Statement of Caswell F. Holloway Chief of Staff to New York City Deputy Mayor for Operations Edward Skyler and Special Advisor to Mayor Michael R. Bloomberg

H.R. 847: 9/11 Health & Compensation Act of 2009 April 23, 2009

> Committee on Energy and Commerce Sub-committee on Health U.S. House of Representatives

Statement of Caswell F. Holloway H.R. 847: 9/11 Health & Compensation Act of 2009 (April 23, 2009)

Introduction/Overview

- Good morning. I want to thank Chairman Pallone, Ranking Member Deal, and the other distinguished members of the Committee for convening this hearing on H.R. 847, the 9/11 Health and Compensation Act.
- I also want to thank House Speaker Nancy Pelosi and the New York delegation for making it a priority to enact legislation to establish a sustained, long-term 9/11 health program. While the full extent of the health effects resulting from the WTC attacks is unknown, medical evidence suggests a variety of short-term and medium-term health impacts. Additionally, the Centers of Excellence and the WTC Health Registry continue to generate valuable research adding to our body of knowledge about this health effects. Addressing the long-term effects of this attack on America will require a federal commitment to monitoring and treatment.
- My name is Cas Holloway and I am Chief of Staff to New York City's Deputy Mayor for Operations Edward Skyler and a Special Advisor to Mayor Bloomberg.
- I was an Executive Director of a Panel convened by Mayor Bloomberg at the fifth anniversary of the attacks to assess the Health Impacts of 9/11. That report called for a sustained, long-term program to provide monitoring and treatment to address the health impacts of 9/11, and for the re-opening of the Victim Compensation Fund.
- Since that time, Mayor Bloomberg, myself and many other members of the Mayor's Administration have travelled to Washington to make the case for sustained federal funding. In fact, as you may recall, last July, I testified before this Subcommittee, and it is a privilege to appear before you again.
- As the members of this committee know, a tremendous amount has happened since I last
 appeared before you. In terms of this bill, the City has engaged in extensive discussions with
 stakeholders, and some of the issues that existed in the prior version of this bill have been
 addressed.
- In terms of the City's economic outlook, we are still in the throes of an economic crisis that has resulted in the highest unemployment rate in New York City since October 2003, and a projected budget gap of \$3.2 billion in FY 2011 that could grow to \$4 billion and more in future years. Mayor Bloomberg has moved aggressively—since well before the current crisis became apparent—to cut costs and save surpluses for tough times; but even with these measures the City has had to make deep cuts, and we're not done yet. Congress has provided a tremendous temporary boost with the American Recovery and Reinvestment Act, and we are already moving to commit those funds to projects and programs across the City.

- I mention these statistics not merely because they are timely, but because the City's finances are severely strained; we must concentrate resources on providing the essential services New Yorkers and visitors to the City need, and on getting the economy running again.
- With respect to H.R. 847, the version of the bill currently before this committee is an important step forward, and in its broad strokes, achieves what the City has long been seeking—sustained funding to treat those who are sick, or could become sick, and re-open the Victim Compensation Fund so that those who were harmed as a result of 9/11 are fairly compensated without having to show that the City, the Contractors, or anyone but the terrorists were at fault.
- But there are two important issues that, in the City's view, must be addressed. First, the bill requires the City to pay 10% of the entire treatment and monitoring costs for anyone eligible under the bill. Based on the best information we have from CBO, this translates to more than \$50 million per year—more that \$500 million over 10 years—and it's unfair for New Yorkers to bear so much of what we believe is clearly a national obligation. Moreover, particularly at a time when the City is being forced to make deep cuts, including to essential services, the cost share in the bill is simply too high.
- Second, regardless of what the City's cost share ultimately turns out to be, the bill does not give the City adequate oversight of the programs it is expected to fund. This issue can be easily addressed by the addition of a "right-to-audit" or similar mechanism to the bill, and it must be included to give the City the tools it needs to ensure that public dollars are spent appropriately.
- I'll talk about these issues in greater detail shortly, but first I'd like to review some essential facts about the scope of this problem and the efforts the City has made to address it.
- More than 90,000 (and by some estimates, well more than 100,000) New York City firefighters, police officers, other first responders and recovery workers responded to ground zero and participated in the rescue, recovery and clean-up at the site. And hundreds of thousands of residents, area workers, school children and other community members were directly impacted by the attacks.
- Although Congress has appropriated funding on an ad-hoc basis to monitor and treat these
 groups, the uncertainty of that funding requires that we seek new appropriations every year—
 and we were only recently able to access some of these funds for the only Center of
 Excellence that treats residents and other non-responders—the WTC Environmental Health
 Center at our Health and Hospitals Corporation.
- Two and a half years ago, as the fifth anniversary of 9/11 approached, Mayor Bloomberg directed City agencies to make a thorough investigation of the health problems created by that terrorist attack. The report we published six months later established beyond question

that many people who were in or near the area around the World Trade Center on September 11th or the days following are suffering from a variety of physical and mental conditions.

- They include firefighters and police officers... community residents, schoolchildren, and owners and employees of neighborhood businesses... and also construction workers and volunteers from across America who contributed to the heroic task of clearing the debris from the World Trade Center site.
- The report made clear that the ultimate scope of these health effects is still unknown; that they must continue to be studied; and that those who are sick or could become sick must be monitored and treated with the best possible care.
- With two important modifications that I noted above, and will discuss in greater detail below, passing this bill would, at long last, achieve these goals, and fully engage the Federal government in resolving the health challenges created by the attack on our entire nation that occurred on 9/11.
- The destruction of the World Trade Center was an act of war against the United States. People from every part of the country perished in the attack, and people from all 50 states also took part in the subsequent relief and recovery efforts.
- And that makes addressing the resulting health effects of 9/11, as well as compensating those who were harmed as fairly and expeditiously as possible, a national responsibility.
- But New York City has not waited for Federal funds to meet the health needs of those who are sick in the aftermath of 9-11. New York City taxpayers have, for example, borne the expense of free screening and treatment for thousands of people at the WTC Environmental Health Center at our Health and Hospitals Corporation; and we've launched a number of public outreach campaigns about 9/11 health problems and how to get help.
- In addition, in 2008, our Department of Health and Mental Hygiene launched the 9/11 Benefit Program for Mental Health & Substance Use Services, which provides coverage for mental health services for thousands of New Yorkers directly affected by the attack. Since its April 2008 inception, 2,378 individuals have enrolled in the program, and an additional 1,448 individuals have initiated the enrollment process and are awaiting eligibility determination.
- This program, and many of the 9/11-related health programs funded by the City, were initiated on the assumption that federal funding would eventually become available—through the 9/11 Health and Compensation Act or otherwise. The City will not be able to continue to fund these programs on its own indefinitely, and all of them are in jeopardy unless Congress acts quickly.

FDNY and DOHMH

- I do not mean to suggest that the federal government has done nothing in this area. NIOSH grants, and the annual appropriations that Congress has made over the last several years have funded the World Trade Center program at Mt. Sinai, as well as the longest-running health response to the attacks--the FDNY WTC Medical Monitoring and Treatment Program.
 - Through that program, about 15,000 FDNY rescue/recovery workers (active and retired fire and EMS) have received at least one FDNY WTC Monitoring Exam, a 97 percent compliance rate. Over 85% have received a 2nd WTC Monitoring Exam, and over 75% have received a 3rd Exam. A fourth exam was initiated this year, and compliance and retention rates remain extremely high.
- Along with monitoring, the program has provided treatment, including WTC-related prescription drugs, to thousands of FDNY rescue/recovery workers. In the most recently completed grant year (7/1/07 to 6/30/08), the program provided WTC-related physical health and mental health treatment to 3,157 and 2,574 members, respectively.
- The program also serves as a key source of vital research on the health impacts of 9/11. FDNY has produced 25 peer-reviewed articles on WTC medical conditions.
- The FDNY program is operating under a federally funded NIOSH grant program for monitoring, treatment and data analysis. At NIOSH's request, the program has submitted funding requests to extend FDNY-WTC related healthcare services from July 1, 2009 through September 29, 2010. Without that funding, the program will have to discontinue clinical services in the early summer of 2009.
- In addition, federal funding enabled the establishment of the WTC Health Registry, which this bill will continue to fund on a permanent basis. The Registry is a partnership between the City and the federal government that is the largest effort of its kind in history. It includes more than 71,000 exposed people from every state in the country, and from every Congressional District. Over 20 percent of the people in the Registry are from outside the New York Metropolitan region. This is a reflection of the numbers of people from throughout the country who were in New York at the time of the attacks, or who came to New York afterwards.
- Efforts like the Registry, and the reports generated by the Medical Working Group created by Mayor Bloomberg to keep abreast of the newest research and resource needs for 9/11 health issues, are central to the City's approach to this issue, which is to dedicate resources based on the latest science and medical research. And the data shows that 9/11 health issues continue to be a serious problem.
- Registry data confirm continued high levels of reported post-9/11 asthma and Post-Traumatic Stress Disorder (PTSD) among Registry enrollees 5-6 years after the attacks. Adverse health

symptoms, while reported mostly among rescue and recovery workers, have also been reported by Lower Manhattan residents, office workers, and passersby on 9/11. Reported PTSD levels were high at baseline and remain elevated at the time of the follow up survey.

H.R. 847

- I've spent some time talking about the City's Centers of Excellence and DOHMH's efforts. H.R. 847 generally provides for their long-term sustainability.
- The bill provides long-term funding to monitor and treat those who are sick or who could become sick because of 9/11, including the 3 current Centers of Excellence, and the DOHMH Mental Health program I described above. It also continues funding for critical research, including the WTC Health Registry. Finally, the bill reopens the Victim Compensation Fund so that people who were harmed by the terrorist attacks can get compensation fairly and quickly without having to prove that the City, the contractors, or anyone else but the terrorists were at fault. The City's Corporation Counsel, Michael Cardozo, testified on that part of the bill at a separate hearing a few weeks ago, and I'll be happy to make his testimony available to anyone who would like a copy.
- To ensure that funding goes only to those whose illnesses are due to 9/11, the bill includes important controls that the City fully supports, and that I'll briefly describe.
- First, the bill defines specific groups (for example, firefighters or recovery workers) and specific geographic areas that people must have been in on, or within a defined time period after 9/11 to be eligible for treatment.
- I should note that there is specified funding to treat people outside the designated areas or groups who may—on a case-by-case basis—be eligible for treatment for a 9/11-related condition. This is necessary because we do not know the full extent of the health impacts of the disaster and want to provide a means for anyone sick because of 9/11 to get treatment.
- Second, while people who meet these criteria are "eligible" for treatment, to actually get treatment, a doctor with experience treating WTC-related conditions must determine based on a medical examination, that exposure to airborne toxins, trauma or other hazards caused by the 9/11 attacks is substantially likely to be a significant factor causing, contributing to or aggravating the patient's condition.
- That assessment must be based in part on standardized questionnaires; and even after a condition is deemed to be WTC-related, it is subject to review and certification by the WTC administrator.
- These are tough standards that are based to a large extent on the protocols already in place at the WTC Environmental Health Center in the New York City Health and Hospitals

Corporation. They are necessary to ensure that only those who are sick due to 9/11 are treated under this program.

- The bill also caps the number of responders and community members who can get monitoring or treatment. These limitations are based on the best available information about how many people were exposed and could potentially be ill, and while we think they will be sufficient to provide treatment to anyone who may need it, there are reporting requirements in the bill so that Congress will be told if those caps are approached.
- In addition to these controls—which apply to every potential patient—the bill mandates the establishment of Quality Assurance and Fraud Prevention programs that will act as further safeguards against the misuse of these funds for any purpose other than to monitor and treat those affected by the 9/11 attacks.
- The bill also includes important provisions to ensure that federal dollars go only to cover costs that the federal government should pay. For example, there is an offset for any Worker's Compensation payments that have been made. For non-work related conditions, the program acts as a payor of last resort if an eligible recipient has applicable health insurance.

The City's Position on H.R. 847

- As I noted at the outset of my testimony, overall, this legislation represents an important step towards establishing a long-term federal program to address the health impacts of 9/11.
- As drafted, however, the bill requires the City to contribute a 10 percent matching cost share
 of the entire program, which could be up to \$500 million over 10 years. City taxpayers would
 be required to fund 10% of not only the community program—but also the responder
 program and the national program, regardless of whether New York City residents are the
 recipients of care.
- This is simply too high a cost for City taxpayers to shoulder alone for what clearly must be a national response to an act of war against our country. This is not to say that the City objects to any cost-sharing. Indeed, Mayor Bloomberg fully supported an earlier version of the bill that required the City to pay 5% of the cost of treating anyone treated at a Center of Excellence within the City's Health and Hospitals Corporation. We accepted this obligation, because it ensures that the City has a strong incentive to monitor these programs and make sure that these health care dollars are spent wisely.
- But imposing on City taxpayers a cost share of 10 percent of the *entire* program, without giving the City any oversight of how those dollars are spent, is unfair, and unacceptable if the City is to be accountable—as it must be—for ensuring that public funds are used appropriately.

- We are confident, however, that this committee can address these critical issues, and that the City will be able to fully support legislation that we hope will be presented for President Obama's signature before another anniversary of the attacks passes.
- Thank you for your attention. I'd be happy to answer any questions you might have.

###

Statement of

Joan Reibman, MD

Associate Professor of Medicine and Environmental Medicine Director NYU/Bellevue Asthma Center Director of Health and Hospitals Corporation WTC Environmental Health Center

Bellevue Hospital New York University School of Medicine

H.R. 847, the James Zadroga 9/11 Health & Compensation Act of 2009

Before the

Committee on Energy and Commerce Sub-committee on Health U.S. House of Representatives

April 22, 2009

Good morning, Chairman Pallone, Ranking Member Deal, Members of the committee. My name is Joan Reibman, and I am an Associate Professor of Medicine and Environmental Medicine at New York University School of Medicine, and an Attending Physician at Bellevue Hospital, a public hospital on 27th Street in NYC. I am a specialist in pulmonary medicine, and for the past 17 years, I have directed the NYU/Bellevue Asthma Center. I am pleased to be able to testify today on behalf of the local workers, residents and students of downtown New York who were exposed to World Trade Center dust and fumes.

I am very pleased to be here today to support H.R. 847, the James Zadroga 9/11 Health & Compensation Act of 2009, which will provide needed long-term funding for the monitoring and treatment for those members of the community exposed to toxic substances as a result of the 9/11 terror attacks. Many of these individuals, unfortunately, have become patients with long-term health needs related to respiratory as well as other physical and mental health illness.

First, I would like to thank this Committee and the Members of Congress who have shown their continuing and extraordinary support for our patients and our program, especially Congressman Nadler. The efforts in Congress resulted in an RFP which we applied for, and in September 2008, we were awarded funding for a 3 year program – \$10 million each year – for three years.

Populations at risk

Let me now tell you about the people that we serve, the local workers, residents and students exposed to World Trade Center dust and fumes. On the morning of 9/11 over 300,000 individuals were at work in the area, or in transit to their offices. Many were caught in the initial massive dust cloud as the buildings collapsed – these are the thousands whom we saw in video and still photographs coated in white, running for their lives. In the great outpouring of pride and patriotism after 9/11, many local workers returned to work one week later, the massive WTC clean-up and rescue operation still in full force, and not all buildings completely cleaned or decontaminated.

As you know, Lower Manhattan is also a dense residential community; almost 60,000 residents of diverse racial and ethnic backgrounds live south of Canal St. (US census data). They are economically diverse; some living in large public housing complexes, others in newly minted coops. Lower Manhattan is also an educational hub; there are some 15,000 school children, and large numbers of university and college students. Some were locked in their buildings; others were let out and told to run. The dust of the towers settled on streets, playgrounds, cars, and buildings. Dust entered apartments, schools and office buildings through windows, building cracks, and ventilation systems. The WTC buildings continued to burn through December.

Each of these groups had potential for exposure to the dust, both indoors and outdoors, and to fumes from the fires that continued to burn.

Initial health effects in community populations

As pulmonologists in a public hospital, we sought to determine whether the collapse of the buildings posed a health hazard. Our first step was to monitor the effect on the local residents. With funds from the Centers for Disease Control, and in collaboration with the New York State Department of Health, we looked at the rate of new respiratory symptoms in local residents after 9/11. This first such study was completed just over a year after 9/11 and the results have been reported in three peer-reviewed publications (Reibman et al. The World Trade Center residents' respiratory health study; new-onset respiratory symptoms and pulmonary function, Environ. Health Perspect. 2005; 113:406-411. Lin et al. Upper respiratory symptoms and other health effects among residents living near the world trade center site after September 11, 2001, Am. J. Epidemiol. 2005; 162:499-507, Lin et al., Reported respiratory symptoms and adverse home conditions after 9/11 among residents living near the World Trade Center. J. Asthma 2007; 44:325-332).

We surveyed residents in buildings within one mile of Ground Zero, and, for purposes of control, other lower-risk buildings approximately five miles from Ground Zero. Analysis of 2,812 individuals revealed that new-onset and persistent symptoms such as eye irritation, nasal irritation, sinus congestion, nose bleed, or headaches were reported by 43% of the exposed residents, more than three times the number reported by control residents. An over three-fold increase in lower respiratory symptoms including cough, shortness of breath, and a 6.5-fold increase in wheeze (10.5 % of exposed residents versus 1.6% of control residents respectively) was reported. An almost two-fold increase in unplanned medical visits and use of medications prescribed for asthma in the exposed residents compared to the control residents was also reported. Residents reporting a longer duration of dust or odors or multiple sources of exposure had greater risk for symptoms compared to those reporting shorter duration. Data from the NYCDOHMH WTC Registry, further document adverse health effects in building evacuees and school children, and support our original findings.

Current knowledge about health effects in community populations

After 9/11, we began to treat residents who felt they had WTC-related illness in our Bellevue Hospital Asthma Clinic. We were then approached by a community coalition and together began an unfunded program to treat residents. We were awarded an American Red Cross Liberty Disaster Relief Grant in 2005 to set up a medical treatment program for WTC-related illness in residents and responders. A year later, we received additional philanthropic funding, and major funding from the City of New York to provide evaluation and treatment of individuals with potential World Trade Center-related illnesses. This program was initially awarded \$16 million over 5 years to Bellevue Hospital. On the recommendations of a panel appointed by Mayor Bloomberg, the Mayor expanded the Bellevue program and in 2007 added another \$33 million for 5 years, allowing for expansion of the program and the addition of two additional sites. In September 2008, we received our first federal funding under a grant awarded from the

National Institute for Occupational Safety and Health (NIOSH) providing three years of support. We are extremely grateful for the city and federal funding, but we need federal support to sustain the program over the long term.

We now have an interdisciplinary medical and mental health program that has evaluated and is treating approximately 3,500 patients. We continue to receive inquiries each week; while most come from local people, we have received calls from individuals living in about 20 other states. To enter our program, an individual has to have a medical or now, a mental health complaint; we are not a screening program for asymptomatic individuals. To date, our patients are almost equally men and women, of diverse race/ethnicity and many, although not all, are uninsured. Some have never sought medical care, some have been unable to seek care for lack of insurance, others have been seeing doctors for years since 9/11, with recurrent bronchitis, pneumonia, sinusitis, or unexplained shortness of breath.

As described in our most recent article, these individuals, residents, local workers, as well as clean-up workers and responders, have symptoms that include persistent rhinosinusitis (40%), asthma-like symptoms of cough (47%), shortness of breath (67%) or wheeze (27%) for which they continue to need care more than 7 years after 9/11 (Reibman et al. J. Occupational and Environmental Medicine, epub ahead of print April 10, 2009). One third of our population have lung function that is below the lower limit of normal; 40% have shortness of breath at a level that is consistent with significant activity limitation, 10% have the highest score on a standardized scale of breathlessness used for disability assessment. These are people who report that they were previously working and functional, and many report that they were highly physically active – even training for marathons — and now require daily medication to allow them to walk a few city blocks. Over 50% of our population continues to have persistent post traumatic stress disorder.

Frequently asked questions

What respiratory disease are we treating?

We now believe that the exposure resulted in several respiratory diseases. The respiratory abnormalities have varied patterns. Most of our patients have irritant-induced asthma. Although we can treat this, these individuals may require prolonged courses of inhaled corticosteroids and bronchodilators, sometimes even oral steroids. Many will require these medications for years, if not for life. Others show a process in their lungs that may consist of a type of inflammation, a granulomatous process that is like an illness called sarcoid. Others have lung diseases that affect not only their airways, or breathing tubes, but also the air sacs that allow for the exchange of oxygen and carbon dioxide. Some have pulmonary fibrosis, characterized as scarring or permanent damage in the lungs, and are awaiting lung transplants.

How do we know whether an illness is WTC-induced?

We often hear, well these diseases are common in the population anyway, how do we know that these people became sick from WTC exposures. We have no simple test to determine whether any individual illness is related to WTC exposure. We now believe

we can recognize a set of symptoms associated with World Trade Center exposures based upon patients' reports of exposure, the temporal sequence of illness and a particular constellation of symptoms. The DOHMH WTC Registry provides us with the larger epidemiological picture and context that inform our daily clinical practice.

How many people in the community are sick?

We are asked this question repeatedly. We are asked this for health information, for budgetary reasons, and for planning issues. We cannot answer the question. Our program consists of a self-referred population, and so we cannot determine the prevalence of illness in the community. Unfortunately, there was no government-sponsored formal community screening program put in place in the immediate aftermath of the disaster. We are now faced with a nagging question that we will never be able to answer, how many are ill. The NYCDOHMH WTC Registry provides some information, and although this program did not begin until 3 years after the event, relies upon self-reported information and lacks a formal control group, estimates of burden of illness derived from this program suggest that between 3,000 to 9,000 adult community members (residents, building occupants, people in transit) have developed new onset asthma and 38,000 have developed PTSD (Farfel et al. J. Urban Health 2008; 85: 880). Perhaps this is one of the most important lessons we can learn for the future. All potentially exposed communities need to be screened if there is a risk of adverse health effects. If that system had been put in place, we might be better able to answer this burning question.

I would though like to point out to the Committee that the bill before you, H.R. 847, places a cap on the number of individuals that can newly enter the federally supported community program. The bill sets that number at 15,000 maximum along with the 3,500 current patients.

Why are some people sick, and others not?

The level of exposure clearly plays a role in determining who will or has become ill. However, there is also a role for individual susceptibility. This is similar to tobacco-induced disease: some smokers remain healthy, while for others, tobacco causes lung disease, cancer, and heart disease. Only through the existence of long term Centers will there ever be sufficient data collected to attack such medical puzzles.

Will there be late emergent diseases?

This is of course the question at the back of everyone's mind. Will there be a high rate of cancers in the adult community, will children with early life exposure have long term effects including cancers. Without long term Centers, and without centers that treat community members, not only adult responders, we will never have answers.

Many peer-reviewed published articles as well as our clinical experience, report that large numbers of community members – residents, students and local workers were subject to environmental exposures on a large and unprecedented scale and that these exposures had measurable medical consequences. These men, women and children will require continued evaluation, treatment, and monitoring for years to come.

Why do we need H.R. 847, The 9/11 Health and Compensation Act of 2009?

The bill before this committee today, provides much needed long-term stability for our program and for our patients. The bill provides long-term, sustained funding to monitor and treat those who are sick or who could become sick because of exposures related to the 9/11 attacks, and it funds critical research so that we can understand the long-term health impacts of the terrorist attacks. Importantly, the bill includes federal funding to provide long-term monitoring and treatment for residents, area workers and community members. The WTC Environmental Health Center at the City's Health and Hospitals Corporation is the only Center for treatment of this community.

Support for this program has been provided through philanthropy and predominantly by New York City, only just this fiscal year, have we received any federal funding for treatment.

The bill defines specific groups, including local workers and residents and delineates specific geographic areas that people must have been in on September 11 or immediately following to be eligible for treatment. These boundaries reflect the best data we have available at this time but also recognizes that we do not know the full extent of the health impacts of the disaster.

People who meet these criteria are "eligible" for treatment but then a doctor with experience treating WTC-related conditions must determine, <u>based on a medical examination</u> and on standardized questionnaires, whether or not a patient is eligible for treatment; and even then, that decision is subject to review and certification by the federal WTC administrator. These are tough standards but ensure that only those who are sick because of 9/11-related exposures will be treated under the WTC health program.

The bill caps the number of responders and community members who can get monitoring or treatment. Again, these limitations are based on the best available information about how many people could potentially seek treatment, and while we think they will be sufficient to provide treatment to anyone who may need it, there are reporting requirements in the bill so that Congress will be told if those caps are approached.

The bill also mandates the establishment of Quality Assurance and Fraud Prevention programs to prevent funds from being used for any purpose other than to monitor and treat those affected by the 9/11 attacks. The City also has its own incentives to contain costs because the City has agreed to be responsible for paying a percentage of the cost to treat anyone treated at a WTC Environmental Health Center serving the community members. Finally, the federal program will be secondary payor to both Workers Compensation payments and to applicable health insurance available to an eligible recipient with a WTC-related condition. Although I wish the program would be primary payor, as currently outlined, the program will provide a safety net for individuals who have inadequate insurance, or who do not have health insurance.

Research on diseases related to the 9/11 attacks is essential. The bill ensures that critical 9/11-related research continues. Long-term research is the only way that we're going to be able to develop a full understanding of the health impacts of 9/11. The Centers of Excellence have all contributed to research efforts. The research funded in the bill will make it possible for both patients and clinicians to have the necessary information to make informed decisions about health treatment and to make available the best science to determine what conditions qualify for treatment under this bill.

We need the full and predictable sources of federal funding which this bill provides. I urge you to support this bill to help us ensure first-rate care for all of those who desperately need it.

I thank you for the opportunity to testify today and would be glad to take any questions.

Pertinent funding to Joan Reibman, MD.

2001-2002 CDC, World Trade Center Residents Respiratory Survey (Institutional P.I, Lin P.I.) 2001-2003 NIH, NIEHS, World Trade Center Residents Respiratory Impact Study: Physiologic/Pathologic characterization of residents with respiratory complaints (P.I.) 2004-2005 CDC, NIOSH WTC Worker and Volunteer Medical Monitoring Program (P.I.) 2005-2007 American Red Cross Liberty Disaster Relief Fund (P.I.) New York City funding for WTC Environmental Health Center (Linda 2006-2011 Curtis, Bellevue Hospital, PI) 2008 – 2011 CDC, NIOSH World Trade Center Non-Responder Program, New York City Health and Hospitals Corporation