwelling. Between the IMD units, the Cure units, and the market rate units, the owner proposed 29 units over the entire complex. Given that number of units, building code requirements that are based on the number of units (such as trash chutes) must be complied with.

Further, a multiple dwelling of more than 50,000 square feet must be in compliance with Local Law 87. LL87 requires the benchmarking of energy and water consumption and the implementation of retro-commissioning strategies in order to lower energy and water consumption.

In light of this requirement, the Board was also surprised to hear that the owner planned to keep the building's current steam heating system. Such a system is significantly less efficient than more modern options and the Board questions whether a steam system would meet the LL87 retro-commissioning requirements.

5. Tenant Protection Plan Requirement

The DOB requires that any building undergoing an alteration with one or more unit that will remain occupied during the alteration must provide a stand-alone Tenant Protection Plan in the form of a TPP1 Form. MCB4 understands that all of the current tenants will remain in place while the building undergoes renovation and requests that the owner provide a copy of the plans to the Board.

At the May 24th meeting, the owner stated that protection plans had been submitted for the following portions of the building:

- 517 portion
- 525 portion
- 523 portion

These plans have not yet been approved by DOB. However, the Tenant Protection Plan must be on DOB's Building Information Search system prior to the issuing of any permits. Additionally, the owner has agreed to provide a copy of the Tenant Protection Plan to the Board prior to commencing any work.

Cure Housing Inclusionary Housing Program and Design Guidelines

Cure housing is subject to design guidelines as defined by HPD, but must also take into consideration the IMD legalization process. MCB4 wishes to work with HPD and the Loft Board to reconcile the two separate sets of requirements. The Board has long been diligent in ensuring that the design requirements of the Inclusionary Housing Program are met by owners and expects that the owner will comply with those design guidelines as defined by HPD.

1. Square Footage of Cure Units

Based on the Residential Square Footage, as defined in Section 96-110 of the Zoning Resolution, the Cure requirement should be 28% of the floor area of the residential portion of the building (gross floor area), as defined in Section 96-110 of the Zoning Resolution. However, to meet that requirement, the HPD BLDS Department employs a method of measuring in which the only the area inside partition walls within the Cure units is considered.

The owner indicated that he received some contradictory information from HPD regarding how to calculate square footage. Housing Committee Co-Chair Joe Restuccia spoke to HPD's Inclusionary Housing Department, which has ultimately agreed to participate in a call to discuss means and methods for calculations and measurements. The owner has agreed to comply with the method that is ultimately agreed to by Inclusionary Housing.

2. ADA Accessibility

MCB4 is particularly concerned about the accessibility of the proposed units. While the owner reported that some tenants were reluctant to provide access for these improvements, the Board has offered to assist in working with these tenants to accomplish the scope of work as required by HPD. MCB4's priority in this regard is to facilitate the creation of quality affordable housing that will not only serve current tenants, but also remain as a resource for many future tenants.

MCB4's initial review of the Cure plans found that in Cure units, kitchens and bathrooms had steps between the main portion of the apartments and those rooms. Bathrooms did not have the required radius for accessibility, and doors to some rooms swung in the wrong direction for ADA compliance. One bathroom drawn in the plans had no partitions to separate it from the rest of the unit and included a ramp as well as a door that opened onto a public path of egress. The owner reported that HPD stated that the ADA requirements would be waived. MCB4 has worked with HPD regarding ADA compliance and has not found that to be possible. To that end, the Board has made arrangements with the owner to take photos of the proposed Cure units in order to help HPD better understand the existing conditions and ensure ADA compliance.

3. Equality in Apartment finishes

MCB4 believes strongly that all units, regardless of their designation as market rate or Cure units should have the same finishes throughout.

The Board was pleased to learn, during the May 24th presentation, that the owner has committed to having the same finishes and appliances in all of the building's Cure and market rate units. The Board expects that this equality will extend to the units in which tenants have not yet agreed to renovation plans.

4. Building Amenities

The proposed alterations to the building do not include the addition of any amenities. Therefore, MCB4 does not have any comments regarding equal access for all tenants.

5. Open Floor Plans and Rent Calculations

MCB4 would like to note that the units in the building are unusually large and therefore may exceed the minimum square footage requirements for affordable housing units undergoing substantial rehabilitation, as set forth in Section 23-96 of the Zoning Resolution:

Bedrooms	Minimum Square Footage
0	400
1	575
2	775
3	950

The Board requests that the owner work with HPD and MCB4 to make rental rates conform to HPD's square footage standards based on the number of bedrooms.

6. Utilities and Rent Calculations

MCB4 would also like to note that the manner in which utilities are charged is not consistent throughout the building. The following is a breakdown for the proposed Cure units:

Unit	Electric	Gas
2A	Paid to ConEd	Tenant pays
5B	Paid to ConEd	Cost included in rent
2C	No information available	No information available
2D	Paid to ConEd	Cost included in rent

HPD sets rents based on whether or not electric and/or gas is included in the tenant's rent. MCB4 requests that the owner work with HPD to tailor rent levels given these circumstances.

7. **Preferential Rents**

The building includes several long-term tenants who are paying rents that are well below market rate. *The Board was pleased to learn that the owner has agreed to maintain the current rent rates as the preferential rents for all of the Cure units occupied by existing tenants.*

8. Income Qualifications--IMD Cure Tenants

At the March 24, 2016 meeting, a tenant at 517-525 West 45th Street reported submitting income documentation to see if he qualified as a Cure tenant. This tenant was informed by the New York City Housing Partnership, the owner's proposed Administering Agent that he qualified. However, the owner declined to consider his unit as part of the Cure.

The Board is aware that this tenant became an IMD tenant under the 2010 amendments to the IMD law as opposed to rest of the IMD tenants, who are covered under the original 1982 IMD law. If this tenant were granted a Cure unit, the rent for his unit would be based on Cure rent levels and would significantly decrease.

MCB4 has questions about the criteria used to determine which IMD tenants will be considered as Cure tenants and requests that HPD review this criteria and process.

Conclusion

The Board's revision of this Cure for Harassment application had been difficult. From the owner, we have received information in a piecemeal manner and been presented multiple versions of the proposed plans, many of which have not been in compliance with Multiple Dwelling or Building Code requirements. Notwithstanding these missteps, the owner has continually tried to resolve matters. The Board is committed to working with the owner and will continue to work with HPD to bring this matter to a successful conclusion.

The Board looks forward to working with the owner, HPD, DOB, and Tenants in order to ensure that the proposed work in the building meets both DOB requirements and the guidelines of the Inclusionary Housing Program, and that our community benefits from the creation of quality affordable housing.

Sincerely,

IR

Delores Rubin MCB4 Chair

cc: R. Chandler, DOB M. Lostocco, HPD S. Bernstein

1	Transportation Planning Committee	Item #15
2		
3	September 30, 2016	
4	-	
5	Luis Sanchez	
6	Acting Manhattan Borough Commissioner	
7	NYC Department of Transportation	
8	59 Maiden Lane, 37 th Floor	
9	New York, NY 10038	
10		
11	Re: Split Leading Pedestrian Interval Signals	
12		
13	Manhattan Community Board 4 (CB4) is very pleased that three additional	1
14	Pedestrian Intervals (Split LPI) have been approved and will be installed a	•
15	also hopeful that seven more Split LPIs pending approval will be approve	d. These are
16	very good news for the safety of pedestrians in our neighborhood.	
17		
18	We remain concerned that safety measures we had requested at some inter-	rsections will
19	not be installed, as these intersections are still extremely dangerous.	•
20		
21	This summer, DOT published a study of 1000 intersections in New York	•
22	that 19% of all fatalities and severe injuries are due to left turning vehicle	
23	more often than right turn movements. 80% of these crashes involve passe	
24	and seniors are more at risk. The most dangerous configuration is turning	
25	way street onto a wide avenue or two-way street. 80% happened at a signa	alized
26	intersection where the pedestrian had the right of way.	
27	As nort of the Hell's Kitchen Treff's Study, DOT studied all graphes along	o oth and oth
28	As part of the Hell's Kitchen Traffic Study, DOT studied all crashes along Avenues, and CB4 prioritized intersections to be addressed based on the r	
29 30	crashes that had occurred. In 2015, New York City Department of Transp	
30 31	installed 33 Lead Pedestrian Intervals (LPI) ¹ and 6 Split LPIs ² in our distr	
32	instance 35 Lead redestrian intervals (Lr1) and 0 Spirt Lr1s in our distr	ICI.
33	DOT now proposes to install 12 additional Split LPIs in 2016 and early 20)17 at the
34	following locations (3 approved, 9 pending approval):	J17 at the
35	Tonowing rotations (5 upproved, 7 pending upproval).	
36	@ 8 th Avenue on W 25 th Street (installed)	
37	 @ 8th Avenue on W 28th Street (installed) 	
38	 @ 8th Avenue on W 29th Street (installed) 	
39	@ 8 th Avenue on W 30 st Street	
-		

¹ An LPI fully protects pedestrians crossing the street during 7 seconds when all vehicular signals are red, then the vehicular signal on the parallel street turns green and turning cars conflict with pedestrians.

 $^{^{2}}$ A Split LPI fully protects pedestrians crossing the street during 10 seconds when a red arrow signal prevents cars on the parallel street from turning, then the vehicular signal on the parallel street turns blinking yellow, which instruct cars to proceed with caution and yield for crossing pedestrians. Through traffic is not affected since it has a green light during both phases.

- @ 8th Avenue on W 31st Street (approved) 40 @ 8th Avenue on W 36st Street 41 @ 8th Avenue on W 38st Street (approved – fatality) 42 @ 8th Avenue on W 40th Street (installed) 43 @ 8th Avenue on W 50th Street 44 @ 8th Avenue on W 54th Street (installed) 45 @ 9th Avenue on W 45th Street 46 @ 9th Avenue on W 47th Street 47 @ 9th Avenue on W 49th Street 48 @ 9th Avenue on W 53rd Street (fatality) 49 @ 9th Avenue on W 55th Street (installed) 50 @ 11th Avenue on W 37th Street (approved – fatality) 51 52 53 At each of those locations DOT will install a turn bay lane and signals 54 55 While we are very grateful for the proposed safety improvements, we continue to be 56 concerned with certain intersections that were not selected and are dangerous due to the 57 particular nature of the Lincoln Tunnel and Commuter traffic: 58 On 39th Street, turning south on 9th Avenue 59 • On 9th Avenue, turning west on 45th Street, 60 • At all intersection along the bike lanes from 30th to 57th Streets where turn bays 61 • 62 are already in place, and particularly in the midtown segment where fatalities 63 have occurred and the commuting drivers are the most aggressive. 64 As morning and evening traffic flows are very different on these streets (1) real split 65 66 phases at these intersections could improve the flow of vehicles since the volume of 67 pedestrians prevent cars from turning during the green phase (2) queues at these 68 intersections are due to the backup on the streets cars are turning into, thus a split phase 69 would not increase the queues. 70 We trust that with a Mayoral mandate to reduce traffic fatalities and injuries to Zero, 71 72 DOT will prioritize safety over traffic flow in our district – such as it is - and give us a
- 73 plan to address the balance of these dangerous intersections as well as the priority
- 74 intersections listed in the Vision Zero Pedestrian Safety Action Plan.

Item # 16

1 2	Transportation Planning Committee	Item # 16
3	September 30, 2016	
4		
5	Luis Sanchez	
6	Acting Manhattan Borough Commissioner	
7	NYC Department of Transportation	
8	59 Maiden Lane, 37 th Floor	
9	New York, NY 10038	
10		
11	Re: Proposed 11 th Avenue Safety Improvements	
12	Dear Acting Commissioner Sanchez,	
13	Manhattan Community Board 4 (CB4) is pleased that after a six	month delay, the safety
14	improvements planned for 11 th Avenue will be rolled out in two	phases in September
15	2016 and March 2017.	
16		
17	11 th Avenue two-way – 34 th to 42 nd Street:	
18	We are delighted to hear that a Split LPI will be installed at 37 th	Street and a Barnes'
19	Dance at the complex 40 th Street intersection.	
20		
21	We continue to request that:	1
22	• High visibility markings be installed at all the crossings	
23	• Split phase signals be installed at the North bound and so	
24	Street to 11th Avenue. This intersection is teeming with	convention attendees and
25	bus riders. It is very dangerous.	
26	• Split phase signals at 42 nd Street and 11 th Avenue, one of	the Priority intersections
27	in the Vision Zero pedestrian action plan.	
28	, the second	
29	11 th Avenue one-way – 44 th to 52 nd Street:	1 1 a zond
30	We are disappointed that the conversion to one way will not extended	end north of 52^{nd} street.
31	We continue to request that	
32	We continue to request that:	
33	• The changes be implemented all the way to 57 th Street.	1 1
34 25	• The lane separation between the tunnel and thru traffic b	e expanded north to 46 ^m
35	Street	. 1
36	• Proper signage be installed overhead starting at 47 street	to direct cars to their
37	proper lanes	1.
38	• All pedestrian crossing be equipped with high visibility i	
39 40	• Install a split LPI signal for the southbound turn from 53	
40 41	families an pedestrian crossing 11 th avenue to reach the p	Jark.
41 42	These comments were already discussed in more detail in our A	nril 8 2016 lattar
42 43	attached.	pm 0, 2010 lettel
43 44	utuonou.	

- 45 We further request that upon completion of this project, a way-finding signage design
- 46 project be undertaken in collaboration with the Community Board and the Hudson
- 47 Yards/Hell's Kitchen Alliance Business Improvement District as well as an update of
- 48 GPS mapping vendors to educate drivers on the best use of these new routes.

1 2	Transportation Planning Committee	Item # 17
2 3 4	September 30, 2016	
5	Luis Sanchez	
6	Acting Manhattan Borough Commissioner	
7	NYC Department of Transportation	
8	59 Maiden Lane, 37 th Floor	
9	New York, NY 10038	
10		
11 12	Re: Mount Sinai Emergency Service Vehicles	
13	Dear Acting Commissioner Sanchez,	
14		
15	Manhattan Community board 4 (CB4) recommends that 59 th Street be con	verted to a
16	two-way between 10 th and Columbus Avenue, to mitigate the negative im-	
17	emergency response time caused by the new traffic flow being implemented	ed as part of the
18	Lincoln Square traffic study.	
19		
20	Mount Sinai West responds to 65,000 emergency calls a year with an aver	age response
21	time of 8 minutes. Until now, the emergency vehicles were using east bound	
22	bring back patients from northbound 10 th Avenue to the emergency bay on	westbound
23	59 th Street.	
24		
25	A new plan recently adopted by the Department of Transportation (DOT)	
26	60 st Street to westbound. As a result, the ambulances will have to travel up	
27	on 10 th Avenue and come back down Columbus Avenue, through a very co	ongested area,
28	to make a westbound turn at 59 th Street. This adds eight blocks to each of t	the 65,000 trips
29	with potential life and deaths implications.	
30	We are a state of the form of the state of t	10 th and
31	We recommend that 59 th Street be converted to a two-way street between	
32	Columbus Avenues with the eastbound segment restricted to the EMS traf	
33 34	configuration works well for the Fire Department on 43 rd Street between 1	0 and 11
34 35	Avenues.	
36		
30 37	We appreciate your prompt consideration to this matter.	
38	we appreciate your prompt consideration to this matter.	
39		
40		
41	CC Lincoln Center BID	
42	CC CB7	
43	CC NYFD department emergency services	
44	Cc Mount Sinai	
45		

1	Transportation Planning Committee	Item # 18
2		
3	September 30, 2016	
4		
5	Luis Sanchez	
6	Acting Manhattan Borough Commissioner	
7	NYC Department of Transportation	
8	59 Maiden Lane, 37 th Floor	
9	New York, NY 10038	
10	, , , , , , , , , , , , , , , , , , ,	
11	Re: Pedestrian Crossing at 56 th Street and 12 th Avenue	
12		
13	Dear Acting Commissioner Sanchez,	
14		
15	Manhattan Community Board 4 (CB4) requests that the New York City D	epartment of
16	Transportation (DOT) study the feasibility of installing a signalized pedes	
17	on 56 th Street, on the east side of 12 th Avenue.	
18		
19	With the large influx of residents in this part of our district, the street netw	ork needs to be
20	upgraded to safely accommodate pedestrians. Large residential buildings	
21	of residents are either built or in construction and a very nice park have op	
22	Riverside South attracting families and children from all over the neighbor	
23		
24	A traffic light and a red turn arrow (split phase) at 56 th Street already contr	ol the
25	southbound traffic on the West Side highway, however the 56 th Street cross	
26	a pedestrian signal and high visibility markings to make it clear when and	
27	pedestrians should cross.	
28		
29	With this route becoming more popular to access the park north of it, we a	sk that vou
30	study the feasibility of installing pedestrian signals and high visibility mar	
31	street, east of 12th Avenue. A blinking turn arrow may also be necessary	
32	the northbound vehicles turning east at 56 th Street.	
33		
34		
35		
36	CC Helen Rosenthal	
37	Linda Rosenthal	
38		
39		
40		

1 2	Transportation Planning Committee	Item #19
2 3 4	September 30, 2016	
5	Ydanis Rodriguez	
6	City Council Member	
7	618 W. 177 th Street, Ground Floor	
8	New York, NY 10033	
9	New Tork, INT 10035	
10	DOT	
11		
12	DCA	
13		
14	To Chair of committee on Consumer affairs	
15		
16	Re: Regulation of Sightseeing buses	
17		
18	Manhattan Community Board 4 (MCB4) is pleased that the City Council	is considering
19	further regulation of sightseeing buses ¹ in the City. With 59 million touri	sts visiting New
20	York City annually and a large chunk of our economy depending on it, h	
21	operational model to manage the integration of this industry with our res	idential and
22	business district is crucial.	
23		
24	Intro 529-A seeks to ensure a better safety record for the drivers and repo	orting of crashes;
25	Intro 713-A clarifies and strengthens the process to obtain a bus license b	
26	Community Board and Department of Transportation reviews before the	Department of
27	Consumer Affairs grants a license, and Intro 950 establishes a maximum	
28	for sightseeing buses.	
29		
30	We applaud Intros 529 and 713, but wish they were more comprehensive	e in addressing
31	the roots of our daily problems. We have serious concerns about the unin	itended
32	consequences of arbitrarily limiting the number of licenses as proposed i	n Intro 950.
33		
34	Our District harbors more than 50 hotels, over 300 restaurants, bars and	clubs, and many
35	tourist destinations. It is the home of the Port Authority Bus Terminal w	ith its 8,500
36	daily bus trips and the long distance companies Megabus and Bolt. The h	undred of
37	thousand of tourists invading our narrow sidewalks with or without lugga	age in tow,
38	compete for space with commuters, workers and residents and generate r	nany unwanted
39	side effects.	
40		
41	Intro 529 –A	
42	We support increasing safety requirements for the drivers. However sigh	tseeing tour bus
43	drivers ought to be subject to at least the same safety tests and screenin	g as the MTA
44	drivers. We oppose giving a license to drive a sightseeing bus to any dr	iver whose

 $^{^{1}}$ As noted by the industry, these laws should cover only sightseeing buses that operate as a Hop-on Hopoff service as they are incompatible with the operation of Tour and Charter buses.

license has been revoked in the last five years. Such a proposal seems to fly in the face ofthe Vision Zero Mayoral initiative.

47

48 Intro 713 - A

49 Approval of sightseeing bus stops and renewals should be subject to Community

Boards' approval with a 60 days notice to allow them to do due diligence and public
outreach. The community is the expert on local conditions and their input will reduce the
number of conflicts and complaints.

53

54 We also urge the council to clarify **the renewal procedures** for all buses and make it 55 clear that community complaints will play a significant role in the renewal.

- 56 There is an effort underway by the Department of Transportation (DOT) to evaluate
- 57 renewals of Inter-City bus stops based only on NYPD summonses and not take in account
- 58 documented community complaints. The number of stops and companies make it nearly
- 59 impossible for NYPD to dedicate sufficient resources to catch the myriad of infractions
- 60 routinely perpetrated by the bus operators, often at the detriment of the local business and
- 61 residents. Idling is one of those issues, as well as having too many buses at one stop,
- 62 vending on the sidewalk, using the wrong routes etc.
- 63

64 The Department of Transportation should publish and keep up to date a map of all bus 65 stops granted to which companies (including long distance, jitneys etc.) overlaid with bus 66 maps and bus lanes as well as a link to the stipulations of the licenses and renewal date. 67 This would help the community in reviewing the applications and assist the public and 68 the NYPD in understanding what stipulations should be enforced.

69

No stop should ever be approved in an MTA stop or bus lanes. Our largest concern is with the number of sightseeing buses that legally or not, stop at MTA bus stops or in bus lanes for up to 15 minutes at a time to load large numbers of tourists or just wait for the next departure and slow down the service or prevent wheel chair accessibility. In all cases the MTA bus stops should be given the preferred location closest to the intersection to facilitate transfers.

76

77 The concepts of stops, routes and viability should be better defined and included in

78 writing in the license. Is a stop defined in duration (3 minutes or less) or in number of 79 buses? Recently Open Loop was given one stop supposedly to use with one bus for less 80 than 3 minutes. We have not been able to obtain from DOT a copy of their license to 81 verify if it is specific in that regard or whether the number of times a day the stop is to be

- 82 used. As a result at any given time during the day, there were 6 buses at curbside.
- 83 Routes should be strictly limited to truck routes as is current law.
- 84

85 Why are Sales of tickets on the sidewalk permitted? Another large concern is 86 crowding and proliferation of tickets sellers on the sidewalk. Just recently Open Loop 87 was allowed to stop on 42nd street in a bus lane. Immediately up to 6 tickets agents were 88 crowding the sidewalk in front of the exit of a large office building and many employees 89 complained of being pushed around by the bus company personnel. In other instances up 80 complained of being pushed around by the bus company personnel.

90 to 4 ticket agents post themselves at very busy intersections (40th street and 8th Avenue at

91 Port Authority in front of the subway), which is not adjacent to a stop. When each agent

- speaks to a family of three, the passage is completely blocked and the pedestrians walk inthe street.
- 94

95 Intro 950

The quota system as applied in the Taxi industry has resulted in limiting entrepreneurship
and favored large fleet owners who do not care about their employees, the state of their
cars and the quality of the service.

99

100 It would be preferable to **strictly limit the number of permitted stops**, and adopt

stringent quality standards to approve licenses, that will ensure that both the tourist
 and neighborhood experiences are improved and will deter unqualified operators from
 applying. Examples of such standards are companies that:

- Are in good standing with the Federal Motor Carrier safety Administration
- Use buses with only clean air technology for new licenses, and retrofit of existing
 buses with installation of an automatic engine shut-off for renewal.
- Use a bus design that favors windows and strictly limits advertising space (this would reduce the number of near empty buses circling in the streets)
- Agree to not sell tickets in the street
- Agree to use truck routes only
 - Agree to not stop in MTA stops or MTA bus lanes
 - Will use proper parking locations when the buses are not in circulation
 - Pay their drivers a living wage even if there are headquartered in another state.
- 113 114

111

112

115 We thank you for taking our suggestions in consideration.

116

- 117
- 118 Cc Margaret Chin
- 119 Corey

New Business



Delores Rubin Chair

JESSE R. BODINE District Manager

September 28, 2016

Carl Weisbrod, Chair City Planning Commission 22 Reade Street New York, NY 10007

Re: ULURP Application No. C 160275 ZSM Special Permit for a 10-Space Accessory Parking Garage at 532 West 20th Street

Dear Chair Weisbrod:

Manhattan Community Board 4 (CB4) recommends approval of the application with two conditions for a special permit under ZR 13-45 and ZR 13-451 for an increase in the number of parking spaces at 532 West 20th Street from two to ten. The Board's recommendation is based on the belief that the small number of additional spaces (eight) meets the special permit findings and will have a minimal impact on the neighborhood. The two conditions are that the building's owners not be permitted to sublet their parking spaces and that any spaces not bought by residents be made available to the public only on a monthly rental basis. This recommendation reflects the consensus of both the Board's Chelsea Land Use Committee and Executive Committee, neither had a quorum, and is subject to ratification at its Full Board meeting on Wednesday, October 5th.

Background

The proposed development at 532 West 20th Street is an as-of-right eleven-story building occupying Block 691 Lot 50 in a C6-2 district in Subarea E of the Special West Chelsea District. The development will have nine residential units. There will be no commercial space. Under ZR 13-11(a) the site is permitted two accessory parking spaces for the residential units. The proposed garage will be entirely on the ground floor and will include a booth for a 24/7 attendant. It will have five stackers each accommodating two cars. All of the parking spaces are intended to be accessory parking spaces to be used by the residents of the proposed development. If any spaces are not purchased by the condo-owners, they will be made available to non-residents but only on a month to month basis. Transient parking would not be permitted. If a resident requests a parking space, a monthly rental space would be given to the resident with a thirty day notice to the renter. The garage includes ten bike racks; five are required.

CITY OF NEW YORK

MANHATTAN COMMUNITY BOARD FOUR

330 West 42nd Street, 26th floor New York, NY 10036 tel: 212-736-4536 fax: 212-947-9512 www.nyc.gov/mcb4

Analysis

The Board believes that the applicant has shown that the project complies with the required findings including pedestrian traffic, street functioning and traffic congestion. West 20th Street is one-way westbound. A pedestrian walkway across Twelfth Avenue at West 20th Street is on the north side of West 20th Street, across the street from the site under consideration. Safety measures for the proposed garage include a speed bump, a stop sign and a striped pedestrian path in the garage. The new building would decrease the curb cut on West 20th from the existing 55-foot width to a12 foot width. The applicant predicts that three cars in the morning would be going in and out of the garage, three in the afternoon and three in the evening.

ZR 13-45(d) requires compliance with the additional finding set out in ZR 13-451, that "the number of off-street parking spaces in the proposed parking facility is reasonable and not excessive in relation to recent trends in close proximity to the proposed facility..."

The Department of City Planning (DCP) addressed the issue of reasonableness by developing methodology to calculate a "parking ratio." The calculation of the parking ratio requires consideration of new residential dwelling units and new and lost parking spaces during a ten year look-back period through the completion of the proposed facility. The application guidelines also state, "Additionally, the City Planning Commission...may take into account levels of vacancy in existing parking facilities within the area of the proposed parking facility." The applicant has calculated that during a 10-year "look back" period, there was an increase of 244 spaces and an increase of 1,428 residential units resulting in a parking ratio of 17.1 percent. The proposed parking garage would increase the parking ratio to 17.7 percent, below the target ratio of 20 percent established by DCP.

CB4 Objections to Department of City Planning's Parking Ratio Methodology

As we have written before, CB4 believes that the DCP methodology is not appropriate for the West Chelsea area. At the beginning of the mandated ten year look-back period, the West Chelsea area was a manufacturing district with a large over-supply of off-street parking caused by warehousing vacant lots as parking pending favorable economic and social conditions for development of the lots. These parking spaces were not fully utilized except on special occasions, such as events at Madison Square Garden. There also were few residences within the one-third mile study area of the proposed development, and even fewer legal ones. Thus, these parking spaces largely accommodated transient users, not residential users. (See additional issues CB4 raised in its August 10, 2015 letter about ULURP application C 150309). At an October 21, 2015 meeting attended by several CB4 members, two representatives from the Manhattan Borough President's Office, DCP Manhattan Office Director and two other planners, CB4 raised these issues about DCP's methodology for calculating additional parking spaces for residential growth. It was our understanding that DCP would revisit this methodology, particularly ZR 11-21, exceptions to guidelines for unique site or project considerations. We would appreciate DCP letting us know if there has been any progress in re-examining the methodology for the West Chelsea area.

Conclusions and Recommendation

Despite CB4's objections to DCP's methodology to calculate the residential growth parking ratio, the Board believes that the number of proposed off-street parking spaces for 532 West 20th Street would have minimal impact on the neighborhood and would not create dangerous or congested conditions. We recommend approval of this special permit with the conditions that residents not be permitted to sublet their parking spaces and that spaces not purchased by residents be rented to non-residents only on a monthly basis. September 27, 2016

Sincerely,

1

John Lee Compton, Co-Chair

Betty Mackintosh, Co-Chair

Chelsea Land Use Committee

Delores Rubin Chair Manhattan Community Board 4

Chelsea Land Use Committee

cc: Hon. Gale A. Brewer, Manhattan Borough President Hon. Corey Johnson, City Council **DDG** Partners

1 2	New Business	Item # 21
3	September 30, 2016	
4 5	Lauren Danziger	
6	Execative Director	
7	Meatpacking District	
8	1 C	
9	Re: Westside L Train Shutdown Coalition	
10		
11	Dear Ms. Danziger,	
12		
13	Manhattan Community Board 4 (CB4) would like to thank yo	
14	Westside L Train Shutdown Coalition. Given the MTA's decis	
15	Manhattan for 18 months our community is acutely concerned	
16	residents, workers, and visitors. While the MTA has proposed	
17	Manhattan's East Side and conducting extensive renovations a	
18	and 1st Ave stations, no improvements have been proposed for	
19	ferry service has been proposed for the Manhattan's West Side	5.
20		
21	As our board advocated in our August 8th letter, we support W	
22	station investments. The 18-month closure of the 6th and 8th	
23	renovate and modernize these stations. We urge the MTA to c	-
24	modernization possibilities. We are pleased to join the coalitie	
25	with the Meatpacking District coalition to advocate for Manha	attan's West side.
26		
27		
28	Sincerely,	
29		
	$\overline{\mathbf{v}}$	

1	New Business Item#: 22	
2	October XX 2016	
3 4	October XX, 2016	
4 5	Michael P. Carey	
6	Executive Director	
7	Office of Citywide Event Coordination and Management	
8	Street Activity Permit Office	
9	100 Gold Street, 2nd Floor	
10	New York, NY 10038	
10		
12	Re: Proposed Rule Changes to Street Events	
13		
14	Dear Mr. Carey:	
15		
16	Manhattan Community Board 4 ("MCB4") writes in regard to the rule changes that the Street Activity	
17	Permit Office (SAPO) has proposed and the hearing that is scheduled to take place on Thursday, October	
18	13 th , 2016. MCB4 first wants to express our thanks to you and your staff for its dedication and	
19	responsiveness when working with the community. However the proposed changes are significant and the	
20	deadline of October 13 th does not allow MCB4 to appropriately review and provide comment.	
21		
22	As you are aware street events have significant impact on both residents and small businesses in terms of	
23	noise, accessibility, and traffic congestion. MCB4 has a number of questions regarding the proposal to lift	
24 25	the moratorium on the number of events and replace it with a yearly cap of 10 multi-block events and 20 gingle block struct facting a generative district. This would allow for the actuation of two	
25	single block street festivals per community district. This would allow for the potential addition of two	
26	multi-block events and double the number of single block events within Community District 4. In addition	
27 28	MCB4 would like to understand better the proposed changes to event times and the impact these proposed	
28 29	rules will have on single block street festivals that are sponsored by local, long standing, block association	.5.
30	For these reasons MCB4 requests that the deadline for comment for these proposed rules be extended 30	
31	days from the current deadline of October 13 th . If this extension is granted MCB4 invites a representative	
32	from SAPO to attend the Arts, Culture, Education, and Street Life Committee (ACES) on Monday, October	er
33	18 th at 6:30pm at Hotel Trades Union, 305 West 44 th Street to better understand the proposed changes.	
34		
35	Thank you for your attention to this issue and MCB4 looks forward to your response.	
36	Sincerely,	
37		
38	Delores Rubin	
39	Chair	
40	Manhattan Community Board 4	
41		
42	cc: Hon. Gale A. Brewer, Manhattan Borough President	
43	Hon. Corey Johnson, City Council	