1	CHELSEA LAND USE COMMITTEE	<b>Item #: 1</b>
2		
3	December XX, 2013	
4		
5	Hon. Meenakshi Srinivasan, Chair	
6	Board of Standards and Appeals	
7	40 Rector Street New York, NY 10006	
8		- th a - th
9	Re: BSA No. 264-13 BZ; Special Permit at 257 W	est 17 <sup>th</sup> Street, Manhattan
10	D. M. C	
11	Dear Ms. Srinivasan:	
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13	On the recommendation of its Chelsea Land Use Co	4
14	hearing at the regular Board meeting on December 4	AND THE PROPERTY OF THE PROPER
15	voted () to deny the granting of a special permit	
16	Physical Culture Establishment (PCE) at 257 West 1	7 Street unless the conditions discussed
17	below are met.	
18	n	
19	Background	
20	The Deiel Constitution of the Asset 2012 Lefe	and the initial of the second of the second
21	The Brick Crossfit gym opened in August 2013 befo	
22	for a Physical Culture Establishment. The applicant	med the application to BSA on September 6,
23 24	2013 and notified CB4 that same day.	
25	According to the applicant, the facility consists of a	total of 8 307 square fact with 6 457 square
26	feet on the ground floor and 1,930 square feet in the	
27	fitness approach which focuses on gymnastics, weig	
28	workouts performed at a high intensity. Developing	
29	a goal. The gym's hours are:	community building among members is also
30	Monday – Thursday: 6 am to 9 p.m.	
31	Friday: 6 a.m. to 8 p.m.	
32	Saturday: 8 a.m. – 2 p.m.	
33	Sunday: 9 a.m. to 1 p.m.	
34		
35	The gym, which currently has 500 members, is access	ssed from its own entrance on the ground
36	floor. Condominium residences are located directly a	
37		<b>.</b>
38	At the October 21 <sup>st</sup> and November 18 <sup>th</sup> CB4 Chelsea	Land Use Committee meetings [and
39	December 4th CB4 public hearing], residents at 257	West 17 <sup>th</sup> Street complained that the noise
40	from the gym was unbearable and the vibrations sho	
41	an acoustical consultant who issued three reports (A	
42	attached) on noise levels in apartments caused by the	e gym. Brick Crossfit gym also had an
43	acoustical consultant test noise and vibrations from t	he gym in apartments; that consultant issued

a report (October 2013, attached).

At the November 18<sup>th</sup> CB4 Chelsea Land Use Committee meeting, the two Brick gym owners and their attorney stated that they are committed to modifying the gym so that residents would no longer be disturbed by sounds and vibrations, and want to set up a dialogue with residents to address issues.

The 257 West 17<sup>th</sup> Street Condominiums brought a lawsuit about the gym's disturbing noise and vibrations to the New York Supreme Court. On November 15<sup>th</sup>, the judge issued an interim court order that the gym is not to have classes before 7:30 a.m. or after 8:30 p.m. Condo owners are to allow access to their apartments for additional sound and vibration testing. The case is to be reviewed by the judge on December 4<sup>th</sup>.

### **Issues**

The gym has been operating illegally since it opened in August before obtaining a special permit pursuant to Section 73-36 of Zoning Resolution for a new health club.

At the October and November Chelsea Land Use Committee meetings and at the December 4<sup>th</sup> CB4 public hearing, residents stated the following:

- Gym members drop heavy weights; the thudding sounds are heard in apartments. These sounds wake residents up between 5:30 and 6:30 a.m. The bangs are not occasional but occur every 20 to 30 seconds. Children are disturbed doing their homework in the evening from these thumping sounds.
- The vibrations from the weights dropping shake the entire building. China rattles on shelves. The vibrations travel to the 6<sup>th</sup> floor.
- Bass noise is heard from music; instructors' directions are also heard.
- Joggers gather in the morning in front of the building and jog on the sidewalks, blocking pedestrians, creating an unsafe condition for pedestrians.
- Residents would allow access to their apartments for sound/vibration testing on a regular schedule.

### Consultants' acoustical testing findings:

 • Acoustilog (Condo residents' consultant): The impulsive sound (and vibration) levels from the weight drops are unreasonable and violates the Noise Code in every tested apartment." "...the primary weight drop sound transfer is structure borne to all of the floors through the inside of the building. Weight drop sound from the 1<sup>st</sup> floor to the 2<sup>nd</sup> floor is also partly airborne." (September 2013 report)

 • Shen Milsom Wilke (Brick gym's consultant): "...weight drops were clearly audible all the way up the building. Vibration from the weight drops was also perceptible in the apartment floors. Typical music noise levels in the gym were not clearly audible in the 2<sup>nd</sup> floor apartments, and results showed no increase over the ambient levels when the music was off." "...it appears that typical drops of the 135 lb barbell frequently exceeds the code limits for impulsive noise on the 2<sup>nd</sup> floor, and while not as frequent, can exceed code limits on the upper floors." (October 2013 report).

Both acoustical consultants have suggested various solutions to correct the noise/vibration problem and to bring Brick gym into noise compliance. These modifications include:

> Adding a heavy acoustically-isolated dropped ceiling to the first floor Disconnecting the basement slab from the surrounding structure

Both consultants cannot confirm that any of the above mitigations would be sufficient to reduce

The Board does not believe that the current Brick gym meets the findings in ZR 73-03 (a):

special permit #use#...are outweighed by the advantages to be derived by

"...the hazards or disadvantages to the community at large of such

the community by the grant of such special permit. In each case the

Board shall determine that the adverse effect, if any, on the privacy,

#use#...will be minimized by appropriate conditions governing location

Clearly the current facility is having an adverse impact on the residents at 257 West 17<sup>th</sup> Street.

They do not have quiet in their apartments. Their homes vibrate. It is unclear whether or not the

gym can mitigate this condition. Therefore, CB4 voted to deny the granting of the special permit

1. The sound and vibrations levels from the Brick gym, as measured in the residential units

quiet, light and air in the neighborhood of such special permit

Adding rubber padding or flooring on top of the floating floor

elements such as walls and columns

Prohibiting the dropping of weights.

of the site, design and method of operation."

for PCE unless the following conditions are met:

Lowering music levels

noise levels enough to be code compliant.

**CB4 Recommendations** 

Adjusting the first floor floating floor by disconnecting it from adjacent building

Changing the spring or increasing airspace beneath the first floor floating floor

Adding a lightweight wood floating floor on springs to the first floor and basement Adding soundproofing to the walls and ceilings of the first floor and basement

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- - 6. The above conditions are in place before the BSA grants approval of the special permit
- before 7:30 a.m. or after 8:30 p.m. 4. Gym members who jog in groups no longer block city sidewalks.

2. Noise and vibration levels are satisfactory to the condominium board.

above, comply with the New York City Noise Code.

5. A regular, structured communication system is established and utilized between building residents and the Brick gym.

3. The interim court ordered restrictions be maintained: no lifting of weights or classes

for the Brick gym.

CB4 does not accept that operating a health club without the required special permit is "business as usual" as the applicant's attorney stated. This Brick gym application is a perfect example of why the BSA review process is important. Perhaps some of the condo residents' aggravation could have been avoided if proper sound and vibration testing had occurred before the gym opened. Effective mitigations might have been put into place before members began using the facility.

144145 Sincerely



1 CLINTON / HELL'S KITCHEN LAND USE COMMITTEE Item #: 2 2 3 December XX, 2013 4 5 Amanda M. Burden, Chair 6 City Planning Commission 7 22 Reade Street 8 New York, New York 10007 9 10 606 W. 57 LLC c/o TF Cornerstone Inc. Re: 11 C 130336ZMM (zoning map change) 12 N130337ZRM (zoning text amendment) Special Regulation in Northern Subarea C1 13 N130338ZRM (zoning text amendment) Inclusionary Housing Designated Areas 14 C 130339ZSM (Special Permit) Parking Garage N130340ZAM (Authorization) Curb Cut 15 16 17 Dear Chair Burden, 18 19 At its full board meeting on December 4, 2013, Manhattan Community Board 4 (MCB4) 20 reviewed an application by 606 W. 57 LLC (the "Applicant") for land use approvals to facilitate the development of a portion of the block bounded by West 56<sup>th</sup> Street. West 57<sup>th</sup> Street, 21 22 Eleventh Avenue, and Twelfth Avenue in Manhattan with a new, mixed use residential and 23 commercial development which may include community facility, public parking and automotive 24 sales and service uses (the "Project" or the "Proposed Project"). 25 The proposed actions include a rezoning of a portion of the block, an amendment to the Zoning 26 27 Resolution to designate the Project Area an Inclusionary Housing area, two text amendments to the Zoning Resolution, a special permit for a public parking garage, and an authorization to 28 29 permit a curb cut. 30 The Board by a vote of \_\_in favor, \_\_ opposed, \_\_ abstain, and \_\_ present but not eligible 31 32 recommended approval of the proposed rezoning, the amendment for Inclusionary housing, 33 and authorization for a curb cut, recommended approval with a condition on the text 34 amendment to allow an automotive showroom as it relates to the base residential floor area, and 35 **recommended denial** of the special permit for a garage **unless** the parking is accessory with a 36 maximum of 400 spaces. 37 38 The Project 39 The Project Area is located along the west side of Manhattan, on the northern edge of the Special 40 Clinton District and covers a portion of Manhattan Block 1104 bounded by Twelfth Avenue (Route 9A) to the west, Eleventh Avenue to the east, West 56<sup>th</sup> Street to the south, and West 57<sup>th</sup> 41 Street to the north. The portion of the Project Area consisting of Block 1104, Lots 31, 40, 44, and 42 43 55 is owned by the Applicant and referred in the Board's letter as the "Development Site." 44 45 Immediately to the north of the Project Area is a C4-7 commercial district, the same district 46 proposed in this application. A portion of this block is developed with the Helena, a 38-story

residential building with 597 dwelling units, built in 2003. The remained of the block was recently rezoned from an M1-5 district to a C6-2 district to permit the development of a new high-rise, mixed-use residential and commercial building, a rehabilitated and expanded residential building a small community facility building. This block is expected to be built to its full adjusted maximum FAR of 8.80.

The block directly to the south of the Development Site is zoned M1-5 and M2-3 and contains a five-story mixed office and retail building, a six-story building housing music studios, and several two- to three-story commercial buildings. To the southeast, the portion of the block between West 54<sup>th</sup> and West 55<sup>th</sup> Streets, zoned as an R9 residential district, is developed with a 38-story mixed residential and commercial building.

To the west of the Development Site is a large M2-3 district that extends from Route 9A into the Hudson and includes Hudson River Park and several piers.

The applicant proposes development of the Proposed Project would provide new residential uses, including affordable housing units, in the neighborhood, complement the existing residential uses surrounding the Development Site and revitalize the vacant portions of the Project Area with a mixed-use building.

### The Building

The proposed land use actions would facilitate the development of an approximately 450-foot high mixed-use building on the Development Site. The building would occupy the entire Development Site and could include a maximum of approximately 999,636 zoning square feet in total. The applicant expects to construct approximately 956,636 zoning square feet of residential space (up to 1,189 residential units of which 20% or up to 237 units would be affordable), up to approximately 106,900 square feet of public parking and approximately 42,000 zoning square feet of retail or community facility uses.

The Mixed-Use Building is designed to include four distinct elements. It will rise to a maximum of 450 feet (42 stories). On the eastern half of the Development Site would be two towers, each up to 28 stories tall. These two towers would be perpendicular to one another and connected by a 20-foot wide glass bridge on all floors, which would take residents from the core in the north/south tower to the apartments in the east/west tower. The glass bridge would create a visual separation between the towers. A 14-story cube would sit atop the two towers. Atop the cube would be a 20-foot tall parapet enclosing mechanical equipment. A fourth building element on the western portion of the site would be oriented parallel to West 57<sup>th</sup> Street and designed to be 17 stories tall, with a setback at the seventh floor.

### **Proposed Actions And MCB4 Comments**

1. Rezoning of a portion of the block bounded by West 56<sup>th</sup> Street, West 57<sup>th</sup> Street, Eleventh Avenue and Twelfth Avenue in Manhattan from the existing M2-3 and M1-5 districts to a C4-7 commercial district.

The Board recommends approval.

The proposal would rezone the majority of the Project Area from an M2-3 manufacturing district to a C4-7 commercial district. A small, southwestern portion of the Project Area (covering approximately 15% of the area to be rezoned) would be rezoned from an M1-5 light manufacturing zone to a C4-7 commercial district.

2. An amendment to the Zoning Resolution of the City of New York ("ZR" or "Zoning Resolution"), section 23-90, Appendix F, to designate the Project Area an Inclusionary Housing designated area.

The Board recommends approval only in conjunction with the second action (inclusionary housing).

The Applicant proposes an amendment to Appendix F of the Zoning Resolution to designate the Project Area an Inclusionary Housing Area in order to incorporate the benefits of the Inclusionary Housing Program in the Proposed Project. Through the provision of affordable housing, the Applicant would be permitted to build up to 12.0 FAR, up from a base residential FAR of 9.0 without the bonus.

The Board is pleased that the development will result in at least 237 <u>permanently</u> affordable units. The board asks that the applicant agree in writing to distribute the affordable unity throughout 80% of the building and that the fixtures and finishes will be the same as the finishes for the market-rate units. The Board also asks that all tenants be allowed to use any amenities and that a reduced fee schedule be available to the affordable unit renters.

3(a) A text amendment to allow an automotive showroom with repairs, applicable to the Project Area in the "Other Area" (Northern Subarea C1) in the Special Clinton District;

3(b) a text amendment to allow Zoning Resolution §96-34, applicable to the Project Area in the
"Other Area" (Northern Subarea Ca) in the Special Clinton District to provide a base residential
floor area ratio of 9.0 with affordable housing equal to 20% of the residential floor area on the
Development Site required to achieve the Inclusionary Housing bonus, which facilitates more
than one floor of commercial and community facility uses.

127 The Board recommends approval of 3a.

The proposed text amendment to ZR §96-34 would allow for a maximum base residential FAR of 9.0 plus a FAR equal to 0.25 times the non-residential FAR provided on the zoning lot, up to 10.00 FAR, with the potential to reach up to 12.0 FAR only through the provision of affordable housing pursuant to ZR § 23-90 (Inclusionary Housing).

The Board recommends approval of 3b with a condition.

The Board supports the auto showroom with repairs but strongly believes that when providing a base FAR for the residential that the inclusionary housing be measured from 20% of the entire floor area (residential and commercial) and not just the residential. Otherwise the community is

getting less affordable units for such a large project.

4. A special permit pursuant to ZR §13-45 for a public parking garage which would contain up to
 500 spaces or, depending on the ground floor uses, up to 395 spaces.

The Board recommends denial unless the garage is accessory parking only and the maximum is
 400 spaces.

In order to allow the Applicant to build the Proposed Garage with either 395 or 500 public parking spaces as part of the Proposed Project, the Applicant is seeking a special permit pursuant to ZR § 13-45 for both alternatives.

The Proposed Garage would replace the 1,000-space public parking garage being demolished as part of the Proposed Project. The Proposed Garage would include either include 500 spaces on three levels with entrances on both West 57<sup>th</sup> and West 56<sup>th</sup> Street, or 395 spaces with a garage entrance and either 500 spaces on three levels with entrances on both West 57<sup>th</sup> and West 56<sup>th</sup> Street, or 395 spaces with a garage entrance and exit on West 57<sup>th</sup> Street.

The Board also urges the Applicant to work with DOT to install split phase traffic lights on West 57<sup>th</sup> and Eleventh Avenue. The Applicant states that it will work with the Durst project across 57<sup>th</sup> Street to see if jitney service can accommodate both developments.

5. Authorization pursuant to ZR§ 13-441 to permit a curb cut on a wide street in Manhattan Community District 4.

The Board recommends approval.

In order to accommodate ingress and egress from the Proposed Garage, the Applicant is requesting an authorization to permit the extension of an existing curb cut along West 57<sup>th</sup> Street by approximately 8 feet, from 14 feet to 22 feet and to remove all other curb cuts.

In addition, the applicant has agreed to plant more trees around the entire perimeter of the proposed rezoning area as per the plan dated XXX and to work with Con Ed on the proper placement of Con Ed vaults so to prevent the loss of space on the sidewalk for greening purposes.

Along West 57<sup>th</sup> Street, there are six existing curb cuts on the Development Site, each measuring between approximately ten feet and 63 feet, and one additional curb cut for the DSNY Garage. The westernmost curb cut is approximately 157 feet from Twelfth Avenue and the easternmost curb cut is approximately 100 feet from Eleventh Avenue. Along West 56<sup>th</sup> Street, there are two curb cuts on the Development Site located in the mid-block, measuring approximately 17 feet and 22 feet, respectively.

Thank you,Corey/JD

1	CLINTON / HELL'S KITCHEN LAND USE COMMITTEE	Item #: 3
2		
3	December XX, 2013	
4		
5	Amanda M. Burden, Chair	
6	City Planning Commission	
7	22 Reade Street	
8	New York, New York 10007	
9		
10	Dear Chair Burden:	
11		
12	Manhattan Community Board 4 (MCB4) voted to approve in concept proposed	changes in a text
13	amendment to the sliver law at it relates to Subareas D4 and D5 in the Special H	Iudson Yards
14	District (SHYD)*. The proposed text amendment would add those two subareas	
15	that already exists in the rest of the SHYD, but only in cases where the building	10101010.
16	adjacent to an existing taller building.	
17		
18	MCB4's Clinton/Hell's Kitchen Land Use and Zoning Committee met three time	es to review the
19	proposed change and ultimately found the proposal reasonable, given the unders	
20	there is no intent to seek exceptions to the FAR, height, and setback regulations	of the underlying
21	R8A contextual zoning for a Quality Housing building.	, ,
22		
23	The text amendment would allow a narrow building on a narrow street to have a	height up to that
24	of the taller of the two adjacent buildings, as is already allowed on wide streets.	In no event
25	could a building be taller than the 120' height limit of the underlying zoning.	
26		
27	The justifications are twofold:	
28		
29	(1) A narrow building becomes an unsightly "sliver" only when it is free-standing	ıg, i.e., only
30	when it is taller than the buildings on both sides of it. When it is equal to or short	rter than the
31	building on either side, it cannot appear as an isolated sliver.	
32		
33	(2) The sliver law has the unintended consequence of deterring the development	
34	By effectively lowering the FAR of narrow lots only, and hence reducing their v	-
35	development sites, small landowners are strongly incentivized to sell their prope	-
36	of adjacent sites who are assembling larger parcels. This might be positive in lo	
37	large assemblages are desirable, but that is certainly not the case where a 'finer g	grain' is
38	preferred, such as mid-block sites on side streets.	
39		
40	Sincerely,	
41	CJ/JD	
42		
43	* David Solnick, a member of Manhattan Community Board 4 and the Clinton/I	
44	Land Use and Zoning Committee, will be an applicant to this proposed text ame	
45	owns property within Subarea D4 of the SHYD. He has openly disclosed his int	erest and did not
46	vote on this matter at either the Committee or the Full Board.	

TRANSPORTATION PLANNING COMMITTEE Item #: 4 December XX, 2013 Margaret Forgione Manhattan Borough Commissioner NYC Department of Transportation 59 Maiden Lane, 35<sup>th</sup> Floor New York, NY 10038 Parking Regulation – 500 West 43<sup>rd</sup> Street Re: **Dear Commissioner Forgione:** Manhattan Community Board 4 (CB4) supports Canard Catering's request to create a "Truck Loading Zone" at 500 West 43<sup>rd</sup> Street, opposite their building located at 503 West 43<sup>rd</sup> Street. West 43<sup>rd</sup> Street had been changed from a one way westbound street to a two-way street to accommodate the Fire station located in the middle of the block. There is one moving lane westbound, , and one car lane eastbound and a parking lane entirely dedicated to Authorized Fire Vehicles . Because of this configuration Canard Catering cannot accommodate deliveries in and out of its business, which are critical to its operation. The Fire station has parking spaces reserved for its private vehicles on the entire length of the block, which seems to exceed the amount customarily reserved at other stations. The proposed change is located 300 feet away from the Fire Station. We are requesting that on the south side of the street, approximately 100 feet west of Tenth Avenue, the regulation be changed from "No Standing Any Time, except for Authorized Fire Vehicles" to "No Standing Except Truck Loading and Unloading 8AM to 7PM except Sunday, for a length of 30 feet between the Hertz garage and the Travel Inn Service entrance." The owner of the company has agreed to train its drivers to be vigilant to bicyclists at this location where a bike lane shares the westbound car lane. Sincerely, 

1 2	TRANSPORTATION PLANNING COMMITTEE	Item #: 5
3	December XX, 2013	
4	2000	
5	Margaret Forgione	
6	Manhattan Borough Commissioner	
7	NYC Department of Transportation	
8	59 Maiden Lane, 35 <sup>th</sup> Floor	
9	New York, NY 10038	
10		
11	Re: Parking Regulation 548 West 48 <sup>th</sup> Street	
12		
13 14	Dear Commissioner Forgione:	
15	Manhattan Community Board 4 (CB4) supports Comfort Inn Midtown We	est's request to create a
16	"Hotel Loading Zone" at 548 West 48 <sup>th</sup> Street, in front of the hotel.	
17		
18	The current regulation is "No Standing Except Truck Loading and Unl	loading 8 AM to 7PM
19	except Sunday. We are requesting that the regulation be changed to	"No Standing, Hotel
20	Loading Zone" for 30 feet in front of the hotel.	
21		•
22	The 47/48 Street block association and adjoining businesses have exp	
23	change. The hotel has agreed to plant two trees in front of their propert	y and to participate in
24 25	CB4 Job Program by posting open positions on CB4 website.	
25 26		
26	We welcome this new neighbor and ask you to expedite this request.	
27 28		
20 29	Sincerely,	
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1 TRANSPORTATION PLANNING COMMITTEE Item #: 6 2 3 December XX, 2013 4 5 Margaret Forgione 6 Manhattan Borough Commissioner 7 NYC Department of Transportation 59 Maiden Lane, 35<sup>th</sup> Floor 8 9 New York, NY 10038 10 Parking Regulation Change – 275 Seventh Avenue at West 26<sup>th</sup> Street 11 Re: 12 13 Dear Commissioner Forgione: 14 Manhattan Community Board 4 (CB4) supports the Unite Here building's request to change the 15 16 parking regulation on the southeast corner of West 26<sup>th</sup> Street at Seventh Avenue to accommodate a drop off and pickup for patients and handicapped persons accessing the large 17 18 medical facilities housed in the building. 19 275 Seventh Avenue, also known as the Unite Building, houses the medical offices of the Union 20 Health Care Center, and New York Cardiovascular Associates. The hundreds of patients using 21 22 these facilities arrive by ambulance, ambulette and access a ride services. Currently, such 23 vehicles double-park on Seventh Avenue with patients often having to navigate between parked 24 cars to access the curb. 25 To alleviate the problem, the building management is creating a new lobby dedicated to medical 26 services patients on West 26<sup>th</sup> Street around the corner. To make this arrangement effective, they 27 request that the daytime regulation "3 hour metered parking, Commercial Vehicles only, Others 28 29 no standing, Monday- Friday 8AM to 7 PM" and the night time regulation "No Standing 1AM – 30 7AM all days" be changed to: "No Standing Except Authorized Vehicles, Ambulette 7AM -7PM Monday to Saturday" on West 26<sup>th</sup> Street for a length of 60 feet going east from Seventh 31 32 Avenue. 33 34 Residents have expressed concerns that the street is very congested and the vehicles will have to 35 park properly close to the curb and not idle. The applicant has committed to have a security guard at all time to ensure there is no traffic obstruction or idling. 36 37 38 Sincerely, 39 40 41 42 43

1 2	TRANSPORTATION PLANNING COMMITTEE	Item #: 7
3	December XX, 2013	
4	December AA, 2013	
5	Margaret Forgione	
6	Manhattan Borough Commissioner	
7	NYC Department of Transportation	
8	59 Maiden Lane, 35 <sup>th</sup> Floor	
9	New York, NY 10038	
10		•
11	Re: Seventh Avenue at West 25 <sup>th</sup> Street	
12	Bus stop relocation and change in parking regulation	
13		
14	Dear Commissioner Forgione and Mr. Campbell:	
15		
16	Manhattan Community Board 4 (CB4) supports the Chelsea Mercantile	Condominium Board's
17	request to relocate the bus stop and change the parking regulation on their	r block on the east side
18	of Seventh Avenue between West 24 <sup>th</sup> and West 25 <sup>th</sup> Streets.	
19		
20	This part of Chelsea east has experienced an explosive growth in the last	
21	Mercantile is home to 1,000 residents including 200 children. Whole Food	
22	of the commercial spaces on the block frontage except for the entrance to t	the condominium.
23		
24	There is a hydrant at the corner of West 25 <sup>th</sup> Street, then going south, a bu	
25	spaces at the corner of West 24 <sup>th</sup> Street with a "No Standing 4PM to 7PM	Monday thru Friday, 1
26	Hour parking 8AM to 4PM except Sunday" regulation.	
27		
28	The armored cars delivering Whole Foods cash to the bank often park i	<u> </u>
29	hydrant and prevent buses to come close to the curb. Taxi drivers often dr	
30	bus stop. The bus usually cannot access the curb and let off passenger	
31	handicapped persons get off the bus in the street, they have to navigate in	
32	pedestrian ramps at either end of the block. The residents feel this situ	ation is dangerous and
33	will lead to injuries if not corrected.	
34 35	We request that the Bus stop be moved to a more traditional location, at t	he northwest sorner of
36	Seventh Avenue and West 24 <sup>th</sup> Street. The four parking spaces would be	
37	to the bus stop.	removed to make place
38	to the ous stop.	
39	Simultaneously, we request that a new regulation of "No Standing Exce	ent Truck Loading and
40	Unloading" on the curb between the end of the bus stop and the hydrant.	pt Truck Loading and
41	ombassing on the care between the end of the bus stop and the hydrant.	
42	Whole Foods and the condominium board both support his change	ge that will improve
43	convenience and safety for bus riders and other users of the street.	5

Sincerely,

1	TRANSPORTATION PLANNING COMMITTEE	Item #: 8
2	December XX, 2013	
4	2000moor 741, 2013	
5	Margaret Forgione	
6	Manhattan Borough Commissioner	
7	NYC Department of Transportation	
8	59 Maiden Lane, 35 <sup>th</sup> Floor	
9	New York, NY 10038	
0		

## **Re:** Improvements to Long Distance Bus Permitting Process

Dear Commissioner Forgione:

Manhattan Community Board 4 (CB4) has now reviewed two requests by the Department of Transportation for Long Distance Bus Stops under new regulations to implement a state law requiring city approval and Community Board review for intercity bus locations. Based on this short experience, we would like to request some adjustments to this brand new procedure.

- A more holistic approach to granting bus permits in our area;
- A complete set of information including the copy of the original application;
- The use of both legal and commercial names on the web, the permit and the stop sign;
- The publication of the full terms of each permit on the web as mandated by the rules.

# **Planning**

Our foremost concern is the reactive and one-off nature of the current process, while the scale of the problem calls for holistic planning:

 We were asked to approve a permit in a location shared with another bus company. Since
most of the issues are cumulative between the two companies, we had expected to receive
information about both in order to make a proper determination.

 Our neighborhood harbors both long distance and commuter shuttles companies. Without considering all the permits to be granted and the existing supply of spaces, we may approve stops for long distance buses in locations that would be more appropriate for commuter shuttles.

CB4 requests that for any permit on a shared curb space, or where there are already approved stops (departures or arrivals), DOT provides information for all the companies on that block's curb.

CB4 also requests that as much as possible, the permit applications be grouped together and DOT work in advance with CB4 to identify suitable locations.

### Information

A second concern and a critical one, is the incomplete information CB4 receives for each request.

- Subdivision d of section 4-10 of Chapter 4 of Title 34 of the Rules of the City of New York provides that (i) An application for new Intercity Bus Permit(s) or for the renewal of Intercity Bus Permit(s) must be submitted on a form provided by the Department, which will include, but not be limited to, the following information:
  - (A) Name, address, telephone number, e-mail address and motor carrier number of the intercity bus owner or operator, United States Department of Transportation number and/or New York State Department of Transportation number for each bus that would use the proposed location(s).
  - **(B)** Proposed on-street bus stop location(s) and two or more alternative locations for each proposed location.
  - (C) Number of bus trips per day that would use the proposed location(s).
  - **(D)** Proposed intercity bus schedule for the proposed location.
  - (E) Final destination(s) of proposed bus service.
  - (F) Number of passengers per bus anticipated for each bus trip.
  - (G) Planned garage or other parking location of the bus during periods when the bus is not being used to pick up or drop off passengers.

The information provided to CB4 has not included (B) two or more alternative locations proposed, (F) the proposed number of passenger on each bus, and (G) the garage or parking locations for layover. Some of the other data had to be requested separately.

In addition, we had previously indicated that the following information would be very useful for the Community Boards to evaluate this and future applications:

- Total peak arrival and departures permitted daily, and number of buses loading and unloading per peak and non-peak hours; per company and per terminal location;
- Schedule of departures and arrivals for this application per company and per terminal;
- Location of layover buses (per company and per terminal);
- Routes used to reach city exits;

- Estimated size of area (in square feet) required to accommodate passengers waiting/loading during peak and non-peak hour (using a reasonable estimated square feet per passenger and passenger arrival time based on statistics at peak hours) per company and per terminal;
- Estimated size of area (in square feet) required to unload arriving buses and to sell tickets during peak and non-peak hour per company and per terminal;
- Current overall basic safety rating by the Federal Motor Carrier Safety Administration
- Current vehicle and vehicle turn counts at nearby intersections;
- Sidewalk location plan for passenger waiting/departing and food vendor carts (food vendor carts typically locate near intercity bus loading/unloading areas) for this company and others using the stop;
- Plan for rest room accommodations for waiting passengers;
- Number of staff allocated to manage the ground operation.

CB4 requests that a full copy of the Application be forwarded to the Community Board along with the notification letter. This is a common procedure used by other agencies like DCA, or the

SLA. The balance of the information would be most useful to properly evaluate potential impacts on the community of curbside terminal locations for intercity buses.

## **Naming and Permitting**

There is currently much confusion about which company is actually permitted at a given stop. One example is the company MCIZ being permitted at West 31<sup>st</sup> Street (between Eighth and Ninth Avenues) but the buses stopping there are all marked GoBus.com. The same is true of Gunther Buses, with all buses marked as Tripper.

This labeling poses a few problems:

- What is the relationship between the permitted company and the bus operator? It was our understanding that the law 's provision "bus permit applications include identification of the intercity bus company, identification of the specific buses to be used," intended to clarify those relationships for safety and accountability purpose;
- How are customers to recognize the stop for the company if it is labeled with an obscure corporate name? Currently companies install illegal sandwich boards to the stop for their customers to recognize them;
- How are customers to verify the safety information for a Tripper bus, if the bus company registered and permitted is Gunther?
- How are local residents to verify that GoBus.com is permitted at a location when the stop bears the name of MCIZ? Would a 311 call be recognized by DOT to complain about GoBus.com?

CB4 recommends that the names that appear on the buses and are known to the public appear along the corporate name on all documents: street signs, the license issued the application approved and the on-line list of approved stops.

### **Transparency**

According to the Subdivision d of section 4-10 of Chapter 4 of Title 34 of the Rules of the City of New York provides that (iii) The Department will post on its website all approved on-street bus stop locations and a copy of all approved applications within thirty days of approval. We were not able to find the copy of any approved applications on line.

CB4 appreciates the difficulty of putting in place new permits and procedures. We look forward to continue working with DOT to make the process simpler and more effective for the public.

Sincerely,

1 2	TRANSPORTATION PLANNING COMMITTEE	Item #: 9
3	December XX, 2013	
4		
5	Margaret Forgione	
6	Manhattan Borough Commissioner	
7	NYC Department of Transportation	
8	59 Maiden Lane, 35 <sup>th</sup> Floor	
9	New York, NY 10038	
10		

# **Re:** Gunther Bus Long Distance Curbside Terminal – West 31<sup>st</sup> Street

## Dear Commissioner Forgione:

At its December 4, 2013 Full Board meeting, Manhattan Community Board 4 (CB4) voted to oppose a Long Distance Bus Curbside Terminal (On street Bus Loading and Unloading zone) for Gunther Bus (DBA Tripper) on the north curb of West 31<sup>st</sup> Street just west of Eighth Avenue. CB4 requests that the Department of Transportation (DOT) study a preferred alternative: that the terminal be located on West 33<sup>rd</sup> Street between Tenth and Twelfth Avenues or to expand the length of the West 31<sup>st</sup> Street terminal to three-bus lengths (210 feet).

There is an existing one-bus (70 feet) length terminal on the North side of West 31<sup>st</sup> Street along the Post office, opposite 320 West 31<sup>st</sup> Street. Two companies Tripper and MCIZ (DBA GoBus.com) share the terminal. GoBus.com is continuing its operation and Tripper is requesting a new license, after two years of operation at this location. The stop is marked "temporary construction regulation" so it is not clear where the permanent stop would be located on that curb.

The proposed permit would allow 35 departures to Virginia/Maryland and 35 arrivals for Tripper at that location. This would represent an average of 170 departures/arrivals per week for both companies, with a peak of 32 on Fridays during the hours of 8:00 a.m. to 12 p.m. serving existing destinations.

CB4 opposes the new license for several reasons.

 The available space is insufficient to accommodate the anticipated volume of buses arriving and departing at the same time. There are many (14) occurrences, including at peak traffic hours, when the schedule of arrival and departures of the two companies necessitate two-bus stops. In one case, three-bus lengths would be required when two departures and one arrival are scheduled at the same time. The West 34<sup>th</sup> Street partnership has documented such situation, where three buses are seen parked at curbside. The applicant indicated that when there is conflict, the buses circle around the block until the space becomes available.

• The traffic in this area is intense: West 31<sup>st</sup> Street is a single lane street that feeds directly into the Lincoln Tunnel entrance on Dyer Avenue. There are significant back ups on

West 31st Street and on the Eighth Avenue turn lane, all the way to West 30<sup>th</sup> Street as it sometimes takes ten minutes for a single car to turn onto West 31<sup>st</sup> Street from Eighth Avenue. Navigating the bike lane at this intersection is truly hazardous. Buses cruising around the block, on Ninth Avenue, West 30<sup>th</sup> Street, Eighth Avenue and back add to the back-ups that plaguing this area due to the exit from the Lincoln Tunnel at West 30<sup>th</sup> Street. In fact, Penn South residents have often reported that long distance buses use their residential streets (West 28<sup>th</sup> to West 23<sup>rd</sup>) to the south as a detour. It would be poor planning to institutionalize such illegal behaviors.

• No layover location has been identified. Again, Penn South residents have often complained that their residential streets are being used illegally for bus parking. There are no designated bus parking spaces in the vicinity that would be appropriate to serve this terminal.

There is construction underway at the Northwest corner of West 31<sup>st</sup> Street and Eighth Avenue. This is part of the larger construction just starting for the Post Office building. We expect the construction zone to expand. It seems preferable to relocate this bus company once instead of multiple times in the coming months.

Buses have been observed idling continuously during loading and unloading even thought there are located right across the street from the TCI College of Technology. The operator also uses illegal sandwich boards to advertise their terminals. Although we asked the operator to remove the signs, they did not do so.

 The Federal Motor Carrier Safety Administration has flagged Gunther Charter for Unsafe Driving Basic Overall status as being worse than 81.9 % companies in the group. It is not prudent to let such carriers travel on streets with a heavy pedestrian and bicycle traffic.

Neighboring business organizations spoke up in opposition to this terminal.

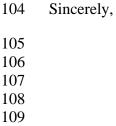
CB4 opposes granting the license for a Long distance Bus Curbside Terminal at this location as proposed. We ask the applicant and the Department of Transportation to evaluate the following alternatives and to present their findings at the December Transportation Committee.

■ There are two possible locations for a one-bus terminal, on West 33<sup>rd</sup> Street between Tenth and Eleventh Avenues on the North side of the street, and one possible location on West 33<sup>rd</sup> Street west of Eleventh Avenue, west of the Bolt Bus terminal. This would be a vastly better option since it would remove traffic from a very congested area and remove illegal thru traffic and parking in residential areas. This is CB4's preferred option.

Create two distinct stops on West 31<sup>st</sup> Street one for each company, and an additional
arrival stop shared between the companies, for a total of three bus lengths and identify a
permitted layover location.

- Additionally, CB4 requests that the following method of operations, agreed to by the applicant, be included in the permit:
  - Applicant personnel will be on site at the stop 30 minutes before the departure or arrival time and keep order on the sidewalk until the buses departs;
  - The passenger queues will be four feet wide, aligned along the building, delimited by post and ropes or stanchion system;
  - Buses will not idle; no sandwich boards will be used.

Thank you for your assistance and partnership with CB4 in implementing an appropriate and fair intercity bus location application review process.







1 Item #: 21 **NEW BUSINESS** 2 3 December XX, 2013 4 5 Santacon 6 **TBD** 7 8 Re: **Santacon Community Outreach** 9 10 To Whom It May Concern: 11 Manhattan Community Board 4 is writing to express our concerns regarding Santacon and the 12 13 effects it has on the communities it visits. Each year our community board is besieged by 14 complaints as Santacon passes through the neighborhoods of MCB4. 15 16 While Santacon may be a short-term boon to a select group of local businesses, the many adverse 17 impacts it wreaks, such as vomiting in the streets, public urination, vandalism and littering, disrupt community members' quality of life. MCB4 recognizes that at any large event, a few bad 18 19 actors may disrupt an otherwise orderly affair, but at previous Santacons bad actors have hardly 20 been the exception. 21 22 As such, significantly more must be done to combat the neighborhood scourge Santacon has 23 become. Further, no matter the behavior of the participants, the event has grown large enough to 24 completely overwhelm sidewalks and public spaces, creating a public safety hazard for all. 25 MCB4 strongly urges you to work with the New York City Police Department in order to come 26 27 up with a more effective plan to combat public intoxication and to ensure all participants are respectful of the neighborhoods they visit, as well as handling the overwhelming crowds 28 29 associated with an event this size. 30 In addition, MCB4 urges you to make this plan available to all affected local Community Boards 31 32 as well as local elected officials well in advance of your event so that they have time to comment 33 and help shape it. 34 35 Sincerely, 36 37 CJ/DP 38 39 cc.: All local electeds

1 Item #: 22 **NEW BUSINESS** 2 3 December XX, 2013 4 5 Hon. Jimmy Van Bramer 6 City Council Member 7 City Hall 8 Room 5 9 New York, NY 10007 10 11 Re: Citywide Cultural Plan 12 13 Dear Council Member Van Bramer: 14 Manhattan Community Board 4 ("MCB4") has an extensive history as a vibrant cultural 15 16 community, and our Board has consistently supported initiatives that enhance the role of the arts 17 in New York City. 18 19 As such, we are writing in support of the legislation you have recently introduced at the New 20 York City Council which would require the City of New York to have and implement a 21 synergistic cultural plan. The bill calls on the City to analyze its current cultural priorities, 22 determine how different communities are being served, how it proposes to improve these 23 services, determine the living conditions of artists in this City today and plan how NYC will 24 remain an artist friendly city in a time of skyrocketing rents and other economic pressures. 25 We are aware that other major cities across the country routinely make integrated cultural plans 26 27 that reflect the needs and desires of their residents for a robust and effective cultural policy and 28 vet NYC has never conducted a systematic cultural plan. 29 30 MCB4 recognizes that artists struggle to make a living from their craft while making great cultural contributions to the City in which they live. We also believe that the performing and 31 32 visual arts are an essential factor in the quality of life for all of our residents, a key element of 33 attracting and retaining creative commercial and business talent, as well as an important source 34 of revenue from domestic and international visitors to our City. 35 36 It is vitally important for an area such as ours that culture be supported City-wide so New York 37 City remains the world cultural capital it is, and in hopes that a cohesive cultural plan will help 38 improve living conditions for artists so they may continue to create the works that our city can be 39 proud of. 40 41 Thank you for introducing this important legislation and please let us know how MCB4 can 42 support your efforts in support of the arts. 43 44 Sincerely, 45

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cc.: All City Council members

1 Item #: 24 **NEW BUSINESS** 2 3 December XX, 2013 4 5 Maria Torres-Springer 6 Chief Operating Officer 7 Friends of the High Line 8 529 West 20th Street, Suite 8W 9 New York, NY 10011 10 "Bowl" over West 30<sup>th</sup> Street and Tenth Avenue 11 Re: 12 13 Dear Ms. Torres-Springer: 14 On November 14 Community Board Four's Waterfront, Parks, and Environment Committee 15 16 hosted a presentation by the Friends of High Line about the High Line's planned "Bowl" over Tenth Avenue at West 30<sup>th</sup> Street (the Bowl). The presentation took the time to review the status 17 of section 3, but the real focus was a presentation of the Bowl. 18 19 20 The 100 foot by 80 foot bowl is in an advanced stage of concept design. The committee found 21 the design to be attractive and intriguing. It will permit visitors a wooded retreat away from 22 nearby, extremely tall buildings approaching 1000 feet in height. The Bowl will include restroom 23 facilities as well as backroom storage for the High Line itself. The approximate cost of Section 3 24 of the High Line will be: 25 Section 3 Phase 1 (from end of Section 2 to 34<sup>th</sup> Street) 26 \$37M 27 \$39M Section 3 Phase 2 (Passage + Spur and Bowl) 28 Total \$76M 29 Sources of funding for Section 3 are as follows: 30 31 32 \$29M Related funding required through the Eastern Rail Yard text amendment 33 \$11M City/Council contribution 34 Friends of the High Line funding (currently in process) \$36M 35 \$76M Total 36 37 The committee appreciated the addition of this potential amenity to our community while it also 38 had several concerns. 39 40 When asked where the rainwater would go, the committee was told approximately 70% water 41 would be absorbed by the plantings within the Bowl and the rest would go into the storm 42 water/sewage system as is the case with much of the High Line. We suggested the High Line 43 consider a stormwater retention system and, importantly, include appropriate public education 44 surrounding that effort. We are pleased to have learned that the High Line is seriously 45 considering this suggestion and look forward to understanding how it has been incorporated into 46 this project.

A committee member also wondered what the effect of reflected light from surrounding tall buildings' reflective surfaces would have on those using both the Bowl and the rest of the spur. This space seems perfect for public events or shows. The committee is concerned that these events be limited in number and that they do not include closing of nearby sections of the High Line or the streets below. We appreciate the continued conversation the High Line has had with us about their plans for our community including a recent tour of Section 3 and look forward to continuing conversations. Thank You. Sincerely,





1 Item #: 25 **NEW BUSINESS** 2 3 December XX, 2013 4 5 Madelyn Wils 6 **Hudson River Park Trust** 7 Pier 40 at W. Houston St. 8 New York City, NY 10014 9 10 RFP for Hudson River Park Boathouse Operators at Piers 26, 66, 84 & 96 Re: 11 12 Dear Ms. Wils: 13 Manhattan Community Board 4 (MCB4) is pleased that the Hudson River Park Trust has issued 14 Requests for Proposals for the four Boathouses in the Park. Three of the Boathouses are in 15 MCB4, which are Pier 66 at West 26<sup>th</sup> Street, Pier 84 at West 44<sup>th</sup> Street and Pier 96 at West 56<sup>th</sup> 16 Street. Considering the reconstruction of Pier 26, which is not in our district, we agree it makes 17 18 sense to review and possibly refresh the usage for all four locations. 19 MCB4 supports the stated goals of the RFP for the four Boathouses in Hudson River Park: 20 Provide the public with consistent, safe and affordable access to the Hudson River; 21 22 Satisfy the boating interests of a wide range of users and encourage safe boating on the 23 Hudson River by potential new users through instructional programs; 24 Ensure that safe and reliable equipment and facilities are provided to adequately support 25 boating programs at each Facility; and 26 27 Ensure that the Facility structures are maintained in good condition under the operating standards established by the Trust; and 28 29 Provide a balance of low-cost or no-cost access to Permittees operating without profit, as 30 well as access by private, for-profit Permittees who can meet public demand as well as provide financial support for Park operations 31 32 As our district is boarded by the Hudson River, access to the waterfront and the River itself adds 33 34 to the quality of life for those that work and visit our district as well as MCB4 residents. This is 35 why we are especially pleased the RFP stipulates that each of the four Boathouses must function 36 as a public boat launch site during the hours of operation of the facility occupying the Boathouse. 37 We agree that a mix of diverse boating activities including the potential for up to 40 foot 38 sailboats at Pier 66 coupled with public access to launch on the Hudson River makes Hudson 39 River Park an attractive destination for visitors. It certainly lends itself to being an active part of 40 our district. 41 42 MCB4 looks forward to receiving updates from the Trust on the progress of this set of RFPs. 43 44 Sincerely,

45 46

CJ/MdK/DR

1 Item #: 26 **NEW BUSINESS** 2 3 December XX, 2013 4 5 Margaret Forgione 6 Manhattan Borough Commissioner 7 NYC Department of Transportation 59 Maiden Lane, 35<sup>th</sup> Floor 8 9 New York, NY 10038 10 11 Re: **Hispanic Transportation Services** 12 13 Dear Commissioner Forgione: 14 Manhattan Community Board 4 (CB4) has learned that Hispanic Transportation Services' drop 15 16 off stop at 330 West 42<sup>nd</sup> Street is renewed. We are surprised and disappointed that this stop was grandfathered and not brought to the board for review. We request that all permits to be located 17 18 on or in the vicinity of West 42<sup>nd</sup> Street between Eighth and Ninth Avenue be brought to the 19 community board for review. 20 On August 6, 2013 CB4 sent to the Department of Transportation a letter (attached) specifically 21 22 indicating that certain stops warrant fuller discussion and, likely, replacement stops. We appreciated that DOT already brought stops on West 34th Street to the Community Board for 23 24 review and that a mutually agreeable location was found. 25 The letter also focused on the area along West 42<sup>nd</sup> Street between Eighth and Ninth Avenues, 26 27 and listed all the companies that have a stop on that stretch. It requested that their stops not be renewed without a review by the CB4. 28 29 We have many concerns with a drop off stop for Hispanic Transportation Services at 330 West 30 42<sup>nd</sup> Street: 31 32 First this company has not had an official drop off stop indicated on this stretch of West 42<sup>nd</sup> 33 34 Street. How could have it been permitted but have no signs? Is it operating under a different 35 name? Is it really a renewal or a new stop? This calls in question the reliability of the permitting 36 process if permitted stops have no signs and cannot be identified by the community. 37 CB4 indicated it its letter its concerns and the desire to relocate stops currently located along this 38 stretch of West 42<sup>nd</sup> Street where they are in a bus lane and impede the progress and reliability of 39 40 the M42, a vital transportation link for our residents of the far west side. In view of the board's 41 notification, it is surprising that DOT proceeded with this approval at the expense of Bus 42 transportation. 43 44 Hispanic Transportation Services has horrendous safety ratings in the areas of Hours of Service 45 compliance (worse than 62% of comparable companies) and in Driver Fitness - meaning lack of

training, experience or medical qualification- worse than 96% of comparable companies. Is it

47 reasonable to direct this operator to the densest areas in New York City in terms of pedestrians? 48 49 This company advertises that it uses Gate 56 at the Port Authority Bus Terminal. If this is 50 verified, why grant them a drop off area at curbside? Should not it be DOT's goal to direct as 51 much traffic to the terminal instead of increasing the congestion on the streets? 52 53 We look forward to receiving answers to our questions and a copy of the permit granted with the 54 schedule, the number of buses for each drop off, the number of passengers in each bus. We also request that all permits to be located on or in the vicinity of West 42<sup>nd</sup> Street between Eight and 55 Ninth Avenues be brought to the community board for review. 56 57 58 59 Sincerely, 60 61 CJ/CB/JM

#### 2 November 26, 2013 3 4 Cristin D. Burtis 5 Street Activity Permit Office 100 Gold Street, 2<sup>nd</sup> Floor 6 7 New York, NY 10038 8 9 RATIFICATION **Feast of Immaculate Conception 2013** Re: 10 **Event ID# 121218** 11 Manhattan Community Board 4 (MCB4) recommends denial of the street activity application by 12 13 Feast of Immaculate Conception for Sunday, December 8, 2013 from 9:00 a.m. to 6:00 p.m. for 14 West 15th Street between Eighth and Ninth Avenues\*. 15 As stated in our March 6, 2013 letter (see attached) to you, it is the position of MCB4 to deny 16 17 street fairs on residential blocks if the residents of that block have opposed such events and when 18 there is a viable alternative on a commercial street. In the past this event has taken place on West 19 14th Street between Eight and Ninth Avenues and has been approved by both us and Manhattan 20 Community Board 2 (MCB2), which represents the south side of West 14th Street. 21 The SAPO online system shows that the applicant originally filed for West 14th Street between 22 Eight and Ninth Avenues and that MCB2 has approved it. We would approve this application for 23 24 that street too. 25 26 Our March 2013 letter questioned a rumored policy of SAPO to not allow street activity events on 14<sup>th</sup> Street. This letter was never answered. Another proposal to move a street activity event 27 from 14<sup>th</sup> Street (a large commercial street) to 15<sup>th</sup> Street (a small residential street) is 28 29 unacceptable and we unequivocally deny this application. 30 31 Sincerely, 32 33 Corey Johnson 34 Chair

Item #: 27

1

**NEW BUSINESS** 

