

Safe Streets for Seniors

Midwood, Brooklyn

FINAL REPORT

November 11, 2010



Janette Sadik-Khan, Commissioner



**Safe Streets for Seniors
Midwood, Brooklyn
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PROJECT DESCRIPTION

Since 1990 the number of pedestrian fatalities in New York City has decreased by 56%. Moreover, prior to 1950, pedestrians accounted for $\frac{3}{4}$ of all traffic fatalities and since then, the percentage has decreased to account for about $\frac{1}{2}$ of all traffic fatalities. Despite these statistical improvements, pedestrians continue to be the largest at risk mode – with older adults more likely to suffer serious injuries or fatalities from traffic crashes than other pedestrians. The rate of pedestrian fatalities for every 100,000 persons in the City has decreased by nearly half since 1991 – to 2.0 from 3.8 – while the rate of senior pedestrian fatalities per 100,000 seniors has decreased even more sharply – to 6.6 from 13.1. Nevertheless, while seniors make up only 12% of the population in New York City, they still comprise 39% of pedestrian fatalities. The recognition of the disproportional representation of the senior population among severe pedestrian injuries and fatalities led to the development of the Department's Safe Streets for Seniors (SSS) Program.

The purpose of this project is to address senior pedestrian safety issues at twenty-five Senior Pedestrian Focus Areas (SPFAs) in the five boroughs of New York City and to develop and implement mitigation measures to improve the safety of seniors and other pedestrians within the 25 SPFAs. DOT identified SPFAs to include the top senior pedestrian crash (severe injury and fatality) areas within each borough. Four of the SPFAs are located in the Bronx, seven in Brooklyn, five in Queens, eight in Manhattan and one in Staten Island. The SPFAs have been selected based on the density of senior pedestrian crashes resulting in fatalities or severe injuries in a five-year period. DOT conducted in-house studies for five pilot SPFAs and is utilizing consultant services to perform a comprehensive study of pedestrian safety conditions at intersections and along corridors within twenty selected SPFAs.

The project evaluates the crash history and existing traffic conditions and controls (e.g., roadway geometry, signal timing) at selected intersections and corridors within each SPFA in order to develop short- and long-term measures to reduce pedestrian crashes specifically for seniors, and improve safety and traffic operations for all users. The consultant makes specific safety recommendations consisting of low-cost as well as capital engineering and design improvements for these twenty areas. In addition, the consultant conducts data analysis as needed, prepares engineering and design schematics and related services, as necessary, for capital improvements.

Background

BACKGROUND

Land-use in the Midwood Study Area is a mix of commercial and residential buildings. A senior center, Council Center for Senior Citizens, is located at 1001 Quentin Road, between East 10th Street and Coney Island Avenue.

A medical center, New York Community Hospital, is located just northeast of the study area at Avenue O and Kings Highway.

There are nine schools in the vicinity of study area and the following four are in the study area:

- Yeshivat Ateret Torah at 901 Quentin Road between East 9th Street and East 10th Street
- Congregation Etz Chaim on 1649 East 13th Street between Avenue P and Kings Highway
- Bnos Israel East Flatbush School for Girls at 1629 East 15th Street between Avenue P and Kings Highway
- Congregation Beth Isaac at 1719 Avenue P between East 17th Street and East 18th Street

There is a college, Touro College, on Kings Highway and East 18th Street and several synagogues also in the study area.

There are two pedestrian plazas:

- Corporal Willshire Plaza: Kings Highway between Ocean Avenue and East 21st Street
- Sgt. Joyce Kilmer Square: Intersection of Kings Highway and East 12th Street

Kings Highway and Coney Island Avenue are designated local truck routes (Exhibit 3) and a bike route is proposed along Avenue P (Exhibit 2).

Transit access in this area includes the B and Q Subway lines. A subway station for the B and Q lines is located on Kings Highway between East 15th Street and East 16th Street. There are also several bus stops at this location making it a busy intersection with high vehicular and pedestrian volume (Exhibit 4). Bus routes operating in the vicinity of Midwood Study Area are: B2, B7, B31, B82, B100, B68, Bx29 and B49.

EXHIBIT 1 – AREA MAP

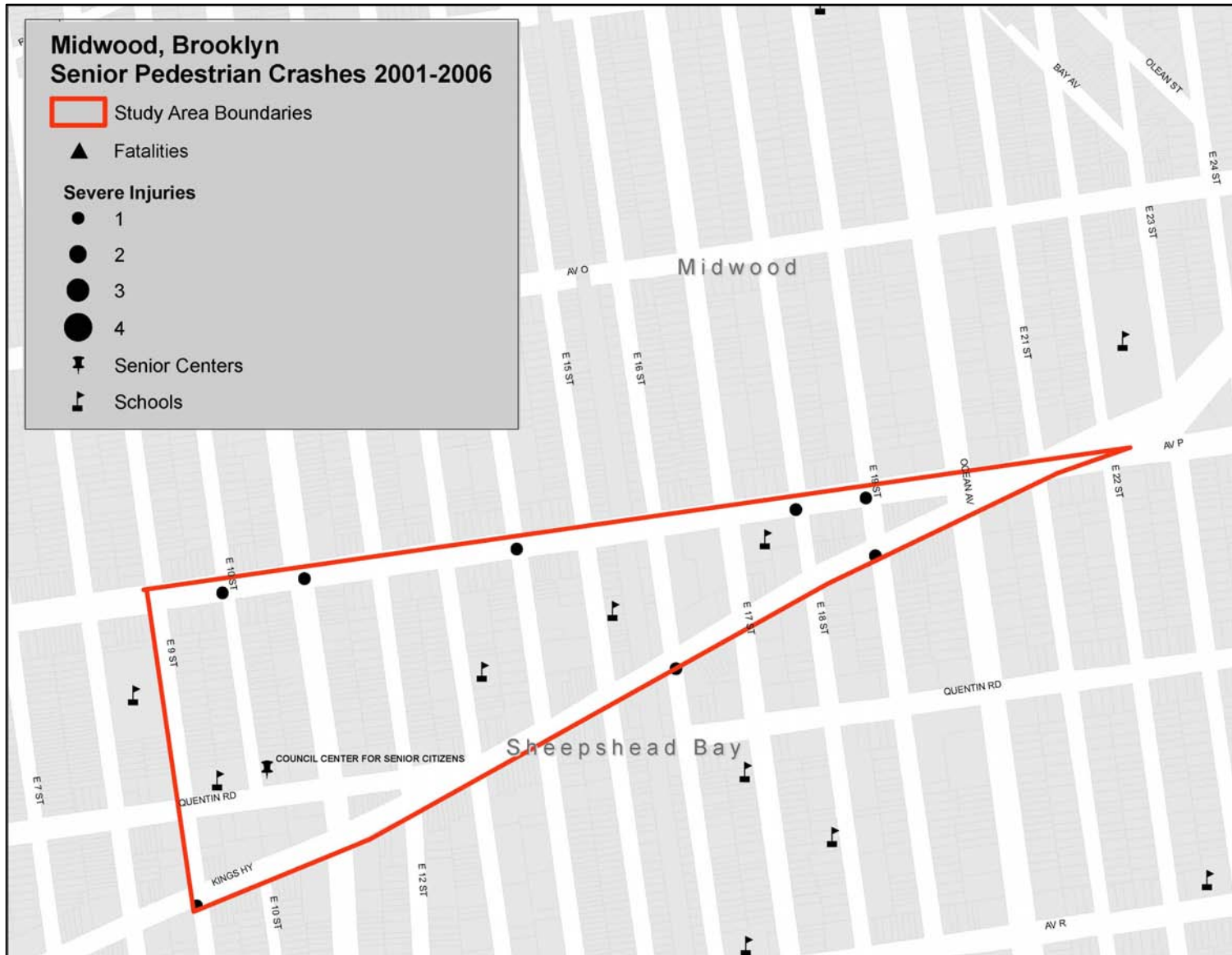


EXHIBIT 2 – BIKE MAP

EXHIBIT 3– TRUCK MAP

EXHIBIT 4– TRANSIT MAP

EXHIBIT 5 – PEDESTRIAN CRASH STATISTICS (2001-2005)

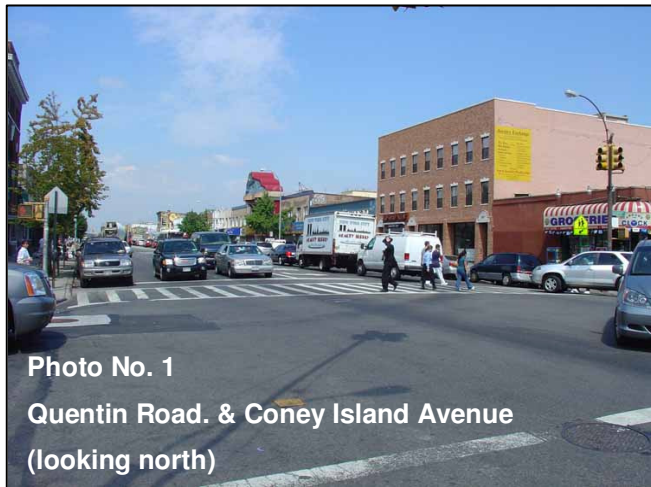


EXISTING CONDITIONS

The Midwood Study Area consists of two major east-west corridors, Kings Highway and Avenue P, and two major north-south corridors, Coney Island Avenue and Ocean Avenue. Ten local streets, from East 9th Street to Ocean Avenue, connect Kings Highway and Avenue P.

There were five senior pedestrian crashes along Avenue P and three along Kings Highway from 2001 to 2006.

Coney Island Avenue, Ocean Avenue, Avenue P and Kings Highway are multi-lane roadways with two-way traffic. The existing geometry of Avenue P includes



four moving lanes, two in each direction, with parking lanes on each side. Kings Highway includes two moving lanes, one in each direction, with parking lanes on each side. Coney Island Avenue and Ocean Avenue have four moving lanes, two northbound and two southbound, with parking lanes in each direction (Photo No. 1). The combination of operational and geometric factors makes these corridors difficult for senior pedestrians to safely cross.

There were numerous issues that were repeatedly observed during our field visits and/or conveyed by senior pedestrians during interviews. Those issues are listed here:

- Insufficient crossing time
- Missing or non-standard ADA pedestrian ramps
- Missing crosswalk striping

Prior to this study, the first phase of the School Safety Engineering Project, a NYCDOT initiative to improve pedestrian safety in the immediate vicinity of elementary and middle schools citywide, was completed in 2007. This study reviewed some of the same intersections that are in the current study area and developed recommendations to improve pedestrian safety for students that are applicable to senior pedestrian safety. The recommendations developed under the school safety project have been shown in the section “Illustrating the Solution” of this report. The school in this project area studied under the school safety-engineering project was Yeshiva Ateret Torah School.

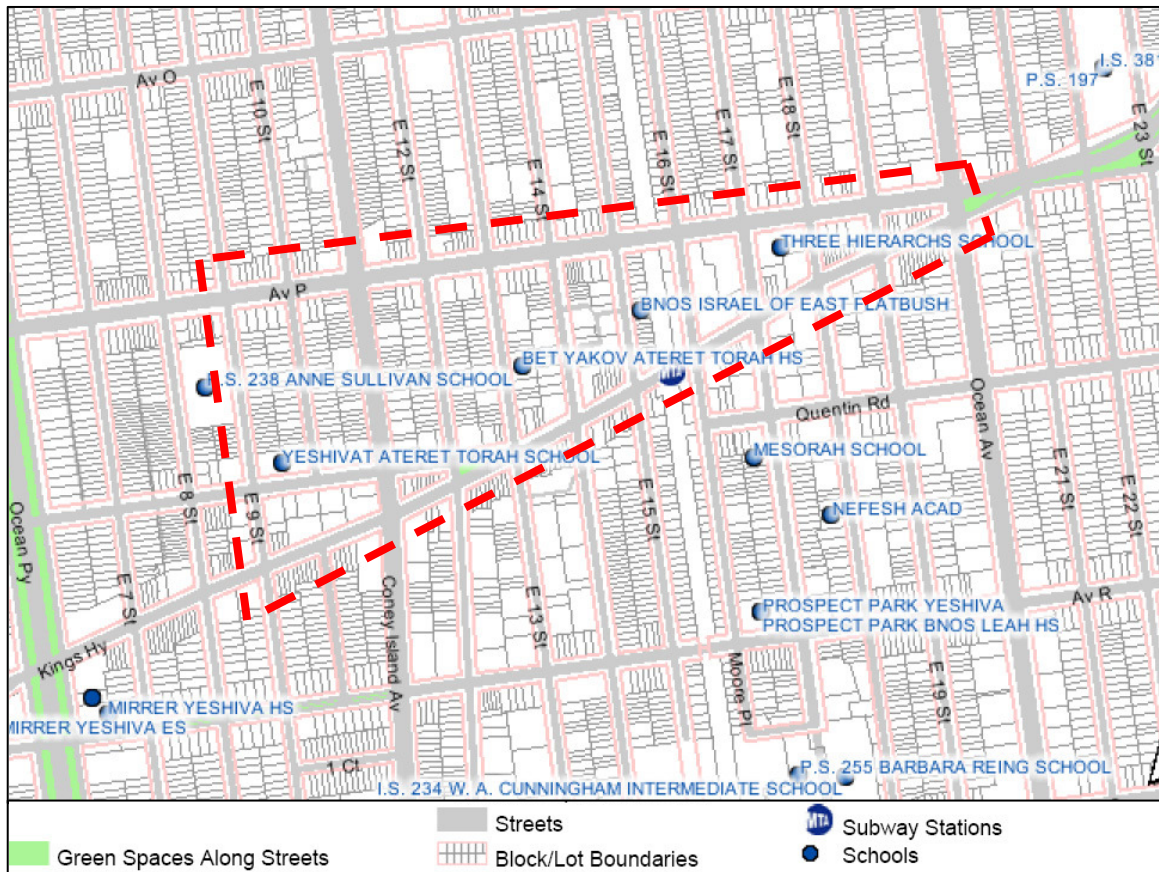


EXHIBIT 6: PUBLIC AND PRIVATE SCHOOLS

The full copy of the priority school report is available at the NYCDOT's website at <http://www.nyc.gov/html/dot/html/safety/saferoutes.shtml>. A copy of the proposed recommendation map from this report has been included in Appendix F for reference.

Avenue P

Avenue P is a major east-west corridor. It is a 60-foot wide roadway with two moving lanes in each direction and parking on both sides.

Most streets that intersect with Avenue P are in need new pedestrian ramps or have pedestrian ramps that need to be replaced with a NYCDOT standard pedestrian ramps and ADA safety surface.

Many of the senior residents interviewed, indicated that there was not enough time to cross Avenue P. Neckdowns are recommended for the following intersections to shorten the crossing distance for pedestrians:

- Northwest corner of Avenue P and East 9th Street
- Northwest and Southeast corner of Avenue P and Coney Island Avenue

Some of these corners have an existing apex catch basin. It will be necessary to relocate these catch basins in order to build the neckdowns.

Coney Island Avenue is a 70-foot wide roadway. There are two moving lanes in each direction with a striped median or a left-turn bay and parking on both sides. The intersection of Coney Island Avenue and Avenue P has heavy vehicular and pedestrian volumes with an exclusive left turn lane for northbound and southbound traffic. A new oversized Coney Island Avenue sign is recommended to be hung over Avenue P for westbound and eastbound traffic. The oversized sign will allow motorists to determine their location so they can concentrate on the traffic/pedestrian conditions.



There is heavy vehicular traffic along Avenue P at East 18th Street and a senior pedestrian was injured at this intersection. To increase the visibility of the crosswalks and driver awareness, high visibility crosswalks are recommended for the north, west and east legs of the intersection.

The south leg of Avenue P and Ocean Avenue does not have a crosswalk; however pedestrians are crossing this location

regularly (Photo No. 2). A standard crosswalk is recommended for the south leg of this intersection to increase the visibility of pedestrians crossing and driver awareness. In addition, neckdowns are recommended on the southwest and southeast corner to shorten the crossing distance on Avenue P. Many pedestrians observed had trouble completing this crossing due to heavy vehicle volumes. These neckdowns will also help to slow turning vehicles.

Quentin Road

Within the study area, Quentin Road is a 43-foot wide roadway with one moving lane in each direction from East 9th Street to East 12th Street with parking on both sides. It is a westbound corridor with one moving lane from East 12th Street to East 13th Street where it meets Kings Highway.

The pedestrian ramp on the southwest corner of East 9th Street should be replaced with a

NYCDOT standard pedestrian ramp and ADA safety surface (Photo No. 3).

The intersection of Quentin Road and East 10th Street is a T-intersection and the Council Center for Senior Citizens is located at the northeast corner. A curb extension is recommended along the south side of Quentin Road to shorten the crossing distance for seniors. There is a catch basin that should be relocated in order to build the curb extension.

At the intersection of Quentin Road and East 12th Street, there is no pedestrian ramp on the southeast corner. A new one is recommended so pedestrians can cross Quentin Road.

Kings Highway

In the study area, Kings Highway is a major commercial corridor. It is a 43-foot wide roadway with one moving lane in each direction with parking on both sides (Photo No. 4). Kings Highway is lined with commercial stores and delivery trucks are constantly double-parked, making it difficult for the drivers as well as pedestrians to operate safely.



The pedestrian ramp on the southeast corner of Kings Highway and East 9th Street along Kings Highway should be replaced with a NYCDOT standard pedestrian ramp and ADA safety surface.

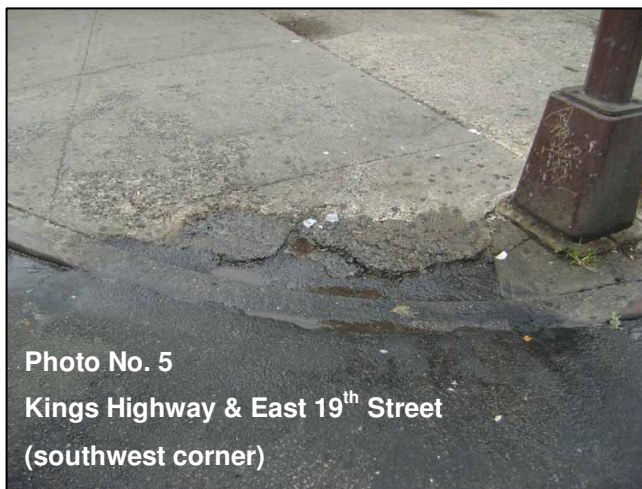
A new Kings Highway sign is recommended to be hung over Coney Island Avenue for northbound and southbound traffic. The oversized sign will allow motorists to determine their location so they can concentrate

on the traffic/pedestrian conditions.

High visibility crosswalks are recommended at the following intersections to increase the visibility and driver awareness:

- all four legs of East 12th Street and Kings Highway
- all four legs of East 13th Street and Kings Highway
- all four legs of East 14th Street and Kings Highway
- the north and south legs of East 18th Street and Kings Highway

Pedestrian ramps on the southwest and southeast corners of East 15th Street along Kings Highway should be replaced with a NYCDOT standard pedestrian ramps and ADA safety surface.



Both pedestrian ramps on the southeast corner of East 16th Street are in poor condition and should be replaced with new ones.

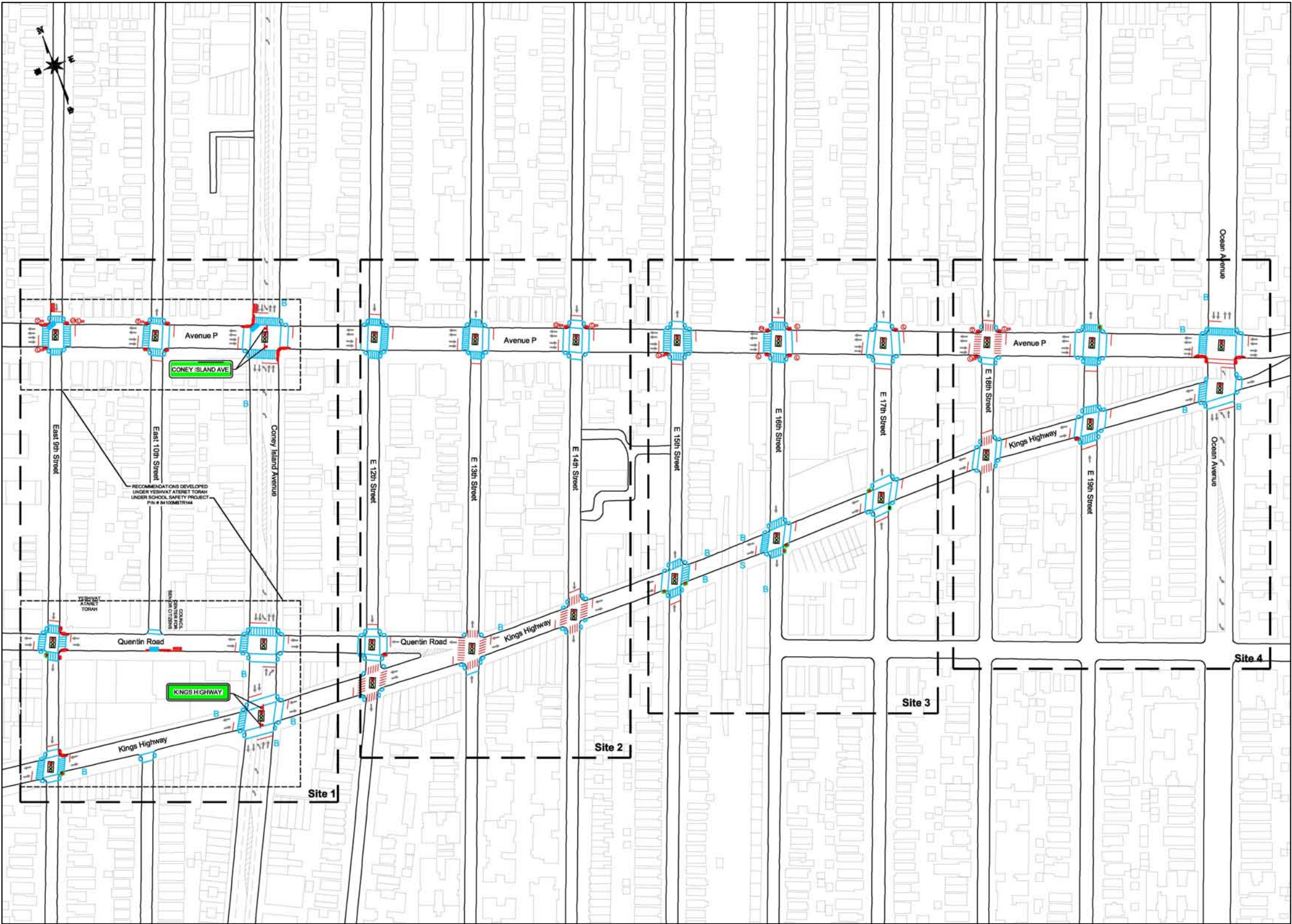
The northwest and southeast corners of East 17th Street have pedestrian ramps that should be replaced with a NYCDOT standard pedestrian ramps and ADA safety surface.

A new pedestrian ramp is recommended for the southwest

corner of East 19th Street for pedestrians crossing Kings Highway (Photo No. 5).

Illustrating the Solution

INDEX



LEGEND

EXISTING TRAVEL DIRECTION

EXISTING SIGNALIZED INTERSECTION

EXISTING SCHOOL CROSSWALK

EXISTING HIGH VISIBILITY CROSSWALK

EXISTING STANDARD CROSSWALK

EXISTING PEDESTRIAN RAMP

EXISTING CATCH BASIN

EXISTING TRAFFIC SIGN

SUBWAY STOP

BUS STOP

PROPOSED STOP BAR

PROPOSED SCHOOL CROSSWALK

PROPOSED HIGH VISIBILITY CROSSWALK

PROPOSED STANDARD CROSSWALK

PROPOSED NEW PEDESTRIAN RAMP

REPLACE EXISTING PEDESTRIAN RAMP

PROPOSED CATCH BASIN

PROPOSED TRAFFIC SIGN

PROPOSED CURB EXTENSION (NECKDOWN)

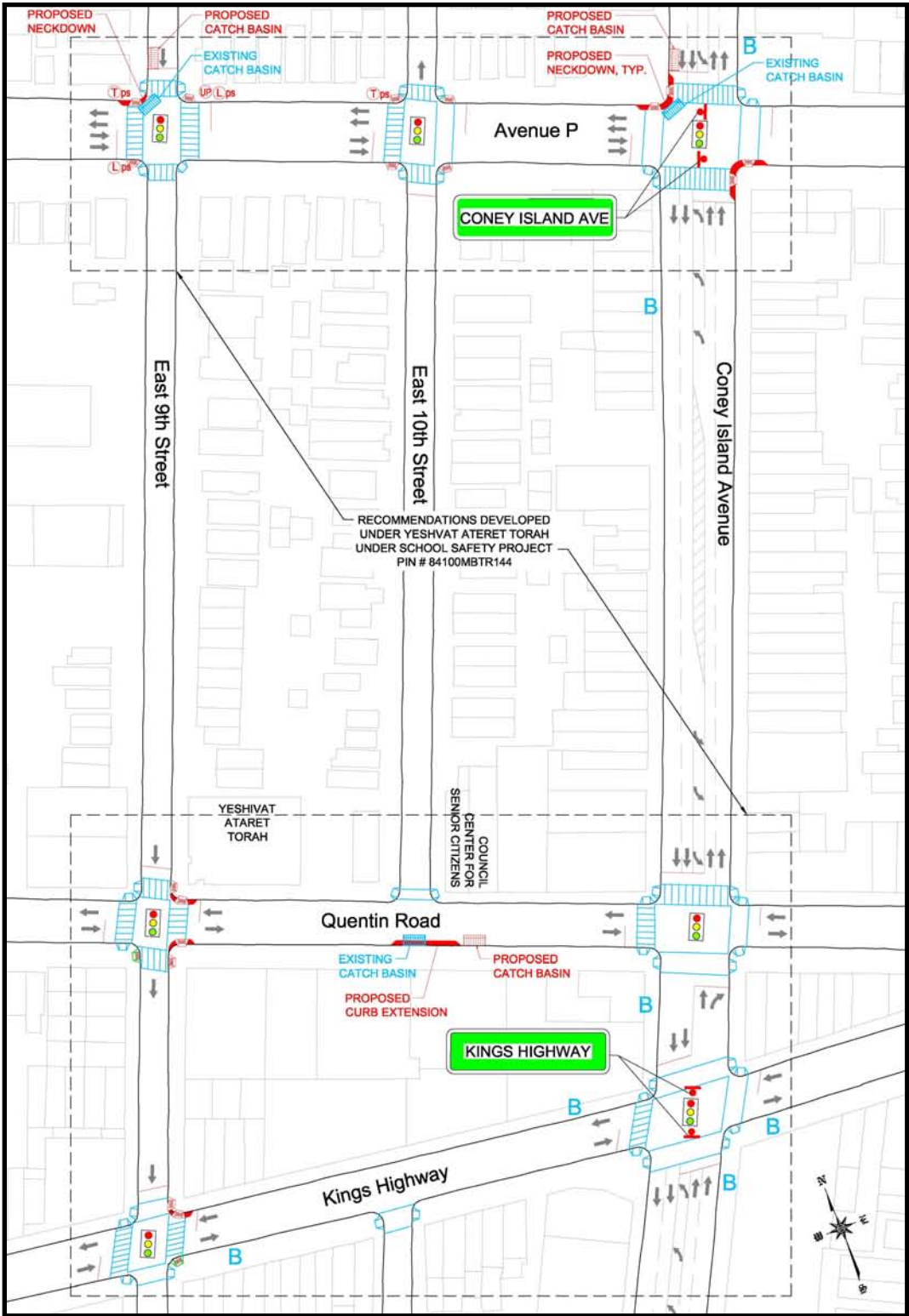
PROPOSED SIGNALIZED INTERSECTION

PROPOSED LPI

SW OBSTRUCTION: SIGNAL POLE

SW OBSTRUCTION: STREET LIGHT

SITE 1: AVENUE P & KINGS HIGHWAY (FROM EAST 9TH STREET TO CONEY ISLAND AVE.)



Pedestrian concerns in this area are:

- Signal timing (insufficient crossing time)
- Missing or inadequate pedestrian ramps

Recommended improvements include:

- Time all signals for seniors and where feasible, the crossing time will be extended
- Install new advanced stop bars
- Install a neckdown
 - on the northwest corner of Avenue P & East 9th Street
 - on the northwest & southeast corner of Avenue P & Coney Island Avenue
 - along the south side of Quentin Road at East 10th Street
- Relocate catch basins
 - on the northwest corner of Avenue P & East 9th Street and Avenue P & Coney Island Avenue
 - on the south side of Quentin Road at East 10th Street
- Install new signs
 - oversized Coney Island Ave sign to be hung over Avenue P
 - oversized Kings Highway sign to be hung over Coney Island Avenue

Additional Information:

- Parking regulations for the project area have been collected and are shown in Appendix B
- Details of neckdown construction are shown in Appendix D
- Recommendations developed for Yeshivat Ateret Torah are shown in Appendix E
- This study area was visited on September 2, 2008 and July 27, 2009



SITE 2: AVENUE P & KINGS HIGHWAY (FROM EAST 12TH STREET TO EAST 14TH STREET)



Pedestrian concerns in this area are:

- Signal timing (insufficient crossing time)
- Missing or inadequate pedestrian ramps
- Poor drainage & ponding

Recommended improvements include:

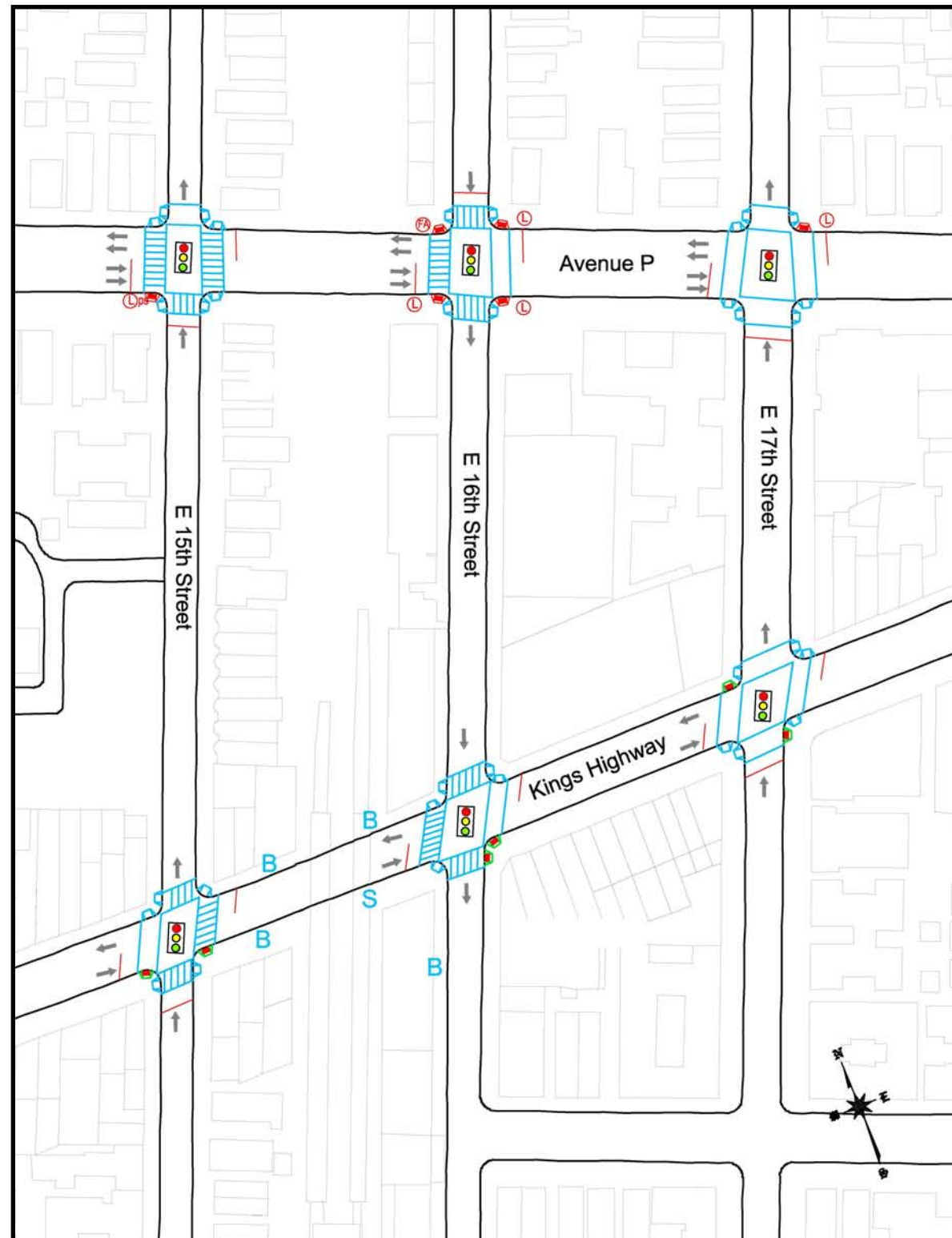
- Time all signals for seniors and where feasible, the crossing time will be extended
- Stripe new high-visibility crosswalks
 - all four legs of East 12th St. & Kings Highway
 - all four legs of East 13th St. & Kings Highway
 - all four legs of East 14th St. & Kings Highway
- Install new advanced stop bars

Additional Information:

- Parking regulations for the project area have been collected and are shown in Appendix B
- Details of neckdown construction are shown in Appendix D
- This study area was visited on September 2, 2008 and July 27, 2009

	EXISTING HIGH VISIBILITY CROSSWALK		PROPOSED HIGH VISIBILITY CROSSWALK		PROPOSED CURB EXTENSION (NECKDOWN)		EXISTING SIGNALIZED INTERSECTION
	EXISTING STANDARD CROSSWALK		PROPOSED STANDARD CROSSWALK		SW OBSTRUCTION: STREETLIGHT		PROPOSED SIGNALIZED INTERSECTION
	EXISTING SCHOOL CROSSWALK		PROPOSED SCHOOL CROSSWALK		SW OBSTRUCTION: FIRE HYDRANT		EXISTING TRAVEL DIRECTION
	EXISTING STOP BAR		PROPOSED STOP BAR		SW OBSTRUCTION: SIGNAL POLE		PROPOSED LPI
	EXISTING PEDESTRIAN RAMP		RESURFACE CROSSWALK		SW OBSTRUCTION: FIRE BOX		EXISTING CATCH BASIN
	PROPOSED NEW PED RAMP		REMOVE EXISTING PARKING		EXISTING SUBWAY STOP		PROPOSED CATCH BASIN
	REPLACE EXISTING PED RAMP		PROPOSED PED REFUGE ISLAND (RAISED ISLAND)		EXISTING BUS STOP		EXISTING TRAFFIC SIGN
							PROPOSED TRAFFIC SIGN

SITE 3: AVENUE P & KINGS HIGHWAY (FROM EAST 15TH STREET TO EAST 17TH STREET)



Pedestrian concerns in this area are:

- Signal timing (insufficient crossing time)
- Missing or inadequate pedestrian ramps

Recommended improvements include:

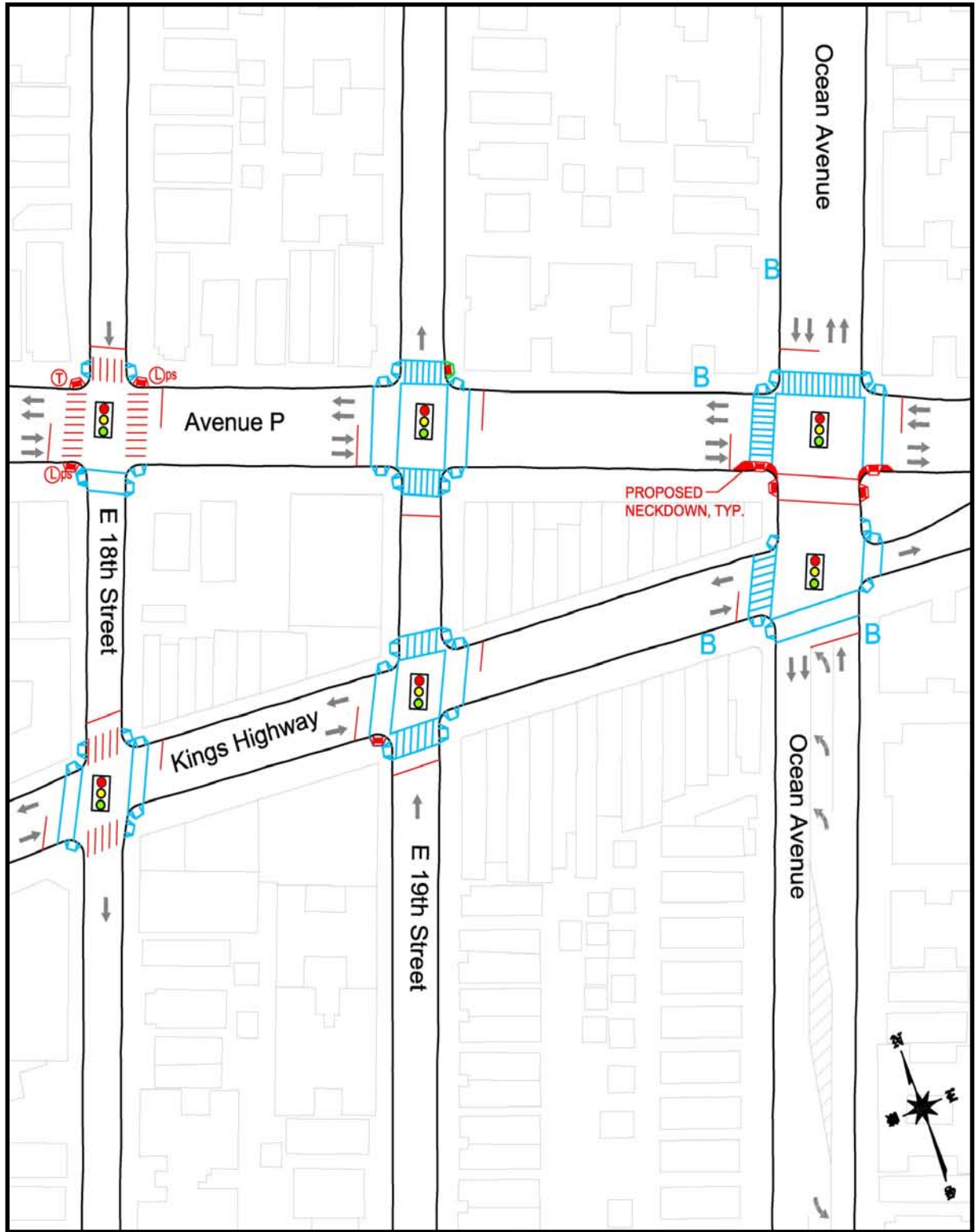
- Time all signals for seniors and where feasible, the crossing time will be extended
- Install new advanced stop bars

Additional Information:

- Parking regulations for the project area have been collected and are shown in Appendix B
- This study area was visited on September 2, 2008 and July 27, 2009

	EXISTING HIGH VISIBILITY CROSSWALK		PROPOSED HIGH VISIBILITY CROSSWALK		PROPOSED CURB EXTENSION (NECKDOWN)		EXISTING SIGNALIZED INTERSECTION
	EXISTING STANDARD CROSSWALK		PROPOSED STANDARD CROSSWALK		SW OBSTRUCTION: STREETLIGHT		PROPOSED SIGNALIZED INTERSECTION
	EXISTING SCHOOL CROSSWALK		PROPOSED SCHOOL CROSSWALK		SW OBSTRUCTION: FIRE HYDRANT		EXISTING TRAVEL DIRECTION
	EXISTING STOP BAR		PROPOSED STOP BAR		SW OBSTRUCTION: SIGNAL POLE		PROPOSED LPI
	EXISTING PEDESTRIAN RAMP		RESURFACE CROSSWALK		SW OBSTRUCTION: FIRE BOX		EXISTING CATCH BASIN
	PROPOSED NEW PED RAMP		REMOVE EXISTING PARKING		EXISTING SUBWAY STOP		PROPOSED CATCH BASIN
	REPLACE EXISTING PED RAMP		PROPOSED PED REFUGE ISLAND (RAISED ISLAND)		EXISTING BUS STOP		EXISTING TRAFFIC SIGN
							PROPOSED TRAFFIC SIGN

SITE 4: AVENUE P & KINGS HIGHWAY (FROM EAST 18TH STREET TO OCEAN AVENUE)



Pedestrian concerns in this area are:

- Signal timing (insufficient crossing time)
- Missing or inadequate pedestrian ramps

Recommended improvements include:

- Time all signals for seniors and where feasible, the crossing time will be extended
- Stripe new high-visibility crosswalks
 - north, west and east legs of East 18th St. & Avenue P
 - north and south legs of East 18th St. & Kings Highway
- Install new advanced stop bars
- Install a neckdown
 - on the southwest & southeast corners of Avenue P & Ocean Ave.

Additional Information:

- Parking regulations for the project area have been collected and are shown in Appendix B
- Details of neckdown construction are shown in Appendix D
- This study area was visited on September 2, 2008 and July 27, 2009

	EXISTING HIGH VISIBILITY CROSSWALK		PROPOSED HIGH VISIBILITY CROSSWALK		PROPOSED CURB EXTENSION (NECKDOWN)		EXISTING SIGNALIZED INTERSECTION
	EXISTING STANDARD CROSSWALK		PROPOSED STANDARD CROSSWALK		SW OBSTRUCTION: STREETLIGHT		PROPOSED SIGNALIZED INTERSECTION
	EXISTING SCHOOL CROSSWALK		PROPOSED SCHOOL CROSSWALK		SW OBSTRUCTION: FIRE HYDRANT		EXISTING TRAVEL DIRECTION
	EXISTING STOP BAR		PROPOSED STOP BAR		SW OBSTRUCTION: SIGNAL POLE		PROPOSED LPI
	EXISTING PEDESTRIAN RAMP		RESURFACE CROSSWALK		SW OBSTRUCTION: FIRE BOX		EXISTING CATCH BASIN
	PROPOSED NEW PED RAMP		REMOVE EXISTING PARKING		EXISTING SUBWAY STOP		PROPOSED CATCH BASIN
	REPLACE EXISTING PED RAMP		PROPOSED PED REFUGE ISLAND (RAISED ISLAND)		EXISTING BUS STOP		EXISTING TRAFFIC SIGN
							PROPOSED TRAFFIC SIGN

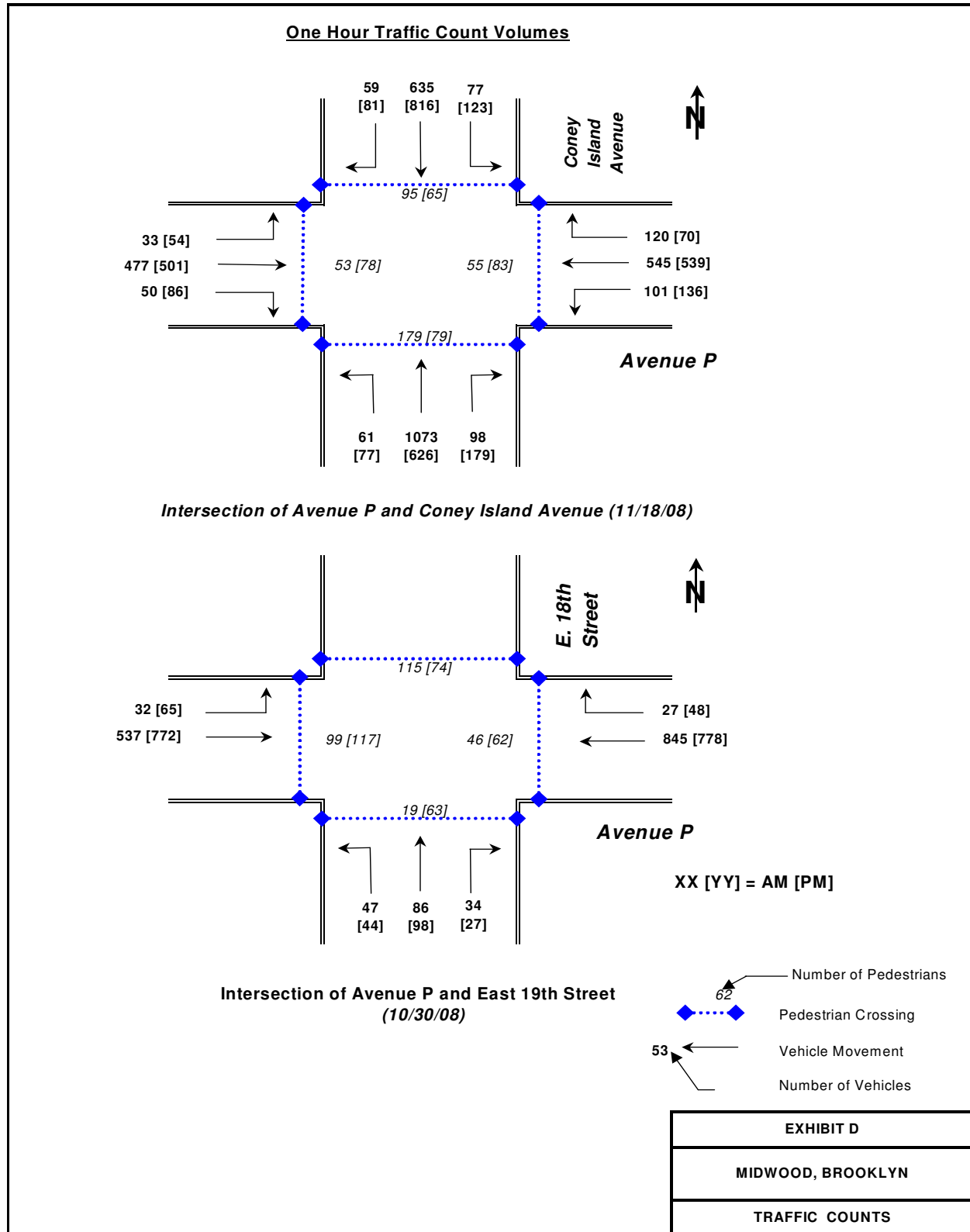
APPENDIX A: PHOTO LOG (SEPARATE COVER)

APPENDIX B: MAP OF PROPOSED CHANGES

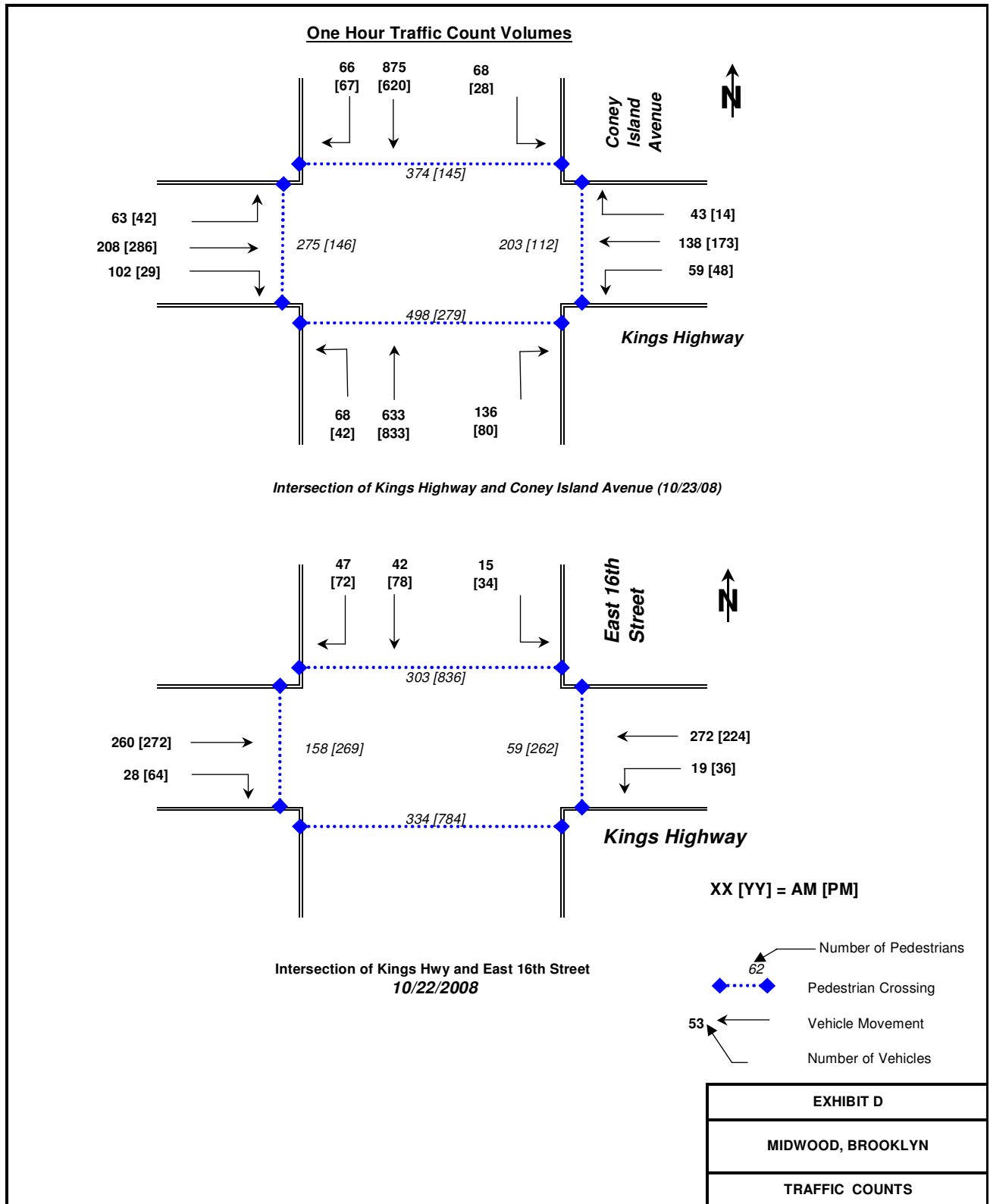


APPENDIX C: TRAFFIC COUNTS

APPENDIX C – TRAFFIC COUNT

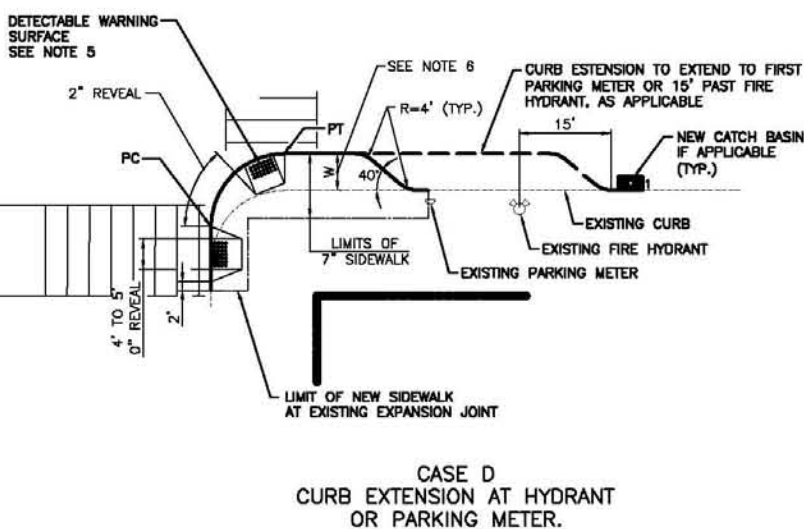
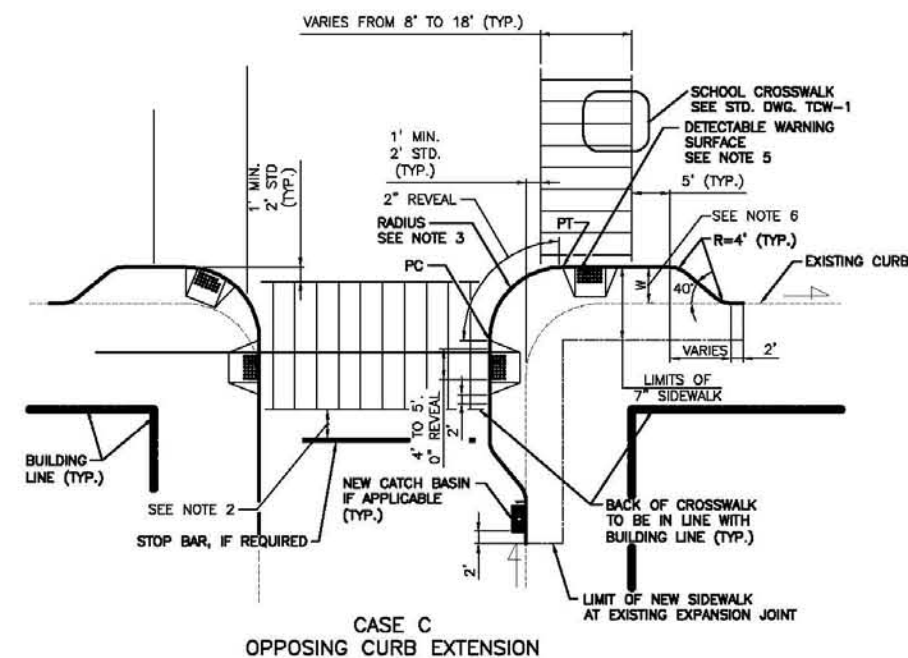
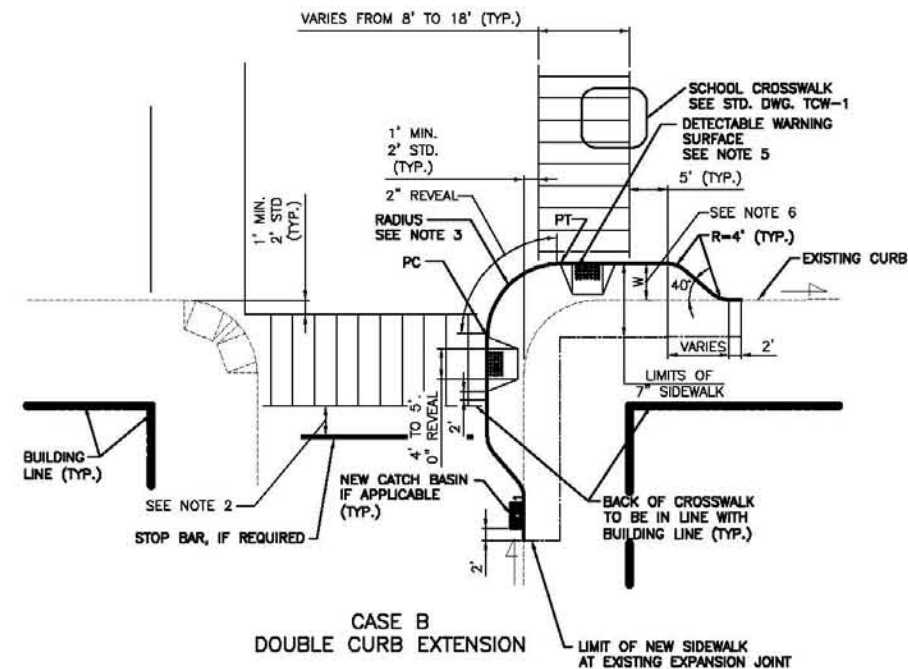
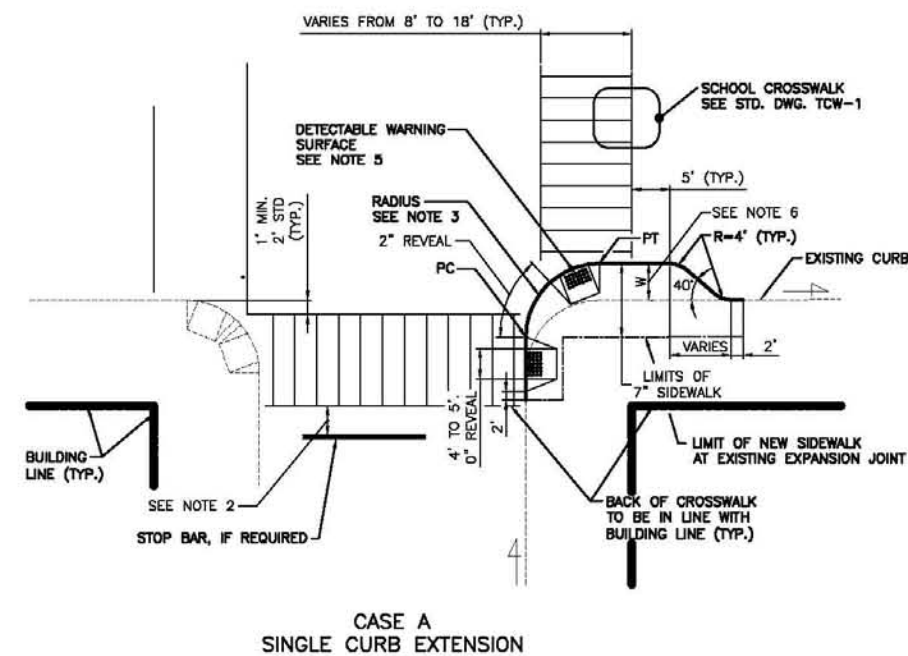


APPENDIX C – TRAFFIC COUNT (CONT.)



APPENDIX D: CONSTRUCTION DETAILS

APPENDIX D – CONSTRUCTION DETAIL – CURB EXTENSIONS



LOCATION	CASE	LENGTH
NORTHWEST CORNER OF AVENUE P & EAST 9TH ST.	A	44.0'
NORTHWEST CORNER OF AVENUE P & CONEY ISLAND AVE.	B	75.0'
SOUTHEAST CORNER OF AVENUE P & CONEY ISLAND AVE.	B	79.0'
SOUTHWEST CORNER OF AVENUE P & OCEAN AVENUE	A	47.0'
SOUTHEAST CORNER OF AVENUE P & OCEAN AVENUE	A	42.0'
NORTHEAST CORNER OF KINGS HIGHWAY & EAST 9TH ST.	A	41.0'

REVISIONS		
DATE	APP'D	DESCRIPTION

NOTES:

1. ALL CROSSWALK LINES TO BE 12" WIDE THERMOPLASTIC PAVEMENT MARKINGS
2. STOP LINES SHALL BE 24" WIDE AND LOCATED AT EITHER:
 - A. THE BUILDING LINE
 - B. 4' FROM STANDARD CROSSWALK
 - C. 10' FROM SCHOOL CROSSWALK
3. THE RADIUS, R OF THE CORNER QUADRANT SHALL BE IN ACCORDANCE WITH THE LATEST REVISIONS OF H-1011 FOR SIDEWALK PEDESTRIAN RAMPS AND THE FOLLOWING GUIDELINES SHALL BE APPLIED IN DETERMINING THE RADIUS, R OF THE CORNER QUADRANT:

R=12' INTERIOR > 90
R=13' INTERIOR BET. 83 AND 93
R=14' INTERIOR BET. 77 AND 90
R=15' INTERIOR BET. 72 AND 81
4. CURB EXTENSIONS SHALL BE CONSTRUCTED OF STEEL FACED CONCRETE CURB - 18 MINIMUM DEPTH. REFER TO H1010 R79 (LATEST REVISION) FOR STEEL FACED CURB - TYPE D.
5. REFER TO H1011 (LATEST REVISION) FOR DETECTABLE WARNING SURFACE
6. REFER TO H1011 (LATEST REVISION) FOR ADDITIONAL NOTES AND REQUIREMENTS FOR THE PEDESTRIAN RAMPS CORNER QUADRANT AREA OF THE SIDEWALK.
7. THE WIDTH, W OF THE NECKDOWN IS EQUAL TO WIDTH OF THE PARKING LANE MINUS TWO (2) FEET. SEE TABLE BELOW.

WIDTH OF PARKING LANE (FT)	WIDTH OF NECKDOWN, (FT)
7	5
8	6

8. INSTALLATION OF A NECKDOWN MUST ALLOW FOR THE TURNING MOVEMENT OF A THIRTY FOOT SINGLE UNIT TRUCK (SU-30), ON DESIGNATED TRUCK ROUTES OR REGULARLY SCHEDULED BUS ROUTES THAT REQUIRE TURNING, THE APPROPRIATE DESIGN VEHICLE SHALL BE USED.
9. A FIRE TRUCK TURNING ZONE WITH A FIFTY FOOT OUTSIDE RADIUS SHALL BE MAINTAINED CLEAR OF PHYSICAL OBSTRUCTIONS (SIGNS, PLANTERS, NON-FLEXIBLE BOLLARDS, TRESS, ETC.
10. A 22-FOOT MINIMUM ROADWAY WIDTH (FROM CURB TO CURB OR PARKED VEHICLE) MUST BE MAINTAINED AT A FIRE HYDRANT, SO THAT A FIRE TRUCK MAY PASS ANOTHER PARKED AT THE HYDRANT.
11. FIRE HYDRANTS AND PARKING METERS SHALL BE MOVED ONTO THE NECKDOWN. PLACEMENT SHALL BE IN ACCORDANCE WITH APPROPRIATE NYCDOT AND NYCDPE DESIGN STANDARDS.

CITY OF NEW YORK DEPARTMENT OF TRANSPORTATION
BUREAU OF TRAFFIC OPERATIONS
25-11 Queens Plaza North L.I.C., N.Y. 11101

CURB EXTENSIONS AND PAVEMENT MARKING CONFIGURATIONS

APPROVED	Drawn by <u>J.M.</u> Checked by <u>N.A.</u> Borough <u>N/A</u> Scale <u>AS NOTED</u> Date <u>11/30/2007</u>	DRAWING NO. <u>XXX-X</u>
BY _____		



APPENDIX E: SCHOOL SAFETY EXHIBIT

